BALANCES OF BUDGET AUTHORITY

Budget for Fiscal Year 1999

Budget Review and Concepts Division Budget Concepts Branch

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GENERAL NOTES

- , All years in the tables are fiscal years.
- , Because of rounding, the detailed amounts in tables and charts may not add to the totals.
- Data for the off-budget Postal Service Fund (a Federal fund) and the two off-budget social security trust funds (Federal Old-Age and Survivors Insurance (OASI) and Federal Disability Insurance (DI)) are included in this report.

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BUDGET REVIEW AND CONCEPTS DIVISION, BUDGET CONCEPTS BRANCH

BALANCES OF BUDGET AUTHORITY Budget for Fiscal Year 1999

Narrative Explanation

Government agencies are permitted to enter into obligations that result in immediate or future outlays only when they have been granted authority to do so by law. This authority is recorded as budget authority in the year that it first becomes available. Not all budget authority enacted for a fiscal year results in obligations and outlays in the same year.

This analysis presents information on the unexpended balances of budget authority for the end of fiscal years 1997, 1998, and 1999 as shown in the FY 1999 Budget. Unexpended balances of budget authority are the sum of obligated and unobligated balances for both Federal and trust funds.

- , **Unobligated balances** are the amounts of budget authority that have not yet been obligated.
- , **Obligated balances** are the amounts of obligations already incurred (e.g., contracts signed) for which payment has not yet been made but for which payments will be required.

Unobligated balances of budget authority (appropriations, contract authority, and authority to borrow) are carried forward from one year to the next only when authority to incur obligations in a succeeding period is specifically provided in law. Amounts that are obligated are carried as obligated balances until the obligations are paid or the authority is canceled.

In the aggregate, unexpended balances are the result of a lag between the time budget authority becomes available (e.g., when an appropriation is enacted) and the actual outlay of funds, which usually occurs when Treasury issues a check or electronically transfers the funds.

For most Government accounts, the interval between enactment of appropriations, the obligation of funds, and the related outlays is relatively short. For annual accounts, appropriations are made available for only one year and any unobligated amounts expire at the end of that fiscal year. However, the obligated, but not yet paid, portions of the expired annual appropriations are carried forward for five years after which the balances are permanently canceled.

In some cases, the Congress enacts appropriations or other forms of budget authority for a specified number of years (multiple-year authority) or until the objectives of the program have been achieved (no-year authority). It is in these instances that unobligated balances earmarked for specific programs are carried forward.

When the budget authority of multi-year funds expire, the obligated, but not yet paid, portions are carried forward for five fiscal years after which the balances are permanently canceled. No-year authority may be canceled by the head of the agency or the President if the purposes for which the funds were provided have been carried out and there has been no disbursement from the authority for two fiscal years. To the extent that balances have been cancelled, old bills can be paid from up to one percent of the balances in the current account.

The following charts and tables provide summary as well as detailed information on the unexpended balances on an authorization basis. Data are presented by agency, by program, and by fund. In addition, there are tables that:

- , provide a bridge from balances on an authorization basis to cash balances for both Federal and trust funds;
- , present the deficit effect of certain payments and adjustments to old balances (expired accounts); and
- , present the balances in credit reform financing accounts.

In addition, this report includes Federal fund and trust fund unavailable collections, Tables 6 (page 46) and 11 (page 53), respectively. Special or trust funds that have unappropriated receipts or receipts which are precluded from obligation because of a provision of law, such as a benefit formula or limitation on obligations in the past year (PY), current year (CY), or budget year (BY), will show these amounts as unavailable collections. Similarly, unavailable collections will also be shown in accounts that have offsetting collections which are unavailable for obligation because of limitations on obligations in the PY, CY, or BY.

TOTAL FEDERAL AND TRUST FUND UNEXPENDED BALANCES

Federal funds are the amounts collected and made available for the purposes of the Federal Government and not specified in law as being held in trust.

Trust funds are specifically designated by trust agreement or statute for specific purposes or programs. These monies are not available for the general purposes of the Government. Examples of trust funds include the highway, social security, and unemployment trust funds.

Federal funds are further classified as general, special, public enterprise revolving, intra governmental revolving, and management funds. Trust funds are further classified as regular (non-revolving) trust funds and trust revolving funds. A more detailed and technical explanation of the various funds is included in a document available from the Government Printing Office entitled, "Budget System and Concepts of the United States Government."

Table 1 on the following page is a summary table showing total unexpended balances. At the end of 1999, \$715 billion of the \$962 billions in unexpended balances (which is under three quarters of the balances) are estimated to be obligated. The rest are estimated to be unobligated. In addition, a little over eighty percent of the balances will be in Federal funds, while the remainder will be in trust funds. Table 2 (page 6) shows obligated balances and unobligated balances by agency for fiscal years 1997, 1998, and 1999.

SUMMARY OF UNEXPENDED BALANCES

		Balances, end of yea	r	
Description	1997 actual	1998 estimate	1999 estimate	
Federal funds:	F24 101	FF0 000	F70 200	
Obligated balances	534,191	559,283	570,209	
Unobligated balances	247,311	207,079	200,282	
Total Federal fund unexpended balances	781,502	766,362	770,491	
Trust funds:				
Obligated balances	136,479	139,310	144,475	
Unobligated balances	47,716	46,678	46,878	
Total trust fund unexpended balances	184,195	185,988	191,353	
Total Federal and trust funds:				
Obligated balances	670,670	698,593	714,684	
Unobligated balances	295,027	253,757	247,160	
Total unexpended balances	965,697	952,350	961,844	

TOTAL UNEXPENDED BALANCES, BY AGENCY

	G:	+ 1007		1997/		1998/		1000
Daniel and the second by		t 1997		rt 1998		rt 1999		1999
Department or other unit	obli- gated	unobli- gated	obli- gated	unobli- gated	obli- gated	unobli- gated	obli- gated	unobli gated
Legislative Branch	753	1,383	637	1,542	631	1,315	612	1,357
Judicial Branch	327	646	373	695	424	505	424	473
Department of Agriculture	46,126	6,683	39,949	6,063	38,683	4,561	38,680	5,814
Department of Commerce	4,054	594	3,561	513	4,084	56	4,468	47
Department of DefenseMilitary	191,082	29,733	145,845	27,041	146,154	30,045	149,492	31,226
Department of Education	21,945	4,404	26,043	2,771	27,505	5,040	30,674	5,115
Department of Energy	8,346	2,793	7,599	3,147	8,453	1,933	9,732	1,477
Department of Health and Human Services	60,871	4,349	64,199	9,774	69,943	6,362	75,717	580
Department of Housing and Urban Development	151,333	31,958	121,196	41,673	125,205	27,377	120,768	20,922
Department of the Interior	3,195	4,299	3,103	4,712	3,679	4,062	3,868	3,790
Department of Justice	7,867	3,352	10,536	3,340	15,366	1,493	15,989	1,519
Department of Labor	4,988	8,987	5,157	10,525	6,209	11,948	6,863	13,378
Department of State	1,597	528	1,503	582	1,534	506	1,724	541
Department of Transportation	48,590	5,931	47,401	6,119	51,193	3,859	53,731	2,624
Department of the Treasury	22,280	24,278	21,360	25,455	22,334	26,555	22,754	27,621
Department of Veterans Affairs	6,953	14,855	7,107	14,783	7,095	14,254	7,333	13,557
Corps of Engineers	1,253	1,877	253	2,368	562	2,677	387	2,278
Other Defense Civil Programs	2,590	150	2,648	143	2,735	140	2,800	139
Environmental Protection Agency	10,933	1,281	10,132	2,310	13,169	-1		
Executive Office of the President	49	10	44	6	58		59	1
Federal Emergency Management Agency	4,466	3,191	5,627	3,876	5,565	1,029	4,280	1
General Services Administration	5,106	2,907	726	4,014	1,409	2,556	1,940	1,821
International Assistance Programs	63,901	35,820	61,381	34,257	62,167	32,839	62,133	32,832
National Aeronautics and Space Administration	6,615	1,680	5,679	966	6,003	550	5,959	556
National Science Foundation	3,463	41	3,622	20	3,931	14	4,300	14
Office of Personnel Management	6,544	24,381	4,235	24,138	4,340	25,131	4,571	26,296
Small Business Administration	908	756	1,090	852	1,215	74	1,207	32
Social Security Administration	35,809	1,653	36,695	1,644	36,508	27	37,292	18
Other Independent Agencies	30,643	<u>51,322</u>	<u>32,969</u>	61,698	32,439	<u>48,850</u>	33,078	53,131
TOTAL	752,587	269,842	670,670	295,027	698,593	253,757	714,684	247,160
MEMORANDUM								
Federal funds	613,705	223,147	534,191	247,311	559,283	207,079	570,209	200,282
Trust funds	138,882	46.695	136,479	47.716	139,310	46.678	144,475	46,878

FEDERAL FUNDS

Federal fund obligated and unobligated balances and unavailable collections are shown in Tables 3 through 6. Tables 7 through 11 present the same information for *trust* funds.

At the end of 1999, three quarters of the Federal fund balances are estimated to be obligated, while the rest of the Federal fund balances are estimated to be unobligated.

Table 3 presents Federal fund unobligated balances by agency.

FEDERAL FUND OBLIGATED BALANCES, BY AGENCY

(In millions of dollars)

559,283 570,209

		Balances, end of yea	ır	
Department or other unit	1997 actual	1998 estimate	1999 estimate	
Legislative Branch	632	624	605	
Judicial Branch	373	423	423	
Department of Agriculture	39,913	38,637	38,638	
Department of Commerce	3,561	4,084	4,468	
Department of DefenseMilitary	145,232	145,520	148,821	
Department of Education	26,043	27,505	30,674	
Department of Energy	7,581	8,435	9,714	
Department of Health and Human Services	40,043	46,062	51,438	
Department of Housing and Urban Development	121,196	125,205	120,768	
Department of the Interior	2,838	3,378	3,582	
Department of Justice	10,519	15,350	15,959	
Department of Labor	5,128	6,116	6,809	
Department of State	1,503	1,533	1,723	
Department of Transportation	7,260	8,420	6,531	
Department of the Treasury	21,125	22,093	22,508	
Department of Veterans Affairs	5,641	5,580	5,769	
Corps of Engineers	138	444	292	
Other Defense Civil Programs	21	25	22	
Environmental Protection Agency	7,732	10,080	10,235	
Executive Office of the President	44	58	59	
Federal Emergency Management Agency	5,627	5,565	4,280	
General Services Administration	726	1,409	1,940	
International Assistance Programs	37,342	38,538	39,733	
National Aeronautics and Space Administration	5,679	6,003	5,959	
National Science Foundation	3,605	3,914	4,283	
Office of Personnel Management	204	220	372	
Small Business Administration	1,090	1,215	1,207	
Social Security Administration	778	761	694	
Other Independent Agencies	32,617	32,086	32,703	

534,191

FEDERAL FUND UNOBLIGATED BALANCES

Federal fund unobligated balances are carried forward from one fiscal year to the next when the Congress enacts appropriations or other forms of budget authority for a specific program for a specified number of fiscal years (multi-year authority) or until the objectives of the program have been achieved (no-year authority). At the end of 1999, Federal fund unobligated balances are estimated to be \$200 billion or one fourth of total Federal fund balances. Table 4 on the following page presents Federal fund unobligated balances by agency.

