

DEPARTMENT OF LABOR

EMPLOYMENT AND TRAINING ADMINISTRATION

Federal Funds

General and special funds:

TRAINING AND EMPLOYMENT SERVICES

For necessary expenses of the Workforce Investment Act of 1998, including the purchase and hire of passenger motor vehicles, the construction, alteration, and repair of buildings and other facilities, and the purchase of real property for training centers as authorized by [the Workforce Investment] such Act [of 1998; \$2,697,654,000]; \$2,863,292,000 plus reimbursements, of which [\$1,666,473,000] \$1,856,006,000 is available for obligation for the period July 1, [2004] 2005 through June 30, [2005;] 2006; of which \$250,000,000 is to carry out the Community College Initiative, \$90,000,000 is to carry out the Prisoner Re-entry Initiative, and \$50,000,000 is to provide Personal Re-employment Accounts under the authority of section 171 of the Act, notwithstanding the requirements of sections 171(b)(2) or 171(c)(4) of such Act; except that amounts determined by the Secretary of Labor to be necessary pursuant to sections 173(a)(4)(A) and 174(c) of such Act shall be available from October 1, 2003 until expended; of which \$1,000,965,000 is available for obligation for the period April 1, [2004] 2005 through June 30, [2005] 2006, to carry out chapter 4 of the [Workforce Investment] Act [of 1998]; and of which [\$30,216,000] \$6,321,000 is available for the period July 1, [2004] 2005 through June 30, [2007] 2008 for necessary expenses of construction, rehabilitation, and acquisition of Job Corps centers: *Provided*, That notwithstanding [any other provision of law, of the funds provided herein under section 137(c) of the Workforce Investment Act of 1998, \$276,608,000 shall be for activities described in section 132(a)(2)(A) of such Act and \$1,180,152,000 shall be for activities described in section 132(a)(2)(B) of such Act: *Provided further*, That funds provided to carry out section 132(a)(2)(A) of the Workforce Investment Act may be used to provide assistance to a State for state-wide or local use in order to address cases where there have been worker dislocations across multiple sectors or across multiple local areas and such workers remain dislocated; coordinate the State workforce development plan with emerging economic development needs; and train such eligible dislocated workers: *Provided further*, That \$9,039,000 shall be for carrying out section 172 of the Workforce Investment Act of 1998: *Provided further*, That, notwithstanding any other provision of law or related regulation, \$77,330,000 shall be for carrying out section 167 of the Workforce Investment Act of 1998, including \$72,213,000 for formula grants, \$4,610,000 for migrant and seasonal housing (of which not less than 70 percent shall be for permanent housing), and \$507,000 for other discretionary purposes: *Provided further*, That notwithstanding [the transfer limitation under section 133(b)(4) of such Act, up to [30] 40 percent of such funds may be transferred by a local board if approved by the Governor: [Provided further, That funds provided to carry out section 171(d) of the Workforce Investment Act of 1998 may be used for demonstration projects that provide assistance to new entrants in the workforce and incumbent workers: *Provided further*, That funding provided to carry out projects under section 171 of the Workforce Investment Act of 1998 that are identified in the Conference Agreement, shall not be subject to the requirements of section 171(b)(2)(B) of such Act, the requirements of section 171(c)(4)(D) of such Act, the joint funding requirements of sections 171(b)(2)(A) and 171(c)(4)(A) of such Act, or any time limit requirements of sections 171(b)(2)(C) and 171(c)(4)(B) of such Act:] *Provided further*, That notwithstanding sections 127(c) and 132(c) of the Act for program year 2004 the Secretary shall reallocate from States for the youth, adult, and dislocated worker formula fund programs under title I of the Act, the amounts by which the unexpended balance in a State for such program at the end of program year 2003 exceeds 30 percent of the total amount available for such program in such State for program year 2003 (including the funds appropriated herein and funds appropriated for previous program years that were available during program year 2003), to those States that did not have such unexpended balances for such

program at the end of such year, and such reallocations shall be made using the formula applicable to such program for fiscal year 2004 except that formula shall only be applied to those States receiving reallocations for such program under this proviso: *Provided further*, That notwithstanding sections 128(c) and 133(c) of the Act, for program year 2004 the Governor may reallocate from local workforce investment areas, for the youth, adult, and dislocated worker formula fund programs under title I of the Act, the amounts by which the unexpended balance in a local workforce investment area for any such program at the end of program year 2003 exceeds 30 percent of the total amount available for such program in such workforce investment area for such year (including the local funds appropriated for previous program years that were available during program year 2003), to those local workforce investment areas that did not have such unexpended balances for such program at the end of such year, and such reallocations shall be made using the formula applicable to such program for fiscal year 2004 except that such formula shall only be applied to those local workforce investment areas receiving reallocations for such program under this proviso. *Provided further*, That no funds from any other appropriation shall be used to provide meal services at or for Job Corps centers.

For necessary expenses of the [Workforce Investment] Act [of 1998], including the purchase and hire of passenger motor vehicles, the construction, alteration, and repair of buildings and other facilities, and the purchase of real property for training centers as authorized by the [Workforce Investment] Act [of 1998]; \$2,463,000,000 plus reimbursements, of which \$2,363,000,000 is available for obligation for the period October 1, [2004] 2005 through June 30, [2005] 2006, and of which \$100,000,000 is available for the period October 1, [2004] 2005 through June 30, [2007] 2008, for necessary expenses of construction, rehabilitation, and acquisition of Job Corps centers. *Of the unobligated funds contained in the H-1B Nonimmigrant Petitioner Account that are available to the Secretary of Labor pursuant to section 286(s)(2) of the Immigration and Nationality Act (8 U.S.C. 1356(s)(2)), there are hereby cancelled \$100,000,000. (Division E, H.R. 2673, Consolidated Appropriations Bill, FY 2004.)*

Program and Financing (in millions of dollars)

Identification code 16-0174-0-1-504	2003 actual	2004 est.	2005 est.
Obligations by program activity:			
00.01 Adult employment and training activities	895	895	900
00.03 Dislocated worker employment and training activities	1,501	1,497	1,387
00.05 Youth activities	995	995	1,001
00.06 Youth opportunity grants	225	44	.....
00.07 Job corps	1,423	1,551	1,571
00.08 Prisoner Re-entry Initiative	25	55	105
00.10 Native Americans	60	52	54
00.11 Migrant and seasonal farmworkers	73	77	5
00.13 National programs	182	156	94
00.14 Community College Initiative .....	.....	.....	5
00.15 Personal Reemployment Accounts .....	.....	.....	2
09.01 Reimbursable program	19	4	4
10.00 Total new obligations	5,398	5,326	5,128
Budgetary resources available for obligation:			
21.40 Unobligated balance carried forward, start of year	985	903	711
22.00 New budget authority (gross)	5,290	5,134	5,230
22.10 Resources available from recoveries of prior year obligations	29	.....	.....
23.90 Total budgetary resources available for obligation	6,304	6,037	5,941
23.95 Total new obligations	-5,398	-5,326	-5,128
23.98 Unobligated balance expiring or withdrawn	-3	.....	.....
24.40 Unobligated balance carried forward, end of year	903	711	813
New budget authority (gross), detail:			
Discretionary:			
40.00 Appropriation	2,757	2,698	2,863
40.35 Appropriation permanently reduced	-18	.....	.....
40.35 Appropriation permanently reduced .....	.....	-16	.....
40.36 Unobligated balance permanently reduced .....	.....	.....	-100
41.00 Transferred to other accounts	-12	.....	.....
43.00 Appropriation (total discretionary)	2,727	2,682	2,763

General and special funds—Continued

TRAINING AND EMPLOYMENT SERVICES—Continued

Program and Financing (in millions of dollars)—Continued

Identification code 16-0174-0-1-504	2003 actual	2004 est.	2005 est.
55.00 Advance appropriation	2,463	2,463	2,463
55.35 Advance appropriation permanently reduced	- 16		
55.35 Advance appropriation permanently reduced		- 15	
55.90 Advance appropriation (total discretionary)	2,447	2,448	2,463
Mandatory:			
60.20 Appropriation (special fund)	97		
Discretionary:			
68.00 Spending authority from offsetting collections: Offsetting collections (cash)	19	4	4
70.00 Total new budget authority (gross)	5,290	5,134	5,230
Change in obligated balances:			
72.40 Obligated balance, start of year	4,971	4,280	4,002
73.10 Total new obligations	5,398	5,326	5,128
73.20 Total outlays (gross)	- 5,991	- 5,604	- 5,399
73.40 Adjustments in expired accounts (net)	- 65		
73.45 Recoveries of prior year obligations	- 29		
74.10 Change in uncollected customer payments from Federal sources (expired)	- 4		
74.40 Obligated balance, end of year	4,280	4,002	3,731
Outlays (gross), detail:			
86.90 Outlays from new discretionary authority	1,928	1,749	1,751
86.93 Outlays from discretionary balances	3,997	3,604	3,544
86.98 Outlays from mandatory balances	66	251	104
87.00 Total outlays (gross)	5,991	5,604	5,399
Offsets:			
Against gross budget authority and outlays:			
Offsetting collections (cash) from:			
88.00 Federal sources	- 22	- 2	- 2
88.40 Non-Federal sources	3	- 2	- 2
88.90 Total, offsetting collections (cash)	- 19	- 4	- 4
Net budget authority and outlays:			
89.00 Budget authority	5,271	5,130	5,226
90.00 Outlays	5,972	5,600	5,395

Summary of Budget Authority and Outlays

(in millions of dollars)

Enacted/requested:	2003 actual	2004 est.	2005 est.
Budget Authority	5,271	5,130	5,226
Outlays	5,972	5,600	5,395
Legislative proposal, not subject to PAYGO:			
Budget Authority			696
Outlays			34
Total:			
Budget Authority	5,271	5,130	5,922
Outlays	5,972	5,600	5,429

Enacted in 1998, the Workforce Investment Act (WIA), is the primary authorization for this appropriation account. The act is intended to revitalize the Nation's job training system to provide workers with the information, advice, job search assistance, and training they need to get and keep good jobs, and to provide employers with skilled workers. Funds appropriated for this account generally are available on a July to June program year basis, but for 2000 through 2003 substantial advance appropriation amounts were provided.

Adult employment and training activities.—Grants to provide financial assistance to States and territories to design and operate training and employment assistance programs for adults, including low-income individuals and public assistance recipients.

Dislocated worker employment and training activities.—Grants to provide reemployment services and retraining assistance to individuals dislocated from their employment.

Youth activities.—Grants to support a wide range of activities and services to prepare low-income youth for academic and employment success, including summer jobs. The pro-

gram links academic and occupational learning with youth development activities.

Job corps.—A system of primarily residential centers offering basic education, training, work experience, and other support, typically to economically disadvantaged youth.

Prisoner Re-Entry Initiative.—Supports activities to help individuals exiting prison make a successful transition to community life and long-term employment. The 2005 Budget proposes a four-year Prisoner Re-Entry Initiative, involving the Departments of Justice, Labor, and Housing and Urban Development, which will fund grants to faith-based and community organizations to help reduce recidivism among ex-offenders through mentorships, job training, and other critical services.

Native Americans.—Grants to Indian tribes and other Native American groups to provide training, work experience, and other employment-related services to Native Americans.

National programs.—Provides program support for WIA activities and nationally administered programs for segments of the population that have special disadvantages in the labor market.

Community College Initiative.—A new grant program to provide training through community colleges that will be focused on industries with demonstrated labor shortages.

Personal Re-employment Accounts.—A new pilot program to offer personal re-employment accounts for unemployment insurance recipients.

Object Classification (in millions of dollars)

Identification code 16-0174-0-1-504	2003 actual	2004 est.	2005 est.
Direct obligations:			
21.0 Travel and transportation of persons	5	5	5
23.1 Rental payments to GSA	1	1	1
23.2 Rental payments to others	9	9	8
25.2 Other services	412	405	384
25.3 Other purchases of goods and services from Government accounts	8	9	9
25.5 Research and development contracts	3	3	3
41.0 Grants, subsidies, and contributions	4,750	4,697	4,520
94.0 Financial transfers	1	1	1
99.0 Direct obligations	5,189	5,130	4,931
99.0 Reimbursable obligations	19	4	4
Allocation Account:			
Personnel compensation:			
11.1 Full-time permanent	59	60	61
11.3 Other than full-time permanent	3	3	3
11.5 Other personnel compensation	3	3	3
11.9 Total personnel compensation	65	66	67
12.1 Civilian personnel benefits	19	20	21
21.0 Travel and transportation of persons	3	2	2
22.0 Transportation of things	1	1	1
23.3 Communications, utilities, and miscellaneous charges	7	5	5
25.2 Other services	35	37	36
25.3 Other purchases of goods and services from Government accounts	4	5	5
25.4 Operation and maintenance of facilities	1	1	1
25.6 Medical care	2	2	2
25.7 Operation and maintenance of equipment	1	1	1
26.0 Supplies and materials	32	32	32
31.0 Equipment	3	2	2
32.0 Land and structures	5	3	4
41.0 Grants, subsidies, and contributions	12	15	14
99.0 Allocation account	190	192	193
99.9 Total new obligations	5,398	5,326	5,128

Obligations are distributed as follows:

Department of Labor	\$5,207	\$5,134	\$4,935
Department of Agriculture	122	117	120
Department of the Interior	69	75	73

TRAINING AND EMPLOYMENT SERVICES
(Legislative proposal, not subject to PAYGO)

Program and Financing (in millions of dollars)

Identification code 16-0174-2-1-504	2003 actual	2004 est.	2005 est.
Obligations by program activity:			
00.01 Adult employment and training activities			-188
00.03 Dislocated worker employment and training activities			-323
00.05 Youth activities			-1,001
00.06 Consolidated adult and dislocated worker state grants			1,186
00.07 Youth grants			776
10.00 Total new obligations (object class 41.0)			450
Budgetary resources available for obligation:			
22.00 New budget authority (gross)			696
23.95 Total new obligations			-450
24.40 Unobligated balance carried forward, end of year			246
New budget authority (gross), detail:			
Discretionary:			
40.00 Appropriation			696
Change in obligated balances:			
73.10 Total new obligations			450
73.20 Total outlays (gross)			-34
74.40 Obligated balance, end of year			416
Outlays (gross), detail:			
86.90 Outlays from new discretionary authority			34
Net budget authority and outlays:			
89.00 Budget authority			696
90.00 Outlays			34

Legislation will be proposed for 2005 to reauthorize the Workforce Investment Act (WIA). The reauthorization proposal will increase State flexibility and target resources more effectively. For adults, the proposal will consolidate the Adult, Dislocated Worker and Employment Service State Grants into a single block grant to facilitate coordination and eliminate duplication in the provision of services to adults. For youth, the proposal will minimize overlap between the Departments of Labor (DOL) and Education by targeting all of DOL's formula resources to out-of-school youth programs and national grant resources to non-school and out-of-school youth programs that have proven effective.

WELFARE-TO-WORK JOBS

Program and Financing (in millions of dollars)

Identification code 16-0177-0-1-504	2003 actual	2004 est.	2005 est.
Budgetary resources available for obligation:			
22.00 New budget authority (gross)		-122	
22.10 Resources available from recoveries of prior year obligations		181	
23.90 Total budgetary resources available for obligation		59	
23.98 Unobligated balance expiring or withdrawn		-59	
New budget authority (gross), detail:			
Discretionary:			
40.36 Unobligated balance permanently reduced		-122	
Change in obligated balances:			
72.40 Obligated balance, start of year	688	364	2
73.20 Total outlays (gross)	-312	-181	-2
73.40 Adjustments in expired accounts (net)	-12		
73.45 Recoveries of prior year obligations		-181	
74.40 Obligated balance, end of year	364	2	
Outlays (gross), detail:			
86.98 Outlays from mandatory balances	312	181	2
Net budget authority and outlays:			
89.00 Budget authority		-122	
90.00 Outlays	312	181	2

This account provides funding for activities of the Welfare-to-Work Grants program, which was established by the Balanced Budget Act of 1997 (P.L. 105-33) appropriating funding

for 1998 and 1999. Funds were made available for expenditure for up to 5 years after they were provided. H.R. 2673, Consolidated Appropriations Bill, 2004 rescinds 1999 formula grant funding in this program that is unexpended on the date of enactment of the bill. This program provided formula grants to States and federally administered competitive grants to local workforce boards, political subdivisions of States, and private entities to assist hard-to-employ welfare recipients to secure lasting, unsubsidized employment.

COMMUNITY SERVICE EMPLOYMENT FOR OLDER AMERICANS

To carry out title V of the Older Americans Act of 1965, as amended, **[\$441,253,000] \$440,200,000.** (Division E, H.R. 2673, Consolidated Appropriations Bill, FY 2004.)

Program and Financing (in millions of dollars)

Identification code 16-0175-0-1-504	2003 actual	2004 est.	2005 est.
Obligations by program activity:			
00.01 National programs	342	342	343
00.02 State programs	100	97	97
10.00 Total new obligations (object class 41.0)	442	439	440
Budgetary resources available for obligation:			
22.00 New budget authority (gross)	442	438	440
23.95 Total new obligations	-442	-439	-440
New budget authority (gross), detail:			
Discretionary:			
40.00 Appropriation	445	441	440
40.35 Appropriation permanently reduced	-3		
40.35 Appropriation permanently reduced		-3	
43.00 Appropriation (total discretionary)	442	438	440
Change in obligated balances:			
72.40 Obligated balance, start of year	384	375	369
73.10 Total new obligations	442	439	440
73.20 Total outlays (gross)	-449	-445	-439
73.40 Adjustments in expired accounts (net)	-3		
74.40 Obligated balance, end of year	375	369	370
Outlays (gross), detail:			
86.90 Outlays from new discretionary authority	79	83	84
86.93 Outlays from discretionary balances	370	362	355
87.00 Total outlays (gross)	449	445	439
Net budget authority and outlays:			
89.00 Budget authority	442	438	440
90.00 Outlays	449	445	439

This program provides part-time work experience in community service activities to unemployed, low-income persons aged 55 and over.

FEDERAL UNEMPLOYMENT BENEFITS AND ALLOWANCES

For payments during the current fiscal year of trade adjustment benefit payments and allowances under part I and section 246; and for training, allowances for job search and relocation, and related State administrative expenses under part II of chapter 2, title II of the Trade Act of 1974 (including the benefits and services described under sections 123(c)(2) and 151(b) and (c) of the Trade Adjustment Assistance Reform Act of 2002, Public Law 107-210), **[\$1,338,200,000] \$1,057,300,000,** together with such amounts as may be necessary to be charged to the subsequent appropriation for payments for any period subsequent to September 15 of the current year. (Division E, H.R. 2673, Consolidated Appropriations Bill, FY 2004.)

Program and Financing (in millions of dollars)

Identification code 16-0326-0-1-999	2003 actual	2004 est.	2005 est.
Obligations by program activity:			
Direct program:			
00.01 Trade adjustment assistance benefits	348	513	750
00.02 Trade adjustment assistance training	222	258	259

General and special funds—Continued

FEDERAL UNEMPLOYMENT BENEFITS AND ALLOWANCES—Continued

Program and Financing (in millions of dollars)—Continued

Identification code 16-0326-0-1-999	2003 actual	2004 est.	2005 est.
00.03 North American Free Trade Agreement adjustment assistance benefits	51	10	.....
00.04 North American Free Trade Agreement adjustment assistance training	37	1	.....
00.05 Wage insurance demonstration .....	.....	14	48
09.01 Reimbursable program	17	40	40
10.00 Total new obligations	675	836	1,097
Budgetary resources available for obligation:			
22.00 New budget authority (gross)	996	1,378	1,097
23.95 Total new obligations	-675	-836	-1,097
23.98 Unobligated balance expiring or withdrawn	-322	-542	.....
New budget authority (gross), detail:			
Mandatory:			
60.00 Appropriation	972	1,338	1,057
69.00 Offsetting collections (cash)	24	40	40
70.00 Total new budget authority (gross)	996	1,378	1,097
Change in obligated balances:			
72.40 Obligated balance, start of year	181	255	281
73.10 Total new obligations	675	836	1,097
73.20 Total outlays (gross)	-571	-810	-1,091
73.40 Adjustments in expired accounts (net)	-29	.....	.....
74.40 Obligated balance, end of year	255	281	287
Outlays (gross), detail:			
86.97 Outlays from new mandatory authority	489	673	934
86.98 Outlays from mandatory balances	82	137	157
87.00 Total outlays (gross)	571	810	1,091
Offsets:			
Against gross budget authority and outlays:			
88.00 Offsetting collections (cash) from: Federal sources	-20	-40	-40
Against gross budget authority only:			
88.96 Portion of offsetting collections (cash) credited to expired accounts	-4	.....	.....
Net budget authority and outlays:			
89.00 Budget authority	972	1,338	1,057
90.00 Outlays	551	770	1,051

The Trade Adjustment Assistance Reform Act of 2002 (Division A of Public Law 107-210) was signed into law on August 6, 2002. This Act amended the Trade Act of 1974 to consolidate the previous Trade Adjustment Assistance (TAA) and NAFTA Transitional Adjustment Assistance (NAFTA-TAA) programs into a single, enhanced TAA program with expanded eligibility, services, and benefits, which includes adjustment assistance, including cash weekly benefits, training, job search and relocation allowances. Additionally, the act provides for a program of Alternative Trade Adjustment Assistance for older workers. The amendments generally apply only to those workers covered by a petition for certification filed on or after November 4, 2002. Sections 123(c) and 151(b) and (c) of the Trade Adjustment Assistance Reform Act provide that workers certified under a petition filed before November 4 will continue to be eligible for services and benefits in accordance with the requirements that were applicable to the previous TAA and NAFTA-TAA programs, until such time as their eligibility under those requirements is exhausted. Therefore, the amounts appropriated to the Federal Unemployment Benefits and Allowances (FUBA) account are to provide for services and benefits to workers certified under the amended program, as well as the predecessor programs.

