

The Challenge

U.S. Government priorities in Turkmenistan include democratic development/human rights; economic prosperity, which encompasses a healthy population; and regional stability. Although political will is lacking, the U.S. relationship with citizens is excellent. Despite the challenges USAID faces, real progress has been achieved in a select number of areas, including health. The private sector is non-existent. Official registration is the main challenge for civic organizations, with only two successfully registering last year. Poor water resources management and infrastructure cause concern, and cotton harvest levels continue to decline due in part to the lack of privatization. Minorities face discrimination, including religious groups, which cannot worship freely; and the credentials of foreign degree holders have been revoked. Nonetheless, USAID is carrying out meaningful activities and generating hope by promoting civil society, improving health care, and training entrepreneurs.

Objectives, Sectors and Workforce

Mission Director: Chris Crowley

MCA Status: Currently Not Eligible

PEPFAR Focus Country: No

Provided or Received Services From Other Missions: Received

Program Budget (Appropriations by Objective)	FY 2004	FY 2005	FY 2006	FY 2007	Percent Change FY 04-07	2005 SO Performance Score		Direct SO Admin. Cost Ratio
	(\$000)	(\$000)	(\$000)	(\$000)				
120-0131 Small and Medium Sized Enterprises	765	900	680	700	-8.5%	0.65	Not Met	0.00
120-0161 Energy and Water	275	200	0	0	N/A	0.54	Not Met	0.00
120-0211 Democratic Culture and Institutions	1,075	1,200	1,090	1,100	2.3%	0.76	Not Met	0.00
120-0320 Health and Population	1,540	1,680	1,400	1,400	-9.1%			0.00
120-0420 Cross-Cutting Programs	870	629	320	320	-63.2%			0.00
Transfer to Other US Government Agency	1,165	1,896	1,460	1,480	27.0%			
Country Total	5,690	6,505	4,950	5,000	-12.1%			

Program Budget (Appropriations by Account)	FY 2004	FY 2005	FY 2006	FY 2007	Percent Change FY 04-07
	(\$000)	(\$000)	(\$000)	(\$000)	
FREEDOM Support Act	5,690	6,505	4,950	5,000	-12.1%
Total	5,690	6,505	4,950	5,000	-12.1%

Program Budget by Sector and Account			FY 2004	FY 2005	FY 2006	FY 2007	Percent Change FY 04-07
			(\$000)	(\$000)	(\$000)	(\$000)	
Agriculture and Environment	FSA		375	300	100	100	-73.3%
Higher Education & Training	FSA		910	570	60	0	N/A
Economic Growth	FSA		790	1,605	985	1,065	34.8%
Democracy and Governance	FSA		1,900	2,350	2,405	2,435	28.2%
Conflict Management / Humanitarian Assistance	FSA		175	0	0	0	N/A
Family Planning / Reproductive Health	FSA		303	53	6	0	N/A
HIV / AIDS	FSA		125	32	222	262	109.6%
Child Survival and Maternal Health	FSA		797	1,059	639	643	-19.3%
Other Infectious Diseases	FSA		315	536	533	495	57.1%
Total			5,690	6,505	4,950	5,000	-12.1%

*This program is managed by USAID's Central Asia Republics Regional Mission. The workforce for that Mission is shown in the Central Asia Republics Regional program profile.

Other Major Donors:

Bilateral: Germany, United Kingdom, Turkey

Multilateral: World Bank; Asian Development Bank; Organization for Security and Cooperation in Europe; European Union; European Bank for Reconstruction and Development; U.N. Children's Fund; U.N. Development Program; U.N. High Commissioner for Refugees; International Organization for Migration; Global Fund to Fight AIDS, Tuberculosis, and Malaria; Open Society Institute

Turkmenistan PROGRAM SUMMARY

(in thousands of dollars)

Accounts	FY 2004 Actual	FY 2005 Actual	FY 2006 Current	FY 2007 Request
FREEDOM Support Act	5,690	6,505	4,950	5,000
Total Program Funds	5,690	6,505	4,950	5,000

