

Dated: June 16, 2005.

**P. Michael Payne**

Chief, Marine Mammal and Sea Turtle  
Conservation Division, Office of Protected  
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**DEPARTMENT OF COMMERCE**

**National Oceanic and Atmospheric  
Administration**

[I.D. 061405C]

**Atlantic Coastal Fisheries Cooperative  
Management Act Provisions;  
Application for Exempted Fishing  
Permit Related to Horseshoe Crabs**

**AGENCY:** National Marine Fisheries  
Service (NMFS), National Oceanic and  
Atmospheric Administration (NOAA),  
Commerce.

**ACTION:** Notice; request for comments.

**SUMMARY:** NMFS announces that the  
Director, Office of Sustainable Fisheries,  
is considering issuing an Exempted  
Fishing Permit to Limuli Laboratories of  
Cape May Court House, NJ, to conduct  
the fifth year of an exempted fishing  
operation otherwise restricted by  
regulations prohibiting the harvest of  
horseshoe crabs in the Carl N. Schuster  
Jr. Horseshoe Crab Reserve (Reserve)  
located 3 nautical miles (nm) seaward  
from the mouth of the Delaware Bay. If  
granted, the EFP would allow the  
harvest of 10,000 horseshoe crabs for  
biomedical purposes and require, as a  
condition of the EFP, the collection of  
data related to the status of horseshoe  
crabs within the Reserve. This notice  
also invites comments on the issuance  
of the EFP to Limuli Laboratories.

**DATES:** Written comments on this action  
must be received on or before July 7,  
2005.

**ADDRESSES:** Written comments should  
be sent to John H. Dunnigan, Director,  
Office of Sustainable Fisheries, NMFS,  
1315 East-West Highway, Room 13362,  
Silver Spring, MD 20910. Mark the  
outside of the envelope "Comments on  
Horseshoe Crab EFP Proposal." Comments  
may also be sent via fax to  
(301) 713-0596. Comments on this  
notice may also be submitted by e-mail  
to: [Horseshoe-Crab.EFP@noaa.gov](mailto:Horseshoe-Crab.EFP@noaa.gov).  
Include in the subject line of the e-mail  
comment the following document  
identifier: Horseshoe Crab EFP Proposal.

**FOR FURTHER INFORMATION CONTACT:** Tom  
Meyer, Fishery Management Biologist,  
(301) 713-2334.

**SUPPLEMENTARY INFORMATION:**

**Background**

The regulations that govern exempted  
fishing, at 50 CFR 600.745(b) and  
697.22, allow a Regional Administrator  
or the Director of the Office of  
Sustainable Fisheries to authorize for  
limited testing, public display, data  
collection, exploration, health and  
safety, environmental clean-up and/or  
hazardous removal purposes, the  
targeting or incidental harvest of  
managed species that would otherwise  
be prohibited. Accordingly, an EFP to  
authorize such activity may be issued,  
provided: there is adequate opportunity  
for the public to comment on the EFP  
application, the conservation goals and  
objectives of the fishery management  
plan are not compromised, and issuance  
of the EFP is beneficial to the  
management of the species.

The Reserve was established on  
March 7, 2001 to protect the Atlantic  
coast stock of horseshoe crabs and to  
support the effectiveness of the Atlantic  
States Marine Fisheries Commission's  
(Commission) Interstate Fishery  
Management Plan (ISFMP) for  
horseshoe crabs. The final rule  
(February 5, 2001; 66 FR 8906)  
prohibited fishing for and possession of  
horseshoe crabs in the Reserve on a  
vessel with a trawl or dredge gear  
aboard while in the Reserve. While the  
rule did not allow for any biomedical  
harvest or the collection of fishery  
dependent data, NMFS stated in the  
comments and responses section that it  
would consider issuing EFPs for the  
biomedical harvest of horseshoe crabs in  
the Reserve.