Federal fund unobligated balances can be further classified into three major categories that indicate the reasons for the balances and their intended use. The balances for an account may fit the criteria of more than one category; however, the total amount pertaining to each account is placed in the category that best matches the predominant characteristic of the balances involved. These categories are:

- , Balances representing "Critical Reserves" to carry out credit liquidating programs, international monetary programs, and insurance and other programs.
- , "Capital" balances needed for capital investments, such as major construction and procurement projects, and working capital for revolving funds.
- , Balances earmarked for "Other Programs" such as subsidized housing, advance appropriation and forward funded programs, research and development, and other miscellaneous programs.

See the Appendix for more detailed descriptions of these categories.

FEDERAL FUND UNOBLIGATED BALANCES, BY AGENCY

	Balances, end of year			
Department or other unit	1997 actual	1998 estimate	1999 estimate	
Legislative Branch Judicial Branch Department of Agriculture Department of Commerce	1,464 327 5,658 513	1,237 101 4,211 56	1,278 27 5,464 47	
Department of DefenseMilitary Department of Education Department of Energy Department of Health and Human Services	26,848 2,771 3,146 9,734	29,914 5,040 1,932 6,325	31,082 5,115 1,476 543	
Department of Housing and Urban Development Department of the Interior Department of Justice Department of Labor	41,673 2,513 3,245 9,764	27,377 1,885 1,392 11,180	20,922 1,620 1,424 12,605	
Department of State Department of Transportation Department of the Treasury Department of Veterans Affairs	500 1,852 25,406 2,343	434 1,001 26,497 1,998	469 570 27,554 1,572	
Corps of Engineers Other Defense Civil Programs Environmental Protection Agency Executive Office of the President Federal Emergency Management Agency	1,875 6 1,728 6 3,875	2,134 6 -1 1,028	1,764 5 1	
General Services Administration International Assistance Programs National Aeronautics and Space Administration National Science Foundation	3,075 4,014 34,252 950 6	2,556 32,838 532	1,821 32,831 538	
Office of Personnel Management Small Business Administration Social Security Administration Other Independent Agencies	153 852 1,644 60,193	52 74 27 47,253	52 32 18 51,452	
Allowances TOTAL	247,311	207,079	200,282	



As of the end of 1999, federal fund unobligated balances are estimated to decline from \$247 billion in 1997 to \$200 billion. The decline from the end of 1997 is primarily attributable to:

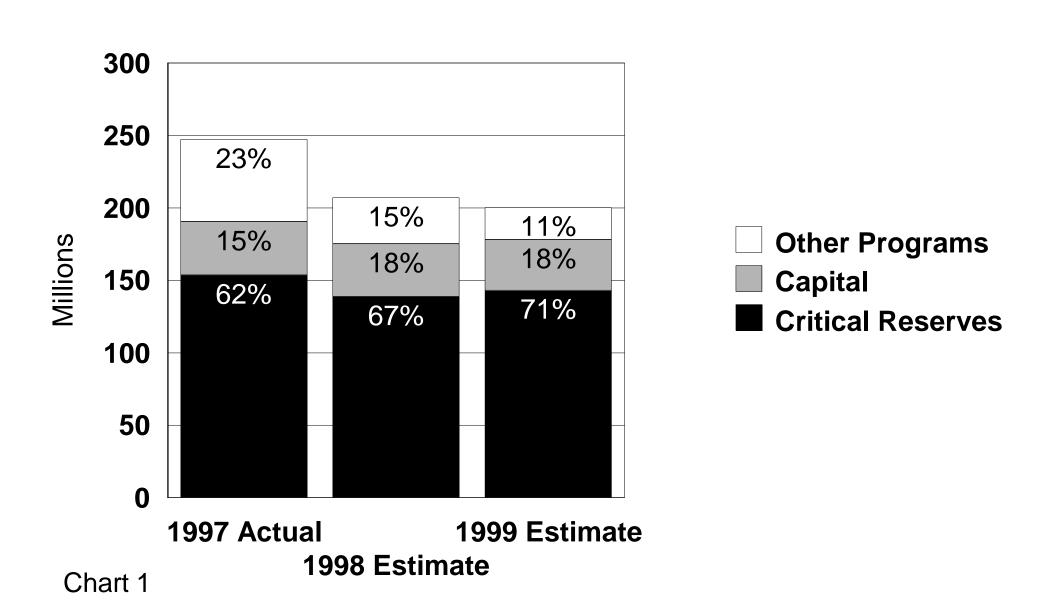
- , a \$17 billion decrease in the balances of subsidized housing programs since subsidy contracts are now for one year only;
- , a \$14 billion decrease to reflect the sunset on availability of Resolution Trust Corporation funds at the end of 1997;
- , a \$7 billion decrease in balances for Grants to States for Medicaid reflects the pattern of appropriation for this account. Each year the balances are taken into account before new appropriations are requested and only the amount estimated to be used is requested. In the actual (1997) and current years (1998) balances occur when obligations incurred are less than previously estimated;
- , a \$4 billion decrease in balances in credit liquidating acounts due to the 1997 amendments to the Federal Credit Reform Act enacted in the Balanced Budget Agreement. The amendments limited the use of the amounts in liquidating accounts soley for payments required during the year and required the transfer of any other unobligated balances to the Treasury as soon as practicable after the end of each fiscal year; and
- a \$2 billion decrease in balances in the Family Support Payments toStates program due to a modified treatment of child support collections under P.L. 104-93. Specifically, once a State enters Temporary Assistance to Needy Families, spending authority from offsetting collections is limited to incentive and hold harmless payments to the States. The net Federal share of collections after incentive and hold harmless payments are made to States is returned to the Treasury in a receipt account.



The chart on the following page illustrates that not only are total Federal fund unobligated balances declining in dollars, by the end of 1999, the proportion of the balances for programs other than those requiring "critical reserves" and "capital" investments are also decreasing from 23% of the total in 1997 to 11% of the total in 1999.

The table that follows the chart provides further detail on the agencies and programs classified in the three major categories. At the end of 1999, the majority of the \$22 billion balance in the "Other Programs" category will consist of balances from subsidized housing programs (\$2 billion); forward funded advance appropriation programs (\$7 billion); and research and development programs (\$5 billion). Line-by-line detail for the remaining \$8 billion in miscellaneous programs are listed on pages 32 through 44 of Table 5. In 1999, the largest balance is \$1.1 billion for special benefits in the Employment Standards Administration in the Department of Labor.

FEDERAL FUND UNOBLIGATED BALANCES, BY CATEGORY (In millions of dollars)



Federal ship financing fund liquidating account

(In millions of dollars)

	Balances, end of year		
Type of program	1997 actual	1998 estimate	1999 estimate
CRITICAL RESERVES			
CREDIT LIQUIDATING PROGRAMS			
Department of Agriculture			
Agricultural credit insurance fund liquidating account Commodity Credit Corporation guaranteed loans liquidating accoun Rural communication development fund liquidating account Rural development insurance fund liquidating account Rural electrification and telecommunications liquidating account Rural telephone bank liquidating account Rural economic development loans liquidating account Expenses, P.L. 480, foreigh assistance programs, Agriculture	 85 1 37 359 282 8 136	87 1 36 939 408 10	87 1 37 2,147 552 12
Department of Commerce			
Federal ship financing fund, fishing vessels liquidating account	15		
Department of Health and Human Services			
Health Resources and Services Health education assistance loans program Medical facilities guarantee and loan fund Health maintenance organization loan and loan guarantee fund	39 5 66 10	42 63 10	37 55 10
Department of the Interior			
Revolving fund for loans liquidating account Indian loan guaranty and insurance fund liquidating account	6 12		
Department of Education			
College housing and academic facilities loans liquidating accoun	58		
Department of Transportation			

57

(In millions of dollars)

		Balances, end of year		
Type of program	1997 actual	1998 estimate	1999 estimate	
epartment of Housing and Urban Development				
Nonprofit sponsor assistance liquidating account FHA-Mutual mortgage and cooperative housing insurance funds liqu FHA-General and special risk insurance funds liquidating account Housing for the elderly or handicapped fund liquidating account Guarantees of mortgage-backed securities liquidating account	6 13,221 2,428 920 5,452	15,516 5,429	18,122 	
mall Business Administration				
Pollution control equipment fund liquidating account Disaster loan fund liquidating account Business loan fund liquidating account	12 221 368		 	
epartment of Veterans Affairs				
Veterans housing benefit program fund liquidating account	57			
ternational Assistance Programs				
Economic assistance loans - liquidating account Housing and other credit guaranty programs liquidating account Private sector revolving fund liquidating account Overseas Private Investment Corporation liquidating account	128 63 4 116	 	 	
port-Import Bank of the United States				
Export-Import Bank of the United States liquidating account	1,271			
arm Credit System Financial Assistance Corporation				
Financial assistance corporation assistance fund, liquidating ac	504	589	680	
CREDIT LIQUIDATING PROGRAMS Subtotal	25,947	23,130	21,740	

INTERNATIONAL MONETARY PROGRAMS

	Balances, end of year		
Type of program	1997 actual	1998 estimate	1999 estimate
Department of the Treasury			
Exchange stabilization fund	23,358	24,736	26,041
International Assistance Programs			
Economic support fund United States quota, International Monetary Fund Loans to International Monetary Fund Central American reconciliation assistance	242 14,054 6,260	14,054 6,260	14,054 6,260
INTERNATIONAL MONETARY PROGRAMS Subtotal	43,915	45,050	46,355
Department of Agriculture Federal crop insurance corporation fund Rural telephone bank program account Special supplemental nutrition program for women, infants, and c	1,855 2 	1,003 2 	1,003 2 20
Department of DefenseMilitary			
Disaster relief Former Soviet Union threat reduction account	2 337 7	2 471 	2 641
Reserve mobilization income insurance fund	•		
	·		
	7,469	8,738	9,985
Department of Labor	7,469	8,738	9,985