STRATEGIC OBJECTIVE SUMMARY				
120-0131 Small and Medium Sized Enterprises				
FSA	765	900	680	700
120-0161 Energy and Water				
FSA	275	200	0	0
120-0211 Democratic Culture and Institutions				
FSA	1,075	1,200	1,090	1,100
120-0320 Health and Population				
FSA	1,540	1,680	1,400	1,400
120-0420 Cross-Cutting Programs				
FSA	870	629	320	320
TRANSFER				
FSA	1,165	1,896	1,460	1,480

Mission Director,
Chris Crowley

Data Sheet

USAID Mission:	Turkmenistan
Program Title:	Small and Medium Sized Enterprises
Pillar:	Economic Growth, Agriculture and Trade
Strategic Objective:	120-0131
Status:	Continuing
Planned FY 2006 Obligation:	\$680,000 FSA
Prior Year Unobligated:	\$338,000 FSA
Proposed FY 2007 Obligation:	\$700,000 FSA
Year of Initial Obligation:	2001
Estimated Year of Final Obligation:	2007

Summary: USAID's program to improve the business environment for the growth of small and medium enterprises includes training and technical assistance to increase opportunities to obtain business information, knowledge, and skills.

Inputs, Outputs, Activities:

FY 2006 Program:

Improve Private Sector Competitiveness (\$680,000 FSA, \$323,478 FSA carryover). Future work in the area of Small and Medium Enterprise (SME) development will strengthen SME support institutions, such as local associations and the private sector, to impart business knowledge, skills, and information in select regions beyond the capital. Work to foster trade advisory services will continue. USAID will also support implementation of International Financial Reporting Standards by strengthening the capacity of the professional accounting association and adoption of international accounting standards through a certification program. Principal contractors/grantees: to be determined (TBD) (primes).

Improve Quality of Workforce through Vocational/Technical Education (\$14,308 FSA carryover). USAID will improve the quality of business and economics education at the high school level. Principal contractor: TBD (prime).

USAID will continue to provide assistance for business and economics faculty development by organizing short term courses and providing faculty with teaching and research materials through the Business and Economics Education Project Resource center. Principal contractor/grantee: Carana Corporation (prime).

FY 2007 Program:

Improve Private Sector Competitiveness (\$700,000 FSA). Further support will be provided to expand opportunities for businesses to grow and become more competitive. USAID will continue its work on accounting reform. Principal contractors/grantees: TBD (primes).

Performance and Results: During the past year, 19 accountants completed the requirements for receiving the Certified Accounting Practitioners certificates, which fell short of the target. Work with the Central Bank was discontinued since there was no willingness demonstrated to pursue further assistance and related reforms. The USAID-financed trade facilitation activity trained one local partner and conducted \$1,050,647 in total deals in FY 2005, more than twice the amount in FY 2004. USAID provided business consulting services to 18 local companies; however, restrictive business licensing and licensing renewal requirements led to uneven growth in sales and productivity, negatively affecting nearly 20% of the businesses served. USAID continued to offer an array of business trainings and seminars, encompassing the basic tenets of a free market economy, and delivered 16,680 participant training hours to 834 participants, 64% of whom were female. In the area of accounting, 23 courses were conducted totaling 28,000 participant training hours for 467 participants, of whom 70% were female.

USAID's investment in Junior Achievement helped establish one of the few independent and credible NGOs, helping to raise the hope and economic prospects for youth. As a result, this organization was deemed capable of receiving a direct grant of \$400,000 in reflows from the USAID-established Central

Asian American Enterprise Fund. The reflows allowed Junior Achievement to open resource centers in all five velayats (provinces) and to introduce a new economics course in the secondary school system.

By program's end, it is expected that USAID will have strengthened the capacity of future economic agents, entrepreneurs, and independent business leaders to establish and operate private businesses and to advocate more effectively for the liberalization of economic policies and a stronger private sector.

