BALANCES OF BUDGET AUTHORITY

Budget Review and Concepts Division Budget Concepts Branch

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GENERAL NOTES

	•	All	years	in	the	tables	are	fiscal	years
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- Because of rounding, the detailed amounts in tables and charts may not add to the totals.
- Data for the off-budget Postal Service Fund (a Federal fund) and the two off-budget social security trust funds (Federal Old-Age and Survivors Insurance (OASI) and Federal Disability Insurance (DI)) are included in this report.

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BALANCES OF BUDGET AUTHORITY

Budget for Fiscal Year 1997

Government agencies are permitted to enter into obligations that result in immediate or future outlays only when they have been granted authority to do so by law. This authority is recorded as budget authority in the year that it first becomes available. Not all budget authority enacted for a fiscal year results in obligations and outlays in the same year.

This analysis presents information on the unexpended balances of budget authority for the end of fiscal years 1995, 1996, and 1997 as shown in the FY 1997 Budget. Unexpended balances of budget authority are the sum of obligated and unobligated balances for both Federal and trust funds.

- Unobligated balances are the amounts of budget authority that have not yet been obligated.
- Obligated balances are the amounts of obligations already incurred (e.g., contracts signed) for which payment has not yet been made but for which payments can still be made.

Unobligated balances of budget authority (appropriations, contract authority, and authority to borrow) are carried forward from one year to the next only when authority to incur obligations in a succeeding period is specifically provided in law. Amounts that are obligated are carried as obligated balances until the obligations are paid or the authority is canceled.

In the aggregate, unexpended balances are the result of a lag between the time budget authority becomes available (e.g., when an appropriation is enacted) and the actual outlay of funds, which usually occurs when Treasury issues a check or electronically transfers the funds.

For most Government accounts, the interval between enactment of appropriations, the obligation of funds, and the related outlays is relatively short. For annual accounts, appropriations are made available for only one year and any unobligated amounts expire at the end of that fiscal year. However, the obligated, but not yet paid, portions of those annual appropriations are carried forward for five fiscal years after which the balances are permanently canceled.

In some cases, the Congress enacts appropriations or other forms of budget authority for a specified number of years (multiple-year authority) or until the objectives of the program have been achieved (no-year authority). It is in these instances that unobligated balances earmarked for specific programs are carried until obligations are made.

When the budget authority of multi-year funds expire, the obligated, but not yet paid, portions are carried forward for five fiscal years after which the balances are permanently canceled. No-year authority may be canceled by the head of the agency or the President if the purposes for which the funds were provided have been carried out and there has been no disbursement from the authority for two fiscal years.

The following charts and tables provide summary as well as detailed information on the unexpended balances on an authorization basis. Data are presented by agency, by program, and by fund. In addition, there are tables that:

- provide a bridge from balances on an authorization basis to cash balances for both Federal and trust funds;
- present the deficit effect of certain payments and adjustments to old balances (expired accounts); and
- present the balances in credit reform financing accounts.

In addition, for the first time, this report includes Federal fund and trust fund unavailable collections, Tables 6 (page 50) and 11 (page 57), respectively. Special or trust funds that have unappropriated receipts or receipts which are precluded from obligation because of a provision of law, such as a benefit formula or limitation on obligations in the past year (PY), current year (CY), or budget year (BY), will show these amounts as unavailable collections. Similarly, unavailable collections will also be shown in accounts that have offsetting collections which are unavailable for obligation because of limitations on obligations in the PY, CY, or BY.

TOTAL FEDERAL AND TRUST FUND UNEXPENDED BALANCES

Federal funds are the amounts collected and made available for the purposes of the Federal Government and not specified in law as being held in trust.

Trust funds are specifically designated by trust agreement or statute for specific purposes and/or programs. These monies are not available for the general purposes of the Government. Examples of trust funds include the highway, social security, and unemployment trust funds.

Federal funds are further classified as general, special, public enterprise revolving, intragovernmental revolving, and management funds. Trust funds are further classified as regular (non-revolving) trust funds and trust revolving funds. A more detailed and technical explanation of the various funds is included in a document available from the Government Printing Office entitled, "Budget System and Concepts of the United States Government."

Chart 1 (on page 4) presents "Total Unexpended Balances for FY 1997". As the chart illustrates, obligated balances make up 73.6 percent of the unexpended balances.

Table 1 (on page 5) and Table 2 (on page 6) are summary tables showing total unexpended balances and total unexpended balances by agency for fiscal years 1995, 1996, and 1997.

Federal fund obligated and unobligated balances and unavailable collections are shown in Tables 3 through 6. Tables 7 through 11 present the same information for *trust* funds.

FY 1997 UNEXPENDED BALANCES Total - \$1,006,041 million

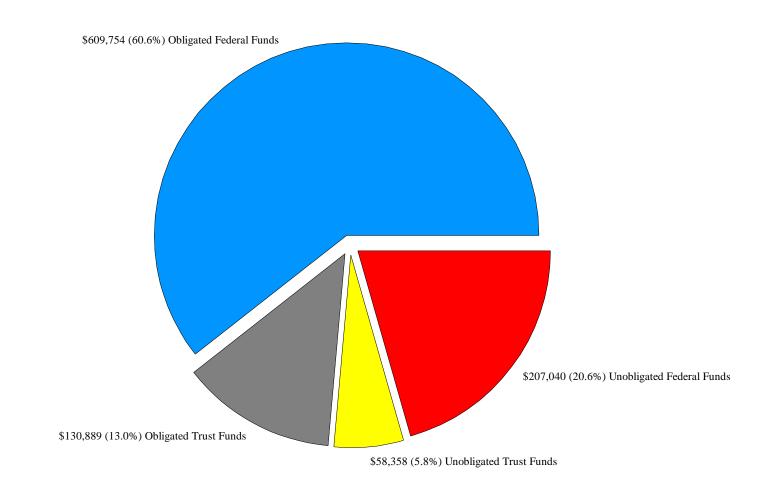


Chart 1

SUMMARY OF UNEXPENDED BALANCES

		ar		
Description	1995 actual	1996 estimate	1997 estimate	
Federal funds:				
Obligated balances	636,419	621,827	609,754	
Unobligated balances	226,986	206,342	207,040	
Total Federal fund unexpended balances	863,405	828,169	816,794	
Trust funds:				
Obligated balances	130,876	131,227	130,889	
Unobligated balances	54,298	53,250	58,358	
Total trust fund unexpended balances	185,174	184,477	189,247	
Total Federal and trust funds:				
Obligated balances	767,295	753,054	740,643	
Unobligated balances	281,284	259,592	265,398	
Total unexpended balances	1,048,579	1,012,646	1,006,041	

TOTAL UNEXPENDED BALANCES, BY AGENCY

	Star	t 1995	End	l 1995	End	1996	End 1997	
Department or other unit	obli- gated	unobli- gated	obli- gated	unobli- gated	obli- gated	unobli- gated	obli- gated	unobl: gated
I ani al abina Propeh	999	1 220	1 052	1 202	1 000	1 004	1 014	1 01
Legislative Branch Judicial Branch	327	1,220 452	1,052 314	1,203 558	1,002 371	1,094 351	1,014 345	1,01 39
Executive Office of the President	48	18	36	13	41	4	343	39
Funds Appropriated to the President	67,168	31,557	66,682	35,770	65,086	34,751	62,826	34,73
Department of Agriculture	30,040	4,558	40,186	3,509	36,897	2,997	37,407	2,27
Department of Agriculture Department of Commerce	2,728	1,004	3,533	800	4,069	200	4,288	2,27
Department of DefenseMilitary	197,039	41,588	193,934	30,383	171,688	32,882	168,200	31,458
Department of Education	23,619	4,082	23,982	4,430	26,095	2,237	26,569	2,328
Department of Energy	11,415	4,491	10,094	3,152	10,667	2,123	11,314	1,05
Department of Health and Human Services	55,496	14,892	54,660	13,858	56,784	1,459	58,760	34
Department of Housing and Urban Development	187,645	35,214	174,749	27,069	171,296	21,682	158,176	24,13
Department of the Interior	3,304	3,860	3,346	3,823	3,505	3,523	3,652	3,48
Department of Justice	4,244	2,103	5,928	2,497	9,061	1,771	10,829	1,66
Department of Labor	5,078	7,578	4,630	8,020	4,154	8,913	4,083	10,36
Department of State	1,370	877	1,370	767	1,513	311	1,669	10,30
Department of Transportation	47,729	19,856	49,406	16,883	49,361	13,996	48,916	17,896
Department of the Treasury	20,665	19,753	22,790	22,660	23,066	24,414	23,310	26,760
Department of Veterans Affairs	5,229	15,575	5,252	15,607	6,779	14,976	6,722	14,53
Department of Defense Civil Agencies	4,316	1,832	3,847	2,041	3,910	1,480	3,814	1,268
Environmental Protection Agency	10,482	2,155	10,829	1,102	12,052	15	12,401	1:
General Services Administration	4,880	3,880	5,388	3,333	7,403	1,167	7,477	900
National Aeronautics and Space Administration	5,800	1,893	6,711	1,275	6,735	711	6,874	679
Office of Personnel Management	7,378	21,910	7,001	23,547	7,358	24,382	7,638	25,462
Small Business Administration	973	1,421	966	945	744	922	799	980
Social Security Administration	33,358	1,285	31,181	2,416	31,847	1,655	33,233	
Other Independent Agencies	37,883	47,439	39,428	55,623	41,682	61,249	40,525	61,48
Allowances						327		1,81
TOTAL	769,213	290,493	767,295	281,284	753,054	259,592	740,643	265,39
MEMORANDUM								
Federal funds	634,594	235,822	636,419	226,986	621,827	206,342	609,754	207,04
Trust funds	134,619	54,671	130,876	54,298	131,227	53,250	130,889	58,35

FEDERAL FUNDS

FEDERAL FUND BALANCES

Tables 3 and 4 (on pages 9 and 10) present Federal fund obligated and unobligated balances by agency, for fiscal years 1995, 1996, and 1997.

Federal fund unobligated balances are carried forward from one fiscal year to the next when the Congress enacts appropriations or other forms of budget authority for a specific program for a specified number of fiscal years (multi-year authority) or until the objectives of the program have been achieved (no-year authority). These balances can be classified by program categories that indicate the reasons for such balances and their intended use. These categories are:

- Balances representing "critical reserves" to carry out credit liquidating programs, international monetary programs, and insurance programs.
- Balances consisting of "capital" for most major construction and procurement projects and other revolving funds.
- Balances earmarked for "other programs" such as subsidized housing, advance appropriation and forward funded programs, research and development, and other miscellaneous programs.