Object Classification (in millions of dollars)

Identification code 16-0326-0-1-999	2003 actual	2004 est.	2005 est.
41.0 Direct obligations: Grants, subsidies, and contributions	658	796	1,057
99.0 Reimbursable obligations: Reimbursable obligations	17	40	40

99.9 Total new obligations	675	836	1,097
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STATE UNEMPLOYMENT INSURANCE AND EMPLOYMENT SERVICE OPERATIONS

For authorized administrative expenses, \$142,520,000, together with not to exceed [\$3,466,861,000] \$3,450,914,000 (including not to exceed \$1,228,000 which may be used for amortization payments to States which had independent retirement plans in their State employment service agencies prior to 1980), which may be expended from the Employment Security Administration Account in the Unemployment Trust Fund including the cost of administering section 51 of the Internal Revenue Code of 1986, as amended, section 7(d) of the Wagner-Peyser Act, as amended, the Trade Act of 1974, as amended, the Immigration Act of 1990, and the Immigration and Nationality Act, as amended, and of which the sums available in the allocation for activities authorized by title III of the Social Security Act, as amended (42 U.S.C. 502-504), and the sums available in the allocation for necessary administrative expenses for carrying out 5 U.S.C. 8501-8523, shall be available for obligation by the States through December 31, [2004] 2005, except that funds used for automation acquisitions shall be available for obligation by the States through September 30, [2006] 2007; of which \$142,520,000, together with not to exceed [\$768,257,000] \$672,700,000 of the amount which may be expended from said trust fund, shall be available for obligation for the period July 1, [2004] 2005 through June 30, [2005] 2006, to fund activities under the Act of June 6, 1933, as amended, including the cost of penalty mail authorized under 39 U.S.C. 3202(a)(1)(E) made available to States in lieu of allotments for such purpose: *Provided*, That to the extent that the Average Weekly Insured Unemployment (AWIU) for fiscal year [2004] 2005 is projected by the Department of Labor to exceed [3,227,000] 3,327,000, an additional \$28,600,000 shall be available for obligation for every 100,000 increase in the AWIU level (including a pro rata amount for any increment less than 100,000) from the Employment Security Administration Account of the Unemployment Trust Fund: *Provided further*, That funds appropriated in this Act which are used to establish a national one-stop career center system, or which are used to support the national activities of the Federal-State unemployment insurance or immigration programs, may be obligated in contracts, grants or agreements with non-State entities: *Provided further*, That funds appropriated under this Act for activities authorized under the Wagner-Peyser Act, as amended, and title III of the Social Security Act, may be used by the States to fund integrated Employment Service and Unemployment Insurance automation efforts, notwithstanding cost allocation principles prescribed under Office of Management and Budget Circular A-87. (*Division E, H.R. 2673, Consolidated Appropriations Bill, FY 2004.*)

Program and Financing (in millions of dollars)

Identification code 16-0179-0-1-999	2003 actual	2004 est.	2005 est.
Obligations by program activity:			
Direct program:			
Unemployment compensation:			
00.01 State administration	2,893	2,766	2,701
00.02 National activities	10	10	11
Employment service:			
00.10 Grants to States	794	787	696
00.11 National activities	30	64	75
00.12 One-stop career centers	84	129	101
00.13 Work incentive grants	23	20	20
09.01 Reimbursable program	2	10	10
10.00 Total new obligations	3,836	3,786	3,614
Budgetary resources available for obligation:			
21.40 Unobligated balance carried forward, start of year	104	119	89
22.00 New budget authority (gross)	3,811	3,756	3,603
22.10 Resources available from recoveries of prior year obligations	40	.....	.....
23.90 Total budgetary resources available for obligation	3,955	3,875	3,692
23.95 Total new obligations	-3,836	-3,786	-3,614
24.40 Unobligated balance carried forward, end of year	119	89	78
New budget authority (gross), detail:			
Discretionary:			
40.00 Appropriation	143	143	142
40.35 Appropriation permanently reduced	-1	-1	.....

42.00	Transferred from other accounts	12		
43.00	Appropriation (total discretionary)	154	142	142
Spending authority from offsetting collections:				
68.00	Offsetting collections (cash)	2,943	3,525	3,461
68.10	Change in uncollected customer payments from Federal sources (unexpired)	526		
68.90	Spending authority from offsetting collections (total discretionary)	3,469	3,525	3,461
Mandatory:				
69.00	Offsetting collections (cash)	188	89	
70.00	Total new budget authority (gross)	3,811	3,756	3,603
Change in obligated balances:				
72.40	Obligated balance, start of year	323	296	848
73.10	Total new obligations	3,836	3,786	3,614
73.20	Total outlays (gross)	-3,771	-3,234	-3,674
73.40	Adjustments in expired accounts (net)	-4		
73.45	Recoveries of prior year obligations	-40		
74.00	Change in uncollected customer payments from Federal sources (unexpired)	-526		
74.10	Change in uncollected customer payments from Federal sources (expired)	478		
74.40	Obligated balance, end of year	296	848	788
Outlays (gross), detail:				
86.90	Outlays from new discretionary authority	2,308	2,869	2,875
86.93	Outlays from discretionary balances	1,302	276	799
86.97	Outlays from new mandatory authority	75	89	
86.98	Outlays from mandatory balances	86		
87.00	Total outlays (gross)	3,771	3,234	3,674
Offsets:				
Against gross budget authority and outlays:				
Offsetting collections (cash) from:				
88.00	Federal sources	-476	-10	-10
88.00	Trust Fund sources	-3,131	-3,604	-3,451
88.90	Total, offsetting collections (cash)	-3,607	-3,614	-3,461
Against gross budget authority only:				
88.95	Change in uncollected customer payments from Federal sources (unexpired)	-526		
88.96	Portion of offsetting collections (cash) credited to expired accounts	476		
Net budget authority and outlays:				
89.00	Budget authority	154	142	142
90.00	Outlays	164	-380	213

Summary of Budget Authority and Outlays

(in millions of dollars)

Enacted/requested:	2003 actual	2004 est.	2005 est.
Budget Authority	154	142	142
Outlays	164	-380	213
Legislative proposal, not subject to PAYGO:			
Budget Authority			-23
Outlays			-23
Total:			
Budget Authority	154	142	119
Outlays	164	-380	190

Unemployment compensation.—State administration amounts provide administrative grants to State agencies which pay unemployment compensation to eligible workers and collect State unemployment taxes from employers. These agencies also pay unemployment benefits to former Federal personnel as well as trade adjustment assistance to eligible individuals. State administration amounts also provide administrative grants to State agencies to improve the integrity and financial stability of the unemployment compensation program through a comprehensive program, UI Performs. The purpose is to effect continuous improvement in State performance and related activities designed to assess and reduce errors and prevent fraud, waste, and abuse in the payment of unemployment compensation benefits and the collection of unemployment taxes. National activities relating to the Federal-State unemployment insurance programs are conducted through contracts or agreements with the State agencies or with non-state entities. A workload reserve is included in

State administration to meet increases in the costs of administration resulting from changes in State law, or increases in the number of claims filed and claims paid. The appropriation automatically provides additional funds whenever unemployment increases above budgeted levels.

PROGRAM STATISTICS

	2002 actual	2003 estimate	2004 estimate	2005 estimate
Staff years	36,839	36,151	52,245	51,860
Basic workload (in thousands):				
Employer tax accounts	6,933	7,021	7,119	7,218
Employee wage items recorded	609,096	589,848	603,950	618,830
Initial claims taken	22,743	22,249	22,318	22,257
Weeks claimed	190,447	188,191	178,219	170,001
Nonmonetary determinations	8,583	8,555	8,440	8,119
Appeals	1,374	1,560	1,602	1,527
Covered employment	126,630	126,880	128,500	130,280

Employment service.—The public employment service is a nationwide system providing no-fee employment services to individuals who are seeking employment and employers who are seeking workers. State employment service activities are financed by allotments to States distributed under a demographically based funding formula established under the Wagner-Peyser Act, as amended. Employment service allotments are funded on a program year basis running from July 1 through June 30 of the following year.

Employment service activities serving national needs, which includes certification of aliens for employment-based visas, are conducted through specific reimbursable agreements between the States and the Federal Government under the Wagner-Peyser Act, as amended and other legislation. Funding is also provided for amortization payments for States which had independent retirement plans prior to 1980 in their State employment service agencies.

One-stop career centers.—These funds will be used to support the joint Federal-State efforts to improve the comprehensive One-Stop system created under the Workforce Investment Act (WIA). This system provides workers and employers with quick and easy access to a wide array of enhanced career development and labor market information services. In this activity, funds will be used to implement the emerging e-government strategy for the WIA workforce system, which will improve accessibility, update the one-stop technology infrastructure, and improve the efficiency of the labor exchange and other services.

Work incentive grants.—These funds provide competitive grants to improve access to and coordination of information, benefits, and services to enable individuals with disabilities to return to work.

ONE-STOP CAREER CENTER PROGRAM STATISTICS

(In thousands)

	2002 ¹	2003 ²	2004 ³	2005 ⁴
Total applicants	15,000	15,000	15,000	14,700
Entered employment	8,700	8,700	8,700	8,700

¹ For the program year, July 1, 2002–June 30, 2003.

² For the program year, July 1, 2003–June 30, 2004.

³ For the program year, July 1, 2004–June 30, 2005.

⁴ For the program year, July 1, 2005–June 30, 2006.

Object Classification (in millions of dollars)

Identification code 16–0179–0–1–999	2003 actual	2004 est.	2005 est.
Direct obligations:			
23.3 Communications, utilities, and miscellaneous charges	165	167	169
41.0 Grants, subsidies, and contributions	3,669	3,609	3,435
99.0 Direct obligations	3,834	3,776	3,604
99.0 Reimbursable obligations	2	10	10
99.9 Total new obligations	3,836	3,786	3,614

General and special funds—Continued

STATE UNEMPLOYMENT INSURANCE AND EMPLOYMENT SERVICE
OPERATIONS

(Legislative proposal, not subject to PAYGO)

Program and Financing (in millions of dollars)

Identification code 16-0179-2-1-999	2003 actual	2004 est.	2005 est.
Obligations by program activity:			
Direct program:			
Employment service:			
00.10			Grants to States - 696
00.11			National activities - 6
10.00			Total new obligations (object class 41.0) - 702
Budgetary resources available for obligation:			
22.00			New budget authority (gross) - 702
23.95			Total new obligations 702
New budget authority (gross), detail:			
Discretionary:			
40.00			Appropriation - 23
68.00			Spending authority from offsetting collections: Offsetting collections (cash) - 679
70.00			Total new budget authority (gross) - 702
Change in obligated balances:			
73.10			Total new obligations - 702
73.20			Total outlays (gross) 702
Outlays (gross), detail:			
86.90			Outlays from new discretionary authority - 702
Offsets:			
Against gross budget authority and outlays:			
Offsetting collections (cash) from:			
88.00			Federal sources 679
88.00			Federal sources 679
88.90			Total, offsetting collections (cash) 679
Net budget authority and outlays:			
89.00			Budget authority - 23
90.00			Outlays - 23

Legislation will be proposed for 2005 to amend the Wagner-Peyser Act and the Workforce Investment Act to consolidate the Employment Service State Grants with the Adult and Dislocated Worker programs into a single block grant to increase state flexibility, facilitate coordination, and eliminate duplication in the provision of employment services to adults.

In addition, the Administration will propose legislation to establish a new fee for applications under the permanent labor certification program. Fee proceeds would offset the costs of administering the permanent program and partially support backlog reduction in regional offices.

PAYMENTS TO THE UNEMPLOYMENT TRUST FUND

Program and Financing (in millions of dollars)

Identification code 16-0178-0-1-603	2003 actual	2004 est.	2005 est.
Obligations by program activity:			
00.10	639	763	1
10.00	639	763	1
Budgetary resources available for obligation:			
21.40	38	5	5
22.00	606	763	1
23.90	644	768	6
23.95	- 639	- 763	- 1
24.40	5	5	5
New budget authority (gross), detail:			
Mandatory:			
60.00	606	763	1
Change in obligated balances:			
73.10	639	763	1

73.20	Total outlays (gross)	- 639	- 763	- 1
Outlays (gross), detail:				
86.97	Outlays from new mandatory authority	601	763	1
86.98	Outlays from mandatory balances	38		
87.00	Total outlays (gross)	639	763	1
Net budget authority and outlays:				
89.00	Budget authority	606	763	1
90.00	Outlays	639	763	1

This account was initiated as a result of the amendments to the Emergency Unemployment Compensation law (P.L. 102-164, as amended) which currently provides for general fund financing for administrative costs related to extended benefits under the optional, total unemployment rate trigger. This account is also used to make reimbursements for a portion of benefits paid under the Temporary Extended Unemployment Compensation Act of 2002 (P.L. 107-147 as amended). These funds are transferred to a receipt account in the Unemployment Trust Fund (UTF) so that resources may be transferred to the Employment Security Administration Account in the UTF for administrative costs or to the Extended Unemployment Compensation Account for benefit costs.

ADVANCES TO THE UNEMPLOYMENT TRUST FUND AND OTHER FUNDS

For repayable advances to the Unemployment Trust Fund as authorized by sections 905(d) and 1203 of the Social Security Act, as amended, and to the Black Lung Disability Trust Fund as authorized by section 9501(c)(1) of the Internal Revenue Code of 1954, as amended; and for nonrepayable advances to the Unemployment Trust Fund as authorized by section 8509 of title 5, United States Code, and to the "Federal unemployment benefits and allowances" account, to remain available until September 30, [2005, \$467,000,000] 2006, \$517,000,000.

In addition, for making repayable advances to the Black Lung Disability Trust Fund in the current fiscal year after September 15, [2004] 2005, for costs incurred by the Black Lung Disability Trust Fund in the current fiscal year, such sums as may be necessary. (Division E, H.R. 2673, Consolidated Appropriations Bill, FY 2004.)

Program and Financing (in millions of dollars)

Identification code 16-0327-0-1-600	2003 actual	2004 est.	2005 est.
Obligations by program activity:			
00.01	7	3	
00.02		4	
00.03		30	
10.00	7	37	
Budgetary resources available for obligation:			
22.00	7	37	
23.95	- 7	- 37	
New budget authority (gross), detail:			
Mandatory:			
60.00	7	37	
Change in obligated balances:			
73.10	7	37	
73.20	- 7	- 37	
Outlays (gross), detail:			
86.97	7	37	
Net budget authority and outlays:			
89.00	7	37	
90.00	7	37	

Summary of Budget Authority and Outlays

(in millions of dollars)

	2003 actual	2004 est.	2005 est.
Enacted/requested:			
Budget Authority	7	37	
Outlays	7	37	
Legislative proposal, not subject to PAYGO:			
Budget Authority			3,281
Outlays			3,281

Total:			
Budget Authority	7	37	3,281
Outlays	7	37	3,281

This account provides repayable advances to the Black Lung Disability Trust Fund for making payments from that fund whenever its balances prove insufficient. The funding requested in this appropriation for 2005 is entirely for Black Lung. This spending authority is presented as authority to borrow in the Black Lung Disability Trust Fund.

This account may also provide advances to several other accounts to pay unemployment compensation to eligible individuals under various Federal and State unemployment compensation laws whenever the balances in the funds prove insufficient or whenever reimbursements to certain accounts, as allowed by law, are to be made. Advances made to the Federal employees compensation account in the Unemployment Trust Fund and to the Federal unemployment benefits and allowances account are nonrepayable. All other advances made to the Federal unemployment account and to the Extended unemployment compensation account (both in the Unemployment Trust Fund) are repaid, with interest, to the general fund of the Treasury.

ADVANCES TO THE UNEMPLOYMENT TRUST FUND
(Legislative proposal, not subject to PAYGO)

Program and Financing (in millions of dollars)

Identification code 16-0327-2-1-600	2003 actual	2004 est.	2005 est.
Obligations by program activity:			
00.01 One-time prepayment premium to Treasury			3,281
10.00 Total new obligations (object class 41.0)			3,281
Budgetary resources available for obligation:			
22.00 New budget authority (gross)			3,281
23.95 Total new obligations			-3,281
New budget authority (gross), detail:			
Mandatory:			
60.00 Appropriation			3,281
Change in obligated balances:			
73.10 Total new obligations			3,281
73.20 Total outlays (gross)			-3,281
Outlays (gross), detail:			
86.97 Outlays from new mandatory authority			3,281
Net budget authority and outlays:			
89.00 Budget authority			3,281
90.00 Outlays			3,281

The Black Lung Disability Trust Fund (BLDTF) revenues, which consist primarily of excise taxes on coal, are not sufficient to repay its \$9 billion debt to the Treasury or to service the interest on that debt. See discussion in the Black Lung Disability Trust Fund for a full description of the Administration's proposal to remedy this problem. As a part of this proposal, the Administration will propose legislation that will provide for a one-time appropriation to permit the BLDTF to compensate the General Fund for lost interest income.

PROGRAM ADMINISTRATION

For expenses of administering employment and training programs, [\$115,824,000, including \$2,393,000 to administer welfare-to-work grants] \$116,158,000, together with not to exceed [\$57,820,000] \$64,860,000, which may be expended from the Employment Security Administration Account in the Unemployment Trust Fund. (Division E, H.R. 2673, Consolidated Appropriations Bill, FY 2004.)

Program and Financing (in millions of dollars)

Identification code 16-0172-0-1-504	2003 actual	2004 est.	2005 est.
Obligations by program activity:			
00.01 Adult services	46	45	47

00.02 Youth services	39	39	40
00.03 Workforce security	54	55	62
00.04 Apprenticeship training, employer and labor services	21	21	21
00.05 Executive direction	10	10	11
00.06 Welfare-to-work	5	2	
10.00 Total new obligations	175	172	181
Budgetary resources available for obligation:			
22.00 New budget authority (gross)	175	173	181
23.95 Total new obligations	-175	-172	-181
23.98 Unobligated balance expiring or withdrawn	-1		
New budget authority (gross), detail:			
Discretionary:			
40.00 Appropriation	121	116	116
40.35 Appropriation permanently reduced	-1	-1	
43.00 Appropriation (total discretionary)	120	115	116
Spending authority from offsetting collections:			
68.00 Trust Fund sources	54	58	65
68.10 Change in uncollected customer payments from Federal sources (unexpired)	1		
68.90 Spending authority from offsetting collections (total discretionary)	55	58	65
70.00 Total new budget authority (gross)	175	173	181
Change in obligated balances:			
72.40 Obligated balance, start of year	23	32	30
73.10 Total new obligations	175	172	181
73.20 Total outlays (gross)	-165	-174	-181
74.00 Change in uncollected customer payments from Federal sources (unexpired)	-1		
74.40 Obligated balance, end of year	32	30	30
Outlays (gross), detail:			
86.90 Outlays from new discretionary authority	149	162	169
86.93 Outlays from discretionary balances	16	12	12
87.00 Total outlays (gross)	165	174	181
Offsets:			
Against gross budget authority and outlays:			
88.00 Offsetting collections (cash) from: Trust fund sources	-54	-58	-65
Against gross budget authority only:			
88.95 Change in uncollected customer payments from Federal sources (unexpired)	-1		
Net budget authority and outlays:			
89.00 Budget authority	120	115	116
90.00 Outlays	110	116	116

Summary of Budget Authority and Outlays

(in millions of dollars)

	2003 actual	2004 est.	2005 est.
Enacted/requested:			
Budget Authority	120	115	116
Outlays	111	116	116
Legislative proposal, not subject to PAYGO:			
Budget Authority			
Outlays			
Total:			
Budget Authority	120	115	116
Outlays	111	116	116

Adult services.—Provides leadership, policy direction and administration for a decentralized system of grants to State and local governments as well as federally administered programs for job training and employment assistance for low income adults and dislocated workers; provides for training and employment services to special targeted groups; provides for the settlement of trade adjustment petitions; and includes related program operations support activities.

Youth services.—Provides leadership, policy direction and administration for a decentralized system of grants to State and local governments as well as federally administered programs for job training and employment assistance for youth, including youth grants and the Job Corps.

Workforce security.—Provides leadership and policy direction for the administration of the comprehensive nationwide public employment service system; oversees unemployment insurance programs in each State; administers foreign labor

General and special funds—Continued

PROGRAM ADMINISTRATION—Continued

certification programs; supports a one-stop career center network, including a comprehensive system of collecting, analyzing and disseminating labor market information; and includes related program operations support activities.

Apprenticeship training, employer and labor services.—Promotes and provides leadership and policy direction for the administration of apprenticeship as a method of skill acquisition through a Federal-State apprenticeship structure. Employer and labor services will facilitate the understanding and responsiveness of workforce development systems to the training needs of employers and the interest of labor organizations in training programs.

Executive direction.—Provides leadership and policy direction for all training and employment services programs and activities and provides for related program operations support, including research, evaluations, and demonstrations.

Object Classification (in millions of dollars)

Identification code 16-0172-0-1-504	2003 actual	2004 est.	2005 est.
Direct obligations:			
Personnel compensation:			
11.1 Full-time permanent	87	88	91
11.3 Other than full-time permanent	2	2	2
11.5 Other personnel compensation	2	2	3
11.9 Total personnel compensation	91	92	96
12.1 Civilian personnel benefits	22	23	24
21.0 Travel and transportation of persons	6	6	6
23.1 Rental payments to GSA	11	12	13
23.3 Communications, utilities, and miscellaneous charges	2	2	2
24.0 Printing and reproduction	1	1	1
25.1 Advisory and assistance services	11	8	8
25.2 Other services	6	2	3
25.3 Other purchases of goods and services from Government accounts	13	16	17
25.7 Operation and maintenance of equipment	8	7	8
26.0 Supplies and materials	1	1	1
31.0 Equipment	3	2	2
99.0 Direct obligations	174	172	181
99.5 Below reporting threshold	1		
99.9 Total new obligations	175	172	181

Personnel Summary

Identification code 16-0172-0-1-504	2003 actual	2004 est.	2005 est.
Direct:			
1001 Total compensable workyears: Civilian full-time equivalent employment	1,242	1,214	1,250
Reimbursable:			
2001 Total compensable workyears: Civilian full-time equivalent employment	3	3	3
Allocation account:			
3001 Total compensable workyears: Civilian full-time equivalent employment	49	36	

PROGRAM ADMINISTRATION

(Legislative proposal, not subject to PAYGO)

Program and Financing (in millions of dollars)

Identification code 16-0172-2-1-504	2003 actual	2004 est.	2005 est.
Obligations by program activity:			
00.03 Workforce security			-17
10.00 Total new obligations			-17
Budgetary resources available for obligation:			
22.00 New budget authority (gross)			-17
23.95 Total new obligations			17
New budget authority (gross), detail:			
Discretionary:			
68.00 Spending authority from offsetting collections (gross): Trust Fund sources			-17

Change in obligated balances:			
73.10 Total new obligations			-17
73.20 Total outlays (gross)			17
Outlays (gross), detail:			
86.90 Outlays from new discretionary authority			-17
Offsets:			
Against gross budget authority and outlays:			
88.00 Offsetting collections (cash) from: Trust fund sources			17
Net budget authority and outlays:			
89.00 Budget authority			
90.00 Outlays			

The Administration will propose legislation to establish a new fee for applications under the permanent labor certification program. Fee proceeds would offset the costs of administering the permanent program and partially support backlog reduction in regional offices.

Object Classification (in millions of dollars)

Identification code 16-0172-2-1-504	2003 actual	2004 est.	2005 est.
11.1 Personnel compensation: Full-time permanent			-11
12.1 Civilian personnel benefits			-3
23.1 Rental payments to GSA			-1
25.3 Other purchases of goods and services from Government accounts			-2
99.9 Total new obligations			-17

Personnel Summary

Identification code 16-0172-2-1-504	2003 actual	2004 est.	2005 est.
Direct:			
1001 Total compensable workyears: Civilian full-time equivalent employment			-143

WORKERS COMPENSATION PROGRAMS

Program and Financing (in millions of dollars)

Identification code 16-0170-0-1-806	2003 actual	2004 est.	2005 est.
Obligations by program activity:			
00.01 Workers compensation programs	175		
10.00 Total new obligations (object class 41.0)	175		
Budgetary resources available for obligation:			
21.40 Unobligated balance carried forward, start of year	175		
23.95 Total new obligations	-175		
Change in obligated balances:			
72.40 Obligated balance, start of year		131	
73.10 Total new obligations	175		
73.20 Total outlays (gross)	-44	-131	
74.40 Obligated balance, end of year	131		
Outlays (gross), detail:			
86.93 Outlays from discretionary balances	44	131	
Net budget authority and outlays:			
89.00 Budget authority			
90.00 Outlays	44	131	

FOREIGN LABOR CERTIFICATION PROCESSING

(Legislative proposal, subject to PAYGO)

Program and Financing (in millions of dollars)

Identification code 16-5507-4-2-505	2003 actual	2004 est.	2005 est.
Obligations by program activity:			
00.01 National programs			17
00.02 State programs			6
10.00 Total new obligations			23
Budgetary resources available for obligation:			
22.00 New budget authority (gross)			23

23.95	Total new obligations	-23
New budget authority (gross), detail:		
Mandatory:		
60.20	Appropriation (special fund)	23
Change in obligated balances:		
73.10	Total new obligations	23
73.20	Total outlays (gross)	-23
Outlays (gross), detail:		
86.97	Outlays from new mandatory authority	23
Net budget authority and outlays:		
89.00	Budget authority	23
90.00	Outlays	23

The Administration will propose legislation to establish a new fee for applications under the permanent labor certification program. Fee proceeds would offset the costs of administering the permanent program and partially support backlog reduction in regional offices.

