# Central Florida High Intensity Drug Trafficking Area 2006 Annual Report



Director William T. Fernandez

1345 28th Street

Sanford, Florida 32773 Phone: 407-585-2687

Fax: 407-585-2725

## CENTRAL FLORIDA HIDTA 2006 ANNUAL REPORT

## I. <u>EXECUTIVE SUMMARY</u>

2006 saw an alarming increase in homicides in the central Florida area. Law enforcement in the area agree that drugs, drug related crime (home invasions), an increasing alien population, and increasing gang presence are some of the factors leading to this rise in violence and homicide. Heroin purity remained constant in 2006 with a slight decrease in the number of overdose deaths. Methadone, oxycodone, and other pharmaceutical substances grew in popularity with an increase in related burglaries and overdoses. Methamphetamine and its illicit production continue to be a problem in the CFHIDTA area. 2006 saw the continued movement of central Florida methamphetamine labs from Polk and Osceola counties into Brevard and Volusia Counties on the east side of the state with increased activity in Pasco County on the west side of the state. Methamphetamine seizures were down in 2005 and 2006. This is attributed to several personnel changes in the methamphetamine task force over several months. Numerous methamphetamine investigations initiated during 2006 continue to have a nexus to the city of Atlanta. Mexican led DTO's trafficking in all drugs and specifically methamphetamine continue to be on the rise. Cocaine continues to be a drug of choice with a considerable increase in cocaine related deaths during 2006. The indoor growing of marijuana continues to be a problem with Hispanics, specifically Cubans, the predominant ethnic group involved. Several investigations have revealed organizations simultaneously utilizing numerous upscale residences, owned and rented, to conduct their hydroponic grow operations. The Central Florida HIDTA enjoyed a very productive 2006 with a \$20.39 ROI. The increasing salaries of HIDTA task force officers (paid by their respective departments) has led to a reduction of overtime hours paid by HIDTA which pays overtime at 1 ½ of the officers hourly rate. This decline will continue if funding remains constant.

## II. <u>INTRODUCTION</u>

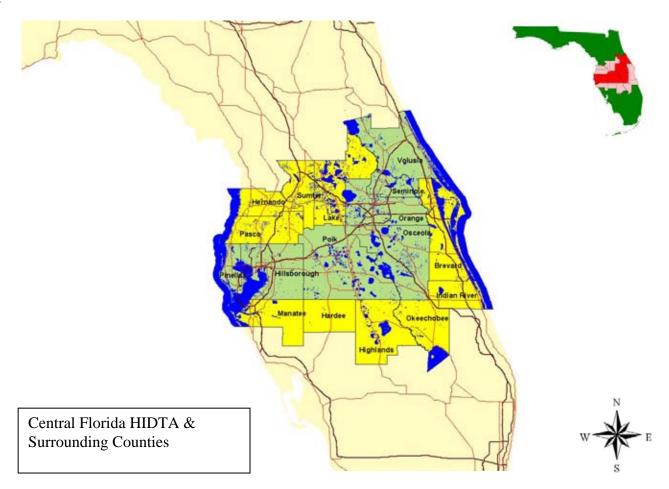
This report will reflect the accomplishments of the Central Florida HIDTA during 2006. It will further compare those accomplishments to previously projected goals. The data captured in this report will also be utilized to identify current drug trends which will assist in determining future enforcement efforts and the utilization of future resources. A changing trend can be seen in many ways to include a change in the price of a certain drug, the geographic movement of one or more drugs, a change in drug origin, an increase or decrease in drug purity, or the method of using certain drugs. An awareness of these changing trends and drug patterns is crucial in developing a strong, comprehensive, and cost effective enforcement strategy when addressing the future drug threat. The HIDTA Mission depends upon this process to enhance and successfully facilitate the coordination of America's drug-control efforts among federal, state, and local law enforcement agencies in order to eliminate or reduce drug trafficking and its harmful consequences in critical regions of the United States. The production, manufacturing, distribution, and transportation of drugs, as well as money laundering, are identifiable targets utilized to accomplish the HIDTA Mission.

#### CENTRAL FLORIDA HIDTA VISION STATEMENT

Improving the quality of life in Central Florida by reducing drug availability, use, and resulting crime through the effective disruption and dismantling of dug trafficking organizations impacting Central Florida and other areas of the United States.

