

Juvenile Justice Information System

Data & Evaluation Reports Youth & Referrals (2004)

JJIS Steering Committee

JJIS Data & Evaluation Sub-Committee

JJIS – A Shared Information System

Oregon Youth Authority Oregon Juvenile Department Directors' Association







Juvenile Justice Information System Vision & Goals

VISION

To promote public safety and youth accountability, and to offer opportunities for rehabilitation to youth, through the development of a statewide juvenile justice information system that:

- Provides a comprehensive view of information about juvenile offenders across Oregon's state and county juvenile justice agencies;
- Provides comprehensive support for managing individual juvenile offender cases and tracking juveniles through the juvenile justice process;
- Provides the capacity for and aids in the overall planning, development, and evaluation of programs designed to reduce juvenile crime; and
- > Recognizes and supports the common needs of juvenile justice partnership agencies.

GOALS To accomplish the vision, JJIS will strive to accomplish the following goals.

Vision Statement	Goals in Support of Vision Statement
Provides a comprehensive view of information about juvenile offenders across Oregon's state and county juvenile justice agencies.	 JJIS will: Be a statewide juvenile justice information system that supports a partnership of the OYA, 36 county juvenile departments, and approved external partners; Be the primary information system used by the OYA and county juvenile departments to manage and report information about juvenile offenders in their agency; and Support statewide reporting.
Provides comprehensive support for managing individual juvenile offender cases and tracking juveniles through the justice process.	 JJIS will: Support the assessment of risks and needs of juvenile offenders; Support individual case plans; and Track juveniles through the entire justice process so that individual status, program involvement, progress, and outcomes can be determined.
Provides the capacity for and aids in the overall planning, development, and evaluation of programs designed to reduce juvenile crime.	 JJIS will provide data and information to: Develop a knowledge base about outcomes relevant to functions and programs of the juvenile justice system; Evaluate the benefit of programs aimed at reducing juvenile crime.
Recognizes and supports the common needs of juvenile justice partnership agencies.	 JJIS will: Be developed in a cost-efficient and incremental manner; Be operated in an efficient manner; Eliminate duplicate data entry within the JJIS partnership agencies; Develop common data elements while maintaining integrity of information and adhering to existing state justice information system standards; Provide a statewide standard for entry of information into the system; Ensure consistent training of JJIS users; Maintain confidentiality and protection of information contained in JJIS; Be designed using the cooperative input of the JJIS partnership; and Be guided by the decisions and policies of the JJIS Steering Committee.

JJIS Steering Committee

The JJIS Steering Committee provides oversight to the JJIS project. It meets monthly to review the project and ensure that it is on task to accomplish the vision and goals of JJIS. The Steering Committee prioritizes the development of software features, makes policy decisions, and allocates resources to the project.

Karen Olson, Assistant Director

Oregon Youth Authority Business Services

Dave Koch, Assistant Director

Multnomah County Juvenile Community Justice Department

Charles Logan-Belford, Director

Umatilla County Juvenile Department

Tim Loewen, Director

Yamhill County Juvenile Department

Trish Reding, Director

Polk County Juvenile Department

Lisa Smith, Director

Lane County Juvenile Department

Jill Petersen, Manager

Oregon Youth Authority Information Systems

Ed Schmidt, Manager

JJIS Implementation & Training Manager

Cherie Lingelbach, Coordinator

JJIS Policy & Standards

Jann Brown

Multnomah County Juvenile Justice Department

Brian Florip, Assistant Director

Oregon Youth Authority Facility Operations

Debbie Rios, Assistant Director

Oregon Youth Authority Program Office

Robyn Cole, Assistant Director

Oregon Youth Authority Field Operations

Mary Hunt

Department of Corrections

JJIS Data & Evaluation Subcommittee

- -- serving as a standing subcommittee of the JJIS Steering Committee to:
 - guide the development of routine publications/statistics; specific research initiatives; design, reporting, and analysis of JJIS data in order to provide quality program and system evaluations and forecasting for system resources and prevention and intervention strategies; and
 - function as an analytical Users Group that assesses development, implementation, and interpretation of reports for consistency, accuracy, and appropriateness in the areas of program evaluation, forecasting, policy analysis, impact analysis, and trend analysis.

