Juvenile Justice Information System



Data & Evaluation Reports Youth & Referrals (2003)

JJIS Steering Committee JJIS Data & Evaluation Sub-Committee

JJIS – A Shared Information System

Oregon Youth Authority Oregon Juvenile Department Directors' Association





JJIS Steering Committee (2004)

The JJIS Steering Committee provides oversight to the JJIS project. It meets monthly to review the project and ensure that it is on task to accomplish the vision and goals of JJIS. The Steering Committee prioritizes the development of software features, makes policy decisions, and allocates resources to the project.

Karen Olson, Assistant Director

Oregon Youth Authority Business Services

- Dave Koch, Assistant Director, Juvenile Services Division Multnomah County Department of Community Justice
- Trish Reding, Director

Polk County Juvenile Department

- Tim Loewen, Director Yamhill County Juvenile Department
- Charles Logan-Belford, Director Umatilla County Juvenile Department
- Lisa Smith, Director Lane County Juvenile Department
- Brian Florip, Assistant Director Oregon Youth Authority Facilities Operations
- Debbie Rios, Assistant Director Oregon Youth Authority Program Office
- Robyn Cole, Assistant Director Oregon Youth Authority Field Operations
- Jann Brown, Information Technology Manager Multnomah County Department of Community Justice
- Jill Petersen, Information Systems Manager Oregon Youth Authority Information Systems

Ed Schmidt

Juvenile Justice Coordinator

Cherie Lingelbach

JJIS Policy & Standards Coordinator

JJIS Data & Evaluation Subcommittee

-- serving as a standing subcommittee of the JJIS Steering Committee to:

- guide the development of routine publications/statistics; specific research initiatives; design, reporting, and analysis of JJIS data in order to provide quality program and system evaluations and forecasting for system resources and prevention and intervention strategies; and
- function as an analytical Users Group that assesses development, implementation, and interpretation of reports for consistency, accuracy, and appropriateness in the areas of program evaluation, forecasting, policy analysis, impact analysis, and trend analysis.

Joe Christy

Data & Evaluation Subcommittee Chair and Washington County Juvenile Department Director



The JJIS Vision is to promote public safety and youth accountability, and to offer opportunities for rehabilitation to youth, through the development of a statewide juvenile justice information system that:

- Provides a comprehensive view of information about juvenile offenders across Oregon's state and county juvenile justice agencies;
- Provides comprehensive support for managing individual juvenile offender cases and tracking juveniles through the juvenile justice process;
- Provides the capacity for and aids in the overall planning, development, and evaluation of programs designed to reduce juvenile crime; and
- Recognizes and supports the common needs of juvenile justice partnership agencies.

Introduction

Purpose of this report

In 1995 the Oregon Legislature became increasingly concerned about public safety, and the increase in the frequency and severity of juvenile crime. In response to these concerns, the Legislature created the Oregon Youth Authority as a separate state agency and acted to strengthen the juvenile justice system through the passage of Senate Bill 1 and Ballot Measure 11. This legislation mandated that juveniles committing serious crimes be treated as adults. It further required an unprecedented level of cooperation among agencies involved in the juvenile justice process.

The Legislature envisioned the juvenile justice system as a partnership among local, county, and state agencies with much of the custodial and rehabilitation effort occurring at the local and county level. The successful operation of an effective, coordinated, and integrated juvenile justice system required an infrastructure of comprehensive and timely information shared among these agencies.

This "information infrastructure" did not exist at the time the legislation passed. It was difficult, if not impossible, for any agency to determine a youth's history with another jurisdiction within the state. Spurred by these legislative requirements, the Oregon Youth Authority (OYA) and the Oregon Juvenile Department Directors' Association (OJDDA) formed a partnership to address the information systems needs of the juvenile justice community in Oregon. The partnership created the JJIS Steering Committee as the guiding body to oversee the planning, development, and implementation of JJIS. Since its inception this partnership jointly created the statewide Juvenile Justice Information System (JJIS).

