WILLIAM E. KOVACIC 1 General Counsel 2 Federal Trade Commission 3 Trial Counsel: BRINLEY H. WILLIAMS 4 BRENDA W. DOUBRAVA GERALD C. ZEMAN 5 Federal Trade Commission Eaton Center-Suite 200 6 1111 Superior Avenue Cleveland, Ohio 44114-2507 7 Phone (216) 263-3414 Fax (216) 263-3426 8 Local Counsel: 9 BARBARA Y.K. CHUN (CA Bar No. 186907) Federal Trade Commission 10 10877 Wilshire Blvd. - Suite 700 Los Angeles, California 90024 11 Phone (310) 824-4312 Fax (310) 824-4380 12 Attorneys for Plaintiff 13 IN THE UNITED STATES DISTRICT COURT 14 FOR THE CENTRAL DISTRICT OF CALIFORNIA 15 FEDERAL TRADE COMMISSION, 16 Case No. 00-10293 DDP (CTx) Plaintiff, 17 Judge Dean D. Pregerson v. 18 Magistrate Judge Carolyn Turchin PACIFIC OFFICE SYSTEMS, INC., a corporation, and 19 AMENDED COMPLAINT SUZETTE OPPENHEIM, 20 individually and as an FOR INJUNCTIVE AND officer of the corporation, 21 OTHER EQUITABLE RELIEF and 22 LESLIE OPPENHEIM, individually and as an 23 employee and manager of the corporation, 24 Defendants. 25

Plaintiff, the Federal Trade Commission ("Commission"), by its undersigned attorneys, alleges:

1. This is an action under Sections 13(b) and 19 of the Federal Trade Commission Act ("FTC Act"), 15 U.S.C. §§ 53(b) and 57b, and the Telemarketing and Consumer Fraud and Abuse Prevention Act ("Telemarketing Act"), 15 U.S.C. § 6101 et seq., to secure preliminary and permanent injunctive relief, rescission of contracts, restitution, disgorgement, and other equitable relief for defendants' deceptive acts or practices in violation of Section 5(a) of the FTC Act, 15 U.S.C. § 45(a), and the Commission's Trade Regulation Rule entitled "Telemarketing Sales Rule," 16 C.F.R. Part 310, in connection with the sale of nondurable office supplies.

JURISDICTION AND VENUE

- 2. This Court has jurisdiction over this matter pursuant to 15 U.S.C. §§ 45(a), 53(b), 57b, 6102(c) and 6105(b), and 28 U.S.C. §§ 1331, 1337(a) and 1345.
- 3. Venue in the United States District Court for the Central District of California is proper under 15 U.S.C. § 53(b), and 28 U.S.C. §§ 1391(b) and (c).

PLAINTIFF

4. Plaintiff Federal Trade Commission is an independent agency of the United States Government created by statute.

15 U.S.C. §§ 41-58. The Commission enforces Section 5(a) of the FTC Act, 15 U.S.C. § 45(a), which prohibits unfair or deceptive acts or practices in or affecting commerce. Commission also enforces the Telemarketing Sales 16 C.F.R. Part 310, which prohibits deceptive or abusive telemarketing practices. The Commission may initiate federal district court proceedings by its own attorneys to enjoin violations of the FTC Act and the Telemarketing Sales Rule and to secure such equitable relief as may be appropriate in each case, including restitution for injured consumers. 15 U.S.C.

§§ 53(b), 57b and 6105(b).

12

13

14

15

16

17

18

19

20

21

22

23

24

25

1

2

3

4

5

6

7

8

9

10

11

DEFENDANTS

- Defendant Pacific Office Systems, Inc. ("Pacific") is 5. a California corporation with its offices and principal place of business located at 22222 Sherman Way, Suite 203, Canoga Park, California 91303. Defendant Pacific transacts or has transacted business in the Central District of California.
- 6. Defendant Suzette Oppenheim is the owner and an officer of Pacific. At all times material to this Complaint, acting alone or in concert with others, she has formulated, directed, controlled, or participated in the acts and practices set forth in this Complaint. Defendant Suzette Oppenheim resides and transacts business in the Central District of California.

