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UNITED STATES OF AMERICA

NUCLEAR REGULATORY COMMISSION

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ADVISORY COMMITTEE ON THE MEDICAL USES OF ISOTOPES

OPEN MEETING

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Tuesday, October 24, 2006

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The meeting came to order at 10:30 a.m. in room T2B3 of Two White Flint North. Leon S. Malmud, M.D., Chair, Presiding.

PRESENT:

- Leon S. Malmud, Chairman
- Richard J. Vetter, Vice-Chair
- Edgar D. Bailey, Member
- William Van Decker, M.D., Member
- David Diamond, M.D., Member
- Douglas F. Eggli, M.D., Member
- Ralph P. Lieto, Member
- Subir Nag, M.D., Member
- Sally W. Schwarz, Ph.D., Member
- Orhan H. Suleiman, Ph.D., Member
- Jeffrey Williamson, Ph.D., Member

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1 ALSO PRESENT:

2 Thomas H. Essig, Designated Federal Official

3 Charles L. Miller, NMSS/IMNS

4 Cindy Flannery, NRC

5 Angela R. McIntosh, NMSS/IMNS

6 John Szabo, Esq., OGC

7 Lydia Chang, NRC

8 Donna-Beth Howe, Ph.D., NRC

9 Duane White, NRC

10 Neelam Bhalla, NRC

11 James Firth, NRC

12 Ronald Zelac, Ph.D., NRC

13 Cindy Flannery, NRC

14 Ken Brown, M.D., ASNC

15 Paul Goldberg, NRC

16 William Ward, NRC

17 Mohammad Saba, NRC

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P-R-O-C-E-E-D-I-N-G-S

10:39 A.M.

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2
3 CHAIR MALMUD: We will resume and call
4 together our regular session. The session will begin
5 with opening remarks and we have a very tight schedule
6 today and therefore we will ask Mr. Essig to introduce
7 Dr. Miller. And Mr. Essig has some opening remarks.

8 Tom?

9 MR. ESSIG: Thank you, Dr. Malmud. As
10 Designated Federal Officer for this meeting, I am
11 pleased to welcome you to Rockville for the public
12 meeting of the ACMUI. My name is Thomas Essig. I am
13 Deputy Director of the Division of Intergovernmental
14 Liaison and Rulemaking and have been designated as a
15 federal officer for this advisory committee in
16 accordance with 10 CFR Part 7.11.

17 Present today as the alternate Designated
18 Official, Federal Officer is Cynthia Flannery who is
19 the team leader for Medical Radiation Safety within
20 the Medical Safety and Event Assessment Branch of the
21 Division of Materials Safety and State Agreements.

22 Both of the aforementioned divisions are
23 part of the Office of Federal and State Materials and
24 Environmental Management Programs which was
25 established on October 1, 2006.

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1 This is an announced meeting of the
2 Committee. It is being held in accordance with the
3 rules and regulations of the Federal Advisory
4 Committee Act and the Nuclear Regulatory Commission.

5 The meeting was announced in the October
6 3, 2006 edition of the Federal Register, Volume 71 at
7 page 58443.

8 The function of the Committee is to advise
9 the staff on issues and questions that arise on the
10 medical use of byproduct material. The Committee
11 provides counsel to the staff, but does not determine
12 or direct the actual decisions of the staff or the
13 Commission. The NRC solicits the views of the
14 Committee and values them very much.

15 I request that whenever possible we try to
16 reach consensus on the various issues that we will
17 discuss today, but I value the minority or dissenting
18 opinions. If you have any such opinions, please allow
19 them to be read in the record.

20 As part of the preparation for this
21 meeting, I've reviewed the agenda for Members and
22 employment interests and based on the very nature of
23 the discussion we're going to have today. I've
24 identified any items that would pose any conflict.
25 Therefore, I see no need for an individual member of

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1 the Committee to recuse themselves from the
2 Committee's decision making activities. However, if
3 during the course of our business, you determine that
4 you have such a conflict, please state it for the
5 record and recuse yourself from that particular aspect
6 of the discussion.

7 At this point, I would like to introduce
8 the Members that are here today: Dr. Leon Malmud,
9 Chairman, Health Care Administrator; Dr. Richard
10 Vetter, Vice Chairman, Radiation Safety Officer; Dr.
11 James Welsh, Radiation Oncologist; Dr. Subir Nag,
12 Radiation Oncologist; Dr. William Van Decker, Nuclear
13 Cardiologist; Dr. Douglas Eggli, Nuclear Medicine
14 Physician; Dr. Sally Schwarz, Nuclear Pharmacist; Dr.
15 Jeffrey Williamson, Therapy Physicist; Mr. Ralph
16 Lieto, Nuclear Medicine Physicist; Mr. Edgar Bailey,
17 State Representative; and Dr. Orhan Suleiman of the
18 Center for Drug Evaluation Research of the U.S. FDA.

19 I would note that although Dr. Welsh's
20 appointment has received management approval, his
21 security clearance is being processed at this time.
22 Therefore, his appointment will not be official until
23 the security processing is complete.

24 I would also know that the Patient
25 Advocate Representative on the Committee is currently

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1 vacant and nominations are under consideration.

2 Dr. Malmud, as Committee Chairperson, you
3 will conduct today's meeting and following a
4 discussion of each agenda item, you may at your option
5 entertain comments or questions from members of the
6 public who are participating with us today.

7 Dr. Malmud?

8 CHAIR MALMUD: Thank you, Mr. Essig.
9 We'll move immediately to the next item on the agenda
10 which is the opening remarks by Dr. Miller.

11 Dr. Miller?

12 DR. MILLER: Good morning. I'd like to
13 welcome all the members of the public to the open
14 session of the meeting.

15 What I wanted to cover today was the
16 recent reorganization of NMSS and the Office of State
17 and Tribal Programs and to walk you through what the
18 new organization structure will be and who the players
19 will be.

20 But before I do that, I just wanted to
21 touch on a couple of things. First, I'd like to
22 welcome Dr. Welsh to the Committee. I'm sure you'll
23 find the discussions invigorating and enlightening and
24 we look to you to help us in the radiation oncology
25 area in providing advice.

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1 Secondly, I'd like to congratulate Dr.
2 Vetter on his appointment as Vice Chair. He's been
3 kind of informally helping in that capacity. Now we
4 have formalized the process, so with Dr. Malmud as
5 Chair and Dr. Vetter as Vice-Chair, and with the
6 participation of the full Committee Members, we feel
7 that the Committee is in very good hands.

8 Thirdly, I'd just like to touch on the
9 fact that as Tom mentioned, the Patient Advocacy
10 position is currently vacant. We are very anxious to
11 fill that. It's very important for us to make sure
12 that the patients' concerns and the patients' views
13 heard at this forum, so we will be trying to fill that
14 position as quickly as possible.

15 Finally, before I get into the
16 reorganization, I wanted to acknowledge that for those
17 of you who have known Tom for a long time, this will
18 be Tom's last meeting. Tom is retiring in early
19 November and so Tom is moving off to bigger and better
20 things. He's bought a home on the West Coast and is
21 going out to live in the Seattle area so he can be
22 near his children and grandchildren and I'm sure that
23 that's something that he's looked forward to for some
24 time. We're going to miss Tom. I've worked with Tom
25 for a long time and I'm going to miss the dedication

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1 that he's given, not only to this Committee, but his
2 expertise in the health physics area.

3 With that, I'd like to go into the
4 reorganization and kind of show you how things fit
5 together. The Commission had made a decision as a
6 result of a lot of future activities to reorganize the
7 Agency and what they have done is they have divided
8 the Office of Nuclear Reactor Regulation into two
9 offices. That reorganization will take place on
10 January 1st and it will include the Office of Nuclear
11 Reactor Regulation which will focus on existing
12 reactors and it will have a new office devoted to new
13 reactors. The Agency is expecting to receive a number
14 of orders for new reactors over the next several
15 years, based upon the renewed interest in nuclear.

16 So to position ourselves for doing that,
17 the Agency has decided to reorganization the reactor
18 area. In addition, to support that and all the
19 associated things that go along with the potential
20 resurgence of the nuclear industry and to look at some
21 additional challenges that we have is the Commission
22 decided to reorganize the Office of NMSS and to
23 combine portions of NMSS with the former Office of
24 State and Tribal Programs and create a new office
25 which is titled the Office of Federal and State

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1 Materials Environmental Management Programs which is
2 a very long title that came about through Commission
3 deliberation.

4 And I have been asked to lead that new
5 office. Our office was stood up on October 1st, the
6 beginning of the fiscal year and we are currently
7 functioning. As a result of my new assignment, I will
8 be transitioning off of my current position with
9 regard to the Committee and I'd like to introduce
10 Janet Schlueter who is going to be replacing me in
11 that capacity. For those of you who don't know Janet,
12 Janet has worked with the Agency for a number of years
13 and she started out in the health physics and medical
14 areas, so she's got a lot of experience in this area.
15 Janet was the former Director of the Office of State
16 and Tribal Programs and she will continue to have
17 oversight for those activities in her current
18 capacity.

19 George Pangburn will serve as my Deputy.
20 George is currently the Director of the Division for
21 Nuclear Materials in our Region 1 office and George is
22 going to be transitioning down here to headquarters
23 over the next month or so.

24 The chart that I've got up on the screen
25 also shows the full complement of my office and I will

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1 talk in more detail about the division for which
2 ACMUI's these activities will be included, but I'd
3 like to first touch on the other divisions that we
4 have which are the Division of Intergovernmental
5 Liaison and Rulemaking which will be led by Dennis
6 Rathbin. Dennis has served many years either in the
7 Chairman's Office or as the Director of Congressional
8 Affairs in his former capacity, so he brings a lot of
9 intergovernmental experience. We've put the
10 rulemaking function in that group so as it pertains to
11 these activities, any changes to Part 35 will be
12 promulgated through that division's activities.

13 Also, the Division of Waste Management
14 Environmental Protection pretty much came intact from
15 NMSS. That division will focus on decommissioning
16 activities, environmental reviews and will also focus
17 on some of the waste issues that are other than high
18 level waste. And in addition, Uranium Recovery has
19 been added to that and I'll briefly mention with the
20 price of uranium skyrocketing, there's a lot of
21 renewed interest in possibly techniques to recover
22 uranium for uses in the nuclear fuel cycle.

23 Janet -- and I'd like to focus really on
24 Janet's division -- Janet is assisted by Scott Moore.
25 Scott will be Janet's deputy in this organization and

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1 many of you know Scott from his rulemaking activities.

2 In addition, if you look over to the left
3 side of the chart, you'll see the Medical Safety and
4 Event Safety Branch. That's going to be the group led
5 by Sandy Wastler. Sandy is sitting over here at the
6 side. Many of you know her. And for those of you who
7 are regulars at this meeting, you'll see that the
8 players that you're familiar working with will all be
9 part of Sandy's branch. In addition, Sandy will be
10 replacing Tom as our Designated Federal Official for
11 the future activities of this forum.

12 The State Agreements and Industrial Safety
13 Branch is currently -- Patricia Rathbin is acting as
14 Branch Chief. We are in the process of selecting a
15 permanent person for that. They're going to focus on
16 the agreement state activity, so there will be a lot
17 of synergy as well as the materials safety activity
18 which has been formerly in the division that I led,
19 IMNS. So there will be a lot of interchange between
20 the State Agreements group and the Medical Safety
21 group as it relates to interaction between agreement
22 state activities in the medical area and the federal
23 activities in the area and there are a lot of issues
24 that I know that come before the Committee, especially
25 in things like the training area that have a synergy

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1 between agreement state activities and federal
2 activities.

3 On the right is the Source Safety and
4 Security Branch led by Tim Harris. Tim has got
5 responsibility for this and source securities will
6 overly with the medical activities. I mean we've done
7 a lot since 9/11 to try to increase the security of
8 sources and the medical area is no exception. And so
9 we have to make sure that the three branches work in
10 concern under Janet's leadership.

11 And I guess with that, that's about all I
12 wanted to say on that. I'll quickly flip through the
13 other divisions, as I mentioned. Tom has been serving
14 as Dennis' deputy in these few weeks prior to his
15 retirement. We have an Intergovernmental Liaison
16 Branch which will focus on liaison with other federal
17 entities and with our tribal functions that we have.
18 As many of you know, the Indian tribes in the United
19 States are considered sovereign nations so we have
20 activities with them as another government entity.
21 The rulemaking activities will pretty much stay intact
22 as they have been with Rulemaking Branch A and
23 Rulemaking Branch B. The one thing I'll mention is
24 that Charlotte Abrams, who was the chief of the
25 rulemaking, what was Section A and now Branch A, has

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1 moved over to our Office of International Programs as
2 part of these activities to kind of broaden her
3 horizons. So we're in the process of trying to pick
4 a chief for that group, but the rulemaking branches
5 will be focused on activities that I know that will
6 interface with this group over the next several years.

7 That's about all I wanted to say, Dr.
8 Malmud. I'll entertain any questions if anyone has
9 any at this time.

10 CHAIR MALMUD: Thank you, Dr. Miller. If
11 I may, on behalf of the Committee, we would like to
12 express our thanks and our best wishes to Tom for his
13 service with us and for his guidance with us and to
14 both of you simultaneously, to Tom with best of luck
15 in his retirement from government service here and his
16 relocation to Seattle and for you with regard to your
17 additional responsibilities. It's been a very
18 collegial experience working with the two of you. We
19 have enjoyed it and we have been able to accomplish
20 some things that could only be accomplished with the
21 collaboration of the NRC and this Committee. We wish
22 you both the very best in the future.

23 (Applause.)

24 DR. MILLER: I'd just like to say on my
25 behalf, I've really enjoyed working with the Committee

1 and again, I'm not going to be a stranger. The
2 Committee's activities will be within the authorities
3 that I have in my office, so I don't plan on being a
4 stranger. I plan on coming down and observing some of
5 the Committee's activities from time to time on
6 special topics. So I'm sure I'll be seeing all of you
7 and I appreciate the willingness of the Committee to
8 work collegially with Tom and I on many of these
9 activities. I think sometimes we've had good debates.
10 I think debates are healthy. I think they're
11 productive and without diverse views. I don't think
12 that a lot of the problems that we solve can get
13 solved and I very much value the diverse views
14 presented by the various members of the Committee. So
15 I wish you well. I wish the Committee a good future
16 and I hope that we continue to resolve the issues that
17 come before us that come under the Committee's
18 purview.

19 And with that, I will transition my
20 activities to Janet so that she can fill the chair
21 that I've filled for the last number of years and I
22 wish you all a good meeting. Thank you.

23 CHAIR MALMUD: Thank you again, and
24 welcome to Janet. And if I may I'll move right agenda
25 with the agenda and introduce Lydia Chang who will

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1 present the subject of NARM legislation update.

2 MS. CHANG: Today, I just want to give you
3 a quick status report of the NARM rulemaking. We are
4 still working on common resolutions, so we do not have
5 a lot of decisions made at this time. So my status is
6 basically on what we have done since the last meeting
7 in April.

8 Since last ACMUI meeting in April, we have
9 issued a SECY paper 06-0069 for the proposed rule. We
10 did make the SECY paper publically available as soon
11 as possible. The Committee also has briefed the
12 Commission back on May 15th, along with some
13 stakeholders from the medical community and the OAS
14 and CRCPD.

15 On June 28th, the Commission did issue a
16 final SRM and with the SRM, the Commission did direct
17 the staff to be flexible in working with the states,
18 especially with OAS and CRCPD regarding the
19 compatibility designation of health and safety for
20 byproduct material definition. The Commission also
21 approved the staff's proposal for implementation
22 strategy.

23 In addition, the Commission has directed
24 the staff to include some kind of exemption to antique
25 collector facilities and repair shops for time pieces

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1 including radium. So as a result, the Commission
2 direction we revised the proposal to include the
3 repeat activity of 10 time pieces within a year.

4 On July 28th, we finally published a
5 proposed rule in the Federal Register and I've
6 included a citation here for your convenience. On
7 August 22nd, we also held a public meeting in Las
8 Vegas. We had quite a few medical communities show in
9 support of the proposed rule and we really appreciated
10 that. They also gave us some comments to improve our
11 proposed rule. The proposed rule was published for a
12 45-day comment period which ended on September 11.

13 We have received a total of -- actual
14 around -- right now it's 29. We just received another
15 comment letter last week from NEI, so right now we
16 have a total of 39 comment letters received on the
17 rulemaking. Most of the comment letters were received
18 prior to the September 11 due date. There were two or
19 three that were submitted post that and we are
20 considering those comments as well.

21 Fourteen of those 29 comments were
22 comments submitted by the states and I have listed all
23 of them here. Four comment letters were from federal
24 agencies including EPA, Air Force, Navy and Veterans
25 Affairs. The remaining letters are from citizens. We

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1 had seven letters from citizen groups, eight from
2 professional organizations including the Health
3 Physicists Society, the ASTRA, the ASNC, the CORAR,
4 the SMM, AAPM, ACR, NEI, National Watch and Clock
5 Museums, quite a few people. We also have comments
6 from two universities and four industry groups.

7 In addition to those 39 comment letters,
8 we also received a letter for extension requests from
9 the Nuclear Information and Resource Service and
10 Sierra Club, requesting us to extend the comment
11 period until the end of October. Since we have been
12 making most of the draft proposed rule available for
13 the public and we have included all the background
14 documentation within our website, NRC decided we would
15 deny the request. So on September 21st, NRC sent a
16 denial letter to the Nuclear Information and Resource
17 Service and Sierra Club, denying their request of an
18 extension.

19 In addition, this rulemaking has such
20 tight statutory deadlines. We really cannot afford to
21 grant any extensions at this time.

22 I just want to kind of quickly summarize
23 the type of comments that we have received. Of
24 course, compatibility designation is a huge one from
25 the agreement states and also from the organizations

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1 from agreement states.

2 The health and safety identification is
3 really an adequacy determination to ensure a central
4 objective of the program elements are adapted. Many
5 of the agreement states are concerned that we might
6 require change of their definition within their
7 statute and also in their regulation. And in their
8 mind, it is really no benefit at all and would be very
9 time consuming and resource intensive, so they
10 recommend to NRC to really clarify the intention of
11 the health and safety identification and how that
12 would be implemented within the impact review. And
13 NRC under the direction of the Commission, we are
14 going to be as flexible as possible in the
15 implementation stage in defining -- I guess in
16 implementing the definition of byproduct material.

17 As far as for the definition of discrete
18 source, we got quite a few comments. Most of the
19 comments are related to the term physical boundary
20 that we were -- that was included in the definition of
21 discrete source. So we are evaluating that.

22 We also had one commenter indicated that
23 whether the material is going to be used for
24 radiological purpose or not should be irrelevant in
25 defining the definition of discrete source. So we are

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1 having some working group discussion regarding the
2 definition of discrete source and try to streamline
3 the definition to be as simple as possible and as less
4 ambiguous as possible. Right now, we don't have a
5 final decision yet. It's under discussion.

6 As far as the regulation, items containing
7 radium, 226, we have a lot of different comments from
8 one extreme to the other. Very broad opinions. A lot
9 of the agreement states indicated that they have not
10 found any health issues with radium items and then we
11 also have some individuals that indicated that most of
12 the collectors do not know what they are dealing with
13 and there are huge health and risk significance that
14 they may not be aware of.

15 Of course, a lot of people indicated that
16 they doubted that there are any consolidated source
17 information the NRC could use and come up with
18 technical basis in supporting changes to our proposed
19 regulation. We also have quite a few commenters
20 recommended that we should do a very systematic study
21 and evaluation to come up with a regulatory framework.

22 So as a result that we actually did
23 request our research folks to do a more detailed
24 analysis. We submitted a user need memo back in July
25 to our research people. In turn, they also have

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1 tasked the Oak Ridge Institute of Science and
2 Education to help us in at least gathering the
3 information with radium-containing items and also to
4 do some kind of dose modeling to see what kind of
5 dose, public dose that might have. Right now, that
6 work is still ongoing. We did discuss the priorities
7 on what they can support, so right now they will be
8 focusing on supporting technical basis for any kind of
9 exemptions such as exemptions of one microcurie of
10 radium, time pieces and also repair items, no more
11 than 10 radium time pieces per year, as the Commission
12 has directed us to do.

13 So based on their technical study, we
14 might need to revisit what we have proposed within
15 those two areas and as far as the more broader
16 materials such as antiquities and other material that
17 contains radium sources, they may not be able to come
18 up a whole lot of technical information to support any
19 changes. So it may look like that we must proceed
20 with the general license because it's a really a happy
21 medium to at least let people continue to use the
22 material, but still have some minimum control of
23 leakage and disposal.

24 There were also a lot of comment letters
25 related to contaminated sites. Most of them are

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1 related to old radium sites, especially for Navy and
2 Air Force type of facilities. Office of Facilities
3 supported Air Force operations in the past. There
4 were some discussions on whether we are going to come
5 up with de minimus, whether previously clean up sites,
6 whether or not NRC is going to accept that or not.
7 How are we going to be working with EPA. EPA is
8 already involved in cleaning up those sites for base
9 closure. So there are a lot of questions regarding
10 how we're going to be interacting with the other
11 agencies and what type of authority NRC has. Right
12 now, we're still working on responding to those
13 comments.

14 There are a couple of questions regarding
15 clarification of licensing practices. They indicated
16 whether one license was needed for some activities or
17 multiple licenses would be needed; whether how that's
18 different with agreement states. So it's just a
19 little reminder, a clarification on NRC licensing
20 practice that's needed.

21 There's quite a few comment letters
22 related to specific values for ALI and DAC for
23 nitrogen-13 and oxygen-15. As you know, being a
24 proposed rule, we did a quick and dirty calculation
25 and was including the proposed rule, even though we

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1 did not propose to change the regulation, but there
2 were overwhelming numbers of the medical community
3 that would like us to include a specific value, even
4 though the value, it's only maybe one to two magnitude
5 larger than the value in the Part 20.

6 We did ask Research to work with Oak Ridge
7 National Lab to come up with the number, with a
8 specific number that's consistent with Part 20
9 methodology and also consistent with the common
10 practice in those calculations. So we should have the
11 final report from Oak Ridge National Lab through our
12 research folks, hopefully by this week.

13 It is highly likely that we will include
14 specific value within the final rule and based on what
15 I heard from our research folks, the number is still
16 very, very consistent to what the comment letter has
17 submitted and also our preliminary calculation within
18 the proposed rule.

19 There were a few comment letters regarding
20 the grandfathering of Authorized Use or Authorized
21 Nuclear Pharmacists, Radiation Safety Officers,
22 Authorized Medical Physicists. Some of them just want
23 us to clarify what does that include and also wants ut
24 to include some cyclotron operators and engineers
25 within the grandfathering clause, not just in Part 35,

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1 but also in Part 30. There are also some comment
2 letters that indicated that we should resolve the
3 issue related to Radiation Safety Officer and
4 Authorized Medical Physicists within this rulemaking
5 instead of the other effort and I believe Ron has
6 already drafted the Commission paper in that area.

7 There are one or two comment letters
8 regarding clarification on noncommercial distribution,
9 whether the noncommercial distribution within Part 35
10 that we have included within the proposed rule that
11 should also be included in Part 30. And also the
12 terminology of consortium, what do we mean by
13 consortium within a medical institution, for
14 noncommercial distribution.

15 There are also some discussions on
16 decommissioning of accelerators. There was a mixed
17 bag of comments on accelerators. There were some
18 comments related to nonproduction accelerators and
19 what kind of decommissioning requirements are needed.
20 Based on our preliminary discussion within the working
21 group, NRC is not going to be regulating nonproduction
22 accelerators. Therefore, replacing components or
23 replacing the accelerators, it's not under NRC
24 jurisdiction as far as we are concerned.

25 For protection accelerators, I guess there

1 are some discussions on -- I guess on the activated
2 material, what needs to be included and what does not
3 need to be included, depending on the energy level.
4 There are quite a few commenters that were concerned
5 with financial assurance for decommissioning,
6 especially for cyclotron since I guess the shielding,
7 the buildings, that could potentially be activated and
8 decommissioning costs based on the comment letter
9 indicated that could be very, very huge. So there
10 were some comments indicated that perhaps NRC should
11 exempt financial assurance for accelerators that's
12 less than 16.5 MEVs since they don't believe the
13 activated material is going to be a huge concern.

14 There were also some concerns regarding
15 fee categories. A couple comment letters indicated
16 that they don't believe we need to separate fee
17 category for accelerator production, no, production
18 facilities using accelerators. Right now, we are
19 still having discussions with our fee group and also
20 within the working group in that aspect.

21 The last thing, waiver termination and
22 transition plan. There were quite a few comments
23 indicating that we should maintain the waiver until
24 the medical and scientific communities are ready to
25 implement the rulemaking instead of using the phased

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1 approach to terminate the waiver early.

2 As I say, we are still working on comment
3 resolutions and we don't have the final response to
4 all those comments. We are still working on it.

5 Our next step is to continue to address
6 public comments, revising the regulatory requirements.
7 Right now, I think we probably will be revising the
8 definition of discrete source and depending on results
9 from research and their contractor, we may need to
10 revisit some of the regulatory framework for rating
11 sources.

12 I think besides that, there are just some
13 minor adjustments and clarification that's needed.
14 Once we have the comment resolution, then we'll start
15 drafting the Federal Register for the final rule and
16 then sending the draft proposed, draft final rule to
17 the states for review, also drafting the Commission
18 paper and then initiating the office concurrence
19 process.

20 Right now, our goal is to submit the
21 Commission paper and the rulemaking package to the EDO
22 by December 22nd and once the EDO signs off, then we
23 will have Commission paper and we will release to the
24 public once that's signed. That's all I have for
25 today.

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1 CHAIR MALMUD: Thank you. Are there any
2 questions for Ms. Chang?

3 Dr. Schwarz?

4 MEMBER SCHWARZ: Sally Schwarz. I'm just
5 curious about when you think you'll be sending the
6 draft to the states and at the same time will you be
7 sending it to the ACMUI?

8 MS. CHANG: Yes. Right now, I'm hoping to
9 be able to send it in early November, early to mid-
10 November.

11 MEMBER SCHWARZ: Will it also go out to
12 ACMUI at that time?

13 MS. CHANG: Yes, it will.

14 MEMBER SCHWARZ: Okay.

15 CHAIR MALMUD: Any other questions? If
16 not, thank you for the presentation. Thank you.

17 If we may, we'll move on to the next item
18 on the agenda which is the NARM guidance. The
19 presenter will be Dr. Howe, with Duane White from the
20 NRC. And the speakers will provide the Committee with
21 updates on the NARM guidance.

22 (Pause.)

23 MS. WASTLER: Donna-Beth, why don't you go
24 ahead and get started. They have the slides in their
25 book, while they try to fix the technical

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1 difficulties, PowerPoint.

2 MS. HOWE: Actually, it's a Corel
3 presentation. Most people aren't used to using it.
4 I only have three slides.

5 (Laughter.)

6 Basically, on the first slide, for the
7 changes, I'm going to be talking about the changes to
8 Volume 9 which are the -- which is the guidance for
9 submitting an application for medical use license and
10 the first slide shows changes that really aren't part
11 of the NARM rulemaking, but we believe that this was
12 the time to make some of these generic changes. So
13 the generic and general changes quickly are really
14 simplistic things. We're adding some MSI units.
15 We're updating the agreement state map. Probably the
16 most important one is that we're beginning to add
17 information about sensitive information. And so we've
18 modified the section about sensitive information and
19 we've sent people to the website to get the most
20 recent guidance on submitting sensitive information to
21 the NRC.

22 As part of our increased awareness of
23 providing sensitive information to the public and not
24 having it out to the public, we're also revising the
25 format of our sample licenses so that they contain the

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1 same information, but they don't really look like real
2 licenses so it would be more difficult for someone to
3 use our sample licenses to produce forged licenses.
4 So you'll see some changes to the licenses. A lot of
5 the watermarks, standard wording and other things are
6 removed, but the information that's in the license
7 will remain the same.

8 Now we also have made some very minor
9 changes to Part 35 since the 2005 T&E rule. The new
10 Volume 9, Revision 2 will remove all references to
11 subpart J. We've also revised the RSO guidance and
12 attestation to incorporate the minor changes that we
13 made back in the fall -- the winter of 2006, with
14 regard to the pathway for authorized users, authorized
15 nuclear pharmacists, authorized medical Physicists to
16 become recognized as Radiation Safety Officers.

17 Now we'll get to the body of the changes
18 that were made to reflect the new NARM rule. One of
19 the things we really did a surgical type of change to
20 Volume 9, so we just went in and looked at the NARM
21 rule itself and the minimum changes that we could make
22 to bring this guidance up into conformance with the
23 new rule.

24 So you will see references to the Energy
25 Policy Act, an explanation that the Energy Policy Act

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1 now increase our jurisdiction over accelerator-
2 produced radioactive materials and also Radium 226,
3 discrete sources. And there will be reminders
4 throughout the document that these are now part of
5 byproduct material.

6 We've -- I've also got a discussion in a
7 number of places about the effects of the multiple
8 waiver determination because this waiver determination
9 will be spread out from when the rule becomes final in
10 2007 through August of 2009.

11 Now we also in the rule grandfathered
12 medical Physicists, nuclear pharmacists, physicians,
13 podiatrists, dentists and RSOs who only work with
14 accelerator-produced materials. So you'll see
15 information in the new reg that will explain the
16 grandfathering provisions for these individuals.
17 You'll also see that we have now made it clear the
18 documentation that's needed to meet the grandfathering
19 conditions and in that case, they just have to
20 document that they use this material under the waiver
21 and it is for the same uses that they are going to be
22 asking to be put on a license for.

23 The Radium 226 clarification. In this
24 case, we don't believe Radium 226 is being used for
25 medical use. There could be somebody out there doing

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1 it. We have not forbidden it in the new regulation.
2 So we've essentially put a disclaimer that we will be
3 adding Radium 226 in the guidance even though we don't
4 think anybody is using it for medical uses and we will
5 address how we believe it fits into our regulatory
6 scheme.

7 Radium 226 was used in past years for
8 manual brachytherapy. If someone came in and said
9 that they were going to use Radium 226 for manual
10 brachytherapy, we would just apply the 35.400
11 requirements to them. If someone comes in and says
12 they're going to use unsealed Radium 226, we're
13 thinking right now we're going to put that over in
14 35.1000 because we don't believe that was a use that
15 was -- we don't believe it was being used for that
16 purpose before and that's something we would certainly
17 want to have additional information on before we
18 authorized it.