#### CENTRAL FLORIDA HIDTA MISSION STATEMENT

The effective disruption and dismantling of local, regional, and international drug trafficking organizations, as measured by the PMP, utilizing a balanced partnership of local, state, and federal representatives.



The Central Florida HIDTA, designated in November 1997, consists of seven (7) counties (green) surrounded by ten (10) contiguous counties. This report covers the period January to December 2005. The Central Florida HIDTA received its annual budget of 2.52 million and an additional 150 thousand in supplemental funding (mid-level heroin) during that period.

## III. <u>HIDTA GOALS</u>

#### Goal 1

Disrupt the market for illegal drugs by dismantling or disrupting drug trafficking and/or money laundering organizations.

The dismantlement and disruption of drug trafficking organizations determines the overall success of the HIDTA program. A constant focus on Goal 1, with conscientious monitoring of results and sharing of intelligence is crucial to the HIDTA effort. The Central Florida HIDTA strives to accomplish Goal 1 through the multi-agency cooperative efforts of eight (8) poly-drug, and two (2) drug specific task forces. All of these task forces utilize the Central Florida HIDTA Investigative Support Center. The Central Florida HIDTA also utilizes a fugitive specific task force to address drug and violent crime. (tables1 and 4)

#### Goal 2

## Improve the efficiency and effectiveness of HIDTA initiatives

The Central Florida HIDTA addresses Goal 2 through a quarterly evaluation of each initiative and its performance during that respective quarter. Daily use of the Central Florida HIDTA Investigative Support Center also addresses Goal 2 through the recognition of initiatives working similar targets and advising of those efforts thereby making better use of funding. The Central Florida HIDTA Training Initiative Strives to provide up to date, and useful training to improve the effectiveness and efficiency of the CFHIDTA initiatives.

### IV. SUMMARY OF THREAT ASSESSMENT FOR BUDGET YEAR 2006

The most significant aspect of 2006, as it related to drugs, is the alarming increase in violence in the central Florida area. Law enforcement authorities estimate from 50% to 100% of the violence is drug related. The 2006 Threat Assessment indicates a significant increase in the indoor growing of hydroponic marijuana. In the majority of cases Hispanic subjects of Cuban descent were involved. Further, in several cases the marijuana was destined for south Florida. The 2006 TA survey indicated that cocaine, both powder and crack, continued to be the number one illicit drug problem. The production and use of methamphetamine was considered the third most significant drug. The production of methamphetamine has significantly decreased in Polk and Osceola counties and significantly increased in Brevard and Volusia counties. Polk county authorities advise that the purity of methamphetamine being used in Polk County has improved and is thought to be coming from the southwest border through Atlanta. Heroin purity and use has continued to decline but prescription drug use is on the rise. It was believed that these trends were related.

## V. <u>HIDTA STRATEGY SUMMARY</u>

The strategy of the Central Florida HIDTA is overseen by a sixteen (16) member Executive Board with the recent addition of the US Postal Service. The CFHIDTA uses three (3) sub-committees and implements the strategy through four (4) subsystems; Intelligence, Investigative, Support, and Interdiction. Thirteen (13) multi-agency task forces and the support staff comprise the four (4) subsystems.

## VI. <u>HIDTA PERFORMANCE MEASURES</u>

- A. Performance Measure for Goal 1
- 1. Core Table 1 DTOs and MLOs Disrupted or Dismantled for 2006

Table 1: Pe	rcentage of Expec	ted DTOs and MLO	s Disrupted or Dis	mantled by Scope	for Year 2006, at 0	Central Florida HID	ΓΑ [ALL DTOS; MLC	os included]
Scope	#DTOs & MLOs Identified	# DTOs & MLOs to be Disrupted or Dismantled	# DTOs & MLOs Disrupted	% Disrupted	# DTOs & MLOs Dismantled	% Dismantled	Total Disrupted or Dismantled	Total % Disrupted or Dismantled
International	43	6	10	167%	8	133%	18	300%
Multi-state	23	17	12	71%	2	12%	14	82%
Local	44	45	10	22%	7	16%	17	38%
Total	110	68	32	47%	17	25%	49	72%