		Balances, end of year			
Type of program	1997 actual	1998 estimate	1999 estimate		
Department of the Treasury Energy security reserve Check forgery insurance fund	304 10	304			
Department of Energy					
Geothermal resources development fund Alternative fuels production	1 3	3	3		
Department of Transportation					
Aviation insurance revolving fund War risk insurance revolving fund	69 28	73 29	77 31		
Department of Housing and Urban Development					
Low-rent public housingloans and other expenses	3	3	3		
Small Business Administration					
Surety bond guarantees revolving fund	2	4	9		
Department of Veterans Affairs					
Veterans insurance and indemnities Servicemembers' group life insurance fund Veterans reopened insurance fund Service-disabled veterans insurance fund	2 1 484 6	 1 466 8	 1 446 5		
International Assistance Programs					
Contribution to the Inter-American Development Bank Contribution to the Asian Development Bank Contribution to the International Bank for Reconstruction and De Overseas Private Investment Corporation noncredit account	3,798 748 7,663 21	3,798 748 7,663 22	3,798 748 7,663 23		
Farm Credit System Insurance Corporation					
Farm credit system insurance fund	1,273	1,361	1,441		

FEDERAL FUND UNOBLIGATED BALANCES, BY TYPE OF PROGRAM (In millions of dollars)

		Balances, end of year		
Type of program	1997 actual	1998 estimate	1999 estimate	
Federal Deposit Insurance Corporation				
Bank insurance fund	25,845	27,223	27,808	
Savings Association Insurance				
Savings association insurance fund	9,195	9,521	9,842	
SLIC Resolution				
FSLIC resolution fund	2,548	3,370	6,401	
Federal Emergency Management Agency				
Disaster relief	3,868	1,026		
National Credit Union Administration				
Credit union share insurance fund	3,581	3,774	3,981	
Resolution Trust Corporation				
RTC revolving fund	13,763			
Securities and Exchange Commission				
Investment in Securities Investor Protection Corporation	1,000	1,000	1,000	
	83,891	70,616	74,936	

	Balances, end of year			
Type of program	1997 actual	1998 estimate	1999 estimate	
I. CAPITAL				
PROCUREMENT AND CONSTRUCTION PROGRAMS				
Legislative Branch				
Capitol buildings, salaries, and expenses Capitol grounds Senate office buildings House office buildings Capitol power plant Library buildings and grounds, structural and mechanical care Judiciary office building development and operations fund	6 2 5 1 7 503	3 9 4 1 3 503	10 16 7 6 3 2 503	
Judicial Branch				
Care of the buildings and grounds Judiciary information technology fund	 78	 16	1 5	
Department of Agriculture				
Buildings and facilities - Agricultural Reseach Service Buildings and facilities - APHIS Reconstruction and construction - Forest Service Range betterment fund Land acquisition accounts	69 27 142 1 19	85 11 144 1 50	61 8 125 43	
Department of Commerce				
Construction of research facilities Information infrastructure grants	9			
Department of DefenseMilitary				
Procurement, Defense-wide National guard and reserve equipment Defense production act purchases	667 656 24	1,092 479 10	1,153 130 2	

	Balances, end of year		
Type of program	1997 actual	1998 estimate	1999 estimate
Chemical agents and munitions destruction, Army	175	77	92
Procurement, Marine Corps	139	129	175
Aircraft procurement, Navy	1,325	1,473	2,085
Weapons procurement, Navy	319	275	378
Procurement of ammunition, Navy and Marine Corps	46	123	149
Shipbuilding and conversion, Navy	6,390	6,548	6,155
Other procurement, Navy	448	664	948
Aircraft procurement, Army	250	339	335
Missile procurement, Army	250	264	445
Procurement of weapons and tracked combat vehicles, Army	309	534	516
Procurement of ammunition, Army	249	247	270
Other procurement, Army	389	361	531
Aircraft procurement, Air Force	1,776	2,793	3,676
Procurement of ammunition, Air Force	83	105	112
Missile procurement, Air Force	449	573	665
Other procurement, Air Force	408	1,261	1,722
Base realignment and closure account	428	198	, 85
Military construction, Defense-wide	452	433	447
Foreign currency fluctuations, construction	64	64	64
North Atlantic Treaty Organization Security Investment Program	10	10	10
Military construction, Navy	307	386	430
Military construction, Naval Reserve	20	15	12
Military construction, Army	749	813	742
Military construction, Army National Guard	112	101	85
Military construction, Army Reserve	37	40	37
Military construction, Air Force	199	612	574
Military construction, Air Force Reserve	21	9	5
Military construction, Air National Guard	87	145	96
Family housing, Army	60	78	53
Family housing, Navy and Marine Corps	317	283	273
Family housing, Air Force	106	212	219
Family housing, Defense-wide	4	6	6
Army conventional ammunition working capital fund	289	246	
Vational defense stockpile transaction fund	786	953	623
-	700	,,,,	023
rtment of Health and Human Services			
National Institutes of Health	197	179	161

Type of program		Balances, end of year	
	1997 actual	1998 estimate	1999 estimate
partment of the Interior			
Bureau of Land Management:Construction	11	6	3
Land acquisition - BLM	19	12	9
Range improvements	3	2	2
Abandoned mine reclamation fund	46	33	27
United States Fish and Wildlife Service:Construction	156	91	44
Land acquisition - Fish and Wildlife Service	49	22	17
Migratory bird conservation account	8	8	8
North American wetlands conservation fund	3	3	3
Urban park and recreation fund	1	===	
National Park Service:Construction	218	98	93
Land acquisition and State assistance	41	39	39
Bureau of Indian Affairs:Construction	96	80	63
Everglades watershed protection	165		
Priority Federal Land Aquisitions and Exchanges		304	190
Trust Territory of the Pacific Islands	1	504	
Compact of free association - Insular Affairs	139	42	10
-	137	12	10
Department of Justice			
Federal Bureau of Investigation:Salaries and expenses	148	43	47
Federal Bureau of Investigation: Construction	120	27	35
Immigration and Naturalization Service: Construction	13		
Buildings and facilities	721	468	537
Department of State			
-			
Security and maintenance of United States missions	260	306	368
Security and maintenance of United States missions (special fore	1		
Construction, International Boundary & Water Commission	18	5	2
Department of the Treasury			
Treasury buildings and annex repair and restoration	26	13	
Acquisitions, construction, improvements, and related expenses	26	27	5
Laboratory facilities and headquarters	7	7	14
Customs facilities, construction, improvements and related expen	6		
Bureau of Engraving and Printing fund	63	76	66
Information systems	86		
Acquisition, construction, improvements and related expenses	43		

		Balances, end of yea	r
Type of program	1997 actual	1998 estimate	1999 estimate
Department of Education			
Headquarters Renovation	1		
Department of Energy			
Defense nuclear waste disposal Strategic petroleum reserve Uranium supply and enrichment activities Clean coal technology Isotope production and distribution program fund Nuclear waste disposal fund Departmental administration	85 41 1 732 5 22	85 40 411 5 	85 40 67 5
- Environmental Protection Agency			
Buildings and facilities	24		
Department of Transportation			
Acquisition, construction, and improvements Alteration of bridges Miscellaneous appropriations Rhode Island rail development Northeast corridor improvement program Interstate transfer grants-transit Washington metropolitan area transit authority Formula grants Ship construction Maritime guaranteed loan (Title XI) program account	196 1 225 8 4 21 1 710 11 62	188 153 355 11 10	178 81 11
General Services Administration			
Pennsylvania Avenue activities Federal buildings fund General supply fund	16 2,713 367	7 1,776 330	1,421 305
Department of Housing and Urban Development			
Revolving fund (liquidating programs)	103	89	75

		Balances, end of yea	r
Type of program	1997 actual	1998 estimate	1999 estimate
National Aeronautics and Space Administration			
Construction of facilities	56		
Department of Veterans Affairs			
Medical care Medical facilities revolving fund Construction, major projects Construction, minor projects Pershing hall revolving fund Parking revolving fund Supply fund	664 6 588 67 1 30 83	673 3 485 48 1 21 83	583 357 29 1 14 83
International Assistance Programs			
Advance acquisition of propertyrevolving fund	1	1	1
Corps of Engineers			
Flood control, Mississippi River and tributaries Construction, general Washington aqueduct Formerly utilized sites remedial action program	14 669 21 	10 1,017 30	676 30
National Archives and Records Administration			
Repairs and restoration	11	11	11
Office of Navajo and Hopi Indian Relocation			
Salaries and expenses	17	15	9
Smithsonian Institution			
Repair, restoration, and renovation of buildings Construction, JFK Center for the Performing Arts	1 4	 4	 4

	Balances, end of year		r
Type of program	1997 actual	1998 estimate	1999 estimate
United States Information Agency Radio construction	12		
PROCUREMENT AND CONSTRUCTION PROGRAMS Subtotal	29,570	30,534	29,899
OTHER REVOLVING FUNDS			
Legislative Branch			
Senate revolving funds	3	3	3
House revolving funds Government Printing Office revolving fund	7 54	7 38	7 41
	34	30	71
Department of Agriculture			
Working capital fund, Executive Operations	19	19	19
Inspection and weighing services National sheep industry improvement center revolving fund	3 20	3 19	3 18
Working capital fund, Forest Service	114	117	120
Department of Commerce			
Working capital fund, General Administration	4	4	4
Economics and statistics administration revolving fund	2 3	1	1
Damage assessment and restoration revolving fund NTIS revolving fund	2	2	2
Working capital fund, NTIS	39	39	39
Department of DefenseMilitary			
Homeowners assistance fund, Defense	97	47	5
Navy management fund National defense sealift fund	1 460	1 460	1 460
Working capital fund, Army	1,071	937	981
Buildings maintenance fund	10	10	10
Pentagon reservation maintenance revolving fund Working capital fund, Navy	33 1,998	39 939	51
WOLKING CAPICAL LUNG, NAVY	1,330	333	

Type of program		Balances, end of year	ır
	1997 actual	1998 estimate	1999 estimate
Working capital fund, Air Force Working capital fund, Defense wide	-380 439	 680	170 911
Department of Health and Human Services			
Revolving fund for certification and other services HHS service and supply fund	4 42	5 42	5 42
Department of the Interior			
Helium fund Working capital fund, BLM Working capital fund, USGS Special foreign currency program Interior Franchise Fund Working capital fund, Department Management	35 9 18 1 7 13	31 11 9 1 7	29 12 6 1 7 13
Department of Justice			
Working capital fund Federal Prison Industries, Incorporated	226 186	230 182	230 181
Department of Labor			
Working capital fund	10	12	15
Department of State			
Working capital fund	4	4	4
Department of the Treasury			
Federal Financing Bank United States Mint public enterprise fund Federal tax lien revolving fund Office of Thrift Supervision	1 14 5 84	1 14 3 84	1 14 3 84
Department of Education			
Perkins Loan Revolving Fund	1	41	41

