Preliminary Results from the Multi-Site Adult Drug Court Evaluation



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Project Overview

MADCE is a five-year longitudinal study, funded by the National Institute of Justice

UI, RTI, & CCI are studying the effects of drug courts on drug use and re-offending

- Solicitation 10/2002
- Phase I planning (9/2003)
- Phase II data collection, analysis, & reporting (1/2005-9/2008)









Key Research Questions

- Do drug courts reduce offender drug problems, criminal behavior, and other problems associated with drug abuse?
- What changes in offender attitudes and opinions result from exposure to drug courts?
- Do offender attitudes and opinions affect compliance with program requirements, drug use, and crime?
- What characteristics of court intervention, especially drug court programs, help achieve desired outcomes?









Conceptual Framework

Drug Court Context

Community Setting

- -Demographics
- -Urbanicity
- -Drug arrest rate
- -Poverty / economics

Drug Laws

- -Mandatory sentences
- -Drug law severity

Court Characteristics

- -Court size
- -Court resources

Target Population Severity

Drug Use

- -Addiction severity
- -Drugs of abuse
- -Drug use history

Criminality

- -Felony /
- misdemeanor charge
- -Recidivism risk prior arrests / convictions
- -Opportunity to offend (street days)

Other Risk Factors

- -Health problems
- -Mental health problems
- -Employment problems
- -Housing instability
- -Family conflict
- -Family support
- -i aiiiiiy support
- -Close ties to drug users
- -Close ties to lawbreakers

Demographics

- -Age, gender, race
- -Marital status, children
- -Education, income

Drug Court Practices

Use of Legal Pressure

-Severity of consequences for failure

Individual Court Experiences

- -Drug Court participation
- -Drug testing requirements, practices
- -Sanctions rules, practices
- -Supervision requirements/practices
- -Prosecution involvement
- -Interactions with judge and supervising officers
- -Court appearances

Drug Court Practices

- -Leverage
- -Program intensity
- -Predictability
- -Rehabilitation focus
- -Timeliness of intervention
- -Admission requirements
- -Completion requirements

Drug Treatment

- -Treatment history
- -Days of treatment by type
- -Treatment requirements
- -Support services by type offered and used

Offender Perceptions

Perceived Legal Pressure

- -Severity and
- likelihood of termination and alternative sentence

Motivations

-Readiness to change stage

Understanding of Rules

- -Received expected sanctions & rewards
- -Understood expected behavior

Perceived Risk of Sanctions & Rewards

- General deterrence
- -Certainty/severity of sanctions
- -Certainty & value of rewards

Perceptions of Court Fairness

- -Procedural justice
- -Distributive justice
- -Personal involvement of judge & supervising officer

In Program Behavior

Compliance with Drug Intervention

- -Likelihood of entry
- -# and type of drug test violations
- -% treatment days attended
- -Treatment duration & retention
- -Treatment graduation & termination

Compliance with Supervision

- -Court FTAs % of scheduled
- -Case management FTAs - % of scheduled
- -Violations of supervision requirements
- -Drug Court graduation

Post-Program Outcomes

Reduced Drug Use

- -Any, type, and frequency of self-reported use post-program
- -Results of saliva test

Reduced Recidivism

- -Any, type, and frequency of self-reported offending post-program
- -Any, type, and number of arrests / convictions post program
- -Decrease in postintervention incarceration

Improved Functioning

- -Reduction in health and mental health problems
- -Increase in likelihood and days of employment
- -Gains in economic self-sufficiency
- -Reductions in family problems

Post-Program Use of Services

- -Type and amount of drug treatment/aftercare
- -Type and amount of other support services