The balances for an account may fit the criteria of more than one category; however, for the purposes of these tables, the total amount pertaining to each account is placed in the category that best matches the predominant characteristic of the balances involved. A more detailed description of the nature of these balances follows.

FEDERAL FUND OBLIGATED BALANCES, BY AGENCY

		r		
Department or other unit	1995 actual	1996 estimate	1997 estimate	
Legislative Branch	1,048	996	1,006	
Judicial Branch	314	370	344	
Executive Office of the President	36	41	37	
Funds Appropriated to the President	42,426	41,929	41,097	
Department of Agriculture	40,121	36,825	37,328	
Department of Commerce	3,533	4,069	4,268	
Department of DefenseMilitary	193,204	170,940	167,414	
Department of Education	23,982	26,095	26,569	
Department of Energy	10,076	10,649	11,296	
Department of Health and Human Services	34,849	36,573	38,717	
Department of Housing and Urban Development	174,749	171,296	158,176	
Department of the Interior	3,131	3,278	3,414	
Department of Justice	5,913	9,060	10,828	
Department of Labor	4,541	4,060	3,903	
Department of State	1,367	1,509	1,665	
Department of Transportation	8,187	8,475	8,674	
Department of the Treasury	22,554	22,841	23,096	
Department of Veterans Affairs	3,975	5,460	5,334	
Department of Defense Civil Agencies	1,384	1,392	1,250	
Environmental Protection Agency	8,219	9,041	9,369	
General Services Administration	5,388	7,403	7,477	
National Aeronautics and Space Administration	6,711	6,735	6,874	
Office of Personnel Management	198	433	566	
Small Business Administration	966	744	799	
Social Security Administration	450	473	445	
Other Independent Agencies	39,097	41,252	40,043	
Allowances		-112	235	
11110 #011000				
TOTAL	636,419	621,827	609,754	

FEDERAL FUND UNOBLIGATED BALANCES, BY AGENCY

		Balances, end of yea	r	
Department or other unit	1995 actual	1996 estimate	1997 estimate	
Legislative Branch	1,137	1,020	932	
Judicial Branch	268	15	14	
Executive Office of the President	13	4	4	
Funds Appropriated to the President	35,763	34,747	34,733	
Department of Agriculture	3,023	2,534	1,833	
Department of Commerce	799	199	207	
Department of DefenseMilitary	30,217	32,596	31,166	
Department of Education	4,430	2,237	2,328	
Department of Energy	3,151	2,122	1,056	
Department of Health and Human Services	13,816	1,417	302	
Department of Housing and Urban Development	27,069	21,682	24,137	
Department of the Interior	1,921	1,622	1,550	
Department of Justice	2,422	1,707	1,597	
Department of Labor	7,946	8,832	10,278	
Department of State	649	214	51	
Department of Transportation	2,305	1,152	1,089	
Department of the Treasury	22,632	24,385	26,731	
Department of Veterans Affairs	3,008	2,522	2,299	
Department of Defense Civil Agencies	1,665	1,084	777	
Environmental Protection Agency	609	15	13	
General Services Administration	3,333	1,167	906	
National Aeronautics and Space Administration	1,258	694	662	
Office of Personnel Management	1,078	915	792	
Small Business Administration	945	922	980	
Social Security Administration	2,416	1,576		
Other Independent Agencies	55,113	60,635	60,791	
Allowances		327	1,812	
TOTAL	226,986	206,342	207,040	

I. CRITICAL RESERVES: The following balances were classified as critical reserves:

<u>CREDIT LIQUIDATING ACCOUNTS</u> -- Pursuant to the Federal Credit Reform Act of 1990, the cash flows associated with pre-1992 direct loan obligations and loan guarantee commitments are reported on a cash basis in *liquidating* accounts. The balances in direct loan liquidating accounts result from the repayments of principal and interest on the pre-1992 loans and are available solely to redeem agency borrowings from the Treasury or Federal Financing Bank. The balances in loan guarantee liquidating accounts are reserves needed to pay claims whenever there is a default on a loan that was guaranteed before the end of fiscal year 1991.

<u>INTERNATIONAL MONETARY PROGRAMS</u> -- These reserves are used to automatically fund U.S. balance of payment financing needs and for intervening in the foreign exchange market on behalf of the U.S. dollar.

The unobligated balances in the U.S. Quota accounts represent amounts that have left the Treasury (i.e., the U.S. share of its quota to the International Monetary Fund (IMF)) in return for international monetary reserves denominated in Special Drawing Rights (SDRs) from the IMF. These reserves are held at the IMF and are denominated in SDRs. This is somewhat akin to moving balances from one checking account to another, both of which are owned by the U.S.

Other SDR denominated assets appear as unobligated balances in the Exchange Stabilization Fund (ESF). These SDRs are used in the same manner as dollar assets and foreign currency assets in the ESF. The Secretary of Treasury is authorized to use the ESF to intervene in the foreign exchange market on behalf of the U.S. dollar. The principal sources of the ESF's income have been profits on foreign exchange transactions, interest on foreign exchange swap transactions, and interest on investments held by the fund. The estimated balances in the ESF are subject to considerable variances, as the amount and composition of assets and the interest rate earned on investments can change dramatically.

<u>INSURANCE PROGRAMS</u> -- The Federal Government provides insurance in certain areas, notably deposit insurance and pension guarantees. For these kinds of programs, appropriations and other budget authority provide for contingency backup, reserves, and debt redemption. The unobligated balances are carried forward to the extent such authority is not used.

II. CAPITAL: The following balances were classified as consisting of "capital" for major procurement and construction projects, and for revolving funds other than those classified as "critical reserves":

PROCUREMENT AND CONSTRUCTION PROGRAMS -- Budget authority for most major procurement and construction projects covers the entire cost estimated when the projects are initiated, even though work will take place and outlays will be made over a period extending beyond the year for which the budget authority is enacted. (There are some exceptions to this requirement, notably for water resource programs.) For these programs, the unobligated balances are needed to complete the project or program. Also, these balances reflect the long lead times required for such procurement. Real property programs in this category involve direct Federal Government land acquisition and improvement, and construction of facilities, which become capital assets.

OTHER REVOLVING FUNDS -- There are other revolving fund balances that do not meet the criteria established for the other categories that are maintained as working capital to keep the fund revolving. These funds provide goods and services to other Federal Government accounts or to the public.

III. OTHER PROGRAMS: The following balances were classified as subcategories of "other programs":

<u>SUBSIDIZED HOUSING PROGRAMS</u> -- Budget authority for large portions of the subsidized housing programs of the Department of Housing and Urban Development is equal to the Government's estimated obligation to pay subsidies under contracts, which may extend for periods of up to 40 years. A large portion of the unobligated balances reflect budgetary resources for subsidized housing commitments that are not yet legal obligations. As contracts are signed, the amounts are obligated and become part of the obligated balances. These balances are earmarked to subsidize capital advances for housing for the elderly and disabled; for the development or acquisition costs of public and Indian housing; to assist with rental payments for low income families; to assist with the removal of lead and lead based paint; and to make college housing grants and rental rehabilitation grants.

<u>FORWARD FUNDED</u>, <u>ADVANCE APPROPRIATIONS</u>, <u>AND ADVANCE FUNDED PROGRAMS</u> -- Forward funding is budget authority that is made available for obligation beginning in the last quarter of the fiscal year for the financing of on-going grant programs during the next fiscal year. The budget authority for such programs is included in the budget totals for the year in which it is appropriated. This type of funding is often used for education and training and employment programs so that obligation grants can be made prior to the beginning of the next school year.

Advance appropriations are appropriations available one fiscal year or more beyond the fiscal year for which the appropriation is enacted. Advance appropriations in fiscal year 1997 appropriation acts will become available for programs in 1998 or beyond. Since these appropriations are not available until after fiscal year 1997, the amounts are not included in fiscal year 1997 budget totals, but are reflected in the budget totals for the fiscal year for which they are requested.

Advance funding is budget authority that is to be charged to the appropriation in the succeeding year but which authorizes obligations to be incurred in the last quarter of the fiscal year if necessary to meet higher than anticipated benefit payments in excess of the specific amount appropriated for the year. Essentially a device to avoid supplemental requests late in the fiscal year, advance funding is used for some benefits programs.

The Appendix to the Budget of the United States Government contains more information on advance appropriations, advance funding, and forward funded programs.

<u>RESEARCH AND DEVELOPMENT PROGRAMS</u> -- To a large extent, this category includes balances associated with programs authorized to develop, design, test, and evaluate new or improved weapons systems and related equipment. It also includes balances attributable to research and development programs concerned with the following: spaceflight; domestic energy sources; and physical, biomedical, and environmental sciences.

Multi-year appropriations of budget authority are frequently provided, and balances occur in these programs, because in some cases it is difficult to precisely determine the time or resources required to meet program objectives.

OTHER MISCELLANEOUS PROGRAMS -- This category is used when one of the other eight categories does not apply. It includes unobligated balances for all other programs specified as having multi-year and no-year budget authority.

Chart 2 (on page 15) shows **Total Federal Fund Unobligated Balances - Critical Reserves, Capital, Other Programs** for FY 1997. As the chart illustrates, critical reserves make up 69.7% of total Federal fund unobligated balances.

As chart 3 (on page 16) illustrates, the majority of the "Other Programs" category consists of balances from subsidized housing programs; forward funded, advance appropriations, and advance funded programs; and research and development programs. After these are taken into account, only \$11.2 billion, or 5.4% of total Federal fund unobligated balances, remains as "Other Miscellaneous Programs".

Discretionary appropriations refer to budget authority and outlays from appropriations acts. Direct spending (also called mandatory spending) is a category of outlays from budget authority provided in law other than appropriations acts. Entitlements, such as unemployment insurance payments, are an example of direct spending, in which previous legislation provides budget authority for outlays to individuals meeting certain requirements.

As chart 4 (on page 17) illustrates, almost 54% of the balances in "Other Miscellaneous Programs" are for mandatory programs.

The remaining \$5.2 billion discretionary spending portion includes: Disaster Relief (\$1,461M), Medical Care (Veterans) (\$501M), Former Soviet Union Threat Reduction Account (\$365M), Naval Petroleum and Oil Shale Reserves (\$320M), Energy Security Reserve (\$304M), Human Space Flight (\$268M), and the National Forest System (\$153M).

Table 5 (on pages 18-49) presents the Federal fund unobligated balances by category, agency, and account title -- to enable the user to view the balances in greater detail.