2. Core Table 2 – Percentage of DTOs and MLOs Disrupted or Dismantled by scope for 2006

Table 2	Table 2: Percentage of Under Investigation DTOs and MLOs Disrupted or Dismantled by Scope for Year 2006, at Central Florida HIDTA [ALL DTOs; MLOs included]								
Scope	#DTOs & MLOs Identified	#DTOs & MLOs Under Investigation	# DTOs & MLOs Disrupted	% Disrupted	#DTOs & MLOs Dismantled	% Dismantled	Total Disrupted or Dismantled	Total % Disrupted or Dismantled	
International	43	43	10	23%	8	19%	18	42%	
Multi-state	23	23	12	52%	2	9%	14	61%	
Local	44	44	10	23%	7	16%	17	39%	
Total	110	110	32	29%	17	15%	49	45%	

3. Core Table 3 – Percentage of Money Laundering Organizations Disrupted or Dismantled by Scope for 2006

Table	Table 3: Percentage of Expected Money Laundering Organizations Disrupted or Dismantled by Scope for Year 2006, at Central Florida HIDTA								
Scope #MLOs #MLOs to be #MLOs Bisrupted #MLOs Disrupted or Disrupted Dismantled Dismantled					% Dismantled	Total Disrupted or Dismantled	Total % Disrupted or Dismantled		
International	1	1	0	0%	0	0%	0	0%	
Multi-state	0	0	0	0%	0	0%	0	0%	
Local	0	0	0	0%	0	0%	0	0%	
Total	1	1	0	0%	0	0%	0	0%	

4. Core Table 4 – Operational Scope of all DTO Cases initiated for 2006

Table 4: CPOT, RPOT, and OCDETF Cases (by Operational Scope) Initiated in 2006, at Central Florida HIDTA								
Scope	# CPOT Cases	#RPOT Cases	# OCDETF Cases					
International	0	0	31					
Multi-state	0	0	0					
Local	0	0	0					
Total	0	0	1					

5. Core Table 5 – Drugs Removed from Marketplace for 2006

Drugs Seized (kg or D.U.)	Amount Seized (kg or D.U.)	Wholesale Value
Heroin kg	10.288	\$797,320
Cocaine HCL kg	716.280	\$15,041,880
Crack cocaine kg	4.153	\$346,700
Marijuana kg	3,069.543	\$4,727,096
Marijuana plants and grows	1,204.536	\$11,924,906
Methamphetamine kg	3.206	\$77,356
Methamphetamine ice kg	27.162	\$952,950
Ecstasy(MDMA)(D.U.s)	149,685.400	\$1,397,716
Ephedrine	124.000	\$434
GHB	4.000	\$3,200
Oxycontin	170.000	\$4,250
Other	0	\$0
Other	0	\$0
Total Wholesale Value		\$35,273,810

6. Core Table 6 – Return on Investment (ROI) for Drugs Removed from the Marketplace by law Enforcement Initiatives for 2006

Central Florida HIDTA Table 6: Return on Investment (ROI) for Drugs Removed from the Marketplace by Law Enforcement Initiatives by Year								
Year	Budget	Baseline Drug Wholesale Value	Expected Drug ROI	Drug Wholesale Value Removed From Market	Actual Drug ROI			
2004	\$2,060,173	\$22,489,208	\$11.00	\$22,489,208	\$10.91			
2005	\$2,348,689	\$22,489,208	\$20.00	\$46,380,870	\$19.74			
2006	\$2,311,470	\$22,489,208	\$20.00	\$35,273,810	\$15.26			

7. Core Table 7 – Return on Investment (ROI) for Assets Removed from the Marketplace by Law Enforcement Initiatives for 2006

Cent	ral Florida HIDTA Ta	ble 7: Return on Im	estment (ROI) for A Initiatives		rom the Marketp	lace by Law Enfo	orcement
Year	Budget	Baseline Value of Drug Assets	Expected Asset ROI	Value of Drug A	Actual Asset ROI		
				Cash	Other Assets	Total	
2004	\$2,060,173	\$2,265,835	\$1.00	\$0	\$2,265,835	\$2,265,835	\$1.09
2005	\$2,348,689	\$2,265,835	\$10.00	\$19,311,615	\$4,455,937	\$23,767,552	\$10.11
2006	\$2,311,470	\$2,265,835	\$10.00	\$7,237,106	\$4,636,497	\$11,873,603	\$5.13

