#### REPORT TO THE TWENTY-FOURTH LEGISLATURE STATE OF HAWAII 2007

PURSUANT TO ACT 305, SLH 2006, REQUESTING THE DEPARTMENT OF HEALTH TO SUBMIT AN ANNUAL REPORT ON THE EXPENDITURES OF THE TRAUMA SYSTEM SPECIAL FUND AND THE PROGRESS TOWARD DEVELOPING A FULLY-INTEGRATED STATEWIDE TRAUMA SYSTEM

PREPARED BY: STATE OF HAWAII DEPARTMENT OF HEALTH December 2006

#### **EXECUTIVE SUMMARY**

In accordance with Act 305, SLH 2006, the Department of Health is submitting a report to the 2007 Legislature. The stated purpose of Act 305 is to establish a trauma system special fund to ensure the availability of care for trauma patients in the state. This report describes progress in meeting the directives of Act 305 to form a trauma advisory committee and to outline the expenditures from the trauma system special fund.

A comprehensive statewide trauma system built on a public health approach will reduce the occurrence of injuries and improve patient outcomes for those who are injured. The impact is expected to be especially significant for the neighbor islands. The rates of death from injury on the neighbor islands are more than double those for Honolulu County. While possibly a function of several factors, this large disparity in the mortality rate from trauma for the neighbor islands is in part due to delayed access to organized, definitive trauma care.

Act 305 directs the Department to convene an ad hoc trauma committee to advise the Department in all matters related to trauma care. The Emergency Medical Services and Injury Prevention Systems Branch used the State Emergency Medical Services Advisory Committee, established by HRS 321-225, to establish the Ad Hoc Trauma Planning Committee (AHTC) to assist with the development of the statewide trauma plan for Hawaii. The AHTC met for the first time on April 18, 2006, and continues to meet on a regular basis to provide advice on matters related to trauma system planning and improvements. The counties are in the process of forming their own trauma advisory committees to accelerate local planning efforts and inform the process with input from community stakeholders.

Act 305 also directs that the Department report annually to the Legislature the expenditures of the trauma system special fund. The only source of funding for the trauma system special fund is a portion of the new cigarette tax, from which deposits into the fund will begin in September 2007. As a consequence, there are no expenditures to report. In the future, moneys in the trauma system special fund will be expended to support the continuing development and operation of a comprehensive state trauma system.

# REPORT TO THE LEGISLATURE IN COMPLIANCE WITH ACT 305, SLH 2006

#### Introduction

Trauma (interchangeable with "injury") is the leading cause of early disability and productive years of life lost costing Hawaii many lives and millions of dollars each year. It is increasingly recognized as being the neglected disease of modern society. With only one trauma center for the entire state, Hawaii is far below the national average in having specialized trauma services, and needs better coordination of existing services. The problem of trauma must be addressed with a systematic, comprehensive, coordinated public health approach before the current tremendous toll on society can be reduced.

A comprehensive statewide trauma system built on a public health approach will reduce the occurrence of injuries and improve patient outcomes for those who are injured. The impact is expected to be especially significant for the neighbor islands. The rates of injury death on the neighbor islands are more than double those for Honolulu County. While possibly a function of several factors, this large disparity in the mortality rate from trauma suggests an association between delayed access to organized, definitive trauma care and the resultant risk of death in areas outside Oahu.

The need for trauma system development was addressed in part by the 2006 Legislature in Act 305 that established the trauma system special fund to be administered by the Department of Health. Act 305 sets forth the purpose of the fund to ensure the availability of care for trauma patients in the state, and directs the Department to convene an ad hoc trauma committee as follows:

- "Section 6. (a) the department of health shall convene ad hoc committees to advise the department in all matters related to trauma care, including system standards, appropriate expenditure of the trauma system special fund, and system performance and evaluation criteria.
- (b) members of the ad hoc committees shall include members of the state EMS advisory committee and may invite participation statewide from practicing trauma surgeons and other trauma specialty physicians and nurses, pre-hospital personnel, hospital administrators, third party payors and other interested parties from all counties."

