

1 I think question No. 1, I agree with
2 previous speakers. Again, it would appear that
3 persistent infection in CIN 2/3 consensus endpoints,
4 the accelerated approval I think we should do it. I
5 think we should have as long as possible.

6 It would appear that the longer we go, the
7 more evidence we'll have in terms of the efficacy in
8 preventing cancer. I would just say I concur with
9 previous speakers with those comments.

10 DR. DAUM: Thank you. I need to press you
11 a little bit, though. The accelerated approval, where
12 do you sit on that?

13 DR. FAGGETT: Yes. I think we should have
14 accelerated approval.

15 DR. DAUM: The endpoint you pick would be?
16 I just want to make sure I'm very clear on what you're
17 saying.

18 DR. FAGGETT: Again, as previous speakers,
19 that you would prevent the disease. I think the
20 longer you go the more evidence you will have that you
21 can prevent cancer so I would say it would be probable
22 prevention of cancer would be an endpoint.

23 DR. DAUM: Which endpoint would you pick?
24 Did I miss it? Did you say it? If you did, I
25 apologize. Persistent infection?

1 DR. FAGGETT: Right. Persistent infection.

2 DR. DAUM: Okay.

3 DR. FAGGETT: I said persistent and CIN 2/3.

4 DR. DAUM: So you picked two different ones.

5 DR. FAGGETT: Yeah, those two.

6 DR. DAUM: I apologize. You want two
7 different endpoints?

8 DR. FAGGETT: Right.

9 DR. DAUM: I think we know what you want
10 now.

11 Ms. Fisher?

12 MS. FISHER: I thought of this in two
13 separately so I'm making two separate statements.

14 DR. DAUM: Stop for one second. You said
15 something that upset Dr. Mitthune.

16 DR. MITTHUNE: Just to clarify, Dr. Faggett,
17 would you want both the virology and the CIN 2/3 for
18 accelerated approval or would you want only the
19 virology on regular approval? You want both? Thank
20 you.

21 DR. DAUM: Thank you, Dr. Mitthune. Thank
22 you, Dr. Faggett. Thank you, Dr. Katz.

23 Now, Ms. Fisher.

24 MS. FISHER: Well, first I'm going to speak
25 about the endpoints. From the information that was

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1 presented to us in both closed and open sessions of
2 this meeting, it appears that if an HPV vaccine
3 demonstrated prevention of persistent HPV infection
4 with certain types such as HPV 16 and 18, it would
5 suggest that it would be effective in preventing
6 cervical cancer associated with those types.

7 However, much appears to be unknown about
8 potential cofactors involved and why some women clear
9 HPV infection and some do not and go on to develop
10 cervical cancer. I think there needs to be more known
11 about these potential cofactors because they may be
12 important independent of HPV infection.

13 In prelicensure clinical trials
14 demonstrating efficacy, the standard used should
15 include follow-up of all participants to prove not
16 only prevention of persistent HPV infection, but also
17 prevention of CIN 2/3 as well as prevention of
18 cervical cancer because CIN 2/3 is a more certain
19 predictor that cancer will most likely occur and
20 demonstration of prevention of cervical cancer is the
21 only way the vaccine user could be reasonably
22 confident that it is, indeed, a vaccine that could
23 prevent cervical cancer.

24 The other statement is on the accelerated
25 approval process. I think, needless to say, certainly

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1 cervical cancer is a terrible disease for women,
2 especially in developing countries and we need safe
3 and effective ways to prevent it.

4 Because the majority of women clear HPV
5 infection and a very small number go on to develop
6 persistent infection, and an even smaller number go on
7 to develop cervical cancer, I'm concerned about an
8 accelerated approval process for licensure.

9 If the request for accelerated approval was
10 for an HPV vaccine that would only be used by women
11 known to be at very high risk for developing cervical
12 cancer, then I might feel differently.

13 However, this discussion has been about an
14 HPV vaccine that would target all healthy adolescent
15 girls and adult women, perhaps even female and male
16 children. That's entirely another matter. We need to
17 have a better understanding of the biological
18 mechanisms of long-term immunity of HPV infection.

19 We need more information about safety
20 including the potential ability of this protein
21 vaccine to induce autoimmunity in a subset of
22 genetically susceptible individuals, as well as the
23 potential negative impact on women with preexisting
24 HPV infection.

25 Clearly it should not be an a priori

1 assumption that this vaccine has no long-term negative
2 health consequences whatsoever. Long-term studies
3 need to be done to measure for all morbidity and
4 mortality outcomes.

5 I'm not talking about paying attention to
6 car crashes and ski accidents that occur during the
7 study but taking serious development of post-
8 vaccination deterioration of health such as multiple
9 sclerosis-like symptoms, arthralgia, arthritis,
10 thyroid disease, etc., as well as exacerbation of
11 preexisting autoimmune conditions during long-term
12 follow-up.

13 If we don't ask for these kinds of studies
14 prelicensure, an unknown number of young women who may
15 indeed avoid infection with HPV and cervical cancer by
16 using an HPV vaccine could be left with other vaccine
17 induced chronic health problems because the vaccine
18 was licensed too quickly without enough data. I do
19 not think the accelerated approval process is
20 appropriate for this vaccine.

21 DR. DAUM: Thank you, Dr. Fisher.

22 Dr. Palese.

23 DR. PALESE: This is obviously a very
24 complex issue here. Human papilloma virus we don't
25 have a good system, no good animal model, and

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1 certainly no antivirals and no vaccines. On the other
2 hand, cervical cancer appears to be almost 100 percent
3 associated with infection by HPV.

4 Now, if we have a vaccine which basically
5 prevents infection and we can't demonstrate virus, I'm
6 sort of persuaded by persistent HPV as an endpoint and
7 I would go along with Dr. Lowy's recommendation of a
8 year. I guess he meant two assays. He didn't give a
9 specific amount because of an interval but I think six
10 months may be okay.

11 Clearly as a virologist I feel if there is
12 no virus, then there is no disease so this is really
13 for me very, very compelling that one would be able to
14 prevent infection and replication of the virus that
15 this must have some consequences and that's why I feel
16 very comfortable with an endpoint which measures
17 persistent HPV infections.

18 And having that rationale, I sort of also
19 feel that an accelerated approach would be -- I would
20 support that. Accelerated approval I would support,
21 particularly if there is a provision for a long-term
22 analysis in there and that the time would be large
23 enough in terms of measuring other parameters. Again,
24 I would be happy enough if it turns out that there is
25 no virus replication that we would vote for an

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1 accelerated approach.

2 In terms of the labeling I would also say if
3 the vaccine prevents infection, then it is also most
4 likely prevents cervical cancer so I would be quite
5 happy with that kind of labeling.

6 DR. DAUM: Dr. Goldenthal, if I understood
7 you, the accelerated approval scenario would be one
8 that would be granted by the agency only if there were
9 a confirmatory trial in progress or enrollment was
10 completed. Is that correct?

11 DR. GOLDENTHAL: That's the way accelerated
12 approval ordinarily works, yes.

13 DR. DAUM: So, Dr. Palese, let me come back
14 to you for just one moment. You mentioned that you
15 would have accelerated approval based on viral
16 persistence, if I understood you.

17 DR. PALESE: Yes.

18 DR. DAUM: And if that's the case, then you
19 would accept that caveat that the confirmatory trial
20 be in progress but I didn't hear you say that.

21 DR. PALESE: Yes, with the same endpoint.
22 I mean, I'm not -- maybe I didn't understand your
23 question.

24 DR. DAUM: Okay. Agency people listen and
25 if I'm not saying it right, please jump in. It seems

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1 to me that you might ask for traditional approval with
2 persistent viral infection as your endpoint.

3 DR. PALESE: No, that's not what I am --

4 DR. DAUM: Right. And then accelerated
5 approval though would have to have an interim endpoint
6 that approval would be granted for but a confirmatory
7 trial in progress or underway as well for the
8 agency --

9 DR. PALESE: What kind of endpoints? I
10 mean, that's the question. For this confirmatory
11 trial that's --

12 DR. DAUM: That's what we're asking you to
13 comment on.

14 DR. PALESE: Okay. I will be happy with
15 persistent -- if there's no virus, there's no disease
16 so I will be happy with the confirmatory trial with
17 the same endpoint of persistent HPV.

18 DR. DAUM: Does that fit with agency
19 guidelines or are we okay with that?

20 DR. GOLDENTHAL: It almost sounded like he's
21 more advocating traditional approval.

22 DR. DAUM: I think so, yeah. With
23 persistent viral infection as the endpoint. I think
24 that's what he's saying.

25 DR. PALESE: So what am I saying?

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1 DR. DAUM: I'll be damned if I know.

2 DR. PALESE: I will keep going for an
3 accelerated approval. If that requires a confirmatory
4 trial going on, I would support that but with the
5 assumption that the endpoint again would be persistent
6 infection.

7 DR. DAUM: Okay. I understand what you're
8 saying and it doesn't completely gel for me but that's
9 okay. And the indication would be what?

10 DR. PALESE: That a vaccine, if it turns out
11 that it really prevents infection, most likely
12 prevents infection to a certain percentage and,
13 therefore, is most likely to prevent also cervical
14 cancer.

15 DR. DAUM: Very good. Thank you.

16 Dr. Myers.

17 DR. MYERS: The endpoint of interest is
18 cervical cancer and I think the data on CIN 2 and 3 as
19 a part of the natural history is sufficiently robust
20 that it predicts a clinical benefit directly I think
21 is clear and it probably serves as a surrogate for
22 cervical cancer.

23 While I agree with a lot of the preceding
24 comments, it's intuitive that prevention of infection,
25 and specifically prevention of persistent infection

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1 even without dislogic changes, it's intuitive that
2 those could be endpoints. I don't think the data at
3 this time are sufficiently robust. Like somebody said
4 previously, at this time that is a qualifier.

5 I think some of the data we heard in closed
6 session yesterday may imply that a year from now or so
7 we may be able to say that persistent infection, in
8 fact, in the absence of histology could be a marker
9 but it's not at this point. I would suggest that
10 infection are secondary endpoints and not the primary
11 endpoint.

12 I would want data on the other high-risk
13 HPVs as well looking for emergence of those. But also
14 because I think for the next generation of vaccines
15 that will be very important.

16 Going back to the secondary endpoint, the
17 infection endpoints, I think, are also critical to
18 collect that now as part of the study so that the next
19 generation of vaccines we will, in fact, know whether
20 we can utilize these as surrogate markers for the
21 histology.

22 I mentioned this before a couple times. I
23 would just like to say it again. I think it is
24 important to understand that it will be important to
25 examine the outcomes on an intent to humanize

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1 perspective.

2 I think to look just at HPV 16 and 18, naive
3 individuals, would be a mistake and that we need to
4 understand what immunization of previously infected
5 young women is as to whether that reduces the risk of
6 persistent infection or has an adverse outcome because
7 this vaccine will not be directed just at naive
8 individuals. It will be targeted to specifically
9 young women who are at high risk and, therefore, may
10 already be infected.

11 As to accelerated approval, I'm unable to
12 support that conceptually in that I think it would be
13 very difficult to complete a study even if enrollment
14 is completed. Once the vaccine is approved and is
15 being marketed, I think it would be very difficult for
16 the placebo arm to be maintained. Therefore, as I
17 think the definitive endpoint is CIN 2/3, then I think
18 it would be very difficult to support an accelerated
19 approval.

20 With that said, I think if, in fact, early
21 on in the process there were a significant difference
22 between the groups for CIN 2 and 3 before the full
23 duration of the study is completed, then I would
24 consider accelerated approval at that point.

25 From the labeling perspective I thought

1 Steve Kohl and Dixie said it quite well and I would
2 agree with that.

3 DR. DAUM: Thank you very much, Marty.

4 Dr. McInnes.

5 DR. MCINNES: My certainty and uncertainty
6 about papilloma viral infections and their
7 relationship to cancer and the role of this vaccine
8 waxed and waned. I think I'm left here with a fair
9 amount of certainty that we are reasonably uncertain
10 about lots of things here.

11 I'm moving forward on the assumptions that
12 human papilloma virus infection is necessary for and
13 does precede cervical cancer, although it's not
14 sufficiently causal. I do understand that HPV
15 infection with the oncogenic type is much more common
16 than the resulting cancers.

17 Nevertheless, I'm also reasonably
18 comfortable with the assumption that persistent
19 infection is linked to risk of CIN 2, CIN 3, and
20 invasive cancer.