19 I've added a new subsection to talk about
20 discrete sources or Radium 226 other than sealed
21 sources. We also recognize that there may be sources,
22 sealed sources for Radium 226 out there that -- and
23 I'll cover it later in some of the technical issues
24 that are not -- don't have sealed source and device
25 registrations or the sources that they have are so

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1 small that they really can't tell who the manufacturer
2 was or what the model number is. So we've addressed
3 that in some of our technical issues.

4 For PET radionuclide production
5 clarification, I have a few paragraphs in the
6 introductory part of the new reg that essentially
7 indicates that Volume 9 does not authorize the
8 production of radioactive materials using an
9 accelerator and that if you are intending to have
10 those activities, then you need to go over to Volume
11 21 which Duane will talk to you about later for
12 guidance on how to submit an application for that
13 process.

14 I have a description there of what we
15 consider a consortium and I have also a discussion
16 that if you are a medical licensee and you have
17 accelerator -- are going to be producing accelerators,
18 you're going to go to Volume 21 for the production
19 part. If you're going to use the isotopes internally,
20 you don't need an additional license. If you're going
21 to also be involved in the commercial distribution,
22 then you need a commercial distribution license and
23 you need to go over to Volume 13 for that authority.
24 So I've provided references to other NUREGs to where
25 people can find information on the licenses that they

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1 would need, depending on the activities they're
2 getting into.

3 I've addressed the fact that the facility
4 diagrams, if you're going to have an accelerator and
5 you're going to deliver products directly to 35.100
6 and .200 rooms, you need to include these transfer
7 tubes or direct transfer delivery lines. And on
8 technical issues, we recognize that there's a higher
9 potential for increased doses to workers in the public
10 because of the increased energy and so we're expecting
11 that licensees may have additional discussion or
12 information about shielding in the area of these
13 higher activity, higher energy level sources.

14 In technical issue, I indicated that we
15 think that there may be some devices out there that
16 don't have SSDs. If that's the case, we're going to
17 handle those on essentially a case by case issue and
18 have the applicant essentially go to the regions and
19 ask for guidance on what to do in those cases. We're
20 not going to prohibit it, we're just not going to be
21 able to get the same kind of information we normally
22 get.

23 Jeff?

24 MEMBER WILLIAMSON: Are you going to
25 expect individual accelerators and synthesis modules

1 to have SS --

2 MS. HOWE: No, we are not regulating the
3 accelerators and so we will not be listing model
4 numbers or manufacturers for accelerators. And
5 synthesis kits are under either production or under
6 commercial nuclear pharmacy processes and we are not
7 looking for models or additional information on that.
8 We would be looking for shielding, if you were doing
9 it, because you do need more shielding than you would
10 use for normal preparation of radioactive drugs.

11 MEMBER WILLIAMSON: So what sorts of
12 devices are you thinking of including in the registry?

13 MS. HOWE: We're thinking maybe there's
14 some old radium devices out there that are being used
15 for some purpose.

16 MEMBER WILLIAMSON: You're not thinking of
17 accelerator-produced -- other than the typical sources
18 that we already use in radiation oncology, sealed
19 sources.

20 MS. HOWE: No, I think for the -- we would
21 expect the palladium sources to have manufacturers and
22 models. There might be some Cobalt-57 sources that a
23 licensee might have that might be fairly old. Most of
24 the half lives are fairly short, so that's not going
25 to be a factor here.

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1 Ed?

2 MEMBER BAILEY: I think in looking at the
3 NARM sources, there was Idaho Nuclear that was doing
4 it, but I think most of the modern accelerator sources
5 have been brought in under the SS&D system.

6 I would be surprised to see if there's any
7 medical radium sources that have an SS&D, because 20
8 or 30 years ago we tried to do that and nobody was
9 really manufacturing them at that time and they were
10 just using the old ones.

11 Most of the agreement states do not have
12 anybody who still uses that modality of treatment,
13 although some facilities may have them in storage.

14 MS. HOWE: I think that's the point. The
15 older sources that -- we believe right now most
16 sources are coming through the agreement states if
17 they are NARM material, but for the older sources that
18 you may not have the information available, is to
19 cover them. We didn't want to exclude them. We don't
20 think there are very many there.

21 Let's see, we wanted to make it clear that
22 in the guidance, if things have SS&Ds, seal source and
23 device registration certificates, there's normally a
24 discussion about leak testing and we wanted to make it
25 clear that if there were any of these old devices out

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1 there, that you could not tie to an SS&D, that the
2 license conditions for leak testing would still apply
3 to them. So to make sure there was not a gap.

4 The old Volume 9 did not address alpha
5 emitters because they weren't believed to be very many
6 of the old type of byproduct material that would be
7 alpha emitters, but with the advent and the addition
8 of accelerator-produced materials we are going to see
9 more alpha emitters being used for medical use, so
10 we've provided a quality factor. We've discussed the
11 difficulties associated with alpha counting. We've
12 advised people that it's probably better to use unit
13 dosages or volumetric measurements compared with the
14 manufacturers' activity values because we have seen
15 quite a few problems on the betas and we expect it to
16 be even worse for the alphas as far as people
17 measuring things in their standard type of dose
18 calibrators or other instrumentation and coming up
19 with accurate numbers. So we think the manufacturer
20 is probably a better source for that information.

21 Let's see. We're reminding people that
22 their facility diagrams may change because now they
23 may have additional areas that they used NARM material
24 in that they didn't use byproduct and these are now
25 parts, these are now areas that we regulate.

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1 I think in the Radiation Safety Program
2 changes what you'll see is a constant reminder that
3 within NRC's new authority under the Energy Policy
4 Act, that areas that you may not have included in your
5 NRC license before are now under NRC regulation to
6 remind you that your procedures that you may not have
7 been evaluated on for your NARM, the NARM material now
8 comes under those and will be part of the NRC
9 inspection. So it's more of a reminder to people that
10 we have this additional jurisdiction and those
11 materials that you used to use that were outside of
12 our purview are now part of our purview. And so it's
13 nothing more than really a reminder.

14 Sally?

15 MEMBER SCHWARZ: You talked about facility
16 diagrams and lines running to 100 and 200 areas, would
17 need to include those transport systems, but what
18 about lines -- I mean you want them to other -- the
19 PET areas that are not necessarily current 100, 200
20 areas, right?

21 MS. HOWE: Right now, there's essentially
22 -- there's an exemption for the broad-scope licensees
23 to even identify changes to 100 and 200 areas and
24 we're saying that in the new rule that if you do
25 change to a 100, 200 area because of moving an

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1 accelerator around in that particular area or moving
2 a transfer tube in that particular area, we want to
3 know about that. And then licensees before could just
4 notify us if they made these changes and we're saying
5 no, you need an amendment now just for the very
6 special case of being associated with movement of the
7 accelerator that's used for producing these materials
8 or the transfer line, because we think that's a
9 different radiation safety hazard than normally seen
10 in 100 and 200.

11 MEMBER SCHWARZ: So now that's requiring
12 amendment?

13 MS. HOWE: Yes.

14 CHAIR MALMUD: Mr. Lieto?

15 MEMBER LIETO: You're saying that this
16 requirements an amendment even for broad scope
17 licensees?

18 MS. HOWE: Yes. It's a change to your
19 facility diagram and that's not exempted for broad
20 scopes.

21 MEMBER LIETO: But you're allowed to make
22 changes to 100 and 200 areas under a broad scope.

23 MS. HOWE: A broad scope license can still
24 make changes to 100 and 200 areas if it doesn't
25 involve actively moving an accelerator around in those

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1 areas or moving a transfer tube from an accelerator
2 that's directly piping radioactive material to the 100
3 and 200, so it's a very, very limited change in the
4 rule and it's only associated with those cases where
5 you're sending a pipe for oxygen directly from the
6 accelerator up to the 200 room because we think those
7 are radiation safety changes we'd like to see.

8 Yes, Dick?

9 VICE-CHAIR VETTER: Is that clearly
10 spelled out in this rulemaking? Because I don't think
11 most broad scope licensees would recognize that.

12 MS. HOWE: I believe it is. It's under
13 the broad scope exemptions. It says that that's not
14 included in the exemption and it's also in the
15 notification process.

16 Ed?

17 MEMBER BAILEY: That reminded me of a
18 question. Does that mean that you are de facto
19 accepting existing accelerator shielding and transfer
20 lines?

21 MS. HOWE: Under the waiver, licensees or
22 nonlicensees are allowed to continue to do what they
23 were doing under the waiver, once the rule becomes
24 effective. They can continue those operations until
25 they have received final NRC licensing action on an

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1 amendment or a new license. We don't believe
2 everybody is going to need an amendment. We've
3 written licenses in very general terms for like 100
4 and 200 uses. If you're just using -- if you're also
5 using PET materials, the authorization currently
6 stands as any 100, 200 material, that's covered by any
7 -- any radioactive material covered by Part 35.100,
8 .200, well, PET would fall under those categories.

9 But there are some other cases that you
10 would need to provide information. So if your
11 facility diagram changes, you need to provide that.
12 That could be an amendment. There would be new areas
13 of use.

14 MEMBER BAILEY: We repeatedly used PET,
15 but there could be other accelerator-produced
16 materials. And those are lumped in when we're using
17 the phraseology PET?

18 MS. HOWE: Those are lumped in. If we
19 have written the authorization in a very general term,
20 then they are included. For the 400 users we do
21 require that you list the manufacturers and model
22 numbers. And so for the palladium sources, that
23 wouldn't require an amendment to list those.

24 CHAIR MALMUD: Mr. Lieto?

25 MEMBER LIETO: Yes, just a caveat here in

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1 terms of licensing actions. In the agreement states,
2 you're probably correct, there's not going to be a lot
3 of changes, but there are in NRC states, a lot of
4 mobile, PET-only registrants I'll call them because
5 they're not licensed right now that exist. And they
6 go to multiple sites and I think you should be a
7 little careful here because I think you're going to
8 see a fair number at least in the NRC regulated states
9 licensing actions regarding these PET operations. And
10 some of them are just on the mobile trailers
11 themselves, but we're seeing at least in the State of
12 Michigan an increasing number of areas being
13 constructed where patients are going to be injected
14 and in what we'll call the prep areas before they go
15 to imaging on the trailer.

16 So there's going to be these use areas, if
17 you will, that will require updating of specific
18 licenses in NRC states, so I would be kind of -- just
19 a caveat that there may be more actions going on at
20 your regional level than you may realize.

21 MR. JAMES: And I think one of the things
22 that we built into the regulation to recognize that we
23 don't know exactly how many licensing actions we're
24 going to have, is that we tied the ability to continue
25 to use materials in the manner that you're using them

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1 under the waiver to NRC's final licensing action,
2 provided you got your amendment requests or your new
3 license within the time frame, so that if NRC is
4 inundated with a lot of requests for licensing
5 applications that it takes its time to get through,
6 people can continue to do what they're doing until we
7 take our final licensing action. And that gives us an
8 opportunity to go back and negotiate and talk to
9 licensees and new applicants about what they're doing.
10 So we've built that in case we have a tremendous flood
11 because we didn't want anybody left out.

12 CHAIR MALMUD: Mr. Lieto?

13 MEMBER LIETO: Just a follow-up question.
14 I would also encourage you to in your discussions with
15 the regions because some of them have time metrics for
16 licensing actions, that you give them more latitude in
17 that metric or possibly suspending it during this
18 transition time, just simply to be sure that we don't
19 have some things fall through the cracks.

20 MS. HOWE: And we do have an additional
21 concern that in the past we could essentially withdraw
22 a request, therefore clear the boards, and in this
23 case people are still using materials, so we're not
24 going to have that flexibility.

25 CHAIR MALMUD: Dr. Schwarz?

1 MEMBER SCHWARZ: And in that same line of
2 thought in terms of time lines, with older facilities,
3 specifically university facilities that don't move
4 quickly, thinking in terms of the long-range time line
5 for that group of people because certainly it's very
6 difficult for universities to come into compliance
7 quickly and the longer the time frame allowed is
8 better and that way if one of your largest facilities
9 is the older facilities, it seems like looking at that
10 full length of time for each of these licenses to come
11 into compliance might be a good thing, so that you're
12 looking at the worst case as the end of it, you know?

13 MS. HOWE: The one I will stress is that
14 when the waiver is terminated for each licensee, that
15 licensee is required by regulation to meet all the
16 requirements in the regulation. What they are being
17 given relief from is the fact that they may not have
18 a license that authorizes the use of the material and
19 so we've given them additional time to apply for an
20 amendment or apply for a license, but we expect them
21 to apply Part 20, the reporting requirements, the
22 record-keeping requirements, as soon as the rule is
23 effective for that particular licensee and there will
24 be different time periods that the rule will come into
25 effect for the federal and tribal groups that will

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1 come into effect 60 days after the NARM rule is
2 published in final form. For other licensees, it may
3 be later.

4 If you don't have any other questions,
5 Orhan?

6 MEMBER SULEIMAN: I just want
7 clarification. You're going to license the facility
8 for the positron nuclides that will be produced, but
9 your stance on the actual accelerator or cyclotron is
10 what?

11 MS. HOWE: We will issue a license for the
12 production of radioactive materials using an
13 accelerator. We will not license the accelerator
14 itself. We will license activities associated with
15 the radioactive material produced by the accelerator.
16 In other words, if you have maintenance on the
17 accelerator and you have to deal with a contaminated
18 part, we will license that. But we will not license
19 the accelerator's operation, turning the buttons on,
20 adjusting the knobs. That's not our purview. Our
21 purview starts at the production of the radioactive
22 material.

23 MEMBER SULEIMAN: I know you don't want to
24 hear this and I think to ignore -- I'm just speaking
25 from a common sense perspective, to ignore the source

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1 itself and somehow not keep track of it when source
2 itself may be more hazardous from a radiation point of
3 view than the products that they're going to be
4 producing, that you now do have legal jurisdiction
5 over is -- may be strictly legal, but I think from an
6 operational radiation safety point of view, causes me
7 some concern.

8 I would reconsider that or rethink that or
9 --

10 MS. HOWE: We are restricted by the
11 authority that was given to us by Congress in the
12 Energy Policy Act and we were not given authority over
13 the accelerator. We were only given the authority
14 over the radioactive materials. So we don't believe
15 we have an option, nor do we want to go there.

16 CHAIR MALMUD: Dr. Williamson?

17 MEMBER WILLIAMSON: So a university
18 hospital or medical school would be licensed under
19 Part 30?

20 MS. HOWE: If the university or the
21 hospital were producing radioactive materials, it
22 would be licensed under Part 30.

23 MEMBER WILLIAMSON: Only if they intended
24 to use it for what purpose, any purpose, like if they
25 were doing physics experiments, would it be licensed?

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1 MS. HOWE: If they have an accelerator
2 that's being used for physics experiments in which the
3 beam is being used to do things, but not produce
4 radioactive materials for commercial, medical or
5 research purposes, then that accelerator will -- that
6 accelerator and the radioactive materials produced by
7 that accelerator, the incidental radioactive materials
8 will not be licensed by NRC.

9 So your linear accelerators in which the
10 therapy is being delivered by the beam and not by
11 activation products inside the person will not be
12 regulated by NRC. If there were a neutron accelerator
13 that produced activation products and the activation
14 products we used were the therapy implement, we would
15 get into that.

16 MEMBER WILLIAMSON: And so for a broad-
17 scope licensee there would be the latitude to add any
18 FDA or radioactive drug committee approved
19 radiopharmaceutical or would everything have to be
20 done by individual license amendment? Would you
21 prescribe limits on --

22 MS. HOWE: I think Duane will get into
23 this, but we've kind of drawn a boundary around the
24 radioactive material production and that will be under
25 a Part 30 license and then as that material moves into

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1 a different use, it may come under the Part 35 use as
2 taking that radionuclide and converting it into a
3 radiopharmaceutical. That's already authorized under
4 Part 35. It may go into a commercial nuclear pharmacy
5 whose purpose is to distribute, commercially
6 distribute radiopharmaceuticals. And so it would go
7 from this license into the 3272 license and the same
8 thing with the manufacturers.

9 MEMBER WILLIAMSON: So I guess I'm asking
10 because I haven't had to ever deal with Part 30
11 before, in Part 35 there are well-defined ways of
12 specifying the limits as to what radioactive source
13 products and radiopharmaceuticals could be used in the
14 medical use environment. How is the range and levels
15 of activity that a university or hospital may produce
16 defined?

17 MS. HOWE: It's not.

18 MEMBER WILLIAMSON: It's not.

19 MS. HOWE: The regulatory --

20 MEMBER WILLIAMSON: It's anything they
21 want.

22 MS. HOWE: The regulatory requirements for
23 a Part 30 license are in 30.32 and they are very broad
24 statements. You can use -- you can have licensed
25 material for things that are in the regulations. You

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1 have to have people with training and experience to
2 use it in a safe manner to protect the public health
3 and safety. Very broad-brushed statements. So there
4 aren't --

5 MS. HOWE: So a license, a Part 30 license
6 doesn't resemble Part 35 in that it has strictly
7 specified possession limits?

8 MS. HOWE: Our licenses do have specified
9 possession limits, but those limits are essentially
10 given to us by the licensee, what is it they expect to
11 do? One reason they do put limits on them is for
12 financial assurance and decommissioning purposes and
13 we've now in the security of materials, we've sent out
14 a number of orders because people had very general
15 global statements and they come back and said yeah, I
16 have the general global statement, but I don't really
17 hold radionuclides up to those levels at all and so
18 they're backing away from using the general statement.

19 Ed?

20 MEMBER BAILEY: I think how the states
21 have handled that in the past is that they'll go ahead
22 and say any radioactive material in any amount as
23 activation products in the accelerator are shielding
24 or structures, rather than trying to necessarily put
25 you may have up to five microcuries of this or

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1 whatever.

2 MS. HOWE: Yes, for the activation
3 products I think we will have -- Duane can talk more
4 clearly to that because it will be in the guidance
5 that he's developing, but we'll do it in very general
6 brush strokes on small activities.

7 MEMBER WILLIAMSON: I guess, can I express
8 my concern is that I think for a busy and large
9 academic medical center, a noncommercial manufacturer
10 of these things. You need something analogous to a
11 broad-scope Part 30 license that allows the Radiation
12 Safety Committee to have juridical authority over
13 developing new radionuclides -- producing new
14 radionuclides if that's what they need to do instead
15 of constructing a bureaucracy that requires submission
16 of many license amendments that do not contribute
17 materially to patient safety.

18 CHAIR MALMUD: Mr. Bailey?

19 MEMBER BAILEY: I think that, in essence,
20 what you're saying is exactly what happens. In the
21 states, we tend to authorize radioactive material with
22 atomic numbers 3 to 83 and then in some cases 84 to
23 106 or 107 or whatever, particularly for those cases
24 where you have an accelerator because you don't know -
25 - they're not going to be producing this one thing

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1 today and decide tomorrow they're going to produce
2 this and you get them in a Catch-22 because
3 accidentally also, oh yes, we produce this.

4 So I think that's the way it's been
5 handled, whether or not it will be called a broad
6 license is another situation and it's dependent upon
7 more conditions than just what materials you're
8 authorized for.

9 MS. HOWE: Orhan?

10 CHAIR MALMUD: Dr. Suleiman?

11 MEMBER SULEIMAN: I'm going to ask you
12 again. We've worked -- I've worked with lawyers at
13 FDA as well and sometimes some say how do you want us
14 to interpret the law for you? Some of us say this is
15 how it's going to be. I would really urge you to
16 maybe go back and ask your lawyers. I think you've
17 got a little bit of regulation that's going to be
18 worse than no regulation or too much regulation. But
19 -- it's neither going to protect the public safety,
20 you know, if you ignore the source of the radiation
21 from the cyclotron and worry about the materials. I'm
22 not saying go ahead and regulate the machine, you
23 know, prescriptively in a very ridiculous manner, but
24 somehow there's got to a more logical way to just sort
25 of say we need to know how many cyclotrons or

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1 accelerator machines you have that are going to
2 produce, have the potential to produce. So yeah, you
3 don't use it one day to produce nuclides and another
4 day for some other function. You may have some -- you
5 forget what the status is right now, but anticipate
6 what's going to happen in a couple of years. So
7 reconsider that.

8 MS. HOWE: We do have our lawyers involved
9 in everything we do from the ground floor up, so
10 they're actively involved.

11 CHAIR MALMUD: Dr. Vetter?

12 VICE-CHAIR VETTER: Just in response to
13 your concern, I think that is handled by the states.
14 I mean states -- you can't just build an accelerator
15 and start using it. You have to register with the
16 state. You have to file the shielding plan with the
17 state. So -- and then you have to demonstrate that
18 your personnel are protected. So I think your concern
19 is currently taken care of by the state.

20 MS. HOWE: Not all states regulate
21 accelerators or radioactive material.

22 MEMBER SULEIMAN: In a nonagreement state.

23 MS. HOWE: We have a state that doesn't
24 regulate anything.

25 (Laughter.)

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1 MEMBER BAILEY: But do they have an
2 accelerator?

3 MS. HOWE: They may not.

4 MEMBER SULEIMAN: Actually, I had meant to
5 precede my statement by in a nonagreement state that
6 does -- because all states are not equal. So you
7 leave that option, that possibility open.

8 CHAIR MALMUD: Mr. Lieto?

9 MEMBER LIETO: Just a follow-up question
10 which wasn't clear on this guidance document. This is
11 the guidance document that you and Mr. White are going
12 to be discussing, so it tends to be what's perceived
13 by the regulated community as the devil in the
14 details.

15 Is the guidance document intended to be
16 out prior? Well, let me ask this. Is there going to
17 be a draft form of this that's going to be discussed
18 before the rule becomes finalized? Are you just
19 coming out with the guidance document in its form and
20 that's it?

21 MS. HOWE: The intent is to publish the
22 guidance documents and we're only revising three of
23 them at this point and that is the medical use Volume
24 9, well, we're not revising three, we're revising two.
25 And the commercial nuclear pharmacy which is Volume 13

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1 and we're developing an entirely new document for the
2 production of radioactive materials with accelerator
3 and that will be Volume 21 which Duane will speak to.

4 Our plan is to put these documents out as
5 draft for public comment when the rule goes out, but
6 we have to bring the documents up into compliance with
7 any changes we make from the proposed rule to the
8 rules, so we can't put them out before that, but we
9 intend to put them out for public comment.

10 And then the idea is that in that 60-day
11 period in which you go from publishing the rule to its
12 effective date, that's the comment period and then
13 we'll try to get the guides out as final after that.

14 MEMBER LIETO: Dr. Schwarz?

15 MEMBER SCHWARZ: I was wondering since you
16 will make the regulation available to the states and
17 to the ACMUI at that same time will you make the
18 guidance available? Can you?

19 MS. HOWE: I think I will let Torrie
20 Taylor, who is the project manager for the guidance
21 speak to that?

22 MS. TAYLOR: Yes, for the record, I'm
23 Torrie Taylor in the new FSME, rulemaking A, we'll go
24 to the lowest level, I can remember that. The current
25 schedule is the document will be published for public

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1 comment as Donna-Beth said when the rule is released
2 by the Commission to be available to the public. We
3 hadn't, with the schedule, we didn't really factor in
4 a time for it to go out earlier than that because of
5 what she's indicated. There may be some changes with
6 the final rule that we have to incorporate into the
7 final draft documents before we can put them for
8 public comment.

9 We have state representatives involved
10 with the guidance that are bringing in the state
11 perspective on that, but --

12 CHAIR MALMUD: Thank you. Another
13 comment?

14 MEMBER SCHWARZ: I just wondered would
15 that be available when you're sending out the draft
16 rule?

17 MS. TAYLOR: To the states in November?

18 MEMBER SCHWARZ: The states. Can that be
19 available to go out?

20 MS. TAYLOR: At this point, we haven't
21 planned it because I don't know that they'll actually
22 even be finalized in a good draft yet at that point.
23 We can talk off-line with our management to see if
24 there's something we can work out into that, but it's
25 not factored into the schedule at this point.

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1 MEMBER SCHWARZ: It would be helpful if it
2 could be.

3 CHAIR MALMUD: Thank you, if we may, Dr.
4 Howe, may we move on to Mr. White's presentation?

5 Thank you, Dr. Howe.

6 Mr. White?

7 MR. WHITE: This is good morning, almost
8 good afternoon. Dr. Howe mentioned a lot of the
9 generic changes and items that will be changed in
10 Volume 13 and Volume 21. From the major changes for
11 Volume 13, basically the biggest thing I guess would
12 be adding PET radiopharmacies so that is a new item
13 for the NRC. So we're still staying with the initial
14 structure as far as the radiation safety, but we are
15 bringing more attention to now we have higher emitting
16 radionuclides, higher energy radionuclides, so we
17 expect more shielding and instrumentation changes.
18 And so we will cover that as a recommendation in the
19 guidance.

20 As Dr. Howe mentioned, we have decided,
21 the writing team decided to have a separate production
22 license and that everything that the accelerator
23 produces is going to only -- everything -- once the
24 accelerator is turned on and material goes to the
25 target, that will be the production license and then

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1 from there, once it is transferred to let's say in
2 PET, in essence, to a chemical synthesis unit or to
3 the other side that now will become the radiopharmacy,
4 so we decided that instead of trying to have a
5 radiopharmacy or research for broad scope that you
6 would have this -- have a production license that
7 would stand alone and would only license the
8 activities of actually, basically the activation
9 products and just the primary material that is
10 produced.

11 And that is what Volume 21 talks about.
12 Basically, Volume 21 just gets into, for example, how
13 we have the individuals that perform maintenance and
14 repair on the accelerator, so we will put a little bit
15 more emphasis on safety aspects of that and general
16 training. Again, in 10 CFR Part 30, we do not have
17 specific training requirements, so it's not like 35
18 where you say you have to 200 hours of training. But
19 it is going to be based on your general experience and
20 in training that will be looked at by the license
21 reviewers.

22 CHAIR MALMUD: Dr. Vetter?

23 VICE-CHAIR VETTER: May I interrupt and
24 please ask a question about that?

25 The bullet says, let's see, wrong slide up

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1 there now, but the bullet on that item that you just
2 discussed says "ensure applicants realize that
3 individuals that perform maintenance and repair on the
4 accelerator should be licensed as authorized users."

5 So two questions. One is individual don't get
6 licensed, they're listed on a license. And second,
7 authorized users refer to -- in our case, it's
8 physicians who are using the material. So if you
9 could clarify that. I'm not sure what you mean there.

10 MR. WHITE: Generally, when we look at
11 authorized user we're not looking at the -- to the
12 level of a physician, let's say. Generally, a small
13 category, authorized user where this is a person who
14 is -- has all the experiences required to handle
15 material and in this case, it's a specialized case in
16 that maintenance of the cyclotron say is -- they're
17 pretty much the professionals on how to do that. In
18 this case, they would be considered authorized users
19 because you couldn't say a nuclear pharmacist
20 necessarily had more.

21 VICE-CHAIR VETTER: Well, it's one thing
22 in the regulations to describe the kind of training
23 that an individual might need to perform a certain
24 task, but it's a totally different thing to require
25 that people meet some test and then we have to send

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1 the name in or the licensee has to send a name in to
2 the regulator, the regulator has to approve that they
3 be listed on the license. And I would submit that an
4 expectation that these people have certain training
5 requirements is quite reasonable. But to require them
6 the licensee to go through a process, I'm not sure
7 what that would add to safety, a process to add them
8 to the license, I'm not sure what that would add to
9 the safety here.

10 MR. WHITE: Well, when looking at, let's
11 say, for example, PET operations as Dr. Williamson
12 mentioned, the accelerator, in general, just going in
13 and now you're dealing with higher activity, so it's
14 not a standard -- it's not a standard radiation safety
15 practice. So the training could vary. So you should
16 have some experience just out of a one-year of
17 experience or what have you. So a nuclear pharmacist
18 couldn't do the same job as a -- if you understand.
19 So because of the potential for problems, as far as
20 safety issues, it's recommended that the individual
21 who performs maintenance also is listed so that we can
22 make sure, ensure that individual has the proper
23 amount of experience in working around accelerator,
24 working with those higher energy-emitting
25 radionuclides. So that was the thinking there, and

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1 states do that currently and that was another --

2 MS. HOWE: If I could clarify, this is Dr.
3 Howe, this will be a Part 30 license and we have
4 authorized users for all licenses. You, as an ACMUI
5 are used to seeing an authorized user being a
6 physician. But in other licenses we have authorized
7 users that could be gauge users. They could be
8 radiographers. They could be well loggers. And so
9 this is just the generic term for an authorized user
10 and that is the person that handles the radioactive
11 material, essentially by themselves and we recognize
12 that this individual does meet radiation safety
13 training experience and we have not put specific
14 training guidance on them, so they need to meet the
15 requirements for Part 30. I hope that clarifies a
16 little bit.

17 CHAIR MALMUD: Dr. Williamson?

18 MEMBER WILLIAMSON: This seems irrational.
19 You say you don't license accelerators, yet you're
20 going to declare accelerator repairmen and engineers
21 to be authorized users. It makes no sense. Why can't
22 they simply be covered under Part 20 which would
23 require anyone who works with controlled radioactive
24 byproduct material, I guess as you've more broadly
25 defined it, to be under the appropriate jurisdiction

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1 of the Radiation Safety Officer and to have the
2 radiation safety training needed to do their job. It
3 doesn't seem to me to make sense to license or
4 authorize them for some specific activity.

5 MR. WHITE: And the word license might be
6 taken in the wrong -- I mean, we're not expecting them
7 to take a certified test and say okay, you know, like
8 a technician would do, let's say. We're just saying
9 that these individuals are the individuals who
10 basically supervise this type of work.

11 MEMBER WILLIAMSON: But you know, you
12 wouldn't -- you don't declare, for example, a radium
13 or source curator to be an authorized personage. I
14 still don't understand why, if you're not regulating
15 the linear accelerator or cyclotron itself, why you
16 have to make a special category of authorized
17 personnel to do maintenance of the accelerator. That
18 seems not rational at all.

19 MR. WHITE: And what we're looking at,
20 we're not looking at the maintenance of the
21 accelerator, but we're looking at the fact that
22 they're handling radioactive material during their
23 maintenance and repair of the accelerator.

24 CHAIR MALMUD: Dr. Schwarz was next.

25 MEMBER SCHWARZ: One problem I want to

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1 point out to you in terms of this process, you're
2 talking about authorized users. You're talking about
3 a specific license. We have cyclotrons and we have
4 people from the companies come in to service our
5 machines. We, as the licensee, are not managing the
6 people that come in to repair our cyclotrons. I
7 understand the training criteria will need to be met,
8 but it won't be necessarily defined by the licensee
9 because we don't have any say over who comes in to
10 service our machines. These people are employees of
11 the company who we buy the machines from and so -- I
12 mean I think that you need to think about this
13 presentation of training requirements differently than
14 the word "authorized user" which is associated with
15 license which really won't be under our control.