Object Classification (in millions of dollars)

Identification code 16-5507-4-2-505	2003 actual	2004 est.	2005 est.
11.1 Personnel compensation: Full-time permanent			10
12.1 Civilian personnel benefits			7
41.0 Grants, subsidies, and contributions			6
99.9 Total new obligations			23

Personnel Summary

Identification code 16-5507-4-2-505	2003 actual	2004 est.	2005 est.
Direct:			
1001 Total compensable workyears: Civilian full-time equivalent employment			143

UNEMPLOYMENT TRUST FUND

Unavailable Receipts (in millions of dollars)

Identification code 20-8042-0-7-999	2003 actual	2004 est.	2005 est.
01.99 Balance, start of year	67,271	47,114	40,502
Receipts:			
02.00 General taxes, FUTA, Unemployment trust fund	6,520	6,679	6,989
02.01 Unemployment trust fund, State accounts, Deposits by States	26,702	32,418	38,125
02.02 Unemployment trust fund, Deposits by Railroad Retirement Board	144	130	103
02.20 CMIA interest, Unemployment trust fund	6	3	3
02.40 Deposits by Federal agencies to the Federal employees compensation	626	614	594
02.41 Unemployment trust fund, Interest and profits on investments in	3,766	2,276	1,894
02.42 Payments from the general fund for administrative cost for extension	639	763	1
02.99 Total receipts and collections	38,403	42,883	47,709
04.00 Total: Balances and collections	105,674	89,997	88,211
Appropriations:			
05.00 Unemployment trust fund	-3,772	-3,867	-3,794
05.01 Unemployment trust fund	-54,389	-45,231	-40,198
05.02 Unemployment trust fund	-280	-301	
05.03 Railroad unemployment insurance trust fund	-146	-132	-105
05.04 Railroad unemployment insurance trust fund	27	14	
05.05 Appropriations temporarily reduced		22	
05.06 Unemployment trust fund			12
05.07 Unemployment trust fund			696
05.08 Railroad unemployment insurance trust fund			-11
05.99 Total appropriations	-58,560	-49,495	-43,400
07.99 Balance, end of year	47,114	40,502	44,811

Program and Financing (in millions of dollars)

Identification code 20-8042-0-7-999	2003 actual	2004 est.	2005 est.
Obligations by program activity:			
Federal-State unemployment insurance:			
Withdrawals:			
00.01 Benefit payments by States	53,992	44,958	39,648
00.02 Federal employees' unemployment compensation	628	608	588
00.03 State administrative expenses	3,590	3,515	3,448
Federal administrative expenses:			
00.10 Direct expenses	60	63	71
00.11 Reimbursements to the Department of the Treasury	-21	38	40
00.20 Veterans employment and training	187	192	194
00.21 Interest on refunds	4	3	3
10.00 Total new obligations	58,440	49,377	43,992
Budgetary resources available for obligation:			
22.00 New budget authority (gross)	58,441	49,377	43,992
23.95 Total new obligations	-58,440	-49,377	-43,992
New budget authority (gross), detail:			
Discretionary:			
40.26 Appropriation (trust fund)	3,772	3,867	3,794
40.37 Appropriation temporarily reduced		-22	
43.00 Appropriation (total discretionary)	3,772	3,845	3,794
Mandatory:			
60.26 Appropriation (trust fund)	54,389	45,231	40,198
60.26 Appropriation (trust fund)	280	301	
62.50 Appropriation (total mandatory)	54,669	45,532	40,198
70.00 Total new budget authority (gross)	58,441	49,377	43,992
Change in obligated balances:			
72.40 Obligated balance, start of year	1,257	1,304	1,304
73.10 Total new obligations	58,440	49,377	43,992
73.20 Total outlays (gross)	-58,393	-49,377	-44,048
74.40 Obligated balance, end of year	1,304	1,304	1,250
Outlays (gross), detail:			
86.90 Outlays from new discretionary authority	2,622	2,802	2,809
86.93 Outlays from discretionary balances	1,154	1,043	1,041
86.97 Outlays from new mandatory authority	54,531	45,532	40,198
86.98 Outlays from mandatory balances	86		
87.00 Total outlays (gross)	58,393	49,377	44,048
Net budget authority and outlays:			
89.00 Budget authority	58,441	49,377	43,992
90.00 Outlays	58,392	49,377	44,048
Memorandum (non-add) entries:			
92.01 Total investments, start of year: Federal securities:			
Par value	68,265	48,188	41,811
92.02 Total investments, end of year: Federal securities:			
Par value	48,188	41,811	46,066

Summary of Budget Authority and Outlays

	(in millions of dollars)		
	2003 actual	2004 est.	2005 est.
Enacted/requested:			
Budget Authority	58,441	49,377	43,992
Outlays	58,393	49,377	44,048
Legislative proposal, not subject to PAYGO:			
Budget Authority			-696
Outlays			-696
Legislative proposal, subject to PAYGO:			
Budget Authority			-12
Outlays			-12
Total:			
Budget Authority	58,441	49,377	43,284
Outlays	58,393	49,377	43,340

The financial transactions of the Federal-State and railroad unemployment insurance systems are made through the Unemployment Trust Fund. All State and Federal unemployment tax receipts are deposited in the trust fund and invested in Government securities until needed for benefit payments or administrative costs. States may receive repayable advances from the fund when their balances in the fund are insufficient to pay benefits. The fund may receive repayable advances from the general fund when it has insufficient balances to make advances to States or to pay the Federal share of extended benefits.

General and special funds—Continued

UNEMPLOYMENT TRUST FUND—Continued

State payroll taxes pay for all regular State benefits. During periods of high State unemployment, extended benefits, financed one-half by State payroll taxes and one-half by the Federal unemployment payroll tax, are also paid. The Federal tax pays the costs of Federal and State administration of unemployment insurance and veterans employment services and 97% of the costs of the employment service. The Federal tax also pays for benefits under the Temporary Extended Unemployment Compensation program.

The Federal employees compensation account provides funds to States for unemployment compensation benefits paid to eligible former Federal civilian personnel, Postal Service employees, and ex-servicemembers. Benefits paid are reimbursed to the Federal employees compensation account by the various Federal agencies. Any additional resources necessary to assure that the account can make the required payments to States will be provided from the Advances to the Unemployment Trust Fund and other funds account.

Both the benefit payments and administrative expenses of the separate unemployment insurance program for railroad employees are paid from the Unemployment Trust Fund and receipts from the tax on railroad payrolls are deposited in the fund to meet expenses.

Status of Funds (in millions of dollars)

Identification code 20-8042-0-7-999	2003 actual	2004 est.	2005 est.
Unexpended balance, start of year:			
0100 Treasury balance	-22	-52	
0101 U.S. Securities: Par value	68,265	48,188	41,811
0199 Total balance, start of year	68,531	48,423	41,811
Cash income during the year:			
Current law:			
Receipts:			
1200 General taxes, FUTA, Unemployment trust fund	6,520	6,679	6,988
1201 Unemployment trust fund, State accounts, Deposits by States	26,702	32,418	38,146
1202 Deposits by Railroad Retirement Board	144	130	103
Offsetting receipts (proprietary):			
1220 CMA interest, Unemployment trust fund	6	3	3
Offsetting receipts (intragovernmental):			
1240 Deposits by Federal agencies to the Federal Employees Compensation Account, Unemployment trust fund	626	614	594
1241 Unemployment trust fund, interest and profits on investments in public debt securities	3,766	2,276	1,894
1242 Offsetting receipts (intragovernmental)	639	763	1
Offsetting collections:			
1280 Railroad unemployment insurance trust fund, Offsetting collections	30	26	26
1299 Income under present law	38,433	42,909	47,755
Proposed legislation:			
Receipts:			
2200 General taxes, legislative proposal subject to PAYGO			1
2201 Deposits by States, legislative proposal subject to PAYGO			-21
2299 Income under proposed legislation			-20
3299 Total cash income	38,433	42,909	47,735
Cash outgo during year:			
Current law:			
4500 Unemployment trust fund	-58,393	-49,377	-44,048
4501 Railroad unemployment insurance trust fund	-123	-126	-124
4599 Outgo under current law (-)	-58,516	-49,503	-44,172
Proposed legislation:			
5500 Legislative proposal not subject to PAYGO			696
5500 Legislative proposal subject to PAYGO (-)			12
5599 Outgo under proposed legislation (-)			708
6599 Total cash outgo (-)	-58,516	-49,503	-43,464
7645 Transfers, net	-25	-18	-18
Unexpended balance, end of year:			
8700 Uninvested balance	-52		
8701 Federal securities: Par value	48,188	41,811	46,066
8799 Total balance, end of year	48,423	41,811	46,066

Object Classification (in millions of dollars)

Identification code 20-8042-0-7-999	2003 actual	2004 est.	2005 est.
25.3 Reimbursements to Department of the Treasury	-21	38	40
42.0 Federal unemployment benefits	628	608	588
42.0 State unemployment benefits	53,992	44,958	39,648
43.0 Interest and dividends	4	3	3
94.0 Employment and Training Administration	54	57	65
94.0 Veterans employment and training	187	192	194
94.0 Payments to States for administrative expenses	3,590	3,515	3,448
94.0 Departmental management	6	6	6
99.0 Direct obligations	58,440	49,377	43,992
99.9 Total new obligations	58,440	49,377	43,992

UNEMPLOYMENT TRUST FUND

(Legislative proposal, not subject to PAYGO)

Program and Financing (in millions of dollars)

Identification code 20-8042-2-7-999	2003 actual	2004 est.	2005 est.
Obligations by program activity:			
00.03 State administrative expenses			-679
Federal administrative expenses:			
00.10 Direct expenses			-17
10.00 Total new obligations (object class 94.0)			-696
Budgetary resources available for obligation:			
22.00 New budget authority (gross)			-696
23.95 Total new obligations			696
New budget authority (gross), detail:			
Discretionary:			
40.26 Appropriation (trust fund)			-696
Change in obligated balances:			
73.10 Total new obligations			-696
73.20 Total outlays (gross)			696
Outlays (gross), detail:			
86.90 Outlays from new discretionary authority			-696
Net budget authority and outlays:			
89.00 Budget authority			-696
90.00 Outlays			-696

Legislation will be proposed for 2005 to amend the Wagner-Peyser Act and the Workforce Investment Act to consolidate the Employment Service State Grants with the Adult and Dislocated Worker programs into a single block grant to increase state flexibility, facilitate coordination, and eliminate duplication in the provision of employment services to adults.

In addition, the Administration will propose legislation to establish a new fee for applications under the permanent labor certification program. Fee proceeds would offset the costs of administering the permanent program and partially support backlog reduction in regional offices.

UNEMPLOYMENT TRUST FUND

(Legislative proposal, subject to PAYGO)

Program and Financing (in millions of dollars)

Identification code 20-8042-4-7-999	2003 actual	2004 est.	2005 est.
Obligations by program activity:			
Federal-State unemployment insurance:			
Withdrawals:			
00.01 Benefit payments by States			-12
10.00 Total new obligations (object class 42.0)			-12
Budgetary resources available for obligation:			
22.00 New budget authority (gross)			-12
23.95 Total new obligations			12
New budget authority (gross), detail:			
Mandatory:			
60.26 Appropriation (trust fund)			-12
Change in obligated balances:			
73.10 Total new obligations			-12
73.20 Total outlays (gross)			12

Outlays (gross), detail:			
86.97	Outlays from new mandatory authority		-12
Net budget authority and outlays:			
89.00	Budget authority		-12
90.00	Outlays		-12

88.90	Total, offsetting collections (cash)	-9	-17	-17
Net budget authority and outlays:				
89.00	Budget authority	116	124	132
90.00	Outlays	120	128	131

Legislation will be proposed for 2005 to strengthen the financial integrity of the unemployment insurance (UI) system by reducing tax avoidance and improper benefit payments. The Administration's proposal will curtail tax avoidance by certain unscrupulous employers by deterring schemes to manipulate unemployment tax rates through such means as transfers of businesses to shell companies. The proposal will also reduce UI benefit overpayments through quick detection of individuals who illegally collect unemployment benefits after returning to work and will improve collection of delinquent benefit overpayments. These efforts to strengthen the financial integrity of the UI system will help keep State UI taxes down and improve the solvency of State trust funds.

Enforcement and participant assistance.—Conducts criminal and civil investigations and performs reviews to ensure compliance with the fiduciary provisions of the Employee Retirement Income Security Act (ERISA) and the Federal Employees' Retirement System Act. Provides information and assistance to benefit plan participants and to the general public. Assures compliance with applicable reporting requirements, as well as accounting, auditing and actuarial standards. Supplies required reports to the public. The 2005 estimates include enhancing enforcement to safeguard worker retirement savings, health coverage, and other employee benefits.

**EMPLOYEE BENEFITS SECURITY
ADMINISTRATION**

Federal Funds

General and special funds:

SALARIES AND EXPENSES

For necessary expenses for the Employee Benefits Security Administration, **[\$124,962,000] \$132,345,000.** (Division E, H.R. 2673, Consolidated Appropriations Bill, FY 2004.)

Program and Financing (in millions of dollars)				
Identification code 16-1700-0-1-601	2003 actual	2004 est.	2005 est.	
Obligations by program activity:				
Direct program:				
00.01	Enforcement and participant assistance	92	103	110
00.02	Policy and compliance assistance	20	17	17
00.03	Executive leadership, program oversight and administration	4	4	5
09.01	Reimbursable program	10	17	17
10.00	Total new obligations	126	141	149
Budgetary resources available for obligation:				
21.40	Unobligated balance carried forward, start of year	1		
22.00	New budget authority (gross)	125	141	149
23.90	Total budgetary resources available for obligation	126	141	149
23.95	Total new obligations	-126	-141	-149
New budget authority (gross), detail:				
Discretionary:				
40.00	Appropriation	117	125	132
40.35	Appropriation permanently reduced	-1	-1	
43.00	Appropriation (total discretionary)	116	124	132
Spending authority from offsetting collections:				
68.00	Offsetting collections (collected)	9	17	17
68.90	Spending authority from offsetting collections (total discretionary)	9	17	17
70.00	Total new budget authority (gross)	125	141	149
Change in obligated balances:				
72.40	Obligated balance, start of year	42	39	34
73.10	Total new obligations	126	141	149
73.20	Total outlays (gross)	-130	-145	-148
73.40	Adjustments in expired accounts (net)	1		
74.40	Obligated balance, end of year	39	34	36
Outlays (gross), detail:				
86.90	Outlays from new discretionary authority	97	116	123
86.93	Outlays from discretionary balances	33	29	25
87.00	Total outlays (gross)	130	145	148
Offsets:				
Against gross budget authority and outlays:				
Offsetting collections (cash) from:				
88.00	Federal sources collected	-9	-17	-17

	2003 actual	2004 est.	2005 est.
Plan reviews conducted	3,043	2,600	2,600
Investigations conducted	4,428	4,918	5,204
Investigations closed that restored or protected assets	2,939	2,459	2,602
Benefit recoveries from customer assistance	\$82,906,000	\$68,000,000	\$68,000,000
Inquiries received	173,598	171,000	171,000

Policy and compliance assistance.—Conducts policy, research, and legislative analyses on pension, health, and other employee benefit issues. Provides compliance assistance especially to employers and plan officials. Writes regulations and interpretations. Issues individual and class exemptions from regulations.

	2003 actual	2004 est.	2005 est.
Exemptions, determinations, interpretations, and regulations issued	1,270	1,373	1,416
Average days to process exemption requests	189	183	178

Executive leadership, program oversight, and administration.—Provides leadership, policy direction, strategic planning, and administrative guidance in the management of employee benefit programs. Provides analytical and administrative support for financial and human capital management and other administrative functions related to coordination and implementation of government-wide management initiatives. Manages the technical program training for the agency's enforcement, policy, legislative and regulatory functions.

Object Classification (in millions of dollars)				
Identification code 16-1700-0-1-601	2003 actual	2004 est.	2005 est.	
Direct obligations:				
11.1	Personnel compensation: Full-time permanent	60	63	67
12.1	Civilian personnel benefits	15	15	16
21.0	Travel and transportation of persons	3	3	3
23.1	Rental payments to GSA	7	7	7
23.3	Communications, utilities, and miscellaneous charges	1	1	1
24.0	Printing and reproduction	1	1	1
25.2	Other services	7	7	8
25.3	Other purchases of goods and services from Government accounts	3	8	9
25.5	Research and development contracts	1	2	2
25.7	Operation and maintenance of equipment	15	14	15
26.0	Supplies and materials	1	1	1
31.0	Equipment	2	2	2
99.0	Direct obligations	116	124	132
99.0	Reimbursable obligations	10	17	17
99.9	Total new obligations	126	141	149

Personnel Summary

Identification code 16-1700-0-1-601	2003 actual	2004 est.	2005 est.	
Direct:				
1001	Total compensable workyears: Civilian full-time equivalent employment	878	930	960

PENSION BENEFIT GUARANTY CORPORATION

Federal Funds

Public enterprise funds:

PENSION BENEFIT GUARANTY CORPORATION FUND

The Pension Benefit Guaranty Corporation is authorized to make such expenditures, including financial assistance authorized by section 104 of Public Law 96-364, within limits of funds and borrowing authority available to such Corporation, and in accord with law, and to make such contracts and commitments without regard to fiscal year limitations as provided by section 104 of the Government Corporation Control Act, as amended (31 U.S.C. 9104), as may be necessary in carrying out the program, including associated administrative expenses, through September 30, [2004] 2005 for such Corporation: *Provided*, That none of the funds available to the Corporation for fiscal year [2004] 2005 shall be available for obligations for administrative expenses in excess of [\$228,772,000] \$266,330,000: *Provided further*, That obligations in excess of such amount may be incurred after approval by the Office of Management and Budget and 15 days after notice thereof is transmitted to the Committees on Appropriations of the House and Senate. (Division E, H.R. 2673, Consolidated Appropriations Bill, FY 2004.)

Program and Financing (in millions of dollars)

Identification code 16-4204-0-3-601	2003 actual	2004 est.	2005 est.
Obligations by program activity:			
09.01 Single-employer benefit payment	2,272	2,974	3,295
09.02 Multi-employer financial assistance	5	11	39
09.03 Pension insurance activities	12	18	12
09.04 Pension plan termination	179	170	170
09.05 Operational support	78	84	84
10.00 Total new obligations	2,546	3,257	3,600
Budgetary resources available for obligation:			
21.40 Unobligated balance carried forward, start of year	12,460	12,219	12,272
22.00 Budget authority from offsetting collections	2,300	3,312	3,691
22.10 Resources available from recoveries of prior year obligations	4		
23.90 Total budgetary resources available for obligation	14,764	15,531	15,963
23.95 Total new obligations	-2,546	-3,257	-3,600
24.40 Unobligated balance carried forward, end of year	12,219	12,272	12,364
New budget authority (gross), detail:			
Discretionary:			
68.00 Spending authority from offsetting collections: Offsetting collections (cash)	13		
Mandatory:			
69.00 Offsetting collections (cash)	2,287	3,312	3,691
70.00 Total new budget authority (gross)	2,300	3,312	3,691
Change in obligated balances:			
72.40 Obligated balance, start of year	86	98	98
73.10 Total new obligations	2,546	3,257	3,600
73.20 Total outlays (gross)	-2,529	-3,257	-3,598
73.45 Recoveries of prior year obligations	-4		
74.40 Obligated balance, end of year	98	98	100
Outlays (gross), detail:			
86.90 Outlays from new discretionary authority	13		
86.97 Outlays from new mandatory authority	2,287	3,257	3,598
86.98 Outlays from mandatory balances	229		
87.00 Total outlays (gross)	2,529	3,257	3,598
Offsets:			
Against gross budget authority and outlays:			
Offsetting collections (cash) from:			
88.20 Interest on Federal securities	-810	-707	-709
88.40 Premium receipts	-866	-1,087	-1,204
88.40 Benefit payment reimbursements	-391	-1,246	-1,514
88.40 Reimbursements from trust funds for services related to terminations	-233	-272	-264
88.90 Total, offsetting collections (cash)	-2,300	-3,312	-3,691
Net budget authority and outlays:			
89.00 Budget authority			
90.00 Outlays	229	-55	-93
Memorandum (non-add) entries:			
92.01 Total investments, start of year: Federal securities:			
Par value	12,834	12,937	12,992

92.02 Total investments, end of year: Federal securities:			
Par value	12,937	12,992	13,085

Status of Direct Loans (in millions of dollars)

Identification code 16-4204-0-3-601	2003 actual	2004 est.	2005 est.
Cumulative balance of direct loans outstanding:			
1231 Disbursements: Direct loan disbursements	5	11	39
1263 Write-offs for default: Direct loans	-5	-11	-39

This wholly owned government corporation administers mandatory insurance programs to prevent loss of pension benefits under covered private, defined-benefit pension plans if single-employer plans terminate or if multiemployer plans are unable to pay benefits.

Single employer benefit payment.—The single-employer program protects about 34 million participants in about 29,500 pension plans. Under this program, a company may voluntarily seek to terminate its plan, or PBGC may seek termination under certain circumstances. The PBGC must seek termination when a plan cannot pay current benefits.

In a “standard” termination, plan assets must be sufficient to pay all benefits before the plan is allowed to end. That payment is in the form of an annuity purchased from an insurance company or a lump sum payment. After the payment is made, the PBGC guarantee ends. A plan that cannot pay all benefits may be ended by a “distress” termination, but only if the employer meets tests proving severe financial distress, for example, the likelihood that continuing the plan would force the company to shut down. If the terminated plan cannot pay at least the PBGC-guaranteed benefits, the PBGC uses its funds to ensure guaranteed benefits are paid.

	2003 actual	2004 est.	2005 est.
Government trusteeships at end of year	3,240	3,380	3,520
Participants in government trusteeships owed benefits	834,000	934,000	1,034,000
Retirees receiving monthly benefits	459,190	510,000	560,000

Multi-employer financial assistance.—The multiemployer insurance program protects about 9.7 million participants in about 1,600 plans. Multiemployer pension plans are maintained under collectively bargained agreements involving unrelated employers, generally in the same industry. If a PBGC-insured multiemployer plan is unable to pay guaranteed benefits when due, the PBGC will provide the plan with financial assistance to continue paying guaranteed benefits, ordinarily in the form of a loan to the plan. Thirty plans are expected to receive assistance in 2005.

Pension insurance activities.—Includes pension plan premium collections, premium investments, technical assistance, and new pension plan promotion activities.

Pension plan termination.—Includes all activities related to plan termination and trusteeship; plan asset management, investment and accounting; and benefit administration services.

Operational support.—Includes the administrative, information technology infrastructure, and other shared program support for both PBGC’s insurance and plan termination activities.