21 With the reality of having to accept a
22 surrogate, I am comfortable with persistent infection
23 as an endpoint, surrogate endpoint. The timing of
24 that, I am somewhat concerned about the short interval
25 that has been proposed.

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1 Given the data that incident infections may
2 clear within eight months, I am bothered by time
3 frames that are less than that. I think I envision
4 protracted trials rather than condensed trials.

5 I am somewhat persuaded that cytologic
6 abnormalities are an endpoint for consideration in the
7 trials because they certainly would give us a sense of
8 the bad player HPV infections with more rapid
9 progression to the CIN 2 and CIN 3.

10 I do not dismiss the role of cytological
11 evaluation. Certainly it's a question of where it
12 would be within the framework of endpoints, primary,
13 secondary, tertiary endpoints.

14 The case definitions, I think I'm not
15 totally resolved on which of the spectrum of clinical
16 disease has a place and which doesn't. At this point
17 I'm not persuaded that any of the spectrum doesn't
18 have a potential place in articulation of an endpoint.
19 I would leave open the possibility of a spectrum of
20 clinical disease being incorporated with persistent
21 viral infection into the endpoint.

22 Regarding the accelerated approval, I at
23 this time am having a great deal of pragmatic
24 difficulty understanding how sufficient safety data,
25 how a considerable safety database will be brought to

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1 bear for consideration for the accelerated approval.

2 Pragmatically when I lay out a time frame I
3 don't at this point see much to be gained. I'm
4 obviously open to being persuaded of something other
5 than that. At this point I am advocating a
6 traditional approval and I'm having difficulty
7 understanding the role of accelerated approval for
8 this vaccine.

9 DR. DAUM: Thank you very much. Quite
10 clear.

11 Dr. Reeves.

12 DR. REEVES: Okay. To begin, I would be in
13 favor of accelerated licensure because of the nature
14 of the disease and the long time period and actually
15 seeing the disease of interest. The disease of
16 interest is prevention of cervical cancer.

17 For that reason I believe studies should be
18 done in high-risk populations, the woman that actually
19 get cervical cancer in the United States, and to the
20 extent possible so that one can begin early on. They
21 should involve populations that have cancer registry
22 so that a long-term effect can be seen.

23 I think the only appropriate surrogate
24 endpoint, and perhaps an endpoint in and of itself is
25 CIN 2/3. In the United States in terms of body count

1 that is actually the primary cost, the primary
2 morbidity. If treatments for that could be cut down
3 significantly, it would be a significant public health
4 advance so I think that is a very appropriate endpoint
5 -- surrogate endpoint or endpoint.

6 I believe that the virology and immunology
7 are also terribly important to studies and must be
8 included as either co-surrogate endpoints or data that
9 must be measured. I really don't have an opinion on
10 what persistent infection is.

11 I think that viral studies must be very
12 complete. The patients, or the subjects, should be
13 followed by cytology as well. Every time that a
14 cytologic sample is taken, a virologic sample taken
15 also. Presumably high-grade SIL will go down but the
16 patients with low-grade SIL, their virology is the
17 important comparison along with the placebos.

18 Cervical immunology is terribly important to
19 this and I believe should be included in any of the
20 studies. I think the question of incident HPV
21 infection is probably going to be an impossible one to
22 address.

23 I think the term is used wrong. The first
24 culture positive is not an incident disease. It's the
25 first incident infection. It's the first infection in

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1 a person that has not been infected with the agent
2 previously.

3 I think it's going to be impossible to cover
4 in the studies but it's been brought up a couple
5 times. One of the primary epidemiologic risk factors
6 is age at first intercourse. That group of women in
7 the high-risk group is going to be part of this but
8 only a small part of it.

9 As far as the package insert, I believe it's
10 premature to be discussing that.

11 DR. DAUM: Thank you very much, Dr. Reeves.

12 Dr. Goldberg.

13 DR. GOLDBERG: Thank you. I think that the
14 accelerated approval --

15 DR. DAUM: Sorry. We may have a procedural
16 problem.

17 DR. MITTHUNE: I would just like to ask for
18 a clarification, Dr. Reeves. You said that you
19 thought that CIN 2/3 would be your basis for
20 accelerated approval?

21 DR. REEVES: That's correct.

22 DR. MITTHUNE: What would be your
23 confirmatory study endpoint?

24 DR. REEVES: My confirmatory study? I think
25 CIN 2/3 in and of itself would be sufficient. I think

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1 that's an important enough public health problem that
2 if that could be dramatically reduced, I would be
3 quite happy. I think cervical cancer is going to take
4 decades which is, in fact, the final end product.

5 DR. MITTHUNE: Right. So are you actually
6 advocating a traditional approval based on CIN 2/3 as
7 your endpoint?

8 DR. REEVES: That's correct, with obviously
9 evaluation of the virologic and immunologic data that
10 is collected along with it.

11 DR. MITTHUNE: Thank you. One further
12 clarification. Dr. McInnes, you said that you did not
13 support and you advocated a traditional approval. It
14 wasn't clear to me what endpoint would support that
15 traditional approval.

16 DR. MCINNES: I would use vaccine type DNA
17 persistence so viral persistence. I talked about some
18 spectrum of clinical presentation ranging from vaccine
19 type DNA positive, cytological abnormalities to some
20 clinical endpoint. I'm not opposed to the CIN 2/3.
21 I'm just considering that it may need to be broader.

22 DR. MITTHUNE: Thank you.

23 DR. DAUM: Thank you.

24 Before we go to Dr. Goldberg, Dr.
25 Goldenthal, I think there's a little bit of confusion

1 still about accelerated approval. I would like you to
2 just say the sentences you said before so that the
3 remaining committee members can have it straight.
4 What does accelerated approval mean?

5 DR. GOLDENTHAL: Okay. Accelerated approval
6 means that you would have, I guess, a drug development
7 plan in place where a product would be initially
8 approved, receive the accelerated approval based on a
9 surrogate and, at the same time, there would be a
10 confirmatory efficacy trial that was also well
11 controlled and well under way at the time of license
12 application submission.

13 This would mean, again, a committee and FDA
14 would have to review the interim data. That interim
15 data could be used for the accelerated approval. Then
16 we would be very interested in the timing, of course,
17 of the confirmatory trial and when it would be
18 completed in comparison to when the license
19 application was submitted. You can have -- you know,
20 we've heard various scenarios.

21 One thing that was mentioned was, I guess,
22 sort of an early look at CIN 2/3 and then those people
23 might be followed for another year. You might get
24 more follow-up data on other participants in the
25 trial. That was one example of the sort of

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1 accelerated approval. In that case, it was the same
2 endpoint.

3 Usually you think of a different -- when
4 I've seen it used in other context, it's been usually
5 two endpoints, one for accelerated approval and one
6 for the confirmatory trial endpoint which is something
7 different. Perhaps we can work in the CIN 2/3 for
8 both.

9 DR. GEBER: I just wanted to add that maybe
10 a way of thinking of it that the accelerated approval
11 is in a way a preliminary approval and if that were
12 granted, the sponsor would have to then meet their
13 endpoint in the confirmatory trial to keep their
14 approval. If one decided that a persistent infection
15 was an endpoint for a confirmatory trial, or if one
16 were not satisfied for an endpoint for a traditional
17 approval, then that would be a preliminary approval.

18 DR. DAUM: Question about this?

19 DR. FELIX: Procedure.

20 DR. DAUM: Please go ahead.

21 DR. FELIX: If in the confirmatory trial
22 does it have to be a failure to achieve significance
23 or would it -- I'm sorry. Would it have to achieve
24 significance or failure to achieve significance?
25 Would that belie the preliminary approval gain at

1 accelerated?

2 DR. GOLDENTHAL: Certainly we can withdraw
3 approval if the confirmatory trial is a failure, so to
4 speak. In other words, if they don't find a
5 significant result, than we can withdraw the approval.
6 We do have that authority.

7 DR. DAUM: Dixie and Steve, we need to hear
8 from the other half of the table.

9 DR. SNIDER: I think they need to understand
10 the question.

11 DR. DAUM: Right to this point. Go ahead
12 but we're running behind. Go ahead, Dixie, and then
13 Steve.

14 DR. SNIDER: My question is that, if I
15 understand correctly then, under accelerated approval
16 the product would be licensed and available and,
17 therefore, the individuals who participated in the
18 confirmatory trial would have to be informed about the
19 availability of the vaccine and presumably the IRBs
20 would require that is included in the consent form and
21 the IRBs would have to approve such a trial.

22 DR. GOLDENTHAL: Right. That actually
23 speaks to my major concern which is continuing the
24 trial following approval. I don't believe that there
25 is a major issue in continuing a trial during the FDA

1 review of the BLA.

2 As I have said, I think that accelerated
3 approval might buy you a year but it's still got to be
4 -- that's a very good question. Would an IRB concur
5 with, you know, an ongoing placebo-controlled trial
6 following approval. In the U.S. that's pretty
7 unlikely.

8 DR. HILDESHEIM: If I could provide some
9 factual information.

10 DR. DAUM: Tell us who you are and your
11 affiliation.

12 DR. HILDESHEIM: Allan Hildesheim with the
13 National Cancer Institute. If we did any interim
14 analysis to submit to the FDA, we would have to
15 present it to our IRB data and safety monitoring
16 board.

17 We've discussed this and it's clear that any
18 trial that had early CIN 2/3 as an accelerated outcome
19 with confirmatory long-term CIN 2/3 would not happen
20 because we would vaccinate our placebo group at the
21 instant that we saw any evidence of protection against
22 CIN 2/3.

23 DR. DAUM: Other the other hand --

24 DR. HILDESHEIM: Possibly even persistent
25 infection.

1 DR. DAUM: On the other hand, if the first
2 basis for interim approval were some viral marker like
3 viral persistence and there was an indication for
4 viral persistence and the trial were ongoing to look
5 at CIN 2/3 or cervical cancer, that trial wouldn't
6 necessarily have to be aborted because the vaccine
7 would be available for prevention of viral infection.

8 IRB would certainly have to address that and
9 it's hard to know how it would come out. It's not as
10 clear as the example you gave where it's very clear an
11 IRB shouldn't go along with it if they were willing to
12 even.

13 DR. HILDESHEIM: You are correct, it's more
14 murky. However, my sense from the discussions I've
15 had with IRB and DSMB members for our trial is that if
16 we showed something was protected against persistent
17 infection for a reasonable amount of time, that we may
18 not have to abort the trial but we would be required
19 ethnically to inform all of the women.

20 If they wanted, they could withdraw from the
21 trial. In effect, any follow-up data after that would
22 be highly biased by who stayed and decided not to stay
23 in the trial.

24 DR. DAUM: Perhaps. I think that's very
25 helpful. I think we understand what accelerated

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1 approval means and I'm really anxious to hear from
2 this side of the table so let's go on.

3 DR. GOLDBERG: I'm not sure I know anymore
4 but I believe there can be a well-designed trial for
5 vaccine efficacy based on the CIN 2/3 or worse
6 including any cases of cervical cancer that would be
7 included in that endpoint.

8 With that said, I do believe you have to
9 monitor for persistent HPV and the length of the
10 interval has to be studied. I guess from everything
11 we've heard so far, probably a year is the interval.

12 What I would suggest as an interim analysis
13 for CIN 2/3 efficacy requiring that persistent -- that
14 the endpoint is supported at that interim analysis if
15 there was a recommendation to stop the trial early
16 with the persistent HPV also showing efficacy.

17 I believe that we should be studying this in
18 high-risk populations as well. I think there should
19 be some stratification and HPV positive at entry
20 should be retained as a stratum file so that you will
21 have some information on possibly higher risk women.

22 The length of the study is an issue. It
23 could be a much longer study than was anticipated, but
24 I don't believe that even if we did a vaccine efficacy
25 trial with persistence as the endpoint that we would

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1 ever be able to complete a confirmatory trial.

2 I think we have to make the effort to expand
3 both enrollment initially and lengthening the follow-
4 up but having a carefully planned interim analysis or
5 interim analyses based on the best available planning
6 mechanism that you can put in place.

7 I also think that there needs to be a
8 mechanism in place for the long-term follow-up for the
9 occurrence of untoward events as well as cancer. You
10 also during the trial should be monitoring for other
11 types of CIN 2/3 and/or cervical cancer associated
12 with other types of HPV than just 16 and 18 to be able
13 to access the impact of this on that.