The JJIS Steering Committee's vision was that JJIS would promote public safety and youth accountability, and offer opportunities for rehabilitation to youth, by:

- Providing a comprehensive view of information about juvenile offenders across Oregon's state and county juvenile justice agencies;
- Providing comprehensive support for managing individual juvenile offender cases and tracking juveniles through the juvenile justice process;
- Providing the capacity for and aiding in the overall planning, development, and evaluation of programs designed to reduce juvenile crime; and
- Recognizing and supporting the common needs of juvenile justice partnership agencies.

This report is one in a series published by the JJIS Steering Committee designed specifically to address the third statement in this vision: Aid in the overall planning, development and evaluation of programs designed to reduce juvenile crime. The report is intended to communicate

information not only to evaluators but also to any party interested in Oregon's juvenile justice system.

Contents of this report

This document contains statewide and county specific reports describing offenses committed by juveniles and the characteristics of the juveniles committing those offenses in the State of Oregon for each reporting year.

There are two reports for each jurisdiction, "Youth" counts and "Referral" counts. Additionally, there are statewide reports for youth and referrals. The reports count:

- The unique number of "youth" processed by the juvenile justice system in the reporting year. This means no matter how many offenses a youth commits, the youth is only counted once on the youth report. The youth is categorized by the most serious offense the youth committed during the reporting period.
- The unique number of "referrals" received by county juvenile departments during the reporting year. A single youth can have more than one referral in a year (i.e., the youth may have several reports by the police). The most serious charge associated with a referral is used to categorize the referral.

The report divides the counts into criminal offenses (felony and misdemeanor), non-criminal offenses (violations), and dependency/status offenses. Each category is further divided into areas of interest. Sub-totals and grand-totals are provided for each category.

Each statistic is broken down by sex, age at time of referral, and race/ethnicity of the offender.

Notes about the information

<u>*Counts:*</u> It is possible the total "youth" count for the statewide report is less than the sum of the county youth totals. A youth could have committed an offense in more than one county causing them to show up on each county's report. However at the statewide level the youth will only be counted once for his/her most serious offense.

<u>*Categories:*</u> These reports categorize offenses according to Oregon Revised Statute (ORS), Criminal Code of Oregon, as defined by the Oregon Legislature. Please note the ORS categories sometimes differ from the Oregon Uniform Crime Reporting (OUCR) categories. Consequently, the categories and counts may differ from OUCR statistics.

Oregon Uniform Crime Reporting categorizes offenses that are neither person nor property as "Behavioral". ORS does not categorize offenses as "Behavioral". However, "Behavioral" offenses

can be inferred on these reports. Any offense outside the person or property category is comparable to the OUCR "Behavioral" category.

Local ordinances are not included on the reports.

Inchoate crimes (attempts, solicitations, and conspiracies) are reported in the crime category for the crime with which the inchoate is associated (e.g., Attempted Murder is reported in the Homicide-related offense category). Inchoate crimes that result in a violation classification are reported as non-criminal.

Appendix A of this document contains the specific mappings between the Oregon Revised Statute (ORS) offense numbers and the reporting categories used here.

- <u>Dependency Status Offenses</u>: Most status offenses are included in the Non-Criminal reporting category. However, there are a few offenses generally considered status offenses that are categorized in statute as Dependency. These include Runaway, Beyond Parental Control, and Behavior to Endanger Self or Others
- <u>*Referrals Included:*</u> The date the juvenile was referred to the juvenile agency ("Referral Date") was used to select data for inclusion in this report.
- *County*: The county responsible for handling the youth's referral was used to select the county to which a youth's offense was attributed.
- <u>Race and Ethnicity</u>: The JJIS Steering Committee defined Age and Race/Ethnicity reporting categories based on best practices and available data. Race may be as recorded by the juvenile department based on police reports and youths' self-reporting, unless they stated their ethnicity was Hispanic in which case the youth is categorized as Hispanic. Note, there are several efforts underway in the state to standardize reporting of race and ethnicity. The categories of Race/Ethnicity used in this report may change in the future when state standards are defined.
- <u>*Comparison to Juvenile Recidivism:*</u> "Total Referrals" in this series of reports counts criminal and non-criminal referrals received during the calendar year. "Oregon's Statewide Report on Juvenile Recidivism" considers criminal referrals and subsequent criminal referrals for a youth. Consequently, the numbers of referrals in the two reports are not comparable.