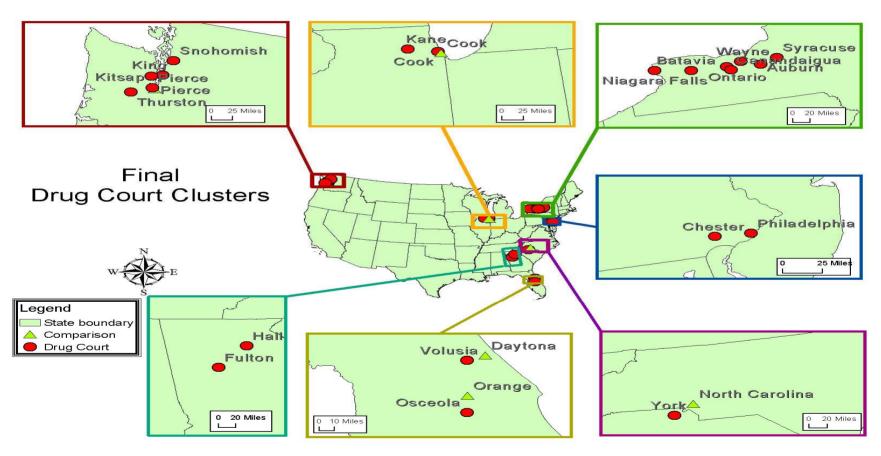








Treatment and Comparison Sites











Data Collection Strategy

Drug Court Context

Drug Court Practices

Target Population
Severity
Offender Perceptions
In Program Behavior

Post-Program Outcomes

Conceptual Framework
Dimension

Court Performance

Baseline and follow-up Drug Court surveys

Review of state regulations

Site-based court observations

Secondary document review

- CJS system
- Program records

Key stakeholder interviews and focus groups

Focus groups with offenders

Im pact Evaluation

Court perform ance data

Offender Interviews

- Baseline
- Interim
- Follow up

Individual histories from administrative records

- CJS baseline & follow up
- Program records

Drug tests

Cost Benefit

Budget and other secondary documentation

Stakeholder interviews

System and individual outcomes from impact evaluation

Evaluation Dimension









Offender Interview Administration Procedures

- Interviews cover: demographics; AODA & criminal histories; monitoring/accountability; perceptions of risks, rewards, consequences; health & mental health; treatment & other services
- CAPI administration at baseline, 6 months post-entry, and 18 months post-entry; some paper/pencil in institutional settings
- Interview length is approximately 1.5- 2 hours
- Conducted in private settings, independent of the court, probation, and treatment providers
- Oral fluids are collected for drug testing at final interview
- Interview incentives
 - \$35 for B, \$40 for 6-mo, \$50 for 18-mo, \$15 for oral fluids
 - Bonus: \$25 for completing 3 waves, \$5 for calling ahead









Instrument Content

Offender Background Characteristics

- Demographics: age, gender, race, marital status, children, education, income
- Drug Use: addiction severity, drugs of abuse, drug use history, and treatment history
- Criminality: instant offense, prior arrests/ convictions, opportunity to offend [street days]
- Other Risk Factors: physical health, mental health, employment problems, housing instability, family conflict, family support, close ties to drug users/lawbreakers









Instrument Content (cont'd)

Offender Perceptions

- Perceived Legal Pressure: severity and likelihood of termination and alternative sentence
- Motivations: readiness to change, stage
- Understanding of Rules: received expected sanctions and rewards, understood expected behavior
- Perceived Risk of Sanctions and Rewards: general deterrence, certainty/severity of sanctions, certainty/value of rewards
- Perceptions of Court Fairness: procedural/ distributive justice, personal involvement of judge and supervising officer









Instrument Content (cont'd)

In-Program Behavior

- Treatment Receipt: intensity of various modalities
- Supervision Intensity: supervision status, court hearings, requirements for contacts, actual contacts, supervision conditions, drug tests
- Case Management: contacts
- Non-Compliance: violations of conditions, violations detected, + drug tests
- Sanctions and Rewards received
- Program Status: terminations (and drop-outs), graduations









Instrument Content (cont'd)

Post-Program Outcomes

- Drug Use: any, type and frequency of self-reported use
- Recidivism: any, type, and frequency of offending; convictions; incarcerations
- Functioning: physical/mental health, employment, economic self-sufficiency, family problems
- Services: drug treatment/aftercare, support services





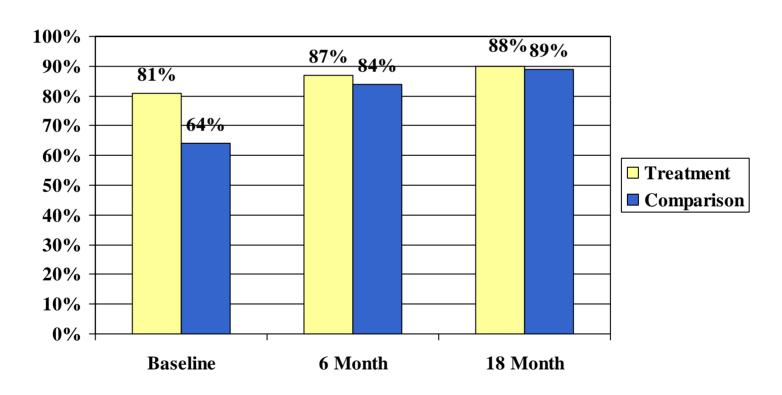




Data Collection Status:

N= 1,791 Completed Baselines (1,161 Drug Crt. & 630 Compar.)