16 I understand that we need -- I mean the
17 individuals may need to adhere to training
18 requirements, but you're kind of looking at this -- we
19 do also have people internally who work on our
20 machines as well, so that's a different story and
21 those are possibly, in our case, cyclotron operator
22 who is trained and so there can be criteria that are
23 met. But again, as Dr. Vetter pointed out, authorized
24 user probably needs to be, the word needs to be
25 changed. Again, training criteria for these

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1 individuals, but again, this will -- it needs to be
2 kind of presented differently, I think.

3 CHAIR MALMUD: Mr. Bailey?

4 MEMBER BAILEY: Duane, I'm thinking that
5 there's a little bit of confusion about what goes on
6 with regard to an accelerator in a production
7 facility. As has been suggested, yes, there will be
8 people, there will be training set up. They have to
9 meet certain requirements and I would differ a little
10 bit with Sally on how we would handle that in that
11 those people coming in typically are working under the
12 facilities license as far as safety and radiation
13 exposure and so forth are concerned.

14 I would compare what happens typically at
15 an accelerator with what happens at a large
16 irradiator. There are lots of people who come in and
17 do various jobs at a large irradiator, for instance.
18 Not all of those people are named on the license, but
19 they all have to meet certain training requirements
20 and they're under the radiation safety program of that
21 particular facility when they come into the facility
22 to work.

23 So to me, when you say authorized user,
24 that equates to a named individual being on there as
25 opposed to a category of people. Just as we don't

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1 name all of the janitorial staff that go in some
2 place, likewise, we would not name all of the
3 electricians or whatever that might come in to work on
4 the accelerator.

5 MEMBER SCHWARZ: But you do actually have
6 training requirements that those people would have to
7 meet in order to come in?

8 MEMBER BAILEY: Typically, in my
9 experience, the way they're set up is the company or
10 university, whatever, provides -- here is the training
11 program we're going to have for these people. And
12 often, it's a very small program.

13 If you have in-house people, yes, they
14 would be people that would be designated by the
15 Radiation Safety Committee to work in that area or to
16 enter restricted areas.

17 Generalized training for people who work
18 in restricted areas.

19 CHAIR MALMUD: I think next was Dr. Eggli.

20 DR. EGGLE: I wanted to sort of emphasize
21 the point that Sally was making which was largely my
22 point, but if I have a cyclotron that's manufactured
23 in Tennessee and we have a problem with the cyclotron
24 and the company in Tennessee has to send in the field
25 service engineer, I have no way to document the

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1 training of that individual who comes in from the
2 vendor who happens to have a headquarters in
3 Tennessee. It may be a senior engineer, perfectly
4 well trained, but again, I don't think you can hold
5 the licensee responsible for vendor training of their
6 people in the safety practices. And I think
7 particularly with cyclotrons, these aren't going to be
8 local field service engineers. It's not going to be
9 the guy that lives 20 miles down the road who comes
10 into my site every week to repair my gamma cameras.
11 He's probably going to fly in from somewhere way out
12 of state and come in to look at the cyclotron. I'm
13 going to have no way of verifying that guy's
14 credentials.

15 I think that in this case if the
16 credentials of the individual for safety training have
17 to be verified, it's going to have to be the vendor of
18 the system that verifies those credentials and we may
19 have to ask that vendor to provide us a certificate
20 that their people are trained that we can put in our
21 files, but I don't think we can be responsible for
22 their training.

23 CHAIR MALMUD: If I may, under the slide
24 Volume 21, the second bullet, would this wording be
25 acceptable and practical, "ensure applicants realize

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1 that individuals that perform maintenance and repair
2 on the accelerator should have received radiation
3 safety training certified by their employer."
4 Employer may be the manufacturer of the equipment.
5 The employer may be the institution in which the
6 accelerator is located, but someone has to assume
7 responsibility that that individual has been certified
8 and trained.

9 Is that wording acceptable? And does it
10 meet the requirements clinically of those of you who
11 already have accelerators on board.

12 I'll repeat it: "ensure applicants
13 realize that individuals that perform maintenance and
14 repair on the accelerator should have received
15 radiation safety training certified by their
16 employer.".

17 Dr. Howe?

18 MS. HOWE: Dr. Malmud, I'd like to clarify
19 that NRC also has another category of licenses which
20 are service providers and those service providers are
21 the people that go in and do radiation type of things
22 on equipment and we license them and we look at their
23 training and experience. So we already have a
24 mechanism for covering people that are dealing with
25 the radiation safety parts in the radioactive

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1 materials that are coming in as a repair maintenance,
2 but we aren't really involved in maintaining the
3 accelerator.

4 What Duane is trying to get to is people
5 that change out the targets or have to go in and do
6 things where they're in a radioactive environment and
7 making sure that those people are trained to the
8 materials that they're using and handling them and
9 maintaining safe radiation safety. And a lot of times
10 those individuals work alone, work after hours and are
11 not under anyone else's supervision. So the idea was
12 to ensure that they can work alone.

13 CHAIR MALMUD: May I ask a question, Dr.
14 Howe, and that is let's say that the person is sent by
15 the manufacturer. That would have been the
16 manufacturer's responsibility to make certain that
17 that person is competent to do the task before that
18 person.

19 MS. HOWE: Absolutely.

20 CHAIR MALMUD: If the person is based at
21 the home base of the university that's operating the
22 accelerator, then it's the university's responsibility
23 to have assured that training.

24 So in either case it would be the employer
25 with respect both to the radiation safety for those

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1 who work around the instrument as well as for the
2 individual himself or herself.

3 Now there already are regs -- the NRC
4 already has regs for such employees.

5 MS. HOWE: That's correct.

6 CHAIR MALMUD: So is this sentence not
7 consistent with what the NRC already has?

8 MS. HOWE: I wasn't really addressing the
9 sentence. I just wanted the Committee to be aware
10 that we have another type of license.

11 CHAIR MALMUD: Right.

12 MS. HOWE: That is out there.

13 CHAIR MALMUD: Mr. Lieto?

14 MR. LIETO: I'd like to answer your
15 question in that your statement is very consistent
16 with other license types. Specifically, the examples
17 of blood irradiators. They allow -- it says that the
18 -- that any servicing addressing the radiation safety
19 or safety operation has to be done by the vendor. And
20 there's no requirement that has -- that we have to
21 license or have any type of amendment to a license
22 that lists the service people working on these blood
23 irradiators.

24 Also, your statement, Dr. Malmud and what
25 Sally has presented, is consistent with what is going

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1 on right now with nuclear medicine operations. Why is
2 there a requirement for these people dealing with
3 radioactive sources from an accelerator different than
4 a technologist milking a one to two curie generator?
5 It's just not consistent. And we have, I think,
6 years, decades of experience with handling these large
7 amounts with -- by technologists and individuals not
8 named on the license, okay, that use much larger or as
9 large sources as are going to be involved with these
10 accelerators, but are not required to be named on the
11 license. And so you're really setting up a whole
12 licensing mechanism that really is not necessary.
13 Okay.

14 The onus is on the licensee regarding the
15 safety and so if that -- are individuals that are
16 being brought in from the outside, the statement that
17 Dr. Malmud made would answer that issue of
18 documenting. They have acceptable training regarding
19 the radiation safety operation of working around this
20 machine.

21 I would think universities and broad-scope
22 licensees would be very hard pressed to come up with
23 a mechanism to looking at the credentials of every
24 individual that comes in and works on their
25 accelerators?

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1 MS. HOWE: I agree.

2 CHAIR MALMUD: Dr. Nag.

3 DR. NAG: I think the same thing for HDR,
4 I mean we have the HDR on our license. This is a
5 similar issue.

6 MS. HOWE: Dr. Nag, the HDR repair person
7 that comes in is licensed by the manufacturer and has
8 a licensee that are in an agreement state or NRC state
9 to handle radioactive materials at temporary job
10 sites. And so that's the mechanism for licensing
11 those people that are in the mobile service sector.

12 CHAIR MALMUD: If I may, once again, is
13 the wording that I suggested acceptable and does it
14 satisfy the user's needs, the public needs, the
15 patient needs?

16 MS. SCHLUETER: I think that we would like
17 to take your language under advisement as we regroup
18 internally because I'm not sure that we're clear on
19 the intent of that bullet. I'm concerned about the
20 words "licensed" and "AU" before all this discussion
21 began. I'm even more so now. And so I'm reluctant to
22 place the staff in the position of agreeing to your
23 suggestion until we have had time to go back.

24 CHAIR MALMUD: All right. Would you like
25 me to repeat the wording I suggested or is it

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1 acceptable -- or is it in the minutes already?

2 It's in the transcript.

3 MS. SCHLUETER: We have it. I would like
4 to -- I will go back to the staff in response to your
5 earlier comments, Sally, to see what opportunity we
6 can build into our guidance development process to
7 allow the ACMUI an opportunity to review those volumes
8 before they go public.

9 MEMBER SCHWARZ: That would be tremendous.

10 CHAIR MALMUD: Dr. Williamson?

11 DR. WILLIAMSON: Well, I think that
12 actually Dr. Suleiman's point has just reared its head
13 here. I think there's a difference between the
14 accelerator repair man and the HDR repair man because
15 the nuclotron and barium are licensed under Part 33.
16 I'm sure to distribute these radioactive sources and
17 these devices. So they have a license on which their
18 repair men can appear as authorized personages to do
19 whatever they have to do. But since you don't
20 regulate the linear accelerator, I see your dilemma
21 that you're trying to impose upon the end user, the
22 hospital or university, the responsibility for
23 licensing these individuals that they have -- or
24 authorizing these individuals they have no control of.
25 This seems to be part of the problem.

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1 I would also say that it seems like
2 maintenance is the wrong word. I think perhaps it
3 might be more proper to call the individual who
4 removes the targets an operator.

5 MR. WHITE: Only my concern with operator
6 we have is we don't want to confuse it with the
7 operation of the accelerator. That's the reason we
8 didn't use the word operator.

9 MEMBER SCHWARZ: Excuse me, but the
10 persons who do operate those accelerators do change
11 the targets and work on the machines.

12 DR. WILLIAMSON: And this isn't
13 maintenance, this is a routine usage of the device.
14 That's what it's intended to do.

15 MR. WHITE: And I understand that.
16 Because we do not regulate the operation of the
17 accelerator, those people would be still -- be looked
18 at as far their maintenance roles, but the word
19 operation, we were just trying to avoid the actual use
20 of the word, basically. But those people would still
21 be included, as I do know that those operators might
22 at some time do some maintenance.

23 MEMBER SCHWARZ: Often.

24 MR. WHITE: Right, and it's usually basic
25 maintenance. Then usually you have a field service

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1 engineer who would do more advance maintenance.

2 CHAIR MALMUD: Dr. Suleiman?

3 DR. SULEIMAN: Again, I'm just trying to
4 clarify in my mind. So if an operator gets
5 accidentally exposed to the radiation coming off of
6 the source and as a reportable medical event, would
7 that be reported to the NRC or not?

8 MR. WHITE: Yes, one thing to still note
9 is that the NRC still does look at dose. So we're
10 still looking at nonlicensed activities as well as
11 licensed activities. So the radiation safety --

12 DR. SULEIMAN: Is Part 20.

13 MR. WHITE: Right.

14 DR. SULEIMAN: Kicks in.

15 MR. WHITE: Right. So if a person gets
16 overdosed, whether it's from the accelerator operation
17 or from doing maintenance, that still will be seen and
18 that still needs to be reported and it still needs to
19 have the proper radiation safety in place to ensure
20 that it doesn't happen.

21 DR. SULEIMAN: Again, I'm strongly
22 suggesting that there's going to be unanticipated
23 consequences down the line that I can't necessarily
24 predict, but I see that this thing is illogical and in
25 terms of assuring the safety of the operators of the

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1 people at the facility, you take a step and carefully
2 look at this before you promulgate the reg. Then it's
3 going to be more difficult, obviously to change
4 things. But your charge is to protect the health and
5 safety and I think you should consider that and figure
6 out how to work that into some sort of meaningful,
7 useful regulation.

8 CHAIR MALMUD: Mr. Bailey, did you have a
9 comment?

10 MEMBER BAILEY: Yes. I have to respond to
11 that. It's an improvement over when they used to go
12 in and not look at NARM at all, when it was used in
13 the same office. So it's a step forward in that
14 regard.

15 But what I raised my hand for initially
16 was that we've been talking basically about production
17 facilities. But if you look at research facilities
18 where you have multiple people that may use the
19 machine and they may be coming in for a week or two
20 weeks or whatever, I think this really poses a problem
21 for research accelerators and in particular at
22 universities and so forth.

23 CHAIR MALMUD: May I, Mr. Bailey? When
24 you say it presents a problem, what's the nature of
25 the problem that it presents?

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1 MEMBER BAILEY: Well, if your wording is
2 not accepted --

3 CHAIR MALMUD: Okay.

4 MEMBER BAILEY: You do have a lot of
5 people coming as researchers who actually go into the
6 target areas. They exchange samples. They take
7 specimens in. They take the material out. If they're
8 producing material. They're actively involved in
9 working with the accelerator. They may not physically
10 be operating the accelerator, but if they're doing
11 experiments, they definitely in the target area where
12 generally the higher doses are going to be -- or the
13 larger amount of radioactive materials can be
14 accumulated.

15 CHAIR MALMUD: And your point is that they
16 should have received some training?

17 MEMBER BAILEY: They should have received
18 some training, but not be named as authorized users.

19 CHAIR MALMUD: May I ask how those
20 individuals currently require, Dr. Howe or Mr. White,
21 are those individuals currently required to have
22 training?

23 A researcher who goes to a cyclotron -- to
24 an accelerator and is doing research there for a
25 period of several weeks and handling the isotopes that

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1 are produced?

2 MS. HOWE: Let me handle that in a
3 different manner, because at this particular point,
4 the cyclotrons are under the waiver and the material
5 being produced by cyclotrons are under the waiver.

6 Let's take a look at a university that
7 brings someone into the laboratory where currently
8 regulated NRC materials are being used. The structure
9 that we have now is that that person comes in and
10 works under an authorized user. And only if the
11 facility wants to make them an authorized user, do
12 they go through the process of being -- their training
13 and experience being reviewed, so that they can
14 operate independently. And I think that would be the
15 same thing that we would be doing in a production
16 facility. In other words, we would have an authorized
17 user. And in this case, I'm using a very broad term
18 of the word authorized user. I'm not talking about a
19 physician, a pharmacist or those. I'm talking about
20 a Part 30 that we recognize as the individual that can
21 handle the radioactive material, can use it and can be
22 responsible for the other people that work under his
23 supervision.

24 So we would handle it the same way. And
25 if you were a broad-scope licensee, then you would be

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1 given a little bit more flexibility.

2 CHAIR MALMUD: Thank you for clarifying
3 that.

4 Dr. Schwarz, you had a comment?

5 MEMBER SCHWARZ: Right, at ~~George~~
6 Washington University Hospital we do have the
7 situation that you're just describing. We have many
8 people who come in who are licensed to work, who are
9 not authorized on our license, students, post-docs,
10 visiting scientists, who essentially do work under
11 authorized individuals who then supervise. They again
12 must comply with the radiation safety guidelines of
13 our institution and they are receiving radiation
14 exposure under our license. But they are under the
15 direction of an authorized individual, not a
16 physician. This would be an authorized individual.
17 But again, this authorized user has implications for
18 medical licenses. So the wording is just not a good
19 choice.

20 MS. HOWE: And that was one of the things
21 we were trying to make clear. This is a Part 30
22 license. This is not a Part 35 license at all.

23 It may be in a facility that also has a 35
24 license, but the production itself is a Part 30
25 activity and not a 35 activity.

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1 Its use and the materials that are coming
2 out of it, then will flow into a different license for
3 its use in patients or human research subjects.

4 CHAIR MALMUD: If I may, for the sake of
5 time, Ms. Schlueter has indicated that this proposed
6 rewording will be reviewed and will come back to us.
7 Am I correct? It will be reviewed and come back to
8 us?

9 MEMBER NAG: Yes. I'd like to make a
10 motion that --

11 CHAIR MALMUD: Please do.

12 MEMBER NAG: -- in agreeing to what you
13 said. The motion would be that the NRC official will
14 reword this and ensure everything realized that the
15 individual that handles the accelerator should have
16 received training by their employer and the NRC
17 official will revisit this and bring it back to ACMUI.

18 CHAIR MALMUD: Dr. Nag has made a motion.
19 Is there a second to the motion?

20 Dr. Schwarz seconds the motion. Any
21 further discussion of Dr. Nag's motion?

22 All in favor? Any opposed? Any
23 abstentions? Carries unanimously and it's now in the
24 hands of NRC staff.

25 Will we be notified of your review by

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1 mail, by email or will it wait until the next meeting?

2 MS. WASTLER: This is Sandra Wastler.
3 We'll have to get back to you on that. I think we
4 have to look at, have a discussion among the staff and
5 look at what our options are and then we will let you
6 know at least how we're going to get back to you and
7 when by email, but we will let you know. Hopefully,
8 we won't let it go to the next meeting.

9 CHAIR MALMUD: Thank you.

10 MS. SCHLUETER: I don't think it can
11 because of the --

12 MS. WASTLER: No, it can't because of the
13 time line.

14 MS. SCHLUETER: We're obligated to issue
15 the guidance.

16 CHAIR MALMUD: Thank you. Mr. White, I
17 think we interrupted your presentation.

18 MR. WHITE: And I kind of jumped a little
19 bit because Dr. Howe mentioned a lot of -- but that
20 was basically my presentation as far as the general
21 comments. Again, looking at -- one thing I did not
22 mention for facility layouts, we will ask for Volume
23 21, production volume. We would be asking for
24 diagrams of delivery lines and seeing how -- or what
25 mode of transportation from accelerator to the other

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1 processes, manufacturing, how would you get the
2 material from the accelerator to the -- I guess you'd
3 say the manufacturing area or distribution area.

4 So we will be including that and as a
5 general, we have asked that the applicant provide
6 information on the accelerator, but this is not a tie-
7 down condition as we don't regulate it. But just to -
8 - so that the reviewer understands all that would be
9 produced, as far as give the idea of activation
10 products, gives you an idea of making sure the proper
11 shielding and everything is in place, so we do ask
12 that that is provided, but it's not going to be a tie-
13 down condition in the license.

14 CHAIR MALMUD: Thank you. Dr. Schwarz.

15 MEMBER SCHWARZ: In regard to the first
16 bullet where you say include accelerator-produced
17 activation products, to list -- the list of
18 radioactive materials, will you be requiring something
19 such as Ed suggested that a range of potentials or
20 what are you looking for?

21 MR. WHITE: Right now, what we plan, what
22 the thought is is that we would have a 1 through 83
23 request. You can request it. We prefer that you
24 provide a general list, but yes, there is -- you can
25 request a 1 through 83 permission and you just have to

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1 give the maximum activity produced by any one of those
2 isotopes and then you have to give a maximum total
3 quantity activity as far as what you think would be.

4 And then any isotopes that go above that,
5 that threshold, let's say, would need to be listed out
6 separately. But as we do that, currently, the way NRC
7 words, once that is put in place there's automatically
8 assumes right now that some type of financial
9 assurance will be needed as you do that. If you do
10 the 1 through 83.

11 MEMBER SCHWARZ: Some type of additional
12 financial assurance?

13 MR. WHITE: Well, not additional, but
14 just, in general, so you wouldn't be excluded from
15 financial assurance. So you would have to provide
16 financial assurance and that would be based on what
17 the license reviewer decides.

18 MEMBER SCHWARZ: Certainly within our
19 license we have significant decommissioning assurance
20 already, so I'm just concerned too, how you want this
21 defined.

22 MR. WHITE: That would -- well, again, the
23 production and say for example, ^{Broadscope} ~~brochscope~~ license,
24 it would all fall in. As far as saying additional, it
25 wouldn't be --

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1 MS. HOWE: I think, in part, there's a
2 balance. We can put 3 through 83 and we can give you
3 megacurie quantities for each isotope and a total very
4 large activity for everything. That will throw you
5 into serious financial assurance. And so most
6 licensees won't pick that option. They'll pick
7 something that is what they can work well within
8 without having to do amendments, but also takes them
9 down into something that's more realistic as to what
10 they're handling.

11 So I think it's kind of like a broad-scope
12 medical where you'll see small activities for the 3
13 through 83 and then you'll see a line item for the
14 technetium or the molybdenum the I-131 or those
15 isotopes that you really know you're going to have
16 high numbers for. And we expect the same thing for
17 the production. In other words, the activation or the
18 things that they may be playing with, may be in the 3
19 through 83, but if they're really in production and
20 they're putting out large quantities of palladium or
21 fluorine 18 or oxygen, we expect those to -- they'll
22 be listed as line items, so that they don't trigger
23 into financial assurance and heavy decommissioning
24 things.

25 CHAIR MALMUD: So if I may then, under

1 that first bullet, Mr. White, you really are
2 suggesting that the topic would be include accelerator
3 produced activation products and anticipated
4 quantities to a list of radioactive materials?
5 Anticipated maximum quantities or anticipate
6 quantities?

7 MR. WHITE: Yes.

8 CHAIR MALMUD: And that would allow for
9 the institution, individual, to weigh the -- what they
10 expect to produce versus what it's going to cost them
11 by way of assurance to produce it?

12 MR. WHITE: That's correct.

13 CHAIR MALMUD: Okay.

14 MR. WHITE: And I do want to note that the
15 slides here are not the exact wording that's in the
16 guidance. These are just slides just to get a general
17 point across, but that's not going to be the exact
18 words, but I'm glad that you're providing input.

19 CHAIR MALMUD: Thank you. Mr. Bailey?

20 MEMBER BAILEY: Yes. I think -- in
21 looking at financial security for these accelerators
22 and in particular the PET accelerators and so forth,
23 you're really going to be looking at the accidentally-
24 induced radioactivity as the decommissioning costs
25 because most of the production items you -- no matter

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1 how many curies you have there, they're not going to
2 be there long. So it's almost immaterial how much
3 they produce in terms of radioactive material that's
4 not activation products.

5 MS. HOWE: And the point here is to just
6 clearly show that what you are producing is such short
7 half life that it's not going to trigger anything, but
8 the 3 through 83 has a lot of long half life isotopes
9 in it and so if you put big numbers on there, then
10 it's going to look like you're making lots of long
11 life isotopes. So it's kind of a clarification type
12 of thing so that when people are looking at the
13 licensee and say clearly this is not an issue for
14 financial assurance.

15 CHAIR MALMUD: Thank you, Mr. White. Does
16 that complete your presentation?

17 MR. WHITE: Yes, it does.

18 CHAIR MALMUD: Thank you very much. It
19 stimulated some great productive discussion, thank
20 you.

21 (Laughter.)

22 CHAIR MALMUD: If we may, we'll move on --
23 it's 12:30 and I imagine that it's your
24 gastrointestinal tract that will help you make the
25 decision as to whether or not you want to go on to the

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1 next item or go on to the next item after lunch?

2 The -- I hear a groundswell of suggestions
3 that this will be done after lunch and if I may, we'll
4 move for lunch now.

5 What time should we rejoin? Dr. Vetter
6 suggests 1:15. Everyone looks in favor of 1:15, 1:15
7 promptly. Thank you all.

8 (Whereupon, at 12:33 p.m., the meeting was
9 recessed, to reconvene at 1:15 p.m.)

1 CHAIR MALMUD: Well, good afternoon,
2 everyone. It's now 1:17 and we have a presentation
3 regarding petitions for rulemaking. The presenters
4 will be Neelam Bhalla, James Firth, and Ron Zelac, I
5 assume in the order that you are listed. First is
6 Neelam Bhalla.

7 MS. BHALLA: Thank you. I hope everybody
8 had a good lunch and we can get started. I am going
9 to give a status of Peter Crane's petition for
10 rulemaking. What he is petitioning is he wants us to
11 do a partial revocation of the patient release
12 criteria rule.

13 What he is asking us to amend is the
14 regulations related to patient release criteria to not
15 allow patients to be released from isolation with more
16 than the equivalent of 30 millicuries of radioactive

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1 iodine in their bodies. This rule, as you all know,
2 was promulgated in 1997 and then retained in 2002
3 major revision to Part 35.

4 We have here labeled it as PRM 35-18 and
5 just go quick stats on this. This petition is dated
6 September 2, 2005. We noticed it in the Federal
7 Register of December 2005 with a 75-day comment
8 period. The comment period ended March 6th. Then
9 resolution of this petition is anticipated by the end
10 of December of this year.

11 For the comments we received 48 comments.
12 Fourteen comments are in support of the petition and
13 these were mostly from the patients. However, there
14 was one medical physicist who is in support of this
15 petition. Thirty-one commenters opposed this petition
16 and these commenters included physicians, medical
17 physicists, RSOs, and professional organizations.

18 Then there was one commenter supported for
19 reasons other than those raised by the petitioners.
20 In particular, the commenter raised waste issue. Then
21 there were two comments from the petitioner himself.

22 Professional organizations that commented
23 were ASTRO, AAPM, AB&P, American Thyroid Association,
24 the Endocrinol Society, ACR, SNM, National Association
25 of Nuclear Pharmacists, American Pharmacists

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1 Association, and CODAR which is also to do with
2 radiopharmacists and radionuclides.

3 In his petition Mr. Crane also made
4 assertions that this 1997 rulemaking was a sham and
5 that it was tainted by collusion between the NRC staff
6 and a petitioner. Not this one but a petitioner.

7 Then he said the petition asserts that a
8 former member of the NRC's Advisory Committee on the
9 Medical Use of Isotopes, ACMUI, submitted a petition
10 for rulemaking in 1991 requesting the patient release
11 criteria rule at the NRC staff's request and that the
12 NRC did not follow its rules on disclosure of
13 assistance.

14 I am going to petitioner's sort of
15 technical concerns. He's saying those two family
16 members -- his concern is those two people during
17 patient transport, contamination, and those concerns
18 due to vomiting, hyperthyroid patients are not able to
19 fully comprehend or remember instructions.

20 And he talks a little bit about NRC has
21 allowed for reduction of exposure to hospital
22 employees at the expense of elevated exposure to
23 family members, and particularly children. Again, he
24 reiterates children are more radiation sensitive than
25 adults and deserve more protection than less.

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1 I'm going to skip over this slide 8 in the
2 interest of time. Basically it's what the rule is
3 based on TEDE of 5 mrem or 500 mrem and that written
4 instructions are needed if the TEDE is likely to
5 exceed 100 mrem. Then there are rules on guidance if
6 breast feeding and TEDE is likely to exceed 100 mrem.
7 I am sure you are all familiar with this.

8 Now, prior to 1997 measured dose rate from
9 patient criteria for release was that it should be
10 less than 5 mrem per hour at a distance of 1 meter, or
11 that the activity in the patient or human research
12 subject is less than 30 millicuries. This is what the
13 petitioner wants us to go back to.

14 I just want to give you an update on the
15 status. There is a working group reviewing the
16 petition. What we are reviewing is since the rule
17 came about in 1997, from 1997 to present time we are
18 looking into what the implementation experience is and
19 we are looking at that for both NRC as to what our
20 inspection experience has been, and the licensees.
21 The licensees have had considerable, almost nine years
22 of experience.

23 In that regard licensees have in some
24 cases measured exposures. They have published papers
25 so we are looking at all those papers to see what kind

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1 of exposure the family members have received from
2 these type of patients. We are gathering data on
3 that.

4 Then we are also looking at the current
5 ICRP and NCRP recommendations. We are also going back
6 to the statements of consideration when the rule was
7 promulgated in 1997 and then again in 2002. Then at
8 the end we want to make a recommendation to our
9 petition review board as to if there is any need to
10 amend the current regulations. That is where we are
11 on this.

12 CHAIR MALMUD: Thank you.

13 MS. BHALLA: I'm done and this way I'm
14 saving time for what we lost earlier.

15 CHAIR MALMUD: Thank you very much for a
16 straightforward and concise presentation. This does
17 not require any action on behalf of the Committee.
18 This is for information only?

19 MS. BHALLA: That is correct.

20 CHAIR MALMUD: Does anyone have a comment
21 to make? Dr. Williams's

22 MEMBER WILLIAMSON: Well, yeah. My
23 reaction to this is the NRC staff is taking Mr.
24 Crane's petition very seriously which, from my
25 perspective, seems most unfortunate because I think

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1 the 35-75 patient release rule is a very beneficial
2 rule. I wonder if this group ought to not go on
3 record supporting the existing rule and insisting that
4 we be included in the review of any effort to modify
5 the rule.

6 CHAIR MALMUD: Dr. Eggli.

7 MEMBER EGGLI: As a practicing nuclear
8 medicine physician who has literally treated hundreds
9 of patients under this current release rule, this has
10 been a real benefit to the practice of medicine.
11 Isolating people in the hospital who are not sick is
12 a waste of precious healthcare resources. Many
13 patients, in fact, don't want to be in the hospital.

14 The issue of people forgetting
15 instructions, we give everybody written instructions
16 and the class of patients that he suggested are going
17 to forget their instructions are hyperthyroids who are
18 going to be treated with less than 30 millicuries most
19 of the time anyway.

20 This would be a giant step backwards for
21 the delivery of quality healthcare in the United
22 States if we were to go backwards to the previous
23 rule. As a practicing nuclear medicine physician who
24 does this work every day I am very opposed to going
25 backwards.

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1 CHAIR MALMUD: Dr. Welsh.

2 DR. WELSH: As Dr. Eggli has pointed out,
3 there are some positive advantages to the current
4 setup. The petitioner points out one concern,
5 contamination and dose concerns due to vomiting. I'm
6 not personally aware of any episode since the
7 regulation changed where this was a problem. Is there
8 any instance where this has been a problem?
9 Otherwise, why would he mention that? It's a
10 theoretical concern but I have never heard it in
11 practice.

12 CHAIR MALMUD: Dr. Eggli.

13 MEMBER EGGLI: There's a drug called
14 Zofran which is an excellent anti-nausea. Anytime I
15 treat a patient who may be at risk for nausea for
16 vomiting, I pretreat them with oral Zofran. It's a
17 very powerful central anti-nausea drug and it
18 literally has been a magic bullet and changed the
19 experience of radioactive iodine patients. In patient
20 doses up to several hundred millicuries I can
21 completely block nausea with Zofran.

22 CHAIR MALMUD: We've had in the last 30
23 some years one patient vomit after getting I-131 in a
24 dose less than 30 millicuries in the patient's car.
25 It happened off the hospital campus. The patient's

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1 husband called. We told them to come back to the
2 hospital property where the radiation safety office
3 met their car, cleaned it out, decontaminated them and
4 the automobile off of hospital property, actually on
5 a back street.