FY 1997 FEDERAL FUND UNOBLIGATED BALANCES Total - \$207,040 million

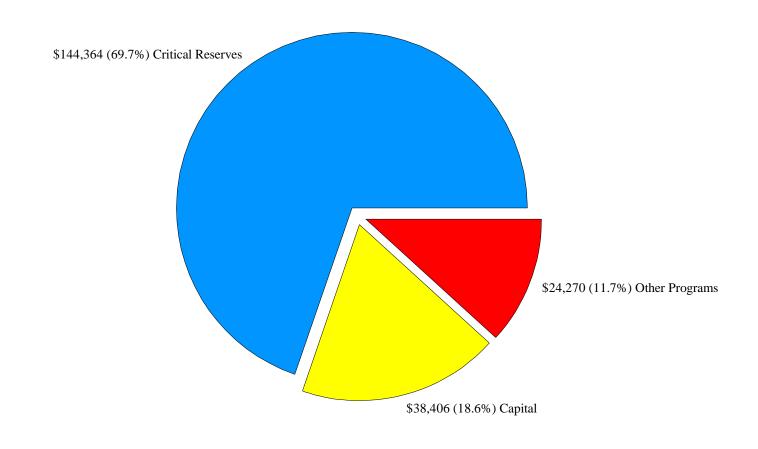


Chart 2

FY 1997 FEDERAL FUND UNOBLIGATED BALANCES - OTHER PROGRAMS Total - \$24,270 million

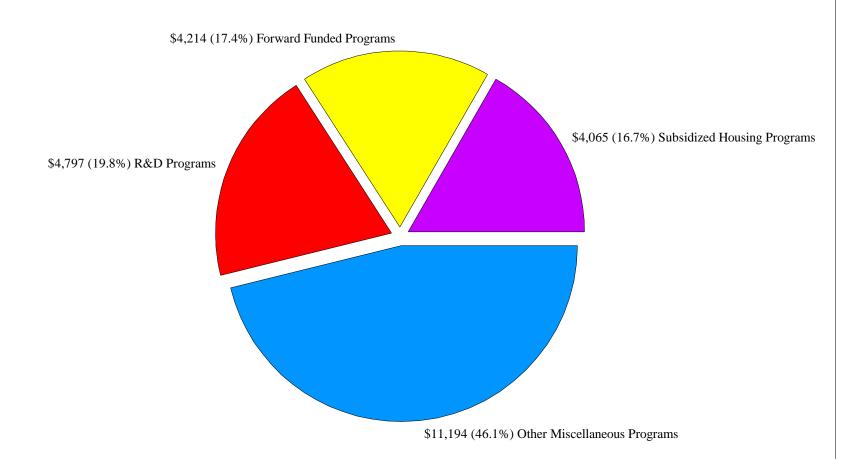


Chart 3

FY 1997 FEDERAL FUND UNOBLIGATED BALANCES - OTHER MISC. PROGRAMS Total - \$11,194 million

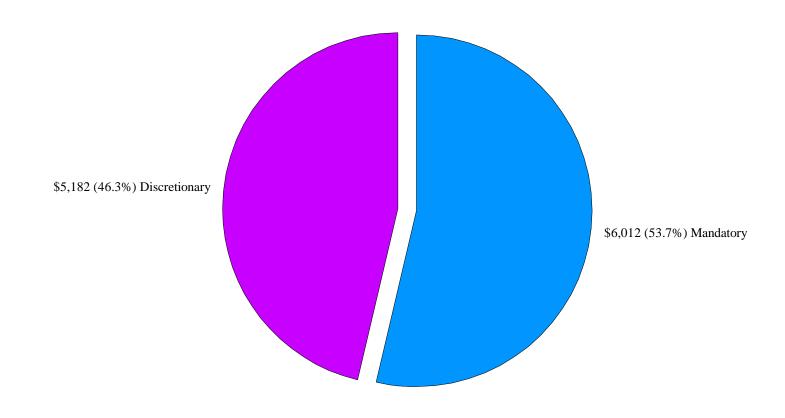


CHART 4

		Balances, end of yea	r
Type of program	1995 actual	1996 estimate	1997 estimate
I. CRITICAL RESERVES			
CREDIT LIQUIDATING PROGRAMS			
Department of Agriculture			
Agricultural credit insurance fund liquidating account Commodity credit corporation guaranteed loans liquidating accoun Rural communication development fund liquidating account	806 134 1	 1	 1
Department of Commerce			
Economic development revolving fund liquidating account Federal ship financing fund, fishing vessels liquidating account	118 11	109 11	123 11
Department of Health and Human Services			
Health Resources and Services Health professions graduate student loan insurance fund liquidat Health loan funds Health maintenance organization loan and loan guarantee fund	22 24 55 11	19 4 55 10	10 55 10
Department of the Interior			
Emergency fund Revolving fund for loans liquidating account Indian loan guaranty and insurance fund liquidating account Assistance to territories	2 12 14 1	 14 	 14
Department of Education			
Higher education facilities loans College housing and academic facilities loans liquidating accoun College housing loans	11 10 20	11 20 13	12 31 12
Department of Energy			
Energy supply, R&D activities	233	49	

	Balances, end of year			
Type of program	1995 actual	1996 estimate	1997 estimate	
Department of Transportation				
Federal ship financing fund liquidating account	405	411	430	
Department of Housing and Urban Development				
Nonprofit sponsor assistance liquidating account FHA-Mutual mortgage and cooperative housing insurance funds liqu FHA-General and special risk insurance funds liquidating account Housing for the elderly or handicapped fund liquidating account Guarantees of mortgage-backed securities liquidating account	6 6,446 1,642 315 4,281	6 7,933 914 547 4,729	6 8,649 695 858 5,208	
Small Business Administration				
Pollution control equipment fund liquidating account Disaster loan fund liquidating account Business loan fund liquidating account	14 253 554	12 254 625	10 216 730	
Department of Veterans Affairs				
Guaranty and indemnity fund liquidating account Direct loan revolving fund liquidating account Loan guaranty revolving fund liquidating account	439 403	311 287	251 369	
Overseas Private Investment Corporation				
Overseas Private Investment Corporation liquidating account	181	180	179	
Export-Import Bank of the United States				
Export-Import Bank of the United States liquidating account	2,091	2,543	2,637	
Farm Credit System Financial Assistance Corporation				
Financial assistance corporation assistance fund, liquidating ac	376	459	536	
Federal Emergency Management Agency				
Disaster assistance direct loan liquidating account				

	Balances, end of year			
Type of program	1995 actual	1996 estimate	1997 estimate	
CREDIT LIQUIDATING PROGRAMS Subtotal	18,891	19,527	21,053	
NTERNATIONAL MONETARY PROGRAMS				
Department of the Treasury				
Exchange stabilization fund	20,990	23,045	25,185	
Multilateral Assistance				
Debt restructuring	15	11	11	
International Monetary Programs				
United States quota, International Monetary Fund Loans to International Monetary Fund	15,827 6,260	15,827 6,260	15,827 6,260	
INTERNATIONAL MONETARY PROGRAMS Subtotal	43,092	45,143	47,283	
NSURANCE PROGRAMS				
Department of Agriculture				
Federal crop insurance corporation fund	216	616	453	
Department of Commerce				
Fishing vessel and gear damage compensation fund	3	3	3	
Department of DefenseMilitary				
Disaster relief	13			

	Balances, end of year			
Type of program	1995 actual	1996 estimate	1997 estimate	
Department of Labor				
Pension benefit guaranty corporation fund	5,746	6,560	7,597	
pepartment of State				
Fishermen's guaranty fund	3	3	3	
epartment of Energy				
Geothermal resources development fund Alternative fuels production	1 6	1 6	 3	
epartment of Transportation				
Aviation insurance revolving fund War risk insurance revolving fund	62 24	65 25	69 25	
epartment of Housing and Urban Development				
Low-rent public housingloans and other expenses	6	6	6	
mall Business Administration				
Surety bond guarantees revolving fund	4	6	9	
epartment of Veterans Affairs				
Servicemen's group life insurance fund Veterans reopened insurance fund Service-disabled veterans insurance fund	15 498 3	1 491 6	1 479 5	
Multilateral Assistance				
Contribution to the Inter-American Development Bank Contribution to the International Development Association Contribution to the Asian Development Bank Contribution to the International Bank for Reconstruction and De	3,798 10 748 7,663	3,798 748 7,663	3,798 748 7,663	
verseas Private Investment Corporation				

	Balances, end of year			
Type of program	1995 actual	1996 estimate	1997 estimate	
Overseas private investment corporation program account	42	8	8	
Export-Import Bank of the United States				
Export Import Bank loans program account	415	264	229	
arm Credit System Insurance Corporation				
Farm credit system insurance fund	879	1,011	1,147	
Pederal Deposit Insurance Corporation				
Bank insurance fund	20,687	22,219	24,147	
avings Association Insurance				
Savings association insurance fund	3,574	9,460	9,566	
SLIC Resolution				
FSLIC resolution fund	1,352	1,481	1,679	
National Credit Union Administration				
Credit union share insurance f	3,232	3,431	3,631	
esolution Trust Corporation				
RTC revolving fund	15,090	13,759	13,759	
ecurities and Exchange Commission				
Investment in Securities Investor Protection Corporation	1,000	1,000	1,000	
INSURANCE PROGRAMS Subtotal	65,090	72,631	76,028	

	Balances, end of year		
Type of program	1995 actual	1996 estimate	1997 estimate
TOTAL, CRITICAL RESERVES	127,073	137,301	144,364

Information infrastructure grants

	Balances, end of year		
Type of program	1995 actual	1996 estimate	1997 estimate
. CAPITAL			
PROCUREMENT AND CONSTRUCTION PROGRAMS			
Legislative Branch			
Capitol buildings Capitol grounds	8 1	2	
Senate office buildings House office buildings	5 4	1 1	
Capitol power plant	2		
Structural and mechanical care, Library buildings and grounds Capitol complex security enhancements	10 4	3	
Judiciary office building development and operations fund	534	534	534
The Judiciary			
Judiciary automation fund	25		
Department of Agriculture			
Buildings and facilities	74	69	70
Buildings and facilities	31	26	2
Resource conservation and development	2		
Rural economic development loans liquidating account Construction	5 73	5 64	7 12
Range betterment fund	2		
Land acquisition accounts	12		
Department of Commerce			
Construction	39		
Fleet modernization, shipbuilding and conversion	10		
Aircraft procurement and modernization Construction of research facilities	5 94		
Public broadcasting facilities, planning and construction	2		
Table bloadcasting racification, prainting and constitution	<u> </u>		

