

Gallatin National Forest Travel Plan Final Environmental Impact Statement

Volume 2

Table of Contents

CHAPTER 3	1
Introduction.....	1
ISSUE 1: BALD EAGLE	2
Changes from the Draft to the Final EIS	2
Affected Environment.....	2
Horse Butte	3
Ridge	4
Narrows	4
Moonlight	4
Canyon	5
Halford Camp	5
Grayling Arm	5
Quake Lake	5
Direct and Indirect Effects.....	6
Analysis Methodology.....	6
Winter Travel.....	6
Summer Travel.....	9
Cumulative Effects.....	11
Effects of Proposed Goals, Objectives, Standards and Guidelines.....	13
Consistency with Laws, Regulations, Policy, and Federal, Regional, State and Local Land Use Plans.....	14
ISSUE 2: BIG GAME (UNGULATES).....	15
Changes from the Draft to the Final EIS	15
Introduction.....	15
Affected Environment.....	15
Elk Habitat Use and Summer Travel	18
Elk Vulnerability and Summer Travel.....	19
Winter Travel and Big Game.....	20
Direct and Indirect Effects.....	21
Elk Habitat Use/Vulnerability and Summer Travel.....	24
District 301 (Hyalite-Portal)	24
District 310 (Upper Gallatin).....	25
District 312 (West Bridger)	26
District 314 (Upper Yellowstone West)	28
District 315 (West Slope Crazy Mountains).....	28
District 317 (Upper Yellowstone East).....	30

District 360 (North Madison).....	30
District 361 (Hebgen-Upper Madison).....	31
District 362 (South Madison).....	32
District 393 (East Bridger).....	33
Winter Travel and Big Game.....	34
District 301 (Hyalite-Portal).....	34
District 310 (Upper Gallatin).....	35
District 311 (Lower Gallatin).....	36
District 312 (West Bridger).....	37
District 313 (Gardiner).....	38
District 314 (Upper Yellowstone West).....	38
District 315 (West Slope Crazy Mountains).....	39
District 317 (Upper Yellowstone East).....	40
District 360 (North Madison).....	41
District 361 (Hebgen-Upper Madison).....	41
District 362 (South Madison).....	42
District 393 (East Bridger).....	43
District 560 (Boulder River-Deer Creeks).....	44
District 580 (East Slope Crazy Mountains).....	44
Table 3.2. 1 MFWP elk/deer hunting districts on the Gallatin National Forest used to analyze effects of Travel Plan alternatives on big game.....	45
Table 3.2. 2 Density (mi/sq mi) of open roads in elk/deer hunting districts by alternative for summer motorized travel, calculated for Forest Service roads only and for all roads.....	45
Table 3.2. 3 Density (mi/sq mi) of open routes (roads and trails) in elk/deer hunting districts, by alternative for summer motorized travel, calculated for Forest Service routes only and for all routes.....	46
Table 3.2. 4 Percentage of secure elk habitat in elk/deer hunting districts by alternatives for summer motorized travel. Secure habitat values were calculated using all routes open to passenger car or ATVs within the Forest boundary.....	47
Table 3.2. 5 Area (mile ²) of big game winter ranges within hunting districts on the Gallatin National Forest.....	47
Table 3.2. 6 Density (mi/sq mi) of groomed and designated snowmobile, cross-country ski, and snowshoe routes within elk, moose, bighorn sheep, and mountain goat winter range by hunting district, by alternative.....	48
Table 3.2. 7 Percentages of elk, moose, bighorn sheep and mountain goat winter range closed to snowmobiles off designated routes, by alternative.....	49
Cumulative Effects.....	50
Elk Habitat Use and Summer Travel.....	55
Elk Vulnerability and Summer Travel.....	57
Winter Travel and Big Game.....	58
Effects of Proposed Goals, Objectives, Standards and Guidelines.....	59
Consistency with Laws, Regulations, Policy, and Federal, Regional, State and Local Land Use Plans (including the Forest Plan).....	63
ISSUE 3: BIOLOGICAL DIVERSITY AND ECOLOGICAL SUSTAINABILITY.....	65
Changes from the Draft to the Final EIS.....	65
Introduction.....	65
Affected Environment.....	66
Table 3.3. 1 General relationship between carnivores and roads/highways (modified from Ruediger 1996:6).....	68
Direct and Indirect Effects.....	70
Analysis Methodology.....	70

Corridors	71
Bear Canyon Corridor	72
Table 3.3. 2 Route density for the Bear Canyon TPA corridor. (FS = Forest Service, Non-FS = private, state, other)	72
North Bridgers Corridor	74
Table 3.3. 3 Route density for the North Bridgers TPA corridor. (FS = Forest Service, Non-FS = private, state, other)	74
Lionhead TPA Corridor	75
Table 3.3. 4 Route density for the Lionhead TPA. (FS = Forest Service, Non-FS = private, state, other)	76
Vegetative Diversity	78
Potential Old Growth	78
Rare Habitats	80
Cumulative Effects	82
Specific Cumulative Effects on Corridors	82
Bear Canyon Corridor	82
North Bridgers Corridor	82
Lionhead Corridor	82
General Corridors	82
Table 3.3. 5 Gallatin National Forest key linkage areas (from Ruediger et al. 1999)	83
Cumulative Effects of Past, Present and Reasonably Foreseeable Programs and Activities with the Travel Plan Alternatives	86
Effects of Proposed Goals, Objectives, Standards and Guidelines	87
Consistency with Laws, Regulations, Policy, and Federal, Regional, State and Local Land Use Plans (including the Forest Plan)	92
ISSUE 4: CULTURAL RESOURCES	93
Changes from the Draft to the Final EIS	93
Introduction	93
ATV Trail Impacts	93
Impacts to Traditional Cultural Properties	93
Vandalism and Illegal Collecting	93
Affected Environment	94
ATV Use of Trails	94
Traditional Cultural Areas	94
Vandalism and Illegal Collecting	94
Direct and Indirect Effects	96
Analysis Methodology	96
General Comparison of the Alternatives	97
ATV Trails and Use	97
Table 3.4. 1 Effects to cultural resources from summer motorized ATV use, by alternative	98
Traditional Cultural Areas	98
Winter Motorized	98
Table 3.4. 2 Effects to Traditional Cultural Properties from winter motorized use, by alternative	98
Summer Motorized	99
Table 3.4. 3 Effects to Traditional Cultural Properties from summer motorized use, by alternative	99
Vandalism and Illegal Collecting - Proposed Route Corridors	99
Table 3.4. 4 Effects to cultural resources from proposed summer motorized use routes, by alternative	100
Cumulative Effects	101
Effects of Proposed Goals, Objectives, Standards and Guidelines	101

