

UNITED STATES DEPARTMENT OF AGRICULTURE

FOOD SAFETY AND INSPECTION SERVICE

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RISK-BASED INSPECTION (RBI) PUBLIC WORKSHOP

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9:30 a.m.

George Mason University School of Public Policy  
Arlington Original Building  
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P-R-O-C-E-E-D-I-N-G-S

(9:45 a.m.)

MR. DeMORGAN: I know that the participants were able to engage in a lot more of the discussion that is really valuable in these types of meetings, and they're hard to find when the group is this big. So hopefully people enjoyed that opportunity and maybe we'll have more of those in the future around these issues. But that was a good discussion.

And what we're going to do now is hear about the results of those, and clearly one -- I think from what I heard, it was logical and in retrospect a good idea to split and have two groups look at one paper and two groups look at the other paper first, because some of the groups didn't even get to the second paper, and I know in Group 2, we didn't have enough time on the second paper. I'm sure people would have liked that.

What we're going to do is we're going to spend 10 minutes or so, if you need that much time. I don't think in every instance you will, 10 minutes presenting, and we're going to go Group 1 first, and

1 then we're going to kind of switch order because of a  
2 presenter issue, and go to Group 3, Group 4 and then  
3 Group 2. And then we'll do the remote sites last. So  
4 we'll do each of those.

5 Each one has approximately 15 minutes total.  
6 So the idea was you get at least up to 10 minutes to  
7 present, and then 5 minutes for discussion, question,  
8 anybody else in the group can offer any additional  
9 thoughts first, and then any questions, discussions,  
10 et cetera, and I know for those folks who were in  
11 Group 2 who didn't get to talk about the establishment  
12 risk control paper, they may have some -- in as much  
13 detail, they may have some additional thoughts they  
14 want to add to the presenters from Groups 3 and 4. So  
15 we'll kind of play it by that.

16 So with that, the first group is going to  
17 be, let's see -- Jenny Scott, with FPA and that group  
18 looked at product inherent risk. So take it away.  
19 Let me get the -- and if you could just go forward.

20 MS. SCOTT: Good morning. We had some good  
21 discussion in Group 1. We didn't get through all of  
22 the two sets of questions, but it certainly was a rich

1 discussion, and time was short enough we didn't come  
2 to consensus on everything, but we threw out some good  
3 points for the Agency to consider.

4           With respect to inherent risk, first of all,  
5 we didn't feel that we could talk about that without  
6 first commenting on the expert elicitation. And we  
7 thought that this elicitation was a good start, but we  
8 recognized that there were -- there was limited input  
9 here, and we felt that it would be appropriate to take  
10 this before another group of experts. So we'd like to  
11 take Dick up on his offer to get Dane involved with  
12 some public health experts and look at this some more.

13           We also thought that if these experts had  
14 been put into a room together, they might have come to  
15 a better agreement on rankings, and they could have  
16 explained their rationale for why they were ranking  
17 things a certain way because we think that they made a  
18 lot of assumptions in doing what they did that didn't  
19 come across in the written information that was  
20 presented.

21           We also think that there are data out there  
22 that maybe can be used to validate these rankings.

1 So, for example, if we look at some of -- where some  
2 of the illnesses are coming from, is that  
3 substantiated by the rankings that they listed.

4 So getting to the specific question that was  
5 posed as to whether the median was the best score to  
6 use for this, because of the range in numbers,  
7 certainly the median is the best measure of central  
8 tendency for what they have now, and we thought we  
9 might get a better picture if they could do something  
10 like normalizing the data, to a scale of say 1 to 100.

11 There was also consideration given to maybe  
12 they ought to re-look at this. It was proposed that  
13 consideration be given for looking at the likelihood  
14 of the hazard and the severity of the occurrence and  
15 the likelihood of mishandling, and I'm going to come  
16 back to that at the end of this presentation.

17 It was a little hard for some people to say  
18 whether or not median was the best number to use,  
19 without knowing a little bit about the context in  
20 which the experts made their rankings. So again more  
21 information and maybe getting people into a room to  
22 hash this out would be useful.

1           With respect to the second question about  
2 thermally processed, commercially sterile products, we  
3 were in total agreement that they should be included  
4 in the list of products, that they are inspected  
5 products, but we also felt that because of the  
6 controls that are in place there, they really do fit  
7 in as the lowest risk product.

8           On question 3, we broke this down into parts  
9 A and B. One related to whether or not the product  
10 was further processed at another federally inspected  
11 establishment, and secondly whether or not it was  
12 going to retail.

13           If we're talking about processing product at  
14 another establishment, then we felt that the product  
15 at the initial establishment probably shouldn't be  
16 inspected as if it had the higher risk. In most  
17 instances, these products are going to be shipped to  
18 another facility and given another treatment that  
19 would then reduce the risk but maybe this needs to be  
20 addressed on a case-by-case basis.

21           Other people felt that maybe the best way of  
22 looking at the risk of the product was just when it



1 left the door. It's being shipped, the final  
2 assessment is being made, the pre-shipment review was  
3 done, and that's a product leaving the establishment  
4 and maybe risk was best established there. So again  
5 this is something that if we would have had more  
6 discussion, we might have had been able to come to  
7 consensus.

8 The risk really depended on a number of  
9 factors, included the intended use of the product, the  
10 likelihood of mishandling, and whether or not the  
11 second establishment is employing a lethality step.  
12 So that's why we suggested maybe case by case.

13 On 3B, with respect to product going to  
14 retail, we were in agreement that the risk of the  
15 product should be assigned based on the product risk  
16 at the plant, without consideration for how it was  
17 going to be treated at retail because the controls and  
18 the oversight at retail are not the same as a  
19 further -- a USDA inspected establishment.

20 On question 4, with respect to translating  
21 the volume data into the exposure variable, the group  
22 liked the idea of looking at a third access for

1 volume. They didn't think that volume was inherently  
2 part of product risk, and so it possibly could go into  
3 establishment controls or have its own component.

4 We got into a little bit of the detail on  
5 how this would be assessed at the plant, looking at  
6 the plant profile that establishments fill out in  
7 estimating the volume on once per year, and that's  
8 something that would be addressed later with --  
9 probably with Bobby's talk on how this gets  
10 implemented.

11 On question number 5, accounting for  
12 establishments that produce more than one product. A  
13 lot of people thought that for public health reasons,  
14 it would be important to look at the most risky  
15 product and establish the product inherent risk for  
16 that plant based on that. In other instances -- but  
17 we need to consider the fact that some of these  
18 products may be produced on an intermittent basis, and  
19 it certainly wouldn't be fair to give a plant a higher  
20 inherent risk ranking based on a product that they  
21 produce maybe once or twice a month. So that needs to  
22 be considered.

1           And it was thought the Agency might be able  
2 to flag the production of these low volume, high risk  
3 items, and have inspection in place at that time.

4           We also felt that they could consider  
5 mapping where all of the products of a plant fell on  
6 the grid and making an assessment on where most of the  
7 products fall. If they're trending towards the  
8 riskier products, then you might consider them higher  
9 risk. If they're trending toward the less risky  
10 products, maybe less risk.

11           Turning to severity. The group was  
12 unanimous in agreeing that severity does need to be  
13 factored into these equations, particularly as it  
14 relates to vulnerable populations. We felt that the  
15 Agency has a lot of experience in doing risk  
16 assessments and the experts on staff who can help them  
17 with this, and CDC has some data related to illnesses  
18 that could be used in assessing severity. This might  
19 be a factor that would be used to adjust the initial  
20 rankings.

21           We also thought in looking at the responses  
22 from the experts in the elicitation, that some of them

1 probably did consider severity in making some of their  
2 assessments, and this might be why there's some high  
3 numbers for raw products.

4           Turning to the establishment risk control  
5 which we addressed very quickly, on whether or not the  
6 components were -- that were listed around that circle  
7 were the right components and all needed to be  
8 included, we were in unanimous agreement that food  
9 defense should not be a factor in determining how to  
10 allocate inspector resources. We did feel that this  
11 was a very important item for plants to address, but  
12 it should not be part of the system design here.

13           The other components in general seem  
14 appropriate but there was some concern expressed about  
15 the data that support them, and wanting to see a bit  
16 more information about that, and I think we're going  
17 to see some of that today.

18           On question number 2, whether or not the  
19 components should be weighted. Comments were made  
20 that if you don't have data that accurately reflects  
21 reality, then it's hard to make an accurate  
22 determination of risk, and it was hard to answer this

1 question because there were some concerns expressed  
2 about the reliability of the data for the individual  
3 components, but it was in general felt that pathogen  
4 control data are likely to be more objective and  
5 certainly are clearly tied to public health impact,  
6 and that FSIS may actually be limiting itself if  
7 industry data did not play a role in consideration  
8 here.

9           We also felt very strongly that system  
10 design had a more important role than some of the  
11 others, could be a fairly objective measurement, and  
12 if validated interventions are part of the system  
13 design, then the design should be weighted higher  
14 because of public health impact.

15           With respect to other useful information for  
16 this exercise, we certainly felt the public health  
17 data were very important, and it might be possible to  
18 sync these up with geographic data. The data needs to  
19 tie to a system to indicate a decrease in food-borne  
20 illness.

21           We also considered that attribution data  
22 from CDC and the Agency are very important, and they

1 may figure into both inherent risk and the  
2 establishment risk control.

3           On other ways than FSAs to assess the design  
4 of the system, we felt that PBIS data could be used in  
5 assessing both design and implementation. We think  
6 it's important to capture some of the positive aspects  
7 that are in PBIS, not just the negative aspects as  
8 captured in NRs. We thought that information from  
9 local inspectors and supervisors and management  
10 personnel could be useful, and it might be possible to  
11 integrate some third party audits in there, like using  
12 industry data. That would be a little complicated but  
13 certainly it's a tool that can and should be used  
14 where available.

15           Whether the NRs are inclusive, we think that  
16 NRs need to be looked at very carefully. We need to  
17 focus on the NRs that are being used, and recognize  
18 that even within specific areas where generally they  
19 would be considered important, they need to be  
20 specifically tailored to be food safety related. Some  
21 are clearly more food safety related than others.

22           And on the look-back period, there was

1 discussion on whether or not it should be a year  
2 because of accounting for seasonality. We certainly  
3 felt that this ought to be a rolling window, that with  
4 an automated system, it would be possible to update  
5 the data on plants and reassess where they stood on an  
6 ongoing basis, and certainly we wanted to make sure  
7 that if a plant implements new technology that has a  
8 pathogen reduction effect, then it would be important  
9 to make sure that this plant isn't stuck with the  
10 rating that they had before they implemented this  
11 intervention. And also in considering with a one year  
12 design, that clearly data from more recent periods are  
13 more significant than data from a year ago.

14           And finally I said I would come back to this  
15 inherent risk index that was discussed, it was  
16 suggested that there would be this likelihood of a  
17 food safety hazard, the severity of the hazard, the  
18 likelihood of consumer mishandling and the volume  
19 factor that all could be ranked on a 1 to 10 scale.  
20 It was recognized that this goes beyond simply product  
21 inherent risk across the entire system. It is  
22 probably more of a plant specific situation, but it's

1 something for the Agency to consider.

2 Any comments from the group about anything I  
3 left out? Mike.

4 MR. KOWALCYK: Michael Kowalcyk with Safe  
5 Tables Our Priority. I think going back to the  
6 question of NRs, we wanted to get through all the  
7 questions during our allotted time, and I just want  
8 the group to understand that we spent very little time  
9 talking about NRs and that there really is no  
10 consensus, and that's something that really needs to  
11 be looked at seriously.

12 Also in the look-back period, there was some  
13 valid points raised about new interventions that are  
14 introduced let's say three months ago and not  
15 penalizing an establishment for things that happened  
16 10 months ago.

17 For lack of detail into what the model would  
18 actually look like, you would maybe -- you could  
19 expect some type of recency component in any  
20 predictive model, if we're talking about a predictive  
21 model and that should capture that. So I guess  
22 looking at the data structure, when the Agency is



1 looking at putting together this database, dates would  
2 certainly be an important aspect of that because you  
3 should be able to utilize recency. So I think that  
4 kind of begs further analysis into how this model  
5 would be specified.

6 MS. SCOTT: So being very transparent as to  
7 the algorithms that are developed is very important.

8 MR. KOWALCYK: Absolutely.

9 MS. SCOTT: Okay. Anyone else have any  
10 questions or comments?

11 (No response.)

12 MS. SCOTT: Thank you.

13 MR. DeMORGAN: Great. Quick round of  
14 applause for group one.

15 (Applause.)

16 MR. DeMORGAN: Thanks very much. So I know  
17 that the group was asked if they had any other  
18 comments. Anybody else have a question or reaction at  
19 this point? I mean I think at some level obviously it  
20 will be helpful to go through all of them.

21 UNIDENTIFIED SPEAKER: Will the findings of  
22 all the groups be available?

1 MR. DeMORGAN: Pardon me.

2 UNIDENTIFIED SPEAKER: Will the findings of  
3 all the groups be available?

4 MR. DeMORGAN: Yeah, the results of these  
5 will be in the summary, exactly what format that will  
6 be, but these -- I mean these are all on the web  
7 already for the Webcast folks. So whoever is on for  
8 those folks will be made available.

9 Okay. We did have the Group 2 presenters  
10 come or our second presenter was able to make it. So  
11 what I think we'll do is just because they're focusing  
12 on that first paper as well, let's have them go next,  
13 and then we'll go to Groups 3 and 4. So we have two  
14 presenters for this group, and it's Barbara Kowalcyk  
15 and Craig Henry. So let me just get this up. And if  
16 you guys could use the forward arrow.

17 MS. KOWALCYK: As Paul said, we're from the  
18 second group, and we'll be alternating slides. We  
19 spent most of our time on the first paper, and as Paul  
20 said, we really didn't get too much discussion on the  
21 second paper but did a little bit.

22 In response to question one under product

1 inherent risk, there was a lot of desire from the  
2 group to re-examine the ranking, and specifically for  
3 the expert elicitation. You know, was everybody using  
4 the same scale, the same science when they were  
5 determining their rankings, when they were doing the  
6 expert elicitation. There was a lot of feeling from  
7 the group that there was some problems with  
8 assumptions. Was it really correct to remove severity  
9 from the analysis and only consider healthy  
10 populations? The other question that kept coming up  
11 was, was the expertise represented broad enough?  
12 Should other groups have been consulted, and how would  
13 that have happened? And we also wondered why the  
14 paper did not include the experts' rationale. It  
15 seems that some of the experts did provide their  
16 rationale in the comment section, but others did not,  
17 and it would have been useful information.

18           The other thing that came up in terms of  
19 question 1 and the expert -- well, specifically in  
20 using the median ranking, was we weren't really sure  
21 what FSIS had done to validate the median? Was this  
22 really a good surrogate to use in determining

1 rankings, and we weren't really sure what FSIS  
2 intended to do with that number.

3           Basically if you're going to come up with a  
4 ranking model, you're going to want to validate that  
5 model and get results to make sure that it is a good  
6 approximation toward what is really going on in the  
7 workplace. Unfortunately, we don't really have a  
8 whole lot of mechanisms to get the attribution data  
9 that you would need. In other words, if you are going  
10 to validate, you would want to see if those  
11 rankings -- those products are really causing the most  
12 food-borne illness and our highest risk, and really  
13 the group felt that there weren't a whole lot of  
14 mechanisms in place to get that attribution data.

15           DR. HENRY: Okay. As far as question 2 is  
16 concerned, fairly straightforward, relative to low  
17 acid canned foods, commercial sterile canned product,  
18 if you will, interesting discussion. We had a very  
19 good discussion within the group. Fortunately we had  
20 Dane Bernard in our group who had served, as you know,  
21 as part of the expert elicitation. And in this we  
22 ranked it, the discussion was the product itself has

1 an inherent high risk. However, as noted here, you  
2 must take into consideration the degree of control  
3 with the process that's generally used throughout the  
4 country. And if the process breaks down, then you're  
5 going to have a major problem. But, you know, if you  
6 don't rank it high, then there wouldn't be any  
7 inspection. That was the other concern.

8 Well, logically and as we all acknowledged,  
9 you go back and look at either the attribution data or  
10 just look at the instance of illness that are arising  
11 from this type of product, and it's virtually non-  
12 existent which really I think attests to the value of  
13 the process and the fact that that process has to be  
14 taken into consideration when you really look at this  
15 product ultimately at the end of the day.

16 So that's something that I think the Agency  
17 needs to consider again when you're looking at product  
18 inherent risk between what comes in and what is  
19 actually coming out of the process.

20 MS. KOWALCYK: For question number 3, did we  
21 need to factor in for other establishments? We felt  
22 that it really -- we did not need -- you do not need

1 to factor in what happens if the product is going to  
2 be processed further at other establishments, except  
3 for the assumption in the expert elicitation, page 8,  
4 bullet number 2, that the experts were asked to  
5 actually assume that consumers were going to deal with  
6 it appropriately and there was a lot of feeling in the  
7 group that each plant should really stand alone. How  
8 it was going to be dealt with at another -- further  
9 down the line shouldn't really play an impact.

10 And there was another part to this that was  
11 raised, and that was you need to consider physical and  
12 chemical concerns as well as biological concerns when  
13 you look at each one of these plans.

14 DR. HENRY: Okay. On question 4, which  
15 dealt with a volume issue, looking at the volume  
16 issue, there's an immediate take, well, it should be  
17 one on one, larger volume, larger inspection, and  
18 conversely in the opposite direction. However, you  
19 also need to consider the complexity of the system  
20 that exists out there, and the number of products  
21 within the plant. So there needs to be some type of  
22 weighting that's going to have to be considered.

1           For that question, there was general  
2 agreement I think that the minimum amount of  
3 inspection at every plant, dependent upon volume, or  
4 regardless of volume, there should be inspection, and  
5 I don't think anyone just expects inspection to go  
6 away, if you have a minimal amount or if you have a  
7 very, very small plant.

8           On high-risk levels, like number 5, in this  
9 case, does it matter about volume, needing a lot of  
10 inspection. I think more specifically as we discussed  
11 it, that really says if you have plant that's  
12 producing a product with high inherent risk, and they  
13 have poor controls, then you should have the  
14 appropriate amount or proportional amount of  
15 inspection at that plant which I think is what  
16 Dr. Raymond alluded to yesterday.

17           MS. KOWALCYK: In regards to question number  
18 5 which was, you know, if a plant was producing  
19 multiple kinds of products, you know, how should they  
20 be ranked. The options that we came up with was to,  
21 one, take the riskiest product and apply to the full  
22 establishment. This would give you the most

1 conservative approach in terms of public health. So  
2 if a plant is producing three products, and one of  
3 them is the highest risk, that's what should be  
4 applied to the whole establishment.

5 The other one, the other option that was  
6 discussed was if you allocate resources to risk,  
7 suppose a plant is producing three products, and the  
8 highest riskiest product is their lowest volume,  
9 should that be taken into account, and then really be  
10 assigned to the whole plant? Of course, you then  
11 bring up cross-contamination issues, the fact that you  
12 have a riskier product in the plant, even though it  
13 may be produced at smaller volumes, you could have  
14 cross-contamination, but those were the two concepts  
15 that we were really getting at in our group.

16 DR. HENRY: Okay. Stepping from risk and  
17 get more direct to the point of severity. I think  
18 that the severity point was really well aligned and so  
19 much of what we've already delivered, I think you  
20 heard from Jenny from Group 1, it's almost kind of  
21 like a ditto, but severity shouldn't have been removed  
22 from the ranking considerations, and the fact is, it's



1 very, very difficult to reconcile it no matter how you  
2 approach it, especially if it's only aligned with the  
3 idea of the product by itself.

4           But it should have been included in the  
5 first ranking, if you would have wanted them to do it,  
6 but because of that difficulty, we think it should be  
7 a two-step process. You know, look at the product and  
8 then consider the severity, and it's almost like you  
9 go through the hazard analysis of what is the product  
10 you're producing, and who is it intended for, what is  
11 the target population that you're going for, and when  
12 you do that, then you also must consider, you know,  
13 mixed products, a wide range in products such as  
14 supposed you're using a finished TV dinner or meal  
15 where you've got some type of fresh vegetable in there  
16 that may have been blanched, as opposed to a fully  
17 cooked ready-to-eat chicken or beef type product mixed  
18 into an entrée. So those need to be really properly  
19 broken out and weighted as you go through the process  
20 of trying to bring severity to bear, but it does have  
21 merit here.

22           MS. KOWALCYK: As I said earlier, we did

1 have a little bit of time to get to the second paper,  
2 and we really just spend a lot of time on question 1  
3 in the few minutes we had.

4           Some of the issues that were identified in  
5 our group was that there was overlap in the wheel,  
6 such as NOIEs and NRs, you could potentially get  
7 doubled up. Somebody might have an NOIE, and then also  
8 get a NR for the same thing. So it was kind of -- I  
9 think somebody in the group used the term double  
10 dipping.

11           The other thing that really came across  
12 strongly in the group was that we need an accurate  
13 picture of inspection, and there's a major problem if  
14 inspection is not occurring at plants. So that would  
15 put the onus back on FSIS to make sure that there were  
16 appropriate levels of inspection, so that we can get  
17 an accurate picture.

18           The third issue that was raised was the lack  
19 of consumer information, and there was a concern in  
20 the group about what it meant to be verified and  
21 validated consumer complaints, and where did food-  
22 borne illnesses fit into this, and how was this

1 defined and what did it include? Did it really truly  
2 mean that you had to have a traceable product to its  
3 source?

4 The fourth point is food defense. There was  
5 pretty much consensus in the group that it didn't need  
6 to be included. We weren't really sure why it was  
7 included, and if it is included, it should at least  
8 have a very low priority, which I believe the first  
9 group found as well.

10 Okay. I'm going to skip down and do the  
11 data collection. One thing that we did spend some  
12 time discussing in the group was the fact that you are  
13 going to have missing data when you look at the  
14 different spokes on this wheel. And the Agency will  
15 have to come up with a way to factor in missing data.

16 How are they going to handle that?

17 There's a variety of ways that you could do  
18 that. A lot of statisticians spend a lot of time  
19 working on that.

20 You could also improve NRs, the process, the  
21 forms, and I'm sure for each part of the wheel, to be  
22 more statistically significant. You still need to --

1 you want to be able to at the end of the day have all  
2 the data that you needed collected, and the entire  
3 system needs to be a living, breathing thing, that is  
4 that you need to have that continuous loop I believe  
5 it was in Dr. Masters' or Dr. Raymond's slide show  
6 yesterday, where you have that continuous loop where  
7 you keep feeding back and improving the system, and  
8 keep feeding back and improving the system. So this  
9 isn't just a one shot deal.

10 DR. HENRY: Jumping back up to subjectivity,  
11 it was just clearly noted, and the Agency has already  
12 acknowledged as well as the NACMPI has recommended,  
13 you know, a re-analysis or evaluation of the NR  
14 system, but because of the subjective, you know, we  
15 acknowledge there is the possibility that you could  
16 have good plants categorized as bad or vice versa,  
17 especially if you're just taking them for face value.  
18 And I think stepping forward with that, as the Agency  
19 attempts to analyze those NRs, we try to figure out  
20 which ones are most applicable, and there was some  
21 debate within our group about which ones should be  
22 considered. You know, we just need to be cognizant of

1 that because you do want to get the proper attribution  
2 of value from this part of the criteria for any of  
3 these plants going forward.

4 And I guess lastly, we thank Paul for his  
5 help yesterday. He did a great job facilitating, and  
6 certainly did a great job of capturing our bullets for  
7 us. Thank you.

8 (Applause.)

9 MR. DeMORGAN: All right. Thank you both.  
10 So anybody from that group want to add anything,  
11 clarification or major points that you think need to  
12 be conveyed at this time?

13 (No response.)

14 MR. DeMORGAN: Okay. Is there any questions  
15 from others to that group? Yes, sir. Name and --

16 MR. SEWARD: Skip Seward, AMI. When we talk  
17 about severity and in relationship to the product  
18 inherent risk, it seems like it's almost a subset  
19 because when you talk about severity, I assume we're  
20 talking about the specific hazard that may be  
21 associated with that particular product subsequent to  
22 its production or as part of its production. So it

1 seems like we sort of missed that point a little bit.  
2 I just want to make in my mind, anyway, that's a  
3 critical parameter that's almost a subset of the  
4 product depending on the particular hazard that's  
5 associated with that product.

6 MR. DeMORGAN: Okay. Any -- okay. Anybody  
7 else? Comments?

8 (No response.)

9 MR. DeMORGAN: Okay. Let's then turn to  
10 Group 3, and this is one of the groups that looked at  
11 establishment risk control. I'll get that one up  
12 here. Just introduce yourself.

13 MR. REINHARD: My name is Bob Reinhard from  
14 Sara Lee, and I was asked to get up and speak on  
15 behalf of our group. So I want to thank Brad because  
16 he did a good job as a facilitator and I thought we  
17 had some very good dialogue.

18 We set ours up a little bit different, and  
19 what we did is when you see the items that are in red,  
20 I'm going to call this there were really no major  
21 objections by any of the stakeholders to what's being  
22 said, instead of saying that we agreed or that there

1 was consensus because little words can make a  
2 different in that, but there were really no major  
3 objections, and if I do misspeak on anything, or if  
4 anybody wants to make a correction in my group, feel  
5 free to stand up and do it.

6 Looking at the first thing, and our group  
7 only got through establishment risk control. We did  
8 not get to the other part, the X-axis, the other  
9 paper.

10 The first question was components  
11 appropriate and adequate. It was unanimous in the  
12 group or there was consensus or there was what I said  
13 before, I guess that there were no real objections,  
14 that food defense really shouldn't be a component of  
15 RBI. And then what we have listed underneath this  
16 would be the other comments that were made by  
17 stakeholders and put in, food defense should be  
18 examined but not as part of daily inspection process,  
19 handled through other FSIS activities, RBI should  
20 drive food defense.

21 Another comment that was made on this part  
22 related to components appropriate and adequate was

1 that in commerce should be rolled into enforcement and  
2 become one component, and a suggestion was made to add  
3 intended use of products as a component.

4 Another thing that there was no major  
5 objection on was this, and that was that some classes  
6 of consumer complaints, lack supportive data and  
7 instead of can, I want to say may therefore be  
8 unreliable. The group agreed that this may be  
9 difficult to use within the model, and maybe that we  
10 needed to have further discussion on it, and that we  
11 needed detailed categories of consumer complaints for  
12 the public.

13 Should the components be weighted was the  
14 next question, and our group agreed or there wasn't  
15 any major objection. The answer is yes, they do need  
16 to but we were unable to get any further than that  
17 because we needed a little bit more thinking from FSIS  
18 and stakeholders. There would be a lot of questions  
19 on that.

20 Some comments were that in-commerce findings  
21 were food-borne illness outbreaks should be weighed  
22 more, and food safety system design and implementation



1 should be weighed more than other components. And the  
2 weighing should be flexible, enable to incorporate new  
3 information, meaning even if you -- what I believe was  
4 discussed by this person, was that even if you have a  
5 minor -- a category that's minorly weighted, and you  
6 have a major issue within that category, then the  
7 model would have to be flexible enough for that to be  
8 appropriately handled or vice versa, if you had a  
9 category that was heavily weighted, and you had a  
10 minor issue, that that minor issue wouldn't trump out  
11 because of the weighting. So that the system was not  
12 necessarily a guess a straight line equation of this  
13 is where you fall, but it had to be more fluid than  
14 that.