US Financing in Thousands of Dollars

Turkmenistan

120-0131 Small and Medium Sized Enterprises	FSA
Through September 30, 2004	
Obligations	2,052
Expenditures	1,622
Unliquidated	430
Fiscal Year 2005	
Obligations	900
Expenditures	0
Through September 30, 2005	
Obligations	2,952
Expenditures	1,622
Unliquidated	1,330
Prior Year Unobligated Funds	
Obligations	338
Planned Fiscal Year 2006 NOA	
Obligations	680
Total Planned Fiscal Year 2006	
Obligations	1,018
Proposed Fiscal Year 2007 NOA	
Obligations	700
Future Obligations	995
Est. Total Cost	5,665

US Financing in Thousands of Dollars

Turkmenistan

120-0161 Energy and Water	FSA
Through September 30, 2004	
Obligations	1,046
Expenditures	632
Unliquidated	414
Fiscal Year 2005	
Obligations	2
Expenditures	414
Through September 30, 2005	
Obligations	1,048
Expenditures	1,046
Unliquidated	2
Prior Year Unobligated Funds	
Obligations	200
Planned Fiscal Year 2006 NOA	
Obligations	0
Total Planned Fiscal Year 2006	
Obligations	200
Proposed Fiscal Year 2007 NOA	
Obligations	0
Future Obligations	200
Est. Total Cost	1,448

Data Sheet

USAID Mission:	Turkmenistan
Program Title:	Democratic Culture and Institutions
Pillar:	Democracy, Conflict and Humanitarian Assistance
Strategic Objective:	120-0211
Status:	Continuing
Planned FY 2006 Obligation:	\$1,090,000 FSA
Prior Year Unobligated:	\$88,000 FSA
Proposed FY 2007 Obligation:	\$1,100,000 FSA
Year of Initial Obligation:	2001
Estimated Year of Final Obligation:	2007

Summary: USAID seeks to strengthen democratic culture in Turkmenistan by building strong and sustainable civic organizations and by increasing the availability of objective information and news programming.

Inputs, Outputs, Activities:

FY 2006 Program:

Strengthen Civil Society (\$1,090,000 FSA, \$88,178 FSA carryover). USAID will provide training and technical assistance to community-based organizations and professional associations to increase their exposure to internal democracy, transparency, and accountability. In addition, USAID will provide training to law students to prepare them to teach classes on civic rights and responsibilities. Principal contractors/grantees: Freedom House (prime), American Bar Association Central European and Eurasian Law Initiative (sub), and to be determined (TBD) (prime).

FY 2007 Program:

Strengthen Civil Society (\$1,100,000 FSA). USAID will provide training, technical assistance, and financial support to local organizations to increase the availability of and access to information on democracy. Principal contractor/grantee: TBD (prime).

Performance and Results: Expectations for change in democratic culture are modest in Turkmenistan. As one of the world's poorest performers in all indices of democratic development, USAID's program has sought to maintain the limited opportunities that exist for citizen participation and interaction with their government. By program's end, an increased number of citizens will have improved knowledge of their civic and legal rights.

US Financing in Thousands of Dollars

Turkmenistan

120-0211 Democratic Culture and Institutions	FSA
Through September 30, 2004	
Obligations	3,566
Expenditures	2,313
Unliquidated	1,253
Fiscal Year 2005	
Obligations	1,200
Expenditures	0
Through September 30, 2005	
Obligations	4,766
Expenditures	2,313
Unliquidated	2,453
Prior Year Unobligated Funds	
Obligations	88
Planned Fiscal Year 2006 NOA	
Obligations	1,090
Total Planned Fiscal Year 2006	
Obligations	1,178
Proposed Fiscal Year 2007 NOA	
Obligations	1,100
Future Obligations	1,300
Est. Total Cost	8,344

Data Sheet

USAID Mission:	Turkmenistan
Program Title:	Health and Population
Pillar:	Global Health
Strategic Objective:	120-0320
Status:	Continuing
Planned FY 2006 Obligation:	\$1,400,000 FSA
Prior Year Unobligated:	\$464,000 FSA
Proposed FY 2007 Obligation:	\$1,400,000 FSA
Year of Initial Obligation:	2001
Estimated Year of Final Obligation:	2007

Summary: USAID is working to establish and institutionalize components of health reform in Turkmenistan. While the political environment continues to prohibit comprehensive health reform, USAID is able to support the Turkmen Government to improve health systems in specific areas. USAID's program in Turkmenistan has a special focus on improving the quality of maternal and child health services. USAID provides essential technical assistance and support to the country's efforts to control infectious diseases like HIV/AIDS and tuberculosis (TB).