The biomedical industry collects  
horseshoe crabs, removes approximately  
30 percent of their blood, and returns  
them alive to the water. Approximately  
10 percent do not survive the bleeding  
process. The blood contains a reagent  
called *Limulus* Amebocyte Lysate (LAL)  
that is used to test injectable drugs and  
medical devices for bacteria and  
bacterial by-products. Presently, there is  
no alternative to the LAL derived from  
horseshoe crabs.

NMFS manages horseshoe crabs in the  
exclusive economic zone in close  
cooperation with the Commission and  
the U.S. Fish and Wildlife Service. The  
Commission's Horseshoe Crab  
Management Board met on April 21,  
2000, and again on December 16, 2003,  
and recommended to NMFS that  
biomedical companies with a history of  
collecting horseshoe crabs in the  
Reserve are given an exemption to  
continue their historic levels of  
collection not to exceed a combined  
harvest total of 10,000 crabs annually. In  
2000, the Commission's Horseshoe Crab

Plan Review Team reported that  
biomedical harvest of up to 10,000  
horseshoe crabs should be allowed to  
continue in the Reserve given that the  
resulting mortality should be only about  
1,000 horseshoe crabs (10 percent  
mortality during bleeding process). Also  
in 2000, the Commission's Horseshoe  
Crab Stock Assessment Committee  
Chairman recommended that, in order  
to protect the Delaware Bay horseshoe  
crab population from over-harvest or  
excessive collection mortality, no more  
than a maximum of 20,000 horseshoe  
crabs should be collected for biomedical  
purposes from the Reserve. In addition  
to the direct mortality of horseshoe  
crabs that are bled, it can be expected  
that more than 20,000 horseshoe crabs  
will be trawled up and examined for  
LAL processing. This is because  
horseshoe crab trawl catches usually  
include varied sizes and sexes of  
horseshoe crabs and large female  
horseshoe crabs are the ones usually  
selected for LAL processing. The  
remaining horseshoe crabs are released  
at sea with some unknown amount of  
mortality. Although unknown, this  
mortality is expected to be negligible.

Collection of horseshoe crabs for  
biomedical purposes from the Reserve is  
necessary because of the low numbers of  
horseshoe crabs found in other areas  
along the New Jersey Coast from July  
through early November and because of  
the critical role horseshoe crab blood  
plays in health care. In conjunction with  
the biomedical harvest, NMFS is  
considering requiring that scientific data  
be collected from the horseshoe crabs  
taken in the Reserve as a condition of  
receiving an EFP. Since the Reserve was  
first established, the only fishery data  
from the Reserve were under EFPs  
issued to Limuli Laboratories for the  
past four years, and under Scientific  
Research Activity Letter of  
Acknowledgment issued Virginia  
Polytechnic Institute and State  
University's Department of Fisheries  
and Wildlife Science on September 4,  
2001 (for collections from September 1–  
October 31, 2001), on September 24,  
2002 (for collections from September  
24–November 15, 2002), on August 14,  
2003 (for collections from September 1–  
October 31, 2003), and on September 15,  
2004 (for collections from September  
15–October 31, 2004). Further data are  
needed to improve the understanding of  
the horseshoe crab population in the  
Delaware Bay area and to better manage  
the horseshoe crab resource under the  
cooperative state/Federal management  
program. The data collected through the  
EFP will be provided to NMFS, the

Commission, and to the State of New Jersey.

#### Results from 2004 EFP

Limuli Laboratories applied for an EFP to collect horseshoe crabs for biomedical and data collection purposes from the Reserve in 2004. The EFP application specified that: (1) the same methods would be used in 2004 that were used in years 2001–2003, (2) 15 percent of the bled horseshoe crabs would be tagged - an increase from 10 percent, and (3) there had not been any sighting or capture of marine mammals or endangered species in the trawling nets of fishing vessels engaged in the collection of horseshoe crabs since 1993.

