

## EXECUTIVE OFFICE OF THE PRESIDENT OFFICE OF MANAGEMENT AND BUDGET WASHINGTON, D.C. 20503

March 25, 2004

The Honorable Richard B. Cheney President of the Senate Washington, D.C. 20515

Dear Mr. President:

Enclosed are appropriations reports containing OMB discretionary cost estimates and detail on estimating differences with CBO for each of the following enacted appropriations bills:

- P.L. 108-83, the Legislative Branch Appropriations Act, 2004 (including additional supplemental disaster assistance appropriations in Title III for FY 2003);
- P.L. 108-84, the First Continuing Resolution for FY 2004;
- P.L. 108-87, the Department of Defense Appropriations Act, 2004;
- P.L. 108-90, the Department of Homeland Security Appropriations Act, 2004;
- P.L. 108-106, the Emergency Supplemental Appropriations Act for Defense and for Reconstruction of Iraq and Afghanistan;
- P.L. 108-108, the Department of the Interior and Related Agencies Appropriations Act, 2004;
- P.L. 108-132, the Military Construction Appropriations Act, 2004;
- P.L. 108-137, the Energy and Water Development Appropriations Act, 2004; and
- P.L. 108-199, the Consolidated Appropriations Act, 2004.

#### Within P.L. 108-199, there are separate reports for:

- Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Programs Appropriations Act, 2004 (Division A);
- the Departments of Commerce, Justice, and State, the Judiciary, and Related Agencies Appropriations Act, 2004 (Division B);
- the District of Columbia Appropriations Act, 2004 (Division C);
- the Foreign Operations, Export Financing, and Related Programs Appropriations Act, 2004 (Division D);

- the Departments of Labor, Health and Human Services, and Education, and Related Agencies Appropriations Act, FY 2003 (Division E);
- the Transportation and Treasury and Independent Agencies Appropriations Act, 2004 (Division F);
- the Departments of Veterans Affairs and Housing and Urban Development, and Independent Agencies Appropriations Act, 2004 (Division G); and
- for Miscellaneous Appropriations and Offsets (Division H).

The OMB estimates were calculated in a manner consistent with scoring guidance provided in the Omnibus Budget Reconciliation Act of 1990. Although the official reporting requirement for OMB scoring of appropriations bills expired along with the Budget Enforcement Act of 1990, as amended, expired on September 30, 2002, OMB is continuing to provide these reports.

Sincerely,

Joshua B. Bolten Director

Enclosure

Identical Letter Sent to The Honorable J. Dennis Hastert



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- P.L. 108-90, the Department of Homeland Security Appropriations Act, 2004;
- P.L. 108-106, the Emergency Supplemental Appropriations Act for Defense and for Reconstruction of Iraq and Afghanistan;
- P.L. 108-108, the Department of the Interior and Related Agencies Appropriations Act, 2004;
- P.L. 108-132, the Military Construction Appropriations Act, 2004;
- P.L. 108-137, the Energy and Water Development Appropriations Act, 2004; and
- P.L. 108-199, the Consolidated Appropriations Act, 2004.

### Within P.L. 108-199, there are separate reports for:

- Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Programs Appropriations Act, 2004 (Division A);
- the Departments of Commerce, Justice, and State, the Judiciary, and Related Agencies Appropriations Act, 2004 (Division B);
- the District of Columbia Appropriations Act, 2004 (Division C);
- the Foreign Operations, Export Financing, and Related Programs Appropriations Act, 2004 (Division D);

- the Departments of Labor, Health and Human Services, and Education, and Related Agencies Appropriations Act, FY 2003 (Division E);
- the Transportation and Treasury and Independent Agencies Appropriations Act, 2004 (Division F);
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#### TABLE 1.

## CBO ESTIMATES COMPARED TO OMB ESTIMATES P.L. 108-84, 1st CONTINUING APPROPRIATIONS RESOLUTION FOR FY 2004

(in millions of dollars)

	FY 2003 Enacted	
	ВА	OL
Section 106 of P.L. 108-84, the 1st Continuing Resolution, amended P.L. 108-7, the FY 2003 Cor Act, by amending the advance appropriation for Education for the Disadvantaged. The provision program into FY 2003.		•
OTHER DISCRETIONARY APPROPRIATIONS		

CBO ESTIMATE, DISCRETIONARY SPENDING<sup>1</sup>.....

Scorekeeping Differences:

2,244

\_\_\_\_

OMB ESTIMATE, DISCRETIONARY SPENDING .....

2,244 ---

Note: Approved by CBO on 2/12/04.

None

#### TABLE 2.

# CBO ESTIMATES COMPARED TO OMB ESTIMATES TITLE III OF P.L. 108-83, LEGISLATIVE BRANCH APPROPRIATIONS ACT, FY 2004 (SUPPLEMENTAL APPROPRIATIONS FOR FY 2003)

	FY 2003		FY 2	004
	ВА	OL	ВА	OL
SUPPLEMENTAL DISCRETIONARY APPROPRIATIONS				
CBO ESTIMATE, SUPPLEMENTAL APPROPRIATIONS <sup>1</sup>	933	-5	-9	573
Technical Outlay Estimating Differences:				
Department of Agriculture:  Wildland Fire Management  OMB has lower estimates of second-year outlays than CBO.				-28
Department of Homeland Security:  Disaster Relief  OMB has higher estimates of second-year outlays than CBO.				38
Department of Interior:  Wildland Fire Management  OMB has lower estimates of second-year outlays than CBO.				-12
National Aeronautics and Space Administration: Human Space Flight OMB has lower estimates of second-year outlays than CBO.				-16
Other technical estimating differences				-4
TOTAL DIFFERENCES			 	 -22
OMB ESTIMATE, SUPPLEMENTAL APPROPRIATIONS	933	-5	-9	551

<sup>&</sup>lt;sup>1</sup> CBO data received by OMB on 9/23/03.

### TABLE 3.

## CBO ESTIMATES COMPARED TO OMB ESTIMATES P.L. 108-83, LEGISLATIVE BRANCH APPROPRIATIONS ACT, FY 2004

	FY 2004 E	nacted
	BA	OL
OTHER DISCRETIONARY APPROPRIATIONS		
CBO ESTIMATE, OTHER DISCRETIONARY APPROPRIATIONS'	3,548	3,58
Scorekeeping Differences:		
Legislative Branch:		
CBO Rounding Adjustment	-1	
Technical Outlay Estimating Differences:		
Legislative Branch:		
Senate Consolidated Senate Accounts  OMB has higher estimates of outlays from new authority (+\$84 million) and lower estimates of outlays from prior-year authority (-\$59 million) than CBO.		25
House of Representatives		
Salaries and Expenses		43
Capitol Police		
Consolidated Capitol Police Accounts		10
General Expenses		-25
OMB has higher estimates of outlays from new authority (+\$6 million) and lower estimates of outlays from prior-year authority (-\$31 million) than CBO.		
Architect of the Capitol		
General Administration		-13
Capitol Buildings  OMB has lower estimates of outlays from new authority (-\$3 million) and higher estimates of outlays from prior-year authority (+\$28 million) than CBO.		25
Senate Office BuildingsOMB has higher estimates of outlays from new authority (+\$13 million) and higher estimates of outlays from prior-year authority (+\$4 million) than CBO.	<del></del>	1
Capitol Visitor Center		38

# TABLE 3. CBO ESTIMATES COMPARED TO OMB ESTIMATES P.L. 108-83, LEGISLATIVE BRANCH APPROPRIATIONS ACT, FY 2004

	FY 2004 Enacted	
	ВА	OL
Remaining Consolidated Architect of the Capitol Accounts		12
Library of Congress  Consolidated Library of Congress Accounts		-71
Government Printing Office  Consolidated Government Printing Office Accounts  OMB has higher estimates of outlays from new authority (+\$8 million) and higher estimates of outlays from prior-year authority (+\$6 million) than CBO.		14
General Accounting Office Salaries and Expenses		8
Other technical outlay estimating differences		2
TOTAL DIFFERENCES	 -1	85
OMB ESTIMATE, OTHER DISCRETIONARY SPENDING	3,547	3,665
SUMMARY		
CBO TOTAL, LEGISLATIVE BRANCH APPROPRIATIONS ACT	3,548	3,580
TOTAL DIFFERENCES	-1	85
OMB TOTAL, LEGISLATIVE BRANCH APPROPRIATIONS ACT	3,547	3,665

<sup>&</sup>lt;sup>1</sup> CBO estimates received by OMB on 9/23/2003.

## CBO ESTIMATES COMPARED TO OMB ESTIMATES P.L. 108-87, DEPARTMENT OF DEFENSE APPROPRIATIONS ACT, FY 2004

	FY 2004 Enacted	
	ВА	OL
OTHER DISCRETIONARY APPROPRIATIONS		
CBO ESTIMATE, DISCRETIONARY SPENDING 1	368,183	367,756
Scorekeeping Differences:		
Department of Defense:		
Military Personnel  Although CBO and OMB have no overall total budget authority difference in these accounts, the Military Personnel accounts include a mandatory program that provides compensation for certain severely disabled retirees - those retirees with more than a 70 percent disability. This funding is an entitlement, funded as an appropriated mandatory piece of the Military Personnel accounts. CBO and OMB have different estimates of these mandatory costs, resulting in different estimates of what should be classified as discretionary for these accounts. These classification differences create the budget authority scoring differences in each of the Military Personnel Accounts.		
Military Personnel, Marine Corps	-3	34
Military Personnel, Navy	-11	-31
Military Personnel, Army	-26	-55
Military Personnel, Air Force	-37	-21
Remaining Defense Accounts  Sec. 8126 of the FY 2004 Defense Appropriations Act rescinds \$1.7 billion of funds appropriated in Titles II, III, and IV of the Act. OMB allocated this reduction proportionately as is mandated in the language. CBO scores the entire reduction in a single temporary account. This leads to a number of budget authority and outlays differences. Each specific budget authority difference is highlighted in the accounts below.		
Operation and Maintenance Operation and Maintenance, Defense-wide	-69	-528

## CBO ESTIMATES COMPARED TO OMB ESTIMATES P.L. 108-87, DEPARTMENT OF DEFENSE APPROPRIATIONS ACT, FY 2004

	FY 2004 Enacted	
	ВА	OL
Former Soviet Union Threat Reduction Account	-2	58
Iraq Freedom Fund	-3,490	-1,396
Temporary Treasury Account for Sec. 8128 Rescission	3,490	2,223
Environmental Restoration, Defense	-6	-1
Environmental Restoration, Formerly Used Defense Sites	-1	
Operation and Maintenance, Marine Corps	-16	-73
Operation and Maintenance, Marine Corps Reserve	-1	-4
Payment to the Kaho'lawe Island Conveyance	18	18
Operation and Maintenance, Navy	-134	-768
Operation and Maintenance, Navy Reserve	-6	-2
Operation and Maintenance, Army	-99	-1,163

