

UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION 8

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http://www.epa.gov/region08

Ref: **REF: 8P-W-GW**

[To All Region 8 State UIC Program Managers] (see list at end of document)

RE: Fiscal Year 2008 Region 8 UIC Program

Advice of Tentative UIC Grant Allotment, Reporting Requirements and Guidance

Dear [UIC Program Manager]:

The purpose of this letter is to provide you with the Underground Injection Control (UIC) program Regional Operating Guidance for federal Fiscal Year 2008 (FY08), and to inform you of the availability of Source Water Protection funding made available through Section 1443(b) of the Safe Drinking Water Act, as amended. We are providing this information to you to assist your preparation of your FY08 grant application, budget, and UIC Work plan.

FY08 UIC Program Tentative Grant Allotment

The FY08 UIC Program Draft Tentative Allotments will be forwarded to you as soon as they become available from our Headquarters office. We again anticipate that your final UIC grant allotment will not change significantly from your final UIC grant allotment of previous years. However, as in previous years, tentative allotments, calculated by the Office of Water, Ground Water Protection Division, are based on a proposed budget request and are subject to revision once a final budget has been approved by Congress. The minimum 25% matching for these grants may be met through funding, in-kind services, or a combination of both.

FY08 UIC Program Reporting

EPA Regions and National Program Managers have jointly identified Regional FY 08 targets for Program Activity Measures (PAMs) that are designed to have a target and the estimated progress needed to meet the national goals. While the development continues on the UIC Program National Database that will automate UIC reporting in the future, until it is implemented and able to accept electronic reporting directly from your Program, we request that you continue to submit to your Regional project officer both the 7520 Reports and the UIC Measures Reports. A summary of your reporting requirements and schedule for FY08 is included in Appendix 2. Please note that Measure SDW- 7 reports the number of wells with mechanical integrity failures during the reporting period. Please report all instances where a

well has experienced a mechanical integrity failure, including those times when wellhead monitoring or other integrity monitoring has revealed a mechanical integrity failure of the well in addition to those failures identified during an actual mechanical integrity test. If necessary, we can discuss this Measure in more detail at the annual State UIC Manager's meeting.

FY08 UIC Program Guidance

We will be working with you to develop your annual grant work plans or Performance Partnership Agreements to plan how to best allocate available UIC Program resources to meet National Program goals and measures. The *National Water Program Strategic Plan for 2003 – 2008* describes how EPA, States, Tribes and others will work together to protect and improve the quality of the Nation's waters. We encourage you to take a few moments to review the *Plan* in its entirety. The *Plan* may be accessed online at: http://www.epa.gov/water/waterplan/.

Finally, our Region 8 EPA Ground Water Program goal remains to support your ongoing efforts and successes toward integrating national strategies and priorities into strong ground water protection and UIC program activities. We will endeavor to continue to provide you with support and assistance for achieving your program's goals and objectives. We look forward to continuing our longstanding partnership, and working together to maintain your leadership UIC and ground water protection program.

Sincerely, Sincerely,

Elisabeth Evans, Director Technical Enforcement Program Steven J. Pratt, Director Ground Water Program

Enclosures:

- \$ Appendix #1 FY08 UIC (4-12-06 DRAFT) Program Activities Measure (PAM's)
- \$ Appendix #2 FY08 UIC 7520 Reporting Instructions, Definitions and Schedule
- \$ Appendix #3 Updated List of UIC Program Contacts for EPA Region 8

bcc: J. Hidinger, Region 8 State Assistance Program Director

- D. Thomas, Region 8 Water Program Director
- J. Wardell, Montana Operations Office Director
- E. Evans, Technical Enforcement Program Director
- S. Pratt, Ground Water Program Manager
- D. Minter, 8P-W-GW
- D. Jackson, 8P-W-GW
- N. Wiser, 8TEP-UFO
- C. Hutchings, 8TEP-UFO
- C. Tinsley, 8P-W-GW
- L. Bowling, 8P-W-GW
- M. Smith, 8P-W-GW
- W. Cheung, 8P-W-GW