		Balances, end of yea	r
Type of program	1997 actual	1998 estimate	1999 estimate
Department of Energy			
Bonneville Power Administration fund Colorado River Basins power marketing fund, Western Area Power A Working capital fund	424 27 3	424 27 	424 28
Environmental Protection Agency			
Reregistration and expedited processing revolving fund Revolving fund for certification and other services Working capital fund	16 2 21	-1 	
Department of Transportation			
Coast Guard supply fund Coast Guard yard fund Vessel operations revolving fund	5 12 32	8 19 	12 19
General Services Administration			
Information technology fund Working capital fund Consumer information center fund	867 38 1	405 38 	57 38
Department of Housing and Urban Development			
Rental housing assistance fund Homeownership assistance fund Flexible Subsidy Fund Working capital fund	1 82 179 6	1 82 220 6	1 82 196 6
Office of Personnel Management			
Revolving fund	52	52	52
Department of Veterans Affairs			
Canteen service revolving fund Special therapeutic and rehabilitation activities fund	16 9	18 9	20 9

		Balances, end of year	r
Type of program	1997 actual	1998 estimate	1999 estimate
Franchise fund	3	3	3
Corps of Engineers			
Revolving fund	527	617	763
Equal Employment Opportunity Commission			
EEOC Education, technical assistance and training revolving fund	3	3	3
Farm Credit Administration			
Revolving fund for administrative expenses	9	3	3
Federal Emergency Management Agency			
Working capital fund	1		
Federal Financial Institutions Examination Council Appraisal Sub			
Registry fees	3	2	2
Federal Housing Finance Board			
Federal Housing Finance Board	1	1	1
National Credit Union Administration			
Operating fund Community development credit union revolving loan fund	 2	-14 2	-30 2
Panama Canal Commission			
Panama Canal revolving fund	8	10	9
Tennessee Valley Authority			
Tennessee Valley Authority fund	24	13	15

Type of program	Balances, end of year		r
	1997 actual	1998 estimate	1999 estimate
nited States Enrichment Corporation Fund United States Enrichment Corporation Fund	188		
OTHER REVOLVING FUNDS Subtotal	7,221	6,003	5,249
TOTAL, CAPITAL	36,791	36,537	35,148

	Balances, end of year		
Type of program	1997 actual	1998 estimate	1999 estimate
T OFFILED DROGDAMG			
II. OTHER PROGRAMS			
SUBSIDIZED HOUSING PROGRAMS			
Department of Agriculture			
Rental assistance program	4		
Rural housing assistance grants	2	1	1
Rural housing insurance fund program account	5		
Department of Housing and Urban Development			
Annual contributions for assisted housing	4,658		
Drug elimination grants for low-income housing	281		
Revitalization of severely distressed public housing (HOPE VI)	698	644	644
Preserving existing housing investment	1,445		
Section 8 reserve preservation account	4,202	3,652	
Housing certificate fund	3,486		
Title VI Indian Federal guarantees program account		1	
Community development block grants	777		
Supplemental assistance for facilities to assist the homeless	1		
Supportive housing program	19		
Homeless assistance grants Shelter plus care	955 10		
Home investment partnership program	210		
Capacity building for community development and affordable housi	30		
Housing opportunities for persons with AIDS	36		
Section 8 moderate rehabilitation, single room occupancy	86		
Homeownership and opportunity for people everywhere grants(HOPE)	11		
Other assisted housing programs	978	1,259	1,483
Development of additional new subsidized housing	849		
Nehemiah housing opportunity fund	21		
SUBSIDIZED HOUSING PROGRAMS Subtotal	18,764	5,557	2,128

	Balances, end of year		r
Type of program	1997 actual	1998 estimate	1999 estimate
ORWARD FUNDED, ADVANCE APPROPRIATIONS, AND ADVANCE FUNDED PROGRAMS			
Department of the Interior			
Operation of Indian programs	254	254	261
Department of Labor			
Training and employment services State unemployment insurance and employment service operations	1,109 171	1,199 100	1,168 97
Social Security Administration			
Supplemental Security Income program Special benefits for disabled coal miners	1,615 12	 9	
Department of Education			
Education Reform Education for the disadvantaged School improvement programs Special education Vocational and adult education Student financial assistance FORWARD FUNDED, ADVANCE APPNS, AND ADV FUNDED PROGRAMS Subtotal	194 10 3 203 44 2,150 5,765	 4,941 6,503	 5,036 6,562
Department of Agriculture			
Research and education activities Buildings and facilities Scientific activities overseas (foreign currency program) Forest and rangeland research	17 5 1 17	 1 20	 1 12

		Balances, end of yea	r
Type of program	1997 actual	1998 estimate	1999 estimate
Department of Commerce	201		
Operations, research, and facilities Promote and develop fishery products and research pertaining to	281 2 5		
Scientific and technical research and services	5		
Department of DefenseMilitary			
Research, development, test, and evaluation, Defense-wide Developmental test and evaluation, Defense	1,113 18	1,285 27	1,466 26
Operational test and evaluation, Defense	1	3	3
Research, development, test, and evaluation, Navy	527	479	493
Research, development, test, and evaluation, Army Research, development, test, and evaluation, Air Force	589 1,254	323 1,628	308 1,590
Department of the Interior			
Surveys, investigations and research	17	5	5
Mines and minerals	5		
Department of the Treasury			
Office of Inspector General	1	1	1
Biomass energy development	45	46	46
Department of Energy			
Weapons activities	602	544	544
Other Defense Activities Fossil energy research and development	36 21		
Energy conservation	8		
Science	41	8	
Energy supply	251	138	121
Environmental Protection Agency			
Science and technology	124		
Department of Transportation			
Research, development, test, and evaluation	3		

1997 actual 12 1 6 13 4 127	1998 estimate 130	1999 estimate 135
1 6 13 4 127		
1 6 13 4 127		
6 13 4 127		
13 4 127		
4 127		
127		
2		
2		
3		
508	283	272
160	100	117
28	1	1
18	18	18
2		
4		
	1	1
5,870	5,041	5,160
	28 18 2 4	160 100 28 1 18 18 2 4 1

	Balances, end of year		ır
Type of program	1997 actual	1998 estimate	1999 estimate
House of Representatives: Salaries and expenses	78	95	99
General expenses, Capitol police	5	3	
Botanic Garden:Salaries and expenses	34	1	1
Library of Congress:Salaries and expenses	5	1	1
Furniture and furnishings	4	1	
Payments to copyright owners	727	554	568
General Accounting Office:Salaries and expenses	11	4	6
Gambling Impact Study Commission	4	2	
Commission on the advancement of Federal law enforcement	2		
Other Legislative Branch Boards and Commissions	2	1	1
dicial Branch			
Courts of Appeals, District Courts, and other Judicial Services:	50	38	21
Fees of jurors and commissioners	4		
Judiciary filiing fees	194	47	
National Fine Center	1		
epartment of Agriculture			
Fund for rural America	34		
Office of the Secretary	3	1	
Agriculture buildings and facilities and rental payments	29		
Hazardous waste management	4		
Extension activities	6		
Animal and Plant Health Inspection Service:Salaries and expenses	31	17	8
Food Safety and Inspection Service: Salaries and expenses	1		
Marketing services	35	35	35
Perishable Agricultural Commodities Act fund	6	8	7
Funds for strengthening markets, income, and supply (section 32)	234	267	300
Agricultural credit insurance fund program account	13	13	13
Commodity Credit Corporation export loans program account	268	61	52
Agricultural conservation program	23	23	23
Emergency conservation program	79		
Conservation reserve program	86	48	24
Conservation operations	9		
Watershed and flood prevention operations	189		
Wetlands reserve program	25	4	
Great plains conservation program	1		
Rural clean water program	3	3	3

	Balances, end of year		
Type of program	1997 actual	1998 estimate	1999 estimate
Rural community advancement program	5		
Distance learning and telemedicine program	9		
Rural economic development grants	21	14	7
P.L. 480 Title I ocean freight differential grants	13	13	13
P.L. 480 Title I Food for Progress Credits, program account	4		
P.L. 480 program account	63	69	69
P.L. 480 Grants - Titles II and III	30	68	68
Foreign agricultural service and general sales manager	2	2	2
Commodity assistance program	1		
Child nutrition programs	607	2	2
State and private forestry	21	21	14
National forest system	140	137	141
Southeast Alaska economic disaster fund	40	27	14
Wildland fire management	128	99	66
Forest Service permanent appropriations	265	322	331
General Administration: Salaries and expenses	0		
	2.		
	2 1		
Franchise fund	2 1 4	 	
Franchise fund Economic Development Administration: Salaries and expenses	1 4	 	
Franchise fund Economic Development Administration: Salaries and expenses Economic development assistance programs	1 4 60	 	
Franchise fund Economic Development Administration: Salaries and expenses Economic development assistance programs Periodic censuses and programs	1 4 60 1	 	
Franchise fund Economic Development Administration:Salaries and expenses Economic development assistance programs Periodic censuses and programs Economic and Statistical Analysis:Salaries and expenses	1 4 60 1 1	 	
Franchise fund Economic Development Administration: Salaries and expenses Economic development assistance programs Periodic censuses and programs Economic and Statistical Analysis: Salaries and expenses Operations and administration, International Trade Admin.	1 4 60 1 1 26	 	
Franchise fund Economic Development Administration: Salaries and expenses Economic development assistance programs Periodic censuses and programs Economic and Statistical Analysis: Salaries and expenses Operations and administration, International Trade Admin. Operations and administration, Export Administration	1 4 60 1 1 26 3	 	
Franchise fund Economic Development Administration:Salaries and expenses Economic development assistance programs Periodic censuses and programs Economic and Statistical Analysis:Salaries and expenses Operations and administration, International Trade Admin. Operations and administration, Export Administration Minority business development	1 4 60 1 1 26 3 3	 	
Franchise fund Economic Development Administration:Salaries and expenses Economic development assistance programs Periodic censuses and programs Economic and Statistical Analysis:Salaries and expenses Operations and administration, International Trade Admin. Operations and administration, Export Administration Minority business development United States Travel and Tourism Administration:Salaries and exp	1 4 60 1 1 26 3 3		 1
Franchise fund Economic Development Administration:Salaries and expenses Economic development assistance programs Periodic censuses and programs Economic and Statistical Analysis:Salaries and expenses Operations and administration, International Trade Admin. Operations and administration, Export Administration Minority business development United States Travel and Tourism Administration:Salaries and exp Fishermen's contingency fund	1 4 60 1 1 26 3 3 4	 1	 1
Franchise fund Economic Development Administration:Salaries and expenses Economic development assistance programs Periodic censuses and programs Economic and Statistical Analysis:Salaries and expenses Operations and administration, International Trade Admin. Operations and administration, Export Administration Minority business development United States Travel and Tourism Administration:Salaries and exp Fishermen's contingency fund Patent and Trademark Office:Salaries and expenses	1 4 60 1 1 26 3 3 4 2	1	 1
Franchise fund Economic Development Administration:Salaries and expenses Economic development assistance programs Periodic censuses and programs Economic and Statistical Analysis:Salaries and expenses Operations and administration, International Trade Admin. Operations and administration, Export Administration Minority business development United States Travel and Tourism Administration:Salaries and exp Fishermen's contingency fund Patent and Trademark Office:Salaries and expenses Industrial technology services	1 4 60 1 1 26 3 3 4 2 21	1	 1
Franchise fund Economic Development Administration:Salaries and expenses Economic development assistance programs Periodic censuses and programs Economic and Statistical Analysis:Salaries and expenses Operations and administration, International Trade Admin. Operations and administration, Export Administration Minority business development United States Travel and Tourism Administration:Salaries and exp Fishermen's contingency fund Patent and Trademark Office:Salaries and expenses Industrial technology services National Telecommunications and Information Administration:Salar	1 4 60 1 1 26 3 3 4 2 21 16	1 9	 1
Franchise fund Economic Development Administration:Salaries and expenses Economic development assistance programs Periodic censuses and programs Economic and Statistical Analysis:Salaries and expenses Operations and administration, International Trade Admin. Operations and administration, Export Administration Minority business development United States Travel and Tourism Administration:Salaries and exp Fishermen's contingency fund Patent and Trademark Office:Salaries and expenses Industrial technology services National Telecommunications and Information Administration:Salar Public telecommunications facilities and digital broadcast appli	1 4 60 1 1 26 3 3 4 2 21	1 9 	- -
Franchise fund Economic Development Administration:Salaries and expenses Economic development assistance programs Periodic censuses and programs Economic and Statistical Analysis:Salaries and expenses Operations and administration, International Trade Admin. Operations and administration, Export Administration Minority business development United States Travel and Tourism Administration:Salaries and exp Fishermen's contingency fund Patent and Trademark Office:Salaries and expenses Industrial technology services National Telecommunications and Information Administration:Salar Public telecommunications facilities and digital broadcast appli	1 4 60 1 1 26 3 3 4 2 21 16	1 9 	- -
Franchise fund Economic Development Administration:Salaries and expenses Economic development assistance programs Periodic censuses and programs Economic and Statistical Analysis:Salaries and expenses Operations and administration, International Trade Admin. Operations and administration, Export Administration Minority business development United States Travel and Tourism Administration:Salaries and exp Fishermen's contingency fund Patent and Trademark Office:Salaries and expenses Industrial technology services National Telecommunications and Information Administration:Salar Public telecommunications facilities and digital broadcast appli	1 4 60 1 1 26 3 3 4 2 21 16 1 3	1 9 	
Franchise fund Economic Development Administration:Salaries and expenses Economic development assistance programs Periodic censuses and programs Economic and Statistical Analysis:Salaries and expenses Operations and administration, International Trade Admin. Operations and administration, Export Administration Minority business development United States Travel and Tourism Administration:Salaries and exp Fishermen's contingency fund Patent and Trademark Office:Salaries and expenses Industrial technology services National Telecommunications and Information Administration:Salar Public telecommunications facilities and digital broadcast appli artment of DefenseMilitary Defense health program	1 4 60 1 1 26 3 3 4 2 21 16 1 3	1 9 	180
Franchise fund Economic Development Administration:Salaries and expenses Economic development assistance programs Periodic censuses and programs Economic and Statistical Analysis:Salaries and expenses Operations and administration, International Trade Admin. Operations and administration, Export Administration Minority business development United States Travel and Tourism Administration:Salaries and exp Fishermen's contingency fund Patent and Trademark Office:Salaries and expenses Industrial technology services National Telecommunications and Information Administration:Salar Public telecommunications facilities and digital broadcast appli	1 4 60 1 1 26 3 3 4 2 21 16 1 3	1 9 	

