





OREGON DEPARTMENT OF LAND CONSERVATION AND DEVELOPMENT

# **Caring for Our Coast**

Every Oregonian cares about the future of our Coast. That caring is reflected in a series of laws, rules and plans that regulate how the coast is developed.

These documents are not blueprints. They give elected and appointed officials considerable discretion to decide how and where new development will occur. They also give citizens an opportunity to participate in many of these decisions, and to help shape the future of our coast.

This booklet explains how the laws rules and plans work. Really, it's a how-to book about coastal management. It tells you who makes the decisions, the legal requirements for decisions, and how you can participate. It's a booklet for people who care about and want to help shape the future of Oregon's coast.

#### Important Note:

This booklet is only a summary of Oregon's coastal laws and regulations. It is not an exact statement of planning or regulatory requirements. For precise information about a particular law or program contact the appropriate local, state and federal agencies listed in the back of this booklet.

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#### Acknowledgments

Paul Klarin, Coastal Program Specialist Nan Evans, Coastal Program Manager Cover photos courtesy Oregon Tourism Commission

(revised 6/01)

# A Citizen's Guide

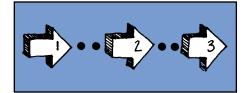
to the

# Oregon Coastal Management Program

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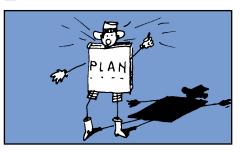


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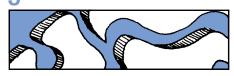
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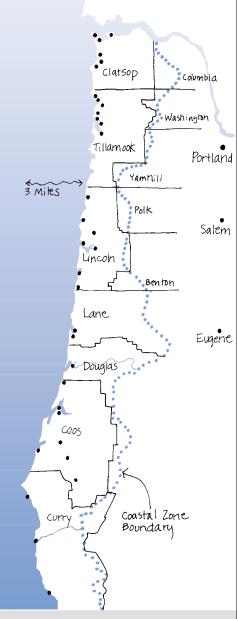
# A For Further Information



### 2 Other Parts of the Picture



# Oregon's Coastal Zone

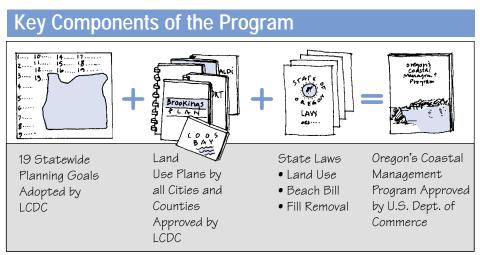


### LANDS INCLUDED:

- 1 All lands west of the summit of the Coast Range up to Coastal Zone boundary.
- 2 Rivers up to the head of tide, except for the Columbia, Umpqua and Rogue.
- **3** Pacific Ocean west to the three mile limit of the territorial sea.
- 4 Seven coastal counties, parts of five inland counties and 33 cities.

# **Oregon's Coastal Management Program**

The Oregon Coastal Management Program (OCMP) knits together the state laws for managing our coastal lands and waters into a single, coordinated package. This program, approved by the federal government, assures that the state— and its citizens will have the leading role in deciding how the resources of the coast will be conserved and developed. This booklet explains what the program is and how it works.



### How we got here

In the late 1960's and early 1970's Oregonians were feeling more and more concerned about growth. We saw a pattern of growth in the state that was threatening our quality of life and the resources that make Oregon a special place to live. The threat was particularly great on the coast, where new development intruded on estuaries, beaches, dunes and other sensitive resources.

In response, the Legislature adopted a series of laws to help shape development on the coast and throughout the state. The laws include the Beach Bill, the Removal-Fill Law, Senate Bill 100 (mandating statewide land use planning) and others. Together, these laws have resulted in land use plans and state regulations that direct how and where new development can occur.

Today, every city and county on the coast has a state-approved comprehensive land use plan. Each plan represents years of effort and a consensus by citizens and officials about the future of their communities.

# Economy vs. Environment: Both Can Win

Oregon is well known for its tough environmental standards. But Oregonians also want an expanding, prosperous economy. The philosophy behind Oregon's planning laws is that by planning ahead we can have both: we can protect our environment and have a productive, growing economy. Plans accomplish this by protecting lands for new development as well as from new development. Plans are based on needs for economic growth as well as the need to protect natural resources. In short, comprehensive plans strike a balance between conservation of our natural resources and the development of our economy.

#### A Partnership

# Oregon's Land Use Planning Partnership

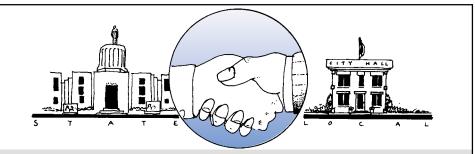
In Oregon, state and local governments share the job of planning. The state, through the Land Conservation and Development Commission (LCDC), sets overall rules for planning decisions and oversees the statewide planning program. Cities and counties adopt plans which meet the statewide requirements. Day to day land use decisions are made by local governments in conformance with their state-approved plans.

# Statewide Planning Requirements

The Statewide Planning Goals are Oregon's standards for comprehensive planning. Goals set requirements on how land use decisions are to be made. For example, the goals require that local governments provide opportunities for citizen involvement. They also set standards on how certain types of land are planned and zoned. The goals also apply to state agencies when they make decisions affecting land use. LCDC is responsible for adopting rules to interpret the goals and parts of the land use planning laws. LCDC has adopted rules interpreting most of the Statewide Planning Goals. LCDC-the commission-is a seven person panel appointed by the Governor, confirmed by the Senate. The commission meets regularly and commissioners serve without compensation. The Department of Land Conservation and Development (DLCD) is the commission's staff. The department carries out commission decisions and administers other parts of the state's land use laws, including the OCMP.

### **Statewide Planning Goals**

- GOAL 1 Citizen Involvement
  - 2 Land Use Planning
  - 3 Agricultural Lands
  - 4 Forest Lands
  - 5 Natural Resources, Scenic & Historic Areas, and Open Space
  - 6 Air, Water and Land Resources Quality
  - 7 Areas subject to Natural Disasters and Hazards



### LCDC

- Adopts statewide planning goals & administrative rules.
- Approves locally adopted comprehensive plans.
- Periodically reviews and approves plans.
- Reviews amendments to plans and implementing ordinances. (STATUTE: ORS 197).
  - 8 Recreational Needs
    - 9 Economic Development
    - 10 Housing
    - 11 Public Facilities and Services
    - 12 Transportation
    - 13 Energy Conservation
    - 14 Urbanization
    - 15 Willamette River Greenway
    - 16 Estuarine Resources
    - 17 Coastal Shorelands
    - 18 Beaches and Dunes
    - 19 Ocean Resources

### **Administrative Rules**

- OAR 660-01 Procedural Rules/Annexations
  - 660-02 Delegation of Authority to Director
  - 660-03 Acknowledgment of Compliance
  - 660-04 Goal 2 Exceptions Process.
  - 660-06 Goal 4 Forest Lands
  - 660-07 Metropolitan Housing
  - 660-08 Interpretation of Goal 10 Housing
  - 660-09 Industrial and Commercial Development
  - 660-11 Public Facilities Planning
  - 660-12 Transportation Planning
    - Amendments to Division 12
  - 660-13 Airport Planning

### CITIES AND COUNTIES

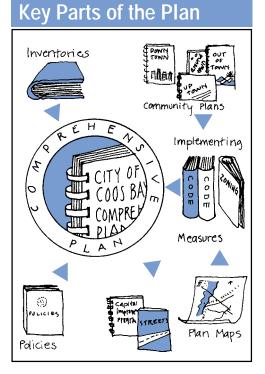
- Adopt comprehensive plans in compliance with statewide goals.
- Make land use decisions in conformance with state approved plans.
- Amend plans and implementing ordinances to meet changing needs and to comply with new requirements.
- (STATUTES: ORS 215 &227).
  - 660-14 Incorporation of New Cities
  - 660-15 Statewide Planning Goals
  - 660-16 Complying with Statewide Planning Goal 5
  - 660-17 Classifying Oregon Estuaries
  - 660-18 Plan and Ordinance Amendments
  - 660-19 Periodic Review (Old Process)
  - 660-20 Willamette River Greenway Plan
  - 660-21 Urban Reserve Areas
  - 660-22 Unincorporated Communities.
  - 660-23 Goal 5 Rule Adopted June 1996
  - 660-25 Periodic Review
  - 660-30 State Agency Coordination Programs
  - 660-31 State Permit Compliance and Compatibility
  - 660-33 Agricultural Lands
  - 660-35 Federal Consistency
    - 660-36 Ocean Planning
    - 660-40 Certification or Copying Public Records
    - 660-45 Citizen Initiated Enforcement Orders

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# What is a Comprehensive Plan?

A comprehensive plan is an official document adopted by a city or county which sets forth the general, long range policies on how the community's future development should occur. The content of plans is shaped by several factors:

- Plans must address all the applicable topics in the Statewide Planning Goals, as well as issues of local concern.
- Plans must anticipate and provide for future land use needs.
- Comprehensive plans must include special plan elements for coastal resources including estuaries, shorelands, beaches and dunes.
- All other land use ordinances must be consistent with and carry out the comprehensive plan.



**Inventories** contain facts about land use, resources, and development trends within the planning area. They provide the basis for plan policies. Inventories must be periodically updated to reflect the best current information about resources and trends that would affect plan decisions.

**Policies** are the decision-making and standard-setting parts of the plan. They are mandatory, enforceable statements which direct all subsequent land use decisions.

The policy element of the plan includes maps that specify the locations of various land use categories.

**Implementing** measures are the ordinances and programs used to carry out decisions made in the plan. They include zoning ordinances, land division ordinances, and other land use regulations which directly regulate land use activities. For example zoning ordinances specify which uses are allowed and under what conditions.

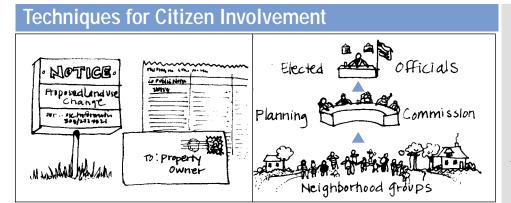
### **Key Actors: Citizens and Other Governments**

#### **Citizen Involvement**

Citizen participation is a hallmark of Oregon's planning program. Citizens must be kept informed. Each city and county plan includes a citizen involvement program which describes how the public can participate in each phase of the planning process. Local governments must periodically evaluate their efforts to involve citizens, and, if necessary, update their programs.

#### Coordination

Coordination simply means that government agencies must consult with one another before making land use decisions. The benefits are obvious: by working together local, state and federal agencies can make decisions that support one another. For example, coordinated plans assure that public spending on roads, sewer, water and other facilities occurs both where and when it is needed. Each local government and state agency has a process for coordinating its decisions with other units of government. This usually involves mailing notices of pending decisions to other agencies and giving them an opportunity to comment. As much as possible, land use decisions must consider and accommodate the needs and interests expressed by the local jurisdictions and participating state and federal agencies.



For many land use decisions, public notice is printed in the newspaper, and notices are mailed to surrounding property owners. Land use decisions are made in meetings that are open to the public. Interested persons can comment on proposed actions in a relatively informal setting.

Some local governments use neighborhood or area advisory committees to review major land use issues and make recommendations to the planning commission or elected officials. Plans are not cast in stone; they can and must be revised to reflect new needs and

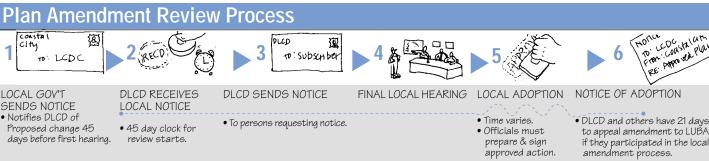
### **Plan Amendments**

Statewide, about 4,000 plan and ordinance amendments are made every year. Cities and counties must provide DLCD (the state's Department of Land Conservation and Development) advance notice of proposed plan changes. In turn, DLCD noticircumstances. The plan amendment and periodic review processes keep plans up-to-date:

fies interested agencies, groups, and individuals. This ensures that plans will continue to be coordinated. It also gives DLCD an opportunity to make sure the amended plan still complies with the Goals.