15           Establishment risk controls, for FSIS to  
16 consider. I think the group considered food safety  
17 hazards and all food safety interventions in all types  
18 of products should be considered. There was a need to  
19 clearly define what interventions are. Am I on the  
20 right one? Yeah. Consider differences in scale among  
21 plants, meaning an intervention in one plant would  
22 have a different scale effect than an intervention in

1 another, and it's important for the purposes of RBI to  
2 consider interventions. Look at plant data to see  
3 whether it supports the process they currently use.

4 The next question was other ways than FSA to  
5 evidence food safety system design. At this point, I  
6 think the group had no major objections that FSIS  
7 should use industry data within the RBI model, and  
8 that it would strengthen it potentially.

9 Comments that were made were establishments  
10 collect more data more frequently than FSIS and  
11 sometimes more than regs required. This data needs to  
12 be considered. The next comment that was made was  
13 FSIS collects information, re: establishment's chosen  
14 control measures and the possibility of a  
15 questionnaire on implementation and design, with an  
16 option for industry to provide the data to FSIS and  
17 therefore help differentiate themselves on the X-axis  
18 if they choose to use that data.

19 Data sharing could be mandatory was made as  
20 a comment and rewards for good plants and penalties  
21 for bad plants would be how that summarized.

22 Again, just to restate, the things in red

1 are what we generally agreed on and then the rest are  
2 just comments underneath those.

3 More on evaluating food safety system  
4 design. The comment was made that FSAs are expensive  
5 and inefficient, and put the burden on FSIS and the  
6 taxpayers, and that some -- the comment was also made  
7 that some plants then gain an economic advantage in  
8 essence by consistently skating on the edge of  
9 acceptable was added, and we'll get that in the  
10 record, but I'll have anything look at this and make  
11 sure there wasn't anything right -- wrong.

12 Another comment that was made is another  
13 approach is needed. Plants are required to validate  
14 HACCP is working, could generate more information  
15 about whether the system is working. Establishments  
16 ought to take on costs was one of the comments, and  
17 that was that they require more FSIS oversight because  
18 they're not doing things correctly, and cost would be  
19 appropriately put to them. And then the next comment  
20 was, if a plant does well, you could add incentives.

21 Others, NRs, we didn't get into the NR  
22 discussion. We didn't have enough time is really the

1 reason, just for the same reason we didn't get into  
2 the other axis and the other questions.

3           Appropriate looking back period, the only  
4 thing that was discussed here was that hold data long  
5 enough to make an adequate assessment and a clear  
6 determination. We didn't have any other real comments  
7 here because I don't think we were able to go through  
8 all the steps to figure out what that would mean, and  
9 it would take a long time.

10           Other inputs and comments and these are just  
11 put in here for -- some in the form of a question,  
12 some just in the form of a comment.

13           FSIS ought to identify its own weak spots;  
14 need to include input and expertise of inspectors in  
15 the development of RBI; inspectors should not get  
16 involved with out-of-plant/in-commerce findings; may  
17 not be a penalty to be inspected more, it's a  
18 reallocation. Inspection could get decreased if you  
19 were doing a good job. FSIS might need to go back to  
20 Congress to gain authority over shipping decisions,  
21 and I'm not quite sure of the specifics on that. So  
22 if anyone in the group wants to comment, they can.

1           Then a couple of questions. What does in-  
2 commerce mean? Will there be an appeal process for  
3 levels assigned to an establishment? And will there  
4 be a venue or vehicle for expedited re-assessment?  
5 Which I think some of the other groups talked about  
6 what that would be, either if there was an event or  
7 there was a new intervention.

8           So does anybody in my group have anything to  
9 clarify or to comment on?

10           UNIDENTIFIED SPEAKER: I thought you did a  
11 fairly good job of capturing some of the things that  
12 we focused on. We looked at as many of the big  
13 pictures issues as we did as a detail, would be one  
14 thing that I think we should have, you know, brought  
15 to the attention.

16           The other thing is that when you're trying  
17 to talk about the specific questions as to what did I  
18 and some of the consumer representatives there feel  
19 was really, really important, we felt it was  
20 significant that the Agency does not always have the  
21 authority that it needs to carry out some of the jobs  
22 it's required to do. And that was what that one

1 comment was about.

2           The other thing that I think was -- I think  
3 was a consensus of the group was that we all felt that  
4 this was a very complex issue, the whole, you know,  
5 thing, and that continued discussions of these types  
6 would probably be necessary for bringing the industry  
7 and the Government and the consumer groups into a  
8 unified idea or approach on risk-based inspection.

9           MR. DeMORGAN: Anybody else from that group  
10 have any clarification or comments?

11           (No response.)

12           MR. DeMORGAN: Okay. Great. Thanks, Bob.

13           (Applause.)

14           MR. DeMORGAN: We do have a couple of  
15 questions as well. And just to make sure we have  
16 time, we'll take a couple of minutes but, Felicia, a  
17 question?

18           MS. NESTOR: Felicia Nestor, Food and Water  
19 Watch. I actually have one comment and one question.

20           I think if you're going to consider industry  
21 data, it has to be mandatory that the industry submits  
22 all its data because we already know that the industry

1 can game the system. They take, you know, 10 sample  
2 sets and they report only the data that's favorable to  
3 them. So I would anticipate that FSIS has to watch  
4 out for that.

5 The question I have is I don't know -- what  
6 did you mean exactly by combining in-commerce and  
7 enforcement in one factor?

8 MR. REINHARD: Well, I wouldn't want to  
9 speak for the group, but since that was mine, I can  
10 speak to it. The idea would be that the in-commerce  
11 results, if there's a significant event, would lead to  
12 an enforcement action. If there's a validated or  
13 verified food-borne outbreak, that leads to an  
14 enforcement action, therefore instead of having a  
15 separate standalone spoke on the wheel to handle that,  
16 you could roll that in under enforcement action and  
17 just handle it at that level, because what was put  
18 together by FSIS, was to show that they would look at  
19 consumer complaints, they would look at recalls, they  
20 would look at these things, and the issues really let  
21 to, in my opinion, that if there was an enforcement  
22 action, and it wasn't done properly or an event

1 occurred, that it would make an effect on the rating  
2 on that axis. So that was all. It was just a  
3 location question.

4 MR. DeMORGAN: Thank. Yeah.

5 MR. KOWALCYK: Michael Kowalcyk from Safe  
6 Tables Our Priority. Bob, I have a couple of  
7 questions.

8 I think one is more directed towards FSIS  
9 relating to industry data. NACMPI was addressing this  
10 issue probably about a year and a half ago about  
11 industry data and what was called a data repository  
12 and we had some pretty lively discussion about how  
13 that would be collected and managed and the legal  
14 ramifications and it was really those that are in this  
15 room that may have been on that subcommittee that  
16 would recall, it was a very complicated issue, and I  
17 guess this is a question to the Agency as to what the  
18 status of that process is. If this is to be  
19 considered an input into some type of scorecard for  
20 lack of a better word, it would be nice to see an  
21 update, if not today, maybe at the committee meeting  
22 later this week.



1           Another comment about industry data, it was  
2 mentioned in your presentation about rewarding,  
3 sharing of that information. I mean I understand -- I  
4 mean you should encourage all stakeholders to share  
5 information so that we get the best product available.

6           However, if you're going to use a scientific  
7 methodology to come up with a robust scorecard, you  
8 can't override what the data is telling you. The data  
9 should only be what that plant's process is and other  
10 elements that are identified. There shouldn't be a  
11 flag in there to say, well, Mike's processing plant  
12 shared data, he gets bumped up in score. That should  
13 not be the intention of that. That's far from  
14 scientific.

15           Another comment is about pathogen testing  
16 data. I know in Group 1, we discussed that, and we  
17 were in general agreement that pathogen testing data  
18 is -- should be your most objective measure, and if we  
19 require more of it, then that fine, we require more of  
20 it. Was that discussed in your group and was it  
21 really mentioned in your presentation?

22           MR. REINHARD: I don't remember us going

1 into the details about pathogen data. If somebody in  
2 the group has something different than that, there was  
3 not.

4 MR. DeMORGAN: And I would just note that  
5 there is going to be, at some point today, we haven't  
6 quite figured out the perfect timing, but we'll figure  
7 that out, and we'll all know at the same time, and --  
8 but there's going to be a presentation on data that  
9 FSIS is going to give, that will, if not answer all  
10 these questions, at least set the stage for additional  
11 conversation if needed at that time. So our intention  
12 is to make sure it happens no later than the 2:30 item  
13 which is kind of the open, catch basin for kind of key  
14 issues, but it might come up a little earlier  
15 depending on if we have time after the next  
16 presentation, the next two -- there's still two  
17 presentations to day.

18 Okay. Thanks to Group 3. Let's see. So  
19 let's turn our attention then to Group 4, and again  
20 looking at the establishment risk control paper.  
21 Great. And Mark Schad is going to make that  
22 presentation.

1           MR. SCHAD: I want to thank the group. We  
2 had a very good discussion, and thank you, Abby, for  
3 facilitating this. We only focused on the established  
4 risk control due to time constraints. We thought we'd  
5 just concentrate on that and do the best job we could  
6 on that. We discussed the six questions with some  
7 additional questions, ideas and comments, detail  
8 levels of components, other questions, big picture  
9 issues, command and control roles and responsibility,  
10 data integrity, quantitative and qualitative and how  
11 we got into a discussion like that was the question  
12 came up, well, what was the most important parts of  
13 these six pieces of the wheel, if you want to call it  
14 that, and most of the discussion -- the first item  
15 that came up was the food safety system design, and  
16 that's how we got into a discussion on the roles of  
17 who was responsible. Was it industry? Was it  
18 Government? And so like I said, we had a lot of  
19 discussion about that.

20           So question number one, are these six  
21 components appropriate and adequate? We didn't really  
22 answer that yes or no. We did come up with, there was

1 some input on some suggested gaps that there was in  
2 there. One of them is attribution data. Are we  
3 adequately capturing consumer complaints that do not  
4 go to FSIS? There was input in there that there are  
5 some happenings or complaints out there that do not  
6 get reported that FSIS does not know about it. For  
7 the plants that do not have pathogen testing programs,  
8 how is this considered into the equation?

9 And there was a question that was brought  
10 up, we spend a lot of time on this. The question is,  
11 if we're going to use an algorithm or an equation as  
12 the driving concept, should non-quantitative  
13 information be removed, and that had a lot to do with  
14 the food system design or the FSAs. There was some  
15 people in the group and I thought it was logical  
16 input, that it's not a quantitative thing, this food  
17 safety assessment, and we're trying to apply it into a  
18 quantitative algorithm or formula.

19 Are some components more important than  
20 others, and how should they be weighted? And, of  
21 course, the answer there was, yes, some are more  
22 important than others and, first of all, we got some

1 that we felt were less important. One is food safety  
2 defense. It's an important issue but should be  
3 minimized as a component in this equation. But there  
4 are also many people in the group, just so I can say  
5 that to everybody as a whole, there was many people in  
6 the group that said it should be eliminated entirely.  
7 But I think as a consensus of the group, minimally is  
8 at the very maximum -- that's a poor choice of word --  
9 minimally at the most.

10 Okay. Enforcement actions. This is an  
11 important issue but can it be folded into design  
12 implementation? And the discussion here revolved  
13 about, okay, on these NOIEs and the NRs and stuff like  
14 that, if we have a good food safety system, and  
15 there's good food safety system implementation, isn't  
16 that taking care a lot of these NOIEs and NRs, that  
17 they should have never happened anyway.

18 And the comment was made, a lack of  
19 enforcement actions does not equal no food safety  
20 issues or need for review and possible improvements.

21 Okay. The question here, some components  
22 more important than others. We pretty much agreed as

1 a group that the food safety system design and the  
2 system implementation are very important and should be  
3 closely linked and we really thought those two were  
4 the ones that should be most heavily weighted. Some  
5 think these two components are the most important.  
6 From these two, the other components will flow. I  
7 remember one person made the comment that instead of  
8 being a circular thing, maybe it's more of a linear  
9 thing, that if the food safety system is a good one,  
10 implemented correctly, then the other ones like  
11 pathogen control and in-commerce findings will take  
12 care of themselves.

13 So questions that were raised. If the  
14 algorithm is key, should qualitative data be used?  
15 That kind of goes back to the question about the food  
16 safety system design and the FSAs. This is a  
17 quantitative approach or quantitative -- I'm sorry --  
18 a qualitative evaluation where we're trying to plug  
19 that into a quantitative algorithm.

20 How and in what way is qualitative  
21 information and data factored in? Data driven system  
22 is important and how do we achieve this? And also in

1 reviewing only paperwork, NRs, is not sufficient.  
2 Need to go into the plants to see what is happening  
3 firsthand. And I remember the comment being made  
4 there, there's nothing like getting that look, hands  
5 on look at the plant.

6 Are some components more important than  
7 others? Pathogen control and in-commerce components  
8 are also very important, but we did not draw any  
9 conclusions about the relative importance. We focused  
10 more on aspects of these components. Such as on  
11 pathogen control, not all plants have pathogen testing  
12 programs and how is this taken into consideration in  
13 the equation? In-commerce, inclusion of attribution  
14 data. Some thought that this data ought to be the  
15 primary driver of the system.

16 Question 3, is there other useful  
17 information about establishment risk control that FSIS  
18 is not considering? And as a group, we answered that  
19 as, yes, the consumer complaints that I mentioned  
20 before that were not directed to the FSIS, that the  
21 Agency does not know about, the attribution data, like  
22 such from CDC, and if I can refer back to earlier

1 slides of question 1, that was the gaps that I talked  
2 about earlier, are there other ways besides food  
3 safety assessments to evaluate establishment food  
4 safety system design? And again, we talked about the  
5 discussion that we had on command and control. What  
6 was brought up there that was -- one or two  
7 individuals thought that maybe the Agency should come  
8 in there and just say, here is your HACCP plan and  
9 actually design the HACCP plan for the plant, but the  
10 industry felt and that's pretty much as a consensus we  
11 came to, it's industry's responsibility to -- for food  
12 safety and industry knows its plant better than the  
13 Agency does, and so the Agency should be responsible.

14 So there were discussions on command and  
15 control, whether the current system has too much or  
16 too little, whether a more robust RBI system should  
17 have more or less and the roles and responsibilities  
18 of industry and Government. Some thing there's not  
19 enough command and control in the current system, more  
20 should be incorporated, and that industry should  
21 design systems, HACCP and Government should validate,  
22 combination gives consumers more confidence.



1           Other things the current system has too much  
2 command and control. It should be reduced, and  
3 industry should have the lead role with designing in-  
4 plant system as if their reputation is at stake.  
5 Their responsibility to produce safe food and product,  
6 and they have the best ideas for designing the system.  
7 Government should verify the design and validation of  
8 the implementation.

9           Question 4, are there other ways besides  
10 food safety assessments, to evaluate establishment  
11 food safety system design? Well, we do have the FSAs  
12 already to represent information at hand. I remember  
13 the comment being made by one of the members of the  
14 group that the food safety assessments and NRs is  
15 something we already have on hand. So let's --  
16 whether we like it or not, let's use those.

17           There was a discussion of how and when and  
18 in what way quantitative and qualitative data are  
19 considered. I guess you can tell by the group that  
20 that issue kept on coming up. We have qualitative  
21 data out there, and we kept using that example of the  
22 food safety system. How do we plug that into a

1 quantitative algorithm?

2           If algorithm is driving the baseline of  
3 inspection level, then qualitative information should  
4 be removed. Use only quantitative data that can have  
5 a numerical value. At some point in the evaluation of  
6 establishment food safety system design and  
7 implementation, someone needs to go to the plant and  
8 look at what is happening and data only analysis is  
9 not only adequate. Again, that's the hands on  
10 approach.

11           Question 5, are the NRs FSIS is considering  
12 public health related inclusive or are there others  
13 that FSIS should be considering? Again, NRs are tools  
14 that represent data in hand, but there was concern  
15 that we do need to speed up the appeal process. Those  
16 of us in industry know that when you do appeal a NR,  
17 there are several layers or several steps that you  
18 ultimately can go through, and it is very time  
19 consuming, and the input here was, is there another  
20 way where we can speed up the appeals process instead  
21 of going through a number of layers, just go through  
22 to a separate portion of the Agency and get the

1 decision made one way or the other more quickly. And  
2 one input was, appealed NRs should not be considered  
3 in the equation until it is resolved.

4 FSIS is on the right track and needs to  
5 evolve the approach more, need to have a clear process  
6 how to determine which NRs are health related and  
7 which are not.

8 And question 6, what is the appropriate  
9 look-back period? Clarification that this represents  
10 a moving window for data collection, perhaps a  
11 baseline could be a year and adjustments can be made  
12 up or down as appropriate based on seasonality, types  
13 of products and I think in the et cetera category we  
14 can put in intervention. So we just discussed this a  
15 little bit. We did get a clarification from Don  
16 Anderson, and we appreciate that, that there should be  
17 like a rolling window and we pretty much as a group  
18 decided on one year, but that would only be looked at  
19 like maybe once a month or maybe we'll look at some  
20 time period there and just look at the previous 12  
21 months. We would drop off the last -- if we used one  
22 month as an example, we would drop off the last month

1 and just look at the most recent 12 months, and then  
2 say a plant did come up with an intervention or change  
3 its food safety system design, then the -- it should  
4 be looked at. That establishment should be looked at  
5 again.

6 MR. DeMORGAN: Okay. Thanks. Anybody else  
7 from that group want to add anything to what Mark  
8 said?

9 MS. DONLEY: Yeah, Nancy Donley from STOP.  
10 Is it possible, can we get back up the slide -- the  
11 one on the NRs. I just kind of want to make the point  
12 of what was made with all the other groups is that  
13 there was not necessarily consensus on all these  
14 things, and in ways we have sometimes showed both  
15 sides of the issues, but I would just like to say that  
16 there's a couple of things, for instance, on this  
17 that, you know, I would -- that these were all points  
18 that were made but not necessarily that we all  
19 agreeing upon. I just think that's pretty important  
20 to point out.

21 But the one thing that I just didn't quite  
22 make it onto this one that I do really want to point

1 out, and we have -- our discussion was very lively.  
2 We were really broad and all over the place, and I  
3 really have to congratulate you on getting it onto  
4 slides. I was thinking, I couldn't do that task.

5 But the one thing with the NRs that I kind  
6 of equate it right now, is we've got a bit of a Swiss  
7 cheese problem. There's just so many holes right now  
8 in the NR system, and that we're missing so much  
9 information, and that there really needs to be a  
10 focused look on NRs, how there can be better tracking  
11 of what actually is happening, and also the fact that  
12 right now we have an incomplete picture because there  
13 are cases when NRs are not being written up. When  
14 they are, they're in a way right now that we can't  
15 capture the information that's needed from them, and  
16 this whole thing needs to be looked at a lot more  
17 closely.

18 MR. DeMORGAN: Anybody else from Group 4, do  
19 you have any comments?

20 (No response.)

21 MR. DeMORGAN: Okay. Thanks, Mark.

22 (Applause.)

1           MR. DeMORGAN:    Are there any comments or  
2 questions for that group, and I would ask that if you  
3 could keep the comments to a minimum only because we  
4 will get to -- when we've done all five of the  
5 presentations, we'll get to overarching if there's  
6 more questions, so just keep them focused.  Thanks.

7           MR. KOWALCYK:    Michael Kowalcyk from Safe  
8 Tables Our Priority.  I guess that's been kind of an  
9 overwhelming theme, and I don't want to take too much  
10 time, but the question I have, I think it again goes  
11 not to the group to the Agency, and I think this is  
12 why the groups are struggling, and I think using  
13 qualitative data and putting it over into a  
14 quantitative model, is presenting quite a bit of  
15 difficulty, and the question I had yesterday, what is  
16 this data going to look like, and then does that mean  
17 that the FSAs are going to be standardized in such a  
18 way that would make quantitative data a product of  
19 those as well as the NRs?  I mean right now there's a  
20 lot of talk about food safety related, non-food safety  
21 related.  Well, do we really have enough evidence to  
22 prove that if you have a plant that has several non-

1 food safety related NRs, there could be some  
2 correlation with a food safety problem downstream.  
3 And I think that whole quagmire of taking qualitative  
4 data and moving into the quantitative realm is  
5 something that for whatever committee is going to be  
6 charged at looking at this, for us to give our best  
7 products back to the Agency, I would hope that the  
8 Agency would provide us with enough information as to  
9 where they plan on going with this.

10 MR. DeMORGAN: Okay. Great. Thanks. And  
11 again, we will -- as I said, we will have a  
12 presentation on data, and again it may not answer all  
13 of your questions and the other that are out there,  
14 but it'll help kick off that conversation about data.  
15 So thank you. Yes.

16 MS. KOWALCYK: Barbara Kowalcyk, Safe Tables  
17 Our Priority. I just had a question on question  
18 number 4. It seemed like there was -- too bad we  
19 can't have the slide up, but it seems like -- next  
20 slide I believe. Yes, here.

21 I didn't really understand the difference  
22 between the two points except that one group obviously

1 thinks there's not enough command and control, and the  
2 other group thinks there's too much, but it seems like  
3 there's almost agreement that the industry should be  
4 designing the HACCP system and the Government should  
5 be coming in and verifying and validating that. And  
6 it seems like the difference here is how much command  
7 and control does that give the Agency, and I was  
8 just -- I didn't know if somebody in the group could  
9 give a little bit of feedback, if I have that correct.

10           The other -- this is just another comment.  
11 I have in question 5, there was -- about NRs, there  
12 was a comment that appealed NRs should not be  
13 considered in the equation until resolved, and I would  
14 have real concerns about that just because you could  
15 actually have everyone appealing all their NRs so they  
16 would never get into the system. So that just really  
17 raised a big red flag for me.

18           MR. DeMORGAN:     Okay.     So there was a  
19 specific question about the kind of variation between  
20 those two sub-bullets on the question 4 slide, first  
21 one, for those of you in that meeting, Is there any  
22 response to that? Or was it just --



1 MS. RICE: I was in Group 4.

2 MR. DeMORGAN: Could you just mention your  
3 name?

4 MS. RICE: Kim Rice. I was in Group 4 and,  
5 you know, and a quarter to whoever guesses who is on  
6 which side in that debate about command and control,  
7 but there was agreement that industry, I believe,  
8 Nancy, you can correct me, but I believe there was  
9 agreement that industry is responsible for designing  
10 and implementing their HACCP programs, and that the  
11 Agency should come in and verify. The discussion  
12 started with the Agency should provide hazard analysis  
13 for plants, and plants should start from there, and we  
14 discussed that, you know, a hazard analysis is based  
15 on a flow diagram, and every plant's flow is  
16 different. And so you can't walk in and say, okay,  
17 for every poultry slaughterer out there, here is the  
18 flow diagram, because not all facilities are set up  
19 the same.

20 So the hazard analysis has to be based on  
21 the flow, the programs that are in place, et cetera.  
22 It can't simply be the Agency coming in and saying,

1 this is what your hazard analysis is going to look  
2 like. Does that answer your question?

3 MR. DeMORGAN: Okay. Great. He said yes.

4 Okay. Thanks to that group again. And  
5 before we move to the presentation on the remote  
6 sites, there was -- we were getting a couple of remote  
7 questions that come in slightly delayed.

8 So for Group 3, there was a clarification  
9 question. So this is basically what it says. What  
10 was the basis of the comment about an economic  
11 advantage for refusing FSAs? There was a sub-bullet  
12 on, I can't remember which slide it was. So is  
13 anybody from that group able to help answer that  
14 question? Bob, any chance? I can bring that slide  
15 real quickly. So is anybody from that group able to  
16 answer that question?

17 MS. RIGGINS: Judy Riggins, OFO. I wasn't in  
18 the group but I can tell you from experience, I'm not  
19 aware of any plant having refused a food safety  
20 assessment, and if a plant were to refuse a food  
21 safety assessment, we have tools that we can use to  
22 gain entry in instances where we believe that it's

1 important to conduct that food safety assessment. So  
2 I'm not sure on what basis that statement was made,  
3 but I just want you to know that as a practice, as an  
4 ongoing practice, we have not had any instances where  
5 a plant refused an FSA.

6 MR. DeMORGAN: Okay. Thanks for the  
7 clarification. Yes, name and organization.

8 MS. BUCK: This is Pat Buck.

9 MR. DeMORGAN: And were you in the group?

10 MS. BUCK: Yes.

11 MR. DeMORGAN: Okay. Great.

12 MS. BUCK: Pat Buck from Safe Tables Our  
13 Priority. And when I saw that up, I was a little  
14 confused by it myself. Bob assures me that this was a  
15 typo error, and that he says instead of refusing FSAs,  
16 that by consistently skating on the edge of  
17 acceptable.

18 We had a lot of discussion in our group  
19 about the idea that one of the objective goals of  
20 risk-based inspection was to get rid of that bottom 20  
21 percent of the plants that are doing very, very  
22 poorly. I feel very strongly that many of the people

1 that are here today from industry are the ones that  
2 are representative of what I call the really good  
3 industrial, you know, food producers, and yet we have  
4 to recognize that there is that bottom 20 percent and  
5 how does FSIS account for that, and how do they handle  
6 that, and how do we bring them up to snuff.

7 So one of the things that I think out of  
8 that discussion that people were concerned about, was  
9 that there is an economic advantage to not following  
10 all of the better safe food practices by industry.  
11 They don't have to put those other interventions in  
12 place.

13 MR. DeMORGAN: Great. Thank you for that  
14 clarification and also for the other one as well. So  
15 thanks for the question from the remote site. A very  
16 good question, a good catch if you will.

17 There was one other comment that came in  
18 again to Group 3. Brad, do you just want to mention  
19 that?

20 MR. SPANGLER: This is from Glenn Mott,  
21 Gerber Poultry. He submitted this comment. The  
22 implications of the statement, some companies do

1 multiple testing and only report the good cannot go  
2 unchallenged. As strange as it may seem to some,  
3 producers do not stay in business by moving product by  
4 gaining and maintaining -- do not stay in business by  
5 moving product but by gaining and maintaining  
6 customers. This is done by producing safe, wholesome  
7 and desirable product. It is of great importance for  
8 companies to know their systems and end results in  
9 order to produce good product. This would be true  
10 event in the absence of PBIS, RBI or any Government  
11 intervention.

12 MR. DeMORGAN: Okay. Great. Thanks. So  
13 anything -- any comments on that? Somebody's already  
14 stood up, and then we're going to move to the remote  
15 site's presentation. Yeah.

16 MR. REINHARD: I'm Bob Reinhard. Sara Lee  
17 Corporation. These were just comments by different  
18 people in the group and stakeholders. They weren't  
19 necessarily something that everyone or anyone else  
20 agreed with in that. So the comments then that were  
21 made were made by that individual, and if they'd like  
22 to address it, they can, but I just wanted to make

1 sure that that's known. Everything underneath our  
2 bullet points besides those things in red, which there  
3 was some kind of no objection to as I said before, is  
4 then just a comment by any of the stakeholders in the  
5 room, and just listed directly as that.

6 MR. DeMORGAN: And I don't think that that  
7 was in response to the presentation, but to a  
8 subsequent comment to your presentation. So the point  
9 taken though. I think that's important to recognize.

10 MS. BUCK: This isn't --

11 MR. DeMORGAN: Pat.

12 MS. BUCK: Yes, Pat Buck from Safe Tables  
13 Our Priority. He handled that very well, but I think  
14 the other thing that FSIS should take into account, I  
15 like the presentation that Group 2 did where they had  
16 two different people from the presentation working  
17 together to put out the ideas. I thought it was bit  
18 much for one person to have to capture, you know, the  
19 whole thing. And in the future, I would definitely  
20 use two people as a collaborative effort.