An EFP was issued to Limuli Laboratories on July 12, 2004, which allowed them to collect horseshoe crabs in the Reserve until November 14, 2004. A total of 1,724 horseshoe crabs were collected within the Reserve. Of these, 1,500 animals were used for the manufacture of LAL. Horseshoe crab activity levels were noted as active (59 percent) and very active (33 percent). Only 8 percent of the animals exhibited little if no movement when placed on the scale. The remaining 224 animals were rejected for biomedical use due to lethargy or injury. Horseshoe crabs were collected on 23 days (6 days in July, 4 days in August, 5 days in September and 8 days in October), and were transported to the laboratory for the bleeding operation and inspected for sex, size, injuries and responsiveness. Three to four tows were conducted during each fishing trip with the tows lasting no more than 30 minutes to avoid impacting loggerhead turtles. Horseshoe crabs were unloaded at Two Mile Dock, Wildwood Crest, New Jersey and at County Dock, Ocean City, Maryland and transported to the laboratory by truck. Horseshoe crabs injured during transport and handling numbered 137 crabs or 7.95 percent (829 crabs or 14.1 percent in 2003) of the total while 87 horseshoe crabs or 5.05 percent (108 crabs or 1.8 percent in 2003) were noted as unresponsive (presumed dead). Since large horseshoe crabs, which are generally females, are used for LAL processing, most of the crabs transported to the laboratory were females. Of those 1,500 processed for LAL, 248 female crabs were measured (interocular distances and prosoma widths), weighed, aged, and tagged to establish baseline morphometrics and ages, prior to being released. An additional 64 female bled animals were tagged for a total of 313 animals. The average measurements for the female horseshoe crabs were 166.32 mm

(165.36 mm in 2003) for the inter-ocular distance, 264.90 mm (267.42 mm in 2003) for the prosoma width and 2.39 kg (2.5 kg in 2003) for the weight. Encrusting organisms (bryozoans, barnacles and sand tub worms) were found on 66.9 percent of the horseshoe crabs examined. Broken tails were observed in 11.3 percent of the individuals.

Horseshoe crabs were aged in 2004 using Dr. Carl N. Schuster Jr.'s criteria of aging by appearance: virgin (5.31 percent), young (30.61 percent), young/medium (42.05 percent), and old (18.78 percent). This finding supports the basis for the Reserve, which was established to protect young horseshoe crabs.

In 2004, a total of 313 horseshoe crabs from the Reserve were tagged and released at the water's edge on Highs Beach, New Jersey. The beach was checked frequently, following release, to ensure the crabs had returned to the water. Twelve live recoveries of crabs previously bled, tagged, and released during 2001–2003, were found spawning along the Delaware Bay shore in both New Jersey (Cape Shore Lab, Thompsons, Reeds Beach, Jones Beach, Kimbles Beach, Del Haven, and East Point), and Delaware (Bowers). One live recovery, released in 2003, was found spawning on Jones Beach, New York. Three dead recoveries of crabs previously bled, tagged, and released in 2001 and 2003, were found in New Jersey (Villas and Pierces Point).

Data collected under the EFP were supplied to NMFS, the Commission, and the State of New Jersey.

#### Proposed 2005 EFP

Limuli Laboratories proposes to conduct an exempted fishery operation using the same means, methods, and seasons utilized during the EFPs in 2001–2004, as described below under terms and conditions. Limuli proposes to continue to tag 15 percent of the bled horseshoe crabs as they did in 2004, up from 10 percent during years 2001–2003.

The proposed EFP would exempt two commercial vessels from regulations at 50 CFR 697.7(e), which prohibit fishing for horseshoe crabs in the Reserve under § 697.23(f)(1) and prohibit possession of horseshoe crabs on a vessel with a trawl or dredge gear aboard in the same Reserve.

Limuli Laboratories, in cooperation with the State of New Jersey's Division of Fish and Wildlife, submitted an application for an EFP dated June 2, 2005, which was received on June 6, 2005. NMFS has made a preliminary determination that the subject EFP contains all the required information

and warrants further consideration. NMFS has also made a preliminary determination that the activities authorized under the EFP would be consistent with the goals and objectives of the Federal horseshoe crab regulations and the Commission's Horseshoe Crab ISFMP.