	Balances, end of year		
Type of program	1995 actual	1996 estimate	1997 estimate
partment of DefenseMilitary			
Restoration of the Rocky Mountain Arsenal	70	69	68
Procurement, Defense-wide	933	1,199	1,056
National quard and reserve equipment	978	678	147
Coastal defense augmentation	1		
Chemical agents and munitions destruction, Army	193	120	108
Procurement, Marine Corps	159	110	136
Aircraft procurement, Navy	1,447	1,298	1,607
Weapons procurement, Navy	768	488	438
Procurement of ammunition, Navy and Marine Corps	105	144	43
Shipbuilding and conversion, Navy	6.470	5,700	4,902
Other procurement, Navy	701	755	933
Aircraft procurement, Army	178	405	385
Missile procurement, Army	271	294	273
Procurement of weapons and tracked combat vehicles, Army	488	623	545
Procurement of ammunition, Army	278	285	193
Other procurement, Army	471	580	590
Aircraft procurement, Air Force	3,017	3,423	3,127
Procurement of ammunition, Air Force	34	81	3,127
Missile procurement, Air Force	1,147	652	719
Other procurement, Air Force	1,147	1,572	1,837
Base realignment and closure account	342	1,044	1,037
Military construction, Defense-wide	445	480	573
Foreign currency fluctuations, construction	74	74	74
North Atlantic Treaty Organization Security Investment Program	74 15	7 4 	/4
Military construction, Navy	377	369	368
Military construction, Navy Military construction, Naval Reserve	28	17	300 7
Military construction, Naval Reserve Military construction, Army	663	519	422
Military construction, Army National Guard	277	232	100
Military construction, Army National Guard Military construction, Army Reserve	85	50	28
Military construction, Army Reserve Military construction, Air Force	452	395	402
Military construction, Air Force Military construction, Air Force Reserve	45Z 33	28	402 31
Military construction, Air Force Reserve Military construction, Air National Guard	218	28	168
	94	51	31
Family housing, Army	94 175	334	288
Family housing, Navy and Marine Corps	175 150	334 194	
Family housing, Air Force	150		200
Family housing, Defense-wide	1	2	2

		Balances, end of year		
Type of program	1995 actual	1996 estimate	1997 estimate	
National defense stockpile transaction fund	348	484	452	
Department of the Interior				
Construction and access	9	2		
Oregon and California grant lands	9	2		
Land acquisition	18	5		
Range improvements	3	1		
Abandoned mine reclamation fund	47	26	21	
Construction program	28			
Lower Colorado River Basin development fund	90	47	47	
	12		5	
Upper Colorado River Basin fund		5		
Operation and maintenance	23			
Colorado River dam fund, Boulder Canyon project	13	1	1	
Construction	69	42	35	
Land acquisition	23	27	13	
National wildlife refuge fund	4	4	4	
North American wetlands conservation fund	1	1	1	
Urban park and recreation fund	2			
Construction	113	88	87	
Land acquisition and State assistance	31			
Construction	106	64	64	
Trust Territory of the Pacific Islands	9			
Department of Justice				
Salaries and expenses	284	48		
Construction		81	77	
Construction	47	27		
Buildings and facilities	775	729	668	
Department of State				
Acquisition and maintenance of buildings abroad	510	153	13	
Construction, IBWC	12	12	3	
Department of the Treasury				
Treasury buildings and annex repair and restoration		6	6	
Acquisitions, construction, improvements, and related expenses	35	6	8	

		Balances, end of year		
Type of program	1995 actual	1996 estimate	1997 estimate	
Customs facilities, construction, improvements and related expen Bureau of Engraving and Printing fund Information systems	9 43 84	 29 4	 46 4	
Department of Energy				
Defense nuclear waste disposal Strategic petroleum reserve Uranium supply and enrichment activities Clean coal technology Isotope production and distribution program fund Nuclear waste disposal fund Departmental administration	 49 84 832 10 13 27	85 72 17 742 	85 69 12 	
Environmental Protection Agency				
Buildings and facilities	32			
Department of Transportation				
Grants to National Railroad Passenger Corporation Northeast corridor high-speed rail infrastructure program Miscellaneous expired accounts Acquisition, construction, and improvements Ship construction	78 4 1 226 6	 124 6	 115 6	
General Services Administration				
Federal buildings fund Information technology fund Pennsylvania avenue activities	2,416 575 	526 404 11	471 267 6	
Department of Housing and Urban Development				
Public housing capital fund Revolving fund (liquidating programs)	102	92	4,455 82	
National Aeronautics and Space Administration				
Space flight, control, and data communications	1	1	1	

	Balances, end of year		
Type of program	1995 actual	1996 estimate	1997 estimate
Construction of facilities	200	33	
Department of Veterans Affairs			
Medical facilities revolving fund Construction, major projects Construction, minor projects Pershing hall revolving fund Parking garage revolving fund Supply fund	21 768 30 1 26 62	23 576 32 1 21 60	13 485 32 1 20 62
Agency for International Development			
Property management fund	2	7	7
Military Sales Programs			
Special defense acquisition fund	343	198	193
Corps of EngineersCivil			
Flood control, Mississippi River and tributaries Construction, general	1 891	2 541	3 365
Office of Navajo and Hopi Indian Relocation			
Salaries and expenses	17	12	7
Pennsylvania Avenue Development Corporation			
Public development Land acquisition and development fund	16 12		
Smithsonian Institution			
Construction and improvements, National Zoological Park Repair and restoration of buildings Construction Repair, restoration, and renovation of buildings Construction, JFK center for the performing arts	7 15 41 5 6	7 15 41 4	7 15 41 2

	Balances, end of year		r
Type of program	1995 actual	1996 estimate	1997 estimate
United States Information Agency			
Radio construction	47		
PROCUREMENT AND CONSTRUCTION PROGRAMS Subtotal	33,387	29,057	30,145
THER REVOLVING FUNDS			
Legislative Branch			
Senate revolving funds Government Printing Office revolving fund	3 33	3 42	3 51
Department of Agriculture			
Working capital fund Inspection and weighing services Alternative agricultural research and commercialization revolvin Working capital fund	25 6 1 119	25 6 122	25 6 141
Department of Commerce			
Working capital fund Economics and statistics administration revolving fund Coastal zone management fund Damage assessment and restoration revolving fund NTIS revolving fund Working capital fund	2 1 9 13 3 60	2 1 5 1 60	2 1 1 1 60
Department of DefenseMilitary			
Homeowners assistance fund, Defense William Langer jewel bearing plant revolving fund National defense sealift fund Defense business operations fund Buildings maintenance fund	38 2 512 1,869 7	21 2 512 4,449 7	21 2 512 4,661 7

		Balances, end of yea	r
Type of program	1995 actual	1996 estimate	1997 estimate
Pentagon reservation maintenance revolving fund	15	20	5
Department of Health and Human Services			
Revolving fund for certification and other services HHS service and supply fund	3 30	3 30	2 30
Department of the Interior			
Working capital fund Working capital fund Working capital fund Helium fund Equipment capitalization fund Special foreign currency program Working capital fund	11 64 14 33 1	13 60 11 43 1 1	13 57 11 53 2 1
Department of Justice			
Working capital fund Federal Prison Industries, Incorporated	131 350	111 405	96 482
Department of Labor			
Advances to the Employment Security Administration account of th Working capital fund	56 5	56 5	56 8
Department of State			
Working capital fund	2		
Department of the Treasury			
Federal Financing Bank United States mint public enterprise fund Federal tax lien revolving fund Office of Thrift Supervision	5 24 7 56	5 39 8 53	5 24 7 50
Department of Energy			
Bonneville Power Administration fund	144	143	143

		Balances, end of year		
Type of program	1995 actual	1996 estimate	1997 estimate	
Colorado river basins power marketing fund, Western Area Power A	42	42	42	
Environmental Protection Agency				
Reregistration and expedited processing revolving fund Revolving fund for certification and other services	11 3	9 2	7 2	
epartment of Transportation				
Coast Guard supply fund Coast Guard yard fund Vessel operations revolving fund Transportation administrative service center	10 17 28 17	10 19 17	10 7 17	
General Services Administration				
General supply fund Working capital fund Consumer information center fund	302 24 1	201 24 1	137 24 1	
Department of Housing and Urban Development				
Rental housing assistance fund Homeownership assistance fund Flexible Subsidy Fund Working capital fund	1 107 155 31	1 107 145 	1 107 140 	
Office of Personnel Management				
Revolving fund	50	50	55	
Department of Veterans Affairs				
Canteen service revolving fund Special therapeutic and rehabilitation activities fund	26 5	26 5	27 5	
orps of EngineersCivil				
Revolving fund	394	300	250	

	Balances, end of year		
Type of program	1995 actual	1996 estimate	1997 estimate
Equal Employment Opportunity Commission			
EEOC Education, technical assistance and training revolving fund	2	2	2
Farm Credit Administration			
Revolving fund for administrative expenses	4	4	4
National Credit Union Administration			
Operating fund Central liquidity facility Community development credit union revolving loan fund	1 403 7	4 403 6	1 403 6
Panama Canal Commission			
Panama Canal revolving fund	35	9	-22
Postal Service			
Postal Service fund	476	476	476
Tennessee Valley Authority			
Tennessee Valley Authority fund	21	13	10
United States Enrichment Corporation Fund			
United States Enrichment Corporation Fund	412		
OTHER REVOLVING FUNDS Subtotal	6,249	8,151	8,261
TOTAL, CAPITAL	39,636	37,208	38,406

	Balances, end of year		
Type of program	1995 actual	1996 estimate	1997 estimate
II. OTHER PROGRAMS			
SUBSIDIZED HOUSING PROGRAMS			
Department of Agriculture			
Supervisory and technical assistance grants Compensation for construction defects	5 2	 2	1
Department of Health and Human Services			
Social services block grant	360		
Department of the Treasury			
HUD public housing interest subsidy payments	174	174	174
Department of Housing and Urban Development			
Drug elimination grants for low-income housing Revitalization of severely distressed public housing projects (H Housing certificate fund Community development grants fund Supportive housing program Homeless assistance fund Shelter plus care Home fund Youthbuild program Annual contributions for assisted housing Section 8 moderate rehabilitation, single room occupancy Homeownership and opportunity for people everywhere grants (HOPE Other assisted housing programs Nehemiah housing opportunity fund Management and liquidating functions fund	20 116 487 66 849 24 148 2 10,842 191 41 1,044 18	178 6,054 913 18	373 140 2,275 1,084 18
SUBSIDIZED HOUSING PROGRAMS Subtotal	14,404	7,339	4,065