21 MR. DeMORGAN: Okay. Thank you. Okay.  
22 Let's move on then. We have one final presentation.

1 As we said, we did receive answers to the questions  
2 from four remote sites. So for all of you out there  
3 on the web, we really appreciate that. And what we  
4 did was rather than try to summarize and put into  
5 place slides that incorporated, because they weren't  
6 as in depth of the written responses, I'm sure the  
7 conversations were very good. And Abby Dilley is  
8 going to kind of walk through this for you relatively  
9 quickly, and then we'll spend the remaining time kind  
10 of talking about common themes. So --

11 MS. DILLEY: Just again, obviously I can't  
12 elaborate on these because I didn't have an  
13 opportunity to ask for questions of clarification, and  
14 hopefully I've just captured and compiled the comments  
15 as they came in.

16 Okay. So there were three sites that sent  
17 in reports. In Springdale, Arkansas, they did two  
18 small group discussions and send in two reports which  
19 is great. And Chicago and Palmyra, Pennsylvania also  
20 send in reports. So that's where this information  
21 came from. And just to walk through the questions.  
22 All of the groups discussed both papers.

1           So on the alternative to using the median  
2 scores, just consider throwing out the outliers. Plant  
3 historical data should be used. NRS should not be  
4 used because they are too subjective.

5           Moving forward, data should drive inherent  
6 risk. Weight of each factor should be known. Need to  
7 base inherent risk algorithms more on data than on  
8 compliance.

9           On question 2, in terms of how should  
10 thermally processed, commercially sterile products be  
11 considered? A couple of questions. How will low  
12 water activity, shelf stable products fit into this  
13 range of species/process and what values will they be  
14 given? This category should be considered in the  
15 lowest risk, level 1, and two comments along those  
16 lines from different groups. These products should be  
17 considered GRAS. Should be included by its own  
18 species/process.

19           Okay. Question 3, if further processing is  
20 conducted, how should this be considered. Consider  
21 the inherent risk of product as shipped from  
22 establish. Each facility should stand on its own.



1 Again, this echoes some of the other comments from  
2 other groups. Retails should stand on its own.  
3 Retail, sorry, should stand on its own. The further  
4 from the producer, the higher the risk. Risk should  
5 be part of the calculation for the establishment that  
6 is doing the further processing.

7 And obviously I'm reading these directly but  
8 I just want to make sure that the remote sites know  
9 that they've got the slides as well. I just want to  
10 go through and highlight them.

11 Translate volume data by product group and  
12 process. Weight factors by species, product and type.  
13 Depends on each produce produced and with good HACCP  
14 plans with good critical control points. Take it out  
15 of the algorithm. Consider it as a apparently factor  
16 and triangulate it with X and Y axes. I think that  
17 was also suggested yesterday, came up yesterday in  
18 some of the discussion.

19 Question 5, how should establishments that  
20 produce multiple products, how should that be  
21 considered? By product group. That came up in two of  
22 the reports. The median approach is the most

1 practical. If the worst case scenario is used, it  
2 needs to be modified by frequency of production and  
3 volume, or a third approach would be to go to the  
4 product production or slaughter in the greatest  
5 volume.

6 Weight risk scores based on annual  
7 production by product type, and give examples.

8 How should we account for severity? Should  
9 be paired up with exposure proxy in some way. Another  
10 comment was do not need to consider severity of  
11 illness. See each type of meat or poultry products at  
12 this time, and then another comment, a political  
13 issue, give a strong push to *E. coli* O157:H7.

14 Appropriate and adequate -- we'll shift to  
15 the second paper. Six components and whether they're  
16 appropriate and adequate. NRs should not be a  
17 weighted factor because they are subjective opinions.

18 Okay for now. Perhaps include some training for  
19 industry, FSIS and consumers. Components are  
20 appropriate and adequate. Another comment, although  
21 important, food defense does not seem appropriate in  
22 this category. Need to be careful about including

1 enforcement action after an EA. An establishment  
2 often adopts better food safety controls.

3 Weighted more than others, that question.  
4 Appeals should be considered fully before utilizing  
5 the equation. One view is that food safety design and  
6 food safety implementation are the two most important.  
7 Should consider sampling. Pathogen testing is part of  
8 system design rather than a separate category.  
9 Decisions should be based on industry and FSIS  
10 agreement. Pathogen control and system design are the  
11 most important. I missed that one. It said to  
12 compile it but that was also stated up above.  
13 Pathogen control system design, in commerce, food  
14 defense should have more consideration. So again I'm  
15 trying to lump all these together.

16 Is there other useful information? In-plant  
17 microbiological testing, third party audits if  
18 applicable, and overall comment of let's keep it  
19 simple. Should add implementation of food safety  
20 system, HACCP deviations and SSOP deficiencies  
21 involving product and contamination.

22 And then there was a question, in the

1 interest to clarify, on page 9 of the presentation  
2 yesterday, what does this mean? FSIS is currently  
3 reviewing NRs to validate these categories, and just a  
4 request for more information on that.

5 Are there other ways besides FSAs to  
6 evaluate establishment food safety system design? The  
7 current FSA method is becoming very effective and  
8 seems to be working well. Look at end results.  
9 Microbiological data, consumer complaints, for now  
10 okay. NRs should be identified as food safety related  
11 or not. Be careful not to go back to the minor,  
12 major, critical system. Corporate company audits if  
13 applicable and company FSAs.

14 Question 5, the NRs, noncompliance records  
15 should not be considered at all. Perhaps we should go  
16 back to the minor, major, critical system. Obviously  
17 that was in contrast to just before. And we actually  
18 did talk about that in our group as well. No, there  
19 are not other considerations other than public health  
20 related NRs for FSIS to consider.

21 And then finally, what is an appropriate  
22 look-back period? A one year look-back period would

1 smooth out fluctuations. This would require an  
2 assessment of a one year period's records. It may  
3 have a considerable impact on the time it takes to do  
4 an assessment. One year seems to be a common theme  
5 here with different explanations for that. It takes  
6 into account seasonality. There were two comments  
7 along those lines, and then at least one year on the  
8 shelf life date, if it is longer. So I believe that  
9 was the end.

10 So hopefully remote sites, we have captured  
11 appropriate your comments on the two papers and thanks  
12 again for submitting them.

13 MR. DeMORGAN: Okay. Any -- recognizing you  
14 can't really ask any questions directly, any comments  
15 or reactions to that just right off the top of your  
16 head?

17 (No response.)

18 MR. DeMORGAN: Okay. So it's about 11:00,  
19 just a little bit. We've got until 11:15. So we've  
20 got about 15 minutes here to kind of just -- I mean  
21 clearly from my perspective at least, you know, it's a  
22 little bit difficult without having the slides in

1 front of me and looking at all five of them and kind  
2 of seeing what --

3 MS. DONLEY: Can I ask a basic question?  
4 Sorry. Regarding --

5 MR. DeMORGAN: Would you mention your name  
6 please?

7 MS. DONLEY: Nancy Donley, sorry. Nancy  
8 Donley from STOP. The small groups, the off sites, do  
9 we know, I can kind of guess in some cases, but do we  
10 know what the make up was of these small groups? Is  
11 there some way we can --

12 MR. DeMORGAN: At present we don't. We know  
13 that there were 23 remote locations that were signed  
14 up, and I'm fairly certain that that's the number, and  
15 then we will be getting information on the  
16 participants from each of those but we don't have it  
17 right now.

18 MS. DONLEY: If it's 1 or 20 or if it's --

19 MR. DeMORGAN: Yeah. Either the number or  
20 the specific individuals but we're getting that  
21 information. Yeah. So it will be available.

22 MR. SPANGLER: --

1           MR. DeMORGAN:   Okay.  Related to the remote  
2 presentations?

3           MR. SPANGLER:   Yes.

4           MR. DeMORGAN:   Okay.  So we'll turn to Brad  
5 to just offer some of the comments that are coming in  
6 from the remote locations.

7           MR. SPANGLER:   I'm not exactly sure -- this  
8 is from Palmyra.  The comment is that you stated our  
9 position wrong.  We feel that minor, major and  
10 critical should be used.

11          MR. DeMORGAN:   Okay.  So it was stated both  
12 ways.  So --

13          MR. SPANGLER:   I'm not sure if it was part  
14 of the record.

15          MR. DeMORGAN:   Well, I think just to be  
16 clear for you and for the remote, we did not do any  
17 editing.  We just -- we got four reports sent to us  
18 under each of the questions.  We pulled that  
19 information, put it on the list.  So while one group  
20 may have said and we saw that, one group did say they  
21 shouldn't be and one group did say they should.  So  
22 that may clarify -- he may have sent it as soon as it

1 was said. So --

2 MR. SPANGLER: And I would like to remind  
3 the Net meeting participants, to please include your  
4 name, e-mail and location when you send comments.  
5 Thank you.

6 MR. DeMORGAN: Is that it? Okay. Okay. So  
7 as I was saying, it's a little difficult without all  
8 the slides and eventually you'll see those in hard  
9 copy if you want, and obviously FSIS will be that and  
10 will be using it in the context of our report, but  
11 clearly there were some common, you know, I don't want  
12 to say themes necessarily, but some common areas where  
13 there seemed to be some agreement around issues.  
14 There definitely seemed to be agreement around some  
15 concerns that were out there, and I would say there  
16 also seemed to be some agreement around suggestions  
17 for FSIS to consider, to address those concerns. So  
18 from our perspective as the facilitation team, that's  
19 one of the key things that we're hoping to get out of  
20 this, is to understand where there's any kind of  
21 agreement about things that FSIS might want to  
22 consider to do, to address the broad concerns that



1 people have. It's only one of the things, but it did  
2 seem as if though there were some of those.

3 And I guess what we'd like to do in the last  
4 10 minutes or so, before we break, is just see if any  
5 of you have, now that you've heard five sets of  
6 presentations, any observations about common themes or  
7 suggestions, et cetera, that you thought were  
8 particularly interesting or instructive that you may  
9 not have been thinking about when you walked into the  
10 room yesterday morning.

11 DR. HENRY: Craig Henry, Food Products  
12 Association. I think that as you alluded to already,  
13 Paul, that I see at this point for the process that  
14 was intended with this public meeting, that there is  
15 now a lot of fingerprints all over the concept and the  
16 potential value of moving with risk-based inspection.  
17 We have a lot of stakeholders with concerns on various  
18 issues about parts of the process.

19 Certainly the expert elicitation can be  
20 enhanced. The foundation is there, and it needs to be  
21 tweaked. So you get a few more puts of input.

22 I think one thing that certainly stands out

1 through all five groups almost was that food defense  
2 just doesn't quite fit this model under these  
3 circumstances, and that's something that the Agency  
4 can move forward with. But the path forward certainly  
5 becomes a little more clear now that we have the input  
6 from so many of the stakeholders both here as well as  
7 what's on line.

8 So I think to see what the implementation  
9 phase might look like to FSIS is going to be excellent  
10 for this afternoon, but hats off to the facilitation  
11 team, and hats off to the Agency for, you know,  
12 establishing this meeting and allow total stakeholder  
13 input to make the process a little more transparent.  
14 Thank you.

15 MR. DeMORGAN: Okay. Thanks. And  
16 recognizing that we will be having more conversations  
17 about the data piece which I understand is a big  
18 question and concern and issue that people have some  
19 ideas and thoughts about. Yes.

20 MS. SCOTT: Jenny Scott, Food Products  
21 Association. One comment was made in one of the  
22 presentations and I want to come back to that. I

1 thought it was very interesting, and I don't think we  
2 fully considered that. Maybe the Agency should take a  
3 closer look at that.

4 We've all struggled with how to give an  
5 inherent risk rating for product in a plant that is  
6 producing multiple products. And one of the groups  
7 suggested weighting the risk scores by the product,  
8 the type and the volume and putting some other things  
9 in there, but basically not just coming to the lowest  
10 denominator in there. And I think that that bears  
11 some investigation, and see how that would work in  
12 some of these plants that, you know, certainly you  
13 could give more weighting to higher risk products but  
14 certainly maybe plants shouldn't drop to that lowest  
15 level or the highest risk.

16 MR. DeMORGAN: Okay. Yeah.

17 MS. ESKIN: Sandra Eskin. I'm one of the  
18 Consumer Reps Advisory Committee. I just wanted to  
19 add to the comment that was first made about sort of  
20 where we're at. I would differ to some degree to  
21 saying that the expert elicitation just needs to be  
22 tweaked. I think there's a lot more that needs to be

1 done, and I think there are other issues not only  
2 around inherent risk but also obviously establishment  
3 control. Again, the last Advisory Committee meeting,  
4 the Committee specifically directed or asked FSIS to  
5 go back and undertake a comprehensive review of the  
6 NRs and that's been discussed here. I'll be curious  
7 to see how much progress has been made to date on that  
8 tomorrow at our meeting.

9 But again, while we've had an opportunity to  
10 identify lots of issues, spot lots of issues, I think  
11 we are not ready yet to move forward and a lot more  
12 work needs to be done.

13 MR. DeMORGAN: Okay. Thank you. Yeah.

14 MS. KOWALCYK: Barbara Kowalcyk, Safe Tables  
15 Our Priority. I would like to echo Sandy's comments.  
16 The thing that struck me was that we were raising just  
17 as many questions as we were answering.

18 The other thing that kind of struck me is  
19 that several groups brought up the gap of lack of  
20 attribution data as a gap in the system, and it seems  
21 to me that getting that attributions data input,  
22 collecting it, and insuring the validity of it, and

1 making sure it's a comprehensive database is going to  
2 take an awful lot of work and an awful lot of time.  
3 The third point I wanted to do is kind of follow up on  
4 Jenny Scott's comment. If you're going to take this  
5 from a public health approach, where you're going to  
6 really put public health as a priority in developing a  
7 risk-based inspection, you would want to assume the  
8 worst case scenario in terms of highest risk product  
9 because that has the most potential to impact public  
10 health.

11 MR. DeMORGAN: Thanks. Sir.

12 DR. BLAIR: Joe Blair with the HACCP  
13 Consulting Group. While I agree that we should use as  
14 much quantitative data as possible, I don't think we  
15 can totally neglect to look at some of the qualitative  
16 data. We can't throw that baby completely out with  
17 the bath.

18 MR. DeMORGAN: Okay. Good. So I think I  
19 would also just note that the range of data questions  
20 I think is going to help in terms of both the  
21 presentation of that and then framing up the  
22 conversation of it as needed. So -- yes.

1 MS. MUCKLOW: Rosemary Mucklow, National  
2 Meat Association. I would certainly echo the comments  
3 made by Dr. Craig Henry and when I came in here  
4 yesterday morning, I thought, oh, you know, what's  
5 this going to be, and I do commend the Agency and its  
6 staff expertise yesterday and the way in which RESOLVE  
7 has helped to bring all of this into a large landscape  
8 picture, and I think that has been significantly  
9 helpful.

10 One of the things that we have not maybe  
11 raised is that some of the smallest official  
12 establishments under USDA inspection make a large  
13 range of products with various risks. Some of the  
14 largest facilities are dedicated to a single product  
15 with one level of risk. We have huge variability out  
16 there among different kinds of establishments in terms  
17 of what they are producing as safe food, and that's  
18 one of the -- I didn't see us raise that question this  
19 morning, and it is again significant that the Agency  
20 has dedicated resources in its outreach to small and  
21 very small facilities, and as that progresses, we're  
22 going to -- they're going to learn a great deal more

1 and have more information about the complexity of many  
2 of the very small operations, and how they fit into  
3 this magical matrix, but you've certainly given us a  
4 great deal of food for thought, and thank you for the  
5 dedicated work.

6 MR. DeMORGAN: Okay. Maybe one last, maybe  
7 two if someone else but -- yeah.

8 MS. NESTOR: Felicia Nestor, Food and Water  
9 Watch. I just also want to take issue with the  
10 concept that because we're all here, we all have our  
11 fingerprints on this. For my part, I've been at the  
12 National Advisory Committee meetings and asking  
13 questions at those meetings. I've been asking  
14 questions in the monthly meetings with FSIS, and have  
15 yet to get satisfactory answers to some of my  
16 questions. So given the fact that this was announced  
17 as a public meeting where the Agency was going to be  
18 announcing some things about RBI, a good portion of  
19 the reason that I am here is in the hope that we might  
20 actually get some substantive answers to some of these  
21 questions.

22 So, you know, while I think it's important

1 that we're all participating and raising issues, I  
2 wouldn't -- I think it would be a mistake to interpret  
3 our presence as, you know, that we are fully invested  
4 in the Agency's plan to push this thing ahead rapidly.

5 MR. DeMORGAN: Thanks. My sense as a  
6 facilitator is that there has been, and I totally -- I  
7 understand those points and other ones made in  
8 response to the fingerprints question. I think it is  
9 clear that a lot of useful questions have been raised,  
10 some across the board, by all -- in essence by almost  
11 all the stakeholders raising the same questions. And  
12 in some instances, giving some potential answers to  
13 FSIS, and really out of any public workshop, the proof  
14 is in what happens next. And so I think your point's  
15 well taken. The point that people -- it's great that  
16 people have been willing to engage in the  
17 conversations, small groups in particular, in terms of  
18 conversations here is a little bit more comment  
19 oriented, and we will get at the end of the day, as  
20 we've said, some time to think about, and there may  
21 not be full answers at that time, there probably won't  
22 be full answers, but it will just be a discussion



1 about what are the appropriate next steps needed  
2 from -- first of all, you'll hear from FSIS and then  
3 your own comments and thoughts about that.

4 Okay. Thank you all. The remote groups,  
5 anything from them before we go to the break?

6 (No response.)

7 MR. DeMORGAN: They will be with us all day.  
8 So we can build that in if we need to when we get  
9 back.

10 It's 11:15. For the sake of staying on  
11 time, and for the folks on the Net, please be back at  
12 11:30. When we come back, we'll have a presentation  
13 on implementation before lunch. We'll then break for  
14 lunch and be back for discussion subsequently. Thank  
15 you.

16 (Off the record.)

17 (On the record.)

18 MS. MUCKLOW: I asked if I could just say  
19 something very briefly, not to the issue of the  
20 meeting. Joe Blair, you're getting in my way.

21 (Laughter.)

22 DR. BLAIR: Yes, ma'am.

1 MS. MUCKLOW: Thank you. You know, we're  
2 here to make a lot of observations and to contribute,  
3 and I don't think there's probably a person in this  
4 room who couldn't give a testimonial to the hardness  
5 of the seat upon which they are sitting. (Laughter.)  
6 The breaks don't come soon enough. Even for those of  
7 us that are well endowed in the rear portion of our  
8 body, they are very hard. I would like to point out  
9 to you, that the RESOLVE people are smarter than we  
10 are because if you will notice very quietly as I have  
11 noticed, they have padded seats on those first two  
12 tables. So their little posteriors don't get nearly  
13 so tired as ours do sitting on the hard seats. Just  
14 wanted to point that out and make sure you all noticed  
15 it.

16 (Laughter.)

17 MS. DILLEY: Well, now that I've sat on my  
18 padded seat for a break, I'm ready to go. So we'll  
19 keep you here until the lunch break, maybe even  
20 longer.

21 Just a couple of things. I want to note  
22 that apparently some of the remote sites have been

1 trying to send reports. We have from the small groups  
2 that we didn't receive last night, we now have a  
3 report from Jackson and Dallas, right, and just again  
4 to request that if you are trying to send something  
5 and you're sending an e-mail through the live link,  
6 you need to send your e-mail address and your location  
7 so that we can reach you to respond because through  
8 the live link, we don't have a return -- we can't just  
9 hit reply. So please do that, and if you still have  
10 not been able to get your report through, do that.  
11 What we'll try to do over lunch is add the reports to  
12 the compilation so at least we have it all in one  
13 place, and make sure we capture those.

14 There also were a couple of questions that  
15 came in from the remote sites, and I believe one is  
16 very relevant to the next -- well, one was consider  
17 redesigning the FSAs to include scores and therefore  
18 have more significance as quantitative data. So again  
19 coming back to that issue.

20 The next question is a good transition into  
21 the next presentation, and some of the discussion  
22 later this afternoon, and the question is, what is

1 FSIS' timeline vision for further design and  
2 implementation. And so just to put that out there,  
3 and not to necessarily respond to that right now but  
4 throw that in the mix, as coming from the remote site.  
5 So we want to be sure and capture some of the  
6 questions that are coming from the remote sites.

7 From now until the lunch break, at 12:15, we  
8 are going to have a presentation by Bobby Palesano to  
9 give preliminary ideas on using risk to direct in-  
10 plant inspection activities and processing  
11 assignments, and then we'll take -- after his  
12 presentation, we'll take an opportunity for questions  
13 of clarification and some discussed up until taking a  
14 lunch break.

15 We do then have time allocated after lunch  
16 to pick that discussed back up should we need up to an  
17 hour. If we don't need all that time, we could move  
18 perhaps to the data discussion and presentation, but I  
19 just want to point out that we've got a couple of  
20 possibilities and we do have a fair amount of time  
21 allocated for this particular portion of the agenda.  
22 And then we'll have again some opportunity to come

1 back and talk about next steps, and an overview of  
2 some of the two days, and then conclude by 4:30.

3 So with that, and as you can see, we have up  
4 here Bobby's presentation. So here he comes walking  
5 down, and he will give his presentation.

6 MR. PALESANO: Thank you. I'm Bobby  
7 Palesano. I'm with the Policy Office, and I have been  
8 given the opportunity to present to you using risk to  
9 direct in-plant processing and off-line slaughter  
10 inspection activities.

11 Before we start, I need to make you aware  
12 that the presentation that you have in your packet has  
13 been updated a time or two since you received that  
14 information, and that is a test of my flexibility and  
15 presentation challenges that I have. So just to let  
16 you know, there are some additional slides that have  
17 been added. There are some that have been taken out,  
18 and the reason for some of these revisions is because  
19 that we heard some concerns and feedback yesterday,  
20 and we wanted to update that information just to show  
21 that we could.

22 (Laughter.)

1           With that, I would like to say to all of the  
2 folks that are on Netcast, that you do have the  
3 correct presentation, at least it was correct at the  
4 time that I started.

5           With that, we will walk through our  
6 preliminary thoughts on this, and I would like to  
7 emphasize to you that it appeared to some of you that  
8 we had our thoughts laid out quite well in other  
9 areas. I think as we walk through this area, you will  
10 see that this presentation or this particular topic is  
11 very early in the design and development. We  
12 encourage your thoughts and comments. Obviously the  
13 way I understand the purpose of this meeting is so  
14 that we can engage all of the stakeholders, getting  
15 your thoughts and idea so that we can incorporate them  
16 into the design of our BS.

17           Now some things that we probably need to now  
18 right up front, I heard some discussion yesterday and  
19 I thought, well, at least I've got one slide that says  
20 something different than what I thought I was hearing.  
21 I want everyone to understand that the statutes  
22 actually require us to have daily inspections in all

1 facilities. We do not anticipate changing the  
2 statute. I believe you heard our Under Secretary  
3 indicate that he would like to get something  
4 implemented while he is here, if we open the statutes.  
5 I don't think we would have much shot at that. So  
6 keep in mind that we are staying within the statutes.  
7 All processing establishments continue to have daily  
8 inspections.

9           Again, I want to emphasize to you that we  
10 are not dealing with slaughter inspection or carcass  
11 by carcass inspection, but this presentation deals  
12 with processing and off-line slaughter inspection  
13 activities.

14           Implementation of risk-based inspection will  
15 be, we believe to be a multiphased process. We  
16 believe that it will be complex enough that we should  
17 implement it incrementally to allow for training of  
18 our inspection personnel for them to familiar  
19 themselves with the new system. And we also are  
20 hearing that we need to spend some time programming a  
21 computerized risk-based system, and as you all know,  
22 that kind of leads into the data presentation.

1           Now I've heard a lot of terms and for the  
2 sake of this particular presentation, I would like for  
3 you to understand that we are referencing some of the  
4 blocks that Dr. Raymond had up on the screen yesterday  
5 as inspection levels. And as you should know by now,  
6 we are using inherent risk and the establishment's  
7 ability to control that risk as the measures to  
8 determine the level of inspection.

9           Noncompliance records, I think I probably  
10 heard more discussed on that than any other topic.  
11 They will continue to be utilized, at least that's the  
12 way we see it, for regulatory noncompliance. Again,  
13 all regularly noncompliance or all NRs will not be  
14 treated equally when we make the determination of the  
15 plant's ability to control risks.

16           We figure or plan to turn the scheduler off  
17 at some point. That will be one of the phases of  
18 implementation. And during that period of time, our  
19 inspection personnel will familiarize themselves with  
20 situations that could be predictive indicators. For  
21 the sake of those that may not know what that term  
22 means, we have given some examples of situations that



1 we feel like could be predictive indicators that would  
2 require some additional verification or inspection.

3 Our first question is should we use  
4 predictive indicators?

5 And the second question is how would we  
6 capture predictive indicators?

7 Third question, what are other examples of  
8 predictive indicators?

9 Again, we are saying that the inherent risk  
10 and risk control are combined to calculate an  
11 inspection level for each establishment. There's been  
12 a lot of discussion about how those numbers or values  
13 have been determined and how we would use those.  
14 Obviously as we work through that, it will impact on  
15 how we implement this portion.

16 Again, this is the chart that I believe you  
17 saw yesterday. Again, if you look at the X and Y  
18 axis, you can tell that we, in fact, have put some  
19 numbers in some blocks to indicate the level of  
20 inspection associated depending on the inherent risk  
21 and the risk control.

22 The next question, how many level of

1 inspection are optimal?

2 How do plants move from one level to  
3 another?

4 How frequently should we evaluate data to  
5 make decision on the plant moving from one level to  
6 another.

7 One of the changes -- another change we made  
8 in the presentation from yesterday is we included a  
9 noncompliance record. This record -- it does not have  
10 any data entered into it, but it does show the form  
11 that inspectors complete when they find regulatory  
12 noncompliance in an establishment.

13 We also put the link where you can find a  
14 sample NR. This link will take you to the Food Safety  
15 Regulatory Essentials Training, and at that time you  
16 can find example noncompliance records that have been  
17 completed for training purposes.

18 Questions?

19 MS. DILLEY: So questions, clarification.  
20 If you have questions that are just clarification,  
21 then possibly we can go to the comments or questions  
22 that Bobby had in his presentation, but initial

1 reactions or questions or clarification?

2 MS. DONLEY: This is Nancy Donley from STOP.  
3 Can you just please elaborate a little bit more on  
4 what you mean by levels of inspection?

5 MR. PALESANO: Is this on?

6 MS. DILLEY: Yeah.

7 MR. PALESANO: While we're speaking about a  
8 level of inspection would depend, as I think what most  
9 of you have referred to as a risk level, we're  
10 referring to the level of inspection. To utilize the  
11 chart, if you look down in the lower left-hand column,  
12 or lower left-hand corner, excuse me, you saw the  
13 number 1. That would be an establishment that had the  
14 lowest inherent risk and the best risk control. So  
15 that particular establishment would have a lesser  
16 inspection coverage than one that was in the supper  
17 right-hand corner which would be level 5.

18 MS. DONLEY: It's Nancy Donley again. Could  
19 you just please tell us, walk us through the -- maybe  
20 walk us through the levels a little bit as far as what  
21 does level 1 inspection look like, how much is there,  
22 and so forth?