Regulations at 50 CFR 600.745(b)(3)(v) authorize NMFS to attach terms and conditions to the EFP consistent with: the purpose of the exempted fishery, the objectives of horseshoe crab regulations and fisheries management plan, and other applicable law. NMFS is considering adding the following terms and conditions to the EFP:

1. Limiting the number of horseshoe crabs collected in the Reserve to no more than 500 crabs per day and to a total of no more than 10,000 crabs per year;

2. Requiring collections to take place over a total of approximately 20 days during the months of July, August, September, October, and November. Horseshoe crabs are readily available in harvestable concentrations nearshore earlier in the year, and offshore in the Reserve from July through November;

3. Requiring that a 5½ inch (14.0 cm) flounder net be used by the vessel to collect the horseshoe crabs. This condition would allow for continuation of traditional harvest gear and adds to the consistency in the way horseshoe crabs are harvested for data collection;

4. Limiting trawl tow times to 30 minutes as a conservation measure to protect sea turtles, which are expected to be migrating through the area during the collection period, and are vulnerable to bottom trawling;

5. Restricting the hours of fishing to daylight hours only, approximately from 7:30 a.m. to 5 p.m. to aid law enforcement. NMFS also is considering a requirement that the State of New Jersey Law Enforcement be notified daily as to when and where the collection will take place;

6. Requiring that the collected horseshoe crabs be picked up from the fishing vessels at docks in the Cape May Area and transported to local laboratories, bled for LAL, and released alive the following morning into the Lower Delaware Bay; and

7. Requiring that any turtle take be reported to NMFS, NERO Assistant Regional Administrator of Protected Resources Division (phone, (978) 281–9328) within 24 hours of returning from the trip in which the incidental take occurred.

Also as part of the terms and conditions of the EFP, for all horseshoe crabs bled for LAL, NMFS is considering a requirement that the EFP

holder provide data on sex ratio and daily numbers, and tag 15 percent of the horseshoe crabs harvested. Also, the EFP holder may be required to examine at least 200 horseshoe crabs for: morphometric data, by sex (e.g., interocular distance and weight), and level of activity, as measured by a response or by distance traveled after release on a beach.

**Authority:** 16 U.S.C. 1801 *et seq.*

Dated: June 16, 2005.

**John H. Dunnigan**

*Director, Office of Sustainable Fisheries,  
National Marine Fisheries Service.*

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## DEPARTMENT OF COMMERCE

### National Telecommunications and Information Administration

#### Wireless Security Public Forum

**AGENCY:** National Telecommunications and Information Administration, U.S. Department of Commerce

**ACTION:** Notice of Public Meeting

**SUMMARY:** The National Telecommunications and Information Administration (NTIA), U.S. Department of Commerce, will host a half-day public meeting on wireless security entitled, "Pharmers and Spimmers, Hackers and Bluejackets: Combating Wireless Security Threats." The forum is an opportunity for interested parties to discuss existing and potential vulnerabilities that threaten the security of consumers and businesses using new and/or forthcoming wireless communications for voice or data, and private sector and governmental responses to those vulnerabilities. The forum will serve to inform policymakers and industry on issues that may affect the use of spectrum and the growth of wireless industries, while raising public awareness of vulnerabilities. The first panel will address possible threats and security issues concerning new mobile technologies (e.g. Wi-Fi, smart cell phones, WiMax, mesh networks). Panelists will include wireless industry experts, academics, government users, market analysts and researchers. The second panel will discuss the variety of security solutions that might address the problems identified in Panel 1, and the need (if any) for further development of tools and public awareness and education. Panelists will include representative security vendors, wireless companies with hardware solutions, companies and/or

government entities involved with education campaigns, and representatives of self-regulatory groups seeking solutions.