Consistency with Laws, Regulations, Policy, and Federal, Regional, State, and Local Land Use Plans (including the Forest Plan).....	101
ISSUE 5: SOCIAL AND ECONOMIC IMPACTS.....	102
Changes from the Draft to the Final EIS	102
Introduction.....	102
Affected Environment.....	102
Population.....	103
Lifestyle	108
Attitudes, Values, and Beliefs.....	109
Economic Conditions and Trends.....	109
Economic Effects	120
Analysis Methodology	120
Direct and Indirect Effects of Travel Management	122
Cumulative Effects.....	124
Consistency with Laws, Regulations, Policy, and Other Direction.....	124
Table 3.5. 1 Population Density of the GNF SEA.....	125
Table 3.5. 2 Residency Characteristics for the Percent of Population 5 Years and older for the GNF SEA.....	125
Table 3.5. 3 Housing Unit Numbers in the GNF SEA.....	125
Table 3.5. 4 Gender Composition of the Counties of GNF SEA, Census 2000.....	126
Table 3.5. 5 Age of Population of the Counties for the GNF SEA, Census 2000.....	126
Table 3.5. 6 Racial Diversity for the GNF SEA, Census 2000.....	126
Table 3.5. 7 Family Poverty Levels for the GNF SEA.....	127
Table 3.5. 8 Farm Statistics for the GNF SEA.....	128
Table 3.5. 9 Employment by Type, Gallatin County.....	128
Table 3.5. 10 Employment by Type, Park County.....	129
Table 3.5. 11 Employment by Type, Sweet Grass County.....	129
Table 3.5. 12 Gallatin County Employment by Industry (SIC) 1970, 1980, 1990, 2000.....	130
Table 3.5. 13 Gallatin County Employment by Industry (NAICS) 2001-2003.....	131
Table 3.5. 14 Park County Employment by Industry (SIC) 1970, 1980, 1990, 2000.....	132
Table 3.5. 15 Park County Employment by Industry (NAICS) 2001-2003.....	133
Table 3.5. 16 Sweet Grass County Employment by Industry (SIC) 1970, 1980, 1990, 2000.....	134
Table 3.5. 17 Sweet Grass County Employment by Industry (NAICS) 2001-2003.....	135
Table 3.5. 18 Sources of Personal Income, Gallatin County 1973-2003.....	136
Table 3.5. 19 Sources of Personal Income, Park County 1973-2003.....	136
Table 3.5. 20 Sources of Personal Income, Sweet Grass County 1973-2003.....	137
Table 3.5. 21 Gallatin County Earnings by Industry (SIC) 1970, 1980, 1990, 2000.....	138
Table 3.5. 22 Gallatin County Earnings by Industry (NAICS) 2001-2003.....	139
Table 3.5. 23 Park County Earnings by Industry (SIC) 1970, 1980, 1990, 2000.....	140
Table 3.5. 24 Park County Earnings by Industry (NAICS) 2001-2003.....	141
Table 3.5. 25 Sweet Grass County Earnings by Industry (SIC) 1970, 1980, 1990, 2000.....	142
Table 3.5. 26 Sweet Grass County Earnings by Industry (NAICS) 2001-2003.....	143
Table 3.5. 27 Summary statistics for monthly unemployment rates for the GNF SEA.....	143
Table 3.5. 28 Gallatin National Forest activity participation and primary activity	144
Table 3.5. 29 Number of Visits and Expenditures by Activity Type	145
Table 3.5. 30 Employment and Labor Income Response Coefficients by Activity Type	145
Table 3.5. 31 Estimated Employment and Labor Income for Current Use Levels Reported by NVUM	146
Table 3.5. 32 Employment and Labor Income Response Coefficients by Two-Digit NAICS Industries for Nonmotorized Activities.....	147
Table 3.5. 33 Employment and Labor Income Response Coefficients by Two-Digit NAICS Industries for Motorized Activities	151
ISSUE 6: ENFORCEMENT.....	155
Changes from the Draft to the Final EIS	155
Introduction.....	155

Affected Environment.....	155
Table 3.6. 1 Gallatin National Forest 1998 violation summary data (Montana) from Law Enforcement and Investigations Management Attainment Reporting System.....	156
Table 3.6. 2 Gallatin National Forest 2003 violation summary data (Montana) from Law Enforcement and Investigations Management Attainment Reporting System.....	158
Analysis Methodology.....	162
Enforceability Criteria.....	162
Comparison of Alternatives.....	163
Table 3.6. 3 Alternative 1 – Enforceability criteria ranking by mountain range.....	165
Table 3.6. 4 Alternative 2 - Enforceability criteria ranking by mountain range.....	166
Table 3.6. 5 Alternative 3 – Enforceability criteria ranking by mountain range.....	166
Table 3.6. 6 Alternative 4 – Enforceability criteria ranking by mountain range.....	167
Table 3.6. 7 Alternative 5 – Enforceability criteria ranking by mountain range.....	167
Table 3.6. 8 Alternative 6 – Enforceability criteria ranking by mountain range.....	168
Table 3.6. 9 Alternative 7-M – Enforceability criteria ranking by mountain range.....	168
Table 3.6. 10 Total acres of high potential summer motorized trespass, by mountain range.....	169
Table 3.6. 11 Acres of high potential summer motorized trespass – within ¼-mile of an open motorized route, by mountain range.....	169
Table 3.6. 12 Acres of desirable snowmobile terrain (accessible) within proposed closed areas, by mountain range, Alternatives 1 and 2.....	169
Table 3.6. 13 Acres of desirable snowmobile terrain (accessible) within proposed closed areas, by mountain range, Alternatives 3 and 4.....	171
Table 3.6. 14 Acres of desirable snowmobile terrain (accessible) within proposed closed areas, by mountain range, Alternatives 5 and 6.....	172
Table 3.6. 15 Acres of desirable snowmobile terrain (accessible) within proposed closed areas, by mountain range, Alternative 7-M.....	173
Implementation.....	174
Information and Education.....	175
Enforcement and Monitoring.....	175
Cumulative Effects.....	175
Effects of Proposed Goals, Objectives, Standards and Guidelines.....	175
Consistency with Laws, Regulations, Policy, and Federal, Regional, State and Local Land Use Plans (including the Forest Plan).....	176
 ISSUE 7: FISHERIES.....	 177
Changes from the Draft to the Final EIS.....	177
Introduction.....	177
Affected Environment.....	178
Fish and Amphibian Distribution and Population Characteristics.....	178
Table 3.7. 1 Known sensitive species presence, total open road density, sediment delivery, and riparian habitat condition in Gallatin National Forest, by TPA.....	178
Watershed Condition and Stream Habitat Characteristics.....	179
Table 3.7. 2 Rosgen stream channel types (Rosgen 1996).....	180
Effects on Stream Channel Form and Function.....	182
Effects on Riparian Ecosystems.....	183
Effects on Habitat Fragmentation.....	184
Effects on Exploitation of Recreational and Native Fisheries.....	184
Direct and Indirect Effects.....	185
Analysis Methodology.....	185
Uses Dismissed from Detailed Analysis.....	185
Fish and Amphibians and their Habitat.....	185
Spatial Bounds.....	186

