

UNITED STATES
DEPARTMENT OF HEALTH AND HUMAN SERVICES
OFFICE OF PUBLIC HEALTH EMERGENCY PREPAREDNESS

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PRE-PROPOSAL CONFERENCE ON CELL AND
RECOMBINANT-BASED PANDEMIC INFLUENZA VACCINE

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FRIDAY
MAY 20, 2005

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The pre-proposal conference met in Room 800 in the Hubert H. Humphrey Building, U.S. Department of Health and Human Services, 200 Independence Avenue, S.W., Washington, D.C., at 9:00 a.m., DAVID BECK, Contracting Officer, presiding.

PRESENT:

DAVID BECK, Contracting Officer
RODNEY CARTWRIGHT
DARRICK EARLY
TOM FUERST
BRUCE GELLIN
ROBIN ROBINSON

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P-R-O-C-E-E-D-I-N-G-S

(9:05 a.m.)

1
2
3 MR. BECK: Good morning. My name is David
4 Beck. I'm the Chief Contracting Officer of one of the
5 offices here in HHS. And I'd like to welcome you to
6 the Department of Health and Human Services.

7 We are here this morning to talk about the
8 cell and recombinant-based pandemic influenza vaccine
9 acquisition. And we are very glad that you were able
10 to make it out in the rain. Sorry about the rain, but
11 I have been told that when you leave here at noon,
12 it's supposed to be sunny. So hopefully that will
13 happen.

14 If we could go to the next chart, please?
15 I wanted to give you an overview of what we will be
16 discussing. We will start off with some introductory
17 remarks, and I will introduce some of the participants
18 today.

19 I will also tell you about the purpose of
20 the conference. We'll also talk about the background
21 leading up to this acquisition. Another speaker will
22 talk about the HHS Pandemic Vaccine Program as well as
23 the statement of work.

24 And then we will be talking about the
25 mandatory criteria for eligibility. That is also

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1 known as absolute eligibility criteria. And we have
2 another part of HHS that refers to it as mandatory
3 qualification criteria. But for the purposes of this
4 RFP, we have adopted the phrase "mandatory criteria
5 for eligibility."

6 I will be talking about the HHS
7 acquisition process overall. And then we'll have
8 questions and answers. We'll be trying to answer
9 quite a few of the questions, you know, both questions
10 that you submitted previously as well as questions
11 that you submit today.

12 And that's the purpose of the index cards,
13 to give you an opportunity to write out on those index
14 cards questions that we can then pick up at a point
15 during the conference. And we'll try to answer some
16 of the questions off the index cards today.

17 We will also be talking about some of the
18 key dates and the contact information for the
19 acquisition as well as give you a few Web sites. The
20 government always has to use a lot of acronyms. And
21 so at the end of the presentation, there are a couple
22 of acronyms spelled out.

23 The participants today are Dr. Bruce
24 Gellin. He will be speaking to us later about the
25 background for this acquisition. He's the Director of

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1 the National Vaccine Program Office.

2 There's myself. There's Dr. Robin
3 Robinson. He's the Senior Project Officer. We're
4 both from the Office of Research and Development
5 Coordination within the Office of Public Health
6 Emergency Preparedness. Both the office that Robin
7 and I are from and the office that Bruce Gellin is
8 part of are part of the Office of the Secretary here
9 at HHS.

10 Also out of the Office of Research and
11 Development Coordination are two contract specialists.
12 Up front here is Andre Early. And at the sign-in
13 table where you came in was Rodney Cartwright. Andre
14 also goes by Darrick Early. So when you've seen it in
15 print, it's been Darrick. But he also goes by Andre.

16 We also have a stenographer with us today:
17 John Mongoven. He's here primarily for my benefit so
18 that if I misspeak today, I will have the opportunity
19 to review my comments and we can issue a clarification
20 or correction on the internet.

21 So it's best to rely on the written
22 material that you receive on Federal BizOps, as
23 opposed to relying on what you hear today during the
24 next three hours.

25 What we plan to do, probably by Monday, is

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1 to post a copy of today's presentation on the
2 internet. We're also working on the next amendment to
3 the RFP, which would include questions that we have
4 been able to answer so far.

5 We have gotten over 60 questions at this
6 point. We have probably been able to answer maybe 58
7 of them so far. So we will probably have at least
8 that number with the next posting on the internet.

9 Let me go through a few introductory
10 remarks. Logistics. Where you came in at the sign-in
11 table, behind the sign-in table, there are restrooms,
12 small restrooms. But if you also go beyond the
13 elevators, there are some larger restrooms that are on
14 the left-hand side as you walk out that way.

15 Also past the elevators, if you were to go
16 to the right, there is a cafeteria. So if you need to
17 get water, you know, for drinking, there is bottled
18 water in that cafeteria. Also, if you make your way
19 past the cash registers, there is a water fountain
20 where you can get cups of water. So you don't
21 necessarily have to buy the bottled water since they
22 have a fountain there as well.

23 With the questions and answers, again, I
24 would encourage you that as we go through the
25 presentation, if you have some burning questions that

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1 you want to jot down on the index cards, about halfway
2 through the presentation, I'll have somebody collect
3 whatever questions you have written out so far. And
4 then Robin and I will try to answer some of those
5 questions today closer to the end of the presentation.

6 There will be another opportunity when you
7 are leaving. If you have additional questions on the
8 index cards, you can drop those off to us as well.
9 And we will try to answer those and post them on the
10 internet.

11 A few more remarks about the purpose of
12 the conference. The purpose today is to discuss and
13 hopefully clarify the RFP that is entitled Cell and
14 Recombinant-Based Pandemic Influenza Vaccine.

15 We had issued the RFP on April the 29th.
16 And we want to have this opportunity to talk about the
17 background of the RFP and the purpose of the
18 solicitation as well as answer questions from the
19 potential offerors.

20 At this point, I will turn over the
21 presentation to Dr. Bruce Gellin. And after him will
22 follow Dr. Robin Robinson.

23 DR. GELLIN: Thanks, David. Thanks to
24 everybody for coming and paying attention to this
25 priority of ours.

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1 I'm not going to spend much time. I'm
2 going to tell you what you already know. But this is
3 obviously a big deal and very important to us. It's
4 important to us here. It's important to the
5 Secretary. It is important to the whole department.
6 It is important to Congress, the President, and the
7 world.

8 I just got back yesterday from the World
9 Health Assembly. You may have seen some reports that
10 came from it. But I will say that I haven't been to
11 one of these things before, which is an interesting
12 show for a lot of reasons.

13 But if there was a theme at the World
14 Health Assembly -- and this is the annual meeting of
15 the ministers of health from all nations around the
16 world -- it was pandemic influenza. It was in the
17 Secretary's remarks. It was in the director general's
18 remarks.

19 There were three formal side meetings:
20 one hosted by the Secretary, one hosted by the
21 department with WHO, and one hosted by Health Canada,
22 to give you updates. Some of that you have read
23 about.

24 There is some concern that there may be
25 some evolution, particularly in Vietnam. I think that

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1 still is speculative, but it doesn't keep it from
2 being in the headlines. I think that just reinforces
3 the importance of what we're doing here.

4 A lot of the discussion that is in the
5 press is focused on the H5N1 virus. We also know that
6 it is the nature of this virus to do things that we
7 worry about. And so our pandemic preparedness, which
8 this represents, is really a broad preparedness. And
9 the vaccine piece is just one piece of what you can
10 imagine is a lot of moving parts.

11 The department put out last summer our
12 draft of the pandemic influenza preparedness response
13 plan. Many of you had an opportunity to comment on
14 that. Some of those comments are posted on our Web
15 site. We are in the process of revising that,
16 addressing many of the comments that we received, and
17 also filling in some of the gaps. That will happen in
18 the near future.

19 There is obviously a large emphasis on
20 vaccines and the importance of vaccines and response
21 and, hence, why these particular activities, the one
22 of which this is one piece, are really so important to
23 the department.

24 You also know -- and I think this has been
25 an interesting couple of years for influenza. I think

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1 you have read the public opinion polls. And now for
2 the first time, probably the majority of Americans
3 could name an influenza vaccine company based on a lot
4 of recent experience. Hopefully they will be able to
5 name others in the near future.

