Oregon State Fire Marshal

OREGON INTERFACE QUALIFICATION SYSTEM

NOTES:

1. The Washington/Oregon Interface Qualification System, with the exception of appendix "A" was adopted by the Oregon Fire Defense Board and the Washington Fire Policy Board in the Spring of 1997. It was changed to the Oregon Interface Qualification System in March 2002.
2. The Oregon Fire Defense Board modified the implementation schedule, pushing back the timelines one year. The Oregon start year began in 1999 and runs through 2003.
3. The Oregon Fire Defense Board clarified that the qualification system only applies to those firefighters mobilized for interface fire operations.
4. DPSST reviewed WOI curriculum and assigned Accredited Training (AT) numbers to all courses in late 1997.
5. An Oregon Fire Defense Board Implementation Committee developed a qualification system Implementation Guide with information on instructor qualifications, the historical recognition process and task book administration.
6. The Oregon Implementation Committee completed its work in February of 1998 with finalization of the Historical Recognition Process (HRP). That process was included in the hand-off classes presented to fire chiefs and training officers at their 1998 conferences.
7. The Fire Advisory Committee of the DPSST Board, at its April 15, 1998 meeting, accepted recommendation of DPSST staff to allow the HRP to continue until June 30, 1999.
8. The Oregon Fire Defense Board, at its April 2000 meeting, modified the implementation schedules, pushing back the timelines one year. The Oregon start year is now 2000 and runs through 2004.
9. Due to changes in NWCG courses and input from fire defense chiefs and state fire marshal overhead team members regarding fire ground safety, a work group was convened in October 2001 to review the qualification system and recommend revisions to the 2002 Oregon Fire Defense Board.
10. The Oregon Fire Defense Board approved the work group's recommendations, in total, on February 13, 2002. DPSST began the process of adopting the changes.

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SECTION I: SYSTEM OVERVIEW

1.1   Introduction

Under the Oregon Interface Qualification System (OIQS), fire personnel from divergent organizations will operate together more safely and effectively on Interface fire incidents. The OIQS provides the framework for the application of uniform qualifications for the development and advancement of personnel involved in the delivery of structural protection in the Interface. These qualifications are specific to training, demonstrated skills and knowledge and experience.

The OIQS is designed to provide structural and wildland firefighters common ground for measuring experience and training as it pertains to interface fire protection. It is understood that participants will be from organizations representing a wide variety of local, state and national standards. The OIQS does not replace any of these standards, but it will supplement them. Participants must be qualified at some level (firefighter, company officer, etc.) by their employer, before the OIQS supplemental standards have meaning.

The OIQS, as presented here, addresses "Command & General staff" positions as well as "Operations" positions from Basic Firefighter (FFT2) through Division Supervisor. The systems can be expanded to incorporate all ICS positions.

1.2   Scope

The standards contained within the OIQS should be considered minimum qualifications, recommended for adoption to the mobilization authorities of the respective states. Agencies and organizations adopting the system may augment it to meet specific needs, but can not impose their higher standards on other mobilization participants, cooperators, or mutual aid agencies.

1.3   Relationship to Existing Standards

The OIQS meets the minimum training and experience requirements of the National Wildfire Coordinating Group (NWCG) Wildland and Prescribed Fire Qualification System Guide 310-1, for the following fire line positions: Firefighter 2, Single Resource Boss, Strike Team Leader, Division Group Supervisor and Operations Section Chief.

Qualifications for other team positions (Command and General Staff) do not meet 310-1 qualifications. They allow classroom training to substitute for experience in specific instances as noted. All positions require the successful completion of the position task book.

Positions not meeting 310-1 qualifications shall be identified as an "Interface Position". Individuals that achieve certification for specific wildland fire positions based on 310-1 minimum qualifications are also certified at a comparable position in the OIQS.

Also included in 310-1, but not addressed by the OIQS, are fitness and currentness requirements. Agencies and individuals wishing to meet NWCG national wildland fire standards should consult NWCG publication 310-1 for complete information.

The *Oregon Fire Service Mobilization Plan* requires SW-195 or equivalent as a minimum training standard for mobilization as a task force or strike team member. A firefighter with DPSST entry-level Firefighter or equivalent, a completed NWCG FFT2 task book and who has completed SW-195 <u>or</u> S-130/190 meets the OIQS firefighter qualifications (FFT2).