Plans terminated during the year:	2003 actual	2004 est.	2005 est.
With sufficient assets	1,203	1,000	1,000
Without sufficient assets	155	140	140
Average time to replace initial with final benefit levels	2.2 yrs	2.5 yrs	2.5 yrs

Financing.—The primary source of financing is annual premiums paid by sponsors of ongoing covered plans, which vary according to the plans’ funding level. Other sources of financing include assets from terminated plans, investment income, and amounts due PBGC from the sponsors of terminating plans. Also, PBGC is authorized to borrow up to \$100 million from the U.S. Treasury.

Operating results.—The following tables show the status of PBGC’s trust funds and PBGC’s operating results.

STATUS OF TRUST FUNDS

[In thousands of dollars]

Assets:	2002 actual	2003 actual	2004 est.	2005 est.
Cash	679,510	679,650	679,650	679,650
Investments	8,484,020	18,386,780	23,098,740	24,116,140
Receivables:				
Due from Pension Benefit Guaranty Corporation	19,357,400	26,546,750	27,936,150	29,564,070
Due from employers—terminated plans	6,070,120	132,170	168,380	204,940
Assets of pretrustered plans	324,810	172,920	3,810	90
Other assets	309,340	245,190	165,900	165,900
Total assets	35,225,200	46,163,460	52,052,630	54,730,790
Liabilities:				
Estimate of future benefits—terminated plans	22,614,960	41,930,210	51,702,250	54,380,410
Estimate of probable terminations (net claims for)	12,391,650	3,882,870		
Other liabilities	218,590	350,380	350,380	350,380
Total liabilities	35,225,200	46,163,460	52,052,630	54,730,790

Legislation will be proposed for 2005 which affects 2006 and beyond, to amend the Employee Retirement Income Security Act and the Income Tax Code. The amendments help avoid retirees' benefit reductions and help stabilize the defined-benefit pension system. They:

- Give employers two years of relief from current pension plan contribution requirements—now tied to 30-year Treasury bond interest rates—and base requirements on more appropriate corporate bond rates.
- After the two-year transition period, base pension funding requirements on a "yield curve" (commonly used in corporate finance), which would better tie funding requirements to the timing of the payout of retiree benefits.
- Make additional changes to restrict promises of added benefits by severely underfunded plans and to provide better information on pension finances to workers, retirees, and stockholders.

Additionally, the Administration is developing a plan for comprehensive reform of the pension funding rules to: strengthen funding for workers' defined-benefit pensions; simplify funding rules; offer sponsors new, flexible, approaches to finance their plans without the current yearly volatility; and make additional reforms to ensure PBGC's continued ability to safeguard pension benefits.

CHANGE IN PBGC's LIABILITY UNDER TERMINATED PLANS

[In thousands of dollars]

	2002 actual	2003 actual	2004 est.	2005 est.
Liability, beginning of year	5,627,170	19,357,400	26,546,750	27,936,150
Liability incurred due to plan terminations	9,923,540	5,378,500	1,655,370	2,507,010
(New liabilities assumed)	14,863,250	12,334,200	6,756,400	3,623,840
(Plan assets acquired)	-4,688,490	-6,920,460	-5,013,910	-1,020,240
(Recoveries from employers, net)	-251,220	-35,240	-87,120	-96,590
Operating loss of trust fund	4,779,910	3,731,780	1,462,420	1,587,570
Benefit payments	-973,220	-1,920,930	-1,728,390	-1,780,130
Liability, end of year	19,357,400	26,546,750	27,936,150	30,250,600

Balance Sheet (in millions of dollars)

Identification code 16-4204-0-3-601	2002 actual	2003 actual	2004 est.	2005 est.
ASSETS:				
Federal assets:				
1101 Fund balances with Treasury				
Investments in US securities:				
1102 Treasury securities, par	12,834	12,937		
1102 Treasury securities, unamortized discount (-)/premium (+)	3,739	3,056		
1106 Receivables, net	196	260		
1206 Non-Federal assets: Receivables, net	120	255		

Net value of assets related to pre-1992 direct loans receivable and acquired defaulted guaranteed loans receivable:				
1601 Direct loans, gross	52	57		
1602 Interest receivable				
1603 Allowance for estimated uncollectible loans and interest (-)	-52	-57		
1699 Value of assets related to direct loans				
Other Federal assets:				
1801 Cash and other monetary assets	40	135		
1803 Property, plant and equipment, net	4	4		
1901 Other assets				
1999 Total assets	16,933	16,647		
LIABILITIES:				
Non-Federal liabilities:				
2201 Accounts payable	279	349		
2206 Pension and other actuarial liabilities	20,132	27,798		
2999 Total liabilities	20,411	28,147		
NET POSITION:				
3300 Cumulative results of operations	-3,478	-11,500		
3999 Total net position	-3,478	-11,500		
4999 Total liabilities and net position	16,933	16,647		

Note: Consistent with Government-wide practice, information for 2004 and 2005 was not required to be collected.

Object Classification (in millions of dollars)

Identification code 16-4204-0-3-601	2003 actual	2004 est.	2005 est.
Personnel compensation:			
11.1 Full-time permanent	57	63	64
11.3 Other than full-time permanent	1	2	2
11.5 Other personnel compensation	2	2	2
11.9 Total personnel compensation	60	67	68
21.0 Civilian personnel benefits	14	16	16
21.0 Travel and transportation of persons	1	1	1
23.2 Rental payments to others	15	17	17
23.3 Communications, utilities, and miscellaneous charges	4	5	5
24.0 Printing and reproduction	1	1	1
25.2 Other services	160	156	149
25.3 Other purchases of goods and services from Government accounts	2	2	2
26.0 Supplies and materials	1	1	1
31.0 Equipment	10	6	6
33.0 Investments and loans	5	11	39
42.0 Insurance claims and indemnities	2,273	2,974	3,295
99.0 Reimbursable obligations	2,546	3,257	3,600
99.9 Total new obligations	2,546	3,257	3,600

Personnel Summary

Identification code 16-4204-0-3-601	2003 actual	2004 est.	2005 est.
Reimbursable:			
2001 Total compensable workyears: Civilian full-time equivalent employment	766	801	801

EMPLOYMENT STANDARDS ADMINISTRATION

Federal Funds

General and special funds:

SALARIES AND EXPENSES

For necessary expenses for the Employment Standards Administration, including reimbursement to State, Federal, and local agencies and their employees for inspection services rendered, **[\$392,872,000]** \$407,236,000, together with **[\$2,036,000]** \$2,058,000 which may be expended from the Special Fund in accordance with sections 39(c), 44(d) and 44(j) of the Longshore and Harbor Workers' Compensation Act: *Provided*, That \$1,250,000 shall be for the development of an alternative system for the electronic submission of reports required to be filed under the Labor-Management Reporting and Disclosure Act of 1959, as amended, and for a computer database of the information for each submission by whatever means, that is indexed and

General and special funds—Continued

SALARIES AND EXPENSES—Continued

easily searchable by the public via the Internet: *Provided further*, That the Secretary of Labor is authorized to accept, retain, and spend, until expended, in the name of the Department of Labor, all sums of money ordered to be paid to the Secretary of Labor, in accordance with the terms of the Consent Judgment in Civil Action No. 91-0027 of the United States District Court for the District of the Northern Mariana Islands (May 21, 1992): *Provided further*, That the Secretary of Labor is authorized to establish and, in accordance with 31 U.S.C. 3302, collect and deposit in the Treasury fees for processing applications and issuing certificates under sections 11(d) and 14 of the Fair Labor Standards Act of 1938, as amended (29 U.S.C. 211(d) and 214) and for processing applications and issuing registrations under title I of the Migrant and Seasonal Agricultural Worker Protection Act (29 U.S.C. 1801 et seq.). (*Division E, H.R. 2673, Consolidated Appropriations Bill, FY 2004.*)

Program and Financing (in millions of dollars)

Identification code 16-0105-0-1-505	2003 actual	2004 est.	2005 est.
Obligations by program activity:			
00.01 Enforcement of wage and hour standards	164	168	166
00.02 Federal contractor EEO standards enforcement	78	79	82
00.03 Federal programs for workers' compensation	130	131	134
00.04 Program direction and support	15	15	17
00.05 Labor-management standards	34	39	43
09.01 Reimbursable program	6	3	3
10.00 Total new obligations	427	435	445
Budgetary resources available for obligation:			
21.40 Unobligated balance carried forward, start of year	8	8	
22.00 New budget authority (gross)	427	427	445
23.90 Total budgetary resources available for obligation	435	435	445
23.95 Total new obligations	-427	-435	-445
23.98 Unobligated balance expiring or withdrawn	-2		
24.40 Unobligated balance carried forward, end of year	8		
New budget authority (gross), detail:			
<i>Discretionary:</i>			
40.00 Appropriation	381	393	407
40.35 Appropriation permanently reduced	-2	-3	
43.00 Appropriation (total discretionary)	379	390	407
<i>Mandatory:</i>			
60.20 Appropriation (special fund)	7		
<i>Spending authority from offsetting collections:</i>			
<i>Discretionary:</i>			
68.00 Offsetting collections (cash)	40	37	38
68.10 Change in uncollected customer payments from Federal sources (unexpired)	1		
68.90 Spending authority from offsetting collections (total discretionary)	41	37	38
70.00 Total new budget authority (gross)	427	427	445
Change in obligated balances:			
72.40 Obligated balance, start of year	36	42	43
73.10 Total new obligations	427	435	445
73.20 Total outlays (gross)	-417	-434	-444
74.00 Change in uncollected customer payments from Federal sources (unexpired)	-1		
74.10 Change in uncollected customer payments from Federal sources (expired)	-1		
74.40 Obligated balance, end of year	42	43	44
Outlays (gross), detail:			
86.90 Outlays from new discretionary authority	384	400	417
86.93 Outlays from discretionary balances	26	26	27
86.97 Outlays from new mandatory authority	7		
86.98 Outlays from mandatory balances		8	
87.00 Total outlays (gross)	417	434	444
Offsets:			
<i>Against gross budget authority and outlays:</i>			
<i>Offsetting collections (cash) from:</i>			
88.00 Federal sources	-39	-35	-36
88.40 Non-Federal sources	-2	-2	-2
88.90 Total, offsetting collections (cash)	-41	-37	-38
<i>Against gross budget authority only:</i>			
88.95 Change in uncollected customer payments from Federal sources (unexpired)	-1		

88.96	Portion of offsetting collections (cash) credited to expired accounts	1		
Net budget authority and outlays:				
89.00	Budget authority	386	390	407
90.00	Outlays	378	397	406

Enforcement of wage and hour standards.—The Wage and Hour Division works to obtain and encourage compliance with the minimum wage, overtime, child labor, and other employment standards under the Fair Labor Standards Act, the Migrant and Seasonal Agricultural Worker Protection Act (MSPA), the Family and Medical Leave Act, certain provisions of the Immigration and Nationality Act (INA), the wage garnishment provisions in Title III of the Consumer Credit Protection Act, and the Employee Polygraph Protection Act. Prevailing wages are determined and employment standards enforced under various Government contract wage standards. In 2005, approximately 270,000 persons are expected to be aided under the Fair Labor Standards Act through securing agreements with firms to pay back wages owed to their workers. In government contract compliance actions, about 23,500 persons will be aided through securing agreements to pay wages owed to workers. Under MSPA, approximately 2,000 investigations and 900 housing inspections will be completed. In the course of all on-site investigations, investigators will routinely check for employer compliance with child labor standards and, in all “directed” (non-complaint) investigations, for compliance with the employment eligibility verification recordkeeping requirements of the INA. The budget maintains resources for the Wage and Hour Division which are assigned to areas where employment of illegal immigrants is most prevalent. The targeting of labor standards enforcement efforts in those industries and geographic areas where unauthorized workers are most prevalent will help to reduce the economic incentive for such illegal employment practices and will, in turn, help reduce illegal immigration.

Federal contractor Equal Employment Opportunity (EEO) standards enforcement.—The Office of Federal Contract Compliance Programs (OFCCP) enforces equal employment opportunity and nondiscrimination requirements of Federal contractors and subcontractors. In particular, OFCCP enforces: Executive Order 11246, which prohibits employment discrimination on the basis of race, sex, religion, color, and national origin; Section 503 of the Rehabilitation Act of 1973 and the Americans with Disabilities Act of 1990 (through a memorandum of understanding with the Equal Employment Opportunity Commission), which prohibit employment discrimination against individuals with disabilities; and the Vietnam Era Veterans Readjustment Assistance Act of 1974, as amended, which prohibits employment discrimination against certain protected veterans. OFCCP programs cover close to 200,000 work-sites with a total workforce of 26 million persons.

OFCCP monitors contractors’ compliance through systemic discrimination cases, and reporting requirements. In 2005, approximately 2,450,000 individuals will be covered through 7,700 compliance evaluations, 280 complaint investigations, and 2,050 other compliance actions.

OFCCP also encourages and supports voluntary compliance by providing compliance assistance to covered contractors. In 2005, over 600 compliance assistance events will be provided to federal contractors and other stakeholders. For example, as part of its compliance assistance program, OFCCP provides technical assistance to contractors through Industry Liaison Groups. In addition, OFCCP has placed important compliance assistance information on the Internet. OFCCP also ensures that Federal contractors and subcontractors are provided linkages to recruitment sources for hiring and advancement of minorities, women, protected veterans and individuals with disabilities. OFCCP honors Federal contractors and linkage organizations through the Secretary of Labor Opportunity

Awards and the EVE/EPIC program for their outstanding compliance initiatives.

Federal programs for workers' compensation.—The Office of Workers' Compensation Programs (OWCP) administers the Federal Employees' Compensation Act, the Longshore and Harbor Workers' Compensation Act, the Energy Employees Occupational Illness Compensation Program Act, and the Black Lung Benefits Act. These programs ensure that eligible disabled and injured workers or their survivors receive compensation and medical benefits and a range of services including rehabilitation, supervision of medical care, and technical and advisory counseling to which they are entitled. OWCP also monitors State workers' compensation laws.

Program direction and support.—The Program Direction and Support (PDS) activity provides centralized leadership, policy, coordination and essential administrative support in the areas of human resources, information technology; budget and financial management; strategic planning; performance reporting; legislative and regulatory analysis; employee safety and health; labor relations; equal employment opportunity enforcement, and general support services to all ESA program components. PDS performs an essential role in the Employment Standards Administration's pursuit of its mission to support, protect and defend the rights of American workers, by providing the necessary policy, planning, guidance, and management to effectively implement policies and priorities.

Labor-management standards.—The Office of Labor-Management Standards (OLMS) receives and discloses statutorily required reports required of unions and others, including union financial reports; audits union financial records and investigates possible embezzlements of union funds; conducts union officer election investigations; supervises reruns of union officer elections pursuant to voluntary settlements or after court determinations that elections were not conducted in accordance with the Labor-Management Reporting and Disclosure Act; and administers the statutory program to certify employee protection provisions under various federally-sponsored transportation programs. In 2005, OLMS plans enhanced efforts to advance union transparency and financial integrity protections, primarily through increased union audits and compliance assistance efforts. OLMS expects to process 36,000 reports and conduct a total of 4,582 investigations, audits, and supervised elections.

99.0	Allocation account	6	2	
99.9	Total new obligations	427	435	445

Personnel Summary

Identification code 16-0105-0-1-505	2003 actual	2004 est.	2005 est.
Direct:			
1001 Total compensable workyears: Civilian full-time equivalent employment	3,656	3,805	3,856
Reimbursable:			
2001 Total compensable workyears: Civilian full-time equivalent employment	17		

SPECIAL BENEFITS

(INCLUDING TRANSFER OF FUNDS)

For the payment of compensation, benefits, and expenses (except administrative expenses) accruing during the current or any prior fiscal year authorized by title 5, chapter 81 of the United States Code; continuation of benefits as provided for under the heading "Civilian War Benefits" in the Federal Security Agency Appropriation Act, 1947; the Employees' Compensation Commission Appropriation Act, 1944; sections 4(c) and 5(f) of the War Claims Act of 1948 (50 U.S.C. App. 2012); and 50 percent of the additional compensation and benefits required by section 10(h) of the Longshore and Harbor Workers' Compensation Act, as amended, **[\$163,000,000]** \$233,000,000, together with such amounts as may be necessary to be charged to the subsequent year appropriation for the payment of compensation and other benefits for any period subsequent to August 15 of the current year: *Provided*, That amounts appropriated may be used under section 8104 of title 5, United States Code, by the Secretary of Labor to reimburse an employer, who is not the employer at the time of injury, for portions of the salary of a reemployed, disabled beneficiary: *Provided further*, That balances of reimbursements unobligated on September 30, **[2003]** 2004, shall remain available until expended for the payment of compensation, benefits, and expenses: *Provided further*, That in addition there shall be transferred to this appropriation from the Postal Service and from any other corporation or instrumentality required under section 8147(c) of title 5, United States Code, to pay an amount for its fair share of the cost of administration, such sums as the Secretary determines to be the cost of administration for employees of such fair share entities through September 30, **[2004]** 2005: *Provided further*, That of those funds transferred to this account from the fair share entities to pay the cost of administration of the Federal Employees' Compensation Act, **[\$39,315,000]** \$39,668,000 shall be made available to the Secretary as follows: (1) for enhancement and maintenance of automated data processing systems and telecommunications systems, **[\$11,618,000]**; \$12,351,000; (2) for automated workload processing operations, including document imaging, centralized mail intake and medical bill processing, **[\$14,496,000]** 14,221,000; (3) for periodic roll management and medical review, **[\$13,201,000]** \$13,096,000; and (4) the remaining funds shall be paid into the Treasury as miscellaneous receipts: *Provided further*, That the Secretary may require that any person filing a notice of injury or a claim for benefits under chapter 81 of title 5, United States Code, or 33 U.S.C. 901 et seq., provide as part of such notice and claim, such identifying information (including Social Security account number) as such regulations may prescribe. (*Division E, H.R. 2673, Consolidated Appropriations Bill, FY 2004.*)

Program and Financing (in millions of dollars)

Identification code 16-1521-0-1-600	2003 actual	2004 est.	2005 est.
Obligations by program activity:			
00.01 Longshore and harbor workers' compensation benefits	3	3	3
00.02 Federal Employees' Compensation Act benefits	160	160	230
09.01 Federal Employees' Compensation Act benefits	2,186	2,265	2,272
09.02 FECA Fair Share (administrative expenses)	43	47	40
10.00 Total new obligations	2,392	2,475	2,545
Budgetary resources available for obligation:			
21.40 Unobligated balance carried forward, start of year	981	1,100	1,063
22.00 New budget authority (gross)	2,509	2,438	2,499
22.10 Resources available from recoveries of prior year obligations	2		

Object Classification (in millions of dollars)

Identification code 16-0105-0-1-505	2003 actual	2004 est.	2005 est.
Direct obligations:			
Personnel compensation:			
11.1 Full-time permanent	224	243	247
11.3 Other than full-time permanent	3		
11.5 Other personnel compensation	5	2	3
11.9 Total personnel compensation	232	245	250
12.1 Civilian personnel benefits	58	59	60
21.0 Travel and transportation of persons	8	8	9
23.1 Rental payments to GSA	27	31	32
23.2 Rental payments to others		1	1
23.3 Communications, utilities, and miscellaneous charges	7	7	7
24.0 Printing and reproduction	1	1	1
25.1 Advisory and assistance services	2		
25.2 Other services	4	7	8
25.3 Other purchases of goods and services from Government accounts	34	33	38
25.7 Operation and maintenance of equipment	33	32	30
26.0 Supplies and materials	3	2	2
31.0 Equipment	6	4	4
99.0 Direct obligations	415	430	442
99.0 Reimbursable obligations	6	3	3
Allocation Account:			
11.1 Personnel compensation: Full-time permanent	3	1	
12.1 Civilian personnel benefits	1	1	
25.3 Other purchases of goods and services from Government accounts	2		

General and special funds—Continued

SPECIAL BENEFITS—Continued

(INCLUDING TRANSFER OF FUNDS)—Continued

Program and Financing (in millions of dollars)—Continued

Identification code 16-1521-0-1-600	2003 actual	2004 est.	2005 est.
23.90 Total budgetary resources available for obligation	3,492	3,538	3,562
23.95 Total new obligations	-2,392	-2,475	-2,545
24.40 Unobligated balance carried forward, end of year	1,100	1,063	1,017
New budget authority (gross), detail:			
Mandatory:			
60.00 Appropriation	163	163	233
69.00 Offsetting collections (cash)	2,392	2,275	2,266
69.10 Change in uncollected customer payments from Federal sources (unexpired)	-46		
69.90 Spending authority from offsetting collections (total mandatory)	2,346	2,275	2,266
70.00 Total new budget authority (gross)	2,509	2,438	2,499
Change in obligated balances:			
72.40 Obligated balance, start of year	80	145	145
73.10 Total new obligations	2,392	2,475	2,545
73.20 Total outlays (gross)	-2,371	-2,475	-2,545
73.45 Recoveries of prior year obligations	-2		
74.00 Change in uncollected customer payments from Federal sources (unexpired)	46		
74.40 Obligated balance, end of year	145	145	145
Outlays (gross), detail:			
86.97 Outlays from new mandatory authority	1,263	1,375	1,482
86.98 Outlays from mandatory balances	1,108	1,100	1,063
87.00 Total outlays (gross)	2,371	2,475	2,545
Offsets:			
Against gross budget authority and outlays:			
88.00 Offsetting collections (cash) from: Federal sources	-2,392	-2,275	-2,266
Against gross budget authority only:			
88.95 Change in uncollected customer payments from Federal sources (unexpired)	46		
Net budget authority and outlays:			
89.00 Budget authority	163	163	233
90.00 Outlays	-21	200	279

Summary of Budget Authority and Outlays

(in millions of dollars)

	2003 actual	2004 est.	2005 est.
Enacted/requested:			
Budget Authority	163	163	233
Outlays	-21	200	279
Legislative proposal, subject to PAYGO:			
Budget Authority			-30
Outlays			-7
Total:			
Budget Authority	163	163	203
Outlays	-21	200	272

Federal Employees' Compensation Act benefits.—The Federal Employees' Compensation Act program provides monetary and medical benefits to Federal workers who sustain work-related injury or disease. Not all benefits are paid by the program, since the first 45 days of disability are usually covered by keeping injured workers in pay status with their employing agencies (the continuation-of-pay period). In 2005, 170,000 injured federal workers or their survivors will file claims; 57,000 will receive long-term wage replacement benefits for job-related injuries, diseases, or deaths. Most of the costs of this account are charged back to the beneficiaries' employing agencies.

FEDERAL EMPLOYEES' COMPENSATION WORKLOAD

	2003 actual	2004 est.	2005 est.
Wage-loss claims received	24,245	23,000	23,000
Compensation and medical payments	3,498,682	3,500,000	3,500,000
Cases received	168,174	170,000	170,000
Periodic payment cases	58,621	58,000	57,000

Longshore and harbor workers' compensation benefits.—Under the Longshore and Harbor Workers' Compensation Act, as amended, the Federal Government pays from direct appropriations one-half of the increased benefits provided by the amendments for persons on the rolls prior to 1972. The remainder is provided from the special fund which is financed by private employers assessed at the beginning of each calendar year for their proportionate share of these payments.

