

1 environment, as with the clinical trials, there is  
2 an association with serious skin events, serious  
3 allergic responses, rashes requiring hospital  
4 treatment, even without meeting criteria for SJS or  
5 TEN and, as we've said, some possible SJS cases.  
6 Importantly, many reports lack critical information  
7 that might have permitted a more definitive  
8 classification.

9           Comparing to gemifloxacin, there was a higher  
10 reporting rate, but however, such comparisons must  
11 be very cautiously made because of the  
12 uncertainties in both the numerator and the  
13 denominator for doing those calculations.

14           As a particular point about cefditoren, it has  
15 been marketed actually extensively overseas,  
16 particularly in Japan over the last decade, and  
17 Japanese post-marketing data has been associated  
18 with SJS and TEN. So given that knowledge, the  
19 relative -- the absence of U.S. reports of  
20 definitive cases in that category can be viewed as  
21 only giving limited reassurance.

22           The point here is that with the million or so

1 patients exposed to gemifloxacin to date, because  
2 of the short duration of the course of treatment, a  
3 week or two, and because of the relative rarity of  
4 SJS as spontaneous in the population, estimates  
5 range from about one to six per million person  
6 years.

7 We would not even expect spontaneously a  
8 single case of SJS out of this patient population,  
9 taking the drug for a week or two. So even a  
10 single case might be significant there.

11 So overall conclusions, the important adverse  
12 events include serious allergic reactions,  
13 Clostridium colitis, rashes requiring  
14 hospitalization, possibly SJS, possibly an  
15 interaction with Coumadin, and perhaps  
16 thrombocytopenia.

17 We would not view the post-marketing data as  
18 giving us reassurance about the cutaneous toxicity  
19 for the limitations that I've described. The  
20 advice is that the magnitude of the benefit gained  
21 from the use in ABS needs to be clearly defined so  
22 it can be weighed against these risks.

1           Finally, I want to acknowledge all of the many  
2 colleagues at FDA who assisted me with this  
3 analysis.

4           DR. EDWARDS: Thank you very much. We re just  
5 a little bit behind our allotted question period,  
6 and I m going to take the prerogative to do the  
7 following thing. I d like to keep our lunch break  
8 at 12:15 so we can resume at 1:15 for the open  
9 public hearing, and if we have additional questions  
10 of either the sponsor or the FDA, those will be  
11 certainly part of the afternoon s discussion  
12 period.

13           So with that thought in mind, we d like to  
14 keep the questions sort of focused between now and  
15 12:15, so we can take our break at that time. I m  
16 going to actually start with Rich here, who has  
17 indicated he had a question, and then I ll come to  
18 you, Don.

19           DR. FROTHINGHAM: Yes, thank you. This is a  
20 question for Dr. Tierney. When you discussed the  
21 MIC data, you presented the extremely low MIC  
22 values for respiratory pathogens, and then placed

1 that in the context of the low serum concentrations  
2 achieved by gemifloxacin.

3           However, that context wasn't provided in your  
4 slide 46, when you ranked the six respiratory  
5 quinolones on the basis of their IC50 for the HERG  
6 channel, which is a surrogate for QT prolongations.  
7 If you actually calculate a ratio between the HERG  
8 IC50 and either the serum peak or the AUC, it  
9 appears that gemifloxacin actually has the highest  
10 margin of safety among the six quinolones that you  
11 listed, and that comparison, that ratio, has been  
12 used in previous published reports.

13           Would you consider that ratio to be a  
14 reasonable approach to interpreting the HERG IC50  
15 data as a surrogate for QT prolongation?

16           DR. TIERNEY: I may actually ask some of my  
17 colleagues for that sort of more general question.  
18 I think that the clinical data support that, and  
19 that's why obviously they always need to be  
20 presented together. I mean, the clinical trial  
21 data shows a very low, 2.3 milliseconds, increase.  
22 But I'm just going to see whether Dr. Sacks could

1 answer that question?

2 DR. SACKS: I think your point is well made. I  
3 mean, obviously, the HERG toxicity is related to  
4 the concentration, especially in vivo, so I think  
5 that s correct. I don t think that we re  
6 presenting a particular problem with gemifloxacin  
7 with regard to that.

8 The other thing to bear in mind is obviously  
9 the HERG assay is very much a surrogate. It s  
10 somewhat removed from the clinical effects, and I  
11 think the clinical data is probably some more  
12 important, so I m not sure if anyone else has any  
13 comments here.

14 DR. EDWARDS: Yes, Don.

15 DR. PORETZ: The sponsor presented a slide from  
16 Dr. Gwaltney s chapter in Mandell s book about  
17 effective antibiotic treatment of ABS, and they  
18 listed seven drugs. How many drugs are approved by  
19 the FDA at the present time -- realizing there are  
20 all sorts of off-label prescriptions being written  
21 -- but how many drugs are approved by the FDA for  
22 ABS at the present time?

1 DR. POWERS: There are 20 different drugs.  
2 They re not individual drugs, because that counts  
3 including some that are approved at multiple  
4 dosages. So there are 20 different applications  
5 approved for acute bacterial sinusitis.

6 Some of those are -- if you count like  
7 amoxicillin, which has in its label approved for  
8 infections of the ear, nose, and throat. So  
9 labels have gotten much more specific, and more  
10 informative for clinicians, we we ve gone on.

11 DR. PORETZ: But as time goes on, resistance  
12 develops to some drugs. Does the FDA ever remove  
13 an indication?

14 DR. POWERS: Usually, the way the indications  
15 read are that the drug is effective for disease due  
16 to susceptible pathogens. That remains true. I  
17 mean, even penicillin is still active against skin  
18 infections caused by staph aureus, when it s  
19 susceptible to penicillin.

20 If you look at the labels in that way, they  
21 remain correct. What needs to change sometimes is  
22 maybe the susceptibility break point, and we need

1 to do a better job about updating the labels and  
2 making that accurate.

3 DR. EDWARDS: Yes, Peter?

4 DR. GROSS: On slide 10 that Dr. Tierney  
5 presented on microbiological results for Study 009,  
6 I got the sense that the implication was that  
7 haemophilis influenza was less susceptible with  
8 gemi than with cefuroxime, but the denominators for  
9 most of the ones, at least the ones on the lower  
10 part of the chart, are all small enough that it s  
11 hard to say there s any statistically significant  
12 difference between them.

13 DR. TIERNEY: I think that s correct.  
14 Actually, I had mentioned that for the bottom three  
15 organisms -- Klebsiella, staph aureus, and M.  
16 catarrhalis -- that at the time that this  
17 application was presented, there was concern that  
18 there weren t enough isolets there and results to  
19 be able to make conclusions about efficacy, and  
20 that the two organisms that there were enough  
21 isolets to really look at were streptococcus  
22 pneumoniae and haemophilis influenza.

1           If -- and so -- and just a -- it was a  
2 presentation to sort of look at what is the overall  
3 sort of benefit advantage efficacy in that  
4 perspective.

5           DR. EDWARDS: Yes?

6           DR. WIEDERMANN: This is another question for  
7 Dr. Tierney. On your last slide, you mention a 2  
8 to 3% rate of patients being labeled quinolone  
9 allergic. I m not sure I caught where that number  
10 came from.

11          DR. TIERNEY: Well, I should say that that s  
12 speculative, and the reason being if someone  
13 develops a rash to gemifloxacin, I think  
14 practically what s going to happen, and is a  
15 clinician in the community going to feel  
16 comfortable giving that individual either  
17 gemifloxacin again or a quinolone.

18          So I think -- if I don t have a question mark  
19 there, I should. But I think the concern is, I  
20 think that s one just practical possibility, that  
21 people may be labeled quinolone allergic if,  
22 indeed, they develop a rash.



1 DR. EDWARDS: Yes?

2 DR. MALDONADO: On the same slide, you put  
3 there severe rash. How is severity defined?

4 DR. TIERNEY: That s a good question. Severity  
5 is usually investigator determined. There s often  
6 not a very particular definition of severe, and it  
7 will vary obviously in a clinical trial, from  
8 clinical trial to clinical trial, and to the  
9 community, as well.

10 DR. EDWARDS: Other questions? Dr. Tierney, I  
11 had one on your analysis of Study 186. There was a  
12 difference in efficacy in the intention to treat  
13 and the per-protocol analyses, and I was wondering  
14 if you can clarify any points that might tell us  
15 why that difference existed. Sorry, I don t have  
16 -- it was Study 186.

17 DR. TIERNEY: Is it for the end of therapy, or  
18 the follow-up? There s two -- I have two slides.

19 DR. EDWARDS: I think it was the end of  
20 therapy.

21 DR. TIERNEY: Okay. Okay, I m just -- that s  
22 slide nine. Just to -- the success rate is

1 actually quite high in the per-protocol population,  
2 and then when we look at the ITT, the rates go down  
3 for gemifloxacin five-day more than they do for  
4 gemifloxacin seven-day, and --

5 DR. EDWARDS: Yes, it looked like it went down  
6 quite a bit, actually.

7 DR. TIERNEY: So I think what are the things  
8 that cause when someone -- the end of therapy is  
9 going to be about day seven, just a couple of days  
10 after five days, versus day 18 to 24. So the  
11 assumption is -- I mean, one potential is that  
12 someone got worse in that period of time. It s a  
13 thought that is someone relapsing?

14 John, do you have anything further to add,  
15 between -- the difference between having end of  
16 therapy and follow-up?

17 DR. EDWARDS: All right. Other questions from  
18 the panel? Yes, Dr. Maldonado?

19 DR. MALDONADO: Yes. In the presentation by  
20 Dr. Albrecht this morning, I see in her slide  
21 number 12 that as recent as February of last year,  
22 the FDA had agreed that the drug was effective.

1     However, now, the efficacy of the drug or the  
2     effectiveness of the drug is being questioned, so  
3     where is the change? I mean, what kind of change  
4     happened between February of last year and today?