Temporal Bounds.....	186
Definition of Direct and Indirect Effects	186
General Comparison of Alternatives	186
Table 3.7. 3 Comparison of effects to fish, amphibians, and their habitats by alternative (Wilderness).....	188
Table 3.7. 4 Comparison of effects to fish, amphibians, and their habitats by alternative (Bangtails TPA).....	189
Table 3.7. 5 Comparison of effects to fish, amphibians, and their habitats by alternative (Bear Canyon TPA).....	189
Table 3.7. 6 Comparison of effects to fish, amphibians, and their habitats by alternative (Big Sky TPA).....	189
Table 3.7. 7 Comparison of effects to fish, amphibians, and their habitats by alternative (Bozeman Creek TPA).....	190
Table 3.7. 8 Comparison of effects to fish, amphibians, and their habitats by alternative (Bridger Canyon TPA).....	190
Table 3.7. 9 Comparison of effects to fish, amphibians, and their habitats by alternative (Cabin Creek TPA).....	190
Table 3.7. 10 Comparison of effects to fish, amphibians, and their habitats by alternative (Cherry Creek TPA).....	191
Table 3.7. 11 Comparison of effects to fish, amphibians, and their habitats by alternative (Cooke City TPA).....	191
Table 3.7. 12 Comparison of effects to fish, amphibians, and their habitats by alternative (Deer Creeks TPA).....	192
Table 3.7. 13 Comparison of effects to fish, amphibians, and their habitats by alternative (East Boulder TPA).....	193
Table 3.7. 14 Comparison of effects to fish, amphibians, and their habitats by alternative (East Crazyes TPA).....	193
Table 3.7. 15 Comparison of effects to fish, amphibians, and their habitats by alternative (Fairy Lake TPA).....	194
Table 3.7. 16 Comparison of effects to fish, amphibians, and their habitats by alternative (Gallatin Crest TPA).....	194
Table 3.7. 17 Comparison of effects to fish, amphibians, and their habitats by alternative (Gallatin River Canyon TPA).....	195
Table 3.7. 18 Comparison of effects to fish, amphibians, and their habitats by alternative (Gallatin Roaded TPA).....	195
Table 3.7. 19 Comparison of effects to fish, amphibians, and their habitats by alternative (Gardiner Basin TPA).....	195
Table 3.7. 20 Comparison of effects to fish, amphibians, and their habitats by alternative (Hebgen Lake Basin TPA).....	196
Table 3.7. 21 Comparison of effects to fish, amphibians, and their habitats by alternative (Hyalite TPA).....	196
Table 3.7. 22 Comparison of effects to fish, amphibians, and their habitats by alternative (Ibex TPA).....	197
Table 3.7. 23 Comparison of effects to fish, amphibians, and their habitats by alternative (Lionhead TPA).....	197
Table 3.7. 24 Comparison of effects to fish, amphibians, and their habitats by alternative (Main Boulder TPA).....	198
Table 3.7. 25 Comparison of effects to fish, amphibians, and their habitats by alternative (Mill Creek TPA).....	198
Table 3.7. 26 Comparison of effects to fish, amphibians, and their habitats by alternative (Mission TPA).....	199
Table 3.7. 27 Comparison of effects to fish, amphibians, and their habitats by alternative (North Bridgers TPA).....	199
Table 3.7. 28 Comparison of effects to fish, amphibians, and their habitats by alternative (Porcupine Buffalo Horn).....	200
Table 3.7. 29 Comparison of effects to fish, amphibians, and their habitats by alternative (Sawtooth TPA).....	200
Table 3.7. 30 Comparison of effects to fish, amphibians, and their habitats by alternative (Shields TPA).....	201
Table 3.7. 31 Comparison of effects to fish, amphibians, and their habitats by alternative (South Plateau TPA).....	202
Table 3.7. 32 Comparison of effects to fish, amphibians, and their habitats by alternative (Taylor Fork TPA).....	202
Table 3.7. 33 Comparison of effects to fish, amphibians, and their habitats by alternative (Tom Miner Rock TPA).....	202
Table 3.7. 34 Comparison of effects to fish, amphibians, and their habitats by alternative (West Bridgers North TPA).....	203
Table 3.7. 35 Comparison of effects to fish, amphibians, and their habitats by alternative (West Bridgers South TPA).....	203

Table 3.7. 36 Comparison of effects to fish, amphibians, and their habitats by alternative (Yankee Jim Canyon TPA).....	203
Table 3.7. 37 Comparison of effects to fish, amphibians, and their habitats by alternative (Yellowstone TPA).....	204
Cumulative Effects.....	204
Net Effects of Past and Present Programs and Activities.....	204
Projected Combined Effects of Reasonably Foreseeable Programs and Activities.....	205
Cumulative Effects of Past, Present and Reasonably Foreseeable Programs and Activities with the Travel Plan Alternatives.....	205
Effects of Proposed Goals, Objectives, Standards and Guidelines.....	206
Table 3.7. 38 Substrate sediment and sediment delivery % >Natural by Forest stream category.....	208
Biological Evaluation Determination.....	209
Fish Species.....	209
Amphibian Species.....	209
Biological Evaluation Determination for Sensitive Species.....	210
Table 3.7. 39 Sensitive species impact determinations.....	210
Consistency with Laws, Regulations, Policy, and Federal, Regional, State and Local Land Use Plans (including the Forest Plan).....	210
Table 3.7. 40 Gallatin National Forest Plan implementation guidelines (May 1996) for optimal habitat attributes for streams within the analysis area. Percent fines is the amount of fine sediments (<6.3 mm) deposited as a percentage of overall substrate composition.....	212
ISSUE 8: FOREST PLAN AMENDMENTS TO REMOVE EXISTING STANDARDS RELATED TO TRAVEL MANAGEMENT.....	214
Changes from the Draft to the Final EIS.....	214
Introduction.....	214
Affected Environment.....	215
Direct and Indirect Effects.....	217
Elk Effective Cover- Forest-wide Standard 6.a.4 (Gallatin Forest Plan:II-18).....	218
Table 3.8. 1 Miles of open road (Forest Service and private) and HEI value, by alternative.....	219
Recreation Opportunity Spectrum (ROS).....	221
Cumulative Effects.....	222
Consistency with Laws, Regulations, Policy, and Federal, Regional, State and Local Land Use Plans (including the Forest Plan).....	223
ISSUE 9: GENERAL WILDLIFE.....	225
Changes from the Draft to the Final EIS.....	225
Affected Environment.....	225
Table 3.9. 1 Participation rates and distance traveled for some motorized and non-motorized activities (McCool and Harris 1994).....	226
Wildlife Mortality.....	226
Table 3.9. 2 Characteristics making a species vulnerable to three major effects of roads.....	227
Habitat Change.....	228
Habitat Loss.....	228
Habitat Quality.....	228
Direct and Indirect Effects.....	232
Analysis Methodology.....	232
Mortality.....	233
Direct Habitat Loss.....	233
Indirect Habitat Loss.....	234

