

**DEPARTMENTS OF COMMERCE, JUSTICE, AND STATE,
THE JUDICIARY, AND RELATED AGENCIES (CJS)**

I. Department of State

A. Administration of Foreign Affairs

State Programs

(\$ in thousands)	FY 2003 Actual	FY 2004 Estimate	FY 2005 Request
Diplomatic and Consular Programs			
Ongoing Operations	3,328,750	3,540,313	3,626,343
Worldwide Security Upgrades	559,405	639,896	658,701
Worldwide IT Infrastructure	-	39,579	-
Total, Diplomatic and Consular Programs	3,888,155	4,219,788	4,285,044
Capital Investment Fund	182,119	79,158	155,100
Total, Administration of Foreign Affairs	4,070,274	4,298,946	4,440,144

Overview

The United States remains fully engaged in the global war on terrorism and fundamentally committed to the expansion of human freedom. In both campaigns, the conduct of the nation's foreign affairs plays a pivotal role.

The Department of State has helped maintain American leadership of an international coalition to counter terror, while at the same time advancing a broad array of other U.S. interests around the world. This has demanded the application of sustained diplomatic force – and demonstrated the necessity of having the means to deliver it.

The FY 2005 budget identifies the resources required for a proactive U.S. foreign policy. It provides funding to meet the President's commitments in the campaigns we wage. The budget also provides funding to ensure the readiness of American diplomacy – the first line of offense against threats to the security and prosperity of the American people.

Diplomatic and Consular Programs (D&CP)

The FY 2005 request for D&CP – the Department's principal operating account – totals \$4.285 billion. This critical funding supports the people, platform, and programs required to carry out U.S. foreign policy in more than 260 embassies, consulates, and other posts worldwide.

The D&CP request provides \$3.626 billion for Ongoing Operations – a net increase of \$86 million over the estimated FY 2004 level including supplementals. This funding sustains current diplomatic and consular operations and enables the Department to meet new requirements in the post-September 11 environment,

including staffing for U.S. embassies in Baghdad and Kabul. It also supports additional Foreign Service positions overseas to enhance the security of U.S. borders in the visa adjudication process.

The request for Ongoing Operations includes \$309.2 million for vigorous public diplomacy to influence foreign opinion and encourage support for U.S. foreign policy goals. The public diplomacy strategy emphasizes outreach to younger and wider audiences through television and the Internet. It also places increased emphasis on research and analysis to target programs more effectively and on translations to facilitate access.

The D&CP request also provides \$658.7 million for Worldwide Security Upgrades to strengthen the security of diplomatic personnel and facilities in the face of terrorism. The program will increase worldwide security staffing and continue to upgrade security equipment and technical support, information and systems security, perimeter security, and security training.

The FY 2005 request provides \$855 million for the Border Security Program, including \$75 million in appropriated funds and \$100 million in fees associated with legislation proposed for later transmittal related to biometric requirements. Revenue from Machine Readable Visa (MRV) fees and other fees will help fund continuous improvements in systems, processes, and programs to protect U.S. borders against the illegal entry of terrorists and others who would threaten homeland security. This funding will also support the national security requirement to collect biometric data from visa and passport applicants.

Capital Investment Fund (CIF)

The FY 2005 request provides \$155.1 million for the Capital Investment Fund (CIF) to make investments in information technology. With every Department program now dependent on IT, from simple e-mail to specialized systems, these investments are essential for conducting the business of foreign affairs. The Department's total request for IT from all funding sources - including CIF, D&CP, user fees, and other Department appropriations - is \$830.9 million.

The requested CIF funding includes \$32.5 million to implement the State Messaging and Archive Retrieval Toolset (SMART). The SMART initiative will replace outdated systems for cables and messages with a unified system and serve inter-agency information needs.

Embassy Security, Construction, and Maintenance

(\$ in thousands)	FY 2003 Actual	FY 2004 Estimate	FY 2005 Request
Ongoing Operations	654,694	568,323	626,680
Worldwide Security Upgrades			
Security Construction	604,594	753,388	785,320
Compound Security	145,499	98,948	127,000
Total, Worldwide Security Upgrades	750,093	852,336	912,320
Total, Embassy Security, Construction, and Maintenance	1,404,787	1,420,659	1,539,000

Embassy Security, Construction, and Maintenance (ESCM)

The FY 2005 request for ESCM is \$1.539 billion. This total – an increase of \$118 million over the estimated FY 2004 level – reflects the Administration’s continuing commitment to protect U.S. Government personnel serving abroad, improve the security of overseas facilities, and address requirements for the State Department’s overseas infrastructure.

The ESCM request provides \$626.7 million for Ongoing Operations. This budget includes maintenance and repairs at overseas posts, facility rehabilitation projects, construction security, renovation of the Harry S Truman Building, all activities associated with leasing overseas properties, and management of the overseas buildings program.