5             DR. ALBRECHT: To summarize what I mentioned,  
6     is when we spoke with the company in 2005, we  
7     agreed that when the applications were submitted  
8     initially in 99 and 2001, they had been analyzed  
9     using those parameters that had been agreed to in  
10    the original study designs, and this agreement was  
11    what we reiterated during our subsequent  
12    discussions with them.

13            But I also want to then elaborate that in  
14    context of that same agreement, we again reiterated  
15    that even though the parameters of efficacy had  
16    been met, the concerns regarding safety were such  
17    that they overrode those decisions or those  
18    conclusions of efficacy.

19            As far as what has changed, is we have a new  
20    efficacy supplement in-house, and as FDA, we need  
21    to review any new applications completely and  
22    comprehensively, so that includes review of both

1 the efficacy and the safety.

2 I think you've heard a thorough review of the  
3 safety and as several speakers, including Dr.  
4 Powers and Dr. Tierney, mentioned, when we look at  
5 efficacy, we need to take into consideration other  
6 developments and other sort of new information that  
7 we have come to learn that may be relevant at the  
8 time that the application is being considered.

9 And as you heard, we mentioned that a number  
10 of open public workshops had taken place between  
11 2002 and now, which made us need to look more  
12 carefully at the non-inferiority study design.

13 DR. MALDONADO: So a follow-up question to  
14 that, so the standard now is placebo controlled  
15 trials, is it, for ABS?

16 DR. ALBRECHT: Based on the recommendations  
17 that we heard at the October 2003 advisory  
18 committee on acute bacterial sinusitis, the  
19 recommendation was made that superiority study  
20 designs should be asked for, because it was not  
21 possible, based on the available placebo controlled  
22 studies, to determine what would be an appropriate

1 non-inferiority margin for those studies.

2 DR. EDWARDS: Dr. Bradley?

3 DR. BRADLEY: I have a question that relates to  
4 safety, and coming back to the rash, again. We've  
5 heard, again going back to 2003, Dr. Shear giving  
6 us reassurance that this rash is mild and goes away  
7 quickly and is of no significance, and it's  
8 actually of some comfort to me that, having voted  
9 to approve the drug in 2003, that there haven't  
10 been a whole rash of Stevens-Johnson Syndrome  
11 patients, which was one of our concerns back then.

12 The way the FDA -- your review of the rash  
13 safety in your presentation included urticaria and  
14 all sorts of photosensitivity that the sponsor did  
15 not actually include in their presentation. Dr.  
16 Bigby, in 2003, expressed caution, and when we said  
17 would you treat one of your patients in your  
18 dermatology clinic with this type of drug knowing  
19 this rate of rash, he was very cautious and said it  
20 would be difficult for him.

21 Something -- I'm paraphrasing you, but you  
22 made us all feel that this particular type of rash

1 could lead to something much worse, perhaps in a  
2 smaller proportion of the population.

3 With the new information that we have since  
4 2003, biopsy samples on this high-risk population,  
5 do you feel more reassured that the rash is benign,  
6 or are you still concerned that there will be a  
7 rate of Stevens-Johnson Syndrome that may be lower  
8 than you were concerned about before, but still  
9 significant enough for you to not want to use the  
10 drug?

11 DR. EDWARDS: John, excuse me just a second.  
12 I m just wondering if you would mind if we  
13 postponed that question to the discussion.

14 DR. BRADLEY: Of course. It s --

15 DR. EDWARDS: It will fit perfectly into the  
16 discussion format, I believe.

17 DR. BRADLEY: It gives him a chance to think of  
18 an answer, too.

19 DR. EDWARDS: Yes, I -- and I m sure he  
20 appreciates being taken off the spot for the  
21 moment. Is that all right?

22 DR. BRADLEY: Of course.

1 DR. EDWARDS: All right. Yes, Rich?

2 DR. FROTHINGHAM: I have a question for the  
3 sponsor, and this goes back to an earlier question  
4 that Dr. Gutierrez asked about Study 344, the study  
5 that had two phases, Phase A and B, and the  
6 continuation between Phase A and Phase B. You  
7 mentioned that this continuation rate did not vary  
8 based on whether the patients had degrees of  
9 severity of rash.

10 As I looked at the data after that question  
11 was asked, it appears that among those who were  
12 given gemifloxacin in Phase A, those who had rash  
13 withdrew from the study at a 25% rate; that is, did  
14 not continue on into Phase B, whereas those who had  
15 no rash had only a 9% withdrawal.

16 That difference is statistically significant  
17 at a very low P value, the difference between 25%  
18 withdrawal and 9%. I m wondering if you can  
19 comment on that in the context of would that be  
20 considered withdrawal based on rash; was the rash  
21 something that was significant enough to lead to  
22 withdrawal of the patients from the trial?

1 DR. PATOU: I mean, the question, as I  
2 understood it was asked previously, was was there  
3 any difference in the nature of the rash amongst  
4 those who has rash who were withdrawn from trial.  
5 I think you re saying that of those withdrawn from  
6 trial, there were a greater number who had rash  
7 that withdrew, and I readily accept that.

8 But I think -- if I may ask if I m correct --  
9 I think the concern was, was there any kind of an  
10 ascertainment bias that the individuals with rash  
11 who withdrew from Part B of the study somehow  
12 skewed the Part B? We did look carefully at those  
13 reports of rash, and they were not different to the  
14 overall population.

15 So I m not arguing that there wasn t a higher  
16 rate of withdrawal due to rash in the study; it s  
17 just that there wasn t anything atypical about that  
18 population that withdrew.

19 DR. FROTHINGHAM: Thank you.

20 DR. EDWARDS: Are there other questions at this  
21 time? Yes, please.

22 DR. MOSADDEGH: This is actually a question for



1 Dr. Ferguson. In the Lindbeck study, there s an  
2 obvious difference in the difference between the  
3 treatments and in the response rate over time, with  
4 the biggest difference -- I should day I m not  
5 advertising this as a wonderful study or anything;  
6 I m just asking about it because it s in your  
7 briefing book.

8           There s a clear difference between the  
9 comparison of therapies at say 28 days and the  
10 comparison at 10 days, which with the far more  
11 useful comparison in that it shows maybe a  
12 difference of being at say 10 days.

13           DR. FERGUSON: Slide one, please.

14           DR. MOSADDEGH: Yes, do you have a view on  
15 that? It seems to me the 28-day endpoint is almost  
16 designed to not be able to show a difference, which  
17 was what was used in some of your trials.

18           DR. FERGUSON: There were several endpoints in  
19 the study, and one of them was them was that at day  
20 10, about 87% of the patients on antibiotic were  
21 improved or cured, compared to almost 60% on  
22 placebo. But if you look at the mean duration of

1 illness, when did they feel cured, the patients on  
2 amoxicillin felt cured at day nine; I think the  
3 patients on penicillin, day 11; the patients on  
4 placebo was something like day 17. If you go out  
5 to day 30, you find a high number of the patients  
6 on placebo are still symptomatic.

7         Now, this was the first of the Lindbeck  
8 studies that was shown with placebo controlled  
9 trials, and all of these patients had air-fluid  
10 level or total opacification on their sinus CT, in  
11 contrast to the other Lindbeck placebo controlled  
12 trial, where none of those patients had air-fluid  
13 level or opacification, and only had mucosal  
14 thickening, which is why we see a lesser result in  
15 that other placebo controlled trial.

16         DR. MOSADDEGH: Yes. I was really going to the  
17 question of when you'd want to look for treatment  
18 effects, and this makes the argument that looking  
19 early is the only even remotely plausible time to  
20 look; is that right?

21         DR. FERGUSON: Oh, I agree with you so much.  
22 When I treat a patient clinically, I ask them in 48

1 hours, are you feeling better? And if they re not  
2 feeling better, I m changing therapy based on my  
3 culture, based on what I gave them before. You re  
4 exactly right about that.

5 DR. MOSADDEGH: That s going to lead to later  
6 questions later about whether you could just  
7 compare immediate therapy with delayed and get an  
8 actual answer, but that s for later.

9 DR. EDWARDS: At this point, if there are no  
10 additional burning questions, I d like to break for  
11 the lunch and we ll resume at 1:15 for the open  
12 public hearing. For the panel, there apparently is  
13 a reserve room for lunch, and we request that the  
14 issues not be discussed during lunch. Thank you  
15 very much, and we ll resume at 1:15.

16 (Off the record at 12:18 p.m.)

17 (On the record at 1:16 p.m.)

18 DR. EDWARDS: I d like to call this afternoon  
19 session to order. At this point, we re going to  
20 begin the open public hearing, and this is a part  
21 of this process we all feel is very important, and  
22 it s customary to read the introductory statement

1 before the open public hearing, which I will do  
2 now.

3 Both the Food and Drug Administration and the  
4 public believe in a transparent process for  
5 information gathering and decision-making. To  
6 ensure such transparency at the open public hearing  
7 session of the advisory committee meeting, FDA  
8 believe it is important to understand the context  
9 of an individual s presentation.

10 For this reason, FDA encourages you, the open  
11 public hearing speaker, at the beginning of your  
12 written or oral statement, to advise the committee  
13 of any financial relationship that you may have  
14 with the sponsor, its product, and if known, its  
15 direct competitors. For example, this financial  
16 information may include the sponsor s payment of  
17 your travel, lodging, or other expenses in  
18 connection with your attendance at the meeting.

19 Likewise, FDA encourages you at the beginning  
20 of your statement to advise the committee if you do  
21 not have any such financial relationships. If you  
22 choose not to address this issue of financial

1 relationships at the beginning of your statement,  
2 it will not preclude you from speaking.

3 At this time, I would like to invite our first  
4 public speaker for the open forum, Mark Cohen, to  
5 the podium, please. Right. I m asked to remind  
6 the speakers that the allotted time is five  
7 minutes.

8 DR. COHEN: Yes, there we go. Okay. Good  
9 afternoon. My name is Mark Cohen and I have  
10 absolutely no financial relationship whatsoever to  
11 the sponsor.