		Balances, end of year		
Type of program	1997 actual	1998 estimate	1999 estimate	
Support for international sporting competitions, Defense	14	10	7	
Quality of Life Enhancements, Defense	95			
OPLAN 34A-35 P.O.W. Payments	20			
Payment to Kahoʻolawe	22	22	22	
Operation and maintenance, Army	2	1	1	
Overseas military facility investment recovery	7	3	4	
Miscellaneous Special Funds	157	146	139	
Defense export loan guarantee program account			1	
Department of Defense, Family Housing Improvement Fund	28			
Department of Defense, Military Unaccompanied Housing Improvemen	5			
Rossmoor liquidating trust settlement account	3			
Department of Health and Human Services				
Food and Drug Administration:Salaries and expenses	68	42	42	
Vaccine injury compensation	145	70	51	
Indian Health Services	98	98	98	
Indian health facilities	11	11	11	
Disease control, research, and training	52			
Program management	18	18	17	
Grants to States for Medicaid	6,890	5,522		
Family support payments to states	2,046	207		
Refugee and entrant assistance	2	2	2	
Children and families services programs	3	3	3	
Children's research and technical assistance	12			
General departmental management	25	10	8	
Office of the Inspector General	1	1	1	
Department of the Interior				
Management of lands and resources	49	12	30	
Oregon and California grant lands	23	5	4	
Central hazardous materials fund	3	2	1	
Wildland fire management	61	36	19	
Service charges, deposits, and forfeitures	8	7	7	
Miscellaneous permanent payment accounts	2	2	2	
Permanent operating funds	8	12	16	
Royalty and Offshore minerals	3	5	5	
Regulation and technology	ĭ	4	5	
Water and Related Resources	68		1	
	00		_	

		Balances, end of year	
Type of program	1997 actual	1998 estimate	1999 estimate
Bureau of Reclamation loan program account	5		
Lower Colorado River Basin development fund	154	22	22
Upper Colorado River Basin fund	14	10	4
Working capital fund	70	67	40
Policy and Administration	2		
Central Valley Project Restoration fund	26		
Colorado River dam fund, Boulder Canyon project	9	1	1
Central Utah Project completion account	1		
Utah reclamation mitigation and conservation account	10		
Resource management	17	14	14
Natural resource damage assessment fund	81	79	65
Multi-national species conservation fund	1	1	1
Federal aid in wildlife restoration	53	39	36
National wildlife refuge fund	7	7	7
Cooperative endangered species conservation fund	6	1	1
Wildlife conservation and appreciation fund	1		
Miscellaneous permanent appropriations	4	4	4
Operation of the National Park system	14		
Operation and maintenance of quarters	9	9	9
National Park renewal fund	39	39	39
Historic preservation fund	1	1	1
Concessions improvement accounts	40	40	40
Miscellaneous permanent appropriations	1	1	1
Indian land and water claim settlements and miscellaneous paymen	8		
Operation and maintenance of quarters	2	2	2
Miscellaneous permanent appropriations	60	61	62
Departmental Management: Salaries and expenses	1	1	1
Assistance to territories	8	8	8
Office of the Special Trustee for American Indians	13	5	
Miscellaneous permanent appropriations	295	317	330
National Indian Gaming Commission:Salaries and expenses	2		
Department of Justice			
General Administration: Salaries and expenses	5	5	5
Counterterrorism fund	31	10	10
Telecommunications carrier compliance fund	103		
Administrative review and appeals	5	5	5
Salaries and expenses, General Legal Activities	8	3	3
Fees and expenses of witnesses	34	7	

	Balances, end of year		
Type of program	1997	1998	1999
	actual	estimate	estimate
Salaries and expenses, Antitrust Division Salaries and expenses, United States Attorneys Salaries and expenses, United States Marshals Service Civil liberties public education fund	5 8 3 39	5 	5
Federal prisoner detention Assets forfeiture fund United States trustee system fund	50 216 4	213 	213
Drug Enforcement Administration:Salaries and expenses Diversion control fee account Immigration and Naturalization Service:Salaries and expenses Immigration emergency fund	16	36	36
	52	52	52
	18		
	10	10	10
Federal Prison System:Salaries and expenses	105	40	
Weed and seed program fund	11		
Justice assistance	26		
Public safety officers' benefits	17	6	5
State and local law enforcement assistance Juvenile crime control and prevention programs Crime victims fund Violent crime reduction programs	6		
	32		
	74	50	50
	580		
Community oriented policing services	373		
Welfare to work jobs Payments to the unemployment trust fund Pension and welfare benefit administration:Salaries and expenses Employment Standards Administration:Special benefits Panama Canal Commission compensation fund Bureau of Labor Statistics:Salaries and expenses			100
	5	5	5
	6		
	918	1,045	1,149
	75	81	86
	1		
epartment of State			
Administration of Foreign Affairs:Salaries and expenses Diplomatic and consular programs Capital investment fund Protection of foreign missions and officials Emergencies in the diplomatic and consular service Buying power maintenance International conferences and contingencies United States emergency refugee and migration assistance fund	1		
	111	33	31
	5		
	1	1	1
	6	5	4
	12	12	12
	2		
	70	60	40

		Balances, end of year		
Type of program	1997 actual	1998 estimate	1999 estimate	
Migration and refugee assistance	1			
Fishermen's protective fund	1	1	1	
International Center, Washington, D.C.	2	2	2	
International litigation fund	2	2	1	
epartment of the Treasury				
Departmental Offices:Salaries and expenses	19	5	5	
Automation Enhancement	3	3	3	
Community development financial institutions fund program accoun	35	25	55	
Treasury franchise fund	6	7	6	
Presidential election campaign fund	68	135	173	
Sallie Mae assessments	1			
Department of the Treasury forfeiture fund	204	204	204	
Federal Law Enforcement Training Center: Salaries and expenses	5	2		
Financial Management Service: Salaries and expenses	8			
Bureau of Alcohol, Tobacco and Firearms: Salaries and expenses	26	26	26	
United States Customs Service: Salaries and expenses	832	769	811	
Operation and maintenance, air and marine interdiction programs	52	9		
Customs services at small airports	1	1	1	
Miscellaneous permanent appropriations	3	-1	-5	
Administering the public debt	11			
Processing, assistance, and management	15			
Tax law enforcement	32			
United States Secret Service: Salaries and expenses	6			
ocial Security Administration				
Payments to Social Security trust funds	17	18	18	
partment of Education				
Impact aid	94	51	33	
Chicago litigation settlement	7	5	3	
Higher education	4			
Federal direct student loan program, program account	2	2	2	
epartment of Energy				
Defense environmental restoration and waste management	288	190		
because chiving interest respondence and waste management	200	100		

