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with respect to any report or evidence resulting in a conclusion by the Assistant Secretary that a State has achieved compliance.

(e) The issues considered at the hearing must be limited to those issues of which the State is notified as provided in §1386.90 and paragraph (a) of this section, and new or modified issues described in paragraph (b) of this section, and may not include issues or parts of issues removed from the proceedings pursuant to paragraph (c) of this section.

 $[49~{\rm FR}~11779,~{\rm Mar.}~27,~1984,~{\rm as~amended~at~61}~{\rm FR}~51162,~{\rm Sept.}~30,~1996]$

§ 1386.94 Request to participate in hearing.

- (a) The Department, the State, the State Developmental Disabilities Council, the Designated State Agency, and the State Protection and Advocacy System, as appropriate, are parties to the hearing without making a specific request to participate.
- (b)(1) Other individuals or groups may be recognized as parties if the issues to be considered at the hearing have caused them injury and their interests are relevant to the issues in the hearing.
- (2) Any individual or group wishing to participate as a party must file a petition with the designated individual within 15 days after notice of the hearing has been published in the FEDERAL REGISTER, and must serve a copy on each party of record at that time in accordance with §1386.85(b). The petition must concisely state:
- (i) Petitioner's interest in the proceeding;
 - (ii) Who will appear for petitioner;
- (iii) The issues the petitioner wishes to address; and
- (iv) Whether the petitioner intends to present witnesses.
- (c) (1) Any interested person or organization wishing to participate as amicus curiae must file a petition with the designated individual before the commencement of the hearing. The petition must concisely state:
- (i) The petitioner's interest in the hearing:
- (ii) Who will represent the petitioner, and

- (iii) The issues on which the petitioner intends to present argument.
- (2) The presiding officer may grant the petition if he or she finds that the petitioner has a legitimate interest in the proceedings, that such participation will not unduly delay the outcome and may contribute materially to the proper disposition of the issues.
- (3) An amicus curiae may present a brief oral statement at the hearing at the point in the proceedings specified by the presiding officer. It may submit a written statement of position to the presiding officer prior to the beginning of a hearing and must serve a copy on each party. It also may submit a brief or written statement at such time as the parties submit briefs and must serve a copy on each party.

 $[49~\mathrm{FR}~11779,~\mathrm{Mar.}~27,~1984,~\mathrm{as}~\mathrm{amended}~\mathrm{at}~61~\mathrm{FR}~51162,~\mathrm{Sept.}~30,~1996]$

HEARING PROCEDURES

$\S 1386.100$ Who presides.

- (a) The presiding officer at a hearing must be the Assistant Secretary or someone designated by the Assistant Secretary.
- (b) The designation of a presiding officer must be in writing. A copy of the designation must be served on all parties and amici curiae.

§ 1386.101 Authority of presiding officer.

- (a) The presiding officer has the duty to conduct a fair hearing, avoid delay, maintain order, and make a record of the proceedings. The presiding officer has all powers necessary to accomplish these ends, including, but not limited to, the power to:
- (1) Change the date, time, and place of the hearing, upon notice to the parties. This includes the power to continue the hearing in whole or in part;
- (2) Hold conferences to settle or simplify the issues in a proceeding, or to consider other matters that may aid in the expeditious disposition of the proceedings;
- (3) Regulate participation of parties and amici curiae and require parties and amici curiae to state their positions with respect to the issues in the proceeding:

- (4) Administer oaths and affirmations,
- (5) Rule on motions and other procedural items on matters pending before him or her, including issuance of protective orders or other relief to a party against whom discovery is sought;
- (6) Regulate the course of the hearing and conduct of counsel therein;
 - (7) Examine witnesses;
- (8) Receive, rule on, exclude, or limit evidence or discovery;
- (9) Fix for the time for filing motions, petitions, briefs, or other items in matters pending before him or her,
- (10) If the presiding officer is the Assistant Secretary, make a final decision:
- (11) If the presiding officer is a person other than the Assistant Secretary, he or she shall certify the entire record, including recommended findings and proposed decision, to the Assistant Secretary;
- (12) Take any action authorized by the rules in the subpart or 5 U.S.C. 551–559; and
- (b) The presiding officer does not have authority to compel the production of witnesses, papers, or other evidence by subpoena.
- (c) If the presiding officer is a person other than the Assistant Secretary, his or her authority is to render a recommended decision with respect to program requirements which are to be considered at the hearing. In case of any noncompliance, he or she shall recommend whether payments or allotments should be withheld with respect to the entire State plan or the activities of the State's Protection and Advocacy System, or whether the payments or allotments should be withheld only with respect to those parts of the program affected by such noncompliance.

[49 FR 11779, Mar. 27, 1984, as amended at 61 FR 51162, Sept. 30, 1996]

§ 1386.102 Rights of parties.

All parties may:

- (a) Appear by counsel, or other authorized representative, in all hearing proceedings;
- (b) Participate in any prehearing conference held by the presiding officer.

- (c) Agree to stipulations of facts which will be made a part of the record;
- (d) Make opening statements at the hearing;
- (e) Present relevant evidence on the issues at the hearing;
- (f) Present witnesses who then must be available for cross-examination by all other parties;
- (g) Present oral arguments at the hearing:
- (h) Submit written briefs, proposed findings of fact, and proposed conclusions of law, after the hearing.

§1386.103 Discovery.

The Department and any party named in the Notice issued pursuant to §1386.90 has the right to conduct discovery (including depositions) against opposing parties as provided by the Federal Rules of Civil Procedure. There is no fixed rule on priority of discovery. Upon written motion, the presiding officer must promptly rule upon any objection to discovery action. The presiding officer also has the power to grant a protective order or relief to any party against whom discovery is sought and to restrict or control discovery so as to prevent undue delay in the conduct of the hearing. Upon the failure of any party to make discovery, the presiding officer may issue any order and impose any sanction other than contempt orders authorized by Rule 37 of the Federal Rules of Civil Procedure.

§1386.104 Evidentiary purpose.

The hearing is directed to receiving factual evidence and expert opinion testimony related to the issues in the proceeding. Argument will not be received in evidence; rather, it must be presented in statements, memoranda, or briefs, as directed by the presiding officer. Brief opening statements, which shall be limited to a statement of the party's position and what it intends to prove, may be made at hearings.

§ 1386.105 Evidence.

(a) Testimony. Testimony by witnesses at the hearing is given orally under oath or affirmation. Witnesses