#### National Biological Assessment and Criteria Workshop

Advancing State and Tribal Programs



Coeur d'Alene, Idaho 31 March – 4 April, 2003

# Index 201

*Idaho's Index Development: Lessons Learned* 

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#### **Idaho is Diverse**











#### **Overview**

- Idaho uses bioassessment approach in water quality decision making
  - Bioassessment results are used in 305(b) report,
    303(d) list, and TMDLs
  - Bioassessment process is based on multimetric approach which requires identification of reference condition



## Clean Water Act & Bioassessment

- 1987, CWA re-authorization focused on non- point source pollution and introduced concept of bioassessment
- Prior to 1990, monitoring and assessment at DEQ was not structured or consistent
- In 1990, DEQ and many other states began to experiment with EPA's concept of rapid bioassessment (RBP)



#### **BURP**

Early emphasis at DEQ was on monitoring and assessment, application of data came later **Beneficial Use Reconnaissance Project** (BURP) initiated in 1993, adopted statewide in 1994 **BURP** monitoring based on **RBP** approach



#### **BURP Sites**

- 5,205 BURP sites (1993-2002)
- Range of conditions
- Established annual reference trend network



#### **Outside Forces**

- 1994-ICL et al. initiates lawsuit over Idaho 303(d) list
- Lawsuit focuses attention on how data collected and assessed for determining water quality
- Legal and regulatory ramifications of monitoring and assessment hits home for DEQ



## Importance of Reference

"The reference condition establishes the basis for making comparisons and for detecting use impairment" (Barbour et al. 1999).

Karr and Chu (1999) and
Hughes (1995) have also
noted the significance
reference condition plays in
bioassessment.

#### **How Reference is Used**



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## Early Index Development

1989, contracted with Idaho State University (ISU) to develop a monitoring and assessment tool based on RBP model

 ISU used multiple sources to select reference: expert opinion, maps, and other resource professionals



## Early Reference Selection

- ISU did field visits before monitoring to validate reference assumptions
- 1992, ISU delivers RBP tool
- Index based on macroinvertebrates
- Reference is for two ecoregions only (out of nine in the state)



## Early Reference Selection

- 1995, limitations of ISU work
  becomes apparent as no
  reference sites exist for the
  other seven ecoregions
- DEQ selects reference using post hoc (*a posteriori*) approach from previously monitored sites
- Approach doesn't provide consistent or acceptable results. Statewide reference sites still questionable



## **Reference Selection: ''Franken Stream''**

- DEQ pushed to resolve reference question as 1996 305(b)/303(d) report/list imminent
- Choose an empirical model for determining reference
- Use the 95th percentile or best score for each of the seven metrics in the Macroinvertebrate Biological Index (MBI)



## **Reference Selection: ''Franken Stream''**

Realize and accept that empirical model flawed- no one site consists of all the best values

Now refer to this empirical
model as the "Franken
Stream" approach



# **Reference Selection:** Next Attempt

- DEQ criticized internally and externally for
  "Franken Stream" model
- Moved to *a priori* approach incorporating regional staff
  expertise and Hughes
  (1995) reference
  methodology. Still draw
  from previously monitored
  sites



# **Reference Selection:** Next Attempt

- A priori approach not well defined
  - **Based on expert opinion**
- No documentation of decision process
- Result: inconsistent definition of "reference" used by professionals



## **New Index Tool**

- 1999, contract with Tetra Tech, Inc. to develop a new macroinvertebrate index
- Tetra Tech identifies

   "outliers" not only in the
   reference data set, but also
   in the impaired data set
  - Site selection issue for both reference and impaired sites



## **Reference Selection: Another Round**

- *A priori* approach provided better reference definitions and guidance
  - Still based on best professional judgement
  - Some documentation of decision process, but not consistent
- Result: better, but still inconsistent results and interpretations



# **Reference Selection: Most Recent Approach**

- 2000, implement a more systematic approach (before monitoring!)
- Process involves:
  - definitive screening criteria
  - GIS filters for human impacts
  - independent field validation
  - documentation of all steps

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# **Reference Selection: Most Recent Approach**

- Results reviewed by <u>multiple</u> regional staff and GIS tools used as checks
- Modify reference data set and index accordingly
- Refined reference set improves the discriminatory power of index significantly

#### **Current Criteria**

- Roads, distant
- Riparian vegetation extensive, varied, mature
- Riparian structure complex
- Natural channel morphology, minimal shoreline modifications

- Channel complex
- Habitat structure complex
- Chemical stressor minimal
- Channel/flow manipulation minimal

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#### Conclusions

- Obviously, reference condition determination is critical and the foundation of index development
- Make a sound plan and stick with it, don't deviate
- Document decisions and assumptions throughout the entire process, start to finish