Response Rates by Interview Wave and Group











Preliminary Baseline and Six-Month Results

- 1. Describe the characteristics of drug court participants
- 2. Report six-month participant retention rates
- 3. Compare six-month outcomes between drug court participants and comparison offenders
- 4. Introduce findings suggesting why drug courts may produce positive outcomes









1. Demographics and Social Ties (Drug Court Participants)

N	Participants 1156
I. DEMOGRAPHICS	
Age (average)	32.97
Male	68%
Race/Ethnicity	
W hite	57%
Black/African-American	29%
Hispanic / Latino	7%
Other (incl. multiracial)	7%
II. SOCIAL TIES	
Currently Married	11%
Currently Employed	39%
Ever Been Homeless	50%
Family, friends, or relatives involved with criminal justice ystem and/or had problems with drugs or alcohol	88%









Drug Use and Prior Treatment (Drug Court Participants)

N	Participants 1156
III. DRUG USE	
Years of Drug Use (average)	19
Days of Drug Use/month (average for most used drug)	13.32
Primary Drug of Choice Alcohol	120/
Marijuana/hashish	13% 24%
Cocaine	32%
Heroin	7%
Amphetamines (incl. methamphetamine)	11%
Other or Not Using Drugs	14%
Used Two or More Drugs During Past Six Months?	63%
IV. DRUG TREATMENT	
Any Drug/Alcohol Treatment During Past Six Months	35%









Criminal Activity and Mental Health (Drug Crt. Participants)

N	Participants 1156
V. CRIMINAL ACTIVITY - six months pre-enrollment	
Any Criminal Activity	75%
Any Drug Activity (incl. possession, sales, other drug activity)	70%
Drove while Intoxicated	35%
Number of Criminal Acts (average)	22.73
VI. TRAUMA AND MENTAL HEALTH INDICATORS	
Any History of Abuse (physical, harassment, or sexual)	40%
Mental Health Self-Rated "very good" or "excellent"	48%
Depressed (based on multi-item scale)	39%
Anti-Social Personality Disorder (based on multi-item scale)	43%
Anti-Social Personality Disorder PLUS Narcissism	26%









2. Drug Court Retention Rates: Six-Month Results

- Average (across all 23 drug court sites) = 91%
- Range (lowest and highest site) = **74% to 100%**
- Conclusion: Drug court retention rates appear substantially higher than "treatment as usual"
- Caveat: based on offender self-report









3. Six-Month Outcomes: Drug Court vs. Comparison Cases

- Criminal Activity
- Drug Use
- Socioeconomic status (engagement in education or employment; annual income)
- Mental Health
- Family Conflict
- Homelessness









Quick Methodology Review

- The 6-Month Sample:
 - Participants: N = 1009 from 23 sites (87% of baseline sample)
 - Comparison Offenders: N = 524 from 6 sites (84% of baseline sample)
- Initial Sample Characteristics: Significant differences on multiple baseline characteristics (demographics, SES indicators, prior drug use, prior criminal history, mental health, etc.)
- Statistical Adjustment:
 - In Brief: All results are <u>adjusted</u> to compensate for initial differences
 - Caveat: Results are preliminary, because statistical adjustments will be refined and improved over the next year









Propensity Score Adjustment Strategy

- Development of a Propensity Model:
 - Propensity scores assigned to each case based on a logistic regression predicting drug court participation status (comparison = 0, participant = 1)
 - Diagnostics performed to ensure reduction of significant differences between participant and comparison offender baseline characteristics
- Choosing a Propensity Score Adjustment:
 - Propensity score matching
 - Propensity score stratification (into quintiles)
 - Propensity score as covariate
 - Propensity score weighting