FY 2008	Region	What to Report	Report
	8	_	Due to
UIC Measures	Target		Region 8
CDW 6	80%		
SDW-6 Percent of identified Class V Motor Vehicle	8070	1. Number of MVWDWs <u>closed</u> in	Apr 20, 08
Waste Disposal wells that are closed or		<i>program history</i>.2. Number of MVWDWs <u>closed in</u>	
permitted.		FY08.	Oct 20, 08
		3. Number of MVWDWs issued	
		permits in <i>program history</i> .	
		4. Number of MVWDWs <u>issued</u>	
		permits in FY08.5. Number of MVWDWs identified in	
		program history.	
		6. Number of MVWDWs identified in	
		<u>FY08</u> .	
SDW-7a	98%	Number of Class I wells with MI failures	Apr 20, 08
Percent of Class I injection wells that		in FY08. (include when wellhead monitoring or other integrity monitoring has	
maintain mechanical integrity and thereby reduce the potential to endanger		revealed a mechanical integrity failure of the	Oct 20, 08
underground sources of drinking water.		well in addition to failures identified during	
SDW-7b	98%	an actual mechanical integrity test.) Number of Class II wells with MI	
Percent of Class II injection wells that	7070	failures in FY08. (include when wellhead	Apr 20, 08
maintain mechanical integrity and thereby		monitoring or other integrity monitoring has	
reduce the potential to endanger		revealed a mechanical integrity failure of the	Oct 20, 08
underground sources of drinking water.		well in addition to failures identified during an actual mechanical integrity test.)	
SDW-7c	98%	Number of Class III wells with MI	Apr 20, 08
Percent of deep injection wells that are used		failures in FY08. (include when wellhead	71pi 20, 00
for salt solution mining (Class III) that		monitoring or other integrity monitoring has revealed a mechanical integrity failure of the	Oct 20, 08
maintain mechanical integrity and thereby reduce the potential to endanger		well in addition to failures identified during	001 20, 00
underground sources of drinking water.		an actual mechanical integrity test.)	
SDW-8	96%	Number of high priority Class V wells	Apr 20, 08
Number, and national percent, of high		in ground water based community	Apr 20, 00
priority Class V wells identified in ground		water system source water areas that	Oct 20, 08
water based community water system source water areas that are closed or		have been identified, and the	20,00
permitted.		number closed or permitted, <u>in</u>	
Politica .		program history.2. Number of high priority Class V wells	
		in ground water based community	
		water system source water areas that	
		have been identified, and the	
		number closed or permitted, <u>in</u>	
		<u>FY08</u> (7520-2B IX.)	

FY08 UIC Reporting Instructions, Definitions and Schedule

<u>FY08 UIC Reporting Instructions</u>: In FY08, please submit the following to your Region 8 UIC Project Officer according to the enclosed Reporting Schedule:

7520's + "PAM's" Electronic (spreadsheet) Report - to be provided later (Preferred Option)

<u>or</u>

7520's + the two "extra" Reports (below)

Number of MI Failures Report

MI Failures	Class I	Class II ER	Class II SWD	Class III Salt	Class III Metal
MI failure No endangerment					
MI failure Possible endangerment					
MI failure Known endangerment					

Class V High Priority Wells Report

Class V High Priority Wells	Number of wells identified	Number of wells permitted	Number of wells closed
MVWDW in program history			
MVWDW in FY08			
Class V in SWP area in program history			
Class V in SWP area in FY08			

FY08 Reporting Definitions

<u>Ground water-based CWS's:</u> The number is determined from the state SDWIS database, which is nationally defined in SDWIS as the number of CWSs where the primary source facility is a well or, if there is more than one source facility, the practical definition of this term is CWSs where all the of the source facilities are wells.

<u>High priority Class V wells</u>: High priority wells include motor vehicle waste disposal wells, large capacity cesspools, industrial wells, plus any other categories identified by the State. The considerations for adding categories are:

- 1) existence of the well type in the State,
- $2)\ likelihood\ of\ endangerment\ to\ USDWs\ based\ on\ geology\ and/or\ a\ quantitative\ assessment\ of\ the\ well\ types,\ and$
- 3) whether the well type is or is not already sufficiently regulated by a governmental entity within the State.

(State definitions for high priority wells will be established by the UIC Director for a Direct Implementation state or between the State Director and EPA Region for primacy states by the end of the first quarter of the reporting year.)

<u>Inspection for Class I, II, III, and deep Class V wells:</u> A complete inspection for Class I, II, III and deep Class V wells should include an assessment of the well head, pressure and flow meters, pipeline connections, and any other equipment associated with the injection system. An inspection is considered complete only when a report has been filed with the regulating authority. *Citation:* 7520-3.

<u>Inspection for Shallow Class V wells:</u> A shallow Class V well inspection is an examination at a facility that has or is likely to have an injection well(s) to determine if it falls under the UIC Program's authority and if the facility is in full compliance with regulations. Class V inspections should include those that are done to inspect "for" Class V wells as well as for existing wells on the inventory. An inspection is considered complete only when a report has been filed with the regulating authority.