Object Classification (in millions of dollars)

Identification code 16-1521-0-1-600	2003 actual	2004 est.	2005 est.
42.0 Direct obligations: Insurance claims and indemnities	163	163	233
99.0 Reimbursable obligations: Reimbursable obligations ...	2,228	2,312	2,312
99.5 Below reporting threshold	1		
99.9 Total new obligations	2,392	2,475	2,545

Personnel Summary

Identification code 16-1521-0-1-600	2003 actual	2004 est.	2005 est.
Reimbursable:			
2001 Total compensable workyears: Civilian full-time equivalent employment	133	133	133

SPECIAL BENEFITS

(Legislative proposal, subject to PAYGO)

Program and Financing (in millions of dollars)

Identification code 16-1521-4-1-600	2003 actual	2004 est.	2005 est.
Obligations by program activity:			
00.02 Federal Employees' Compensation Act benefits			-7
09.01 FECA Benefits			-8
10.00 Total new obligations			-15
Budgetary resources available for obligation:			
22.00 New budget authority (gross)			-38
23.95 Total new obligations			15
24.40 Unobligated balance carried forward, end of year			-23
New budget authority (gross), detail:			
Mandatory:			
60.00 Appropriation			-30
69.00 Offsetting collections (cash)			-8
70.00 Total new budget authority (gross)			-38
Change in obligated balances:			
73.10 Total new obligations			-15
73.20 Total outlays (gross)			15
Outlays (gross), detail:			
86.97 Outlays from new mandatory authority			-38
86.98 Outlays from mandatory balances			23
87.00 Total outlays (gross)			-15
Offsets:			
Against gross budget authority and outlays:			
88.00 Offsetting collections (cash) from: Federal sources			8
Net budget authority and outlays:			
89.00 Budget authority			-30
90.00 Outlays			-7

The Administration will propose legislation to strengthen program integrity and make the Act more equitable and easier to administer by: 1) converting compensation for new injuries or new claims for disability to a lower retirement-level benefit at the Social Security retirement age; 2) moving the 3-day waiting period, during which an injured worker is not entitled to compensation, to the point immediately after an injury; 3) changing the way schedule awards are paid to allow uniform lump-sum payments to federal employees eligible for such awards; 4) replacing augmented compensation for dependents with a slightly higher basic benefit level for all claimants; 5) allowing OWCP to recover the costs of continuation of pay (COP), a large annual expenditure for federal agencies, from responsible third parties; and 6) updating ben-

efit levels for funeral expenses and disfigurement resulting from work injury.

Object Classification (in millions of dollars)

Identification code 16-1521-4-1-600	2003 actual	2004 est.	2005 est.
42.0 Direct obligations: Insurance claims and indemnities			-7
99.0 Reimbursable obligations: Reimbursable obligations			-8
99.9 Total new obligations			-15

ENERGY EMPLOYEES OCCUPATIONAL ILLNESS COMPENSATION FUND

Program and Financing (in millions of dollars)

Identification code 16-1523-0-1-053	2003 actual	2004 est.	2005 est.
Obligations by program activity:			
00.01 Benefits for energy employees	296	267	214
00.02 RECA supplemental benefits	22	13	7
10.00 Total new obligations (object class 42.0)	318	280	221
Budgetary resources available for obligation:			
21.40 Unobligated balance carried forward, start of year	32	59	
22.00 New budget authority (gross)	345	221	221
23.90 Total budgetary resources available for obligation	377	280	221
23.95 Total new obligations	-318	-280	-221
24.40 Unobligated balance carried forward, end of year	59		
New budget authority (gross), detail:			
Mandatory:			
60.00 Appropriation	345	221	221
Change in obligated balances:			
72.40 Obligated balance, start of year	4	1	
73.10 Total new obligations	318	280	221
73.20 Total outlays (gross)	-321	-281	-221
74.40 Obligated balance, end of year	1		
Outlays (gross), detail:			
86.97 Outlays from new mandatory authority	286	221	221
86.98 Outlays from mandatory balances	35	60	
87.00 Total outlays (gross)	321	281	221
Net budget authority and outlays:			
89.00 Budget authority	345	221	221
90.00 Outlays	320	281	221
Memorandum (non-add) entries:			
92.02 Total investments, end of year: Federal securities: Par value	60		

Energy Employees' Compensation Act benefits.—The Department of Labor is delegated responsibility to adjudicate and administer claims for benefits under the Energy Employees Occupational Illness Compensation Program Act of 2000. In July 2001, the program began accepting claims from employees or survivors of employees of the Department of Energy (DOE) and of private companies under contract with DOE who suffer from a radiation-related cancer, beryllium-related disease, or chronic silicosis as a result of their work in producing or testing nuclear weapons. The Act authorizes a lump-sum payment of \$150,000 and reimbursement of medical expenses.

ADMINISTRATIVE EXPENSES, ENERGY EMPLOYEES OCCUPATIONAL ILLNESS COMPENSATION FUND

(INCLUDING TRANSFER OF FUNDS)

For necessary expenses to administer the Energy Employees Occupational Illness Compensation Act, **[\$55,074,000]** \$40,821,000, to remain available until expended: *Provided*, That the Secretary of Labor is authorized to transfer to any executive agency with authority under the Energy Employees Occupational Illness Compensation Act, including within the Department of Labor, such sums as may be necessary in fiscal year **[2004]** 2005 to carry out those authorities: *Provided further*, That the Secretary may require that any person filing a

claim for benefits under the Act provide as part of such claim, such identifying information (including Social Security account number) as may be prescribed. (*Division E, H.R. 2673, Consolidated Appropriations Bill, FY 2004.*)

Program and Financing (in millions of dollars)

Identification code 16-1524-0-1-053	2003 actual	2004 est.	2005 est.
Obligations by program activity:			
00.02 Department of Labor	40	55	60
00.03 Department of Health and Human Services	18	30	30
10.00 Total new obligations	58	85	90
Budgetary resources available for obligation:			
21.40 Unobligated balance carried forward, start of year	93	140	107
22.00 New budget authority (gross)	105	52	41
23.90 Total budgetary resources available for obligation	198	192	148
23.95 Total new obligations	-58	-85	-90
24.40 Unobligated balance carried forward, end of year	140	107	58
New budget authority (gross), detail:			
Mandatory:			
60.00 Appropriation	105	55	41
60.35 Appropriation permanently reduced		-3	
62.50 Appropriation (total mandatory)	105	52	41
Change in obligated balances:			
72.40 Obligated balance, start of year	49	46	49
73.10 Total new obligations	58	85	90
73.20 Total outlays (gross)	-61	-82	-91
74.40 Obligated balance, end of year	46	49	48
Outlays (gross), detail:			
86.97 Outlays from new mandatory authority	38	42	33
86.98 Outlays from mandatory balances	23	40	58
87.00 Total outlays (gross)	61	82	91
Net budget authority and outlays:			
89.00 Budget authority	105	52	41
90.00 Outlays	61	82	91

Energy Employees Occupational Illness Compensation Program Act of 2000 (EEOICPA) administration.—Under Executive Order 13179 the Secretary of Labor is assigned primary responsibility for administering the Energy Employees Compensation program, while other responsibilities have been delegated to the Departments of Health and Human Services (HHS), Energy (DOE), and Justice (DOJ). The Office of Workers' Compensation Programs (OWCP) in the Department of Labor is responsible for claims adjudication, and award and payment of compensation and medical benefits. The Office of the Solicitor provides legal support and represents the Department in claimant appeals of OWCP decisions. HHS is responsible for developing individual dose reconstructions to estimate occupational radiation exposure, and developing regulations to guide DOL's determination of whether an individual's cancer was caused by radiation exposure at a DOE or atomic weapons facility. DOE is responsible for providing exposure histories at employment facilities covered under the Act, as well as other employment information. DOJ assists claimants who have been awarded compensation under the Radiation Exposure Compensation Act to file for additional compensation, including medical benefits, under EEOICPA.

Object Classification (in millions of dollars)

Identification code 16-1524-0-1-053	2003 actual	2004 est.	2005 est.
11.1 Personnel compensation: Full-time permanent	15	21	22
12.1 Civilian personnel benefits	4	6	6
21.0 Travel and transportation of persons	1	1	1
23.1 Rental payments to GSA	3	3	4
23.3 Communications, utilities, and miscellaneous charges		1	1
24.0 Printing and reproduction			1
25.2 Other services	1	4	4
25.3 Other purchases of goods and services from Government accounts	26	35	37
25.7 Operation and maintenance of equipment	6	7	7
26.0 Supplies and materials		1	1

General and special funds—ContinuedADMINISTRATIVE EXPENSES, ENERGY EMPLOYEES OCCUPATIONAL
ILLNESS COMPENSATION FUND—Continued

(INCLUDING TRANSFER OF FUNDS)—Continued

Object Classification (in millions of dollars)—Continued

Identification code 16-1524-0-1-053	2003 actual	2004 est.	2005 est.
31.0 Equipment	2	6	6
99.9 Total new obligations	58	85	90

Personnel Summary

Identification code 16-1524-0-1-053	2003 actual	2004 est.	2005 est.
Direct:			
1001 Total compensable workyears: Civilian full-time equivalent employment	241	300	300

SPECIAL BENEFITS FOR DISABLED COAL MINERS

For carrying out title IV of the Federal Mine Safety and Health Act of 1977, as amended by Public Law 107-275, (the "Act"), **[\$300,000,000]** \$276,000,000, to remain available until expended.

For making after July 31 of the current fiscal year, benefit payments to individuals under title IV of the Act, for costs incurred in the current fiscal year, such amounts as may be necessary.

For making benefit payments under title IV for the first quarter of fiscal year **[2005, \$88,000,000]** 2006, \$81,000,000, to remain available until expended. (*Division E, H.R. 2673, Consolidated Appropriations Bill, FY 2004.*)

Program and Financing (in millions of dollars)

Identification code 16-0169-0-1-601	2003 actual	2004 est.	2005 est.
Obligations by program activity:			
00.01 Direct Program Activity (Benefits)	415	391	359
00.02 Direct Program Activity (Administration)	5	6	5
10.00 Total new obligations	420	397	364
Budgetary resources available for obligation:			
21.40 Unobligated balance carried forward, start of year	11	2	2
22.00 New budget authority (gross)	410	397	364
23.90 Total budgetary resources available for obligation	421	399	366
23.95 Total new obligations	-420	-397	-364
24.40 Unobligated balance carried forward, end of year	2	2	2
New budget authority (gross), detail:			
Mandatory:			
60.00 Appropriation	302	300	276
65.00 Advance appropriation	108	97	88
70.00 Total new budget authority (gross)	410	397	364
Change in obligated balances:			
72.40 Obligated balance, start of year	38	37	35
73.10 Total new obligations	420	397	364
73.20 Total outlays (gross)	-421	-401	-366
74.40 Obligated balance, end of year	37	35	33
Outlays (gross), detail:			
86.97 Outlays from new mandatory authority	383	364	333
86.98 Outlays from mandatory balances	38	37	33
87.00 Total outlays (gross)	421	401	366
Net budget authority and outlays:			
89.00 Budget authority	410	397	364
90.00 Outlays	421	401	366

Title IV of the Federal Mine Safety and Health Act authorizes monthly benefits to coal miners disabled from coal workers' pneumoconiosis (black lung) and to their widows and certain other dependents. Part B of the Act assigned the processing and paying of claims filed between December 30, 1969 (when the program originated) and June 30, 1973 to the Social Security Administration (SSA). P.L. 107-275 transferred Part B claims processing and payment operations from

SSA to the Department of Labor's (DOL) Employment Standards Administration (ESA), Office of Workers' Compensation Programs. This change was implemented on October 1, 2003.

Object Classification (in millions of dollars)

Identification code 16-0169-0-1-601	2003 actual	2004 est.	2005 est.
11.5 Personnel compensation: Other personnel compensation	4	2	2
25.2 Other services	1	4	3
42.0 Insurance claims and indemnities	415	391	359
99.9 Total new obligations	420	397	364

Personnel Summary

Identification code 16-0169-0-1-601	2003 actual	2004 est.	2005 est.
Direct:			
1001 Total compensable workyears: Civilian full-time equivalent employment		17	17

PANAMA CANAL COMMISSION COMPENSATION FUND**Unavailable Receipts** (in millions of dollars)

Identification code 16-5155-0-2-602	2003 actual	2004 est.	2005 est.
01.99 Balance, start of year			
Receipts:			
02.40 Interest on investments, Panama Canal Commission	6	6	6
04.00 Total: Balances and collections	6	6	6
Appropriations:			
05.00 Panama Canal Commission compensation fund	-6	-6	-6
07.99 Balance, end of year			

Program and Financing (in millions of dollars)

Identification code 16-5155-0-2-602	2003 actual	2004 est.	2005 est.
Obligations by program activity:			
00.01 Direct Program Activity	6	6	6
10.00 Total new obligations (object class 42.0)	6	6	6
Budgetary resources available for obligation:			
21.40 Unobligated balance carried forward, start of year	77	76	78
22.00 New budget authority (gross)	6	6	6
23.90 Total budgetary resources available for obligation	83	82	84
23.95 Total new obligations	-6	-6	-6
24.40 Unobligated balance carried forward, end of year	76	78	78
New budget authority (gross), detail:			
Mandatory:			
60.20 Appropriation (special fund)	6	6	6
Change in obligated balances:			
73.10 Total new obligations	6	6	6
73.20 Total outlays (gross)	-6	-6	-6
Outlays (gross), detail:			
86.97 Outlays from new mandatory authority	6	6	6
Net budget authority and outlays:			
89.00 Budget authority	6	6	6
90.00 Outlays	6	6	6
Memorandum (non-add) entries:			
92.01 Total investments, start of year: Federal securities: Par value	77	76	77
92.02 Total investments, end of year: Federal securities: Par value	76	77	77

This fund was established to provide for the accumulation of funds to meet the Panama Canal Commission's obligations to defray costs of workers' compensation which will accrue pursuant to the Federal Employees' Compensation Act (FECA). On December 31, 1999, the Commission was dissolved as set forth in the Panama Canal Treaty of 1977, and the liability of the Commission for payments beyond that

date did not end with its termination. The establishment of this fund, into which funds were deposited on a regular basis by the Commission, was in conjunction with the transfer of the administration of the FECA program from the Commission to the Department of Labor effective January 1, 1989.

Trust Funds

BLACK LUNG DISABILITY TRUST FUND

(INCLUDING TRANSFER OF FUNDS)

[Beginning in] In fiscal year [2004] 2005 and thereafter, such sums as may be necessary from the Black Lung Disability Trust Fund, to remain available until expended, for payment of all benefits authorized by section 9501(d)(1), (2), (4), and (7) of the Internal Revenue Code of 1954, as amended; and interest on advances, as authorized by section 9501(c)(2) of that Act. In addition, the following amounts shall be available from the Fund for fiscal year [2004] 2005 for expenses of operation and administration of the Black Lung Benefits program, as authorized by section 9501(d)(5): **[\$32,004,000]** \$32,646,000 for transfer to the Employment Standards Administration, "Salaries and Expenses"; **[\$23,401,000]** \$23,705,000 for transfer to Departmental Management, "Salaries and Expenses"; **[\$338,000]** \$342,000 for transfer to Departmental Management, "Office of Inspector General"; and \$356,000 for payments into miscellaneous receipts for the expenses of the Department of the Treasury. (Division E, H.R. 2673, Consolidated Appropriations Bill, FY 2004.)

Unavailable Receipts (in millions of dollars)

Identification code 20-8144-0-7-601	2003 actual	2004 est.	2005 est.
01.99 Balance, start of year	39	39	
Receipts:			
02.00 Transfer from general fund, Black Lung Benefits Revenue Act tax	506	542	540
02.20 Miscellaneous interest, Black lung disability trust fund	1	2	2
02.99 Total receipts and collections	507	544	542
04.00 Total: Balances and collections	546	583	542
Appropriations:			
05.00 Black lung disability trust fund	-56	-56	-57
05.01 Black lung disability trust fund	-451	-527	-485
05.99 Total appropriations	-507	-583	-542
07.99 Balance, end of year	39		

Program and Financing (in millions of dollars)

Identification code 20-8144-0-7-601	2003 actual	2004 est.	2005 est.
Obligations by program activity:			
00.01 Disabled coal miners benefits	365	350	330
00.02 Administrative expenses	55	56	57
00.03 Interest on advances	621	649	672
10.00 Total new obligations	1,041	1,055	1,059
Budgetary resources available for obligation:			
21.40 Unobligated balance carried forward, start of year	39	30	
22.00 New budget authority (gross)	1,032	1,025	1,059
23.90 Total budgetary resources available for obligation	1,071	1,055	1,059
23.95 Total new obligations	-1,041	-1,055	-1,059
24.40 Unobligated balance carried forward, end of year	30		
New budget authority (gross), detail:			
Mandatory:			
60.26 Appropriation (trust fund, definite)	56	56	57
60.26 Appropriation (trust fund, indefinite)	451	527	485
62.50 Appropriation (total mandatory)	507	583	542
67.10 Authority to borrow	525	442	517
70.00 Total new budget authority (gross)	1,032	1,025	1,059
Change in obligated balances:			
73.10 Total new obligations	1,041	1,055	1,059
73.20 Total outlays (gross)	-1,041	-1,055	-1,059
Outlays (gross), detail:			
86.97 Outlays from new mandatory authority	1,032	1,025	1,059

86.98 Outlays from mandatory balances	9	30	
87.00 Total outlays (gross)	1,041	1,055	1,059
Net budget authority and outlays:			
89.00 Budget authority	1,032	1,025	1,059
90.00 Outlays	1,041	1,055	1,059

Summary of Budget Authority and Outlays

(in millions of dollars)

Enacted/requested:	2003 actual	2004 est.	2005 est.
Budget Authority	1,032	1,025	1,059
Outlays	1,041	1,055	1,059
Legislative proposal, not subject to PAYGO:			
Budget Authority			2,764
Outlays			2,764
Total:			
Budget Authority	1,032	1,025	3,823
Outlays	1,041	1,055	3,823

The trust fund consists of all moneys collected from the coal mine industry under the provisions of the Black Lung Benefits Revenue Act of 1981, as amended by the Consolidated Omnibus Budget Reconciliation Act of 1985, in the form of an excise tax on mined coal. These moneys are expended to pay compensation, medical, and survivor benefits to eligible miners and their survivors, where mine employment terminated prior to 1970 or where no mine operator can be assigned liability. In addition, the fund pays all administrative costs incurred in the operation of part C of the Black Lung program. The fund is administered jointly by the Secretaries of Labor, the Treasury, and Health and Human Services. The Benefits Revenue Act provides for repayable advances to the fund in the event fund resources will not be adequate to meet program obligations. Such advances are to be repaid with interest. The outstanding debt at the end of each year was: 1981, \$1,510 million; 1982, \$1,793 million; 1983, \$2,151 million; 1984, \$2,497 million; 1985, \$2,833 million; 1986, \$2,884 million; 1987, \$2,952 million; 1988, \$2,993 million; 1989, \$3,049 million; 1990, \$3,049 million; 1991, \$3,266 million; 1992, \$3,606 million; 1993, \$3,949 million; 1994, \$4,363 million; 1995, \$4,738 million; 1996, \$5,112 million; 1997, \$5,487 million; 1998, \$5,857 million; 1999, \$6,259 million; and 2000, \$6,749 million; 2001, \$7,254 million; 2002, \$7,719 million and 2003, \$8,244 million. It is estimated to be \$8,686 million in 2004 and \$9,203 million in 2005 if the refinancing proposal is not enacted.

BLACK LUNG DISABILITY TRUST FUND WORKLOAD

	2003 actual	2004 est.	2005 est.
Claims received	6,206	5,600	5,400
Claims in payment status	42,548	40,750	38,750
Medical benefits only recipients	5,323	3,750	2,250

Status of Funds (in millions of dollars)

Identification code 20-8144-0-7-601	2003 actual	2004 est.	2005 est.
Unexpended balance, start of year:			
0100 Treasury balance	39	30	
0105 Outstanding debt to Treasury	-7,719	-8,244	-8,686
0199 Total balance, start of year	-7,641	-8,175	-8,686
Cash income during the year:			
Current law:			
Receipts:			
1200 Transfer from general fund, Black Lung Benefits Revenue Act taxes	506	542	540
Offsetting receipts (proprietary):			
1220 Miscellaneous interest, Black Lung fund	1	2	2
1299 Income under present law	507	544	542
Proposed legislation:			
Offsetting receipts (intragovernmental):			
2240 Payment from the general fund for prepayment premium, legislative proposal not subject to PAYGO			3,281
3299 Total cash income	507	544	3,823

BLACK LUNG DISABILITY TRUST FUND—Continued

(INCLUDING TRANSFER OF FUNDS)—Continued

Status of Funds (in millions of dollars)—Continued

Identification code 20-8144-0-7-601	2003 actual	2004 est.	2005 est.
Cash outgo during year:			
Current law:			
4500 Black lung disability trust fund	-1,041	-1,055	-1,059
Proposed legislation:			
5500 Legislative proposal, not subject to PAYGO			-2,764
6599 Total cash outgo (-)	-1,041	-1,055	-3,823
Unexpended balance, end of year:			
8700 Uninvested balance	30		
8705 Outstanding debt to Treasury	-8,244	-8,686	-8,686
8799 Total balance, end of year	-8,175	-8,686	-8,686

Object Classification (in millions of dollars)

Identification code 20-8144-0-7-601	2003 actual	2004 est.	2005 est.
25.3 Other purchases of goods and services from Government accounts	55	56	57
42.0 Insurance claims and indemnities	365	350	330
43.0 Interest and dividends	621	649	672
99.9 Total new obligations	1,041	1,055	1,059

BLACK LUNG DISABILITY TRUST FUND

(Legislative proposal, not subject to PAYGO)

Program and Financing (in millions of dollars)

Identification code 20-8144-2-7-601	2003 actual	2004 est.	2005 est.
Obligations by program activity:			
00.01 One-time prepayment premium			3,281
00.02 Repayment of debt principal			155
00.03 Interest on advances			-672
10.00 Total new obligations (object class 43.0)			2,764
Budgetary resources available for obligation:			
22.00 New budget authority (gross)			2,764
23.95 Total new obligations			-2,764
New budget authority (gross), detail:			
Mandatory:			
60.26 Appropriation (trust fund, definite)			3,281
67.10 Authority to borrow			-517
70.00 Total new budget authority (gross)			2,764
Change in obligated balances:			
73.10 Total new obligations			2,764
73.20 Total outlays (gross)			-2,764
Outlays (gross), detail:			
86.97 Outlays from new mandatory authority			2,764
Net budget authority and outlays:			
89.00 Budget authority			2,764
90.00 Outlays			2,764

The Black Lung Disability Trust Fund (BLDTF) revenues, which consist primarily of excise taxes on coal, are not sufficient to repay the over \$8 billion debt it owes to the Treasury or to service the interest on that debt. Under current conditions, this indebtedness will continue to grow, with the BLDTF never becoming solvent, even when benefit outlays have declined to a level approaching zero. To solve this problem, the Administration will propose legislation that will: (1) authorize a refinancing (debt restructuring) of the outstanding BLDTF debt, (2) extend at current rates BLDTF excise tax levels (set to expire in January 2014) until solvency is attained, and (3) provide for a one-time appropriation to compensate the General Fund for the lost interest income.