Joe Christy

Data & Evaluation Subcommittee Chair and Washington County Juvenile Department Director

Introduction

In 1995 the Oregon Legislature became increasingly concerned about public safety, and the increase in the frequency and severity of juvenile crime. In response to these concerns, the Legislature created the Oregon Youth Authority as a separate state agency and acted to strengthen the juvenile justice system through the passage of Senate Bill 1. This bill required an unprecedented level of cooperation among agencies involved in the juvenile justice process.

The Legislature envisioned the juvenile justice system as a partnership among local, county, and state agencies with much of the custodial and rehabilitation effort occurring at the local and county level. The successful operation of an effective, coordinated, and integrated juvenile justice system required an infrastructure of comprehensive and timely information shared among these agencies.

This "information infrastructure" did not exist at the time the legislation was passed. It was difficult, if not impossible, for any agency to determine a youth's history with another jurisdiction within the state. Spurred by these legislative requirements the Oregon Youth Authority (OYA) and the Oregon Juvenile Department Directors' Association (OJDDA) formed a partnership to address the information system needs of the juvenile justice community in Oregon. The partnership created a steering committee to oversee the planning, development, and implementation of a statewide Juvenile Justice Information System (JJIS).

The JJIS Steering Committee's vision is that JJIS will promote public safety and youth accountability, and offer opportunities for rehabilitation to youth, by:

- Providing a comprehensive view of information about juvenile offenders across
 Oregon's state and county juvenile justice agencies;
- Providing comprehensive support for managing individual juvenile offender cases and tracking juveniles through the juvenile justice process;
- Providing the capacity for and aiding in the overall planning, development, and evaluation of programs designed to reduce juvenile crime; and
- Recognizing and supporting the common needs of juvenile justice partnership agencies.

Youth & Referrals

This document contains statewide and county specific reports describing offenses committed by juveniles and the characteristics of the juveniles committing those offenses in the State of Oregon for each reporting year.

There are two reports for each jurisdiction, "Youth" counts and "Referral" counts. Additionally, there are statewide reports for youth and referrals. The reports count:

- The unique number of "youth" processed by the juvenile justice system in the reporting year. This means no matter how many offenses a youth commits, the youth is only counted once on the youth report. The youth is categorized by the most serious offense the youth committed during the reporting period.
- The unique number of "referrals" received by county juvenile departments during the reporting year. A single youth can have more than one referral in a year (i.e., the youth may have several reports by the police). The most serious charge associated with a referral is used to categorize the referral.

The report divides the counts into criminal offenses (felony and misdemeanor), non-criminal offenses (violations), and dependency/status offenses. Each category is further divided into areas of interest. Sub-totals and grand-totals are provided for each category.

Each statistic is broken down by sex, age at time of referral, and race/ethnicity of the offender.

Notes about the information

<u>Counts</u>: It is possible the total "youth" count for the statewide report is less than the sum of the county youth totals. A youth could have committed an offense in more than one county causing them to show up on each county's report. However at the statewide level the youth will only be counted once for his/her most serious offense.

<u>Categories</u>: These reports categorize offenses according to Oregon Revised Statute (ORS), Criminal Code of Oregon, as defined by the Oregon Legislature. Please note the ORS categories sometimes differ from the Oregon Uniform Crime Reporting (OUCR) categories. Consequently, the categories and counts may differ from OUCR statistics.

Oregon Uniform Crime Reporting categorizes offenses that are neither person nor property as "Behavioral". ORS does not categorize offenses as "Behavioral". However, "Behavioral" offenses can be inferred on these reports. Any offense outside the person or property category is comparable to the OUCR "Behavioral" category.

Local ordinances are not included on the reports.

Inchoate crimes (attempts, solicitations, and conspiracies) are reported in the crime category for the crime with which the inchoate is associated (e.g., Attempted Murder is reported in the Homicide-related offense category). Inchoate crimes that result in a violation classification are reported as non-criminal.

Appendix A of this document contains the specific mappings between the Oregon Revised Statute (ORS) offense numbers and the reporting categories used here.