Rule,

 7. Defendant Leslie Oppenheim is an employee and manager of Pacific. At all times material to this Complaint, acting alone or in concert with others, he has formulated, directed, controlled, or participated in the acts and practices set forth in this Complaint. Defendant Leslie Oppenheim resides and transacts business in the Central District of California.

COMMERCE

8. At all times material hereto, defendants have been engaged in the business of offering for sale and selling, through telemarketers, nondurable office supplies, including photocopier toner, in or affecting commerce, as "commerce" is defined in Section 4 of the FTC Act, 15 U.S.C. § 44.

DEFENDANTS' BUSINESS ACTIVITIES

- 9. Since at least 1996, and continuing thereafter, defendants have engaged in a plan, program or campaign to sell nondurable office supplies, including photocopier toner, via interstate telephone calls to consumers throughout the United States.
- 10. Defendants, directly or through sales representatives, have contacted various businesses and other organizations (hereinafter "consumers") by telephone, and in numerous instances have represented, expressly or by implication, that they are, or are connected with, either the

consumer's regular supplier of photocopier toner or the photocopier manufacturer. In numerous instances, defendants' sales representatives state that the price of toner is about to substantially increase, but that defendants will continue to supply toner to the consumer at the old price.

- 11. Before making the telephone call in which they misrepresent themselves as the consumer's regular supplier or the photocopier manufacturer, defendants, directly or through their sales representatives, often first telephone consumers to obtain the make and model of their photocopiers and the name of the employee responsible for the photocopier.
- 12. In both phone calls, defendants fail to identify themselves or to promptly, and clearly and conspicuously disclose that the purpose of the call is to sell toner.
- 13. Using the information obtained in the first phone call, defendants in the subsequent phone call tell the consumer's employee that the price of toner for the consumer's particular brand and model of photocopier is about to substantially increase. Defendants then state that they will continue to ship toner to the consumer at the old price. The use of make and model information and the reference to the old price convince most consumers' employees that they are speaking with their regular toner suppliers. The consumer's employee believes that he or she is simply being advised that, although a general price increase is going to occur, the consumer will

continue to obtain toner from their regular supplier at the price they have paid in the past.

14. In numerous instances, consumers have permitted defendants to ship toner to them, believing that defendants' sales representatives were associated with the consumers' regular suppliers of toner and that the price of the toner ordered would be the same as that charged by their regular suppliers in the recent past. Most consumers do not believe the purpose of defendants' calls is to solicit new orders for toner from a company with which the consumer has had no previous dealings.

15. Defendants follow up the telephone calls by causing toner to be shipped to the consumer. Defendants send the consumer an invoice shortly after the toner is shipped. Often the first shipment of toner is quickly followed by one or more additional shipments of toner that the consumer has never agreed to receive. Defendants charge consumers substantially higher prices for toner than what consumers have paid their regular suppliers for toner in the recent past.

VIOLATIONS OF SECTION 5 OF THE FTC ACT

COUNT I

16. In numerous instances, in connection with the sale, offering for sale, or distribution of nondurable office

supplies, including photocopier toner, defendants have

represented, expressly or by implication, through, *inter alia*, telephone calls, that defendants are the consumer's regular supplier or are associated with the manufacturer of the consumer's photocopier.

- 17. In truth and in fact, defendants are not the consumer's regular supplier and are not associated with the manufacturer of the consumer's photocopier.
- 18. Therefore, the representations set forth in Paragraph 15 are false and misleading and constitute deceptive acts or practices in violation of Section 5(a) of the FTC Act, 15 U.S.C. § 45(a).

COUNT II

- 19. In numerous instances, in connection with the sale, offering for sale, or distribution of nondurable office supplies, including photocopier toner, defendants have represented, expressly or by implication, through, *inter alia*, telephone calls, that defendants will charge the consumer the same price the consumer has been paying for photocopier toner.
- 20. In truth and in fact, defendants do not charge the consumer the same price as the consumer has been paying for photocopier toner. Defendants charge the consumer substantially more than the consumer has been paying for photocopier toner.