The OIQS draws upon the NWCG training course and position task book requirements for additional qualifications for Engine Officer, Task Force/Strike Team Leader, and Division/Group Supervisor.

1.4   Qualifying Authority

The agencies and organizations that adopt the OIQS agree to meet the minimum standards. These agencies and organizations have the responsibility and authority to qualify individuals within their organizations. The Oregon Fire Defense Board and DPSST will develop and implement a system to review qualifications and certify individuals at the appropriate level.

It is recommended that tracking of individual qualifications be accomplished at the state level, and in the absence of that it shall be the responsibility of the employing fire department.

1.5   Historical Recognition (Grandfathering)

Initial implementation of the OIQS included a historical recognition process that credited prior training and experience (grandfathering). This process was coordinated at the state level. It was similar to a process conducted by the Washington Department of Natural Resources (WDNR) during 1995, to recognize and certify fire service personnel for wildland fire position qualifications.

> <u>Those grandfathered into OIQS positions must meet the training requirements for those positions by 2005.</u>

1.6   Implementation Plan

In order to allow time for agencies and individuals to meet the system standards, a multi-year implementation plan was developed. This plan is detailed in Appendix "B".

1.7   System Description

The Oregon Interface Qualification System is a "performance based" system. Although training is an integral part of the system, the primary criteria for qualification is "individual performance" as observed by a qualified evaluator utilizing approved standards. This system differs from traditional qualification systems which are "training and/or test based", where training and test scores are the primary criteria for qualification.

Position task books are the primary means by which position skill and knowledge are verified and documented. Completion of the task book will involve training and hand-on experience specific to the position.

The OIQS is intended to be used in a progressive manner, and most positions have prerequisite requirements.

1.8   Recommended Interface Training for Land Management Agencies

The NWCG wildland fire training is lacking interface specific training objectives and courses except at the 200-level curriculum. The course which exists at this level, Fire Operations in the Urban Interface, S-205, was developed in 1991, is being updated and will be called S-215. The other courses in this series are conceptual only. WOI recommended to the NWCG Training Working Team that interface curriculum be developed for all levels of ICS positions. It will be necessary to determine whether Oregon can wait for these other courses to be developed or to proceed to develop interim training to meet the need. Below is a synopsis of what is being considered for development.

"105" LEVEL 1:   FIREFIGHTER

>   Wildland firefighter safety
>   Basic wildland fire behavior (S-190)
>   Defensible space (pre-existing and creditable)
>   Foam applications
>   Resource capabilities and limitations
>   Tactics: Basic operations in preparation, protection, post-fire
>   Haz Mat awareness
>   Safe zones; identification, development
>   Sheltering alternatives

"215" LEVEL 2:   COMPANY OFFICER

>   Initial response: Size-up and action plan
>   Interface protection methods, resource requirements
>   Wildland fire behavior (S-290)
>   Interface safety
>   Structural triage
>   Tactics: Advanced operations, including hit-run, hold/cut
>   Foam capabilities and limitations
>   Documentation
>   Time/task considerations
>   Water supply
>   Command structure and communications
>   (I-200 Extended and Major Incident ICS)

"305" LEVEL 3:   STL/TFL-DIVISION SUPERVISOR

>   Assessment and management of escalating incident

Use of air operations in structural protection
Multi-company coordination, operations and support (I-300)
Public relations principles
Documentation
Structural risk assessment
Communications
Firing operations in structural protection
Determination of resource needs
Evacuation planning and implementation
Water supply planning and management

"405" LEVEL 4:   GENERAL STAFF

Agency administration roles
Defining incident priorities and objectives
Development of the structural protection plan
Development of the incident action plan (including integrated planning and
    Agency policy considerations)
Resource management, direction and control (I-400)
Interagency relationships
Unified command
Interface/relationship with local jurisdictions
Communications
Public evacuation, sheltering and support
Media relations
Demobilization
Rehabilitation
Mitigation

SECTION 2: SYSTEM COMPONENTS

2.1   Position Task Books

Position task books contain most critical tasks (also known as competencies) which are required to perform the job, with the exception of interface specific tasks. There are individual task books for each position, with requirements unique to the position. The task requirements provide a direct link between training and job performance, and have been designed to allow documentation of an individual's ability to perform each task.

