Juvenile Justice Information System

Data & Evaluation Reports
Youth & Referrals (1998)

JJIS Steering Committee
JJIS Data & Evaluation Sub-Committee

JJIS – A Shared Information System

Oregon Youth Authority
Oregon Juvenile Department Directors' Association

JJIS Steering Committee

The JJIS Steering Committee provides oversight to the JJIS project. It meets monthly to review the project and ensure that it is on task to accomplish the vision and goals of JJIS. The Steering Committee prioritizes the development of software features, makes policy decisions, and allocates resources to the project.

Karen Brazeau, Director
> Oregon Youth Authority

Joanne Fuller, Director
> Multnomah County Juvenile Justice Department

Charles Logan-Belford, Director
> Umatilla County Juvenile Department

Tim Loewen, Director
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Ed Schmidt
> Juvenile Justice Coordinator

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> Solutions Consulting

Cherie Lingelbach
> JJIS Policy & Standards Coordinator

Greg Enns
> JJIS Training & Coordination Manager

JJIS Data & Evaluation Subcommittee
-- serving as a standing subcommittee of the JJIS Steering Committee to:

- guide the development of routine publications/statistics; specific research initiatives; design, reporting, and analysis of JJIS data in order to provide quality program and system evaluations and forecasting for system resources and prevention and intervention strategies; and

- function as an analytical Users Group that assesses development, implementation, and interpretation of reports for consistency, accuracy, and appropriateness in the areas of program evaluation, forecasting, policy analysis, impact analysis, and trend analysis.

Joe Christy
Data & Evaluation Subcommittee Chair
and Washington County
Juvenile Department Director

JJIS Vision & Goals

Vision

➢ To promote public safety and youth accountability, and to offer opportunities for rehabilitation to youth, through the development of a statewide juvenile justice information system that:

- Provides a single, comprehensive view of information about juveniles across state, county, and local agencies;

- Aids in the overall planning, development and evaluation of programs designed to reduce juvenile crime; and

- Supports comprehensive case management, planning, and evaluation of juveniles involved in the justice process in support of each agency's mission and mandate.

Goals

➢ Support statewide reporting requirements as defined in Senate Bill 1 and necessitated by Measure 11, and other current and future juvenile justice legislation.

➢ Recognize and support unique state, county, and local business needs so all agencies can be responsive to their constituencies.

➢ Avoid duplication of effort by recognizing and supporting common business needs between state, county, local agencies, and schools.

➢ Provide comprehensive support for managing individual cases and tracking juveniles through the entire justice process so that individual status, program involvement, progress and outcomes can be determined.

➢ Aid in decision-making about program efficacy by providing the information necessary to evaluate the cost/benefit of programs aimed at reducing juvenile crime.

➢ Be developed and operated in an efficient manner (thereby maximizing the amount of funds that can be directly invested in programs) by:
- Eliminating duplicate data entry and developing common data elements, while maintaining integrity of information;
- Developing future information systems in a cost-efficient and incremental manner based upon a common open technical architecture; and
- Adhering to existing state justice information system standards.

➢ Maintain appropriate levels of confidentiality over information contained within JJIS.

➢ Support effective program operation and management at all levels of the juvenile justice system.

Introduction

Purpose of this report

In 1995 the Oregon Legislature became increasingly concerned about public safety, and the increase in the frequency and severity of juvenile crime. In response to these concerns, the Legislature created the Oregon Youth Authority as a separate state agency and acted to strengthen the juvenile justice system through the passage of Senate Bill 1 and Ballot Measure 11. This legislation mandated that juveniles committing serious crimes be treated as adults. It further required an unprecedented level of cooperation among agencies involved in the juvenile justice process.

The Legislature envisioned the juvenile justice system as a partnership among local, county, and state agencies with much of the custodial and rehabilitation effort occurring at the local and county level. The successful operation of an effective, coordinated, and integrated juvenile justice system required an infrastructure of comprehensive and timely information shared among these agencies.