Appendix B is a chart of the severity scores for each crime category's class and type.

April 2004

Crime Group	Total		Gender		Age @ Referral			Race/Ethnicity						
Jefferson Youth		la							an			-		
		% of Grand Total				unger		ler	African American			Native American	uwour	
		? Gran	ales	S	Unknown	12 and Younger	15	16 and Older	can A	q	Hispanic	ve An	Other/Unknown	fe
		% of	Females	Males	Unk	12 aı	13 - 15	16 aı	Afric	Asian	Hisp	Nativ	Othe	White
<u>Criminal</u> Person														
Person Assault	28		7	21	0	4	13	11	0	0	8	8	0	12
Sex Offense	6		0	6	0	1	2	3	0	0	2	0	1	3
Total	34		7	27	0	5	15	14	0	0	10	8	1	15
Property														
Arson Burglary	4		0	4	0	1	3	0	0	0	0	4	0	0 10
Burglary Criminal Mischief	12 23		1 9	11 14	0 0	5 5	4 14	3 4	0 0	0 0	1 4	1 2	0 0	10 17
Criminal Trespass	3		0	3	0	1	14	4	0	0	4	0	0	3
Robbery	1		0	1	0	0	0	1	0	0	0	1	0	0
Theft	66		27	39	0	15	33	18	0	0	14	35	0	17
Total	109		37	72	0	27	55	27	0	0	19	43	0	47
Public Order Disorderly Conduct	20		1.4	6	0	2	15	2	0	0	7	0	0	4
Disorderly Conduct Harassment	20 14		14 8	6 6	0 0	2 6	15 6	3 2	0	0 0	7 4	9 7	0 0	4
Weapons	9		3	6	0	0	5	4	0	0	4	2	0	4
Total	43		25	18	0	8	26	9	0	0	14	18	0	11
Substance/Alcohol														
Total	26		9	17	0	3	14	9	0	0	5	16	0	5
Criminal Other														
Total	11		6	5	0	3	3	5	0	0	1	4	0	6
Total Criminal	223		84	139	0	46	113	64	0	0	49	89	1	84
%		0.8%	84 37.7%	62.3	0.0	46 20.6	50.7	04 28.7	0.0	0.0	49 22.0	89 39.9	1 0.4	84 37.7
<u></u> <u></u>	$\vdash \mid$			0 <i>4</i>	— —									
<u>Non-Criminal</u> Alcohol/MIP														
Total	28		16	12	0	1	13	14	0	0	4	16	0	8
Curfew														
Total	2		0	2	0	0	2	0	0	0	0	0	0	2
Less Than Ounce														
Total	7		1	6	0	0	3	4	0	0	0	1	0	6
Motor Vehicle														
Total	7		5	2	0	1	6	0	0	0	2	2	0	3
Торассо														
Total	9		1	8	0	0	5	4	0	0	0	6	0	3
Non-Criminal Other														
Total	1		0	1	0	0	0	1	0	0	1	0	0	0
Total Non-Criminal	54		23	31	0	2	29	23	0	0	7	25	0	22
%		0.2%	23 42.6%		0 0.0	2 3.7	29 53.7	23 42.6	0.0	0 0.0	7 13.0	25 46.3	0 0.0	22 40.7
<u>*Dependency Status Offense</u>	$\vdash \mid$			əı. —	U.U			4 2.0						40.
<u>*Dependency Status Offense</u> Dependency Status Offense														
Runaway	29		22	7	0	0	13	16	0	0	12	4	2	11
Dependency Status Offense Other	1		1	0	0	1	0	0	0	0	1	0	0	0
Total	30		23	7	0	1	13	16	0	0	13	4	2	11
*Total Dependency Status														
<u>*Total Dependency Status</u> <u>Offense</u>	30		23	7	0	1	13	16	0	0	13	4	2	11
%		0.1%	76.7%	23.3	0.0	3.3	43.3	53.3	0.0	0.0	43.3	13.3	6.7	36.7
	307		130	177	0	49	155	103	0	0	69	118	3	117
%			42.3%	57.7	0.0	16.0	50.5	33.6	0.0	0.0	22.5	38.4	1.0	38.1

*Not all counties enter Dependency Status Offenses.

