

Juvenile Justice Information System

Data & Evaluation Reports Youth & Referrals (2004)

JJIS Steering Committee

JJIS Data & Evaluation Sub-Committee

JJIS – A Shared Information System

Oregon Youth Authority Oregon Juvenile Department Directors' Association







Juvenile Justice Information System Vision & Goals

VISION

To promote public safety and youth accountability, and to offer opportunities for rehabilitation to youth, through the development of a statewide juvenile justice information system that:

- Provides a comprehensive view of information about juvenile offenders across Oregon's state and county juvenile justice agencies;
- Provides comprehensive support for managing individual juvenile offender cases and tracking juveniles through the juvenile justice process;
- Provides the capacity for and aids in the overall planning, development, and evaluation of programs designed to reduce juvenile crime; and
- > Recognizes and supports the common needs of juvenile justice partnership agencies.

GOALS To accomplish the vision, JJIS will strive to accomplish the following goals.

Vision Statement	Goals in Support of Vision Statement
Provides a comprehensive view of information about juvenile offenders across Oregon's state and county juvenile justice agencies.	 JJIS will: Be a statewide juvenile justice information system that supports a partnership of the OYA, 36 county juvenile departments, and approved external partners; Be the primary information system used by the OYA and county juvenile departments to manage and report information about juvenile offenders in their agency; and Support statewide reporting.
Provides comprehensive support for managing individual juvenile offender cases and tracking juveniles through the justice process.	 JJIS will: Support the assessment of risks and needs of juvenile offenders; Support individual case plans; and Track juveniles through the entire justice process so that individual status, program involvement, progress, and outcomes can be determined.
Provides the capacity for and aids in the overall planning, development, and evaluation of programs designed to reduce juvenile crime.	 JJIS will provide data and information to: Develop a knowledge base about outcomes relevant to functions and programs of the juvenile justice system; Evaluate the benefit of programs aimed at reducing juvenile crime.
Recognizes and supports the common needs of juvenile justice partnership agencies.	 JJIS will: Be developed in a cost-efficient and incremental manner; Be operated in an efficient manner; Eliminate duplicate data entry within the JJIS partnership agencies; Develop common data elements while maintaining integrity of information and adhering to existing state justice information system standards; Provide a statewide standard for entry of information into the system; Ensure consistent training of JJIS users; Maintain confidentiality and protection of information contained in JJIS; Be designed using the cooperative input of the JJIS partnership; and Be guided by the decisions and policies of the JJIS Steering Committee.

JJIS Steering Committee

The JJIS Steering Committee provides oversight to the JJIS project. It meets monthly to review the project and ensure that it is on task to accomplish the vision and goals of JJIS. The Steering Committee prioritizes the development of software features, makes policy decisions, and allocates resources to the project.

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JJIS Data & Evaluation Subcommittee

- -- serving as a standing subcommittee of the JJIS Steering Committee to:
 - guide the development of routine publications/statistics; specific research initiatives; design, reporting, and analysis of JJIS data in order to provide quality program and system evaluations and forecasting for system resources and prevention and intervention strategies; and
 - function as an analytical Users Group that assesses development, implementation, and interpretation of reports for consistency, accuracy, and appropriateness in the areas of program evaluation, forecasting, policy analysis, impact analysis, and trend analysis.

Joe Christy

Data & Evaluation Subcommittee Chair and Washington County Juvenile Department Director

Introduction

In 1995 the Oregon Legislature became increasingly concerned about public safety, and the increase in the frequency and severity of juvenile crime. In response to these concerns, the Legislature created the Oregon Youth Authority as a separate state agency and acted to strengthen the juvenile justice system through the passage of Senate Bill 1. This bill required an unprecedented level of cooperation among agencies involved in the juvenile justice process.

The Legislature envisioned the juvenile justice system as a partnership among local, county, and state agencies with much of the custodial and rehabilitation effort occurring at the local and county level. The successful operation of an effective, coordinated, and integrated juvenile justice system required an infrastructure of comprehensive and timely information shared among these agencies.

This "information infrastructure" did not exist at the time the legislation was passed. It was difficult, if not impossible, for any agency to determine a youth's history with another jurisdiction within the state. Spurred by these legislative requirements the Oregon Youth Authority (OYA) and the Oregon Juvenile Department Directors' Association (OJDDA) formed a partnership to address the information system needs of the juvenile justice community in Oregon. The partnership created a steering committee to oversee the planning, development, and implementation of a statewide Juvenile Justice Information System (JJIS).