14 DR. GOLDENTHAL: Could you just clarify are
15 you advocating CIN 2/3 for traditional approval?

16 DR. GOLDBERG: Traditional approval.

17 DR. GOLDENTHAL: Okay.

18 DR. GOLDBERG: I don't believe accelerated
19 approval is really possible here. But I do believe
20 that if the trial were well designed and the results
21 compelling somewhere during that trial, there could be
22 an early stopping but there still needs to be follow-
23 up for safety.

24 DR. DAUM: Thank you, Dr. Goldberg.

25 Dr. Fleming.

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1 DR. FLEMING: Thank you. Clearly the
2 prevention of cervical cancer is a critically
3 important public health problem and that leads to an
4 obvious need for effective, responsible, and timely
5 evaluation of various vaccines here for targeting the
6 risk or for targeting the reduction and the risk of
7 cervical cancer.

8 However, the use of surrogates has always
9 raised complex issues. There is clearly a tradeoff
10 when we're using surrogates between the timeliness and
11 the reliability of conclusions. In this specific
12 setting what we have in hand is strong evidence that
13 HPV infection is a necessary factor.

14 But there is significant uncertainty from
15 the information we have at this point regarding
16 whether reduction in various virologic, cytologic, and
17 histologic markers and what duration of effects on
18 those markers translates into being reasonably likely
19 to predict benefit which is the condition put forward
20 before us by the FDA.

21 To me this leads us to the wisdom that Steve
22 Kohl had pointed out yesterday, "When in doubt, be
23 cautious." I think there is a lot of doubt in this
24 setting. I think there is additional reasons to be
25 cautious. Dr. Fisher pointed out how broadly this

1 vaccine is going to be used. To my way of thinking,
2 that does mean this is a setting where we have to be
3 cautious.

4 I'm also concerned that the trials that lead
5 to the initial approvals have a particular burden to
6 be well designed. It's going to be extremely
7 difficult in the future. You won't be looking at
8 future vaccines addressed through placebo-controlled
9 trials. Inferior trials will be even that much more
10 problematic.

11 All of this leads me to being very cautious.
12 My sense is from what we've heard the marker that has
13 the strongest evidence for reliability, even though
14 it, too, is not fully reliable, is CIN 2/3 and, in
15 particular, CIN 3.

16 My sense here, as I think through the two
17 stages, Bob, in this accelerated approval leading to
18 full approval, ultimately the full approval from my
19 perspective needs to have considerable evidence that
20 we're influencing CIN 2/3 in two ways here. One is
21 relative to the targeted types of HPV 16 and 18.

22 I think we need to be ruling out 33 or 50
23 percent reductions. We need to have sufficient
24 evidence that we have something on the order of an 80
25 percent reduction that we can rule out 33 to 50

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1 percent reductions. Relative to untargeted types, I
2 would argue that we need to have evidence that over
3 all we're seeing a reduction in CIN 2/3.

4 Ultimately the data that we would have in
5 hand in the final approval, I think, has to address
6 all of the dimensions of strength of evidence, breath
7 of effect, and durability of effect.

8 Now, working backwards could we do an
9 accelerated approval? I think this is very
10 controversial. I think there is a potential here for
11 doing an accelerated approval.

12 Just to give you a sense of what I'm
13 thinking, the type of trial that I think can address
14 what I would think we would need for an accelerated
15 and for full approval is one that might only involve
16 -- I say only in contrast to what would be in some
17 settings even bigger trials, 10,000 to 15,000
18 participants in a two-arm trial where they would take
19 a year of accrual and about three years of follow-up
20 to get what I'm getting at here for the accelerated
21 approval target and an additional two to three years
22 of follow-up for the full approval, essentially what
23 could be the accelerated approval.

24 If we had significant evidence of a
25 reduction in targeted HPV 16 to 18 type CIN 2/3, that

1 would take on the order of 20 to 25 specific cases.
2 The problem with that is what we may be seeing with
3 that is simply the ability of the vaccine to reduce
4 this risk of progression to CIN 2/3 in the rapid
5 progressors which may not represent a more global
6 effect.

7 For that reason I would strongly support
8 that there would be a dual endpoint in the accelerated
9 approval that would be based on persistent infection,
10 specifically persistent HPV 16/18 infection.

11 I'm not comfortable at this moment, though,
12 defining over what interval. I think there is a lot
13 that is unknown, although the good news is in the
14 course of finalizing the design and implementing these
15 trials, there will be some additional time to tap into
16 natural history data.

17 What I would specifically focus on here is
18 getting additional data from prospective cohorts that
19 allows us to follow up incident cases that are going
20 to allow us to understand more clearly what will be
21 the time of persistent infection as well as
22 potentially viral loads. This could be multi-variate.

23 What is the duration of persistent infection
24 and level of viral burden that translates into fairly
25 reliable evidence that when these markers are

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1 achieved, there is going to be a high level of risk of
2 progression of CIN 2/3.

3 The reason I want this as part of the
4 accelerated approval evidence is that if an
5 accelerated approval is going to be based on 25 cases
6 relating to CIN 2/3 which is all it takes to rule out
7 quality when you have an 80 percent reduction, I want
8 to have additional evidence to give me a sense that
9 when I'm going to get more durable evidence later on
10 about more global effects on CIN 2/3, that this is
11 going to be achieved and that is where I think the
12 added data on persistent infection as a co-marker for
13 accelerated approval is complimentary in its insight.

14 What I haven't mentioned is there's a third
15 dimension I would ask for to be explored in the
16 accelerated approval. In addition to persistent
17 infection where you are going to define much better
18 than we can today exactly what that is after you
19 follow these incident cohorts, I would like to see the
20 CIN 2/3, HPV 16/18.

21 I would also like to see consideration of
22 need for reduction in invasive therapies because that
23 is, in fact, part of the tangible benefit that is
24 going to be achieved here.

25 Where I would define invasive therapy,

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1 certainly what I'm thinking are of, for example, what
2 typically would be clinical care when you have a CIN
3 2/3 infection, diagnostic decisional procedures,
4 electro-loop excisions, for example.

5 Interventions which by their very nature
6 have such clinical importance that it exceeds the cost
7 inconvenience and toxicities and side effects of the
8 very intervention, i.e., the vaccine you're going to
9 be delivering to prevent these. They have to be
10 significant events.

11 Now, with this as an accelerated approval,
12 what we don't have, just to repeat what I said
13 earlier, in my view is adequate insight about strength
14 of evidence, breathe of effect, and duration of
15 effect.

16 Ultimately this trial would need to continue
17 and I'm guessing to approximately a six-year median
18 follow-up point to be able to have sufficient evidence
19 to rule out a 33 to 50 percent reduction, that we have
20 even a better effect than that.

21 If we have an 80 percent true reduction,
22 it's going to take 40 to 60 events to do this. If we
23 have at least an 80 percent reduction on targeted HPV
24 16 to 18 based on Karen's projections, that's going to
25 translate into about a 50 percent global reduction.

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1 At the same time this trial is going to be
2 powered to rule out no reduction. My standard for
3 untargeted CIN 2/3 is to at least conclude that you
4 are achieving this roughly 50 percent reduction ruling
5 out no reduction.

6 But for targeted 16/18 I want to see an 80
7 percent reduction ruling out 33 to 50 percent combined
8 with the additional evidence that invasive
9 interventions are also being reduced.

10 Final comment. Is this doable? My sense is
11 this is a strategy of about a 10,000 to 15,000 person
12 trial. We're going to be about four years into this
13 trial when we would have this information that I
14 outlined for the accelerated approval. We're still
15 about three years away from having the final data.

16 There will be certainly a lag time of
17 approximately a year from the time the data are
18 essentially realized and when they would be analyzed,
19 presented, and reviewed for regulatory approval which
20 essentially would mean if at that point the vaccine
21 was now available for potential access to the control
22 arm, there could be some cross-ins.

23 This gets to, if I don't call it a flaw, a
24 risk of accelerated approval and it's been
25 acknowledged here. If you have an accelerated

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1 approval, does this truly compromise your ability to
2 answer the question of interest. If it does, then I
3 don't think the accelerated approval is acceptable
4 because I think we need to get the answers here for
5 the full approval.

6 On the other hand if the judgment is this is
7 late enough in the process that any crossing in or
8 lack of adherence to the control intervention would
9 only in a minor way dilute this assessment, then I
10 would consider it to be acceptable.

11 I'll just note here I acknowledge my NCI
12 colleagues as they point out the ethical dilemmas.
13 I've had this ethical dilemma for a long time as we've
14 implemented accelerated approval in HIV settings and
15 oncology settings.

16 Is it ethical to say I have enough evidence
17 to bring forth to regulatory authorities approval of
18 a new intervention and, yet, I'm still going to enter
19 or follow people in a controlled trial to be able to
20 get at what we recognize to be the ultimate answer
21 that we know we have to get. That's a dilemma that I
22 think all of us have to face.

23 But if in our judgement it is ethical, and
24 we can adequately maintain adherence, then I think it
25 is appropriate to consider this accelerated approval

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1 and this strategy so long as we're insured that this
2 six to seven-year answer is going to be achievable.

3 DR. DAUM: Thank you, Dr. Fleming.

4 Dr. Sheets.

5 DR. SHEETS: Can I say I agree with
6 everything you said?

7 DR. FLEMING: You sure can. The committee
8 would be grateful and so would everyone else.

9 DR. SHEETS: I find the constraint in the
10 argument of Dr. Fleming to be the ethical
11 consideration of early termination or accelerated
12 approval. Although the trial that he outlines and
13 others have outlined ahead of him is probably doable,
14 I think you would get to the point where clinically
15 speaking it would be very difficult to continue on
16 with the placebo arm.

17 I believe that the endpoint is CIN 2/3,
18 although I would caution that we should continue to
19 collect data on cytology, as was pointed out
20 previously, because we are assuming here that
21 colposcopy as the gold standard has no downsides and
22 that's not true by any means.

23 As much as we would like to say that we are
24 experts at this and we are perfect, we're not. The
25 sensitivity and specificity of colposcopy leaves

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1 something to be desired. I think we need to look at
2 the endpoint of a high-risk cytology and histology
3 together.

4 People who have colposcopically negative yet
5 persistent high-grade abnormalities on PAP smears will
6 in excisional data have high-grade histology. We just
7 missed the lesion so we have to keep that in
8 consideration as we go forward with the trial that you
9 might outline.

10 I would advocate also to approach, as has
11 been said before, high-risk women and try to endeavor
12 to try to keep these trials demographically
13 representative of what the future may be very soon in
14 America and certainly include high-risk groups within
15 that not only in terms of ethnic groups but
16 socioeconomic groups that are at greater risk for the
17 development of high-grade precancer and invasive
18 disease with or without screen being present in those
19 communities.

20 I do think that safety data, as has been
21 pointed out before, is very important. Although we
22 are using recompetent material here that represents
23 what is probably exposed to a woman in general
24 transvaginally, we are giving it now systemically in
25 certain a larger dose than it has ever been inoculated

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1 into someone before or vaccinated to someone before.
2 I do think it's important to continue on with rigorous
3 safety controls in regards to these trials.

4 I'm not a clinical trialist and I won't tell
5 you how to do that, but I think it's important to
6 bring that data forward because in America although
7 cervical cancer continues to be persistent, we are not
8 going to impact on that cervical invasive rate, as has
9 been pointed out, for 10 to 20, maybe longer years.
10 In the interim the safety data is very important for
11 these women who have been given this vaccination.

12 That's all I have to say. I would vote for
13 only accelerated approval if it does not impact on the
14 placebo group for the CIN 2/3 outcome. In regards to
15 labeling, I think it might be premature but it would
16 be for the prevention of persistence of high-risk
17 infection and also CIN 2/3.

18 DR. DAUM: What was your interim endpoint?

19 DR. SHEETS: I would use CIN 2/3 as the
20 interim endpoint with persistence of viral high-risk
21 oncogenic type of analysis like Dr. Fleming has
22 pointed out with the final endpoint being CIN 2/3.

23 DR. DAUM: Thank you very much.

24 Dr. Unger.

25 DR. UNGER: I think that this is a

1 nontraditional vaccine and probably for that reason I
2 think it's very important that we are cautious. For
3 that reason I feel that this is our chance to really
4 understand what's happening with this virus in a
5 natural history setting so the studies have to be able
6 to help us understand what we're preventing.