6 We see pandemic preparedness and our
7 annual influenza response as related. I think that is
8 so the things that we are focusing on for the pandemic
9 are going to help us in the inter-pandemic period as
10 well. And so with that in mind, I don't want to dwell
11 on this.

12 You are aware of a number of different
13 things that we have been doing to secure influenza
14 vaccine production, developing pandemic-like vaccines
15 that we do, HHS does, NIH does as well.

16 The longer-term goal is to expand the
17 production capacity, expand the marketplace, expand
18 the demand, and to be able to have enough vaccine in
19 any situation for those who need it, both nationally
20 and internationally.

21 As you can imagine, there is a lot of
22 discussion, particularly in international circles,
23 about the latter because there may not be a starker
24 example of the haves and the have nots in
25 consideration of the pandemic.

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1 While, as David said, we all work for the
2 Secretary and everybody at HHS works for the
3 Secretary, we really work for the Secretary. And I
4 will tell you that Secretary Leavitt has picked up
5 where Secretary Thompson left off as far as his
6 engagement of this.

7 We meet with him or his chief of staff
8 daily to discuss influenza. And it could be what is
9 due in Vietnam or what are our long-range goals. So
10 I will tell you that there is a high level of
11 engagement.

12 I just want to read you a couple of sort
13 of the sound bites from the World Health Assembly from
14 Secretary Leavitt's speech. And I think that this
15 speaks a lot to what we are all doing. "The pandemic
16 flu is an urgent health challenge, and pandemic
17 preparedness is our best response. The more we are
18 prepared now, the more lives we will save in the event
19 of a pandemic."

20 The part that I think is the one that got
21 the most attention in the past couple of days in
22 Geneva was that "There is a time in the life of every
23 problem when it's big enough to see and small enough
24 to solve. For flu preparedness, the time is now." I
25 think that is sort of why we are here now.

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1 I will end my very brief remarks. Again,
2 thank you all for coming. But I do have a question.
3 And maybe I'll pose it now, and, David, you can tell
4 us. You maybe can answer it now or subsequently.

5 There are a lot of familiar faces and some
6 new faces, but there are a lot of conversations about
7 influenza, both formal and informal, structured and
8 unstructured, e-mail and telephone. So I guess some
9 guidance -- maybe it's just for me, but I think for
10 many of us, it might be best to hear, how do we make
11 sure that we have appropriate conversations about the
12 things that are important to us in the setting of a
13 procurement to make sure that we are all acting in a
14 way that is not going to be problematic for us later?
15 So I'll just pose that, and maybe you will answer that
16 along the way.

17 I think it is important because in
18 conversations I've had with many of you, they start
19 out by saying, "Well, you know there is an ongoing
20 thing. We can't talk about this."

21 So how we best structure our discussions
22 in whatever context they may be, at meetings or
23 personal conversations or everywhere in between, to
24 make sure that we are all on the same page and all
25 doing the right thing.

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1 Again, thank you for coming. And I look
2 forward to our ongoing conversations.

3 DR. ROBINSON: Thank you.

4 I am Robin Robinson from HHS. Over the
5 past year, we have acted on this program for pandemic
6 influenza vaccines. There was a contract awarded last
7 September for the first commercial-scale manufacturing
8 of an H5N1 vaccine. That was successful. And that is
9 being kept as a bulk. And we will move forward with
10 more efforts there.

11 Also, we awarded a contract last September
12 to secure year-round egg supply for influenza vaccine
13 manufacturing, primarily for the pandemic but also in
14 cases of influenza seasonal vaccine shortages.

15 Third, we have awarded a contract that is
16 the predecessor of the present RFP on cell-based
17 vaccine for advanced development of that vaccine
18 towards licensure with a commitment to a U.S.-based
19 manufacturing facility.

20 What we are doing now with this RFP is we
21 have expanded that somewhat to include not only
22 cell-based but recombinant-based influenza vaccines.
23 The idea here is that we are looking not only for
24 second generation but third generation and moving down
25 the road and to move that forward.

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1 Many of you have been engaged with the
2 NIH, with grants and contracts. And you're moving
3 forward. And we would like to pick those up and move
4 those towards licensure and, again, with the hope of
5 having U.S. facilities.

6 In the RFP, we have explained how that
7 mechanism will work and certainly will answer
8 questions that were already submitted and that will be
9 submitted today that will clarify what does that mean,
10 commitment to U.S.-based manufacturing and licensure
11 towards the FDA?

12 In conjunction with this RFP, there are
13 two other RFPs in which the synopses were posted
14 earlier this year. One will be for improved influenza
15 vaccine manufacturing to increase product yield and
16 decrease the time that it takes to make the vaccine.

17 The last one is one that we are engaged
18 with the NIH on, and that is an antigen-sparing
19 influenza vaccine so that we can stretch current
20 capacity for a pandemic event, both with adjuvants,
21 medical devices, or administration. So be looking on
22 the internet, on BizOps for those RFPs to be issued.
23 They should be issued fairly soon, hopefully by the
24 end of next month.

25 The statement of work for this RFP

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1 includes the following. And for those since you're in
2 the vaccine-manufacturing industry, you understand
3 when I say a product development plan. That goes from
4 the very beginning when the ideas come for the vaccine
5 and to actually start to characterize it and honing in
6 on what the vaccine should be, doing preclinical
7 testing, toxicology, moving that into an IND
8 application. And we're asking an IND application for
9 the FDA for U.S. licensure and going through the
10 clinical development plan for clinical lot
11 manufacturing; also the clinical testing; and
12 validation of your equipment facilities, the
13 processes; and, finally, moving toward licensure by
14 submission of a BLA.

15 So that is the entire overall overview.
16 We would like to see that plan. That happens to be
17 the milestone one that will be due in the first six
18 months.

19 The second one is a clinical and
20 regulatory plan. And that can be expanded to really
21 get to the nuts and bolts of what you are going to do
22 and what you are asking us to fund clinical protocols,
23 the clinical lot manufacturing, and the regulatory
24 plan to support that, and how you will get through the
25 various phases, phase I through phase III, toward

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1 licensure and specifically within the three to five
2 years of the contract term itself.

3 The next one is a domestic facility plan.
4 Since we are asking you to commit in writing that you
5 will have a U.S.-based manufacturing facility, how are
6 you going to do it? And what is the actual plan to do
7 it, time lines, where it is going to be located, et
8 cetera? Do you have partnerships with other companies
9 or contract manufacturing should be put in there in
10 great detail?

11 The next point is product feasibility
12 plans. So once you have your product development
13 plan, you're going to make a facility in the United
14 States, is it going to work? This is a place where we
15 like to see you address the limitations to different
16 approaches. And you basically have a decision tree.
17 If you go down this route, what are the problems? And
18 how are you going to overcome those problems?

19 Something that is new in this RFP, as
20 compared to the previous one, is that we are asking
21 you to actually make and start a pandemic vaccine
22 without a program. So that we are asking you to in
23 your IND submit to the FDA to have a plan to make an
24 H5N1 vaccine or another pandemic-like virus vaccine
25 and to move it through safety and immunogenicity

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1 studies.

2 The reason for this is that we need more
3 data on these vaccines. There's maybe only a handful
4 now of clinical studies that have actually occurred
5 and are ongoing right now. And so we are trying to
6 stimulate that so we can understand these vaccines
7 better because, as those of you who have worked with
8 some of these viruses, we understand they are a little
9 different from some of the human viruses. And so we
10 want you to actually experience it.

11 The next one is contractor-defined
12 milestones. This is what you are asking us to do, to
13 fund. And it goes from the IND submission all the way
14 through BLA submission. It can include clinical
15 manufacturing and clinical studies, scale-up
16 development, and validation of your facility,
17 processes, equipment, and so forth. And so this you
18 should enumerate in a number of steps and what you are
19 asking us to fund, but be sure and tell us what the
20 overall program is and what you are going to do
21 yourselves.

22 Finally, the technical progress reports on
23 a monthly or periodically. At the end of the
24 project, the terms of the contract, it will be a FON
25 report.

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1 The mandatory criteria are here. First,
2 there is a firm commitment in writing that you will
3 establish a U.S. vaccine-manufacturing facility.
4 Again, that can be the company itself, a partner of
5 the company, or a contract manufacturing organization.

6 If you are unable to do this, your
7 proposal will not even be reviewed. So we want to
8 stress this, that you have to up front say that you're
9 going to do it and provide the feasibility that you
10 can do it and supportive documentation. And David may
11 have more to say about that later also.