The JJIS Steering Committee's vision is that JJIS will promote public safety and youth accountability, and offer opportunities for rehabilitation to youth, by:

- Providing a comprehensive view of information about juvenile offenders across
 Oregon's state and county juvenile justice agencies;
- Providing comprehensive support for managing individual juvenile offender cases and tracking juveniles through the juvenile justice process;
- Providing the capacity for and aiding in the overall planning, development, and evaluation of programs designed to reduce juvenile crime; and
- Recognizing and supporting the common needs of juvenile justice partnership agencies.

Youth & Referrals

This document contains statewide and county specific reports describing offenses committed by juveniles and the characteristics of the juveniles committing those offenses in the State of Oregon for each reporting year.

There are two reports for each jurisdiction, "Youth" counts and "Referral" counts. Additionally, there are statewide reports for youth and referrals. The reports count:

- The unique number of "youth" processed by the juvenile justice system in the reporting year. This means no matter how many offenses a youth commits, the youth is only counted once on the youth report. The youth is categorized by the most serious offense the youth committed during the reporting period.
- The unique number of "referrals" received by county juvenile departments during the reporting year. A single youth can have more than one referral in a year (i.e., the youth may have several reports by the police). The most serious charge associated with a referral is used to categorize the referral.

The report divides the counts into criminal offenses (felony and misdemeanor), non-criminal offenses (violations), and dependency/status offenses. Each category is further divided into areas of interest. Sub-totals and grand-totals are provided for each category.

Each statistic is broken down by sex, age at time of referral, and race/ethnicity of the offender.

Notes about the information

<u>Counts</u>: It is possible the total "youth" count for the statewide report is less than the sum of the county youth totals. A youth could have committed an offense in more than one county causing them to show up on each county's report. However at the statewide level the youth will only be counted once for his/her most serious offense.

<u>Categories</u>: These reports categorize offenses according to Oregon Revised Statute (ORS), Criminal Code of Oregon, as defined by the Oregon Legislature. Please note the ORS categories sometimes differ from the Oregon Uniform Crime Reporting (OUCR) categories. Consequently, the categories and counts may differ from OUCR statistics.

Oregon Uniform Crime Reporting categorizes offenses that are neither person nor property as "Behavioral". ORS does not categorize offenses as "Behavioral". However, "Behavioral" offenses can be inferred on these reports. Any offense outside the person or property category is comparable to the OUCR "Behavioral" category.

Local ordinances are not included on the reports.

Inchoate crimes (attempts, solicitations, and conspiracies) are reported in the crime category for the crime with which the inchoate is associated (e.g., Attempted Murder is reported in the Homicide-related offense category). Inchoate crimes that result in a violation classification are reported as non-criminal.

Appendix A of this document contains the specific mappings between the Oregon Revised Statute (ORS) offense numbers and the reporting categories used here.

- <u>Dependency Status Offenses</u>: Most status offenses are included in the Non-Criminal reporting category. However, there are a few offenses generally considered status offenses that are categorized in statute as Dependency. These include Runaway, Beyond Parental Control, and Behavior to Endanger Self or Others
- <u>Referrals Included</u>: The date the juvenile was referred to the juvenile department ("Referral Date") was used to select data for inclusion in this report.
- *County:* The county responsible for handling the youth's referral was used to select the county to which a youth's offense was attributed.
- Race and Ethnicity: The JJIS Steering Committee defined Age and Race/Ethnicity reporting categories based on best practices and available data. Race may be as recorded by the juvenile department based on police reports and youths' self-reporting, unless they stated their ethnicity was Hispanic in which case the youth is categorized as Hispanic. Note, there are several efforts underway in the state to standardize reporting of race and ethnicity. The categories of Race/Ethnicity used in this report may change in the future when state standards are defined.

<u>Comparison to Juvenile Recidivism</u>: "Total Referrals" in this series of reports counts criminal and non-criminal referrals received during the calendar year. "Oregon's Statewide Report on Juvenile Recidivism" considers criminal referrals and subsequent criminal referrals for a youth. Consequently, the numbers of referrals in the two reports are not comparable.

Appendix B is a chart of the severity scores for each crime category's class and type.