7 I, therefore, feel that we need a CIN 2/3
8 histology as an endpoint. I agree that the study has
9 to be designed to help us understand what that CIN 2/3
10 endpoint means in terms of viral persistence of all
11 the types and immune response.

12 The trial does need to be conducted in
13 appropriate populations. I really don't see a public
14 health imperative to do an accelerated approval. The
15 package as far as what the recommendation would be, I
16 think that we only -- we have to stick with what we
17 know and what we've shown.

18 If we end up approving it based on
19 prevention of persistent infection, that's how it's
20 labeled and we can say what we think that means.
21 Until we show something else, I think it's ill-advised
22 to label it as showing something we haven't
23 demonstrated.

24 DR. DAUM: Thank you very much.

25 Dr. Wilkinson.

1 DR. WILKINSON: First I would like to
2 congratulate all involved in this commendable meeting
3 on prevention of cervical neoplasia, a very important
4 issue in women's health. I encourage accelerated
5 approval considering the evidence at hand and the
6 importance of the issue that we're dealing with.

7 I would favor an accelerated approval study
8 format with the CIN 1, CIN 2, or CIN 3 as the
9 accelerated interim and confirmatory points
10 considering that CIN lesion is the usual source of the
11 HPV infection and that CIN 3 lesions rarely regress.
12 I would also make emphasis that cytology and HPV
13 testing need to be applied in this process and safety
14 net issues need to be addressed. Thank you.

15 DR. DAUM: We thank you, sir.

16 Dr. Felix.

17 DR. FELIX: I will make first a comment. I
18 think one of the things that we saw presented were
19 power calculations. Eventually it won't make a
20 difference because if their studies are
21 inappropriately powered they will not reach
22 statistical significance.

23 But I will say that the numbers that I've
24 heard in the power calculations look to me to be in
25 error because of the studies examining or the studies

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1 that were used to determine that were lacking in
2 taking into consideration incident disease.

3 I think the preponderance of data on
4 persistent HPV is robust enough to use it as a primary
5 endpoint. I think that a negative predictive value of
6 nonpersistent HPV is very robust for a prediction of
7 CIN 2/3.

8 I would favor using that as an endpoint or
9 a co-endpoint. I would favor only accelerated
10 approval once. If for primary endpoint for
11 accelerated approval, I would chose persistent HPV at
12 a minimum of one-year interval.

13 But I would favor only granting accelerated
14 approval if FDA is aware that there is a complete
15 maturation of the data for the confirmatory process
16 already delivered, and that was very nicely stated
17 would reduce the interval by one year.

18 The secondary endpoint for the confirmatory
19 trial I would consider CIN 2/3 with a co-endpoint of
20 cytology because, again, we don't know what a vaccine
21 could potentially do to the reduction or change of
22 predicted ability of cytology once a patient has a
23 reduced inoculum. I hope that that data would come
24 out.

25 As far as the labeling, for the preliminary

1 approval I would label it, if effective, a reduction
2 of HPV, a persistent infection by HPV that has been
3 associated with development of precursor cervical
4 cancer lesions and, if confirmed by the secondary
5 endpoint, a prevention of cervical cancer precursor
6 lesions.

7 DR. DAUM: Thank you very kindly.

8 Dr. Freeman.

9 DR. FREEMAN: I'd like to start with
10 complimenting the NIH, NCI, and the industry and many
11 others not here who have contributed so much to this
12 important problem of HPV.

13 After giving this careful consideration, I
14 feel that the traditional approach with CIN 2/3 as an
15 endpoint is the safest in this particular situation
16 having been involved and actually chaired the data
17 monitoring committee.

18 I understand the complexity of how data
19 monitoring committees can evaluate data and decide to
20 make decisions for early termination. It's not a
21 trivial matter and I would emphasize the data
22 monitoring committee needs to be an independent
23 committee totally and the principal investigator
24 should not be involved in these decisions.

25 The reason that I favor this as an endpoint

1 is this is an important decision here that will affect
2 many millions of lives. We don't know the outcome.

3 There have been randomized trials, and I can
4 think of one in particular recently in lung cancer
5 where a product was given to patients with lung cancer
6 to try to prevent secondary lung cancer where, in
7 fact, it turned out that the treatment was worse and
8 more patients were dying in the treatment.

9 It was a subset of patients who continued to
10 smoke as it turned out. It was very, very good
11 preliminary lab data and clinical data to support this
12 clinical trial. But that is one of the reasons I
13 think that we need to be especially cautious with a
14 study that can impact so much on patients' safety and
15 their outcome.

16 However, I would say that the virologic,
17 immunologic studies are very important and other
18 studies. For example, we talk about mucosal immunity
19 and factors in the vagina that could impact on
20 infection.

21 For example, women in certain countries are
22 prone to use vaginal medications more frequently than
23 in others. Particularly if you're doing a study in
24 different locations, these factors could possibly
25 impact on the infection. We need to study these as

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1 well as part of the design of the clinical trials.

2 I would use the CIN 2/3 as an endpoint that
3 both men and women will understand who will be
4 receiving the vaccine. Eventually men possibly in
5 other trials. Also that the physicians that have to
6 take care of these patients will understand the
7 significance of the trial and the endpoints.

8 Also I am concerned that if you give an
9 accelerated approval, the information that's on the
10 label may very well influence what happens to the
11 definitive trial.

12 Obviously informed consents would have to be
13 changed based on that your control arms may be
14 affected, particularly if patients have not been fully
15 entered and followed for enough time. The definitive
16 answers here, or the most proximal answers to the real
17 question which is whether the vaccine actually
18 prevents cancer may never come to us. I think that is
19 particularly important.

20 DR. DAUM: Thank you very kindly.

21 DR. GREENE: Thank you. A few comments.
22 One is the idea that even a perfectly effective and
23 perfectly administered vaccine could possibly
24 eliminate all cervical cancer is somewhat naive. I
25 would say it's comparable to expecting the elimination

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1 of cigarette smoking to eliminate all lung cancer.
2 Nonetheless, it would be desirable if no one ever
3 smoked cigarettes. I think there is a certain analogy
4 there.

5 Next is a question that came up earlier in
6 the discussion. What is the number we need to treat
7 with a vaccine in order to eliminate one case of
8 cancer? The number needed to treat, of course, is one
9 over the absolute risk reduction.

10 In this case we don't know what the absolute
11 risk reduction is so that we can't a priori calculate
12 what the number needed to treat is. It may be that
13 this kind of a trial might help to give us some notion
14 as to what the number needed to treat is.

15 But it should be fair to people interested
16 in vaccines that the number needed to treat could be
17 very large to avoid one very serious outcome.
18 Certainly that's true for hepatitis B.

19 It would be true for the number needed to
20 treat with varicella vaccines to avoid one death from
21 varicella pneumonia so that a very high number needed
22 to treat I think would still be an acceptable
23 indication for vaccine.

24 Next is that to me the most important point
25 that we don't understand yet is the durability of a

1 vaccine affect and this has very important
2 implications in terms of who and when you would
3 suggest to receive the vaccine. Who should the
4 recipients of the vaccine be?

5 In theory, if the immunity was life long,
6 then the appropriate recipients would be children at
7 birth because that way you could be 100 percent
8 confident that all persons would be protected at the
9 time of first intercourse.

10 However, if the vaccine effect wans after 10
11 years, you would wind up with no net reduction in the
12 incidence of infection so that we definitely need to
13 know what the duration of the effect is in order to
14 know who to treat with the vaccine.

15 The question of identifying "high-risk
16 population" is extremely difficult. Women who are
17 celibate life long basically do not get cervical
18 cancer. Everyone else is "at higher risk."

19 Among those people you can identify people
20 who are even at further greater risk on the basis of
21 age at first intercourse and total life time number of
22 partners. Women, for example, who are commercial sex
23 workers have ultimately the highest risk next maybe to
24 persons who are immunosuppressed, HIV, transplant
25 recipients, etc.

1 It would be difficult for me to imagine
2 asking parents to bring in their girls for
3 immunization if they expected their daughters to have
4 a very young age at first intercourse or to have a
5 very large number of sexual partners life time. I
6 would think that would pose some difficulties. As the
7 father of a 16-year-old daughter, I'm particularly
8 sensitive about this issue.

9 I'm not sure who we should label, how the
10 vaccine would be labeled in terms of who the vaccinees
11 should be and who should the targeted population be.

12 Finally, with respect to the definition of
13 persistent infection, it's quite clear from the data
14 that is already available in the literature, Woodman's
15 paper and Lancet, Hoe and Burk's paper in the New
16 England Journal of Medicine that two cultures
17 separated by less than 12 months really describe only
18 incident infection and not persistent infection.

19 Not cultures but PCR assays so that you
20 would need -- it would seem to me that you would need
21 to have two positive assays at least a year apart to
22 define a persistent infection.

23 Finally, I am persuaded by the discussions
24 that I've heard from the past two days as well as Dr.
25 Goldenthal's assessment that the difference between

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1 accelerated approval and final approval might be 12
2 months.

3 I am persuaded from that, as well as the
4 difficulties that have been acknowledged with
5 attempting to complete a definitive trial in the wake
6 of an accelerated approval, that the accelerated
7 approval mechanism is not appropriate for this
8 vaccine. My recommendation would be that the standard
9 approval mechanism be used and that the endpoint be
10 CIN 2/3.

11 DR. DAUM: And I thank you for your very
12 cogent comments.

13 Dr. Pagliusi, please.

14 DR. PAGLIUSI: I'd like to thank the FDA for
15 the opportunity to participate in this meeting first.

16 Secondly, I would like to express our
17 respect to all the scientific community who worked on
18 the development of these vaccines and brought this
19 field so far.

20 Now, at this stage we believe that cervical
21 cancer is not a visible endpoint and that an
22 intermediate endpoint should be considered. We would
23 favor CIN 2 and 3 as the most appropriate endpoint.

24 However, if trials should take longer than
25 expected, infection at endpoint would be a surrogate

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1 endpoint to consider only if a sustained protection is
2 proven because from the public health point of view,
3 a vaccine that should be boosted every year or every
4 second year would be a challenge for coverage and
5 compliance and may not be useful at all.

6 In this sense the laboratory wishes to
7 accelerate the vaccine development and consistent with
8 this line we would welcome the accelerated approval
9 but provided that robust data is created to support
10 long-term duration of protection and that the
11 persistent infection is well correlated with CIN 2 and
12 3. We would favor the one-year interval between PCR
13 positive points.

14 DR. DAUM: Thank you very much.

15 As a penultimate speaker, Dr. Decker.

16 DR. DECKER: This vaccine is an exciting
17 prospect. This has been a fascinating discussion.
18 Prevention of ICC cervical carcinoma is a major public
19 health goal so the stakes are high, as are the
20 penalties for missed steps.

21 Based on our presentations and discussions,
22 I conclude that first there is not presently the
23 necessary proof regarding the effect on cervical
24 carcinoma of vaccine induced changes in virologic or
25 cytologic endpoints. As much as we think they're

1 correlated, there is clearly some uncertainty as to
2 what the effect on ICC would be are changes in those
3 prior measures.

4 Secondly, a study endpoint of cervical
5 carcinoma itself is infeasible for multiple reasons.

6 Third, as CIN 1 is not a clearly defined
7 homogenous group, it's use as a study endpoint would
8 be problematic.

9 Fourth, it appears that the study using CIN
10 2/3 as the primary endpoint could be conducted within
11 time frames and expenses that are commensurate with
12 other modern vaccine efficacy trials.

13 Finally, my own observation, I believe that
14 licensure of a vaccine is likely to lead to widespread
15 use irrespective of license indication. This has
16 implications regarding the need for high confidence
17 regarding the outcome of confirmatory studies to
18 reduce the risk that a widely used vaccine would later
19 be shown to be poorly effective.

20 At the same time, concern regarding the
21 ability to conduct these confirmatory studies, and
22 moreover the need for complete safety data in both
23 males and females before any licensure because it
24 seems to me that any rational use of such vaccine
25 would target both males and females such as we do with

1 rubella vaccine.

2 Accordingly, I would recommend that the
3 primary endpoint should be efficacy against CIN 2/3.
4 The study should incorporate secondary or
5 observational objectives regarding virological and
6 cytological outcomes so that we can improve our
7 understanding of the relationships between these
8 outcomes and CIN 2/3, and perhaps allow for simpler
9 studies subsequently.