This "information infrastructure" did not exist at the time the legislation passed. It was difficult, if not impossible, for any agency to determine a youth's history with another jurisdiction within the state. Spurred by these legislative requirements, the Oregon Youth Authority (OYA) and the Oregon Juvenile Department Directors' Association (OJDDA) formed a partnership to address the information systems needs of the juvenile justice community in Oregon. The partnership created the JJIS Steering Committee as the guiding body to oversee the planning, development, and implementation of JJIS. Over the last seven years this partnership jointly created the statewide Juvenile Justice Information System (JJIS).

The JJIS Steering Committee's vision was that JJIS would promote public safety and youth accountability, and offer opportunities for rehabilitation to youth, by:

- Providing a single comprehensive view of information about juveniles across state, county and local agencies;

- Aiding in the overall planning, development and evaluation of programs designed to reduce juvenile crime; and

- Supporting comprehensive case management, planning and evaluation of juveniles involved in the justice process in support of each agency's mission and mandate.

This report is one in a series of reports published by the JJIS Steering Committee designed specifically to address the second statement in this vision: Aid in the overall planning, development and evaluation of programs designed to reduce juvenile crime. The report is intended to communicate information not only to evaluators but also to any party interested in Oregon's juvenile justice system.

Contents of this report

This document contains statewide and county specific reports describing offenses committed by juveniles and the characteristics of the juveniles committing those offenses in the State of Oregon for each reporting year.

There are two reports for each jurisdiction, "Youth" counts and "Referral" counts. Additionally, there are statewide reports for youth and referrals. The May 2003 edition of these reports did not include Multnomah County data. The September 2003 edition included Multnomah County "Referral" data (page 55) and reflected the inclusion of that data on the Statewide Referral Report on page 3. This November 2003 edition includes Multnomah County data for the Youth reports (page 54). The Statewide Youth Report on page 2 reflects the Multnomah County data. The reports count:

- The unique number of "youth" processed by the juvenile justice system in the reporting year. This means no matter how many offenses a youth commits, s/he is only counted once on the youth report. The youth is categorized by the most serious offense s/he committed during the reporting period.

- The unique number of "referrals" received by county juvenile departments during the reporting year. A single youth can have more than one referral in a year (i.e. s/he may have several reports by the police.) The most serious charge associated with a referral is used to categorize the referral.

The report divides the counts into criminal offenses (felony and misdemeanor), non-criminal offenses (violations), and dependency/status offenses. Each category is further divided into areas of interest. Sub-totals and grand-totals are provided for each category.

Each statistic is broken down by the gender, age at time of referral, and race/ethnicity of the offender.

Notes about the information

Counts: It is possible the total "youth" count for statewide report is less than the sum of the county youth totals. A youth could have committed an offense in more than one county causing them to show up on each county's report. However at the statewide level the youth will only be counted once for his/her most serious offense.

Categories: These reports categorize offenses according to Oregon Revised Statute (ORS), Criminal Code of Oregon, as defined by the Oregon Legislature. Please note the ORS categories sometimes differ from the Oregon Uniform Crime Reporting (OUCR) categories. Consequently, the categories and counts may differ from OUCR statistics.

Oregon Uniform Crime Reporting categorizes offenses that are neither person nor property as "Behavioral". ORS does not categorize offenses as "Behavioral". However, "Behavioral" offenses can be inferred on these reports. Any offense outside the person or property category is comparable to the OUCR "Behavioral" category.

Local ordinances are not included on the reports.

Inchoate crimes (attempts, solicitations, and conspiracies) are reported in the crime category for the crime with which the inchoate is associated (e.g., Attempted Murder is reported in the Homicide category).

Appendix A of this document contains the specific mappings between the Oregon Revised Statute (ORS) offense numbers and the reporting categories used here.

- *Dependency Status Offenses:* Most status offenses are included in the Non-Criminal reporting category. However, there are a few offenses generally considered status offenses that are categorized in statute as Dependency. These include Runaway, Beyond Parental Control, and Behavior to Endanger Self or Others

- *Referrals Included:* The date the juvenile was referred to the juvenile agency ("Referral Date") was used to select data for inclusion in this report.