	Balances, end of year		r
Type of program	1995 actual	1996 estimate	1997 estimate
RWARD FUNDED, ADVANCE APPROPRIATIONS, AND ADVANCE FUNDED PROGRAMS			
Department of the Interior			
Operation of Indian programs	259	328	432
Department of Labor			
Training and employment services State unemployment insurance and employment service operations	1,070 48	1,135 87	1,440 93
Social Security Administration			
Supplemental security income program Special benefits for disabled coal miners	2,405 11	1,571 5	
Department of Education			
Indian education Education Reform Education for the disadvantaged School improvement programs Special education Vocational and adult education Student financial assistance FORWARD FUNDED, ADVANCE APPNS, AND ADV FUNDED PROGRAMS Subtotal	1 265 17 5 339 53 3,561 8,034	 2,169 5,295	 2,249 4,214
ESEARCH AND DEVELOPMENT PROGRAMS			
Department of Agriculture			
Buildings and facilities Forest research	9 14	 17	 15

		r	
Type of program	1995 actual	1996 estimate	1997 estimate
Department of Commerce			
Promote and develop fishery products and research pertaining to Industrial technology services	11 172		
Department of DefenseMilitary			
Research, development, test, and evaluation, Defense-wide Developmental test and evaluation, Defense Research, development, test, and evaluation, Navy Research, development, test, and evaluation, Army Research, development, test, and evaluation, Air Force	1,358 30 581 373 1,371	1,544 30 510 311 1,477	1,447 30 447 288 1,647
Department of Health and Human Services			
National Institutes of Health Substance abuse and mental health services	153 2	 2	 2
Department of the Interior			
Surveys, investigations and research Research, Inventories, and Surveys Mines and minerals	2 12 6	 	
Department of the Treasury			
Office of Inspector General Biomass energy development	1 57	1 41	1 41
Department of Energy			
Weapons activities Other Defense Activities Fossil energy research and development Energy conservation General science and research activities	491 130 10 19 46	343 19 2	343 19 2
Environmental Protection Agency			
Science and technology	22		

${\tt FEDERAL} \ {\tt FUND} \ {\tt UNOBLIGATED} \ {\tt BALANCES}, \ {\tt BY} \ {\tt TYPE} \ {\tt OF} \ {\tt PROGRAM}$

(In millions of dollars)

	Balances, end of year		r
Type of program	1995 actual	1996 estimate	1997 estimate
Department of Transportation			
Next generation high-speed rail program Railroad research and development Transit planning and research Research, development, test, and evaluation Research and special programs Working capital fund, Volpe National Transportation Systems Cent Transportation planning, research, and development	1 4 14 6 2 136 1	 3 116	 3 101
Department of Housing and Urban Development			
Research and technology National Aeronautics and Space Administration	1		
Research and development Science, Aeronautics and Technology Mission support	2 651 128	 293 94	 294 99
Department of Veterans Affairs			
Medical and prosthetic research Medical center research organizations	20 17	1 17	 17
National Science Foundation			
Research and related activities Academic research infrastructure	3 1		
Smithsonian Institution			
Museum programs and related research (special foreign currency p	1	1	1
RESEARCH AND DEVELOPMENT PROGRAMS Subtotal	5,858	4,822	4,797

OTHER MISCELLANEOUS PROGRAMS

	Balances, end of year		r
Type of program	1995 actual	1996 estimate	1997 estimate
Legislative Branch			
Congressional use of foreign currency, Senate Compensation of Members and related administrative expenses Salaries and expenses Congressional use of foreign currency, House of Representatives Joint Committee on Taxation Salaries, Capitol Police General expenses, Capitol police Salaries and expenses Furniture and furnishings	4 80 5 1 5 5	4 77 5 1 5 2 5	4 2 79 5 1 5 3 5
Payments to copyright owners Other Legislative Branch Boards and Commissions	425 2	330 1	239
Salaries and expenses Defender services Fees of jurors and commissioners Court security Judiciary filiing fees National Fine Center Salaries and expenses	45 3 8 17 154 15	1 14 	1 13
Department of Agriculture			
Office of the Secretary Agriculture buildings and facilities Hazardous waste management Salaries and expenses Marketing services Perishable Agricultural Commodities Act fund Funds for strengthening markets, income, and supply (section 32) Commodity credit corporation export credit guarantee loans progr Agricultural conservation program Emergency conservation program Conservation reserve program Conservation operations	 38 1 8 34 2 235 82 31 16 122 7	2 8 34 3 300 567 67	 8 34 4 310 177

	Balances, end of year		
Type of program	1995 actual	1996 estimate	1997 estimate
Watershed and flood prevention operations	140		
Wetlands reserve program	83	6	1
Water bank program	1		
Forestry incentives program	1		
Rural clean water program	3	2	
Rural water and waste disposal grants	2		
P.L. 480 Title I Food for Progress Credits, program account	1	1	1
P.L. 480 program account	10	20	20
P.L. 480 Grants - Titles I (OFD), II, and III	46	46	46
Debt reduction - program account	3	3	3
Foreign agricultural service and general sales manager	5	5	
Food donations programs for selected groups		 16	
Commodity assistance program	13	16	
State child nutrition programs	136 40	48	 57
State and private forestry National forest system	119	48 151	153
Forest Service fire protection	14	10	153
Emergency forest service firefighting fund	5	5	
International forestry	1		
Operations and maintenance of quarters	4	4	3
Resource management, timber receipts	2	2	2
Forest Service permanent appropriations			
Forest Service permanent appropriations	281	281	281
Department of Commerce			
Salaries and expenses	1		
Economic development assistance programs	15		
Periodic censuses and programs	6		
Salaries and expenses	1	1	
Operations and administration	19		
Operations and administration	4		
Minority business development	9		
Salaries and expenses	1		
Operations, research, and facilities	93	1	
North pacific fishery observer fund	5	5	5
Salaries and expenses	75		
Scientific and technical research and services	11		
Salaries and expenses	1		

		Balances, end of yea	ır
Type of program	1995	1996	1997
	actual 	estimate	estimate
Department of DefenseMilitary			
Office of the Inspector General	1		
DOD support to international athletic events	7		
Defense health program	126	129	118
Former Soviet Union threat reduction account	365	365	365
Foreign currency fluctuations, Defense	218	218	218
Environmental restoration, Defense	1	===	===
Payment to kaho'olawe	48	22	7
Operation and maintenance, Navy	8		
Operation and maintenance, Army	2		
Kaho'Olawe Island Conveyance, Remediation, and Envi	31	18	
Overseas military facility investment recovery	21		
Disposal and lease of DOD real property	44	27	15
Defense production act purchases	96	45	25
Operational test and evaluation, Defense	2	2	2
Emergency response fund	13		
Navy management fund	1	1	1
DOD-wide savings proposals		-403	-246
Department of Health and Human Services			
Salaries and expenses	67	38	38
Vaccine injury compensation	69	69	69
Indian Health Services	55	55	55
Indian health facilities	36		
Disease control, research, and training	46		
Program management	15	15	15
Grants to States for Medicaid	12,740	1,101	
Family support payments to States	105		
Refugee and entrant assistance	2	2	2
Children and families services programs	13	13	13
General departmental management	7		
Office of the Inspector General	1	1	1
Department of the Interior			
Management of lands and resources	30	7	
Central hazardous materials fund	5	1	
Wildland fire management	33	8	

	Balances, end of year		
Type of program	1995 actual	1996 estimate	1997 estimate
Service charges, deposits, and forfeitures	6	2	
Miscellaneous permanent payment accounts	1	1	1
Permanent operating funds	8	9	12
Royalty and Offshore minerals	5	5	5
Regulation and technology	2		
Bureau of reclamation loan program account	8		
General investigations	3		
General administrative expenses	1		
Central Valley Project Restoration fund	26		
Central Utah Project Completion Account	1_	1	1
Utah reclamation mitigation and conservation account	5	5	1
Resource management	5	2	2
Natural resource damage assessment fund	74	58	59
Operation and maintenance of quarters	3	1	1
Migratory bird conservation account	12	12	12 1
Wildlife conservation and appreciation fund	1 290	1	1 295
Miscellaneous permanent appropriations		284	295
Operation of the national park system	23		8
Operation and maintenance of quarters	8 1	8 1	8
Miscellaneous permanent appropriations Indian land and water claim settlements and miscellaneous paymen	10	3	3
Operation and maintenance of quarters	3	3	3
Tribal Economic Recovery funds	159	184	197
Miscellaneous permanent appropriations	49	42	33
Salaries and expenses	1	1	1
Compact of free association	90	181	38
Salaries and expenses	90 7	6	5
Department of Justice	,	Ü	J
beparement of bubbles			
Salaries and expenses	3	4	4
Counterterrorism fund	24		
Weed and seed program fund	1	1	1
Community oriented policing services	113		
Salaries and expenses, General Legal Activities	10	6	6
Fees and expenses of witnesses	34	25	25
Salaries and expenses, United States Attorneys	10	10	10
Salaries and expenses, United States Marshals Service	1		
Civil liberties public education fund	54		
Salaries and expenses, Community Relations Service	6	6	6

	Balances, end of year		
Type of program	1995 actual	1996 estimate	1997 estimate
Federal prisoner detention	74		
Assets forfeiture fund	160	160	160
United States trustee system fund	3		
Violent crime reduction programs, General Legal Activities	2	2	2
Violent crime reduction programs, U.S. Attorneys	2	2	2
Salaries and expenses	9	16	4
Diversion control fee account	8	8	8
Salaries and expenses	3		
Immigration emergency fund	43	43	43
Violent crime reduction fund programs	33		
Salaries and expenses	58	20	
Justice assistance	16	3	3
Public safety officers' benefits	4		
State and local law enforcement assistance	10		
Juvenile justice program	9		
Crime victims fund	26		
Violent crime reduction programs	119		
Department of Labor			
Payments to the unemployment trust fund	271	270	268
Special benefits	687	648	738
Panama Canal Commission compensation fund	63	71	78
Department of State			
Diplomatic and consular programs	59	29	17
Capital investment fund	3		
Emergencies in the diplomatic and consular service	14	12	10
International conferences and contingencies	2	2	2
United States emergency refugee and migration assistance fund	41		
U.S. bilateral science and technology agreements	1	1	1
Fishermen's protective fund	1	1	1
International Center, Washington, D.C.	1	1	1
Department of the Treasury			
Salaries and expenses	4		
Community development financial institutions fund program accoun	50		27
Presidential election campaign fund	145	31	98