- <u>Dependency Status Offenses</u>: Most status offenses are included in the Non-Criminal reporting category. However, there are a few offenses generally considered status offenses that are categorized in statute as Dependency. These include Runaway, Beyond Parental Control, and Behavior to Endanger Self or Others
- <u>Referrals Included</u>: The date the juvenile was referred to the juvenile department ("Referral Date") was used to select data for inclusion in this report.
- *County:* The county responsible for handling the youth's referral was used to select the county to which a youth's offense was attributed.
- Race and Ethnicity: The JJIS Steering Committee defined Age and Race/Ethnicity reporting categories based on best practices and available data. Race may be as recorded by the juvenile department based on police reports and youths' self-reporting, unless they stated their ethnicity was Hispanic in which case the youth is categorized as Hispanic. Note, there are several efforts underway in the state to standardize reporting of race and ethnicity. The categories of Race/Ethnicity used in this report may change in the future when state standards are defined.

<u>Comparison to Juvenile Recidivism</u>: "Total Referrals" in this series of reports counts criminal and non-criminal referrals received during the calendar year. "Oregon's Statewide Report on Juvenile Recidivism" considers criminal referrals and subsequent criminal referrals for a youth. Consequently, the numbers of referrals in the two reports are not comparable.

Appendix B is a chart of the severity scores for each crime category's class and type.

April 2005

Crime Group	Total	1		Gender	•	Age	@ Refe	rral	T	R	Race/Et	hnicity		
JJIS		tal				1			can			Ħ	¤	
Varith 9 Deferreds 2004		% of Grand Total				12 and Younger		er	African American			Native American	Other/Unknown	
Youth & Referrals - 2004 Youth		ranc	SS		wn	You		ριο	ı An		ic	Am	Unk	
. oaar		of G	Females	Males	Unknown	and	- 15	16 and Older	ricar	Asian	Hispanic	tive	her/I	White
		%	Feı	M	Un	12	13	16	Afi	As	His	Na	Otl	W
Douglas														
<u>Criminal</u>														
Person														
Assault	69		22	47	0	11	29	29	1	0	2	1	3	62
Homicide Related	3		3	0	0	0	2	1	0	0	1	0	0	2
Sex Offense	24		5	19	0	4	14	6	0	0	1	0	1	22
Person Other	6		3	3	0	0	3	3	0	0	0	0	0	6
Total	102		33	69	0	15	48	39	1	0	4	1	4	92
Property														
Arson	10		0	10	0	4	3	3	0	0	0	0	0	10
Burglary	51		7	43	1	13	22	16	0	0	4	0	4	43
Criminal Mischief	96		18	77	1	18	44	34	3	0	0	1	3	89
Criminal Trespass	50		8	42	0	4	29	17	0	1	2	1	1	45
Robbery Theft	10		1	9	0	0	5	5	0	0	2	1	0	7
Property Other	175 7		71 2	104 5	0	14 0	88 0	73 7	1 0	0	7 0	1 1	2 1	164 5
Total														
10tai	399		107	290	2	53	191	155	4	1	15	5	11	363
Public Order														
Disorderly Conduct	31		10	21	0	0	19	12	0	0	1	0	2	28
Harassment	55		16	39	0	14	22	19	0	0	4	0	3	48
Weapons	12		1	11	0	0	7	5	0	0	0	0	0	12
Total	98		27	71	0	14	48	36	0	0	5	0	5	88
Substance/Alcohol														
Substance/Alcohol	61		19	42	0	8	27	26	1	0	2	1	2	55
Total	61		19	42	0	8	27	26	1	0	2	1	2	55
Criminal Other														
Criminal Other	41		12	29	0	1	14	26	1	0	1	1	1	37
Total	41		12	29	0	1	14	26	1	0	1	1	1	37
Total Criminal	701		198	501	2	91	328	282	7	1	27	8	23	635
%		2.6 %	28.2 %		0.3	13.0	46.8	40.2	1.0	0.1	3.9	1.1	3.3	90.6
Non-Criminal		2.0 /0	20.2 /	, ,1,5	0.0	13.0	40.0	40.2	1.0	0.1	J.,			70.0
Alcohol/MIP														
Alcohol/MIP	276		130	145	1	3	95	178	1	0	13	1	10	251
Total	276		130	145	1	3	95	178	1	0	13	1	10	251
Total	270		130	143	1	3	93	1/0	1	<u> </u>	13	1	10	231
Curfew			4.5					40			_		•	
Curfew	93		46	46	1	12	41	40	2	0	6	0	2	83
	93 93		46 46	46 46	1 1	12 12	41 41	40 40	2 2	0 0	6 6	0 0	2 2	83 83
Curfew Total Less Than Ounce														
Curfew Total														
Curfew Total Less Than Ounce	93		46	46	1	12	41	40	2	0	6	0	2	83
Curfew Total Less Than Ounce Less Than Ounce	93 58		46	46 47	0	2	20	40 36	0	0	1	0	4	53
Curfew Total Less Than Ounce Less Than Ounce Total	93 58		46	46 47	0	2	20	40 36	0	0	1	0	4	53
Curfew Total Less Than Ounce Less Than Ounce Total Motor Vehicle	93 58 58		11 11	46 47 47	0	2 2 2	20 20	36 36	0 0	0 0 0	1 1	0 0 0	4 4	53 53
Curfew Total Less Than Ounce Less Than Ounce Total Motor Vehicle Motor Vehicle Total	93 58 58		11 11 0	47 47 1	0 0	2 2 2	20 20 0	36 36	0 0	0 0 0	1 1	0 0 0	4 4 0	53 53
Curfew Total Less Than Ounce Less Than Ounce Total Motor Vehicle Motor Vehicle	93 58 58		11 11 0	47 47 1	0 0	2 2 2	20 20 0	36 36	0 0	0 0 0	1 1	0 0 0	4 4 0	53 53
Curfew Total Less Than Ounce Less Than Ounce Total Motor Vehicle Motor Vehicle Total Tobacco	93 58 58 1		46 11 11 0 0	47 47 1 1	0 0 0	12 2 2 0 0	20 20 0 0	36 36 1	0 0 0	0 0 0	1 1 0 0	0 0 0	4 4 0 0	53 53 1 1