April 2005

Crime Group	Total	1	(Gender	r <u> </u>	Age	@ Refe	erral	1	I	Race/Et	hnicity		
JJIS		tal				ĸ			can			an	д	
Varith 9 Defermels 2004		of Grand Total				12 and Younger		er	African American			Native American	Other/Unknown	
Youth & Referrals - 2004 Youth		ranc	ç,		wn	You		16 and Older	ı An		.၁	Am	Jnk	
10001		of G	Females	es	Unknown	and	- 15	and	ican	an	Hispanic	ive	ler/L	ite
		% C	Fen	Males	Unl	12 a	13 -	16 a	Afr	Asian	His	Nat	Oth	White
Jackson														
<u>Criminal</u>														
Person														
Assault	203		62	141	0	35	94	74	10	1	32	6	7	147
Sex Offense	43		2	41	0	9	22	12	1	0	2	1	5	34
Person Other	3		0	3	0	0	0	3	1	0	0	0	0	2
Total	249		64	185	0	44	116	89	12	1	34	7	12	183
				105			110		12					100
Property			_			_	10							
Arson	17		5	12	0	7	10	0	0	0	0	0	2	15
Burglary	71		11	60	0	4	28	39	2	0	4	0	2	63
Criminal Mischief	90		12	78	0	21	42	27	1	1	5	0	4	79
Criminal Trespass	167		47	120	0	10	81	76	1	0	16	2	5	143
Robbery	6		0	6	0	0	2	4	1	0	0	1	0	4
Theft	397		187	210	0	43	220	134	7	0	60	5	18	307
Property Other	8		0	8	0	0	4	4	0	0	1	0	0	7
Total	756		262	494	0	85	387	284	12	1	86	8	31	618
Public Order														
Disorderly Conduct	68		23	45	0	5	33	30	2	0	4	0	11	51
Harassment	77		21	56	0	24	33	20	0	0	13	0	5	59
Weapons	30		1	29	0	2	15	13	0	0	3	0	0	27
Total														
1 otai	175		45	130	0	31	81	63	2	0	20	0	16	137
Substance/Alcohol														
Substance/Alcohol	86		17	69	0	9	23	54	5	0	10	1	8	62
Total	86		17	69	0	9	23	54	5	0	10	1	8	62
Criminal Other														
Criminal Other	63		30	33	0	2	21	40	3	0	4	0	4	52
Total	63		30	33	0	2	21	40	3	0	4	0	4	52
Total Criminal	1220		410	011	•	171	(20)	520	24		154	17	71	1053
· · · · · · · · · · · · · · · · · · · 	1329		418	911	0	171	628	530	34	2	154	16	71	1052
%		5.0 %	31.5 %	6 68.5	0.0	12.9	47.3	39.9	2.6	0.2	11.6	1.2	5.3	79.2
Non-Criminal														
Alcohol/MIP														
Alcohol/MIP	155		78	77	0	0	53	102	3	2	6	1	14	129
Total	155		78	77	0	0	53	102	3	2	6	1	14	129
Curfew														
Curfew	95		51	44	0	0	47	48	1	0	5	0	7	82
Total	95		51	44	0	0	47	48	1	0	5	0	7	82
Less Than Ounce	64		1.4	50	0	2	20	20		1	2	0	4	
Less Than Ounce	64		14	50	0	3	32	29	0	1	3	0	4	56
Total	64		14	50	0	3	32	29	0	1	3	0	4	56
Tobacco														
Tobacco	122		56	66	0	4	63	55	0	2	7	1	5	107
Total	122		56	66	0	4	63	55	0	2	7	1	5	107
Non-Criminal Other														
Non-Criminal Other	1		0	1	0	0	0	1	0	0	0	0	0	1
Total	1		0	1	0	0	0	1	0	0	0	0	0	1
Total Non-Criminal	437		199	238	0	7	195	235	4	5	21	2	30	375
									-			_		

Crime Group	Total		(Gender	•	Age	@ Refe	rral		F	Race/Et	hnicity		
JJIS		otal				čer			erican			can	νn	
Youth & Referrals - 2004 Youth		% of Grand Total	Females	Males	Unknown	12 and Younger	13 - 15	16 and Older	African Amer	Asian	Hispanic	Native American	Other/Unknown	White
Dependency Status Offense														
Dependency Status Offense														
Runaway	30		19	10	1	0	13	17	1	3	2	0	1	23
Dependency Status Offense Other	10		3	7	0	7	1	2	1	1	0	0	1	7
Total	40		22	17	1	7	14	19	2	4	2	0	2	30
Total Dependency Status Offense	40		22	17	1	7	14	19	2	4	2	0	2	30
%		0.1 %	55.0 %	42.5	2.5	17.5	35.0	47.5	5.0	10.0	5.0	0.0	5.0	75.0
Total Youth	1806		639	1166	1	185	837	784	40	11	177	18	103	1457
%			35.4 %	64.6	0.1	10.2	46.3	43.4	2.2	0.6	9.8	1.0	5.7	80.7