Defense environmental restoration and waste management 217 150 Federal Energy Regulatory Commission 33 5 Energy information administration 4 Economic regulation 2 Naval petroleum and oil shale reserves 437 378 320 SPR petroleum account 220 33 28 Emergency preparedness 22 -7 Payments to States under Federal Power Act 2 2 -2 Operation and maintenance, Southeastern Power Administration 17 7 Operation and maintenance, Southwestern Power Administration 2 1 1 Construction, rehabilitation, operation and maintenance, Western 70 256 Special foreign currency program 1			Balances, end of year		
Violent crime reduction programs 3 3 3 3 3 3 3 3 3	Type of program				
Violent crime reduction programs 3 3 3 3 3 3 3 3 3					
Salaries and expenses 14 3 3 3 3 3 5 5 5 5 5	Department of the Treasury forfeiture fund	101	67	67	
Energy security reserve 304 304 304 304 Salaries and expenses 16 Salaries and expenses 34 35 35 35 Salaries and expenses 389 499 611 Operation and maintenance, air and marine interdiction programs 43 Customs services at small airports 1 1 1 1 1 1 1 1 1	Violent crime reduction programs	3	3	3	
Salaries and expenses 16 Salaries and expenses 34 35 35 Salaries and expenses 389 499 611 Operation and maintenance, air and marine interdiction programs 43 Customs services at small airports 1 1 1 1 Miscellaneous permanent appropriations 3 3 3 3 3 3 Administering the public debt 7 <	Salaries and expenses	14	3	3	
Salaries and expenses 34 35 35 Salaries and expenses 389 499 611 Operation and maintenance, air and marine interdiction programs 43 Customs services at small airports 1 1 1 1 Miscellaneous permanent appropriations 3 3 3 3 Administering the public debt 7 Processing, assistance, and management 27 27 27 Tax law enforcement 1 1 1 Salaries and expenses 5 expertment of Education Empartment of Education 2 4 24 Chicago litigation settlement 10 Rehabilitation services and disability research 2 Higher education 20 Federal direct student loan program, program account Empartment of Energy Epartment of Energy <td< td=""><td></td><td>304</td><td>304</td><td>304</td></td<>		304	304	304	
Salaries and expenses 389 499 611	Salaries and expenses	16			
Operation and maintenance, air and marine interdiction programs 43	Salaries and expenses	34	35	35	
Customs services at small airports 1	Salaries and expenses	389	499	611	
Customs services at small airports 1	Operation and maintenance, air and marine interdiction programs	43			
Miscellaneous permanent appropriations 3 3 3 Administering the public debt 7 Processing, assistance, and management 27 27 27 Tax law enforcement 1 1 1 1 Salaries and expenses 5 expartment of Education Impact aid 10 Chicago litigation settlement 10 Rehabilitation services and disability research 2 Higher education 20 Federal direct student loan program, program account Howard University 4 Libraries 7 Expartment of Energy Expartment of Energy Defense environmental restoration and waste management 217 150		1	1	1	
Administering the public debt 7		3	3	3	
Processing, assistance, and management		7			
Tax law enforcement Salaries and expenses 1 1 1 1 1 1 1 5 1 1 1 1 5 1 1 1 1 1 1		27	2.7	2.7	
Salaries and expenses 5		= :			
Impact aid		-	_	_	
Defense environmental restoration and waste management 217 150 Federal Energy Regulatory Commission 33 5 Energy information administration 4 Economic regulation 2 Naval petroleum and oil shale reserves 437 378 320 SPR petroleum account 220 33 28 Emergency preparedness 22 -7 Payments to States under Federal Power Act 2 2 -2 Operation and maintenance, Southeastern Power Administration 17 7 Operation and maintenance, Southwestern Power Administration 2 1 1 Construction, rehabilitation, operation and maintenance, Western 70 256 Special foreign currency program 1	Chicago litigation settlement Rehabilitation services and disability research Higher education Federal direct student loan program, program account Howard University	10 2 20 4	 	 	
Federal Energy Regulatory Commission Energy information administration Economic regulation Naval petroleum and oil shale reserves SPR petroleum account Emergency preparedness Emergency preparedness Emergency preparedness Coperation and maintenance, Southeastern Power Administration Operation and maintenance, Southwestern Power Administration Construction, rehabilitation, operation and maintenance, Western Special foreign currency program 33 5 44 22 378 320 33 28 28 29 2 -7 20 20 31 32 41 70 70 25 -6 Special foreign currency program 1	epartment of Energy				
Federal Energy Regulatory Commission Energy information administration Economic regulation Naval petroleum and oil shale reserves SPR petroleum account Emergency preparedness Emergency preparedness Emergency preparedness Coperation and maintenance, Southeastern Power Administration Operation and maintenance, Southwestern Power Administration Construction, rehabilitation, operation and maintenance, Western Special foreign currency program 33 5 44 22 378 320 33 28 28 29 2 -7 20 20 31 32 41 70 70 25 -6 Special foreign currency program 1	Defense environmental restoration and waste management	217	150		
Energy information administration 4 Economic regulation 2 Naval petroleum and oil shale reserves 437 378 320 SPR petroleum account 220 33 28 Emergency preparedness 227 Payments to States under Federal Power Act 2 2 -2 -7 Payments to States under Federal Power Administration 17 7 Operation and maintenance, Southwestern Power Administration 2 1 1 1 Construction, rehabilitation, operation and maintenance, Western 70 256 Special foreign currency program 1 1					
Economic regulation Naval petroleum and oil shale reserves SPR petroleum account Emergency preparedness Emergency preparedness 2					
Naval petroleum and oil shale reserves 437 378 320 SPR petroleum account 220 33 28 Emergency preparedness 2 2 -2 -7 Payments to States under Federal Power Act 2 2 2 2 Operation and maintenance, Southeastern Power Administration 17 7 7 Operation and maintenance, Southwestern Power Administration 2 1 1 Construction, rehabilitation, operation and maintenance, Western 70 25 -6 Special foreign currency program 1		2			
SPR petroleum account Emergency preparedness Payments to States under Federal Power Act Operation and maintenance, Southeastern Power Administration Operation and maintenance, Southwestern Power Administration Construction, rehabilitation, operation and maintenance, Western Special foreign currency program 20 21 22 22 22 21 11 11 11 25 -6		437	378	320	
Emergency preparedness 2 -2 -7 Payments to States under Federal Power Act 2 2 2 Operation and maintenance, Southeastern Power Administration 17 7 Operation and maintenance, Southwestern Power Administration 2 1 1 1 Construction, rehabilitation, operation and maintenance, Western 70 25 -6 Special foreign currency program 1		220	33	28	
Payments to States under Federal Power Act Operation and maintenance, Southeastern Power Administration Operation and maintenance, Southwestern Power Administration Construction, rehabilitation, operation and maintenance, Western Special foreign currency program 2 2 3 7 1 1		2	-2	-7	
Operation and maintenance, Southeastern Power Administration 17 7 Operation and maintenance, Southwestern Power Administration 2 1 1 1 Construction, rehabilitation, operation and maintenance, Western 70 25 -6 Special foreign currency program 1		2	2	2	
Operation and maintenance, Southwestern Power Administration 2 1 1 1 Construction, rehabilitation, operation and maintenance, Western 70 25 -6 Special foreign currency program 1		17			
Construction, rehabilitation, operation and maintenance, Western 70 25 -6 Special foreign currency program 1				1	
Special foreign currency program 1					
	Office of the Inspector General	8			

		Balances, end of year		
Type of program	1995 actual	1996 estimate	1997 estimate	
Invironmental Protection Agency				
State and Tribal Assistance Grants	478			
Environmental Programs and Management	59			
Exxon Valdez Settlement fund	4	4	4	
Department of Transportation				
Miscellaneous appropriations	379	252	203	
Operations and research	14			
Office of the Administrator	6			
Interstate transfer grants-transit	40			
Washington metropolitan area transit authority	2			
Formula grants	618			
Operations	1			
Operating expenses	2			
Reserve training	1			
Operating-differential subsidies	89	89	89	
Ready reserve force	1			
Operations and training	5			
Maritime guaranteed loan (Title XI) program account	76			
Saint Lawrence Seaway Development Corporation	15	14	13	
Pipeline safety	3			
Emergency preparedness grants	2			
Salaries and expenses	1			
Payments to air carriers	8	1	1	
eneral Services Administration				
Real property relocation	13			
Office of Inspector General	2			
Department of Housing and Urban Development				
FHA-General and special risk program account	100	30	30	
Manufactured home inspection and monitoring	7	9	10	
Fair housing activities	3			
Salaries and expenses	1			
Office of federal housing enterprise oversight	2			

	Balances, end of year		r
Type of program	1995 actual	1996 estimate	1997 estimate
National Aeronautics and Space Administration			
Human space flight	276	273	268
Office of Personnel Management			
Government payment for annuitants, employees health benefits Government payment for annuitants, employee life insurance benef	1,024 4	861 4	733 4
Small Business Administration			
Salaries and expenses Office of Inspector General Disaster loans program account Business loan program account	33 2 48 37	 1 24	 1 14
Department of Veterans Affairs			
Medical care Medical care cost recovery fund Readjustment benefits Compensation Pensions Native american veteran housing loan program account Grants for the construction of State veterans cemeteries General operating expenses	501 6 93 34 4 10 26	501 6 152 2 3	501 6 25
Executive Residence at the White House			
Operating expenses	1		
Office of the United States Trade Representative			
Salaries and expenses	1		
Armstrong Resolution			
Armstrong resolution account	11	4	4

		r	
Type of program	1995 actual	1996 estimate	1997 estimate
Unanticipated Needs			
Unanticipated needs for natural disasters	4	4	4
International Security Assistance			
Economic support fund and International fund for Ireland Nonproliferation and Disarmament Fund	218 4	 5	3
Agency for International Development			
Assistance for the New Independent States of the Former Soviet U Operating expenses of the Agency for International Development Operating expenses of the Agency for International Development, Assistance for Eastern Europe and the Baltic States Sahel development program Development fund for Africa Sustainable development assistance program International disaster assistance Assistance for the new independent States of the Former Soviet U Advance acquisition of propertyrevolving fund	16 27 8 63 1 141 110 23 232 2	9 8 2	9 8 2
Trade and Development Agency			
Trade and Development Agency	8	12	6
Peace Corps			
Peace Corps	6		
Inter-American Foundation			
Inter-American Foundation	8	7	7
Special Assistance for Central America			
Demobilization and transition fund	3		
Corps of EngineersCivil			
General investigations	40	22	34