Normally, local governments must notify

DLCD 45 days before the first public hearing. In some cases, a local government can provide less notice, but that may increase the odds of the amendment being appealed to the state's Land Use Board of Appeals (LUBA).



### **Periodic Review**

Oregon's larger counties and cities are required to go through a process called "periodic review" which is designed to assure that their plans are updated to reflect new information and changing needs and circumstances. Counties with a population between 15,000 and 50,000 and cities between 2,500 and 25,000 inside their urban growth boundary conduct the reevaluation of their plans every 5 to 15 years. Counties with population greater than 50,000 and cities of more than 25,000 conduct their review every 5 to 10 years. Counties with populations of less than 15,000 and cities of less than 2,500 are exempt from periodic review and instead comply with changes in the statewide planning goals and other state laws and administrative rules through the plan amendment process.

The review process has recently been streamlined and concentrates on housing, employment, transportation and public facilities and services, and is designed to deal with problems managing urban growth in larger, fast growing communities. Communities have three years to complete the process.

#### For Further Information

#### On Comprehensive Plans & Zoning...

Contact your city or county planning department. They maintain the official copy of all plan documents and can explain local planning and zoning requirements.

#### **On Plan Amendments/Periodic Review**

Cities and counties can tell you the status of pending plan amendments. Questions about the state review process should be directed to the DLCD field representative for the area or DLCD's plan amendment review staff in Salem.

The 4 Steps of the Periodic Review Process						
DLCD NOTICE	Evaluate plan	PREPARE WORK PROGRAM	CONDUCT WORK PROGRAM			
Notifies local government that process starts based on schedule adopted by LCDC.	Local governments: 1. Review notice & evaluate plans and ordinances for needed changes 2.Invite citizen and state agency input 3.Write & distribute evaluation report me Varies, Usually 4 to 8 Mont	Local governments: prepare work program based on results of evaluation; local government approves work program. DLCD or LCDC reviews and approves work program.	Local governments carry out work tasks and make changes in their plan & ordinances DLCD reviews results of work tasks DLCD or LCDC approves work tasks; process complete.			

### Local Planning Decisions . . . Yes or No to Specific Uses

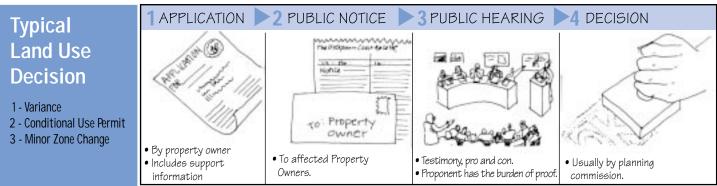
Plans guide decisions about what land uses go where. Zoning ordinances contain procedures and standards which say how subsequent planning decisions will be made. Actual development usually requires a permit or approval from the city or county to make sure the development meets plan and ordinance standards.

Most planning decisions are routine—they only involve a building permit for a use allowed outright by the plan. Uses that are not permitted outright are subject to more detailed review. Specific standards for approving land uses are stated in the development code or zoning ordinance. The public usually receives notice in advance of this type of review. Such reviews give a city or county an opportunity to consider the details of a proposed use and how it fits with the site and surrounding uses. They also provide an opportunity for neighbors and the public to review and comment. Local planning decisions fall into one of four categories listed in the chart below. Ministerial decisions are routine because they only involve the application of clear and objective standards. Expedited land use divisions involve general standards that may require some judgement on the part of local officials. For this reason, added opportunities for public review are required. Approval of land use decisions or amendments to land use regulations affect the entire community and therefore, require broad public review.

### **Reference Chart to Local Planning Decisions**

	U					
	Public	Public	Decision	Local	State	
	Notice	Hearing	Ву	Appeal	Appeal	
			Planning or			
Ministerial Decisions <sup>1</sup>	No	No	Building Official			
Building/Development Permit	Allows constru	uction of a permitte	d use			
			Local Gov't		Court of	
Expedited Land Division	Yes	No	Official	Yes	Appeals	
	Allows Reside	Allows Residential Use inside the Urban Growth Boundary				
	Planning					
Land Use Decisions	Yes	Sometimes	Commission <sup>2</sup>	Yes	LUBA	
Conditional Use Permit	Use allowed a	fter review to meet	listed standards			
Variance	Allow construction which does not meet zone standards					
Minor Partition	Divide property to create 1-3 lots without a new road					
Major Partition	Divide propert	ty to create 1-3 lots	with a new road			
Subdivision	Divide propert	ty to create 4 or mo	re lots			
Annexation	Add unincorporated land to a city or special district					
Road/Street Vacation	Relinquishing a public right of way					
Ordinance Amendment	Change to zoning, land division, or other ordinance					
Comprehensive Plan Amendment	Change to plan	n policies, designati	ons, or map amendmen	nt		

 Ministerial decisions are only those subject to "clear and objective" standards, such as the building code. Some building permits are land use decisions because they require discretionary judgment, for example, deciding whether a dwelling is in conjunction with farm use or whether a building in geologic hazard areas is properly safeguarded. 2. Many cities and counties have delegated authority for some land use decisions to the planning director or a hearings officer, subject to appeal.



The process for making land use decisions is designed to make sure that affected parties have an opportunity to comment and

that decisions are made fairly. Most cities and counties use procedures similar to this

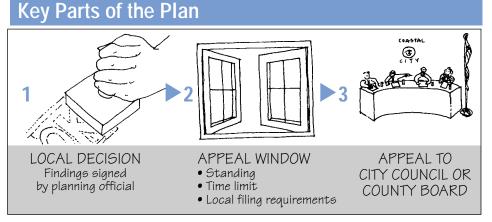
one. Check the local zoning ordinance for specific requirements.

Because Oregonians have different values and interests, we sometimes disagree over whether a particular development is good or bad. Comprehensive plans have reduced the potential for controversy by making general decisions about what uses go where. But there are still occasional disagreements. Oregon's commitment to open government has led to creation of' an open appeals process at both the local and state levels. It gives citizens opportunities to challenge land use decisions.

### Who Can Appeal?

To appeal a land use decision a person or organization must qualify or have "standing." Generally, to establish standing, a person must be harmed or affected by the proposed development. Standing requirements vary from community to community. Some communities allow appeals by almost anyone. Others limit appeals to nearby property owners or those who participated in the first local hearing.

To have standing to appeal to LUBA a petitioner must: (1) have participated in local hearings (or demonstrate that it was not possible to do so because of an error by the local government); and (2) be affected or harmed by the local decision.



### **Local Appeals**

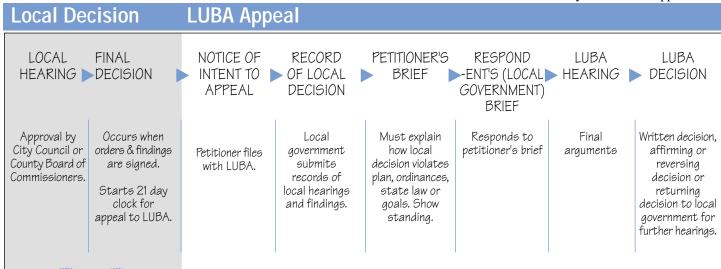
Most local land use decisions are made by a planning commission or hearings official. Most of their decisions can be appealed to the governing body—city council or county board of commissioners. Local standards vary, but most cities and counties allow introduction of new evidence showing whether the relevant standards have been met.

Requirements for filing appeals are spelled out in each local zoning ordinance. The ordinance will provide information on deadlines for filing appeals, filing fees, timeline for hearings and a decision, and the legal standards for decisions.

"Expedited Land Divisions" can be appealed to a locally appointed referee and are governed by state statutes.

### State-Level Appeals . . . The LUBA Process

City and county land use decisions are final unless they are appealed to the Land Use Board of Appeals (LUBA). LUBA is a panel of three "referees" appointed by the Governor and confirmed by the state senate. Almost all appeals involving local land use decisions go to LUBA (rather than circuit or district courts). The person who appeals a local decision to LUBA is the "petitioner." Petitioners must show how the local decision violated local ordinances, the local plan, state law or, where applicable, the Statewide Planning Goals. LUBA does not re-decide the basic issues of the case. Its review is limited to determining whether the city or county has properly applied the relevant standards and has enough evidence to support its decision. Expedited Land Divisions are reviewed by the Court of Appeals.



### The Big Picture



### **Deciding What Uses Go Where**

This chart illustrates the limits on the types and densities of uses generally permitted on different types of urban and rural lands. (Like the rest of this booklet, this chart is generalized. Check your local comprehensive plan to see where particular uses are allowed.)

	USE	URBAN			RURAL	
es ces		Urban	Urbanizable	Development	Rural	Resource
Public Facilities & Services	Water	Yes	Yes	Yes	Limited	No <sup>1</sup>
ᆔᇆᆇ	Sewer	Yes	Yes	Limited	No	No
ıst./ mrí	Industrial	Yes	Yes	Limited	No	No
Indust./ Comm'l	Commercial	Yes	Yes	Limited	No	No <sup>2</sup>
	Multi-Family	Yes	Yes	Limited	No	No
Residential	Single Family < 10,000 sq.	Yes	Yes	Varies	No	No
eside	Single <b>Fa</b> mily 1 acres	Limited	Limited	Yes	Varies	No <sup>3</sup>
Å	Single Family 5 acres	No	No	Yes	Yes	No <sup>3</sup>

Notes:

- 1. Only allowed to connect existing dwellings or to support farm uses.
- 2. Commercial activities in conjunction with farm use are allowed as a conditional use

in some areas.

 Dwellings for farm or forest management or non-farm dwellings may be allowed in some areas.

### Urban or Rural?

The Statewide Planning Goals set a variety of requirements that help cities and counties manage new development. Basically, growth management is accomplished by designating lands as either urban or rural. These categories determine the types and intensities of uses that may be permitted.

The Urban Growth Boundary (UGB) is a line which divides urban land from rural land. The UGB contains lands needed and suitable for growth of a city, usually for the next twenty years. The UGB is also the limit for extension of urban facilities and services such as water, sewer and roads.

**Urban lands** are lands that are built up for urban uses or that have all the needed urban services but are presently vacant.

**Urbanizable lands** are lands within the UGB that are reserved for future urban use but which are now largely undeveloped. Some urbanizable lands lack full urban services. Development on such lands is sometimes restricted pending the availability of full urban services (for example, sewer, water and roads) to the area.

**Rural lands** are lands outside of urban growth boundaries. They are not intended for urban uses. Rural lands are planned for resource use or for limited rural development.

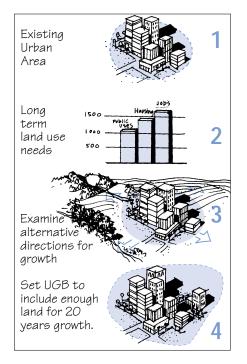
**Rural Resource Lands** include farms and forests, but other features also qualify. For example, fish and wildlife habitats are included in this category. New development on resource lands is limited to resource-related uses and activities that do not interfere with resource management.

**Rural Development Lands** include small unincorporated communities, acreage homesites, and uses that are needed to support management of resource lands.

# **Urban Growth Boundaries**

Urban Growth Boundaries (UGBs) are the areas into which cities will expand in the future. UGB's are jointly set by each city and the county that surrounds it and contain land to accommodate growth for the next 20 years. Goal 14, Urbanization, requires that a UGB include land for housing, industry, shopping and other commercial and public uses.

The decisions about the direction of community growth must consider the suitability of the nearby land for development and public facilities, and the value of the farm and forest lands. Cities must consider using land more efficiently to meet their land needs rather than expanding their UGBs.