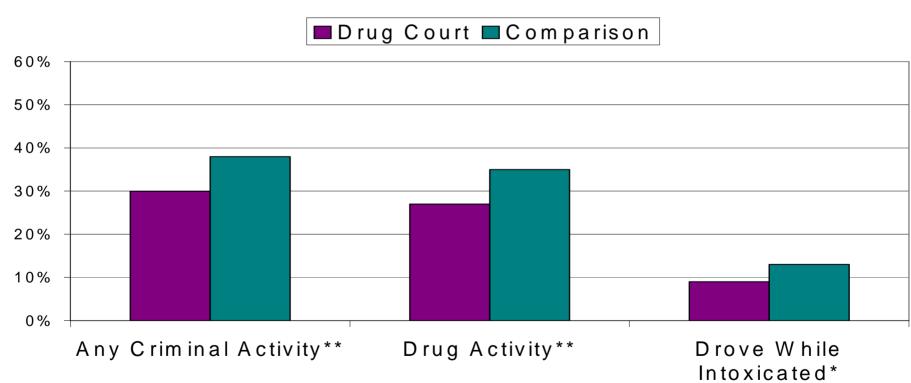






Results: Criminal Activity

Percent with Self-Reported Criminal Activity Since Baseline





+ p < .10 * p < .05 ** p < .01 *** p < .001

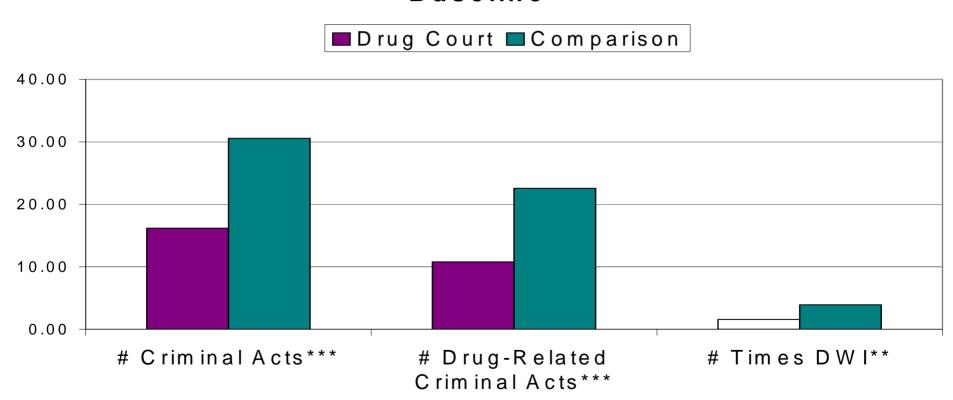






Results: Criminal Activity (cont'd)

Number of Self-Reported Criminal Acts Since Baseline







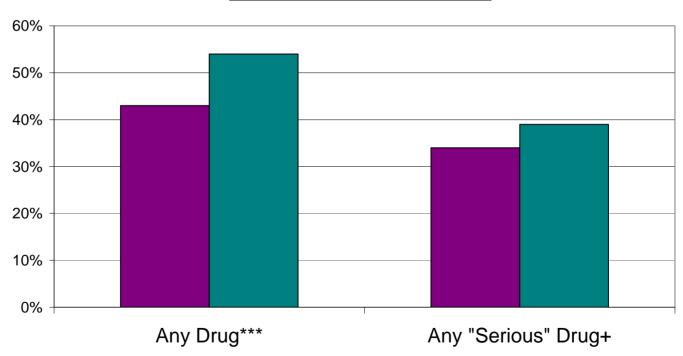




Results: Drug Use

Percent Used Drugs Since Baseline

■ Drug Court ■ Comparison



+ p < .10 * p < .05 ** p < .01 *** p < .001

Note: "Serious" drugs include all except marijuana and non-heavy use of alcohol (less than 4-6 drinks in a day).