12 The next is product licensure. The
13 purpose of this is to move the technology such that we
14 can have cell and recombinant-based influenza vaccines
15 and move these towards licensure. So it's not a
16 research goal in itself. It's to move the research
17 and the development toward licensure, that there be a
18 product there. That licensure would be a trivalent
19 seasonal vaccine and will need to compare with the
20 licensed vaccines at present.

21 And then the master plans and time lines
22 for this licensure. So you need to be able to explain
23 how you are going to move toward licensure and that we
24 actually have a milestone, one of the milestones, we
25 actually had to do that.

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1 Next slide. How are we going to evaluate
2 these? Well, the panel will be assembled of
3 individuals that have experience with vaccines,
4 specifically influenza vaccines, from the government
5 and elsewhere. And the five criteria of methodology
6 and approach, facilities, organizational experience,
7 personnel, and time line to the licensure. If you say
8 the one that gets the highest overall weight is a
9 methodology and approach.

10 Since this is cell and recombinant, we
11 want you to tell us about the cell line, its origin,
12 its history, were there any problems with it in your
13 encounters with the FDA or other regulatory agencies.
14 There are limitations and to actually say that to say
15 that and how you're going to overcome those limitation
16 and then to not mention it because that would show if
17 you did put it in there, that you may not understand
18 the problem.

19 Your recombinant system, to explain the
20 recombinant system in very great detail, what
21 plasmids, what vectors, or whatever you're using, and
22 its genesis and where it is at this point. If you
23 have previous results, whether it be publications or
24 other data that you would like to share with us, those
25 data are kept confidential and are not shared outside

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1 of the technical panel.

2 And so we would ask for you to put
3 preliminary results in there from the clinical
4 results, from manufacturing, characterization of your
5 vaccine product, and any other data that you would
6 like to provide there. That would be in your
7 appendices. You need to talk about it in general
8 terms in an overview in your proposal, but if you want
9 us to look at those data, put it in the appendices.

10 We're giving you quite a large amount of
11 pages to actually put in the appendices. So, you
12 know, if you want us to see it, put it there.

13 The other thing is that if you have any
14 comparisons with the licensed vaccine from your
15 clinical trials, if you're already at clinical trial,
16 please put it in there also. We want to see that.

17 And then, finally, why are you using the
18 cell reconnaissance? And why is it better? And if
19 there are limitations, what are they? Tell us about
20 it.

21 So that consumes most of the methodology
22 and approach. The facilities, basically what
23 facilities will be used for the project; where they
24 are located; and if they are at different locations,
25 then how they are going to be integrated together.

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1 Organizational experience. This basically
2 says, how are you going to manage this, especially if
3 you are a consortium or you have a corporate partner?
4 Who is going to do what? And who is going to be in
5 charge of the reporting periods? And how is it
6 actually going to work? And so you may want to have
7 an organizational tree and then explain that tree,
8 actually how it will work.

9 Next is the personnel. The key people
10 from your principal investigator to your scientists to
11 your clinical folks that are involved with this from
12 your regulatory end and your quality assurance and
13 quality control, that they need to be there.

14 List them in your proposal, your
15 appendices. If you want us to see their CVs, put it
16 there. And that's what we would recommend to do
17 there.

18 We would recommend that you have people
19 who have actually worked on the vaccines. If you're
20 using a CMO or CRO, you will need to put those people,
21 the key people in those organizations, in your
22 proposal, in the CVs in the appendices.

23 Finally, the time line to licensure since
24 everyone is at a deafened place in the development and
25 how and what your real plan would be, charts and

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1 milestone events, how you will move toward licensure.

2 I will turn it over to Dave to explain how
3 our RFPs work and the procurement process.

4 MR. BECK: Thanks very much, Robin.

5 One other introduction that I neglected at
6 the outset, down front here, next to Robin, is Dr. Tom
7 Fuerst, Robin's boss. So we are glad he was able to
8 join us this morning as well.

9 We are moving along pretty well in the
10 presentation. However, once we get into the question
11 and answer period, I'm not sure if we will take a
12 break. So you are welcome at any point to go ahead
13 and quietly excuse yourself from the room and then
14 come back. Again, you shouldn't miss anything since
15 it will all be on the Web site Monday anyways.

16 But there is still a possibility and if we
17 are making good progress, maybe partway through the
18 question and answer part of the morning, perhaps we
19 will take a short break.

20 I am going to try and go through about
21 another five slides. And then we will give an
22 opportunity for you to turn in any of the questions
23 that you have written on the index cards. That will
24 give us an opportunity, then, to sort through those
25 questions. And Robin will have an opportunity to

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1 answer some of them. And I will answer some of the
2 others.

3 If we don't answer all of the questions
4 that are on the index cards today -- and I kind of
5 doubt that we will be able to answer everything
6 because there may be some that we will want to do some
7 research on before we give you an answer, but we will
8 try to get to all of those questions as quickly as we
9 can and then post the answers on the internet.

10 Bruce had brought up a question about your
11 contact with any of us between now and the time that
12 a contract or contracts are awarded. We would ask
13 that if you have any questions about the acquisition,
14 about the RFP, that you direct them to Andre Early as
15 the primary point of contact or to me as the secondary
16 point of contact.

17 We would ask that you refrain from
18 addressing questions to Robin Robinson because as the
19 project officer, he needs to maintain some distance
20 from the potential offerors during this stage of the
21 acquisition.

22 If you have information that is sort of on
23 the general topic of cell and recombinant-based
24 pandemic influenza vaccines, you know, you may be
25 wanting to talk with Bruce Gellin about things of a

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1 general nature. That's fine, but we would ask that
2 any specific questions with respect to the RFP or for
3 this particular acquisition, please direct those to
4 the contract specialists or to me.

5 There is some language in the RFP -- I
6 think it's in section L of the RFP -- that basically
7 indicates that we have a preference for having the
8 contact through the contract specialists during the
9 time that the RFP is out and before we make contract
10 award.

11 Okay. This chart basically gives you an
12 overview of our acquisition process. So some of the
13 items that I will talk about during the next several
14 charts have to do with what is called a request for
15 contracts. That is an internal HHS document. I'll
16 maybe have a few more comments about that on the next
17 slide, but we will be talking about the request for
18 contracts, which leads up to a synopsis which had
19 appeared in March.

20 We will also talk about the RFP that was
21 issued, then what happens on June 21st when you submit
22 your proposals. We will talk a little bit about that
23 and about the proposal evaluation that follows.

24 I will also mention a little bit about the
25 termination that we made, which is called a

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1 determination of competitive range. And then I will
2 have a few comments about the negotiation process and
3 source selection and contract award and then the last
4 phase, which is contract administration and contract
5 management.

6 Internally, we use a request for contracts
7 here at HHS. Some other federal agencies call it a
8 procurement request. That document basically lays out
9 the statement of work. It identifies the evaluation
10 factors and provides a budget estimate. And that is
11 signed off internally.

12 And then that is what is used to kick off
13 the synopsis that had appeared in the middle of the --
14 I think it was the middle of March. Maybe it was
15 earlier than that, but around the middle of March, we
16 had a synopsis about this acquisition as well as two
17 other acquisitions. So that was what had led up to
18 that.

19 Then we were a little bit late in terms of
20 getting out our RFP. We had hoped to be able to issue
21 it at the beginning of April, but we ended up issuing
22 it at the end of April. It just took longer for us to
23 do the editing that we needed to have done on it.

24 In that request for proposals, there is a
25 section that spells out the supplies and the services

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1 or costs. And it basically lays out a table for the
2 line items that are going to be acquired under the
3 acquisition. Then that is followed by a description
4 or specification section, which contains the statement
5 of work for this acquisition.

6 Then we also have sections on deliverables
7 or performance under the contract. We have
8 information in there on payment terms. We have many
9 other contract clauses. For example, one of the
10 clauses in there is for a subcontracting plan.

11 So if you happen to be an offeror that is
12 other than a small business, you would be expected to
13 put together a subcontracting plan that we would
14 negotiate and include in the contract when it would be
15 awarded.

16 The subcontracting plan is basically one
17 tool that is used to encourage small business
18 participation. So we will either try to get small
19 business participation as prime contractors or, if
20 not, then we will encourage small business
21 participation at the subcontract level. And that
22 includes small businesses, small disadvantaged
23 businesses, women-owned businesses, historically black
24 colleges and universities, veteran-owned businesses,
25 and some additional categories.