Crime Group	Total		(Sender	•	Age	@ Refe	erral		F	Race/Et	hnicity	•	
JJIS Youth & Referrals - 2004 Youth		% of Grand Total	Females	Males	Unknown	12 and Younger	13 - 15	16 and Older	African American	Asian	Hispanic	Native American	Other/Unknown	White
Non-Criminal Non-Criminal Other														
Non-Criminal Other	1		0	1	0	0	1	0	0	0	0	0	0	1
Total	1		0	1	0	0	1	0	0	0	0	0	0	1
Total Non-Criminal	480		212	266	2	18	175	287	4	0	20	1	16	439
0/0		1.8 %	44.2 %	55.4	0.4	3.8	36.5	59.8	0.8	0.0	4.2	0.2	3.3	91.5
Dependency Status Offense														
Dependency Status Offense														
Runaway	18		14	4	0	1	4	13	0	0	3	0	7	8
Dependency Status Offense Other	1		0	1	0	0	1	0	0	0	0	0	0	1
Total	19		14	5	0	1	5	13	0	0	3	0	7	9
Total Dependency Status Offense	19		14	5	0	1	5	13	0	0	3	0	7	9
0/0		0.1 %	73.7 %	26.3	0.0	5.3	26.3	68.4	0.0	0.0	15.8	0.0	36.8	47.4
Total Youth	1200		424	772	4	110	508	582	11	1	50	9	46	1083
%			35.3 %	64.3	0.3	9.2	42.3	48.5	0.9	0.1	4.2	0.8	3.8	90.3