12 I am the Food and Drug Safety Director of the  
13 Government Accountability Project. GAP is a  
14 29-year-old nonprofit public interest group that  
15 promotes government and corporate responsibility by  
16 advancing occupational free speech, defending  
17 whistle-blowers, and empowering citizen activists.  
18 Our clients include FDA and drug company employees.

19 I m here today to express concerns held both  
20 within and without FDA that the Agency is not  
21 following its own regulations in two readily  
22 approving drugs, antibiotics in particular, without

1 actual proof of their efficacy. These drugs, like  
2 gemifloxacin, inevitably carry with them  
3 significant adverse safety profiles. Moreover,  
4 their inappropriate use contributes to the very  
5 real and growing public health crisis of antibiotic  
6 resistance.

7         There are two basic models for the study of  
8 drugs, superiority trials, as placebo controlled  
9 trials, or the misnamed non-inferiority trials,  
10 which are better called acceptably inferior trials.

11         In special circumstances, acceptably inferior  
12 trials make sense for less serious indications, as  
13 well as serious ones. For example, even if a new  
14 drug is less effective than its comparator drug, it  
15 might also be less toxic or require fewer doses.

16         But absent such special circumstances, there  
17 is no scientific justification for not requiring a  
18 placebo or superiority trial, and no justification  
19 for failing to show that the new drug is more  
20 effective than a sugar pill. After all, what good  
21 are fewer doses if the drug is ineffective?

22         If it isn't a proven treatment modality, a

1 drug that causes even a single adverse health  
2 impact is not morally or legally acceptable,  
3 especially when the drug s use contributes to the  
4 spread of antibiotic resistance. This kind of  
5 requirement for proven benefits to mitigate the  
6 harms of drugs has been part of FDA s own rules for  
7 over a half of century, yet the Agency continues to  
8 ignore it in the area of antibiotic studies.

9         This is the issue we confront with  
10 gemifloxacin and other antibiotics, being approved  
11 willy-nilly for less serious indications. A study  
12 reported today in the Journal of the American  
13 Medical Association finds that as between children  
14 given antibiotics and analgesics for ear  
15 infections, and those given only analgesics, there  
16 was no statistically significant difference  
17 between the groups in the frequency of subsequent  
18 fever, ultalga (phonetic), or unscheduled visits  
19 for medical care.

20         A study such as this shows that there is a  
21 need to know when antibiotics work, in whom they  
22 work, and that placebo controlled trials can be

1 done and are being done. Yet in the last decade,  
2 the FDA has approved, through non-inferiority  
3 trials over 60 applications for antibiotics for  
4 less serious respiratory infections.

5       It s a house of cards. Often, the comparator  
6 drugs themselves have not been proven more  
7 effective than placebo. The stunning truth is, as  
8 designed, non-inferiority trials fail to ensure  
9 that a new drug is better than no treatment at all  
10 for some of these less serious diseases.

11       Non-inferiority trials are a useful tool in  
12 the right situation, but the abuse of them is  
13 shameful and unethical. The FDA should not be  
14 exposing patients to potential risks in trials that  
15 do not prove the drug s benefits, and it ought not  
16 be approving drugs of unproven efficacy that carry  
17 harmful side effects and compound the problems of  
18 antibiotic resistance.

19       Just last week, a bipartisan group of five  
20 members of the House and Senate, citing the  
21 Key-Tech experience, requested that the Government  
22 Accountability Office -- that s the GAO, not my



1 group -- that the GAO evaluate the FDA's oversight  
2 and reliance on non-inferiority trials to establish  
3 effectiveness.

4 This letter followed on a previous request in  
5 June by Congress to address these issues, a request  
6 largely ignored by FDA. A GAO study could spur a  
7 legislative remedy by Congress to the abuse of  
8 non-inferiority trials. I'll leave you a copy of  
9 this letter from the members of Congress.

10 In the meantime, it falls upon this advisory  
11 committee to --

12 DR. EDWARDS: If you'd like to complete that  
13 last sentence, or just come quickly to the end  
14 point, that's fine. This was an electronic --

15 DR. COHEN: We were really there.

16 DR. EDWARDS: Yes. As you might have gathered,  
17 it's an automatic timer. I'm sorry.

18 DR. COHEN: Right, yes. In the meantime, it  
19 falls upon this advisory committee to advise FDA to  
20 follow its own regulations and recommend that  
21 gemifloxacin and like drugs not be approved unless  
22 and until they are truly shown effective and safe.

1 We do need new antibiotics, but ones for serious  
2 and life-threatening diseases, and we need  
3 antibiotics that work, not drugs that are unproven  
4 against less serious diseases.

5 The American public expects that the FDA will  
6 protect us, not serve as a rubber stamp for  
7 industry. Thank you for your consideration and  
8 time.

9 DR. EDWARDS: Thank you for those important  
10 comments. I'd now like to go on to Kristin Suthers  
11 for her comments.

12 DR. SUTHERS: Okay. Good afternoon. My name  
13 is Kristin Suthers, and I am pleased to submit  
14 comments on behalf of the National Women's Health  
15 Network regarding this new drug application for  
16 gemifloxacin for the treatment of acute bacterial  
17 sinusitis.

18 The National Women's Health Network works to  
19 improve the health of all women by developing and  
20 promoting a critical analysis of health issues in  
21 order to effect a public policy and support  
22 consumer decision-making. The network is supported

1 by our members and funding from private  
2 foundations. We do not accept, nor do I accept,  
3 funding from pharmaceutical or medical device  
4 manufacturers in any form.

5 Our comments and suggestions are divided into  
6 two issues. First, we question whether the study  
7 methodology, also known as a non-inferiority trial,  
8 is the appropriate means to determine the efficacy  
9 of gemifloxacin for acute bacterial sinusitis.

10 Second, we question why women were more likely  
11 to exhibit a rash due to gemifloxacin for a  
12 condition that is not gender-specific, and until  
13 the origin of the sex difference in rash incidence  
14 is understood, we strongly urge the FDA not to  
15 approve this product for acute bacterial sinusitis.

16 Much has been written about the use of  
17 non-inferiority trials in the FDA drug approval  
18 process, and gemifloxacin is a prime example of why  
19 this type of study methodology is inappropriate for  
20 determining the efficacy of drugs for  
21 non-life-threatening conditions.

22 In the case of gemifloxacin, the comparative

1 therapeutic benefit appears to offer no greater  
2 advantage to similar products that area already  
3 available on the market, but more importantly, we  
4 have no idea if gemifloxacin offers any  
5 therapeutic, at all, since it was not compared to a  
6 placebo in company studies.

7           What the non-inferiority studies do show,  
8 however, is that there is a greater likelihood of  
9 rashes for women who take gemifloxacin compared to  
10 other drugs for the same condition; clearly, an  
11 unnecessary risk that outweighs an unproven  
12 benefit.

13           Based on company studies, FDA knows the  
14 incidence of rashes among women is greater for  
15 gemifloxacin compared to another FDA-approved  
16 product for acute bacterial sinusitis.

17           It is especially concerning to us that women  
18 were more likely to exhibit a rash due to  
19 gemifloxacin for a condition that is not gender-  
20 specific. This is disturbing and leads one to  
21 wonder if there are other, unobserved sequella for  
22 women, given that the origin of the sex difference

1 in rash incidence is unknown.

2 A skin rash that may seem inconsequential to a  
3 clinician or in the context of data analysis may  
4 cause significant suffering to an individual woman  
5 based on her own unique health circumstances. This  
6 unnecessary suffering should not be minimized or  
7 disregarded because some clinicians consider it  
8 irrelevant.

9 Gemifloxacin has an adverse risk-benefit  
10 profile for acute bacterial sinusitis, and is  
11 particularly risky for women. The National Women's  
12 Health Network urges the FDA to deny approval of  
13 this application. Thank you.

14 DR. EDWARDS: Thank you very much for those  
15 comments. Are there any other individuals who  
16 would like to contribute to the open public forum  
17 at this time? If so, would they please identify  
18 themselves?

19 Thank you very much. We'll now move on to the  
20 general discussion, and before I ask for the FDA to  
21 present the questions and committee deliberation,  
22 directions, I'd like to mention that we're

1 scheduled to end this meeting at 5:00 this evening,  
2 and I know there are many people with flight  
3 reservations and other commitments, and we re going  
4 to make every conceivable effort to be finished at  
5 5:00, and that will happen unless some major  
6 unforeseen event occurs here.

7           So within that context, I d like to keep the  
8 questions and discussion focused, realizing that we  
9 have a relatively small period of time in which to  
10 discuss this very important issue.

11           With that, I d like to ask Dr. Renata Albrecht  
12 to give the charge to the committee for the  
13 discussion.

14           DR. ALBRECHT: Thank you, Dr. Edwards.  
15 Actually, if I may, I d like to start by thanking  
16 the presenters, both from Oscient and FDA, for  
17 giving really very thorough, very comprehensive,  
18 and very informative presentations, and also, to  
19 actually single out two FDA staff that you haven t  
20 seen, but have done all the work behind the scenes  
21 to make today possible.

22           One is Dr. Steve Gitterman, our Deputy

1 Director, who I think is still doing things and not  
2 here with us, and the other is our Regulatory  
3 Project Manager, Dr. Brenda Marx. So I just wanted  
4 to thank them.

5 Let me turn to the task that we have before  
6 the committee and the issues that we'd like for you  
7 to help us deliberate on. As you heard during the  
8 presentations this morning, there was information  
9 presented on the efficacy of gemifloxacin in  
10 context of the indication of acute bacterial  
11 sinusitis.

12 You heard about the study design, you heard  
13 about the study populations, the study endpoints,  
14 the outcome, and the fact that these were  
15 non-inferiority study designs, as well as open  
16 studies. In addition, you heard from Dr. Powers  
17 about the challenges of interpreting  
18 non-inferiority study designs, and he also reviewed  
19 the literature on available placebo controlled  
20 studies in this indication, and identified some of  
21 the challenges in setting non-inferiority margins  
22 in this setting.