## CBO ESTIMATES COMPARED TO OMB ESTIMATES P.L. 108-87, DEPARTMENT OF DEFENSE APPROPRIATIONS ACT, FY 2004

	FY 2004 Enacted	
<u> </u>	ВА	OL
Operation and Maintenance, Army National Guard	-21	-19
Operation and Maintenance, Army Reserve	-10	-10
Operation and Maintenance, Air Force  OMB scores -\$129 million for the rescission from Sec. 8126 of the Act in this account. In addition, OMB has lower estimates of outlays from new authority (-\$1,135 million) and higher estimates of outlays from prior-year authority (+\$107 million) than CBO.	-129	-1,028
Operation and Maintenance, Air Force Reserve	-10	-8
Operation and Maintenance, Air National Guard	-21	-17
Miscellaneous Special Funds	-49	-56
Procurement, Defense-wide	-35	-2
National Guard and Reserve Equipment	-3	2
Defense Production Act Purchases  OMB scores -\$1 million for the rescission from Sec. 8126 of the Act in this account. In addition, OMB has higher estimates of outlays from new authority (+\$34 million) and higher estimates of outlays from prior-year authority (+\$3 million) than CBO.	-1	37

## CBO ESTIMATES COMPARED TO OMB ESTIMATES P.L. 108-87, DEPARTMENT OF DEFENSE APPROPRIATIONS ACT, FY 2004

	FY 2004 Enacted	
_	ВА	OL
Procurement, Marine Corps	-9	-120
Aircraft Procurement, Navy	-8	-282
Weapons Procurement, Navy	-15	-41
Procurement of Ammunition, Navy and Marine Corps	-7	-57
Shipbuilding and Conversion, Navy	-85	-1,762
Other Procurement, Navy	-37	-208
Aircraft Procurement, Army	-16	-22
Missile Procurement, Army	-11	-123
Procurement of Weapons and Tracked Combat Vehicles	-14	-3
Procurement of Ammunition, Army	-10	-31

### CBO ESTIMATES COMPARED TO OMB ESTIMATES

### P.L. 108-87, DEPARTMENT OF DEFENSE APPROPRIATIONS ACT, FY 2004

	FY 2004 Enacted	
	ВА	OL
Other Procurement, Army	-35	-240
Aircraft Procurement, Air Force	-90	-503
Procurement of Ammunition, Air Force	-9	-12
Missile Procurement, Air Force	-31	-128
Other Procurement, Air Force	-86	101
RDT&E, Defense-wide  OMB scores -\$161 million for the rescission from Sec. 8126 of the Act in this account.  In addition, OMB has lower estimates of outlays from new authority (-\$70 million) and higher estimates of outlays from prior-year authority (+\$117 million) than CBO.	-161	47
Operational Test and Evaluation	-2	10
RDT&E, Navy  OMB scores -\$129 million for the rescission from Sec. 8126 of the Act in this account.  In addition, OMB has lower estimates of outlays from new authority (-\$72 million) and higher estimates of outlays from prior-year authority (+\$3 million) than CBO.	-129	-69
RDT&E, Army	-88	-121
RDT&E, Air Force	-174	-352

## CBO ESTIMATES COMPARED TO OMB ESTIMATES P.L. 108-87, DEPARTMENT OF DEFENSE APPROPRIATIONS ACT, FY 2004

	FY 2004 E	nacted
	ВА	OL
Working Capital Funds  OMB and CBO score the Working Capital Funds and Sec. 8127 at the same budget authority level, but in different accounts. OMB scores the budget authority from Sec. 8127 in this account, while CBO scores it as part of the Operation and Maintenance, Air Force account. OMB has lower estimates of outlays from new authority (-\$8,774 million) and higher estimates of outlays from prior-year authority (+\$8,614 million) than CBO.	451	-160
Operation and Maintenance, Air Force (scoring of Sec. 8127 only)	-451	-345
Other Legislation	-44	-41
Temporary Treasury Account for Sec. 8125 and Sec. 8126 and CBO rounding plug	1,648	866
Construction and Major Maintenance	-3	-2
Capital Acquisitions	-60	-12
Total, Scorekeeping Differences	-148	-6,420
Technical Outlay Estimating Differences:		
OMB and CBO conduct a joint annual outlays rate review. However, there is disagreement in the following accounts:		
National Guard Personnel, Army		-35
Reserve Personnel, ArmyOMB has higher estimates of outlays from prior-year authority (+\$48 million) than CBO.		48
Drug Interdiction and Counter-Drug Activities		131

## CBO ESTIMATES COMPARED TO OMB ESTIMATES

## P.L. 108-87, DEPARTMENT OF DEFENSE APPROPRIATIONS ACT, FY 2004

	FY 2004 Enacted	
	ВА	OL
Defense Health Program		-246
Foreign Currency FluctuationsOMB has lower estimates of outlays from prior-year authority (-\$53 million) than CBO.		-53
Emergency Response FundOMB has lower estimates of outlays from prior-year authority (-\$760 million) than CBO.		-760
Chemical Agents and Munitions Destruction		-139
National Defense Sealift Fund		-30
Pentagon Reservation Maintenance Revolving FundOMB has lower estimates of outlays from prior-year authority (-\$49 million) than CBO.		-49
General Transfer Authority Outlay Allowance		264
Technical outlay estimating differences		-869
Other technical outlay estimating differences		-19
Total, Differences	-148	-7,308
OMB ESTIMATE, DISCRETIONARY SPENDING	368,035	360,448
SUMMARY		
CBO TOTAL, DEFENSE APPROPRIATIONS ACT <sup>1</sup>	368,183	367,756
TOTAL DIFFERENCES	-148	-7,308
OMB TOTAL, DEFENSE APPROPRIATIONS ACT	368,035	360,448

<sup>&</sup>lt;sup>1</sup> CBO data received by OMB on 10/1/03.

### TABLE 5.

## CBO ESTIMATES COMPARED TO OMB ESTIMATES P.L. 108-90, DEPARTMENT OF HOMELAND SECURITY APPROPRIATIONS ACT, FY 2004

	FY 2004 E	nacted
	ВА	OL
OTHER DISCRETIONARY APPROPRIATIONS		
CBO ESTIMATE, OTHER DISCRETIONARY APPROPRIATIONS <sup>1</sup>	29,196	27,645
Scorekeeping Differences:		
Department of Homeland Security:		
Border and Transportation Security Customs and Border Protection Budget authority difference is due to rounding differences. OMB has higher estimates of outlays from new authority (+\$226 million) and higher estimates of outlays from prioryear authority (+\$299 million) than CBO.	-1	525
Immigration and Customs Enforcement	-1	98
Transportation Security Administration	-418	-1,701
United States Coast Guard		
Capital Acquisitions	-6	44
Trust Fund Share of Expenses	5	16
Emergency Preparedness and Response  National Flood Insurance	-111	-109
CBO rounding adjustment	1	

### TABLE 5.

## CBO ESTIMATES COMPARED TO OMB ESTIMATES P.L. 108-90, DEPARTMENT OF HOMELAND SECURITY APPROPRIATIONS ACT, FY 2004

	FY 2004 E	nacted
	ВА	OL
Technical Outlay Estimating Differences:		
Department of Homeland Security: Citizenship and Immigration Services		111
Operating Expenses		-111
Border and Transportation Security Federal Law Enforcement Training Center Capital Acquisitions  OMB has higher estimates of outlays from prior-year authority (+\$20 million) than CBO.		20
Office for Domestic Preparedness		-621
United States Coast Guard		
Operating Expenses		-206
Emergency Preparedness and Response		4=0
Operating Expenses		456
Grant ProgramsOMB has higher estimates of outlays from new authority (+\$11 million) and higher estimates of outlays from prior-year authority (+\$16 million) than CBO.		27
Disaster Relief		-425
Firefighters Assistance Grants		112
OMB has higher estimates of outlays from prior-year authority (+\$112 million) than CBO.		
Flood Map Modernization Fund		-52
OMB has lower estimates of outlays from new authority (-\$40 million) and lower estimates of outlays from prior-year authority (-\$12 million) than CBO.		
Science and Technology		
Research, development, acquisitions, and operations		391
Information Analysis and Infrastructure Protection		
Operating Expenses		240
Other technical estimating differences		-5
TOTAL DIFFERENCES		-1,301
OMB ESTIMATE, OTHER DISCRETIONARY SPENDING	28,665	26,344

### TABLE 5.

## CBO ESTIMATES COMPARED TO OMB ESTIMATES P.L. 108-90, DEPARTMENT OF HOMELAND SECURITY APPROPRIATIONS ACT, FY 2004

	FY 2004 Enacted	
_	ВА	OL
SUMMARY		
CBO TOTAL, HOMELAND SECURITY APPROPRIATIONS ACT	29,196	27,645
TOTAL DIFFERENCES	-531	-1,301
OMB TOTAL, HOMELAND SECURITY APPROPRIATIONS ACT	28,665	26,344

<sup>&</sup>lt;sup>1</sup> CBO data received by OMB on 10/01/2003.

#### TABLE 6.

# CBO ESTIMATES COMPARED TO OMB ESTIMATES P.L. 108-106, EMERGENCY SUPPLEMENTAL APPROPRIATIONS ACT FOR DEFENSE AND FOR RECONSTRUCTION OF IRAQ AND AFGHANISTAN, FY 2004

	FY 2004	
<u> </u>	ВА	OL
SUPPLEMENTAL DISCRETIONARY APPROPRIATIONS		
CBO ESTIMATE <sup>1</sup> , SUPPLEMENTAL APPROPRIATIONS	87,547	37,103
Scorekeeping Differences:		
Department of Defense:  Overseas Humanitarian, Disaster and Civic Aid  OMB and CBO have a \$1 million difference due to rounding. In addition, OMB has higher estimates of outlays from new authority than CBO.	-1	6
FBI, Salaries and Expenses OMB and CBO have a \$1 million difference due to rounding.	-1	
International Assistance Programs:		
State Development: Emergencies in the Diplomatic and Consular Service  OMB and CBO have a \$1 million difference due to rounding. OMB has higher estimates of outlays from new authority than CBO.	-1	15
Department of Labor:  Unemployment Trust Fund  OMB does not score behaviorial impacts against discretionary appropriations. CBO scores the impact of tying unemployment benefits to health care.	-4	-4
CBO Plug Account  CBO uses this account to reconcile the CBO bill total (tracked in millions) with the appropriations subcommittee's Comparative Statement of Budget Authority (CSBA) total (tracked in thousands). OMB scoring does not include such a reconciliation with the CSBA.	1	
Technical Outlay Estimating Differences:		
Department of Defense:  Operation and Maintenance, Army  OMB has a higher estimates of outlays from new authority than CBO.		5,292
Operation and Maintenance, Navy  OMB has higher estimates of outlays from new authority than CBO.		429
Operation and Maintenance, Marine CorpsOMB has higher estimates of outlays from new authority than CBO.		272
Operation and Maintenance, Air ForceOMB has higher estimates of outlays from new authority than CBO.		1,140
Operation and Maintenance, Defense-wide  OMB has higher estimates of outlays from new authority than CBO.		569
Defense Health ProgramOMB has higher estimates of outlays from new authority than CBO.		286
Iraq Freedom FundOMB has higher estimates of outlays from new authority than CBO.		312