- *County:* The county responsible for handling the youth's referral was used to select the county to which a youth's offense was attributed.

- *Race and Ethnicity:* The JJIS Steering committee defined age and Race/Ethnicity reporting categories based on best practices and available data. Race may be as recorded by the juvenile department based on police reports and youths' self-reporting, unless they stated their ethnicity was Hispanic – in which case the youth is categorized as Hispanic. Note, there are several efforts underway in the state to standardize reporting of race and ethnicity. The categories of Race/Ethnicity used in this report may change in the future when state standards are defined.

- *Comparison to Juvenile Recidivism:* "Total Referrals" in this series of reports counts criminal and non-criminal referrals received during the calendar year. "Oregon's Statewide Report on Juvenile Recidivism" considers criminal referrals and subsequent criminal referrals for a youth. Consequently the numbers of referrals in the two reports are not comparable.

Appendix B is a chart of the severity scores for each crime category's class and type.

November 2003

Statewide Report[1]

Year: 1998

Crime Group	Total	Male	Female	Unknown	12 and Younger	13-15	16 and Older	Native American	Asian	African American	White	Hispanic	Other/Unknown
Criminal													
Person													
Sex Offense	815	747	68	0	206	403	206	15	5	41	663	74	17
Assault	3821	2712	1109	0	619	1770	1432	111	72	285	2930	363	60
Homicide	37	30	7	0	2	14	21	0	2	8	24	3	0
Person - Other	130	91	39	0	16	52	62	5	6	6	97	13	3
Person Total	*4803*	*3580*	*1223*	*0*	*843*	*2239*	*1721*	*131*	*85*	*340*	*3714*	*453*	*80*
Property													
Arson	352	311	41	0	178	131	43	10	5	8	302	25	2
Burglary	3143	2508	633	2	438	1365	1340	51	32	91	2662	264	43
Theft	7019	4335	2681	3	1006	3254	2759	162	169	321	5587	715	65
Robbery	265	237	28	0	16	94	155	8	7	39	175	34	2
Property - Other	2329	1963	363	3	539	965	825	43	20	66	1953	221	26
Property Total	*13108*	*9354*	*3746*	*8*	*2177*	*5809*	*5122*	*274*	*233*	*525*	*10679*	*1259*	*138*
Public Order													
Weapons	490	448	42	0	64	213	213	7	8	25	397	47	6
Public Order - Other	1392	960	432	0	273	645	474	36	12	58	1100	176	10
Public Order Total	*1882*	*1408*	*474*	*0*	*337*	*858*	*687*	*43*	*20*	*83*	*1497*	*223*	*16*
Substance/Alcohol	1377	1099	277	1	60	515	802	32	17	150	1035	127	16
Other Criminal	1139	746	393	0	93	384	662	18	11	45	892	163	10
Total Criminal	**22309**	**16187**	**6113**	**9**	**3510**	**9805**	**8994**	**498**	**366**	**1143**	**17817**	**2225**	**260**
Non-Criminal													
Tobacco	2052	1138	914	0	106	959	987	20	17	15	1919	67	14
Motor Vehicle	275	212	63	0	40	172	63	9	4	3	204	53	2
Posession LT 1 oz	540	426	114	0	22	206	312	6	2	11	497	21	3
Alcohol/MIP	728	452	276	0	5	244	479	8	19	32	613	36	20
Non-Criminal - Other	4765	2820	1944	1	253	1792	2720	104	66	72	4101	383	39
Total Non-Criminal	**8360**	**5048**	**3311**	**1**	**426**	**3373**	**4561**	**147**	**108**	**133**	**7334**	**560**	**78**
Dependency Status Offenses													
Runaway	2465	774	1691	0	236	1282	947	25	46	96	2060	205	33
Other	198	101	95	2	90	73	35	4	1	3	170	13	7
Total Dependency/Status	**2663**	**875**	**1786**	**2**	**326**	**1355**	**982**	**29**	**47**	**99**	**2230**	**218**	**40**
Grand Total	***33332***	***22110***	***11210***	***12***	***4262***	***14533***	***14537***	***674***	***521***	***1375***	***27381***	***3003***	***378***

Youths (row label spanning Criminal, Non-Criminal, Dependency sections)

*Other Dependency Status Offenses include Beyond Parental Control and Behavior to Endanger Self or Others

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[1] Data for Wheeler County was not available for this report.