10 Similarly with Dr. Katz, I would encourage
11 the inclusion of nested substudies to explore related
12 epidemiologic and clinical questions. The study
13 design should not be predicated on a plan for
14 accelerated approval but a design such as I have just
15 described would permit reconsideration of accelerated
16 approval should findings during the course of the
17 study warrant that reconsideration.

18 Finally, the license indication should be
19 based on the outcomes proven in the study which should
20 also explain the basis for a belief that these
21 outcomes are relevant to the prevention of cervical
22 carcinoma.

23 DR. DAUM: Thank you. To bring this
24 discussion to a close before I forget to say it, I
25 would like to really commend all members of the

1 committee and members of the sponsors who presented
2 data to us and, of course, our FDA colleagues.

3 I think this has been a very wonderful
4 discussion. I think the committee has transcended
5 their usual degree of excellence by having a very
6 lively debate and consideration of all points of view.

7 Having said that, I will very briefly give
8 you mine. I think that one of the things we haven't
9 said a lot about is that if we have a potential
10 preventive strategy to stop a disease like cancer that
11 we ought to do everything in our power to ensure -- I
12 think everyone in this room would agree with this --
13 to ensure that it be developed to get the definitive
14 answer of does it or doesn't it prevent this horrible
15 disease as quickly as we possibly can.

16 Having said that, I favor an accelerated
17 approval strategy but only if things can be put into
18 place during that. First of all, what persuades me to
19 be in favor of it is Dr. Goldenthal's notion that we
20 might be able to get a confidently effective vaccine
21 to the public a year earlier. I am sort of shooting
22 for that.

23 It would have to be done predicated on
24 something in place to definitively answer the question
25 about an important endpoint. I agree with everybody

1 else that CIN 2/3 is a reasonable surrogate for the
2 definitive endpoint.

3 I think viral persistence were it to be
4 shown could be the interim endpoint. I don't know
5 what the exact definition is. We've heard many
6 different attempts at it. For lack of a better one,
7 I think I would accept the one-year cut off as a
8 definition of viral persistence.

9 I would not favor interim approval if it
10 compromised gathering of appropriate safety data, or
11 if in the views of the people responsible for the
12 study design compromise the integrity of the study to
13 get to the definitive endpoint.

14 In that circumstance I would rather let the
15 year pass because I would not want uncertainty or
16 erosion of public confidence once it was decided this
17 vaccine were good enough for general public use.

18 I, like others, have commented, particularly
19 on this side of the table, am very excited about what
20 I've heard here in terms of a prospect of getting a
21 preventive measure like this out. I would like to
22 encourage everybody who is working on this problem to
23 move things forward as fast as they possibly can.

24 I think that brings this discussion to a
25 conclusion. Before anybody moves, there are two items

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1 of importance to deal with. One is we have a minor
2 and very quick presentation to make. It will take
3 about 10 or 15 seconds to walk the presentation over.
4 Another two or three to gather it.

5 This is your moment in the sun here, Ms.
6 Cherry. Nancy, on behalf of the agency, the
7 committee, and I think really everybody else in this
8 room if I could just extrapolate for a moment, there
9 is only one Nancy Cherry, folks, in this universe and
10 she cannot be replaced and will be missed sorely.
11 Thank you so much.

12 MS. CHERRY: Thanks to all of you. I was
13 going to wait until the end of the closed session
14 today to say goodbye to my committee because it's been
15 such an honor and a privilege to work with them.
16 Those are hackneyed words, I know, but I really,
17 really mean them.

18 I've taken this job probably more
19 seriously than I should have and more personally than
20 I should have and I've never gotten over my feeling
21 that a kid would have of being totally awed by the
22 group I'm working with. Not just your reputations,
23 not just the importance of what you're doing, but also
24 how good the people are. How good all of you are.

25 It took a lot of thinking to decide when to

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1 announce that I was ready to retire and you all are
2 certainly making it difficult today.

3 DR. DAUM: Maybe you'll reconsider.

4 MS. CHERRY: Thank you all.

5 DR. DAUM: Now, before everyone starts
6 milling around, I would like to briefly take a line of
7 demarcation here from Dr. Goldberg over and just ask
8 the troops whether you would like to break for lunch
9 or whether you would like to continue working through.
10 Break for lunch? Work through? Okay. We will then
11 take a 10-minute pause, let the room clear, potty
12 break, etc., and we'll reassemble with the review of
13 the lab.

14 (Whereupon, at 12:24 p.m. off the record
15 until 12:43 p.m.)

16 DR. DAUM: Okay. Welcome back everyone,
17 committee members, FDA folks. This is an open session
18 on the briefing on activities in the Laboratory of
19 Bacterial Toxins. We are going to try and complete
20 this in a succinct but thorough style and begin by
21 calling on Dr. Walker.

22 Did I see him? There he is. Thank you, Dr.
23 Walker. Welcome. He will talk to us about the
24 organizational structure and overview of research and
25 regulatory responsibilities in the Division of

1 Bacterial Parasitic and Allergenic Products.

2 Dr. Walker.

3 DR. WALKER: Thank you. Good afternoon.
4 Hopefully everybody can hear me now.

5 In a few minutes you're going to hear
6 presentations of the research of Dr. Vann and Dr.
7 Schmitt. For this reason I've been asked to give a
8 little introduction to their presentations by giving
9 you an overview of the Division of Bacterial,
10 Parasitic, and Allergenic Products.

11 I'll do that in two ways. First, I'll talk
12 about the functions of the division and then I'll talk
13 a little bit about the organization of the division to
14 meet these functions.

15 Very briefly, our mission of functions is to
16 assure safe and effective products for control of
17 bacterial, parasitic, and allergenic agents affecting
18 human health. This involves a number of activities by
19 the people in the division. One of those activities
20 is research. The other is review.

21 Something I might mention about putting
22 these two together, it's sometimes hard for these
23 people to manage their schedules because things coming
24 in for review are not always something that somebody
25 can plan for so this creates a scheduling problem. As

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1 you'll see when you hear the presentations this
2 afternoon, these people do get the work done anyway.

3 In addition to the review, there's post-
4 licensure surveillance with the things that it
5 involves like inspections, log-release testing, and
6 review of label and promotional activities. Then we
7 continue to consult with outside organizations like
8 WHO and others that are dealing with problems that are
9 pertinent to the FDA.

10 I just want to show this to illustrate the
11 involvement of the FDA research and reviewers in the
12 lifetime of a product. As you can see here, the
13 important take-home message from this slide is not all
14 the individual components under each section of the
15 development of a product, but the fact that there's
16 activities that go on under each section of the
17 development of the product.

18 Like here in very early stages meeting with
19 sponsors, providing some guidance, review of original
20 submission and subsequent amendments, technical advice
21 for product and assay development, review of product
22 manufacturing data, determination of product specs,
23 and, of course, continued discussion with sponsors.

24 I don't want to belabor this since we're
25 moving along with regards to time but, as you can see,

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1 after license activities there is present the product
2 to the advisory committee, continue to have dialogue
3 with the sponsors, and continue to evaluate the
4 products and review the procedures that are being used
5 in manufacturing and so forth.

6 The point, like I said, that comes out of
7 this is once a product is licensed, the story is not
8 over. The job continues. Post-licensure we still
9 have to review biological deviation reports from
10 industry, participate in inspection of licensed
11 products, view post-approval commitments, so forth.
12 It's a long-term ongoing process.

13 To make the challenge even greater in
14 dealing with all these products, there's a tremendous
15 variety of products that research and reviewers have
16 to deal with. You can see by looking at this figure
17 about new and improved products that might be possible
18 in the next 10 years.

19 There are respiratory pathogens dealing all
20 the way from life-threatening diseases to those that
21 cause ear infections, sexually transmitted pathogens,
22 diarrhea-causing pathogens like campylobacter and so
23 forth, and other mucosally trafficking pathogens like
24 salmonella, heliobacter, and so forth.

25 There's quite a variety of pathogens, most

1 of these mucosal pathogens that are shown on this
2 slide. Also we need to think about pathogens that are
3 not necessarily mucosal like those that are like
4 materia, lyme disease that are encountered by
5 penetrating inoculation.

6 And then something that is, of course, is
7 very relevant these days, special pathogens,
8 biological terrorism type agents like franciscella
9 santhrasious, clostridium botulinum, franciscella
10 tularendous, and arensia peskas.

11 In addition to these pathogens, we also have
12 products, the allergenic antigens dealing with latex
13 antigens, cockroach, and various plant antigens, and
14 skin test antigens. I'm just trying to give you the
15 picture that there is a variety of types of products
16 that our people have to be able to deal with over the
17 next couple of years.

18 To meet these challenges the Division of
19 Bacterial, Parasitic, and Allergenic Products is
20 divided into eight laboratories. There's the
21 immediate Office of the Director with myself. I have
22 an excellent deputy director Carolyn Deal.

23 Carolyn and I are supported by people who
24 are regulatory and administrative staffs. We work
25 together to help all these people in the various

1 laboratories accomplish the jobs that they have to do.

2 We have eight laboratories. The Laboratory
3 of Respiratory and Special Pathogens, Laboratory of
4 Bacterial Toxins, which you'll be hearing from today,
5 Laboratory of Mycobacterial Diseases and Cellular
6 Immunology, Laboratory of Methods Development and
7 Quality Control, Laboratory of Immunobiochemistry
8 which is allergenic products, Laboratory of
9 Biophysics, Laboratory of Sexually Transmitted
10 Diseases, and Laboratory of Bacterial Polysaccharides.

11 If you look at these laboratory names,
12 you'll see that they are identified by the types of
13 pathogens and types of approaches they use. I think
14 it is also important to realize that the talents and
15 the resources that are present in these different
16 laboratories we brought together on certain focus
17 areas.

18 These are some of the focus areas that we're
19 currently dealing with in our division. One of those
20 is standardization of assay methods for bacterial,
21 parasitic, and allergenic products. Also a large
22 group is focusing on pertussis and other toximediated
23 diseases. You'll hear a little bit of that in just a
24 few minutes. Mycobacterial and other intercellular
25 parasites.

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1 It was mentioned this morning how important
2 mucosal immunization is and how much we need to know
3 about that. We've got work going studying mucosal
4 pathogenesis and immunization, products to combat
5 bioterrorism. We also have a very active group
6 dealing with allogenic products.

7 What I'm trying to show in this slide on the
8 screen now is that you can take those laboratories and
9 those focus areas and sort of think of it in terms of
10 a matrix. You can just see how we pull our resources
11 together to accomplish things.

12 All of the laboratory names are shown across
13 the top. I've abbreviated some of them just to make
14 it easier to read. The various focus programs are
15 shown going vertically.

16 If you look at assay standardization, that's
17 something that involves everybody, all the
18 laboratories to some degree or another. Pertussis and
19 toxinmediated diseases involves work from the
20 Laboratory of Methods Development and Quality Control,
21 as well as biophysics, toxins, and the respiratory and
22 special pathogens groups.

23 Microbacteria is really one laboratory
24 that's dealing with that. Mucosal pathogenesis
25 immunization, one laboratory dealing with that. We

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1 now have six laboratories out of the eight that are
2 dealing with some aspect of bioterrorism agents and
3 two of the laboratories, Biophysics and Laboratory of
4 Immunobiochemistry, they are dealing with allergenic
5 products.

6 I'm going to go very quickly through this.
7 I have identified these laboratories and this will
8 just give you a little bit of flavor of the type of
9 research that is going on. The Laboratory of
10 Biophysics they use various instrumentation such as
11 NMR to characterize biopolymers.

12 Examples are given here. And macromolecular
13 assemblies so they bring a lot of technology that
14 really opens up new doors for some of us in the other
15 sections. They also have computer or simulation
16 methods for collector myogen analysis.

17 Laboratory of Bacterial Toxins, we're not
18 going to say anything about that because you're going
19 to be hearing about their program in just a few
20 minutes. Laboratory of Respiratory and Special
21 Pathogens conducts structure and fluction studies of
22 various toxins and regulation of virulence factors, B.
23 pertussis and B. anthraces.

24 Laboratory of Bacterial Polysaccharides is
25 another rather large laboratory in our division. They

1 characterize immune responses to polysaccharide and
2 conjugate vaccines and work toward standardization of
3 methods for relevant clinical applications and develop
4 physical and chemical methods for improved evaluation
5 of license and experimental vaccines. There's quite
6 a lot of work there to do with the polysaccharide and
7 the conjugate vaccines.

8 Mycobacterial Diseases and Cellular
9 Immunology are evaluating immune responses to
10 intercellular bacteria, mycobacteria and tuberculosis.
11 They are assessing vaccine strategies particularly for
12 tuberculosis.