The ESCM request provides \$785.3 million for security construction in Worldwide Security Upgrades. This amount will fund the next tranche of security-driven projects to replace high-risk facilities. It will support construction of new embassy compounds in eight countries.

The FY 2005 budget initiates the Capital Security Cost Sharing Program. Under this program, which is to be phased in over the next five years, all agencies with overseas staff operating under Chief of Mission authority will contribute toward the costs of constructing secure embassy compounds.

The ESCM request provides \$127 million to strengthen compound security at vulnerable posts.

Other State Programs

(\$ in thousands)	FY 2003 Actual	FY 2004 Estimate	FY 2005 Request
Office of Inspector General	29,074	31,369	30,435
Educational and Cultural Exchanges	243,712	316,633	345,346
Representation Allowances	6,443	8,905	8,640
Protection of Foreign Missions & Officials	10,929	9,895	9,600
Emergencies in the Diplomatic & Consular Service	42,208	116,489	7,000
Repatriation Loans Program Account	1,461	1,206	1,219
Payment to the American Institute in Taiwan	18,330	18,584	19,482
Payment to the Foreign Service Retirement and Disability Fund	[138,200]	[134,979]	[132,600]
Total, Other State Programs	352,157	503,081	421,722

Office of Inspector General (OIG)

The FY 2005 request provides \$30.4 million to support activities of the OIG. These include audits, investigations, and inspections of worldwide operations and programs of the Department of State and the Broadcasting Board of Governors. OIG activities assist in improving the economy, efficiency, and effectiveness of operations, as well as detecting and preventing fraud, waste, and mismanagement.

Educational and Cultural Exchange Programs (ECE)

The FY 2005 request provides \$345.3 million for strategic exchange programs to engage foreign publics and develop mutual understanding. These activities establish the trust, confidence, and international cooperation necessary to advance the full range of U.S. national interests.

Increased funding of \$25.3 million over the estimated FY 2004 level will expand the Partnerships for Learning (P4L) initiative directed at the younger generation in the Muslim world. Education and exchange programs under P4L counter anti-American sentiment and negative stereotypes with constructive action and positive dialogue.

The request provides \$192.1 million for Academic Programs. These include exchanges with foreign participants and U.S. citizens, such as the J. William Fulbright Educational Exchange Program for scholars, students, teachers, and mid-career professionals from developing countries, and the Benjamin Gilman program for American undergraduates with financial need to study abroad. Funding also supports English language programming abroad, U.S. overseas educational advising centers, American overseas research centers, and U.S. studies programs.

The request provides \$114.2 million for Professional and Cultural Exchanges. These include the International Visitor Program, which supports travel to the United States by current and emerging foreign leaders. These also include cooperative programs with non-governmental organizations, such as the Citizen Exchange Program, which awards grants to U.S. non-profit organizations for professional, cultural, institutional, and grassroots community exchanges, including youth exchanges and study programs.

The request for the account further provides \$39 million to support these exchange activities.

Representation Allowances

The FY 2005 request of \$8.6 million will reimburse diplomatic and consular personnel, in part, for officially representing the United States abroad and before international organizations.

Protection of Foreign Missions and Officials

The FY 2005 request of \$9.6 million in two-year funds will provide for extraordinary protection for international organizations and foreign missions and officials in the United States.

Emergencies in the Diplomatic and Consular Service (EDCS)

The FY 2005 request provides \$7 million to help meet emergency requirements in the conduct of foreign affairs. The account reimburses other agencies for hostage rescue contingencies and covers the evacuation of American officials and their families from areas of political unrest or natural disaster and other activities. Funding also pays rewards for information concerning international terrorism, narco-terrorism, and war crimes.

Repatriation Loans Program Account

The requested funding of \$1.2 million in FY 2005 will provide emergency loans to assist destitute Americans abroad who have no other source of funds to return to the United States. They include travelers without money because of theft, illness, or accident, as well as Americans residing abroad caught in disasters or needing to escape abusive situations.

Payment to the American Institute in Taiwan (AIT)

At \$19.5 million, the FY 2005 request will fund the contract with AIT for economic and commercial services, cultural and information programs, and travel documents and services for Americans and the people on Taiwan.

B. International Organizations

(\$ in thousands)	FY 2003 Actual	FY 2004 Estimate	FY 2005 Request
Contributions to International Organizations	893,837	999,830	1,194,210
Contributions for International Peacekeeping Activities	635,865	695,056	650,000
Total, International Organizations	1,529,702	1,694,886	1,844,210

Contributions to International Organizations (CIO)

The FY 2005 request of \$1.194 billion for CIO provides funding, consistent with statutory restrictions, of U.S. assessed contributions to 44 international organizations.