1           You also heard discussions about safety this  
2 morning, both from the company and FDA; information  
3 from adverse event reporting in clinical studies on  
4 the cutaneous adverse events, as well as other  
5 adverse events; information from post-marketing on  
6 the spontaneously reported adverse events,  
7 including cutaneous adverse events; some data  
8 presented by the company on the FORCE study; and  
9 also, on the practitioners prescribing and use  
10 study.

11           Taking all that information that you've heard  
12 today, we're interested in your views on both the  
13 efficacy of the product, as well as safety. So as  
14 far as efficacy, we're interested in your views on  
15 the level of evidence, or on the persuasiveness of  
16 the evidence to support efficacy, as well as  
17 whether you believe efficacy has been demonstrated,  
18 has been demonstrated in certain settings, or has  
19 not been demonstrated, and what you think could be  
20 done to demonstrate efficacy.

21           We're also interested in your perspective on  
22 safety, whether you believe that the safety profile



1 is or is not of concern, whether there are specific  
2 aspects of safety that are concerning, and whether,  
3 in fact, there is enough information to address the  
4 safety profile or whether you believe additional  
5 information is necessary.

6 Finally, we re interested in your assessment  
7 of the risk of gemifloxacin compared to your  
8 interpretation of the benefit of gemifloxacin in  
9 the indication of acute bacterial sinusitis.

10 So that brings us to the question, which we  
11 have posted for you, which is: do the safety and  
12 effectiveness data presented demonstrate an  
13 acceptable risk-benefit profile of Factive for the  
14 five-day treatment of patients with acute bacterial  
15 sinusitis? I ll hold off on reading the corollary  
16 questions until later.

17 DR. EDWARDS: I d like to organize a discussion  
18 by beginning with the topic of the efficacy. After  
19 we ve discussed that, then we ll move to the safety  
20 issues. So just to remind the panel members, we  
21 have the opportunity to ask for clarification of  
22 any points made, either by the sponsor or the FDA.

1           Let me begin the discussion. Is there anyone  
2 who would like to start off with a comment or a  
3 question of clarification? Yes, Jackie?

4           DR. GARDNER: In considering risk and benefit,  
5 we have today a lot -- seemingly a lot more  
6 information about risk than benefit, and I d like  
7 to ask the clinicians on the panel if they could  
8 help place in perspective where this product would  
9 be in their armamentarium, and whether they  
10 consider it to be necessary and advance something  
11 that they would use -- actually, following up  
12 probably the singling out of Dr. Bigby, but more  
13 generally than that, how do the clinicians feel  
14 about this product in terms of what it would  
15 provide for them as a treatment?

16           DR. EDWARDS: Before we get a specific answer,  
17 could I ask for the people who are actively in  
18 clinical practice now to identify themselves, so I  
19 will know who to direct the discussion to? Okay.  
20 That s a large group. All right.

21           Would anyone like to start responding to the  
22 question of, in general, how do we feel about how

1 this agent would fit into our clinical use, what  
2 are our concerns? It s a more general question,  
3 right? Yes?

4 DR. TUNKEL: Yes, I would say that if I was  
5 presented with a patient who had what I believed to  
6 be acute bacterial sinusitis, if it was someone who  
7 really had not been on antimicrobial therapy, I was  
8 seeing them for the first time, I would likely not  
9 use gemifloxacin as my initial approach to therapy,  
10 but I might use other available agents, such as  
11 amoxicillin, clavulanic acid, perhaps cefuroxime  
12 axetil.

13 I think I would only consider use of  
14 gemifloxacin, if it were approved, in the patient  
15 who had been on multiple courses of antimicrobial  
16 therapy who I felt was not getting better and who I  
17 felt had clinical evidence of -- and radiographic  
18 evidence of sinusitis that I thought was bacterial.

19 DR. EDWARDS: Dr. Poretz?

20 DR. PORETZ: I personally believe that in this  
21 country, antibiotics are way, way overused. A  
22 diagnosis of sinusitis, I think, is over-diagnosed.

1 I think many times, when a patient comes to a  
2 physician s office and they have facial discomfort  
3 or congestion, an easy diagnoses to make is  
4 sinusitis, but in reality, I don t believe they  
5 have bacterial sinusitis as many times as it s  
6 supposedly diagnosed.

7 I asked before how many drugs are approved by  
8 the FDA for the treatment of bacterial sinusitis.  
9 John, I think you told me 20 some-odd drugs,  
10 depending upon the organism and sensitivity data.  
11 There are plenty of drugs available, as far as I  
12 can tell, to treat bacterial sinusitis at the  
13 present time, belonging to various groups, whether  
14 they be penicillin derivatives or cephalosporins or  
15 macrolides or quinolones, at the present time.

16 I m not sure that the addition of this drug  
17 would add anything to our armamentarium except for  
18 a greater incidence of rash.

19 DR. EDWARDS: Dr. Bradley?

20 DR. BRADLEY: I m pediatric infectious disease,  
21 so I certainly don t treat a lot of women who are  
22 40 years old in my practice. However, there are

1 some nice parallels with otitis media, and often,  
2 the two entities pathophysiologically are compared.

3       In situations where there s extra risk,  
4 whether it s documented or perceived, the  
5 indications for particular drugs are different. So  
6 quinolone therapy in pediatric otitis was not  
7 pursued for plain old garden-variety acute otitis  
8 media; it was pursued for failures of treatment  
9 with standard first-line therapy or children with  
10 recurrences, frequent recurrences, who are known to  
11 have an increased risk of having resistant  
12 organisms.

13       I think that the microbiologic profile of this  
14 particular drug and the AUC/MIC ratio and its  
15 activity against quinolone strains of pneumococcus,  
16 makes it something that you would want to have if  
17 you needed it, and recognizing that women under 40  
18 are at increased risk of adverse events certainly  
19 is important, but to not approve a drug for all of  
20 the other age groups and men seems to be throwing  
21 the baby out with the bathwater.

22       So I m wondering if there s some way that as

1 we deliberate, that instead of just approving it  
2 for garden-variety sinusitis, knowing that many of  
3 them truly are viral, whether there s some way that  
4 we can look at a specific subgroup.

5         Now, these studies were done with acute  
6 bacterial sinusitis and not with failure of  
7 treatment of sinusitis, or frequent relapses, so  
8 the mix of organisms and the resistance patterns  
9 for what we have here will be different than if we  
10 did a subsequent study. But I just -- I think that  
11 this drug has unique microbiologic properties, and  
12 that it can be a value in failures, as was  
13 mentioned.

14         So if you have a patient who you believe has  
15 bacterial sinusitis, and they don t respond, and  
16 you re looking for a second drug to treat them with  
17 because you believe that the organisms are  
18 resistant, then this seems to have the  
19 microbiologic profile that would give you the  
20 reassurance that this might be the best drug to go  
21 to as a second-line therapy.

22         DR. EDWARDS: John, let me ask you to take that

1 thought a little bit further. What sort of things  
2 could you envision helping you make the decision to  
3 go to this drug? For instance, would it be  
4 positive culture from a tap, or how would you  
5 decide when you needed this agent? I realize  
6 that s a tough question, but let s -- maybe we  
7 could think about it a little bit.

8 DR. BRADLEY: Well, I think in the older  
9 children, adolescents, if there s chronic disease,  
10 and there are certainly children with anatomic  
11 anomalies -- they get in car accidents, their  
12 sinuses have been rearranged -- who get frequent  
13 sinus infections, this would be a drug that I would  
14 use if I had evidence that the organisms were more  
15 resistant than those I could just treat with  
16 amoxicillin.

17 I would still, because of the adverse event  
18 profile with the rash, I would be reluctant to use  
19 it in girls unless I knew that I was actually  
20 treating a bacterial pathogen for which there was  
21 no other safer therapy.

22 DR. EDWARDS: Okay. Thank you. Yes, Joan?

1 DR. HILTON: I have a comment about the  
2 excellent microbiological profile. On Page 30, in  
3 Table 7, I was impressed by the ratio of AUC/MIC,  
4 but I did notice that those two pieces of data came  
5 from different sources. So ideally, those ratios  
6 would be based on within patient data.

7 So there was also a question asked as to what  
8 studies might be done in the future, and within  
9 patient analysis of this type would be a lot better  
10 than this sort of ecological correlation style  
11 study.

12 DR. TOWNSEND: I think that the data certainly  
13 do suggest that this drug has the potential for  
14 being very efficacious for the treatment of acute  
15 bacterial sinusitis. The problem for me is that I  
16 don't think it's been proved. I think that  
17 unfortunately, the study, as they have been done,  
18 don't demonstrate, to me, that the drug is any  
19 better than a placebo.

20 So if I'm given a choice of using one of the  
21 20 other drugs that is already indicated for  
22 treating acute bacterial sinusitis and this drug,



1 I d be inclined to choose one of the other ones  
2 that at least there s some data suggesting that  
3 it s better than placebo.

4 Then this one, now, I think certainly studies  
5 can be done to demonstrate that this drug is better  
6 than placebo, but I m not sure that what we have  
7 right now do that.

8 DR. EDWARDS: So if I could summarize your  
9 comment, you re concerned about the validity of the  
10 efficacy data, as we ve seen it today? Yes.  
11 Right. Dr. Kauffman, please.

12 DR. KAUFFMAN: Thank you, Jack. Just a quick  
13 comment that I too am worried about the fact that  
14 we just don t have the data, we don t have any  
15 microbiologic data, for the five-day, and that s  
16 really what the indication is going to be for.  
17 Five days clearly decreases the risk, but I m not  
18 sure then the benefit has been proved,  
19 unfortunately.