	Balances, end of year		r
Type of program	1997 actual	1998 estimate	1999 estimate
Defense environmental management privatization			124
Federal Energy Regulatory Commission	3		
Energy information administration	3		
Naval petroleum and oil shale reserves	440	8	3
SPR petroleum account	33	28	23
Payments to States under Federal Power Act	3	3	3
Operation and maintenance, Southeastern Power Administration	6	2	
Operation and maintenance, Southwestern Power Administration	1		
Operation and maintenance, Alaska Power Administration	8	7	5
Construction, rehabilitation, operation and maintenance, Western	45	9	1
nvironmental Protection Agency			
State and Tribal assistance Grants	1,351		
Environmental programs and management	189		
Exxon Valdez settlement fund	1		
epartment of Transportation			
Office of the Secretary:Salaries and expenses	1		
Minority business outreach	1		
Transportation planning, research, and development	1		
Transportation administrative service center	8	8	8
Operating expenses	1		
Environmental compliance and restoration	3		
National Civil Aviation Review Commission	1		
Administrative services franchise fund	2	2	2
	1		
MISCELLANEOUS EXPIRED ACCOUNTS			
Miscellaneous expired accounts State infrastructure banks	6		
	6 4		
State infrastructure banks Office of the Administrator			
State infrastructure banks Office of the Administrator Grants to National Railroad Passenger Corporation	4		 1
State infrastructure banks Office of the Administrator Grants to National Railroad Passenger Corporation Railroad rehabilitation and improvement program account	4 134 1		
State infrastructure banks Office of the Administrator Grants to National Railroad Passenger Corporation Railroad rehabilitation and improvement program account Miscellaneous expired accounts	4 134 1 3	1	1
State infrastructure banks Office of the Administrator Grants to National Railroad Passenger Corporation Railroad rehabilitation and improvement program account Miscellaneous expired accounts Saint Lawrence Seaway Development Corporation	4 134 1 3 13	 1	1
State infrastructure banks Office of the Administrator Grants to National Railroad Passenger Corporation Railroad rehabilitation and improvement program account Miscellaneous expired accounts Saint Lawrence Seaway Development Corporation Pipeline safety	4 134 1 3 13 2	1 13	1 14
State infrastructure banks Office of the Administrator Grants to National Railroad Passenger Corporation Railroad rehabilitation and improvement program account Miscellaneous expired accounts Saint Lawrence Seaway Development Corporation Pipeline safety Emergency preparedness grants	4 134 1 3 13 2 3	1 13 	1 14
State infrastructure banks Office of the Administrator Grants to National Railroad Passenger Corporation Railroad rehabilitation and improvement program account Miscellaneous expired accounts Saint Lawrence Seaway Development Corporation Pipeline safety	4 134 1 3 13 2	1 13 	1 14

		Balances, end of yea	r
Type of program	1997 actual	1998 estimate	1999 estimate
General Services Administration			
Real property relocation	12		
Department of Housing and Urban Development			
Public housing operating fund Indian housing loan guarantee fund program account FHA-General and special risk program account Manufactured home inspection and monitoring Fair housing activities	 1 498 9 8	113 352 10	 299 11
National Aeronautics and Space Administration			
Human space flight	226	149	149
Office of Personnel Management			
Office of Personnel Management:Salaries and expenses Government payment for annuitants, employees health benefits Government payment for annuitants, employee life insurance benef	6 94 1		===
Small Business Administration			
Small Business Administration:Salaries and expenses Office of Inspector General Disaster loans program account Business loan program account	1 1 190 57	1 56 13	
Department of Veterans Affairs			
Medical care cost recovery fund Readjustment benefits Miscellaneous Veterans Programs loan fund program account Compensation Grants for construction of State extended care facilities	9 112 3 146 10	157 3 	 2
Executive Office of the President			
White House repair and restoration	1		

	Balances, end of year		
Type of program	1997 actual	1998 estimate	1999 estimate
Salaries and expenses			1
Armstrong resolution account	5		
deral Drug Control Programs			
Special forfeiture fund	2	2	2
aternational Assistance Programs			
Nonproliferation and Disarmament Fund	5		
Non-proliferation, anti-terrorism, demining, and related program	1	1	1
Assistance for relocation of facilities in Israel	2		
Debt restructuring	31	32	39
Micro and small enterprise development program account	2		
Urban and environmental credit program account	9	7	5
Assistance for the New Independent States of the Former Soviet U	1		
Operating expenses of the Agency for International Development	32	16	11
Operating expenses of AID, Office of Inspector General Assistance for Eastern Europe and the Baltic States	10 169	4	Ţ
Development fund for Africa	51		
Sustainable development assistance program	271		
International disaster assistance	37		
Sub-Saharan Africa disaster assistance	3	3	3
Assistance for the new independent States of the Former Soviet U	223	3	3
Child survival and disease programs	37		
Development credit authority program account		5	2
Property management fund	5	3	
Overseas Private Investment Corporation program account	87	63	63
Trade and Development Agency	14		
Peace Corps	7	2	2
Inter-American Foundation	18	18	18
African Development Foundation	4		
Special defense acquisition fund	134	135	136
cher Defense Civil Programs			
Salaries and expenses	1	1	
Wildlife conservation	3	3	3
Forest products program	2	2	2

FEDERAL FUND UNOBLIGATED BALANCES, BY TYPE OF PROGRAM

		Balances, end of year		
Type of program	1997 actual	1998 estimate	1999 estimate	
Corps of Engineers				
General investigations Operation and maintenance, general General expenses Flood control and coastal emergencies Regulatory program Permanent appropriations	24 77 11 512 3 17	24 77 3 336 3	24 251 3 17	
Appalachian Regional Commission				
Appalachian Regional Commission	84			
Arms Control and Disarmament Agency				
Arms control and disarmament activities	1			
Defense Nuclear Facilities Safety Board				
Salaries and expenses	2	1		
Export-Import Bank of the United States				
Export-Import Bank loans program account	332	240	190	
Federal Communications Commission				
Salaries and expenses Universal service fund	10 30			
Federal Emergency Management Agency				
Salaries and expenses	6	2		
Federal Mediation and Conciliation Service				
Salaries and expenses	1			
Federal Trade Commission				
Salaries and expenses	1	1	1	

FEDERAL FUND UNOBLIGATED BALANCES, BY TYPE OF PROGRAM

	Balances, end of year		
Type of program	1997 actual	1998 estimate	1999 estimate
International Trade Commission			
Salaries and expenses	1		
National Archives and Records Administration			
Operating expenses	13	12	12
Mational Endowment for the Arts			
National Endowment for the Arts: Grants and administration	6	3	3
Mational Endowment for the Humanities			
National Endowment for the Humanities: Grants and administration	1		
National Transportation Safety Board			
Salaries and expenses Emergency fund	5 	 1	 2
Juclear Regulatory Commission			
Salaries and expenses Office of Inspector General	24	14 2	14 2
Securities and Exchange Commission			
Salaries and expenses	23	18	9
Smithsonian Institution			
Salaries and expenses Construction and improvements, National Zoological Park Repair and restoration of buildings Construction Salaries and expenses, National Gallery of Art	7 3 38 10	7 1 6 29 1	7 1

FEDERAL FUND UNOBLIGATED BALANCES, BY TYPE OF PROGRAM

	Balances, end of year		
Type of program	1997 actual	1998 estimate	1999 estimate
State Justice Institute State Justice Institute: Salaries and expenses	4	4	4
United States Holocaust Memorial Council			
Holocaust Memorial Council	2	2	2
United States Information Agency			
International information programs Broadcasting to Cuba Educational and cultural exchange programs Buying power maintenance Technology fund	7 4 15 19 2	 19	 19
Institute of Museum and Library Services			
Office of Museum Services: Grants and administration Office of Libraries: Grants and administration	1 45		
Corporation for National and Community Service			
National and community service programs, operating expenses	231		
JFK Assassination Records Review Board			
John F. Kennedy assassination records review board	1		
Other Commissions and Boards			
Other commissions and boards	2	1	1
OTHER MISCELLANEOUS PROGRAMS Subtotal	26,368	14,645	8,253
TOTAL OFFICE PROGRAMS		21 746	22 102
TOTAL, OTHER PROGRAMS	56,767	31,746	22,103

	Balances, end of year		
Type of program	1997 actual	1998 estimate	1999 estimate
TOTAL, FEDERAL FUND UNOBLIGATED BALANCES	247,311	207,079	200,282

^{/1} Sign reversed due to data entry error.

FEDERAL FUND UNAVAILABLE COLLECTIONS, BY AGENCY

	Balances, end of year				
Department or other unit	1997 actual	1998 estimate	1999 estimate		
Legislative Branch	6	2	2		
Department of Agriculture	1,558	1,240	1,095		
Department of Commerce	201	356	290		
Department of DefenseMilitary	72	72	71		
Department of Energy	6,892	8,466	10,057		
Department of Housing and Urban Development	2,138	3,222	9,748		
Department of the Interior	17,427	18,579	18,819		
Department of Justice	1,071	733	1,190		
Department of State	1	1	1		
Department of Transportation	19	18	17		
Department of the Treasury	90	16	9		
Department of Veterans Affairs	1,354	908	646		
Corps of Engineers	4	4	4		
Other Defense Civil Programs	5	5	5		
Environmental Protection Agency	44	53	52		
General Services Administration	57	72	107		
International Assistance Programs	2,407	2,597	2,773		
Small Business Administration	16	885	929		
Other Independent Agencies	<u>370</u>	843	2,089		
TOTAL	33,732	38,072	47,904		

TRUST FUNDS

TRUST FUND BALANCES

Tables 7 and 8 (pages 49 and 50) present trust fund obligated balances, by agency and by major fund group, for fiscal years 1997, 1998, and 1999.

Tables 9 and 10 (pages 51 and 52) present trust fund unobligated balances, by agency and by major fund group, for fiscal years 1997, 1998, and 1999.

TOTAL....

TRUST FUND OBLIGATED BALANCES, BY AGENCY

(In millions of dollars)

139,310

144,475

	Balances, end of year			
Department or other unit	1997 actual	1998 estimate	1999 estimate	
Legislative Branch	5	7	7	
Judicial Branch		1	1	
Department of Agriculture	36	46	42	
Department of DefenseMilitary	613	634	671	
Department of Energy	18	18	18	
Department of Health and Human Services	24,156	23,881	24,279	
Department of the Interior	265	301	286	
Department of Justice	17	16	30	
Department of Labor	29	93	54	
Department of State		1	1	
Department of Transportation	40,141	42,773	47,200	
Department of the Treasury	235	241	246	
Department of Veterans Affairs	1,466	1,515	1,564	
Corps of Engineers	115	118	95	
Other Defense Civil Programs	2,627	2,710	2,778	
Environmental Protection Agency	2,400	3,089	3,614	
International Assistance Programs	24,039	23,629	22,400	
National Science Foundation	17	17	17	
Office of Personnel Management	4,031	4,120	4,199	
Social Security Administration	35,917	35,747	36,598	
Other Independent Agencies	352	<u>353</u>	<u>375</u>	

136,479

TRUST FUND OBLIGATED BALANCES, BY MAJOR FUNDS

	Balances, end of year				
Description	1997 actual	1998 estimate	1999 estimate		
Foreign national employees separation pay	290	290	290		
Federal supplementary medical insurance trust fund	4,996	4,956	5,045		
Federal hospital insurance trust fund	18,988	18,816	19,128		
Sport fish restoration	242	276	265		
Federal old-age and survivors insurance trust fund	29,515	29,660	30,603		
Federal disability insurance trust fund	6,450	6,085	5,993		
Hazardous substance superfund	2,321	3,005	3,526		
Grants-in-aid for airports (Airport and airway trust fund)	2,388	2,534	2,598		
Facilities and equipment (Airport and airway trust fund)	1,777	1,938	2,234		
Research, engineering and development (Airport and airway trust	188	176	193		
Federal-aid highways	31,267	32,991	33,310		
Highway traffic safety grants	126	128	164		
Capital grants to the National Railroad Passenger Corporation (H			373		
Major capital investments (Highway trust fund, mass transit acco	3,951	4,542	4,048		
Formula programs (Highway trust fund)			3,524		
Civil service retirement and disability fund	3,529	3,683	3,837		
National Service Life Insurance fund	1,240	1,285	1,323		
Foreign military sales trust fund	24,030	23,620	22,390		
Military retirement fund	2,606	2,669	2,734		
Rail Industry Pension Fund	268	270	272		
Other	1,009	1,133	1,418		
NON-REVOLVING TRUST FUNDS Subtotal	135,181	138,057	143,268		
Surcharge collections, sales of commissary stores, defense	309	296	258		
Assessment funds	222	241	246		
Employees and retired employees health benefits fund	1,213	1,120	1,060		
Veterans special life insurance fund	185	196	207		
Other	<u>-631</u>	<u>-600</u>			
REVOLVING TRUST FUNDS Subtotal	1,298	1,253	1,207		
TOTAL, TRUST FUND OBLIGATED BALANCES	136,479	139,310	144,475		

TOTAL....