# Planning for Urban Development

Each city plan includes several parts or "elements" which address a specific land use need—transportation, for example. An element may be a chapter in a plan or it may be an entire book in itself with many pages of facts, figures, maps and policies.

Plan elements provide the information and reasoning the city uses to decide how much land will be needed for each land use and how urban services will be provided. The number and type of plan elements vary from plan to plan, but every city plan includes at least the four basic elements outlined below.

Other elements required by the State wide Planning Goals include: Natural and Historic Resources; Air, Land and Water Resource Quality; Recreation; Transportation; Citizen Involvement and Energy Conservation.

### **Planning for New Growth**

UGB's are designed so that communities can plan to meet their future urban land needs. Many UGB's still contain ample land supply into which cities may expand,

while others are beginning to feel growth pressures. In response, cities are expected to consider options such as in-fill, redevelopment of under-utilized land and mixed uses, as ways to maximize land use. Only after the city has planned for the full use of the existing land base can it consider expanding its UGB.

### **Key Urban Plan Elements**

	Needs Analysis +	Land Inventory =	Plan Decisions
Housing Needs	Housing needs are calculated using popu-	Buildable Lands Inventory identifies	Zoning must match identified housing needs-some
(Goal 10 and OAR 660-08	lation and income projections. This must	lands suitable for housing. Steep slopes	land must be zoned for multifamily or manufactured
	include needs for low and moderate in-	and other lands with severe building con-	housing. Zoning must allow needed housing types
000	come housing, such as multifamily hous-	straints are excluded.	outright or subject to clear standards.
	ing and manufactured housing.		
Industrial and	Economic Opportunity Analysis identi-	Plans must inventory sites available for	• Enough land must be zoned to meet anticipated
Commercial	fies the types of industries likely to lo-	new development and whether or not	needs for industrial and commercial uses.
	cate or expand based on:	they have adequate public services or are	• Sites specially suited to particular uses, such as
(Goal 9 and OAR 660-09)	• Make-up of the local economy.	affected by natural constraints such as	ports, must be protected for such uses.
	• Local, state & national trends.	flooding or steep slopes.	• Cities of 2,500+ must have a 3-year supply of sites
	<ul> <li>Community objectives.</li> </ul>		that can readily be served by public facilities.
Public Facilities	Forecast needs are based on:	Determine capacity and condition of ex-	Adopt a Public Facilities Plan including:
(Goal 11 and OAR 660-11)	Population growth.	isting public facilities and their ability	• A list of significant projects which support uses in
	<ul> <li>Likely new industries.</li> </ul>	to serve anticipated development.	the plan with cost estimates for each.
	<ul> <li>Community objectives</li> </ul>	Identify areas where new facilities are	• The public agency responsible for providing each
~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~		likely to be needed.	public facility, service or project.
al ba			• An estimate of when the project will be built.
Transportation	Estimate future travel needs based on:	Inventory roads, sidewalks, bikeways	Adopt Transportation System Plan & Ordinances
(Goal 12 and OAR 660-12)	Growth forecast		• Plan network of streets, bikeways, sidewalks
	•Reduced reliance on cars (i.e. increase	Identify gaps and unmet needs	• Adopt standards to make new development bike,
	in pedestrian, bicycle and use of transit)		pedestrian and transit friendly

## What are Rural Lands?

Rural lands are those that are outside the urban growth boundary and are:

- Agricultural, forest, or open space lands, or,
- Other lands suitable for sparse settlement, small farms or acreage homesites with no or hardly any public services, that are not suitable, necessary, or intended for urban use
- Rural Residential
- Rural Communities
- Rural Commercial & Industrial Uses



## How Rural Land is Zoned

Zoning of rural lands is decided by the suitability of the land for farming or forestry and the existing pattern of rural development. Generally, lands that are forested or that can be farmed must be zoned for forestry or agriculture.

Some of these lands, however, may be unsuitable for forestry or farming because they have been built on or developed in other ways. When resource lands are clearly committed to nonforest and nonfarm uses, they may be appropriate for other uses, rural housing, for example. These areas are commonly refered to as "exception areas". The following factors are used to decide whether or not an area is "committed to non resource use":

- Size of the parcel or ownership.
- Proximity of other nonfarm or non forest uses.
- Availability of services, such as sewer or water lines.
- Consideration of natural boundaries such as streams or steep slopes.

# How Much Development is Allowed on Rural Lands?

Outside coastal cities, development patterns vary from scattered homesites to densely developed communities. Zoning has been adapted to fit the range of uses and types of development that occur on rural lands.

#### **Rural Residential**

Most counties have 1-, 2- and 5-acre rural residential zones. Each is applied to different areas depending on the current pattern of development and the capacity of public sewer or water facilities. Most rural residential zones allow a variety of uses, including many of those allowed in farm and forest zones.

#### **Rural Communities**

Every coastal county includes several rural communities that are not incorporated cities, but are more densely developed than surrounding rural areas and have some industry or shopping. Zoning in rural communities allows continued residential development and limited commercial and industrial development.

#### **Rural Commercial and Industrial Uses**

Commercial and industrial zoning in rural areas is usually limited to properties that already have such uses on them. This is because most needs for new industrial and commercial development are provided for in urban areas. Nonetheless, a new industrial or commercial use can be built on rural lands if:

- It cannot be sited in urban areas because of its harmful effects.
- The nature of the use's industrial product or process requires a rural location.
- It provides the goods and services needed in the surrounding rural area, and it is limited in size so it serves just that area.

### Farm and Forest Land Zoning

Forestry and agriculture are important industries on the coast. Both depend on an adequate land base for continued prosperity and competitiveness. Other uses in the middle of farm or forest areas reduce the land base and can interfere with the management of adjacent lands. Planning and zoning help maintain the land base by lim-

### **Permitted Uses**

The list of allowed uses in farm and forest zones is based on state laws and the Statewide Planning Goals. Goal 3, Agricultural Lands, requires that agricultural lands be zoned using a qualified Exclusive Farm Use (EFU) zone, set by state statute and rules (ORS Chapter 215 and OAR 660, Div. 33). The EFU zone allows farm uses and some nonfarm uses out right. Most nonfarm uses are prohibited. Many, like churches and schools, may be approved after review by the county.

Goal 4, Forest Lands, limits use of forest lands to "forest uses." Permitted uses include activities related to the growing, managing or harvesting of trees, and other forest related uses. Zones vary from county to county.

Some counties have a third resource zone. It is applied to areas with a mix of farm and forest lands in smaller ownerships (typically averaging 20 to 40 acres). iting the uses that would conflict with farming or forestry. A wide variety of farm- or forest - related uses are typically permitted outright. Uses that might conflict with management practices on surrounding lands are either prohibited or subject to county review.

### **Dwellings**

Dwellings for farmers and needed farm help are allowed in EFU zones. Dwellings may or may not be permitted in forest zones. Dwellings in forest zones are allowed on parcels larger than 160 acres, on less productive parcels and developed areas (ORS 215.720-740 and 750). State law allows nonfarm dwellings in EFU zones in limited circumstances. New nonfarm dwellings must:

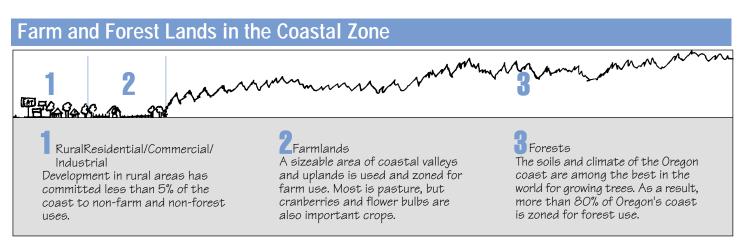
- Not force a significant change in or significantly increase the cost of accepted farm or forest practices on surrounding lands devoted to farm or forest use.
- Not materially alter the stability of the overall land use pattern of the area.
- Be sited on land that is generally unsuitable for the production of farm crops and livestock.



### **Minimum Lot Size**

The aim of resource zoning is to maintain and promote profitable commercial farm and forest uses. Lot size is an important part of the equation. Smaller lots are difficult to manage profitably. Smaller lots are more likely to be left unmanaged or used as sites for dwellings that conflict with farming or forestry. For this reason, counties regulate land divisions to make sure that farm and forest lands are kept in commercially manageable blocks.

State statute (ORS 215.780) requires an 80 acre minimum parcel size for all farm and forest zones unless a smaller size is approved by LCDC. Smaller parcels are allowed for the nonfarm or nonforest uses approved in these zones. There is a minimum parcel size of 160 acres for designated range lands.



## **Protection of Important Natural Resources**

Every city and county has areas with important natural or historical values. A major reason for land use planning is to identify and protect these areas so they can be used and enjoyed by future generations. Every comprehensive plan includes a Natural Resources element which identifies and protects important natural and historical features. Decisions about what sites deserve protection were made in the plan following

Wetlands

**Riparian Corridors** 

Groundwater

**Cultural Areas** 

Resources

requirements in Statewide Planning Goal 5: Open Spaces, Scenic and Historic Areas, and Natural Resources. The chart below explains how Goal 5 shapes decisions about sites with natural resource values.

State

Scenic Waterways

**Energy Resources** 

Mineral and

Aggregate Resources

### Which Natural Resources are Included?

Goal 5 specifies that local comprehensive plans must inventory and plan for fifteen types of natural resources, scenic and historic areas and open spaces. The following eleven resources shall be inventoried:

- 1. Riparian Corridors, including water and riparian areas and fish habitat;
- 2. Wetlands;
- 3. Wildlife Habitat;
- 4. Federal Wild and Scenic Rivers;
- 5. State Scenic Waterways;
- 6. Groundwater resources;
- 7. Approved Oregon Recreational Trails;
- 8. Natural Areas;
- 9. Wilderness Areas;
- 10. Energy Resources;
- 11. Cultural Areas;

Local governments and state agencies are encouraged to maintain inventories of the following four resources:



14. Scenic Views

Federal

Wild & Scenic Rivers

Wilderness Areas

Scenic Views and Sites

Wildlife Habitat

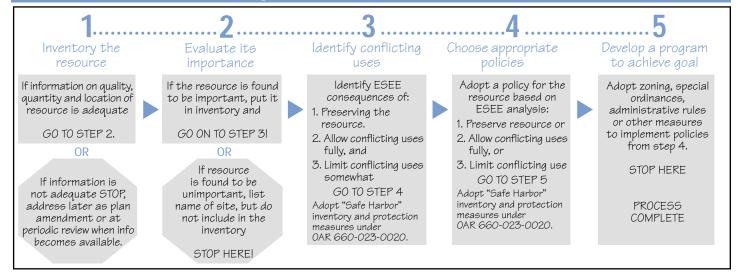
Open Space

Approved Oregon Recreation Trails Natural Areas

**Historic Resources** 

15. Mineral and Aggrgate Resources

### The Goal 5 Process: Deciding Which Sites Get Protected



# How Are Resource Sites Identified?

Inventories are usually supplied by state and federal agencies or prepared locally. The amount and detail of available information varies. Consequently, so does the extent of protection provided to natural resource sites. In many cases, inventories are too general to properly identify the resource or resource values. When this happens the plan defers the Goal 5 process until more information is available.

During periodic review, cities and counties have an opportunity to update their inventories. When new or more detailed information is available, the local government must complete the Goal 5 process.

# How Are Resource Sites Protected?

Special zoning requirements restrict or prohibit uses and activities that would harm an identified natural resource site. Most ordinances require the city or county to review each proposed development to make sure the resource is protected. The most common techniques are overlay zones and supplemental standards.

**Overlay Zones,** as the name implies, are added to a regular zoning district and set special standards on the uses that may be permitted. Supplemental standards are special standards in a regular zoning district which apply only where there is an inventoried Goal 5 resource.