20 DR. EDWARDS: Rich?

21 DR. FROTHINGHAM: I came away from this  
22 discussion actually convinced that gemifloxacin is

1 highly likely to be effective against acute  
2 bacterial sinusitis. I agree with all of the  
3 concerns about the trial design and so forth, but I  
4 also think about the microbiology and I think about  
5 the experience of the whole group of antibiotics  
6 together.

7           This drug looks like it should be highly  
8 active, and so I would tend to -- I would think  
9 that the evidence for efficacy, both from clinical  
10 trial data and from theoretical considerations of  
11 how we think antibiotics work, is pretty  
12 compelling, so I have no problem with that part of  
13 it.

14           DR. EDWARDS: Marian, what are your thoughts?

15           DR. GUTIERREZ: Well, I, like John, am also a  
16 pediatrician, so there would only be specific  
17 circumstances in which I might consider using this  
18 drug.

19           I agree that I think that the in vitro data  
20 and some of the study data shows that this drug  
21 could be effective, and I think that the place that  
22 it might be utilized would be in a situation, such

1 a Dr. Bradley spoke about, in a complicated case of  
2 sinusitis, not in uncomplicated sinusitis.

3 My concern in sort of listening to this  
4 discussion is trying to very carefully weigh the  
5 risks versus the benefits.

6 One of things I see as a potential risk with  
7 use of this drug is not so much the rash itself per  
8 se, but the implications of what happens after a  
9 patient appears with a rash. They get switched to  
10 a different antibiotic, which, again, may cause an  
11 increased rate of resistance, or they may get  
12 placed on steroids or have other interventions done  
13 that, in themselves, may actually be more  
14 significant than the rash itself. So those are my  
15 concerns.

16 DR. EDWARDS: Peter?

17 DR. GROSS: Most of us, when we pick a drug,  
18 select a drug based on toxicity, spectrum,  
19 efficacy, and cost. I distinguish efficacy from  
20 antibiotic spectrum because, for example, with  
21 ceftriaxone, while in vitro staph aureus may be  
22 susceptible to ceftriaxone, there are many clinical

1 failures, so most of us aren't going to use it for  
2 that.

3 But I think to make a decision on toxicity  
4 versus the other 20 drugs that are available, I  
5 don't think we really have had the information  
6 presented to us that we need to make that  
7 particular decision. Right now, it has an excessive  
incidence of a rash, but how

8 about the other side effects? Do the other drugs  
9 have a higher incidence of diarrhea? Are we more  
10 likely to see C. dif with other drugs than we are  
11 with gemi? I think that's one of the quandaries  
12 that we have to face in making this decision.

13 DR. EDWARDS: Anyone else like to respond? I'm  
14 sorry. Dr. Wiedermann?

15 DR. WIEDERMANN: Thank you. Again, I'm  
16 speaking as a pediatrician, but maybe not so much  
17 to the pediatric aspects of this. I think we have  
18 a couple things going here. I, too, am -- if I had  
19 to be from the in vitro data -- reasonably  
20 comforted that this drug is likely to be effective  
21 in acute bacterial sinusitis, but I think  
22 historically, we've all seen situations where in

1 vitro things look good, animal data look good, and  
2 then it just doesn't pan out in humans.

3 I think given that we're talking about a  
4 relatively mild, often self-limited disease, I  
5 would want to see a little more evidence of  
6 efficacy in humans before relying on that.

7 Then from the side effects standpoint, I think  
8 one thing to consider is that drug rashes are sort  
9 of the gremlins of primary care medical practice.  
10 Drug rashes, as opposed to loose stools or other  
11 antibiotic side effects, I think, are much more  
12 likely to precipitate a cascade of tests and  
13 treatments that may be unnecessary.

14 I mean, we've seen in those three cases that  
15 were possibly Stevens-Johnson Syndrome, but maybe  
16 weren't, clearly, there was a cascade of events  
17 going on, and those patients may have received  
18 unnecessary tests and treatment.

19 So even if there is no increased risk of  
20 Stevens-Johnson Syndrome, the fact that there are  
21 rashes, minor rashes alone, mean that there's a  
22 risk of a lot more tests and treatments being done,

1 and that concerns me.

2 DR. EDWARDS: Dr. Poretz? Oh, excuse me. One  
3 point of clarification, if I could. It's a little  
4 hard for me to keep track of who's on deck, and if  
5 you can kind of identify yourself to Sohail while  
6 you're trying to get our attention, that would be  
7 helpful, and then he'll sort of feed the -- feed  
8 me. Okay? So when you're trying to catch an eye,  
9 there are two of them here we need to keep track  
10 of.

11 All right, Rich. I'm sorry. Go ahead.

12 DR. FROTHINGHAM: That's fine. I did want to  
13 respond a little bit on the in vitro -- the value  
14 that I place on in vitro testing for quinolones. I  
15 certainly agree with the other respondents that you  
16 can't predict, from what happens in a test tube,  
17 what's going to happen in human beings in a broad  
18 and general sense with antibiotics.

19 However, I would say that we have a pretty  
20 good record of predicting, with the quinolone  
21 class, efficacy based on MIC/AUC ratios. In fact,  
22 this is the one area where this PK/PD thing has

1 actually held up in the clinics. It doesn't hold  
2 up for Ceftra (phonetic). It doesn't hold up very  
3 well for betalactams, I agree.

4 But for quinolones, if it gets into the urine  
5 and it has these concentrations, it pretty much  
6 works, and if it achieves these good ratios in the  
7 respiratory tract, it pretty well works. I think  
8 this drug is very likely to work, since cipro  
9 works, leva works, I think it's highly likely that  
10 this drug will work against sinusitis.

11 There is, of course, in the clinical trials,  
12 in addition to the clinical outcome data, there is  
13 bacteriology that supports that idea, in terms of  
14 very good eradication rates of these organisms.

15 So efficacy is not a problem for me. We'll  
16 talk about other problems later.

17 DR. EDWARDS: I guess I'll just express my own  
18 opinion at the moment, based on many of the  
19 comments you have made, Rich, and somewhat of  
20 accord with John's comments. I believe this drug  
21 would work in acute sinusitis. It would be  
22 definitely not a first choice agent for me, and

1 something that I would go to reserve for special  
2 circumstances, and therefore, more in a salvage  
3 sort of perspective.

4         Again, the in vitro data is perhaps a little  
5 more compelling to me than the difficulties we re  
6 all going to have in interpreting a non-inferiority  
7 study for this particular indication, but the  
8 combination and what we do have available in the in  
9 vitro data makes me think it will work, as well.

10         But then again, we re all going to have to  
11 weigh those considerations against the  
12 risk-benefit, which the FDA is really asking us to  
13 address specifically. Yes, Dr. Poretz?

14         DR. PORETZ: Again, I want to reiterate what I  
15 said before. I think that quinolones are so  
16 overused in our country at the present time. I m  
17 very, very fearful that the continued use -- and if  
18 this drug is marketed, it will just increase  
19 another member of that class, and we re going to  
20 see, and we are seeing, more and more drug  
21 resistance.

22         Now, this drug is already approved for the



1 treatment of pneumonia and acute exacerbations of  
2 chronic bronchitis, so the drug is on the market  
3 and like a lot of other drugs, can be used  
4 off-label for various other entities. So it s not  
5 like no one would have access to this drug. I m  
6 just very, very concerned about resistance.

7 DR. EDWARDS: Dr. Tunkel?

8 DR. TUNKEL: Yes, I m just going to make a  
9 similar comment to Dr. Poretz, because in the  
10 prescribing patterns that the sponsor provided, in  
11 fact, sinusitis was a pretty common reason that  
12 this drug was prescribed, and in fact, in patients  
13 who were being treated for sinusitis, more than 50%  
14 got seven or more days of therapy.

15 And maybe like more of a question or for a  
16 clarification, if this drug is approved for five  
17 days for acute bacterial sinusitis, do we actually  
18 have more regulation of its use, or do we feel more  
19 comfortable that it s at least being used in the  
20 right way, for treatment of bacterial sinusitis? I  
21 just want to throw that question out.

22 DR. EDWARDS: I think we re going to come back

1 to that question specifically as we go on through  
2 the discussion, but I understand exactly where  
3 you're headed with it. Dr. Bradley?

4 DR. BRADLEY: Yes. I've got a question for Dr.  
5 Albrecht, and it's a fairly broad, general question  
6 on clinical trial design. Dr. Powers certainly  
7 eloquently showed all the reasons why our past  
8 views of how acute bacterial sinusitis clinical  
9 trial design won't work, and future drugs that come  
10 to you for approval clearly need to look at either  
11 placebo controlled or somehow tightening that  
12 delta.

13 But for -- if one looks at the guidances,  
14 which are published -- and I know that you've  
15 mentioned that there's internal discussion, and  
16 we've certainly discussed it in the advisory  
17 committee.

18 But Dr. Edwards and I are on an IDSA Task  
19 Force to try and work with the FDA to facilitate  
20 drug development. One of the issues that we've  
21 identified and certainly was part of one of the  
22 workshops was that when a company has a product

1 that they would like to get approved for a certain  
2 indication, they come to you, and you tell them  
3 what they need to do, and they commit the resources  
4 and they do the study.

5         Several years down the line, when they have  
6 the study pretty much done and are sharing  
7 information with you, they, I guess, have some  
8 reason to suspect that what you agreed to at the  
9 very beginning would be what you would agree to at  
10 the very end, unless there s some life-threatening  
11 change, something serious about the product that  
12 comes up that would not allow you to approve it.

13         I m just wondering, as you talk about changing  
14 the definitions of how you would look at drug  
15 efficacy for sinusitis and the internal  
16 discussions, how fair it is now to ask for a  
17 placebo controlled trial before you feel  
18 comfortable approving the drug for acute bacterial  
19 sinusitis.

20         I get this from reading the FDA briefing  
21 documents that you shared with us that said that  
22 you actually told the company that you would not --

1 that they got a non-approvable (sic) letter and  
2 that we re actually having this discussion after  
3 you had told them that you felt that it was not  
4 approvable.