TRUST FUND UNOBLIGATED BALANCES, BY AGENCY

(In millions of dollars)

47,716 46,678

46,878

	Balances, end of year				
Department or other unit	1997 actual	1998 estimate	1999 estimate		
Legislative Branch Judicial Branch Department of Agriculture Department of DefenseMilitary Department of Energy Department of Health and Human Services Department of the Interior Department of Justice Department of Labor Department of State Department of Transportation Department of the Treasury Department of Veterans Affairs Corps of Engineers Other Defense Civil Programs Environmental Protection Agency Federal Emergency Management Agency International Assistance Programs	78 368 405 193 1 40 2,199 95 761 82 4,267 49 12,440 493 137 582	78 404 350 131 1 37 2,177 101 768 72 2,858 58 12,256 543 134 1	79 446 350 144 1 37 2,170 95 773 72 2,054 67 11,985 514 134 1		
National Aeronautics and Space Administration National Science Foundation Office of Personnel Management Other Independent Agencies	16 14 23,985 <u>1,505</u>	18 14 25,079 <u>1,597</u>	18 14 26,244 <u>1,679</u>		

TRUST FUND UNOBLIGATED BALANCES, BY MAJOR FUNDS

	Balances, end of year				
Description	1997 actual	1998 estimate	1999 estimate		
Judicial survivors' annuities fund	279	298	321		
Forest service trust funds	307	272	272		
Miscellaneous trust funds	2,034	2,034	2,034		
Unemployment trust fund	694	694	694		
Hazardous substance superfund	580				
Facilities and equipment (Airport and airway trust fund)	544	495	542		
Federal-aid highways	2,798	1,870	1,380		
Major capital investments (Highway trust fund, mass transit acco	657	328			
National Service Life Insurance fund	10,783	10,650	10,436		
Coastal wetlands restoration trust fund	123	141	158		
Inland waterways trust fund	267	267	265		
Rail Industry Pension Fund	945	970	979		
Gifts and contributions	247	334	406		
Other	1,834	1,669	1,559		
NON-REVOLVING TRUST FUNDS Subtotal	22,092	20,022	19,046		
Employees life insurance fund	18,401	19,504	20,664		
Employees and retired employees health benefits fund	5,574	5,565	5,570		
Veterans special life insurance fund	1,425	1,409	1,399		
Other	224	178	199		
REVOLVING TRUST FUNDS Subtotal	25,624	26,656	27,832		
TOTAL, TRUST FUND UNOBLIGATED BALANCES	47,716	46,678	46,878		

TRUST FUND UNAVAILABLE COLLECTIONS, BY AGENCY

		Balances, end of year	ar	
Department or other unit	1997 actual	1998 estimate	1999 estimate	
		•		
Legislative Branch		2		
Judicial Branch	6	5	4	
Department of Agriculture	3	10	17	
Department of DefenseMilitary	827	830	829	
Department of Health and Human Services	128,334	128,033	125,231	
Department of the Interior	2	2	2	
Department of Justice		1	2	
Department of Labor	61,420	70,197	78,000	
Department of State	9,107	9,719	10,358	
Department of Transportation	5,199	7,859	12,648	
Department of the Treasury		2	4	
Department of Veterans Affairs	66	66	70	
Corps of Engineers	1,507	1,902	2,440	
Other Defense Civil Programs	137,278	143,656	149,937	
Environmental Protection Agency	3,656	3,119	4,090	
Office of Personnel Management	417,957	447,271	476,289	
Social Security Administration	594,960	693,167	798,428	
Other Independent Agencies	13,841	14,653	<u>15,354</u>	
TOTAL	1,374,163	1,520,494	1,673,703	

BRIDGES FROM AUTHORIZATION TO CASH BALANCES

	Balances, end of year			
Description	1997 actual	1998 estimate	1999 estimate	
Federal fund unexpended total:				
Balances available on an authorization basis	834,279	815,022	815,016	
Unfunded contract authority:				
Working capital fund, Army	1,367	1,367	1,367	
	•		•	
Working capital fund, Navy	4,231	4,231	4,231	
Working capital fund, Air Force	2,023	2,023	2,023	
Working capital fund, Defense wide	5,967	5,967	5,967	
Annual contributions for assisted housing	55,249	59,591	52,039	
Other assisted housing programs	13,308	12,426	11,749	
Other	304	65	66	
Sub-total, contract authority	82,449	85,670	77,442	
Non-contract authority balances:				
Available on an authorization basis	751,830	729,352	737,574	
Unavailable collections:				
Funds for strengthening markets, income, and su	395	174		
Agricultural credit insurance fund program acco	366	366	366	
Forest Service permanent appropriations	285	235	255	
	196			
Salaries and expenses		354	288	
Environmental improvement and restoration fund		802		
Abandoned mine reclamation fund	1,222	1,378	1,501	
Reclamation fund	1,700	1,864	2,029	
Land and water conservation fund	11,862	11,793	12,424	
Historic preservation fund	2,210	2,316	2,365	
Immigration support	464	122	177	
Crime victims fund	363	375	569	
Nuclear waste disposal fund	6,072	6,950	7,870	
	. , .	•	•	
Uranium enrichment decontamination and decommis	818	1,190	1,563	
Elk Hills school lands fund		324	288	
FHA-General and special risk program account	2,138	2,840	3,133	
Guarantees of mortgage-backed securities loan g		382	6,088	
Business loan program account	16	495	539	
Disaster loan program, downward reestimates of		390	390	
Medical care cost recovery fund	486			
Veterans housing benefit program fund program a	867	907	645	
	2,381	2,556		
Overseas Private Investment Corporation noncred	2,301		2,732	
Federal supplemental District of Columbia Pensi		356	733	
Export Import Bank loans program account	244	280	314	
Other	1,647	1,623	3,635	
Sub-total, unavailable collections	33,732	38,072	47,904	
Balances on a cash basis	785,562	767,424	785,478	



	Balances, end of year			
Description	1997 actual	1998 estimate	1999 estimate	
Trust fund unexpended total:	106 022	100 055	102 524	
Balances available on an authorization basis	186,233	188,055	193,524	
Unfunded contract authority:				
Aviation trust funds	1,966	2,066	2,166	
Foreign military sales trust fund	18,111	17,711	16,481	
Highway trust funds	35,904	36,145	36,740	
Other trust funds		29	100	
other trade rands		20	100	
Sub-total, contract authority	55,981	55,951	55,487	
Non-contract balances:				
Available on an authorization basis	130,252	132,104	138,037	
Unavailable collections:				
Aviation trust funds	3,483	6,200	10,642	
Aquatic resources trust funds	1,172	1,175	1,350	
Education benefits fund	711	744	774	
Federal disability insurance trust fund	57,031	69,758	82,570	
Federal employee retirement funds	426,945	456,871	486,528	
Federal hospital insurance trust fund	96,931	92,149	88,742	
Federal old-age and survivors insurance	537,929	623,409	715,858	
Federal supplementary medical insurance	30,210	34,548	34,999	
Foreign military sales trust fund				
Harbor maintenance trust fund	1,106	1,447	1,895	
Hazardous substance superfund	2,674	2,018	2,797	
Highway trust funds		=		
Leaking underground storage tank trust fund	982	1.101	1,293	
Military retirement funds	136,742	143,052	149,264	
	945	931		
Oil spill liability trust funds			1,185	
Railroad retirement trust funds	13,758	14,567	15,261	
Unemployment trust funds	61,416	70,187	77,990	
Vaccine improvement program trust fund	1,193	1,336	1,490	
Veterans life insurance funds			5	
Voluntary separation incentive fund	787	788	788	
Other trust funds	148	213	272	
Sub-total, unavailable collections	1,374,163	1,520,494	1,673,703	
Adjustment	11,025	11,519	23,348	
Balances on a cash basis	1,515,440	1,664,117	1,835,088	



TABLE 14

REPORT ON THE EFFECT OF CERTAIN PAYMENTS AND ADJUSTMENTS TO OLD BALANCES ON THE FEDERAL DEFICIT

<u>Purpose</u>. Public Law (P.L.) 102-190, section 1004(a), required the Office of Management and Budget to report to Congress on deficit effects of changes made by the same Act in 1993, 1994, 1995, and 1996. Public Law 101-510 made the requirements for eliminating old balances in appropriation and fund accounts more stringent.

<u>Impact</u>. The impact on the deficit of P.L. 101-510 would be the difference between an estimate of what might have been the outlays under the old procedures and the outlays under the revised procedures. Under the revised procedures put in place by P.L. 101-510, there is now a fixed period after which the old balances are permanently canceled.

<u>Available Data</u>. This table shows the obligation adjustments in expired accounts for fiscal years 1995, 1996, and 1997. These represent the maximum potential deficit impact of canceling the obligated balances.

<u>P.L. 101-510 Impact</u>. Under P.L. 101-510, the balances are no longer allowed to be merged beginning with balances that expired at the end of fiscal year 1989. The expired balances in each account are being separately identified by expired year and published by the Department of the Treasury. Data on fiscal years 1992, 1993, and 1994 can be found in the 1994 "Annual Report, Appendix, United States Government" compiled by the Financial Management Service of the Department of the Treasury. Aggregate data for the merged balances (those that expired at the end of fiscal year 1988 and prior years) are shown on the line identified as "Prior Years."

