SPCC Implementation Discussion

David Evans, Director Oil Program Staff March 31, 2004

Purpose and Goals of Today's Meeting

- Purpose is to Communicate....
 - Terms of SPCC Settlement
 - EPA's views regarding certain additional SPCC issues
 - Options for SPCC Implementation

- Goals are to...
 - Respond to the questions and concerns that have been raised to EPA
 - Field your questions for clarifications
 - Provide opportunity for follow up responses

Considerations for Implementation Strategy

- Some revised Rule requirements are uncontested
- Settlement resolved several significant issues of the revised rule
- Many remaining issues relate to baseline requirements of SPCC (old rule)
- Addressing these concerns requires a revisiting of existing regulatory provisions

EPA's Policy Making Discretion

- Policy discretion can exist when rule/preamble/past policy language supports new policy statement
- Doesn't exist when new policy statement is at odds/not supported by rule, preamble/past policy
- DC District Court very clear on this
- However, within current framework, EPA can specify where Agency resources should be focused

Policy Clarifications and Enforcement Priorities

- SPCC Settlement
 - Integrity Testing
 - Loading Rack/Area
 - Security
 - Role of Cost in Impracticability Claims
 - Oil Production Facilities
 - Navigable Waters

- Addressing Other Issues
 - Compliance Date Flexibility
 - Specific Policy Issues
 - Extension revised rule issues
 - Priorities revised or previous rule issues
 - Small Facilities

What about Specific Sectors?

- Electrical and Animal Fat/Vegetable Oils
- Aviation, Agriculture, and Construction
- Settlement terms and other potential policy clarifications, including Small Facility flexibility, cross all sectors
- EPA believes changes that may impact specific sectors should be done through rulemaking
- EPA will maintain active dialogue with sectors in the months ahead

EPA's Actions to Implement

- Interim Implementation Guidance to Regions
 - Program Strategy and Technical policy issue guidance (OSWER Directive)
 - Outreach materials, briefing
 - Standardized Implementation tools: checklists, sample plans, etc.
- Further Rulemaking Likely
 - Regulatory Workgroup convened already
 - Scope of Rulemaking would focus on policy clarifications and small facilities
 - Schedule will be developed over next few months

Implementation Options

- Further Extension of all revised rule's new/strengthened requirements
 - Realistic timetable for further rulemaking
 - Previous rule requirements remain in effect
 - Revised rule's regulatory relief also in effect
- Selective Extension of contested requirements of revised rule
 - Complexity of revised rule and previous rule entanglement
 - Needs further consideration before discussing in detail
- Implement Revised Rule according to National Priorities
 - Inspections and Enforcement
 - Not limited to revised rule requirements
 - Would signal directions of future regulatory changes

Small Facility Initiative

- Revised rule heightened attention to SPCC, raised awareness among facility types with little experience with SPCC
- EPA sympathetic with request for assistance and flexibility to increase compliance
- EPA anticipates streamlined process for compliance by smaller SPCC facilities
- Goal is increased spill prevention, regulatory flexibility can help us get there

Small Facility Initiative (cont.)

- SPCC Plans are at heart of spill prevention Interim strategy would be a step/bridge to greater future compliance flexibility, not a signal that EPA would eliminate prevention requirements
- Small facilities can't afford a spill...prevention a sound investment for all facilities
- EPA encourages development of generic plans for common facility types
- Also expect to explore other means to increase small facility compliance

Specific Policy Issues

- EPA Panel members include:
 - Mark Howard
 - Troy Swackhammer
 - Patty Fleming
 - Hugo Fleischman
 - Richard Franklin (OSC, Region 6)

- Regulatory Technical Support
 - BAH Hotline Staff
 - Abt Associates
- Any questions before proceeding?