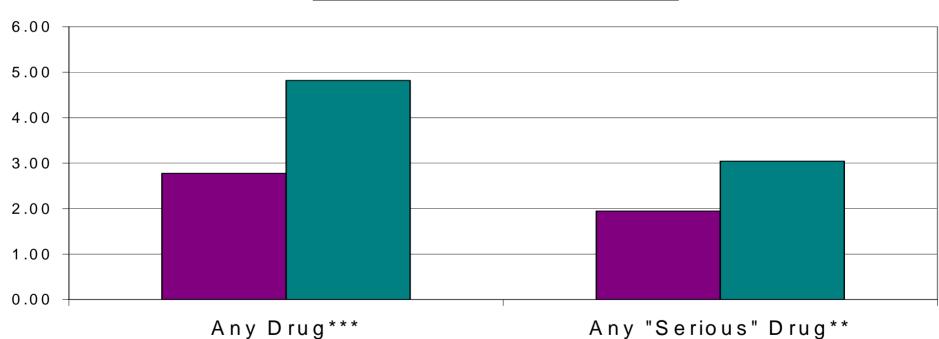




Results: Drug Use (cont'd)

Days of Drug Use per Month Since Baseline

■ Drug Court ■ Comparison



+ p < .10 * p < .05 ** p < .01 *** p < .001 Note: "Serious" drugs include all except marijuana and non-heavy use of alcohol (less than 4-6 drinks in a day).





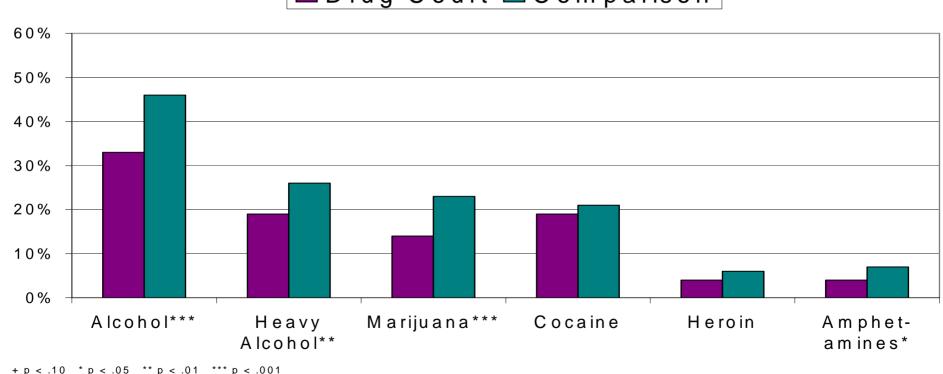




Results: Drug Use (cont'd)

Percent Used Drugs Since Baseline By Drug

■ Drug Court ■ Comparison











4. Why Might Drug Courts Have Positive Effects?

- Linkage to Treatment
 - Days of Treatment
- Offender Perceptions
 - Motivation to Change
 - Perceptions of Sanction Certainty
 - Perceptions of the Case Manager/Supervision Officer
 - Perceptions of the Judge
 - Perceptions of Court Fairness
- Intensity of Program Supervision
 - Court Appearances
 - Contacts with Supervision Officer





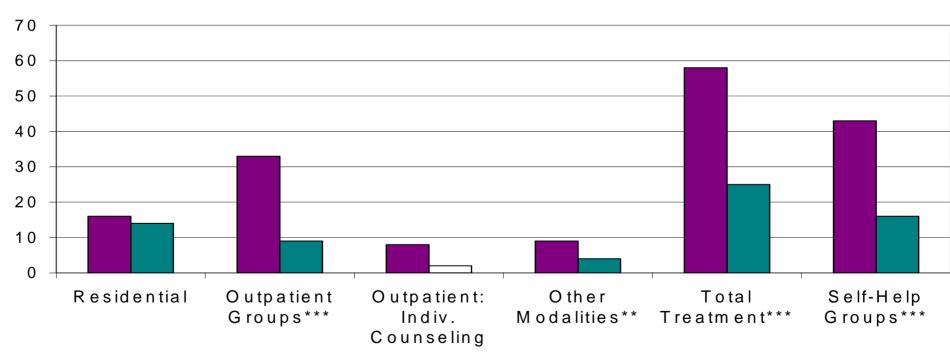




Linkage to Treatment

Days of Treatment Since Baseline

■ Drug Court ■ Comparison



+ p < .10 * p < .05 ** p < .01 *** p < .001

Note: Other modalities includes detox, medical interventions (e.g., methadone), and alternative approaches (e.g., acupuncture).