The Emergency Medical Services and Injury Prevention Services Branch used the State Emergency Medical Services Advisory Committee, established by HRS 321-225, to establish the Ad Hoc Trauma Planning Committee (AHTC) to assist with the development of the statewide trauma plan for Hawaii. The AHTC met for the first time on April 18, 2006, and continues to meet on a regular basis to provide advice on matters related to trauma system planning and improvements (Attachment A). At the present

early point in the planning process, attendees primarily represent pre-hospital and hospital perspectives and the committee will need to be expanded to include all the entities listed in Section 6 (b). It is anticipated that stakeholders such as hospital administrators and third party payors will be brought in as the planning for expenditure of the trauma special fund develops. The counties are in the process of forming their own trauma advisory committees to accelerate local planning efforts and inform the process with input from community stakeholders.

In addition to directing the formation of an AHTC, Act 305 directs the Department to submit an annual report to the Legislature that outlines the expenditures of the trauma system special fund as follows:

"Section 7. The department of health shall submit to the legislature an annual report on the expenditures of the trauma system special fund and the progress toward developing a fully integrated statewide trauma system not later than twenty day prior to the convening of the regular session of 2007 and each year thereafter."

The only source of funding for the trauma system special fund is a portion of the new cigarette tax, from which deposits into the fund will begin in September of 2007. As a consequence, there are no expenditures to report.

#### Conclusion

The Department is reporting the successful formation of the AHTC as directed by Act 305. It is unable to report on expenditures from the trauma system special fund as no funds are available to expend. In the future, moneys in the trauma system special fund will be used by the department to support the continuing development and operation of a comprehensive state trauma system.

## **Emergency Medical Services Advisory Committee Members**

AQUINO, Marciano IRONS, Diane MAY, David McKNIGHT, Ryan MOORE, David

PAPAYOANOU, James

ROSARIO, Darren SANTEE, Ian SCHAAL, Daniel

SCHWARTZ, Andrew THOMAS, Craig

TUOHY, Shauna

WATKINS, William

WELLINGTON, Millicent

Consumer/Oahu Consumer/Lanai Allied Health/Maui

Mobile Intensive Care Technician/Kauai Emergency Room Physician/Kauai

Allied Health/Oahu

Mobile Intensive Care Technician/Hawaii Mobile Intensive Care Technician/Oahu

Allied Health/Kauai

Emergency Room Physician/Oahu Emergency Room Physician/Oahu

Consumer/Hawaii

Mobile Intensive Care Technician/Maui

Consumer/Kauai

**Ex-Officio** 

Major General Robert G. F. Lee

Rodney Haraga

David Sakamoto

Department of Defense

Department of Transportation

State Health Planning and Development Agency

Meetings were held on January 25, April 19, July 19, and October 18, 2006.

### **Emergency Medical Services** Ad Hoc Trauma Committee Attendees and Meetings

ALLISON, Jerry BAILEY, Speedy BENTZIEN, Vicki

**Emergency Physician** 

Vice President, American Medical Response

Assistant Chief-Quality Assurance,

Emergency Medical Services Division, City and County

of Honolulu

BRUMBLAY, Robert

Medical Director, Oahu, State Emergency Medical Services

and Injury Prevention System Branch

CHAR, Elizabeth

Director, Department of Emergency Services,

City and County of Honolulu

COLLINS, Paul

Program Specialist, State Emergency Medical Services and

Injury Prevention System Branch

DURBIN, Marsha DUKES, Patricia

Director, Trauma Services, The Queen's Medical Center Chief, Emergency Medical Services Division, City and

County of Honolulu

FARNSWORTH, Alexandra

FRIEL, Aaron GATES, Donald Chief Flight Nurse, Air Med Hawaii

Chief Flight Nurse, Hawaii Air Ambulance

Assistant Chief-Operations, Emergency Medical Services

Division, City and County of Honolulu

GORMAN, Genine

Manager, Emergency Department, The Queen's Medical Center

HO, Hao Chih

Medical Director, Trauma Services, The Queen's Medical Center

JONES, Sally

Trauma Coordinator, Trauma Services, The Queen's

**Medical Center** 

JONES, Terrence

KELLY, Melanie

Medical Director, Hawaii County, State Emergency Medical Services and Injury Prevention System Branch Director, Emergency Department, St. Francis Medical