Most tasks may be completed through a variety of means, including simulation, knowledge and skill training, project work and, of course, actual incident experience. Tasks pertaining to tactical decision making and safety are flagged and require successful performance on an actual incident. Successful completion of all tasks for the desired position is a prerequisite of qualification.

Task books are issued by local training officers, utilizing individual agency protocol. Task books are available from the National Interagency Fire Center (NIFC).

Some tasks above the FFT2 level require performance on an actual incident. These tasks are of two types, those that may be performed on any type of incident (all risk) and those that must be performed on a wildland fire incident.

The NWCG Wildland and Prescribed Fire Qualification System Guide PMS 310-1, Appendix A will be used to record OIQS standards.

2.2   Training Requirements

Training is one of the primary means by which individuals are prepared to meet the skill and knowledge requirements for all positions. Training offered for the development of each position is listed as "required" or "suggested". Required training has been held to the minimum necessary for safe incident operations. Until new courses are developed, the NWCG wildland fire course will be utilized to meet OIQS standards.

APPENDIX "A"

COMMAND & GENERAL STAFF
POSITION QUALIFICATION
REQUIREMENTS

See Section "K" of Qualifications Guide 310-1 for additional NWCG position descriptions

INTERFACE INCIDENT COMMANDER (I-IC)
(MOBILIZATION CHIEF)

REQUIRED TRAINING   Incident Commander (S-400)
                                        Command & General Staff (S-420)

SUGGESTED TRAINING   Advanced ICS (I-400)

EXPERIENCE   Satisfactory performance as a Logistics Section Chief Type 2
or Operations Chief
<div align="center">OR</div>
Satisfactory performance as a Planning Section Chief Type 2
or Finance Chief
<div align="center">AND</div>
Satisfactory position performance as an Incident Commander Type 2
on an interface wildfire incident

INTERFACE SAFETY OFFICER (I-SOF)

REQUIRED TRAINING   Safety Officer (S-404)*
                                         Command & General Staff (S-420)

SUGGESTED TRAINING   Intermediate ICS (I-300)

EXPERIENCE   Satisfactory performance as an Incident Safety Officer
(All Risk)

<div align="center">AND</div>
Satisfactory position performance as a Safety Officer
Type 2 on an interface wildfire incident

*: Successful completion of NFA-ISO will be an acceptable prerequisite training for attending S-404.

NOTE: To be qualified as an NWCG Safety Officer also requires satisfactory performance as a Division/Group Supervisor on a wildfire incident.

INTERFACE INFORMATION OFFICER (I-IOF)

REQUIRED TRAINING   **Information Officer (S-403)***
                                        Command & General Staff (S-420)

SUGGESTED TRAINING   Advanced ICS (I-400)

EXPERIENCE   Satisfactory performance as an Incident Information Officer Type 3 **

                                        AND
                    Satisfactory position performance as an Information Officer Type 2
                    on an interface wildfire incident (Task Book)

*: Successful completion of EMI-PIO will be an acceptable prerequisite training for attending S-403.

**: Successful completion of S-203 Introduction to Incident Information may be substituted for experience.

INTERFACE OPERATIONS SECTION CHIEF (I-OSC)

REQUIRED TRAINING   Operations Section Chief (S-430)
                                        Command & General Staff (S-420)

SUGGESTED TRAINING   Advanced ICS (I-400)

EXPERIENCE   Satisfactory performance as a Division/Group Supervisor
                    on a wildfire incident
                                        AND
                    Satisfactory position performance as an Operations Section Type 2
                    on an interface wildfire incident

INTERFACE LOGISTICS SECTION CHIEF (I-LSC)

REQUIRED TRAINING   Logistics Section Chief (S-450)
                                     Command & General Staff (S-420)

SUGGESTED TRAINING   Advanced ICS (I-400)
                                     Facilities Unit Leader (s-354)*
                                     Supply Unit Leader (S-356)*
                                     Ground Support Unit Leader (S-355)*

EXPERIENCE   Satisfactory performance as a Facilities Unit Leader and
                              Satisfactory performance as a Ground Support Unit Leader and
               Satisfactory position performance as a Logistics Section Chief Type 2
                                          OR
               Satisfactory performance as a Facilities Unit Leader and
               Satisfactory performance as a Supply Unit Leader and
               Satisfactory position performance as a Logistics Section Chief Type 2

*: Satisfactory performance as a Facilities U.L., Supply U.L., and Ground Support U.L. may be substituted for the course training.