NOTE: This report of Referrals <u>does</u> include Multnomah County data.

Year: 1998

Crime Group	Total	Gender			Age			Race/Ethnicity					
		Male	Female	Unknown	12 and Younger	13-15	16 and Older	Native American	Asian	African American	White	Hispanic	Other/Unknown
Criminal													
Person													
Sex Offense	984	908	76	0	221	508	255	20	7	49	795	94	19
Assault	5156	3756	1400	0	817	2437	1902	155	95	422	3917	488	79
Homicide	40	33	7	0	2	15	23	0	2	8	27	3	0
Person - Other	157	111	46	0	20	65	72	6	6	6	118	17	4
Person Total	*6337*	*4808*	*1529*	*0*	*1060*	*3025*	*2252*	*181*	*110*	*485*	*4857*	*602*	*102*
Property													
Arson	456	413	43	0	213	175	68	11	10	11	391	28	5
Burglary	5034	4161	871	2	579	2256	2199	109	63	186	4148	462	66
Theft	11222	7598	3621	3	1432	5466	4324	309	236	570	8865	1106	136
Robbery	389	339	50	0	23	148	218	12	11	62	252	49	3
Property - Other	4126	3472	651	3	780	1903	1443	89	36	121	3414	417	49
Property Total	*21227*	*15983*	*5236*	*8*	*3027*	*9948*	*8252*	*530*	*356*	*950*	*17070*	*2062*	*259*
Public Order													
Weapons	738	679	59	0	75	315	348	10	12	47	579	83	7
Public Order - Other	2457	1782	675	0	450	1191	816	70	19	140	1899	305	24
Public Order Total	*3195*	*2461*	*734*	*0*	*525*	*1506*	*1164*	*80*	*31*	*187*	*2478*	*388*	*31*
Substance/Alcohol	1799	1449	349	1	70	685	1044	48	19	234	1313	163	22
Other Criminal	1931	1339	592	0	121	710	1100	38	19	97	1494	249	34
Total Criminal	**34489**	**26040**	**8440**	**9**	**4803**	**15874**	**13812**	**877**	**535**	**1953**	**27212**	**3464**	**448**
Non-Criminal													
Tobacco	4590	2888	1701	1	194	2312	2084	67	32	79	4173	199	40
Motor Vehicle	554	438	116	0	56	321	177	20	4	9	418	100	3
Less than oz.	1053	859	194	0	32	413	608	17	4	33	941	48	10
Alcohol/MIP	1412	1002	410	0	16	486	910	17	30	71	1189	72	33
Non-Criminal - Other	9387	6141	3245	1	405	3895	5087	241	132	197	7769	953	95
Total Non-Criminal	**16996**	**11328**	**5666**	**2**	**703**	**7427**	**8866**	**362**	**202**	**389**	**14490**	**1372**	**181**
Dependency Status Offenses													
Runaway	7712	3090	4622	0	635	4578	2499	128	101	311	6478	555	139
*Other	455	229	224	2	132	224	99	5	2	5	406	23	14
Total Dependency/Status	**8167**	**3319**	**4846**	**2**	**767**	**4802**	**2598**	**133**	**103**	**316**	**6884**	**578**	**153**
Grand Total	***59652***	***40687***	***18952***	***13***	***6273***	***28103***	***25276***	***1372***	***840***	***2658***	***48586***	***5414***	***782***

*Other Dependency Status Offenses include Beyond Parental Control and Behavior to Endanger Self or Others

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[1] Data for Wheeler County was not available for this report.