SPECIAL WORKERS' COMPENSATION EXPENSES

Unavailable Receipts (in millions of dollars)

Identification code 16-9971-0-7-601	2003 actual	2004 est.	2005 est.
01.99 Balance, start of year			
Receipts:			
02.00 Longshoremen's & Harbor Workers Compensation Act, Receipts, spec	133	138	134
02.01 Workmen's Compensation Act within District of Columbia, Receipts	10	11	11
02.40 Interest, Special worker's compensation expenses	1	2	2
02.99 Total receipts and collections	144	151	147
04.00 Total: Balances and collections	144	151	147
Appropriations:			
05.00 Special workers' compensation	-2	-2	-2
05.01 Special workers' compensation	-142	-149	-145
05.99 Total appropriations	-144	-151	-147
07.99 Balance, end of year			

Program and Financing (in millions of dollars)

Identification code 16-9971-0-7-601	2003 actual	2004 est.	2005 est.
Obligations by program activity:			
00.01 Longshore and harbor workers' compensation act, as amended	133	134	132
00.02 District of Columbia compensation act	11	11	11
10.00 Total new obligations	144	145	143
Budgetary resources available for obligation:			
21.40 Unobligated balance carried forward, start of year	68	67	73
22.00 New budget authority (gross)	144	151	147
23.90 Total budgetary resources available for obligation	212	218	220
23.95 Total new obligations	-144	-145	-143
24.40 Unobligated balance carried forward, end of year	67	73	77
New budget authority (gross), detail:			
Discretionary:			
40.26 Appropriation (trust fund)	2	2	2
Mandatory:			
60.26 Appropriation (trust fund)	142	149	145
70.00 Total new budget authority (gross)	144	151	147
Change in obligated balances:			
72.40 Obligated balance, start of year	2	2	2
73.10 Total new obligations	144	145	143
73.20 Total outlays (gross)	-144	-145	-145
74.40 Obligated balance, end of year	2	2	
Outlays (gross), detail:			
86.90 Outlays from new discretionary authority	2	2	2
86.97 Outlays from new mandatory authority	74	76	70
86.98 Outlays from mandatory balances	68	67	73
87.00 Total outlays (gross)	144	145	145
Net budget authority and outlays:			
89.00 Budget authority	144	151	147
90.00 Outlays	144	145	145
Memorandum (non-add) entries:			
92.01 Total investments, start of year: Federal securities: Par value	69	69	69
92.02 Total investments, end of year: Federal securities: Par value	69	69	79

The trust funds consist of amounts received from employers for the death of an employee where no person is entitled to compensation for such death, for fines and penalty payments, and pursuant to an annual assessment of the industry, for the general expenses of the fund under the Longshore and Harbor Workers' Compensation Act, as amended.

These trust funds are available for payments of additional compensation for second injuries. When a second injury is combined with a previous disability and results in increased permanent partial disability, permanent total disability, or death, the employer's liability for benefits is limited to a specified period of compensation payments after which the

fund provides continuing compensation benefits. In addition, the fund pays one-half of the increased benefits provided under the Longshore and Harbor Workers' Compensation Act, as amended, for persons on the rolls prior to 1972. Maintenance payments are made to disabled employees undergoing vocational rehabilitation to enable them to return to remunerative occupations, and the costs of necessary rehabilitation services not otherwise available to disabled workers are defrayed. Payments are made in cases where other circumstances preclude payment by an employer and to provide medical, surgical, and other treatment in disability cases where there has been a default by the insolvency of an uninsured employer.

Object Classification (in millions of dollars)

Identification code 16-9971-0-7-601	2003 actual	2004 est.	2005 est.
25.3 Other purchases of goods and services from Government accounts	2	2	2
42.0 Insurance claims and indemnities	142	143	141
99.9 Total new obligations	144	145	143

OCCUPATIONAL SAFETY AND HEALTH ADMINISTRATION

Federal Funds

General and special funds:

SALARIES AND EXPENSES

For necessary expenses for the Occupational Safety and Health Administration, [\$460,786,000] \$461,599,000, including not to exceed [\$92,505,000] \$91,747,000 which shall be the maximum amount available for grants to States under section 23(g) of the Occupational Safety and Health Act (the "Act"), which grants shall be no less than 50 percent of the costs of State occupational safety and health programs required to be incurred under plans approved by the Secretary under section 18 of the Act; and, in addition, notwithstanding 31 U.S.C. 3302, the Occupational Safety and Health Administration may retain up to \$750,000 per fiscal year of training institute course tuition fees, otherwise authorized by law to be collected, and may utilize such sums for occupational safety and health training and education grants: *Provided*, That, notwithstanding 31 U.S.C. 3302, the Secretary of Labor is authorized, during the fiscal year ending September 30, [2004] 2005, to collect and retain fees for services provided to Nationally Recognized Testing Laboratories, and may utilize such sums, in accordance with the provisions of 29 U.S.C. 9a, to administer national and international laboratory recognition programs that ensure the safety of equipment and products used by workers in the workplace: *Provided further*, That none of the funds appropriated under this paragraph shall be obligated or expended to prescribe, issue, administer, or enforce any standard, rule, regulation, or order under the Act which is applicable to any person who is engaged in a farming operation which does not maintain a temporary labor camp and employs 10 or fewer employees: *Provided further*, That no funds appropriated under this paragraph shall be obligated or expended to administer or enforce any standard, rule, regulation, or order under the Act with respect to any employer of 10 or fewer employees who is included within a category having [an occupational injury lost workday case] a Days Away, Restricted, or Transferred (DART) occupational injury and illness rate, at the most precise [Standard Industrial Classification Code] industrial classification code for which such data are published, less than the national average rate as such rates are most recently published by the Secretary, acting through the Bureau of Labor Statistics, in accordance with section 24 of that Act (29 U.S.C. 673), except—

(1) to provide, as authorized by such Act, consultation, technical assistance, educational and training services, and to conduct surveys and studies;

(2) to conduct an inspection or investigation in response to an employee complaint, to issue a citation for violations found during such inspection, and to assess a penalty for violations which are not corrected within a reasonable abatement period and for any willful violations found;

(3) to take any action authorized by such Act with respect to imminent dangers;

(4) to take any action authorized by such Act with respect to health hazards;

(5) to take any action authorized by such Act with respect to a report of an employment accident which is fatal to one or more employees or which results in hospitalization of two or more employees, and to take any action pursuant to such investigation authorized by such Act; and

(6) to take any action authorized by such Act with respect to complaints of discrimination against employees for exercising rights under such Act:

Provided further, That the foregoing proviso shall not apply to any person who is engaged in a farming operation which does not maintain a temporary labor camp and employs 10 or fewer employees[: *Provided further*, That not less than \$3,200,000 shall be used to extend funding for the Institutional Competency Building training grants which commenced in September 2000, for program activities for the period of September 30, 2003 to September 30, 2004, provided that a grantee has demonstrated satisfactory performance]. (*Division E, H.R. 2673, Consolidated Appropriations Bill, FY 2004.*)

Program and Financing (in millions of dollars)

Identification code 16-0400-0-1-554	2003 actual	2004 est.	2005 est.
Obligations by program activity:			
00.01 Safety and health standards	16	16	16
00.02 Federal enforcement	163	166	171
00.03 State programs	91	92	92
00.04 Technical support	20	22	21
00.05 Federal compliance assistance	62	67	72
00.06 State consultation grants	53	52	54
00.07 Training grants	11	11	4
00.08 Safety and health statistics	26	22	22
00.09 Executive direction and administration	9	10	10
09.01 Reimbursable program	4	4	4
10.00 Total new obligations	455	462	466
Budgetary resources available for obligation:			
22.00 New budget authority (gross)	455	462	466
23.95 Total new obligations	-455	-462	-466
23.98 Unobligated balance expiring or withdrawn	-1		
New budget authority (gross), detail:			
<i>Discretionary:</i>			
40.00 Appropriation	453	461	462
40.35 Appropriation permanently reduced	-3	-3	
43.00 Appropriation (total discretionary)	450	458	462
<i>Spending authority from offsetting collections:</i>			
68.00 Offsetting collections (cash)	4	4	4
68.10 Change in uncollected customer payments from Federal sources (unexpired)	1		
68.90 Spending authority from offsetting collections (total discretionary)	5	4	4
70.00 Total new budget authority (gross)	455	462	466
Change in obligated balances:			
72.40 Obligated balance, start of year	99	83	84
73.10 Total new obligations	455	462	466
73.20 Total outlays (gross)	-465	-460	-465
73.40 Adjustments in expired accounts (net)	-3		
74.00 Change in uncollected customer payments from Federal sources (unexpired)	-1		
74.40 Obligated balance, end of year	83	84	85
Outlays (gross), detail:			
86.90 Outlays from new discretionary authority	389	389	392
86.93 Outlays from discretionary balances	76	71	73
87.00 Total outlays (gross)	465	460	465
Offsets:			
<i>Against gross budget authority and outlays:</i>			
<i>Offsetting collections (cash) from:</i>			
88.00 Federal sources	-5	-3	-3
88.40 Non-Federal sources	-1	-1	-1
88.90 Total, offsetting collections (cash)	-6	-4	-4
<i>Against gross budget authority only:</i>			
88.95 Change in uncollected customer payments from Federal sources (unexpired)	-1		
88.96 Portion of offsetting collections (cash) credited to expired accounts	2		

General and special funds—Continued

SALARIES AND EXPENSES—Continued

Program and Financing (in millions of dollars)—Continued

Identification code 16-0400-0-1-554	2003 actual	2004 est.	2005 est.
Net budget authority and outlays:			
89.00 Budget authority	450	458	462
90.00 Outlays	461	456	461

Safety and health standards.—This activity provides for the development, promulgation, review and evaluation of feasible occupational safety and health standards and guidance. Before any standard is proposed or promulgated, a determination is made that: (1) a significant risk of serious injury or health impairment exists; (2) the standard will reduce this risk; (3) the standard is economically and technologically feasible; and (4) the standard is economically and technologically feasible when compared with alternative regulatory proposals providing equal levels of protection. Regulatory reform efforts include consensus-based rulemaking, development of common sense regulations, rewriting existing standards so they are understandable to those affected by them, and regulatory and non-regulatory process improvements.

Enforcement.—This activity provides for the enforcement of workplace standards promulgated under the Occupational Safety and Health (OSH) Act of 1970 through the physical inspection of worksites, and by fostering the voluntary cooperation of employers and employees. Programs are targeted to the investigation of claims of imminent danger and employee complaints, investigation of fatal and catastrophic accidents, programmed inspections of firms with injury-illness rates that are above the national average, and special emphasis inspections for serious safety and health hazards. OSHA's enforcement strategy includes a selective targeting of inspections and related compliance activities to specific high hazard industries and worksites.

State programs.—This activity assists states in assuming responsibility for administering occupational safety and health programs under State plans approved by the Secretary. Under section 23 of the OSHA Act, matching grants of up to fifty percent of total program costs are made to States that meet the Act's criteria for establishing and implementing State programs which are at least as effective as the Federal program. State programs, like their Federal counterpart, provide a mix of enforcement, outreach, training and compliance assistance activities.

Technical support.—This activity provides specialized technical expertise and advice in support of a wide range of program areas, including construction, standards setting, variance determinations, compliance assistance, and enforcement. Areas of expertise include laboratory accreditation, industrial hygiene, occupational health nursing, occupational medicine, chemical analysis, equipment calibration, safety engineering environmental impact statements, technical and scientific databases, computer-based outreach products, and emergency preparedness.

Compliance assistance—Federal.—This activity supports a range of cooperative programs, training, and outreach that provide compliance assistance in improving workplace safety and health, with particular emphasis on small business. OSHA works with employers and employees through Voluntary Protection Programs recognizing and promoting effective safety and health management; partnerships focusing on the development of extended cooperative relationships; and alliances committing organizations to collaborative efforts with OSHA. Federal agencies are assisted in implementing and improving their job safety and health programs. Occupational safety and health training is provided at the OSHA Training Institute and associated Education Centers through-

out the country. Compliance and technical assistance materials are prepared and disseminated to the public through various means, including the Internet.

State consultation grants.—This activity supports 90 percent Federally-funded cooperative agreements with designated State agencies to provide free on-site consultation to employers upon request. State agencies tailor workplans to specific needs in each State while maximizing their impact on injury and illness rates in smaller establishments. These projects offer a variety of services, including safety and health program assessment and assistance, hazard identification and control, and training of employers and their employees.

Training grants.—This activity supports safety and health training grants to organizations that provide training and education and develop educational materials for employers and employees. Grants address safety and health education needs related to specific topics and industries identified by the agency.

Safety and health statistics.—This activity supports the information technology infrastructure, management information, and statistical basis for OSHA's programs and field operations. These are provided through an integrated data network, and statistical analysis and review. OSHA administers and maintains the recordkeeping system that serves as the foundation for the BLS survey on occupational injuries and illnesses and provides guidance on recordkeeping requirements to both the public and private sectors.

Executive direction and administration.—This activity supports executive direction, planning and evaluation, management support, legislative liaison, interagency affairs, federal agency liaison, administrative services, and budgeting and financial control.

PROGRAM STATISTICS

	2003 actual	2004 est.	2005 est.
Standards promulgated	3	5	3
Inspections:			
Federal inspections	39,817	37,700	37,700
State program inspections	59,290	59,300	58,400
Training and consultations:			
Consultation visits	28,865	29,000	29,250
Voluntary protection program participants	735	780	840
New strategic partnerships	55	50	50
Web site hits (millions)	570.6	639.78	718.47

Object Classification (in millions of dollars)

Identification code 16-0400-0-1-554	2003 actual	2004 est.	2005 est.
Direct obligations:			
Personnel compensation:			
11.1 Full-time permanent	153	161	163
11.3 Other than full-time permanent	1	2	2
11.5 Other personnel compensation	3	3	3
11.9 Total personnel compensation	157	166	168
12.1 Civilian personnel benefits	38	42	42
21.0 Travel and transportation of persons	11	11	11
23.1 Rental payments to GSA	18	20	21
23.3 Communications, utilities, and miscellaneous charges	4	4	4
24.0 Printing and reproduction	1	1	1
25.1 Advisory and assistance services	4	3	3
25.2 Other services	64	68	72
25.3 Other purchases of goods and services from Government accounts	23	24	26
25.7 Operation and maintenance of equipment	19	10	11
26.0 Supplies and materials	4	3	3
31.0 Equipment	5	4	4
41.0 Grants, subsidies, and contributions	102	102	96
99.0 Direct obligations	450	458	462
99.0 Reimbursable obligations	4	3	3
99.5 Below reporting threshold	1	1	1
99.9 Total new obligations	455	462	466

Personnel Summary

Identification code 16-0400-0-1-554	2003 actual	2004 est.	2005 est.
Direct:			
1001 Total compensable workyears: Civilian full-time equivalent employment	2,273	2,220	2,222
Reimbursable:			
2001 Total compensable workyears: Civilian full-time equivalent employment	12	13	13
Allocation account:			
3001 Total compensable workyears: Civilian full-time equivalent employment	1	3	3

ALLOCATIONS RECEIVED FROM OTHER ACCOUNTS

Note.—Obligations incurred under allocations from other accounts are included in the schedules of the parent appropriations as follows:
Environmental Protection Agency: Hazardous Substance Response Trust Fund.

**MINE SAFETY AND HEALTH
ADMINISTRATION**

Federal Funds

General and special funds:

SALARIES AND EXPENSES

For necessary expenses for the Mine Safety and Health Administration, **[\$270,826,000] \$275,567,000**, including purchase and bestowal of certificates and trophies in connection with mine rescue and first-aid work, and the hire of passenger motor vehicles, **[including \$100,000 for an award to the Stolar Research Corporation to further develop and demonstrate electromagnetic wave detection technology, and other purposes, in Allegheny County, Pennsylvania; including \$1,000,000 for an award to the National Technology Transfer Center for a coal slurry impoundment pilot project in southern West Virginia;]** including up to **[\$2,000,000] \$1,000,000** for mine rescue and recovery activities, *which shall be available only to the extent that fiscal year 2005 obligations for these activities exceed \$1,000,000*; in addition, not to exceed \$750,000 may be collected by the National Mine Health and Safety Academy for room, board, tuition, and the sale of training materials, otherwise authorized by law to be collected, to be available for mine safety and health education and training activities, notwithstanding 31 U.S.C. 3302; and, in addition, the Mine Safety and Health Administration may retain up to \$1,000,000 from fees collected for the approval and certification of equipment, materials, and explosives for use in mines, and may utilize such sums for such activities; the Secretary is authorized to accept lands, buildings, equipment, and other contributions from public and private sources and to prosecute projects in cooperation with other agencies, Federal, State, or private; the Mine Safety and Health Administration is authorized to promote health and safety education and training in the mining community through cooperative programs with States, industry, and safety associations; and any funds available to the department may be used, with the approval of the Secretary, to provide for the costs of mine rescue and survival operations in the event of a major disaster. (Division E, H.R. 2673, Consolidated Appropriations Bill, FY 2004.)

Program and Financing (in millions of dollars)

Identification code 16-1200-0-1-554	2003 actual	2004 est.	2005 est.
Obligations by program activity:			
00.01 Coal	119	115	115
00.02 Metal/non-metal	63	66	67
00.03 Standards development	2	2	2
00.04 Assessments	5	5	5
00.05 Educational policy and development	28	30	32
00.06 Technical support	29	25	25
00.07 Program administration	17	14	18
00.08 Program Evaluation & Information Resources	12	12	12
09.01 Reimbursable program	1	2	2
10.00 Total new obligations	264	271	278
Budgetary resources available for obligation:			
21.40 Unobligated balance carried forward, start of year		10	10
22.00 New budget authority (gross)	275	271	278

23.90 Total budgetary resources available for obligation	275	281	288
23.95 Total new obligations	-264	-271	-278
23.98 Unobligated balance expiring or withdrawn	-1		
24.00 Unobligated balance carried forward, end of year	10	10	10
New budget authority (gross), detail:			
Discretionary:			
40.00 Appropriation	265	271	276
40.00 Appropriation	10		
40.35 Appropriation permanently reduced	-2	-2	
43.00 Appropriation (total discretionary)	273	269	276
Spending authority from offsetting collections:			
68.00 Offsetting collections (cash)	1	2	2
68.10 Change in uncollected customer payments from Federal sources (unexpired)	1		
68.90 Spending authority from offsetting collections (total discretionary)	2	2	2
70.00 Total new budget authority (gross)	275	271	278
Change in obligated balances:			
72.40 Obligated balance, start of year	23	20	25
73.10 Total new obligations	264	271	278
73.20 Total outlays (gross)	-266	-266	-274
74.00 Change in uncollected customer payments from Federal sources (unexpired)	-1		
74.40 Obligated balance, end of year	20	25	29
Outlays (gross), detail:			
86.90 Outlays from new discretionary authority	245	247	253
86.93 Outlays from discretionary balances	21	19	21
87.00 Total outlays (gross)	266	266	274
Offsets:			
Against gross budget authority and outlays:			
Offsetting collections (cash) from:			
88.00 Federal sources	-1		
88.40 Non-Federal sources		-2	-2
88.90 Total, offsetting collections (cash)	-1	-2	-2
Against gross budget authority only:			
88.95 Change in uncollected customer payments from Federal sources (unexpired)	-1		
Net budget authority and outlays:			
89.00 Budget authority	273	269	276
90.00 Outlays	265	264	272

Note: The Program Evaluation and Information Resources (PEIR) activity, added in the FY 2004 Budget, consists of funds formerly spread among other MSHA activities. Comparative funding for PEIR is as follows: in fiscal year 2002, \$14 million; and in fiscal year 2003, \$17 million.

Enforcement.—The Enforcement strategy in 2005 will be an integrated approach that links all actions to preventing occupational injuries and illness. These include inspection of mines as mandated by the Federal Mine Safety and Health Act of 1977, special emphasis initiatives that focus on persistent safety and health hazards, promulgation of safety and health standards, investigation of serious accidents, and on-site education and training. The desired outcome of these enforcement efforts is to lower fatality and injury rates.

Assessments.—This activity assesses and collects civil monetary penalties for violations of safety and health standards.

Educational policy and development.—This activity develops and coordinates MSHA's mine safety and health education and training policies, and provides classroom instruction at the National Academy for MSHA personnel, other governmental personnel, and the mining industry. States provide mine health and safety training materials, and provide technical assistance through the State Grants program.

Technical support.—This activity applies engineering and scientific expertise through field and laboratory forensic investigations to resolve technical problems associated with implementation of the Mine Act. Technical support administers a fee program to approve equipment, materials, and explosives for use in mines and performs field and laboratory audits of equipment previously approved by MSHA. It also collects and analyzes data relative to the cause, frequency, and circumstances of accidents.

Program evaluation and information resources (PEIR).—This activity provides program evaluation and information

General and special funds—Continued**SALARIES AND EXPENSES—Continued**

technology resource management services for the agency. Additionally, PEIR is responsible for meeting the requirements of the Government Performance and Results Act (GPRA) and developing MSHA's performance plan and Annual Performance Report.

Program administration.—This activity performs general administrative functions.

PROGRAM STATISTICS

Enforcement per 200,000 hours worked by employees:	2003 actual	2004 est.	2005 est.
Fatality Rates			
Coal mines .....	.0324	.0314	.0304
Metal/non-metal mines .....	.0161	.0156	.0151
All Injury Rates			
Coal mines	5.59	5.04	4.55
Metal/non-metal mines	3.6	3.26	2.95
Regulations promulgated	15	10	10
Assessments:			
Violations assessed	105,228	110,000	114,000
Educational policy and development:			
Course days	1,863	1,863	1,863
Technical support:			
Equipment approvals	593	600	600
Field investigations	380	400	400
Laboratory samples analyzed	244,000	240,000	240,000

Note.—Rates have been adjusted to reflect revised categories.

Object Classification (in millions of dollars)

Identification code 16-1200-0-1-554	2003 actual	2004 est.	2005 est.
Direct obligations:			
Personnel compensation:			
11.1 Full-time permanent	140	144	148
11.3 Other than full-time permanent		1	1
11.5 Other personnel compensation	6	5	5
11.9 Total personnel compensation	146	150	154
12.1 Civilian personnel benefits	44	44	45
21.0 Travel and transportation of things	10	11	11
22.0 Transportation of things	4	3	3
23.1 Rental payments to GSA	11	13	12
23.3 Communications, utilities, and miscellaneous charges	3	3	3
24.0 Printing and reproduction	1	1	1
25.2 Other services	8	6	8
25.3 Other purchases of goods and services from Government accounts	13	11	12
25.4 Operation and maintenance of facilities		1	1
25.7 Operation and maintenance of equipment	8	6	6
26.0 Supplies and materials	3	4	4
31.0 Equipment	4	8	8
41.0 Grants, subsidies, and contributions	8	8	8
99.0 Direct obligations	263	269	276
99.0 Reimbursable obligations	1	2	2
99.9 Total new obligations	264	271	278

Personnel Summary

Identification code 16-1200-0-1-554	2003 actual	2004 est.	2005 est.
Direct:			
1001 Total compensable workyears: Civilian full-time equivalent employment	2,197	2,334	2,334

BUREAU OF LABOR STATISTICS**Federal Funds****General and special funds:****SALARIES AND EXPENSES**

For necessary expenses for the Bureau of Labor Statistics, including advances or reimbursements to State, Federal, and local agencies and their employees for services rendered, **[\$447,088,000]** \$455,045,000, together with not to exceed **[\$75,110,000]** \$78,473,000, which may be expended from the Employment Security Administra-

tion Account in the Unemployment Trust Fund, of which \$5,000,000 may be used to fund the mass layoff statistics program under section 15 of the Wagner-Peyser Act (29 U.S.C. 491-2). (Division E, H.R. 2673, Consolidated Appropriations Bill, FY 2004.)