INTERFACE PLANNING SECTION CHIEF (I-PSC)

REQUIRED TRAINING   Command & General Staff (S-420)
                                     Situation Unit Leader (S-346)*
                                     Resource Unit Leader (S-348)*

SUGGESTED TRAINING   Advanced ICS (I-400)
                                     Planning Section Chief (S-440)

EXPERIENCE   Satisfactory performance as a Strike Team Leader Engine
                    on a wildfire incident
                                OR
                    Satisfactory performance as a Task Force Leader on a wildfire incident
                                AND
                    Satisfactory position performance as a Planning Section Chief Type 2
                    on an interface wildfire incident

*: Satisfactory performance as a Resource U.L., and Situation U.L. may be substituted for the course training.

INTERFACE FINANCE/ADMINISTRATION
SECTION CHIEF (I-FSC)

REQUIRED TRAINING   Command & General Staff (S-420)
                            Finance/Administration Section Chief (S-460)
                            Time Unit Leader (s-365) AND
                            Procurement Unit Leader (S-368)*

SUGGESTED TRAINING   Advanced ICS (I-400)

EXPERIENCE   Satisfactory position performance as a
                    Finance/Administration Section Chief Type 2
                    on an interface wildfire incident

*: Satisfactory performance as a Time U.L., and Procurement U.L. may be substituted for the course training.

APPPENDIX "B"

INTERFACE POSITION QUALIFICATION MATRIX
AND
IMPLEMENTATION PLAN

INTERFACE POSITION QUALIFICATION MATRIX
AND
IMPLEMENTATION PLAN
1999-2005

The matrix on the following page serves two purposes: 1) it identifies the training and experience requirements for each of the "interface" ICS positions listed, and. 2) it shows the phase-in plan for implementation of the position standards. These standards under the OIQS recommendation, will be the required position standards for personnel participating in statewide mobilization for "interface" wildfire incidents.

The "POSITION" column along the left of the matrix lists the primary firefighting positions used by structural fire services during a mobilization event for large interface incidents. Both the ICS terminology and the common structural fire service equivalent is shown to aid in understanding. Under an ICS organization, it is expected that the ICS terminology will be preferred to assure understanding by all jurisdictional agencies involved in the incident.

The years 1999 through 2005 are shown across the top of the matrix. Within the boxes under each year, the experience and training requirements for an individual to participate in a statewide mobilization of structural resources in each position, is listed. By the year 2005, all experience and training requirements must be completed for an individual to participate.

The last column lists other recommended training an individual may take to augment their required experience and training. While these courses are not required for participation, they are valuable to an individual's development and knowledge of the position's responsibilities.

INTERFACE POSITION QUALIFICATION MATRIX

POSITION	2000	2001	2002	2003	2004[1]	2005[2]	SUMMARY	RECOMMENDED TRAINING
Firefighter (FFT2)	FFT2** S-130/S-190[3]						FFT2** S-130/S-190	I-100 FFT1**/S-131
Single Resource Boss (ENGB/Co. Officer)	FFT1** S-205/S-215	S-290		ENGB**	**S-131**	**S-230**	**FFT1**/ S-131** S-205/215 S-230 S-290 ENGB**	I-200 S-270 S-234
Strike Team/Task Force Leader (STEN/TFLD/Co. Officer)	FFT1** S-205/215 S-290	ENGB**	S-336 OR S-330		ST/TFLD**		FFT1**/ S-131 S-205/215 S-290 ENGB** S-336/S-330 ST/TFLD**	S-390 I-300
Division/Group Supervisor (DIVS)	ST/TFLD**	I-300	S-390			**S-339**	ST/TFLD** I-300 S-339 S-390 DIVS**	

By the year noted, experience and training requirements for a position must be met before an individual is eligible to participate in a Conflagration/Mobilization assignment.