6 There was no way of knowing in advance
7 this patient was going to vomit. She had no complaint
8 of nausea. She just vomited. We now give each
9 patient a plastic bag in the event that they do vomit
10 instructing them if they do that they should return
11 the bag to us and we'll dispose of it for them. It is
12 a rare occurrence. With respect to the patient's
13 behavior regarding children, we generally advise
14 patients who have children to separate themselves from
15 the children if the children are young since young
16 children can't keep a six-foot distance in a
17 disciplined fashion.

18 Usually the mother, because of the
19 frequency of hyperthyroidism among women, isolates
20 herself from the children for a period of several days
21 by moving out of the house or having the children move
22 out of the house to that of a relative. There is an
23 enormous sense of responsibility on the part of a
24 parent toward his or her children. The advantages of
25 treating patients on an outpatient basis far exceed

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1 the theoretical liability.

2 MS. WASTLER: Dr. Malmud, Sandra Wastler.
3 I just wanted to clarify something based on Dr.
4 Williamson's comment. Just to remind the Committee
5 members and Dr. Welsh who knew that a petition for
6 rulemaking is what we are dealing with here. We take
7 all requests and petitions seriously.

8 We will look at them and the process is
9 when somebody sends in a letter requesting, you know,
10 petitions us for some technical medical rationale for
11 making a change to the regulations, we take this and
12 will accept a petition outright. We will publish it
13 as for comment. It is all part of our consideration.

14 At this point in time this petition we
15 have not made a decision that we are going to make any
16 changes to the regulation. Should we make that
17 decision, that would be the time during the normal
18 rulemaking process when the ACMUI would get involved.
19 I just wanted to remind you of that. This is early
20 stage. A decision hasn't been made by the agency as
21 to whether we are even going to do anything with the
22 petition that has been requested. Just a reminder.

23 CHAIR MALMUD: Thank you. We realize the
24 responsibilities of the NRC with respect to the
25 petitioner and we are supportive of the current

1 rulemaking and supportive of your efforts.

2 Dr. Eggli.

3 MEMBER EGGLI: Just one last comment to
4 help you think about the process. Again, the most
5 prolonged exposure to young children are going to come
6 from patients under 30 millicuries because they still
7 have a thyroid gland. The thyroid cancer patient that
8 we are treating with 100 or 150 on an outpatient basis
9 have clearance halftimes of less than 18 hours on the
10 average.

11 Some as short as 12 hours for a clearance
12 halftime of the bulk of the radio iodine dose. Again,
13 some of the arguments made in favor of returning to
14 the old rule only apply to patients who would not be
15 affected by the old rule. I would like you to
16 consider that in your consideration of whether to
17 engage in rulemaking on this.

18 CHAIR MALMUD: Thank you. Once again, we
19 thank Ms. Bhalla -- is it Ms. or Dr.? I'm sorry.

20 MS. BHALLA: It's Ms. Bhalla.

21 CHAIR MALMUD: -- Ms. Bhalla for the
22 presentation and keeping us informed. We will move on
23 to the presentation of Mr. Firth, if we may, because
24 we are under a significant time constraint. If you
25 feel that there's an issue that requires further

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1 discussion, we can call a telephone conference call
2 with 15 days notice and deal with it then. Otherwise,
3 we run the risk of not completing our agenda for
4 today.

5 Thank you for your patience, Dr. Suleiman.

6 MEMBER SULEIMAN: My question would have
7 been less time than your --

8 CHAIR MALMUD: But it would have generated
9 another comment from someone else.

10 Mr. Firth.

11 Mr. Suleiman, while we are waiting for the
12 images you can make your comment.

13 MEMBER SULEIMAN: I was just wondering if
14 anybody knew off the top of their head what the dose
15 rate would be for a 30 millicuries.

16 MEMBER EGGLI: It's going to be under the
17 old 5 RMR limit.

18 CHAIR MALMUD: That's how it was derived.
19 That's how it was derived. It was derived from the 5
20 RMR.

21 MEMBER EGGLI: At one meter.

22 MR. FIRTH: Okay. Good afternoon. I'm
23 going to quickly run through the highlights of
24 petitions for rulemaking which we have designated as
25 35-19 submitted by William Stein. This deals with

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1 training and experience for the use of radio isotopes.

2 It was written in March of this year,
3 published in the Federal Register on June 14th. The
4 comment period closed in late August. We have formed
5 a working group. We have not started deliberations in
6 terms of considering the petition and the comments.

7 Basically the petition requests NRC to
8 establish training and experience requirements in a
9 limited sense for authorized users for parenteral
10 administrations requiring written direction on the
11 following: ¹⁵³Sm-lexidronam (Quadramet), ¹³¹I-
12 tositumomab (Bexxar) and ⁹⁰Y-ibritumomab tiuxetan
13 (Zevalin).

14 They are requesting that NRC recognize the
15 following as adequate training and experience for this
16 limited authorized user status: 80 hours of classroom
17 and laboratory training, supervised work experience,
18 and written attestation.

19 The basis that they used is that the risk
20 associated with these FDA approved agents is less than
21 that of sodium iodide through oral administration.
22 They are making a comparison to those other NRC
23 requirements. That was the assertion of the
24 petitioner.

25 The comments on the petition, we had

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1 comments from three states, the states of Alabama,
2 Arkansas, and Iowa. They span from qualitatively
3 supporting the petition to opposed to the petition.
4 Four organizations expressed views. All of the
5 organizations opposed the petition.

6 We had a number of physicians comment on
7 the petition. A number of these are hematologists,
8 oncologists. They were supporting the petition.
9 There were other physicians that were opposed to the
10 petition.

11 That is essentially the summary of the
12 petition where we are. I know the Committee has been
13 actively involved in the experience so we would be
14 interested in any views that you may have.

15 CHAIR MALMUD: Thank you, Mr. Firth. I
16 think the first hand up was Dr. Nag.

17 MEMBER NAG: These are unsealed isotopes
18 and basically if you are going to take this down to 18
19 hours the entire 390 would be the same. Unless you
20 are going to hold up 390, then the people in 490 why
21 not hold up 490. I think there is really no basis for
22 changing this.

23 CHAIR MALMUD: The second hand, I think,
24 was Dr. Eggli.

25 MEMBER EGGLI: The first comment is the

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1 same. Basically you take these three isotopes out of
2 390 there's nothing left in 390 so you might as well
3 throw 390 away. Secondly, there are significantly
4 greater risks of bone marrow suppression with these
5 intravenous radiopharmaceuticals than with radioactive
6 iodine.

7 In fact, Bexxar requires a permanent form
8 of dose symmetry. One might argue that maybe Zevalin
9 should because there is a significant experience that
10 said there is bone marrow suppression with the Zevalin
11 as well. Clearly Quadramet has the risk of bone
12 marrow exposure suppression if you don't adequately
13 evaluate the metastatic burden in the patient.

14 I think these three isotopes are higher
15 risk than iodine. I would argue that for the typical
16 iodine patient, except those that we do high dose on
17 and we do formal dosimetry with those, iodine is
18 clearly lower risk than any of these intravenous
19 radiopharmaceuticals.

20 I can only think of one case in 18 years
21 of experience of a patient that did not go through a
22 dosimetry process with radioactive iodine who had
23 significant bone marrow suppression from that.

24 Again, probably over the last 20 years
25 I've treated thousands of patients with radioactive

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1 iodine. I would disagree with the petitioner's
2 assertions about the relative risk. Again, if you
3 change it, there's nothing left in 390 and, as Dr. Nag
4 said, you might as well throw 390 away.

5 CHAIR MALMUD: Dr. Welsh.

6 DR. WELSH: To follow up on that point, I
7 would ask why is Metastron not included in this list,
8 strontium-89, because it is a glaring omission and
9 raises the suspicion of an ulterior motive with
10 pharmaceutical industries. Does anybody know why the
11 strontium-89 was not included?

12 MR. FIRTH: I cannot add in terms of why
13 it was not. One of the comments from the State of
14 Arkansas indicated that if NRC were to pursue
15 rulemaking in response to this petition, that they
16 would recommend including Metastron.

17 The petitioner in phrasing their petition
18 gave these as examples. They also cited that there's
19 other drugs that are becoming available so they
20 actually offered three alternatives in terms of how to
21 address the training and experience of which they said
22 one approach would be NRC could do it on an individual
23 basis or to do it more in a generic sense that would
24 include like Metastron and the others in an envelope
25 for the rulemaking.

1 CHAIR MALMUD: Dr. Suleiman.

2 MEMBER SULEIMAN: First off, I think
3 iodine which is usually used to oblate the thyroid so
4 the dosimetry is of questionable accuracy. I think
5 these are used for non-hotchkins lymphoma.

6 MEMBER EGGLI: The dosimetry with iodine
7 is to calculate bone marrow exposure on high-dose
8 patients.

9 MEMBER SULEIMAN: But what I'm saying is
10 I think you need much better dosimetry for the Bexxar
11 and the Zevalin than you do what they are comparing it
12 to. They aren't comparable and the risks are -- just
13 to remind people, we are dealing with a therapeutic --
14 where the organs are internal and much more critical.

15 CHAIR MALMUD: Thank you. Dr. Williamson.

16 MEMBER WILLIAMSON: Who are the four
17 organizations that commented?

18 MR. FIRTH: The organizations were the
19 American College of Radiology, the American Society
20 for Therapeutic Radiology and Oncology, the American
21 College of Radiation Oncology, and American
22 Association of Physicists in Medicine.

23 CHAIR MALMUD: Thank you. The information
24 for us was for information only?

25 MR. FIRTH: It is for your information but

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1 if you have any other views, we can consider them as
2 we work in resolving the petition.

3 CHAIR MALMUD: I sense no contrary views
4 from the members of the Committee.

5 MEMBER NAG: I'm wondering if to help you
6 if even at this point we can make a motion that we
7 have advised this in the ACMUI and I make the motion
8 that the ACMUI rejects the argument. That would give
9 them a stronger hand.

10 CHAIR MALMUD: There is a motion on the
11 floor. Is there a second to the motion? Dr. Eggli.
12 Any further discussion of Dr. Nag's motion which has
13 been seconded by Dr. Eggli? If not, all in favor of
14 Dr. Nag's motion? Any opposed? Any abstentions?
15 It's unanimous. You have the sense of the Committee.

16 MR. FIRTH: Okay. Thank you.

17 CHAIR MALMUD: But you can use the
18 interrelations as well. Thank you.

19 I believe Dr. Zelac is next on the agenda.

20 DR. ZELAC: I was asked to be the third
21 because this is the petition about which we know the
22 least in that it was received more recently than any
23 of the others. It was submitted by E. Russell
24 Ritenour, Ph.D., and it was submitted on behalf of the
25 American Association of Physicists in Medicine, the

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1 AAPM.

2 When a petition comes in an initial
3 decision is whether or not to accept it as a petition
4 or whether something as a request is simply frivolous
5 and should be disregarded. This is not frivolous.
6 This has been accepted by NRC as a petition. It has
7 been docketed and has been assigned the number that
8 appears at the top of the slide.

9 This petition has not yet appeared, been
10 published in the Federal Register, although that's
11 expected in the very near future. Once it is
12 published the comment period will extend from the date
13 of publication for 75 days. Resolution of this
14 petition if we follow the usual course of events at
15 the agency is anticipated within one year after the
16 date that it is noticed in the Federal Register but it
17 might be much sooner.

18 We would attempt to get it done as
19 promptly as possible. We meaning the agency. I am
20 not directly involved yet, if at all. I'm already
21 serving as a member of two of these petition review
22 boards. I think it's probably likely that I am going
23 to be assigned to this third one as well.

24 There are two requests that appeared in
25 the petition. The first was to revise 10 CFR 35.57

1 which is the grandfathering provision of the medical
2 use rule to grandfather as authorized medical
3 physicists all medical physicists certified either by
4 the American Board of Radiology or the American Board
5 of Medical Physics on or before October 24 of 2005 for
6 the modalities that they were practicing as of that
7 same date.

8 Just for information, the second request
9 also relates to 10 CFR 35.57 which is titled in the
10 regulations, "Training for experienced radiation
11 safety officer, teletherapy, or medical physicist,
12 authorized medical physicist, authorized user, nuclear
13 pharmacists, and authorized nuclear pharmacists."

14 The second request again deals with the
15 same provision, 35.57, and it is to grandfather as
16 radiation safety officers all individuals certified by
17 the boards named for radiation safety officer training
18 and experience requirements in the former 10 CFR 35
19 Subpart J who have relevant work experience providing
20 appropriate preceptor statements are submitted.

21 Just for information, Subpart J did expire
22 and was removed from the regulations as Donna-Beth
23 Howe mentioned earlier. It expired on October 24th of
24 2005. Therefore, the magic date that appeared in the
25 first request.

1 The boards that were listed as recognized
2 for radiation safety officer training in the section
3 of Subpart J dealing with radiation safety officers
4 included the American Board of Health Physics
5 Comprehensive, the American Board of Radiology, the
6 American Board of Nuclear Medicine, the American Board
7 of Science and Nuclear Medicine, Board of
8 Pharmaceutical Specialties in Nuclear Pharmacy,
9 American Board of Medical Physics and Radiation
10 Oncology Physics, Royal College of Physicians and
11 Surgeons of Canada in Nuclear Medicine, American
12 Osteopathic Board of Radiology, and the American
13 Osteopathic Board of Nuclear Medicine.

14 Now, that whole list of boards that I just
15 mentioned that appeared in Subpart J, three of them
16 have applied for recognition in the radiation safety
17 officer training category under the new Part 35
18 training experience which became effective in April of
19 2005.

20 They are the American Board of Health
21 Physics. It is currently recognized and diplomates
22 and its certification process is recognized from
23 January 1st of 2005 to present. The American Board of
24 Radiology, specifically in radiologic physics, medical
25 nuclear physics, and diagnostic radiologic physics,

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1 from June of 2007 forward. And the American Board of
2 Science and Nuclear Medicine in the specialty for
3 nuclear medicine physics and instrumentation from June
4 2006 forward.

5 That's all in the way of information and
6 background. Again, this is not even been noticed in
7 the Federal Register yet so we have not received any
8 comments on it, although clearly they are welcome as
9 soon as notice has been published.

10 I will not say too much more unless there
11 are questions because this is a reasonable segue into
12 the next talk which I'm also presenting.

13 CHAIR MALMUD: There is a question from
14 Dr. Nag.

15 MEMBER NAG: Would a similar petition like
16 that solve the problem with the board certified
17 radiation oncologist who was board certified in 2005
18 and before 2007? We are having that problem with some
19 of the people who are going to be board certified now
20 and before 2007 who would have a problem being
21 recognized as an authorized user. If a petition like
22 that for the radiation oncologist is given, would that
23 solve the problem?

24 DR. ZELAC: A petition submitted would, of
25 course, follow the same course of consideration that

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1 this petition is following. Whether either of those
2 petitions would result in and of themselves in a
3 solution to the issue is another question but it
4 certainly could be entertained. I am certain there
5 are other boards that are looking to see how this
6 petition is handled to make decisions as to what, if
7 anything, to do on their behalf.

8 There is a mechanism which I will discuss
9 in the next talk which I think could work around the
10 issue that you have just mentioned with respect to not
11 only radiation oncologists but all diplomates of
12 boards whose certifications were obtained in times
13 other than those for which that particular
14 certification process is recognized.

15 CHAIR MALMUD: Thank you, Dr. Zelac. I
16 believe you are on again.

17 DR. ZELAC: Indeed I am.

18 CHAIR MALMUD: I believe your slides are
19 on the white on black. Is that correct?

20 DR. ZELAC: Black and white. That's
21 correct. That is the way they appear.

22 CHAIR MALMUD: White on black, yes. They
23 are a handout. They are not in your book.

24 DR. ZELAC: This talk has been allocated
25 in a relatively appreciable amount of time for

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1 discussion. I noticed in this morning's talk by Lydia
2 Chang that she mentioned it was a status report and,
3 on that basis, it didn't seem to be a whole lot of
4 feedback. I might suggest this is also a status
5 report. Not because I'm trying to save time but
6 because you'll see when I get to the last slide that,
7 in fact, that is exactly what it is.

8 There are a number of considerations which
9 have already been made, actions which have been or
10 will be taken, but there are other things coming up
11 which are also under consideration, not the least of
12 which is the petition that we just discussed.

13 I thought it would be a good way to start
14 by reviewing the pathways to authorize status, to
15 recognize status for radiation safety officers and for
16 authorized medical physicists that exist in the
17 current Part 35, again, which became effective as of
18 April of 2005.

19 Certification pathway, which we have
20 started to discuss already, for radiation safety
21 officers. There are, in fact, two in 35.50(a) and
22 also in 35.50(c). For authorized medical physicist
23 the certification pathway is 35.51(a). A pathway
24 which does exist involves the grandfather provisions
25 in 35.57 as I was just discussing a little earlier.

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1 Those appear for RSOs and for authorized medical
2 physicists in 35.57(a).

3 In quick summary, if those individuals who
4 were named on licenses, be it NRC or agreement state
5 licenses as of the effective date for the T&E rule,
6 April 29, 2005, are grandfathered. If your name is on
7 a license, there is no need to modify your training
8 and experience to match the current requirements.
9 What you did before to get authorized is sufficient.

10 The third pathway is the notification
11 provision pathway which relates to authorized medical
12 physicists only, not to radiation safety officers. It
13 centers on the definition for an authorized medical
14 physicist in 35.2 which includes not only those that
15 are certified by a board recognized by NRC or an
16 agreement state, but also those individuals who are
17 named on licenses or permits by NRC or an agreement
18 state.

19 Those people that are named on permits or
20 licenses can begin work at another licensee's facility
21 without that license being amended. Those individuals
22 can within 30 days have their credentials submitted to
23 the agency, NRC, or some of the agreement states.
24 That is sufficient. At some later time when the
25 license is being worked on, either for amending or

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1 renewing, that person's name will be added onto the
2 license.

3 This provides the notification provision
4 pathway, provides an easy path for those essentially
5 either who are certified during a period when the
6 process is recognized, or named on a license to begin
7 work at another licensee's facility easily.

8 The last pathway to mention is the
9 alternate pathway, the requirements for which appear
10 in 35.50(b) for radiation safety officers and 35.51(b)
11 for authorized medical physicists. These are the
12 training and experience requirements more specifically
13 spelled out than those in the certification pathway.

14 MEMBER WILLIAMSON: I'm sorry. May I ask
15 a question of clarification?

16 DR. ZELAC: Certainly.

17 MEMBER WILLIAMSON: I am not certain I
18 understand the difference between the grandfather and
19 notification provisions. They seem --

20 DR. ZELAC: Grandfathering only applies to
21 those individuals who are named on licenses as of
22 April 29th of 2005. If you are named on a license,
23 there is nothing further that you need to do in order
24 to continue work. You are authorized.

25 You can continue being authorized even

1 though the now training and experience requirements
2 differ from those that were in place when you were
3 recognized. The notification pathway does not have a
4 time associated with it. It's at anytime that you
5 become named on a license as dealing with that aspect
6 of it.

7 Anytime that you become named on a license
8 as, for example, a medical physicist or an authorized
9 medical physicist you can begin work at another NRC
10 facility and at least some of the other agreement
11 state facilities without the license being amended.
12 Essentially it's a ticket to begin work at another
13 licensee's facility.

14 MEMBER WILLIAMSON: But the prerequisites
15 aren't the same. You have to have been named on a
16 prior license as an AMP or teletherapy physicist.
17 That's why I'm not sure I
18 appreciate --

19 DR. ZELAC: You need to be named on a
20 license but it doesn't have to have been prior to
21 April 29th of 2005. It can be from that day forward,
22 for example.

23 MEMBER LIETO: I'm a little confused
24 because in order to get named on the license you
25 either have to meet the certification pathway or the

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1 alternate pathway. The only way they could notify a
2 license that you have been on a license already is
3 that say a broad scope and they approve and the AMP.
4 They have to use one of those two criterias unless
5 there is a difference in broad scope licensing that
6 I'm not quite aware of. They have to use one of those
7 pathways in order to approve them in-house.

8 DR. ZELAC: What I am basically trying to
9 say is that if you were interested in becoming an
10 authorized medical physicist at some particular
11 licensee's facility, there are four ways that you
12 could achieve that status. One is if you were
13 certified and your certification was obtained during
14 a time when the certification process of the board was
15 recognized.

16 The second is you have training and
17 experience and you simply document that training and
18 experience. If it matches the requirements in
19 35.51(b), you should be good to go. Those
20 qualifications would have to be submitted for review
21 prior to your starting work.

22 However, if you were either named on
23 another license previously, you can continue on that
24 license in your current capacity. Or if you were
25 named on another license, you can go to another

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1 licensee's facility and start work on that as well,
2 again, either named on a license or a permit.

3 MEMBER WILLIAMSON: So it's basically the
4 same group of people except the notification pathway
5 encompasses those between April 2005 and the current
6 date.

7 DR. ZELAC: That's essentially correct.
8 That's correct. So I'm going to try to focus this on
9 questions and try to hopefully provide answers that
10 are intelligible to the various questions.

11 Why is this authorization a medical
12 physicist as AMPs and RSOs a concern? I'll just put
13 out everything on the slide and then we'll just talk
14 about them. First of all, as we have been discussing,
15 medical physicists not named on licenses or permits as
16 of April 29th, 2005, are not grandfathered.

17 Secondly, some agreement states
18 previously, and still to this date, don't list medical
19 physicists on licenses. All of them list radiation
20 safety officers but typically there is only one per
21 license. Third, in terms of why this is a concern,
22 the certification pathways are now time restricted.
23 When a board was recognized in Subpart J it was
24 recognized period.

25 Now, there had been criteria under which

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1 that board's recognition was considered in terms of
2 the adequacy of the program at the time it was
3 recognized, but there were no time restrictions.
4 Whereas with the 2005 training and experience rule,
5 the direction that was given to staff from the
6 Commission was that each board, each and every board
7 including those that appeared in Subpart J, should
8 have their certification processes reviewed.

9 It would be only those boards whose
10 processes met the now current training and experience
11 requirements for recognition of a certification
12 process who could remain recognized or become
13 recognized. There is a time frame now for a
14 particular board's certification process.

15 The second bullet that you see there
16 talking about agreement states really relates to the
17 notification provisions pathway which, as I mentioned
18 earlier, is available in many jurisdictions but not
19 all. I'll speak to this in the next slide.

20 So how large an issue is this concern
21 about medical physicists seeking AMP status? I'll
22 cover AMP and then go into RSO. NRC conducted a
23 survey of the agreement states to gather information
24 that would relate to this particular question.

25 The survey took place this summer and the

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1 results indicate that 28 of the 34 agreement states
2 have been or are now listing medical physicists or
3 AMPs on limited specific use licenses. Of course, for
4 broad licenses they are not listed. That is up to the
5 Radiation Safety Committee to consider the
6 qualifications and to provide permits.

7 The other six agreements states, which
8 will remain nameless until someone asks, will list
9 medical physicists on licenses or AMPs on licenses by
10 April of 2008. Why April of 2008? That is three years
11 from the effective date of NRC's current training and
12 experience rules and the agreement states are
13 typically allotted three years to come into conformity
14 wherever that is required in terms of compatibility.

15 MEMBER BAILEY: Can I ask a question?

16 DR. ZELAC: Certainly.

17 MEMBER BAILEY: I didn't understand that
18 who you named on a license was an item of
19 compatibility.

20 DR. ZELAC: That's the point. That is
21 exactly the point, that it hasn't been previously but
22 the new training and experience requirements have
23 compatibility beat, which means they have to be
24 essentially identical so if it now a requirement for
25 NRC to list medical physicists on licenses, unless I'm

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1 mistaken it will be a requirement under compatibility
2 for the agreement states to do the same.

3 MEMBER BAILEY: I would disagree. I mean,
4 I agree that the training requirements are items of
5 compatibility.

6 DR. ZELAC: Thank you.

7 MEMBER BAILEY: But I don't necessarily
8 know that listing it on a license --

9 DR. ZELAC: You are correct. That relates
10 to the notification provision and that is not a
11 compatibility. You are correct. I stand corrected.

12 MEMBER BAILEY: And you said unless
13 somebody asked. May I be the devil's advocate and ask
14 so I can perhaps get back to them? Which states are
15 not now doing it?

16 DR. ZELAC: The six states which are not
17 now listing medical physicists and who have indicated
18 they probably are not going to do this before they
19 really need to in April 2008, or they will have
20 accomplished it at that point in time, are Kansas,
21 Louisiana, Maryland, Mississippi, New Hampshire, and
22 Tennessee.

23 MEMBER WILLIAMSON: May I ask a question?

24 DR. ZELAC: You certainly may.

25 MEMBER WILLIAMSON: Well, the fact that

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1 the agreement states may be doing this now is I think
2 perhaps not of much help to those who would like to be
3 grandfathered since the grandfathering clause, as I
4 read here --

5 DR. ZELAC: I understand what you're
6 saying.

7 MEMBER WILLIAMSON: -- before October 24,
8 2002.

9 DR. ZELAC: You are absolutely correct.
10 It's not the grandfathering that this relates to.
11 It's the notification pathway because if individuals
12 were listed on licenses, then they would have a clear
13 and easy way to start work at another licensee's
14 facility in an NRC state or in at least some of the
15 agreement states.

16 MEMBER WILLIAMSON: And I also don't
17 really see where in the letter of 35.57 serving as an
18 authorized medical physicist or authorized medical
19 physicist in a broad scope licensee would provide
20 grounds for grandfathering.

21 DR. ZELAC: It does under the
22 notification. It's not grandfathered.

23 MEMBER WILLIAMSON: That's under the
24 notification pathway but I don't see that, you know,
25 it satisfies the grandfather.

1 MS. HOWE: This is Dr. Howe. If you look
2 at 35.57(a) you will see that you can also be listed
3 on a permit issued by a commission or agreement state,
4 broad scope license or master material's license
5 permit, or a master material's license permittee of
6 broad scope so it does cover the broad scopes.

7 MEMBER WILLIAMSON: Okay. All right.

8 DR. ZELAC: I knew the wording was there
9 but I wanted to give it to you directly. No, it does
10 apply to permittees as well as licensed persons.

11 Since we are talking about who does what
12 with respect to the agreement states, might as well
13 mention that California currently only lists
14 physicists for gamma knife. However, if a physicist
15 request to be listed, they'll do it. Illinois,
16 Nevada, and Texas do list medical physicist except for
17 strontium-90 eye applicators which is one usage in
18 Part 35 that does require input in involvement of an
19 authorized medical physicist. And North Carolina will
20 list physicist but only on request.

21 The last bullet on this slide simply says
22 what we have already discussed. Once a medical
23 physicist is listed, that person can achieve
24 authorized status on another license in NRC states
25 definitely and some agreement states via the

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1 notification pathway.

2 There are more considerations to this
3 question about how large an issue this concern is for
4 medical physicists seeking AMP status. First, there
5 are certification pathways. I mentioned -- I didn't
6 mention for medical physicist but there are
7 certification pathways that do exist now and they may
8 expand both in terms of numbers of boards as well as
9 possibly the time duration under which a certification
10 process is recognized.

11 Medical physicists also, of course, can
12 seek authorized status via the alternate pathway. It
13 is simply, again, filling out a form that relates, or
14 not even a form, providing information about training
15 and experience in an attempt to show that it matches
16 the current requirements in the alternate pathway.

17 The third and the fourth bullets simply
18 fact and just give you a status of where we are.
19 There haven't been any reported problems from NRC's
20 regions with medical physicists getting authorized
21 since almost a year ago, October of 2005. We have not
22 received any problem reports either from agreement
23 states that have been operating with revised training
24 and experience requirements that match Part 35's
25 requirements.

1 How big an issue is this relating to this
2 concern? First of all, as I'm sure everyone on the
3 Advisory Committee recognizes, many medical physics
4 uses do not require an AMP. These include all
5 diagnostic uses, for example, nuclear medicine, and
6 some therapeutic uses, for example, manual
7 brachytherapy.

8 MEMBER BAILEY: You mentioned eye
9 applicators awhile ago as something they were not
10 listing medical physicists for. Are eye applicators
11 not considered manual brachytherapy?

12 DR. ZELAC: The specific requirement in
13 the rule that calls for the involvement of an
14 authorized medical physicist is for the decay
15 corrections only. That is the only place that an
16 authorized medical physicist is called for with
17 relation to a manual brachytherapy activity. It is
18 only for strontium-90 eye applicators.

19 DR. ZELAC: The second point -- well, I
20 should say then -- I've said what medical physicists
21 as AMPs are not required for but I should just remind
22 you what they are required for. They are required for
23 the teletherapy unit use, for remote after-loader unit
24 use, for gamma knife and other stereotactic radial
25 surgery use, and for strontium-90 ophthalmic

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1 applicators.

2 Again, in terms of the scope of the
3 approximately 6,000 medical use licensees in the
4 entire United States including NRC and the agreement
5 states, 5,000 of these licenses do not require
6 authorized medical physics services.

7 Now, to switch gears slightly, how large
8 an issue is this concern about medical physicists
9 seeking RSO status? The considerations are as
10 follows. First, anyone who is seeking RSO status must
11 submit credentials for review. There are no automatic
12 authorizations based on certifications from boards
13 recognized under any of the sections of 10 CFR Part
14 35.

15 There is no notification process that
16 applies. You are changing RSO. The credentials must
17 be submitted. Secondly, there are certification
18 pathways to radiation safety officer for all three
19 main types of certified medical physicists,
20 therapeutic medical physicists, diagnostic medical
21 physicists, and nuclear medicine medical physicists.
22 The pool of medical physicists who might be seeking
23 RSO status is largely than those that are AMP eligible
24 medical physicists.

25 And, as I mentioned earlier, there are

1 additional boards that may be recognized currently.
2 It's only a certification process from the American
3 Board of Radiology which is recognized by the American
4 Board of Medical Physics, has submitted request for
5 consideration of recognition of the certification
6 process or processes, and the agency is currently
7 awaiting additional information from that board.

8 More considerations. These I will note
9 before I even start to put them up are important
10 information but I think it is generally not
11 recognized. For medical physicists that are seeking
12 RSO status via the certification pathway, there are
13 training and experience requirements listed in that
14 pathway and that training and that work experience
15 requires that there be a certified supervisor, meaning
16 someone who is certified but that person does not have
17 to be an AMP, that supervisor.

18 That supervisor does not have to be an RSO
19 and that supervisor does not have to be certified in
20 years that the board's processes are recognized.
21 Simply has to be a diplomate of a board which has been
22 recognized by NRC or an agreement state so that very
23 much opens up and broadens the range of individuals
24 who can serve as supervisors for those gathering their
25 required training and work experience to seek

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1 certification as a medical physicist.