1 MS. DILLEY: So basically --

2 MS. DONLEY: And what's a minimum?

3 MS. DILLEY: What's an inspection coverage  
4 mean per level?

5 MS. DONLEY: Correct.

6 MS. DILLEY: Get a feel for that.

7 MS. DONLEY: And what's the minimum,  
8 certainly.

9 MR. PALESANO: Okay. And, Nancy, I will  
10 tell you this, that at this point in time, we are very  
11 early in the process, and we do not have those worked  
12 out at this time. Obviously if the folks here in the  
13 room want to give us those ideas, we would love those  
14 ideas.

15 UNIDENTIFIED SPEAKER: Bobby, could you  
16 please provide us a definition of off-line slaughter?

17 MR. PALESANO: I will do my best. In a  
18 slaughter facility, as some of you know, there are  
19 verification activities that occur that are related to  
20 Sanitation Standard Operating Procedures, as well as  
21 HACCP procedures that must be verified. Our on-line  
22 or slaughter food inspectors do carcass by carcass

1 inspection, and at this time they do not conduct those  
2 off-line verification activities.

3 MS. DILLEY: Please.

4 MR. CORBO: Tony Corbo, Food and Water  
5 Watch. We've seen in the media the concept of  
6 electronic inspection being proposed. Is that  
7 something that is considered in the level 1 inspection  
8 at this point?

9 MR. PALESANO: I think at this time, we  
10 would consider any type of verification activity that  
11 would work into what we would classify as meeting the  
12 definition of daily inspection. I don't think that  
13 electronic verification of records from a remote site  
14 at this point in time without rulemaking would apply.

15 MR. CORBO: And we've also heard dates being  
16 thrown out like first quarter of 2007, spring of 2007.  
17 You're saying that you're still at the very beginning  
18 stages of looking at implementation. So what is the  
19 truth here?

20 MR. PALESANO: Well, the truth is, Tony,  
21 that when -- during my presentation, I mentioned to  
22 you that we are going to implement this incrementally.

1 One of the phases of implementing this might be to  
2 turn the scheduler off. Obviously there would not  
3 need to be a lot of training. There would need to be  
4 some training apply before we turn the scheduler off,  
5 but that might occur very early. The next step might  
6 be something else that would occur later.

7 MS. DILLEY: So the question is trying to  
8 understand in a multiphase process what that looks  
9 like in terms of parsed out and at what point some  
10 things come online and when. Sandra.

11 MS. ESKIN: I'm Sandra Eskin. Bobby, you  
12 mentioned again the term predictive indicators. Could  
13 you elaborate? The way I understand it, could you  
14 define it and give examples. The way I understand it  
15 is there are events that may happen that would cause  
16 an inspector to perhaps enhance inspection or change  
17 level or just look more carefully. I don't understand  
18 exactly what you mean by that.

19 MR. PALESANO: Okay. The example I gave or  
20 one of the examples that's in the presentation is  
21 construction in a RTE facility. Currently in today's  
22 inspection, when we capture a result, an inspector

1 performs a procedure. They perform it, and it's  
2 recorded as performed or they record it as non-  
3 compliant. We believe that a predictive indicator to  
4 use that term in quotes, would be a situation that has  
5 the potential to raise the risk level or cause a  
6 concern. Obviously a RTE construction does raise the  
7 possibility that products, RTE products could be  
8 contaminated with Lm. That does not mean that there's  
9 regulatory noncompliance at that particular time.

10 MS. DILLEY: So it is basically something  
11 that requires you to take an extra look. Is that how  
12 you are using it?

13 MR. PALESANO: Pardon me.

14 MS. DILLEY: From behind you. I was just  
15 trying to make sure I understand that. Predictive  
16 indicators as you're using it is something that would  
17 make you take an extra look. It may not be a constant  
18 in the equation, but it's something that says we may  
19 need to look at what's going on at the plant to see if  
20 a closer look is necessary.

21 MR. PALESANO: That is correct. And it does  
22 not change the level, the inspection level at the

1 establishment. I believe I omitted that, but it does  
2 not change the level.

3 MS. DILLEY: Okay. Felicia and then Carol.

4 MS. NESTOR: Felicia Nestor, Food and Water  
5 Watch. Okay. About this multiphase implementation  
6 process, how long has the Agency been contemplating  
7 doing this in phases?

8 MR. PALESANO: I don't know the exact time,  
9 but I know --

10 MS. NESTOR: Ballpark is good.

11 MR. PALESANO: Pardon me.

12 MS. NESTOR: Ballpark is good.

13 MR. PALESANO: Within the past few months,  
14 we've been talking about multiphase implementation.

15 MS. NESTOR: Okay. And what are the phases  
16 that you're contemplating?

17 MR. PALESANO: At this time, I don't think  
18 we even have them defined. We just believe that the  
19 concept is complex enough that it will take  
20 multiphases to get it fully implemented.

21 MS. NESTOR: And can you -- so you have no  
22 idea what the contours are at all, so that you could



1 describe the different -- what the different phases  
2 might be?

3 MR. PALESANO: No, we do not at this time.

4 MS. NESTOR: It's a complete morphis (ph.),  
5 nothing.

6 MR. PALESANO: No, we do not.

7 MS. NESTOR: No definition. Okay. In this  
8 slide you say that the one phase you're considering or  
9 no, another slide, is turning the scheduler off. I  
10 want to understand what that means. So inspectors go  
11 into plants on a daily basis and they have a schedule  
12 of inspection tasks that they are to perform in each  
13 plant. One of the phases you're considering is you  
14 will turn the scheduler off, meaning that inspectors  
15 throughout plants in the country will have no assigned  
16 inspection tasks. And how long will that go on for?

17 MR. PALESANO: Well, obviously under risk-  
18 based inspection, we are striving to insure that when  
19 we establish the minimum inspection that would go into  
20 each level, that we are doing the right thing while we  
21 are there to insure that what we have captured so far  
22 is, in fact, authenticated.

1 MS. DILLEY: Okay.

2 MS. NESTOR: That didn't answer my question  
3 at all.

4 MS. DILLEY: Well, what part of it do you  
5 want clarification on? We've got three other people  
6 standing in line over here.

7 MS. NESTOR: Yeah, I asked whether  
8 inspectors will be assigned to go out to the plants  
9 with no assigned inspection tasks under PBIS, and for  
10 how long will that go on for?

11 MR. PALESANO: When we turn the scheduler  
12 off, we don't anticipate turning the scheduler back  
13 on. What we anticipate doing, maybe I didn't answer  
14 you evidently clearly, was that we have different  
15 inspection levels that will be determined based on the  
16 two factors that were discussed yesterday. We  
17 envision that there would be minimum verification  
18 activities that would occur within each level that is  
19 assigned to each establishment. But they would not be  
20 scheduled by the PBIS system. So if you're a level 1,  
21 and we decide that you would do a particular  
22 verification, you would do that without the schedule

1 telling you to do it.

2 MS. NESTOR: So you're saying that  
3 permanently your concept is to do away with the  
4 current PBIS tasks?

5 MR. PALESANO: Yes, that is the proposal at  
6 this time.

7 MS. NESTOR: Thank you.

8 MS. DILLEY: Carol.

9 MS. TUCKER-FOREMAN: Carol Tucker-Foreman  
10 with Consumer Federation. I think that the last three  
11 questions of mine will be the third, indicate that we  
12 have a really basic problem here. I have not heard  
13 yet a definition of risk-based inspection. I don't  
14 have a definition for predictive indicator. I don't  
15 have a definition for daily inspection.

16 Now my English teacher would not allow me to  
17 define a term by giving you examples until after I had  
18 said this is what the term means, and then you can  
19 give an example. We have only examples. We have no  
20 definition for any of the terms that are being used.

21 Now I know the Agency -- I know you all know  
22 what you're looking for, and I suspect that a lot of

1 people here from the industry know what you're looking  
2 for. If I don't understand it, I think it's pretty  
3 likely that most of the American public won't and I  
4 think you have an obligation to have something that is  
5 more specific than you'll know it when you see it. It  
6 is very hard to go forward and have a discussion  
7 without definitions of basic terms.

8 I don't know what daily inspection is right  
9 now. It sounds like you're going to change the  
10 definition of daily inspection. I need to know what  
11 that will be. As Felicia pointed out, we don't know  
12 what multiphase means, and it's very hard for us to,  
13 for me at least, to participate in a meaningful way  
14 when I don't have the language and definitions for the  
15 terms.

16 MS. DILLEY: So clarify of definitions and  
17 concepts.

18 MS. TUCKER-FOREMAN: Yeah, and the thing is,  
19 we then get into this problem of, well, you don't have  
20 these definitions because you're just starting, but  
21 then we're told that it's going to begin very soon.  
22 So please, I need a roadmap.

1 MS. DILLEY: Okay.

2 MS. DILLEY: Kathy, comments from the remote  
3 sites?

4 MR. SPANGLER: This is from Ron Fouche,  
5 Palmyra. Today FSIS formed 5404 (798), the NR form,  
6 does not allow the form writer, i.e. the inspector, to  
7 indicate the type of inspection. It is suggested that  
8 not many of the current NRs are really food safety  
9 problems. Would it thus not be better to allow the  
10 IIC the opportunity to make this decision on the type  
11 of inspection?

12 MS. DILLEY: Bobby, do you want to take that  
13 one?

14 MR. PALESANO: I guess this kind of falls  
15 into the whole category of looking at NRs, and we're  
16 hoping as an Agency to get a lot of ideas here as to  
17 how we can make the NR system better. I think in  
18 every group that I listened to yesterday, it seemed  
19 like there was a lot of interest and a lot of ideas  
20 that come forward on how we can improve the NR system.

21 Again, I don't think, as Don pointed out  
22 yesterday, that we have reached the final conclusion

1 as to how that will be done.

2 MS. DILLEY: Dane.

3 MR. BERNARD: Thank you. Dane Bernard from  
4 Keystone. There may be no need for the question at  
5 the moment, and by the way, Bobby, if you've shared  
6 exactly what the Agency wants out of this with others  
7 in industry, I'm going to be mad at you.

8 NRs, food safety NRs has been talked about  
9 as a categorization that you may look at, and just for  
10 those who haven't lived through this, if you're  
11 standard operating procedure for opening a bag  
12 includes ripping the outer layer before you dump it,  
13 and you don't do that, you may be a NR for that,  
14 that's classified as a food safety NR. At the same  
15 time, if we were ever to undercook chicken, we would  
16 get a NR, a food safety NR for that, and obviously the  
17 risks imparted by those actions is vastly different.

18 It almost occurs to me that if you're going  
19 to do this, you're going to have to take a sampling of  
20 NRs and actually have somebody that understands that  
21 concept go through and categorize these in a more --  
22 it's almost an expert system is what I'm saying. So I

1 don't know if you have that in mind as you go through  
2 this or not, but thanks.

3 MR. PALESANO: Thank you, Dane.

4 MS. DILLEY: Please.

5 MR. PAINTER: Stan Painter with the National  
6 Joint Council of Food Inspection Locals.

7 Currently the inspectors are being told  
8 covering multiple assignments to go in the front door,  
9 wave at them as you go through and go out the back  
10 door. Would that be considered minimal inspection?

11 MR. PALESANO: I'm not familiar, Stan, with  
12 the term minimal inspection as it relates to that  
13 activity. Again, for the sake of risk-based  
14 inspection, what we plan to define based on the  
15 inherent risk and the establishment's ability to  
16 control risk, some minimal inspection activities and  
17 again, at this process, we are hoping to flush out  
18 what would be the most important inspection activities  
19 to occur while we are in those establishments.

20 MR. PAINTER: I have one other question.  
21 Can you explain how team inspection will fit into  
22 risk-based inspection?

1           MR. PALESANO:       Team inspection is a  
2 different function that is outside the parameters of  
3 this particular meeting, Stan. I believe that if we  
4 implement risk-based inspection, we can implement  
5 risk-based inspection with or without teams.

6           MR. PAINTER: Thank you.

7           MS. DILLEY: Barb.

8           MS. KOWALCYK: Barbara Kowalcyk, Safe Tables  
9 Our Priority.

10           I had -- I guess I want a clarification on  
11 the question about how many levels of inspection are  
12 optimal. In the chart you had shown, and we've seen  
13 several times in the past two days, there are five  
14 levels of inspection currently included on there. How  
15 is the five levels originally -- how was that decided  
16 upon? Was this a statistical analysis or was it a  
17 subjective opinion that we just pick five to begin  
18 with.

19           MS. DILLEY: So basically, is there meaning  
20 behind the five levels in the chart?

21           MS. KOWALCYK: Well, and then, you know, how  
22 many levels of inspection are optimal? Do you want a



1 subjective opinion as to how many are optimal or are  
2 you looking for input on how to have a science based  
3 method of arriving at the number of optimal levels of  
4 inspection?

5 MR. PALESANO: Obviously the more science  
6 based the decision could be, the better off we would  
7 be as an Agency as we move forward. That is correct.

8 MS. KOWALCYK: Right, but what I'm asking is  
9 was the decision just to start at five? Was that a  
10 subjective opinion or was there any analysis done to  
11 even get to the five starting point?

12 MR. PALESANO: No, we only put those numbers  
13 into those blocks to show everyone here at the meeting  
14 what it could look like and five was the example that  
15 we used.

16 MS. KOWALCYK: Okay. Thanks.

17 MS. DILLEY: So there's no particular value  
18 to the number 5 or 5 levels. Okay. Please.

19 MR. MUNSELL: I'm John Munsell. And I feel  
20 real awkward in trying to say what I'm attempting to  
21 say here, but --

22 MS. DILLEY: Give it a go.

1           MR. MUNSELL: Okay. In recent years if I've  
2 seen what I have perceived to be problems with Agency  
3 policies, I've certainly been very outspoken and  
4 having said that, I'm listening, especially this  
5 morning to comments. There appears to be a lot of  
6 criticism towards the Agency, and I think we need to,  
7 the industry and all of us in this room, need to cool  
8 our heels in our criticism of the Agency on their  
9 implementation of this RBI.

10           Obviously, the comments that have been made  
11 by everyone in this room yesterday and today, we're  
12 not all in agreement ourselves. Obviously the Agency  
13 is still searching for answers, and we can see that  
14 the Agency is transparent, and I cannot give enough  
15 credit to Dr. Raymond and Dr. Masters for their  
16 aggressiveness in promoting this, and they don't want  
17 to wait for five years, and I appreciate that.

18           Plants don't like bureaucratic delays. So I  
19 can understand that, realizing that even we're not in  
20 agreement, there's a lot yet to be worked out, and I  
21 agree with Bobby, that this has to be incrementally  
22 implemented, and just kind of make decisions as we go.

1 I think it would be a big mistake to try to implement  
2 it too quickly. I would sure recommend that the  
3 Agency conduct one, maybe two more stakeholder input  
4 public sessions like this to review the progress that  
5 it's made to date, but I for one am pleased with the  
6 gradual approach that the Agency is taking.

7 MS. DILLEY: Okay. Kathy, were there other  
8 comments by remote sites? And that will probably be  
9 the last comment before we wrap up for lunch.

10 MR. SPANGLER: This is a question from  
11 Joseph Reldime (ph.), FSIS. When the scheduler is  
12 turned off, how will the Agency monitor the inspection  
13 procedures? Will verification of said procedures be  
14 added to the FLSDDs?

15 MR. PALESANO: Again, that's a good question  
16 that we have not worked through. Obviously it will be  
17 the Office of Field Operation to put management  
18 controls in place to insure that inspection personnel  
19 are performing the activities as the system as  
20 designed.

21 MS. DILLEY: Okay. So just a couple of  
22 things before we break. We will come back after lunch

1 at 1:30, to pick up this discussion, and I think just  
2 in terms of -- a couple of the last comments in terms  
3 of the implementation piece, the concept of a  
4 multiphase process, it sounds from comments needs to  
5 be linked up with this roadmap concept.

6           So I think what the Agency is asking for, is  
7 additional input into some of that, and certainly  
8 there's been others that it would really be helpful to  
9 know what that roadmap looks like, and the thinking up  
10 to this point. I think you're getting some of that  
11 thinking up to this point, and I think what maybe we  
12 can do is talk a little bit more about some of the  
13 questions such as what would -- I think it was posed  
14 as a question, what would the minimal level look like,  
15 and maybe even tabling that question for -- and get  
16 some input on that because I think people are trying  
17 to struggle what is a level -- what does it mean to be  
18 in a level, what does that look like, what is the  
19 inspection look like, and then you could maybe link  
20 some of those other questions into that in terms of  
21 how does a plant move from one level to another and  
22 some of the other questions that were in there.

1           In terms of predictive indicators, I think  
2 obviously some terminology and clarification of  
3 terminology needs to happen. What about the concept?

4       I mean the concept that you have kind of a basis  
5 level, but there may be some things, what do you call  
6 them? Predictive indicators or something else in  
7 terms of requiring, taking a closer look, and what are  
8 some examples of issues. Bobby put some examples in  
9 his slide but are there other things that should be  
10 considered in requiring an extra look when you have  
11 kind of a baseline level.

12           So coming back and getting into tailoring  
13 some of those questions conceptually. Hopefully that  
14 will then lead to a clearer roadmap and clearer  
15 definitions, and I think that will help transition  
16 into some of the discussion this afternoon in terms of  
17 next steps and what would be helpful in terms of  
18 additional clarity around concepts and a roadmap and  
19 how these phases are developing, et cetera, and I'm  
20 sure we'll pick some of those issues back up this  
21 afternoon.

22           We also have some time later to come back.

1 We do want to get to the data presentation that was  
2 requested and FSIS has put some things together to  
3 present and discuss. So we'll come back to that issue  
4 this afternoon as well.

5 I think that's it for now. Again, the  
6 suggestions, we'd like to start right back up here at  
7 1:30. So if you could please be as expeditious in  
8 your lunch as you were yesterday, that would be  
9 extremely helpful to maximize our time in session. So  
10 we will see you at 1:30, and thank you very much.

11 (Whereupon, at 12:15 p.m., a luncheon recess  
12 was taken.)

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A-F-T-E-R-N-O-O-N S-E-S-S-I-O-N

1 (1:30 p.m.)

2 MS. DILLEY: So thanks again for getting  
3 back here in a timely manner, and I believe we have  
4 our remote sites plugged in. Brad, right? Remote  
5 sites are up and going. Okay. Good. As far as you  
6 know.

7 All right. Just a couple of things about  
8 review of the agenda, where we are right now. We're  
9 going to pick up the implementation discussion, the  
10 preliminary ideas on using risk to direct in-plant  
11 inspection activities and processing assignments.  
12 Bobby has a couple of comments of clarification he  
13 wants to add to the mix, and then come back and pick  
14 up some of that discussed, look at some of the  
15 questions again and some other pieces of that  
16 presentation and concepts.

17 Then we're going to have an opportunity to  
18 come back as I mentioned earlier before, we took the  
19 lunch break, some additional sites were trying to get  
20 in their small group reports from yesterday and we've  
21 taken them and compiled them, and we're going to take  
22 about 10 minutes to go over that new compilation to be

1 sure that they have the opportunity to put their  
2 comments in front of you.

3           And then after that, we will move to a  
4 discussion of data as we've been mentioning a couple  
5 of times, and at the request of some folks yesterday,  
6 FSIS has put together some comments on that, and that  
7 will provide an opportunity to launch into some of the  
8 data issues for further discussion this afternoon.  
9 And we're going to take a break at 3:30 and come back  
10 for some summary comments, assessment of the  
11 discussion and ideas for moving forward, and then have  
12 a summary and wrap up and be adjourned by no later  
13 than 4:30. So that kind of gives you a sense of the  
14 overall flow of the afternoon. Any questions about  
15 that before we get started.

16           All right. One other thing I wanted to  
17 mention. In your packets and the remote sites have  
18 forms as well for some feedback. We have a  
19 participant evaluation. If you could take some time  
20 to give us some comments, that would be great, and you  
21 can give it to one of the RESOLVE staff, either Paul,  
22 Kathy, Brad or myself, or put them out on the table



1 out front, registration table, and we'll collect all  
2 those, and we always appreciate some lessons learned  
3 and some feedback from people. So please do take a  
4 couple of minutes to do that.

5 All right. Then I will turn it back to  
6 Bobby for some comments and then we'll get into the  
7 discussion.

8 MR. PALESANO: Okay. There were a couple of  
9 things I omitted to clarify well enough for people to  
10 understand and the first thing I would like to talk  
11 about a little bit is there was some discussion on  
12 predictive indicators, and I would like for everyone  
13 to know that the term as well as the examples for  
14 predictive indicator actually came from the last  
15 NACMPI meeting. So we actually took those from the  
16 NACMPI recommendations. So that term, as well as the  
17 examples, came from that least meeting.

18 Another thing I would like to mention  
19 briefly is about the multistage implementation just so  
20 that everyone knows that my back pocket is quite  
21 empty. What the multistage really means will depend  
22 on what we get at this meeting from you as far as how

1 we move forward. So, you know, it depends on all of  
2 your comments that we pick up, as far as how many  
3 stages and the timeline that we will be implementing  
4 this on.

5           Again, I want to emphasize to all of you  
6 that as we move forward with this, today's meeting  
7 will provide us a lot of input as we lay out our plan  
8 for implementing this. So, again, I want to emphasize  
9 to all of you, and I appreciate all the comments that  
10 we have received thus far, and encourage other  
11 comments as we move through this afternoon and it will  
12 have a tremendous impact on how we move forward and  
13 how we implement and what the inspection activities  
14 might look like in that new environment. Keep in mind  
15 that tomorrow if you think all of my opportunities are  
16 for today, you would be mistaken. I get to present  
17 this material with the feedback that I receive today  
18 to the NACMPI group tomorrow and probably will be  
19 modifying my presentation based on the input today so  
20 that I can present to them the information that  
21 reflects what the group presented to us.

22           MS. DILLEY: Okay. So just in terms of the

1 big chunks of the overall presentation here, we have  
2 predictive indicators, we have the inspection level  
3 and questions around that, and then also the  
4 multistage implementation. So I'm wondering if we  
5 could engage a discussion over the next little bit in  
6 terms of kind of taking each one of those categories  
7 and get some additional input or raising the question,  
8 well, what do you think about predictive indicators,  
9 and some of the questions were in Bobby's presentation  
10 in terms of should they be using them, what do they  
11 look like, and I know there are a lot of questions  
12 about what exactly does that mean, and I think we're  
13 trying to get some clarity around the definition, and  
14 then talk about some discussion about whether the  
15 concept makes a lot of sense in terms of using those  
16 two, to take an extra look someplace.

17 So, Tony, you have a question, a comment?

18 MR. CORBO: I have a comment. Tony Corbo,  
19 Food and Water Watch.

20 I'm going to go back on a follow up to a  
21 question that Stan Painter asked, and I'm not -- I  
22 don't want this to stand, just left out there. You

1 know, the issue of team inspection and how that comes  
2 into play, I don't want to get into an elaborate  
3 discussion of that, but, but the Agency in its  
4 presentation of its budget for FY 2007 to the  
5 Congress, indicated that team inspection would be used  
6 as a vehicle to implement risk-based inspection.  
7 Number two, in a direct question that was posed by  
8 Congressman Maurice Hinchey of New York, when he  
9 specifically asked in writing and you responded in  
10 writing back to him, how was team inspection going to  
11 be used as a vehicle to implement RBI, you responded,  
12 "Team inspection will be used to implement risk-based  
13 inspection . . . ." and you went through a whole  
14 paragraph.

15           So I am not going to let this stand that you  
16 can have one or the other and not -- the thing is that  
17 you're using that as a vehicle. So I just don't want  
18 that to be left out there saying that team inspection  
19 is not playing a role. It is playing a role.

20           MS. DILLEY: Okay. So I think the question  
21 from that is are they linked, and you've cited  
22 examples where it's been stated as being linked, and

1 so in what way is team inspection being used to  
2 implement RBI? Is that fair statement of your  
3 question, Tony?

4 MR. CORBO: Yes.

5 MS. DILLEY: Okay. So, Bobby, do you want  
6 to respond to that?

7 MR. PALESANO: I will just respond again,  
8 Tony, by stating that the RBI implementation strategy  
9 that we are trying to lay out is not designed around  
10 team inspection. It can be implemented with or  
11 without team inspection.

12 MS. DILLEY: Chris.

13 MR. WALDORP: You had laid out, not laid  
14 out, but sort of --

15 MS. DILLEY: Can you identify yourself?  
16 Sorry. Even though I know who you are --

17 MR. WALDORP: Chris Waldorp, Consumer  
18 Federation of America.

19 You talked about this multiphased process to  
20 kind of ease us into risk-based inspection, and I  
21 wondered if the Agency had given any consideration to  
22 doing this on a pilot project basis because a lot of

1 time, you know, things look good on paper. It seems  
2 to work in our head but when we actually get it out in  
3 the field, it doesn't necessarily work according to  
4 the way we thought it would or we find new things that  
5 we didn't even think about. So I was wondering if the  
6 Agency had given any thought to doing that instead of  
7 this phase system?

8 MR. PALESANO: Yes. That, that has been  
9 discussed and obviously again we appreciate those  
10 comments and certainly appreciate those, but as you  
11 indicate, sometimes we can draw something up on paper  
12 that doesn't work the way we think it does, and  
13 certainly we have talked about that. It is very early  
14 on, and we don't have any plans obviously to implement  
15 a pilot next week because we don't have the system  
16 designed yet.

17 MS. DILLEY: Okay. Nancy.

18 MS. DONLEY: This is Nancy Donley from STOP.  
19 Has the Agency done any thinking or set any discussion  
20 about making some measurements with implementing an  
21 RBI system as far as comparing it to a PBIS system at  
22 this point in time? Have you set any goals and

1 measurements where you can assess how this program  
2 stacks up against what we currently have?

3 MR. PALESANO: I think it's a little bit  
4 early in the process for us to try to do that.  
5 Obviously one of the things that would make that very  
6 difficult to measure is that we do not have the new  
7 system in place at this time. So we couldn't measure  
8 the outcomes compared to what we're doing today.

9 We have looked at the existing data on  
10 occasion, and I believe there will be some discussion  
11 about the data systems, and how we're using the  
12 present data later on this afternoon, but we can't  
13 compare present data to the new data because we don't  
14 have the new data yet.

15 Obviously part of implementing risk-based  
16 inspection would be the evaluation of that system to  
17 insure that it is providing us the desired outcomes,  
18 Nancy.

19 MS. DONLEY: But have you identified any  
20 data points that you could then identify that this is  
21 being done under this certain set of circumstances and  
22 then measure? Obviously you don't have the data for

1 the new system, but to make a comparison? So if you  
2 identify this point A and that -- under PBIS and this  
3 point A under RBI, is it good, bad, an improvement?

4 MR. PALESANO: Yeah. At this point in time,  
5 we do not have that criteria established for that.  
6 Obviously we would expect the new system to be better  
7 than the existing system. At this particular time, I  
8 want to reemphasize to everybody, we are so early in  
9 the process we have not come up with that criteria,  
10 Nancy.

11 MS. DONLEY: And I appreciate that. What I  
12 would like to suggest then is that the Agency  
13 establish some sort of criteria, start developing the  
14 data as a current system, and then measuring it as you  
15 start implementing RBIS.

16 MR. PALESANO: That's a great suggestion.

17 MS. DONLEY: So that you can have a  
18 comparison and really see, is this the right path  
19 we're going down.

20 MR. PALESANO: I think that's a great  
21 suggestion, keeping in mind, and I would encourage  
22 everyone to remember that we're going to be hoping



1 that you will help us design the new system. When you  
2 design a new system, it's not always easy to compare  
3 one set of data to another but that's an excellent  
4 suggestion, and we certainly will take that into  
5 consideration, and we thank you.