The Crazy Mountains.....	235
Bridger/Bangtail Mountains.....	235
Absaroka Beartooth Mountains	236
Gallatin Mountain Range.....	237
Madison Mountain Range.....	237
Henry's Mountains.....	238
Summary.....	239
Cumulative Effects.....	240
Net Effects of Past and Present Programs and Activities	240
Projected Combined Effects of Reasonably Foreseeable Programs and Activities.....	242
Cumulative Effects of Past, Present and Reasonably Foreseeable Programs and Activities with the Travel Plan Alternatives	244
Effects of Proposed Goals, Objectives, Standards and Guidelines.....	245
Proposed Forest-wide Direction, Alternatives 2-6 and 7-M.....	245
Consistency with Laws, Regulations, Policy, and Federal, Regional, State and Local Land Use Plans (including the Forest Plan).....	249
Table 3.9. 3 Percent of core acres, or habitat not affected by motorized (M) and motorized and non- motorized (M/N) routes combined, by alternative.....	251
 ISSUE 10: GRIZZLY BEAR.....	254
Changes from the Draft to the Final EIS	254
Introduction.....	255
Affected Environment.....	255
Background on Motorized Access and Grizzly Bears on the Gallatin National Forest.....	255
Table 3.10. 1 The rule set for secure habitat management in the Yellowstone Primary Conservation Area (ICST 2003:41).....	258
Table 3.10. 2a Square miles of secure habitat in the subunits all or part on the Gallatin National Forest (numbers include private inholdings within Forest Service boundaries and all ownerships of roads, FS, NPS, BLM, state, county, private) as given in Conservation Strategy (p. 151).	259
Table 3.10. 2b Effects on Non-National Forest routes (private, State, and County) on Gallatin National Forest grizzly bear subunits (excerpted from p.136, Conservation Strategy, ICST 2003).	259
Habitat Value and Habitat Effectiveness	260
Table 3.10. 3 Percent of six habitat value categories in each of the grizzly bear management subunits on the Gallatin National Forest. Six categories were determined from raw CEM habitat value outputs that provide relative comparisons across seasons.	260
Table 3.10. 4 Habitat effectiveness by season for subunits on the Gallatin National Forest from the Grizzly Bear Cumulative Effects Model.....	261
Summer Motorized Use	263
Summer Non-Motorized Use	269
Winter Motorized Use.....	270
Winter Non-Motorized Use	275
Direct and Indirect Effects	276
Analysis Methodology	276
Effects of Summer Motorized Use by Grizzly Bear Subunit	277
Boulder/Slough #1 and #2	277
Table 3.10. 5 Total Motorized Access Route Densities (TMARD), Open Motorized Access Route Densities (OMARD), and percent secure habitat of the Boulder/Slough #1 and #2 Grizzly Bear Subunits.	278
Crandall/Sunlight #1 and #2	279
Table 3.10. 6 Total Motorized Access Route Densities (TMARD), Open Motorized Access Route Densities (OMARD), and percent secure habitat of the Crandall/Sunlight #1 and #2 Grizzly Bear Subunits.	280

Lamar #1	281
Table 3.10. 7 Total Motorized Access Route Densities (TMARD), Open Motorized Access Route Densities (OMARD), and percent secure habitat of the Lamar #1 Grizzly Bear Subunit	281
Hellroaring/Bear #1 and #2	282
Table 3.10. 8 Total Motorized Access Route Densities (TMARD), Open Motorized Access Route Densities (OMARD), and percent secure habitat of the Hellroaring/Bear #1 and #2 Grizzly Bear Subunits	283
Gallatin #3	284
Table 3.10. 9 Total Motorized Access Route Densities (TMARD), Open Motorized Access Route Densities (OMARD), and percent secure habitat of the Gallatin #3 Grizzly Bear Subunit	285
Hilgard #1 and #2	286
Table 3.10. 10 Total Motorized Access Route Densities (TMARD), Open Motorized Access Route Densities (OMARD), and percent secure habitat of the Hilgard # 1 and #2 Grizzly Bear Subunits	287
Madison # 1 and #2	289
Table 3.10. 11 Total Motorized Access Route Densities (TMARD), Open Motorized Access Route Densities (OMARD), and percent secure habitat of the Madison # 1 Grizzly Bear Subunits	291
Table 3.10. 12 Total Motorized Access Route Densities (TMARD), Open Motorized Access Route Densities (OMARD), and percent secure habitat of the Madison #2 Grizzly Bear Subunits	291
Plateau #1	292
Table 3.10. 13 Total Motorized Access Route Densities (TMARD), Open Motorized Access Route Densities (OMARD), and percent secure habitat of the Plateau # 1 Grizzly Bear Subunit	293
Henry's Lake #2	294
Table 3.10. 14 Total Motorized Route Densities (TMARD), Open Motorized Access Route Densities (OMARD), and percent secure habitat of the Henry's Lake #2 Grizzly Bear Subunit	294
Areas of the Gallatin National Forest Outside of the Recovery Zone	295
Mile and Sheep Creek	296
Table 3.10. 15 Percent secure habitat Mile/Sheep Creek area outside of the Grizzly Bear Primary Conservation Area	296
Absaroka Beartooth	296
Table 3.10. 16 Percent secure habitat of the Absaroka Beartooth area outside of the Grizzly Bear Primary Conservation Area	297
Gallatin/Madison	297
Table 3.10. 17 Percent secure habitat of the Gallatin/Madison area outside of the Grizzly Bear Primary Conservation Area	298
Summary for Summer Motorized Use	298
Motorized Winter Use	300
Absaroka Beartooth Mountains	300
Table 3.10. 18 Yearlong snowmobile closures in the Absaroka Beartooth Mountains, by alternative	301
Gallatin Mountain Range	302
Table 3.10. 19 Yearlong snowmobile closures in the Gallatin Mountains, by alternative	302
Table 3.10. 20 Seasonal snowmobile closures in the Gallatin Mountains, by alternative (in addition to yearlong closures)	303
Henry's Mountains	304
Table 3.10. 21 Yearlong snowmobile closures in the Henry's Mountains, by alternative	304
Table 3.10. 22 Seasonal snowmobile closures in the Henry's Mountains, by alternative (in addition to yearlong closures)	304
Madison Mountain Range	305
Table 3.10. 23 Yearlong snowmobile closures in the Madison Range, by alternative	306
Table 3.10. 24 Seasonal snowmobile closures in the Madison Range, by alternative (in addition to yearlong closures)	306
Summary of Winter Motorized Snowmobile Effects	307
Cumulative Effects	307
Net Effects of Past and Present Programs and Activities	308
Projected Combined Effects of Reasonably Effects of Reasonably Foreseeable Programs and Activities	313