Inputs, Outputs, Activities:

FY 2006 Program:

Address Other Health Vulnerabilities (\$645,000 FSA, \$464,085 FSA carryover). USAID's health reform project, ZdravPlus II, will provide further technical assistance to the Turkmen Ministry of Health and Medical Industry (MOH) to explore possibilities for voluntary health insurance in Turkmenistan. USAID will sponsor a conference on this topic for national and velayat-level health officials. ZdravPlus II will coordinate closely with other donors and the MOH to produce a practical National Plan on Safe Motherhood for Turkmenistan, and will assist the MOH with the provision of training for medical service providers under that plan. Rational financial management and monitoring of epidemiological information will be promoted through the introduction of a hospital clinical database, facilitating the analysis of health care data on a national level, as hospitals throughout the country utilize the same computerized system for record keeping and reporting to the MOH. USAID's maternal and child health program, Healthy Family, will add a nurse training component to improve the integrated management of childhood illnesses (IMCI) in pilot sites; and, together with the World Health Organization, jointly sponsor a program to introduce hospital-level IMCI in all eleven etraps. Community-level educators will be trained to promote healthy childcare practices in all etraps (districts). Healthy Family will complete its antenatal care program with final trainings for nurses in all pilot etraps. USAID will assist the MOH to develop proper infection-prevention strategies to modify or replace existing, nonfunctional legislation. USAID will support the MOH with adoption of the WHO-recommended live and still-birth definitions. Principal contractors/grantees: Abt Associates (prime and sub), John Snow Inc. (sub), Boston University (sub), U.S. Centers for Disease Control and Prevention (CDC) (prime), and Project Hope (prime).

Prevent and Control Infectious Diseases of Major Importance (\$533,000 FSA). CDC will continue to train Turkmen professionals to be skilled epidemiologists through the Applied Epidemiology Training Program (AETP). CDC will also expand existing training programs on laboratory quality control for diagnosis of TB, support implementation of the Directly Observed Treatment Short-course (DOTS), and institutionalize advanced laboratory techniques. Ministry of Health officials will be trained on the utilization of epidemiological software and record keeping practices. USAID's TB Control Program will continue to strengthen political commitment to DOTS, promote public awareness of TB, upgrade clinical capacity, and improve the quality and availability of TB services in pilot sites. Principal contractors/grantees: CDC (prime), Project HOPE (prime), Johns Hopkins University Bloomberg School of Public Health (sub), John Snow Inc. (sub), New Jersey Medical School National TB Center (sub), Chemonics International (sub), and CAMRIS International (sub).

Reduce Transmission and Impact of HIV/AIDS (\$222,000 FSA). Through the Central Asian Program on AIDS Control and Intervention Targeting Youth and High-Risk Groups (CAPACITY), USAID will provide technical assistance to the Government of Turkmenistan on the development and submission of the application on HIV/AIDS for the sixth round of the Global Fund to Fight AIDS, TB, and Malaria and on implementation of activities to respond to the HIV/AIDS epidemic. CAPACITY will improve the ability of health providers to diagnose sexually transmitted infections, a crucial factor for controlling the spread of HIV. The Centers for Disease Control and Prevention (CDC) will work towards establishing a system for sentinel surveillance of HIV, and will train Turkmen officials on its use. CDC will also continue the development of blood screening programs in Turkmenistan. Principal contractors/grantees: John Snow Incorporated (prime), Population Services International (sub), Abt Associates (sub), International HIV/AIDS Alliance (sub), Howard University (sub), and CDC (prime).