8. Core Table 8 – Total Return on Investment (ROI) for Drugs and Assets Removed from the Marketplace

#### Central Florida HIDTA Table 8: Total Return on Investment (ROI) for Drugs and Assets Removed from the Marketplace by Law Enforcement Initiatives by Year Drugs and Drugs and **Expected Total Assets Removed** Year **Budget Actual Total ROI Assets Baseline** ROI from Market 2004 \$2,060,173 \$24,755,043 \$12.00 \$24,755,043 \$12.01 \$2,348,689 \$30.00 2005 \$24,755,043 \$70,148,422 \$29.86 2006 \$2,311,470 \$24,755,043 \$30.00 \$47,147,413 \$20.39

9. Core Table 9 – Value of Clandestine Methamphetamine Laboratories Dismantled by Size for Year 2006 at Central Florida HIDTA

	Clandestine Methar Size for Year 2006,		
Meth	Cost Per Ounce	\$1,345.00	
Lab Size	ID/Targeted	Dismantled	Value of Labs Dismantled
A. Less than 2 Oz	0	0	\$0.00
B. 2 - 8 Oz	30	111	\$746,475.00
C. 9 - 31 Oz	0	0	\$0.00
D. 32 - 159 Oz	0	0	\$0.00
E. 10 - 20 Lbs	0	0	\$0.00
F. Over 20 Lbs	0	0	\$0.00
Total	30	111	\$746,475.00

## 10. Core Table 10 - HIDTA Clandestine Laboratory Activities, 2006

TOWNS TO STATE OF	2006							
	Baseline	# Projected	# Identified	% Identified				
Laboratory Dump Sites Seized	3	0	3	0%				
Chemical/Glassware Equipment Seizures	24	0	0	0%				
Children Affected	0	0	14	0%				

## B. Performance Measures for Goal 2

1. Core Table 11 – HIDTA Training Efficiency and Type of Training for 2006

Table 11:	HIDTA Trai	ning Effic	ciency by	Type of	Training fo	r Year 200	06, at Centra	al Florida HII	OTA .		
Type of Training	# Stud Expect Trail	ed for	# Stud Actu Trai	ially	# Trainin Actually		Total Train	ning Cost	Trainin	g Cost Per	Hour
	2004	2006	2004	2006	2004	2006	2004	2006	2004	2006	% Change 2004- 2006
Analytical/Computer	54	54	54	12	457	384	\$11,094	\$9,600	\$24.28	\$25.00	3%
Investigative/Interdiction	255	255	255	1,244	4,512	10,024	\$10,156	\$1,650	\$2.25	\$0.16	-93%
Managment/Administrative	0	0	0	6	0	112	\$0	\$3,532	\$0.00	\$31.54	0%
Other	0	0	0	0	0	0	\$0	\$0	0	0	0%
Total	309	309	309	1,262	4,969	10,520	\$21,250	\$14,782	\$4.27	\$1.40	-67%

2. Core Table 12 – Percentage of HIDTA Initiatives Using Event and Case De-confliction Services for 2006

Table 1	2: Percentage of E	Event and Case	Deconflictions 5	Submitted for Ye	ar at Central Flo	orida HIDTA
Year	Baseline # Deconflictions Submitted	# Deconfliction Submissions Expected	# Event Deconflictions Submitted	# Case/Subject Deconflictions Submitted	Total Deconflictions Submitted	% Deconflictions Submitted
2004	1491	1,491	5	1,486	1,491	100%
2005	1491	1,800	301	1,424	1,725	96%
2006	1491	2,000	518	808	1,326	66%
2007	1491	1,810	0	0	0	0%

3. Core Table 13 – Percentage of Investigations Provided Analytical Support, 2006

Table	13: Percentage of Ca	ses Provided Analyt Florida HIDTA	ical Support for Y	ear at Central
Year	Baseline # Cases Receiving Analytical Support	# Cases Expected for Analytical Support	# Cases Provided Analytical Support	% Expected Cases Supported
2004	96	106	91	85%
2005	96	280	213	76%
2006	96	300	770	256%
2007	96	165	1	0%