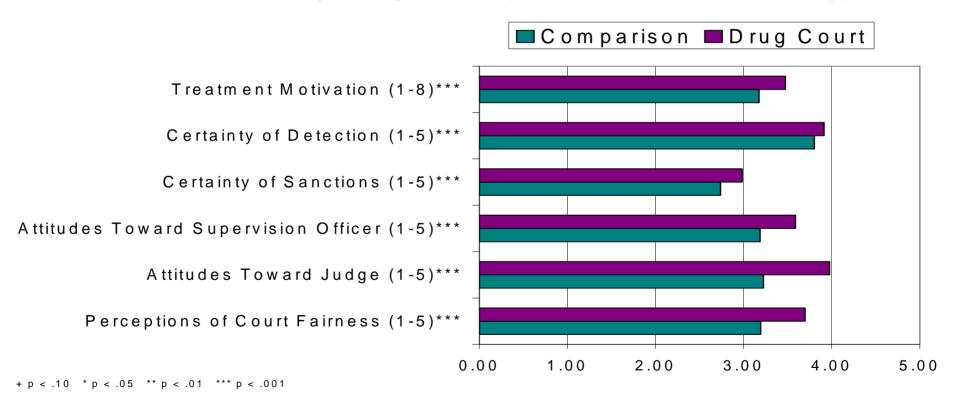






Offender Perceptions

Offender Perceptions: Baseline Survey Responses (Ave. One-Month Post-Entry)





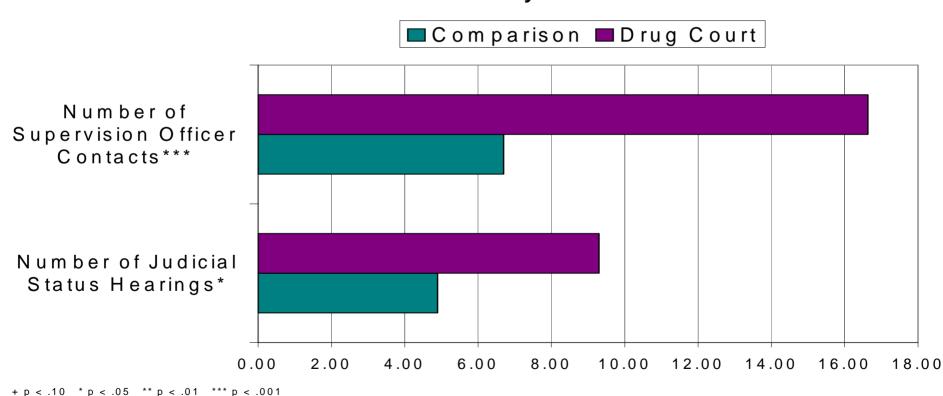






Intensity of Program Supervision

Intensity of Program Supervision: Six-Month Survey Results











Intervening Factors Predicting No Drug Use and No Criminal Acts

- Linkage to Treatment
 - Days of Treatment \} Weaker effects than other measures below
- Offender Perceptions
 - Motivation to Change
 - Perceptions of Sanction Certainty
 - Perceptions of the Case Manager/Supervision Officer
 - Perceptions of the Judge
 Perceptions of the Judge
 - Perceptions of Court Fairness \} Drives The Two Findings
- Intensity of Program Supervision
 - Court Appearances: Stronger effect on criminal acts
 - Contacts with Supervision Officer

Note: magenta = statistically significant









Perceptions of the Judge: Specific Measures

The Judge (each item asked separately; results averaged to create an overall score):

- Is knowledgeable about your case
- Knows you by name
- Helps you to succeed
- Emphasizes the importance of drug and alcohol treatment
- Is intimidating or unapproachable
- Remembers your situations and needs from hearing to hearing
- Gives you a chance to tell your side of the story
- Can be trusted to treat you fairly
- Treats you with respect









Beginnings of an Empirical Model

Drug Court Participation

Background
Characteristics
(demographics, SES, prior
drug use, criminal history,
etc.)

Higher Treatment Dosage

Positive Attitudes Toward the Judge

More Supervision Officer Contacts

More Judicial Status Hearings Positive Outcomes
(less drug use and less
criminal activity at six
months)









Stay Tuned for Next Year

- Final six-month offender survey results
- Eighteen-month offender survey results
- Official recidivism results (not self-report)
- Process evaluation of all 29 sites:
 - Description of court policies and practices by site
 - Analysis of which kinds of drug courts generate more positive outcomes than others?









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