FY 2007 Program:

Address Other Health Vulnerabilities (\$643,000 FSA). ZdravPlus II will continue to develop a health insurance program and implement the clinical database for financial and technical management of hospitals; this database will be linked to an automated payment system. In coordination with WHO, the World Bank, and the Ministry of Health, Zdrav Plus II will facilitate the roll-out of the safe motherhood program to additional sites. Healthy Family's IMCI activities will be transitioned to the national Maternal and Child Health Institute, and pre-service IMCI education will be introduced at velayat level medical schools. Healthy Family will build upon the policy work conducted in FY 2006 by orienting health workers on newly-adopted standards of infection prevention. USAID will support implementation of the WHO-recommended live birth definition. Principal contractors/grantees: same as above; additional contractors/grantees to be determined (TBD).

Prevent and Control Infectious Diseases of Major Importance (\$495,000 FSA). CDC will continue the Applied Epidemiology Training Program to support the Ministry of Health with identification, investigation, documentation, and dissemination of information about outbreaks of infectious diseases through a trained cadre of public health epidemiologists. The TB Control Program will continue to build capacity for DOTS in Turkmenistan. Principal contractors/grantees: same as above; additional contractors/grantees TBD.

Reduce Transmission and Impact of HIV/AIDS (\$262,000 FSA). CAPACITY will continue to strengthen prevention and control of HIV/AIDS. CDC will continue to build capacity for HIV surveillance and blood screening. Principal contractors/grantees: same as above; additional contractors/grantees TBD.

Performance and Results: USAID continues to promote steps towards health reform and improving capacity in infectious disease control in Turkmenistan. The USAID-supported Family Medicine Training Center #1 in Ashgabat trained teams of 151 family physicians and nurses in 2005. Pre- and post-tests indicated that trainees' knowledge of family medicine improved by an average of 45% as a result of these trainings. USAID established the Family Medicine Training Center #2 to train family practitioners outside of Ashgabat, as well as the Health Management Training Center at the Turkmenistan State Medical Institute. USAID sponsored a "Keeping Children Healthy" campaign on nutrition in Balkan Velayat. Family nurses provided informational materials on proper nutrition, anemia, and exclusive breastfeeding to 15,000 women. USAID trained 38 faculty members at the State Medical Institute and introduced IMCI to 20 family nurses in each of the five velayats. USAID's maternal and child health program trained 200 family nurses on healthy pregnancy during the year. Two high-level health policy documents, the National Tuberculosis Prevention and Control Program and the HIV/AIDS National Prevention Program for 2005-2010, were approved by the Government of Turkmenistan (GOT) as a result of USAID technical assistance. USAID's TB Control Program surpassed its objectives for TB treatment success rates in FY 2005. With USAID support, the GOT approved a national TB control and prevention program, centering on DOTS. The GOT signed a memorandum of understanding with USAID and CDC this year on the implementation of a blood safety program to prevent HIV/AIDS. Installation of six new serology laboratories, one for Ashgabat and each velayat, paved the way for CDC to work in this sensitive but crucial area. By program's end, these activities will help Turkmenistan to reform its health system in order to ensure utilization of quality, cost-effective primary health care services, and to control existing HIV/AIDS and TB epidemics.

US Financing in Thousands of Dollars

Turkmenistan

120-0320 Health and Population	FSA
Through September 30, 2004	
Obligations	5,142
Expenditures	3,438
Unliquidated	1,704
Fiscal Year 2005	
Obligations	1,430
Expenditures	1,320
Through September 30, 2005	
Obligations	6,572
Expenditures	4,758
Unliquidated	1,814
Prior Year Unobligated Funds	
Obligations	464
Planned Fiscal Year 2006 NOA	
Obligations	1,400
Total Planned Fiscal Year 2006	
Obligations	1,864
Proposed Fiscal Year 2007 NOA	
Obligations	1,400
Future Obligations	1,780
Est. Total Cost	11,616

Data Sheet

USAID Mission:	Turkmenistan
Program Title:	Cross-Cutting Programs
Pillar:	Economic Growth, Agriculture and Trade
Strategic Objective:	120-0420
Status:	Continuing
Planned FY 2006 Obligation:	\$320,000 FSA
Prior Year Unobligated:	\$630,000 FSA
Proposed FY 2007 Obligation:	\$320,000 FSA
Year of Initial Obligation:	2001
Estimated Year of Final Obligation:	2007

Summary: The cross-cutting programs support all of USAID's strategic objectives, and include three main components: training to support USAID's technical assistance programs; exchanges under the Community Connections Program to enhance public diplomacy; and program development support for cross-cutting evaluations, technical assistance, management needs, public outreach, and incorporation of perspectives from religious leaders into programming.