4. Core Table 14 – Percentage of HIDTA Initiative Investigations Referred to Other HIDTAs and Other Agencies; 2006

Table 1	4: Percentage of		ases Referred to Central Florida I		and Other Agenc	ies for Year
Year	Total HIDTA Initiative Cases	# Initiative Cases Expected for Referral	# HIDTA Initiative Cases Referred to Other HIDTAs	# HIDTA Initiative Cases Referred to Other Agencies	Total Initiative Cases Referred	% Expected Initiative Cases Referred
2004	922	38	13	23	36	94%
2005	1518	145	56	91	147	101%
2006	1100	134	71	227	298	222%
2007	1	102	0	0	0	0%

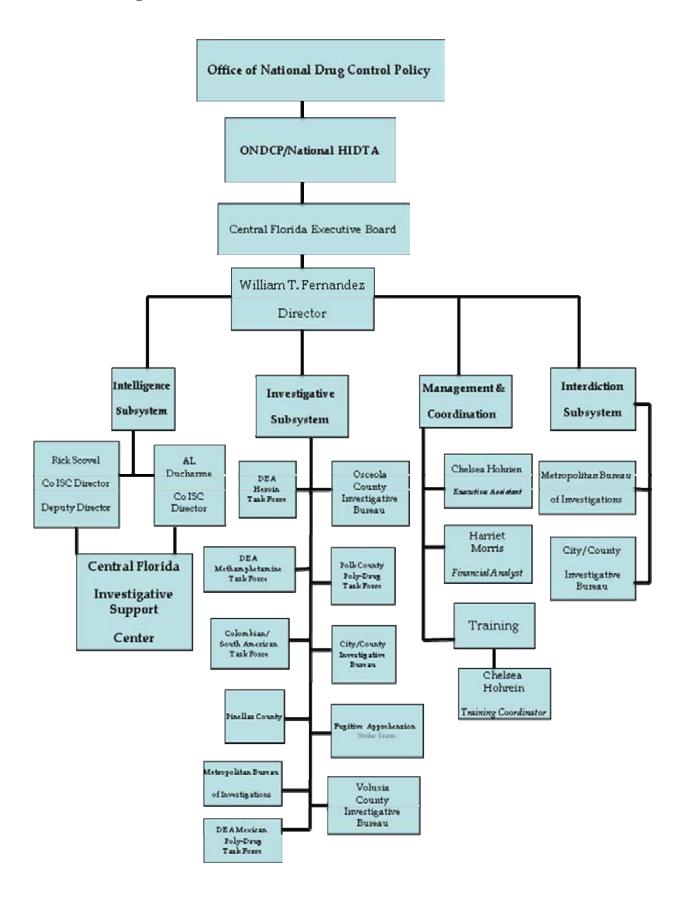
## IV. <u>CONCLUSIONS</u>

I. The Central Florida HIDTA enjoyed a very productive year in 2006. The Central Florida HIDTA targeted one hundred and ten (110) Drug Trafficking Organizations in 2006. Seventeen (17) of these organizations were dismantled, eight (8) of which were international in scope, with an additional thirty-two (32) being disrupted. These figures represent forty-five percent (45%) of the Drug Trafficking Organizations identified in 2006. In 2006 the Central Florida HIDTA seized drugs with a wholesale value exceeding thirty-five (35) million dollars which produced a return of fifteen dollars and twenty-six cents for each dollar invested. In excess of eleven (11) million dollars of drug related assets were seized which reflects a five (5) to one (1) ROI. A combined total of drug assets seized, and wholesale value of drugs seized reflects a \$20.39 return for every budget dollar received in 2006. Efforts toward accomplishing Goal 2 continued to be reflected in Core tables 11 through 14. Training costs for investigation/interdiction were reduced by 93%. This was accomplished through an "outreach" training effort by the Methamphetamine Task Force and co-hosting training with other organizations. Two performance targets were not met in 2005 with only 80% of the initiatives utilizing the case and event de-confliction process. This was addressed by the Intelligence Committee and brought before the Executive Board which resulted in 100% compliance in 2006. The second Performance Target not met was Core Table 15 (Table 13 in 2006) – Percentage of Cases provided Analytical Support. Based on anticipated utilization figures the Central Florida HIDTA ISC provided support to 256% of those cases requesting support in 2006 (many more requests for support than anticipated). The continued increase in salaries and decrease in overtime hours is of great concern.