Crime Group	Total		(Sender	ı	Ag	e @ Re	ferral		R	ace/Et	hnicity	7	
JJIS		tal				¥			can			an	д	
Youth & Referrals - 2004 Referrals		of Grand Total	les		own	and Younger	8	16 and Older	African American	_	mic	Native American	Other/Unknown	ď
		yo %	Females	Males	Unknown	12 an	13 - 15	16 an	Afric	Asian	Hispanic	Nativ	Other	White
Douglas														
<u>Criminal</u>														
Person														
Assault	88		25	63	0	11	44	33	1	0	2	1	3	81
Homicide Related	3		3	0	0	0	2	1	0	0	1	0	0	2
Sex Offense	26		6	20	0	4	15	7	0	0	1	0	1	24
Person Other	6		3	3	0	0	3	3	0	0	0	0	0	6
Total	123		37	86	0	15	64	44	1	0	4	1	4	113
Property														
Arson	10		0	10	0	4	3	3	0	0	0	0	0	10
Burglary	57		7	49	1	16	25	16	0	0	4	0	5	48
Criminal Mischief	128		19	108	1	25	58	45	3	0	1	2	4	118
Criminal Trespass	75		13	62	0	7	41	27	0	1	5	2	1	66
Robbery	13		1	12	0	1	5	7	1	0	2	1	0	9
Theft	268		86	182	0	22	148	98	3	0	9	1	3	252
Property Other	8		2	6	0	0	1	7	0	0	0	1	1	6
Total	559		128	429	2	75	281	203	7	1	21	7	14	509
Public Order														
Disorderly Conduct	43		10	33	0	2	26	15	1	0	1	0	3	38
Harassment	91		24	67	0	21	43	27	0	0	6	2	5	78
Weapons	13		1	12	0	0	8	5	0	0	0	0	0	13
Total	147		35	112	0	23	77	47	1	0	7	2	8	129
Substance/Alcohol														
Substance/Alcohol	78		21	57	0	8	37	33	2	0	4	1	2	69
Total	78		21	57	0	8	37	33	2	0	4	1	2	69
Criminal Other														
Criminal Other	58		16	42	0	2	18	38	2	0	2	3	1	50
Total	58		16	42	0	2	18	38	2	0	2	3	1	50
Total Criminal	965		237	726	2	123	477	365	13	1	38	14	29	870
%		2.3 %	24.6 %	75.2	0.2	12.7	49.4	37.8	1.3	0.1	3.9	1.5	3.0	90.2
Non-Criminal														
Alcohol/MIP														
Alcohol/MIP	464		188	275	1	3	163	298	4	0	15	2	12	431
Total	464		188	275	1	3	163	298	4	0	15	2	12	431
Curfew														
Curfew	161		67	93	1	15	79	67	3	0	11	2	3	142
Total	161		67	93	1	15	79	67	3	0	11	2	3	142
Less Than Ounce														
Less Than Ounce	97		19	78	0	3	35	59	2	0	2	1	5	87
Total	97		19	78	0	3	35	59	2	0	2	1	5	87
Motor Vehicle														
Motor Vehicle	1		0	1	0	0	0	1	0	0	0	0	0	1
Total	1		0	1	0	0	0	1	0	0	0	0	0	1
Tobacco														
Tobacco	103		36	67	0	4	50	49	1	0	2	0	1	99
Report #00058sa														

Crime Group	Total		(Gender		Ag	e @ Ref	ferral		R	ace/Et	hnicity	7	
JJIS Youth & Referrals - 2004 Referrals		of Grand Total	sə		nwc	12 and Younger	ν.	16 and Older	African American		nic	Native American	Other/Unknown	
) jo %	Females	Males	Unknown	12 and	13 - 15	16 anc	Africa	Asian	Hispanic	Native	Other,	White
Non-Criminal														
Total	103		36	67	0	4	50	49	1	0	2	0	1	99
Non-Criminal Other														
Non-Criminal Other	3		0	3	0	0	2	1	0	0	0	0	0	3
Total	3		0	3	0	0	2	1	0	0	0	0	0	3
Total Non-Criminal	829		310	517	2	25	329	475	10	0	30	5	21	763
%		2.0 %	37.4 %	62.4	0.2	3.0	39.7	57.3	1.2	0.0	3.6	0.6	2.5	92.0
Dependency Status Offense														
Dependency Status Offense														
Runaway	42		22	20	0	2	19	21	0	0	5	0	7	30
Dependency Status Offense Other	1		0	1	0	0	1	0	0	0	0	0	0	1
Total	43		22	21	0	2	20	21	0	0	5	0	7	31
Total Dependency Status	43		22	21	0	2	20	21	0	0	5	0	7	31
Offense %		0.1 %	51.2 %	48.8	0.0	4.7	46.5	48.8	0.0	0.0	11.6	0.0	16.3	72.1
Total Referrals for Douglas	1837		569	1264	4	150	826	861	23	1	73	19	57	1664
%			31.0 %	68.8	0.2	8.2	45.0	46.9	1.3	0.1	4.0	1.0	3.1	90.6
Unduplicated Count of Youth	1211													