33 Report #00056s & 00058s

Crime Group	Total		(Gender		Ag	e @ Refe	erral	•	R	lace/Et	hnicity		
Jefferson Referrals		_							=			_		
		% of Grand Total				nger		er	A frican American			Native American	nwon	
		Gran	ales	s	Unknown	12 and Younger	15	16 and Older	can Ar	с	Hispanic	ve Am	Other/Unknown	e
		% of	Females	Males	Unkı	12 aı	13 - 15	16 aı	Afric	Asian	Hisp	Nativ	Othe	White
Oniminal.														
<u>Criminal</u>														
Person Assault	25		10	25	0	C	16	12	0	0	10	10	0	15
Assault Sex Offense	35 6		10 0	25 6	0 0	6 1	16 2	13 3	0	0 0	10 2	10 0	0 1	15 3
Total	41		10	31	0	7	18	16	0	0	12	10	1	18
Property														
Arson	4		0	4	0	1	3	0	0	0	0	4	0	0
Burglary	12		1	11	0	5	4	3	0	0	1	1	0	10
Criminal Mischief	28		12	16	0	5	19	4	0	0	5	2	1	20
Criminal Trespass	4		0	4	0	1	2	1	0	0	0	0	0	4
Robbery Theft	1		0	1	0	0	0	1	0	0	0	1	0	0
Total	79 128		31 44	48 84	0 0	17 29	43 71	19 28	0 0	0 0	15 21	40 48	0 1	24 58
Public Order	140				v		/1			v		70		
Disorderly Conduct	28		16	12	0	2	21	5	0	0	10	12	0	6
Harassment	15		8	7	0	6	7	2	0	0	4	8	0	3
Weapons	12		3	9	0	0	6	6	0	0	5	3	0	4
Public Order Other	1		0	1	0	0	0	1	0	0	0	0	0	1
Total	56		27	29	0	8	34	14	0	0	19	23	0	14
Substance/Alcohol					_	_		_		_	_		_	_
Total	32		14	18	0	3	20	9	0	0	5	22	0	5
Criminal Other Total	14		7	7	0	3	3	8	0	0	1	4	0	9
Total Criminal	271		10.0	169	0	50			0	0	58		2	104
%	271	0.6%	102 37.6%	62.4	0.0	18.5	146 53.9	75 27.7	0.0	0.0	21.4	107 39.5	0.7	38.4
Alcohol/MIP														
Total	41		22	19	0	1	19	21	0	0	7	22	0	12
Curfew														
Total	3		0	3	0	0	3	0	0	0	1	0	0	2
Less Than Ounce														
Total	9		1	8	0	0	3	6	0	0	0	1	0	8
Motor Vehicle				_							_			
Total Tobacco	11		6	5	0	1	10	0	0	0	5	3	0	3
Total	18		3	15	0	2	9	7	0	0	1	12	0	5
Non-Criminal Other	10			10				,			-			
Total	1		0	1	0	0	0	1	0	0	1	0	0	0
Total Non-Criminal	83		32	51	0	4	44	35	0	0	15	38	0	30
%		0.2%	38.6%	61.4	0.0	4.8	53.0	42.2	0.0	0.0	18.1	45.8	0.0	36.1
*Dependency Status Offense														
Dependency Status Offense														
Runaway	77		52	25	0	3	31	43	0	0	28	15	3	31
Dependency Status Offense Other	1		1	0	0	1	0	0	0	0	1	0	0	0
Total	78		53	25	0	4	31	43	0	0	29	15	3	31
<u>*Total Dependency Status</u> <u>Offense</u>	78		53	25	0	4	31	43	0	0	29	15	3	31
%		0.2%	67.9%	32.1	0.0	5.1	39.7	55.1	0.0	0.0	37.2	19.2	3.8	39.7
Total Referrals for Jefferson	432		187	245	0	58	221	153	0	0	102	160	5	165