13 Enterics is looking at pathogenic mechanisms
14 such as invasion mechanisms of campobacteria and
15 shigella, hormonal controls of conococccual pathogens,
16 mucosal immunity that will help us understand not only
17 these but other pathogens infecting mucosal services.

18 The Laboratory of Methods Development and
19 Quality Control, as the name suggest, is one set up to
20 develop, standardize, and evaluate quality control
21 methods for bacterial vaccines and develop and
22 evaluate and apply the serological methods to measure
23 immune responses in vaccine trials.

24 Also an aspect of the overall lab
25 accreditation project the FDA is doing now, people in

1 this laboratory help coordinate the quality assurance
2 activities within our division, provide leadership and
3 initiative to accredit to the CBER Quality Control
4 Testing Laboratories.

5 The final laboratory I want to mention is
6 Laboratory of Immunobiochemistry where they are
7 looking at not only the allergen structure inflections
8 but the immune responses caused by these allergens, as
9 well as ways to modulate these immune responses.

10 As you can see, we have a variety of things
11 going on. We have a lot of talented people. In just
12 a couple of minutes you'll hear from two of them and
13 have a better appreciation for what they are doing.
14 Thank you.

15 DR. DAUM: Thank you very much, Dr. Walker.
16 Are there any comments or questions, concerns? Thank
17 you again. I appreciate your time.

18 I would like to next introduce Dr. Willie
19 Vann in one of two hats that he'll be wearing in the
20 next little while. This hat is as the Director of the
21 Laboratory of Bacterial Toxins, one of the
22 laboratories that Dr. Walker mentioned.

23 When Dr. Vann has concluded his remarks as
24 director of the laboratory, he will then transform
25 into Dr. Vann in charge of his program and tell us a

1 little bit about that. We'll actually have a hiatus
2 in between for committee comment if there is.

3 Dr. Vann, as director of the laboratory tell
4 us what's going on.

5 DR. VANN: The Laboratory of Bacterial
6 Toxins is organized into three sections, Neurotoxin
7 Section, Glycobiology Section, and Corynebacteria
8 Section with three PIs. I'm currently the acting PI
9 for the Neurotoxin Section. We have recently since
10 our review completed the hiring of a new PI, Dr. James
11 Keller for the Neurotoxin Section.

12 This section currently has two post-doctoral
13 fellows and a biologist. They work primarily on
14 clostridial neurotoxins botulinum and tetanus. The
15 Glycobiology Section has currently a post-doctoral
16 fellow and a biologist.

17 This post-doctoral fellow is working on an
18 anti-bioterrorism project with anthrax. The
19 Corynebacteria Section currently has a post-doctoral
20 fellow and a microbiologist, newly hired
21 microbiologist technician. This post-doctoral fellow
22 is also working on an anti-bioterrorism anthrax
23 project.

24 The laboratory has product responsibilities
25 for bacterial toxoid vaccines against botulism,

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1 diphtheria, and tetanus, vaccines containing toxoids
2 as components of polysaccharide conjugate vaccines,
3 and botulinum toxins, active toxins, as therapeutics
4 for diseases involving muscle contractions.

5 Our review responsibilities include review
6 of biological license applications, biological license
7 application supplements, and investigation of drug
8 applications relating to these above products.

9 In addition, we have responsibilities for
10 review of lot release protocols for botulinum toxin,
11 annual and prelicense inspections of manufacturing
12 establishments. We participate in efforts to monitor
13 and improve vaccine safety and potency. We evaluate
14 manufacturing deviations reported to CBER. In
15 addition, we provide expertise to the Office of
16 Therapeutics on glycoprotein therapeutics.

17 The FDA has an anti-bioterrorism initiative.
18 The Laboratory of Bacterial Toxins has incorporated
19 into its existing program research projects on
20 bacillus anthracis which are on polysaccharide
21 biosynthesis and iron metabolism.

22 The laboratory has organized to meet its
23 existing and future obligations. Existing toxoid
24 vaccines require a maintenance of expertise in C.
25 diphtheriae and neurotoxins. The therapeutic use of

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1 plastritrial neurotoxins requires a clear understanding
2 of how these active toxins and not toxoids work.

3 Glycoconjugate and recominant vaccines
4 require expertise on molecularbiology and
5 carbohydrates. CBER has an expanded obligation in
6 glycoprotein therapeutics. Thus, this requires a
7 leveraging of expertise across the center of which we
8 are a part. We have integrated into our existing
9 programs an anti-bioterrorism effort.

10 The general research objectives of the
11 Laboratory of Bacterial Toxins want to determine the
12 function and structural basis for the potency of
13 vaccines and neurotoxins. Questions we're answering
14 is, (1) what determines the specificity of the
15 interaction of a neurotoxin with the nerve cells, (2)
16 can we replace expensive and low-precision in vivo
17 assays with in vitro assays that are based on
18 biochemical measurements that are functions of toxins?

19 A large part of our effort is to define new
20 targets for the control of viral bacteria. To this
21 end we are asking two questions. (1) What are the
22 systems for iron metabolism and C. diptheriae, an
23 essential component of virulence, (2) and how do
24 bacteria make their protective coats? Later you'll
25 hear Dr. Smith talk about his efforts in this area.

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1 That concludes my summary of the
2 organizational laboratories.

3 Yes, sir?

4 DR. DAUM: Dr. Faggett, please.

5 DR. FAGGETT: I have just one question.
6 I've had a lot of action with botox injections and all
7 that. Do you folks look at efficacy of botulinum
8 toxin? Is that part of your responsibility, too, or
9 is it just the basic science of it?

10 DR. VANN: We do review license
11 applications. We have the product lab for reviewing
12 license applications for botulinum toxin indications
13 if that answers your question. We also review IND
14 submissions for various indications using botulinum
15 toxins.

16 DR. FAGGETT: So you would have information
17 on efficacy of toxin?

18 DR. VANN: Exactly. We are part of the
19 committee that -- we are part of the committee that
20 actually assesses the efficacy of the toxin for
21 various indications.

22 DR. FAGGETT: Of course, in D.C. we've had
23 a little experience with anthrax recently and I was
24 wondering are you also involved in development of the
25 anthrax vaccine or what is the relationship?

1 DR. VANN: The objective of our research on
2 anthrax is to actually develop targets for development
3 of vaccines against anthrax. For example, if there
4 were a key protein that we found on the surface of
5 anthrax or that was produced by anthrax involved in
6 iron metabolism, that could be developed by someone as
7 a potential vaccine.

8 Or if there was something we found in our
9 research that was essentially for the survival of an
10 organism or the virulence of the organism, that would
11 provide information for someone to develop an
12 antagonist against the organism. This is laying
13 foundation research for the development of new things
14 to combat anthrax.

15 DR. FAGGETT: Thank you very much.

16 DR. DAUM: Dr. Kohl, then Ms. Fisher.

17 DR. KOHL: Several questions. In the
18 material we got there is a little table on the funding
19 of the Laboratory of Bacterial Toxins.

20 DR. VANN: You're referring to the book?

21 DR. KOHL: I'm referring to the book from
22 1997 to 2001. Is that funding -- that does not
23 include personnel, I presume?

24 DR. VANN: The funding that I have listed
25 there does not include personnel.

1 DR. KOHL: Okay. So that is basically
2 research funding.

3 DR. VANN: That is research funding, yes,
4 which includes materials, services, and everything
5 else that is not personnel.

6 DR. KOHL: Okay. If you had to estimate
7 what the total budget is of the division, could you
8 give me an estimate for that counting personnel?

9 DR. VANN: I didn't understand your
10 question.

11 DR. KOHL: How much of the personnel work?

12 DR. VANN: I don't have an answer to that.

13 DR. KOHL: What percentage of your time is
14 regulatory? It looks like a lot but I would like to
15 get a feel for that. Who is primary involved in the
16 regulatory activities?

17 DR. VANN: Okay. That depends upon the
18 person. Dr. Schmitt and I, I would say, could spend up
19 to 50 percent of our time doing regulatory work.
20 Sometimes it's a little bit more. Sometimes a little
21 bit less. If you look at the organization chart, that
22 varies with some of the other people in there.

23 For example, the post-doctoral fellows, for
24 example, IRTA fellows who are post-doctoral fellows
25 don't spend any of their time on regulatory work. It

1 depends on the personnel.

2

3 DR. DAUM: Thank you. Ms. Fisher.

4 MS. FISHER: It looks like you have a very
5 important function, particularly now that anthrax has
6 been added. Your organizational chart looked very
7 small though to me. Do you have enough people in your
8 organization to fulfill all of the duties that you are
9 supposed to fulfill?

10 DR. VANN: Thank you.

11 MS. FISHER: I mean, could you use more help
12 is what I'm saying?

13 DR. DAUM: What was that green stuff you
14 guys were exchanging?

15 DR. VANN: We do our best and we are always
16 trying to get additional resources to actually help.
17 Some things are beyond our control but we do the best
18 we can.

19 MS. FISHER: Well, I understand that. I
20 guess as a consumer I'm very concerned that you have
21 adequate resources and staff to fulfill the function
22 that you have.

23 DR. DAUM: Dr. Deal, do you want to respond
24 to that?

25 DR. DEAL: Yeah. My name is Carolyn Deal.

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1 One thing I think might be helpful to the committee is
2 to clarify that in addition to Dr. Vann's lab other
3 laboratories within the division also have a
4 regulatory responsibility for the anthrax vaccine.

5 In fact, his lab is not the primary one for
6 that vaccine's review work. That may be helpful in
7 your consideration of some of the workload of the
8 regulatory responsibility.

9 DR. VANN: Right. There's an entire
10 division that deals with the clinical aspects that are
11 related to these things. What we are responsible for
12 primarily is product and things that are related to
13 product but that is still a lot of work.

14 DR. DAUM: Dr. Kim, please.

15 DR. KIM: You briefly indicated that CBER
16 has expanded to include glycoconjugate therapeutics.
17 Can you give me just a couple of examples of what they
18 are?

19 DR. VANN: Yeah. One of the ones that is
20 very -- probably one of the ones that earns the most
21 money for biotech companies is monoclonal antibodies.
22 One of the first was TPA, erythropoietin just to name
23 a few examples. There are many others that I don't
24 know anything about.

25 The reason I actually am somewhat involved

1 in that is that I started out and my major expertise
2 is in carbohydrates.

3 DR. DAUM: Okay. I think we should move on
4 to the next presentation which will be by Dr. Willie
5 Vann where he will describe his own research
6 activities and his own research program.

7 Dr. Vann.

8 DR. VANN: For the sake of clarity of
9 presentation, I will discuss two of the research
10 projects in the research program. The other projects
11 are actually listed in the book.

12 We are investigating the biosynthesis of
13 capsule of polysaccharides in our model system. We're
14 studying the biosynthesis of polysialic acid. Work
15 has been done largely by a post-doctoral fellow who is
16 no longer with us and a technician.

17 E. coli and nickeria meningitides which are
18 encapsulated with polysialic acid are generally
19 associated with invasive disease such as meningitis
20 and urinary tract infections. These are the
21 structures of the common known polysialic acid capsule
22 of polysaccharides. We are using in our system the E.
23 coli K-92 which is alternating 28/29 polymer.

24 As an added bonus to studying polysialic
25 acid, we also are studying polysialic acid metabolism.

1 Polysialic acid plays several roles in microbial
2 pathogenesis. The same system general pathway that is
3 used to synthesize polysialic acid is also important
4 for synthesizing other virulence factors for pathogens
5 like polysaccharide, capsule of polysaccharide, and
6 the eukariotic cell receptors for toxins and
7 adhesives.

8 The genes that encode polysialic acid
9 synthesis are arranged in three regions. The central
10 region, Region 2, is specific for the polysaccharide.
11 We have concentrated our efforts on the understanding
12 the function of the genes that are in this region.

13 Our approach has been to purify and
14 characterize enzymes encoded by the gene cluster and
15 in the process assign various genes to functions
16 within the pathway.

17 Our recent efforts have concentrated on the
18 polysialytransferase, the enzyme that actually
19 polymerizes the substrate CMP sialic acid into a
20 polymer and exports it through the cell surface. This
21 enzyme is a membrane bound enzyme and is
22 characteristic of glycosialytransferase and other
23 pathogen bacteria.