2 Secondly, AMPs, medical physicists who
3 have been named on licenses as authorized medical
4 physicists, have a pathway, an easy pathway to RSO
5 status, it's in 35.50(c)(2) regardless of whether that
6 individual AMP status was achieved via the
7 certification pathway or the alternate pathway. In
8 other words, it doesn't require an AMP who is
9 certified. It simply requires an AMP to have an easy
10 pathway to RSO status.

11 The certified supervisors that are
12 mentioned here relate to the two years of full-time
13 practical training and/or supervised experience in
14 medical physics. That's a direct quote from the rule.

15 CHAIR MALMUD: Mr. Lieto.

16 MEMBER LIETO: Ron, could we go back to
17 just your previous slide there on that supervisor
18 question? The certified supervisor statement there,
19 is this applying to the AMP or the RSO or both? It
20 sounded like your comments were referring to the AMP,
21 not the RSO. I guess the second part of that this is
22 to the component of the preceptor, right? The
23 attestation statement?

24 DR. ZELAC: No, this is not the
25 attestation. I am not speaking here of the

1 attestation and the preceptor statement at all. I'm
2 speaking to the requirement in the rule section itself
3 that lays out the qualifications that a board's
4 process must have in order for it to be recognized.

5 MEMBER LIETO: So this would be for
6 medical physicist seeking AMP status?

7 DR. ZELAC: Well, the certification
8 pathway for an authorized medical physicist, the AMP
9 designation, in order for the board to be recognized
10 that it require of its candidates that they have two
11 years of full-time practical training and/or
12 supervised experience in medical physics under the
13 supervision of a medical physicist who is certified in
14 medical physics by a specialty board recognized by the
15 Commission or an agreement state. That is pretty
16 clear.

17 MEMBER LIETO: It's not just RSO status.
18 It would be RSO or AMP status.

19 DR. ZELAC: And if we go to the
20 certification pathway requirements that apply to a
21 medical physicist seeking RSO status, that is in
22 35.50(a)(2), "Have two years of full-time practical
23 training and/or supervised experience in medical
24 physics under the supervision of a medical physicist
25 who is certified in medical physics by a specialty

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1 board recognized by the Commission or an agreement
2 state."

3 Yes, it applies to both the training
4 requirements for RSO and for authorized medical
5 physicists. I spoke of it here in discussing the RSO
6 but it also applies to the medical physics.

7 MEMBER LIETO: All right.

8 DR. ZELAC: There's been a statement, and
9 that's the reason I'm putting it here under the
10 considerations, that in terms of the size of this
11 issue I really need to emphasize, and that's why this
12 first bullet is there, if a medical physicist is not
13 able to apply via the certification pathway, they are
14 not disenfranchised.

15 They are not being kept from practicing
16 their profession legally. They can also achieve RSO
17 status via the alternate pathway because, again, there
18 is a specific pathway there that some may consider
19 onerous but it does provide another way to achieve
20 recognized status as an RSO.

21 Secondly, that alternate pathway is not a
22 second class pathway. It's not a lesser path. A
23 radiation safety officer for a given use is considered
24 just as capable and just as qualified of carrying out
25 the responsibilities if they achieve that status via

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1 certification pathway or an alternate pathway.

2 Now, big question. What is NRC doing to
3 reduce the impact of this issue? Clearly, we are not
4 just saying there isn't an issue. There is an issue
5 here but what are we able to do? What have we done?
6 What will we be doing to lessen the impact of this
7 issue.

8 The principal thing that I can say is we
9 are encouraging, we are putting out encouragements.
10 First, to medical physicists to get listed on licenses
11 or permits. As we discussed earlier, then the
12 notification pathway is available to them.

13 Secondly, encouragement to agreement
14 states to do just what we've been talking about,
15 listing medical physicists whenever a licensing action
16 occurs. Not retroactively to go and look at all
17 licenses but if a license is being handled anyway for
18 renewal, for amendment, now would be a good time with
19 very little additional cost and effort to add the name
20 of the medical physicist whose credentials were
21 considered before that usage was authorized to begin
22 with.

23 MEMBER BAILEY: Could those be approved
24 under preexisting requirements? What I'm thinking is
25 that medical physicists if there were regulations

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1 regarding their being named may have simply said board
2 certification by these groups without reference to
3 years or anything else.

4 DR. ZELAC: Well, recognize, of course,
5 that the agreement states do have until 2008 in April
6 to make the conversion so they still have their
7 equivalence to Subpart J available and their
8 equivalents simply name the boards

9 MEMBER BAILEY: Or some other pathway.

10 DR. ZELAC: Or some other pathway.

11 MEMBER BAILEY: Okay. So you would accept
12 those. They do not have to be equivalent.

13 DR. ZELAC: If the agreement state has a
14 path that it uses in considering the qualifications of
15 a medical physicist and it uses that path and the
16 result is that individual is considered qualified and
17 is named on the license, that is good.

18 The third thing that we're doing is to
19 speak to the boards themselves in attempts to broaden,
20 if possible, the recognition times for their
21 certification processes.

22 MEMBER WILLIAMSON: Could I ask a question
23 about the previous bullet before you move on?

24 DR. ZELAC: Certainly.

25 MEMBER WILLIAMSON: What is the difference

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1 between permittee and named on a license?

2 DR. ZELAC: Say that again?

3 MEMBER WILLIAMSON: Can you tell us the
4 difference between a permittee and one who is named on
5 the license as an authorized person?

6 DR. ZELAC: For these purposes none.
7 There is no difference at all. They are considered
8 equally because in any --

9 MEMBER WILLIAMSON: Why are there
10 different words used if they mean exactly the same
11 thing? What is the distinction?

12 DR. ZELAC: Because they are not identical
13 but for these purposes there is no distinction.

14 MEMBER WILLIAMSON: Could you define what
15 they are?

16 DR. ZELAC: Sure. An individual --

17 DR. HOWE: Let me get a quick one in here.

18 DR. ZELAC: Here. Go ahead. I was going
19 to but go ahead.

20 DR. HOWE: You have the board scope. The
21 broad scope issues permits to authorized users,
22 medical physicists, whoever, in order to authorize
23 them to use the material. We also have a category of
24 licensees that the NRC call the master materials
25 license.

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1 The master materials license, which is the
2 Air Force, the Navy, and the Department of Veterans
3 Affairs, has a central regulatory type of group that
4 will issue what is equivalent to an NRC license but
5 what is called a permit so we recognize those permits
6 and people identified on those permits because they
7 have to meet the NRC requirements as being equipment.
8 The broad scope NML permittees also can issue permits
9 to their individuals.

10 MEMBER WILLIAMSON: What's it called?

11 DR. HOWE: Master materials license.

12 MEMBER WILLIAMSON: Okay.

13 DR. HOWE: They can also issue permits to
14 their broad scope permittees to recognize physicians
15 and medical physicist and nuclear pharmacists and RSOs
16 on their permits. That is the meaning with respect to
17 our master materials licenses.

18 MEMBER WILLIAMSON: Is broad scope
19 licensee AMP considered to be a permittee or named on
20 a license?

21 DR. HOWE: The terminology we use is if
22 the broad scope has recognized that individual to be
23 an authorized medical physicist, we consider that to
24 be a permit, a broad scope permit.

25 MEMBER WILLIAMSON: And the evidence for

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1 that are the minutes of the Radiation Safety
2 Committee?

3 DR. HOWE: Whatever documentation that the
4 broad scope has.

5 MEMBER WILLIAMSON: So this pathway does
6 not exist for specific scope licensees?

7 DR. HOWE: That's correct because a
8 limited specific licensee has to have individuals.
9 The training and experience is reviewed by the NRC.
10 I'm just talking for NRC licensees. It's reviewed by
11 the NRC and the individual is named on a license, or
12 uses the notification pathway if they are already
13 recognized by definition as an authorized user,
14 authorized medical physicist, and then gets listed on
15 the license later.

16 DR. ZELAC: So, in summary, to answer your
17 question very succinctly, for these purposes there is
18 no difference. It doesn't matter whether you are
19 named on a license or named on a permit, the same
20 pathways are available to you.

21 The first two bullets on this slide, to
22 MPs that get listed on licenses or permits and to
23 agreement states to list MPs whenever licensing
24 actions occur, will first prevent any rushed efforts
25 and backlogs and agreement states that are not

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1 presently listing MPs to do so to list AMPs as the
2 April 29th of 2008 deadline approaches.

3 Second, will facilitate the review and
4 approval process of those certified MPs who are not
5 presently listed on licenses and for whom the
6 grandfather provisions do not apply because the
7 Subpart J equivalence, as I mentioned, can be used as
8 a bases for these determinations.

9 Third, these actions will facilitate
10 relocation when sought to another facility by a
11 medical physicist who is practicing in an agreement
12 state licensed medical use facility but isn't listed
13 on the license or on a broad scope license permit. In
14 other words, this will be good for the medical
15 physicist who may want to change locations.

16 The third bullet that is up here now to
17 broads to broaden their recognition times, applies not
18 so much to medical physicists. It applies
19 specifically to the American Board of Health Physics
20 but not to the American Board of Radiology for
21 radiologic physics process because that process was
22 recently changed and it is unlikely that time frame
23 for its recognition will be, or can be expanded. The
24 process was changed. The recognition time reflects
25 the process that exist now.

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1 Here is what I think is a big, big
2 opportunity to handle a lot of the concern. NRC is
3 also encouraging the certification boards to identify
4 upon request from a diplomate, those diplomates from
5 years when their certification process wasn't
6 recognized who do meet the current requirements for
7 certification pathways, to authorize medical
8 physicists and/or to radiation safety officer.

9 In other words, you have a diplomate of a
10 particular recognize board. However, that diplomate's
11 certification came at a time when the process wasn't
12 recognized. Why wasn't the process recognized?
13 Perhaps because not all diplomates for that particular
14 time frame met the requirements.

15 Most did but not all. Those diplomates
16 who did -- whose qualifications at the time did meet
17 the current requirements could approach the board and
18 as a service to their diplomates, the boards could if
19 they wished to issue some kind of a revised
20 certificate or equivalent, letter perhaps, indicating
21 this fact and such documents could be used by
22 diplomates seeking recognition via the certification
23 pathways. We are certainly open as an agency to that
24 approach.

25 VICE-CHAIR VETTER: Excuse me, Ron. Has

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1 that process been approved by NRC and communicated to
2 the boards?

3 DR. ZELAC: We have been discussing it
4 internally to see if it was workable and we have been
5 in touch with boards and are continuing to be in touch
6 with boards to make this fact known to them.

7 CHAIR MALMUD: Mr. Bailey.

8 MEMBER BAILEY: Assuming some board chose
9 not to do that, would NRC be willing to do the same
10 thing? In other words, I'm sure one of the concerns
11 are the degree requirement. If I as one of these who
12 didn't get certified afterwards submitted my
13 certification and the fact that I had the degrees
14 required, would NRC then accept that rather than all
15 this other stuff?

16 DR. ZELAC: Well, under the best of
17 circumstances the board, which granted the
18 certification, would give you a letter and that letter
19 would be submitted. Failing that for whatever
20 reasons, you have asked a question which we have
21 talked about but we don't really have a position at
22 the moment.

23 I think we should and can and will
24 consider it but I can't say with certainty that would
25 meet the requirement that exist in the rule and that

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1 is where we have to have Office of General Counsel
2 involved interpreting what we can do and what we
3 cannot do. That individual could certainly use his or
4 her credentials, whatever they might be, and apply for
5 recognized status via a certification pathway and
6 through an exemption. We prefer not to --

7 MEMBER BAILEY: You prefer not to regulate
8 by exemption.

9 DR. ZELAC: Absolutely.

10 CHAIR MALMUD: Dr. Nag.

11 DR. ZELAC: The other alternative --
12 excuse me, just to finish, is they could just define
13 and explain their training and experience in ways
14 other than, "Here is a copy of my certification," and
15 apply via the alternate pathway.

16 MEMBER NAG: I think this is similar to
17 what we were discussing before when I mentioned that
18 NRC do something to rectify the problem itself. This
19 is a problem basically we ourself unknowingly or
20 unwittingly. I think we should bend backwards to try
21 to prevent individuals from getting into trouble
22 because it is not their fault that they happen to
23 graduate in 2005 or 2006.

24 DR. ZELAC: This is why I mentioned
25 earlier that what we were discussing here in terms of

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1 what our available options for providing relief to
2 medical physicists could well apply to other
3 professionals seeking authorized status.

4 MEMBER NAG: I would very highly push for
5 NRC to provide a solution like this rather than asking
6 either the board or ask the applicant to show the
7 burden of proof.

8 CHAIR MALMUD: Dr. Williamson.

9 MEMBER WILLIAMSON: Ron, could you remind
10 me what is the cause of condemning all the prior
11 medical physic certifications to this eternal
12 purgatory?

13 DR. ZELAC: The 2005 rule using guidance
14 from this Committee, and specifically the Subcommittee
15 on training and experience -- I'm not pointing
16 fingers, just stating facts -- did come up with
17 recommendations for requirements that did differ from
18 those in the previous rule, the 2002 rule
19 significantly enough that the Commission wanted to be
20 sure that all boards who had interest in being
21 recognized did, indeed, have certification processes
22 that matched the new requirements that were placed
23 upon boards in order to be recognized.

24 It was on that basis that the direction
25 that we got from the Commission was to ask each and

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1 every board including those who were named in Subpart
2 J to seek re-recognition or initial recognition if
3 they didn't appear there previously.

4 MEMBER WILLIAMSON: I think you
5 misunderstood my question. I'm asking specifically
6 what aspect of the American Board of Radiology for
7 certification and therapeutic radiological physics
8 failed your criteria.

9 DR. ZELAC: Oh, I'm sorry. That
10 particular board, that particular path involved where
11 the training and experience was acquired and under
12 whose supervision, as well as, I believe, where the
13 degree was obtained.

14 Cindy, did you -- can you comment further
15 on that?

16 Those of us on the medical team had
17 responsibility for reviewing applications from boards.
18 This particular application was reviewed by Cindy
19 Flannery.

20 MS. FLANNERY: Cindy Flannery. The change
21 that ABR, the radiologic physics specialty, had to
22 make in order to meet NRC's current training and
23 experience requirements was the medical physicist
24 getting the work experience under an authorized
25 medical physicist. That was the change that they had

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1 to make in order to meet our criteria.

2 DR. ZELAC: That doesn't quite sound right
3 because the rule requires it to be under a certified-

4 MS. FLANNERY: I'm sorry. Thank you.
5 Certified medical physicist. In the past they had not
6 required that work experience to be obtained under a
7 CMP.

8 CHAIR MALMUD: Dr. Eggli.

9 MEMBER EGGLI: I think what Cindy's
10 comment points out is that the boards probably have
11 gone as far backwards as they can. I don't see how
12 any board can go backwards and guarantee that an
13 individual training program, in fact, met requirements
14 that weren't requirements at that time. I don't think
15 you are going to see boards lining up to do this. I
16 think you are going to see boards running like crazy
17 away from that option. I don't see that as a viable
18 option.

19 I think in all good faith the boards have
20 tried to go backwards as far as they can and where
21 they didn't meet requirements, they don't have a
22 mechanism for documenting that any individual program
23 may have met those requirements independent of what
24 the board actually required at the time. I don't see
25 that as a viable effective pathway because the boards

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1 would have done it if it's viable. They understand
2 the pressures.

3 DR. ZELAC: The only option available to
4 a board at this point in time when they sought their
5 recognitions was that each and every diplomate that
6 was granted recognition during a particular year
7 either followed a program that met the current
8 requirements or did not.

9 In some cases it was a situation that a
10 board's process wasn't recognized only because one or
11 two or a very small number of the diplomates from that
12 year didn't meet the requirements, not that all of
13 them didn't. They had ways of understanding and
14 recognizing that there were such individuals whose
15 training and experience did not meet the requirements
16 from the vast majority of those who did.

17 It was because of those few that they
18 couldn't be recognized for a particular year. Again,
19 should that -- I hate to use the word disenfranchise
20 because it doesn't totally apply but should that
21 prevent individuals who did meet the qualification for
22 whom there may be easy recognition of that fact from
23 following the certification pathway.

24 We think not and we expect that the boards
25 will think not, too, and will be willing to do a

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1 service to those diplomates. Again, perhaps those few
2 diplomates who will be in the situation of first
3 seeking to be authorized medical physicists where a
4 medical physicist is required who are not
5 grandfathered, who are not currently named on licenses
6 for notification. The feeling is that there are not
7 a whole lot of people that are in that situation. But
8 for those that are, the boards ought to be willing to
9 do a little bit for their diplomates.

10 CHAIR MALMUD: May I suggest that we allow
11 Dr. Zelac to complete his presentation and move ahead
12 and if we need to, we can have a telephone conference
13 call adequately notified to clean up some of these
14 issues if there are still issues for you. Otherwise,
15 we will not get through our agenda.

16 DR. ZELAC: Thank you. I'll be more than
17 happy to move ahead judiciously.

18 The next slide indicates -- this slide was
19 talking about what we are doing in terms of
20 encouraging medical physicists, encouraging agreement
21 states, encouraging boards to do things. The next
22 slide talks about how we are accomplishing this, what
23 kind of contact with these individuals and
24 organizations are we using to achieve these
25 objectives.

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1 What is NRC doing to encourage these
2 actions by individuals, agencies, and organizations?
3 First, we did issue an all agreement states letter
4 this summer encouraging the listing of medical
5 physicists on licenses. Secondly, we will soon be
6 issuing a regulatory issue summary, RIS, encouraging
7 medical physicists to request being listed.

8 Third, we are providing copies of this RIS
9 to medical physics professional organizations and
10 boards suggesting that their members and diplomates be
11 notified of this document so that they can examine it
12 and decide if it's in their best interest to do
13 something with it.

14 For these second and third bullets, again,
15 I will note that these are actions in progress, that
16 the RIS will be published and distributed when
17 complete and will then be provided to these medical
18 physics professional organizations and boards.

19 Was there a question?

20 MEMBER LIETO: Just real quickly. That is
21 all fine about the RIS notifications and summaries but
22 what's missing is that the agreement states MPs are
23 not going to know about this. They are the ones that
24 need to be notified so what really needs to happen is
25 that the agreement states need to notify the medical

1 physicist to request this.

2 DR. ZELAC: The RIS will be going out to
3 the agreement states as well. This is general
4 practice. Certainly any covering letter that would go
5 with such a distribution could encourage their actions
6 as well as the actions that we are hoping the boards
7 and professional organizations will take with respect
8 to their members.

9 CHAIR MALMUD: Thank you. And you have
10 one more slide, Dr. Zelac?

11 DR. ZELAC: I have one more slide. We are
12 doing additional things including developing revised
13 and considerably simplified NRC forms 313A. Again,
14 not required for use but available for possible use by
15 individuals that will be applying for AMP or RSO
16 status via either the certification or the alternate
17 pathways.

18 As those of you who have had anything at
19 all to do with this process recognize, the current
20 313A tried to gather information for all pathways, for
21 all individuals, and it is difficult to say the least
22 to follow. The new 313As are broken down so there
23 will be an individual form for those seeking RSO
24 status, AMP status, AU status, etc. That should help
25 considerably in making that pathway more viable.

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1 Finally, NRC is continuing its discussions
2 with the boards about either broadening their
3 recognition times, as well, as we discussed,
4 identifying earlier diplomates whose documented
5 training and experience at the time they made
6 application for certification satisfy the current
7 requirements.

8 In fact, there was one additional thing,
9 what's coming up. There are two things and that's why
10 I called this a status report when I first started.
11 The Commission will be receiving a paper soon
12 providing a staff summary on the results of our
13 actions, staff actions, to identify these problems
14 relating to medical physicists and recognition under
15 the new current 10 CFR Part 35.

16 The Commission will receive the paper and
17 when they do there may well be something other than,
18 "Thank you very much," that we get back from the
19 Commission in terms of what we are doing, what they
20 think we should be doing.

21 MEMBER WILLIAMSON: Are we going to see
22 this paper?

23 CHAIR MALMUD: Dr. Williamson asked if
24 he'll get to see the paper.

25 MS. WASTLER: At this point in time I

1 believe it's still with the EDO.

2 DR. ZELAC: That's correct. I

3 suspect --

4 MS. WASTLER: It has not gone to the
5 Commission to date.

6 DR. ZELAC: The Commission may choose to
7 once it receives the paper permit publication or
8 availability of it prior to any decision that it might
9 make with respect to the paper as it did for the NARM
10 rule.

11 MS. WASTLER: As we have with other
12 documents, since it is a predecisional document, we
13 can send you a copy for your information but you just
14 have to remember that it currently is predecisional.

15 MEMBER WILLIAMSON: I think that's what I
16 was asking.

17 MS. WASTLER: Oh, I'm sorry.

18 MEMBER WILLIAMSON: The ACMUI first could
19 see a copy of the document.

20 MS. WASTLER: Yes, you may. Yes, you may.
21 We will get you a copy of that. It's just fair to say
22 that Ron's presentation today was basically a summary
23 of that particular paper actually but we will get you
24 a copy.

25 CHAIR MALMUD: Thank you. Does that

1 complete --

2 DR. ZELAC: And the last thing, of course,
3 where we started, there will be action on the petition
4 for rulemaking PRM 35-20 that was submitted by the
5 AAPM with respect to revising 35-57, the grandfather
6 provisions pathway. That will follow the process that
7 I mentioned earlier. There will be due consideration
8 including consideration of all comments that may be
9 received once it is published in the Federal Register.

10 CHAIR MALMUD: Thank you, Dr. Zelac.

11 We actually have a representative here
12 from the AAPM, Gerald White, who has asked for a few
13 minutes to make a statement.

14 MR. WHITE: Thank you, Dr. Malmud. I'll
15 try to make my statement brief. I apologize in
16 advance to Dr. Zelac for a lack of diplomacy that is
17 necessitated by the brevity. I have great respect for
18 Dr. Zelac's work.

19 Grateful, actually, for his providing an
20 extensive list of possible work-arounds for the
21 problem, but I call to your attention that it's a
22 mixture of hopeful speculation and staggering
23 complexity and I ask everyone on the Committee to
24 contrast that with the simplicity of the solution
25 proposed in the petition for rulemaking.

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1 In his first slide he talks -- in the
2 second slide talks about establishing the 2005 date
3 initially intended to allow practicing physicists to
4 become licensed prior to the expiration of this old
5 Subpart J. In fact, the duration of the process, the
6 negotiating with the boards and such, took much longer
7 than that.

8 If the process was important before 2005
9 to allow these physicists to be licensed, it is
10 certainly important after 2005. I think that we
11 should honor that. The agreement state issues were
12 also not solved before 2005 and we did not anticipate
13 the issue of the effective date problem.

14 I had been an attendee at a great many
15 ACMUI meetings and I don't believe that was ever aired
16 at a ACMUI meeting, this effective date issue. I
17 don't think it was the intent of the ACMUI to have
18 that problem arise, although I don't certainly want to
19 put words in your mouth. I've heard other people
20 mention that at this meeting.

21 MEMBER WILLIAMSON: Clarify what you mean
22 by the effective date problem.

23 MR. WHITE: The effective date problem is
24 diplomates of the boards were approved on a particular
25 date and diplomates of the board prior to that were

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1 not deemed to have the board's status.

2 I'll note that ACMUI meetings there were
3 numerous discussions of how archaic certificates would
4 be handled, certificates that were no longer offered
5 by boards. It seemed to be the assumption that this
6 was not going to be an issue, although it certainly
7 has become an issue and I don't think it's likely to
8 go away.

9 Dr. Zelac talks about the agreement states
10 and a large number of the agreement states have begun
11 to deal with this problem which is true and helpful.
12 The mechanisms, there are 38 states. We have to
13 follow these regulations in 38 different states.

14 How many of them are going to do it right?
15 How many of them are going to be consistent with NRC
16 regulations? What happens to physicists who move from
17 jurisdiction to jurisdiction as these regulations are
18 changing shape in different states? You might find
19 yourself licensed in one state, move to another where
20 you're not or vice versa.

21 What we need, and I think what this Part
22 35 was intended to do, was a uniform set of national
23 criteria, high compatibility criteria for authorized
24 medical physicists and RSOs. I also note that the NRC
25 seems willing to accept AMPs and RSOs who are on

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1 agreement statement licenses who don't meet the
2 current NRC requirements, that an agreement state
3 could accept board certifications going back to the
4 beginning of the board.

5 That person could be licensed in an
6 agreement state on that license and then get licensed
7 in an NRC state but could not become licensed de novo
8 in the NRC state. That just doesn't make any sense
9 from a regulatory point of view and I think it's
10 indefensible from a public safety point of view.

11 Dr. Zelac talked a little bit about the
12 boards expanding their date range. Certainly for the
13 American College of Radiology, as he acknowledged,
14 that is highly unlikely. I'll mention a slide that
15 the NRC is not aware of significant number of
16 problems. I'll say to the credit of RSOs and medical
17 physicists, one of the reasons that occurs is because
18 we don't submit the license applications if we are not
19 going to meet the criteria.

20 There are a great number of people who
21 would like to be licensed and have not submitted
22 applications because they don't feel they are going to
23 meet the criteria. He notes that 5,000 of the 6,000
24 medical use licenses don't require the use of an AMP.

25 That leaves a 1,000 licensees who do. At

1 our AMP licensed institution we have four AMPs who
2 practice actively and another three who are associated
3 with other institutions. There are thousands of
4 physicists who fall into this category.

5 The board certification serves as a
6 surrogate for basic training. There is no doubt that
7 the alternate pathway is available but it doesn't make
8 any sense to go through that process. It's far more
9 cumbersome than we might assume from the slides.

10 I have recently licensed several
11 physicians under the alternate pathway because they
12 fell into the notch and a 15-minute process has turned
13 into, in one case for a board certified radiation
14 oncologist who is faculty member at an academic
15 institution, four months it took me and at least two
16 days of full-time work equivalent.

17 Another physician, nuclear medicine
18 fellowship trained, took three months to get all the
19 documentation. It's a 15-minute procedure. It can be
20 done. One can travel from Washington to New York by
21 way of San Francisco and Seattle but it's not
22 necessarily the best path.

23 I would also like to say that the burden
24 should not fall on the boards to evaluate individual
25 applicants to years past. There are thousands of

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1 these people and the boards simply do not have the
2 resources. We have discussed that with the boards and
3 talked specifically to the ABR about the 2006 notch
4 baby physicists and they are willing to look at those
5 120 physicists individually potentially but even that
6 took great negotiation.

7 Let me also say that the RSO issue if it's
8 to be solved by the pathway of getting on agreement
9 state licenses will require the creation of the entity
10 of alternate RSO so you can have more than one
11 individual on the license.

12 This is a problem that is going to follow
13 our people, not just for now, not just until you get
14 on your first license, but for the rest of your career
15 it's going to occur over and over and over again.
16 What we need is to honor the board certification
17 process of people who fell prior to the effective date
18 and we don't see implications in public safety or
19 radiation protection. We see it as an incredibly
20 simply solution and we hope that the Committee will
21 agree.

22 CHAIR MALMUD: Thank you. Any comments?
23 Your comments have been heard, Mr. White. If we may,
24 we'll move on to the next item on the agenda. Dr.
25 Zelac.

1 DR. ZELAC: The only comment that I would
2 make is with respect to the numbers. When I spoke
3 earlier in the talk about perhaps a 1,000 licensees
4 that fall in the category of needing AMP services, in
5 the entire country including the 44 of the 50 states
6 where medical physicists are recognized and are listed
7 on licenses there are only about 1,000 units about 700
8 of them being remote after-loaders.

9 That is the current situation. It doesn't
10 mean the things like gamma knife aren't going to
11 increase but that is the situation we're in now. Most
12 of the current users in terms of the medical
13 physicists' names do appear on licenses.

14 Activities are not being affected
15 significantly to our knowledge in terms of provision
16 of medical services by the current rule, although,
17 again, there is an issue and we are trying to deal
18 with it.

19 MEMBER WILLIAMSON: I'm sorry for not
20 waiting to be recognized but I would wager those 700
21 or 1,000 licensees probably represent the vast bulk of
22 radiation therapy services which, I believe, according
23 to current statistics is used in at least 60 percent
24 of cancer patients who receive some form of radio
25 therapy during their treatment course or history of

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1 their disease so I would not minimize it. I think
2 it's a substantial fraction of the market.

3 DR. ZELAC: I agree. The only distinction
4 I was trying to make is between the numbers of
5 licensees and the numbers of devices. There are only
6 about 1,000 devices totally in the entire United
7 States.

8 MEMBER WILLIAMSON: There are only about,
9 I believe, 2,500 megavoltage beam devices in the
10 country. This is, I think, still a substantial
11 fraction if not a majority of all the radiation
12 therapy facilities in the country.

13 CHAIR MALMUD: Thank you.

14 MR. ESIG: Mr. Chairman.

15 CHAIR MALMUD: Yes.

16 MR. ESIG: Just back to the agenda. Since
17 we have Dr. Brown from the outside, I don't know if
18 he's facing a time constraint. Is he or not? We can
19 reverse the order of the presentations if you are
20 facing a constraint. If not, I was going to suggest
21 we go ahead with Cindy Flannery's presentation, take
22 a break, and then, if it's okay with Dr. Brown, we
23 would have him right after the break.

24 CHAIR MALMUD: We'll go ahead with Cindy
25 Flannery's presentation followed by a break.

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1 MR. ESIG: Did I hear an objection? Okay.

2 MS. FLANNERY: Okay. This presentation
3 here is just an informational presentation to provide
4 the status of the recognition of the certification
5 boards, as well as to provide follow-on actions taken
6 by the NRC staff to recommendations made by the ACMUI
7 at the April meeting.

8 This is a list of the boards that are
9 recognized thus far. I have mentioned previously
10 there are nine specialty boards that have applied for
11 recognition. Currently eight of those nine are
12 recognized. The American Board of Medical Physics is
13 still outstanding and NRC has requested some
14 additional information from the ABMP and we are
15 awaiting input from them. That status has remained
16 unchanged for a little over a year.

17 This slide here is giving the exact same
18 information but just in a different format. This was
19 taken directly from our website. I realize it's
20 difficult to visualize this on the slide so I have
21 printed a full-page version that was handed out this
22 morning as well as there is a copy in the back.

23 As I said, this is taken directly from the
24 website so you can also get the information there.
25 The only difference with the format here is that it is

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1 listing the different sections of the regulations and
2 the boards that are recognized for each of those
3 sections.