Appendix A Statewide Reporting of Youth, Referrals

Reporting Category	Description	Reporting Rule						
Race/Ethnicity	The description of the youth's race or ethnicity		f Hispanic, he/she will be counted as Hispanic n does not have an ethnicity of Hispanic, he/she will be ace.					
	Each ORS # Type is	Reporting Category	Type Code					
Criminal/ Non-Criminal	evaluated to determine if it	Criminal	Life, Felony, or Misdemeanor					
	is a Criminal Offense, Non- Criminal Offense or	Non-Criminal	Violation or Infraction					
	Dependency.	Dependency	Dependency					
		Reporting Category	ORS Numbers					
		Assault	Between 163160 and 163213					
	Person Crimes	Homicide Related	Between 163005 and 163150					
		Sex Offense	Between 163305 and 163500					
		Person-Other	If the ORS # does not meet one of the above criteria,					
		A =====	but falls between 163000 and 163999					
		Arson	Between 164305 and 164340					
		Burglary	Between 164205 and 164235					
		Criminal Mischief	Between 164345 and 164377					
	Property Crimes	Criminal Trespass	Between 164243 and 164272					
		Robbery	Between 164395 and 164770					
		Theft	Between 164015 and 164140					
		Property-Other	If the ORS # does not meet one of the above criteria, but falls between 164000 and 164999					
		Disorderly Conduct	166025 and 166045					
		Harassment	166065					
Criminal Offense Crime Group Category	Public Order Crimes	Weapons	Between 166180 and 166710					
		Public Order-Other	If the ORS # does not meet the above criteria, but falls between 166000 and 166999					
	Controlled Substance/Alcohol Crimes	Control Substance/Alcohol	Between 471105 and 475999 or Between 167203 and 167300					
	Criminal Other	Criminal-Other	If the ORS # does not meet any of the above crime group criteria, but it is still a criminal offense.					
		Alcohol /MIP	ORS #'s 4714301, 4714302, 4714303					
		Curfew	ORS #'s 419680, 419C680, 419710, 419720					
		Less Than Ounce	ORS # 4759924F, 4759924F-ATT, 4759924F-CON, 475992B-ATT					
	Non-Criminal Offense	Motor Vehicle	Between 801010 and 826041					
	Crime Group Category	Tobacco	Between 167400 and 167401					
			If the ORS # does not meet the above non-criminal					
		Non-Criminal-Other	crime group criteria, but it is still a non-criminal offense.					
	Non-Criminal	Runaway	ORS #'s 419B100F, 419C156, 419476F					
	Dependency-Status Offenses	Dependency-Status Other	ORS #'s 419B100A or 419B100B					
Most Serious Offense	When a referral has multiple allegations, the most serious allegation is identified to determine the Offense Crime Group reporting category.	The most serious offense is determined by the ORS severity. If there is more than one crime with the same severity, the first offense with the highest severity is the offense that is selected.						

Appendix B JJIS Severity Scores

Crime Category	Class & Type	Severity Score
Person	Murder*	19
Person	A Felony	18
Person	B Felony	17
Person	C Felony	16
Person	U Felony	15
Property Other Criminal (Behavioral)	A Felony	14
Property Other Criminal (Behavioral)	B Felony	13
Property Other Criminal (Behavioral)	C Felony	12
Property Other Criminal (Behavioral)	U Felony	11
Person	A Misdemeanor	10
Person	B Misdemeanor	9
Person	C Misdemeanor	8
Person	U Misdemeanor	7
Property Other Criminal (currently named Behavioral)	A Misdemeanor	6
Property Other Criminal (currently named Behavioral)	B Misdemeanor	5
Property Other Criminal (currently named Behavioral)	C Misdemeanor	4
Property Other Criminal (currently named Behavioral)	U Misdemeanor	3
Non Criminal	Violation	2
	Status Offense	1

(adopted, Oregon Juvenile Department Directors' Association, May 18, 2000)

* Aggravated Murder, Murder, Murder by Abuse, Murder in the Course of a Crime, Murder Intentional, Criminal Homicide, and Treason have the Type of Murder (instead of Felony), in order to obtain the highest severity score.

** Inchoates:

Attempts and Solicitations = 1 Class lower Conspiracies = Same Class and Type