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1 Then we also have a section of the RFP
2 covering representations and certifications. And the
3 government has moved to some online representations
4 and certifications. So there is a Web site that is
5 provided for that.

6 Then we have a very important section in
7 the RFP called "Instructions to Offerors." That is
8 section L. So I would encourage you to pay particular
9 attention to that as you are preparing the proposals
10 as well as pay very close attention to section M on
11 the evaluation factors for awards. And I will have a
12 few more things to say about the evaluation factors a
13 little bit later.

14 Another feature that we have turned on on
15 the Web site, fedbizopps, is called the interested
16 vendor list. When we issued the first amendment to
17 this RFP, we turned on a feature that enables
18 companies to basically sign up and indicate that they
19 are interested in this acquisition. This is one of
20 the tools that enables people to then view that list
21 and perhaps get in touch with one another for the
22 purpose of subcontracting opportunities.

23 So next time you have a chance to check
24 the fedbizopps Web site, you might want to take a look
25 at that feature. It's something that I have been

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1 encouraging our staff to try to make available for our
2 acquisitions.

3 Okay. Again, we have released the RFP.
4 A very important date is the proposal submission date,
5 which will be June the 21st. And the time on June the
6 21st will be 2:00 p.m. So don't think that it's close
7 of business. It's 2:00 p.m. on that date.

8 Okay. After we have received your
9 proposals, we will basically go through those
10 proposals and make sure that they have met the minimum
11 criteria or mandatory criteria for eligibility. And
12 those that have met that mandatory criteria for
13 eligibility will then proceed into technical
14 evaluation using a team that we will put together.

15 In addition to the technical evaluation
16 occurring somewhat simultaneous with the technical
17 evaluation, we will begin review of your business
18 proposal, including the cost elements and some of the
19 other factors.

20 In section M of the RFP, some of the
21 factors that are mentioned are past performance. So
22 that is something that we will be looking at
23 concurrent with the technical evaluation. Also, small
24 disadvantaged business participation, there is pretty
25 lengthy information in section M about that evaluation

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1 factor. And that is sort of a subset of the
2 subcontracting plan. One of the evaluation factors
3 that we consider is small disadvantaged business
4 participation.

5 And then two other evaluation factors that
6 are sort of on a pass/fail basis have to do with use
7 of human subjects, such as during your clinical
8 trials; and then also animal welfare. We want to make
9 certain that the contractor or contractors who are
10 selected have acceptable approaches to both of those
11 last two topics.

12 After we have done both the technical
13 evaluation and the evaluation of these other factors,
14 then we will try to aggregate those results and I will
15 take a look at those results to then determine who I
16 believe are the offerors who are in the competitive
17 range. In other words, who are the offerors who have
18 a likelihood of getting an award out of this
19 acquisition?

20 At the current time, we don't know how
21 many offers we are going to get, but we do at some
22 point have to narrow that range down to those that we
23 believe are likely to get a contract award. At that
24 stage, then we will notify those offerors that are
25 outside of the competitive range. So that's one of

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1 the opportunities to notify the unsuccessful offerors.

2 When we provide that notice, we will also
3 provide the opportunity for you to choose either a
4 pre-award debriefing if you would like a pre-award
5 debriefing or you may wish to wait and ask later for
6 a post-award debriefing or you may not want to ask for
7 a debriefing at all. That is fine as well.

8 If you ask for a pre-award debriefing,
9 then we are limited in terms of what we can tell you.
10 We can't tell you about the other offerors that remain
11 in the competitive range, but if you were to ask for
12 a post-award debriefing, then we would have additional
13 information later in terms of who the award had gone
14 to.

15 Even if you ask for the pre-award
16 debriefing, there is a later point in the process,
17 after contract award, when you can get the information
18 about who was awarded the contract or contracts.

19 During the negotiation phase, after we
20 have established who is in the competitive range, then
21 we will come up with some questions that have resulted
22 from our technical evaluation and also from our
23 evaluation of other aspects of the business proposal
24 and the cost proposal, maybe questions of past
25 performance.

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1 So we will put together many of the
2 questions that have come out of the evaluation. We
3 will communicate those questions to you to try to give
4 you enough time to consider our questions.

5 Also, with many of our acquisitions, we
6 will schedule a pre-award site visit. I don't know
7 how likely that is with this particular acquisition
8 because in many cases, there will not be the
9 manufacturing facilities already set up for use under
10 this since we are at a much earlier stage. So at the
11 moment, I cannot predict whether or not pre-award site
12 visits would be very likely, but it is something that
13 we reserve the right to schedule: a pre-award site
14 visit.

15 We also in many cases if we are dealing
16 with a company that is very new will have a pre-award
17 site visit to make sure that they have adequate
18 facilities and adequate accounting to be able to carry
19 out the contract.

20 We also are likely since the RFP talks
21 about a cost reimbursement arrangement to schedule an
22 audit using the services of the Defense Contract Audit
23 Agency. They would be basically coming out after they
24 have looked at your cost proposal. They would be
25 coming out and trying to verify some of the

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1 information that you had provided in your cost
2 proposal. For example, you might have certain
3 indirect cost rates that you have included in your
4 proposal. And they may want to come out and do an
5 audit to try to verify those rates.

6 Under cost reimbursement contracting, we
7 do try to identify what are going to be the billing
8 rates during the contract performance. And those are
9 the billing rates, for example, for indirect costs.

10 We need at the outset to be able to
11 establish that we are entering into a cost that is
12 fair and reasonable to both the government and to the
13 contractor. And so we need the assistance from the
14 audit agency to help us arrive at a fair and
15 reasonable cost. And we will try, to the best of our
16 ability, to work with you in terms of scheduling any
17 of these on-site reviews.

18 With the schedule that we have laid out,
19 it would have the proposals coming in June 21st. Our
20 goal for awarding the contract or contracts is
21 October. That was identified in the RFP.

22 So it's somewhat likely that if we're
23 going to do an audit, mid to late July would probably
24 be the earliest period that we would be doing an
25 audit. You know, it could be that we would be

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1 scheduling that sometime in August. And if we run
2 into delays, if we have more proposals than we would
3 anticipate, then it could be a little bit later. But
4 that's pretty much the best time frame that I can
5 estimate at this point.

6 Once we have gotten some information back
7 from the auditors in terms of the costs that have been
8 proposed and once we have given you the opportunity to
9 consider the questions that we have posed to you, we
10 will then enter into some discussions or negotiations,
11 where we can get some answers from you in terms of
12 those questions and we also can indicate our position
13 with respect to certain issues in the acquisition.

14 Maybe we have had some questions about
15 your costs in some areas and didn't understand or
16 didn't understand the rationale for costs being what
17 they were. So it gives us an opportunity to have some
18 exchange of viewpoints on your proposal.

19 Then at some point, we will call a cutoff
20 to those discussions or negotiations. And we will ask
21 you to revise your proposal. And this will be
22 referred to as the final proposal revision. And we
23 will give you a deadline by which you have to submit
24 that final proposal revision.

25 Then we will do some additional analysis

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1 or evaluation of that final proposal revision. And we
2 will make the source selection. You know, we will
3 decide who the contractor contracts will go to. And
4 at that point, then we will award the contract or in
5 this case perhaps multiple contracts.

6 After contract award, then we have the
7 contract administration phase, a very important phase
8 and in this case a phase that will last three to five
9 years. So we will be having both project staff and
10 contracting staff involved in working with you during
11 contract administration and management of the
12 acquisition.

13 Another aspect of this acquisition is that
14 it's incrementally funded. We have the funding spread
15 out over more than one fiscal year. And it's a little
16 bit difficult for us to anticipate since we don't know
17 if we are going to be making one contract award or
18 maybe more than one contract award.

19 You know, it's a little bit difficult for
20 us to anticipate how much funding will be available up
21 front for each contract. But after we have received
22 proposals, we will be able to get a better idea of how
23 that funding may be spread over the contract or
24 contracts, though, that we have in mind. And we will
25 be able to give you a better indication, perhaps

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1 during discussions or negotiations, as to how much
2 funding is going to be available in the first fiscal
3 year.