21. Therefore, the representations set forth in Paragraph 18 are false and misleading and constitute deceptive acts or practices in violation of Section 5(a) of the FTC Act, 15 U.S.C. § 45(a).

COUNT III

- 22. In numerous instances, in connection with the sale, offering for sale, or distribution of nondurable office supplies, including photocopier toner, defendants have represented, expressly or by implication, through, *inter alia*, telephone calls, letters, invoices, packing slips, or shipment of office supplies, that consumers ordered the office supplies that were shipped and/or billed to them by defendants.
- 23. In truth and in fact, consumers did not order the office supplies that were shipped and/or billed to them by defendants.
- 24. Therefore, the representations set forth in Paragraph 21 are false and misleading and constitute deceptive acts or practices in violation of Section 5(a) of the FTC Act, 15 U.S.C. § 45(a).

VIOLATIONS OF THE TELEMARKETING SALES RULE

25. In the Telemarketing Act, 15 U.S.C. § 6101 et seq., Congress directed the Commission to prescribe rules prohibiting deceptive and abusive telemarketing acts or practices. On

August 16, 1995, the Commission promulgated the Telemarketing Sales Rule, 16 C.F.R. Part 310, with a Statement of Basis and Purpose, 60 Fed. Reg. 43842 (August 23, 1995). The Telemarketing Sales Rule became effective December 31, 1995, and since then has remained in full force and effect.

26. Telephone calls between a telemarketer and a business that involve the retail sale of nondurable office supplies are subject to the Telemarketing Sales Rule's prohibitions against deceptive and abusive telemarketing acts or practices.

16 C.F.R. § 310.6(g). In its Statement of Basis and Purpose for the Telemarketing Sales Rule, the Commission stated:

[T]he Commission's enforcement experience against deceptive telemarketers indicates that office and cleaning supplies have been by far the most significant business-to-business problem area: such telemarketing falls within the Commission's definition of deceptive telemarketing acts or practices.

60 Fed. Reg. 43842, 43861 (Aug. 23, 1995).

- 27. The Telemarketing Sales Rule prohibits sellers and telemarketers from making a false or misleading statement to induce any person to pay for goods or services. 16 C.F.R. \$ 310.3(a)(4).
- 28. The Telemarketing Sales Rule requires telemarketers in outbound telephone calls to disclose promptly and in a clear and conspicuous manner the identity of the seller. 16 C.F.R. § 310.4(d)(1).

- 29. The Telemarketing Sales Rule also requires telemarketers in outbound telephone calls to disclose promptly and in a clear and conspicuous manner that the purpose of the call is to sell goods and services. 16 C.F.R. § 310.4(d)(2).
- 30. Pursuant to Section 3(c) of the Telemarketing Act, 15 U.S.C. § 6102(c), and Section 18(d)(3) of the FTC Act, 15 U.S.C. § 57a(d)(3), violations of the Telemarketing Sales Rule constitute unfair or deceptive acts or practices in or affecting commerce, in violation of Section 5(a) of the FTC Act, 15 U.S.C. § 45(a).
- 31. Defendants are "telemarketers" or "sellers" engaged in "telemarketing" as those terms are defined in the Telemarketing Sales Rule, 16 C.F.R. § 310.2(r), (t) and (u).

COUNT IV

FALSE AND MISLEADING STATEMENTS TO INDUCE PAYMENT

32. In numerous instances, in connection with the telemarketing of nondurable office supplies, including photocopier toner, defendants have made false or misleading statements to induce the consumer to pay for photocopier toner, including, but not limited to, misrepresenting, directly or by implication, that (a) defendants are the consumer's regular supplier or are associated with the manufacturer of the consumer's photocopier; (b) defendants will charge the consumer the same price the consumer has been paying for photocopier

toner; and (c) the consumer ordered the toner that was shipped and/or billed to the consumer by defendants, thereby violating $16 \text{ C.F.R.} \S 310.3(a)(4)$.