#### TABLE 6.

# CBO ESTIMATES COMPARED TO OMB ESTIMATES P.L. 108-106, EMERGENCY SUPPLEMENTAL APPROPRIATIONS ACT FOR DEFENSE AND FOR RECONSTRUCTION OF IRAQ AND AFGHANISTAN, FY 2004

	FY 2004	
	BA	OL
Other Procurement, ArmyOMB has higher estimates of outlays from new authority than CBO.		1,384
Working Capital Fund, Defense-wide  OMB has higher estimates of outlays from new authority than CBO.		329
International Assistance Programs:  Economic Support Fund  OMB has higher estimates of outlays from new authority than CBO.		274
Foreign Military Financing ProgramOMB has higher estimates of outlays from new authority than CBO.		208
Foreign Affairs Program:  Iraq Relief Reconstruction Fund  OMB has higher estimates of outlays from new authority than CBO.		4,464
Other technical estimating differences		825
TOTAL DIFFERENCES	-6	15,801
OMB ESTIMATE, SUPPLEMENTAL APPROPRIATIONS	87,541	52,904
SUMMARY		
CBO TOTAL, SUPPLEMENTAL APPROPRIATIONS <sup>1</sup>	87,547	37,103
TOTAL DIFFERENCES	-6	15,801
OMB TOTAL, SUPPLEMENTAL APPROPRIATIONS	87,541	52,904

<sup>&</sup>lt;sup>1</sup> CBO data received by OMB on 11/05/03.

## CBO ESTIMATES COMPARED TO OMB ESTIMATES P.L. 108-108, INTERIOR AND RELATED AGENCIES APPROPRIATIONS ACT, FY 2004

	FY 2004 Enacted	
	ВА	OL
OTHER DISCRETIONARY APPROPRIATIONS	_	_
CBO ESTIMATE, OTHER DISCRETIONARY APPROPRIATIONS <sup>1</sup>	20,057	19,489
Scorekeeping Differences:		
<b>Note:</b> The Interior Act includes a 0.646% rescission of every discretionary account funded in the bill. CBO scored an aggregate amount for this rescission in a single plug account, while OMB applied the rescission to each individual account. This leads to a number of budget authority (BA) and outlay differences. Unless otherwise indicated, all of the budget authority and outlay differences between OMB and CBO highlighted in this report are due to this treatment of the rescission.		
Department of Agriculture:		
Forest Service Capital Improvement and Maintenance  See note above concerning 0.646% across-the-board reduction. In addition, OMB has higher estimates of outlays from new authority (+\$138 million) and lower estimates of outlays from prior-year authority (-\$142 million) than CBO.	-3	-4
Forest and Rangeland Research	-2	-12
State and Private Forestry	-2	-2
See note above concerning 0.646% across-the-board reduction. In addition, OMB has higher estimates of outlays from new authority (+\$91 million) and lower estimates of outlays from prior-year authority (-\$93 million) than CBO.		
National Forest System	-9	-15
See note above concerning 0.646% across-the-board reduction. In addition, OMB has higher estimates of outlays from new authority (+\$20 million) and lower estimates of outlays from prior-year authority (-\$35 million) than CBO.		
Wildland Fire Management  See note above concerning 0.646% across-the-board reduction. In addition, OMB has higher estimates of outlays from new authority (+\$625 million) and lower estimates of outlays from prior-year authority (-\$116 million) than CBO.	-13	509
Management of National Forest Lands for Subsistence Uses	-1	-1
Land Acquisition  See note above concerning 0.646% across-the-board reduction. In addition, OMB has higher estimates of outlays from new authority (+\$25 million) and higher estimates of outlays from prior-year authority (+\$49 million) than CBO.	-1	74

## CBO ESTIMATES COMPARED TO OMB ESTIMATES P.L. 108-108, INTERIOR AND RELATED AGENCIES APPROPRIATIONS ACT, FY 2004

_	FY 2004 E	
	ВА	OL
Department of Energy:		
Fossil Energy Research and Development	-4	184
See note above concerning 0.646% across-the-board reduction. In addition, OMB has	•	101
higher estimates of outlays from new authority (+\$67 million) and higher estimates of		
outlays from prior-year authority (+\$117 million) than CBO.		
Energy Conservation	-6	-6
See note above concerning 0.646% across-the-board reduction. In addition, OMB has		
lower estimates of outlays from new authority (-\$135 million) and higher estimates of outlays from prior-year authority (+\$129 million) than CBO.		
Strategic Petroleum Reserve	-1	6
See note above concerning 0.646% across-the-board reduction. In addition, OMB has		
higher estimates of outlays from new authority (+\$8 million) and lower estimates of outlays from prior-year authority (-\$2 million) than CBO.		
Department of Health and Human Services:		
Indian Health Service	-17	25
See note above concerning 0.646% across-the-board reduction. In addition, OMB has		
lower estimates of outlays from new authority (-\$16 million) and higher estimates of outlays from prior-year authority (+\$41 million) than CBO.		
Indian Health Facilities	-2	3
See note above concerning 0.646% across-the-board reduction. In addition, OMB has		
lower estimates of outlays from new authority (-\$1 million) and higher estimates of outlays from prior-year authority (+\$4 million) than CBO.		
Department of the Interior:		
Service Charges, Deposits, and Forfeitures, BLM (offsetting receipt)	-20	-20
OMB and CBO estimate \$20 million in proprietary receipts to offset administrative		
expenses and other costs. OMB scores these revenues as offsetting receipts in this		
account, which are credited as offsets against the budget authority and outlay totals of		
the agency that generates the receipts. CBO scores these revenues as offsetting		
collections, and credits them as offsets against budget authority and outlay totals of the expenditure account from which they will be spent.		
Bureau of Land Management (BLM)		
Management of Lands and Resources	-5	2
See note above concerning 0.646% across-the-board reduction. In addition, OMB has		
higher estimates of outlays from new authority (+21 million) and lower estimates of		
outlays from prior-year authority (-\$19 million) than CBO.		
Payments in Lieu of Taxes	-228	-228
CBO scores this account as part of BLM, while OMB scores it as a part of Departmental		
Management at \$226 million in BA and outlays. In addition, due to treatment of the		
across-the-board reduction (see note above), OMB scores this account at \$2 million less than CBO does.		
Oregon and California Grant Lands	-1	-2
O		
See note above concerning 0.646% across-the-board reduction. In addition, OMB has		
lower estimates of outlays from new authority (-\$7 million) and higher estimates of outlays from prior-year authority (+\$5 million) than CBO.		

## CBO ESTIMATES COMPARED TO OMB ESTIMATES P.L. 108-108, INTERIOR AND RELATED AGENCIES APPROPRIATIONS ACT, FY 2004

	FY 2004 Enacted	
	ВА	OL
Wildland Fire Management  See note above concerning 0.646% across-the-board reduction. In addition, OMB has higher estimates of outlays from new authority (+\$35 million) and higher estimates of outlays from prior-year authority (+\$6 million) than CBO.	-6	41
Service Charges, Deposits, and Forfeitures	20	14
Land Acquisition	-1	12
Minerals Management Service Royalty and Offshore Minerals Management See note above concerning 0.646% across-the-board reduction.	-1	
Office of Surface Mining Reclamation and Enforcement  Abandoned Mine Reclamation Fund	-1	-24
Unites States Geological Survey Surveys, Investigations and Research	-6	-7
United States Fish and Wildlife Service  Resource Management	-6	86
Construction	-1	4
Land Acquisition	-1	31
Cooperative Endangered Species Conservation Fund	-1	34

## CBO ESTIMATES COMPARED TO OMB ESTIMATES P.L. 108-108, INTERIOR AND RELATED AGENCIES APPROPRIATIONS ACT, FY 2004

	FY 2004 E	
	ВА	OL
Stewardship Grants	-1	
National Park Service  Operation of the National Park System  See note above concerning 0.646% across-the-board reduction. In addition, OMB has lower estimates of outlays from new authority (-\$90 million) and higher estimates of outlays from prior-year authority (+\$118 million) than CBO.	-11	28
Construction and Major Maintenance	-2	58
National Recreation and Preservation	-1	-3
United States Park Police	-1	-2
Land Acquisition and State Assistance	3	-9
Historic Preservation Fund	-1	29
Bureau of Indian Affairs  Operation of Indian Programs  See note above concerning 0.646% across-the-board reduction (though in this account, there would still be a \$1 million dollar discrepancy associated with a rounding difference). In addition, OMB has higher estimates of outlays from new authority (+\$136 million) and lower estimates of outlays from prior-year authority (-\$159 million) than	-13	-23
Construction	-2	1
Indian land and water claim settlements and miscellaneous payments	-1	-2

## CBO ESTIMATES COMPARED TO OMB ESTIMATES P.L. 108-108, INTERIOR AND RELATED AGENCIES APPROPRIATIONS ACT, FY 2004

_	FY 2004 Enacted BA OL	
<del>_</del>	DA	UL
Departmental Management Salaries and Expenses	-1	
See note above concerning 0.646% across-the-board reduction.		
Payments in Lieu of Taxes	226	226
Insular Affairs Assistance to Territories	-1	7
Compact of Free Association	22	22
Office of Inspector General Salaries and Expenses	-1	-1
Office of Special Trustee for American Indians Office of the Special Trustee for American Indians See note above concerning 0.646% across-the-board reduction.	-2	-2
reasury Department: CBO rounding adjustment	6	
CBO uses this account to reconcile the CBO bill total (tracked in millions) with the Appropriations Subcommittee's Comparative Statement of Budget Authority (CSBA) total (tracked in thousands). OMB scoring includes no such reconciliation with the CSBA.		
Across-the-board cut	130	
Corps of Engineers - Civil Works:  Construction	-4	-3
CBO scores a transfer of \$4 million from the National Park Service Land acquisition and state assistance account to the Army Corps of Engineers Construction account that OMB does not score. CBO scores \$3 million of outlays from new authority associated with that transfer.		
lational Endowment for the Humanities:  Grants and Administration	-1	8
See note above concerning 0.646% across-the-board reduction. In addition, OMB has higher estimates of outlays from new authority (+\$67 million) and lower estimates of outlays from prior-year authority (-\$59 million) than CBO.	·	