4 Okay. So we are about ready, then, to go
5 into the question and answer phase of our session. We
6 had questions, again, that you had submitted. We had
7 asked for questions to be submitted by, I think it
8 was, May the 10th.

9 Unfortunately, we gave you a pretty short
10 deadline because we needed to have some time to review
11 those questions and research the answers. We have
12 gotten some questions after that deadline.

13 And we do encourage you that as you
14 identify something else that you think you need to ask
15 a question about, please send that to us. Even though
16 we had that initial deadline, we are still open to
17 additional questions. And we will be open to
18 additional questions until June 21st at 2:00 p.m. and
19 perhaps even after that point.

20 Those initial questions we have some
21 answers today that we will be discussing this morning.
22 And we will also be posting those answers on the Web
23 site.

24 And then, again, today is the opportunity.
25 If you have questions written out on index cards, we

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1 will be collecting those in a few minutes. And then
2 after this conference, if you have questions -- and I
3 know that many of the answers that we give you might
4 lead to more questions -- simply send those to us.

5 We will be posting, as I said, the
6 questions that we have already provided answers to or
7 developed answers to. You know, we will try to post
8 those by Monday. We will have other questions that we
9 will try to group them and have another posting, maybe
10 about a week after that. And then if there is a need
11 to, we will have posting of additional questions and
12 answers as the acquisition progresses toward June the
13 21st.

14 Before we launch into the question and
15 answer phase dealing with the substantive questions,
16 does anybody have a question of more of a logistical
17 nature or administrative nature about how we are going
18 to proceed for the next two hours? We'll open it up
19 just in case there is some burning question. Yes?

20 PARTICIPANT: I had one about the conflict
21 of the page numbers. Is that a question for timing
22 now or later?

23 MR. BECK: You could put that about the
24 page number. Yes, if you could jot that on an index
25 card, yes, that would be very helpful. You know,

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1 unfortunately, even though we spent hours and hours,
2 you know, reviewing the RFP before we sent it out, you
3 know, we still missed a few things. And it's very
4 helpful with questions that you had provided about
5 that.

6 Other questions of an administrative
7 nature, logistical nature?

8 (No response.)

9 MR. BECK: Okay. Rodney is in the back of
10 the room. Those of you who have written out questions
11 on your index card, if you can pass them toward the
12 center aisle, then Rodney will come down and collect
13 some of those questions.

14 Once he collects those index cards, he
15 will try to sort them out. And Robin will answer some
16 of those later. And then I will answer some of the
17 other ones. And if you need more index cards, let
18 Rodney know, and Rodney can bring some more index
19 cards in, I think.

20 Any other questions that people have
21 written out already? Yes?

22 PARTICIPANT: Just one question.
23 Post-conference questions that you may have --

24 MR. BECK: Yes?

25 PARTICIPANT: -- do they get sent to Mr.

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1 Early?

2 MR. BECK: Yes, please. Yes. Please send
3 post-conference questions also to Mr. Early. His
4 contact information is near the end of this briefing.

5 PARTICIPANT: Okay.

6 MR. BECK: I guess Rodney has all of the
7 initial questions. So we'll let Rodney sort those
8 out.

9 Oh, a few more questions here. And,
10 again, if we don't have a chance to get your questions
11 at this break, then at the end of the session, if you
12 have additional questions on the index cards, you can
13 leave those with Rodney on your way out.

14 There may be one more up here. Okay.
15 That's excellent. So what I will do is I will let
16 Robin come back up. And he will spend some time going
17 through some of the questions that you had submitted
18 by May the 10th and maybe a few days after that date.

19 DR. ROBINSON: Question number 4 of 61
20 that had been submitted previously, are the clinical
21 sites outside of the United States excluded from all
22 phases of clinical development? The answer to that is
23 that the clinical development plan may include foreign
24 sites, but the pivotal clinical trials really do need
25 to be in the United States for FDA licensure.

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1 Certainly we want you to be aggressive and
2 to use sites all over the world that you have engaged
3 before or in the future, but the clinical trials that
4 are really for the pivotal trials -- and, as far as we
5 know, the FDA is going to ask for cell and
6 recombinant, that an efficacy study be done and that
7 they be conducted in the United States to support your
8 BLA.

9 Question 5, a candidate vaccine from a
10 non-U.S. site for use in clinical trials be employed
11 in the development plan. The answer is yes. If you
12 have facilities that are making the vaccine in another
13 country and they can be used during the clinical
14 development period for clinical studies and at the end
15 when your facility is licensed, then we would love to
16 see that material also go into clinical trials here in
17 the United States.

18 Is it your expectation the offeror be in
19 a position to submit a BLA within the three to
20 five-year period covered by this RFP? We would hope
21 that everyone was in the stage that that could happen,
22 but we certainly realize that you are in different
23 stages of development for your vaccine products.

24 And if it is within that period of time,
25 the three to five-year period, window that you are

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1 going to be submitting a BLA, then that is great. But
2 we don't expect you to do things that are really
3 impossible. And if you are in phase I right now, you
4 may not be there in five years. So we would rather
5 you be very rational about this and to project what
6 really can be done.

7 Question 23, what will determine the
8 length of the contract? Again, that depends on what
9 stage of development you are for your product. So
10 that's, again, driven by your contract, driven
11 milestones.

12 The next question is, is the target
13 capacity for the commercial facility expected to be
14 150 million doses or 300 million doses? For this RFP,
15 we ask that a minimum threshold be 150 million doses
16 of monovalent influenza vaccine over a year.

17 Next question, should offerors also
18 indicate whether they can achieve the capacity for up
19 to 600 million doses? And the answer to that is
20 simply whatever you think your surge capacity can be,
21 you should put that in there, but you also need to
22 provide the support of why you think that is true.

23 And we ask that to make a level playing
24 field, that you compare it to a 15-microgram dose of
25 hemagglutinin in the licensed vaccines now. So

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1 whatever way you can calculate that as equivalent,
2 then you need to do that to calculate your entire
3 surge capacity.

4 The next question has to do with
5 biocontainment. The BSL-2 requirement on page 6, does
6 this apply to the production of recombinant
7 hemagglutinin? This appears to be overkill since we
8 and presumably others do not work with live viruses.

9 The answer is that BSL containment levels
10 should be abided by those that are provided by CDC,
11 WHO, and USDA. If you are not dealing with a live
12 virus and you are having your genes synthesized and so
13 forth, then you are not going to run into that. But
14 you will at some point be dealing with virus at some
15 point, assays or in some of your animal studies and
16 challenge animal studies. So abide by the most recent
17 guidelines.

18 I know that the WHO has an interim
19 guideline for avian influenza vaccine manufacturing.
20 Those are being revised now. So probably by the time
21 that before you submit your proposals, you might look
22 for a revision of those to be posted by the WHO.
23 Basically they will say that you have to have BSL-2+
24 viral containment facilities for direct contact with
25 the live viruses.

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1 Next question, can you please confirm the
2 BSL-2+ requirement will apply only to those parts of
3 the manufacturing process where live or otherwise
4 potentially dangerous viral materials are involved?

5 The answer is yes. And those areas that
6 we see, of course, will be the virus C production
7 areas, upstream processing, some areas of downstream
8 processing, and the QC test labs where they will
9 actually be working with virus need to be BSL-2+ or
10 even 3 levels of containment depending on the virus
11 strain and the specific characteristics of your virus
12 reassortments.

13 Next question, can you be more specific
14 about what types of items might be appropriate for
15 milestone 6, contractor-defined milestones? As I
16 pointed out earlier, these are activities that can go
17 from the IND submission all the way through BLA
18 submission and your clinical manufacturing; clinical
19 studies; the validation of your facilities, systems,
20 equipment; your process; your product assays; the
21 facility design itself; and, of course, even the BLA
22 licensure, but we will not consider the costs for
23 actually building the facility. We will not consider
24 costs for the HVAC systems or the WFI water supplies.
25 Those would be consistent with the facility that could

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1 be used for other things. And I will address another
2 question I'm on about what equipment would we
3 consider.

4 Next question, does the definition of
5 recombinant DNA-based influenza include vaccines based
6 on DNA? And how does the DHSS, which is what was put
7 in here, envision purchasing vaccines in these two
8 scenarios?

9 Yes, plasmid-derived or vector-derived
10 influenza vaccines will be considered. So DNA
11 vaccines are within the scope of this provided that
12 they can accomplish these things.