6 MS. DILLEY: So some means of measuring  
7 effectiveness of how the new system and some potential  
8 for evaluating it with what currently exists versus  
9 the new system, when you have that data. There's two  
10 parts to that.

11 MS. DONLEY: Exactly, and I think that would  
12 dove point very nicely into what Chris Waldrop brought  
13 up before, is to do this as a pilot study and to see  
14 if this --

15 MS. DILLEY: Collect data and evaluate it.

16 MS. DONLEY: Exactly.

17 MS. DILLEY: Question. Comment.

18 MR. MAIER: My name is Wolf Maier for the  
19 European Commission. I appreciate this event very  
20 much and the transparency of FSIS to inform people  
21 about their plans. There is one dimension, however,  
22 that I haven't heard about yet which is the impact on

1 international trade, potential impact on international  
2 trade. I mean if inspection practices will change in  
3 a certain establishment, this might have an impact on  
4 the export, because the importer might insist that  
5 things continue to be the same and so just this  
6 dimension should be kept in mind. Likewise,  
7 authorities struggle worldwide to look at ways  
8 worldwide to use their resources more efficiently and  
9 get inspection capacity more efficiently allocated to  
10 where the risks really are, in order to pick up the  
11 cases more efficiently.

12 We do the same in Europe, and -- now we  
13 might go down the road of implementing risk-based  
14 inspection in facilities in Europe which may have an  
15 impact on how you look at these establishments in --  
16 countries. So that's a question which I would like to  
17 raise. I mean I am aware that I am in -- to a certain  
18 extent, we have exactly that same issue to discuss  
19 with FSIS, that establishments are changing their  
20 inspection practices and we should do a better job to  
21 be more active in informing you guys about it. But  
22 what do you think about this dimension? Do you have

1 plans of informing your trade partners about  
2 implementation and to avoid, to minimize any impact on  
3 trade?

4 MS. DILLEY: So a question about how you're  
5 thinking about -- RBI, risk-based inspection in terms  
6 of its impact and interaction at international trade  
7 level. Bobby, do you want to --

8 MR. PALESANO: Yeah, I will address that a  
9 little bit. Obviously if we implement risk-based  
10 inspection in this country, I believe what we look for  
11 in countries that are importing or exporting products  
12 to us is that they have a system that is equivalent to  
13 ours, and certainly that would not change at all under  
14 the new system in my estimation.

15 Obviously as Dr. Masters and some of the  
16 people mentioned yesterday, we plan to use risk in all  
17 of our management Agency wide.

18 MR. MAIER: I appreciate you used the word  
19 equivalent rather than identical. So I appreciate  
20 that. Thank you.

21 MS. DILLEY: Thank you. Other questions or  
22 comments. On the screen, and we talked a little bit

1 about predictive indicators I guess and Bobby's  
2 mentioned that he's bringing the same presentation and  
3 putting some of these questions to the National  
4 Advisory Committee on Meat and Poultry Inspection over  
5 the next couple of days, some of you are part of that.  
6 So you will be able to carry on that discussion. I  
7 guess anymore thinking or feedback to FSIS about that  
8 as a concept in terms of having kind of a level,  
9 inspection level but then wanting to have some means  
10 or mechanisms that may trigger a closer look, and I'm  
11 hoping I'm characterizing that right, Bobby. If I'm  
12 not, I'm sure you'll correct me. But additional  
13 thoughts? Mike.

14 MR. KOWALCYK: Michael Kowalcyk, from Safe  
15 Tables Our Priority.

16 Yes, it is correct that use of predictive  
17 indicators was discussed at the last Committee  
18 meeting. In thinking of how in practice, I mean  
19 there's a lot of discussion that this should really be  
20 a management tool for the Agency to allocate resources  
21 as efficiently as possible to maximize public health,  
22 okay, using predictive indicators, whatever they may

1 be, and that's my first question has FSIS been able to  
2 narrow down a list of what they would define as  
3 indicator variables that they would want to have in  
4 this management tool that would enable the agency to,  
5 based on your comment about replacing the schedule  
6 process, almost real time allocation of resources so  
7 that adds an additional wrinkle as to what data you  
8 could use because you would have to make sure that  
9 that data is refreshed and is consistent throughout  
10 your inspected establishments, and that gets really  
11 into the details of it. But I just want to get a  
12 sense of where the Agency is with narrowing down a  
13 list of predictive indicators or even a wish list of  
14 things that you want to be able to use that based on  
15 your expert elicitation and knowledge within the  
16 Agency and industry and academia, what data elements  
17 do you need, and this probably gets into the next  
18 presentation, or at least I hope we address it, is  
19 what do you have? Do you have a universe of variables  
20 that can be investigated and how reliable do you think  
21 those data elements are?

22 MS. DILLEY: So you've got a lot of

1 questions in there, and I --

2 MR. KOWALCYK: It really is do you have a  
3 list of predictive indicators that you're thinking  
4 about right now?

5 MS. DILLEY: Right. It sounds like have you  
6 done some prioritization --

7 MR. KOWALCYK: Yes.

8 MS. DILLEY: -- on what you could use to  
9 develop those predictive indicators? And one  
10 dimension you mentioned is the real time aspect of it,  
11 how rapidly could you pick that up and make real time  
12 decision.

13 MR. KOWALCYK: Yes. Can it be applied out  
14 in the field?

15 MS. DILLEY: Okay.

16 MR. PALESANO: The answer to your first  
17 question is very easy. Obviously I would say no is  
18 the short answer. We do not have a list of predictive  
19 indicators that we have designed. One of the  
20 questions that we have asked this group is, you know,  
21 should we use predictive indicators? Another question  
22 was, you know, what are they or how do we record

1 those?

2           The second thing that I think is kind of  
3 underlying, and I'm not trying to read into your  
4 question, but it is important to understand that if we  
5 use predictive indicators, those predictive  
6 indicators, since they are not regulatory  
7 noncompliance, would not necessarily fit into what Don  
8 spoke about yesterday as far as the establishment risk  
9 control, but they are factors that could impact on the  
10 risk at a particular establishment. Did I answer most  
11 of your questions?

12           MR. KOWALCYK: Yeah. That begs another  
13 question which is should you get a list from this  
14 group or from the Committee tomorrow, what strategy  
15 does the Agency have or are you still trying to  
16 formulate a strategy? Say, okay, I've got 10  
17 variables that we feel are really important, experts  
18 in the audience feel are really important, what steps  
19 is the Agency planning on taking with that  
20 information? What type of project do you have in mind  
21 or is that still too early to determine?

22           MR. PALESANO: Okay. Well, I guess I will

1 give you my opinion which I don't know if I'm  
2 authorized to do that, but I will anyway. Actually  
3 what we plan to use that information for is for the  
4 local inspection personnel so that, you know, it will  
5 not change from one level of inspection to another,  
6 but if the inspection personnel that visits that  
7 establishment on a particular day and one of the  
8 examples was RTE, and they determine that there is  
9 construction going on in that establishment, then the  
10 inspection personnel that are assigned to that  
11 particular establishment might want to insure that  
12 they check that area of the establishment to insure  
13 that the appropriate controls are being implemented by  
14 the establishment so that it does not create a food  
15 safety hazard.

16 MR. KOWALCYK: Okay. Now based on the fact  
17 that the Agency wants us to be a living, breathing  
18 thing, back to Dr. Masters' presentation with the  
19 circular feedback loop, does the Agency plan on having  
20 a mechanism to capture that information from the local  
21 inspectors, where if I've got plant A that has  
22 construction, are there plans to be able to capture



1 that information and database it somewhere so that way  
2 that may not be a predictive indicator. There's  
3 construction, but it might not have any impact on food  
4 safety. The sense I'm getting is that no one knows  
5 the answer to a lot of these questions. There's needs  
6 to be a significant amount of work remaining to  
7 determine what is important.

8 MR. PALESANO: Not at this time, Mike, and I  
9 know, you know, you think we have the answers. Again,  
10 I want to emphasize that we don't have the answers.  
11 We are asking the question and one of the questions  
12 was should we use predictive indicators, and again we  
13 asked another question how should we capture that  
14 information?

15 And again, the example we had, construction,  
16 could have an impact in RTE. It may not have any  
17 impact in another situation, and if the establishment  
18 is actually controlling everything and actually doing  
19 everything they should do to ensure that their product  
20 is not being contaminated, it may not have anything to  
21 do with risk, but again our responsibility at FSIS is  
22 to verify that.

1 MR. KOWALCYK: Thank you.

2 MR. PALESANO: You're welcome.

3 MS. DILLEY: Kathy, some comments from the  
4 remote sites?

5 MR. SPANGLER: We have three new questions.  
6 The first two came from the same person, anonymous  
7 questions from Springdale, Arkansas, an establishment  
8 representative. Question 1, will on-line slaughter,  
9 carcass by carcass inspection be implemented into RBI  
10 eventually? And question 2, when the PBIS scheduler  
11 is turned off, will off-line inspectors only perform  
12 tasks based on the RBI factors or will the inspectors  
13 be able to choose tasks that they feel are necessary  
14 based on the establishment's risk level and/or  
15 situations of concern that could arise within a  
16 facility, e.g. construction, RTE area, et cetera?

17 MR. PALESANO: Okay. I'm going to answer  
18 the second question first. We anticipate as I  
19 mentioned this morning, that there would be some type  
20 of minimum inspection activity associated with the  
21 establishment at their particular level. Obviously  
22 inspection personnel would always have the latitude

1 based on what they see at their -- during their visit  
2 at the establishment to do more than the minimum  
3 inspection activities.

4 The first question that you asked is would  
5 RBI cover carcass-by-carcass inspection. I believe  
6 that risk based inspection will apply to all  
7 operations at some point in time. However, today at  
8 this meeting, we are discussing RBI in processing and  
9 off-line activity.

10 MS. DILLEY: One more question you had,  
11 Brad?

12 MR. SPANGLER: Yes.

13 MS. DILLEY: Somebody's cell phone's going  
14 off.

15 MR. SPANGLER: Another remote site question  
16 from Glenn Mott, Gerber Poultry, risk assessment is  
17 inherent in HACCP PHAs. What exactly is different  
18 between the proposed new systems of RBI and the  
19 current existing systems of the PBIS? We have had  
20 some discussion here in Reynoldsburg but the current  
21 discussions do not seem to be much more than  
22 correcting shortcomings of the current PBIS. Is there

1 really anything new here?

2 MR. PALESANO: Well, obviously we think  
3 there is something new here or we would not be  
4 pursuing this from a public health perspective.  
5 Obviously one of the things that we want to determine  
6 as we move forward with risk-based inspection is try  
7 to determine if we're looking at the right things to  
8 make a determination that we, in fact, further protect  
9 public health. We have presently set up a list of  
10 procedures in our inspection system procedures guide  
11 that are -- that lays out the procedures that an  
12 inspector will do in a global sense. At this  
13 particular time what we are looking for is to design  
14 inspection activities that will actually tell us  
15 whether or not there are things occurring at the  
16 establishment that could impact on the risk of  
17 products in that particular establishment.

18 MS. DILLEY: Okay. Thanks. John.

19 MR. MUNSELL: John Munsell. Mr. Palesano, I  
20 think you're asking us to help you answer that  
21 question. Should you use predictive indicators? And  
22 you use the example of new plant construction,

1 specifically in a RTE facility. Regardless of the  
2 type of facility, I would think that the opportunity  
3 would always be there for the inspector or  
4 veterinarian to tactfully approach the plant  
5 management who are going through plant construction  
6 and say have you considered this, not telling him he  
7 has to do something, but have you considered this? So  
8 I think they would always have that input.

9 But to answer your question, first of all I  
10 thought, well, what is a predictive indicator? So I  
11 wrote a few down here. One would be in-plant  
12 training. Does that plant have any kind of in-plant  
13 training of employees? If not, it might indicate  
14 something.

15 What if it's an old plant and the plant  
16 management is not putting any improvements into this  
17 old facility. It still just barely passes inspection,  
18 or perhaps most important, the attitude of plant  
19 management. For example, is plant management cordial  
20 and cooperative? Or are they permanently  
21 argumentative? Is the plant management helpful or  
22 willing to indeed partner with the Agency? Or is the

1 plant management obnoxious and independent  
2 permanently?

3 So, should we use predictive indicators?  
4 I'd say no, because the answers to these options that  
5 I just brought up are so subjective in nature.  
6 They're not based in regulatory requirements. I think  
7 of an inspector that we had on occasion at our plant,  
8 nobody got along with, nor did he get along with  
9 anybody in the entire state. Can you imagine how he  
10 would --

11 MS. DILLEY: A lonely person.

12 MR. MUNSELL: What kind of predictive  
13 indicators would he show at every plant? So my  
14 suggestion is no, you don't use them because it's too  
15 subjective.

16 MS. DILLEY: So, John, the way you were  
17 capturing that, one of the things you mentioned was,  
18 how would I define it, and it sounds like you're using  
19 it as a catchall for kind of the qualitative or the  
20 subjective information and your sense is that if  
21 that's what it is, then you would not use predictive  
22 indicators. That's how you would respond to that

1 question.

2 MR. MUNSELL: Right, because, Bobby, correct  
3 me if I'm wrong, but didn't you say something about  
4 these things would be totally outside of the realm of  
5 regulations. So a plant might be fully within all the  
6 regulations, but what other things?

7 MR. PALESANO: That's correct.

8 MS. DILLEY: Okay. Thank you. Barb, you  
9 had a comment and then Danielle, do you have a --  
10 okay.

11 MS. KOWALCYK: Barbara Kowalcyk, Safe Tables  
12 Our Priority. I guess I'm going to respectfully  
13 disagree with Mr. Munsell. I think we should use  
14 predictive indicators. However, it kind of depends on  
15 what those predictive indicators are going to be used  
16 for. If they're being -- if you're looking at  
17 indicators that are predictive of a plant --

18 MS. DILLEY: Sorry remote sites. That was a  
19 dropped microphone.

20 MS. KOWALCYK: Sorry about that. It depends  
21 on what they're going to be used for. So if the  
22 purpose here is to predict whether or not a plant is

1 going to produce safer food or predict whether or not  
2 this is something that could impact public health and  
3 therefore increase the risk of food-borne illness,  
4 then, yes, it is very appropriate. I don't understand  
5 then if that's the case, why it would not be included  
6 in the establishment risk.

7 I mean what role does this have to play if  
8 it's a predictive indicator? My statistical mind is  
9 sitting there thinking, predictive indicators are  
10 different components you put in when you're developing  
11 a model, and they're going to have a predictive  
12 impact, and you're going to have a coefficient for  
13 them, and some of them will be subjective, and you'll  
14 try and develop -- you'll try and fit them into the  
15 model in a quantitative way. But what is the point of  
16 the predictive indicators? Not only that, but once  
17 you've gotten a list, I mean asking this group for a  
18 list of predictive indicators is a very subjective  
19 mechanism for doing that. You would then have your  
20 list and then actually go back and do some validation.  
21 Does this actually predict good outcome or if you're  
22 trying to predict bad outcome, does it actually bad



1 outcome?

2           So I guess it comes back to what Carol said  
3 earlier. We need a definition of what predictive  
4 indicator is, and how that's going to be used, and you  
5 need to really -- you need to kind of set up what your  
6 goals are, and I think that comes back to Nancy's  
7 comment earlier, too.

8           MS. DILLEY: So what they are and what  
9 they're used for and then some evaluation as to  
10 whether they're accomplishing that goal. Danielle,  
11 you had some comments.

12           MR. SPANGLER: I have another anonymous  
13 question from the remote site. If an inspector has a  
14 patrol assignment where all plants fall in the level 1  
15 for risk, will this affect the MAW for that  
16 assignment?

17           MR. PALESANO: No, I don't -- I'm not  
18 going -- I don't know what that's referencing  
19 actually.

20           MS. DILLEY: You don't understand the  
21 question or --

22           MR. PALESANO: No, we're not going into

1 assignment of work.

2 MS. DILLEY: Okay.

3 UNIDENTIFIED SPEAKER: What's MAW?

4 MR. PALESANO: Methods of assigning work.  
5 MAW.

6 MS. DILLEY: Okay. I'm sorry. Go ahead.  
7 One more. Go ahead.

8 MR. SPANGLER: This question is from Katie  
9 Hannigan (ph.), Farmland Foods, Omaha, Nebraska. Will  
10 inspectors assigned to a level 5 plant be required to  
11 have a higher level of training than an inspector  
12 assigned to a level 1 plant?

13 MR. PALESANO: No, the inspection personnel  
14 will be trained adequately to do the activities that  
15 they are assigned to do. They will not be trained  
16 differently for the levels of inspection.

17 MS. DILLEY: Go ahead.

18 MS. KARWEIK: Kim Karweik. I also am  
19 confused with the term predictive indicators. It  
20 really has a negative connotation, just the two terms  
21 together. And one of the things I can't help but  
22 notice is that the examples given by the Agency are

1 all in the codified regulations as reasons for doing  
2 reassessments in our HACCP plans or food safety  
3 systems. So as predictive indicators, are they  
4 truly -- I don't think you can say any of those are  
5 equal to an increased risk in food safety. What they  
6 are an indicator of is that if you're not going to  
7 reassess your HACCP plant because you're doing  
8 construction, then maybe there's some flaw in your  
9 food safety system, but I don't believe that it is  
10 equal to being a food safety risk. I think it speaks  
11 to how fully well developed your system is designed  
12 and how well you implement it. If you do have a  
13 construction project, did you follow the construction  
14 part of your food safety system as you defined it.

15 MS. DILLEY: Stan.

16 MR. PAINTER: Stan Painter with the National  
17 Joint Council. I would like to address three  
18 questions that were asked that were never answered.  
19 One of the gentlemen here to my right asked you  
20 regarding exports, and you answered the question  
21 regarded imported product, that it would have to be  
22 the same or equal -- equal to or better than what we

1 have, but you never addressed how exports will be  
2 factored into RBI regarding what an inspector will be  
3 doing in the field. That's the first thing we didn't  
4 get an answer to.

5 The next thing was the question was asked by  
6 someone over the computer regarding RBI and slaughter.  
7 You said currently we're looking at RBI in processing,  
8 and the question was are we looking at RBI for some  
9 point in the future regarding slaughter?

10 And the last one I have was the question  
11 regarding MAW that was asked, and you said we're not  
12 getting into that. Does that mean we're not -- it's  
13 not going to affect MAW in the way it's implemented or  
14 it's not going to be addressed?

15 MR. PALESANO: Okay. I'll start with your  
16 last question first, Stanley. At this point in time,  
17 it will not affect measure of assigning work. That's  
18 the answer to the first question. Keep in mind that  
19 we have to go -- anytime there is impact on our  
20 bargaining unit employees, that has to be worked out  
21 with the bargaining unit. So before any measures of  
22 assigning work are changed, that will have to take

1 place.

2 The other --

3 MR. PAINTER: Is that a yes or a no?

4 MR. PALESANO: It won't affect assigning  
5 work until that agreement has been worked out with the  
6 bargaining unit.

7 MR. PAINTER: So that is a yes.

8 MS. DILLEY: So that's a could I think.  
9 That's what I'm hearing.

10 MR. PALESANO: It will not affect the method  
11 of assigning work until the bargaining unit and  
12 management have reached an agreement. Or, you know,  
13 I'm not going to tell you that it's going to affect a  
14 method of assigning work when it doesn't comply with  
15 the contractual agreement with the bargaining unit.

16 MR. PAINTER: Well, there has to be a chance  
17 in order for the process to take place that you're  
18 referring to. So, you know, if there's no change,  
19 there would be no need or not statutory obligation.

20 MR. PALESANO: Well, let me go back to what  
21 we said earlier today, Stan, and keep in mind that at  
22 this point in time, since we have not defined the

1 inspection activities, it will be really difficult to  
2 even know what the inspection assignment would look  
3 like, but if it does affect the method of assigning  
4 work, obviously the bargaining unit will have to go  
5 through their process. Okay.

6 MR. PAINTER: Okay.

7 MS. DILLEY: So the second question was link  
8 with RBI the slaughter. Coming back to that --

9 MR. PAINTER: Yes.

10 MS. DILLEY: -- question.

11 MR. PALESANO: The second question that  
12 deals with RBI and slaughter, we will be discussing  
13 that particular issue at the NACMPI meeting. We'll be  
14 starting some discussion with that tomorrow. This  
15 meeting actually is for risk-based inspection in  
16 processing and off-line slaughter assignments.

17 MR. PAINTER: And I understand that, but the  
18 question was, was there a vision for slaughter? So I  
19 think I'm hearing you say yes.

20 MR. PALESANO: Risk-based inspection will be  
21 implemented to some degree or at least considered to  
22 some degree in all establishments.

1           MR. PAINTER:       To some degree, meaning  
2 slaughter.

3           MR. PALESANO:       Slaughter will not look  
4 exactly the way processing does, I would not imagine.  
5 I don't know that because I don't have the processing  
6 RBI designed yet, and we haven't even started the  
7 discussion on slaughter.

8           MS. DILLEY:       Okay. So then -- and then I  
9 think your third question, Stan, as I understand it,  
10 it was the next step from the question that was raised  
11 about international impact and international trade. I  
12 think Bobby answered that in terms of yes, it's being  
13 considered, but your question was how that might  
14 affect -- that discussion might affect on the ground  
15 assignments, not assignments of work, but with the  
16 inspectors doing on ground. So it's kind of that  
17 dimension of it.

18           MR. PAINTER:       In regards to the exports, how  
19 will exports come into play with RBI as far as what's  
20 going to happen as far as the inspection task being  
21 performed.

22           MR. PALESANO:       At this particular time, for

1 the group that have had some discussion on processing  
2 and off-line slaughter activities, we have not gotten  
3 into export assignment. I believe that export is  
4 dealt with through another means of inspection. I  
5 would envision that some type of RBI would impact or  
6 would actually relate to export, but at this point in  
7 time, I have no concept of what that would look like,  
8 Stanley.

9 MS. DILLEY: Okay. Pat.

10 MS. BUCK: Pat Buck from Safe Tables Our  
11 Priority. I've been listening to this discussion  
12 about the, you know, predictive indicators, and to the  
13 questions about exports and imports and about the  
14 problems earlier this morning that we had on the  
15 expert elicitation yesterday and some of these other  
16 things. And the thing that's become very clear to me  
17 is that there's a lot of complex issues here for which  
18 FSIS does not have a plan, and they're asking all of  
19 us, consumer groups as well as industry, to come up  
20 with some suggestions.

21 I'd like to sort of throw that back to FSIS  
22 though. What is FSIS' plan to ask for additional



1 resources, whether those are, you know, internal in  
2 depth studies or projects that you want to design or,  
3 you know, more public meetings like this that would  
4 help you come up with what I call a detailed  
5 operational plan. You can't put a plan in place  
6 unless you have some of the details worked out. This  
7 is a very big food safety system. Do you have --  
8 FSIS --

9 MR. PALESANO: I would anticipate that  
10 Dr. Masters and Dr. Raymond will probably address some  
11 of those issues later this afternoon.

12 MS. BUCK: Yes, I would hope they would  
13 because they need the additional resources to carry  
14 out what they've embarked upon.

15 MR. PALESANO: Thank you.

16 MS. DILLEY: Rosemary.

17 MS. MUCKLOW: Rosemary Mucklow, National  
18 Meat Association. Let's see if I can shed a little  
19 light on the confusion that I hear in the questions  
20 and answers.

21 It is a rare and unusual experience that the  
22 Agency comes to us with some very preliminary

1 information and asks for our input. We are not used  
2 to this experience.

3 (Laughter.)

4 MS. MUCKLOW: We are used to you coming out  
5 with a proposed rule and we can all get out our  
6 shooters and go after you all because you didn't get  
7 this right, you didn't get that right, you didn't get  
8 something else right, and we try to straighten you  
9 out, and sometimes we don't do it that well, as we  
10 didn't do with the HACCP rule.

11 And so then you had some public meetings.  
12 They were an unforgettable experience for those of us  
13 that were there in the cafeteria in the South Building  
14 because the Agency was so poor, it couldn't afford  
15 George Mason University for us to meet. So we all met  
16 in the crowded space for six days, over two weeks, and  
17 there are a number of people here who will remember  
18 it, and we thrashed out a lot of issues before you  
19 finally wrote a final rule.

20 Today's event, and I have to commend USDA  
21 for this, is that you have presented Matthew Michael  
22 or Michael Matthew, whatever his name is, and Don

1 Anderson and Bobby and whoever, and you've told us  
2 what you're thinking about, and you said, here's some  
3 questions we need answered, and we don't know how to  
4 answer that. Because this is so unusual, and it is  
5 commendable.

6 I didn't get up here to say that but as I  
7 listen to all of the to and fro, I just felt I had to  
8 say this because I think it kind of puts a perspective  
9 on why I've come from the West Coast to spend two days  
10 on these hard seats doing this. You know, it's just,  
11 it's just very unusual, and I appreciate your  
12 frankness and the thought that has gone into the  
13 initial thinking on this.

14 We talk about definitions, and we've talked  
15 a lot about predictive indicators. Now there's some  
16 people that really don't want to drive down the road  
17 when I'm driving down the road in my standard shift  
18 car. They think I'm not capable of both driving and  
19 moving gears and so on all at once. If I'm going to  
20 go down the road and I'm going to turn left, I've been  
21 told under the driving code, I'm supposed to put the  
22 indicator on. That is an indicator that I'm going to

1 make a left turn. It's very simple English. It is a  
2 predictive indicator if you will. If I don't have it  
3 turned up and I make that left turn and I hit  
4 something in the intersection, the cop's going to nail  
5 me for it, and if I make the left turn in front of  
6 something coming the other way, it's not difficult. A  
7 dictionary will help to explain to me what a  
8 predictive indicator is. It's not what a USDA  
9 inspector thinks of plant management or worse yet,  
10 what the plant management thinks of the USDA  
11 inspector. That is a subjective thing, and there are  
12 a lot of things wrong with that.

13 But there's some very good clear predictive  
14 indicators, and when I'm on that long trek home  
15 tonight, I'll try to think of some for you that will  
16 fit your models and make something work that are clear  
17 and definite without any subjective judgment.

18 But I appreciate that you have brought to us  
19 these ideas at this early stage and that you are open  
20 to our thoughts and comments. That is one of the most  
21 commendable things that this Agency has ever done, and  
22 it's a lot better than those sweaty meetings we had in

1 the cafeteria in September 1995.

2 (Applause.)

3 MS. DILLEY: Okay. There are two people at  
4 the mics. And we have five minutes to wrap up the  
5 discussion on implementation and move to some other  
6 agenda items including data and some other things.

7 We have not spent as much time -- we have  
8 talked about predictive indicators. We've talked a  
9 little bit about the phased approach, and we've talked  
10 a little bit about the levels, but I just wanted to  
11 make sure that if you have comments on that, we'll try  
12 and get more airing of the level concepts and some of  
13 the questions around those that were in the  
14 presentation. So I'm not sure who was first but,  
15 Felicia, why don't you go ahead, and then we'll go  
16 over here.

17 MS. NESTOR: Felicia Nestor, Food and Water  
18 Watch. To Rosemary's comment about, you know, it's  
19 commendable what the Agency is doing. I'll tell you,  
20 I was at the NACMPI in November 2005, and in the May  
21 2006, and I know that the Agency has approached the  
22 Union and the basic issue has been we're going to RBI.

1 We have absolutely no idea what we're doing. What do  
2 you think we should do? We're not going to give you  
3 any details about what we might do, but just pick it  
4 out of the air, what do you think we should do?