Table 3.10. 25 Table of secure habitat percentages by subunit and area outside of the Recovery Zone across Travel Plan alternatives.....	316
Cumulative Effects of Past, Present and Reasonably Foreseeable Programs and Activities with the Travel Plan Alternatives	316
Effects of Proposed Goals, Objectives, Standards and Guidelines.....	322
Proposed Forest-wide Direction, Alternatives 2-6 and 7-M.....	322
Consistency with Laws, Regulations, Policy, and Federal, Regional, State and Local Land Use Plans (including the Forest Plan).....	327
 ISSUE 11: TRANSPORTATION SYSTEM IMPLEMENTABILITY	 330
Changes from the Draft to the Final EIS	330
Introduction.....	330
Affected Environment.....	330
General Roads Discussion	330
Table 3.11. 1 Current distribution of open roads by road class.....	331
Passenger Car Roads.....	332
Table 3.11. 2 Current distribution of traffic lanes on passenger car roads.....	332
Table 3.11. 3 Current distribution of surface types on passenger car roads.....	333
Backcountry Roads	333
Administrative Roads.....	333
User Roads.....	333
Project Roads	334
General Trails Discussion.....	334
Table 3.11. 4 Current distribution of trails by trail class.....	334
Motorized Summer Trails.....	335
Motorized Winter Trails	336
Non-Motorized Summer Trails.....	336
Non-Motorized Winter Trails	337
Direct and Indirect Effects.....	337
Analysis Methodology.....	337
Comparison of Impacts by Alternative.....	337
Phase 1 – Immediate Changes to the Transportation System.....	337
Table 3.11. 5 Implementation schedule for Phase 1 – immediate changes.....	338
Phase 2 – Short-term Changes to the Transportation System.....	339
Table 3.11. 6 Implementation schedule for Phase 2 – short-term changes.....	339
Phase 3 – Long-term changes to the transportation system.....	344
Cumulative Effects.....	349
Effects of Proposed Goals, Objectives, Standards and Guidelines.....	349
Consistency with Laws, Regulations, Policy, and Federal, Regional, State and Local Land Use Plans (including the Forest Plan).....	349
 ISSUE 12: INVASIVE WEEDS.....	 350
Changes from the Draft to the Final EIS	350
Introduction.....	350
Affected Environment.....	351
Scientific Literature Review	351
Current Weed Condition on the Gallatin National Forest	352
Table 3.12. 1 Acres of mapped/inventoried weeds by ranger district in April 2002.....	352
Risk Assessment for Habitat Susceptible to Weed Infestation.....	353

Table 3.12. 2 Weed Risk analysis, no disturbance.....	354
Direct and Indirect Analysis Methodology.....	355
Spatial and Temporal Cumulative Effects Boundaries.....	355
Direct and Indirect Effects.....	356
Direct Effects.....	356
Indirect Effects.....	356
Table 3.12. 3 Acres of existing weeds, Acres of motorized routes for each alternative.....	357
Cumulative Effects.....	357
Net Effects of Past and Present Programs and Activities.....	357
Projected Combined Effects of Reasonably Effects of Reasonably Foreseeable Programs and Activities.....	357
Cumulative Effects of Past, Present and Reasonably Foreseeable Programs and Activities with the Travel Plan Alternatives.....	358
Consistency with Laws, Regulations, Policy, and Federal, Regional, State and Local Land Use Plans (including the Forest Plan).....	358
 ISSUE 13: LYNX.....	 359
Changes from the Draft to the Final EIS.....	359
Statement of the Issue.....	360
Affected Environment.....	360
Introduction.....	360
Description of Population and Habitat Status.....	361
Species Occurrence.....	362
Analysis Methodology.....	363
Table 3.13. 1 Conservation measures applicable to all programs and activities.....	364
Table 3.13. 2 Conservation measures to address risk factors affecting lynz productivity.....	365
Table 3.13. 3 Conservation measures to address mortality risk factors; movement/dispersal.....	366
Effects Parameters.....	366
Lynx Analysis Units (LAU) on the Gallatin National Forest.....	367
Table 3.13. 4 Gallatin Forest LAUs: summer ORD, winter miles/ acres, Alternative 1.....	368
Direct and Indirect Effects.....	370
Effects Common to all Alternatives.....	370
Direct Effects.....	370
Indirect Effects.....	370
Summer Motorized Use.....	370
Winter Routes.....	371
Habitat Connectivity.....	373
Effects by LAU - Summer.....	375
Table 3.13. 5 Summer motorized open road and motorized trail density, by LAU, by alternative.....	375
Effects by Alternative - Summer.....	376
Effects by LAU - Winter.....	376
Table 3.13. 6 Miles of designated over-the-snow routes, and acres and percent of closed snowmobile area, by alternative by LAU.....	378
Table 3.13. 7 LAUs/alternatives with increase or (decrease) above baseline of over-the-snow routes and acres of snowmobile area closure.....	379
Table 3.13. 8 LAUs Compliance with LCAS by Alternative (Yes or No).....	385
Effects by Alternative - Winter.....	386
Table 3.13. 9 Alternatives with increase of over-the-snow routes and acrews of snowmobile area closure above baseline.....	386
Effects on Habitat Connectivity.....	387