## CBO ESTIMATES COMPARED TO OMB ESTIMATES P.L. 108-108, INTERIOR AND RELATED AGENCIES APPROPRIATIONS ACT, FY 2004

	FY 2004 Enacted	
	ВА	OL
Office of Navaho and Hopi Indian Relocation: Salaries and Expenses	-1	2
Smithsonian Institution:  Salaries and Expenses	-3	-6
Facilities Capital  See note above concerning 0.646% across-the-board reduction. In addition, OMB has higher estimates of outlays from new authority (+\$2 million) and prior-year authority (+\$26 million) than CBO.	-1	28
Salaries and Expenses, National Gallery of Art	-1	-2
Operations and Maintenance, JFK Center for the Performing Arts	-1	-1
Technical Outlay Estimating Differences:		
Department of Energy:  Clean Coal Technology  OMB has lower estimates of outlays from new authority (- \$98 million) and lower estimates of outlays from prior-year authority (-\$50 million) than CBO.		-148
Department of the Interior:  U.S. Fish and Wildlife Service  State and Tribal Wildlife Grants  OMB has higher estimates of outlays from new authority (+\$17 million) and prior-year authority (+\$22 million) than CBO.		39
Landowner Incentive Program  OMB has higher estimates of outlays from new authority (+\$7 million) and prior-year authority (+\$3 million) than CBO.		10
National Park Service Urban Park and Recreation Fund OMB has higher estimates of outlays from prior-year authority (+\$16 million) than CBO.		16
Departmental Management  Working Capital Fund  OMB has lower estimates of outlays from prior year authority (-\$18 million) than CBO.		-18
Priority Federal Land Acquisitions and Exchanges		-10
Office of the Special Trustee for American Indians Indian Land Consolidation		-13

# TABLE 7. CBO ESTIMATES COMPARED TO OMB ESTIMATES P.L. 108-108, INTERIOR AND RELATED AGENCIES APPROPRIATIONS ACT, FY 2004

	FY 2004 E	nacted
	ВА	OL
Presidio Trust Presidio Trust		27
OMB has lower estimates of outlays from new authority (-\$24 million) and higher estimates of outlays from prior-year authority (+\$51 million) than CBO.		_,
Other technical outlay estimating differences		40
TOTAL DIFFERENCES	18	1,002
OMB ESTIMATE, OTHER DISCRETIONARY APPROPRIATIONS	20,075	20,491
SUMMARY		
CBO TOTAL, INTERIOR APPROPRIATIONS ACT <sup>1</sup>	20,057	19,489
TOTAL DIFFERENCES	18	1,002
OMB TOTAL, INTERIOR APPROPRIATIONS ACT	20,075	20,491
Memorandum: OMB estimate of Conservation Category Spending <sup>2</sup>	1,048	1,199

<sup>&</sup>lt;sup>1</sup> CBO data received by OMB on November 4, 2003.

<sup>&</sup>lt;sup>2</sup> Since key enforcement provisions of the BEA expired on Oct. 1, 2002, CBO is not scoring conservation category spending separately. OMB includes its estimate of conservation category spending as a non-add memorandum entry.

### TABLE 8.

## CBO ESTIMATES COMPARED TO OMB ESTIMATES P.L. 108-132, MILITARY CONSTRUCTION APPROPRIATIONS ACT, FY 2004

	FY 2004 Enacted	
	ВА	OL
OTHER DISCRETIONARY APPROPRIATIONS		
CBO ESTIMATE, OTHER DISCRETIONARY APPROPRIATIONS 1	9,316	10,155
Scorekeeping Differences:		
Department of Defense:  Foreign Currency Fluctuations, Construction	-55	-36
Military Construction, Navy	1	32
Military Construction, Army	1	-1
Family Housing Construction, Army  Budget authority difference is due to rounding. OMB has lower estimates of outlays from prior-year authority (-\$86 million) than CBO.	-1	-86
Family Housing Construction, Navy and Marine Corps	1	-12
Family Housing Improvement Fund	1	218
CBO Rounding Adjustment	-3	
Technical Outlay Estimating Differences:		
Department of Defense: Military Construction:		
Military Construction, Air Force		42
Family Housing:  Family Housing Construction, Air Force		-97

### TABLE 8.

## CBO ESTIMATES COMPARED TO OMB ESTIMATES P.L. 108-132, MILITARY CONSTRUCTION APPROPRIATIONS ACT, FY 2004

	FY 2004 Enacted	
	ВА	OL
Family Housing Operation and Maintenance, Navy and Marine Corps  OMB has higher estimates of outlays from prior-year authority (+\$36 million) than CBO.		36
Family Housing Operation and Maintenance, Air Force		-11
Other Technical Outlay Estimating Differences		1
TOTAL DIFFERENCES	-55	86
OMB ESTIMATE, OTHER DISCRETIONARY APPROPRIATIONS	9,261	10,241
SUMMARY		
CBO TOTAL, MILITARY CONSTRUCTION APPROPRIATIONS ACT1	9,316	10,155
TOTAL DIFFERENCES	-55	86
OMB TOTAL, MILITARY CONSTRUCTION APPROPRIATIONS ACT	9,261	10,241

<sup>&</sup>lt;sup>1</sup> CBO data received by OMB on November 10, 2003.

## CBO ESTIMATES COMPARED TO OMB ESTIMATES P.L. 108-137, ENERGY AND WATER DEVELOPMENT APPROPRIATIONS ACT, FY 2004

	FY 2004 E	nacted
	ВА	OL
OTHER DISCRETIONARY APPROPRIATIONS		
CBO ESTIMATE, OTHER DISCRETIONARY APPROPRIATIONS <sup>1</sup>	27,328	27,19
Scorekeeping Differences:		
Corps of Engineers:  Operation and Maintenance	-600	-75
Construction, General	-122	-210
Harbor Maintenance Trust Fund	612	612
OMB shows all funding for the Harbor Maintenance Trust Fund in this account, which leads to both the BA and outlay differences. CBO shows funding for the trust fund in the Operation and Maintenance and Construction, general accounts.		
Inland Waterways Trust Fund	110	11
OMB shows funding for the Inland Waterways Trust Fund in this account. CBO shows funding for this trust fund in the Construction, general account.		
Department of the Interior: Bureau of Reclamation		
Central Valley Project Restoration Fund	31	3
Central Valley Projection Restoration, Revenue	-31	-3
Water and Related Resources	30	9.

## CBO ESTIMATES COMPARED TO OMB ESTIMATES P.L. 108-137, ENERGY AND WATER DEVELOPMENT APPROPRIATIONS ACT, FY 2004

	FY 2004 Enacted	
_	BA	OL
Upper Colorado River Basin fund	-6	-9
San Gabriel Basin Restoration Fund  OMB scores \$10 million of the Water and Related appropriation to this account. CBO scores this amount in the Water and Related Resources account.	10	
Policy and Administration	-2	-2
Reclamation Fund	2	2
Department of Energy:		
Other Defense Activities	113	107
Energy Supply  CBO scores part of the funding appropriated to the Other Defense Activities to this account. OMB scores the entire amount to the Other Defense Activities account. In addition, OMB estimates lower outlays from new authority (-\$136 million) and higher outlays from prior-year authority (+\$42 million) than CBO.	-113	-94
General Fund Payment, Defense Decontamination and Decommissioning Fund	-452	-452
Department of the Treasury	452	452
Federal Energy Regulatory Commission	-18	-18
Defense Environmental Restoration and Waste Management	15	25

## CBO ESTIMATES COMPARED TO OMB ESTIMATES P.L. 108-137, ENERGY AND WATER DEVELOPMENT APPROPRIATIONS ACT, FY 2004

	FY 2004 Enacted	
	ВА	OL
Defense Environmental Services	-15	-146
Nuclear Regulatory Commission:  Nuclear Facilities Fees	-546	-546
Salaries and Expenses	539	537
Office of Inspector General	7	7
CBO Rounding Plug (Dept. of Treasury, CBO Temporary account)	-1	
Denali Commission:  Denali Commission Trust Fund  OMB scores the Denali Commission Trust Fund in the Energy and Water Development Appropriations bill. CBO scores the trust fund appropriation in the Agriculture and Rural Development Appropriations bill.	11	11
Technical Outlay Estimating Differences:		
Corps of Engineers:  Flood Control, Mississippi River and Tributaries  OMB has lower estimates of outlays from new authority (-\$32 million) and higher estimates of outlays from prior-year authority (\$41 million) than CBO.		9
Department of the Interior: Bureau of Reclamation		
California Bay-Delta Restoration fundOMB has no prior-year outlays for this account while CBO estimates \$32 million.		-32
Department of Energy: Energy Programs Non-Defense Environmental Services		-9

## CBO ESTIMATES COMPARED TO OMB ESTIMATES P.L. 108-137, ENERGY AND WATER DEVELOPMENT APPROPRIATIONS ACT, FY 2004

	FY 2004 Enacted	
	ВА	OL
National Nuclear Security Administration  Weapons Activities		66
Defense Nuclear NonproliferationOMB has higher estimates of outlays from prior-year authority (\$38 million) than CBO.		38
Environmental and Other Defense Activities  Cerro Grande Fire Activities  OMB has lower estimates of outlays from prior-year authority (-\$48 million) than CBO.		-48
Denali Commission.  OMB has higher estimates of outlays from new authority (+\$2 million) and higher estimates of outlays from prior-year authority (+\$64 million) than CBO.		66
Other technical and estimating differences		-2
TOTAL DIFFERENCES	26	-182
OMB ESTIMATE, OTHER DISCRETIONARY SPENDING	27,354	27,012
SUMMARY		
CBO TOTAL, ENERGY AND WATER DEVELOPMENT APPROPRIATIONS ACT <sup>1</sup>	27,328	27,194
TOTAL DIFFERENCES	26	-182
OMB TOTAL, ENERGY AND WATER DEVELOPMENT APPROPRIATIONS ACT	27,354	27,012

<sup>&</sup>lt;sup>1</sup> CBO data received by OMB on 11/19/03

### TABLE 10.

### **CBO ESTIMATES COMPARED TO OMB ESTIMATES**

P.L. 108-199, AGRICULTURE AND RURAL DEVELOPMENT APPROPRIATIONS BILL, FY 2004 (DIVISION A)

		FY 2004 Enacted	
<u> </u>	ВА	OL	
OTHER DISCRETIONARY APPROPRIATIONS			
CBO ESTIMATE, AGRICULTURE APPROPRIATIONS¹	16,943	17,555	
Scorekeeping Differences:			
Department of Agriculture: Office of the Secretary	-3	-2	
Budget authority differences are due to rounding. CBO rounds each appropriated amount to millions and then sums up for a total, while OMB adds each amount in thousands then rounds to millions. OMB has lower estimates of outlays from new authority (-\$6 million), but a higher estimate of outlays from prior-year authority (+\$2 million) than CBO.	Ü		
Departmental Administration	-1	-21	
Cooperative State Research, Education, and Extension Service  Extension Activities	1	9	
Animal and Plant Health Inspection Service (APHIS)  Salaries and expenses  While the FY 2004 Budget requested full funding to combat several ongoing infestations, the bill underfunded several of these requests. This will necessitate using authority to transfer CCC (mandatory) funding to APHIS to make up the difference. Note: the transfer authority was included in the FY 2003 Appropriations Act, proposed for deletion in the budget, but added to the bill; it is also in authorizing legislation. CBO scores this as mandatory. OMB has higher estimates of outlays from new authority (+\$34 million) and higher estimates of outlays from prior-year authority (+13 million) than CBO.	44	47	
Natural Resource Conservation Service  Watershed Rehabilitation Program	45	1	
Farm Security and Rural Investment programs	66	-21	