Crime Group	Total		(Gender		Ag	e @ Re	ferral	1	I	Race/E	thnicity	7	
JJIS		tal				k			can			an	п	
Youth & Referrals - 2004 Referrals		% of Grand Total	Females	Males	Unknown	12 and Younger	13 - 15	16 and Older	African American	Asian	Hispanic	Native American	Other/Unknown	White
Jackson						, ,								
<u>Criminal</u>														
Person														
Assault	241		74	167	0	41	112	88	12	1	35	12	9	172
Sex Offense	51		3	48	0	9	27	15	1	0	3	2	5	40
Person Other	4		0	4	0	0	0	4	1	0	0	0	0	3
Total	296		77	219	0	50	139	107	14	1	38	14	14	215
Property														
Arson	21		6	15	0	8	12	1	0	0	1	0	2	18
Burglary	97		12	85	0	4	44	49	2	0	8	1	4	82
Criminal Mischief	159		33	126	0	32	82	45	2	1	12	5	5	134
Criminal Trespass	257		62	195	0	15	127	115	2	0	28	4	7	216
Robbery	6		0	6	0	0	2	4	1	0	0	1	0	4
Theft	602		246	356	0	58	337	207	15	0	87	18	34	448
Property Other	10		1	9	0	0	4	6	0	0	1	0	0	9
Total	1152		360	792	0	117	608	427	22	1	137	29	52	911
Public Order														
Disorderly Conduct	94		26	68	0	6	50	38	4	0	7	1	11	71
Harassment	131		36	95	0	34	56	41	4	0	14	2	5	106
Weapons	38		1	37	0	2	18	18	1	0	5	0	0	32
Total	263		63	200	0	42	124	97	9	0	26	3	16	209
Substance/Alcohol														
Substance/Alcohol	117		20	97	0	11	33	73	7	0	11	2	9	88
Total	117		20	97	0	11	33	73	7	0	11	2	9	88
Criminal Other														
Criminal Other	93		43	50	0	3	33	57	3	0	8	0	5	77
Total	93		43	50	0	3	33	57	3	0	8	0	5	77
Total Criminal	1921		563	1358	0	223	937	761	55	2	220	48	96	1500
0/0	1,21	4.6 %	29.3 %	70.7	0.0	11.6	48.8	39.6	2.9	0.1	11.5	2.5	5.0	78.1
Non-Criminal														
Alcohol/MIP	205		110	170	0		0.7	107		2	10	2	10	2.15
Alcohol/MIP Total	285		112	173	0	1	97 2 7	187	4	2	12	3	19	245
-	285		112	173	0	1	97	187	4	2	12	3	19	245
Curfew	170		71	00	0	_	77	00		0	1.4		0	1.46
Curfew Total	170		71	99	0	5	77	88	1	0	14	1	8	146
	170		71	99	0	5	77	88	1	0	14	1	8	146
Less Than Ounce	122		20	104	0	_	<i>c</i> 1	6 7			-			11.
Less Than Ounce	133		29	104	0	5	61	67	2	1	7	1	6	116
Total	133		29	104	0	5	61	67	2	1	7	1	6	116
Tobacco			00	1.42	•	_	107	1		•	10	_	_	21
Tobacco	241		99	142	0	5	125	111	0	2	12	2	9	216
Total	241		99	142	0	5	125	111	0	2	12	2	9	216
Non-Criminal Other					_									
Non-Criminal Other	1		0	1	0	0	0	1	0	0	0	0	0	1
Total	1		0	1	0	0	0	1	0	0	0	0	0	1

Crime Group	Total		(Gender	•	Ag	e @ Re	ferral		R	ace/E	thnicity	7	
JJIS Youth & Referrals - 2004 Referrals		% of Grand Total	Females	Males	Unknown	12 and Younger	13 - 15	16 and Older	African American	Asian	Hispanic	Native American	Other/Unknown	White
Total Non-Criminal	830		311	519	0	16	360	454	7	5	45	7	42	724
%		2.0 %	37.5 %	62.5	0.0	1.9	43.4	54.7	0.8	0.6	5.4	0.8	5.1	87.2
Dependency Status Offense														
Dependency Status Offense														
Runaway	268		161	106	1	18	161	89	11	5	16	5	9	222
Dependency Status Offense Other	17		6	11	0	7	6	4	1	1	0	0	1	14
Total	285		167	117	1	25	167	93	12	6	16	5	10	236
Total Dependency Status	285		167	117	1	25	167	93	12	6	16	5	10	236
Offense %		0.7 %	58.6 %	41.1	0.4	8.8	58.6	32.6	4.2	2.1	5.6	1.8	3.5	82.8
Total Referrals for Jackson	3036		1041	1994	1	264	1464	1308	74	13	281	60	148	2460
%			34.3 %	65.7	0.0	8.7	48.2	43.1	2.4	0.4	9.3	2.0	4.9	81.0
Unduplicated Count of Youth	1824													