[1]By the year 2004, S-131 (8-hr. class) is required to be able to complete the FFT1 task book.
[2]By the year 2005, tactics and safety classes are required for Single Resource Boss and Div/Group Sup positions (previously only recommended).
[3]Equivalent mobilization and State Mob Plan awareness may be substituted for S-130/S-190.
** This indicates the position task book that must be completed as part of the experience requirement for the position.

APPENDIX "C"

JOB TASK ANALYSIS FOR INTERFACE POSITIONS

JOB TASK ANALYSIS FOR INTERFACE POSITIONS

Objective number 1, given to WOI, was to "define the roles of interface ICS positions." To accomplish this the group conducted a Job Task Analysis by operational objectives and positions. Thirteen operational objectives with their sub-elements were identified and evaluated for the positions of Interface Firefighter (I-FFT2), Wildland Firefighter (FFT2), Interface Single Resource Boss (I-SRB), Interface Strike Team Leader (I-STL) and Interface Division/Group Supervisor (I-D/GS).

The table below was developed to reflect the determination of the analysis. An (X) under the position indicates the position needs to be able to perform the task indicated.

OPERATIONAL OBJECTIVE & TASK	I-FFT2	FFT-2	I-SRB	I-STL	I-D/GS
1. **Structural Triage:**					
a. The 3 categories of structures	X		X	X	X
2. **Evacuation:**					
a. Development of Evacuation Plan	X	X	X	X	X
b. Individual Notification (notice & direction)			X		
c. Traffic Control			X		
d. Coordinate with Law Enf. & Other Agencies	X	X			X
e. Public Notification	X	X			X
f. Access Control	X	X	X		
3. **Structural Preparation:**	X		X		
4. **Bump & Run Tactics:**					
a. Evolution Limitations & Capabilities	X		X		
b. Hose Evolution	X	X	X	X	
c. Situation Assessment	X	X	X	X	X
5. **Foam Applications:**					
a. Limitations & Capabilities	X	X	X	X	X
b. Types & Characteristics	X	X	X	X	X
c. Applications & Techniques	X	X	X	X	X

OPERATIONAL OBJECTIVE & TASK	I-FFT2	FFT-2	I-SRB	I-STL	I-D/GS
6. Fire Behavior/Safety:					
a. Basic Wildland Fire Behavior	X	X	X	X	X
b. Intermediate Wildland Fire Behavior			X	X	X
c. Safety Rules	X	X	X	X	X
d. Sheltering (Fire Shelters)	X	X	X	X	X
e. Haz Mat Awareness	X	X	X	X	X
f. Safety Zone Identification/Development	X	X	X	X	X
g. Wildland Personal Protective Equipment	X	X	X	X	X
7. Structural Protection:					
a. Exposure Protection					
(1) Line Construction (Hand)	X	X	X		
(2) Line Construction (Wet)	X	X	X		
8. Firing Operations:					
a. Burning Out	X	X	X	X	X
9. Air Operations:					
a. Types/Uses/Capabilities of Aircraft	X	X	X	X	X
b. Ground/Air Ops Safety	X	X	X	X	X
c. Air Drop Agents	X	X	X	X	X
d. Communications	X	X	X	X	X
e. Procedures	X	X	X	X	X
10. Resource Management:					
a. Resource Typing	X	X	X	X	X
b. Resource Conflagration	X	X	X	X	X
c. Correct Resource Utilization/Deployment	X	X	X	X	X
11. Water Supply:					
a. Development	X	X	X	X	X
b. Utilization	X	X	X	X	X
c. Limitations	X	X	X	X	X
d. Source Identification	X	X	X	X	X
e. Delivery Systems	X	X	X	X	X

OPERATIONAL OBJECTIVE & TASK	I-FFT2	FFT-2	I-SRB	I-STL	I-D/GS
12. **Large Fire Operations:**					
a. Fire Camp Survival	X	X	X	X	X
b. Mobilization Preparedness	X	X	X	X	X
c. Demobilization Process	X	X	X	X	X
d. Multiple Operational Periods/Considerations	X	X	X	X	X
e. Interagency Coordination	X	X	X	X	X
13. **Incident Command System (ICS):**	X	X	X	X	X

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