4 The last two slides that I have here are
5 related to the discussion and recommendations made by
6 the ACMUI about contacting the boards. This
7 recommendation was made at the April meeting. The
8 recommendation was made back in April to send letters
9 to the American Board of Radiology for two different
10 specialties; that is, the radiation oncology as well
11 as diagnostic radiology.

12 NRC staff has sent letters to those two
13 specialties and we have taken a step further and also
14 have sent a letter to the radiologic physics specialty
15 of the American Board of Radiology. Prior to those
16 letters being sent out, contact was made with the
17 American Board of Radiology to also discuss the
18 options.

19 I will talk about the radiation oncology
20 specialty first. The reason why the radiation
21 oncology specialty has a future effective date of June
22 2007 is because they had to make changes to the
23 certification process under 390 to meet NRC's current
24 T&E requirements under the board certification
25 pathway.

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1 The question is since they didn't have to
2 make changes to the certification process for the 490
3 and 690 could they be listed with an earlier effective
4 date. That question has been posed to the ABR.

5 They have indicated to me that, yes, they
6 can give an earlier effective date but they are still
7 determining what that date can be so we are waiting to
8 hear back from them. But for the 390 the effective
9 date will have to remain as of June 2007 because of
10 the changes that they had to make to the certification
11 process.

12 Now, for the other specialties, namely the
13 diagnostic radiology, radiologic physics, and then the
14 390 of radiation oncology, these specialties had to
15 make changes to their certification process.

16 The question has been posed to them what
17 can you do for your diplomates to recognize those who
18 got certified prior to the effective date. What we
19 have discussed is having the ABR do a review of the
20 qualifications of these diplomates on a case-by-case
21 basis at the request of the individual.

22 If the board determines that this
23 individual meets NRC's current criteria under the
24 board certification pathway, then they would either
25 issue an addendum to their certificate or issue a

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1 letter of some sort that would serve the same purposes
2 of the certificate which is to let the NRC know that
3 they meet NRC's current T&E requirements.

4 The American Board of Radiology actually
5 has a board of trustees meeting being held this month
6 so they were not able to give an answer to provide any
7 response until after that meeting but the feedback
8 that we have received from them is that this is going
9 to be proposed to the board of trustees meeting this
10 month so all I can say right now is this is under
11 consideration by the ABR.

12 That is all I have for the status of these
13 specialty boards.

14 CHAIR MALMUD: Thank you, Ms. Flannery.
15 Questions? Hearing no question, it's coffee break
16 time.

17 MS. FLANNERY: Thank you.

18 CHAIR MALMUD: Let's please be back in
19 approximately 12 minutes so 3:20.

20 (Whereupon, at 3:10 p.m. off the record
21 until 3:22 p.m.)

22 CHAIRMAN MALMUD: Ladies and gentlemen, it
23 is now 3:20, and we must get back on track again if we
24 are to get out of here at the appointed hour; because
25 if we stay too late, they will lock us in the

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1 building, and we will be stuck here overnight.

2 The next item on the agenda as we move
3 forward is the presentation by Chris Ghallager, the
4 American Society for Nuclear Cardiology. I'm sorry,
5 we have Ken Brown next. We moved the agenda a bit.
6 Sorry. And, Ken, you are representing the American
7 Society for Nuclear Cardiology?

8 DR. BROWN: Yes, I am. Thank you. Thanks
9 for allowing me to be here. I promise my statement
10 will not be more than really a few minutes. I'm
11 hoping I can get some discussion.

12 The American Society of Nuclear
13 Cardiology appreciates the opportunity to comment
14 before the Advisory Committee regarding necessary
15 training requirements for authorized medical users to
16 serve as radiation safety officers.

17 As you may know, the American Society of
18 Nuclear Cardiology is a greater than 5,000 member
19 professional medical society which provides a variety
20 of continuing medical education programs related to
21 nuclear cardiology, develops standards and guidelines
22 for training, promotes accreditation and certification
23 within the nuclear cardiology field, and is a major
24 advocate for furthering research and excellence in
25 nuclear cardiology.

1 My name is Ken Brown. I am a past
2 President of ASNC as well as a professor of medicine
3 and Director of Nuclear Cardiology and Cardiac Stress
4 Laboratories at the University of Vermont. I am also
5 an authorized user.

6 The American Society of Nuclear Cardiology
7 is here today, because we have heard from a number of
8 our constituent nuclear cardiologists across the
9 country who are extremely concerned over the new
10 requirement that an authorized medical user must
11 obtain written attestation signed by a preceptor
12 radiation safety officer stating that he or she has
13 the necessary radiation safety experience should that
14 authorized user wish to serve as a radiation safety
15 officer on their laboratory's license.

16 As you know, a critical mandate of the NRC
17 is to regulate the medical use of radioactive
18 byproduct materials in the field of nuclear medicine,
19 radiation therapy and research, to ensure that both
20 patients and health care workers' health and safety
21 and protected.

22 While no one can argue against being too
23 cautious when it comes to radiation safety, the
24 American Society of Nuclear Cardiology is concerned
25 that the NRC is interpreting and implementing this

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1 specific radiation safety officer requirement in a
2 manner that is in direct contrast to previous long
3 standing Commission policy on this issue.

4 For years, authorized medical users
5 involved with diagnostic procedures, those that
6 involve the relatively small amounts of radioactive
7 materials to facilitate imaging of bone, heart, and
8 other organs, have allowed to function as both an
9 authorized user and a radiation safety capacity.

10 Nuclear cardiologists seeking authorized
11 user status under Section 35.290 for diagnostic
12 purposes must complete 700 hours of training,
13 including radiation physics and instrumentation,
14 radiation protection, mathematics pertaining to the
15 use and measurement of radioactivity, chemistry of
16 byproduct material for medical use in radiation
17 biology.

18 In addition, nuclear cardiologists are
19 required to know about ordering, receiving, unpacking
20 radioactive materials safely, and performing the
21 related radiation surveys, performing quality control
22 procedures on instruments used to determine the
23 activity of doses, and performing checks for proper
24 operation of survey meters, calculating, measuring and
25 safely preparing patient or human research subject

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1 dosages, using administrative controls to prevent a
2 medical event involving the use of unsealed byproduct
3 material, and using procedures to safely contain
4 spilled radioactive material, and using proper
5 decontamination procedures, administering doses of
6 radioactive drugs to patients or human research
7 subjects.

8 Nuclear cardiologists that choose the
9 certification pathway must complete a minimum of four
10 months of specialized training in this specialty and
11 pass a rigorous examination administered by the
12 Certification Board of Nuclear Cardiology, CBNC, which
13 devotes roughly a third of its exam questions to
14 radiochemistry, instrumentation, and radiation safety
15 issues.

16 The American Society of Nuclear
17 Cardiology, which is a co-sponsor, is proud and
18 pleased that the Certification Board of Nuclear
19 Cardiology is one of the first boards to be recognized
20 by the NRC under the revised Part 35 regulations for
21 satisfying the Commission's 35.290 authorized user
22 requirements.

23 The second concern of ASNC revolves around
24 the practicality of having authorized medical users
25 obtain a preceptor statement from a radiation safety

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1 officer. The preceptor statement required for Board
2 eligibility or the statement required for those
3 individuals applying on the basis of training and
4 experience -- the criteria is adequate documentation
5 for this purpose.

6 We believe that the end result of this
7 additional preceptorship requirement would be limited
8 patient access to nuclear diagnostic imaging,
9 particularly in small facilities in suburban or rural
10 areas where it is just not feasible or financially
11 possible to employ a full time radiation safety
12 officer, as is the case a large urban or university
13 multi-modality facility. Should this requirement
14 continue, it is likely that patients will have to wait
15 longer, travel further to receive these critical
16 diagnostic services.

17 Finally, ASNC believes that this
18 additional mandate possibly resulted from a clerical
19 error between the December 9, 2003 proposed rule and
20 the drafting of the March 30, 2005 final rule. In
21 reviewing transcript of past ACMUI meetings as well as
22 the language of the 2003 proposed rule, ASNC is fairly
23 confident that members of the ACMUI did not intend for
24 authorized medical users in the 35.290 category to
25 secure an additional preceptor statement from a

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1 radiation safety officer to serve in this capacity.

2 Thank you for allowing me the opportunity
3 to present this important issue before the Committee,
4 and I would be happy to answer further questions.

5 CHAIRMAN MALMUD: Any questions for Dr.
6 Brown? Dr. Van Decker?

7 MEMBER VAN DECKER: Maybe I can just start
8 out with a clarification for the Committee practicing
9 in this realm.

10 I think, if everyone harks back to Subpart
11 J, which was the rule of the land for decades, one of
12 the sub-clauses for becoming a radiation safety
13 officer was being an authorized user on the license in
14 the modality with which you had appropriate training
15 and experience, and somehow that "or" clause has been
16 lost in the current revised 35, such that somebody in
17 a very small outpatient operation with limited
18 employees dealing with very low level materials
19 essentially would need to have a preceptor statement
20 from both an authorized user training them and from a
21 radiation safety officer in addition, to be able to
22 serve both functions.

23 Obviously, that becomes a lot more
24 ^eprescriptive in what we are trying to accomplish. I
25 think, if I remember back to when all this started in

1 1996, the goal was really to be less ~~proscriptive~~ and
2 more risk based. The current requirements certainly
3 make it more difficult for diagnostic people to be
4 involved in this type of setting in the smaller areas.

5 Obviously, not every authorized user wants
6 to be a radiation safety officer. I could tell you,
7 at Temple I am glad that Lily is around and it is a
8 large modality set-up, but I think on an access to
9 patient care, where we are trying to create a wide
10 variety of venues in the United States, that there has
11 to be some flexibility in how we allow this to occur.

12 You know, I think that Ken's appearance
13 here has been generated by some phone calls. We are
14 talking about who are people who have been denied.
15 There actually have been instances of authorized users
16 denied the ability to be RSOs at very small facilities
17 because of the current wording of the rule.

18 I guess the question being brought up here
19 is was that indeed the intent. You know, what was the
20 transformation between the proposed rule and the final
21 rule where that clause got lost, and what are possible
22 ways to be dealing with that, if indeed we see that as
23 a national access issue to some of the diagnostic
24 studies?

25 You know, I don't see this as just a

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1 nuclear cardiology perspective issue. I see this as
2 a general radiology issue and a general nuclear
3 medicine issue out in the community as well. I think
4 it goes across all the authorized user providers in
5 the 100 and 200 classes.

6 You know, certainly, I would be the first
7 one to tell you that I look at therapeutics a lot
8 differently than I look at the diagnostic realm, but
9 I think that this discussion was just meant to
10 generate people's thoughts in how the rulemaking pizza
11 got made and how we are where we are now, and is this
12 an issue for the future.

13 Obviously, if you look at the training
14 programs right now, if you look at me as an authorized
15 user being involved in people's education, you know,
16 I am certainly not the institutional radiation safety
17 officer. Dr. Vetter is a radiation safety officer who
18 may be seeing a large number of people involved in
19 training as authorized users, and how we put all of
20 that together so that the right thing gets done, I
21 guess, is a part of the question.

22 CHAIRMAN MALMUD: Dr. Eggli?

23 MEMBER EGGLI: I think the issue of the
24 attestation has become a very personal one for the
25 attestor. The radiation safety officers authorized

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1 users are reluctant to do this on behalf of an
2 institution for someone that they do not have detailed
3 personal knowledge of the competence of the
4 individual, I think, which is where the authorized
5 users who want to perform radiation safety functions
6 in small practices are running into a problem, is
7 finding an authorized RSO who knows them and is aware
8 of their level of competence well enough to be willing
9 to assign an attestation.

10 I think, since the new rule went into
11 effect in October of 2005 in the final version,
12 individual preceptors feel that there is an increased
13 legal burden to that attestation than there previously
14 was in a preceptor statement which sort of detailed
15 the previous experience.

16 We know say -- Effectively, we say I
17 personally know this person; I personally know what
18 they can do, and essentially I accept responsibility
19 for them. You are going to find that there are a
20 whole lot of authorized individuals out there, whether
21 they be authorized medical physicists, authorized
22 radiation safety officers, authorized users physician-
23 wise, who are just not willing to put their signature
24 on that piece of paper.

25 I agree with the comments made, that in

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1 small freestanding practices there is going to be a
2 problem.

3 CHAIRMAN MALMUD: You are agreeing with
4 Dr. Brown and with Dr. Van Decker?

5 MEMBER EGGLI: Yes, indeed.

6 CHAIRMAN MALMUD: Thank you. Dr. Vetter.

7 VICE CHAIRMAN VETTER: Well, I would also
8 agree with him. Coming from a training program where
9 residents go through four years of training, they are
10 around a long time, but they spend very, very little
11 time with me. I mean, I interact with them a matter
12 of hours. They go through some formal training which
13 my staff interacts with them as well, but again it is
14 only a matter of hours for each of them to interact
15 with these residents. At the end of four years, I
16 don't know them.

17 If I were to sign an attestation
18 statement, almost certainly it would have to have been
19 pre-signed by the preceptor, who can guaranty to me
20 that, in fact, they would be a good RSO. So the whole
21 thing is really rather problematic.

22 I'm sorry. Then just to tag on there, for
23 most residents they are not interested in becoming a
24 radiation safety officer when they leave. They don't
25 care, but every now and then one will call back and

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1 say I just joined a practice, we need an RSO. In the
2 past that's not been a problem. We go rescue their
3 preceptor statement, which they had left a copy in the
4 graduate school. We make sure it is okay, and we can
5 help them out. But today, that is a little bit
6 different.

7 CHAIRMAN MALMUD: Thank you. Mr. Lieto.

8 MEMBER LIETO: We don't have a training
9 program at the institution I'm at right now, but I
10 would like to kind of, first of all, agree with my
11 colleagues and Dr. Brown in that this is an issue.

12 I think, in some of the previous
13 submissions it has been indicated that these are not
14 problems that occur. What happens is that these
15 fellows do not submit applications. They find work-
16 arounds.

17 One of the work-arounds is that they will
18 hire consultants to be named on the license. Now I
19 guess I would have to ask the NRC, is it better to
20 have someone who is on site who is using the materials
21 as the RSO or somebody who is geographically removed
22 and not on site to be the RSO?

23 I would also ask the question, in that if
24 you are willing to approve them as an authorized user
25 for those uses, why wouldn't you consider them to be

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1 competent enough to be the RSO for those same types of
2 uses?

3 I think this process of approving them as
4 a user and then they have to come back and then
5 resubmit as an RSO is really a bureaucratic waste of
6 everybody's time, the regulatory staff in having to do
7 amendment changes, as well as the people making the
8 application.

9 CHAIRMAN MALMUD: Thank you, Mr. Lieto.
10 Other comments? Once again, Dr. Brown, thank you.
11 Oh, I'm sorry, I didn't see your hand up. Dr. Nag?

12 MEMBER NAG: Can I make a motion -- Well,
13 maybe I will make another motion.

14 CHAIRMAN MALMUD: Thank you.

15 MEMBER NAG: I would like to make a motion
16 that the officials in the NRC consider that, if
17 someone is an authorized user, that person can
18 automatically serve as an RSO -- authorized user or
19 AMP.

20 CHAIRMAN MALMUD: There is a motion by Dr.
21 Nag that an individual who is already an authorized
22 user or AMP be automatically qualified to be an RSO.

23 MEMBER EGGLI: I would like to offer a
24 modification to Dr. Nag's amendment, and add in there
25 "for Part 190 or Part 290 uses." I would second his

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1 motion.

2 CHAIRMAN MALMUD: Is that agreeable to
3 you, Dr. Nag? For Part 190 --

4 MEMBER EGGLI: And 290 uses, which are the
5 very low risk uses.

6 MEMBER NAG: Okay. No, but what would
7 happen then for Part 390 and 490? There would have to
8 be a separate RSO? Can you clarify what you meant?

9 MEMBER EGGLI: From my point of view, I
10 guess I deal with the work I do. For at least Part
11 190 and Part 290 users, those are very low risk, and
12 any authorized user should be able -- again, when you
13 do risk informed evaluation, should be able to be an
14 RSO for those uses.

15 I guess I might go as far as to do
16 something similar for 390, although I worry a little
17 bit more about that. For 490, I would ask Dr. Vetter
18 to address the question of whether any AU should be an
19 RSO for 490 or 690 uses, and he is shaking his head,
20 no.

21 DR. VETTER: Just briefly, my personal
22 recommendation would be to support the motion as
23 amended, because 190 and 290 are what we have
24 considered to be low risk uses, but not support it for
25 390 or 490. These are therapeutic uses. I wouldn't

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1 support that.

2 MEMBER NAG: I agree with the amendment.

3 MEMBER EGGLI: And then I will second Dr.

4 Nag's motion as amended.

5 CHAIRMAN MALMUD: So there is a motion
6 that any authorized user or AMP is qualified to be an
7 RSO for 190 and 290 uses.

8 MEMBER EGGLI: If they are an authorized
9 user.

10 CHAIRMAN MALMUD: If they are an
11 authorized user.

12 DR. HOWE: Dr. Malmud.

13 CHAIRMAN MALMUD: I'm sorry.

14 DR. HOWE: This is Dr. Howe. Once you
15 pass on that, I'd like to ask if you would consider
16 the ANPs to be in that category also, the Authorized
17 Nuclear Pharmacists.

18 CHAIRMAN MALMUD: All right, we will
19 consider that next. Dr. Vetter?

20 DR. VETTER: This wouldn't exempt them
21 from being -- from having to meet other parts of 3550,
22 such as, in addition, they have to have appropriate
23 radiation safety training to do that material. It's
24 just basically eliminating the preceptor statement for
25 190 and 290 for RSO.

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1 CHAIRMAN MALMUD: There is a motion which
2 has been seconded. Is there discussion? Dr.
3 Williamson.

4 MEMBER WILLIAMSON: Well, I am wondering
5 about eliminating the preceptor for the ANP as well to
6 be an RSO. I think the same sorts of arguments can be
7 made, although our community is somewhat smaller, but
8 finding an RSO is not always straightforward, even for
9 a physicist.

10 MEMBER SCHWARZ: And as Donna-Beth
11 suggested, for the Authorized Nuclear Pharmacists as
12 well, they are essentially are completely trained to
13 be able to handle these situations.

14 MEMBER EGGLI: I would certainly accept
15 that as a modification, as the second.

16 MEMBER WILLIAMSON: So perhaps we should
17 just generalize it and say drop the preceptor
18 statement entirely from 3550.

19 MEMBER EGGLI: For 190 and 290 uses.

20 MEMBER WILLIAMSON: For everything.

21 MEMBER NAG: I think the problem was, if
22 someone is an authorized user for 290 and --

23 MEMBER WILLIAMSON: The preceptor
24 statement doesn't solve that. There are separate
25 requirements, you know, already that I think basically

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1 would limit the authorized person. It is to practice
2 only in certain areas. So I think that that is the --
3 The preceptor statement is not what is preventing a
4 190 or 290 authorized user from being a Radiation
5 Safety Officer for radiation therapy.

6 CHAIRMAN MALMUD: It's the attestation?

7 MEMBER WILLIAMSON: The attestation. Yes,
8 it's solely the attestation that is preventing it and
9 not the requirement that the authorized personage can
10 be an RSO only in the areas in which they have
11 experience?

12 MEMBER VAN DECKER: Only in the area in
13 which they have experience.

14 CHAIRMAN MALMUD: I'm sorry, Dr. Van
15 Decker. I didn't hear you.

16 MEMBER VAN DECKER: I was agreeing with
17 Dr. Williamson's clarification, that it is in the
18 modality in which you have training and experience to
19 be an authorized user.

20 MEMBER WILLIAMSON: That was a question,
21 actually, on my part. Doesn't the regulation as
22 written require that as a condition as well for all
23 the different pathways.

24 CHAIRMAN MALMUD: The answer to Dr.
25 Williamson's question was yes.

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1 MEMBER WILLIAMSON: So, therefore, we can
2 drop -- We can change the motion to -- So I would
3 propose we amend the motion to the following: The
4 ACMUI recommends that the attestation statement
5 requirement be dropped from all pathways leading to
6 qualification of an individual for radiation safety
7 officer.

8 CHAIRMAN MALMUD: That's a motion. Is
9 there a second to that motion?

10 DR. VETTER: Second.

11 CHAIRMAN MALMUD: It has been seconded by
12 Dr. Vetter, and Mr. Bailey had his hand up.

13 MEMBER BAILEY: I guess I'm getting sort
14 of wrapped around the axle about the idea. Preceptor
15 statements are attestations for non-practitioners.
16 The preceptor statements used to be sort of a way that
17 we as regulators who were not licensed to practice
18 medicine got out of evaluating the medical
19 qualifications of an individual.

20 We always felt that we were competent to
21 evaluate the radiation safety training, because most
22 of us had received training in that area, but we
23 realized in most cases we did not have physicians on
24 our staff to evaluate the physicians coming in, and we
25 used the preceptor statement simply to say, okay, his

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1 colleagues, his peers, so forth, have said that this
2 person knows how to practice the medicine.

3 I think we've gone way beyond that now in
4 all of having preceptor statements for all of these
5 other positions and attestations for them.

6 CHAIRMAN MALMUD: Having said what you
7 said, Mr. Bailey, are you supporting the motion?

8 MEMBER BAILEY: Yes.

9 CHAIRMAN MALMUD: It's been a long day.

10 MEMBER BAILEY: Obviously, it was not
11 clear.

12 CHAIRMAN MALMUD: No. It may have been
13 that I didn't hear well. All right. So there has
14 been a motion and seconded. Dr. Vetter?

15 DR. VETTER: And just to clarify, the
16 current motion is simply eliminating the attestation.
17 It is not eliminating the preceptor statement. That
18 is the documentation that training occurred.

19 MEMBER WILLIAMSON: That is correct.

20 CHAIRMAN MALMUD: There is a motion that
21 has been moved and seconded to eliminate.

22 DR. BROWN: Could I just ask for a
23 clarification. You are saying that -- Nobody is
24 disagreeing that they have to meet certain
25 qualifications, but you are agreeing that the

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1 attestation letter is not necessary. Is that --

2 MEMBER WILLIAMSON: That is what we are
3 recommending.

4 DR. BROWN: That's what we were proposing.

5 MEMBER WILLIAMSON: For all of the
6 pathways to being an RSO, not just the authorized user
7 one.

8 DR. HOWE: Dr. Malmud, this is Dr. Howe.

9 CHAIRMAN MALMUD: Dr. Howe?

10 DR. HOWE: Could I get a clarification.
11 When Dr. Williamson says all the pathways, is he
12 talking about the board certification pathway for
13 normal health physicists and the alternate pathway for
14 the RSO or is he just talking about 35(c)(2), which is
15 the pathway for authorized users, authorized medical
16 physicists, authorized nuclear pharmacists, to be RSO?

17 MEMBER WILLIAMSON: I was speaking of all
18 pathways.

19 CHAIRMAN MALMUD: Dr. Williamson is
20 speaking of all pathways, essentially that the
21 attestation requirement be deleted. So there is a
22 motion on the floor which has been seconded. Any
23 further discussion of it?

24 If not, all in favor of that motion, that
25 the attestation requirement be deleted? Any opposed?

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1 Any abstentions? Motion carries unanimously as a
2 recommendation to the staff. Thank you very much, Dr.
3 Brown.

4 DR. BROWN: Thank you.

5 CHAIRMAN MALMUD: If we may, we will move
6 on to the next item on the agenda, which is the
7 interim inventory and national sealed source tracking.
8 The presenters will be Paul Goldberg and William Ward.

9 Excuse me. Mr. Lieto.

10 MEMBER LIETO: There is some confusion on
11 this side of the table as to the attestation
12 statement. It was the understanding that this applied
13 to RSOs for 100 and 200 uses. Is that correct?

14 MEMBER WILLIAMSON: All uses.

15 MEMBER LIETO: I think we just -- I think
16 we are going to run into some problems with that,
17 because basically what you are saying is that, for
18 anybody to become an RSO, they don't require a letter
19 of attestation, which basically means you don't have
20 to comply with the rule.

21 MEMBER WILLIAMSON: No, no, no.

22 DR. VETTER: Under the motion, the NRC
23 would still enforce the rule. They would still have
24 to have appropriate training. It's just that no one -
25 - The preceptor at the institution would not have to

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1 sign an attestation. So the RSO -- So, for example,
2 the RSO will not have to sign that the authorized user
3 would be an appropriate radiation safety officer. The
4 NRC would evaluate that individual's training and
5 determine that on the basis of the training.

6 MEMBER NAG: And again, for the modality
7 for which you have been trained -- that itself, that
8 is what Dr. Williamson said.

9 MEMBER LIETO: I just don't want it to
10 jeopardize what the original intent was, which is that
11 the 100 and 200 users, which are the low risk ones,
12 where the problem really exists in large numbers.

13 MEMBER WILLIAMSON: I think that -- If I
14 could speak to that, regardless of whether the motion
15 has a narrower scope or broader scope, no pun
16 intended, I think it would involve a rule change. So,
17 basically, implementation of our suggestion at any
18 level requires the rule to be changed, simply that.

19 I think I was fully aware of that, and the
20 recommendation doesn't mean violate the rule. It is
21 a recommendation to NRC to change it.

22 CHAIRMAN MALMUD: Thank you. In the
23 interest of time, we will move on. It's Paul Goldberg
24 and William Ward. Mr. Ward will go first.

25 MR. WARD: Good afternoon. I am William

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1 Ward. I am going to go first on this. I am going to
2 go kind of fast to try and gain back a little time for
3 you and, of course, there is the chance to catch up
4 with questions at the end.

5 There's going to be a little bit of
6 assumption that you are somewhat aware of some of the
7 things that are going on. If not, let me know at the
8 end.

9 In the past we have been -- past three
10 years, we have been doing an interim inventory of
11 radioactive sources. The reason for this is that we
12 have an interest in eventually tracking IAEA Category
13 1 and 2 sources, and in order to gain data on that and
14 be able to design a system that Paul is going to talk
15 about later, for the last three years we have been
16 doing an interim inventory of sources, contacting NRC
17 and agreement state licensees to find out what sources
18 they have and information about the sources.

19 So the first year was Fiscal Year 2004,
20 and we repeated it in 2005 and 2006, and we are about
21 to start Fiscal Year 2007. 2007 will be a little bit
22 different than the previous years, and I'll go into
23 that in a second.

24 A little bit of background: The initial
25 impetus for this was a working group between NRC and

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1 DOE where we evaluated the radiological dispersal
2 devices, the risks proposed by them, and one of the
3 recommendations out of that working group was to
4 develop a national source tracking system of high risk
5 sources and, in order to develop that system, do an
6 interim inventory.

7 The initial thought was it would be a one-
8 time-only inventory. We later, per Commission
9 direction, went on to perform the inventory every
10 year. Later, the IAEA issued a Code of Conduct, and
11 as part of that there was a new list generated, and in
12 the interest of international cooperation and trans-
13 boundary issues, NRC and the U.S. government adopted
14 the IAEA list. So that was the major change.

15 We developed the interim inventory, and we
16 have been doing it annually, as I mentioned. It
17 provides a snapshot of high risk sources. In other
18 words, what the licensee submits on the day they
19 present the information -- that's what they have. We
20 don't track. They don't tell us they gained a source
21 or they lost a source over the next year. On the day
22 that they submit the information, that's what they
23 have. So we know what each licensee has on the one
24 day that they submit.

25 It includes NRC and Agreement state

1 licensees and, as I said, it is only category 1 and 2.
2 From a medical perspective, the most likely sources to
3 be included a teletherapy sources, blood irradiators,
4 and gamma knives.

5 Currently, we have -- We have about 2300
6 licensees that we contact, about 1400 of which
7 actually possess a source, at least one source. But
8 we contact those that are authorized to possess
9 sources. So we find out every year, because as I
10 said, it's a snapshot. They may or may not have one
11 at the time that they put the data in.

12 We update annually. I keep saying that.
13 We have also used the database not only for designing
14 the National Source Tracking System, but it has come
15 in handy for the recent hurricanes in 2005 where we
16 wanted to make sure that all the high risk sources
17 were accounted for.

18 There are other instances where law
19 enforcement or FBI, etcetera, have some knowledge of
20 something, and they just want to make sure that all
21 the sources in a particular area may be accounted for.
22 So we have used it as well for law enforcement.

23 It was also -- This list was used as a
24 base list for the recently issued Increased Controls
25 orders. When we developed the list, we based it on

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1 what licensees authorized to possess Category 2
2 quantities, and that was the base for the orders that
3 were issued.

4 As I said, there's about -- Well, in
5 Fiscal Year 2004 we contacted about 2600 licensees,
6 and we had all but five of our data. That particular
7 year, we also did some aggregation of Category 3
8 sources. There was some confusion about the
9 aggregation process, and it didn't work out very well.
10 Being the first time around, the data was a little bit
11 suspect in various ways. There were some people that
12 didn't take the inventory very seriously.

13 We also had questions that year on
14 import/export and disposal plans. That was to satisfy
15 planning for the import/export rulemaking that our
16 Office of International Programs did, and also some
17 questions that Department of Energy had about
18 potential disposal.

19 In FY '05, we contacted about a little
20 over 2300. We had all but six respond. We had
21 streamlined the process. We got rid of some of the
22 questions. We no longer did aggregation of Category
23 3 sources, and we used a streamlined process where we
24 had a simple web based interface where people could
25 enter data. Most licensees chose that. If they

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1 wanted to use a hard copy,. they could mail in the
2 form that we sent them.

3 We mailed everybody, using FedEx or
4 Certified mail with their user name or password so
5 they could enter the data, and there was a hard copy
6 provided that, if they wanted to use that method, they
7 could FAX or mail back the hard copy, and we would
8 enter it manually.

9 FY '05 was the second time around, and the
10 data was much improved. There was a lot of ways I
11 could cross-check the data internally. In the end, we
12 ended up with about 16,000 source reports, and I say
13 that because, for example, a gamma knife with 201
14 sources, we allowed that to be reported as one source,
15 although we know it is 201, and we just had the total
16 quantity.

17 Similarly, for the large industrial
18 irradiators that could have anywhere from 400 to 1,000
19 sources, and they didn't have to report all the
20 sources. They just reported it as one large source,
21 told us how many pencils they had. So when I took
22 that data and broke it down, there were about -- a
23 little over 48,000 Category 1 and 2 sources. We had
24 about 16,000 source reports. I won't go into much
25 more detail.

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1 I am going to go quickly. You may have
2 seen these before but, hopefully, the slides you have
3 have it a little bit better, but these show some of
4 the data screens. The first one is the basic name,
5 address, phone number, contact information that we
6 have. That allows us to send out the packages each
7 year.

8 We also had a question about the basic
9 business type, and it helped me to do some cross-
10 referencing, cross-checking of data internally.