**DATES:** The Wireless Security Public Meeting will be held from 9:00 a.m. to 1:00 p.m. on Wednesday, July 20, 2005.

**ADDRESSES:** The public meeting will be held at the U.S. Department of Commerce, 1401 Constitution Avenue, N.W., Auditorium, Washington, D.C. (Entrance to the Department of Commerce is on 14th Street between Constitution and Pennsylvania Avenues, N.W.)

**FOR FURTHER INFORMATION CONTACT:** Sallianne Schagrin, Office of Policy Analysis and Development, at (202) 482-1880, or via electronic mail: sschagrin@ntia.doc.gov. Please direct media inquiries to the Office of Public Affairs, NTIA, at (202) 482-7002.

**SUPPLEMENTARY INFORMATION:** Americans are increasingly utilizing cutting-edge wireless technologies in their everyday lives. Many wireless data applications are already available, such as the increasing usage of smart cell phones and the growing availability of technologies such as Wi-Fi. Businesses are also increasing their use of wireless devices for remote access to office networks and for consumer transactions, such as wireless cash registers or PDAs, which transmit personal information of consumers. Other wireless technologies, such as WiMax and wireless mesh networks, are likely to become more widely used in the next few years.

The transmission of information over radio waves is inherently less secure than transmission by wire. Moreover, the intelligence built into leading edge technology is often vulnerable to the same threats as other computer or Internet Protocol devices. Understanding the nature of these threats, and the possible solutions, is important to government and industry alike as these new wireless technologies become more widely available.

NTIA has an interest in these issues as part of its mandate to develop telecommunications and information policies for the Executive Branch that will advance the nation's technological and economic advancement. This event would also further the goals of the President's Spectrum Initiative, which include maintenance of U.S. global leadership in communications technology development and services.

**PUBLIC PARTICIPATION:** The public meeting will be open to the public and press on a first-come, first-served basis. Space is limited. Due to security requirements and to facilitate entry to the Department of Commerce building,

attendees must present photo identification and/or a U.S. Government building pass, if applicable, and should arrive at least one-half hour ahead of the panel sessions. The public meeting is physically accessible to people with disabilities. Any member of the public wishing to attend and requiring special services, such as sign language interpretation or other ancillary aids, should contact Sallianne Schagrin at (202) 482-1880 or sschagrin@ntia.doc.gov at least three (3) days prior to the meeting.

Dated: June 17, 2005.

**Kathy D. Smith,**

*Chief Counsel, National Telecommunications and Information Administration.*

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**BILLING CODE 3510-60-S**

## DEPARTMENT OF COMMERCE

### Patent and Trademark Office

#### Submission for OMB Review; Comment Request

The United States Patent and Trademark Office (USPTO) has submitted to the Office of Management and Budget (OMB) for clearance the following proposal for collection of information under the provisions of the Paperwork Reduction Act (44 U.S.C. Chapter 35).

**Agency:** United States Patent and Trademark Office (USPTO).

**Title:** Patent Processing (Updating).

**Form Number(s):** PTO/SB/08a, PTO/SB/08b, PTO/SB/17i, PTO/SB/17P, PTO/SB/21-27, PTO/SB/30-37, PTO/SB/42-43, PTO/SB/61-64, PTO/SB/64a, PTO/SB/67-68, PTO/SB/91-92, PTO/SB/96-97, PTO-2053-A/B, PTO-2054-A/B, PTO-2055-A/B, PTOL/413A.

**Agency Approval Number:** 0651-0031.

**Type of Request:** Revision of a currently approved collection.

**Burden:** 2,732,441 hours.

**Number of Respondents:** 2,284,439 responses.

**Avg. Hours Per Response:** 1 minute 48 seconds to 8 hours. The USPTO estimates that it will take 12 minutes (0.20) to complete the petition for express abandonment to obtain a refund. This includes time to gather the necessary information, create the documents, and submit the completed request.

**Needs and Uses:** This proposed new petition for express abandonment to obtain a refund will benefit the applicant by allowing the applicant to receive a refund of the search fee if the applicant files a written express