# What About Sites Not Protected By Plans?

Plans only cover inventoried sites determined to be important. Many natural resource sites have not been formally inventoried or were determined to be unimportant. These sites are not protected by plans and may be lost to development.

However, some uninventoried sites may be protected through other means. Many resources are covered by state or federal laws which may be stricter than local regulations, e.g. wetlands.

Most cities and counties must update their inventories when plan amendments are proposed and during periodic review.



# **A Special Case: Forest Practices**

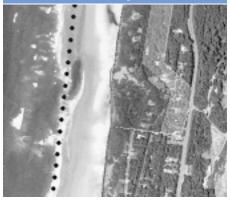
Most activities that would conflict with protection of Goal 5 resources are regulated by counties. Timber harvest and other forest practices are exceptions. State law prohibits counties from regulating forest practices. Cities can regulate forest practices, but counties are limited to regulating nonforest uses on forest land. This means protection of Goal 5 resources on forest land is largely up to the Department of Forestry, through its administration of the state Forest Practices Act (the FPA). Under the FPA, timber operators are required to file a Notice of Commencement of a Forest Operation before starting timber harvest or any other major forest operation. When operations are proposed in sensitive habitat or resource areas, the Forestry Department consults with the Oregon Department of Fish and Wildlife (ODFW) on proper measures to protect the resource. The Forestry Department is also responsible for monitoring the operation to ensure that resource values are protected.

# **Natural Hazards**

Nowhere is nature's ability to shape the landscape more apparent than on the ocean shore. The ocean, aided by tides, rain, rivers and currents, constantly and sometimes dramatically chops away at the land. The coast is also seismically active and subject to infrequent but severe catastrophic earthquakes and tsunamis that have flooded low lying shores, bays and river valleys.

Development in hazardous areas is discouraged or restricted under statewide planning Goals 7, 17 and 18. Nonetheless, the demand for view and waterfront property creates strong pressure for new development in some hazardous areas. Despite the risks, it is possible to build relatively safely in some hazardous areas if proper precautions are taken. Comprehensive plans address this dilemma by requiring review of each proposed development in identified hazard areas.

### Plan Inventory



Plans identify areas subject to hazards such as flooding, erosion and landslides usually based on maps done by DOGAMI. The burden is on the property owner to show that it is safe to build in those areas.

#### For Further Information

DOGAMI Coastal Field Office 313 SW 2nd, Suite D Newport, OR 97365 (541) 574-6642

### **Typical Coastal Hazards**





Typically, the property owner must obtain a written report prepared and stamped by an appropriate expert (usually a geologist or an engineering geologist) showing that it is safe to build. Reports must:

- Describe the hazards present.
- Show where on the property the hazard exists.
- Describe specific steps that will safeguard proposed development from the hazard.
- Describe whether development will increase hazards to adjacent properties.

### Local Review

- No Hazard! Allow building without restriction. If Hazard:
- Building must be away from hazard.
- Conditions are placed on the permit to assure building is sufficiently protected from hazard and won't endanger properties.

The site investigation report is reviewed by the local building official, planning director or planning commission to see if it is clear and adequate. After that, the city or county takes appropriate action. If there is no hazard on the building site, it will allow building without restrictions. If a hazard is present, the buildings must be set away from the hazard, or conditions will be placed on the permit to assure the building is protected from the hazard and won't endanger other properties.

# Floodplain Management

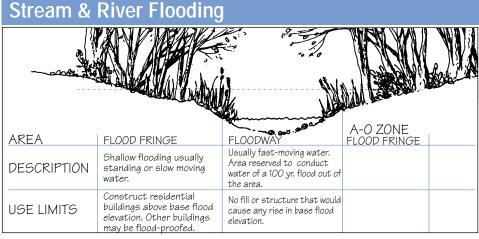
Communities participating in the federal flood insurance program must implement the program's requirements through their local plan and ordinances. Participation in the federal program makes property eligible for federal flood insurance. Federal studies for each community in the state identify areas subject to flooding.

# **Floodplain Mapping**

Maps like this one prepared for the Federal Emergency Management Agency (FEMA) have been adopted by every coastal city and county to show areas subject to flooding. The different flood classifications (V, A, B, C, etc.) identify different types of flood hazard. Local floodplain ordinances include regulations for building and development in each of these flood zones.



Ocean Flo	oding	
<b>.</b>	a allesting the full of the second and the	
AREA	V- ZONE (VELOCITY)	A-O ZONE
DESCRIPTION	Ocean waves breaking up top 3' above this elevation.	Flood waters including waves up to 8' high.
USE LIMITS	No permanent buildings or structures except shoreline stabilization.	Habitable floor 1 foot above flood level.



### What is a 100-year flood?

A 100-year flood is a flood which has a 1% probability of occurring in any given year. It is also known as a "one percent flood." FEMA forecasts the 100-year flood based on historical information on rainfall and a detailed analysis of flooding patterns in each community. Along the ocean shore the 100-year flood level forecast is derived from information on high tides, wind driven storm waves, and tsunamis. The 100-year flood determines the base flood elevation. Structures within this area must meet certain standards.

### For Further Information

Maps showing the location of the floodplain, floodway and flood-fringe are available for every city and county on the coast. Copies of these maps can be obtained from the appropriate planning office. Local planners can help you interpret the maps and explain the restrictions on building in each of the different zones. Copies of floodplain maps are also available from the Floodplain Project Office at the Department of Land Conservation and Development in Salem.

# Close to the Edge

The shoreline, the land at the water's edge, is the essence of the coastal zone. These lands are a delicate fringe of habitat critical to almost all types of wild life that inhabit the coastal zone.

Lands at the water's edge are also a critical human habitat. Shorelands have been a magnet for human settlement since the beginning of time. Even now, access to water, both physical and visual, draws human settlement to the shores of oceans, lakes and estuaries. Many uses, like ports and marinas, must have access to the water, while others, such as restaurants, motels and houses, sometimes benefit from closeness to the water.

Under Goal 17, planning for shorelands has two major objectives: setting aside lands for uses that need to be located along the shoreline and protecting the natural fringe between land and water. To accomplish these objectives, each plan includes a shorelands boundary and special zoning requirements for lands within the boundary.

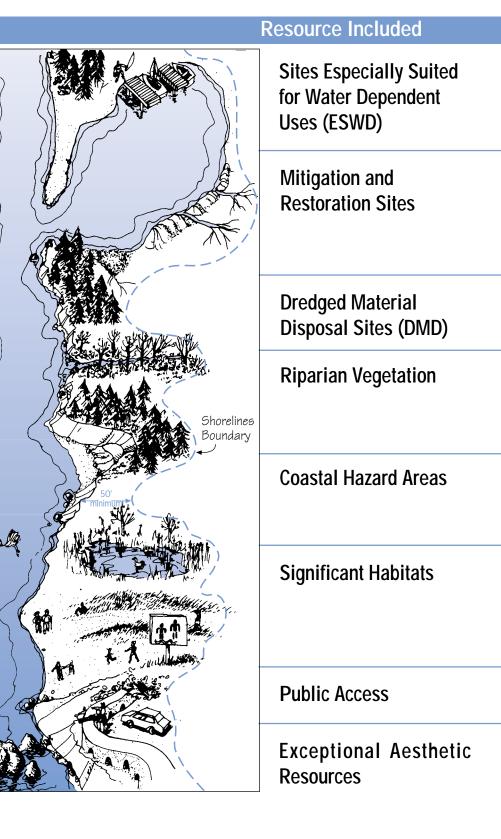
# What are "shorelands" ?

Each comprehensive plan includes a coastal shorelands boundary. Lands between the high water mark and that boundary are coastal shorelands.

The shorelands boundary is usually a minimum of 50 feet landward from the shoreline. (It may be less if there is a road within 50 feet of the shoreline.) The boundary extends further inland wherever one of the resources listed in the chart to the right is present.

# **Shoreland Zoning**

Each coastal comprehensive plan includes special zoning restrictions to recognize and protect special shoreland values. Most zones include either an overlay zone or additional standards to regulate uses within the shorelands boundary. The special restrictions are described in the chart to the right.



### Coastal Shorelands

Lands Included	Special Requirements
Sites with deep water close to shore and with access to sup- porting facilities, such as rail lines and highways that are suit- able for water dependent uses, such as port facilities, marinas etc. (Most "ESWD)" sites are in developed estuaries.)	Only water-dependent uses are allowed. (These are uses which must have access to the water in order to function, such as marinas, port facilities etc.) Uses that are "in conjunction with water dependent uses" or which don't interfere with water dependent uses may also be permitted.
When dredging or filling is permitted in tidal marshes or flats their effects must be offset by creating or improving another part of the estuary. Mitigation and restoration sites are lands that have potential, if modified, to create, restore or enhance biological or habitat values. Breaching of dikes to restore tidal action is a typical mitigation technique.	Temporary uses and other uses which don't interfere with even- tual use of a site for mitigation or restoration are permitted. Continuation of existing uses is typically allowed.
Sites for future development or marginal farmlands that are close to navigation channels. Wetlands and good farm land are generally not designated as DMD sites.	No interfering uses are allowed until the site has been fully used for dredged material disposal. After disposal is complete, any use permitted by zoning may be allowed.
Trees, shrubs and other vegetation along the shore stabilize the shoreline, provide habitat, and help buffer coastal waters from adjacent development. Riparian vegetation usually extends from 25 to 75 feet inland depending on the waterway and the steepness of the shoreline.	Removal of vegetation is restricted. Except for water depen- dent uses, structures must be set back from riparian vegeta- tion. Riparian areas can qualify for property tax deferral if they are approved by the Oregon Department of Fish & Wild- life.
Areas subject to natural hazards that are related to coastal wa- ters, including erosion and flooding.	All development within identified hazard areas is reviewed by the city or county—see Natural Hazards discussion on page 14. Vegetative stabilization is preferred over riprap to control shore erosion.
Large, valuable or relatively unique habitats and wetland areas as identified in the comprehensive plan.	Resource values of the wetland or habitat are protected by the plan. Development must occur outside designated resource ar- eas or be consistent with protection of identified values. (Wet- land alterations in coastal shorelands require state and federal permits even if they are not designated for protection in the local plan.)
Public lands, rights of way and easements which provide physi- cal or visual access to coastal waters.	Lands may not be sold unless some public access or potential for access across the property is retained.
Areas with outstanding views of the coastal water or of the coastal landscape or of a particular coastal feature. (Mostly public view- points, public lands, and state parks.) Alterations or development which would interfere with or de-	

Alterations or development which would interfere with or detract from the view are not permitted.

# **Estuary Planning**

Estuaries are special places where the ocean and river mingle to create a dynamic, diverse, and highly productive environment. Plants and animals thrive in this unique environment driven by sunlight and the daily tides.

Humans, too, are drawn to the estuary to harvest food, travel on its waters, and claim the flat lands for the purposes of civilization. Cities and counties, with advice from state and federal agencies, have prepared plans for each of Oregon's estuaries. The plans protect the natural resources of the estuary and describe how and where different kinds of development in and around the estuary are permitted.

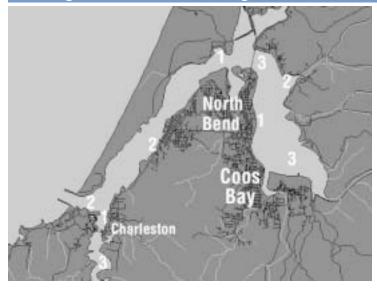
### 1 Development Management Units

- Deep-water areas adjacent or in proximity to the shoreline.
- Navigation channels.
- Subtidal areas for in-water disposal of dredged material.
- Areas of minimal biological significance needed for uses requiring alteration of the estuary.



**Management Objective:** To provide for navigation and public, commercial, and industrial water-dependent uses consistent with the level of alteration allowed by the overall estuary classification.