13 Again, this is for advanced development.
14 If you are at a point where you are still doing animal
15 studies and you don't foresee being far enough long by
16 the time you submit the proposal, then we recommend
17 that you still seek funding from the NIH. They
18 certainly are considering those proposals.

19 And, again, if you have a recombinant DNA,
20 as with any other type of influenza vaccine we are
21 looking for, we want plans for both inter-pandemic and
22 pandemic vaccines.

23 Next question, does the DHS envision
24 annual inter-pandemic vaccine from the facility being
25 sold on the free market or by means of state

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1 contracts? Certainly inter-pandemic vaccines, that is
2 a decision is for each company to decide whether they
3 want to market it or not.

4 The scope of this RFP is not acquisition
5 of the vaccine. It's to facilitate the development
6 and licensure of recombinant and cell-based vaccines.

7 Next question is, will the government
8 guarantee the purchase of any specific quantity of
9 vaccine on an annual basis so as to provide less risk
10 to the contractor in maintaining warm-based
11 manufacturing capabilities? This again is not in
12 scope with this RFP. And so we wouldn't consider that
13 here.

14 Can you confirm that the definition of 150
15 million search capacity reflects the number of
16 administered doses and not the population coverage;
17 i.e., 150 million doses equals 75 million such that
18 given prime plus boost construction?

19 The answer is that we envision that two
20 doses will be needed for pandemic vaccine, as soon
21 with inter-pandemic vaccine in children who have naive
22 immune systems. That's the whole point of a pandemic,
23 is that the entire world population will be naive for
24 pandemic strains.

25 Next is, it is generally accepted that a

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1 pandemic vaccine may require an adjuvant to achieve
2 significant immunogenicity. Can you confirm that a
3 cell or recombinant-based vaccine containing an
4 adjuvant will be eligible for this RFP?

5 The answer is not in this RFP. There is
6 another RFP, 0508, antigen-sparing, that will be
7 posted I spoke of earlier. That would be the
8 appropriate place for those proposals.

9 It is expected that the offeror consults
10 in detail on the development plan with the FDA prior
11 to response to the RFP or should that occur
12 subsequently?

13 Preferably before the proposal is
14 submitted so that you will have some guidance, in a
15 pre-IND meeting or if you already have an IND filed
16 with the FDA so you can get counsel from them, but
17 certainly it is not a requirement.

18 Would DHSS facilitate and/or attend future
19 interactions with the FDA? This is a good question.
20 In this program and with other HHS agencies, we do not
21 intercede on behalf of the contractors with the FDA,
22 but we may attend the contractors' meeting with FDA
23 provided that both the contractor and the FDA agree to
24 that.

25 We may provide guidance to you as we can

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1 with what FDA has already said about this, but we
2 recommend that you talk directly to the FDA. If we
3 think that there is some area in your regulatory plan
4 that you should go to the FDA, we think that we would
5 prod you to do that, but, you know, they're a
6 different agency within HHS. We stay at arm's length
7 so that we don't have a problem there.

8 The next question, can a proposal be
9 submitted for both a cell and recombinant-based
10 approach, either separate or combined? We would like
11 you to put your best vaccine candidate out for us to
12 review and to fund. If you want to take the chance of
13 submitting them, submit them separately, but, again,
14 we would like to see your very best one.

15 The next question is about U.S. vaccine
16 manufacturing. And the question talks about the
17 criteria here. And this says, "Please suggest what
18 would be the appropriate content of the written state
19 required to meet the criteria."

20 We won't write the statement for you, but
21 what we would think that you would need to have in
22 that is in the commitment letter is to say location;
23 the feasibility; if you have partners, who they are
24 and the relationship that you have with them; facility
25 description; and the strategic business plan for

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1 construction and product licensure, including both
2 milestones and time lines. So, I mean, if you're
3 going to go to that extent, you have a fairly big
4 investment already there.

5 David, do you want to take the last one?

6 MR. BECK: Robin was just talking about
7 the U.S. vaccine-manufacturing facility and, you know,
8 about a firm written commitment. I would just remind
9 everybody that offerors should ensure that when
10 they're submitting a proposal, that it's submitted by
11 somebody who has authority to bind the company. So if
12 you're having a proposal submitted by somebody with
13 the authority to bind the company, that helps in
14 establishing the firm written commitment.

15 For question 10 having to do with -- we
16 had several questions relating to cost. And the
17 question was, what is the period included for cost
18 recovery, such as for costs accumulated specific to a
19 deliverable, before or after the contract date? Since
20 this is a cost reimbursement contract, there is a
21 requirement that all direct costs that are charged to
22 the contract must occur during the contract period of
23 performance. So that's the basically the answer that
24 we are able to provide for that question.

25 The next question was, what is the

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1 intention of HHS regarding the potential number and
2 monetary value of contracts awarded? We have a few
3 references here to sections of RFP where it's talking
4 about the fact that HHS may award one or multiple
5 contracts under the solicitation.

6 You know, part of that question talks
7 about the monetary value of the contract. And we
8 would point out that in April, I think it was maybe at
9 the beginning of April, we had announced that HHS had
10 awarded out of the Centers for Disease Control and
11 Prevention a contract. And we've given the contract
12 number here. It's 200-2005-11758. And that value of
13 that contract was 97 million to Sanofi Pasteur,
14 located in Swiftwater, Pennsylvania. And that was for
15 an RFP that required similar services.

16 However, again, since we don't know
17 exactly what you are going to propose, we don't know
18 at this point how many contracts we'll award, it is
19 difficult for us to predict the dollar value. So any
20 contracts awarded under this RFP might or might not be
21 similar in dollar amount to what we awarded in April.
22 But at least the April award gives you some idea of
23 what we had awarded for something that was similar.

24 Okay. Question 13 -- and, by the way, we
25 sort of numbered these questions as we got them, but

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1 for the purposes of this presentation, we have tried
2 to regroup them into sort of similar topics.

3 Question 13 had to do with whether or not
4 additional funds can be added after the contract
5 begins based on the plans that were submitted for the
6 milestones. And it points out that detailed plan
7 preparation during the first year of the contract may
8 uncover additional costs that were not predicted
9 during the proposal period.

10 Certainly that would be a possibility for
11 how things might progress, but we are requiring that
12 offerors submit their total proposed costs for the
13 entire requirement at the time of proposal submission.

14 Any unforeseen or unanticipated costs are
15 going to be governed by the limitation of cost clause
16 or the limitation of funds clause, which basically
17 establishes a limit for the estimated cost.

18 And that limit limits the government's
19 obligation. Our obligation is only for the funds that
20 are provided in the contract at the time. And then
21 any increase to this funding level has to be approved
22 by the HHS contracting officer, in this case me.

23 So during contract performance, if you
24 anticipated that the estimated cost was not going to
25 be enough to carry out what the contract required,

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1 there is an obligation under the limitation of cost
2 clause or limitation of funds clause for you to notify
3 us when you envision that there will be a need for
4 additional funds.

5 That, then, gives us the opportunity to
6 decide whether or not we want to try to add additional
7 funds or maybe try to modify the contract to reduce
8 its scope to stay within the funding.

9 Question 18 has to do with what is the
10 detail that is required in the RFP for the cost of the
11 subcontractors. Are letters of commitment appropriate
12 at this stage or can the detailed costing structure;
13 for example, the CMO, which might be costs by
14 management objective perhaps, be provided at a later
15 stage?

16 Basically, the estimated costs for all the
17 subcontractors need to be proposed under the
18 solicitation, must be included in the same level of
19 detail as outlined in section J at the time of
20 proposal submission.

21 So we are looking for the same level of
22 detail in estimating the costs of your subcontract
23 work as we are looking for work at the prime contract
24 level.

25 Again, the government needs to arrive at

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1 an estimated cost of the contract that is considered
2 fair and reasonable. And we realize that after
3 contract award, there can be things happen that might
4 require you to reallocate costs within that overall
5 estimate, but at the outset, having as much detail as
6 possible is very helpful for us to make sure that we
7 are entering into a contract that is fair and
8 reasonable.

9 Question 14 has to do with the incremental
10 funding nature of this contract. It's basically
11 saying, will the costs that the contractor will have
12 a right to recover under the cancellation charge
13 provisions be in addition to the funds that have been
14 allotted under the limitation of funds clause?