Inputs, Outputs, Activities:

FY 2006 Program:

Program Support (\$320,000 FSA, \$430,000 FSA carryover, \$200,000 FSA prior year recoveries).

Participant Training Program: USAID will continue participant training to complement ongoing technical assistance in the following areas: small and medium enterprise development, health care reform, energy and water resources, and agriculture. In spring 2006, a conference will be organized with training resources to bring together religious leaders from across the region to discuss religious extremism. More than 500 participants will be trained through participant training activities in Turkmenistan during FY 2006. Principal contractor/grantee: Academy for Educational Development (prime).

Community Connections: In FY 2006, USAID will begin implementation of the Community Connections Program, a public diplomacy initiative previously funded by the State Department. Through the program, approximately 50 Turkmen citizens per year will participate in exchanges to promote mutual understanding between the United States and Turkmenistan through exposure to U.S. society and personal connections with Americans. The Community Connections Program will help achieve U.S. Government priorities in Turkmenistan by targeting professional groups and individual entrepreneurs that are central to economic and democratic reform. Exchange programs will last from 3-5 weeks, and be tailored to the individual needs of participants. Principal contractors/grantees: World Learning (prime) and American Councils for International Education (sub).

Program Support: A wide range of program support will continue to be funded, including evaluations, technical assistance, management needs, public outreach, and staff costs. As required, funding will enable USAID to take advantage of unanticipated opportunities to advance or reinforce USAID strategic objectives. Furthermore, USAID will expand outreach efforts to engage traditional religious leaders in the region. The goal of this initiative is to better inform religious leaders about USAID programs and to bridge the gap with traditional community leaders whose views, in the past, have not generally been incorporated into USAID programmatic decision-making. In accomplishing this goal, USAID will conduct tours of its programs for religious leaders and the media, hold regular representational events with religious leaders, and work with technical assistance providers to incorporate religious leaders into development activities. Principal contractor/grantee: N/A.

FY 2007 Program:

Program Support (\$320,000 FSA). A wide range of program and personnel support activities will continue. As required, funding will enable USAID to support unanticipated opportunities to advance or reinforce USAID objectives. Additionally, religious outreach efforts will continue and be expanded, through tours for and representational events with religious leaders. Principal contractor/grantee: N/A.

Performance and Results: In FY 2005, USAID trained over 1,800 Turkmen citizens (approximately 56% women) through the Participant Training Program. Trainings during the fiscal year focused on business education, development of small and medium enterprises, civil society strengthening, health care finance reform, healthy lifestyles, improving business management skills of Turkmen farmers, and effective natural resources management.

Despite the repeal of the exit visa requirement in Turkmenistan, the Government remained reluctant to expose Turkmen citizens to other countries' approaches to resolving issues and continued to limit participation in third-country and U.S.-based trainings. As a result, USAID expanded its cost-effective in-country training programs. Approximately, 55% of programs conducted in Turkmenistan in FY 2005 were such programs.

US Financing in Thousands of Dollars

Turkmenistan

120-0420 Cross-Cutting Programs	FSA
Through September 30, 2004	
Obligations	10,653
Expenditures	9,592
Unliquidated	1,061
Fiscal Year 2005	
Obligations	744
Expenditures	636
Through September 30, 2005	
Obligations	11,397
Expenditures	10,228
Unliquidated	1,169
Prior Year Unobligated Funds	
Obligations	630
Planned Fiscal Year 2006 NOA	
Obligations	320
Total Planned Fiscal Year 2006	
Obligations	950
Proposed Fiscal Year 2007 NOA	
Obligations	320
Future Obligations	970
Est. Total Cost	13,637