5 I think that's a really silly process, and  
6 it still boggles my mind that even today with  
7 Dr. Raymond saying, we're going to be implementing  
8 this thing in 2007, the Agency can still come here and  
9 say, we have absolutely no idea, no idea whatsoever,  
10 how we're going to do inspection in 6,000 plants with  
11 6,000 inspectors. We have no idea whatsoever, but we  
12 do know we're throwing out PBIS.

13 So let me ask these questions. Will -- do  
14 you know the answer to this? Will the Agency still do  
15 pre-op sanitation in every plant?

16 MR. PALESANO: At this point in time, we are  
17 hoping from this particular meeting that this group  
18 will help us define the inspection activities that  
19 will be used in risk-based inspection.

20 MS. NESTOR: Okay. So I shouldn't go down  
21 the rest of my list about operational sanitation  
22 because you're going to give me the same answer. And

1 to that I say, again, this seems really ridiculous. I  
2 don't know how many people --

3 MS. DILLEY: Felicia, can we us -- I  
4 recognize the way you characterize things, it does  
5 sound ridiculous, but I don't think that's the way  
6 it's being characterized by the Agency. They're  
7 trying to at least get some input.

8 MS. NESTOR: I'm sure it's not the way it's  
9 being characterized by the Agency.

10 MS. DILLEY: So can you stick to the  
11 question as opposed to characterizing the way it's  
12 being done.

13 MS. NESTOR: I doubt that there are very  
14 many -- I think that's actually appropriate for the  
15 consumers to make comments.

16 MS. DILLEY: Some people have interpreted it  
17 that way, and Rosemary's given another dimension of  
18 it. So I think if we can --

19 MS. NESTOR: And you allowed her perspective  
20 on it, right?

21 MS. DILLEY: Yes, I did. You're right.

22 MS. NESTOR: Okay. Thank you.

1 MS. DILLEY: And I think you characterized  
2 it that way, and I want to move to the questions.

3 MS. NESTOR: I would like to continue with  
4 my question. Thank you.

5 MS. DILLEY: Yeah.

6 MS. NESTOR: I doubt that there are very  
7 many people in this meeting that have done inspection  
8 in a FSIS plant. I know you've got thousands of  
9 inspectors out there that have, and yet you haven't  
10 had a meeting where the inspectors can come and give  
11 you their input about how they think inspection should  
12 be done. I doubt that there are very many in this  
13 room now that could tell you the different inspection  
14 tasks that are done in a plant right now. So I would  
15 suggest that you ask your inspectors before you  
16 implement this program since you seem to have very few  
17 ideas already in front of you.

18 One final question, and this is about the  
19 levels. What will you do in a situation where, using  
20 Dr. Raymond's example, plants A, B and C, what do you  
21 do in a place where an inspector has plants A, B and  
22 C, and he's favoring one plant because it's the worst



1 plant, and then all of a sudden, one of the other  
2 plants goes bad or has a recall or fails significantly  
3 in its food safety tasks? What happens if all three  
4 plants go bad? Then what will happen? Will you hire  
5 another inspector to that location?

6 MR. PALESANO: I believe your question deals  
7 with inspection levels, and how inspectors would cover  
8 those particular assignments under those circumstances  
9 that were defined. In my brief involvement in this,  
10 and where we are in the development of that, Felicia,  
11 I believe that if the inspection load became more than  
12 one inspector could cover, then obviously the Agency  
13 would have to make arrangements to see that an  
14 inspector in an adjoining area could cover that  
15 particular assignment. Obviously we haven't thought  
16 that through, but in my estimation, that is probably  
17 one way that that would work in today's world.

18 MR. HENDRICKS: Lamar Hendricks.

19 MS. DILLEY: Two more comments. We're  
20 getting close.

21 MR. HENDRICKS: Okay. I can make them  
22 quick. Predictive indicators, you don't need them

1 outside of the regulatory requirements. You have  
2 everything you need inside of a complete food safety  
3 system. You don't need other predictive indicators  
4 outside of the current regulatory requirements.

5 How the plants move from one level to  
6 another? Let's give the inspectors some credit. I've  
7 worked with them for 100 years. Inspectors have a  
8 great deal of pride, the majority of them. They know  
9 when plans perform properly or don't perform properly.  
10 Give them some credit. We already currently have a  
11 form of risk-based inspection in our system today.  
12 The inspector in that plant makes a determination when  
13 he comes in and looks at data, at NRs, at plant  
14 sampling, at pathogen results, he makes decisions  
15 based on those things. He makes a risk-based  
16 decision. It's already somewhat in place. It needs  
17 to be formalized.

18 So a suggestion down the road how the plants  
19 move from one level to another, perhaps there's a  
20 template that addresses whatever inspectors there are  
21 so that you communicate with your inspector, the  
22 plants communicates with the inspector, I don't care

1 if it's a template that you fill out yes, no, yes, no,  
2 to give him some indication of what's happening in  
3 that plant, be it construction, be it a change in the  
4 process, the addition of a microbial inhibitor or  
5 something of that nature. Thank you.

6 MS. DILLEY: Okay. One more comment. Two  
7 more.

8 DR. RYBOLT: Michael Rybolt, National Turkey  
9 Federation. I think Lamar kind of hit a little bit of  
10 what I was going to address. Sticking to the question  
11 on how the plants move from one level to another,  
12 currently with the *Listeria* RTE program, you do have  
13 questionnaires that plants can fill out and send into  
14 the headquarters to move alternatives. You could use  
15 something similar to that to move from one level to  
16 the next. And I appreciate the Agency having this  
17 meeting today.

18 MS. DILLEY: Carol.

19 MS. TUCKER-FOREMAN: Rosemary's right. This  
20 is an unusual way for FSIS to approach things, and it  
21 is -- it's good. I think it will end up with a better  
22 product in the end. We appreciate being asked in

1 advance before the Agency gets things locked in, but  
2 I'm running into a problem about I'm getting two sets  
3 of answers here. On the one hand, you say that the  
4 Agency is just now beginning this, and you want our  
5 views on such things as predictive indicators. But  
6 then, Bobby, when we just started, you said, well, you  
7 should know about predictive indicators because we  
8 talked to the Advisory Committee about them last year.

9           So is this new or is it not new? I'm not  
10 sure because I've communicated with the Agency a  
11 couple of times since we started this, and each time I  
12 get a response back, well, what's wrong with you that  
13 you're not aware of all these documents that we've  
14 published, and we've already said these things. So  
15 are we just starting or have you already made these  
16 decisions as you've indicated?

17           You say you're just starting but several of  
18 us have noted the need for data particularly data  
19 about risk from particularly foods, which the Agency  
20 does not have. We don't know which foods are  
21 associated with which illnesses. That I believe is  
22 essential to determining risk. The Agency seems to be

1 saying there is not enough time to go and get this  
2 information that I think is really basic.

3 Now because I went back and looked at all  
4 the documents that I was referred to, I found one from  
5 March 2, 2001, the report to Congress on risk-based  
6 inspection, and it refers to it as the inspector  
7 optimization system, and says that the Agency is going  
8 to move into a risk-based inspection system in order  
9 to avoid future shortages in inspection personnel, and  
10 this is in response to criticism from the Congress  
11 about some shortages. It goes on in great detail  
12 about this.

13 I haven't heard anything since we've been  
14 here suggesting that this system was -- had the  
15 purpose of avoiding inspector shortages. I think  
16 exactly the opposite has been said since we've been  
17 here. So -- but I was referred to this document and I  
18 don't think it's ever been withdrawn.

19 Finally, in this document, it says that the  
20 Agency is compiling data and intends to hold a public  
21 meeting later in the spring of 2001. I think this is  
22 the first time there's been a public meeting on it.

1 So I keep finding a disconnect between this is brand  
2 new or this is something that I should have known  
3 about five years ago.

4 MS. DILLEY: Going back to your work plan, a  
5 plan of work, some clarity around that, too.

6 Dane, one last comment briefly, and then --

7 MR. BERNARD: I'll address the last two  
8 questions as one, and it's how does one plant -- how  
9 do you move from one level to another in frequency? I  
10 think the HACCP model is a guide. It says we've got  
11 to reassess once a year based on the data if nothing  
12 changes. If something changes, in terms of your  
13 product mix, the way you process, et cetera, that we  
14 should do it as often as necessary and keep up with  
15 the changes, and I think in terms of categorization of  
16 plants, that's a very good model. So I just wanted to  
17 make that comment.

18 MS. DILLEY: Okay. So thank you all for  
19 comments on this section. We're going to transition  
20 to come back to some of the reports that have been  
21 submitted from the remote sites so we can be sure and  
22 capture some of that, make you aware of some of that

1 information, and then go to the data presentation  
2 discussion. So I'll turn it over to Paul.

3 MR. DeMORGAN: Okay. As has been mentioned,  
4 during -- I think there were some technological  
5 challenges overnight at some level. It's a euphemism.  
6 Anyway, and then we received a couple of others this  
7 morning from some remote groups.

8 So just in the interest and recognizing that  
9 this is not going to have much opportunity for  
10 discussion, and there are some common things, we did  
11 attempt to look through these. We just wanted to give  
12 those folks some -- for conducting those sessions and  
13 for sending in their comments, and at least what we  
14 explained to all the remote sites, that these report  
15 outs, just like the four that came from this session,  
16 will be kind of addendums if you will to our final  
17 report as information. So you'll be able to see these  
18 on your own and exactly which site they came from and  
19 correlate it over to kind of who was those sites as  
20 needed.

21 So in addition to the four that you saw  
22 earlier, there were five other sites that sent in

1 reports. These are the five of them. I will note  
2 that this slide show doesn't represent the Madison,  
3 Wisconsin because they sent in notes and so they were  
4 kind of big blocks of paragraphs and we just didn't  
5 have time over lunch to kind of pull out and identify  
6 the highlights of those, but again, you'll get to see  
7 those if you wish subsequent to this meeting.

8           So with request to question 1, so this was  
9 the question about the median of the expert scores,  
10 they spent some time talking as did the groups earlier  
11 from this area, said about the expert elicitation as  
12 well, felt that more food based experts from industry  
13 and consumer focused food groups should have been used  
14 to score. And the median score seems to be the best  
15 to use in the algorithm. Can't think of another  
16 alternative that could have been used. However,  
17 definite parameters should have been used in scoring.  
18 Feel that they possibly should perform another  
19 algorithm, increase the sample size and scope.  
20 Epidemiology should be included and CDC results and  
21 data should have been included. So some similar  
22 themes, a couple of different ideas coming in from



1 those groups.

2           Question 2, regarding the thermally-  
3 processed, commercially sterile products. Should be  
4 considered but received the lowest risk which we did  
5 hear from at least one of the groups. Should have a  
6 standard but should have their own processed defined.  
7 Did not feel that we, so we might know who was talking  
8 about that one, should be subjected to their standard.  
9 Canned products should not be considered in an  
10 equation or at a minimum handled completely separately  
11 from other products, and should be a separate matrix.  
12       So a couple of different ideas and themes coming out  
13 of that one.

14           Three, regarding the further processing of  
15 another establishment or further process to retail,  
16 just not really a question, but is the product post-  
17 lethality exposed or not, something to be considered.  
18 Does the producing establishment verify food safety  
19 procedures at their retail customers? Feel that for  
20 further processing in another establishment, this is  
21 addressed in each individual's HACCP plan and in terms  
22 of further process at retail, don't feel this should

1 come back to the initial supply plant. And then  
2 finally on this one, they have a product further  
3 processed at another FSIS state inspected facility  
4 should have less of a risk assigned to it than if it  
5 were going to retail, the rationale being that the  
6 product is going into another HACCP program and can be  
7 further evaluated for risk at that establishment.

8           Okay. Question 4, I'm not going to read all  
9 the text on this one because everyone will get tired  
10 of hearing me. This has to do with the volume data.  
11 It does talk about a couple of different factors there  
12 in that first bullet. The second bullet talks about  
13 breaking down volumes into each of the individual  
14 processes, individual HACCP categories. Could  
15 consider multiplying the steps of the process times  
16 the volume. So a couple of different ideas than the  
17 ones I think we heard from the other groups.  
18 Processes that inhibit risk should be taken into  
19 consideration. And then just a note about the fact  
20 that more volume doesn't necessarily mean more risk.  
21 And then another comment, risk control by volume, risk  
22 should be weighted against volume of product

1 processed. So that one was one of the ones that did  
2 come out of the earlier sessions.

3 Question 5, the question about multiple  
4 products. One factor to consider was the product  
5 produced seasonally. Ultimately inherent risk should  
6 be based on percentage of total production if that was  
7 to be a consideration. Feel that a higher number of  
8 steps in the process. So this goes to the complexity  
9 which was raised, then the higher risk steps should be  
10 weighted more heavily. Maybe inherent risk data  
11 should be based on processed categories as opposed to  
12 actual products produced, and some questions, how  
13 would FSIS evaluate a plant that produces a very high  
14 risk product once a month, but a low risk product  
15 every day. Would it be based on the volume of the  
16 product risk, which we've had some answers to, but  
17 there's lots of different scenarios. And then just a  
18 worst case scenario would be another one that you  
19 might want to choose.

20 In terms of question 6, about severity of  
21 illness, put value on pathogens based on reported CDC  
22 incidents is one way to possibly incorporate it into

1 there. We can't predict the severity of illness when  
2 calculating risks. We can only react to the data  
3 available to us is what another group said. Another  
4 group said severity of illness should be left out of  
5 the equation altogether, and added some rationale for  
6 that, and then depending on the consuming population  
7 and infective dose of pathogen. So that was comments  
8 from those four areas related to product inherent  
9 risk.

10 Moving onto the establishment risk control  
11 paper, regarding whether the six components are  
12 appropriate and accurate, a couple of people said,  
13 yes. One group said we feel that it depends on how  
14 these are defined, how they're weighted, getting to  
15 question 2. And then another group added, what about  
16 plant construction? So something we were just talking  
17 about at some level.

18 Okay. Question 2, regarding weighting, are  
19 some more important than others? All components are  
20 equally important in considering risk control. None  
21 should be weighted more than others. That's the first  
22 time I think we've heard that one. Yes, we feel that

1 components are more important, ranked in the following  
2 order, pathogen control, in-commerce findings, et  
3 cetera, down the line with food defense being last.  
4 And then in-commerce should be weighted more heavily.

5 Question 3, is there other useful  
6 information about establishment risk control that FSIS  
7 is not considering? Can't think of it is what one  
8 group said. Feel these are valid factors if  
9 implemented properly. Okay. Extras in establishments  
10 is doing to go above and beyond, i.e. environmental  
11 testing, HEPA filters, product flow, could be some  
12 other ideas, intervention strategies and  
13 quantification of pathogen numbers.

14 Question 4, other ways besides food safety  
15 assessments to evaluate establishment, food safety  
16 system design, would industry share a third party  
17 audits as a possible method, concerned that this could  
18 promote an escalation in the amount of NRs written,  
19 would like to see a standardized matrix to evaluate  
20 FSAs, as seen with third party audits. This would  
21 make FSAs more objective in their findings, and then  
22 another suggestion related to others, third level

1 audits, audits need to be standardized, supplier  
2 audits.

3 Question 5, are the NRS that FSIS is  
4 considering public health related inclusive or should  
5 there be others that they should be considering? The  
6 first group said, in essence, yes, and second, another  
7 group or maybe the same, another point, NRS should be  
8 carefully weighted on its merits, not just what  
9 regulatory reference is assigned to it.

10 And finally, what's an appropriate look-back  
11 period, six months, one year or six months to one  
12 year. So similar messages that we had heard before.

13 So I recognize that was pretty quick. We  
14 again appreciate the folks at the different locations  
15 for getting us that information. Sorry to Madison  
16 that we couldn't integrate their comments directly  
17 into the PowerPoint, but those will be included as an  
18 attachment, and any kind of quick reactions or  
19 thoughts to that from anybody recognizing that I'm  
20 probably not encouraging them.

21 (Laughter.)

22 (No response.)

1           MR. DeMORGAN: Okay. So as we've alluded to  
2 almost all day, we are going to have a brief  
3 presentation on data and some of the thinking that was  
4 spurred yesterday by comments related to that broad  
5 issue, and clearly we've heard a number of times  
6 already today some additional questions as it relates  
7 to data. We've also heard that some of these  
8 questions are going to be looked at in other venues  
9 like the NACMPI meeting, but what we wanted to do in  
10 the remaining 45 minutes or so of the open session --  
11 when are we going to the break? 3:30.

12           MS. DILLEY: 3:30.

13           MR. DeMORGAN: Yeah. So the remaining 45  
14 minutes is to ask Dr. Masters to come up and give a  
15 brief presentation here. Let's see if I can find  
16 that. There we go. Is that it? And for those of you  
17 on the phone, it's a one slide show if you will, and  
18 it's being put up here, and it's also being handed out  
19 to those of you in the audience. So I'll turn it over  
20 to Barb, and then we'll turn to Dr. Goldman for one  
21 brief which Barb can introduce him in terms of what  
22 that is.

1 DR. MASTERS: Thank you. And before we get  
2 started, I wanted to go back briefly and make a  
3 comment on a couple of things that were just  
4 addressed, that I think are worthy of just bringing  
5 together on the discussion we just finished. They  
6 were addressed yesterday and I think they warrant  
7 repeating again today because I think they're just  
8 such important topics.

9 In my opening remarks yesterday, I talked  
10 about the fact that we as an Agency have started with  
11 risk-based inspection prior to 2000, long before  
12 myself, before Mr. Quick, Dr. Raymond and others were  
13 in place. And that we've been evolving over time,  
14 that we did have processing inspection optimization  
15 systems. There was a public meeting on that. We had  
16 hazard control coefficient, hazard coefficients, and  
17 the thinking has evolved since that time, and we've  
18 had lessons learned from each of those steps. And  
19 that our current thinking now reflects that evolution,  
20 and I think it really is important to make those  
21 comments, and that most importantly, and Dr. Raymond  
22 really emphasized this point yesterday, that where we



1 are today in our evolution is that risk-based  
2 inspection, as we're talking about it today, does not,  
3 does not include addressing inspection shortages. So  
4 I really want to make sure that we're all talking  
5 about it from that same place today because we are,  
6 through this evolution in a very different place than  
7 we were in previous version.

8 We haven't taken those papers away because  
9 they do reflect some of the evolution that has  
10 occurred over time, and some of the basis for our  
11 thinking. But I think it's important that people have  
12 come in at different stages in our meeting, to make  
13 those points and reemphasize them.

14 I also wanted to thank my staff that's had  
15 their opportunity in the hot seat. I think they're  
16 doing a great job. To reflect the fact that, while  
17 the presentation that Mr. Palesano was giving,  
18 reflects our very initial thoughts on implementation.

19 We are building that presentation on implementation  
20 and the staff working on that, from presentations that  
21 we've been working on a little bit longer. The  
22 measures of product inherent risk and the measures of

1 risk control, which you've seen those papers since  
2 July on our website, and we've been talking to NACMPI  
3 from our last two meetings. And we are trying to  
4 build the foundation for that implementation paper  
5 from those other papers.

6 So our process has been iterative. So to  
7 the frustration of, is it new or has it been around a  
8 while, we are trying to build it from those building  
9 blocks. So I hope that helps put some context to is  
10 it new or has it been there into some perspective. So  
11 I'll leave it and take your questions in a minute,  
12 Carol, but I did want to put some perspective to the  
13 fact that while we have a group working on  
14 implementation, they are trying to build it from the  
15 building blocks that we've had at NACMPI, and from  
16 those papers that have been on the web for some time,  
17 and also to reemphasize that where we are today and  
18 the risk-based inspection system we're talking about,  
19 has been built over evolution, over time, and it is  
20 not about addressing shortages, and that's the most  
21 key point that I wanted to get on the table.

22 Data is something that I really tried to

1 build into my presentation yesterday and to talk about  
2 the fact that we as an Agency believe that data has  
3 got to drive our risk-based inspection system. But I  
4 will also tell you that when I took over my role as  
5 Administrator, and when Mr. Quick took over his role  
6 as Deputy Administrator, we recognized that we as an  
7 Agency have got to use our data differently than we  
8 have been using it for a long time. And I think our  
9 management council, most of them are sitting in this  
10 room, will tell you a big focus of what we've been  
11 doing as an Agency is really looking at how we use our  
12 data, differently than we have in the past.

13 We collect data in many forms as an Agency,  
14 and what we've challenged -- and what Bryce and I have  
15 challenged our managers to do, is just start analyzing  
16 that data and responding to that data in a proactive  
17 way. And so we took our managers and we called we had  
18 our own data summit, to start looking at the  
19 stovepipes of data that we had as an Agency and start  
20 putting them into what we will call a data warehouse.

21 For the purposes of this slide, because we  
22 were trying to take it from the risk control slide

1 that Mr. Anderson presented, the risk control  
2 component is actually a subset of the data warehouse.

3 It is not equivalent to the data warehouse. We as an  
4 Agency have significant more information in our data  
5 warehouse, but the risk control is going to be a  
6 subfactor of our data warehouse. We spent much of  
7 last year building our data warehouse and getting it  
8 together, and I see some our IT people in the back of  
9 the room shaking their head and smiling, because that  
10 was much of what they did last year.

11 At our NACMPI meeting last time, we talked  
12 about our public health data infrastructure and  
13 applies architecture, and for the techies in the room,  
14 some of that probably is very comfortable words for  
15 them. For those of us that are non-techies, it's how  
16 do we get all of our data talking to one another and  
17 having the same look and feel so that if the in-plant  
18 person types in the plant's name, establishment  
19 number, for a pathogen form, it's already in there for  
20 a NR. It's already in there for a consumer complaint  
21 if they've got one. So in the warehouse, all of it is  
22 in the same form. That's what we talk about when we

1 have a data warehouse.

2           So we try to put together what we as an  
3 Agency already have in our data warehouse, and then we  
4 try to put together those things that are already  
5 electronic and now we're working towards putting them  
6 in the data warehouse, that you can try to get a sense  
7 of where we're at, so that you can see the work ahead  
8 of us when we start trying to put together the  
9 mathematical formulas.

10           When we look at pathogen control and  
11 something that you all thought was very critical  
12 moving forward, if we make decisions around pathogen  
13 control and including it in risk control. So we'll  
14 focus on risk control for now.

15           We already have electronically in our data  
16 warehouse, our ready-to-eat data, our *E. coli* O157:H7  
17 data, our *Salmonella* data and our supplier tracking  
18 data. So all of that is data that we already have as  
19 an Agency that we capture.

20           Data that we also mentioned that we thought  
21 was important was AMS testing data. That's  
22 electronic, but it's not yet part of our data

1 warehouse. That is something that we would like to  
2 get into our data warehouse but that does not yet  
3 enter into our data warehouse.

4           When we look at our systems design  
5 information, we at this point had mentioned things we  
6 thought relatively important to our system design, or  
7 which alternatives, if a plant is making ready-to-eat  
8 products a plant is in. Right now plants making  
9 ready-to-eat products fill out a form and indicate  
10 which alternative they're in. That is already housed  
11 in our data warehouse. That's electronic now and the  
12 plants fill that out electronically. And that's  
13 housed in our data warehouse.

14           Food safety outcomes on the other hand,  
15 well, it's electronic and the EIAO officers or the  
16 EIAO trained public health veterinarians fill that out  
17 electronically. That is not housed in our data  
18 warehouse. So some of the things -- and I heard  
19 conversation around this at this meeting, and we got  
20 some good ideas, are if we determine it appropriate to  
21 consider the enforcement action as the outcome that  
22 would get scored because it's taking that qualitative

1 data, making it quantitative, that would be the  
2 component that we would have to make and put into our  
3 data warehouse. Or if we determine what intervention  
4 a company is using is important data from that food  
5 safety assessment to capture, those are the kind of  
6 pieces of data that we're going to have to look at  
7 capturing from our food safety assessments. It's  
8 already electronic. We have to determine which  
9 pieces, and that's some of what we had hoped to get  
10 through this meeting is which questions we want to  
11 capture from that particular piece of data.

12 NRs, and I encourage those of you that are  
13 interested, the very detailed NR description is going  
14 to happen tomorrow at the NACMPI meeting because there  
15 was a challenge to the Agency to do some validation on  
16 NRs and which ones were public health concerns. So  
17 that discussion will take place at NACMPI. But we  
18 implemented drop down menus last December on our NRs  
19 relative to the regulatory citations. So we are  
20 validating right now through data analysis which NRs  
21 have a correlation to public health. We're doing that  
22 two ways. One, through the drop down menu of

1 regulatory citations.

2           So we're looking at, for example, 417.3 or  
3 416.15 which are corrective action NRs, just as an  
4 example, trying to see how they correlate to  
5 situations that had an adverse action such as a recall  
6 or an outbreak, trying to see where there are  
7 correlations to public health. We're also looking at  
8 NRs that had key words and how they might have  
9 correlated to public health. If we're able to  
10 validate that all of our regulatory citations are  
11 working to get us to the adverse actions, then that  
12 will be what are already in the warehouse and we  
13 already have what we need and validate NRs with  
14 adverse public health outcomes.

15           If we find that we need a combination of the  
16 reg citations and key words, then we will have to do  
17 some more programming on our NRs to get drop down  
18 menus with the key words to assist our inspection  
19 program personnel to always use the same key words.  
20 So those are things we're trying to validate right now  
21 based on the recommendation we had gotten from NACMPI  
22 at the last meeting. So we're trying to do the



1 validation both ways with the reg cites and with the  
2 key words. So we'll have a full report out on that at  
3 the NACMPI next time -- tomorrow.

4 Food defense, we already have in our  
5 warehouse our product process vulnerability,  
6 production volume, food defense plan and our results  
7 for our weights for those plants that have food  
8 defense plans I should say. And again, depending on,  
9 based on the feedback that we got at this session,  
10 obviously that was a fairly common theme both here as  
11 well as at our Netcast locations, how important is  
12 that and should we do that differently or include that  
13 as part of the risk control factor, but that's some  
14 information that we already have electronically.

15 Enforcement actions are currently  
16 electronic. If an inspection program personnel writes  
17 an NOIE, that is electronic but it's not currently  
18 captured in our data warehouse. So that's a piece of  
19 information that we will have to add into our data  
20 warehouse, and we're trying to capture again the  
21 concept of taking a qualitative piece of information.  
22 The NOIE is not a quantitative document. It's a

1 qualitative document and trying to make some sense out  
2 of how does that become a quantitative piece of  
3 information, is something that we're looking at, but  
4 that is certainly something that is electronic.

5 And then our in-commerce data and  
6 Dr. Goldman is going to come up and share with you our  
7 consumer complaint tracking system that we have as an  
8 Agency and walk you through that screen.

9 We also have our recalls, our class 1 and  
10 class 2 recalls that are certainly electronic at this  
11 point and in our data warehouse.

12 And then product control actions is another  
13 area that we would have some work to do around if it's  
14 determined appropriate to capture when we take a  
15 product control action in commerce, which would be a  
16 detention. That's different than a product control  
17 action in the plant which would be captured on a NR.  
18 Here we're talking detentions, seizures, injunctions  
19 at the in-commerce level that would be taken by our  
20 program investigators in the field. So that would be  
21 at retail.

22 So those are the pieces of data that we

1 currently have that we are tracking, getting into a  
2 data warehouse to work around, to give you a better  
3 sense of what we have and how much progress we've made  
4 in the last year.

5           So I'll be glad to answer any questions, but  
6 this is FSIS data with the exception of the AMS  
7 testing that we're working -- AMS currently shares  
8 their test results with us who take action against  
9 those AMS testing results, but they're not currently  
10 in our data warehouse.