Appendix A Statewide Reporting of Youth, Referrals

Reporting Category	Description	Reporting Rule							
Race/Ethnicity	The description of the youth's race or ethnicity	If a youth has an ethnicity of Hispanic, he/she will be counted as Hispanic regardless of race. If a youth does not have an ethnicity of Hispanic, he/s counted in the appropriate race.							
	Each ORS # Type is	Reporting Category	Type Code						
Criminal/	evaluated to determine if it	Criminal	Life, Felony, or Misdemeanor						
Non-Criminal	is a Criminal Offense, Non- Criminal Offense or	Non-Criminal	Violation or Infraction						
	Dependency.	Dependency	Dependency						
		Reporting Category	ORS Numbers						
		Assault	Between 163160 and 163213						
	Person Crimes	Homicide Related	Between 163005 and 163150						
	1 01 0011 01 111100	Sex Offense	Between 163305 and 163500						
		Person-Other	If the ORS # does not meet one of the above criteria, but falls between 163000 and 163999						
		Arson	Between 164305 and 164340						
		Burglary	Between 164205 and 164235						
		Criminal Mischief	Between 164345 and 164377						
	Description Online	Criminal Trespass	Between 164243 and 164272						
	Property Crimes	Robbery	Between 164395 and 164770						
		Theft	Between 164015 and 164140						
		Property-Other	If the ORS # does not meet one of the above criteria, but falls between 164000 and 164999						
		Disorderly Conduct	166025 and 166045						
	Public Order Crimes	Harassment	166065						
Criminal		Weapons	Between 166180 and 166710						
Offense Crime Group Category		Public Order-Other	If the ORS # does not meet the above criteria, but falls between 166000 and 166999						
Category	Controlled Substance/Alcohol Crimes	Control Substance/Alcohol	Between 471105 and 475999 or Between 167203 and 167300						
	Criminal Other	Criminal-Other	If the ORS # does not meet any of the above crime group criteria, but it is still a criminal offense.						
		Alcohol /MIP	ORS #'s 4714301, 4714302, 4714303						
		Curfew	ORS #'s 419680, 419C680, 419710, 419720						
		Less Than Ounce	ORS # 4759924F, 4759924F-ATT, 4759924F-CON, 475992B-ATT						
	Non-Criminal Offense	Motor Vehicle	Between 801010 and 826041						
	Crime Group Category	Tobacco	Between 167400 and 167401						
		Non-Criminal-Other	If the ORS # does not meet the above non-criminal crime group criteria, but it is still a non-criminal offense.						
	Non-Criminal	Runaway	ORS #'s 419B100F, 419C156, 419476F						
	Dependency-Status Offenses	Dependency-Status Other	ORS #'s 419B100A or 419B100B						
Most Serious Offense	When a referral has multiple allegations, the most serious allegation is identified to determine the Offense Crime Group reporting category.	The most serious offense is determined by the ORS severity. If there is more than one crime with the same severity, the first offense with the highest severity is the offense that is selected.							

(adopted, Oregon Juvenile Department Directors' Association, May 18, 2000)

Crime Category	Class & Type	Severity Score
Person	Murder*	19
Person	A Felony	18
Person	B Felony	17
Person	C Felony	16
Person	U Felony	15
Property Other Criminal (Behavioral)	A Felony	14
Property Other Criminal (Behavioral)	B Felony	13
Property Other Criminal (Behavioral)	C Felony	12
Property Other Criminal (Behavioral)	U Felony	11
Person	A Misdemeanor	10
Person	B Misdemeanor	9
Person	C Misdemeanor	8
Person	U Misdemeanor	7
Property Other Criminal (currently named Behavioral)	A Misdemeanor	6
Property Other Criminal (currently named Behavioral)	B Misdemeanor	5
Property Other Criminal (currently named Behavioral)	C Misdemeanor	4
Property Other Criminal (currently named Behavioral)	U Misdemeanor	3
Non Criminal	Violation	2
	Status Offense	1

* Aggravated Murder, Murder, Murder by Abuse, Murder in the Course of a Crime, Murder Intentional, Criminal Homicide, and Treason have the Type of Murder (instead of Felony), in order to obtain the highest severity score.

** Inchoates:

Attempts and Solicitations = 1 Class lower Conspiracies = Same Class and Type