15 The answer to that is no. Whatever
16 funding we allot to the contract has to cover both
17 contract performance as well as the possibility of a
18 cancellation charge being invoked.

19 A cancellation charge would only be
20 invoked if we end up being unable to provide
21 additional incremental funding. Then that is when we
22 would use this cancellation charge to basically wind
23 down the contract.

24 Okay. We have a lengthy question and
25 answer here. And this question as well as the next

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1 couple of questions have to do with property or
2 equipment under the contract.

3 There was a question about what does the
4 phrase "product-related equipment" cover? And the
5 person asking the question had given some examples of
6 wanting to know what was all covered by that phrase.

7 Robin had provided a very lengthy answer
8 that identifies different types of equipment that
9 would meet that definition of "product-related
10 equipment." So you want to take a close look at that.

11 The next question talks about, is there a
12 dollar limit for capital reimbursement? And basically
13 we have not set in the RFP a dollar limit. That is
14 going to depend on the nature of the work that you are
15 proposing and the stage at which your company happens
16 to be in developing these vaccines.

17 But the expenditures -- well, one thing
18 that should be noted is that with those items that are
19 charged directly to the contract, they will then
20 become government-owned equipment under the government
21 property clauses in the RFP.

22 The next question, again question 50,
23 then, also asks some additional information about
24 that. For the purchase of any special product-related
25 equipment that the government funds as a direct cost,

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1 the government gets title to the equipment. That's a
2 true statement. Will that equipment be made available
3 to the contractor on a rent-free basis for the purpose
4 of manufacturing product for commercial sale?

5 At the current time, the answer that we
6 have to give to that question is no. At the
7 conclusion of the contract, we would anticipate that
8 HHS would provide disposition instructions having to
9 do with that equipment. And the instructions would
10 likely be that the equipment that would be directly
11 charged against the contract would possibly be
12 returned to the government.

13 You know, that's basically the best answer
14 that we can give at this time. It is difficult for us
15 to foresee how our needs might change over the next
16 three to five years during the course of the contract.

17 There is always the possibility that we
18 may see the need to extend the contract, in which case
19 the equipment could remain in place. There is also
20 the possibility that the government might award other
21 contracts to your company that would require use of
22 the equipment.

23 There are also provisions under the terms
24 of the contract as well as the Federal Acquisition
25 Regulation part 45 for companies to request that they

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1 be allowed to use that equipment in their commercial
2 work. You know, we can certainly consider those
3 requests.

4 You know, the government property area is
5 one of the more complex areas of government
6 contracting. And, unfortunately, right now at the
7 outset of this contract, since we can't envision what
8 our needs are going to be three to five years from
9 now, the best answer I can give you is the one that we
10 have provided here. But, again, if you have
11 additional questions along that line, please submit
12 them. And we will do our best to try to answer them.

13 For question 21, it had to do with the
14 other two projects that were announced in the middle
15 of March. And, once again, those RFPs have not been
16 issued. But once we have them ready for issuing, we
17 will put them on the fedbizopps Web site.

18 I guess before we go on to the next slide
19 that we have here, we did have some questions that you
20 wrote out on the index cards. Robin, have you had a
21 chance to take a look at some of those questions?

22 DR. ROBINSON: Yes.

23 MR. BECK: Yes. Okay. So Robin will come
24 up and answer some. And then I have some here that I
25 will answer.

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1 DR. ROBINSON: Okay. The first question
2 is the answer to question number 20 talks about a dose
3 at 15 micrograms of hemagglutinin. What is a DNA
4 dose? And what is a DNA equivalent of 150 million
5 doses?

6 That is for you to tell us. And, as I
7 said before, you need to have some kind of equivalency
8 or comparability of saying, this is what would be the
9 equivalent of a protective dose. And you are in a
10 better position to say how is that comparable to a
11 license inactivated or live attenuated influenza virus
12 vaccine.

13 So you should provide in your proposal how
14 you arrive at that number of equivalency or
15 comparability. And in your clinical studies, if you
16 are doing that, then you show, explain how you are
17 doing that, and the rationale for doing it. And
18 certainly the question was, does this apply to the DNA
19 vaccines? And certainly it does.

20 The next question is, when you say 150
21 million doses per year, do you mean 12 months
22 manufacturing period or a typical annual flu season
23 period?

24 This is for a pandemic surge capacity of
25 150 million doses per year. The realization is the

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1 more you can produce each week during a pandemic, the
2 more lives we hopefully will save.

3 Can you clarify again that this RFP is for
4 pandemic cell and recombinant vaccine and not for
5 trivalent epidemic vaccine? The answer is that it is
6 for both. You need to submit a plan for the trivalent
7 vaccine. And since that can actually be tested in
8 efficacy studies, that you move forward with that.

9 In addition, what we are asking is that
10 you also have a pandemic plan to make that vaccine.
11 And, really, the reason for that is we want you to
12 have experience at actually working with pandemic-like
13 virus vaccines to get that experience because we may
14 be asking you later on if you're close to licensure or
15 far enough along in development to help us when a
16 pandemic does arrive.

17 Will there be any preference and a scoring
18 weight be given to the offeror that controls their own
19 operating facility over those that opt for Com
20 strategies? And will this be engaged in the context
21 of experience and time line issues?

22 It will depend on the quality of the
23 facilities that you owned and those that are
24 contracted out and the performance of that forms the
25 experience with the vaccines, with the biologicals,

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1 with influenza vaccines. And that would be part of
2 the overall look when you look at personnel, when you
3 look at facilities, at how that is weighted, and also
4 how those are integrated together, whether it is in a
5 single company or a consortia or subcontractors with
6 the prime.

7 The next one is section M.1 in general
8 speaks of the need to provide documentation to
9 demonstrate unencumbered access to intellectual
10 property. What type of documentation is required or
11 expected? And when must it be supplied as part of the
12 mandatory criteria for eligibility? I will start with
13 this, but I am going to defer to David to also talk on
14 this.

15 A reality here is a reverse genetics of
16 sorts will likely be in many of your proposals. What
17 we would like to see is that there is some agreement,
18 or at least in draft form, at a minimum, that if you
19 are going to use reverse genetics of sorts, that has
20 been addressed.

21 And for other recombinant systems, if you
22 need to have unencumbered access to that IP, if you
23 have a strong IP, then it is not a problem. But if
24 you are licensing it from some other company, then you
25 need to have in your appendices a copy of the

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1 agreement or portion of that agreement that
2 demonstrates that.

3 Dave?

4 MR. BECK: Yes. We had gotten a question
5 like that that was submitted before the conference,
6 today's conference. And Robin and I discussed that
7 topic for a little bit, but we need to have some more
8 discussion on the best way to try to answer that
9 question.

10 There are a couple of places in the RFP
11 that talk about intellectual property and what is
12 needed before contract award or to be considered
13 during the evaluation. And I suspect that we will
14 need to go back in the RFP and amend some of that
15 language.

16 So I would just suggest that we will have
17 some additional information about that particular
18 issue, hopefully not too long from now, maybe as early
19 as sometime next week.

20 DR. ROBINSON: Relative to that, I think
21 we want the projects to go as expeditiously as
22 possible. And if there looks like there is going to
23 be a patent interference issue later on or that you
24 don't have an agreement with the patent license, then
25 we would hate to see the project go down the tubes at

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1 some point. So that is why we would want it up front
2 that you would have unencumbered access.

3 The next question is the RFP states that
4 product-related equipment costs can be included, along
5 with facility design and validation costs. Is there
6 a further explanation of product-related equipment
7 available?

8 I am showing you a slide that David
9 provided of a whole list of different product-related
10 equipment; again, those that are actually in contact
11 with the product that would be used specifically for
12 your influenza vaccine, as opposed to be used and
13 would be dedicated for that.

14 Where in the RFP could U.S.
15 government-funded facilities costs be included does
16 not appear to be a specific deliverable. The cost for
17 the facility or the facility design and your
18 mechanical engineer, your architectural firm, you
19 should just put that in the milestone 3 for that.

20 And also it can be one of your
21 contractor-driven milestones also and if you are doing
22 it in-house or you are subcontracting and you wanted
23 to include those costs and have support for those
24 costs.

25 Does the clinical requirement for pandemic

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1 stop at phase I or II? The answer is no. It depends
2 on sort of where you are in development, but we would
3 like to see it in your overall milestone 1 product
4 plan.