### TABLE 10.

### **CBO ESTIMATES COMPARED TO OMB ESTIMATES**

### P.L. 108-199, AGRICULTURE AND RURAL DEVELOPMENT APPROPRIATIONS BILL, FY 2004 (DIVISION A)

	FY 2004 E	nacted
	ВА	OL
Rural Development		
Rural Community Advancement Program	33	-24
Rural Utilities Service  High Energy Cost Grants	-28	-1
Rural Housing Service Rural Community Grants	10	·
Rural Business Cooperative Service  Rural Business Investment Program Account	-15	2
Rural Strategic Investment Program Grants	100	
Rural Development Loan Fund Program Account	1	
Food and Nutrition Service Food Stamp Program	21	2
Child Nutrition Programs	12	1

#### TABLE 10.

#### CBO ESTIMATES COMPARED TO OMB ESTIMATES

### P.L. 108-199, AGRICULTURE AND RURAL DEVELOPMENT APPROPRIATIONS BILL, FY 2004 (DIVISION A)

	FY 2004 Enacted	
<u> </u>	BA	OL
Denali Commission:  Denali Commission	-11	-1
OMB scores the Denali Commission in the Energy/Water spending committee while CBO scores this in the Agriculture spending committee.		·
CBO Rounding Plug Account	-1	-
total (tracked in thousands). OMB scoring includes no such reconciliation with the CSBA.		
Technical Outlay Estimating Differences:		
Department of Agriculture:		
Foreign Agricultural Service		_
P.L. 480 Title II GrantsOMB has higher estimates of outlays from prior-year authority (+\$27 million) than CBO.		2
McGovern-Dole International Food for Education and Child Nutrition		2
OMB has higher estimates of outlays from new authority (+\$24 million) than CBO.		
Executive Operations Common Computing Environment		2
OMB has higher estimates of outlays from new authority (+\$1 million) and higher estimates of outlays from prior-year authority (+\$25 million) than CBO.		26
Agricultural Research Service		
Salaries and Expenses		3
Cooperative State Research, Education, and Extension Service		0
Initiative for Future Agriculture and Food Systems		-3
Grain Inspection, Packers, & Stockyards Administration		
Salaries and Expenses		-3
OMB has lower estimates of outlays from new authority (-\$31 million) but higher estimates of outlays from prior-year authority (+\$1 million) than CBO.		
Farm Service Agency		
Salaries and ExpensesOMB has lower estimates of outlays from new authority (-\$48 million) and higher		5
estimates of outlays from prior-year authority (+\$101 million) than CBO.		
Natural Resources Conservation Service		_
Conservation OperationsOMB has higher estimates of outlays from new authority (+\$154 million) and lower estimates of outlays from prior-year authority (-\$87 million) than CBO.		6
Watershed and Flood Prevention Operations		11
OMB has higher estimates of outlays from new authority (+\$7 million) and higher estimates of outlays from prior-year authority (+\$109 million) than CBO.		

# TABLE 10. CBO ESTIMATES COMPARED TO OMB ESTIMATES P.L. 108-199, AGRICULTURE AND RURAL DEVELOPMENT APPROPRIATIONS BILL, FY 2004 (DIVISION A)

		1
	FY 2004 Enacted	
	ВА	OL
Rural Housing Service Rural Housing Insurance Fund Program Account		112
Foreign Agricultural Service P.L. 480 Grants - Title I Program Account		30
Food and Nutrition Service Special Supplemental Nutrition Program for Women, Infants & Children  OMB has higher estimates of outlays from prior-year authority (+\$24 million) than CBO.		24
Food and Drug Administration Salaries and Expenses		49
Other technical estimating differences		-71
TOTAL DIFFERENCES	274	234
OMB ESTIMATE, AGRICULTURE APPROPRIATIONS	17,217	17,789
SUMMARY		
CBO ESTIMATE, AGRICULTURE APPROPRIATIONS ACT¹	16,943	17,555
TOTAL DIFFERENCES	274	234
OMB ESTIMATE, AGRICULTURE APPROPRIATIONS ACT	17,217	17,789

<sup>&</sup>lt;sup>1</sup> CBO data received by OMB on 12/11/2003.

#### **CBO ESTIMATES COMPARED TO OMB ESTIMATES**

# P.L. 108-199, COMMERCE, JUSTICE, STATE, THE JUDICIARY, AND RELATED AGENCIES APPROPRIATIONS ACT, FY 2004 (DIVISION B)

	FY 2004 Enacted	
	ВА	OL
OTHER DISCRETIONARY APPROPRIATIONS		
CBO ESTIMATE, OTHER DISCRETIONARY APPROPRIATIONS <sup>1</sup>	37,750	40,439
Scorekeeping Differences:		
Department of Commerce:		
Departmental Management  Fisheries Finance, Negative Subsidies	-2	-2
Fisheries Finance Program Account	7	7
Emergency Steel Loan Guarantee Loan Program Account	53	-37
U.S. Patent and Trademark Office	0	0.4
Salaries and Expenses	-6	31
National Oceanic and Atmospheric Administration		
Operations, Research, and Facilities	-1	140
Procurement, Acquisition, and Construction	1	-33
Economic Development Administration  Economic Development Assistance Programs	-1	35
Department of Justice:		
General Administration Salaries and Expenses	-19	-20

## CBO ESTIMATES COMPARED TO OMB ESTIMATES P.L. 108-199, COMMERCE, JUSTICE, STATE, THE JUDICIARY, AND RELATED AGENCIES APPROPRIATIONS ACT, FY 2004 (DIVISION B)

	FY 2004 Enacted	
	ВА	OL
Identification Systems Integration  OMB scores the \$19 million for the Joint Automated Booking System in the Identification systems integration account and CBO scores it as part of the Salaries and Expenses account. This results in BA and OL differences for these accounts.	19	2
Federal Bureau of Investigation  Salaries and Expenses	-62	-3
Foreign Terrorist Tracking Task Force	62	50
Drug Enforcement Administration Interagency Law Enforcement  OMB scores the \$556 million for this activity within the Drug Enforcement Administration. CBO scores it as a separate bureau. This results in BA and OL differences for this account.	556	41
Interagency Law Enforcement Interagency Crime and Drug Enforcement	-556	-41
Legal Activities and U.S. Marshals Salaries and Expenses, Antitrust Division	-47	-4
Fees for Bankruptcy Oversight, U.S. Trustees System	-179	-179
U.S. Trustee System Fund	171	169
Office of Justice Programs  Crime Victims Fund  OMB has a lower estimate of collections than CBO does. OMB has lower estimates of outlays from new authority (-\$270 million) than CBO.	7	-27

## CBO ESTIMATES COMPARED TO OMB ESTIMATES P.L. 108-199, COMMERCE, JUSTICE, STATE, THE JUDICIARY, AND RELATED AGENCIES APPROPRIATIONS ACT, FY 2004 (DIVISION B)

	FY 2004 Enacted	
_	BA	OL
Public Safety Officers' Benefits  OMB scores the discretionary enhancements to this mandatory program (\$3 million) in this account, while CBO scores it within the Justice Assistance account. This results in the BA and OL difference.	3	3
Justice Assistance	-10	1,051
Juvenile Justice Programs	7	-210
Department of State:		
Administration of Foreign Affairs International Center for Middle Eastern-Western Dialogue	7	6
Other East-West Center	-7	
OMB scores the funding for the International Center for Middle Eastern-Western Dialogue in the Administration of Foreign Affairs bureau; CBO scores it in the East- West Center account in a different bureau, which accounts for the BA and outlay	•	
Judiciary:		
Salaries and Expenses, Supreme Court of the United States	1	1
Salaries and Expenses, Court of Appeals	1	1
Federal Communications Commission:		
Salaries and Expenses	1	11

## CBO ESTIMATES COMPARED TO OMB ESTIMATES P.L. 108-199, COMMERCE, JUSTICE, STATE, THE JUDICIARY, AND RELATED AGENCIES APPROPRIATIONS ACT, FY 2004 (DIVISION B)

	FY 2004 Enacted	
<del>-</del>	ВА	OL
Federal Trade Commission:  Salaries and Expenses	-43	-43
Securities and Exchange Commission:  Salaries and Expenses	-31	-33
Legislative Branch: Other Boards and Commissions  BA difference due to rounding. OMB has lower estimates of outlays from new authority (-\$1 million) and higher estimates of outlays from prior-year authority (+\$5 million) than CBO.	1	4
Marine Mammal Commission:  Salaries and Expenses  BA and outlay difference due to rounding.	1	1
CBO/OMB Calculation of CJS Rescission Rounding:  BA difference due to rounding associated with application of the CJS bill rescission.  (Note: This rescission was for the CJS bill only and does not include the 0.59% across-the-board rescission in Division H.)	-3	
Technical Outlay Estimating Differences:  Judiciary: Supreme Court of the United States Care of the Buildings and Grounds		50
Court of Appeals, District Courts, and other Judicial Services  Court Security  OMB has higher estimates of outlays from new authority (+\$153 million) and lower estimates of outlays from prior-year authority (-\$13 million) than CBO.		140
Department of Justice: General Administration Detention Trustee		36
Telecommunications Carrier Compliance fund		14
Narrowband Communications		51

## CBO ESTIMATES COMPARED TO OMB ESTIMATES P.L. 108-199, COMMERCE, JUSTICE, STATE, THE JUDICIARY, AND RELATED AGENCIES APPROPRIATIONS ACT, FY 2004 (DIVISION B)

	FY 2004 E	FY 2004 Enacted	
	ВА	OL	
Legal Activities and U.S. Marshals  Salaries and Expenses, General Legal Activities		-1	
Salaries and Expenses, U.S. Attorneys		-1	
Federal Prisoner Detention		3	
Asset Forfeiture Fund		-4	
Bureau of Alcohol, Tobacco, Firearms, and Explosives Salaries and Expenses		5	
Federal Prison System  Buildings and Facilities  OMB has higher estimates of outlays from new authority (+\$ 246 million) and lower estimates of outlays from prior-year authority (-\$232 million) than CBO.		1	
Salaries and Expenses		-12	
Community Oriented Policing Services		8	
Weed and Seed Program FundOMB has lower estimates of outlays from prior-year authority (-\$45 million) than CBO.		-4	
Juvenile Justice  OMB has higher estimates of outlays from new authority (+\$35 million) and lower estimates of outlays from prior-year authority (-\$245 million) than CBO.		-21	
State and Local Law Enforcement Assistance		-1,35	
Customs and Border Protection		-50	

## CBO ESTIMATES COMPARED TO OMB ESTIMATES P.L. 108-199, COMMERCE, JUSTICE, STATE, THE JUDICIARY, AND RELATED AGENCIES APPROPRIATIONS ACT, FY 2004 (DIVISION B)