11           So hopefully this gives you a little better  
12 perspective. Sandy.

13           MS. ESKIN: I have two questions.

14           DR. MASTERS: Sure.

15           MS. ESKIN: The Advisory Committee directed  
16 or asked FSIS I think three years ago to discuss with  
17 industry their data and the other question is, what  
18 type of progress have you made toward that, and  
19 secondly, there's also a recommendation regarding data  
20 that state agencies collect. I don't see that up  
21 there on the board, and what type of actions has the  
22 Agency taken toward that.

1 DR. MASTERS: The data depository idea that  
2 we've been working back and forth at the NACMPI  
3 meetings with industry, we've continued to explore  
4 that idea and have not made significant progress on  
5 getting a data depository put together. And I would  
6 suggest at least at the risk control level and the  
7 comments we've heard today as far as using industry  
8 data as I understood them, and it was a question I was  
9 going to ask later, as I understood the use of in-  
10 plant data for risk control, most of the comments I  
11 heard were related to in plant for one plant which  
12 would be different than some of the difficulties we  
13 were running into at NACMPI for a data depository. So  
14 as I understood the comments we were hearing at this  
15 meeting, if a plant had data and they were sharing it,  
16 that would be a separate subset of data for that  
17 individual establishment that may be easier to -- it's  
18 not on this chart. I agree with you Sandy. Okay. So  
19 I was hearing at least in the group I was in, that  
20 individual plants would share their own data relative  
21 to their plant to factor into their score, if you want  
22 to call it a score, to help impact their inspection

1 level.

2 MS. ESKIN: NACMPI --

3 DR. MASTERS: Which is different than what  
4 -- okay. And so Sandy is suggesting that's different  
5 than what NACMPI was talking about with the Agency  
6 which was a data depository at a much higher, broader  
7 level. FSIS is still very interested in having that  
8 data depository. At every NACMPI meeting we talk  
9 about that. We ask for ideas on that. We ask for  
10 input on that, and we still relish the idea of having  
11 a data depository with industry, and have not yet been  
12 able to achieve that level of trying to have that data  
13 depository.

14 But I also heard ideas at this meeting of  
15 maybe getting to a different level of having industry  
16 data which is having individual plant data which might  
17 help us achieve gaining individual plant data for risk  
18 control, but they're two separate ideas, Sandy.

19 But we are still very interested in the data  
20 depository, and it does come up at each and every  
21 NACMPI meeting, yes.

22 MR. DeMORGAN: And did you speak to the

1 state data?

2 DR. MASTERS: The state data, I would say  
3 it's here and it's not here in that when we have  
4 information from a state, and David's going to talk a  
5 little bit about this when he comes up, but where we  
6 get state data, it's primarily related to pathogens or  
7 outbreaks, and if we have that data, it would be  
8 electronic but not in our warehouse at this point.  
9 And so we do use state data where we have that data.

10 MR. DeMORGAN: Okay. Thanks. Tony.

11 MR. CORBO: Tony Corbo from Food and Water  
12 Watch. Dr. Masters, in the latest semi-annual report  
13 to Congress that was filed by the USDA, Office of  
14 Inspector General, one of the items that they listed  
15 as a project that they were going to undertake over  
16 the next six months, was a review of the sampling  
17 procedures of your pathogen control enforcement  
18 program. I don't know if there's any one here from  
19 the IG's office who can, in the audience, who can give  
20 us an update in terms of where that analysis is or  
21 whether the Agency has been contacted on that project?

22 MR. DeMORGAN: So you don't have an answer.

1 Is there anybody in the audience that could respond to  
2 Tony's question?

3 MR. CORBO: It would seem that that is a  
4 very important report to have in hand to see the  
5 quality of the data that the Agency has in hand.

6 MR. DeMORGAN: Okay. And I think, Tony,  
7 implicitly in there, you're raising maybe a higher  
8 level, and we've heard throughout the couple of days  
9 about the number of issues with no so much this, but  
10 what are some of the underlying or overlying, whatever  
11 you want to look at, issues, one of them is the  
12 quality of the data and Tony's identifying one place  
13 where you could get some of that. Phil.

14 MR. DERFLER: Phil Derfler from FSIS. I  
15 just wanted to supplement what Barb said about the  
16 data warehouse. Mike Taylor at the University of  
17 Maryland is working on this, and we are involved in  
18 the effort, and so there is ongoing effort to try and  
19 pull this together.

20 DR. MASTERS: Thank you, Phil.

21 MR. DeMORGAN: Yeah, Barb.

22 MS. KOWALCYK: Barbara Kowalcyk, Safe Tables

1 Our Priority. I think we've heard several times this  
2 morning from several of the groups that one of the  
3 gaps is attribution data which, of course, is evident  
4 yet here again. What sort of plans -- I understand  
5 you're trying to develop this repository and that you  
6 have state data there sort of but sort of not. What  
7 plans does the Agency have to proactively try and get  
8 attribution data into this model since it's come out  
9 repeatedly in documents prior to this meeting and then  
10 again in the group summaries that probably the most  
11 important piece of data is sadly missing from your  
12 chart?

13 DR. MASTERS: Not sadly missing.  
14 Dr. Goldman is going to address attribution data. So  
15 I'm going to defer to Dr. Goldman on that question.  
16 If you have questions on this chart, I will answer  
17 these, and then Dr. Goldman is going to walk through  
18 consumer complaint monitoring. He's going to walk  
19 through outbreak data and he's going to walk through  
20 how we use information from our CDC and others. So  
21 Dr. Goldman is going to walk through all of our public  
22 health data.



1 MS. KOWALCYK: The other thing I had is you  
2 made a statement earlier saying that you had charged a  
3 lot of your managers with going back and analyzing the  
4 data. And it would be useful to know what sorts of  
5 questions were being asked. I mean you just don't  
6 start analyzing data. You usually have a goal or an  
7 objective, and it would be useful to know, one, what  
8 sorts of questions and information was the Agency  
9 looking for? Two, did you have the data you needed to  
10 get those answers, what were your outcomes because I  
11 think that that will certainly help us potentially  
12 identify more gaps in your system.

13 DR. MASTERS: Okay.

14 MR. SEWARD: Skip Seward, American Meat  
15 Institute. Barb, thanks for the explanation. A lot  
16 of work's been done at the Agency and I commend you on  
17 pulling together all this information and the data.  
18 Great job.

19 I believe that part of the AMS school lunch  
20 program, they use a lot of statistical process control  
21 in the analysis of their data, and I wondered whether  
22 or not the Agency's considered expanding the use of

1 statistical process control, both -- not only for  
2 plant data but obviously in the data that you collect  
3 to better determine, according to a set of rules,  
4 whether or not systems are in control or out of  
5 control and that kind of thing as a way to analyze  
6 that data. I know it's difficult when you pull  
7 individual samples from establishments and you don't  
8 have necessarily the frequency that you need, but have  
9 the people that you work with on the data side looked  
10 at ways to look at the data to better predict whether  
11 or not the system is in control or out of control?

12 DR. MASTERS: I think it's a good comment.  
13 Right now what each program area is doing, it's a  
14 little bit of what Barbara is asking as well, is each  
15 program area has been challenged, put management  
16 controls in place, using the data that they have, and  
17 it may be most useful when we finish this, after David  
18 gets through, since we don't have time, is to have Ken  
19 Peterson come up and talk a little bit about what  
20 they're doing with the data. I'm looking to see if  
21 Ken's here. Ken's here. Talk to the management  
22 control system as theirs is the most automated that

1 we've put in place. We talked about it a little bit  
2 at the last NACMPI meeting. He has put together their  
3 automated management control system, including  
4 dashboards and indicators of how he's using the data  
5 to look around, procedures performed, procedures not  
6 performed, which procedures he's looking at and how  
7 he's using that data, and he can very quickly walk  
8 through that. And that's the challenge we've put in  
9 place for each of our program managers.

10 Field operations is a good example because  
11 it relates directly to most of the folks in this room,  
12 and a lot of what we're getting at, at the in-plant  
13 level. So I may defer to both of you and to let Ken  
14 kind of walk through a quick example of how he's using  
15 that data and the way he's analyzing that data at the  
16 in-plant level.

17 MR. SEWARD: Okay. Thank you.

18 MR. DeMORGAN: And I think what I'd like to  
19 suggest, Barb, is if we turn and I'll ask Michael, do  
20 you think you've got to ask the question now or do you  
21 want to go through those two presentations first?  
22 Either way is fine. You'll be first after they

1 finish, but if you have another question for  
2 Dr. Masters, that's fine, too. It's up to you.

3 MR. KOWALCYK: I can wait.

4 MR. DeMORGAN: Okay. It would just be nice  
5 to get that and then we'll be done, and then we'll  
6 just have X amount of time, but you'll definitely --  
7 it may only be Michael that has a chance to ask a  
8 question depending on how long the presentation is,  
9 but you'll definitely get that change.

10 MR. KOWALCYK: Sure.

11 DR. GOLDMAN: All right. I was asked to put  
12 together a very brief example of in-commerce data and  
13 in this case, I'm going to walk you through a little  
14 bit about our consumer complaint monitoring system,  
15 show you a series of screen shots which constitutes  
16 our intake form if you will, and then end up with one  
17 pie chart of data just to give you a flavor for the  
18 kinds of complaints we get. And then I'll try to  
19 address some other issues that have come up in the  
20 previous two days.

21 So yesterday when I was put on the spot  
22 about how many complaints we had in the system, I'm

1 gratified to know that I was pretty much in the  
2 ballpark. We do have 5,046 complaints in the system.  
3 For those who may not know, the CCMS as we now know  
4 it, was a creation that was a result of an OIG  
5 investigation which found that the Agency was not  
6 handling consumer complaints in a consistent way. So  
7 there was a decision made to centralize that and  
8 automate that. So you'll see that in just a minute  
9 when I do the screen shots.

10           So this system as we know it has been in  
11 place for five years, roughly 1,000 complaints a year.  
12 Every complaint right now is triage, which is a term  
13 we use. In other words, it's examined by a  
14 headquarters staff member, and they go through a  
15 series of steps in order to investigate that complaint  
16 further. We work very closely with the Office of  
17 Field Operations, and in particular, the EIAOs in each  
18 district office who are assigned further activities or  
19 investigations depending on the nature of the  
20 complaint. And so there's actually a directive that  
21 outlines in essence our SOP for investigating  
22 complaints.

1           If you look at the third bullet then, about  
2 16 percent of the complaints that are in the system  
3 currently have warranted some further investigation of  
4 in-plant practices. And typically what that means is  
5 an EIO going in and looking at the plant practices  
6 that may have resulted in the complaint that was  
7 lodged.

8           And there was another question yesterday  
9 about how many establishments have been put into the  
10 system and so there's the answer there, 989 of our  
11 establishments of the roughly 6,000 have had a  
12 complaint registered in our system.

13           Okay. The screen shot is actually three  
14 different slides because it's such a long intake form,  
15 and I'm just going to walk through this very briefly,  
16 and not go through every data field, but for those of  
17 you who haven't seen it, and it's probably most of  
18 you, we try to gather some what we call demographic  
19 information, you know, where was the case reported, if  
20 we can get the information about the complainant, then  
21 we try to enter that. And the reason we do that is we  
22 send each and every complainant a letter at the end of

1 the process, once the case is closed out, either to  
2 say your case has been investigated and we've found  
3 such and such, or else to say your case has been  
4 investigated and we didn't find anything necessarily  
5 to address the complaint that you lodged.

6 Here's kind of the meat of the system, and  
7 you should also know that currently the complaints  
8 come in through primarily two mechanisms. One is  
9 there's a complaint that's registered at the district  
10 office. So someone will call a district office  
11 because it's close by and they can find it in the blue  
12 pages of the phone book, and they'll talk to someone  
13 on the district staff and register the complaint, and  
14 that person will actually enter the data.

15 The other mechanism is the meat and poultry  
16 hotline. A lot of people call in to register the  
17 complaints through the meat and poultry hotline.

18 And as you can see, we try to gather  
19 information that helps us characterize the nature of  
20 the complaint and tries to get some details about that  
21 complaint. You can see there's some kind of free text  
22 fields here, that would help us determine what the

1 pathogen may be, if it's a pathogen that's causing an  
2 illness or what the agent may be, if it's a toxin or a  
3 chemical contaminant. And as you'll see in just a  
4 minute, a lot of the complaints are about foreign  
5 objects or foreign materials. So again there's some  
6 free text fields about trying to describe that foreign  
7 material.

8 Then finally, we end up, and this is the  
9 third and last of the screen shots, we end up trying  
10 to gather information about the product. So to the  
11 best of the complainant's ability, try to describe the  
12 product that they believe has led to their illness or  
13 injury, and we try to capture this information as best  
14 we can. The establishment number is required field.  
15 Otherwise, the complaint won't register in the system  
16 unless we have the establishment number. So currently  
17 that's the way the system is set up.

18 We also try to capture the point of  
19 purchase, and I'll get to that a little bit more in a  
20 minute but, you know, we try to capture as much data  
21 as is available that can be provided by the  
22 complainant.



1           And this is just an example of the kinds of  
2 complaints we get. This happens to be 2005 data. I  
3 don't know what the denominator is. I don't know the  
4 number of complaints, but again roughly 1,000 or so,  
5 and you can see the nature of the complaints. They're  
6 categorized as soon as they come in according to the  
7 data fields that are checked off and -- on the intake  
8 form that you saw a minute ago. And so you can see  
9 the majority historically have been about foreign  
10 materials or foreign objects.

11           Sometimes there are complaints of illness  
12 and there are a series of questions asked of the  
13 complainant to determine whether or not that illness  
14 has already been evaluated by their physician, has  
15 been reported to the public health department, in  
16 their locality. So not all the complaints, in fact,  
17 probably a minority, a small minority of the  
18 complaints are actually lab confirmed illness but we  
19 do capture that information when it's available. And,  
20 of course, those illnesses that are lab confirmed  
21 become part of the reportable illnesses that come up  
22 from the local health departments to the state health

1 departments and ultimately to CDC.

2 So that's, that's all of the slides I had.

3 I did want to mention that there are some  
4 enhancements coming to the CCMS which I think you  
5 should be aware of that will help us use the data a  
6 little bit more easily than we're able to do right  
7 now. There will, in the very near future, be what  
8 we're calling CCMS II, in which there will be a web  
9 interface for a person to enter their complaint  
10 directly into the system.

11 Another activity that we've been engaged in  
12 discussing for some time and would like to move  
13 forward is the ability to capture state-based  
14 complaints. We realize and recognize that 5,000  
15 complaints is just a small tip of the iceberg, in  
16 terms of the number of complaints that are out there.  
17 So we are trying to develop ways that we can capture  
18 state-based complaints. So I think those are two  
19 enhancements you should know.

20 The other thing that will happen with the  
21 new CCMS system is that there is a customized software  
22 application that was developed by a contractor to help

1 us recognize unusual situations that we wouldn't  
2 otherwise recognize by simply having our headquarters  
3 staff review each and every complaint. They can do  
4 some rudimentary searches right now, but this  
5 customized application will allow us to enrich the  
6 data and analysis that we can do on the consumer  
7 complaints.

8 So that's really all I was going to say  
9 about CCMS.

10 I do want to address the issue of  
11 attribution because it came up yesterday and again  
12 today. The Agency has for several years, even  
13 preceding my time here which is now four and a half  
14 years, been actively engaged with the CDC, our  
15 partners in Food Net, to try to help us with  
16 attribution information. For those who may not know,  
17 1 of the 3 objectives of Food Net are the original  
18 objectives from 10 years ago, was to get attribution  
19 information. It has not yet succeeded in doing that.

20 Part of what I've realized is we've been  
21 engaged in this process is that it's a much more  
22 complicated issue than probably most people imagined,

1 but there is good news on the horizon. And just as a  
2 point of information, I want to let you know that co-  
3 incidentally the various efforts on attribution that  
4 have been developed both within the Government,  
5 through academia, and even through a private non-  
6 profit, the Food Safety Research Consortium, there  
7 will be five presentations of attribution models at  
8 the upcoming Society for Risk Analysis in December in  
9 Baltimore. I think the SRA is an appropriate venue  
10 for a discussion of these various models, and  
11 certainly -- actually the FSIS is co-hosting that  
12 session. So you can tell we're very interested in the  
13 outcome and the presentations that will be presented.  
14 And they run the gamut. They're various types of  
15 attribution models. So all of them will be presented.

16 FSIS has been very interested in the work of  
17 John Painter at CDC who has been trying to conduct  
18 what we call the outbreak attribution model. We have  
19 been waiting and waiting for that. He will present  
20 his findings at that meeting. And interestingly,  
21 there will be a discussion of another way of getting  
22 an attribution using expert elicitation. So we'll be

1 interested in hearing how they were able to arrive at  
2 some results with that.

3 So I just wanted to give you some hope that  
4 there is some information out there on attribution.  
5 It is very difficult and has proven to be difficult  
6 but it's on its way.

7 The last thing that I wanted to mention is  
8 that the Agency very much does use both outbreak data  
9 and sporadic illness data. I mentioned a minute ago,  
10 Food Net, that we were one of the original  
11 contributors to the Food Net project going back 10  
12 years now. Food Net, of course, publishes annually  
13 the rates of illness for food-borne pathogens. The  
14 Agency uses that information and that information by  
15 the way is primarily sporadic data but it also  
16 includes outbreak cases, and so because Food Net is  
17 limited to 10 sites across the country, it's subject  
18 to some data variation in the sense that if to use a  
19 real recent example, if the number of cases of *E. coli*  
20 O157:H7 suddenly increased in Food Net, we might look  
21 to the recent spinach outbreak or other produce  
22 related outbreaks, and this is why the attribution

1 information is so important. We need to know. This  
2 Agency needs to know as well as FDA if we make a  
3 change in our regulatory policy, it's having an effect  
4 on the product we regulate. Right now we have an idea  
5 and we have a better idea for *E. coli* than we do for  
6 *Listeria*, for example, but we need that information.

7           And we use outbreak information. We use  
8 outbreak information for enforcement. Sometimes it  
9 leads to a request for voluntary recall. We use  
10 outbreak information for regulatory policy changes.  
11 There are two very recent examples of that. One is  
12 more recent than the other but one is the discovery of  
13 *Salmonella* species, various species in stuff poultry  
14 products. The Agency made some regulatory policy  
15 changes as a result of that discovery. And a little  
16 bit older, but another good example is we've used  
17 outbreak data from *E. coli* 0157 in mechanically  
18 tenderized beef products as a way of changing our  
19 regulatory policy calling to the industry's attention  
20 the need to reexamine HACCP plans for this possible  
21 pathogen or this hazard.

22           And finally we use outbreak data sometimes

1 to issue a public health alert. Sometimes we don't  
2 have all the information we need to put it into a nice  
3 package and lead to a definitive action, and sometimes  
4 the best that we can do and the very important thing  
5 to do is to issue a public health alert to alert  
6 people that we have this amount of information and  
7 that they should be warned about a particular pathogen  
8 in a particular product.

9 The last thing I would say is that there are  
10 sporadic cases. There are outbreak cases, and there's  
11 some overlap and most of you're familiar that PFGE is  
12 now allowing us to increase the overlap, that is  
13 recognized amongst what we once considered sporadic  
14 cases, those that might be linked together through  
15 some common exposure and FSIS is a contributor to  
16 PulseNet. We are very keenly aware of PulseNet. We  
17 have people in our Athens Lab who follow PulseNet  
18 uploads on a daily basis. So I just wanted to mention  
19 that as another data related activity that FSIS  
20 participates in. Thanks.

21 MR. DeMORGAN: Dr. Masters, you had  
22 mentioned that you had wanted to ask one other person

1 in your staff to maybe offer a few comments. Do you  
2 want to do that now and then we'll go to Michael's  
3 question and then realistically there won't be a whole  
4 lot of time unfortunately left, but we'll do what we  
5 can.

6 And Ken, if you could just introduce  
7 yourself for the folks on the phone and in the room.

8 DR. PETERSON: Okay. Good afternoon. Ken  
9 Peterson with FSIS, Office of Field Operations. And  
10 first I want to thank Barb. We appreciate these  
11 unscripted opportunities.

12 (Laughter.)

13 DR. PETERSON: But there's some questions on  
14 how we're using some data and what we're doing with  
15 some of our data.

16 With Field Operations, about a year and a  
17 half ago, we implemented some management controls and  
18 then we began the process of automating those  
19 management controls meaning I have some Agency data.  
20 I want that data to automatically populate my  
21 management controls so that people don't have to  
22 manually enter data. And so we contracted out and had



1 that done.

2 But why do we have management control?  
3 Because I get asked, the Agency gets asked, but for  
4 Field Operations, of course, I get asked what are you  
5 delivering for public health protection for \$680  
6 million of taxpayer money, for inspection and  
7 enforcement?

8 And so we're obligated to describe what  
9 we're doing, and if we're not doing it, what we're  
10 doing to make sure it gets back on track. So that's  
11 where management controls help me and, of course, then  
12 in that way helps the Agency.

13 So the management controls we have, I'll  
14 start with a few that I think are maybe less germane  
15 to the group but they're important to the Agency. For  
16 example, management controls for enforcement  
17 activities. If we take an enforcement action, I want  
18 that case filed in the database, industry is welcome  
19 to challenge that particular enforcement action, but I  
20 want the case file in my hands so that I can move it  
21 to a Court if I need to do that, and so we'll do that  
22 24/7. So I have some expectations for uploading

1 enforcement case files.

2 I have some management control expectations  
3 on the recall front for what the Agency goes, as you  
4 well know, some -- a variety of pathogen sampling.  
5 When those sample results come in, we get some, what's  
6 called presumptive results. They're not confirmed,  
7 but they're almost confirmed. And I want to make sure  
8 that that product is, in fact, held. The inspector  
9 indicates that it's held when they pull the sample,  
10 but at the presumptive stage, that's a day or two  
11 before it confirms, I want to know 24/7 for a fact  
12 that that product has been held. And so when the  
13 districts get a presumptive positive, typically  
14 they're late in the week or on the weekends, we  
15 confirm, in fact, that the product is under the  
16 establishments control. If not, then we're going to  
17 want to start looking for it, so that we don't have to  
18 wait for it to confirm, and then, you know, still have  
19 product in commerce and lose a couple of days. So we  
20 have some of those kinds of management controls.

21 And then we have programmatic management  
22 controls that I think get to the data folks are

1 interested in. PBIS data which is scheduled  
2 procedures performed. We assign work. I want to know  
3 that that work's getting done, and if it's not getting  
4 done, then why is that, and do we have good reason?  
5 Do we have bad reasons? Are there reasons that we can  
6 fix? And if they are reasons that we can fix, then we  
7 want to fix them so that scheduled work can get done.  
8 And we look at that for SSOP procedures, sanitation  
9 performance standards, HACCP procedures, that kind of  
10 thing. So we look at scheduled work.

11 Lab samples, Dr. Goldman's program requests  
12 that FO collects samples. They have reasons for  
13 making those requests. They have other Agency data  
14 based on the plant profile. The plant profiles are in  
15 PBIS. So they go through some work to make sure that  
16 the right samples are asked of the right inspector. I  
17 don't like to waste their time asking for samples that  
18 aren't appropriate for that establishment. And then  
19 once we get to that point, was the sample collected,  
20 and so I want to know that for example, that  
21 management control is -- I want to know that 95  
22 percent of those requested samples were, in fact,

1 submitted. And if there's reasons why not, then we  
2 need to fix it.

3           Inspectors can pull samples for residue  
4 sample in the plant for animals that come down the  
5 line. They may want to pull a particular residue  
6 sample. I want to know that the plant was notified  
7 that we pulled a residue sample so that they can hold  
8 the product, and I want to know that the inspector,  
9 you know, told the plant, here's the sample we took,  
10 and if you want to hold it, it's up to you but we  
11 think it's a good idea. So we track that kind of  
12 information. That last piece is a good example of  
13 some information that I don't currently have  
14 automated, and the only way I can find out whether a  
15 random, meaning a non-sample, the only way I can find  
16 out whether the inspector told the plant is through my  
17 supervisory activities. And that's very -- that's not  
18 timely. So we want to track that performance standard  
19 automatically and so we're looking at, well, should we  
20 revise our sample submission form and just put a  
21 checkbox on there, and then I could automate that.  
22 That kind of information would go into the data

1 warehouse. I can populate the data warehouse and then  
2 pull that information out automatically and we can get  
3 it real time.

4           So that's I think pretty high level, but  
5 that's what we're doing with data that we have today.  
6 What you saw in the data warehouse, we have E80RS  
7 (ph.) data, which is for this purpose, mainly some --  
8 handling data. We have Agency pathogen sampling data  
9 that's generated through OPHS. We have PBIS data.  
10 That gets into the data warehouse. Then we program  
11 the procedures to pull that out into automated  
12 reports, and I have some standard reports that the  
13 districts look at, and we're just to the point now  
14 that that's data getting robust enough that we're  
15 really able to analyze it. It's been running since  
16 about June. So I have some automatic reports that I  
17 expect the districts to look at and pay attention to,  
18 and then the districts and I can generate custom  
19 reports, and as we get into the next year, I intend  
20 to, by definition the districts will, closely look at  
21 our custom reports. What is happening with the data  
22 you have? What does it tell you? What does it tell

1 you about what you're accomplishing? What does it  
2 tell you about potential vulnerabilities? And, are  
3 you managing that information? That's what I'll  
4 expect them to do. That's in the data warehouse.  
5 They pull those custom reports out of the data  
6 warehouse, and it gets displayed in a variety of ways  
7 automatically.

8           So that's what we started. As Barb  
9 indicated, other program areas will be kind of  
10 dovetailing into that automated data system with their  
11 own data sets that are Agency data sets that go into  
12 the data warehouse so that we can cross-populate those  
13 data sets.

14           MR. DeMORGAN: Great. Okay. Thanks, Ken,  
15 for coming down and doing that off the top of your  
16 head. I look at the clock and it's 3:30 which is when  
17 we're supposed to take our break. So, Mike, clearly  
18 you can get up and ask a question because that was --  
19 obviously you deferred and there's no problem with  
20 that. I think then what I'd like to do is just see  
21 what level -- how many other folks feel like they need  
22 to, on this issue, recognizing that it's late, and we

1 do have one other agenda item and we are going to  
2 break right after Michael. So we're going to break  
3 after Michael. We'll just see how many other comments  
4 have to come in and whether they'll fit. Maybe if  
5 it's a couple, maybe we can do them right after the  
6 break, and then turn to Dr. Masters and Dr. Raymond  
7 for their last presentation. Michael.

8 MR. KOWALCYK: Fortunately, Mr. Peterson  
9 covered one of my major questions, how this data is  
10 managed and populated in your current uses for it. I  
11 think you addressed some of the concerns I had.

12 Is it safe to say this current data  
13 structure, where you have these data elements in  
14 green, is it -- do you have a comprehensive set for  
15 all federally inspect plants that would fall within  
16 the proposed RBI system, or is there still plans that  
17 you do not have information on, even the profiles from  
18 PBIS? Are you still in the process of gathering that  
19 information or do you have a complete set?

20 DR. PETERSON: For the official  
21 establishments, I would have -- because I'm assigning  
22 work in the plant, I have to know what they do, what

1 the plant does, if they slaughter, process and what  
2 kind of activities do they have. For all 5500 federal  
3 establishments that are subject to HACCP and SSOP  
4 regulations, we would have the complete data that we  
5 need.

6 MR. KOWALCYK: Okay. And then the second  
7 question I had in looking at the system design and  
8 enforcement action and the systems implementation, and  
9 there's been a lot of discussion about NRs, FSAs,  
10 NOIEs, is the Agency currently going over those  
11 documents to see what elements that you can pull from  
12 those documents into this database and, if so, where  
13 are you in that process and is there any consideration  
14 to modifying those documents to make them fit more  
15 within this overall scheme that's proposed with the  
16 risk control warehouse?