### Management Units: Zoning of Estuaries



Under Goal 16, plans for each estuary include a number of zones called management units. Permitted and conditional uses are specified for each management unit. The charts below and on the next page describe what kinds of areas are to be included in each management unit and the uses that can be allowed.

### 2 Conservation Management Units

- Significant habitats smaller or of less biological importance than those included in natural units.
- Recreational or commercial oyster and clam beds not included in natural units.
- Areas that are partially altered and adjacent to existing development of moderate intensity and which do not qualify as natural or development units.



**Management Objective:** To provide for longterm uses of renewable resources which do not require major alterations to the estuary, except for the purpose of restoration. These areas are to be managed to conserve natural resources and benefits.

### 3 Natural Management Units

Major tracts of salt marsh, tideflats, seagrass and algae beds.



**Management Objective:** To assure the protection of significant habitats for fish and wildlife, continued biological productivity in the estuary, and scientific research and educational needs. These areas are to be managed to preserve the natural resources.

Estuary Plan Book Websitehttp://www.intertain.org.epb.htm.

### Estuaries

Permitted Uses in Estuary Management Units				
Uses/Activities	Natural	Conservation	Development	
Resource Protection/Enhancement				
Research & Educational Observation				
Habitat Protection			С	
Passive Restoration			С	
Active Habitat Restoration	С		С	
Active Restoration (Non-Habitat)		С	С	
Maintenance of Existing Uses				
Riprap to protect Existing Uses & Other Resources				
New Tidegates in Existing Dikes				
Dredging to Maintain Existing Structures				
Aquaculture				
Aquaculture w/o Dredge or Fill	С		С	
Aquaculture w/Dredge or Fill		С	C	
Water-Dependent Recreation				
Boat Ramps w/o Dredge or Fill	С			
Boat Ramps w/ Dredge or Fill		С		
Marinas with Dredging Only		С		
Marinas with Dredge/Fill				
Minor Alterations				
Navigation Aides (i.e., beacons, buoys)				
Communication Facilities	С			
Pipelines, Cables & Utility Crossings	С			
Bridge Crossings				
Bridge Crossing Support Structures	С			
Major Alterations				
Minor Navigational Improvements	С			
Temporary Alterations	С	С		
Flow-lane Disposal of Dredged Material		С		
Mining and Mineral Extraction		С	С	
Navigation and Water-Dependent Uses				
Navigation				
Water Dependent Uses w/o Dredge or Fill (i.e., on piling or floats)		С		
Water Dependent Uses w/ Dredge or Fill		С		
In-water storage (e.g., log storage)		С		
Nonwater Dependent Uses w/o Dredge or Fill (i.e., on piling or floats)		С		

Allowed Use or Activity Subject to Resource Capability Review Not Allowed

С	

#### For Further Information:

The **Oregon Estuary Plan Book,** available from DLCD, includes detailed information on all of Oregon's estuary plans and planning requirements and estuarine habitats. Questions about a particular estuary or estuary plan are best directed to the relevant city or county planning department.

Note: This matrix is for information only. Individual estuary plans may be more or less restrictive. Check with the appropriate city or county to see whether a particular use is allowed by the plan.

# Who's Minding the Shore?

Perhaps the most special places on the Oregon coast are our ocean beaches. Everchanging and never changing our beaches are a source of inspiration, awe and pride. They are a sanctuary for the forces of nature—sand, waves, wind and unbroken vis-

### Who Owns the Beach?

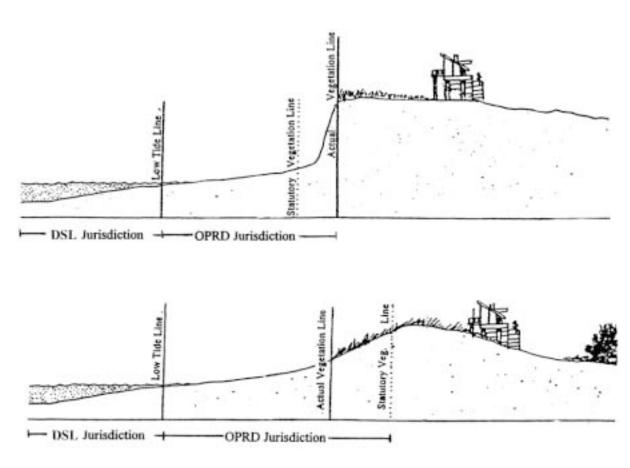
Most people think Oregon's beaches are publicly owned. That's not entirely true. The public does own the wet sand beach, up to the ordinary high tide line. But the dry sand beach is usually part of the adjoining upland property. In many cases, this is privately owned. tas—a sanctuary that we save for ourselves, our visitors and for future generations. But like other parts of our landscape, the beach is not totally free from the works of man. A series of laws are in place to keep interference to a minimum.

Even so, the public has a perpetual easement to use the dry sand beach up to the statutory vegetation line or the line of established upland shore vegetation, whichever is more inland.. This easement is set out in the famous Oregon Beach Bill. The Beach Bill guarantees the public unobstructed use of



dry sand beaches, even those that are privately owned. The public rights under the beach bill are managed and protected by the Oregon Parks and Recreation Department (OPRD). The Division of State Lands (DSL) shares jurisdiction over beaches in managing the beds and banks of state waters.

### Permitted Uses in Beaches & Dunes



OPRD regulates activities on the beach up to the statutory line of vegetation or the actual line of vegetation, whichever is more landward.

### **Beach Permits**

The Oregon Parks and Recreation Department manages the state's beaches under the authority of the Beach Bill. Permits are required from OPRD for many activities conducted on the beach up to the statutory vegetation line or the actual line of vegetation, whichever is more landward.

Most beach permits are for placement of large stones, called riprap, to protect oceanfront homes from erosion. In order to get a permit for riprap or other alterations seaward of the vegetation line, the applicant must meet a set of standards. These standards include:

- Justify location of project seaward of the line of vegetation.
- Protect public use and avoid obstruction of public recreational use and access.
- Show that reasonable modifications which would better protect public rights or reduce public costs are not feasible.
- Retain scenic attraction of natural and cultural features
- Retain or restore vegetation seaward of the vegetation line vital to scenic values.
- Avoid biological impacts.

- Avoid or minimize obstruction of views from adjacent properties.
- Avoid hazards to public safety.
- Avoid or minimize ocean erosion or safety problems for neighboring properties.
- Comply with comprehensive plans, statewide planning goals, and other applicable laws and standards (OAR 736-020-0005 through 736-020-0030)

All the other standards listed remain the same.



\* If no hearing is required, a decision is made within 60 days after receipt of a complete application.

### **Other Regulated Activities**

Permits from the Oregon Parks & Recreation Department and the Division of State Lands are also required for the following activities:

- Access ways / Other Miscellaneous Projects
- Sand Alteration
- Natural Product Removal
- Marine Algae Collection
- Pipeline, Cable or Conduit

#### **For Further Information**

Additional information about the permit process or individual activities is available from OPRD, contact the department's Coastal Land Use Coordinator. Information about relevant land use regulations is available from the affected city or county planning department.

North Coast - (541) 867-3340 South Coast - (541) 888-9324

### Beach Improvement Permit Process

# Oregon's Ocean Resources

Oregon is proud of and famous for its ocean shoreline and productive marine environment. From commercial and recreational fisheries to marine wildlife on offshore rocks and rocky tidepools, Oregon's ocean resources are a major part of the coastal economy and way of life. Because Oregonians care deeply about their ocean, it is not surprising that the state has some of the nation's most advanced policies for protecting and managing ocean resources.

#### State Ocean Policies and Planning

Oregon's policy on ocean resources is based on Statewide Planning Goal 19, Ocean Resources, which was adopted in 1977 and was updated in December 2000. Goal 19 seeks to conserve the long-term values, benefits, and resources of the ocean. It gives highest priority to management of renewable marine resources over non-renewable, proclaims that the state has interests in ocean resource management in an Oregon Ocean Stewardship Area that extends seaward across the continental margin, and emphasizes protection of biodiversity and habitats. Goal 19 requires that important marine habitat and important marine fishery areas be protected.

State and federal agencies are required by Goal 19 to use a high level of information to analyze the effects of their decisions on ocean resources. This policy, as well as the state's ocean planning program, is administered by the DLCD.

In 1987, landmark legislation reinforced and added to the policies of Goal 19 and created a unique ocean-resources planning and management program for the state. Since then, Oregon has adopted an overall Ocean Resources Management Plan (1990) with policies and management recommendations for any ocean resources and uses. Based on that plan, the 1991 legislature created the Ocean Policy Advisory Council (OPAC) to advise the Governor and to prepare a plan for Oregon's three-mile territorial sea. In 1994, the OPAC adopted an initial Oregon Territorial Sea Plan that is part of the OCMP. The plan contains detailed requirements for state and federal agencies for analyzing the effects of their activities, whether their own or by permit, on ocean resources and lays out a coast-wide strategy for protecting Oregon's valuable but vulnerable rocky shore areas. The Territorial Sea Plan was amended in late 2000 to add policies on submarine telecommunication cables on the seafloor, and in May 2001 to add a new chapter with Oregon's overall ocean management goals and policies. Review of the plan is an ongoing process by DLCD and the OPAC.

Oregon's ocean-resources program works closely with several federal agencies and with Oregon State University Sea Grant College to link ocean management needs with ocean science and research.

In 1995, the DLCD, in cooperation with Oregon Sea Grant, Washington Sea Grant, and the National Marine Fisheries Service, organized a multi-year regional marine science research program funded by the Coastal Ocean Program of the National Oceanic and Atmospheric Administration. Research will be aimed at understanding how variable conditions in the ocean and atmosphere, as well as human activities, affect coastal ecosystems and how ocean- and coastal-resources management programs could be improved to account for these changes.





Jurisdiction over the ocean is shared by state and federal governments. The state owns the ocean floor (submerged lands) from shore to three nautical miles (the Territorial Sea). From three miles seaward to 200 miles, the federal government owns the seabed, resources, and uses across the continental shelf and slope. Oregon asserts its interests, but not ownership, in ocean resources on this continental margin (Ocean Stewardship Area).

#### For Further Information

The initial Oregon *Territorial Sea Plan* was adopted in 1994 and is a basic source of detailed information on Oregon's Ocean Resources Management Program, the responsibilities of various state and federal agencies, and applicable statutes for ocean management. The Plan is now available from DLCD at it's offices or as a pdf file on the OCMP website page

http://www.lcd.state.or.us/coast/index.html.

# Managing the State's Ocean Resources

Many state agencies share responsibility for managing resources and uses in Oregon's territorial waters, which extend three nautical miles from shore. Many of these responsibilities are now guided by the policies of the Territorial Sea Plan.

**Division of State Lands (DSL)** - The state owns the seabed within three nautical miles of low tide at the ocean shore. The DSL manages these lands on behalf of the State Land Board (the Governor, Secretary of State, and Treasurer) and regulates removal and filling of the seabed and estuaries, including any dredged materials or seabed minerals, and has co-authority over rocky intertidal areas with the Oregon Parks and Recreation Department. DSL also may issue leases for the harvest of Bull kelp (*Nereocystis luetkeana*), a large seaweed in rocky areas of Oregon's ocean.

**Parks and Recreation Department** (**OPRD**) - OPRD has authority over the "Ocean-shore Recreation Area" (that width of the ocean shore that is submerged by the daily tides) as well as the adjacent "dry sands beach" up to the "beach zone line" set in state law (approximately 16' feet above high tide). OPRD has management authority over rocky intertidal areas as well as upland state parks. In addition to permits required under the Beach Bill (see previous <u>Beaches and Dunes</u> section), OPRD issues permits for cables, pipelines, or conduits that cross the ocean shore.