		Balances, end of yea	ır
Type of program	1995 actual	1996 estimate	1997 estimate
Operation and maintenance, general	60	28	26
General expenses Flood control and coastal emergencies	10 250	6 166	2 82
Regulatory program	2 2	2	
Permanent appropriations	12	13	13
Forest and Wildlife Conservation, Military Reservations			
Wildlife conservation	3	2	2
Forest products program	2	2	
American Battle Monuments Commission			
Foreign currency fluctuations	1		
ppalachian Regional Commission			
Appalachian regional development programs	130		
Defense Nuclear Facilities Safety Board			
Salaries and expenses	2	1	
ederal Communications Commission			
Salaries and expenses		1	
rederal Emergency Management Agency			
Salaries and expenses	11	7	3
Disaster relief	4,285	3,938	1,461
ederal Financial Institutions Examination Council Appraisal Sub			
Registry fees	4	3	2
ederal Housing Finance Board			
Federal housing finance board	2	1	

		Balances, end of yea	r
Type of program	1995 actual	1996 estimate	1997 estimate
Federal Maritime Commission			
Salaries and expenses	1	1	1
Federal Trade Commission			
Salaries and expenses	33	11	
International Trade Commission			
Salaries and expenses	1		
National Archives and Records Administration			
Operating expenses	12	11	11
National Endowment for the Arts			
National endowment for the arts: Grants and administration	5	6	5
National Endowment for the Humanities			
National endowment for the humanities: Grants and administration	1		
National Science Foundation			
Education and human resources	2		
National Transportation Safety Board			
Emergency fund		1	1
Nuclear Regulatory Commission			
Salaries and expenses Office of Inspector General	63 1		
Nuclear Waste Technical Review Board			
Salaries and expenses	1	1	1

	Balances, end of year			
Type of program	1995 actual	1996 estimate	1997 estimate	
Securities and Exchange Commission				
Salaries and expenses	24	10	4	
Smithsonian Institution				
Salaries and expenses Salaries and expenses, National Gallery of Art	6 2	6 1	6 1	
State Justice Institute				
State Justice Institute: Salaries and expenses	6	6	6	
United States Holocaust Memorial Council				
Holocaust Memorial Council	2	2	2	
United States Information Agency				
Salaries and expenses Broadcasting to Cuba Educational and cultural exchange programs Radio Free Asia	6 1 17 5	 	 	
Intelligence community management account				
Intelligence community management account	6	4	3	
Corporation for National and Community Service				
National and community service programs, operating expenses	251			
JFK Assassination Records Review Board				
John F. Kennedy assassination records review board	1			
Ounce of Prevention Council				
Ounce of prevention council	2			

		Balances, end of year			
Type of program	1995 actual	1996 estimate	1997 estimate		
ational Bankruptcy Review Commission					
Salaries and expenses	1				
allowances					
Welfare reform					
Government-wide debt collection Full funding for fixed assets		327 	403 1,409		
OTHER MISCELLANEOUS PROGRAMS Subtotal	31,981	14,377	11,194		
TOTAL, OTHER PROGRAMS	60,277	31,833	24,270		
TOTAL, FEDERAL FUND UNOBLIGATED BALANCES	226,986	206,342	207,040		

FEDERAL FUND UNAVAILABLE COLLECTIONS, BY AGENCY

		Balances, end of yea	r	
Department or other unit	1995 actual	1996 estimate	1997 estimate	
Legislative Branch	6	6	6	
Funds Appropriated to the President	1,988	2,194	2,321	
Department of Agriculture	2,329	2,409	2,449	
Department of Commerce	87	115	124	
Department of DefenseMilitary	1	1	1	
Department of Energy	5,577	6,552	7,669	
Department of Housing and Urban Development	1,209	5,335	6,695	
Department of the Interior	15,471	16,692	17,866	
Department of Justice	695	457	408	
Department of Transportation	19	19	19	
Department of the Treasury	4,280	4,311	4,333	
Department of Veterans Affairs	1,364	1,394	1,295	
Department of Defense Civil Agencies	25	31	32	
Environmental Protection Agency	27	37	72	
General Services Administration	101	68	67	
Small Business Administration		16	16	
Other Independent Agencies	<u>291</u>	312	<u>373</u>	
TOTAL	33,470	39,949	43,746	

TRUST FUNDS

TRUST FUND OBLIGATED BALANCES, BY AGENCY

		Balances, end of yea	r	
Department or other unit	1995 actual	1996 estimate	1997 estimate	
		_		
Legislative Branch	4	6	8	
Judicial Branch		1	1	
Funds Appropriated to the President	24,256	23,157	21,729	
Department of Agriculture	65	72	79	
Department of Commerce			20	
Department of DefenseMilitary	730	748	786	
Department of Energy	18	18	18	
Department of Health and Human Services	19,811	20,211	20,043	
Department of the Interior	215	227	238	
Department of Justice	15	1	100	
Department of Labor	89	94	180	
Department of State	3	4	4	
Department of Transportation	41,219	40,886	40,242	
Department of the Treasury	236	225	214	
Department of Veterans Affairs	1,277	1,319	1,388	
Department of Defense Civil Agencies	2,463	2,518	2,564	
Environmental Protection Agency	2,610	3,011	3,032	
Office of Personnel Management	6,803	6,925	7,072	
Social Security Administration	30,731	31,374	32,788	
Other Independent Agencies	331	430	482	
TOTAL	130,876	131,227	130,889	

TRUST FUND OBLIGATED BALANCES, BY MAJOR FUNDS

		Balances, end of year	
Description	1995 actual	1996 estimate	1997 estimate
Foreign national employees separation pay	366	366	366
Federal supplementary medical insurance trust fund	5,027	5,059	5,052
Federal hospital insurance trust fund	14,689	15,051	14,887
Sport fish restoration	189	197	215
Unemployment trust fund	86	91	177
Federal old-age and survivors insurance trust fund	25,747	26,622	27,789
Federal disability insurance trust fund	4,982	4,670	4,996
Hazardous substance superfund	2,487	2,789	2,851
Federal-aid highways	30,276	30,249	29,908
State infrastructure banks			213
Miscellaneous highway trust funds	183	149	99
Discretionary grants (Highway trust fund)	4,918	5,312	5,111
Grants-in-aid for airports (Airport and airway trust fund)	2,355	2,315	2,182
Facilities and equipment (Airport and airway trust fund)	2,513	2,544	2,465
Research, engineering and development (Airport and airway trust	256	212	192
Civil service retirement and disability fund	3,346	3,522	3,676
National Service Life Insurance fund	1,100	1,133	1,185
Foreign military sales trust fund	24,250	23,150	21,720
Military retirement fund	2,375	2,432	2,491
Railroad social security equivalent benefit account	65	162	207
Rail Industry Pension Fund	242	244	247
Other	1,127	737	663
NON-REVOLVING TRUST FUNDS Subtotal	126,579	127,006	126,692
Surcharge collections, sales of commissary stores, defense	330	364	371
Assessment funds	236	225	214
Employees life insurance fund	669	673	677
Employees and retired employees health benefits fund	2,827	2,798	2,787
Veterans special life insurance fund	150	161	176
Other	85		-28
REVOLVING TRUST FUNDS Subtotal	4,297	4,221	4,197
TOTAL, TRUST FUND OBLIGATED BALANCES	130,876	131,227	130,889

TOTAL....

TRUST FUND UNOBLIGATED BALANCES, BY AGENCY

(In millions of dollars)

53,250

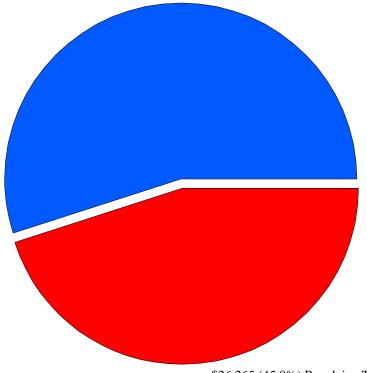
58,358

		Balances, end of yea	r	
Department or other unit	1995 actual	1996 estimate	1997 estimate	
Legislative Branch	66	74	79	
Judicial Branch	290	336	376	
Funds Appropriated to the President	7	4	3	
Department of Agriculture	486	463	444	
Department of Commerce	1	1	1	
Department of DefenseMilitary	166	286	292	
Department of Energy	1	1	1	
Department of Health and Human Services	42	42	42	
Department of the Interior	1,902	1,901	1,936	
Department of Justice	75	64	72	
Department of Labor	74	81	88	
Department of State	118	97	76	
Department of Transportation	14,578	12,844	16,807	
Department of the Treasury	28	29	29	
Department of Veterans Affairs	12,599	12,454	12,238	
Department of Defense Civil Agencies	376	396	491	
Environmental Protection Agency	493			
National Aeronautics and Space Administration	17	17	17	
Office of Personnel Management	22,469	23,467	24,670	
Social Security Administration		79		
Other Independent Agencies	510	614	<u>696</u>	

54,298

FY 1997 TRUST FUND UNOBLIGATED BALANCES Total - \$58,358 million

\$32,093 (55.0%) Non-Revolving Trust Funds



\$26,265 (45.0%) Revolving Trust Funds

CHART 5

TRUST FUND UNOBLIGATED BALANCES, BY MAJOR FUNDS

	Balances, end of year			
Description	1995 actual	1996 estimate	1997 estimate	
Judicial survivors' annuities fund	236	261	287	
Cooperative work trust fund	408	388	369	
Voluntary separation incentive fund	26	187	229	
Miscellaneous trust funds	1,780	1,778	1,778	
Hazardous substance superfund	489			
Federal-aid highways	12,967	10,938	13,870	
Miscellaneous highway trust funds	191	128	103	
Discretionary grants (Highway trust fund)	353		1,081	
Grants-in-aid for airports (Airport and airway trust fund)	6	771	771	
Facilities and equipment (Airport and airway trust fund)	888	810	764	
National Service Life Insurance fund	10,854	10,748	10,590	
Post-Vietnam era veterans education account	226	185	130	
Inland waterways trust fund	165	148	154	
Rivers and harbors contributed funds	108	130	205	
Gifts and contributions	201	301	374	
Other	1,352	1,418	1,388	
NON-REVOLVING TRUST FUNDS Subtotal	30,250	28,191	32,093	
Employees life insurance fund	16,160	17,181	18,115	
Employees and retired employees health benefits fund	6,309	6,286	6,555	
Veterans special life insurance fund	1,397	1,409	1,415	
Other	182	183	180	
REVOLVING TRUST FUNDS Subtotal	24,048	25,059	26,265	
TOTAL, TRUST FUND UNOBLIGATED BALANCES	54,298	53,250	58,358	