11 The second screen gives you an idea of the
12 way the sources are listed in the system. We have the
13 isotope, the activity, manufacturer of the source, the
14 model number of the source, serial number, and then
15 date of activity. That allowed me to do DK
16 calculations, and the manufacturer, model number,
17 along with the business and sometimes the business
18 name allowed me to do the cross-referencing of data
19 for internal checking.

20 This is a screen that shows how that data
21 that was presented in a previous screen was actually
22 entered. Some of the screens had dropdown lists --
23 for example, the activity type and things like that.

24 In 2006 we used the same process we used
25 in 2005, and my initial look at the data is that it is

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1 fairly similar to what we had in 2005. I haven't had
2 a chance to analyze it. We just closed it a couple of
3 months ago, and we have been working toward opening up
4 for 2007.

5 In 2006 we had a few more licensees. We
6 contacted a little over 3,000, and in 2005 we had not
7 quite 16,000 source reports. In 2006 a little over
8 17,000.

9 Response rate was a little bit lower this
10 time. We had two state agencies that were going to
11 contact their own licensees and enter data, and they
12 did not. So their rate is a little bit lower, and we
13 are going to make sure we get their data first in
14 2007.

15 One major change in 2007 is the Commission
16 has directed that we contact licensees down to what we
17 call Category 3.5. Now Category 2 was the threshold
18 previously. Category 3 is one-tenth of that.
19 Category 4 is 1/100th of Category 3. The Commission
20 has chosen 3.5, which is one-tenth of category 3 and
21 is 1/100th of Category 2. It is significantly lower
22 than what we have been doing before.

23 There's going to be quite a few more
24 licensees that we need to contact, and certainly more
25 source reports in the system.

1 Because of the level, we are not
2 forgetting about generally licensed devices. There
3 aren't really any in medical use, but there is another
4 group of licensees that NRC and Agreement states have
5 to deal with, and that information we are going to
6 obtain directly from the various general license
7 tracking systems that the states or NRC have. So we
8 won't be contacting any of those licensees.

9 Now how does it affect medical licensees?
10 I think brachytherapy is the biggest new category that
11 is going to be included when we go to Category 3.5.
12 So there will be medical licensees added primarily
13 because of brachytherapy.

14 The purpose of going down to Category 3.5
15 is to (a) consider adding Category 3 to the National
16 Source Tracking System, which Paul will talk about in
17 a second, and (b) it is because we are considering
18 tightening the general license regulations.

19 That was very fast, I know. Hopefully, I
20 have covered the high points. Anybody have any
21 questions at the moment? If not, you can -- you will
22 have a second chance after Paul talks to ask either
23 one of us.

24 CHAIRMAN MALMUD: Mr. Bailey?

25 MEMBER BAILEY: You said 3.5 was one-tenth

1 of Category 3. Did you mean ten times the limit?

2 MR. WARD: No, one-tenth. It is going to
3 be a lower threshold in terms of activity.

4 MEMBER BAILEY: Okay.

5 CHAIRMAN MALMUD: Dr. Vetter.

6 DR. VETTER: While they are getting the
7 next set of slides up: If you go down to Category 3,
8 you may capture a number of cesium inventories that
9 are sitting out there in safes that aren't being used
10 anymore. I don't know how you would do this, but I
11 would encourage the NRC to explore some mechanism to
12 help medical licensees dispose of those sources.

13 MR. WARD: We are planning to ask a
14 question about disposal plans in this next round.
15 There are some initiatives being considered concerning
16 cesium sources in particular and sources in general,
17 and Department of Energy has some things that they are
18 considering. So we hope to take that data back and
19 share it with Department of Energy. I'm not sure what
20 will come of it.

21 CHAIRMAN MALMUD: We have a question from
22 the floor.

23 MS. FAIROBENT: Yes. Lynn Fairobent with
24 APM. Dr. Vetter, we are working with the Conference
25 of Radiation Control Program Directors and DOE LANL

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1 right now on a new program called Scatter, which DOE
2 is funding and the contract either has just been
3 signed or will be signed shortly between CRCPD, and
4 the intent of that is to be able to geographically
5 aggregate these sources that are below the threshold
6 for the Orphan Source Recovery Program right now, and
7 in a region collect all of these sources that have
8 been involved.

9 The other thing APM is doing is we are
10 also working with the Department of Homeland Security
11 to look at a grant separate from the CRCPD to
12 supplement that one in order to perhaps move these
13 from Commerce at a quicker basis to the Nuclear Sector
14 Coordinating Committee on Radioisotopes.

15 CHAIRMAN MALMUD: Thank you. We will move
16 on to the next presentation by Mr. Goldberg.

17 MR. GOLDBERG: Okay. I will discuss the
18 National Source Tracking System. I am Paul Goldberg.

19 Bill has gone over some of this
20 information already. So this should be pretty quick,
21 but please let me know if you have questions as we go
22 over it.

23 The background: As Bill mentioned, these
24 sources for the Interim Inventory in the National
25 Source Tracking System, the Joint NRC/DOE report, and

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1 the IEAEA Code of Conduct. There is also the Energy
2 Policy Act where the Source Tracking System is
3 concerned, which codified the requirement for the rule
4 and did place some requirements on the system and gave
5 us certain additional isotopes to include.

6 Bill has discussed the interim inventory.
7 You know about that.

8 We have tried to cooperate with a variety
9 of agencies, including the states, other Federal
10 agencies, to design the Source Tracking System. We
11 had a working group that included NRC, DOE and
12 agreement state membership. We had a steering
13 committee involving NRC, DOE and the agreement states.

14 The system will be designed mainly to
15 provide information for NRC, for DOE and for other
16 Federal agencies and for the agreement states.
17 Licensees will be able to use it in some cases to keep
18 track of their own inventory. It may be useful to
19 some extent for those purposes also

20 The system will include sealed sources
21 from NRC and agreement state licensees and the DOE
22 facilities. It is intended to be a comprehensive,
23 nationwide system. There may be some sources that
24 move between NRC and the -- excuse me, between DOE and
25 the commercial sector, and we want to be able to keep

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1 track of those, too.

2 For the most part, it won't include
3 special nuclear material, with a couple of exceptions.
4 The aim is to have a life cycle account of each
5 source. It will track transactions of the sources
6 from their origin, which would be creation/fabrication
7 of the source, or import, to disposal, export,
8 destruction in some cases of the source.

9 These are the isotopes involved. There
10 are not too many that are of interest for medical
11 purposes. Bill discussed gamma knives. Of course,
12 teletherapy and irradiators are of indirect interest,
13 also for blood and for sterilization.

14 These are the transactions that we expect
15 to capture: Manufacturer, transfer, receipt,
16 disassembly and disposal. The tracked sources are the
17 same ones Bill mentioned, IAEA Category 1 and 2 with
18 a couple of additions, a few additions that the
19 Commission wanted to include, particularly for DOE.

20 One of the requirements is that to be able
21 to track these is that manufacturers must assign a
22 unique serial number. In some cases, older sources do
23 not have a serial number or, in some cases, they have
24 a serial number that is not legible. That may pose a
25 bit of a challenge.

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1 The aim is to improve accountability of
2 these sources, which are of concern for security
3 purposes, and give better information to decision
4 makers. The information as it is aggregated in the
5 system will be considered Official Use Only, in NRC's
6 term, security related information, and licensees are
7 obligated to handle it that way also.

8 The system is designed to be relatively
9 user friendly. It will be primarily web based, the
10 reporting, and most of the viewing of the system will
11 be done over the Web. We will have additional options
12 for reporting and a Help desk will be available.

13 The proposed rule was published. The
14 final rule will be published sometime this year.
15 We've got a contractor working on development of the
16 system. We expect to have workshops for licensees to
17 train them in the use of the system, and we expect
18 operation sometime in 2007, and with a second phase
19 that will have additional user features being issued
20 by summer 2008.

21 That's all we have on the National Source
22 Tracking System. Are there any questions? Yes?

23 MEMBER WILLIAMSON: Yes. What are the
24 levels of interest or thresholds for iridium-192 and
25 cesium-137 at the, I guess, 3.5 level?

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1 MR. WARD: For iridium, the current
2 Category 2 threshold is 21.6 curies approximately. So
3 it is about 1/100th of that, so 216 millicuries.

4 MEMBER WILLIAMSON: For 3.5?

5 MR. WARD: For Category 3.5, yes.

6 MEMBER WILLIAMSON: I thought you said it
7 was a tenth.

8 MR. WARD: It is a tenth of Category 3.
9 It is 1/100th of Category 2. Category 2 is the
10 current threshold, and that is 21.6 curies. Category
11 3 is 1/10 of Category 2. Category 3.5 is 1/10 of
12 Category 3.

13 MEMBER WILLIAMSON: What about iodine-125?

14 MR. WARD: Iodine is not one of the
15 isotopes of concern.

16 MEMBER LIETO: What would the radium be at
17 the 3.5 threshold?

18 MR. WARD: Iridium?

19 MEMBER LIETO: Radium.

20 MR. WARD: Radium. I think that is 16.2.
21 So it is about 162 millicuries.

22 MEMBER LIETO: I thought 11 was Category
23 2.

24 MR. WARD: For radium? Okay.

25 MEMBER LIETO: Radium was 11.

1 MR. WARD: So it would be about 110
2 millicuries, if it is 11.

3 CHAIRMAN MALMUD: Does that complete your
4 presentation?

5 MR. WARD: Yes.

6 CHAIRMAN MALMUD: Thank you very much, Mr.
7 Goldberg.

8 If we may, we will move on to the next
9 item on the agenda, which is the status of medical
10 events. For that, we have both Donna-Beth Howe and
11 Ralph Lieto.

12 MS. WASTLER: Donna-Beth, could I ask you
13 maybe to go from the slides. We are having a
14 PowerPoint problem. So it is actually not operator
15 error. There is some kind of issue with the software,
16 and so we are not sure why. So if you could just go
17 ahead and talk from the slides, and we will try to
18 catch up.

19 DR. HOWE: That's what I was going to do.
20 I am going to be talking about the status of medical
21 events, and Ralph will be talking about the status of
22 other reportable events from medical use licensees.

23 The first thing I wanted to do is -- I
24 gave a status report at the last ACMUI meeting where
25 we all got together, and that was essentially the FY

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1 2006 half-year point. So I thought I would just throw
2 this slide up as a reference point to start and to
3 show how we ended up at the end of the Fiscal Year.

4 The major differences are that we went
5 from 02000 35.200 which are the Diagnostic
6 Administration's medical events to three, and we had
7 a greater variety of 35.600s in HDR, and I
8 specifically bought out the mammosite, because we seem
9 to have a number of medical events that involve the
10 mammosite. They are not necessarily specific to the
11 mammosite this time as they are to treatment planning
12 programs and coordination between treatment planning
13 programs and computer systems in the HDR, and then
14 also we had two gamma knife experiences.

15 So if we are looking at the 35.200s, it is
16 not a surprise that all of our 35.200s involved I-131
17 and cases where diagnostic procedures were prescribed,
18 and the greater than 30 microcurie activities were
19 administered.

20 In a number of cases you had failure to
21 follow procedures. You had an endocrinologist
22 ordering 5 microcuries, and then it just says a
23 physician -- it came from the agreement states; we
24 are not sure who the physician is -- then ordered 2
25 millicuries, and then the 2 millicuries was given.

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1 We also had a physician that intended to
2 give 10 millicuries but wrote 10 microcuries. So
3 those are our diagnostic medical events.

4 For the 300, we are starting to see -- And
5 of course, the 200 ones we've seen a trend in before,
6 and we have an information notice that we are getting
7 ready to go out with that may include some of these,
8 making licensees aware of checking for written
9 directives if you measure greater than 10 milli -- 30
10 microcuries in the dose calibrator and making sure
11 that you give what you intend to give.

12 For the 35.300, what we are beginning to
13 see is a lot of capsules left behind in the vials, and
14 it appears as if people are dumping the vials upside
15 down. They are giving people the capsules, but the
16 capsules are sticking to the vials, and they don't
17 find out that they are in the vials until they go back
18 to the pharmacy.

19 In one case, we had a situation where the
20 pharmacy providing the capsules was not the normal
21 pharmacy providing the other unit doses. So it was
22 kind of a second tier pharmacy, and they let the
23 original pharmacy know there was a problem, but the
24 original pharmacy didn't get back to the medical use
25 licensee, and a month later they had another medical

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1 event. We believe that the pharmacy had made the
2 right effort to get back to the medical use licensee.
3 The licensee could have corrected its programs and
4 prevented the second medical event.

5 The first case that you see here is a
6 patient intervention. That was a case in which there
7 was an elderly patient that didn't want the procedure.
8 The procedure was given. The technologist gave the
9 patient the pill, gave him water, watched them drink
10 the water, and then about two weeks later found out
11 that the family found that the capsules was underneath
12 the sofa cushion that the patient sat on for hours
13 every day, and that the patient had put the pill in
14 their shoe on the trip home from the hospital to their
15 residence, and that was several hours. So the source
16 was sitting on the patient's skin for about four hours
17 and delivered a hefty dose to the foot.

18 So we gave that patient intervention, but
19 it looks like there will be probably some permanent
20 tissue damage to the patient because of the very high
21 exposure to the surface of the capsule. That
22 particular licensee is going to be a little bit more
23 careful about the elderly patients that have dementia
24 to make sure that pills that are given are actually
25 ingested. So that was one of our reportable events.

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1 Ralph, did you have a --

2 MEMBER LIETO: It was just the one where
3 they found it under a pillow?

4 DR. HOWE: They found it under the cushion
5 of the sofa, yes, weeks later.

6 We actually had a Samarium-153. It was
7 from the agreement states. We don't have a lot of
8 information on it. Most of our Samarium-153s have to
9 do with medical use licensees that believe they can
10 measure the Samarium better in their dose calibrators
11 and, in fact, they cannot, and they don't go with the
12 manufacturer's number, and they end up giving
13 significantly less dose than they are supposed to.

14 So those are our 300s. For the 400s, we
15 basically have two groups of patients. We had eight
16 cases. We had a total of 14 patients involved. One
17 case involved five patients. Two of them, I think,
18 involved two patients each.

19 The gynecological ones, we ended up with
20 the wrong seed activity being selected or the wrong
21 source-bucket combination where the sources just
22 weren't compatible and, therefore, didn't put the dose
23 in the right location.

24 For the prostate, we had two wrong sites.
25 We are continually seeing problems with physicians

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1 interpreting ultrasound images, and that seems to be
2 reoccurring.

3 We are also having problems with the fact
4 that many of these treatment planning programs are in
5 air kerma, and the orders are in millicuries, and then
6 the information getting put back into the computer
7 systems gets put back in the wrong unit. Since we are
8 seeing quite a few of those cases, we are actually
9 thinking about developing an IAN with respect to that
10 to make the medical community aware.

11 MEMBER NAG: I'd like to make a comment
12 there. Many of the manufacturers -- Some of the
13 manufacturers only accept orders in millicuries,
14 whereas the treatment planning -- Most of the modern
15 treatment planning softwares are in air kerma, and I
16 think NRC has to give a strong recommendation to the
17 manufacturers to be able to accept -- You know, when
18 we tell them that we are going to order in air kerma,
19 they say, oh, no -- I think you need to send a strong
20 statement there.

21 DR. HOWE: I'm not sure exactly what
22 strong statement we are going to send, but we are
23 going to make everyone aware of the problem of
24 ensuring that they are looking at the right units and
25 that they are putting the right units into the

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1 programs, and they are ordering the right materials,
2 and that they are checking things when they come back.

3 For 35.600 we ended up with a number of
4 errors that were based on either delivery tubes or
5 catheter lengths not being the lengths that they were
6 expected to be. So we ended up with a lot of -- with
7 a number of medical events to the wrong site.

8 We ended up with three mammosites. We
9 have seen a number of mammosites earlier. Most of
10 these, though, appeared to be more of getting
11 information from treatment planning correctly into the
12 HDR computer software in that transition phase between
13 putting in information parameters.

14 In the past, we have seen the mammosite
15 problems be associated with fluid build-up around the
16 area and then aspiration to remove the fluid, and then
17 rupturing the balloon and, therefore, not getting the
18 right dose.

19 MEMBER WILLIAMSON: Is this because the
20 mammosite treatment time calculations are based upon
21 a manual kind of milligram? Do manual programming --
22 I mean, what is the reason for the problems in
23 transferring information for this particular clinical
24 scenario?

25 DR. HOWE: I have to look a little more

1 carefully. Let's see.

2 MEMBER NAG: And why mammosite --

3 DR. HOWE: Mammosite is one, but we have
4 been noticing that it is a fairly new device, and we
5 have in the past had more problems that were
6 associated with the use of the mammosite versus the
7 HDR. It appears like most of these are HDR problems
8 that happen to be mammosite.

9 So we have a sensitivity to the fact that
10 people were having difficulty with this device.

11 MEMBER NAG: Perhaps one of the reasons
12 for that is many of the people who are doing mammosite
13 are very new to HDR. Other people who have been doing
14 HDR have been doing HDR for years, and therefore, they
15 are familiar with it, where many of the new mammosite
16 users are new to HDR. So I think it is more a
17 question of their being new to HDR than mammosite
18 being the problem.

19 DR. HOWE: In the last group that we
20 looked at, it was more of a physical problem with the
21 mammosites, because they were deflating the -- They
22 were puncturing the balloons and, therefore, the seed
23 was not in the center where it was supposed to be.

24 In this one we had, they blamed the
25 treatment planning for the fractionalization problems.

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1 They stopped the -- They had the wrong length
2 catheter. So they stopped the source about 6
3 centimeters short from where it was supposed to be,
4 and we have had problems with length of catheters
5 before.

6 Then another was the interface between the
7 treatment planning and the HDR control computer where
8 they put the wrong information in. So we are seeing
9 those interface problems.

10 One had a magnification error, and we had
11 a number of catheters that moved. For --

12 MEMBER NAG: If a long catheter moves and
13 that's because the patient coughed it out, that should
14 not be a medical event.

15 DR. HOWE: It wasn't because the patient
16 coughed it out. They would check at one point, and
17 then when they go back to check, the catheter had slid
18 out for so many centimeters. So they hadn't really
19 checked to make sure that when they put the source in,
20 it was in the right place.

21 For gamma knives, we had one that was a
22 wrong site. I think this was a case between
23 left/right type of problem. We had another one with
24 a three pin in which you had an elderly patient that
25 was given the three pin procedure, and then moved, and

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1 the pins did not adhere to where the patient's head
2 was. So we ended up with a medical event. That
3 licensee has now gone back and looked at its
4 procedures and realizing now, based on our information
5 notice we put out this summer about the gamma knives,
6 patients being able to move within the gamma knife
7 helmet, they are now looking more carefully at their
8 patients and making sure that, if they see somebody
9 moving, then they go and look and check to make sure
10 that the gamma knife is still set where it is supposed
11 to be set. So I think we are having a positive impact
12 with evaluating and preventing medical events in that
13 case.

14 Then we had a Yttrium microsphere medical
15 event in which there was -- well, they completed the
16 procedure. They thought they had delivered all the
17 dose. They looked in the V vial. A significant
18 percentage remained in the V vial. They also had some
19 spillage out of the hepatic port where they were
20 entering into. So they had a number of problems and
21 delivered significantly less dose to the liver than
22 they had expected.

23 You will see in your books that I also
24 have some other documents or things that were
25 retracted for medical events, and I put those in there

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1 just for your information, to give you a complete
2 picture of what I had looked at. Ralph? Ralph is up
3 next.

4 CHAIRMAN MALMUD: A question for you from
5 Dr. Vetter.

6 DR. VETTER: While you are switching
7 slides here, do you recall or do you know what the
8 previous experience is of that licensee with the use
9 of the V vial? Had they much experience in
10 administering microspheres? This is another one of
11 those modalities where experience makes a huge
12 difference.

13 DR. HOWE: It certainly is. This was an
14 agreement state in Houston, and so generally for the
15 agreement states we don't get a lot of information,
16 but we can check, follow up on that.

17 Yes, Dr. Welsh?

18 DR. WELSH: Regarding that Yttrium-90
19 microspheres case, often the prescription is written
20 to a certain dose or until stasis is reached. Sounds
21 like stasis was reached.

22 DR. HOWE: No. In this case, I don't
23 believe it was a stasis case, because they believed
24 that they had delivered everything from the vial, and
25 then they were surprised to see that they still had

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1 liquid left in the vial.

2 We wrote the guidance to allow stasis,
3 because we understand that is a typical endpoint for
4 the spheres, and so we made sure that those would not
5 be medical events. But in this case I don't believe
6 that was the case.

7 MEMBER EGGLI: But if they observed
8 spillage, doesn't that imply stasis? Your comment
9 was that they observed spillage from the hepatic
10 artery, and that implies some degree of stasis, or
11 either that or catheter misplacement which is a
12 separate problem.

13 DR. HOWE: Yes, I believe it was the
14 separate problem.

15 MEMBER EGGLI: Okay.

16 DR. HOWE: Because there was no discussion
17 of stasis, because we would accept stasis as a
18 legitimate endpoint for any Yttrium-90 microsphere.
19 Yes, Dr. Welsh?

20 DR. WELSH: I was just reading the item
21 number, and it says the retention fluid for the
22 microspheres had become backed up from the site of
23 injection in the hepatic artery with some spillage on
24 the surface occurring.

25 DR. HOWE: As observed on the gauze.

1 DR. WELSH: May be Dr. Nag can answer that
2 better, but this is 35.100 Yttrium-90.

3 DR. HOWE: Near the end of the package.

4 DR. WELSH: Yes, it's the last page before
5 it says retracted.

6 MEMBER NAG: I think -- I mean, I have
7 investigated quite a few of these -- some of these.
8 This is not one I have examined. If it is something,
9 I will be glad to investigate it in detail, if need
10 be.

11 DR. HOWE: Well, I'll check in the Texas
12 documents and see if we have any other clarification
13 on it. Ralph?

14 MEMBER LIETO: When this first came up as
15 an agenda item, Donna-Beth and I were talking about
16 how we would try to present these events. The source
17 of the information for both our presentations comes
18 out of what is called the NMED database. Now that
19 stands for the Nuclear Materials Event Database. It
20 is not just medical events that are reported in this.

21 We both looked at the Fiscal Year, the
22 Federal Fiscal Year from October 1, 2005, to October
23 1st of this year. Donna-Beth, because she had been
24 presenting previous presentations on the medical event
25 definitions as they apply or are found in Part 35,

1 continued that presentation.

2 So what I am presenting is basically, I
3 guess, the first time are other medical events
4 involving related -- or involving or related to the
5 medical use of radioactive materials.

6 There were -- I think Donna-Beth had about
7 34 events in her presentation. I found another 42
8 events related to the medical use of radioactive
9 materials. Now I wasn't sure, basically, how to
10 separate and present this. Donna-Beth, I think, had
11 a little advantage in that she could use the Part
12 definitions in 35.

13 So this is my first blush effort at
14 presenting this and trying to put them into some
15 overall categories. So you see that I broke these out
16 as to lost sources, either sealed or unsealed, leaking
17 sealed sources, landfill alarms, and I broke this out
18 because this was the largest number of events that
19 were reported in my presentation, and I broke this as
20 to where the description could present that it was
21 either decay-in-storage waste that had been improperly
22 disposed or we didn't know where it came from other
23 than that it was medically related, and then also
24 those events that were identified as related to
25 patients who had been released under 35.75 and a

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1 report had been filed in the NMED database; and then
2 miscellaneous, basically exposure events that were
3 reported.

4 Also I am going to present, since this was
5 my first blush at this, some concerns and issues with
6 the reporting, and ask for some input from the
7 members.

8 Under lost sources there were six events
9 that were reported. One was a flood in the basement
10 of a hospital where the radioactive waste storage area
11 was, and basically washed out the radioactivity that
12 was stored down there. Principle isotopes were I-131
13 and some I-125 waste.

14 The second event was a Strontium-90 eye
15 applicator that was stored in a nuclear medicine
16 laboratory that basically became dormant for a couple
17 years, and then was reactivated. They went back in,
18 and the other sources were there except the strontium-
19 90 eye applicator, and the activity involved was 28
20 millicuries.

21 Another event was a cartridge for a Mick
22 applicator containing 10 seeds of Palladium-103 for a
23 prostate implant was left in the Mick applicator. A
24 survey was not properly done, and when an inventory
25 was done after returning the sources to the storage

1 area found that the one applicator -- excuse me, one
2 cartridge was unaccounted for, they went back and did
3 surveys and found three of the missing seeds. So
4 seven of those are still missing, for a total activity
5 of 8.75 millicuries.

6 Another one was an inpatient cesium-137
7 brachytherapy treatment where a capsule was lost and
8 later found in the hospital laundry. The other was a
9 reported incident of -- These were calibration and
10 reference sources that basically a technologist was
11 going through the laboratory and basically cleaning
12 out decay-in-storage waste, had several of these
13 sources, calibration and reference sources, and threw
14 out three sources, for a total activity of less than
15 10 microcuries.

16 I think individually they were less than
17 the exempt quantities, but they still were not at
18 background levels. So these were reported as lost
19 sealed sources.

20 Another was a cobalt-57 flood source that
21 was used for transmission studies in nuclear medicine
22 was placed on a patient gurney; when the study was
23 done, transferred the patient back to the room. The
24 gurney went out in the hallway, and with the source
25 still in it, and they went and picked up another

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1 patient and realized that the flood source was missing
2 and later found it where it was on the gurney.

3 So this was not only a lost and found
4 source, but also reported as an exposure of a member
5 of the general public. I think the exposure was less
6 than 10 millirems total, I think, is what they --

7 MEMBER NAG: What do you mean by a flood
8 source?

9 MEMBER LIETO: It is for doing uniformity
10 evaluations of gamma cameras. These are large
11 circular or rectangular disks of about 10 to 20
12 millicuries that is used for quality control the gamma
13 cameras. In this case, they were using it underneath
14 the patient as a transmission source.

15 The next has to do with leaking sealed
16 sources. I am going to probably call on Jeff
17 Williamson here to kind of explain for the last two.
18 But the first involved a shipment of cesium-137 seeds
19 for brachytherapy application.

20 One of the seeds was damaged at the vendor
21 packing location, resulting in contamination of the
22 inner packaging, which was discovered by the licensee
23 upon receipt of the package. The cause was later
24 found to be problems with the vendor and their quality
25 control and survey process, but did not result in any

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1 contamination at the licensee's site.

2 I am going to ask Jeff, if he would, to
3 kind of explain the Mick applicator and cartridge.
4 This is a slide of the Mick applicator. This is the
5 Mick applicator longitudinally here, and the cartridge
6 is this little vertical piece here. Is that right,
7 Jeff?

8 MEMBER WILLIAMSON: Yes. Yes.

9 MEMBER LIETO: Okay. That's the extent of
10 my knowledge, and I'll turn it over to Jeff.

11 MEMBER WILLIAMSON: It is a commonly used
12 device for permanent seed implantation for implanting
13 loose seeds in, hopefully, a linear array which are a
14 preloaded cartridge with the seeds stacked
15 horizontally is inserted. The seeds are pushed out
16 one by one, and in between the user has to retract the
17 needle in order to achieve the desired spacing.

18 MEMBER NAG: Perhaps I might comment. I
19 mean, I do this almost every day. What happens is
20 that, those who are not properly trained, if that seed
21 is not totally aligned, there will be a little
22 resistance. So the one who is uninitiated keeps on
23 pressing on it and, when you keep on pressing on the
24 plunger, the seed can lock here, and that way you have
25 -- So the way to solve it is (a) take the -- out

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1 immediately, realign the seed in the cartridge, put it
2 back; or you are not used to doing that, you have to
3 take that cartridge out and, you know, dispose it --

4 MEMBER WILLIAMSON: I might add that these
5 seeds -- The titanium cladding on these seeds is
6 extremely soft and very easy to rupture and bend. So,
7 you know, rough handling procedures can easily violate
8 the integrity of an iodine seed.

9 MEMBER LIETO: There were two separate
10 incidents that involved iodine seeds rupturing when
11 the cartridge was jammed in the applicator. Another
12 report involved palladium seed being sheared when the
13 cartridge became jammed and the user improperly
14 removed the cartridge and sheared the seed upon
15 removal.

16 Now I know that there has been, I think,
17 an information summary. I don't know if that's the
18 right --

19 DR. HOWE: Information notice.

20 MEMBER LIETO: Information notice on this
21 that went out from the NRC in the spring. Is that
22 about right? Early summer?

23 DR. HOWE: I'm not sure when it went out.

24 MEMBER LIETO: Earlier this year. But
25 some of these incidents have occurred since that

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1 summary or notice had gone out. So it was another
2 reason for reporting it here. So these events still
3 are occurring, even though the notice has gone out.

4 The next category of reports or events
5 that were reported involves landfill alarms. These
6 involved basically improper disposal of medical
7 radioactive waste from licensee. All the events
8 involved the isotopes listed there: Technetium-99m,
9 Iodine-131, Thallium-201 and Gallium-67.

10 Now there were eight reports in which the
11 origin was unknown as to whether it was residential --
12 in other words, it might have come from a patient that
13 had been properly released under 3575 -- or possibly
14 even just improper disposal. So we categorized them
15 under this category of unknown or improper decay-in-
16 storage waste.

17 There were 19 reports total. When I
18 looked at where these were coming from, basically
19 there were three from two non-agreement states and 16
20 from five agreement states in terms of the total
21 reports, and the agreement states are listed there.

22 So there seems to be --

23 MEMBER WILLIAMSON: Go ahead. Sorry.

24 MEMBER LIETO: I was just going to say:
25 So there seems to be very few of the states that are

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1 using NMED as a mechanism for reporting these events,
2 even though these may occur -- From my own personal
3 knowledge, an event may occur in a landfill. It is
4 probably that very few of these events are going into
5 the NMED database.

6 MEMBER BAILEY: Yes. I think there are
7 two factors there. One is, looking at those states,
8 I know that they have a lot of landfill alarms set up.
9 Secondly, there are in some states procedures set up
10 that you don't report them or you don't count them as
11 incidents if they are a certain category.

12 MEMBER LIETO: If they are the low half-
13 life materials, and I'm sure that is probably the
14 case. And in fact, many of the events that were
15 reported -- In fact, I think I rank ordered these
16 states, agreement states, and the number of reports.
17 Interestingly enough, several reports from Alabama
18 were the result of waste transferred from Tennessee.

19 So I think, when you put those two
20 together, that is where most of these events are being
21 reported.

22 Now whether these should still be reported
23 via NMED, I guess, is a question for maybe future
24 discussion. I don't know if the NRC encourages these
25 events being reported into this mechanism or not,

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1 especially when they know what the isotope is;
2 because many of the stations that reported this had
3 identified the isotopes, because they have portable
4 detectors that can identify the specific radionuclide
5 involved.