**Department of Environmental Quality** (**DEQ**) - The DEQ is responsible for water and air quality in Oregon's ocean area. It does this primarily by monitoring and controlling water pollution in coastal watersheds and estuaries before this water reaches the ocean, and by regulating the discharge of treated municipal sewage or industrial waste into the ocean. The DEQ also is the state's lead agency on oil spill prevention and response in the marine environment. **Department of Geology and Mineral Industries (DOGAMI)** - DOGAMI provides information on geology, coastal geologic hazards, and marine minerals to the public. It also is responsible for issuing permits for offshore oil and gas drilling in state waters and for regulating any such drilling or seabed mining operations.

**Department of Fish and Wildlife** (**ODFW**) - The ODFW regulates marine fisheries, protects marine wildlife, and manages marine habitat in state ocean waters, including rocky shores. ODFW must be consulted by DSL and other agencies regarding the effects of seabed development or kelp harvesting on marine fish and wildlife. ODFW Marine Region assists OPRD with educational and interpretive programs to increase public awareness and protection of rocky shore and other marine resources.

**Department of Land Conservation and Development (DLCD)** - The DLCD is the primary agency for coordinating state ocean-resource management and planning activities. The DLCD oversees all state agencies for compliance with the statewide planning goals, including Goal 19, Ocean Resources. The DLCD also receives federal funds for ocean research, planning, and management, and works with other state agencies to carry out these activities.

**Oregon State Marine Board** - The Marine Board regulates boating activity in state waters and has adopted regulations at the request of the Ocean Policy Advisory Council to prohibit boating around important seabird rookery.

#### Managing with Federal Agencies

Because the Pacific Ocean is a dynamic, fluid environment, effective ocean-resource management requires an ecosystem approach and interagency cooperation. Oregon has developed and maintains a close working relationship with many federal agencies in order to manage ocean resources and uses. These federal agencies are listed in the Oregon Territorial Sea Plan.

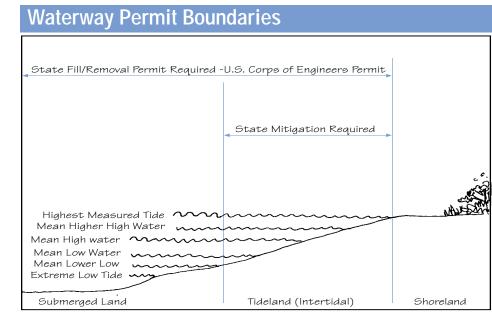


# Why Permits . . .

The state and federal governments have constitutional obligations to maintain the ocean, rivers, streams, lakes and wetlands for public uses. Public uses include navigation, commerce, fisheries, and recreation. The federal government implements its obligations through the Clean Water Act and the Rivers and Harbors Act. Both laws are administered by the Army Corps of Engineers. The Division of State Lands (DSL) regulates alterations through the Removal-Fill Law. Permits are required so that these government agencies can make sure that the "public trust" uses are protected.

### ... and Leases?

When it became a state in 1859, Oregon gained title to the beds and banks of all navigable waters in the state. The Division of State Lands manages these submerged and submersible lands for the state. DSL negotiates leases for docks, piers and moorages to upland land owners and for mining or commercial aggregate removal.



See page 20 for activities along the ocean shore

### Which Activities Require Permits?

Filling, removing or altering the bed or banks of waters, including wetlands, are regulated. Typical activities requiring permits are:

• Bank protection by riprap, groins, levees, breakwaters, etc.

• Fills for roads and bridge abutments,

bridge piers, and other in-water structures.Outfall structures, pipeline crossings, intakes, etc.

- Site development fills.
- Gravel removal or alteration.

# Wetlands



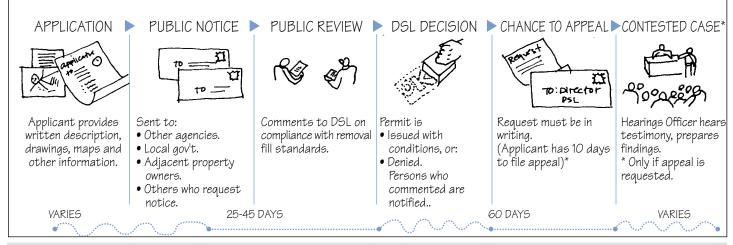
Wetlands come in a variety of sizes, shapes and types. Wetlands are important habitat, especially for waterfowl and juvenile fish. They also protect shorelines from erosion, improve water quality, reduce flooding and provide open space for recreational activities.

Wetlands include swamps, marshes and bogs. In legal terms, a wetland is an area that is inundated or saturated by surface or ground water at a frequency and duration sufficient to support, and that under normal circumstances does support, a prevalence of vegetation typically adapted for life in saturated soil conditions. (DSL or the Corps should be contacted when it is uncertain if an area is a wetland.) In some cases a detailed delineation of a wetland's boundaries may be required.

Dredging, diking or filling in wetlands usually requires DSL and Corps permits. There are exceptions for certain activities on farm and forest lands. However, wetlands that have been converted to croplands may be exempt from permit requirements if they are in agricultural use.

#### Waterway Permits

### **Removal/Fill Permit Process**



DSL reviews permit applications for compliance with the following standards:

- 1.Will not unreasonably interfere with navigation, fisheries or recreation, or endanger public health or safety.
- 2.Use is water dependent or fulfills a public need.
- 3.Impacts to municipal water supplies, aquatic life or habitat, aquatic ecosys-

tem functions, recreational, aesthetic or economic value of water resources and hydraulics are minimal.

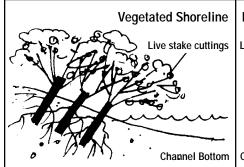
- 4.No harm to rare or endangered plant or animal species.
- 5.No practical, less harmful alternatives to the project.
- 6.All practical steps taken to minimize impacts.
- Consistent with requirements for historic and archeological site preservation.
- 8.Consistent with comprehensive plan and zoning ordinances.
- 9.Consistent with state water quality standards.
- 10.Mitigation for fill and dredging in estuaries and wetlands, except for riprap and other minor projects.

### Shoreline Stabilization and Erosion Control

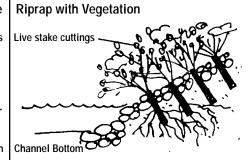
Many of the permits issued by DSL and the Corps are for shoreline stabilization and to prevent further shoreline erosion. These projects need to be carefully designed so that they do not shift erosion to neighboring properties. In many cases, riprap may not be the best solution to erosion problems. Where a structure is needed, it is often necessary to hire a qualified specialist to assure a structure is properly designed and built. DSL and the Corps, as well as local governments, require that the following standards be met:

#### Shoreline Stabilization Standards:

 Bank-sloping with vegetation and other non-structural techniques such as bio-engineering are preferred over structures, and the applicant must demonstrate that a structural design is necessary.

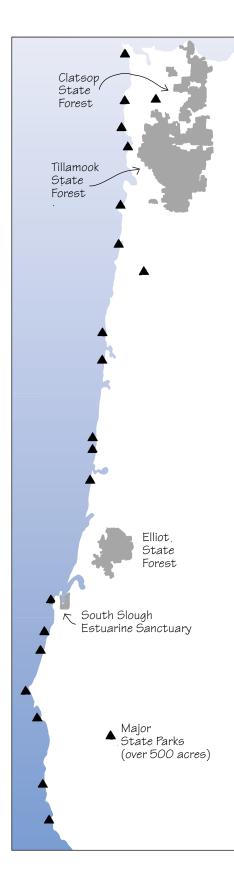


- Structures must follow current bankline and not encroach into state waters or create new uplands.
- Materials must be clean, durable rock. Concrete, rubble, asphalt, car parts, etc., are not allowed.
- Structures must encourage bankline revegetation and/or include vegetation in the design.
- the Removal/Fill Standards listed above must be met.



#### For Further Information:

Corps of Engineers: Contact the Regulatory Branch, Box 2946, Portland 97208, (503)326-6995. DSL contact the Field Operations Section, 775 Summer St. NE, Salem 97310, (503)378-3805. Two publications are available from DSL explaining the permit process; *Administrative Rules for Oregon's Removal Fill Permit Program*, and a 4 page brochure on the same topic. DSL also offers fact sheets on wetland identification, functions and regulation.



# Other State Programs

So far this booklet has highlighted the key state programs specifically set up to manage coastal resources. A number of statewide laws and programs have an important impact on the coast, even though they aren't strictly coastal in nature. These other programs are described below.

# State-Owned Land in the Coastal Zone

The State of Oregon is a major landowner in its own coastal zone. Over 75,000 acres of forests, parks and estuaries are managed by state agencies. And that figure doesn't include ocean beaches, lakes, non-tidal rivers or the ocean.

# Parks and Recreation Department

The State Parks and Recreation Department manages over 35,000 acres of park land in more than 100 state parks and waysides in the coastal zone. The Department is developing master plans for the larger parks to assure that future recreation needs are met and that natural values are protected.

State Parks administers several other recreation programs on the coast:

- The Oregon Coast Hiking Trail and the Oregon Coast Bike Route.
- Historic preservation planning.
- State Scenic Waterways.

# Department of Environmental Quality

DEQ is the state's lead agent for protecting air, water and land quality. DEQ requires permits for major sources of air and water pollution. DEQ also has overall responsibility for regulation of subsurface sewage disposal (septic tank) facilities. DEQ is also in charge of cleaning up any toxic or hazardous waste sites in the state.

# **Division of State Lands**

The Division of State Lands is the administrative arm of the State Land Board and is responsible for managing Oregon's public lands as assets to benefit the Common School Fund. Those lands include the beds and banks of all navigable waters, or submerged lands, which it holds in trust, and large tracts of state owned forest lands in the coastal zone. DSL manages the lands and negotiates various leases for their use. DSL also regulates removal/fill activities impacting wetlands.

The South Slough National Estuarine Research Reserve (SSNERR) is a division within DSL. In 1974, the South Slough of Coos Bay was designated as the nation's first national estuary research reserve. With federal assistance, the state has assembled a total of 4,400 acres of tideland and upland into state ownership. South Slough now serves as a laboratory for scientists and a classroom and educational center for students and visitors. A seven-member management Commission administers a plan to protect South Slough for future generations.

# Department of Fish and Wildlife

ODFW is charged with managing fish and wildlife populations to optimize recreational, aesthetic, commercial and social benefits to the state. Important responsibilities include:

- Sets regulations and seasons for hunting and fishing.
- Makes recommendations to other state agencies on projects that would harm fish or wildlife habitat.
- Operates public fish hatcheries and regulates private fish hatcheries.
- Develops angler access sites.

# Water Resources Department

The Water Resources Department (WRD) and the Water Resources Commission administer state laws regulating the use of surface water and groundwater. The WRD promotes wise use of state waters through basin plans and state water management policies. Basin plans identify priority actions to improve water management in each basin and coordinate other government actions related to water resources. Basin plans regulate the type of water uses that will be allowed in the future. The Commission protects public resources and uses, including fish, water quality, and recreation, by setting minimum streamflows and in stream water rights.

# Economic Development Department

The Ports Division of the Economic Development Department assists the state's Port Districts in promoting economic development. The Ports Division operates the Port Revolving Fund, lending money to individual ports for economically beneficial projects, and conducts studies to pinpoint economic development prospects of Oregon's ports. Port Districts are special districts created under Oregon law to promote economic development, usually, but not necessarily in conjunction with port facilities.

### **Marine Board**

The Oregon State Marine Board constructs public boating facilities with revenues from boat license fees. The Marine Board has helped coastal cities, counties and ports build docks, boat ramps and associated facilities to increase public boating opportunities. The Marine Board also regulates recreational boating on state waters.

### State Forestry Department

The Oregon State Forestry Department manages three state-owned forests in the coastal zone totalling over 600,000 acres. State Forestry also administers the State Forest Practices Act which regulates how timber harvest, road building, replanting and other activities are to occur on private and publicly owned forest lands.

# **Health Division**

The Health Division monitors the water quality of public water systems to ensure protection of public health. Specific authorities of the Division include:

- Orders water or sewer services by cities or districts to areas where inadequate installations pose a danger to public health.
- Reviews and approves plans for new public water systems and major Improvements to existing systems, including systems for recreation vehicle parks.
- Monitors water quality and the quality of oysters and other shellfish to assure that they are safe for consumption .