The request recognizes U.S. international obligations and reflects our commitment to maintain the financial stability and efficiency of the United Nations and other international organizations. These include the World Health Organization, the North Atlantic Treaty Organization, the International Atomic Energy Agency, and the Organization for Economic Cooperation and Development.

Multilateral diplomacy through such organizations advances U.S. foreign policy interests. Among these are: promoting economic growth through market economies; settling disputes peacefully; encouraging non-proliferation, nuclear safeguards, arms control, and disarmament; adopting international standards to facilitate international trade, telecommunications, transportation, environmental protection, and scientific exchange; and strengthening international cooperation in agriculture and health.

Contributions for International Peacekeeping Activities (CIPA)

The FY 2005 request of \$650 million for CIPA will allow the United States to pay its share of projected United Nations peacekeeping assessments, fulfilling U.S. commitments and avoiding arrears. The requested funding will help support UN peacekeeping missions in Europe/Eurasia, the Middle East, and Africa, including a mission in Liberia started in FY 2003.

UN peacekeeping missions further U.S. objectives by ending conflicts, restoring peace, and strengthening regional stability. They leverage U.S. political, military, and financial assets through the authority of the UN Security Council and the participation of other states that provide funds and peacekeepers for conflicts around the world.

The Administration requests that 15 percent of the CIPA funding be appropriated as “two-year funds” because of the unpredictability of requirements in this account and the nature of multi-year operations with mandates overlapping U.S. fiscal years.

C. Related Appropriations

(\$ in thousands)	FY 2003 Actual	FY 2004 Estimate	FY 2005 Request
The Asia Foundation	10,376	12,863	8,880
National Endowment for Democracy	41,727	39,579	80,000
International Center for Middle Eastern-Western Dialogue	-	6,926	-
East-West Center	17,883	17,692	13,709
Eisenhower Exchange Fellowship Program	497	500	500
Israeli Arab Scholarship Program	373	375	375
Total, Related Appropriations	70,856	77,935	103,464

The Asia Foundation

The Asia Foundation is a non-governmental grant-making organization with a sustained presence in Asia and the Pacific. Its programs complement official efforts to advance U.S. interests in the region.

The FY 2005 request of \$8.9 million will enable The Asia Foundation to support local groups and hands-on programs that strengthen democratic institutions and leadership, develop non-governmental and regional organizations, and advance the rule of law and human rights. In response to global terrorism, the foundation will continue to emphasize activities that contribute to the stability of key Asian countries and reduce the threat of extremism.

National Endowment for Democracy (NED)

NED was established by Congress in 1983 to expand democracy throughout the world. Governed by an independent, nonpartisan board of directors, NED makes hundreds of grants each year to support pro-democracy groups in dozens of countries. NED works in part through direct grants to nongovernmental organizations and civil society groups fighting for democracy, human rights, religious tolerance, freedom of the press, and free elections.

The FY 2005 budget request for NED of \$80 million will fund democracy-building programs in Africa, Asia, Central and Eastern Europe, the Independent States of the former Soviet Union, Latin America, and the Middle East.

The request doubles NED's budget, allocating the additional \$40 million to programs under a new Greater Middle East Democracy Initiative.

East-West Center

The Center for Cultural and Technical Interchange Between East and West was established by Congress in 1960. Located in Hawaii, it promotes understanding and strengthens relations between the United States and nearly 60 nations of Asia and the Pacific.

The FY 2005 request of \$13.7 million will help support the center's programs of cooperative study, training, and research – programs directed toward a region with more than 50 percent of the world's

population. These advance long-term U.S. interests and multilateral needs, including democracy and human rights and economic growth and security.

Eisenhower Exchange Fellowship Program

The Eisenhower Exchange Fellowship Program builds international understanding by bringing rising leaders to the United States and sending their American counterparts abroad on custom-designed professional programs. The program's trust fund will provide an estimated \$500,000 in FY 2005 to support these exchanges.

Israeli Arab Scholarship Program

The Israeli Arab Scholarship Program fosters mutual understanding by enabling Arab citizens of Israel to study and conduct research in the United States. The program's trust fund will provide an estimated \$375,000 in FY 2005 to support these scholarships.

II. Broadcasting Board of Governors

(\$ in thousands)	FY 2003 Actual	FY 2004 Estimate	FY 2005 Request
International Broadcasting Operations	496,350	580,292	533,111
Broadcasting to Cuba	24,834	-	27,629
Broadcasting Capital Improvements	12,657	11,275	8,560
Total, Broadcasting Board of Governors	533,841	591,567	569,300

International Broadcasting Operations (IBO)

The FY 2005 budget request provides \$533.1 million for IBO. Through this account in FY 2005, the Broadcasting Board of Governors (BBG) will fund operations of the Voice of America (VOA), Radio Free Europe/Radio Liberty, Radio Free Asia (RFA), the Middle East Television Network (including Radio Sawa), and all related program delivery and support activities. The IBO request includes \$42.7 million for the Middle East Television Network. The FY 2004 estimate includes \$40 million in supplemental funding for an Iraqi component of the Middle East Television Network.