5 Maybe I should rephrase that question.

6 DR. EDWARDS: John, I need to know exactly what  
7 the question was. That s not clear to me.

8 DR. BRADLEY: Is it fair to change the rules  
9 halfway through the clinical trial?

10 DR. EDWARDS: I thought that s what it was.  
11 Thank you.

12 DR. ALBRECHT: When the company -- and as you  
13 know from the briefing material, the sponsorship or  
14 the application -- the ownership of the product has  
15 been transferred periodically. But when these  
16 studies were conducted and analyzed, if I may just  
17 sort of reiterate what I had mentioned earlier,  
18 they were judged by the parameters that they were  
19 designed to be judged by.

20 The reason for the decision that was rendered  
21 -- and I realize this is exactly the question we re  
22 asking you to discuss now, and I ll come back to

1 that -- but the decision that we rendered was based  
2 on looking at the results of those trials, based on  
3 the parameters that we understood and believed to  
4 be acceptable at the time this was done.

5         Based on using those parameters, while we  
6 agreed that those parameters had been met, and  
7 therefore, we interpreted the product as effective,  
8 we also looked at the safety profile and concluded  
9 it did not outweigh the -- or did not -- rather,  
10 the risk outweighed what we interpreted as the  
11 benefit. So we did interpret the results in  
12 context of the parameters that had been set out  
13 initially.

14         We are today looking at the same product, but  
15 looking at more data. There s more data in terms  
16 of clinical studies, one more. There s additional  
17 data on safety. But time has passed, and if I may,  
18 there were illusions earlier to other quinolones  
19 that we no longer have available, let s say.

20         Let me just in general say as we have learned  
21 more about those quinolones, although in the past,  
22 we may have approved them for certain indications,

1 today, with more knowledge, we would not make the  
2 same decision.

3         So I think, as you alluded to, if there is  
4 compelling new information that is material to our  
5 discussion, we should take it into consideration.  
6 Frivolous information, certainly, we can point out  
7 for being frivolous, but material information is  
8 very important to take into consideration.

9         So that s why today we re asking the committee  
10 to weigh in on both how persuasive is the  
11 information that s being presented for efficacy,  
12 given that the first time that question was asked  
13 was seven years ago? And along the same lines,  
14 given the additional information on safety, how  
15 persuasive is that new information, either giving a  
16 sense of comfort or confirming the earlier concerns  
17 the Agency has.

18         So I don t know if that addressed your  
19 question, but close enough.

20         DR. EDWARDS: Renata, could I try this summary  
21 of your answer and see if it matches, if I could?  
22 You don t feel that you have changed the rules, as

1 John sort of implies, and still feel that the  
2 analysis of the efficacy stands as -- similarly to  
3 when this has been last reviewed, but your central  
4 concern is over the efficacy at this point.

5 I m sorry, the analysis of the efficacy stands  
6 as previously viewed. Your central concern is now  
7 over the safety issue. Is that -- do I understand  
8 it correctly?

9 DR. ALBRECHT: I think what we agree with is  
10 the way that the data have been analyzed, that the  
11 analysis was done as it was done. The question is  
12 whether the interpretation, which in 99, was done  
13 believing that a margin of 10% was appropriate,  
14 because we had used similar margins for indications  
15 that are not as questionable in terms of the  
16 spontaneous rate, for example, whether it s  
17 meningitis or pneumonia.

18 So the question isn t whether the results have  
19 changed, but rather, whether our interpretation in  
20 2006 needs to take into consideration the issues  
21 that Dr. Powers has brought up, which is how do you  
22 interpret the results of a non-inferiority study?

1 DR. EDWARDS: Okay. Well, that s very helpful.

2 Thank you. Dr. Temple?

3 DR. TEMPLE: There s nothing more uncomfortable

4 than discovering that something you ve been doing

5 isn t quite right, or good enough, but it happens

6 from time to time.

7 We are faced with the requirements of a law

8 and regulations such that if we conclude that

9 something we thought was sufficient to establish

10 effectiveness no longer convinces us that it is, we

11 really are not allowed to continue on that path,

12 uncomfortable as it is to tell someone that what

13 they did four years ago wasn t good enough.

14 This isn t the only time this sort of thing

15 has arisen. We made the same discovery in oncology

16 some years ago. We were allowing approvals of

17 drugs if they showed that the difference between

18 two treatments was less than a certain effect on

19 the hazard ratio, and we woke up, we realized that

20 we were doing that, we were saying, Okay, as long

21 as it s within 20%, it s okay, when we didn t know

22 that the control drug had a 20% effect.



1           We had to stop doing that, because we realized  
2 we weren't fulfilling the requirements of law. I  
3 think that's what John's been saying here. He says  
4 you can't, based on the available data, say what  
5 the non-inferiority margin is, so that under the  
6 rules that describe how to use an active controlled  
7 trial, you don't meet the test of having an  
8 interpretable study.

9           DR. EDWARDS: Then could I ask John this  
10 question? Is the bulk of the re-analysis of the  
11 appropriateness of the non-inferiority trial based  
12 on work that's been published since the Year 2000?  
13 That would be the placebo controlled trials.

14          DR. POWERS: I think eight -- so we analyzed 17  
15 in total. Eight of them have been published since  
16 2000. So a little less than half of those are  
17 fairly recent publications. So I wouldn't say the  
18 bulk of it, because we want to analyze all of that  
19 information. But a good bit of it is recent, if  
20 that's your question.

21          DR. EDWARDS: Right, that's -- I'm trying to  
22 get a feeling for -- we're in a situation where

1 we re looking at evolving understanding of the  
2 value of the placebo controlled trial and  
3 sinusitis.

4 DR. POWERS: Right. Right, and even since --

5 DR. EDWARDS: And it has changed during the  
6 time this application has been being reviewed.

7 DR. POWERS: Sure, and I think --

8 DR. EDWARDS: Is that a fair statement?

9 DR. POWERS: Yes, I think so, and even -- I  
10 mentioned that since we discussed this last in  
11 October of 2003, there have been three more placebo  
12 controlled trials published since then, and all  
13 three of those fail to show evidence of a benefit  
14 that would allow you to choose a non-inferiority  
15 margin.

16 So we are continuing to accrue this  
17 information as we go.

18 DR. EDWARDS: I would like to do this, if I  
19 may. Undoubtedly, one of the people in this room  
20 who ve had the most experience with the management  
21 of sinusitis is Dr. Ferguson, and I wonder if you  
22 would mind commenting on the comments that we

1 clinicians have made. Most of us are either  
2 internists or pediatricians, and not specialists in  
3 ear, nose, and throat. So, please.

4 DR. FERGUSON: Well, there are several points  
5 I'd like to make. I think there's a challenging  
6 accurately diagnosing the patient who truly has  
7 bacterial sinus disease, and I have reviewed in  
8 detail at least seven of the studies published  
9 since 2000, and only one in adults even had  
10 radiographs, and that was the Boucher (phonetic)  
11 study I referred to before.

12 So I really have to discredit all of these  
13 placebo controlled trials that have been done since  
14 2000, since they didn't have radiographs and they  
15 didn't have maxillary sinus taps, which are what we  
16 require now before we allow a patient into a trial  
17 to determine whether the antibiotic is effective.

18 But when I see a patient who has what I think  
19 is sinusitis, I am really pretty careful to look  
20 for a double sickening. Did they get worse after  
21 getting -- did they worsen at three days, start to  
22 get better, and then worsen again? Because those

1 patients in our tap studies had a higher incidence  
2 of bacteria. Do they have persistence of symptoms  
3 at seven and 10 days. I m not talking about they  
4 still have symptoms, but they re slowly getting  
5 better. Are they still sick?

6 In my practice, I get a lot of cultures. If  
7 you come to see me, I m either going to get an  
8 endoscopic aspirate, or if you re really sick, I  
9 may do a therapeutic tap. So I m a little bit  
10 different from the general practitioner, yet a do a  
11 lot of speaking to general practitioners and family  
12 practitioners, and I can tell you that they do  
13 follow guidelines, and they are careful in using  
14 antibiotics.

15 I have patients who do not want an antibiotic  
16 if you tell them that they re going to get better.  
17 It s only when they are truly symptomatic, not just  
18 with facial pain, but with associated nasal  
19 purulence, and sometimes, you need radiographic  
20 confirmation.

21 Now, several of you have spoken where you  
22 would use floroquinolones, and I think those are

1 really apt. You do not want to use a  
2 fluoroquinolone in the patient you think has  
3 run-of-the-mill acute bacterial sinusitis. That is  
4 disrespectful of the class. It's going to breed  
5 resistance.

6 But when you do have a patient who you really  
7 think needs a fluoroquinolone, based on culture,  
8 based on failure to improve with other antibiotics,  
9 then you want to use a drug that is going to have  
10 the least likelihood of promoting resistance.  
11 That's why I like gemifloxacin.

12 Speaking to the women in the audience, when  
13 you come to me and I think you need a  
14 fluoroquinolone, I'm not going to just say, Here,  
15 take gemifloxacin. We talk about the risks and  
16 the benefits of any antibiotic, and if I think you  
17 need a fluoroquinolone, I'm going to say, Well, we  
18 have gemifloxacin here, which I can give you, and  
19 it's a five-day course of therapy. Or, I can use  
20 moxifloxacin, and it's a 10-day course of therapy.

21 One patient will say, When I take long  
22 courses of antibiotics, I get a yeast infection, so

1 we may not want to use that. I m willing to take a  
2 3% risk or less of a rash that you assure me is  
3 benign.

4 So it s a dialogue with each patient, and you  
5 don t tell the patient what you want, you make that  
6 decision with the patient and you make it  
7 responsibly.

8 There are other ways to look at how you can  
9 determine whether an antibiotic is effective or not  
10 besides having a placebo controlled trial, which we  
11 don t have any good ones to compare to. That s  
12 looking at patients who had double taps.