<u>Maintaining Mechanical Integrity (MI):</u> An injection well has maintained MI when: (1) there is no significant leak in the casing, tubing, or packer, and (2) there is no significant fluid movement into an USDW through vertical channels adjacent to the injection well bore. *Citation: 40 CFR 146.8*

<u>Permitted Motor Vehicle Waste Disposal Wells (MVWDWs)</u> Under the 1999 revisions to the Underground Injection Control Regulations for Class V Wells (64 *FR* 68545, December 7, 1999), MVWDWs are permitted if they are individually permitted, come under a general permit, or under an area permit.

Permitted Wells: An injection well has an authorization, license, or equivalent control document issued by EPA or an approved primacy state to implement the requirements of parts 144 (Underground Injection Control Program), 145 (State UIC Program Requirements), 146 (Underground Injection Control Program: Criteria and Standards), and 124 (Procedures for Decision Making). A permitted well is not authorized by rule (§144.21). *Citation:* 40 CFR144.3.

<u>Significant Violations</u>: These violations are the same as injection wells in Significant Non-Compliance. <u>For Class I:</u> Violations that are associated with a potential to impact a USDW (e.g., MI failure, excessive injection pressure, release to un-permitted zones, etc.), whereas minor infractions (e.g., late paperwork, absence of wellhead signs) would not necessarily require SNC reporting. A pattern of late reporting can be a SNC. *Citation: UIC Guidance # 81 (UIC Class I SNC Definition-3/95)*.

For Class II and III: SNC is defined as follows:

- **a.** Unauthorized injection -any unauthorized emplacement of fluids;
- **b.** <u>Mechanical Integrity</u> -well operation without MI which causes the movement of fluid outside of the authorized zone, if such movement may have the potential for endangering a USDW;

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c. <u>Injection pressure</u> - well operation at an injection pressure that exceeds the permitted or authorized injection pressure and causes the movement of fluid outside the authorized zone of injection;

- **d.** <u>Plugging and abandonment</u> the plugging and abandonment of an injection well in an unauthorized manner. The definition includes "walking away from" a responsibility to plug and abandon a well. These wells are in SNC only when there is endangerment of USDW and there is an identifiable owner/operator;
- **e.** <u>Violation of a Formal Order</u> -any violation of a formal enforcement action, including an administrative or judicial order, consent agreement, judgement, or equivalent State action; **f.** <u>Falsification</u> The knowing submission or use of any false information in a permit application, periodic report or special request for information about a well. <u>Citations: 7520-2A (Compliance Evaluation)</u>, 7520-2B (Compliance Evaluation and Significant Noncompliance) and 7520 (Quarterly Exceptions List), Office Director Memo (12/4/86), and UIC Guidance # 81 (UIC Class I SNC Definition-3/95), Guidance # 58 (9/09/87), and 40 CFR 144.12.

<u>Response</u> addressing an injection well in Significant Violation is one of three actions listed to bring a well in violation into compliance within 90 days: 1 "... verify that the owner/operator has returned to compliance; 2. place the owner/operator on an enforceable compliance schedule and track to ensure future compliance; or 3. initiate a formal enforcement action against the owner/operator." *Citations: UIC Program Compliance Strategy for Primacy and DI States, p.20-21-3/87, and 7520-2A, and 7520-2B.*<u>Survey:</u> "A survey is to determine whether a Class V well exists at a facility. Determinations can be made by contacting the facility owner/operator, by written correspondence, phone, or actual inspections."

<u>Survey completed for counties or ground water based CWS's:</u> A "complete" survey occurs when all likely high priority Class V well locations within the county or source water areas for a CWS are fully canvassed.

<u>Violations</u> (for Classes I, II, III, and V): The Agency recognizes six categories of UIC injection well violations as follows: (1) unauthorized injection, (2) MI violations, (3) operation and maintenance violations, (4) plugging and abandonment violations, (5) monitoring and reporting violations, and (6) generalized category of others. These violations can range from to non-significant to significant noncompliance (SNC). These six categories include all violations of the UIC regulations from significant to minor paperwork violations. *Citations:* 7520-2A (Compliance Evaluation), 7520-2B (Compliance Evaluation and Significant Noncompliance), 7520-4 (Quarterly Exceptions List), and UIC Guidance # 58 (UIC Class I Significant Non-Compliance Definition 3/95).

Violations addressed: Violations should be counted as addressed if:

- ${f a.}$ A facility returns to compliance though informal means , such as through: (1) notice of violation (NOV), (2) or by other means such as informal written and verbal warnings; or,
- **b.** A formal action has been issued, e.g., administrative order (AO), bilateral compliance agreement (State tool), or civil referral, etc (including closures or permit issuances).

<u>Wells closed</u>: Well closures include: (1) discontinuation of unauthorized injection of fluids, and (2) authorized plugging and abandonment procedures. *Citations: 7520-2B, 40 CFR 144.82 and 144.89*.