The FY 2005 request reflects a planned reduction in VOA English programs, the integration of Radio Free Iraq into the Middle East Television Network, and efficiencies achieved in transmission and central news operations. The request also includes the elimination of RFA's Cantonese Service, which currently broadcasts 14 hours per week. VOA will continue to broadcast in Cantonese 14 hours per week. This proposal reflects the BBG's continuing effort to achieve broadcast efficiencies in certain markets that are served by more than one BBG broadcast entity.

Broadcasting to Cuba (OCB)

The FY 2005 request provides \$27.6 million for Radio Marti and TV Marti broadcast operations, including salary and inflation increases, to support current schedules.

Broadcasting Capital Improvements (BCI)

The FY 2005 request provides \$8.6 million for Broadcasting Capital Improvements to maintain the BBG's worldwide transmission network. The request includes \$1.6 million to maintain and improve the security of U.S. transmission facilities overseas.

III. Other Programs

(\$ in thousands)	FY 2003 Actual	FY 2004 Estimate	FY 2005 Request
International Trade Commission	53,649	57,682	61,700
Foreign Claims Settlement Commission	1,129	1,193	1,220
Total, Other Programs	54,778	58,875	62,920

International Trade Commission (ITC)

The ITC is an independent, nonpartisan, Federal agency with a wide range of trade-related mandates. The ITC makes determinations with respect to unfair trade practices in import trade, as well as import injury and intellectual property-based investigations. It also exercises broad investigative powers on matters of trade, conducts economic research and fact-finding investigations of trade issues, and provides technical information and advice on trade matters to Congress and the Administration.

At \$61.7 million, the FY 2005 request for the ITC will fund activities related to these mandates.

Foreign Claims Settlement Commission

The Foreign Claims Settlement Commission adjudicates the claims of American nationals (individuals and corporations) arising out of the nationalization, expropriation, or other taking of their property by foreign governments - and, in some cases, claims for personal injury and death - pursuant to the International Claims Settlement Act of 1949 and other statutes.

The FY 2005 request of \$1.2 million will enable the commission to continue this function, while also providing technical assistance to the Departments of State and Treasury, other Federal agencies, and the public in connection with international and war claims programs.

**AGRICULTURE, RURAL DEVELOPMENT,
FOOD AND DRUG ADMINISTRATION,
AND RELATED AGENCIES**

Department of Agriculture

P.L. 480 Title II

(\$ in thousands)	FY 2003 Actual	FY 2004 Estimate	FY 2005 Request
P.L. 480 Title II	1,740,575	1,184,967	1,185,000
Total, P.L. 480 Title II	1,740,575	1,184,967	1,185,000

P.L. 480 Title II

Title II Food Aid of the Agricultural Trade Development and Assistance Act of 1954 (Public Law 480) is requested by the Department of Agriculture and administered by USAID.

The FY 2005 request for Title II is \$1.185 billion. This is the same level as requested for FY 2004.

Title II provides U.S. food assistance in response to emergencies and disasters around the world via the World Food Program and private voluntary organizations. Title II resources have been critical to saving lives by preventing and mitigating famines and providing urgent relief to victims of natural disasters and complex emergencies where natural disasters are compounded by ongoing civil strife.

Through this program, the United States also provides development-oriented resources to private voluntary organizations and the World Food Program to help improve the food security of needy people through the direct distribution of agricultural commodities or the use of local currencies generated by the sale of these commodities in the recipient country.

**DEPARTMENTS OF LABOR,
HEALTH AND HUMAN SERVICES, AND EDUCATION,
AND RELATED AGENCIES**

United States Institute of Peace

(\$ in thousands)	FY 2003 Actual	FY 2004 Estimate	FY 2005 Request
United States Institute of Peace	16,256	17,099	22,099
Total, United States Institute of Peace (USIP)	16,256	17,099	22,099

United States Institute of Peace

USIP was created by Congress in 1984 to strengthen the nation's capabilities to promote peaceful resolution of international conflicts.

The FY 2005 request of \$22.1 million will enable the Institute to continue support for its Special Initiative on the Muslim World, with particular emphasis on programs to support the rule of law and to open channels of communication with key religious leaders in this area.

USIP program activity includes policy assessments for the executive and legislative branches, rule of law projects and interfaith dialogues in zones of conflict, conflict resolution training for foreign affairs professionals, summer institute and educational materials for teachers at high school and undergraduate levels, grants and fellowships, publications, a research library, a national student essay contest, and other programs to increase public understanding of the nature of international conflicts.