Center-West

KALINOWSKI, Edward

Department Chair, Emergency Medical Services Training,

Kapiolani Community College

KAWAKAMI, Jeanette

LEWIS, Joseph

Hawaii Air Ambulance

Medical Director, Emergency Medical Services Division,

City and County of Honolulu

MOLINA, Boogie MOORE, David\*

Air Med Hawaii

Medical Director, American Medical Response

NELSON, David

Medical Director, Maui County, State Emergency Medical

Services and Injury Prevention System Branch

ORR, Susan

Senior Clinical Consultant, Emergency Management

Healthcare Association of Hawaii

#### APPENDIX A

PAIVA, Scotty Emergency Medical Services Division, Hawaii County Fire Department (Retired)

Chief, State Emergency Medical Services and Injury ROSEN, Linda

Prevention System Branch

SCAMAHORN, James Medical Director, Kauai County, State Emergency Medical

Services and Injury Prevention System Branch

Maui Emergency Medical Services Advisory Committee, SCHAEFER, Scotty

Paramedic, American Medical Response

SCHWARTZ, Andrew\* Medical Director, Emergency Medicine, The Queen's

Medical Center

**VEATCH**, Thomas Paramedic, Kauai, American Medical Response WATKINS, William\* Paramedic, Maui American Medical Response YEW, David

Medical Director, Air Med Hawaii

YAMAMOTO, Michael Administrative Officer, Disaster Medical Assistance Team,

Healthcare Association of Hawaii

YOUNG, Lynette Medical Director, Pediatrics, State Emergency Medical

Services and Injury Prevention System Branch

ZARYSKE, Greg Emergency Operations Manager, The Queen's Medical

Center

Ad Hoc Committee meetings held on April 19, June 15, July 19, October 18, and November 29, 2006.

<sup>\*</sup>Emergency Medical Services Advisory Committee member

## Emergency Medical Services Advisory Committee Other Attendees

AGSALOG, Danny ALEJANDRO, Dale ALLISON, Jerry ANCHETA, Andy APTER, Sandy BAILEY, Speedy BENTZIEN, Vicki BRUMBLAY, Bob BURSEY, Paul CHAN, Clay CHAR, Libby CHING, Jeff CLAIRMONT, Toby

CLAIRMONT, Toby COLLINS, Paul COOK, Dolores CROFT, Brian CUDIAMAT, Cheryl DURBIN, Marsha DUKES, Patty

FANCHER, Donald FARNSWORTH, Alexandra

GARRIGAN, Paul GATES, Donnie GONG, Jenny GORMAN, Genine GREENWOOD, Jane GRIEP, Charles HANAGAMI, Jason HASHIMOTO, Ron HO, Hao Chih HOBBS, Steve HUNT, Jim INOUYE. Les

JONES, Terrence KELLY, Melanie KALINOWSKI, Ed

IRELAND, Jim

JONES, Sally

KLUGER, Andy KRUSE, Wayne LERNER, Stuart LEWIS, Joe

LUCAS-LEGG, Anita MAELE, Dennis MASUNAGA, Geri MOLINA, Boogie MORIMOTO, Curt MOSHER, Dale MOSSMAN, Frances NAKANO.Dean

NAKANO, Dean NELSON, Dave NGUYEN, Thinh OCTAVIO, Zach ONGEMACH, Jeff ORR, Susan PAIVA, Scotty

PAIVA, Scotty
PARKER, Justin
PEDRO, Robert
PUNG, Karlson
RIGSBEE, Cliff
ROSE, Chris
ROSEN, Linda
SCAMAHORN, Jim
SCHAEFER, Scotty
STEVENS, Mike
TAKEHARA, Dave
TASH, Eric

TASH, Eric VEATCH, Tom WHITE, Brad YAMADA, Ron YAMAMOTO, Kelly YAMAMOTO, Mike YOUNG, Lynette YURONG, Dennis YURONG, Helen ZARYSKE, Greg