13 I d like to pull up a slide that we had in  
14 your briefing book, and that Dr. Powers had  
15 referred to, that has the Carnfeldt, Hamery  
16 (phonetic), and Gwaltney studies. These were  
17 studies done over 15 years ago, and these are  
18 double-tap studies. Could I have that slide on,  
19 please? Slide on.

20 As we go through this, the 1975 study, you see  
21 in this double-tap study that patients who had an  
22 MIC of the antibiotic in the tap that was greater

1 than the causative bacteria, 90% of them had no  
2 bacteria present on the second tap. But if the MIC  
3 of the bacteria -- of the antibiotic was lower,  
4 then you see that there were a lot of bacteria  
5 present here on double-tap.

6 As you go down into the harm rate (phonetic)  
7 and you look at the patients who had an  
8 inappropriate antibiotic and had a double-tap, you  
9 see that the number of bacteriologic cures was 0%.  
10 They still had bacteriology there.

11 If you look at Carnfeldt s 1990 study, where  
12 he compared cefixime to ceclor, the ceclor was  
13 actually a worse antibiotic, and we see that the  
14 patients on the ceclor, 74% of them still had --  
15 were bacteriological cures, which compares to the  
16 91% who were more the appropriate antibiotic for  
17 what was tapped, who were bacteriological cures.

18 Finally, Dr. Gwaltney s study, looking at a  
19 number of different trials that he did over the  
20 course of study, found that patients who were on  
21 sub-optimal doses, such as ceclor twice a day, were  
22 much more likely to have bacteria present and much

1 less likely to have a bacterial cure.

2 So you can look at this sort of dose response  
3 curve of sub-optimal antibiotics, and you can draw  
4 some parallels as to whether you use an antibiotic  
5 that has appropriate PK/PD measurements for the  
6 bacteria and can go from there to its efficacy, and  
7 that s a little bit short of doing the placebo  
8 controlled trials, which have not been done yet  
9 that we can look to.

10 Sorry, that was a long answer.

11 DR. EDWARDS: Dr. Patou, did you want to make a  
12 comment?

13 DR. PATOU: I just want to make one comment,  
14 because we talked about the bar and about  
15 non-inferiority not being acceptable now. Now, I  
16 think it s (inaudible) to point out that are no new  
17 guidelines that have been issued to guide companies  
18 how to do a study in this indication.

19 There have been four approvals since the AdCom  
20 in 2003 for this indication, based on  
21 non-inferiority design. Fully, two of those  
22 approvals occurred in 2005, following our own



1 discussions with the FDA about the approvability of  
2 gemifloxacin according to these old rules.

3       So I did think it was important to understand  
4 that we did what was asked of us, we've conducted  
5 studies to the same standard and rigor, we believe,  
6 to other sponsors, and they've all been approved,  
7 and some of them very recently, based on this  
8 methodology.

9       DR. EDWARDS: Okay. Thank you. Within the  
10 context of Dr. Ferguson's comments, I think it's  
11 appropriate that I call on Dr. Powers now to  
12 reflect a little more on the placebo controlled  
13 trial issue, and then I'd like to ask Dr. Temple to  
14 make a comment, and then we'll get back in order,  
15 if we can, but we have a bit of a discussion going  
16 on here at the moment.

17       DR. POWERS: Thanks, Jack. I wanted to go  
18 through this study by Carnfeldt, because it was  
19 kind of instructive of how can we extrapolate from  
20 microbiological data to what happens to people  
21 clinically?

22       I think first of all, it's important to

1 understand that our regulatory standard of what  
2 makes a drug effective is how it affects how people  
3 feel, function, or survive, and that what happens  
4 to a micro-organism is a surrogate, or a potential  
5 surrogate, for that. The question is how well does  
6 that surrogate function in predicting what might  
7 happen to people?

8         So in this study by Carnfeldt, they compared  
9 cefixime at 200 milligrams twice a day to cefaclor  
10 500 milligrams twice a day. Both of those drugs  
11 were given for 10 days. Then they compared the  
12 clinical outcomes and they also compared the  
13 microbiological outcomes. A sinus puncture was  
14 done at baseline prior to when people were  
15 enrolled, and a second puncture was done in people  
16 at day 12 to 15, after they had completed it.

17         And it was randomized two to one, and the only  
18 reason I bring that up is because you'll notice the  
19 denominators are a little different from each  
20 other. They had the same entry and out -- or not  
21 the same, but similar entry and outcome criteria as  
22 what is in our under revision 1998 FDA draft

1 guidance.

2           What they showed was also -- I wanted to point  
3 this out. There were more baseline positive  
4 cultures in the cefixime group than the cefaclor  
5 group, and we rely on randomization to try to make  
6 sure that the groups have equal numbers, but that  
7 doesn't always pan out sometimes, and  
8 misclassification can occur.

9           The interesting thing here is, though, that  
10 the MIC 90s (phonetic) for cefixime were .06 and  
11 the MIC 90s (phonetic) for cefaclor, eight, against  
12 *haemophilis influenza*. So if you were going to see  
13 that translate into a clinical difference, you  
14 would expect to see it here, where there's a big  
15 difference in microbiological activity in a test  
16 tube.

17           So but what they showed was there was no  
18 difference in overall clinical outcomes, no  
19 difference in bacteriological outcomes overall, and  
20 no difference in the subset of people with  
21 *haemophilis influenza*, and not because they had too  
22 small a subset, because interestingly, in this

1 study, haemophilis influenza was the most common  
2 isolet, making up 42% of people.

3 So the microbiological outcomes -- this is the  
4 primary analysis, not the subgroup analysis that  
5 Dr. Ferguson presented -- but overall,  
6 microbiological outcomes were 88.9% in cefixime  
7 versus 84.9% in cefaclor, which is a difference of  
8 4% in favor of cefixime, but the confidence  
9 intervals cross zero, showing no difference.

10 The interesting thing is the clinical outcomes  
11 were higher than that, cefixime, 95% and cefaclor,  
12 97%. So it leans the other direction, actually,  
13 with a point estimate in favor of cefaclor in this  
14 particular setting.

15 So it also shows that there s a much higher  
16 success rate clinically than there is  
17 microbiologically, which means that a good number  
18 of people -- actually, 14% of them -- who had  
19 bacteria still present in their sinus at the  
20 follow-up tap, were completely better clinically,  
21 which shows that that correlation is certainly not  
22 100%.

1           But there s another interesting thing about  
2 this, and that is despite the microbiological  
3 advantages of cefixime in the test tube, it  
4 actually caused more adverse reactions in people.  
5 So 31% of people had adverse reactions on cefixime  
6 in this study, versus 19% in cefaclor.

7           So it didn t -- the microbiological advantages  
8 in the test tube didn t translate into a clinical  
9 benefit in people, didn t translate into a  
10 microbiological benefit, and actually, the drug had  
11 more adverse events. So that s what we re always  
12 concerned about when we re talking about surrogates  
13 is does it really predict the overall net benefits  
14 and risks for people?

15           So in this study, what we saw is the  
16 correlation of microbiological and clinical  
17 outcomes is certainly not perfect. More people  
18 will get better, because this is a self-resolving  
19 disease, and a number of people who have a positive  
20 culture at the end of treatment, even after drug,  
21 are going to get better anyway.

22           DR. EDWARDS: Dr. Temple?

1           DR. TEMPLE: I don t think I have too much to  
2 add to that, but I did want to make an observation  
3 about what Dr. Ferguson said. I m no ID person, so  
4 I don t really know the details of this, but what  
5 she described about how she chooses what therapy to  
6 give people sounds to me right on the money. I m  
7 sure that s exactly what you re supposed to do.

8           That s exactly why non-inferiority studies are  
9 so difficult, because what you re trying to do is  
10 show no difference and you -- between treatments,  
11 or no difference beyond a certain size, and you  
12 don t have control over these conditions in such a  
13 way that you know exactly what the effect size of  
14 the control is, unless you have something to refer  
15 to that tells you what it is in well done placebo  
16 controlled trials that tell you how these various  
17 factors influence the result.

18           But if you don t have that, you don t really  
19 have any way of pinning down what the effect size  
20 of the active control is in this particular  
21 population that got into the trial.

22           Again, I guess I m still assuming that you do

1 want to find actual clinical evidence of  
2 effectiveness and that bacteriology isn't  
3 sufficient. If that were a satisfactory surrogate,  
4 I don't think we'd be having this discussion.

5 DR. EDWARDS: Okay. Well, we're discussing  
6 many different issues here simultaneously. We're  
7 discussing the surrogates, we're discussing  
8 non-inferiority trial design, we're discussing FDA  
9 changing its analysis of available data as time has  
10 gone on. Obviously, this is a complex situation  
11 that all we can do is openly discuss.

12 I don't think I'm going to try to summarize  
13 this last discussion right now, this -- maybe I  
14 will. Dr. Patou made the point that there have  
15 been continued approvals on -- for sinusitis on the  
16 basis of non-inferiority trials.

17 Dr. Ferguson is not as convinced by the  
18 placebo controlled trials as perhaps the FDA is  
19 regarding the value of the placebo controlled  
20 trial. I'm not exactly sure what the platform for  
21 that was, but I think that it has to do with the  
22 kind of diagnostic tests that are being done

1 currently, more sophisticated.

2           Is that a fair -- are those comments fair?

3 Just trying to make sure we all understand what  
4 we've all said. Okay. Then I'm going to move on  
5 to Dr. Wong, who's been waiting patiently to make a  
6 comment.

7           DR. WONG-BERINGER: I have a comment based on  
8 the findings presented with the FDA briefing  
9 package, and that refers to Study 206 of the  
10 five-day open-label bacteriologic study, where I've  
11 noticed that when it was broken down, in terms of  
12 the background of these patients, those with  
13 allergic rhinitis have about a 20% lower response  
14 rate.