6 Now the second category of landfill
7 alarms: There were nine reports, and I put this
8 category separate, because I felt these should not
9 have been in NMED. They came from patients that had
10 been released or hospitals where the patients would
11 have been released under 3575.

12 When I say the hospitals, for example,
13 there was, I think, one case that stands out in which
14 they determined that the radionuclide involved was
15 Technetium-99m, and it was a Foley bag, a contaminated
16 Foley bag with urine that was triggering the alarm.

17 All but one of the reports were from
18 agreement states, and the point that, I think, I would
19 make in reviewing these reports, especially these
20 alarms, is that I think the biohazard risk of
21 identifying the source so greatly exceeds the
22 radiation risk involved with identifying these.

23 I think either the state people or whoever
24 is doing the dumpster diving here at the landfills are
25 probably at much greater risk from biohazards than the

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1 radiation risks that are involved with these.

2 MEMBER BAILEY: Ralph, the problem is that
3 the waste sites don't want it, and somebody has to go
4 out -- some of us feel, has to go out, and we try not
5 to do dumpster diving and try to identify it outside
6 the container or have them dump it somewhere. Only we
7 have a bad actor that we suspect do we ask them to go
8 out and dive in the dumpster and recover their stuff.

9 MEMBER LIETO: What was happening in some
10 of these -- and I guess I'll maybe emphasize this
11 again toward the end -- is that, at least from the
12 brief reports in the NMED database, it appears that in
13 some cases they are identifying where this waste comes
14 from, either in a previous slide the hospital, and
15 they are asking them to modify procedures, which
16 probably would be appropriate if it is a decay-in-
17 storage waste that shouldn't have got out.

18 In some of these residences, or in the
19 case of the Foley bag type of thing, they are asking
20 the licensees to modify their procedures or install
21 expensive monitors to monitor all the trash going out.
22 I think we are kind of trying to shoot a fly with a
23 shotgun here, and I'm a little -- I think there's some
24 area of concern, and I don't know what the solution is
25 to this, if there is something that ACMUI might

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1 recommend or that NRC staff might have some
2 suggestions in going back, or whether these are
3 appropriate to be even in the database also. I don't
4 have a recommendation for that right now.

5 In terms of some of the miscellaneous
6 things that we found in terms of the reports, one had
7 to do with a prostate seed implant that was removed 90
8 days post-implant by a non-licensee who reported this,
9 and I'm not really sure how it got into the NMED,
10 being a non-licensee, but anyhow it was reported as a
11 potential overexposure to the surgery staff because of
12 the removal of the prostate with the seeds.

13 NRC in follow-up stated that this was not
14 reportable, since the patient had been released in
15 accordance with 35.75.

16 Another event was an event in which a
17 licensee was doing emergency training exercises with
18 an HDR, which are done on an annual basis. They did
19 not follow the vendor's procedure in using a dummy
20 source set-up, which resulted in the actual source
21 going out, resulting in an exposure to the users in a
22 training exercise and resulted in some exposure to
23 them, nothing in excess of dose limits or anything
24 like that; because as soon as the alarms went off,
25 there was a very hasty exit.

1 Another event, which I think was an event
2 that was reported -- also the same event reported
3 earlier by Donna-Beth, but this was also indicated in
4 the description in the database as a possible
5 noncompliance with release criteria for an iodine-131
6 patient.

7 This was the patient who had dementia and
8 was administered an I-131 capsule, and this capsule
9 was later found several days later at another location
10 under the patient's pillow or cushion, as Donna-Beth
11 described earlier.

12 So the description in the database
13 indicated that this might be some issues with the
14 licensee in not complying with 35.75 in that they
15 released a patient who could not be assured -- there
16 was not some reasonable assurance that they could
17 comply with the release conditions.

18 Another event that was found and was still
19 reported as a medical event was a diagnostic
20 radiopharmaceutical of Technetium-99m that was given.
21 It was the wrong pharmaceutical given to a patient.
22 It does not meet the dose criteria for a medical
23 event, but there was no retraction in the database.

24 So it was still in the there as a medical
25 event, although it really does not meet that criteria.

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1 Some general observations and issues: In
2 a couple of conversations that Donna-Beth and I had
3 regarding identifying events, we found that in
4 querying the database that there were events that she
5 didn't capture and neither did I capture. I think we
6 looked at four different query criteria in trying to
7 capture all these events, both for medical events and
8 these other material events.

9 These three or four that are listed here
10 were ones that I found in the quarterly report of the
11 NMED. They make quarterly reports on their event
12 summaries, and these were described in the actual
13 report.

14 Again, one of them was a leaking stopcock
15 valve during a Technetium-99m stress study. It was
16 classified as an equipment failure under heart-30 --
17 Would that be right? -- which I guess I don't have to
18 probably -- Maybe Dr. Van Decker might probably want
19 to even guess at the number of leaking injections that
20 occur during nuclear stress studies.

21 I find this one kind of very surprising in
22 its report, because this is -- I don't want to say it
23 is a common occurrence, but it is not rare either.

24 Another couple of events -- Another was a
25 leaking dose calibrator standard for Cesium-137. I

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1 have to admit, I've never seen a report of a leaking
2 dose calibrator source before. So I was very curious
3 about this, but yet couldn't find any follow-up
4 information as to was it really leaking and, if so,
5 was it something that was just a flaw in the design of
6 the standard; because these are used in almost every
7 nuclear medicine department with a dose calibrator.

8 So if it happens once, you kind of wonder
9 where else is it happening and not being reported or
10 is this basically something else going on here that is
11 not really a problem with the standard.

12 Another event was the cremation of a body
13 shortly -- a prostate implant, I-125 implant, shortly
14 after -- There was a cremation shortly after implant.
15 I'm sorry, I don't have the total activity on this,
16 but obviously, probably in the range of about 30+
17 millicuries of I-125.

18 This was reported under Part 20, I
19 believe, although if you -- In the NMED database a
20 query of Part 30 events -- excuse me, Part 20
21 violations, if you will, or medical events involving
22 this type of thing, it did not come up under that type
23 of query.

24 Another event had to do -- which was
25 reported as an exposure, was an inpatient, cesium-137

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1 patient, that went into -- I don't know if it was
2 cardiac arrest, but I'm assuming that it was a Code
3 Blue which required immediate emergency care of the
4 hospital team, and the exposure reported as a result
5 of this. This was reported under Part 20 exposure
6 events.

7 So there were some issues that came up
8 that did not capture all the events involving
9 radioactive material use. The landfill alarms
10 regarding patient waste were categorized in some cases
11 as either lost, stolen or missing radioactive
12 materials under Part 20.2201.

13 Really, these are patients that are
14 meeting the criteria for release and, really, they are
15 not lost, stolen or missing. You know, it is probably
16 a contaminated toothbrush or linen or something of
17 that from the house, and it is not really lost,
18 missing or stolen. They put it out there.

19 One of the things, I think, regarding NMED
20 was a real problem, and this may be from my accessing
21 it, and I don't know if that's the case, is that in
22 the reports they give reference documents which may
23 or, hopefully, will provide more detail on the
24 events.

25 Many of these, you couldn't -- They were

1 totally unavailable or simply the original cryptic
2 report that resulted in the NMED event narrative
3 itself.

4 Leaking sources were classified as
5 equipment failures, not under Part 25 or a leaking
6 source criteria. I couldn't find any follow-up
7 assessment that was documented with these reports, and
8 again I think this is a concern that maybe might be
9 for future improvements in that one of the things
10 that, again from the query process and in developing
11 these reports, is that it was very difficult to find
12 things that were medically related.

13 There is not in NMED any type of a data
14 field that indicates where the license field -- who
15 the licensee is that is involved with this. So if you
16 wanted to, say, do a query based on all medical
17 licensees, you can't do that.

18 In fact, some of the events that came up
19 in the queries captured medical -- exposure events
20 that resulted in medical care of the individual that
21 was overexposed, even though the individual had
22 nothing to do with the medical use of radioactive
23 materials.

24 Is there a way to -- as I say, to
25 determine whether the reports are accurate. As I

1 mentioned with the leaking sources, was it really the
2 source that was leaking. Was there some failure with
3 that, or was there something that, in terms of how the
4 source was handled, stored, whatever, that resulted in
5 it leaking?

6 Medical events: There were, I think,
7 several medical events that were reported. Some were
8 retracted. Some were not. I think there was one that
9 was retracted in which, from the narrative, indicated
10 that there was no medical directive, written
11 directive. So I didn't quite understand the reason
12 for that.

13 I think, you know, the other thing is
14 that, should any reported event be included in these
15 quarterly reports? If there is no assessment into the
16 accuracy or the fact that it was later retracted, does
17 that still go into the quarterly reports as
18 statistics of these types of events?

19 I don't have an answer for that, and in
20 looking at the quarterly summary reports, I couldn't
21 determine if there was any type of, for lack of a
22 better term, QC of the reports in terms of, well, this
23 really shouldn't go into the statistics or not.

24 I guess the last one is a question in
25 terms of do the members find value in reporting these

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1 other medical radioactive material events that are not
2 medical events in the definition of the Part 35
3 regarding the patient definition of dose and dosage?

4 CHAIRMAN MALMUD: Thank you, Mr. Lieto.
5 Are there any questions for Mr. Lieto? Dr. Vetter.

6 DR. VETTER: Just a comment. Do we find
7 value in this? I think personally I would find more
8 value if we could somehow group them -- if we perceive
9 there might be a problem that needed to be
10 communicated to the user community, if they could
11 group them and then come up with a recommendation to
12 staff on what that might be, on how to advise the user
13 community.

14 MEMBER NAG: Exactly what we did in the IC
15 recommendations for HDR. We took all the NRC
16 administration at that time. We -- them why it
17 happened and explained. I think that is more
18 beneficial, and in future I think, if we do this, we
19 should take some time beforehand to -- and maybe give
20 a 15 minute presentation, not on all of these, like
21 maybe five of these and a,b, c.

22 CHAIRMAN MALMUD: Mr. Bailey.

23 MEMBER BAILEY: I notice that several of
24 the events involved accelerator produced material, and
25 I would speculate that those probably came from

1 agreement states, although I don't know that for sure.
2 I don't know that NRC licensees would necessarily
3 report accelerator materials that were lost or
4 whatever.

5 So those who are watching the number of
6 incidents that are occurring should remember that you
7 are getting a whole bunch of new sources in that
8 probably will put a spike in the number of reports
9 that you get.

10 CHAIRMAN MALMUD: It seems then the answer
11 to your question is that it would seem useful to the
12 committee if you could group these perhaps with
13 external beam radiation, brachytherapy second group,
14 third group perhaps nuclear medicine issues.

15 I don't think that the committee needs to
16 be informed of every leaky valve during a stress
17 cardiac study, but we are interested in knowing the
18 number of events. Does that summarize it pretty well?
19 Thank you for a very thorough description of what has
20 occurred.

21 If we may, we will move on now to the
22 patient release issue, which is being presented by
23 Cindy Flannery. Thanks, Ralph.

24 MS. FLANNERY: Okay. In the interest of
25 time, I will try to summarize this as much as possible

1 here.

2 This is just an informational presentation
3 to explain an effort between the NRC and the AHRQ,
4 which is the Agency for Healthcare Research and
5 Quality, which is part of the Department of Health and
6 Human Services, and the Center for Disease Control.
7 This is an effort on collecting information on release
8 of patients who have been administered
9 radiopharmaceuticals or implant who have been stopped
10 at security checkpoints.

11 Earlier this year the AHRQ noticed in The
12 Federal Register a project, information collection on
13 security at checkpoints and patients with
14 radiopharmaceuticals, and there are several comments
15 that were received in response to this Federal
16 Register notice, and many of these comments had to do
17 with how this information collection really falls
18 under NRC's jurisdiction.

19 So that began a dialogue between the NRC
20 and AHRQ and CDC, and we decided to collaborate with
21 these agencies on this information's collection. This
22 topic really will become of increasing importance as
23 it is expected that there will be more security
24 checkpoints, and these detectors will grow in number.

25 Patients who have been administered

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1 radiopharmaceuticals or have implants are released in
2 accordance with 10 CFR 35.75, and medical facilities
3 are not required to provide patients with information
4 that could be presented to law enforcement personnel.
5 Oftentimes, when these patients are stopped at
6 security checkpoints, many of these individuals are
7 unaware that they have received a procedure involving
8 radioactive materials and, therefore, sometimes cannot
9 adequately communicate that with the law enforcement.

10 So a few years ago, 2003, NRC issued an
11 information notice about the heightened awareness of
12 patients containing detectable amounts of radiation
13 from medical administrations. The bottom line message
14 in this IN was that NRC urged medical facilities to
15 provide patients with information or documentation to
16 present to law enforcement or security personnel at
17 these security checkpoints.

18 Now NRC has recently issued a temporary
19 instruction. A temporary instruction is intended for
20 inspectors of all medical use facilities, and a
21 temporary instruction gives direction on gathering
22 information in addition to what is collected during --
23 or inspected against during the routine inspections.

24 It is not the goal of the study to
25 evaluate the adequacy of the existing regulations, but

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1 rather just explore the range of practices among the
2 medical facilities. So I have listed here the
3 objectives of the temporary instruction.

4 Of course, the inspectors will be
5 evaluating the compliance with 35.75, but this TI also
6 has as objectives to gather information concerning
7 whether the medical facility is implementing the
8 information notice and, if so, how are they doing
9 that.

10 Ultimately, the data will be used and
11 evaluated by AHRQ or CDC, and an article will be
12 published in a peer review journal.

13 So the goals of the study are, as I said,
14 to explore the range of practices across facilities.
15 What the TI is looking at is determining what methods
16 facilities are using to determine when patients can be
17 released from care, also what type of information is
18 being provided to the patients, including documents to
19 present at security checkpoints, and lastly how this
20 information is being communicated to the patients.

21 In your binders you have a copy of the
22 draft TI, and since the time that these binders were
23 sent out and the meeting here today, the TI has become
24 final. It went into effect. It was signed, finalized
25 and went into effect October 13, and it is planned to

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1 be implemented for a period of three to six months,
2 however much time is needed to gather an adequate
3 statistical sample. The goal is to try to get the
4 information from 60 different facilities.

5 What we are trying to gather information
6 on is facilities ranging all the way from your small,
7 private offices up to your broad scope programs. So
8 we are not just targeting one type of licensee or one
9 group.

10 Lastly here, I have just listed the points
11 of contact with the agencies outside of the NRC. The
12 AHRQ actually administers the contract, but the
13 technical expertise actually comes from the CDC.

14 I don't have any data to provide at this
15 point, because this was just published less than two
16 weeks ago. So, of course, we don't have any data to
17 present, but we plan to present some data at the April
18 meeting, because we should have collected all the
19 information that we need by that time or are close to
20 the end, and we plan to have Dr. Ansari from the CDC
21 present at the April meeting the data that has been
22 collected up to that point.

23 So that's all I have to present. This is
24 more just a heads up of what you will be hearing about
25 more in the future as we have collected the actual

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1 data.

2 CHAIRMAN MALMUD: Thank you. There is a
3 question from Dr. Vetter.

4 DR. VETTER: A couple of quick questions.
5 First of all, will the 60 facilities be NRC licensees?

6 MS. FLANNERY: Yes, they will be.

7 DR. VETTER: Okay. Now this looks like a
8 good set of questions to ask what patients are being
9 told. Will there be any plan to try to assess whether
10 patients are actually following the instructions?

11 MS. FLANNERY: No. It's more just how the
12 medical facilities are implementing, say, for example,
13 the IN.

14 CHAIRMAN MALMUD: Thank you. Dr. Eggli.

15 MEMBER EGGLI: There are actually starting
16 to be articles in the literature about patients being
17 stopped at security. It looks like the worst group is
18 actually the hyperthyroids who are getting under 30
19 millicuries, because they retain so much of the dose
20 for so long. Patients have set off airport detectors
21 as long as six to eight weeks after their therapy.

22 I used to -- I give instructions in my
23 written documentation when patients leave. I used to
24 tell them to avoid government buildings and public
25 transportation and airports for a week. Then I was

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1 doing it for two weeks, and I'm not sure what the
2 answer should be now, but hyperthyroids are setting
3 them off six to eight weeks later.

4 I guess I will modify it for
5 hyperthyroids, but they also carry -- I ask them to
6 carry a copy of their consent form in their wallet,
7 and I tell them brutally that, if they are stopped at
8 security, they will be treated like a terrorist, and
9 the odds are security will be rude to them, and it is
10 better to carry their consent form than to go through
11 that experience.

12 CHAIRMAN MALMUD: Thank you, Dr. Egli.
13 We give the patients a business-size card which
14 indicates the isotope that they received, the amount
15 of the isotope and the date, and tell them don't cross
16 the bridges or tunnels into New York City, don't enter
17 any Federal office buildings. If the President comes
18 to town, stay home, and indicate that they will be
19 regarded as terrorists until they show the card.

20 This always is met with amusement by the
21 patient, since they don't see themselves as looking
22 like terrorists, whatever terrorists look like. But
23 they remember, and I tell each patient that I treat
24 with radioiodine that that's the case.

25 Now we do not do that with all of our

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1 patients who receive isotopes -- for example, thallium
2 which will trigger off some of these monitors -- but
3 it is routine for our therapy patients.

4 How often does this really happen? I
5 mean, we hear all of these apocryphal stories. How
6 often?

7 MEMBER EGGLI: I have one personal
8 experience. It was actually in the early days. I
9 got called by U.S. Customs in Toronto. A patient was
10 not screened leaving the country but screened coming
11 back into the country, and I had to tell Customs
12 exactly what I treated the patient with and when I
13 treated. So I have one personal incident.

14 CHAIRMAN MALMUD: Is there any magnitude?
15 Is it 100, 1000 incidents per year?

16 MEMBER SULEIMAN: I think it is very
17 prevalent, because there are more detectors being put
18 out there. Some of them like will detect 2 MR per
19 hour.

20 CHAIRMAN MALMUD: Well, we think it is
21 probably. I mean, is there any quantification?

22 MEMBER EGGLI: A recent article in the
23 literature was about -- was somewhere between six and
24 eight patients.

25 CHAIRMAN MALMUD: In a year?

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1 MEMBER EGGLI: No. It was just reporting
2 a small series.

3 CHAIRMAN MALMUD: Mr. Essig seems to have
4 some.

5 MR. ESSIG: I have just one rather large
6 number to share, but it includes everything that is
7 passed through the ports of entry into the United
8 States, and Customs reported that over a three-year
9 period they had 318,000 alarms.

10 CHAIRMAN MALMUD: But not from patients
11 treated with radioisotopes.

12 MR. ESSIG: It would include them, but
13 they would be a small subset of that. But that's the
14 only data I have.

15 CHAIRMAN MALMUD: But we have --
16 Currently, we have no idea of the magnitude.

17 MR. ESSIG: The alarm population is large
18 and growing, because the sensitivity detector is
19 getting better, and there are more being deployed, not
20 only at ports of entry but in the interior of the
21 United States.

22 CHAIRMAN MALMUD: Of course, in
23 Philadelphia we have a lot of Federal buildings, and
24 we tell the patients to stay out of the Federal
25 buildings, and also not to fly within a week. But

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1 that is a pearl. I didn't realize we could be as long
2 as six weeks for these hyperthyroid patients. I
3 didn't know they were monitoring that closely. I'll
4 warn the patients about that as well. Thank you.

5 The next item on -- Oh, Ralph?

6 MEMBER LIETO: I just had a question
7 regarding this information collection. Was this --
8 The document for the data gathering, was that
9 developed by NRC or by AHRQ?

10 MS. FLANNERY: Are you referring to the
11 questionnaire, the attachment with the questions?

12 MEMBER LIETO: Yes, the statistical data
13 gathering report, Attachment A. Is that theirs or--

14 MS. FLANNERY: The questions were drafted
15 by the CDC and their contractors. However, they were
16 screened and reviewed, revised by NRC staff.

17 MEMBER LIETO: Because I think it is a
18 gross underestimate in how long it is going to take to
19 complete this. I think there's like over 50
20 questions. Some of them are multi-part, explain and
21 so forth. I think 30 minutes is kind of a gross
22 underestimate in time, but this is just data gathering
23 or is the inspector -- If he gets an answer that he
24 doesn't like or thinks is not right, are they going to
25 be cited for how they respond to this?

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1 MS. FLANNERY: What the inspector is
2 really evaluating the licensee on is compliance with
3 35.75. So these questions really are in addition to
4 what they are being inspected on, if that makes any
5 sense.

6 MEMBER LIETO: Yes, it does, but I just
7 see a real danger, because there is going to be an --
8 There is a lot of room for interpretation on some of
9 these, and I'm just kind of wondering if someone
10 doesn't answer right or says I don't know, does that
11 constitute that they weren't instructed?

12 MS. FLANNERY: There aren't any questions
13 on the Attachment A there that would really put them
14 in an area of noncompliance.

15 CHAIRMAN MALMUD: If I may, we have a
16 comment from a member of the public.

17 MR. WHITE: Hi. Gerald White, AAPM. I
18 would just like to comment. I think this is going to
19 come up over and over again before the ACMUI, and I
20 would like to inform you that the AAPM objected
21 strongly to the AHRQ process, and I'd like to just do
22 one brief paragraph from our letter where we said that
23 their goal, which was "to assure that patients who
24 activate radiation detectors understand why they emit
25 radiation and carry the appropriate documentation to

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1 validate the statements" -- that's their words -- is
2 troubling.

3 Patients should not bear the burden of
4 "understanding the medical technical issues related to
5 their emission of radiation" nor should they be
6 required to educate security personnel on the subject.

7 We note that creating secure,
8 authenticated documentation to allow security
9 personnel to verify the medical nature of the
10 patients' emissions is at best impractical and most
11 likely impossible.

12 Rather, the Federal government should
13 require that radiation detectors used at security
14 screening locations be capable of identifying the
15 isotope within the patient, thus allowing the security
16 staff to verify the medical nature of the emissions.

17 Such detectors are widely available, and
18 we went on to encourage AHRQ to, in fact, gather data
19 on the frequency of use of their detectors -- those
20 detectors and their efficacy. I think we should place
21 the emphasis on the security personnel and not on the
22 patients to solve this problem.

23 CHAIRMAN MALMUD: Thank you for that
24 advice. It certainly does make sense that the patient
25 not be given the burden, but in the meantime we had

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1 best give the patients some identification so that at
2 least they can defend themselves when they are accused
3 of being potential terrorists.

4 We have another item on the agenda, and
5 that is the administrative closing and the action item
6 review. Mohammad Saba. Thank you, Ms. Flannery.

7 MR. SABA: I am going to highlight the
8 actions and recommendations by the Committee during
9 this meeting.

10 The first -- There are several actions and
11 two motions that I have on this paper. But I ask the
12 Committee and the staff to add anything I have missed.

13 The first action is to send a copy of the
14 NMS reorganization to the members. I already gave
15 everybody a copy of reorganization.

16 The second action was the ACMUI agenda
17 should be amended to add a standing agenda item that
18 allows the ACMUI a period of time to discuss emerging
19 medical issues such as imaging agents for breast
20 cancer. This item was suggested by Mr. Bailey.

21 The third -- Go on.

22 MS. WASTLER: No, this is Sandra Wastler.
23 I just wanted to clarify. I know that was suggested
24 by Mr. Bailey, but I'm not sure whether the Committee
25 agreed that that was a viable recommendation. I

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1 personally would think it would be a great idea, but
2 from my notes I did not see that it was called for by
3 the Committee as a whole. Just for clarification.

4 CHAIRMAN MALMUD: You are correct. There
5 was no motion. We could take the motion now, if you
6 wish. All in favor of having the informational item
7 on the agenda for each meeting. Is there a second to
8 the motion? All in favor. Any opposed? Any
9 abstentions. Carries unanimously.

10 Thank you for bringing it to our
11 attention. It is officially a motion. Mohammad?

12 MR. SABA: Okay. The third action was NRC
13 should consider workshops regarding non-implementation
14 for licensees. This was suggested by Mr. Lieto.

15 The fourth action item was NRC should
16 consider listing the ACMUI on the main NRC web page
17 and add ACMUI to the FSME organization chart,
18 suggested by Mr. Lieto.

19 The fifth action --

20 CHAIRMAN MALMUD: That also was not a
21 motion.

22 MEMBER NAG: It's action -- Those were all
23 action items.

24 CHAIRMAN MALMUD: Yes.

25 MEMBER NAG: There were three or four

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1 motions, but these were all action items.

2 CHAIRMAN MALMUD: Please go ahead,
3 Mohammad.

4 MR. SABA: The fifth action was send ACMUI
5 a copy of the pre-decisional paper to the Commission
6 regarding the results of the step actions to identify
7 problems in authorizing medical physicists under 10
8 CFR 35. This was suggested by Dr. Williamson.

9 The last -- No, not the last, the sixth
10 action is the draft non -- The draft not rule should
11 be sent to the ACMUI at the same time that it is sent
12 to the agreement states, as well as the non-related
13 guidance.

14 The last action item is consider revising
15 the language in Volume 21 guidance.

16 As far as I have, I have two motions. The
17 first one is NRC should reword guidance in NUREG 15-6,
18 Volume 21, to state that people who repair the
19 accelerator be trained by the employers.

20 The second item was the attestation
21 requirements for all pathways for being RSO be
22 deleted, i.e., deletion of 35.50(d) from the
23 regulations.

24 CHAIRMAN MALMUD: Dr. Vetter.

25 DR. VETTER: Yes. There was also a motion

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1 to not support William Stein's petition.

2 MR. SABA: Oh, yes.

3 CHAIRMAN MALMUD: Thank you, Dr. Vetter.

4 Were there any other items, Mohammad?

5 MR. SABA: That's it. Oh, the next item
6 is, as usual, the dates for the next meeting. I have
7 two suggested dates. Let me get the calendar, the
8 24th and 25th of April.

9 MEMBER NAG: Would it be possible to have
10 this meeting along with the meeting with the
11 Commissioners?

12 MR. SABA: Sure.

13 MEMBER NAG: We would like to try one with
14 the Commissioners.

15 CHAIRMAN MALMUD: Do we know when the
16 commissioners are meeting?

17 MS. SCHLUETER: No. At this time, we
18 would not know the dates of the annual opportunity for
19 the Committee, but that would be determined probably
20 about three to four months in advance.

21 So what we will do, through our own
22 internal process, is to -- if you have a preference of
23 what month you would like to have your opportunity to
24 meet with the Commission, we would then base the
25 meeting around those dates. So we will have to work

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1 around their schedule.

2 CHAIRMAN MALMUD: Thank you.

3 MEMBER SULEIMAN: April 24th and 25th is
4 fine with me.

5 CHAIRMAN MALMUD: That will be April 24-
6 25. That's a Tuesday-Wednesday?

7 MEMBER NAG: Yes. What was the other
8 option? You said you had two dates.

9 MR. SABA: Oh, that was 25th and 26th and,
10 if it doesn't work, the week before.

11 MS. SCHLUCTER: Well, as long as you
12 understand that it will move based upon the
13 availability of the Commission.

14 MEMBER EGGLI: And, Mr. Chairman, I don't
15 use a paper calendar. Mine is electronic and, since
16 I don't have Internet access right here, I can't get
17 to my calendar to confirm availability for those
18 dates.

19 CHAIRMAN MALMUD: Okay.

20 MEMBER EGGLI: So I would like to see the
21 proposed dates come out by e-mail for a response back
22 to Mr. Saba.

23 CHAIRMAN MALMUD: April 24-25. Thank you.
24 We will ask Mohammad to do that. Also, will this room
25 be available?

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1 MR. SABA: Well, we don't know, but we
2 try.

3 CHAIRMAN MALMUD: You will try? Okay,
4 because we have had some venues that were less than
5 satisfactory.

6 MEMBER NAG: Would any of the hotels be
7 available?

8 CHAIRMAN MALMUD: The Ritz-Carlton in
9 Virginia is available, but not to us.

10 MEMBER SCHWARZ: I think we are waiting
11 for the Commission dates are available before we
12 confirm anything. Correct? Is that what we are also
13 wanting to do?

14 CHAIRMAN MALMUD: Well, we are booking
15 these two dates temporarily, yes. I didn't mean to be
16 flip, Dr. Nag.

17 We have had a problem, as you know. This
18 turns out to be a very fine arrangement in a
19 government building with a fine conference room. We
20 have had less than ideal arrangements. We have had
21 one meeting in a hotel, but I was told it was
22 expensive by comparison to this. So we are trying to
23 conserve our tax dollars.

24 MEMBER NAG: No, what I meant was even
25 hotels in the area are not available, even when we

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1 hold it here.

2 CHAIRMAN MALMUD: Yes, that is a problem.
3 We are having difficulty booking rooms for ourselves,
4 and the sooner that we can set the date, the better
5 off we are in terms of trying to book a room at
6 government rates.

7 Does that complete your agenda, Mohammad?

8 MR. SABA: Yes, that's all I have.

9 CHAIRMAN MALMUD: Well, I would like to
10 point out that, because of the cooperation of all the
11 members of the Committee, we were able to conclude the
12 meeting at 5:20, which is not far off from our goal.

13 In addition, besides thanking all the
14 members of the Committee, both NRC staff and members,
15 for their cooperation and productivity today, to thank
16 the members of the public who took the time to be here
17 to give us their advice and opinions as well.

18 Also, we welcome aboard Janet, and we once
19 again wish Tom every success in his move to the West
20 Coast, a home which has a hot water faucet, a cold
21 water faucet and a Starbucks Coffee ^{faucet} closet, being in
22 Seattle.

23 MS. WASTLER: And, I believe, a gorgeous
24 view of Mount Baker.

25 CHAIRMAN MALMUD: Yes. Well, that's the

1 way it is.

2 Are we supposed to leave these with you
3 today?

4 MR. SABA: Yes, please.

5 CHAIRMAN MALMUD: We will. Those of you
6 who are able to fill these out, leave them with
7 Mohammad today.

8 Thank you all. We will look forward to
9 seeing you in the spring, and wish you all a happy
10 Thanksgiving, a Merry Christmas, a Happy New Year, and
11 everything else that goes between now and then. Thank
12 you.

13 (Whereupon, the foregoing matter went off
14 the record at 5:24 p.m.)

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CERTIFICATE

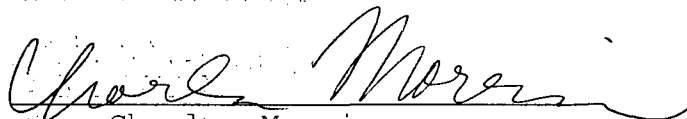
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