Appendix A Statewide Reporting of Youth, Referrals

Reporting Category	Description	Reporting Rule						
Race/Ethnicity	The description of the youth's race or ethnicity	If a youth has an ethnicity of Hispanic, he/she will be counted as Hispanic regardless of race. If a youth does not have an ethnicity of Hispanic, he/she counted in the appropriate race.						
	Each ORS # Type is	Reporting Category	Type Code					
Criminal/ Non-Criminal	evaluated to determine if it	Criminal	Life, Felony, or Misdemeanor					
	is a Criminal Offense, Non- Criminal Offense or	Non-Criminal	Violation or Infraction					
	Dependency.	Dependency	Dependency					
		Reporting Category	ORS Numbers					
		Assault	Between 163160 and 163213					
	Person Crimes	Homicide Related	Between 163005 and 163150					
	1 01 0011 01 111100	Sex Offense	Between 163305 and 163500					
		Person-Other	If the ORS # does not meet one of the above criteria, but falls between 163000 and 163999					
		Arson	Between 164305 and 164340					
		Burglary	Between 164205 and 164235					
		Criminal Mischief	Between 164345 and 164377					
	Description Online	Criminal Trespass	Between 164243 and 164272					
	Property Crimes	Robbery	Between 164395 and 164770					
		Theft	Between 164015 and 164140					
		Property-Other	If the ORS # does not meet one of the above criteria, but falls between 164000 and 164999					
		Disorderly Conduct	166025 and 166045					
	Public Order Crimes	Harassment	166065					
Criminal		Weapons	Between 166180 and 166710					
Offense Crime Group Category		Public Order-Other	If the ORS # does not meet the above criteria, but falls between 166000 and 166999					
Category	Controlled Substance/Alcohol Crimes	Control Substance/Alcohol	Between 471105 and 475999 or Between 167203 and 167300					
	Criminal Other	Criminal-Other	If the ORS # does not meet any of the above crime group criteria, but it is still a criminal offense.					
		Alcohol /MIP	ORS #'s 4714301, 4714302, 4714303					
		Curfew	ORS #'s 419680, 419C680, 419710, 419720					
		Less Than Ounce	ORS # 4759924F, 4759924F-ATT, 4759924F-CON, 475992B-ATT					
	Non-Criminal Offense	Motor Vehicle	Between 801010 and 826041					
	Crime Group Category	Tobacco	Between 167400 and 167401					
		Non-Criminal-Other	If the ORS # does not meet the above non-criminal crime group criteria, but it is still a non-criminal offense.					
	Non-Criminal	Runaway	ORS #'s 419B100F, 419C156, 419476F					
	Dependency-Status Offenses	Dependency-Status Other	ORS #'s 419B100A or 419B100B					
Most Serious Offense	When a referral has multiple allegations, the most serious allegation is identified to determine the Offense Crime Group reporting category.	The most serious offense is determined by the ORS severity. If there is more than one crime with the same severity, the first offense with the highest severity is the offense that is selected.						

(adopted, Oregon Juvenile Department Directors' Association, May 18, 2000)

Crime Category	Class & Type	Severity Score
Person	Murder*	19
Person	A Felony	18
Person	B Felony	17
Person	C Felony	16
Person	U Felony	15
Property Other Criminal (Behavioral)	A Felony	14
Property Other Criminal (Behavioral)	B Felony	13
Property Other Criminal (Behavioral)	C Felony	12
Property Other Criminal (Behavioral)	U Felony	11
Person	A Misdemeanor	10
Person	B Misdemeanor	9
Person	C Misdemeanor	8
Person	U Misdemeanor	7
Property Other Criminal (currently named Behavioral)	A Misdemeanor	6
Property Other Criminal (currently named Behavioral)	B Misdemeanor	5
Property Other Criminal (currently named Behavioral)	C Misdemeanor	4
Property Other Criminal (currently named Behavioral)	U Misdemeanor	3
Non Criminal	Violation	2
	Status Offense	1

* Aggravated Murder, Murder, Murder by Abuse, Murder in the Course of a Crime, Murder Intentional, Criminal Homicide, and Treason have the Type of Murder (instead of Felony), in order to obtain the highest severity score.

** Inchoates:

Attempts and Solicitations = 1 Class lower Conspiracies = Same Class and Type