FY08 - UIC Reporting Schedule

Report Required:	Reporting Cycle	<u>Due Date</u>
7520-1 (Permit Review & Issuance, AOR)	Annual	Oct 20
7520-2A (Compliance Evaluation, Enforcement)	Semi-annual	Apr 20, Oct 20
7520-2B (Significant Non-Compliance, Enforcement)	Semi-annual	Apr 20, Oct 20
7520-3 (Inspections, Mechanical Integrity Testing)	Semi-annual	Apr 20, Oct 20
7520-4 (Quarterly Exceptions List)	Quarterly	Jan 20, Apr 20, Jul 20, Oct 20
"PAM's" OnLine Electronic Spreadsheet Report (Preferred Option) or "extra" Report	Semi-annual	Apr 20, Oct 20
7520-5 (Final Financial Status Report, or "FSR")	Annual	Dec 31

EPA Region 8 Underground Injection Control Program Contacts

Name	Title / Responsibility	Office	Phone	
Stephen S. Tuber	Assistant Regional Administrator	Office of Partnerships and Regulatory Assistance	(303) 312-6241	
Carol Campbell	Deputy Assistant Regional Administrator	Office of Partnerships and Regulatory Assistance	(303) 312-6340	
<u>Debra H. Thomas</u>	Water Program Director	Water Program	(303) 312-6260	
Steven J. Pratt, P.E. (inactive)	Ground Water Unit Director	Ground Water	(303) 312-6575	
June Carnall	Ground Water Unit Administrative Assistant	Ground Water	(303) 312-7827	
Dan W. Jackson	UIC Deep Well Team Leader - Class I, II & III UIC Geologist - Permits, State Programs (CO 1425, UT 1425)	Ground Water/UIC	(303) 312-6155	
Chuck Tinsley	UIC Engineer - Class II, State Programs (ND 1425, SD 1425)	Ground Water/UIC	(303) 312-6266	
<u>Trish Pfeiffer</u>	Engineer - UIC Class II Specialist, Permits (1/2 time UST/LUST)	Ground Water/UIC	(303) 312-6271	
<u>Linda Bowling</u>	Engineer - UIC Class II Specialist, State Programs (WY 1425)	Ground Water/UIC	(303) 312-6254	
Margo Smith	Engineer - UIC Class II Specialist, State Programs (MT 1425)	Ground Water/UIC	(303) 312-6318	

Douglas K. Minter	UIC Shallow Well Team Leader - Class V	Ground Water/UIC	(303) 312-6089
<u>Valois Shea</u>	Class V Team	Ground Water/UIC	(303) 312-6276
Wendy Cheung, PhD.	Engineer - Class V, Carbon Sequestration, Class III Uranium Class I, II and III Permits	Ground Water/UIC	(303) 312-6242
Andrew M. Gaydosh	Assistant Regional Administrator	Office of Enforcement and Compliance Assistance	(303) 312-6406
Elisabeth (Liz) Evans	Technical Enforcement Program Director	Technical Enforcement Program	(303) 312-6217
Nathan M. Wiser	UIC Class 1, II and III Compliance & Enforcement Leader	Technical Enforcement Program	(303) 312-6211
Carol Hutchings	UIC Class V Compliance & Enforcement Leader	Technical Enforcement Program	(303) 312-6485
Britta Campbell-Copt	UIC Financial Responsibility Specialist, Class V Enforcement	Technical Enforcement Program	(303) 312-6229

State UIC Agency Mailing List for FY08 Guidance

Mr. David Dillon Colorado Oil and Gas Conservation Commission 1120 Lincoln St., Suite 801 Denver, Colorado 80203

Mr. George Hudak Montana Board of Oil and Gas Conservation 2535 St. John's Avenue Billings, Montana 59102

Mr. Mark Bohrer North Dakota Industrial Commission, Oil and Gas Division 600 East Boulevard Avenue Department 405 Bismarck, North Dakota 58505-0840

Mr. Carl Anderson North Dakota Department of Health, Division of Water Quality 1200 Missouri Avenue Bismarck, North Dakota 58505

Ms. Anita Yan South Dakota Department of Environment and Natural Resources 523 East Capitol Pierre South Dakota 57501

Mr. Dan Jarvis Utah Division Oil, Gas and Mining P.O. Box 145801 Salt Lake City, Utah 84114

Ms. Candace Cady Utah DEQ Division of Water Quality P.O. Box 144870 Salt Lake City, Utah 84114

Mrs. Janie Nelson Wyoming Oil and Gas Conservation Commission P. O. Box 2640 Casper, Wyoming 82602

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