Summary of Effects by LCAS Conservation Measures	387
Table 3.13. 10 Relationship of proposed alternatives to applicable conservation measures.....	387
Cumulative Effects.....	389
Net Effects of Past and Present Programs and Activities	389
Projected Combined Effects of Reasonably Effects of Reasonably Foreseeable Programs and Activities	390
Cumulative Effects of Past, Present and Reasonably Foreseeable Programs and Activities with the Travel Plan Alternatives	392
Travel Plan Area Proposed Goals, Objectives, Standards and Guidelines.....	393
Consistency with Laws, Regulations, Policy, and Federal, Regional, State and Local Land Use Plans (including the Forest Plan).....	395
 ISSUE 14: MIGRATORY BIRDS	 396
Changes from the Draft to the Final EIS	396
Introduction.....	396
Affected Environment.....	396
Direct and Indirect Effects	397
Analysis Methodology	397
Effects Common to All Alternatives.....	398
Habitat Modification.....	398
Habitat Loss	398
Table 3.14. 1 Bird species relatively restricted to habitats typically affected by travel facilities.....	399
Habitat Fragmentation	399
Pollution.....	402
Disturbance	402
Comparison of Direct and Indirect Effects by Alternative	404
Cumulative Effects.....	405
Net Effects of Past and Present Programs and Activities	405
Projected Combined Effects of Reasonably Effects of Reasonably Foreseeable Programs and Activities	408
Effects of Proposed Goals, Objectives, Standards and Guidelines.....	408
Consistency with Laws, Regulations, Policy, and Federal, Regional, State and Local Land Use Plans (including the Forest Plan).....	412
 ISSUE 15: NOISE.....	 413
Changes from the Draft to the Final EIS	413
Introduction.....	413
Affected Environment.....	413
Direct and Indirect Effects	415
Analysis Methodology	415
Effects of All Alternatives (1 through 7-M)	415
Table 3.15. 1 Distances to limits of audibility for individual vehicle pass-bys in open and forested terrain and in average and quiet background conditions.	416
Cumulative Effects.....	417
Net Effects of Past and Present Programs and Activities	417
Projected Combined Effects of Reasonably Effects of Reasonably Foreseeable Programs and Activities	417

Cumulative Effects of Past, Present and Reasonably Foreseeable Programs and Activities with the Travel Plan Alternatives	417
Effects of Proposed Goals, Objectives, Standards and Guidelines.....	418
Consistency with Laws, Regulations, Policy, and Federal, Regional, State and Local Land Use Plans (including the Forest Plan).....	418
Applicable Laws, Regulations and Policy	418
Consistency with Laws, Regulations and Policy	419
ISSUE 16: RECREATION.....	420
Changes from the Draft to the Final EIS	420
Introduction.....	420
Affected Environment.....	421
Gallatin Forest Recreation Use Information	421
Table 3.16. 1 Gallatin National Forest activity participation and primary activity, 2003.....	423
Table 3.16. 2 Perception of crowding by Gallatin Forest recreation visitors by site type (% site visits).....	423
National and Regional Recreation Participation Data	424
Table 3.16. 3 National trends in estimated percentages and numbers of persons 12 years of age or older who participated one or more times in a recreation activity during a 12-month period, 1982-1983 and 2000-2001.....	424
Table 3.16. 4 Percentage of Montana residents 12 years of age or older participating one or more times during a 12-month period (2000-2001).....	425
Regional Recreation Trend Predictions	426
Table 3.16. 5 Participation in some dispersed recreation activities in the Rockies, and projection index for participation in 2010, 2020 and 2050.....	426
Table 3.16. 6 Number of days of some dispersed recreation activities in the Rockies, and projection index for participation in 2010, 2020 and 2050.....	426
Regional Demographics and Potential Effects on Recreation Use Patterns.....	427
Recreation Use Conflict.....	428
Gallatin National Forest Niche in Providing Recreation Opportunities	429
Table 3.16. 7 Estimated recreation use for Forests surrounding the Gallatin.....	430
Table 3.16. 8 Primary recreation activity participation (top four activities per Forest).....	430
Table 3.16. 9 Recreation setting (ROS Class*) for the GYA and eastern Montana National Forests (thousands of acres).....	431
Table 3.16. 10 Summary of Wilderness, Wilderness Study Areas, and Inventoried Roadless for Region 1 Eastside and GYA National Forests (approximate acres in thousands).....	432
Recreation Opportunity Spectrum (ROS) – Current Situation	432
Table 3.16. 11 Current Forest Plan (1987) ROS approximate net acres, by mountain range.....	433
Summary of Current Road and Trail Opportunities	433
Direct and Indirect Effects.....	434
Analysis Methodology.....	434
Recreation Opportunity Spectrum (ROS) Analysis.....	435
Table 3.16. 12 Spring/summer/fall ROS classes approximate acres by mountain range, by alternative.....	437
Table 3.16. 13 Winter ROS classes approximate acres by mountain range, by alternative.....	438
Table 3.16. 14 Miles of non-motorized trails within spring/summer/fall motorized ROS classes, by mountain range, by alternative.....	440
Recreation Effects Analysis – A Comparison of Recreation Opportunities.....	440
Table 3.16. 15 Approximate miles of motorized and non-motorized trail outside of designated Wilderness, by alternative.....	441
Table 3.16. 16 Approximate total miles of motorized or non-motorized trail, including trails inside of designated Wilderness.....	441
Recreation Opportunity Tables and Figures	441
Table 3.16. 17 Summer hiking trail opportunities, Forest-wide.....	442
Table 3.16. 18 Summary of summer motorized routes, Forest-wide.....	445
Table 3.16. 19 Driving for pleasure, opportunities by mountain range.....	446

Table 3.16. 20 Skiing and Snowshoeing Opportunities, Forest-wide	449
Table 3.16. 21 Winter motorized recreational opportunities, Forest-wide	453
Summer Non-Motorized Opportunities	457
Hiking/Backpacking	457
Mountain Biking	457
Table 3.16. 22 Comparison of mountain bike opportunities, by mountain range.....	458
Recreational Livestock (Pack and Saddle Stock)	460
Table 3.16. 23 Approximate miles of trail where recreational livestock use would be emphasized, by alternative	461
Table 3.16. 24 Miles of trail and acres of area where recreational livestock would be prohibited, by alternative	461
Snowmobiling	462
Cross-Country/Backcountry Skiing and Snowshoeing.....	463
Table 3.16. 25 Miles of cross-country ski trails marked or groomed in areas open to snowmobiles and in areas closed to snowmobiles.....	463
Table 3.16. 26 Total miles of cross-country ski trails, groomed or marked, by alternative	464
Driving for Pleasure on Forest Roads	465
ATVs.....	465
Table 3.16. 27 Approximate miles of ATV opportunities on system routes, by alternative.....	466
Motorcycles.....	467
Table 3.16. 28 Comparison of dedicated motorcycle route miles to those shared with ATVs, by alternative	467
Ice Climbing.....	468
Accessibility of Forest Trails	469
Recreation Effects Conclusions	470
Cumulative Effects.....	473
Net Effects of Past and Present Programs and Activities	473
Projected Combined Effects of Reasonably Effects of Reasonably Foreseeable Programs and Activities	474
Cumulative Effects of Past, Present and Reasonably Foreseeable Programs and Activities with the Travel Plan Alternatives	475
Effects of Proposed Goals, Objectives, Standards and Guidelines.....	478
Consistency with Laws, Regulations, Policy, and Federal, Regional, State and Local Land Use Plans (including the Forest Plan).....	482
 ISSUE 17: RIPARIAN AREAS	 484
Changes from the Draft to the Final EIS	484
Introduction.....	484
Affected Environment.....	485
Analysis Methodology	487
Effects Parameters	487
Direct and Indirect Effects.....	488
Effects by Travel Planning Area (TPA).....	488
Table 3.17. 1 Riparian habitat lost to Gallatin Forest travel routes, existing baseline.....	488
Effects by Alternative	490
Alternative 1.....	490
Alternative 2.....	490
Alternatives 3 through 7-M.....	491
Cumulative Effects.....	492
Net Effects of Past and Present Programs and Activities	492