	FY 2004 Enacted	
	ВА	OL
Department of Commerce:  Departmental Management  Salaries and Expenses  OMB has higher estimates of outlays from new authority (+\$1 million) and lower		-24
estimates of outlays from prior-year authority (-\$25 million) than CBO.		
Bureau of the Census Salaries and Expenses  OMB has lower estimates of outlays from new authority (-\$37 million) and higher estimates of outlays from prior-year authority (+\$24 million) than CBO.		-13
Periodic Censuses and Programs		16
Coastal Impact AssistanceOMB has higher estimates of outlays from prior-year authority (+\$24 million) than CBO.		24
Pacific Coastal Salmon RecoveryOMB has lower estimates of outlays from prior-year authority (-\$118 million) than CBO.		-118
Promote and Develop Fishery Products and Research		-27
National Institute of Standards and Technology Industrial Technology Services  OMB has higher estimates of outlays from new authority (+\$2 million) and higher estimates of outlays from prior-year authority (+\$23 million) than CBO.		25
Department of State:		
Administration of Foreign Affairs  Diplomatic and Consular Programs  OMB has higher estimates of outlays from new authority (+\$263 million) and lower estimates of outlays from prior-year authority (-\$100 million) than CBO.		163
Capital Investment Fund  OMB has higher estimates of outlays from new authority (+\$14 million) and lower estimates of outlays from prior-year authority (-\$3 million) than CBO.		11
Educational and Cultural Exchange ProgramsOMB has lower estimates of outlays from prior-year authority (-\$47 million) than CBO.		-47
Emergencies in the Diplomatic and Consular Service		-15
Embassy Security, Construction, and Maintenance		-10
International Organizations and Conferences		
Contributions for International Peacekeeping Activities		-135

## TABLE 11. CBO ESTIMATES COMPARED TO OMB ESTIMATES

## P.L. 108-199, COMMERCE, JUSTICE, STATE, THE JUDICIARY, AND RELATED AGENCIES APPROPRIATIONS ACT, FY 2004 (DIVISION B)

	FY 2004 E	nacted
	ВА	OL
Small Business Administration:		
Salaries and Expenses		21
Other technical estimating differences		247
TOTAL DIFFERENCES	-69	-1,083
OMB ESTIMATE, OTHER DISCRETIONARY SPENDING	37,681	39,356
SUMMARY		
CBO TOTAL, COMMERCE, JUSTICE, STATE APPROPRIATIONS ACT <sup>1</sup>	37,750	40,439
TOTAL DIFFERENCES	-69	-1,083
OMB TOTAL, COMMERCE, JUSTICE, STATE APPROPRIATIONS ACT	37,681	39,356
Memorandum: OMB estimate of Conservation Category Spending <sup>2</sup>	329	369

<sup>&</sup>lt;sup>1</sup> CBO data received by OMB on 12/4/03. Totals do not include outlays from P.L. 108-11 and other supplemental acts.

<sup>&</sup>lt;sup>2</sup> Since key enforcement provisions of the BEA expired on Oct.1, 2002, CBO is not scoring conservation category spending separately. OMB includes its estimate of conservation category spending as a non-add memorandum entry.

## TABLE 12. **CBO ESTIMATES COMPARED TO OMB ESTIMATES** P.L. 108-199, DISTRICT OF COLUMBIA APPROPRIATIONS ACT, FY 2004 (DIVISION C) (in millions of dollars)

	FY 2004 Enacted	
$\equiv$	ВА	OL
OTHER DISCRETIONARY APPROPRIATIONS		
CBO ESTIMATE, DISTRICT OF COLUMBIA APPROPRIATIONS 1	545	539
Technical Outlay Estimating Differences:		
District of Columbia:  Federal Payment to Court Services and Offender Supervision Agency  OMB has lower estimates of outlays from new authority (-\$4 million) and higher estimates of outlays from prior-year authority (+\$5 million) than CBO.		1
Federal Payment to the District of Columbia Courts		1
Federal Payment for Economic Development and Management Reforms  OMB has higher estimates of outlays from new authority (+\$7 million) than CBO.		7
TOTAL DIFFERENCES		9
OMB ESTIMATE, DISTRICT OF COLUMBIA APPROPRIATIONS	545	548

<sup>&</sup>lt;sup>1</sup> CBO data received by OMB on January 20, 2004.

#### TABLE 13.

#### **CBO ESTIMATES COMPARED TO OMB ESTIMATES**

## P.L. 108-199, FOREIGN OPERATIONS, EXPORT FINANCING, AND RELATED AGENCIES APPROPRIATIONS ACT, FY 2004 (DIVISION D)

	FY 2004 E	nacted
	ВА	OL
OTHER DISCRETIONARY APPROPRIATIONS		
CBO ESTIMATE, OTHER DISCRETIONARY APPROPRATIONS <sup>1</sup>	17,365	17,138
Scorekeeping Differences:		
International Assistance Programs:		
International Security Assistance  Economic Support Fund	-132	224
Foreign Military Financing Loan Program Account	-20	
Agency for International Development Operating Expenses of the Agency for International Development CBO scores a \$15 million permissive transfer to this account from the Iraq Relief and Reconstruction Fund that OMB does not score. OMB has lower estimates of outlays from new authority (-\$18 million) and lower estimates of outlays from prior-year authority (-\$7 million) than CBO.	-15	-25
Global HIV/AIDS Initiative	15	27
Overseas Private Investment Corporation  Overseas Private Investment Corporation Noncredit Account  OMB has a lower estimate of collections than CBO does, which leads to the budget authority difference. OMB has lower estimates of outlays from new authority (-\$16 million) and higher estimates of outlays from prior-year authority (+\$27) than CBO.	9	11
Peace Corps Peace Corps CBO scores a \$15 million permissive transfer to this account from the Global HIV/AIDS Initiative that OMB does not score. OMB has lower estimates of outlays from new authority (-\$7 million) and higher estimates of outlays from prior authority (+\$33 million) than CBO.	-15	26
Export-Import Bank of the United States:  Export-Import Bank Loans	-79	32

#### TABLE 13.

#### **CBO ESTIMATES COMPARED TO OMB ESTIMATES**

# P.L. 108-199, FOREIGN OPERATIONS, EXPORT FINANCING, AND RELATED AGENCIES APPROPRIATIONS ACT, FY 2004 (DIVISION D)

	FY 2004 Enacted	
	ВА	OL
Department of the Treasury:  CBO Rounding Adjustment	1	
Iraq Relief and Reconstruction Fund	15	11
Technical Outlay Estimating Differences:		
Department of State:  International Narcotics Control and Law Enforcement  OMB has higher estimates of outlays from new authority (+\$27 million) and higher estimates of outlays from prior-year authority (+\$4 million) than CBO.		31
Andean Counterdrug Initiative		270
Millennium Challenge Corporation		260
International Assistance Programs: International Security Assistance Non-Proliferation, Antiterrorism, Demining, and Related Programs  OMB has higher estimates of outlays from new authority (+\$14 million) and higher estimates of outlays from prior-year authority (+\$18 million) than CBO.		32
Foreign Military Financing Program		-159
Multilateral Assistance Contribution to the International Development Association		57
Agency for International Development Sustainable Development Assistance		125
Assistance for the Independent States of the Former Soviet Union		-54

TABLE 13.
CBO ESTIMATES COMPARED TO OMB ESTIMATES

# P.L. 108-199, FOREIGN OPERATIONS, EXPORT FINANCING, AND RELATED AGENCIES APPROPRIATIONS ACT, FY 2004 (DIVISION D)

	FY 2004 Enacted	
	BA	OL
Child Survival and Disease Program		56
Other technical estimating differences		86
TOTAL DIFFERENCES	-221	1,010
OMB ESTIMATE, OTHER DISCRETIONARY APPORPRIATIONS	17,144	18,148
SUMMARY		
CBO TOTAL, FOREIGN OPERATIONS APPROPRIATIONS ACT <sup>1</sup>	17,365	17,138
TOTAL DIFFERENCES	-221	1,010
OMB TOTAL, FOREIGN OPERATIONS APPROPRIATIONS ACT	17,144	18,148

<sup>&</sup>lt;sup>1</sup> CBO data received by OMB on 12/04/03.

#### TABLE 14.

# CBO ESTIMATES COMPARED TO OMB ESTIMATES P.L. 108-199, LABOR, HEALTH AND HUMAN SERVICES, EDUCATION, AND RELATED AGENCIES APPROPRIATIONS ACT, FY 2004 (DIVISION E)

	FY 2004 E	nacted
	ВА	OL
OTHER DISCRETIONARY APPROPRIATIONS		
CBO ESTIMATE, OTHER DISCRETIONARY APPROPRIATIONS 1	139,761	135,305
Scorekeeping Differences:		
Department of Education: Office of Special Education and Rehabilitative Services American Printing House for the Blind	-1	
Department of Labor: Employment and Training Administration		
State unemployment insurance and employment service operations	-1	-26
Social Security Administration:  Supplemental Security Income	31	45
Railroad Retirement Board:		
Federal Windfall Subsidy	8	14
Department of the Treasury:		
CBO rounding adjustment	-1	
Technical Outlay Estimating Differences:		
Department of Education: Office of Elementary and Secondary Education		
Education for the Disadvantaged		-1,627
School Improvement Programs		-99
OMB has higher estimates of outlays from new authority (+\$104 million) and lower estimates of outlays from prior-year authority (-\$203 million) than CBO.		

#### TABLE 14.

# CBO ESTIMATES COMPARED TO OMB ESTIMATES P.L. 108-199, LABOR, HEALTH AND HUMAN SERVICES, EDUCATION, AND RELATED AGENCIES APPROPRIATIONS ACT, FY 2004 (DIVISION E)

	FY 2004 E	nacted
	ВА	OL
Office of English Language Acquisition		
English Language Acquisition		138
Office of Special Education and Rehbilitative Services		
Special Education		382
Office of Student Financial Assistance		
Student Financial Assistance		-909
Other Department of Education, Other technical estimating differences		9
Department of Health and Human Services (HHS): Centers for Disease Control and Prevention Disease Control, Research, and Training		44
National Institues of Health  National Institutes of Health  OMB has lower estimates of outlays from new authority (-\$929 million) and higher estimates of outlays from prior-year authority (+\$790 million) than CBO.		-139
Administration for Children and Families		
Low Income Home Energy Assistance		-57
Payments to States for the Child Care and Development Block Grant		-73
Departmental Management  General Departmental Management		-100
Other Department of HHS, Other technical estimating differences		-32
Department of Labor:		
Employment and Training Administration  Training and Employment Services		320
Departmental Management Salaries and Expenses  OMB has higher estimates of outlays from new authority (+\$91 million) and lower estimates of outlays from prior-year authority (-\$30 million) than CBO.		61

#### TABLE 14.

# CBO ESTIMATES COMPARED TO OMB ESTIMATES P.L. 108-199, LABOR, HEALTH AND HUMAN SERVICES, EDUCATION, AND RELATED AGENCIES APPROPRIATIONS ACT, FY 2004 (DIVISION E)

	FY 2004 Enacted	
	ВА	OL
Other Department of Labor, Other technical estimating differences		-13
Corporation for Public Broadcasting:  Corporation for Public Brodcasting		54
Institue of Museum and Library Services:  Office of Museum and Library Services Grants and Administration  OMB has higher estimates of outlays from new authority (+\$19 million) and lower estimates of outlays from prior-year authority (-\$83 million) than CBO.		-64
Other technical estimating differences		-3
TOTAL DIFFERENCES	36	-2,075
OMB ESTIMATE, OTHER DISCRETIONARY SPENDING	139,797	133,230
SUMMARY		
CBO TOTAL, LABOR, HHS, EDUCATION, APPROPRIATIONS ACT <sup>1</sup>	139,761	135,305
TOTAL DIFFERENCES	36	-2,075
OMB TOTAL, LABOR, HHS, EDUCATION APPROPRIATIONS ACT	139,797	133,230

<sup>&</sup>lt;sup>1</sup> CBO data received by OMB on 12/4/03. Totals exclude outlays from P.L. 108-11 and other supplemental acts.

