



MEMORANDUM

DATE: September 12, 2006

TO: Randall Lutter, Ph.D.  
Associate Commissioner for  
Policy and Planning  
Food and Drug Administration

THROUGH: Jenny Slaughter  
Director, Ethics and Integrity Staff  
Office of Management Programs  
Office of Management

FROM: Igor Cerny, Pharm.D. IS/  
Director, Advisors and Consultants Staff  
Center for Drug Evaluation and Research

SUBJECT: Conflict of Interest Waiver for Kenneth Morris, Ph.D.

I am writing to request a waiver for Kenneth Morris, Ph.D., a member of the Pharmaceutical Science Advisory Committee, from the conflict of interest prohibitions of 18 U.S.C. §208(a). The appointing official may grant waivers under section 208(b) (3) where "the need for the individual's services outweighs the potential for a conflict of interest created by the financial interest involved" and where the individual has made a disclosure of the financial interests at issue. We have determined that you are the appointing official for purposes of section 208. Therefore, you have the authority to grant Dr. Morris, a waiver under 18 U.S.C. §208(b) (3).

Section 208(a) prohibits Federal executive branch employees, including special Government employees, from participating personally and substantially in matters in which the employee, or any other person whose interests are imputed to the employee under 18 U.S.C. §208, has a financial interest. Since Dr. Morris is a special Government employee, he is under a statutory obligation to refrain from participating in an official capacity in any particular matter having a direct and predictable effect on a financial interest attributable to him, his spouse, minor child, or general partner; an organization or

entity for which he serves as an officer, director, trustee, general partner, or employee; and, a person with whom he is negotiating for, or has an arrangement concerning, prospective employment.

Dr. Morris has been asked to participate in the Pharmaceutical Advisory Committee meeting where the committee will: (1) Receive an awareness presentation on risk management for complex pharmaceuticals; (2) Receive presentations and discuss bioequivalence issues pertaining to highly variable drugs; (3) Discuss current thinking on issues and definitions pertaining to nanotechnology; (4) Discuss implementation of definitions for topical dosage forms; and, (5) Receive an update and discuss current strategies and direction for the Critical Path Initiatives. The issues to be discussed are particular matters of general applicability. Particular matters of general applicability focus on a discrete and identifiable class of persons, but do not involve specific parties.

The function of the Pharmaceutical Science Advisory Committee, as stated in its charter, is to provide advice on scientific and technical issues concerning the safety, and effectiveness of human generic drug products for use in the treatment of a broad spectrum of human diseases, and as required, any other product for which the Food and Drug Administration has regulatory responsibility, and make appropriate recommendations to the Commissioner of Food and Drugs. The Committee may also review Agency sponsored intramural and extramural biomedical research programs in support of FDA's generic drug regulatory responsibilities.

**Dr. Morris has advised the Food and Drug Administration that he has financial interests that could potentially be affected by his participation in the matters under discussion by the Pharmaceutical Science Advisory Committee. Dr. Morris is a consultant to ██████████ and ██████████ concerning product development and to ██████████ concerning solid-state chemistry. These firms could potentially be affected by the committee's discussions.**

As a member of the Pharmaceutical Science Advisory Committee, Dr. Morris potentially could become involved in matters that could affect his financial interests. Under 18 U.S.C. §208(a), he is prohibited from participating in such matters. However, as noted above, you have the authority under 18 U.S.C. §208(b) (3) to grant a waiver permitting Dr. Morris to participate in such matters as you deem appropriate.

For the following reasons, I believe that it would be appropriate for you to grant a waiver to Dr. Morris, which would permit him to participate in the matters previously described.

First, this waiver is justified, in part, because of the general nature of particular matters of general applicability. It is well recognized that particular matters of general applicability pose far less risk of a conflict of interest. Particular matters of general applicability include regulations, points-to-consider, guidelines, and policies governing classes of individuals, products, and organizations. Particular matters of general applicability do not include particular matters involving specific parties, such as recommendations regarding a specific product, or enforcement matters involving known parties. Particular matters of general applicability will not have a special or distinct impact on any of Dr. Morris' financial interests, other than as part of a class.

Second, Dr. Morris' financial interests are not so substantial as to preclude his participation. He receives moderate compensation for his services.

Further, the Federal Advisory Committee Act requires that committee memberships be fairly balanced in terms of the points of view represented and the functions to be performed by the various advisory committee members and Dr. Morris' participation will contribute to the balance of views represented and the diversity of opinions and expertise. The Committee's intended purpose would be significantly impaired if the agency could not call upon experts who have become eminent in their fields, notwithstanding the financial interests and affiliations they may have acquired as a result of their demonstrated abilities. Dr. Kenneth Morris is Associate Head,

Department of Industrial and Physical Pharmacy, and Director of Graduate Programs, and Professor of Industrial and Physical Pharmacy, Purdue University. After receiving his Ph.D. from the University of Arizona in 1987, Dr. Morris joined E.R. Squibb and Sons in the Preformulation group. There he developed the Physical Characterization group and co-developed the company's Materials Science function. He went on to form the Physical Pharmacy group in the Bristol-Myers Products organization, which he led along with Analytical Chemistry. During his time at Bristol-Myers Squibb, he also served as a teaching and advising adjunct professor at Rutgers College of Pharmacy and St. Johns University. Dr. Morris moved to the department of Industrial and Physical Pharmacy at Purdue University in the fall of 1997 where he continues his work in Pharmaceutical Materials Science and Industrial Pharmacy. His research and publishing interests include: developing analytical tools for solid state characterization; the study of the impact of processing on the physical characteristics of formulation components and on subsequent dosage form performance; pharmaceutical unit operation optimization; advanced applications of powder x-ray diffraction and dielectric analysis; the study of the association of water with pharmaceutical solids; and methods for monitoring processing unit operations. I believe that Dr. Morris' participation will help provide a foundation for developing advice and recommendations that are fair and comprehensive.

Accordingly, I recommend that you grant Kenneth Morris, Ph.D., a waiver that will permit him to participate in the Pharmaceutical Advisory Committee meeting where the committee will: (1) receive an awareness presentation on risk management for complex pharmaceuticals; (2) receive presentations and discuss bioequivalence issues pertaining to highly variable drugs; (3) discuss current thinking on issues and definitions pertaining to nanotechnology; (4) discuss implementation of definitions for topical dosage forms; and, (5) receive an update and discuss current strategies and direction for the Critical Path Initiatives. I believe that such a waiver is appropriate because in this case, the need for the services of Dr. Morris

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outweighs the potential for a conflict of interest created by the financial interests attributable to him.

CONCURRENCE: \_\_\_\_\_ /S/ \_\_\_\_\_ 9-15-06  
Jenny Slaughter Date  
Director, Ethics and Integrity Staff  
Office of Management Programs  
Office of Management

DECISION:

✓  
\_\_\_\_\_ Waiver granted based on my determination, made in accordance with section 18 U.S.C. §208(b)(3), that the need for the individual's services outweighs the potential for a conflict of interest created by the financial interest attributable to the individual.

\_\_\_\_\_ Waiver denied.

\_\_\_\_\_ /S/ \_\_\_\_\_ 9-15-06  
Randall Lutter, Ph.D. Date  
Associate Commissioner for  
Policy and Planning  
Food and Drug Administration