24 What we would like to know under the
25 question of the mechanism of this enzyme is, one, how

1 the reaction is initiated, how the chain is elongated,
2 what components within that complex are responsible
3 for initiation and elongation, and how is this chain
4 fidelity of the repeat unit maintained?

5 We can summarize our findings thus far on
6 the elongation reaction here. The K92
7 polysialyltransferase itself cannot initiate synthesis,
8 thus it requires other components. It will elongate
9 or use all of the polysialic acids that we know as
10 acceptors. It has a preference for 208 link
11 acceptors. It seems also to have a preference for a
12 hydrophobic aglycon.

13 We can use our current model to explain data
14 elongation or list it here in the next two slides.
15 The first model proposes that there are three sites,
16 an acceptor site which binds the preferred alpha 2-8
17 acceptor and two catalytic sites, one that forms a
18 2-8 linkage and one that forms a 2-9 linkage.

19 Once the 2-8 and 2-9 linkages are formed,
20 the newly formed 2-8 linkage moves to the preferred
21 site and then the reaction starts over again. The
22 alternative mechanism proposes that there is a 2-8
23 binding site and a single catalytic site. Once the 2-
24 9 linkages form, the enzyme undergoes a conformational
25 change to allow it to bind the newly formed 2-9

1 linkage and then a 2-8 is formed and then you start
2 over again.

3 We have approached the initiation reaction
4 in using two different types of methods. The question
5 is how many things are involved in initiating the
6 reaction and how does that occur.

7 One of these is using complementation. We
8 know that we can separate the initiation reaction from
9 the elongation reaction by simply cloning out the
10 polysialyltransferase gene. In the complementation
11 experiment what we've done is genetically add back
12 various components from the gene cluster and ask the
13 question can we restore the ability to initiate
14 synthesis.

15 Another approach that we've taken is to try
16 to estimate the molecular weight of the complex that
17 is actually doing the reaction. We've done this using
18 a method that is particularly suited for crude
19 systems, namely radiation target analysis. The size
20 of the active complex is inversely proportional to the
21 amount of radiation.

22 Our current model for the initiation
23 reaction is listed in this -- given in this slide.
24 First of all, what we've learned is that the
25 initiation reaction and the elongation reaction

1 probably uses the same size complex that consisting of
2 a dimer of the polysialytransferase.

3 The complex actually transfers to some
4 membrane bound glycolipid acceptor. The groin chain
5 stays attached to the membrane acceptor. Now, what we
6 believe is that the acceptor is probably some
7 glycolipid. The next phase of our research involves
8 understanding what this glycolipid acceptor is.

9 Our efforts to do that will be to chemically
10 synthesis sialic acid analogs that get incorporated
11 into the membrane but terminate, and then selectively
12 using some of the newer chemistry to tag this acceptor
13 and then extract it and characterize it structurally.

14 The other project that we are studying is
15 the binding of tetanus toxoid C fragment to
16 ganglioside. This has largely been done by post-
17 doctoral fellow Heather Loach, along with a graduate
18 student in the Laboratory of Biophysics.

19 Clostridial neurotoxins are very lethal and
20 they are produced by C botulinum and C. tetani. They
21 are the active agents in tetanus and botulism and they
22 chemically inactivate toxins or serve quite well as
23 vaccines.

24 We have mentioned before botulinum toxins
25 are a potential bioterrorism agent. However,

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1 botulinum toxin is also a therapeutic for diseases
2 involving severe muscle contractions.

3 These toxins are organized structurally into
4 three domains, catalytic domain, central translocation
5 domain, and a receptor domain. The receptor domain is
6 the part that actually binds to the ganglioside on the
7 surface.

8 This domain is organized to be two domains
9 itself. One of those is elected jelly roll domain,
10 and the second is what we call a beta tree foil.

11 The binding of tetanus or botulinum toxin to
12 ganglioside is an essential first step in
13 pathogenesis. It binds to the nerve cell, gets
14 internalized, and then eventually goes and cleaves a
15 snare protein that prevents neurotransmitter release.

16 Most of the protective antibody to tetanus
17 and botulinum toxin is against the binding domain.
18 For that reason scientists are currently developing
19 recombinant vaccines against the binding domain of
20 botulinum and tetanus toxin.

21 Our approach to determining the binding site
22 is to use available biochemical and crystallographic
23 data and then to make use of molecular model and to
24 predict likely binding sites. We then test these
25 likely binding sites by site directed mutagenesis and

1 then look at the binding properties of the resulting
2 mutants, and then in a reiterative process refine our
3 model to hone in on the binding site.

4 We use two types of molecular modeling
5 experiments to actually do this. The first is
6 homology modeling. In this type of experiment what we
7 would do is superimpose the three dimensional
8 structure of proteins that bind carbohydrates on the
9 C fragment of tetanus toxin and look for motifs.

10 Once we found and narrowed in on an area, we
11 then use our molecular docking which is based on the
12 crystal structure of the oligosaccharide and then dock
13 or look for energy at various locations of that
14 oligosaccharide on the three dimensional structure of
15 the C fragment.

16 Using that type of methodology we came up
17 with two regions for mutagenesis. Both of these
18 regions are located on the beta tree foil section of
19 the toxin. We mutated all the residues here and what
20 we found is that one of these is actually essentially
21 for binding. Thus, we've concentrated on Region 1 as
22 being the potential binding site to ganglioside.

23 We later went back and did further modeling
24 using this docking methodology and identified two
25 other residues here, histamine 1271 and aspartic acid

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1 1222. We mutated those, did binding studies. In
2 these traces which illustrate the extent of binding,
3 both of these indeed are involved in the binding of
4 the ganglioside to the C fragment.

5 Thus, we've refined our model here and thus
6 far we have defined the binding site on to tetanus C
7 fragment as including these residues, the histamine
8 and the aspartic acid I mentioned before, the
9 tryptophan 1289. During the process of this research
10 these residues were identified in literature.

11 In the future what we would like to do is
12 refine our model using experiments based on the entire
13 ganglioside since most of these experiments were done
14 with a fragment of the ganglioside. We would like to
15 determine the effective side chain characteristics on
16 the kinetics and thermodynamics of binding. It
17 determined the effect of these mutants on binding to
18 nerve cells.

19 DR. DAUM: Thank you very much, Dr. Vann.
20 Do we have committee questions or comments?

21 Dr. Griffin, please.

22 DR. GRIFFIN: This is probably totally
23 obvious to anybody who is a bacteriologist, which is
24 not me. The polysaccharide glycosyltransferase that
25 you are studying, I assume that they are involved with

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1 developing the capsules of these E. coli and are
2 important for virulence of these particular organisms
3 and are potentially targets or something like that?

4 DR. VANN: That is exactly right. These
5 glycosialytransferase are the enzymes that actually
6 make the polymer. They are part of the machinery that
7 make the polymer and export it and put it on the cell
8 surface.

9 More specifically, if glycosialytransferase
10 is negative mutants of bacteria, encapsulated bacteria
11 are a capsular.

12 DR. GRIFFIN: And are then less virulent?

13 DR. VANN: And are then either not virulent
14 or less virulent. In strains where capsule is
15 essential, they are not viral.

16 DR. DAUM: Pneumococcus for example?

17 DR. VANN: Pneumococcus, for example, has
18 been shown with E. coli K1.

19 DR. DAUM: Dr. Kim.

20 DR. KIM: I guess one question, I don't
21 know, you may have that on your slide, do you cross-
22 complement between K1 and K12 glycosialytransferase?

23 DR. VANN: We've never tried that.

24 DR. KIM: K12?

25 DR. VANN: No. What we can do is we can

1 cross-complement it between K5 which is a totally
2 different polymer and certain regions of that genome.

3 DR. KIM: My question is if you have a K1
4 mutants what happens if you complement with the K12
5 glycosialytransferase?

6 DR. VANN: With K12?

7 DR. KIM: K92. I'm sorry.

8 DR. VANN: K92. Oh, okay. That's a
9 different story. K92 and K1 polycosialytransferase
10 are interchangeable. In fact, that's the way we do
11 the experiments. We do the experiments using mutants
12 of K1 since most of the mutants have been made with
13 K1. What we do is we take K92 glycosialytransferase
14 gene and put it into K1 to study the system.

15 DR. DAUM: Dr. Palese, please.

16 DR. PALESE: Which laboratories are sort of
17 competing in your field?

18 DR. VANN: Which laboratories out in the
19 rest of the world?

20 DR. PALESE: In the rest of the world, yes.

21 DR. VANN: There are a number of them. One,
22 Dr. Vemmer at the University of Illinois in Urbana.
23 Dr. Silver who is also a collaborator but he is also
24 somewhat competition. Dr. Troy who is --

25 DR. PALESE: Where is Silver located?

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1 DR. VANN: University of Rochester. There
2 is Dr. -- in the synthesis of polysialic acid, Dr.
3 Stephens was part of the advisory committee. Then in
4 Germany Dr. Frosch works on niceria. There are a
5 number. And there are a few that occasionally you see
6 another paper pop up with something on the system.

7 There's Chew Wong who is a synthetic
8 chemist who actually did some experiments directly on
9 solid transfers which was directly competition. Then
10 there's a group in Taiwan. I don't know whether they
11 are still working on it. Does that answer your
12 question?

13 DR. PALESE: Yes.

14 DR. VANN: Okay.

15 DR. DAUM: All right. If there's no further
16 input -- there is further input. Dr. Snider.

17 DR. SNIDER: I wondered if you would just
18 briefly comment since there is a bit about the anthrax
19 in your section what you're doing and what the
20 objective is and how that fits in to the rest of
21 things that are going on.

22 DR. VANN: You have to understand that these
23 anthrax projects are actually new projects. When we
24 wrote this, these projects were just getting started.
25 Briefly I can tell you what I'm doing and I can sort

1 of hint to what Dr. Schmitt is doing but he can answer
2 that question himself.

3 The fellow in my lab is looking at a group
4 of genes that were discovered on a virulence plasma
5 for bacillus anthracis which seemed to include how
6 uranic acid synthesis and how uranic acid has actually
7 been associated with other pathogenic bacteria such as
8 Group A scrapococcus.

9 The question is why is it there, what's it
10 doing. We are just in the beginning of characterizing
11 those genes to see whether they're functional, what
12 those gene products do, and then later ask questions
13 like what does it have to do with hurdles.

14 DR. SNIDER: Thank you.

15 DR. DAUM: Okay. If there are no further
16 questions, Dr. Vann, we thank you for both of your
17 presentations. We will now hear from Dr. Michael
18 Schmitt who is the Director of the Corynebacterium
19 Laboratory and the overall structure of the laboratory
20 of bacterial toxins.

21 Dr. Schmitt, welcome. We need you to
22 probably adjust the microphone down. Talk right into
23 it.

24 DR. SCHMITT: How is that?

25 DR. DAUM: That's fabulous. Thank you.

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1 DR. SCHMITT: So what I would like to
2 present today is a very brief overview of my research
3 program in the Laboratory of Bacterial Toxins. The
4 focus of my research is the characterization of iron
5 transport systems in the corynebacterium and bacterium
6 diphtheria which is the causative agent of diphtheria.

7 While the incidents of diphtheria has
8 declined dramatically in recent decades in the United
9 States and in other developed countries primarily due
10 to the widespread use of the vaccine, a number of
11 recent studies have indicated that greater than 50
12 percent of the adult population lacks adequate
13 immunity to diphtheria and is potentially susceptible
14 to disease. This is primarily due to waning immunity
15 and failure to receive booster doses of the vaccine as
16 adults.

17 Now, the vaccine is in the activated form of
18 the diphtheria toxin known as toxoid and it is
19 recommended for adults every 10 years. Additionally,
20 since the vaccine is primarily directed against the
21 toxin, it fails to eradicate the carrier state of the
22 organism. Fully vaccinated and healthy individuals
23 can potentially be carriers of highly virulent
24 organisms and potentially introduce these into
25 susceptible populations.

1 Another alarming factor regarding diphtheria
2 was the recent epidemic in the newly independent
3 states of the former Soviet Union which occurred in
4 the mid to late 1990s.

5 This is the largest outbreak of diphtheria
6 to have occurred anywhere in the world in the last 40
7 years and I think it illustrates the important point
8 of how quickly a disease like diphtheria can reemerge
9 when we fail to keep an adequate vaccination of the
10 population and also when there is a partial breakdown
11 in the medical infrastructure which had occurred at
12 this time.