COUNT V

FAILURE TO DISCLOSE THE IDENTITY OF THE SELLER

33. In numerous instances, in connection with the telemarketing of nondurable office supplies, including photocopier toner, defendants in "outbound telephone calls," as that term is defined in the Telemarketing Sales Rule, 16 C.F.R. § 310.2(n), have failed to disclose promptly and in a clear and conspicuous manner their identity to the person receiving the call, thereby violating 16 C.F.R. § 310.4(d)(1).

COUNT VI

FAILURE TO DISCLOSE SALES PURPOSE OF CALL

34. In numerous instances, in connection with the telemarketing of nondurable office supplies, including photocopier toner, defendants in "outbound telephone calls," as that term is defined in the Telemarketing Sales Rule, 16 C.F.R. § 310.2(n), have failed to disclose promptly and in a clear and conspicuous manner to the person receiving the call that the purpose of the call was to sell goods, thereby violating 16 C.F.R. § 310.4(d)(2).

Consumers throughout the United States have suffered

35.

substantial monetary loss as a result of defendants' unlawful acts or practices. In addition, defendants have been unjustly enriched as a result of their unlawful practices. Absent injunctive relief by this Court, defendants are likely to continue to injure consumers and harm the public interest.

THIS COURT'S POWER TO GRANT RELIEF

- 36. Section 13(b) of the FTC Act, 15 U.S.C. § 53(b), empowers the Court to grant injunctive and other equitable ancillary relief, including consumer redress, disgorgement, and restitution, to prevent and remedy violations of any provision of law enforced by the Commission.
- 37. Section 19 of the FTC Act, 15 U.S.C. § 57b, authorizes this Court to award such relief as is necessary to redress the injury to consumers or others resulting from defendants' violations of the Telemarketing Sales Rule, including the rescission and reformation of contracts and the refund of monies.
- 38. The Court, in the exercise of its equitable jurisdiction, may award other ancillary relief to remedy injury caused by defendants' violations.

Wherefore, plaintiff requests that this Court, as authorized by Sections 13(b) and 19 of the FTC Act, 15 U.S.C. §§ 53(b) and 57b, and Section 6(b) of the Telemarketing Act, 15 U.S.C. § 6105(b), and pursuant to its own equitable powers:

1. Award plaintiff such temporary preliminary injunctive and ancillary relief as may be necessary to avert the likelihood of consumer injury during the pendency of this action, and to preserve the possibility of effective final relief;

- 2. Permanently enjoin defendants from violating the Telemarketing Sales Rule and the FTC Act, as alleged herein;
- 3. Award such relief as the Court finds necessary to redress injury to consumers resulting from defendants' violations of the Telemarketing Sales Rule and the FTC Act, including, but not limited to, rescission of contracts, the refund of monies paid, and the disgorgement of ill-gotten monies; and

1	4. Award plaintiff the costs of bringing this action, as		
2	well as such other and ac	dditional equitable relief as the Court	
3	may determine to be just	t and proper.	
4			
5	DATE: , 20	001 Respectfully submitted,	
6		WILLIAM E. KOVACIC	
7		General Counsel	
8			
9		BRINLEY H. WILLIAMS BRENDA W. DOUBRAVA	
10		GERALD C. ZEMAN Trial Counsel	
11		Federal Trade Commission Eaton Center—Suite 200	
12		1111 Superior Avenue Cleveland, Ohio 44114-2507	
13		Phone (216) 263-3414 Fax (216) 263-3426	
14			
15		BARBARA Y.K. CHUN (CA Bar No. 186907) Local Counsel	
16		Federal Trade Commission 10877 Wilshire Blvd. — Suite 700	
17		Los Angeles, California 90024 Phone (310) 824-4312	
18		Fax (310) 824-4380	
19		Attorneys for Plaintiff	
20			
21			
22			
23			
24			
25			
26			