## V. APPENDICES

- A. Central Florida HIDTA Table of Organization
- B. Table listing composition of Executive Board showing local, state and federal affiliation
- C. List of participating agencies
- D. List of counties participating in the HIDTA

## A. Table of Organization for the Central Florida HIDTA



## B. Table listing composition of Executive Board showing local, state and federal affiliation

## Federal Participants:

United States Marshal Service United States Attorney's Office Federal Bureau of Investigation **Drug Enforcement Administration** Alcohol Tobacco & Firearms Internal Revenue Service **Immigrations and Customs Enforcement** US Postal Service

## State Participants:

Florida Department of Law Enforcement

## Local Participants:

Volusia County Sheriff's Office Seminole County Sheriff's Office Winter Park Police Department (Representing Orange County Sheriff's Office) Osceola County Sheriff's Office Polk County Sheriff's Office Tampa Police Department Pinellas County Sheriff's Office

## C. List of participating agencies

Amtrak Police

#### Federal:

**Drug Enforcement Administration** Federal Bureau of Investigation Internal Revenue Service U.S. Department of Homeland Security, Immigration and Customs Enforcement United States Marshals Service **US Postal Service** Alcohol Tobacco and Firearms US Attorney's Office

#### State/Local:

Altamonte Springs Police Department

Apopka Police Department

Brevard County Sheriff's Office

Casselberry Police Department

Clearwater Police Department

Clermont Police Department

Daytona Beach Police Department

Florida Department of Law Enforcement

Florida Division of Alcoholic Beverages and Tobacco

Florida National Guard, Counterdrug Program

Haines City Police Department

Hillsborough County Sheriff's Office

Kissimmee Police Department

Lake County Sheriff's Office

Lake Mary Police Department

Lakeland Police Department

New Smyrna Beach Police Department

Ocoee Police Department

Orange County Sheriff's Office

Orlando Police Department

Osceola County Sheriff's Office

Oviedo Police Department

Pasco County Sheriff's Office

Pinellas County Sheriff's Office

Polk County Sheriff's Office

Port Orange Police Department

Sanford Police Department

Seminole County Sheriff's Office

St. Cloud Police Department

St. Petersburg Police Department

State Attorney's Office

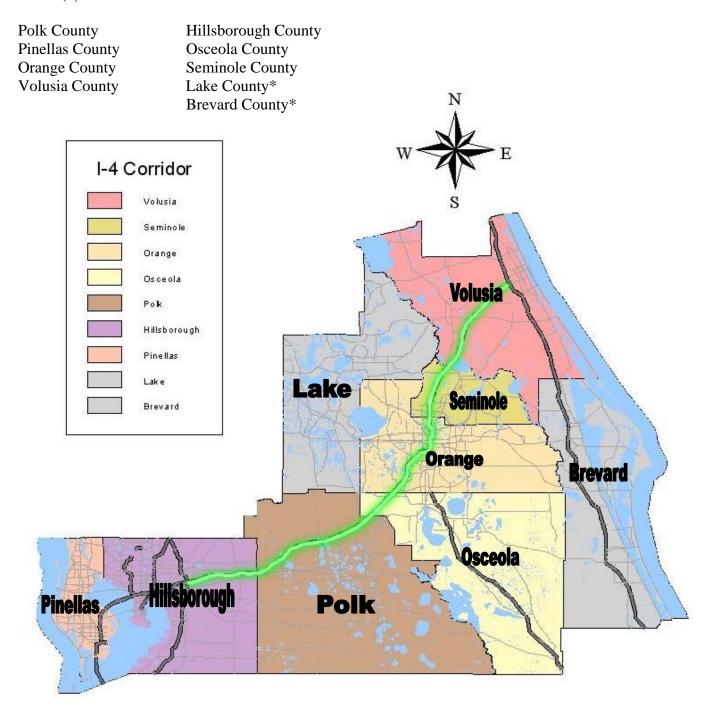
Tampa Police Department

Winter Haven Police Department

Winter Park Police Department Winter Springs Police Department

## D. List of counties participating in the HIDTA

Seven (7) counties located in central Florida:



<sup>\*</sup> Participating but not designated as part of the CFHIDTA.

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200611

# X. Endnotes - Cite the sources of essential information referenced in this report.