13 So the organism I study is corynebacterium
14 diphtheriae. It is a gram positive aerobic
15 nonsporulating bacteria. It is related to the
16 microbacterium in streptomyces, a group of organisms.
17 And it is the causative agent of diphtheria with the
18 primary virulence being diphtheria toxin which has
19 been extensively studied at the biochemical level. We
20 actually know quite a great deal about its structure
21 and function.

22 We also know a great deal about how the
23 toxin is regulated which has been an interest of mine
24 over the years and, in fact, has been known for over
25 60 years that the diphtheria toxin is regulated by the

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1 iron concentration in the growth media.

2 In fact, the human host is generally
3 believed to be very limited for iron with regards to
4 invading bacterial pathogens and, in fact, this low
5 iron environment if the host is generally thought to
6 be a signal to activate certain virulence factors such
7 as diphtheria toxin.

8 The tox gene, which is the structural gene
9 for diphtheria toxin, is regulated at the
10 transcriptional level by DtxR, the diphtheria toxin
11 repressor protein, and iron when iron functions as an
12 essential co-repressor in this system.

13 When the organism is grown in a high iron
14 environment, iron will bind the DtxR causing it to
15 undergo a conformational shift which allows it to bind
16 to a region that overlaps the promoter for the tox
17 gene, thus inhibiting transcription and blocking
18 production of diphtheria toxin.

19 In a low iron environment, which is the
20 environment thought to exist where the bacteria
21 colonizes in the upper respiratory tract of humans,
22 iron is not available to bind to the DtxR and,
23 therefore, DtxR cannot block transcription and
24 transcription of toxin proceeds and production of
25 diphtheria toxin occurs.

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1 So my primary research objectives are to
2 identify and characterize new virulence determinants
3 and *C. diphtheriae* whose expression is predicted to be
4 coordinately regulated with that of diphtheria toxin.
5 That is regulated by iron and presumably DtxR.

6 My primary emphasis has been looking at
7 heme-iron transport systems in *C. diphtheriae*. Heme-
8 iron transport systems or heme-iron utilization
9 systems have been well characterized in gram negative
10 bacterial pathogens where they have been shown to be
11 important virulence factors in many cases.

12 They have also been shown to be iron
13 regulated in a manner very similar to how the tox gene
14 is regulated in *C. diphtheria*. Some of my initial
15 studies when I arrived at the FDA was to demonstrate
16 that *C. diphtheria* could, indeed, use a variety of
17 host compounds such as heme and hemoglobin and
18 transferrin as essential iron sources.

19 However, the mechanism for how it used iron
20 from heme and hemoglobin was not known and this was
21 one of the projects that I initiated. I set out a
22 strategy to try to characterize this system.

23 So the strategy I followed was to initially
24 isolate mutants in *Corynebacterium* that were unable to
25 use heme and hemoglobin as iron sources. And to

1 complement these mutants with a plasma library
2 carrying C. diphtheria DNA, and that ultimately
3 characterized the genes and the products on these
4 complimenting clones. And also to look at the
5 molecular mechanism of how some of these genes might
6 be regulated. Are they regulated by iron like the tox
7 gene.

8 So I isolated a number of mutants in
9 corynebacterium that were unable to use heme or
10 hemoglobin as iron sources and then proceeded to
11 compliment these mutants with a plasma clones carrying
12 C. diphtheria DNA and identified two distinct groups
13 of clones, one represented by placid PCD293 which
14 carried a gene that I term HmuO, and another group of
15 clones represented by PCD842 which carried a small
16 operon of three genes which I call HmuTU and V.

17 The product of the HmuO gene encoded heme
18 oxygenase which have been well characterized in
19 ucariotic systems but this was the first report of the
20 heme oxygenase in bacteria. What heme oxygenase do is
21 they degrade heme shown here, but the subsequent
22 release of iron in a heme breakdown product.

23 What we think HmuO is doing in the heme iron
24 utilization system is that it will act on the heme
25 once it is traversed the cytoplasmic membrane breaking

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1 down the heme and releasing the iron into the cytosol
2 making it available for the cell.

3 The other clone that I identified that could
4 complement some of these heme transport mutants
5 encoded three genes that appear to be organized in a
6 single operon termed HmuTU and V. These showed a high
7 degree of homology to heme transport systems that have
8 been identified in gram negative bacterial pathogens.
9 We think it has a similar role. Actually, we went on
10 to demonstrate that it had a similar role in C.
11 diphtheria.

12 What I'm showing here is a model of what we
13 think is going on in C. diphtheria and possibly other
14 gram positive bacteria with regards to heme transport
15 and the utilization of heme as a iron source.

16 What we believe is at the HmuT protein,
17 which we showed was a lipo protein is anchored to the
18 side of plasmic membrane by means of a lipid moiety so
19 it's basically tethered to the cell and the remaining
20 portion of the protein which is exposed on the
21 extracellular surface is available to bind to heme or
22 hemoglobin.

23 We then believe it delivers heme to a
24 permease complex located in the side of plasmic
25 membrane which is composed of HmuU and HmuV proteins.

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1 This facilitates the transport of heme into the
2 cytosol where then the HmuO protein, the heme
3 oxygenase, can then act on the heme breaking down the
4 molecule and releasing the iron.

5 As I said at the outset, my interests were
6 not only to identify the components and proteins
7 involved in the transport utilization system, but also
8 to understand how some of them are regulated. Are
9 they coordinately expressed with the toxin.

10 In the process of sequencing the HmuO gene,
11 I identified overlapping the promoter region for the
12 HmuO gene. Just upstream of the actual coding region
13 was a sequence that showed a high degree of homology
14 to the consensus DtxR binding site which could
15 indicate that the HmuO may well be regulated by DtxR
16 and possibly iron.

17 Subsequent studies, DNA footprinting and
18 various promoter fusion studies went on to show that
19 HmuO was indeed regulated by iron in DtxR in a manner
20 very similar to how the tox gene was regulated.
21 However, the regulatory system for HmuO proved to be
22 more complex than what was found at the tox promoter.

23 So in addition to regulation by DtxR and
24 iron which was very similar to how the tox gene was
25 regulated. We found an additional layer of regulation

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1 in that in order to see any appreciable expression of
2 the HmuO gene, the heme source was required, either
3 heme or hemoglobin.

4 Not only was there repression by DtxR but
5 the promoter was also activated in the presence of a
6 heme source. This we found to be very interesting and
7 unusual since heme activated genes had not been
8 previously identified in bacteria.

9 Additional studies to try to identify what
10 were the factors involved in this heme activation went
11 on to show that this heme activation was mediated by
12 a two component signal transduction system in which
13 one of the components of the system was involved in
14 sensing heme at the cell surface and then transmitting
15 this signal to a second protein located in the cytosol
16 which then activated transcription of HmuO.

17 What I have shown here is pretty much a
18 summary slide of the heme transport and heme
19 regulatory network that we think goes on in C.
20 diphtheria. The two component system I just mentioned
21 is composed of a sensor kinase protein, which I have
22 termed ChrS, which has at its end terminus a number of
23 transmembrane regions and some loop regions that
24 extend to the extracellular environment which we
25 believe are involved in the binding of heme.

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1 Upon binding heme we believe a signal is
2 transmitted to the C. terminal portion of the protein
3 which contains a hystine kinase which becomes
4 phosphorylated on the binding of heme and then can
5 transmit this phosphate group to the activator
6 component ChrA which upon being phosphorylated will
7 undergo a conformational change allowing it to bind
8 upstream HmuO promoter and activating transcription.

9 Now, in high iron environments this promoter
10 can still be repressed by DtxR. Optimal expression of
11 HmuO would occur in the presence of the heme source,
12 either heme or hemoglobin in a low-iron environment
13 where DtxR is no longer acting as a repressor on this
14 promoter.

15 Optimal levels of HmuO would then be
16 predicted to be made under these conditions and then
17 it would be able to act on any heme being transported
18 to this heme transport system.

19 We now believe there is an alternate or
20 second heme transport system in C. diphtheria since
21 site directed mutations in the HmuT protein do not
22 abolish the ability of C. diphtheria to transport
23 mutalized hemes and iron source.

24 Regardless of which transport system is
25 bringing in heme, HmuO would act on this heme coming

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1 into the cell breaking it down, releasing the iron,
2 and making the iron available to the cell in order for
3 it to grow in the low-iron environment of the
4 respiratory track.

5 Some of my future aims are to identify this
6 alternate heme transport system in *C. diphtheria* and
7 to develop improved mutagenesis methods for *C.*
8 *diphtheria*. There are very few molecular tools in
9 this organism and the development of improved
10 mutagenesis methods for the chromosome would greatly
11 enhance our genetic analysis of this organism.

12 I also intend on pursuing structure-function
13 cellular with the ChrS protein. This is the sensor
14 kinase for the two component system to understand the
15 mechanism by which it senses heme in the extracellular
16 environment and how it transmits this signal to the
17 activator component.

18 I would like to acknowledge some of the
19 people who helped me in this work. Post-doc Sue
20 Drazek, Craig Hammack, and Carrie Brickner who worked
21 with me on this *diphtheria* project. Collaborators on
22 this project include Angela Wilks at the University of
23 Maryland and Shelly Payne, University of Texas, John
24 Fulkerson who is currently a post-doc in my lab
25 looking at iron transport systems in *bacillus*

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1 anthraces. Thank you.

2 DR. DAUM: Thank you, Dr. Schmitt.
3 Downloading a lot of information very quickly.

4 Committee questions? Comments?

5 DR. KIM: I guess one question I have what
6 is the current status of sequencing of genome of
7 diphtheria?

8 DR. SCHMITT: That is actually an
9 interesting question. It was in progress at the
10 Sanger Institute but actually logging on to the
11 website last night I discovered that they actually
12 just completed the genome of diphtheria.

13 DR. DAUM: Who did that?

14 DR. SCHMITT: Sanger Institute.

15 DR. DAUM: Is that public domain kind of
16 information?

17 DR. SCHMITT: Yes, it is. It's available.

18 DR. PALESE: Anthrax. How far is anthrax?

19 DR. SCHMITT: Very, very close. They are
20 still filling gaps so it's not entirely complete yet.

21 DR. PALESE: Who does that?

22 DR. SCHMITT: That's Tiger.

23 DR. DAUM: Dr. Kohl.

24 DR. KOHL: I'll ask you a lead question that
25 Dr. Vann already got. What would make your life more

1 productive in your lab? What do you need that you
2 don't have?

3 DR. SCHMITT: I'm in the process now of
4 hiring a new post-doc for my lab. I think certainly
5 once I get that person on board --

6 COURT REPORTER: Can you hear him?

7 DR. SCHMITT: I'm in the process now of
8 hiring a new post-doc for my lab. That certainly will
9 make life easier once that person is on board. Other
10 than that --

11 DR. KOHL: Do you find within the
12 constraints of the FDA that you can collaborate with
13 people who you would like to collaborate with?

14 DR. SCHMITT: Right. Absolutely. I looked
15 at a number of collaborators here. Certainly some of
16 the important people in the field that I developed
17 collaborations with that have been very productive.

18 DR. DAUM: Thank you very much.

19 Ms. Fisher, did you have a comment?

20 MS. FISHER: I don't know if it's
21 specifically for you but any of the bioterrorism money
22 -- the money to fight bioterrorism that Congress is
23 appropriating, is any of that going to the FDA?

24 DR. SCHMITT: I believe so. I'm probably
25 not the most appropriate person to comment on that.

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1 DR. DAUM: Let's call on Dr. Goldman to
2 answer that. I suspect we've already heard the
3 answer.

4 DR. GOLDMAN: Yes, indeed, Dr. Fisher. In
5 fact, the FDA has received \$104 million to support
6 bioterrorism. They got it only about a week ago.

7 DR. DAUM: Thank you, Dr. Goldman. Thank
8 you, Ms. Fisher. I think at this point, thank you,
9 Dr. Schmitt. That brings to a conclusion our open
10 session. We thank very much the speakers and
11 participants in it. I think we'll take a five-minute
12 break to let the room clear and then we'll go into
13 closed session and try and finish up.

14 (Whereupon, at 1:40 p.m. the open session
15 was adjourned.)
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CERTIFICATE

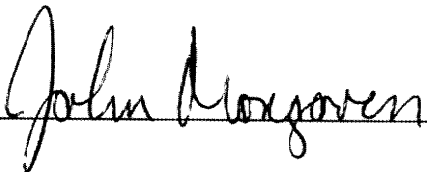
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