### **Department of Energy**

The Department of Energy (ODOE) provides staff support to the Energy Facility Siting Council (EFSC). EFSC administers the state's authority for siting, monitoring and regulating the location, construction and operation of major energy facilities, and disposal of naturally-occurring radioactive waste. Protection of public health and safety and compliance with the air, water and environmental protection policies of the state are EFSC's important considerations.

# **Department of Geology and Mineral Industries**

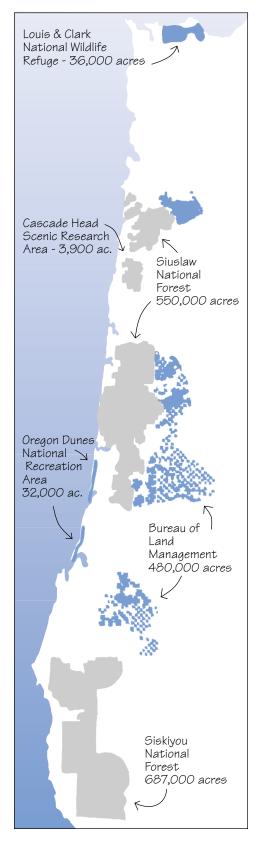
DOGAMI develops, stores and disseminates geologic information about the state to serve as a basis for prudent decisionmaking in resource development and land management. Department staff chair the interagency State Map Advisory Council, which coordinates the preparation of various types of onshore and offshore maps and computerized geographic information. The department also staffs the State Federal Agency Technical Task Force, which evaluates the economic and environmental impacts of offshore mineral development. DOGAMI regulates mining and drilling for oil and gas and requires plans for reclamation of mined lands to ensure responsible development.

# Department of Agriculture

The Department of Agriculture regulates oyster cultivation as an agricultural activity. The department investigates and classifies those state waters suitable for oyster cultivation and leases those state tidelands classified as plats suitable for commercial oyster production.

#### For Further Information

A listing of all state statutes included in the Oregon Coastal management Program is included in the OCMP Appendix, available from the Department of Land Conservation and Development. For information on specific laws and agency programs, contact the relevant agency listed above–addresses and phone numbers are provided on page 31.



# The Federal Role on Oregon's Coast

There should be no doubt that the federal government plays a major role in shaping the economy and environment of Oregon's coast. Consider these facts:

- Over 1.7 million acres of land on the Oregon Coast are owned and managed by the federal government—more than one-third of the coastal zone.
- Ocean fishing and commerce are dependent on harbors built and maintained by the Corps of Engineers.
- The federal Minerals Management Service will decide whether or not to allow oil and gas development off Oregon's Coast.
- Fisheries, wildlife and other natural resources are regulated by federal agencies.

In short, decisions made by the federal government have shaped and will continue to shape the Oregon coast. The Oregon Coastal Management Program (OCMP) is designed to increase the state's influence over these decisions. A federal law, the Coastal Zone Management Act of 1972, encourages the state to play a strong role.

# **Corps of Engineers**

The Corps is responsible for building and maintaining jetties and channels and is the lead federal agency for waterway management. Activities that are regulated include dredging and disposal, filling, placement of in-water structures, and bank stabilization up to the mean or ordinary high water line. The Corps is also responsible for Section 404 of the Clean Water Act which regulates disposal of dredged or fill material in waters of the United States.

# Bureau of Land Management

BLM manages almost 500,000 acres of land, mostly timberland, in Oregon's coastal zone. BLM develops Management Framework Plans and Timber Harvest Plans. Lands are managed for different uses including timber harvest, recreation and habitat protection. BLM's checkerboard pattern of ownership is from the Oregon & California Railroad land grant. The O&C lands, as they are called, reverted to the federal government in the late 1800's. Counties receive a portion of the revenues from timber harvested on O&C Lands.

# **U.S. Forest Service**

Like BLM, the Forest Service is a major landowner in the coastal zone. The Forest Service has a similar planning process; its plans are called Land and Resource Management Plans. The Forest Service is also responsible for managing two special areas on the Coast: the Oregon Dunes National Recreation Area and Cascade Head Scenic Research Area. Planning for both of these areas is set forth in federal law.

# U.S. Fish and Wildlife Service

The USFWS is the lead federal agency for protection of fish and wildlife habitat. USFWS advises other federal agencies on the effects of their proposed actions on fish and wildlife habitat and makes recommendations to lessen or offset harmful effects. USFWS also manages national wildlife refuges and administers the Endangered Species Act for non marine species.

### National Marine Fisheries Service

NMFS manages ocean fisheries, including anadromous fish such as salmon and steelhead. NMFS is the federal agency which adopts regional fishery management plans. NMFS also comments on federal waterway permits to assure protection of habitat for marine fish.

## Environmental Protection Agency

EPA is the lead agency for air and water pollution control. EPA is jointly responsible with the Corps of Engineers for implementing the Clean Water Act, including Section 404. The EPA has veto authority on Section 404 permits.

### **U.S. Coast Guard**

The Coast Guard is responsible for maintaining safe navigation in U.S. waters. Its major land use-related responsibilities are placement of navigation aides and regulation of bridges over navigable waters. The Coast Guard is also the lead federal agency for oil spill prevention and cleanup.

### **Federal Consistency Review**

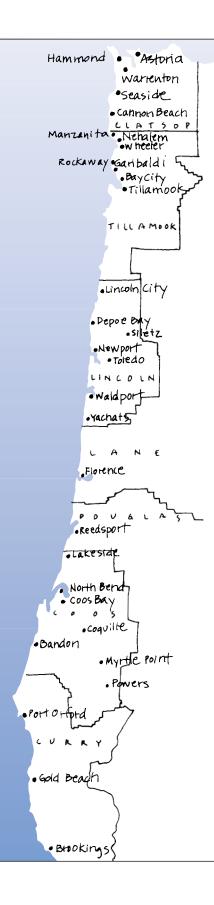
The Coastal Zone Management Act requires that federal agency decisions be "consistent" with approved state coastal management programs. This means that federal agencies must consult with the state prior to taking actions which would affect Oregon's coastal zone. The chart below explains the different ways consultation occurs for different types of federal actions.

Federal Action	Notice to State	Timeline for Review	State Decisions	Conflict Resolution	Typical Actions
License or Permit Issuance	Applicant's coastal consistency certification is included in federal license or permit notice	generally within 45 to 90 days; can take up to 6 months	DLCD concurs or objects with input from local, state, and federal agencies and other interested parties	Applicant may appeal decision to LCDC and/or U.S. Secretary of Commerce*	<ul><li>waterway and wetlands permits</li><li>bridge permits</li></ul>
Federal Agency Actions or Development Projects	Determination by federal agency at least 90 days prior to federal action (see notes 1-4); usually part of project document or plan	60 to 75 days unless federal agency allows for additional review time	DLCD must concur or object with the federal agency determination with input from local, state, and federal agencies and other interested parties	Federal agency can appeal decision to LCDC. DLCD or federal agency may request informal negotiations or mediation by the U.S. Secretary of Commerce.*	•BLM/USFS plans •Corps navigation projects •new construction •land transactions
Federal Grants to state, city, county, special district, or regional bodies	Notice of federal grant application submitted by federal agency or applicant	generally 30 to 45 days; varies with type of grant	DLCD must concur or object. Informal consultation with interested parties	Applicant may appeal decision to U.S. Secretary of Com- merce*	<ul><li>•public facilities and utilities</li><li>•tourism projects</li></ul>
Outer Continental Shelf (OCS) Activities	Applicant's coastal consistency certification provided by Minerals Management Service or applicant in OCS plan	up to 6 months	DLCD concurs or objects based on input from local, state, and federal agencies and other interested parties	Applicant may appeal decision to LCDC or to the U.S. Secretary of Commerce*	• permits for offshore oil and gas activities and any related onshore facilities

\* Other parties may have appeal rights

- The federal agency's decision is in two parts; first the agency decides whether its action will affect nonfederal lands in the coastal zone. The agency then decides whether the proposed action is consistent with the OCMP policies. DLCD must agree or disagree with these decisions.
- 2. Federal agencies are required to comply with the "mandatory enforceable policies", including goal requirements, various state authorities, and local comprehensive plan and zoning ordinance requirements.
- 3. Federal agencies must show that they have met the applicable coastal review standards.
- Consistent to the "maximum extent practicable" means federal agencies must act consistently with the OCMP unless compliance is precluded by federal law.

#### Local Government



### Coastal County Planning Departments

Clatsop County http://www.co.clatsop.or.us 800 Exchange St Ste 100 Astoria, OR 97103 503-325-8611

Coos County http://www.co.coos.or.us Coos County Cths Annex 290 N Central Coquille, OR 97423 541-396-3121

**Curry County** Dept of Public Services PO Box 746 Gold Beach, OR 97444 541-247-7011

Douglas County http://www.co.douglas.or.us Justice Bldg Rm 106 Douglas County Cths Roseburg, OR 97470 541-440-4289

Lane County http://www.co.lane.or.us 125 E 8<sup>th</sup> Ave Eugene, OR 97401 541-682-3734

Lincoln County http://www.co.lincoln.or.us 210 SW 2<sup>nd</sup> St Newport, OR 97365 541-265-4092

Tillamook County http://www.co.tillamook.or.us 201 Laurel Ave Tillamook, OR 97141 503-3403

### Coastal City Planning Departments

#### Astoria

http://www.cityofastoria.com/ 1095 Duane St Astoria, OR 97103 503-338-5183

#### Bandon

http://bandon.or.us/ 555 US Hwy 101 PO Box 67 Bandon, OR 97411 541-347-2437 Bay City http://www.ci.bay-city.or.us/ index.htm 5525 B St PO Box 3309 Bay City, OR 97107-3309 503-377-2288

**Brookings** 898 Elk Dr Brookings, OR 97415 541-469-2163

Cannon Beach http://www.cannonbeach.org PO Box 368 Cannon Beach, OR 97110 503-436-1581

Coos Bay http://www.coosbay.org/ City Hall 500 Central Ave Coos Bay, OR 97420-1895 541-269-1181

Coquille City Hall 99 E 2<sup>nd</sup> St Coquille, OR 97423 541-396-2115

**Depoe Bay** PO Box 8 Depoe Bay, OR 97341 541-765-2361

**Dunes City** PO Box 97 Westlake, OR 97493 541-997-3338

Florence http://www.florenceoregon.net/ 250 Hwy 101, North Florence, OR 97439 541-997-3436

Garibaldi http://www.Tillamoo.com/ CityHall.html PO Box 708 Garibaldi, OR 97118 503-322-3327

**Gearhart** PO Box 2510 Gearhart, OR 97138 503-738-5501

**Gold Beach** 29592 Ellensburg Ave Gold Beach, OR 97444-9756 541-247-7029

Lakeside http://www.presys.com/pshome/cty/lakeside/ lakeside.html PO Box L Lakeside, OR 97459 541-759-3011

#### Lincoln City

http://www.ci.lincoln-city.or.us/ PO Box 50 Lincoln City, OR 97367 541-996-2152

Manzanita

http://www.Tillamoo.com/ CityHall.html PO Box129 Manzanita, OR 97130-0129 503-368-5343

Myrtle Point http://www.coos.or.us/

~myrtlept/ 424 5<sup>th</sup> St Myrtle Point, OR 97458 503-572-2626

Nehalem http://www.Tillamoo.com/ CityHall.html PO Box 143 Nehalem, OR 97131 503-368-5627

Newport http://www.newportnet.com/ newport/city/ 810 SW Alder St Newport, OR 97365 541-265-5331

North Bend http://www.coos.or.us/~nbend/ PO Box B North Bend, OR 97459 541-756-8500