Appendix A   Statewide Reporting of Youth, Referrals

Reporting Category	Description	Reporting Rule	
Race/Ethnicity	The description of the youth's race or ethnicity	If a youth has an ethnicity of Hispanic, he/she will be counted as Hispanic regardless of race. If a youth does not have an ethnicity of Hispanic, he/she will be counted in the appropriate race.	
Criminal/Non-Criminal:	Each ORS # Type is evaluated to determine if it is a Criminal Offense, Non-Criminal Offense or Dependency.	**Reporting Category**	**Type Code**
		Criminal	Life, Felony, or Misdemeanor
		Non-Criminal	Violation or Infraction
		Dependency	Dependency
Criminal Offense Crime Group Category	**Person Crimes**	**Reporting Category**	**ORS Numbers**
		Homicide	Between 163005 and 163150
		Assault	Between 163160 and 163213
		Sex Offense	Between 163305 and 163500
		Person-Other	If the ORS # does not meet one of the above criteria, but falls between 163000 and 163999
	Property Crimes	**Burglary**	Between 164205 and 164300
		Arson	Between 164305 and 164340
		Robbery	Between 164395 and 164770
		Theft	Between 164015 and 164140
		Property-Other	If the ORS # does not meet one of the above criteria, but falls between 164000 and 164999
	Public Order Crimes	**Weapons**	Between 166180 and 166710
		Public Order-Other	If the ORS # does not meet the above criteria, but falls between 166000 and 166999
	Controlled Substance/Alcohol Crimes	**Control Substance/Alcohol**	Between 471105 and 475999 or Between 167203 and 167300
	Criminal Other	**Criminal-Other**	If the ORS # does not meet any of the above crime group criteria, but it is still a criminal offense.
	Non-Criminal Offense Crime Group Category	**Tobacco**	Between 167400 and 167401
		Motor Vehicle	Between 801010 and 826041
		Possess LT Oz	ORS # 4759924F
		MIP Alcohol	ORS #'s 4714301, 4714302, 4714303
		Non-Criminal-Other	If the ORS # does not meet the above non-criminal crime group criteria, but it is still a non-criminal offense.
	Non-Criminal Dependency-Status Offenses	**Runaway**	ORS #'s 419B100F, 419C156, 419476F
		Dependency-Status Other	ORS #'s 419B100A or 419B100B
Most Serious Offense	When a referral has multiple allegations, the most serious allegation is identified to determine the Offense Crime Group reporting category.	The most serious offense is determined by the ORS severity. If there is more than one crime with the same severity, the first offense with the highest severity is the offense that is selected.	

Appendix B   JJIS Severity Scores

(adopted, Oregon Juvenile Department Directors' Association, May 18, 2000)

Crime Category	Class & Type	Severity Score
Person	Murder*	19
Person	A Felony	18
Person	B Felony	17
Person	C Felony	16
Person	U Felony	15
Property Other Criminal (Behavioral)	A Felony	14
Property Other Criminal (Behavioral)	B Felony	13
Property Other Criminal (Behavioral)	C Felony	12
Property Other Criminal (Behavioral)	U Felony	11
Person	A Misdemeanor	10
Person	B Misdemeanor	9
Person	C Misdemeanor	8
Person	U Misdemeanor	7
Property Other Criminal (currently named Behavioral)	A Misdemeanor	6
Property Other Criminal (currently named Behavioral)	B Misdemeanor	5
Property Other Criminal (currently named Behavioral)	C Misdemeanor	4
Property Other Criminal (currently named Behavioral)	U Misdemeanor	3
Non Criminal	Violation	2
	Status Offense	1

*   Aggravated Murder, Murder, Murder by Abuse, Murder in the Course of a Crime, Murder Intentional, Criminal Homicide, and Treason have the Type of Murder (instead of Felony), in order to obtain the highest severity score.

** Inchoates:
>   Attempts and Solicitations = 1 Class lower
>   Conspiracies = Same Class and Type