Program and Financing (in millions of dollars)

Identification code 16-0200-0-1-505	2003 actual	2004 est.	2005 est.
Obligations by program activity:			
Direct program:			
00.01 Labor force statistics	227	235	242
00.02 Prices and cost of living	159	166	171
00.03 Compensation and working conditions	76	78	80
00.04 Productivity and technology	10	10	11
00.06 Executive direction and staff services	28	29	30
09.01 Reimbursable program	6	10	7
10.00 Total new obligations	506	528	541
Budgetary resources available for obligation:			
21.40 Unobligated balance carried forward, start of year	8		
22.00 New budget authority (gross)	500	529	541
23.90 Total budgetary resources available for obligation	508	529	541
23.95 Total new obligations	-506	-528	-541
23.98 Unobligated balance expiring or withdrawn	-1		
New budget authority (gross), detail:			
Discretionary:			
40.00 Appropriation	423	447	455
40.35 Appropriation permanently reduced	-3	-3	
43.00 Appropriation (total discretionary)	420	444	455
Spending authority from offsetting collections:			
68.00 Offsetting collections (cash)	79	85	86
68.10 Change in uncollected customer payments from Federal sources (unexpired)	1		
68.90 Spending authority from offsetting collections (total discretionary)	80	85	86
70.00 Total new budget authority (gross)	500	529	541
Change in obligated balances:			
72.40 Obligated balance, start of year	60	58	100
73.10 Total new obligations	506	528	541
73.20 Total outlays (gross)	-503	-486	-537
73.40 Adjustments in expired accounts (net)	-4		
74.00 Change in uncollected customer payments from Federal sources (unexpired)	-1		
74.40 Obligated balance, end of year	58	100	104
Outlays (gross), detail:			
86.90 Outlays from new discretionary authority	450	446	456
86.93 Outlays from discretionary balances	53	40	81
87.00 Total outlays (gross)	503	486	537
Offsets:			
Against gross budget authority and outlays:			
Offsetting collections (cash) from:			
88.00 Federal sources	-78	-84	-85
88.40 Non-Federal sources	-1	-1	-1
88.90 Total, offsetting collections (cash)	-79	-85	-86
Against gross budget authority only:			
88.95 Change in uncollected customer payments from Federal sources (unexpired)	-1		
Net budget authority and outlays:			
89.00 Budget authority	420	444	455
90.00 Outlays	425	401	451

Labor force statistics.—Publishes monthly estimates of the labor force, employment, unemployment, and earnings for the nation, states, and local areas. Makes studies of the labor force. Publishes data on covered employment and wages, by industry. Provides economic projections, including changes in the level and structure of the economy, as well as employment projections by industry and by occupational category.

Labor force statistics (selected items):	2003 actual	2004 est.	2005 est.
Covered employment and wages for NAICS industries (quarterly series)	2,079,977	2,079,977	2,079,977
Employment and unemployment estimates for States and local areas (monthly and annual series)	89,882	90,558	90,883
Occupational employment statistics (annual series)	57,040	53,074	53,074

Industry projections (2 yr. cycle)	92	92	92
Occupational Outlook Handbook statements (2 yr. cycle)	125	125	125

Prices and cost of living.—Publishes the Consumer Price Index (CPI), the Producer Price Index, U.S. Import and Export Price Indexes, estimates of consumers' expenditures, and studies of price change.

	2003 actual	2004 est.	2005 est.
Consumer price indexes published (monthly)	5,400	5,400	5,400
Percentage of CPI statistics released on schedule	100%	100%	100%
Producer price indexes published (monthly)	8,161	8,617	8,617
International prices and price indexes:			
(a) Sample units initiated (annually)	3,400	3,400	3,400
(b) Price quotations collected (monthly)	23,000	23,000	23,000

Compensation and working conditions.—Publishes data on wages and benefits by occupation for major labor markets and industries as well as information on collective bargaining. Compiles annual information to estimate the incidence and number of work-related injuries, illnesses, and fatalities.

	2003 actual	2004 est.	2005 est.
Compensation and working conditions (major items):			
Employment cost index—number of schedules	15,600	16,800	18,000
Occupational safety and health—number of schedules	200,000	200,000	200,000
Federal pay reform—number of schedules	35,800	32,400	33,600

Productivity and technology.—Publishes trends in productivity and costs for major economic sectors and detailed industries. Also analyzes trends in order to examine the factors underlying productivity change. Publishes international comparisons of productivity, labor force and unemployment, and hourly compensation costs.

	2003 actual	2004 est.	2005 est.
Studies, articles, and special reports	29	29	29
Series maintained	1,609	1,621	1,630

Executive direction and staff services.—Provides planning and policy for the Bureau of Labor Statistics, operates the information technology, coordinates research, and publishes data and reports for government and public use.

Object Classification (in millions of dollars)

Identification code 16-0200-0-1-505	2003 actual	2004 est.	2005 est.
Direct obligations:			
Personnel compensation:			
11.1 Full-time permanent	148	153	158
11.3 Other than full-time permanent	8	8	9
11.5 Other personnel compensation	3	3	4
11.9 Total personnel compensation	159	164	171
12.1 Civilian personnel benefits	35	38	40
21.0 Travel and transportation of persons	7	7	8
23.1 Rental payments to GSA	34	33	32
23.3 Communications, utilities, and miscellaneous charges	8	8	9
24.0 Printing and reproduction	2	2	2
25.2 Other services	22	26	19
25.3 Other purchases of goods and services from Government accounts	92	96	98
25.5 Research and development contracts	12	12	12
25.7 Operation and maintenance of equipment	37	39	47
26.0 Supplies and materials	2	2	2
31.0 Equipment	12	12	11
41.0 Grants, subsidies, and contributions	77	79	83
99.0 Direct obligations	499	518	534
99.0 Reimbursable obligations	6	10	7
99.5 Below reporting threshold	1		
99.9 Total new obligations	506	528	541

Personnel Summary

Identification code 16-0200-0-1-505	2003 actual	2004 est.	2005 est.
Direct:			
1001 Total compensable workyears: Civilian full-time equivalent employment	2,469	2,461	2,461
Reimbursable:			
2001 Total compensable workyears: Civilian full-time equivalent employment	61	53	53

DEPARTMENTAL MANAGEMENT

Federal Funds

General and special funds:

SALARIES AND EXPENSES

For necessary expenses for Departmental Management, including the hire of three sedans, and including the management or operation, through contracts, grants or other arrangements of Departmental activities conducted by or through the Bureau of International Labor Affairs, including bilateral and multilateral technical assistance and other international labor activities, [\$48,565,000, for the acquisition of Departmental information technology, architecture, infrastructure, equipment, software and related needs which will be allocated by the Department's Chief Information Officer in accordance with the Department's capital investment management process to assure a sound investment strategy; \$352,514,000] \$286,846,000, of which, \$15,000,000, to remain available until September 30, 2006, is for Frances Perkins Building Security Enhancements, and \$33,565,000 is for the acquisition of Departmental information technology, architecture, infrastructure, equipment, software and related needs, which will be allocated by the Department's Chief Information Officer in accordance with the Department's capital investment management process to assure a sound investment strategy; together with not to exceed [\$316,000] \$322,000, which may be expended from the Unemployment Security Administration Account in the Unemployment Trust Fund: *Provided*, That no funds made available by this Act may be used by the Solicitor of Labor to participate in a review in any United States court of appeals of any decision made by the Benefits Review Board under section 21 of the Longshore and Harbor Workers' Compensation Act (33 U.S.C. 921) where such participation is precluded by the decision of the United States Supreme Court in *Director, Office of Workers' Compensation Programs v. Newport News Shipbuilding*, 115 S. Ct. 1278 (1995), notwithstanding any provisions to the contrary contained in Rule 15 of the Federal Rules of Appellate Procedure: *Provided further*, That no funds made available by this Act may be used by the Secretary of Labor to review a decision under the Longshore and Harbor Workers' Compensation Act (33 U.S.C. 901 et seq.) that has been appealed and that has been pending before the Benefits Review Board for more than 12 months: *Provided further*, That any such decision pending a review by the Benefits Review Board for more than 1 year shall be considered affirmed by the Benefits Review Board on the 1-year anniversary of the filing of the appeal, and shall be considered the final order of the Board for purposes of obtaining a review in the United States courts of appeals: *Provided further*, That these provisions shall not be applicable to the review or appeal of any decision issued under the Black Lung Benefits Act (30 U.S.C. 901 et seq.): *Provided further*, That of the funds provided under this heading, \$150,000 shall be for a grant to the International Center on Child Labor and Education]. (Division E, H.R. 2673, Consolidated Appropriations Bill, FY 2004.)

Program and Financing (in millions of dollars)

Identification code 16-0165-0-1-505	2003 actual	2004 est.	2005 est.
Obligations by program activity:			
Direct program:			
00.01 Program direction and support	27	27	33
00.02 Legal services	84	88	92
00.03 International labor affairs	152	110	31
00.04 Administration and management	34	33	33
00.05 Adjudication	42	42	43
00.07 Women's bureau	9	9	9
00.08 Civil rights	6	6	6
00.09 Chief Financial Officer	6	5	5
00.10 Information technology activities	54	48	34
00.11 Management crosscut	3	5	10
00.12 Emergency Response Funds	2		
00.13 FPB Security Enhancements			15
09.01 Reimbursable program	23	11	14
10.00 Total new obligations	442	384	325
Budgetary resources available for obligation:			
21.40 Unobligated balance carried forward, start of year	38	36	37
22.00 New budget authority (gross)	435	385	325
22.10 Resources available from recoveries of prior year obligations	7		
23.90 Total budgetary resources available for obligation	480	421	362

General and special funds—Continued

SALARIES AND EXPENSES—Continued

Program and Financing (in millions of dollars)—Continued

Identification code 16-0165-0-1-505	2003 actual	2004 est.	2005 est.
23.95 Total new obligations	-442	-384	-325
23.98 Unobligated balance expiring or withdrawn	-2		
24.40 Unobligated balance carried forward, end of year	36	37	37
New budget authority (gross), detail:			
Discretionary:			
40.00 Appropriation	390	353	287
40.35 Appropriation permanently reduced	-3	-3	
43.00 Appropriation (total discretionary)	387	350	287
Spending authority from offsetting collections:			
68.00 Offsetting collections (cash)	41	35	38
68.10 Change in uncollected customer payments from Federal sources (unexpired)	7		
68.90 Spending authority from offsetting collections (total discretionary)	48	35	38
70.00 Total new budget authority (gross)	435	385	325
Change in obligated balances:			
72.40 Obligated balance, start of year	296	363	322
73.10 Total new obligations	442	384	325
73.20 Total outlays (gross)	-367	-425	-371
73.45 Recoveries of prior year obligations	-7		
74.00 Change in uncollected customer payments from Federal sources (unexpired)	-7		
74.10 Change in uncollected customer payments from Federal sources (expired)	6		
74.40 Obligated balance, end of year	363	322	276
Outlays (gross), detail:			
86.90 Outlays from new discretionary authority	253	322	274
86.93 Outlays from discretionary balances	114	103	97
87.00 Total outlays (gross)	367	425	371
Offsets:			
Against gross budget authority and outlays:			
88.00 Offsetting collections (cash) from: Federal sources	-48	-35	-38
Against gross budget authority only:			
88.95 Change in uncollected customer payments from Federal sources (unexpired)	-7		
88.96 Portion of offsetting collections (cash) credited to expired accounts	7		
Net budget authority and outlays:			
89.00 Budget authority	387	350	287
90.00 Outlays	319	390	333

Program direction and support.—Provides leadership and direction for all programs and functions assigned to the Department. Provides guidance for the development and implementation of governmental policy to protect and promote the interests of the American worker, achieving better employment and earnings, promoting productivity and economic growth, safety, equity and affirmative action in employment, and collecting and analyzing statistics on the labor force.

Legal services.—Provides the Secretary of Labor and Departmental program officials with the legal services required to accomplish the Department's mission. The major services include litigating cases, providing assistance to the Department of Justice in case preparation and trials, reviewing rules, orders and written interpretations and opinions for DOL program agencies and the public, and coordinating the Department's legislative program. A provision is included to fund legal services associated with extraordinary case enforcement activities.

International labor affairs.—Supports the President's international labor agenda and coordinates the international activities for the Department of Labor. Activities include coordination with other U.S. government agencies, intergovernmental organizations, and non-governmental organizations, as well as meeting the requirements of the Government Performance and Results Act (GPRA).

Administration and management.—Exercises leadership in all Departmental administrative and management programs and services and ensures efficient and effective operation of Departmental programs; provides policy guidance on matters of personnel management, information resource management and procurement; and provides for consistent and constructive internal labor-management relations throughout the Department.

Adjudication.—Conducts formal hearings and renders timely decisions on claims filed under the Black Lung Benefits Act, the Longshore and Harbor Workers' Compensation Act and its extensions, the Federal Employees' Compensation Act and other acts involving complaints to determine violations of minimum wage requirements, overtime payments, health and safety regulations and unfair labor practices.

Women's bureau.—Promotes the interests of wage earning women, and seeks to improve their working conditions and advance their opportunities for profitable employment.

Civil rights.—Ensures full compliance with title VI of the Civil Rights Act of 1964 and other regulatory nondiscrimination provisions in programs receiving financial assistance from the Department of Labor and promotes equal opportunity in these programs and activities; and ensures equal employment opportunity to all DOL employees and applicants for employment.

Chief financial officer.—Responsible for developing comprehensive accounting and financial management policies; assuring that all DOL financial functions conform to applicable standards; providing leadership and coordination to DOL agencies' trust and benefit fund financial actions; monitoring the financial execution of the budget in relation to actual expenditures; enhancing the level of knowledge and skills of Departmental staff working in financial management operations; and managing a comprehensive training program for budget, accounting, and financial support staff.

Information technology activities.—This activity represents a permanent, centralized IT investment fund for the Department of Labor (DOL) managed by the Chief Information Officer (CIO). As required by the Clinger Cohen Act, in 1996, the Department established a Chief Information Officer accountable for IT management in the DOL, and implemented an IT Capital Investment Management process for selecting, controlling, and evaluating IT investments. The Department established a baseline of existing information technologies and provides a target environment as a framework for future information technology investments.

Management Crosscut.—This activity addresses major management issues facing all DOL agencies including those in the President's Management Agenda. The 2005 request includes resources to address human capital E-Gov initiatives, program and performance evaluations, DOL succession planning, competitive sourcing, physical and personnel security, and space consolidation.

Object Classification (in millions of dollars)

Identification code 16-0165-0-1-505	2003 actual	2004 est.	2005 est.
Direct obligations:			
Personnel compensation:			
11.1 Full-time permanent	119	121	119
11.3 Other than full-time permanent	1	1	1
11.5 Other personnel compensation	2	3	3
11.9 Total personnel compensation	122	125	123
12.1 Civilian personnel benefits	27	25	25
21.0 Travel and transportation of persons	4	3	2
23.1 Rental payments to GSA	15	19	19
23.3 Communications, utilities, and miscellaneous charges	2	2	2
24.0 Printing and reproduction	1		
25.1 Advisory and assistance services	22	7	8
25.2 Other services	29	9	37
25.3 Other purchases of goods and services from Government accounts	25	21	22

25.5	Research and development contracts	1	1	
25.7	Operation and maintenance of equipment	26	33	25
26.0	Supplies and materials	2	2	2
31.0	Equipment	17	26	19
41.0	Grants, subsidies, and contributions	125	100	27
99.0	Direct obligations	418	373	311
99.0	Reimbursable obligations	24	11	14
99.9	Total new obligations	442	384	325

Personnel Summary

Identification code 16-0165-0-1-505	2003 actual	2004 est.	2005 est.
Direct:			
1001 Total compensable workyears: Civilian full-time equivalent employment	1,501	1,536	1,505
Reimbursable:			
2001 Total compensable workyears: Civilian full-time equivalent employment	15	17	17

OFFICE OF DISABILITY EMPLOYMENT POLICY

SALARIES AND EXPENSES

For necessary expenses for the Office of Disability Employment Policy to provide leadership, develop policy and initiatives, and award grants furthering the objective of eliminating barriers to the training and employment of people with disabilities, **[\$47,333,000]** \$47,555,000. (Division E, H.R. 2673, Consolidated Appropriations Bill, FY 2004.)

Program and Financing (in millions of dollars)

Identification code 16-0166-0-1-505	2003 actual	2004 est.	2005 est.
Obligations by program activity:			
00.01 Office of Disability Employment Policy	47	47	48
10.00 Total new obligations	47	47	48
Budgetary resources available for obligation:			
22.00 New budget authority (gross)	47	47	48
23.95 Total new obligations	-47	-47	-48
New budget authority (gross), detail:			
Discretionary:			
40.00 Appropriation	47	47	48
Change in obligated balances:			
72.40 Obligated balance, start of year	29	54	47
73.10 Total new obligations	47	47	48
73.20 Total outlays (gross)	-22	-54	-47
74.40 Obligated balance, end of year	54	47	48
Outlays (gross), detail:			
86.90 Outlays from new discretionary authority	9	12	12
86.93 Outlays from discretionary balances	13	42	35
87.00 Total outlays (gross)	22	54	47
Net budget authority and outlays:			
89.00 Budget authority	47	47	48
90.00 Outlays	22	54	47

Office of Disability Employment Policy.—This office provides leadership to eliminate employment barriers to people with disabilities. It works within DOL and in collaboration with other Federal agencies to develop and implement research and pilot projects that examine specific areas of policy inquiry in employment, training, retraining, retention, and employment support services. ODEP derives effective evidence-based strategies from these activities, which are disseminated to other agencies that facilitate their implementation. Research and development activities inform future policy development direction and the office's continual building of effective strategies to increase the workforce participation by people with disabilities.

The Office of Disability Employment Policy brings a heightened and permanent long-term focus on increasing employment of persons with disabilities. The office achieves this goal using policy analysis, development, technical assistance,

dissemination of effective practices, and employer outreach. Funding is used to develop, identify, test, evaluate and disseminate policies and strategies designed to increase the number of youth and adults with disabilities who enter, re-enter, remain, and are promoted in the workforce.

Object Classification (in millions of dollars)

Identification code 16-0166-0-1-505	2003 actual	2004 est.	2005 est.
11.1 Personnel compensation: Full-time permanent	5	5	5
12.1 Civilian personnel benefits	1	1	1
21.0 Travel and transportation of persons		1	1
23.1 Rental payments to GSA	1	2	2
25.2 Other services	8	8	8
25.3 Other purchases of goods and services from Government accounts	1	1	1
41.0 Grants, subsidies, and contributions	31	29	30
99.9 Total new obligations	47	47	48

Personnel Summary

Identification code 16-0166-0-1-505	2003 actual	2004 est.	2005 est.
Direct:			
1001 Total compensable workyears: Civilian full-time equivalent employment	54	65	65

OFFICE OF INSPECTOR GENERAL

For salaries and expenses of the Office of Inspector General in carrying out the provisions of the Inspector General Act of 1978, as amended, **[\$60,094,000]** \$64,029,000, together with not to exceed **[\$5,730,000]** \$5,561,000, which may be expended from the Employment Security Administration Account in the Unemployment Trust Fund. (Division E, H.R. 2673, Consolidated Appropriations Bill, FY 2004.)

Program and Financing (in millions of dollars)

Identification code 16-0106-0-1-505	2003 actual	2004 est.	2005 est.
Obligations by program activity:			
00.01 Direct program	62	66	70
09.01 Reimbursable program	1	2	1
10.00 Total new obligations	63	68	71
Budgetary resources available for obligation:			
22.00 New budget authority (gross)	64	68	70
23.95 Total new obligations	-63	-68	-71
New budget authority (gross), detail:			
Discretionary:			
40.00 Appropriation	57	60	64
68.00 Spending authority from offsetting collections: Offsetting collections (cash)	7	8	6
70.00 Total new budget authority (gross)	64	68	70
Change in obligated balances:			
72.40 Obligated balance, start of year	10	9	9
73.10 Total new obligations	63	68	71
73.20 Total outlays (gross)	-65	-68	-69
74.10 Change in uncollected customer payments from Federal sources (expired)	1		
74.40 Obligated balance, end of year	9	9	11
Outlays (gross), detail:			
86.90 Outlays from new discretionary authority	50	61	62
86.93 Outlays from discretionary balances	15	7	7
87.00 Total outlays (gross)	65	68	69
Offsets:			
Against gross budget authority and outlays:			
88.00 Offsetting collections (cash) from: Federal sources	-7	-8	-6
Net budget authority and outlays:			
89.00 Budget authority	57	60	64
90.00 Outlays	58	60	63

Program activities.—Program activities within the Office of Inspector General (OIG) include audit, program fraud, labor

General and special funds—Continued

OFFICE OF INSPECTOR GENERAL—Continued

racketeering, evaluations, inspections and special investigations of program activities, and executive direction and management. The Office of Audit performs audits of the Department's financial statements, programs, activities, and systems to determine whether information is reliable, controls are in place, resources are safeguarded, funds are expended in a manner consistent with laws and regulations and managed economically and efficiently, and desired program results are achieved. The Office of Labor Racketeering and Fraud Investigations (OLRFI) administers an investigative program to detect and deter fraud, waste and abuse in Departmental programs; and to identify and reduce labor racketeering and corruption in employee benefit plans, labor management relations, and internal union affairs. The OIG also conducts DOL program evaluations, special reviews and inspections; analyzes complaints involving DOL programs, operations, or functions; and provides strategic planning and Congressional liaison services. The OIG carries out executive direction and management activities which include: management, legal counsel, administrative support, information technology, procurement, personnel, and financial functions. The OIG also provides technical assistance to DOL program agencies.

	2003 actual	2004 est.	2005 est.
Audit and Evaluation Reports Issued	103	118	110
Investigative Cases Opened	459	475	490
Investigative Cases Closed	496	500	520

Object Classification (in millions of dollars)

Identification code 16-0106-0-1-505	2003 actual	2004 est.	2005 est.
Direct obligations:			
Personnel compensation:			
11.1 Full-time permanent	30	33	34
11.5 Other personnel compensation	3	4	4
11.9 Total personnel compensation	33	37	38
12.1 Civilian personnel benefits	9	9	9
21.0 Travel and transportation of persons	3	4	4
23.1 Rental payments to GSA	4	5	6
23.3 Communications, utilities, and miscellaneous charges	1	1	1
25.2 Other services	1	6	7
25.3 Other purchases of goods and services from Government accounts	8	3	4
31.0 Equipment	2	1	1
99.0 Direct obligations	61	66	70
99.0 Reimbursable obligations	1	2	1
99.5 Below reporting threshold	1		
99.9 Total new obligations	63	68	71

Personnel Summary

Identification code 16-0106-0-1-505	2003 actual	2004 est.	2005 est.
Direct:			
1001 Total compensable workyears: Civilian full-time equivalent employment	430	470	480

VETERANS EMPLOYMENT AND TRAINING

Not to exceed **[\$193,443,000]** \$194,098,000 may be derived from the Employment Security Administration Account in the Unemployment Trust Fund to carry out the provisions of 38 U.S.C. 4100-4110A, 4212, 4214, and 4321-4327, and Public Law 103-353, and which shall be available for obligation by the States through December 31, [2004] 2005, of which \$2,000,000 is for the National Veterans' Employment and Training Services Institute. To carry out the Homeless Veterans Reintegration Programs (38 U.S.C. 2021) and the Veterans Workforce Investment Programs (29 U.S.C. 2913), \$26,550,000 of which \$7,550,000 shall be available for obligation for the period

July 1, [2004] 2005 through June 30, [2005] 2006. (Division E, H.R. 2673, Consolidated Appropriations Bill, FY 2004.)