#### CBO ESTIMATES COMPARED TO OMB ESTIMATES

## P.L. 108-199, TRANSPORTATION AND TREASURY AND INDEPENDENT AGENCIES APPROPRIATIONS ACT, FY 2004 (DIVISION F)

	2004 Enacted	
_	BA/OB	OL
HIGHWAY APPROPRIATIONS		
CBO ESTIMATE, HIGHWAY APPROPRIATIONS <sup>1</sup>	34,506	31,610
Technical Outlay Estimating Differences:		
Department of Transportation: Federal-aid highways Federal-aid Highways and Highway Safety Construction Programs  OMB has higher estimates of outlays from new authority (+\$224 million) and lower outlays from prior-year authority (-\$53 million) than CBO.		171
TOTAL DIFFERENCES		171
OMB ESTIMATE, HIGHWAY APPROPRIATIONS	34,506	31,781
MEMORANDUM:		
Obligation Limitation, CBO Scoring	34,506	
Obligation Limitation, OMB Scoring	34,506	

#### **CBO ESTIMATES COMPARED TO OMB ESTIMATES**

## P.L. 108-199, TRANSPORTATION AND TREASURY AND INDEPENDENT AGENCIES APPROPRIATIONS ACT, FY 2004 (DIVISION F)

	2004 Ena	cted
	BA/OB	OL
MASS TRANSIT APPROPRIATIONS		
CBO ESTIMATE, MASS TRANSIT APPROPRIATIONS 1	7,309	6,637
Technical Outlay Estimating Differences:		
Department of Transportation:		
Note: Most of the outlay differences below reflect a presentation difference between OMB and CBO, and not necessarily a true estimating difference. OMB shows the total trust fund outlays for Mass Transit programs in the Trust Fund Share of Expenses account, while CBO displays most of its outlay estimates in each of the four other accounts shown below - particularly in the Formula Grants and Capital Investment Grants accounts.		
Federal Transit Administration		
Administrative Expenses		-60
Job Access and Reverse Commute grants		-70
Formula Grants		-2,816
Capital Investment Grants		-2,516
Trust Fund Share of Expenses		5,847
Transit Planning and ResearchOMB has lower estimates of outlays from new authority (-\$106 million) and higher estimates of outlays from prior-year authority (+\$11 million) than CBO.		-95
Other technical estimating differences		-50
TOTAL DIFFERENCES		240
OMB ESTIMATE, MASS TRANSIT APPROPRIATIONS	7,309	6,877
MEMORANDUM:		
Obligation Limitation, CBO Scoring	5,847	
Obligation Limitation, OMB Scoring	5,847	

#### **CBO ESTIMATES COMPARED TO OMB ESTIMATES**

## P.L. 108-199, TRANSPORTATION AND TREASURY AND INDEPENDENT AGENCIES APPROPRIATIONS ACT, FY 2004 (DIVISION F)

	2004 Enacted	
	BA/OB	OL
OTHER DISCRETIONARY APPROPRIATIONS		
CBO ESTIMATE, OTHER DISCRETIONARY APPROPRIATIONS 1	26,029	33,272
Scorekeeping Differences:		
Department of the Treasury:  CBO rounding adjustment	-1	
Department of Transportation: Federal Railroad Administration  AMTRAK RRIF Loan Modification	3	3
Research and Special Programs Administration  Pipeline Safety User Fees  OMB has a higher estimate of offsetting collections from pipeline safety user fees (-\$4 million) than CBO.	-4	-4
Executive Office of the President:  Compensation of the President and the White House Office	1	
General Services Administration:  Real Property Activities  Federal Buildings Fund	1	394
Technical Outlay Estimating Differences:		
Election Reform Funding:  Election Assistance Commission, Election Reform Payments, etc  OMB has higher estimates of outlays from new authority (+\$200 million) and higher estimates of outlays from prior-year authority (+\$270 million) than CBO.		470
Department of Justice: Office of Justice Programs Election Reform Grant OMB has lower estimates of outlays from prior-year authority (-\$980) than CBO.		-980
Department of the Treasury: Internal Revenue Service Tax Law Enforcement and EITC Tax Compliance Initiative OMB has lower estimates of outlays from new authority (-\$4 million) and higher outlays from prior-year authority (+\$30 million) than CBO.		26

#### **CBO ESTIMATES COMPARED TO OMB ESTIMATES**

## P.L. 108-199, TRANSPORTATION AND TREASURY AND INDEPENDENT AGENCIES APPROPRIATIONS ACT, FY 2004 (DIVISION F)

	2004 Enacted	
_	BA/OB	OL
Department of Transportation: Federal Highway Administration Federal-aid Highways  OMB has lower estimates of outlays from prior-year authority (-\$1,720 million) than CBO. This difference is primarily due to CBO's assumption of slightly higher (1-2%) average outlay rates in prior years.		-1,720
Federal Aviation Administration Facilities and Equipment		311
Department of Homeland Security:  Customs and Borders Protection		-160
Other technical estimating differences		116
TOTAL DIFFERENCES		-1,544
OMB ESTIMATE, OTHER DISCRETIONARY SPENDING	26,029	31,728
MEMORANDUM:		
Obligation Limitation, CBO Scoring	3,400	
Obligation Limitation, OMB Scoring	3,400	
SUMMARY		
CBO TOTAL, TRANSPORTATION & TREASURY APPROPRIATIONS ACT 1	71,244	71,519
TOTAL DIFFERENCES		-1,133
OMB TOTAL, TRANSPORTATION & TREASURY APPROPRIATIONS ACT	71,244	70,386

<sup>&</sup>lt;sup>1</sup> CBO data received by OMB on 12/10/2003.

	FY 2004 E	nacted
	ВА	OL
OTHER DISCRETIONARY APPROPRIATIONS		
CBO ESTIMATE, OTHER DISCRETIONARY APPROPRIATIONS <sup>1</sup>	91,334	96,650
Scorekeeping Differences:		
Other Defense Civil Programs: Selective Service System		
Salaries and Expenses	-2	-1
Department of Housing and Urban Development:  FHA General and Special Risk, Negative Subsidies and Offsetting Receipts  OMB and CBO differ in estimates of loan volume and the negative subsidies that these programs will generate. OMB has a higher estimate of negative subsidies (\$-31 million); OMB estimates -\$256 million in negative subsidy and CBO estimates -\$225 million. In addition, CBO assumes that some of the contingency for administrative expenses will be needed for a larger volume and scores \$4 million in budget authority. OMB estimates that the contingency will not be required and does not score an amount for this contingency. OMB has lower estimates of outlays from new authority (-\$31 million) than CBO.	-35	-31
Government National Mortgage Association  Guarantees of Mortgage-backed Securities Loan Guarantees	-87	-87
Community Planning and Development  Housing Opportunities for Persons with AIDS  The budget authority difference between OMB and CBO is due to a difference in rounding conventions. OMB has higher estimates of outlays from new authority (+\$3 million) and higher estimates of outlays from prior-year authority (+\$28 million) than CBO.	-1	31
Housing Programs  FHA-Mutual Mortgage Insurance Program Account	-1	-1
Management and Administration Salaries and Expenses	-2	-4

	FY 2004 Enacted	
	ВА	OL
FHA-Mutual Mortgage Insurance Capital Reserve Account	-354	-354
Department of Veterans Affairs:  Medical Programs		
Medical Care and Medical Care Collections Offsetting Receipts	250	407
Construction Construction Major Projects	250	162
Construction, Major Projects	-250	-163
Interagency Council on the Homeless:	2	
Salaries and Expenses		
Environmental Protection Agency:	4	254
State and Tribal Assistance Grants	-1	254
Environmental Programs and Management	1	92
Office of the Inspector General	1	1
Technical Outlay Estimating Differences:		
Department of Housing and Urban Development:		
Public and Indian Housing Revitalization of Severely Distressed Public Housing (HOPE IV)  OMB has higher estimates of outlays from new authority (+\$2 million) and higher estimates of outlays from prior-year authority (+\$67 million) than CBO.		69

	FY 2004 Enacted	
	ВА	OL
Public Housing Capital FundOMB has higher estimates of outlays from new authority (+\$11 million) and higher estimates of outlays from prior-year authority (+\$132 million) than CBO.		143
Native American Housing Block Grant		62
Public and Indian Housing Programs  Project-based Rental Assistance and Housing Assistance for Needy Families  OMB has lower estimates of outlays from new authority (-\$2,311 million) and higher estimates of outlays from prior-year authority (+\$1,798 million) than CBO.		-513
Community Planning and Development Community Development Block Grants		432
Homeless Assistance GrantsOMB has higher estimates of outlays from prior-year authority (+\$63 million) than CBO.		63
Home Investment Partnership Program		-29
Shelter Plus Care RenewalsOMB has higher estimates of outlays from prior-year authority (+\$37 million) than CBO.		37
Empowerment Zones/Enterprise CommunitiesOMB has higher estimates of outlays from prior-year authority (+\$27 million) than CBO.		27
Housing Programs Other Assisted Housing Programs OMB has higher estimates of outlays from prior-year authority (+\$76 million) than CBO.		76
Housing for the Elderly/ Housing for Persons with Disabilities		-26
Office of Lead Hazard Control and Healthy Homes  Lead Hazard Reduction		-38
Department of Veterans Affairs:  Medical Programs		
Medical and Prosthetic Research		29
Benefits Programs Burial Benefits		95

	FY 2004 Enacted	
	ВА	OL
Construction Construction, Minor Projects OMB has lower estimates of outlays from prior-year authority (-\$146 million) than CBO.		-146
Grants for Construction of State Extended Care Facilities		-93
Grants for the Construction of State Veterans Cemeteries		-28
Departmental Administration  General Administration		-21
Environmental Protection Agency:  Science and Technology		172
Hazardous Substance Superfund		117
National Aeronautics and Space Administration:		
<b>Note:</b> Agency-wide, OMB and CBO differ in outlay estimates by only \$1 million. The President's Budget restructured NASA's accounts, and CBO scoring reflects the prior year outlays in the old structure, while OMB scoring reflects the outlays from FY 2003 in the new structure.		
Science, Aeronautics and Technology		-3,406
Human Space Flight		-1,816
Mission SupportOMB has higher estimates of outlays from prior-year authority (+\$54 million) than CBO.		54
Science, Aeronautics, and Exploration		2,846
Space Flight Capabilities		2,321
National Science Foundation:  Research and Related Activities		83

	FY 2004 Enacted				
_	BA	OL			
Corporation for National and Community Service:  National and Community Service Programs, Operating Expenses  OMB has lower estimates of outlays from new authority (-\$4 million) and higher estimates of outlays from prior-year authority (+\$40 million) than CBO.		36			
Gifts and Contributions		25			
Other technical outlay estimating differences		87			
TOTAL DIFFERENCES	-479	802			
OMB ESTIMATE, OTHER DISCRETIONARY APPROPRIATIONS	90,855	97,452			
SUMMARY					
CBO TOTAL, VA/HUD & Independent Agencies	91,334	96,650			
TOTAL DIFFERENCES	-479	802			
OMB TOTAL, VA/HUD & Independent Agencies	90,855	97,452			

<sup>&</sup>lt;sup>1</sup> CBO data received by OMB on 12/10/03.