17 DR. MASTERS: Yes. And I thought that's why  
18 it would be helpful to put down what we have here, and  
19 again, they're already electronic, and we believe that  
20 we needed to ask some of the questions we asked at  
21 this meeting, and to get some further clarification  
22 around, for example, and we got some good information



1 for example on food defense. If people came back to  
2 us and said enforcement actions are not an important  
3 part of you moving forward with the risk control, then  
4 we would not spend additional time working around  
5 that. We've got a lot of information that enforcement  
6 actions likely are an important component, and then  
7 there was some sub-questions. So we'll be going back  
8 to look at the report to refine how we move forward in  
9 putting them into the warehouse in a useful way. We  
10 felt this public process was an important step to  
11 getting that refinement before we move forward and  
12 getting it into the warehouse.

13 MR. KOWALCYK: Thanks.

14 MR. DeMORGAN: Okay. So let me just ask  
15 quickly, how many people feel like you need to ask a  
16 question or make a comment on the data piece of this  
17 at this point? One, two. Okay.

18 Dr. Masters, I would suggest maybe we take  
19 our break, make sure you get your presentation  
20 together for the next session up on the slide. When  
21 we come back, take those two comments on that and then  
22 turn to your presentation. Is that acceptable?

1 DR. MASTERS: Yes.

2 MR. DeMORGAN: Okay. Carol, Barbara, thank  
3 you. We'll go to you two when we come back from the  
4 break. Dr. Masters, is 10 minutes enough time from  
5 your perspective? Is your presentation in place?

6 DR. MASTERS: I don't have slides.

7 MR. DeMORGAN: Oh, you don't. Okay. Okay.  
8 So, folks, if we could just try and keep it to 10  
9 minutes, we'll get back at quarter till. Thank you  
10 very much.

11 (Off the record.)

12 (On the record.)

13 MS. DILLEY: We had interest in having one  
14 or two more comments on the previous presentation, and  
15 then the next agenda item is to go to the assessment  
16 of workshop discussion and ideas for moving forward,  
17 and Dr. Raymond and Dr. Masters are going to start  
18 that conversation, and then we will definitely have  
19 you -- we'll definitely adjourn by 4:30.

20 And just another quick reminder that you do  
21 have the evaluation forms in your packets. So please  
22 take some time to fill that out and give it to one of

1 the facilitators or up at the registration table, we'd  
2 appreciate that additional input.

3 Barb, I believe you were next to comment.

4 MS. KOWALCYK: Barbara Kowalcyk, Safe Tables  
5 Our Priority. At the risk of sounding repetitious,  
6 I'm going to come back again to attribution data, and  
7 it was a very interesting presentation by Dr. Goldman  
8 and by Ken Peterson, and I appreciated that.

9 I'm still very much concerned about the lack  
10 of attribution data that's going to go into this  
11 model, and I'd like to for a minute quote the July  
12 2004 FSIS Fulfilling the Vision Updates and  
13 Initiatives on Protecting Public Health. In that, the  
14 Agency identified the challenges for achieving the  
15 next level of food safety are the needs for, one,  
16 anticipating and predicting risk through enhanced data  
17 integration which, of course, was talked about  
18 extensively today, improving application of risk into  
19 regulatory and enforcement activities. Again, we've  
20 talked about that today. An improved association of  
21 product -- program outcomes to public health  
22 surveillance data, and then the fourth item was

1 improving food safety beyond our borders.

2 Further I'd like to quote, the industry  
3 perspective on risk based inspections, its components  
4 and its execution by industry and regulatory  
5 authorities dated December 2, 2005, and I quote, "Keys  
6 to successful risk-based inspection are getting the  
7 right criteria for assessing the risk, sharing  
8 relevant data amongst the stakeholders and having  
9 clear links between food-borne illness and specific  
10 products." We have repeatedly heard that today from  
11 all of the -- I think all of the small groups  
12 basically came back to the same thing. And I do  
13 appreciate that through your consumer complaint  
14 system, you do have some attribution data but it is  
15 not nearly sufficient.

16 I thought that one question that Ken  
17 Peterson raised in kind of getting to answering my  
18 initial question, is what questions are you looking to  
19 answer when you analyze your data, and the one he  
20 brought up is, you know, he frequently gets asked what  
21 impact are our programs having on public health given  
22 the amount of money taxpayers are spending on this

1 activity. And I think that comes right back to public  
2 health attribution data.

3           The problem is the Agency -- for those of  
4 you that don't know, my husband, Michael and I lost  
5 our two and a half year old son, Kevin, to an *E. coli*  
6 O157:H7 infection in August 2001. I can tell you from  
7 personal experience, and I have talked to many, many  
8 victims since then, that no one in the Government or  
9 very few people in the Government, all the way from  
10 the state and local health departments through the CDC  
11 and the USDA are there to help you find the source of  
12 your illness.

13           In fact, our son's case, his PFGE pattern,  
14 matched that of a meat recall in the same time period  
15 from a plant in the same state in which we were  
16 living. Now we could never conclusively conclude that  
17 that recalled meat is what caused his illness but it  
18 took us nine months of threatened lawsuits, getting  
19 our congressional representatives involved, and  
20 getting an attorney involved to even find -- get  
21 complete PFGE patterns for the 2001 *E. coli* recalls.

22           What measures is the Agency going to take to

1 proactively help victims find the sources of their  
2 illness so that you can then have complete attribution  
3 data to drive this very important system?

4 MS. DILLEY: So what measures can the Agency  
5 take so that victims can find the source of the  
6 problem and take action? Dr. Masters or Dr. Raymond,  
7 you want to respond to that question, that particular  
8 question?

9 DR. MASTERS: At this point I would comment  
10 by saying and I had it in my closing remarks,  
11 certainly I appreciate that all groups did bring up  
12 attribution data, and I think it's clear that the  
13 Agency has heard the need to build in attribution data  
14 as one of the measures that we consider in looking at  
15 risk control. And so I was pleased, as I'm sure  
16 others are, that David mentioned the December meeting  
17 and how we build the attribution data into the risk  
18 control model, and we welcome ideas beyond the need to  
19 look at attribution data, but we welcome your ideas  
20 also to have a more specific take that attribution  
21 data and build it into the model. Because I had noted  
22 it as one of the things in my things that really stuck

1 in my mind rather than trying to recap the entire  
2 meeting. That was clearly one of the things that I  
3 had noted.

4 So beyond just marking it as one of the high  
5 level things that we need to take away from the  
6 meeting, we'd welcome additional thoughts on how we  
7 should build it into the model, how we should weight  
8 it into the model and more specifically how we should  
9 use it in the model. So we welcome thoughts on that  
10 as we move forward.

11 MS. DILLEY: There was a mention of that  
12 workshop in Baltimore in December, and is that part of  
13 the discussion do you think, the factors in terms of  
14 how attribution data is --

15 DR. MASTERS: Yes.

16 MS. DILLEY: Okay. Carol, I believe.

17 MS. TUCKER-FOREMAN: I'm going to pass.

18 MS. DILLEY: You're going to pass. Okay.  
19 So transitioning to assessment and workshop discussion  
20 and ideas for moving forward, and Dr. Raymond and  
21 Dr. Masters wanted to get that conversation started,  
22 and then we'll open it up a little bit more in terms

1 of other thoughts on moving forward. So I'll turn it  
2 over to the two of you.

3 DR. RAYMOND: Thank you. First of all, I  
4 want to thank everybody that came and everybody that's  
5 on the Net link from the 23 sites across the country  
6 for coming to this workshop for the past few days and  
7 contributing. You have helped us tremendously in our  
8 effort and in our commitment to do this in an open and  
9 transparent way, the best that we can. I think that  
10 this has demonstrated that attempt, and it has been  
11 very fruitful and beneficial for us.

12 We've heard many ways that FSIS might  
13 enhance it's risk-based inspection program, which  
14 we'll use to build a better program, and while we  
15 won't all agree on all of the individual elements, I  
16 do know that we still all show the same commitment to  
17 make the food, meat, poultry and egg supply -- egg  
18 product supply in this country the safest that it  
19 could be. I would repeat one more time that in the  
20 last seven years, I've seen the *E. coli* food-borne  
21 illness rates go down 29 percent and *Listeria* down 32  
22 percent, and that's because of the activities of



1 industry and it's because of activities of the Food  
2 Safety and Inspection Service Agency and its policies,  
3 and it's because of education of consumers on safe  
4 preparation, handling and cooking of meat and poultry  
5 products. We've got a long ways to go. We can't sit  
6 and rest on our laurels.

7 I also mentioned in my opening comments that  
8 we haven't seen much change in the last three years in  
9 *Listeria* and in *E. coli* and in *Campylobacter*, that we  
10 seem to have plateaued, and we need to do something to  
11 move the plateau downward.

12 I want to point out before I'm done, that  
13 there will be more additional opportunities for all of  
14 you to comment. The website will stay open up until  
15 at least we get the report from RESOLVE. RESOLVE by  
16 contract will have a report to us in December. I  
17 don't know the exact date. Abby, is there a data  
18 date?

19 MS. DILLEY: December.

20 DR. RAYMOND: It just says December. I'll  
21 also make a commitment to all of you that when we do  
22 get that report from RESOLVE, it will be posted on our

1 web page. It will be open and public and transparent,  
2 and you'll all get to see it, and you can even comment  
3 on the report if you want.

4 Will there be another public meeting like  
5 that? We had that question raised yesterday. I don't  
6 know yet because I don't know what the RESOLVE report  
7 is going to say. I don't know what the NACMPI  
8 Committee is going to say. If we need another  
9 meeting, we'll have another meeting. It may be a  
10 technical meeting. It may be an open meeting like  
11 this. We'll make that decision as we move forward  
12 with the process.

13 I think a lot of people believe that  
14 Government is incapable of taking proactive steps. A  
15 lot of people think the Government only reacts when  
16 there's a crisis. When there's an *E. coli* outbreak in  
17 spinach, everybody has a correctly for the FDA to do a  
18 better job. They weren't crying for the FDA to do  
19 that much of a better job three weeks ago. I don't  
20 want the plants in section 5 to create a crisis that I  
21 have to react to. I took the job to prevent illness,  
22 not to recall product. I took the job to prevent

1 illness, not to figure out how more quickly take an  
2 outbreak and link it to a plant. I want to prevent  
3 illness. I want number 5 up there on my graph the  
4 other day to present a Jack-in-the-box crisis or  
5 spinach crisis, and that's why I want to move forward  
6 with this.

7 I know we can do it. We've done it in  
8 public health for years. It's just not very easy to  
9 do it sometimes, but it can be done. I'm convinced of  
10 that.

11 A couple of reflections I want to make from  
12 my past experiences. For 27 years, I practiced family  
13 medicine, most of them in a rural area in Nebraska. I  
14 made decisions every day based on the information I  
15 had at hand. I sometimes changed those decisions as  
16 information became available. I didn't have MRIs. I  
17 didn't have CAT scanners. I didn't have a laboratory  
18 that could do a CPK on a guy with chest pain. So if a  
19 20 year old came in with chest pain, I figured they  
20 drank too much coffee or too much alcohol and  
21 heartburn and gave them something to take that while I  
22 waited for the tests to come in. When a 75 year old

1 suffered a fall or car accident and came in with chest  
2 pain, I figured he had a pneumothorax or some other  
3 trauma. We took appropriate studies but did  
4 appropriate procedures to keep them in good health  
5 while we got the tests back, but when the 55-year-old  
6 guy that smoked came in with chest pain, and looked  
7 bad, we treated him for a cardiac. We treated him as  
8 a heart attack before I had proof he had a heart  
9 attack. I couldn't wait. He was going to die or he  
10 was going to lose cardiac muscle. You do the best you  
11 can with the stuff you got, and then you wait for the  
12 other stuff to come in, and then you alter.

13 Public health is no different. Public  
14 health, the example there is, the spinach *E. coli*  
15 outbreak, if the FDA would have waited until they  
16 narrowed the source of that product to Salinas Valley  
17 in California, more people would have got sick, more  
18 people would have died. They took the information  
19 they had at hand and told everybody in this country,  
20 get rid of the spinach in your refrigerator. That  
21 hurt industry, but they did what was right to protect  
22 the public's health. And then as the information

1 became available, they said, okay, this type of  
2 spinach is okay. You can buy it now. You can buy it  
3 from Colorado and you can buy it from the East Coast.  
4 They adjusted it as the information became available,  
5 and that's what we'll do with risk-based inspection.  
6 But to wait any longer, I think is foolish.

7           The CDC tells us that 73 million people get  
8 food-borne infections every year. They tell us that  
9 325,000 land in the hospital and 5,000 die every year.  
10 That's 200,000 people got sick today and 14 people  
11 died today from a food-borne illness.

12           Now I took an oath as a physician way back  
13 in '72, the first to do no harm, and I think to sit  
14 here and watch 200,000 people get sick and 14 die  
15 every day and not try to make progress, that is doing  
16 harm. And my commitment is to move this forward.  
17 We'll save lives. We'll save people from getting ill.

18           So once again, I thank you all for your  
19 contributions. I think you've helped us build a  
20 better mousetrap these last two days, and I'll know  
21 we'll continue to get input from you all, and I look  
22 forward to that. I look forward to the day we can

1 roll this out and prove that it works. Barb.

2 DR. MASTERS: Thank you, Dr. Raymond. I too  
3 want to thank everyone for their participation,  
4 particularly those in the room as well as those that  
5 are at Net locations. I think it was particularly  
6 great that those at the Net locations actually did the  
7 small group workshops and provided their feedback to  
8 us, and I want to assure them that we will be taking  
9 those comments and looking at those just as carefully  
10 as we look at those that were here with us on site,  
11 because I think it's great that they took the time to  
12 do those small group workshops.

13 I think we had a lot of great discussion,  
14 and we really want to get into that deeper and really  
15 study what we thought, but we got a lot of thoughtful  
16 answers, not only to our questions, but beyond the  
17 questions that were asked of the group, I think we got  
18 a lot of good input and suggestions from you all and I  
19 think that's really exciting. We made a lot of  
20 progress, and I think that's very helpful to us.

21 We've been trying to make our public  
22 meetings as useful as we can, and inclusive as we can

1 which is why we included the remote sites, so that we  
2 could get as many people involved as we could. So we  
3 appreciate those that helped facilitate the remote  
4 sites as well.

5 I really appreciate RESOLVE and the work  
6 that you did to facilitate this meeting. I think you  
7 were very, very helpful and we appreciate the work  
8 that you did.

9 I don't want to try to recap all of the  
10 discussions that we had for the past two days, because  
11 obviously myself, my staff, are going to have to spend  
12 a lot of time getting into the report when we receive  
13 the report. But just sitting down and jotting down  
14 notes and things that really stuck in my mind, I think  
15 there were some themes that came out, that any of us  
16 that were sitting in the room probably could say  
17 quickly. These were some themes that were pretty  
18 constant from the few days that the staff can go back  
19 and begin to look at and start working on even short  
20 of getting that report which is exciting when you  
21 leave a meeting like this, that you can already have  
22 some marching orders to start working on.

1           I think it's clear that there is a lot of  
2 interest in reexamining the process and rationale  
3 behind the expert elicitation and how we can start  
4 working towards that. And I think we're going to have  
5 to look at the information we receive from this  
6 meeting, and how we can move forward with that. And  
7 so I think there were some idea on how we can take  
8 that process and move that forward. And so we'll be  
9 looking at that very carefully.

10           I think on the components for risk control,  
11 it was interesting that each of the groups, both on  
12 site as well as remotely, looked at food defense very  
13 differently than they looked at all of the other  
14 categories. And that was something that I think came  
15 out very clearly when you looked at all of the  
16 information that we got back. So we'll have to look  
17 at that.

18           I think we clearly saw that food safety  
19 system design and implementation as well as pathogen  
20 control are very, very important. And we also saw  
21 some agreement, I'm trying to think of the word Bob  
22 used this morning, he didn't use the word consensus,



1 but there was general agreement from the group around  
2 the use of industry data. And I think that was very  
3 helpful to us as an Agency to consider that and how we  
4 might include that information.

5 I think we heard loudly and clearly, and  
6 this gets to the point that Barb was just talking  
7 about, about the need to include attribution data in  
8 the measures of risk control. And we heard from  
9 Dr. Goldman about a meeting coming up in December,  
10 which should help us move that cause forward. And so  
11 I think that was something we heard very loudly from  
12 pretty much all of the groups, on how we should look  
13 at attribution data in some way of our measures of  
14 risk control. So that was one of the notes I took.

15 And then we heard some from many of the  
16 groups about the challenge of converting qualitative  
17 data, which many of our factors and our measures of  
18 risk control, food safety assessments, NRs,  
19 enforcement actions, are pretty much qualitative  
20 measures. And how do we convert those to quantitative  
21 measures as you try to move forward with a model? And  
22 so that's something I think we're going to have to

1 look at.

2           And then volume, I think we got some really  
3 interesting perspectives on the use of volume. We had  
4 been tying it to our formula on inherent risk, but I  
5 think there were some really unique ideas that were  
6 brought forward to the Agency as whether or not you  
7 want to take it out, and use it as an independent  
8 measure or make it into like a prism almost having the  
9 three factors. And so I think that was a unique and  
10 different perspective that was put forward to the  
11 Agency, and it came from a couple of different groups.  
12 And so I think that was useful and helpful  
13 information.

14           So those are some of the themes that I saw  
15 that were useful and helpful that we can start  
16 exploring even before we get the report, that seem to  
17 have at least some consensus at least within the  
18 groups that were presenting the material this morning.

19           I think everyone here should know that we  
20 welcome and invite you to come to the Advisory  
21 Committee meeting which is tomorrow and Friday in the  
22 back of the cafeteria. Dr. Raymond and myself have

1 really worked hard to make those meetings open  
2 meetings. While we have the Advisory Committee  
3 participants that have a big job and a big role that  
4 they play, we have tried to insure that those are more  
5 open meetings and that even within the subcommittees,  
6 the subcommittee chairs have allowed the participation  
7 of those that sit in the room. We would encourage you  
8 to come to those meetings.

9 We are going to be taking the implementation  
10 that was presented at a very high level here, and  
11 continuing some discussion on that at the NACMPI. And  
12 we'll also be presenting at a very high level, how we  
13 might begin to look at risk, a risk-based approach to  
14 slaughter inspections. So again, continuing some  
15 discussions.

16 We'll also be having a more detailed  
17 discussion on the analysis of NRs that the  
18 subcommittee asked for at the last meeting. So some  
19 of the preliminary information I presented today will  
20 be delved into much more deeply tomorrow at the  
21 NACMPI. So if you've not been to a subcommittee  
22 meeting or our meeting in the last year, I'd encourage

1 you to come. I think you'll find them to be very  
2 inclusive, including of the audience and you will have  
3 an opportunity to hear the dialogue and participate in  
4 the dialogue even in the subcommittee meetings.

5 I would suggest that as Dr. Raymond did, we  
6 will leave our website up. If you go to our FSIS  
7 website, you can type in risk-based inspection. We're  
8 trying to post all documents related to risk-based  
9 inspection in that one location, and so you can  
10 comment at that location. We'd encourage you to do  
11 so, and then when the final report is prepared by  
12 RESOLVE, that is a location that we will put that  
13 report. And so we appreciate all of you that have  
14 taken the time to comment and would encourage you  
15 based on what you've heard at this meeting, what you  
16 hear at NACMPI, to continue to comment to the Agency.  
17 Because again, everything we heard at this meeting was  
18 extremely helpful and extremely useful in helping us  
19 move forward.

20 So again, we appreciate all the time and  
21 attention you've given to this, and we'll look forward  
22 to the continued dialogue and discussion. So thank

1 you very, very much.

2 DR. RAYMOND: Abby, while you're coming up,  
3 I just said early yesterday morning, but I'll just say  
4 it again, for those of you who do serve on the NACMPI  
5 Committee and have been here for two days, I really,  
6 really admire your commitment to learn as much as you  
7 can about risk-based, so that the next two days'  
8 meetings will obviously continue to be constructive.  
9 And for those of you who will be attending the next  
10 couple of days as the public, I also thank you for  
11 the -- four days of doing this can get a little long.  
12 So for the NACMPI members especially who didn't have  
13 to be here today, and there's several of you here in  
14 the audience, I really thank you for your commitment  
15 today. You'll add a lot to your group discussions  
16 tomorrow and Friday I know.

17 MS. DILLEY: Okay. Any just brief comments  
18 in terms of ideas or suggestions you haven't already  
19 heard or been stated in terms of moving forward?  
20 Sandy. We'll just take a couple of comments and then  
21 we'll wrap up.

22 MS. ESKIN: Just one quick question. Again,

1 excuse my voice. According to the public to the  
2 Federal Register notice, we have until October 27th to  
3 file comments. Would you consider adjusting that to  
4 sometime up until 30 days or whatever after the  
5 RESOLVE report gets filed, because it sounds like  
6 there's a lot of issues that that's also going to  
7 raise. So again, right now the official comment  
8 deadline is October 27th.

9 DR. RAYMOND: We've discussed it Sandy.  
10 This isn't a rulemaking process. So there's no  
11 official, you know, there's no official time. One of  
12 the reasons I said, and Barbara said also, we're going  
13 to leave it open is because that things will be coming  
14 forward. I'm not going to give you a date that we  
15 shut it off because like technically, we don't even  
16 have to have it open but we do want to continue to  
17 receive comments and we do want to put the RESOLVE  
18 report on the web, and I would think it would be  
19 prudent for us to continue to leave it open after that  
20 for some time period. I just -- we haven't talked  
21 about it at the committee yet.

22 MS. DILLEY: Rosemary.

1 MS. MUCKLOW: I'd like to thank you and  
2 thank RESOLVE who I think have done an excellent job  
3 and your staff, and particularly your commitment to  
4 spend so much time interacting with the industry and  
5 the patience of your staff because it's been hard. We  
6 want you to tell us and yet we want to give our ideas.

7 I would just say to you, Dr. Raymond, that  
8 we are pleased to be engaged in trying to make a  
9 better mousetrap with you but in the words of Bill  
10 Buckner from Excel, don't ever forget that nature is  
11 working every day to make a better mouse.

12 DR. RAYMOND: Right. Thanks, Rosemary.

13 MS. DILLEY: One last comment.

14 MR. LEONARD: Thank you. My name is Rod  
15 Leonard, and I'm with the Community Nutrition  
16 Institute. I want to thank Rosemary again for  
17 indicating and showing us what a great advocate she is  
18 for industry, having worked with her for years and  
19 years and years.

20 Dr. Raymond and Administrator Masters, I  
21 have the feeling at the end of the two days that the  
22 train is leaving the station, that I have a difficult

1 time, however, in determining whether I see the engine  
2 coming or the caboose going. So I do want to thank  
3 you for your very creative rhetoric. The idea of  
4 having predictive indicators I think is a very useful  
5 concept, and I have taken some -- what I consider to  
6 be predictive indicators that we've been discussing  
7 here the last two days. One is that there's going to  
8 be a change in the definition of daily inspection.  
9 Two, that we're going to eliminate PBIS and we're  
10 going to turn off the scheduler. Three, we're going  
11 to reduce the field inspection staff and we're going  
12 to continue to expand the headquarters staff. We're  
13 going to expand risk-based inspection to slaughter  
14 inspection, and we are going to reduce the field  
15 inspection capabilities for inspection relating to  
16 slaughter, and again expand headquarters staff.

17 And in all of this, because we can't spend  
18 more money, it means that we're going to freeze the  
19 budget creep that every agency experiences. But  
20 again, thank you for the opportunity to participate.

21 MS. DILLEY: I know people are taking a lot  
22 away, both information-wise as well as questions and



1 there's been a lot of discussion over the last couple  
2 of days. I just wanted to make a couple of  
3 observations and also speak to the RESOLVE report and  
4 just a question in terms of some of the information --  
5 actually a question to me at the break.

6 First of all, the theme that's kind of been  
7 running through my head in my just brief look back at  
8 the two days, that's sticking in my mind and,  
9 Dr. Masters, if I misquote this, I'm sure you'll  
10 correct me, but getting the right information to the  
11 right people at the right time to make the right  
12 decisions to protect public health, and I think  
13 there's no -- every person in this room feels very  
14 strongly about that, and obviously when we talked a  
15 bit at the beginning about how much passion there is  
16 around that issue, and that there are differences of  
17 opinion, in terms of how that could be done best. We  
18 talked a lot about and I think a strong theme in terms  
19 of what came out of the two days is how complex the  
20 system is to try and do exactly that. And it's a very  
21 complex process to try and refine and reshape and make  
22 it a better system.

1           There was a lot of discussion about what is  
2 being done to design and implement RBI, how, when and  
3 the opportunity to review that, kind of an  
4 understanding of the logic flow, in terms of decision  
5 making, et cetera. And how it all fits together, and  
6 I think we've talked a lot about the different  
7 components and different opportunities to do that, not  
8 only at the workshop, but then there's the NACMPI  
9 meeting tomorrow and some other venues taking on  
10 pieces of that question and discussion.

11           This is related to some of the work that we  
12 are doing. Someone came up to me at the break and  
13 said I thought you were going to present some of the  
14 information from your interviews because we've talked  
15 about the fact that we're interviewing stakeholders  
16 and then we have this workshop, and we'll produce a  
17 report to FSIS in December. And it's also relevant to  
18 gathering additional information and taking advantage  
19 of the electronic communication to do that. Kind of  
20 the flow of that has been, we've interviewed about 45  
21 people individually and in groups, and then this was  
22 also meant to be a similar kind of process to gather

1 lots of information. So we're very enthusiastic about  
2 how many people signed up as well as the remote sites,  
3 to be able to again pull lots more information and  
4 input both at the substantive level and at the  
5 procedural level, in terms of what next steps because  
6 what we will presenting in that report, is trying to  
7 consolidate some of that information, where there's a  
8 difference of opinion, why, analysis of different  
9 pieces of that in terms of what we're gathering from  
10 those conversations and the workshop and what we  
11 receive electronically. And then making some  
12 recommendations for potential next steps. So that  
13 will be available on the website in December, and I'm  
14 sure it will prompt more comments I imagine, and we'll  
15 look forward to engaging in that discussion as well in  
16 terms of reaction to some of our observations and  
17 recommendations.

18 I think it was a monumental task to take on  
19 some very big pieces, and a lot of information over  
20 the two days and just want to lend my appreciate for  
21 all of you staying with it to the end over the two  
22 days, and many of you have two more days of meetings

1 and appreciate your involvement in the discussions and  
2 contributing so much.

3           So, I don't know, Dr. Raymond, Dr. Masters,  
4 if you have any other comments before we officially  
5 adjourn?

6           DR. RAYMOND: None here.

7           MS. DILLEY: Okay. Any other questions,  
8 comments?

9           DR. RAYMOND: Our two day meeting got done  
10 10 minutes early. I think that's pretty good.

11           MS. DILLEY: Yeah, 10 minutes early. That's  
12 right.

13           Thank you so much.

14           (Whereupon, at 4:20 p.m., the meeting was  
15 concluded.)

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## C E R T I F I C A T E

This is to certify that the attached proceedings  
in the matter of:

RISK-BASED INSPECTION (RBI) PUBLIC WORKSHOP

Arlington, Virginia

October 11, 2006

were held as herein appears, and that this is the  
original transcription thereof for the files of the  
United States Department of Agriculture, Food Safety  
and Inspection Service.

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Keith McGuire, Reporter

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