Program and Financing (in millions of dollars)

Identification code 16-0164-0-1-702	2003 actual	2004 est.	2005 est.
Obligations by program activity:			
00.01 Disabled veterans outreach program	82		
00.02 Local veterans employment representatives	77		
00.03 State administration grants		161	162
00.04 Administration	27	29	30
00.05 National Veterans' Training Institute	1	2	2
00.06 Homeless veterans program	18	19	19
00.07 Veterans workforce investment program	8	8	8
10.00 Total new obligations	213	219	221
Budgetary resources available for obligation:			
21.40 Unobligated balance carried forward, start of year	1		1
22.00 New budget authority (gross)	212	219	221
23.90 Total budgetary resources available for obligation	213	219	222
23.95 Total new obligations	-213	-219	-221
23.98 Unobligated balance expiring or withdrawn	-1		
24.40 Unobligated balance carried forward, end of year		1	1
New budget authority (gross), detail:			
Discretionary:			
40.00 Appropriation	26	27	27
40.37 Appropriation temporarily reduced	-1		
43.00 Appropriation (total discretionary)	25	27	27
68.00 Spending authority from offsetting collections: Offsetting collections (cash)	187	192	194
70.00 Total new budget authority (gross)	212	219	221
Change in obligated balances:			
72.40 Obligated balance, start of year	19	55	57
73.10 Total new obligations	213	219	221
73.20 Total outlays (gross)	-205	-217	-221
74.10 Change in uncollected customer payments from Federal sources (expired)	28		
74.40 Obligated balance, end of year	55	57	57
Outlays (gross), detail:			
86.90 Outlays from new discretionary authority	161	178	180
86.93 Outlays from discretionary balances	44	39	41
87.00 Total outlays (gross)	205	217	221
Offsets:			
Against gross budget authority and outlays:			
88.00 Offsetting collections (cash) from: Trust fund sources	-215	-192	-194
Against gross budget authority only:			
88.96 Portion of offsetting collections (cash) credited to expired accounts	28		
Net budget authority and outlays:			
89.00 Budget authority	25	27	27
90.00 Outlays	-11	25	27

State administration.—The Disabled Veterans' Outreach Program specialists provide outreach services and intensive employment services to meet the employment and training needs of eligible veterans. Priority of service is given to special disabled veterans, disabled veterans, and other eligible veterans. In providing these services, the maximum emphasis is on meeting the employment needs of economically or educationally disadvantaged veterans. Local Veterans' Employment Representatives conduct outreach to area employers to develop employment opportunities for veterans. They also facilitate employment, training, and placement services to veterans. In addition, each Local Veterans' Employment Representative is administratively responsible to the manager of the employment service delivery system to provide quarterly reports to the manager of such office and to the Director of Veterans' Employment and Training regarding compliance with Federal law and regulations with respect to special services and priorities for eligible veterans and eligible persons.

Administration.—Identifies policies and programs to serve and meet employment and training needs of veterans. Monitors the States' provision of priority of service to veterans.

Evaluates job training and employment assistance services to veterans and provides technical assistance to States to ensure they meet negotiated performance goals. Works with States to provide incentive awards for outstanding performance. Coordinates a Transition Assistance Program with the Departments of Defense, Veterans Affairs and Homeland Security. That program is carried out worldwide and ensures the provision of labor-market and employment-related information and other services to military service members separating from active duty to expedite and facilitate their transition from military to civilian employment. Administers programs designed to help homeless veterans become gainfully employed and to help veterans with service-connected disabilities and others with significant employment barriers obtain training and employment assistance. Administers a national program designed to raise awareness among employers on the benefits of hiring veterans. Provides information and investigates complaints to help veterans, reservists and members of the National Guard obtain employment and reemployment rights, including helping veterans obtain veterans' preference in Federal employment.

National Veterans Employment and Training Services Institute.—Ensures universality of service by providing competency-based training on the core programs of the agency to Federal and State providers of services to veterans.

Homeless veterans reintegration program.—Provides grants to States or other public entities and non-profits, including faith-based organizations, to operate employment programs to reach out to homeless veterans and help them become employed. Coordinates with the Departments of Veterans Affairs and Housing and Urban Development to promote multi-agency-funded programs and integration of the different services needed by homeless veterans. Grants are provided for both urban and rural areas.

Veterans workforce investment program.—Provides grants mostly to public entities for training, retraining and employment opportunities for veterans most at risk, including those with the service-connected disabilities, those with significant barriers to employment, and recently separated veterans. Provides grants to non-profit organizations to develop innovative approaches that can be used nationwide to enhance employment outcomes for eligible veterans.

Object Classification (in millions of dollars)

Identification code 16-0164-0-1-702	2003 actual	2004 est.	2005 est.
Direct obligations:			
11.1 Personnel compensation: Full-time permanent	16	17	17
12.1 Civilian personnel benefits	4	5	5
21.0 Travel and transportation of persons	1	1	1
23.1 Rental payments to GSA	1	1	1
23.3 Communications, utilities, and miscellaneous charges	2	2	3
25.2 Other services	2	2	2
25.3 Other purchases of goods and services from Government accounts	2	2	2
41.0 Grants, subsidies, and contributions	183	188	189
99.0 Direct obligations	211	218	220
99.5 Below reporting threshold	2	1	1
99.9 Total new obligations	213	219	221

Personnel Summary

Identification code 16-0164-0-1-702	2003 actual	2004 est.	2005 est.
Direct:			
1001 Total compensable workyears: Civilian full-time equivalent employment	234	250	250

Intragovernmental funds:

WORKING CAPITAL FUND

For the acquisition of a new core accounting system for the Department of Labor, including hardware and software infrastructure and the costs associated with implementation thereof, **[\$13,850,000]** \$25,000,000. (Division E, H.R. 2673, Consolidated Appropriations Bill, FY 2004.)

Program and Financing (in millions of dollars)

Identification code 16-4601-0-4-505	2003 actual	2004 est.	2005 est.
Obligations by program activity:			
09.01 Financial and administrative services	73	88	107
09.02 Field services	33	34	36
09.04 Human resources services	10	10	10
09.05 Telecommunications	19	21	21
09.06 Investment in reinvention fund		1	1
09.07 Non-DOL reimbursements	4	1	1
10.00 Total new obligations	139	155	176
Budgetary resources available for obligation:			
21.40 Unobligated balance carried forward, start of year	4	4	10
22.00 New budget authority (gross)	136	162	180
22.10 Resources available from recoveries of prior year obligations	3		
23.90 Total budgetary resources available for obligation	143	166	190
23.95 Total new obligations	-139	-155	-176
24.40 Unobligated balance carried forward, end of year	4	10	14
New budget authority (gross), detail:			
Discretionary:			
40.00 Appropriation		14	25
Mandatory:			
63.00 Reappropriation	3	3	
Spending authority from offsetting collections:			
Discretionary:			
68.00 Offsetting collections (cash)	140	145	155
68.10 Change in uncollected customer payments from Federal sources (unexpired)	-7		
68.90 Spending authority from offsetting collections (total discretionary)	133	145	155
70.00 Total new budget authority (gross)	136	162	180
Change in obligated balances:			
72.40 Obligated balance, start of year	9	20	24
73.10 Total new obligations	139	155	176
73.20 Total outlays (gross)	-133	-152	-166
73.45 Recoveries of prior year obligations	-3		
74.00 Change in uncollected customer payments from Federal sources (unexpired)	7		
74.40 Obligated balance, end of year	20	24	34
Outlays (gross), detail:			
86.90 Outlays from new discretionary authority	117	138	149
86.93 Outlays from discretionary balances	13	11	17
86.97 Outlays from new mandatory authority	3	3	
87.00 Total outlays (gross)	133	152	166
Offsets:			
Against gross budget authority and outlays:			
88.00 Offsetting collections (cash) from: Federal sources	-140	-145	-155
Against gross budget authority only:			
88.95 Change in uncollected customer payments from Federal sources (unexpired)	7		
Net budget authority and outlays:			
89.00 Budget authority	3	17	25
90.00 Outlays	-9	7	11

Financial and administrative services.—Provides support for financial systems on a Department-wide basis, financial services primarily for DOL national office staff, cost determination activities, maintenance of Departmental host computer systems, procurement and contract services, safety and health services, maintenance and operation of the Frances Perkins Building and general administrative support in the following areas: space and telecommunications, property and supplies, printing and reproduction and energy management.

Field services.—Provides full range of administrative and technical services to all agencies of the Department located

Intragovernmental funds—Continued

WORKING CAPITAL FUND—Continued

in its regional and field offices. These services are primarily in the personnel, financial, information technology and general administrative areas.

Human resources services.—Provides guidance to DOL agencies in Senior Executive Service resource management and in the management of Schedule “C” and expert and consultant services, development and administration of Departmental programs for personnel security and financial disclosure, direct staffing and position management services, and benefits counseling and services to DOL employees.

Telecommunications.—Provides for departmental telecommunications payments to the General Services Administration.

Investment in reinvention fund.—Finances agency reinvention proposals and other investment or capital acquisition projects in order to achieve savings and streamline work processes. The fund is self-sustaining, with agencies paying back the initial investment with savings generated through implementation of efficiencies and reinvention initiatives.

Non-DOL reimbursements.—Provides for services rendered to any entity or person for use of Departmental facilities and services, including associated utilities and security services, including support for regional consolidated administrative support unit activities. The income received from non-DOL agencies and organizations funds in full the costs of all services provided. This income is credited to and merged with other income received by the Working Capital Fund.

Financing.—The Working Capital Fund is funded by the agencies and organizations for which centralized services are performed at rates that return in full all expenses of operation, including reserves for accrued annual leave and depreciation of equipment.

Object Classification (in millions of dollars)

Identification code 16-4601-0-4-505	2003 actual	2004 est.	2005 est.
Personnel compensation:			
11.1 Full-time permanent	42	43	45
11.5 Other personnel compensation	2	1	1
11.9 Total personnel compensation	44	44	46
12.1 Civilian personnel benefits	16	16	17
21.0 Travel and transportation of persons	1	1	1
23.1 Rental payments to GSA	8	9	11
23.3 Communications, utilities, and miscellaneous charges	26	25	25
25.1 Advisory and assistance services	4	5	5
25.2 Other services	8	21	36
25.3 Other purchases of goods and services from Government accounts	4	3	3
25.4 Operation and maintenance of facilities	10	11	11
25.7 Operation and maintenance of equipment	11	11	12
26.0 Supplies and materials	2	2	2
31.0 Equipment	5	7	7
99.9 Total new obligations	139	155	176

Personnel Summary

Identification code 16-4601-0-4-505	2003 actual	2004 est.	2005 est.
Reimbursable:			
2001 Total compensable workyears: Civilian full-time equivalent employment	700	686	696

ALLOCATIONS RECEIVED FROM OTHER ACCOUNTS

Note.—Obligations incurred under allocations from other accounts are included in the schedules of the parent appropriations as follows: Agency for International Development, Functional Development Assistance Program, Department of Education: Office of Vocational and Adult Education: “Vocational and Adult Education”.

GENERAL PROVISIONS

SEC. 101. None of the funds appropriated in this title for the Job Corps shall be used to pay the compensation of an individual, either as direct costs or any proration as an indirect cost, at a rate in excess of Executive Level II.

(TRANSFER OF FUNDS)

SEC. 102. Not to exceed 1 percent of any discretionary funds (pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985, as amended) which are appropriated for the current fiscal year for the Department of Labor in this Act may be transferred between appropriations, but no such appropriation shall be increased by more than 3 percent by any such transfer: *Provided*, That the Appropriations Committees of both Houses of Congress are notified at least 15 days in advance of any transfer.

【SEC. 103. In accordance with Executive Order No. 13126, none of the funds appropriated or otherwise made available pursuant to this Act shall be obligated or expended for the procurement of goods mined, produced, manufactured, or harvested or services rendered, whole or in part, by forced or indentured child labor in industries and host countries already identified by the United States Department of Labor prior to enactment of this Act.】

【SEC. 104. There is authorized to be appropriated such sums as may be necessary to the Denali Commission through the Department of Labor to conduct job training of the local workforce where Denali Commission projects will be constructed.】

【SEC. 105. Of the funds appropriated for fiscal year 1999 under section 403(a)(5)(H)(i)(II) of the Social Security Act (42 U.S.C. 603(a)(5)(H)(i)(II)) that were allotted as welfare to work formula grants to the States under section 403(a)(5)(A) of such Act (42 U.S.C. 603(a)(5)(A)), there is hereby rescinded any funds that are unexpended by the States as of the date of enactment of this section, except for such funds as the Secretary of Labor determines are necessary for States to carry out administrative activities relating to the close out of such grants. Notwithstanding section 403(a)(5) of the Social Security Act (42 U.S.C. 603(a)(5)), the Secretary of Labor may take such actions as the Secretary determines are appropriate to facilitate the orderly and equitable close out of such grants, consistent with the requirements of this section.】

【SEC. 106. (a) FINDINGS.—Congress finds that—

(1) it is projected that the Department of Labor, in conjunction with labor, industry, and the National Institute for Occupational Safety and Health, will be undertaking several months of testing on Personal Dust Monitor production prototypes; and

(2) the testing of Personal Dust Monitor prototypes is set to begin (by late May or early June of 2004) following the scheduled delivery of the Personal Dust Monitors in May 2004.

(b) RE-PROPOSAL OF RULE.—Following the successful demonstration of Personal Dust Monitor technology, and if the Secretary of Labor makes a determination that Personal Dust Monitors can be effectively applied in a regulatory scheme, the Secretary of Labor shall re-propose a rule on respirable coal dust which incorporates the use of Personal Dust Monitors, and, if such rule is re-proposed, the Secretary shall comply with the regular procedures applicable to Federal rulemaking.】

【SEC. 107. The Secretary of Labor shall transfer, without charge or consideration, to Hamilton County, Ohio all rights, title, and interest (including all federal equity) the United States holds in the real property located at 1916 Central Parkway, Cincinnati, Ohio to the extent such rights, title, or interest were acquired through grants to the State of Ohio under title III of the Social Security Act or the Wagner-Peyser Act or acquired through funds distributed to the State of Ohio under section 903 of the Social Security Act.】

【SEC. 108. FAIR LABOR STANDARDS ACT WOODWORKING EXEMPTION. Section 13(c) of the Fair Labor Standards Act of 1938 (29 U.S.C. 213(c)) is amended by adding at the end the following:

“(7)(A)(i) Subject to subparagraph (B), in the administration and enforcement of the child labor provisions of this Act, it shall not be considered oppressive child labor for a new entrant into the workforce to be employed inside or outside places of business where machinery is used to process wood products.

“(ii) In this paragraph, the term ‘new entrant into the workforce’ means an individual who—

“(I) is under the age of 18 and at least the age of 14, and

“(II) by statute or judicial order is exempt from compulsory school attendance beyond the eighth grade.

“(B) The employment of a new entrant into the workforce under subparagraph (A) shall be permitted—

“(i) if the entrant is supervised by an adult relative of the entrant or is supervised by an adult member of the same religious sect or division as the entrant;

“(ii) if the entrant does not operate or assist in the operation of power-driven woodworking machines;

“(iii) if the entrant is protected from wood particles or other flying debris within the workplace by a barrier appropriate to the potential hazard of such wood particles or flying debris or by maintaining a sufficient distance from machinery in operation; and

“(iv) if the entrant is required to use personal protective equipment to prevent exposure to excessive levels of noise and saw dust.”] (*Division E, H.R. 2673, Consolidated Appropriations Bill, FY 2004.*)

Note: Section 167, Division H, H.R. 2673, Consolidated Appropriations Bill, 2004, appropriates additional amounts for the Department of Labor for 2004. The language is presented with the Government-wide general provisions.

TITLE V—GENERAL PROVISIONS

SEC. 501. The Secretaries of Labor, Health and Human Services, and Education are authorized to transfer unexpended balances of prior appropriations to accounts corresponding to current appropriations provided in this Act: *Provided*, That such transferred balances are used for the same purpose, and for the same periods of time, for which they were originally appropriated.

SEC. 502. No part of any appropriation contained in this Act shall remain available for obligation beyond the current fiscal year unless expressly so provided herein.

SEC. 503. (a) No part of any appropriation contained in this Act shall be used, other than for normal and recognized executive-legislative relationships, for publicity or propaganda purposes, for the preparation, distribution, or use of any kit, pamphlet, booklet, publication, radio, television, or video presentation designed to support or defeat legislation pending before the Congress or any State legislature, except in presentation to the Congress or any State legislature itself.

(b) No part of any appropriation contained in this Act shall be used to pay the salary or expenses of any grant or contract recipient, or agent acting for such recipient, related to any activity designed to influence legislation or appropriations pending before the Congress or any State legislature.

SEC. 504. The Secretaries of Labor and Education are authorized to make available not to exceed \$28,000 and \$20,000, respectively, from funds available for salaries and expenses under titles I and III, respectively, for official reception and representation expenses; the Director of the Federal Mediation and Conciliation Service is authorized to make available for official reception and representation expenses not to exceed \$5,000 from the funds available for “Salaries and expenses, Federal Mediation and Conciliation Service”; and the Chairman of the National Mediation Board is authorized to make available for official reception and representation expenses not to exceed \$5,000 from funds available for “Salaries and expenses, National Mediation Board”.

SEC. 505. Notwithstanding any other provision of this Act, no funds appropriated under this Act shall be used to carry out any program of distributing sterile needles or syringes for the hypodermic injection of any illegal drug.

SEC. 506. (a) It is the sense of the Congress that, to the greatest extent practicable, all equipment and products purchased with funds made available in this Act should be American-made.

(b) In providing financial assistance to, or entering into any contract with, any entity using funds made available in this Act, the head of each Federal agency, to the greatest extent practicable, shall provide to such entity a notice describing the statement made in subsection (a) by the Congress.

(c) If it has been finally determined by a court or Federal agency that any person intentionally affixed a label bearing a “Made in America” inscription, or any inscription with the same meaning, to any product sold in or shipped to the United States that is not made in the United States, the person shall be ineligible to receive any contract or subcontract made with funds made available in this Act, pursuant to the debarment, suspension, and ineligibility procedures described in sections 9.400 through 9.409 of title 48, Code of Federal Regulations.

SEC. 507. When issuing statements, press releases, requests for proposals, bid solicitations and other documents describing projects

or programs funded in whole or in part with Federal money, all grantees receiving Federal funds included in this Act, including but not limited to State and local governments and recipients of Federal research grants, shall clearly state: (1) the percentage of the total costs of the program or project which will be financed with Federal money; (2) the dollar amount of Federal funds for the project or program; and (3) percentage and dollar amount of the total costs of the project or program that will be financed by non-governmental sources.

SEC. 508. (a) None of the funds appropriated under this Act, and none of the funds in any trust fund to which funds are appropriated under this Act, shall be expended for any abortion.

(b) None of the funds appropriated under this Act, and none of the funds in any trust fund to which funds are appropriated under this Act, shall be expended for health benefits coverage that includes coverage of abortion.

(c) The term “health benefits coverage” means the package of services covered by a managed care provider or organization pursuant to a contract or other arrangement.

SEC. 509. (a) The limitations established in the preceding section shall not apply to an abortion—

(1) if the pregnancy is the result of an act of rape or incest; or

(2) in the case where a woman suffers from a physical disorder, physical injury, or physical illness, including a life-endangering physical condition caused by or arising from the pregnancy itself, that would, as certified by a physician, place the woman in danger of death unless an abortion is performed.

(b) Nothing in the preceding section shall be construed as prohibiting the expenditure by a State, locality, entity, or private person of State, local, or private funds (other than a State’s or locality’s contribution of Medicaid matching funds).

(c) Nothing in the preceding section shall be construed as restricting the ability of any managed care provider from offering abortion coverage or the ability of a State or locality to contract separately with such a provider for such coverage with State funds (other than a State’s or locality’s contribution of Medicaid matching funds).

SEC. 510. (a) None of the funds made available in this Act may be used for—

(1) the creation of a human embryo or embryos for research purposes; or

(2) research in which a human embryo or embryos are destroyed, discarded, or knowingly subjected to risk of injury or death greater than that allowed for research on fetuses in utero under 45 CFR 46.208(a)(2) and section 498(b) of the Public Health Service Act (42 U.S.C. 289g(b)).

(b) For purposes of this section, the term “human embryo or embryos” includes any organism, not protected as a human subject under 45 CFR 46 as of the date of the enactment of this Act, that is derived by fertilization, parthenogenesis, cloning, or any other means from one or more human gametes or human diploid cells.

SEC. 511. (a) None of the funds made available in this Act may be used for any activity that promotes the legalization of any drug or other substance included in schedule I of the schedules of controlled substances established by section 202 of the Controlled Substances Act (21 U.S.C. 812).

(b) The limitation in subsection (a) shall not apply when there is significant medical evidence of a therapeutic advantage to the use of such drug or other substance or that federally sponsored clinical trials are being conducted to determine therapeutic advantage.

SEC. 512. None of the funds made available in this Act may be obligated or expended to enter into or renew a contract with an entity if—

(1) such entity is otherwise a contractor with the United States and is subject to the requirement in section 4212(d) of title 38, United States Code, regarding submission of an annual report to the Secretary of Labor concerning employment of certain veterans; and

(2) such entity has not submitted a report as required by that section for the most recent year for which such requirement was applicable to such entity.

SEC. 513. None of the funds made available in this Act may be used to promulgate or adopt any final standard under section 1173(b) of the Social Security Act (42 U.S.C. 1320d–2(b)) providing for, or providing for the assignment of, a unique health identifier for an individual (except in an individual’s capacity as an employer or a health care provider), until legislation is enacted specifically approving the standard.

【SEC. 514. None of the funds made available in this Act may be transferred to any department, agency, or instrumentality of the United States Government, except pursuant to a transfer made by, or transfer authority provided in, this Act or any other appropriation Act.】

【SEC. 515. (a) IN GENERAL.—Amounts made available under this Act for the administrative and related expenses for departmental management for the Department of Labor, the Department of Health and Human Services, and the Department of Education shall be reduced on a pro rata basis by \$50,000,000: *Provided*, That not later than 15 days after the enactment of this Act, the Director of the Office of Management and Budget shall report to the House and Senate Committees on Appropriations the accounts subject to the pro rata reductions and the amount to be reduced in each account.

(b) LIMITATION.—The reduction required by subsection (a) shall not apply to the Food and Drug Administration and the Indian Health Service.】

SEC. 【516】 514. None of the funds made available by this Act to carry out the Library Services and Technology Act may be made available to any library covered by paragraph (1) of section 224(f) of such Act (20 U.S.C. 9134(f)), as amended by the Children's Internet Protections Act, unless such library has made the certifications required by paragraph (4) of such section.

SEC. 【517】 515. None of the funds made available by this Act to carry out part D of title II of the Elementary and Secondary Education Act of 1965 may be made available to any elementary or secondary school covered by paragraph (1) of section 2441(a) of such Act (20 U.S.C. 6777(a)), as amended by the Children's Internet Protections Act and the No Child Left Behind Act, unless the local educational agency with responsibility for such covered school has made the certifications required by paragraph (2) of such section. (*Division E, H.R. 2673, Consolidated Appropriations Bill, FY 2004.*)