#### TABLE 17.

#### CBO ESTIMATES COMPARED TO OMB ESTIMATES

#### P.L. 108-199, DIVISION H -- MISCELLANEOUS APPROPRIATIONS AND OFFSETS

	FY 2004	Enacted
	BA/ObLim	OL
OMB and CBO scoring of the miscellaneous discretionary provisions in the Consolidated Appropriate following table.	oriations Act is s	summarized in
CBO ESTIMATE, DISCRETIONARY SPENDING <sup>1</sup>	2,957	-698
Scorekeeping Differences:		
Government-wide:  Multiple Discretionary accounts,  0.59 percent across-the-board rescission estimate  OMB and CBO use similar conventions to estimate the 0.59 percent across-the-board rescission in Division H of the Act. However, a number of differences occur due to rounding errors and OMB and CBO scoring differences (aside from the rescission) that are large enough to affect rescission estimates. Approximately \$20 million is due to these kinds of differences. An additional single difference of \$40 million is due to OMB scoring larger savings from the rescission of obligation limitations than CBO. The outlay difference is due to OMB assuming a generally slower first-year, aggregate outlay rate of government programs affected by the rescission than CBO.		58
Differences due to different rounding conventions	6	
Other technical outlay estimating differences		36
Total, Differences	26	94
OMB ESTIMATE, DISCRETIONARY SPENDING	2,983	-604
OMB estimate, rescission of obligation limitations (included in total above)  1 CBO data received by OMB on 2/5/04.	298	

<sup>&</sup>lt;sup>1</sup> CBO data received by OMB on 2/5/04.

## TABLE 18. ENACTED APPROPRIATIONS AS OF FEBRUARY 29, 2004

		FY 2003		FY 2004	
<u> </u>	ВА	Outlays	ВА	Outlays	
Highway Category Spending					
Highway Category spending limits <sup>1</sup> Amount Previously Enacted		29,100 29,100	N/A 	N/A	
Amount Provided in P.L. 108-199, Transportation and Treasury and Independent Agencies Appropriations Act, 2004 (Division F)				31,781	
Total Enacted, Highway Category Spending		29,100		31,781	
Appropriations over/under (-) spending limits	N/A		N/A	N/A	
Mass Transit Category Spending					
Mass Transit Spending Limits <sup>1</sup>	 [1,445]	6,030 6,030	N/A 	N/A 	
Amount Provided in P.L. 108-199, Transportation and Treasury and Independent Agencies Appropriations Act, 2004 (Division F)		<u></u>	[1,462]	6,877	
Total Enacted, Mass Transit Category Spending	[1,445]	6,030	[1,462]	6,877	
Appropriations over/under (-) spending limits	N/A		N/A	N/A	
Conservation Category Spending					
Conservation Spending Limits <sup>1</sup>	1,922 1,480	1,872 1,607	2,522 	2,297 	
Amount Provided in P.L. 108-199, Departments of Commerce, Justice, and State, the Judiciary, and Related Agencies Appropriations Act, 2004 (Division B)			329	369	
Amount Provided in P.L. 108-108, Department of the Interior and Related Agencies Appropriations Act, 2004			1,048	1,199	
Total Enacted, Conservation Category Spending	1,480	1,607	1,377	1,568	
Appropriations over/under (-) spending limits	-442	-265	-1,145	-729	
Other Discretionary Spending	N1/A	N1/A	N1/A	<b>N</b> 1/A	
Other Discretionary Spending Limits <sup>1</sup>	N/A 840,484	N/A 809,601	N/A 275	N/A 21,322	
Amount provided in Title III of P.L. 108-83, Additional Supplemental Appropriations for 2003	933	-5	-9	551	
Amount provided in P.L. 108-84, the First Continuing Resolution for 2004	2,244				
Amount provided in P.L. 108-83 (excluding Title III), Legislative Branch Appropriations Act, 2004			3,547	3,665	

## TABLE 18. ENACTED APPROPRIATIONS AS OF FEBRUARY 29, 2004

	FY 2003		<u>FY 2004</u>	
<u>-</u>	ВА	Outlays	ВА	Outlays
Amount provided in P.L. 108-87, Department of Defense Appropriations Act, 2004.			368,035	360,448
Amount provided in P.L. 108-90, Department of Homeland Security Appropriations Act, 2004			28,665	26,344
Amount provided in P.L. 108-106, Emergency Supplemental Appropriations for Defense and for Reconstruction of Iraq and Afghanistan, 2004			87,541	52,904
Amount Provided in P.L. 108-108, Department of the Interior and Related Agencies Appropriations Act, 2004			19,027	19,292
Amount provided in P.L. 108-132, Military Construction Appropriations Act, 2004			9,261	10,241
Amount Provided in P.L. 108-137, Energy and Water Development Appropriations Act, 2004			27,354	27,012
Amount Provided in P.L. 108-199, Agriculture, Rural Development, Food and Drug Administration and Related Agences Appropriations Act, 2004 (Division A).			17,217	17,789
Amount Provided in P.L. 108-199, Departments of Commerce, Justice, and State, the Judiciary, and Related Agencies Appropriations Act, 2004 (Division B)			37,352	38,987
Amount Provided in P.L. 108-199, District of Columbia Appropriations Act, 2004 (Division C)			545	548
Amount Provided in P.L. 108-199, Foreign Operations, Export Financing, and Related Agences Appropriations Act, 2004 (Division D)			17,144	18,148
Amount Provided in P.L. 108-199, Departments Labor, Health and Human Services, Education, and Related Agencies Appropriations Act, 2004 (Division E)			139,797	133,230
Amount Provided in P.L. 108-199, Transportation and Treasury and Independent Agencies Appropriations Act, 2004 (Division F)			26,029	31,728
Amount Provided in P.L. 108-199, Departments of Veterans Affairs, Housing and Ur Development, and Independent Agencies Appropriations Act, 2004 (Division G).	ban 		90,855	97,452
Amount Provided in P.L. 108-199 for Miscellaneous Appropriations and Offsets (Division H)			-2,685	-604
Total Enacted, Other Discretionary Spending	843,661	809,596	869,950	859,057
Appropriations over/under (-) spending limits	N/A	N/A	N/A	N/A
Total Discretionary Spending				
			<u> </u>	
Total Discretionary Spending limits <sup>1</sup>	1,922 841,964	37,002 846,338	2,522 275	2,297 21,322
Amount provided in Title III of P.L. 108-83, Additional Supplemental Appropriations for 2003	933	-5	-9	551
Amount provided in P.L. 108-84, the First Continuing Resolution for 2004	2,244			

## TABLE 18. ENACTED APPROPRIATIONS AS OF FEBRUARY 29, 2004

	FY 2003		FY 2004	
	BA	Outlays	BA	Outlays
Amount provided in P.L. 108-83 (excluding Title III), Legislative Branch Appropriations Act, 2004			3,547	3,665
Amount provided in P.L. 108-87, Department of Defense Appropriations Act, 2004.			368,035	360,448
Amount provided in P.L. 108-90, Department of Homeland Security Appropriations Act, 2004			28,665	26,344
Amount provided in P.L. 108-106, Emergency Supplemental Appropriations for Defense and for Reconstruction of Iraq and Afghanistan, 2004			87,541	52,904
Amount Provided in P.L. 108-108, Department of the Interior and Related Agencies Appropriations Act, 2004			20,075	20,491
Amount provided in P.L. 108-132, Military Construction Appropriations Act, 2004			9,261	10,241
Amount Provided in P.L. 108-137, Energy and Water Development Appropriations Act, 2004			27,354	27,012
Amount Provided in P.L. 108-199, Agriculture, Rural Development, Food and Drug Administration and Related Agences Appropriations Act, 2004 (Division A).			17,217	17,789
Amount Provided in P.L. 108-199, Departments of Commerce, Justice, and State, the Judiciary, and Related Agencies Appropriations Act, 2004 (Division B)			37,681	39,356
Amount Provided in P.L. 108-199, District of Columbia Appropriations Act, 2004 (Division C)			545	548
Amount Provided in P.L. 108-199, Foreign Operations, Export Financing, and Related Agences Appropriations Act, 2004 (Division D)			17,144	18,148
Amount Provided in P.L. 108-199, Departments Labor, Health and Human Services, Education, and Related Agencies Appropriations Act, 2004 (Division E)			139,797	133,230
Amount Provided in P.L. 108-199, Transportation and Treasury and Independent Agencies Appropriations Act, 2004 (Division F)			26,029	70,386
Amount Provided in P.L. 108-199, Departments of Veterans Affairs, Housing and Url Development, and Independent Agencies Appropriations Act, 2004 (Division G).	ban 		90,855	97,452
Amount Provided in P.L. 108-199 for Miscellaneous Appropriations and Offsets (Division H)			-2,685	-604
Total Enacted, Total Discretionary Spending <sup>2</sup>	845,141	846,333	871,327	899,283
Appropriations over/under (-) spending limits	N/A	N/A	N/A	N/A

<sup>&</sup>lt;sup>1</sup> FY 2003 limits are those included in the 2003 August Update Report, which was transmitted to the Congress on August 20, 2002. Only the conservation category had limits for FY 2004 set in the BEA, as amended. The limits reflect those levels adjusted to account for the budget authority and outlay amounts by which the 2003 categories where underfunded. None of the 2003 or 2004 caps are enforceable, however, due to the expiration of key provisions of the BEA on September 30, 2002. The spending under the remaining categories for 2003 and 2004 are displayed here for informational purposes only. Unless provisions of the BEA are extended in the coming year, this will be the last appropriations report that will break out these categories.

<sup>&</sup>lt;sup>2</sup> Mass Transit Budget Authority, under BEA scoring conventions, does not count toward the discretionary spending limits. Therefore, it is not included in any totals and is displayed under the Mass Transit category as a non-add.