TRUST FUND UNAVAILABLE COLLECTIONS, BY AGENCY

		Balances, end of year	ar	
Department or other unit	1995 actual	1996 estimate	1997 estimate	
Legislative Branch	15	17	17	
Funds Appropriated to the President	-18,788	-17,818	-16,478	
Department of Agriculture	449	478	527	
Department of DefenseMilitary	751	748	719	
Department of Health and Human Services	124,621	129,209	135,011	
Department of Justice			1	
Department of Labor	47,771	54,095	60,415	
Department of State	7,864	8,503	9,167	
Department of Transportation	-12,118	-11,508	-8,172	
Department of Veterans Affairs	66	70	74	
Department of Defense Civil Agencies	125,959	130,525	134,410	
Environmental Protection Agency	4,580	4,803	6,482	
Office of Personnel Management	362,774	390,638	417,908	
Social Security Administration	452,421	516,710	588,348	
Other Independent Agencies	14,080	14,627	<u>15,195</u>	
TOTAL	1,110,445	1,221,097	1,343,624	

BRIDGES FROM AUTHORIZATION TO CASH BALANCES

	-	Balances, end of ye	ar
Description	1995 actual	1996 estimate	1997 estimate
Federal fund unexpended total:			
Balances available on an authorization basis	863,405	828,169	816,794
Unfinanced contract authority:			
Defense business operations fund	-9,529	-1,736	-7,178
Operating-differential subsidies	-640	-315	-162
Annual contributions for assisted housing	-69,331	-59,331	-41,581
Other assisted housing programs	-23,811	-22,960	-22,122
	-23,611 -365	-22,960 -359	-22,122 -554
Other	-305	-359	-554
Unavailable receipts:			
Funds for strengthening markets, income, and supply (sec	1,075	1,075	1,075
National forest fund	446	456	466
Forest Service permanent appropriations	265	305	336
Forest Service permanent appropriations	264	216	208
Abandoned mine reclamation fund	1,268	1,397	1,495
Reclamation fund	1,300	1,485	1,716
Miscellaneous permanent appropriations	218	209	213
Land and water conservation fund	10,359	11,119	11,792
Historic preservation fund	1,984	2,097	2,209
	234		
Crime victims fund		171	180
Salaries and expenses	4,221	4,239	4,269
Uranium supply and enrichment activities	861	861	861
Nuclear waste disposal fund	4,526	5,268	6,009
Uranium enrichment decontamination and decommissioning f	186	417	791
FHA-mutual mortgage insurance program account		2,385	3,549
FHA-General and special risk program account	1,209	2,944	3,136
Medical care cost recovery fund	1,101	1,156	1,287
Guaranty and indemnity program account	176	216	
Overseas Private Investment Corporation noncredit accoun	1,988	2,164	2,291
Export Import Bank loans program account	253	261	319
Other	1,536	1,508	1,544
	_,000	2,000	2,311
Unavailable offsetting collections:	373	427	120
Other	<u> </u>	<u> 421</u>	138

	I	Balances, end of year		
Description	1995 actual	1996 estimate	1997 estimate	
Trust fund unexpended total:				
Balances available on an authorization basis	185,174	184,477	189,247	
Unfinanced contract authority:				
Aviation trust funds	-1,950	-2,665	-2,515	
Foreign military sales trust fund	-18,788	-17,818	-16,478	
Highway trust funds	-46,127	-43,551	-49,509	
Other trust funds			-28	
Unavailable receipts:				
Aviation trust funds	5,167	2,339	2,974	
Aquatic resources trust funds	1,065	1,133	1,140	
Black lung disability trust fund	3			
Education benefits fund	844	896	985	
Federal disability insurance trust fund	30,222	44,904	55,332	
Federal employee retirement funds	370,584	399,087	427,021	
Federal hospital insurance trust fund	114,828	108,391	111,582	
Federal old-age and survivors insurance	422,199	471,806	533,016	
Federal supplementary medical insurance	8,848	19,777	22,288	
Foreign military sales trust fund	-18,788	-17,818	-16,478	
Harbor maintenance trust fund	621	884	1,150	
	3,655		•	
Hazardous substance superfund	•	3,825	5,353	
Highway trust funds	-18,976	-15,516	-13,059	
Leaking underground storage tank trust fund	925	978	1,129	
Military retirement fund	124,463	128,735	132,355	
National Service life insurance fund		1	2	
Oil spill liability trust funds	1,028	997	1,236	
Railroad retirement trust funds	14,029	14,575	15,142	
Unemployment trust fund	47,768	54,095	60,415	
Vaccine improvement program trust fund	945	1,041	1,141	
Voluntary separation incentive fund	672	672	672	
Other trust funds	343	<u> </u>	228	
Balances on a cash basis	1,228,754	1,341,540	1,464,341	

TABLE 14

REPORT ON THE EFFECT OF CERTAIN PAYMENTS AND ADJUSTMENTS TO OLD BALANCES ON THE FEDERAL DEFICIT

<u>Purpose</u>. Public Law (P.L.) 102-190, section 1004(a), requires the Office of Management and Budget to report to Congress on deficit effects of changes made by the same Act. Public Law 101-510 made the requirements for eliminating old balances in appropriation and fund accounts more stringent.

<u>Impact</u>. The impact on the deficit of P.L. 101-510 would be the difference between an estimate of what might have been the outlays under the old procedures and the outlays under the revised procedures. Under the revised procedures put in place by P.L. 101-510, there is now a fixed period after which the old balances are permanently canceled.

Available Data. This table shows the obligation adjustments in expired accounts for fiscal years 1993, 1994 and 1995. These represent the maximum potential deficit impact of canceling the obligated balances.

<u>P.L. 101-510 Impact</u>. Under P.L. 101-510, the balances are no longer allowed to be merged beginning with balances that expired at the end of fiscal year 1989. The expired balances in each account are being separately identified by expired year and published by the Department of the Treasury. Data on fiscal years 1991, 1992, and 1993 can be found in the 1993 "Annual Report, Appendix, United States Government" compiled by the Financial Management Service of the Department of the Treasury. Aggregate data for the merged balances (those that expired at the end of fiscal year 1988 and prior years) are shown on the line identified as "Prior years".

ADJUSTMENTS IN EXPIRED ACCOUNTS

1993 actual	1994 actual	1995 actual		
-10	-18	-11		
-4	6	10		
-2	1			
-122	-25	-9		
-1,081	5,765	12,894		
-20	-18	-13		
-4,140	-2,549	-2,931		
-296	-245	-277		
_*	20			
-195	-233	-348		
-68	-9	-6		
-91	-7	-13		
-82	-64			
-89		-47		
-114	-54	-12		
-73		12		
	— .			
		-88		
_				
-				
		-26		
_*	-1			
94				
-6,699	2,235	8,899		
	-10 -4 -2 -122 -1,081 -20 -4,140 -296 -* -195 -68 -91 -82 -89 -114 -73 -60 -78 -* -8 -6 -64 -* -94	-10	-10	

TABLE 15

CREDIT REFORM - FINANCING ACCOUNTS WITH UNOBLIGATED BALANCES

Under the Federal Credit Reform Act of 1990 (FCRA), new account structures were established for post-1991 direct loan obligations and loan guarantee commitments. All estimated subsidy costs from new direct loan obligations and loan guarantee commitments are recorded in accounts that are called "program" accounts and all cash flows are recorded in separate financing accounts. The net cash flows for these transactions are recorded outside the budget totals as a means of financing the deficit. Hence, these accounts are called "financing" accounts. In other words, only the unreimbursed costs of making or guaranteeing new loans --- the subsidy costs, on a net present value basis, and administrative expenses, on a cash basis --- are counted in the budget totals. The FCRA authorizes financing authority, which permits obligations to be incurred and is parallel to the concept of budget authority

This table presents the unobligated balances of financing authority in the credit financing accounts. The unobligated balances in the direct loan financing accounts are needed to repay Treasury for the amounts borrowed in the past to make loans and to provide working capital to pay the costs of foreclosing, managing, and selling collateral due to default. The unobligated balances in the loan guarantee financing accounts are needed to pay interest subsidies, claims to lenders when a borrower of a federally guaranteed loan is delinquent or in default, and to provide working capital to pay the costs of foreclosing, managing, and selling collateral due to default.

	Unobligated balances, end of year						
Description	(In millions of dollars)				(By percent)		
	1995	1996	1997	1995	1996	1997	
DIRECT LOAN UNOBLIGATED BALANCES:							
Agricultural credit insurance fund direct loan financing ac P.L. 480 Title I Food for Progress Credits, financing accou Other	314 77 <u>93</u>	 30	 22	2.2 0.6 0.7	 0.2	 0.1	
DIRECT LOAN UNOBLIGATED BALANCES Subtotal	484	30	22	3.5	0.2	0.1	
LOAN GUARANTEE UNOBLIGATED BALANCES:							
Agricultural credit insurance fund guaranteed loan financin Commodity credit corporation export guarantee financing acc Rural housing insurance fund guaranteed loan financing acco Health professions graduate student loan guaranteed loan fi Federal family education loan program, financing account Maritime guaranteed loan (Title XI) financing account Community development loan guarantees financing account FHA-General and special risk guaranteed loan financing acco FHA-Mutual mortgage insurance guaranteed loan financing acc Guarantees of mortgage-backed securities financing account Business guaranteed loan financing account Guaranty and indemnity guaranteed loan financing account Loan guarantees to Israel financing account Housing and other credit guaranty programs guaranteed loan Overseas private investment corporation guaranteed loan fin Export-Import Bank guaranteed loan financing account Other	79 310 52 202 7,884 80 435 701 101 1,258 3,428 242 67 109 1,444 53	76 228 63 230 7,754 145 16 1 610 128 1,658 3,343 351 70 210 1,966 80	73 101 81 251 6,775 230 55 1,004 155 1,924 3,693 468 82 335 2,714 80	0.6 2.2 0.4 1.4 56.3 0.6 3.1 5.0 0.7 9.0 24.5 1.7 0.5 0.8 10.3 0.4	0.5 1.4 0.4 1.4 48.5 0.9 0.1 * 3.8 0.8 10.4 20.9 2.2 0.4 1.3 12.3 0.5	0.4 0.6 0.5 1.5 39.9 1.4 0.3 5.9 0.9 11.3 21.7 2.8 0.5 2.0 16.0 0.5	
LOAN GUARANTEE UNOBLIGATED BALANCES Subtotal	16,445	16,929	18,021	117.5	105.8	106.0	
TOTAL, DIRECT LOAN AND LOAN GUARANTEE BALANCES	16,929	16,959	18,043	120.9	106.0	106.1	