5 You'd want to take it all the way to
6 licensure but certainly as your contract-driven
7 milestones, as far as you can take it within the time
8 duration of the contract, which is five years.

9 So if you are already in phase II, then
10 you can go through phase III and begin to license it,
11 you need to put that in there. If you're in phase I,
12 put as far as you think you can reasonably get in that
13 time limit.

14 Next, if you are doing a cell
15 culture-based pandemic program with NIH in parallel
16 with this RFP, do you want it referenced and/or the
17 protocol included? The answer is absolutely because
18 we will have to talk with the NIH about where their
19 funding stops and where ours would pick up.

20 There are two more questions here, and I
21 am unable to read them. I will start the question.
22 If you can recognize it, then you are welcome to stand
23 up and ask the question so that I can try to answer
24 it.

25 MR. BECK: Or if you prefer not to --

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1 DR. ROBINSON: That's okay, too.

2 MR. BECK: -- you're also welcome to
3 e-mail it to us.

4 DR. ROBINSON: This is regarding milestone
5 2 and the comprehensive product development protocol.
6 Is the mandatory criteria -- and after that, I can't
7 understand the question. So if you want to stand up
8 and ask, it's fine or it can wait until you submit the
9 question.

10 PARTICIPANT: The question is with regard
11 to whether or not it is one protocol or multiple
12 protocols we need in the mandatory criteria for that
13 milestone.

14 DR. ROBINSON: For milestone 2, there
15 would be whatever clinical protocols you would have
16 that would be covered within the contract scope. In
17 other words, if you are asking for us to fund phase I
18 and phase II studies, then we would ask that you
19 provide details in the clinical protocols for those.

20 The last one is, what is the lower age
21 limit or to which age group does the government expect
22 the pandemic vaccine to be studied in the clinical
23 trials on this proposal?

24 Certainly the inter-pandemic vaccine would
25 be in the age groups that are already first in the

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1 licensed vaccines. But with pandemic, we would say
2 down to six months at first blush. And we will
3 consider this a little bit further. So we may have
4 more clarification on that, your question, once it's
5 posted on the internet.

6 That's all.

7 MR. BECK: I have about another half-dozen
8 questions that were handed to us. I can probably
9 provide answers to about half of them. And then I'll
10 explain why I may need to research some of the others.

11 The first question is, the RFP states a
12 five-megabyte limit for the technical appendix, which
13 has 500 pages. How strictly will that be enforced?
14 Five megabytes is not very much for the length of the
15 document, especially if data other than text is to be
16 included.

17 That is a very good point. I think we
18 probably picked five megabytes because if the
19 information is being e-mailed, sometimes a lot of
20 e-mail servers won't let, you know, really large
21 documents through.

22 So maybe afterwards, we will take a look
23 at whether or not we can provide some instruction on
24 maybe breaking up, you know, that appendix into
25 five-megabyte chunks and maybe provide up to perhaps

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1 four separate e-mail submissions. We will take a look
2 at whether or not there is some instruction we can
3 provide that will give you some additional
4 flexibility.

5 Another thing that we will look at is
6 whether or not we should suggest that you use some
7 type of compression method on that document to try to
8 compress it down to the five-megabyte limit, something
9 like doing a .zip file.

10 Another question has to do with the human
11 subjects and animal welfare and whether or not these
12 materials could be included in just the appendix. We
13 probably can go ahead and answer that and allow that,
14 but we probably would want you to at least include in
15 the technical proposal a reference to where that
16 material can be found in the appendix. Otherwise,
17 when we are going through 500 pages, it is going to
18 take us a while to locate that information.

19 Another question has to do with, does
20 Puerto Rico qualify as U.S.-based manufacturing?
21 There are, you know, quite a few different definitions
22 of the U.S. for different purposes. So I'll have to
23 confer with -- you know, Robin is nodding his head
24 yes. So I will go back, and we will try to verify
25 that. But it is likely that we will be able to answer

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1 yes to that question.

2 Clinical trial costs. Should these use
3 government costs or commercial costs? For example,
4 BTEUs charge less to NIAID than to commercial
5 customers, how to get these costs. Since we are
6 operating under, you know, cost reimbursement
7 contracts and the cost principles that apply to that,
8 which are out of Federal Acquisition Regulation part
9 31.2, you know, if I understand the question
10 correctly, we do need the requirement that the costs
11 be acceptable under our cost principles for our
12 contract. So we haven't developed any exception for
13 that.

14 But, again, that is a question I will try
15 to research a little bit more and have you a written
16 answer once we post the questions and answers that we
17 receive today.

18 A couple of other questions having to do
19 with some of the oversights that we had in
20 proofreading the RFP. We initially had set a 25-page
21 limit for the technical proposal. And then we decided
22 that was too small. So we increased it in one place
23 to 40 pages, and we forgot to increase it in the other
24 places. So we will be issuing a correction for that.

25 Somebody else was very observant, and they

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1 saw that when we were stating the size of the pages,
2 we described it as 8 by 11 and we really should have
3 said 8 and a half by 11. So we don't need people to
4 buy special paper.

5 And then there is another question here
6 having to do with the inside cover page. And I'll
7 have to go back and research the RFP and give you an
8 answer for that later.

9 That has gotten us through the questions
10 in very good time. So we are well ahead of schedule.
11 And I think it is still raining out there,
12 unfortunately.

13 We are going to have to ask when we
14 conclude the conference that those of you who are in
15 here on a visitor's badge, we will have to get you
16 down to the lobby and get you out to comply with the
17 security protocol for the office.

18 If you have some other appointment in the
19 building later, you will have to check with the guards
20 about, you know, getting back up for the later
21 appointments.

22 Let's see. Let's go ahead and go on to
23 the next couple of slides here. Some of the key dates
24 to remember are we have asked in the RFP that you
25 provide a letter of intent to propose. This is very

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1 helpful for us in trying to anticipate the number of
2 offers that we are going to receive and helps a lot in
3 our scheduling. And, again, we have a very aggressive
4 schedule for trying to get this awarded by October.
5 So by providing that letter of intent, that can help
6 us out greatly.

7 The proposal submission date is June 21st,
8 falls on a Tuesday. You know, for those of you who
9 want to work over the weekend and FedEx it to us on
10 Monday, you know, we chose a Tuesday to try to
11 accommodate some of that. And, again, that's at 2:00
12 p.m. on the 21st.

13 And the primary point of contact for the
14 acquisition, you know, is Andre Early. We provided
15 his phone numbers and e-mail address. And then if you
16 are unable to get in touch with him, I'll serve as a
17 secondary point of contact.

18 On this next to last slide, we have given
19 some of the Web sites. There is a lot of very useful
20 information, provides background for the acquisition
21 in terms of what HHS has been doing within this field.
22 You will find that at the National Vaccine Program
23 Office's Web site.

24 The office that Robin and I and Tom are
25 from and Andre and Rodney, we're all part of the

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1 Office of Research and Development Coordination. We
2 have a Web site that describes the activities of our
3 office.

4 One of the major activities there is
5 Project BioShield funded under the Project BioShield
6 Act. So you'll find a lot of information about those
7 activities relating to that project, and then you will
8 find some information I guess about the flu projects
9 that we have.

10 And then the key Web site for you to keep
11 in mind is the Federal Business Opportunities Web
12 site, where we post any amendments to the RFP, along
13 with the questions and answers; and then a couple of
14 acronyms that we had used earlier in terms of our
15 offices.

16 I guess we have the last one there. I
17 guess since we are ahead of schedule, I'll go ahead
18 and see if there a couple of other sort of logistical
19 questions or administrative questions.

20 And, again, remember, if you need
21 additional index cards, you know, please see Rodney.
22 I think he has a stack of additional index cards. And
23 we'll be happy to take any remaining questions that
24 you have today and any questions that you e-mail to us
25 later.

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1 Any additional questions today, though,
2 for administrative purposes or logistics?

3 (No response.)

4 MR. BECK: Okay. We hope very much that
5 this has been of use to you and has helped in your
6 understanding of this acquisition. We're very excited
7 about it and about the possibilities for addressing
8 pandemic flu and other instances of flu.

9 So we thank you very much for coming out
10 on this rainy day. Hopefully it will clear up pretty
11 soon. Thanks.

12 (Whereupon, at 10:39 a.m., the foregoing
13 matter was adjourned.)

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