Projected Combined Effects of Reasonably Effects of Reasonably Foreseeable Programs and Activities	492
Cumulative Effects of Past, Present and Reasonably Foreseeable Programs and Activities with the Travel Plan Alternatives	493
Effects of Proposed Goals, Objectives, Standards and Guidelines.....	494
Consistency with Laws, Regulations, Policy, and Federal, Regional, State and Local Land Use Plans (including the Forest Plan).....	496
ISSUE 18: ROADLESS AREAS.....	497
Changes from the Draft to the Final EIS	497
Introduction.....	497
Affected Environment.....	497
Table 3.18. 1 Land base of the Gallatin National Forest (Forest Service land only).....	498
Direct and Indirect Effects	500
Analysis Methodology	500
Table 3.18. 2 Roadless characteristics and Wilderness attributes.....	502
Inventoried Roadless Areas	502
Table 3.18. 3 Approximate miles of single-track trails converted to ATV trails in roadless areas, by alternative.....	506
Table 3.18. 4 Subjective ranking of responsiveness to maintaining roadless character, by alternative.....	508
Table 3.18. 5 Summary of road miles in inventoried roadless, by mountain range, by alternative.....	508
Table 3.18. 6 Summary of ATV and motorcycle routes, by mountain range, by alternative.....	509
Table 3.18. 7 Winter use miles in roadless areas, by mountain range, by alternative.....	511
Table 3.18. 8 Summary of winter snowmobile area closures, by mountain range, by alternative.....	512
Cumulative Effects.....	512
Net Effects of Past and Present Programs and Activities	512
Projected Combined Effects of Reasonably Effects of Reasonably Foreseeable Programs and Activities	512
Cumulative Effects of Past, Present and Reasonably Foreseeable Programs and Activities with the Travel Plan Alternatives	514
Effects of Proposed Goals, Objectives, Standards and Guidelines.....	514
Consistency with Laws, Regulations, Policy, and Federal, Regional, State, and Local Land Use Plans (including the Forest Plan).....	516
ISSUE 19: SOILS	519
Changes from the Draft to the Final EIS	519
Introduction.....	519
Affected Environment.....	519
Roads.....	519
Trails	520
Off-road and trail Use and New Trail Construction	522
Direct and Indirect Effects.....	522
Trail Use Effects	522
Table 3.19. 1 Miles of existing motorized trail on sensitive soils, by alternative.....	523
Table 3.19. 2 Miles of existing trail on sensitive soils closed to horses, by alternative.....	523
Motorized Trail Use Effects by TPA	523
TPAs with zero miles of motorized trail on sensitive soil.....	523
TPAs with less than one mile of motorized trail on sensitive soil.....	524
Table 3.19. 3 TPAs with less than one mile of motorized trail on sensitive soil.....	524

Travel Planning Areas with More Than One Mile of Motorized Trail on Sensitive Soil	524
Table 3.19. 4 TPAs with more than one mile of motorized trail on sensitive soil.....	524
Bear Canyon TPA	525
Table 3.19. 5 Soil quality with mitigation.....	525
Cabin Creek TPA	525
Table 3.19. 6 Soil quality with mitigation.....	525
Gallatin Crest TPA.....	526
Table 3.19. 7 Soil quality with mitigation	526
Porcupine-Buffalo Horn TPA	526
Table 3.19. 8 Soil quality with mitigation.....	526
Taylor Fork TPA.....	527
Table 3.19. 9 Soil quality with mitigation.....	527
Deer Creeks, East Boulder, Fairy Lake, Gallatin River Canyon, Gallatin Roaded, Main Boulder, Mill Creek, Mission TPAs.....	527
Table 3.19. 10 Soil quality with mitigation.....	527
Effects by Users Off Roads and Trails or New Trail Construction	528
General Comparison of Alternatives	528
Off-Road and Trail Use	528
Motorized Off-Road and Trail Use.....	528
Table 3.19. 11 Acres accessible for motorized off trail use	529
Table 3.19. 12 Acres accessible for motorized off-road and trail use on sensitive soil.....	529
Table 3.19. 13 Acres accessible for motorized off-road and trail use on high alpine vegetation.....	529
Table 3.19. 14 Soil quality standards with mitigation.....	529
Horse Off-Trail Use	530
Table 3.19. 15 Acres of sensitive vegetation closed to horses.....	530
Table 3.19. 16 Soil quality standards with mitigation.....	530
New Trail Construction.....	530
Table 3.19. 17 Proposed new trails, by alternative.....	530
Cumulative Effects.....	530
Scope of the Cumulative Effects Analysis for Soils.....	531
Net Effects of Past and Present Programs and Activities	531
Projected Combined Effects of Reasonably Effects of Reasonably Foreseeable Programs and Activities	531
Cumulative Effects of Past, Present and Reasonably Foreseeable Programs and Activities with the Travel Plan Alternatives	531
Effects of Proposed Goals, Objectives, Standards and Guidelines.....	533
Consistency with Laws, Regulations, Policy, and Federal, Regional, State and Local Land Use Plans (including the Forest Plan).....	534
ISSUE 20: WATERSHED MANAGEMENT (WATER QUALITY).....	535
Changes from the Draft to the Final EIS	535
Introduction.....	535
Affected Environment.....	535
Montana Water Quality Standards.....	536
Water Quality Limited Segments and Total Maximum Daily Loads (TMDLs)	537
Direct and Indirect and Effects	538
Table 3.20. 1 Travel management sediment modeling coefficients	538
Table 3.20. 2 Alternative 1 - estimated sediment yields, by TPA	540
Table 3.20. 3 Alternative 1: trail, road and total sediment levels.....	541
Table 3.20. 4 Alternative 2: trail, road and total sediment levels.....	543