ADJUSTMENTS IN EXPIRED ACCOUNTS

Department or other unit	1995 actual	1996 actual	
Legislative Branch	-18	-11	
Judicial Branch	6	10	
Executive Office of the President	1		
Funds Appropriated to the President	-25	-9	
Department of Agriculture	5,765	12,894	
Department of Commerce	-18	-13	
Department of DefenseMilitary	-2,549	-2,931	
Department of Education	-245	-277	
Department of Energy	20		
Department of Health and Human Services	-233	-348	
Department of Housing and Urban Development	-9	-6	
Department of the Interior	-7	-13	
Department of Justice	-64		
Department of Labor	-32	-47	
Department of State	-54	-12	
Department of Transportation	-52	12	
Department of the Treasury	-17	-100	
Department of Veterans Affairs	-100	-88	
Department of Defense Civil Agencies	_*		
Environmental Protection Agency	-49	-41	
Federal Emergency Management Agency	-6	-60	
General Services Administration	-10	-21	
National Aeronautics and Space Administration	-17	-26	
National Science Foundation	-9	-13	
Office of Personnel Management	-1		
Other Independent Agencies		<u>-1</u>	
TOTAL	2,235	8,899	

TABLE 15

CREDIT REFORM - FINANCING ACCOUNTS WITH UNOBLIGATED BALANCES

Under the Federal Credit Reform Act of 1990 (FCRA), new account structures were established for post-1991 direct loan obligations and loan guarantee commitments. All estimated subsidy costs from new direct loan obligations and loan guarantee commitments are recorded in accounts that are called "program" accounts and all cash flows are recorded in separate financing accounts. The net cash flows for these transactions are recorded outside the budget totals as a means of financing the deficit. Hence, these accounts are called "financing" accounts. In other words, only the unreimbursed costs of making or guaranteeing new loans --- the subsidy costs, on a net present value basis, and administrative expenses, on a cash basis --- are counted in the budget totals. The FCRA authorizes financing authority, which permits obligations to be incurred and is parallel to the concept of budget authority

This table presents the unobligated balances of financing authority in the credit financing accounts. The unobligated balances in the direct loan financing accounts are needed to repay Treasury for the amounts borrowed in the past to make loans and to provide working capital to pay the costs of foreclosing, managing, and selling collateral due to default. The unobligated balances in the loan guarantee financing accounts are needed to pay interest subsidies, claims to lenders when a borrower of a federally guaranteed loan is delinquent or in default, and to provide working capital to pay the costs of foreclosing, managing, and selling collateral due to default.

	Unobligated balances, end of year					
Description	(In m	(In millions of dollars)			(By percent	.)
	1997	1998	1999	1997	1998	1999
DIRECT LOAN UNOBLIGATED BALANCES:						
Agricultural credit insurance fund direct loan financing ac Rural water and waste disposal direct loans financing account Business direct loan financing account Disaster direct loan financing account Other DIRECT LOAN UNOBLIGATED BALANCES Subtotal	139 110 260 4,003 197 4,709	120 231 4,003 	100 217 4,216 	0.5 0.4 1.0 15.9 0.7	0.4 0.9 16.1 0.2	0.4 0.8 17.1
LOAN GUARANTEE UNOBLIGATED BALANCES:						
Commodity credit corporation export guarantee financing acc Rural housing insurance fund guaranteed loan financing acco Rural business and industry guaranteed loans financing acco Health education assistance loans Federal family education loan program, financing account Maritime guaranteed loan (Title XI) financing account FHA-General and special risk guaranteed loan financing acco FHA-Mutual mortgage insurance guaranteed loan financing acc Guarantees of mortgage-backed securities financing account Business guaranteed loan financing account Veterans Housing Benefit Program Fund Guaranteed Loan Finan Loan guarantees to Israel financing account Urban and environmental credit guaranteed loan financing ac Overseas private investment corporation guaranteed loan fin Export-Import Bank guaranteed loan financing account Other	1,010 71 39 247 9,292 184 414 182 155 1,651 3,316 397 37 181 3,141 111	1,036 87 44 266 7,762 296 642 288 407 1,487 3,244 485 62 268 3,909 93	1,036 99 52 276 5,792 337 897 301 494 1,489 3,211 516 74 338 4,946 106	4.0 0.2 0.1 0.9 36.9 0.7 1.6 0.7 0.6 6.5 13.1 1.5 0.1 0.7 12.4	4.1 0.3 0.1 1.0 31.3 1.1 2.5 1.1 1.6 5.9 13.0 1.9 0.2 1.0 15.7 0.3	4.2 0.4 0.2 1.1 23.6 1.3 3.6 1.2 2.0 6.0 13.0 2.1 0.3 1.3 20.1
LOAN GUARANTEE UNOBLIGATED BALANCES Subtotal	20,428	20,376	19,964	81.2	82.1	81.3
TOTAL, DIRECT LOAN AND LOAN GUARANTEE BALANCES	25,137	24,792	24,534	100.0	100.0	100.0

APPENDIX

APPENDIX

Detailed Description of Classification Used in Table 5

I. **CRITICAL RESERVES.** The following balances were classified as critical reserves:

<u>CREDIT LIQUIDATING ACCOUNTS</u> -- Pursuant to the Federal Credit Reform Act of 1990, the cash flows associated with pre-1992 direct loan obligations and loan guarantee commitments are reported on a cash basis in *liquidating* accounts. The balances in direct loan liquidating accounts result from the repayments of principal and interest on the pre-1992 loans and are available solely to redeem agency borrowing from the Treasury or Federal Financing Bank. The balances in loan guarantee liquidating accounts are reserves needed to pay claims whenever there is a default on a loan that was guaranteed before the end of fiscal year 1991.

<u>INTERNATIONAL MONETARY PROGRAMS</u> -- These reserves are used to automatically fund U.S. balance of payment financing needs and for intervening in the foreign exchange market on behalf of the U.S. dollar.

The unobligated balances in the U.S. Quota accounts represent amounts that have left the Treasury (i.e., the U.S. share of its quota to the International Monetary Fund (IMF)) in return for international monetary reserves denominated in Special Drawing Rights (SDRs) from the IMF. These reserves are held at the IMF and are denominated in SDRs. This is somewhat akin to moving balances from one checking account to another, both of which are owned by the U.S.

Other SDR denominated assets appear as unobligated balances in the Exchange Stabilization Fund (ESF). These SDRs are used in the same manner as dollar assets and foreign currency assets in the ESF. The Secretary of Treasury is authorized to use the ESF to intervene in the foreign exchange market on behalf of the U.S. dollar. The principal sources of the ESF's income have been profits on foreign exchange transactions, interest on foreign exchange swap transactions, and interest on investments held by the fund. The estimated balances in the ESF are subject to considerable variances, as the amount and composition of assets and the interest rate earned on investments can change dramatically.

<u>INSURANCE AND OTHER PROGRAMS</u> -- The Federal Government provides insurance in certain areas (notably deposit insurance, pension guarantees, and emergencies) and other programs where there is a natural lag between the time funds are collected and provided and the time funds are needed (for example, callable capital on U.S. shares in multilateral financial institutions and amounts to reduce threats from the former Soviet Union). For these kinds of programs, appropriations and other budget authority provide for contingency backup, reserves, and debt redemption or funding sources pending sequential events, such as negotiations with other countries and certification by

Congress. The unobligated balances are carried forward to the extent such authority is not used or expire under the terms of the appropriations.

II. **CAPITAL.** This category contains balances for capital investments such as for major procurement and construction projects, and working capital.

<u>PROCUREMENT AND CONSTRUCTION PROGRAMS</u> -- Budget authority for most major procurement and construction projects covers the entire cost estimated when the projects are initiated, even though work will take place and outlays will be made over a period extending beyond the year for which the budget authority is enacted. (There are some exceptions to this requirement, notably for water resource programs). For these programs, the unobligated balances are needed to complete the project or program. Also, these balances reflect the long lead times required for such procurement. Real property programs in this category involve direct Federal Government land acquisition and improvement, and construction of facilities, which become capital assets.

OTHER REVOLVING FUNDS -- There are other revolving fund balances that do not meet the criteria established for the other categories, e.g. those classified as "Critical Reserves" that are maintained as working capital to keep the fund revolving. These funds provide goods and services to other Federal Government accounts or to the public.

III. OTHER PROGRAMS. The following balances were classified as subcategories of "Other Programs:"

<u>SUBSIDIZED HOUSING PROGRAMS</u> -- Budget authority for large portions of the subsidized housing programs of the Department of Housing and Urban Development is equal to the Government's estimated obligation to pay subsidies under contracts, which may extend for periods of up to 40 years. A large portion of the unobligated balances reflect budgetary resources for subsidized housing commitments that are not yet legal obligations. As contracts are signed, the amounts are obligated and become part of the obligated balances. These balances are earmarked to subsidize capital advances for housing for the elderly and disabled; for the development or acquisition costs of public and Indian housing; to assist with rental payments for low income families; and to assist with the removal of lead and lead-based paint.

<u>FORWARD FUNDED</u>, <u>ADVANCE APPROPRIATIONS</u>, <u>AND ADVANCE FUNDED PROGRAMS</u> -- Forward funding is budget authority that is made available for obligation beginning in the last quarter of the fiscal year for the financing of on-going grant programs during the next fiscal year. The budget authority for such programs is included in the budget totals for the year in which it is appropriated. This type of funding is often used for education and training and employment programs so that obligation grants can be made prior to the beginning of the next school year.

Advance appropriations are appropriations available one fiscal year or more beyond the fiscal year for which the appropriation is enacted. Advance appropriations in fiscal year 1999 appropriation acts will become available for programs in 2000 or beyond. Since these appropriations are not available until after fiscal year 1999, the amounts are not included in fiscal year 1999 budget totals, but are reflected in the budget totals for the fiscal year for which they are requested.

Advance funding is budget authority that is to be charged to the appropriation in the succeeding year but which authorizes obligations to be incurred in the last quarter of the fiscal year if necessary to meet higher than anticipated benefit payments in excess of the specific amount appropriated for the year. Essentially a device to avoid supplemental requests late in the fiscal year, advance funding is used for some benefits programs.

The "Appendix to the Budget of the United States Government" contains more information on advance appropriations, advance funding, and forward funded programs.

<u>RESEARCH AND DEVELOPMENT PROGRAMS</u> -- To a large extent, this category includes balances associated with programs authorized to develop, design, test, and evaluate new or improved weapons systems and related equipment. It also includes balances attributable to research and development programs concerned with the following: spaceflight; domestic energy sources; and physical, biomedical, and environmental sciences.

Multi-year appropriations of budget authority are frequently provided, and balances occur in these programs, because in some cases it is difficult to precisely determine the time or resources required to meet program objectives.

OTHER MISCELLANEOUS PROGRAMS -- This category is used when one of the other eight categories does not apply. It includes unobligated balances for all other programs specified as having multi-year and no-year budget authority.

Table 5 (pages 28 - 43) presents the Federal fund unobligated balances by category, agency, and account title -- to enable the user to view the balances in greater detail.