**Port Orford** PO Box 310 Port Orford, OR 97465 503-332-3681

**Powers** PO Box 250 Powers, OR 97466 541-439-3331

Reedsport http://www.reedsport.org/ 451 Winchester Ave Reedsport, OR 97467 541-271-3603

Rockaway Beach http://www.Tillamoo.com/ CityHall.html PO Box 5 Rockaway Beach, OR 97136 503-355-2291

**Seaside** 989 Broadway Seaside, OR 97138 503-738-5511

Siltez PO Box 318 Siletz, OR 97380 541-444-2521

#### Tillamook (City)

http://www.Tillamoo.com/ CityHall.html 210 Laurel Ave Rm #A Tillamook, OR 97141 503-842-2472

#### Toledo

http://www.cityoftoledo.org/ PO Box 220 Toledo, OR 97391 541-336-2247

#### Waldport

http://www.waldport.org/ 125 Alsea Hwy PO Box 1120 Waldport, OR 97394 541-563-3561

#### Warrenton

PO Box 250 Warrenton, OR 503-861-2233

#### Wheeler PO Box 177 Wheeler, OR 97147 503-368-5767

#### Yachats

http://www.pioneer.net/~cityoya/ Commons Bldg Rm 2 PO Box 345 Yachats, OR 97498 541-547-3565

### **Other Contacts**

#### Columbia River Estuary Study Taskforce (CREST)

http://www.columbiaestuary.org/ 750 Commercial St Rm 205 Astoria, OR 97103 503-325-0435

Oregon Coastal Zone Management Association (OCZMA) PO Box 1033 Newport, OR 97365 541-265-8918

### State Agency Contacts

#### **Department of Agriculture**

Natural Resources Division 635 Capitol St NE Salem, OR 97301-2532 503-986-4700

Economic and Community Development 775 Summer St NE Salem, OR 97301 503-986-0123 (or 800-233-3306, in-state)

Office of Energy 625 Marion St NE Ste 1 Salem, OR 97301-3742 503-378-4040 (or 800-221-8035)

#### Department of Environmental Quality (DEQ) 811 SW 6<sup>th</sup> Ave

811 SW 6<sup>th</sup> Ave Portland, OR 97204 503-229-5696 (NW Region: 503-229-5263)

Coos Bay Branch Office (DEQ) 340 N Front St Coos Bay, OR 97420 541-269-2721

#### **Department of Fish and Wildlife (ODFW)** 2501 SW 1<sup>st</sup> Ave PO Box 59 Portland, OR 97207

503-872-5268 Marine Program (ODFW)

2040 SE Marine Science Dr Newport, OR 97365 541-867-0300x226

North Coast Watershed (ODFW) District Manager 503-842-2741

Astoria District Biologists (ODFW) 2021 Marine Dr #101 Astoria, OR 97103 503-338-0106

Tillamook District Biologists (ODFW) 4909 3<sup>rd</sup> St Tillamook, OR 97141 503-842-2741

Newport District Biologists (ODFW) Marine Science Dr Bldg 3 Newport, OR 97365 541-867-4741

Charleston District Biologists (ODFW) PO Box 5430 Charleston, OR 97420 541-888-5515

Gold Beach District Biologists (ODFW) PO Box 642 Gold Beach, OR 97444 541-247-7605

Department of Forestry 2600 State St Salem, OR 97310 503-945-7200

#### Department of Geology & Mineral Industries (DOGAMI) State Office Bldg Ste 965 800 NE Oregon St #28 Portland, OR 97232 503-731-4100 x 216

Newport Branch Office (DOGAMI) 313 SW 2<sup>nd</sup> Ste D Newport, OR 97365 541-574-6642

Oregon Emergency Management (OEM, division of State Police) 595 Cottage St NE Salem, OR 97310 503-378-2911

#### Marine Board (OSMB)

435 Commercial St NE #400 PO Box 14145 Salem, OR 97309 503-378-8587

Health Division - Environmental Health (OHD CEHS) 800 NE Oregon St Portland, OR 97232 503-731-4000

Parks and Recreation Department (OPRD) 1115 Commercial St NE Ste 1 Salem, OR 97301-1002 503-378-6305

Field Office - Area 1 - North Coast (OPRD) 4157 N Hwy 101 Ste 127 Lincoln City, OR 97367 541-994-8152

Field Office - Area 3 - Central-Western (OPRD) 84505 Hwy 101 S Florence, OR 97439 541-997-5755

Field Office - Area 4 - South-Western (OPRD) 8914 Cape Argo Hwy Coos Bay, OR 97420-9647 541-888-3778

**Division of State Lands (DSL)** 775 Summer St NE Ste 100 Salem, OR 97301-1279 503-378-4844

South Slough National Estuarine Research Reserve (SSNERR) PO Box 5417 Charleston, OR 97420 541-888-5558

Department of Transportation (ODOT) 355 Capitol St NE Salem, OR 97301 503-986-4000 / 503-986-3200 800-ASK-ODOT

Water Resources (WRD) 158 12<sup>th</sup> St NE Salem, OR 97310 800-624-3199 / 503-378-3739 / 503-378-8455

#### Watershed Enhancement Board (OWEB)

775 Summer St NE Ste 360 Salem, OR 97301-1290 503-986-0178 North Coast (OWEB) 13408 Alsea Hwy Tidewater, OR 97390 541-528-7451

#### Federal Agencies

### **Federal Agency Contacts**

#### Army Corps of Engineers Portland District

http://www.nwp.usace.army.mil/ 333 SW 1<sup>st</sup> Ave PO Box 2946 Portland, OR 97208-2946 503-808-4510

### Bureau of Indian Affairs (BIA)

http://www.doi.gov/bureau-indian-affairs.html

#### Bureau of Land Management (BLM) http://www.or.blm.gov/

Coos Bay District (BLM) http://www.or.blm.gov/coosbay/ 1300 Airport Lane North Bend, OR 97459 541-756-0100

#### Eugene District (BLM)

http://www.edo.or.blm.gov/ 2890 Chad Drive PO Box 10226 Eugene, OR 97440-2226 541-683-6600 / 888-442-3061

#### Salem District (BLM) http://www.or.blm.gov/salem/ 1717 Fabry Rd SE Salem, OR 97306 503-375-5646

Roseburg District (BLM) http://www.or.blm.gov/roseburg/ 777 NW Garden Valley Blvd

Roseburg, OR 97470 541-440-4930

Coast Guard http://www.uscg.mil/d13/

13<sup>th</sup> Coast Guard District 915 2<sup>nd</sup> Ave Seattle, WA 98174 800-982-8813

#### **Environmental Protection Agency (EPA)**

http://www.epa.gov/r10earth/index.htm

811 SW 6<sup>th</sup> Ave 3<sup>rd</sup> fl Portland, OR 97204 503-326-3250

# National Marine Fisheries Service (NMFS, NOAA)

http://www.nmfs.noaa.gov/

#### Northwest Region http://www.nwr.noaa.gov/ 525 NE Oregon St Ste 500 Portland, OR 97232-2778

503-230-5400

#### Farm Service Agency (FSA, USDA) http://www.fsa.usda.gov/OR/

#### US Fish and Wildlife, Region 1

http://www.r1.fws.gov/ 911 NE 11<sup>th</sup> Ave Portland, OR 97232-4181 503-231-6828

#### Oregon State Office

http://www.rl.fws.gov/oregon/ 2600 SE 98<sup>th</sup> Ave Ste 100 Portland, OR 97266 503-231-6195

#### Coastal Oregon

http://www.rl.fws.gov/oregon/coast.htm 2127 SE OSU Drive Newport, OR 97365-5258 541-867-4550

#### **US Forest Service**

http://www.fs.fed.us/

#### Siskiyou National Forest

http://www.fs.fed.us/r6/siskiyou/contact.htm 200 NE Greenfield Rd PO Box 440 Grants Pass, OR 97526 541-471-6500

### Siuslaw National Forest

http://www.fs.fed.us/r6/siuslaw/ Oregon Dunes National Recreation Area http://www.fs.fed.us/r6/siuslaw/oregondunes/ 4077 SW Research Way PO Box 1148 Corvallis, OR 97339 541-750-7000

#### Mineral Management Service, Department of Interior http://www.mms.gov/

#### Pacific OCS Office

http://www.mms.gov/ooc/newweb/ contactus.htm 770 Paseo Camarillo Camarillo, CA 93010 805-389-7520 / 800-6PAC-OCS

#### Natural Resources Conservation Service http://www2.nrcs.usda.gov/

Oregon State Office, NRCS http://www.or.nrcs.usda.gov/ 101 SW Main St Ste 1300 Portland, OR 97204 503-414-3200

#### Contacts and Publications

#### OCMP Staff Directory

Salem Office

(503) 373-0050 Fax: (503) 378-5518 Nan Evans- Coastal Program Manager Don Oswalt - Policy Coordinator Paul Klarin - Hazards and Public Access Christine Valentine - Fed Consistency Dale Jordan - North Coast Field Rep Dave Perry - South Coast Field Rep David Revell - NOAA Coastal Fellow Betsy Parry - Administration and permit review

#### Portland Office

(503) 731-4065 Fax: (503) 731-4068 Bob Bailey - Ocean Program Jeff Weber - Salmon Plan Coordinator Randy Dana - Info Systems/COMPAS Amanda Plunton - Water Quality Specialist Tanya Hadad - Coastal Atlas Coordinator Thank you for your interest in Oregon's Coast. If you would like more information, the Department of Land Conservation and Development has several other publications that may interest you. They are available through DLCD's main office in Salem Many of the publications listed below are available off the DLCD website publications list in pbf. format or as links.

*Oregon Land Use Planning Statutes* is a compilation of the state laws which govern land use planning by cities and counties. 102 pages.

*The Statewide Planning Goals and Guidelines* are the state standards which guide land use planning by local governments and state agencies. 24 pages.

*LCDC Administrative Rules* is the text of the rules adopted by LCDC to implement state land use laws and to interpret the requirements of the Statewide Planning Goals. 90 pages.

*The Oregon Coastal Management Program* describes in detail how Oregon's laws and rules meet requirements of the federal Coastal Zone Management Act. 64 pages. (Much of the information in that document is presented in summary form in this booklet.)

The Oregon Estuary Plan Book explains how state and local governments have planned each of the state's estuaries. The book includes basic information about estuaries as well as detailed habitat and plan maps for each of Oregon's major estuaries. 126 pages.

*The Oregon Oceanbook* is an introduction to the processes and resources of the Pacific Ocean along the Oregon shore. The book compiles a variety of information on geology, physical and biological processes to explain the value and importance of our nearshore ocean. 85 pages, available through the Marine Science Center Bookstore in Newport. *Permit Aerobics* is a handbook designed to help cities and counties streamline their land use permitting procedures. The handbook includes a variety of successful techniques being used by local governments. 100 pages.

Field Guide, Oregon's Coastal Resources Management Improvement Sites provides descriptions, photos and maps for projects funded by special OCMP small scale construction and land acquisition grants. 39 pages, no charge and available at coastal city libraries, the Marine Science Center in Newport, or DLCD.

The Oregon Territorial Sea Plan is a detailed plan for managing the ocean resources in the state's three mile-wide territorial sea prepared by the Ocean Policy Advisory Council. The plan provides a management framework, project review process and rocky shores strategy to be used as the coordinating document for state and federal agencies managing ocean resources. 250 pages.

All these publications are available from DLCD. There is a mailing and handling charge for larger documents.

The state land use statutes and LCDC administrative rules are available at the websites listed below, or from the State Office of Legislative Counsel Publications and Fiscal Services located in the State Capitol at \$5.00 per chapter.

#### **Internet Web Sites**

OCMP web address: http://www.lcd.state.or.us/coastal.html DLCD web address: http://www.lcd.state.or.us/ Coastal Access Site Map: http://www.inforain.org/ interactivemapping/coastalaccess.htm Oregon Estuary Plan Book: http://www.inforain.org/mapsatwork/ oregonestuary