Table 3.20. 5 Alternative 3: trail, road and total sediment levels	544
Table 3.20. 6 Alternative 4: trail, road and total sediment levels	545
Table 3.20. 7 Alternative 5: trail, road and total sediment levels	546
Table 3.20. 8 Alternative 6: trail, road and total sediment levels	547
Table 3.20. 9 Alternative 7-M: trail, road and total sediment levels	548
Table 3.20. 10 Total sediment for all TPAs, by alternative.....	549
Cumulative Effects.....	550
Net Effects of Past and Present Programs and Activities	550
Projected Combined Effects of Reasonably Effects of Reasonably Foreseeable Programs and Activities	552
Effects of Proposed Goals, Objectives, Standards and Guidelines.....	554
Cumulative Effects of Past, Present and Reasonably Foreseeable Programs and Activities with the Travel Plan Alternatives	555
Consistency with Laws, Regulations, Policy, and Federal, Regional, State and Local Land Use Plans (including the Forest Plan).....	555
Table 3.20. 11 Substrate sediment and sediment delivery by Forest stream category.....	556
ISSUE 21: WILDERNESS, WILDERNESS STUDY AREAS AND RECOMMENDED WILDERNESS	558
Changes from the Draft to the Final EIS	558
Introduction.....	558
Affected Environment.....	559
Table 3.21. 1 Approximate acres of Wilderness, WSAs and recommended Wilderness on the Gallatin Forest	559
Designated Wilderness.....	559
Absaroka Beartooth Wilderness	559
Lee Metcalf Wilderness	560
Hyalite/Porcupine-Buffalo Horn Wilderness Study Area.....	562
Table 3.21. 2 Roads and trails in the HPBH WSA in 1977.....	562
HPBH WSA Wilderness Character – General Assessment.....	563
HPBH WSA Travel Plan Allocations in 1977.....	565
HPBH WSA Current Conditions	568
Table 3.21. 3 Current condition of existing roads within the HPBH WSA.....	569
Lionhead and Republic Mountain Recommended Wilderness.....	569
Direct and Indirect Effects.....	570
Analysis Methodology	570
Effects to Designated Wilderness	572
Table 3.21. 4 Comparison of alternatives within the Absaroka Beartooth Wilderness.....	577
Table 3.21. 5 Comparison of alternatives within the Lee Metcalf Wilderness.....	577
Effects to Lionhead Recommended Wilderness.....	578
Effects to Republic Mountain Recommended Wilderness.....	579
Effects To Hyalite/Porcupine-Buffalo Horn Wilderness Study Area.....	580
Table 3.21. 6 Approximate mileage and acres of recreational opportunities in the HPBH WSA, by alternative.....	580
Cumulative Effects – HPBH WSA.....	586
Net Effects of Past and Present Programs and Activities	586
Projected Combined Effects of Reasonably Effects of Reasonably Foreseeable Programs and Activities	587
Cumulative Effects of Past, Present and Reasonably Foreseeable Programs and Activities with the Travel Plan Alternatives	588

Cumulative Effects – Wilderness and Recommended Wilderness.....	590
Net Effects of Past and Present Programs and Activities	590
Projected Combined Effects of Reasonably Effects of Reasonably Foreseeable Programs and Activities	590
Designated Wilderness.....	590
Recommended Wilderness Areas	591
Cumulative Effects of Past, Present and Reasonably Foreseeable Programs and Activities with the Travel Plan Alternatives	592
Effects of Proposed Goals, Objectives, Standards and Guidelines.....	593
Designated Wilderness.....	594
Recommended Wilderness and Hyalite/Porcupine-Buffalo Horn WSA	594
Consistency with Laws, Regulations, Policy and Federal, Regional, State and Local Land Use Plans (including the Forest Plan).....	596
Applicable Laws, Regulation and Policy.....	596
Designated Wilderness.....	596
Recommended Wilderness.....	596
Hyalite/Porcupine-Buffalo Horn Wilderness Study Area.....	597
 ISSUE 22: WOLVERINE.....	 598
Changes from the Draft to the Final EIS	598
Introduction.....	598
Affected Environment.....	598
Direct and Indirect Effects.....	601
Analysis Methodology.....	601
Habitat Modification.....	602
Disturbance	603
Exploitation.....	604
Pollution.....	605
Comparison of Impacts by Alternative	605
Summer Access – Alternative Comparison by TPA.....	606
Summer Motorized – Forest-wide Summary.....	609
Table 3.22. 1 Acres and percent of total acreage within the Forest boundary (2,115,205) with low, moderate, and high total motorized access route density, by alternative.....	609
Winter – Alternative Comparison by TPA	617
Table 3.22. 2 Wolverine denning habitat acres within snowmobile area closures	618
Table 3.22. 3 Miles of groomed/marked ski trails in wolverine denning habitat, by alternative	619
Winter – Forest-Wide Summary	622
Table 3.22. 4 Denning habitat in secure areas (Wilderness, snowmobile closure) by alternative	622
Table 3.22. 5 Denning habitat in areas open to dispersed snowmobile use, by alternative	623
Table 3.22. 6 Miles of designated ski trails in wolverine denning habitat, by alternative.....	623
Table 3.22. 7 Summary of general winter access on Forest, by alternative (NFS land only).....	623
Cumulative Effects.....	630
Net Effects of Past and Present Programs and Activities	630
Projected Combined Effects of Reasonably Effects of Reasonably Foreseeable Programs and Activities	630
Cumulative Effects of Past, Present and Reasonably Foreseeable Programs and Activities with the Travel Plan Alternatives	631
Effects of Proposed Goals, Objectives, Standards and Guidelines.....	632

Consistency with Laws, Regulations, Policy, and Federal, Regional, State and Local Land Use Plans (including the Forest Plan).....	635
ISSUE 23: GRAY WOLVES	636
Changes from the Draft to the Final EIS	636
Introduction.....	636
Affected Environment.....	636
Direct and Indirect Effects.....	638
Analysis Methodology	638
Table 3.23. 1 Summer motorized travel density (mi/sq mi) of open motorized routes in elk/deer Hunting Districts by alternative. Data includes only Forest Service motorized roads and trails.....	639
Table 3.23. 2 Summer motorized travel density of open motorized routes (mi/sq mi) in elk/deer Hunting Districts by alternative. Data includes all motorized roads and trails (Forest Service, state, county, private).....	639
Cumulative Effects.....	640
Net Effects of Past and Present Programs and Activities	640
Projected Combined Effects of Reasonably Effects of Reasonably Foreseeable Programs and Activities	640
Cumulative Effects of Past, Present and Reasonably Foreseeable Programs and Activities with the Travel Plan Alternatives	640
Effects of Proposed Goals, Objectives, Standards and Guidelines.....	641
Consistency with Laws, Regulations, Policy, and Federal, Regional, State and Local Land Use Plans (including the Forest Plan).....	644
REFERENCES	Volume 2-1