15           When we look at just the U.S. population,  
16 which I think consisted of about 50 patients there,  
17 there was a -- about 40% of the U.S. population had  
18 allergic rhinitis, and of those, the success rate  
19 was only 73% versus those without allergic  
20 rhinitis.

21           I guess that raised a question in my mind, in  
22 terms of if that were truly reflective of the



1 population that we deal with here and practice,  
2 does that then raise a possibility of treatment  
3 beyond the five-day, if it were approved for that,  
4 for our population here, and hence, possible  
5 increased risk from that?

6 DR. EDWARDS: Would someone like to address  
7 that question? Dr. Tierney?

8 DR. TIERNEY: I'd actually like Dr. Wong to --  
9 I'm not really sure I understand your question, and  
10 let me just see if I do. Is your question that if  
11 actually the population that would be treated has a  
12 higher incidence or a similar incidence of allergic  
13 rhinitis, if that would predict that they would --  
14 because they wouldn't get better, (inaudible)  
15 frequently at five days, get more therapy.

16 I actually think that's a question we probably  
17 can't answer. I think it's one of our concerns is  
18 what happens if people don't get only five days and  
19 get more, which is going to happen to some degree,  
20 that that increases the risk. So I think you've  
21 sort of hit the nose on the head on one of the  
22 things we were concerned about. But would that

1 happen? I think that s hard to know.

2 DR. WONG-BERINGER: I guess my question also  
3 was directed to Dr. Ferguson, if she could comment  
4 if that is the type of patient that we see here?

5 DR. FERGUSON: In four of the trials, the  
6 incidence of allergic rhinitis was about what we  
7 expect in the population, between 15 and 25%. In  
8 the comparator trials, there was similar response  
9 in the allergic versus the non-allergic patients.

10 Actually, in most of the trials, the allergic  
11 patients had a slightly, but not statistically  
12 significant, difference from the non-allergic  
13 patients. In the second open-label trial, which  
14 was also actually a tap study, Study 333, we have  
15 almost 49% of that population being allergic, and  
16 in that study, there was no difference in the  
17 per-protocol success rate. They were equivalent.

18 But I think that the point you bring up is  
19 good. One is that patients who have allergic  
20 rhinitis may be mis-diagnosed as having sinus  
21 disease, when they truly don t have bacterial sinus  
22 disease. Fortunately, in the open-label tap

1 studies, we do know those patients who have  
2 bacteria, and in 333, where they have that 49%  
3 allergic rhinitis, we have equal success rate in  
4 those patients.

5 Secondly, there may be some slight  
6 predisposition to have acute bacterial sinusitis if  
7 you have allergies, and that s -- I only know of  
8 one study in the literature that supports that, and  
9 it s sort of strange that we don t see more  
10 allergic patients in the studies that were done in  
11 Europe, and I don t understand that.

12 DR. PATOU: I just wanted to add that if we had  
13 the sinusitis indication on the label, and the  
14 comment about five days of therapy, it would allow  
15 us to advise physicians about the appropriate use  
16 of this antibiotic in that setting. At the moment,  
17 we can provide no guidance whatsoever, and so they  
18 will continue to use the drug as -- based upon  
19 their prior experience, and not according to the  
20 data we ve shown here.

21 DR. EDWARDS: Dr. Bradley?

22 DR. BRADLEY: I actually had a question earlier

1 about microbiologic outcomes, and certainly  
2 acknowledging, as Dr. Powers had mentioned, that  
3 micro is a surrogate for clinical, and clinical is  
4 really where we re at.

5 In the otitis area, double taps were begun and  
6 became one of the standards of studies, both to  
7 identify the organism that you re dealing with up  
8 front, as well as to look at how quickly  
9 eradication occurs.

10 It was revealing that as you looked at taps at  
11 different points in the treatment course, you had  
12 different rates of eradication, and to pick the  
13 appropriate endpoint as to when to do the second  
14 microbiologic evaluation, actually, was a bit more  
15 complicated than people thought.

16 In the one study that you commented on, it  
17 looked as though the second tap was done at the end  
18 of two weeks of treatment which, according to the  
19 graph on Page 42, is about the point where placebo  
20 and treatment start to come together.

21 So and again, I don t know what -- as the FDA  
22 puts together revisions on guidances for sinusitis,

1 how they re going to put together the micro  
2 evaluation, because double sinus tap seems to be a  
3 whole lot harder and certainly in pediatrics, might  
4 be unethical to get the micro data that you need.

5 In one of our meetings, someone presented data  
6 on an indwelling catheter that you just take a  
7 suction sample of every day on treatment. Again,  
8 all of this information certainly goes to the  
9 Agency, and I know you think very carefully about  
10 it and come out with the guidances.

11 Other than the fact that we ve been talking  
12 about this over the past three years, again, I m  
13 not -- in reviewing these data, I m not sure how  
14 the new design for efficacy, taking safety out of  
15 the equation for a moment, but efficacy, how that  
16 should impact this particular study evaluation by  
17 the committee.

18 DR. TIERNEY: I d like to address that, and one  
19 particular way is one of the things that s very  
20 different -- well, I shouldn t say very different  
21 now, but it was relatively clear for the two  
22 previous decisions for non-approvals that the

1 risk-benefit ratio wasn't there, and that by the  
2 basis of the standards for those trials at the  
3 time, statement was made the trials show efficacy,  
4 but the risk isn't justified.

5         Now -- so that was a decision that was made.  
6 Now, another application has been submitted, and so  
7 that from November 2005 until it will turn out to  
8 be December 2006, we have to evaluate that  
9 information based on the best way we can evaluate  
10 that information at this point in time. I don't  
11 think we can say we can go back to 2000 or 2002, so  
12 we need to look at it.

13         I think one of the reasons that there's also  
14 such a careful look, because now -- before, it was  
15 -- there was no question. It wasn't -- it was  
16 something that we weren't going to consider. We  
17 have to very closely determine the risk-benefit  
18 ratio. In order to do that, we have to really  
19 closely determine what's the effect size? What's  
20 the benefit?

21         In order to do that, we have to use everything  
22 we can, and now, that's why, in the evolution of

1 understanding of how you look at non-inferiority  
2 trials and how you look at ABS, which was public?  
3 I mean, the 2003 advisory committee made very  
4 public recommendations about what to in sinusitis.

5         So I think that s why we re where we are now.  
6 I m not sure -- the bacteriology question, I may  
7 leave to John, but I don t know if I ve addressed  
8 part of your question.

9         DR. BRADLEY: Okay. In terms of what the  
10 committee discusses, it s sort of like this  
11 discussion. There are a lot of things that are  
12 brought up, many points to consider, and then the  
13 Agency puts them all together and comes out with a  
14 guidance. I haven t seen any guidance or anything  
15 public, anything that represents your summation of  
16 all of the discussion, which is actually what we re  
17 all looking for.

18         DR. TIERNEY: John, anything further on that?

19         DR. POWERS: We want to get them out as soon as  
20 we can, too, so believe me. What we -- in  
21 compiling that previous information, what it  
22 appears to be, from what we put together from the

1 literature and the October 2003 advisory committee  
2 was, it appears that you need a sinus puncture to  
3 define the disease at baseline. That s a key. I  
4 think pretty much everybody on the committee was  
5 unanimous on that the last time.

6       The second question is when we look at this  
7 data of how well the microbiology correlates with  
8 what happens to people at the end, it actually  
9 underestimates how people are doing. So it would  
10 make your point estimates look lower, it doesn t  
11 predict how people are doing, and it would actually  
12 make your study harder to do.

13       So what we want to know is we want to use  
14 microbiological information to define the disease,  
15 but what we re concerned about is how does it  
16 affect how people feel and function on the other  
17 end? The mortality in all of these placebo  
18 controlled trials of 2,700 people was zero. No one  
19 died, even the person who got the brain abscess  
20 who, by the way, was randomized to placebo, got  
21 switched to amoxicillin, and then developed the  
22 brain abscess while he was on amoxicillin. So it s



1 not exactly a clean case, either. So the answer to  
2 your question, John, is we d want to use the  
3 microbiological information at baseline, but we re  
4 not -- really don t know how that helps us on the  
5 other end of the outcome.

6 DR. BRADLEY: Thank you.

7 DR. EDWARDS: Rich?

8 DR. FROTHINGHAM: I ve been listening with  
9 great interest in this discussion about the  
10 different guidelines of doing these trials, and  
11 would just comment on some real world perspectives.

12 One perspective is that we re using a whole  
13 lot more antibiotics for sinusitis than we should.  
14 I agree with everyone there. We re using a whole  
15 lot more quinolones than we should. And yet, I m  
16 not convinced that approving or not approving this  
17 is going to have a big real world impact on either  
18 of those. This is likely to still remain a  
19 relatively niche drug.

20 However, there is some sense of fairness here  
21 that I think is being discussed. We know there s  
22 no quinolone placebo controlled trial at all. We

1 heard that data. Never happened in sinusitis.  
2 However, we have approvals for at least four  
3 quinolones that I know of, probably five or six,  
4 for sinusitis. Cipro and Levo both have the  
5 approval for sinusitis, and it s not based on any  
6 better data.

7 So I guess on the line of thinking that  
8 sometimes we do discover new things, and sometimes,  
9 we go back and we put warnings onto a lot of  
10 labels, and maybe that s okay. Leave the other  
11 labels there totally untouched, not even an  
12 asterisk next to them, and then say, well, we need  
13 a higher standard now for future quinolones. It  
14 seems a little paradoxical to me.

15 DR. EDWARDS: Yes, John?

16 DR. POWERS: I guess at some point, you have to  
17 address the question of does this obviate us ever  
18 moving forward in science? If we keep saying we re  
19 going to do everything the way we ve always done it  
20 before, it obviates any advance whatsoever.

21 Now, somebody s going to get caught in the  
22 middle of that, because I ve never been at the FDA

1 where there s a day I m sitting around staring at  
2 the wall going, I hope somebody sends something in  
3 today. So at some point, you have to make a  
4 change, and somebody s going to get caught in the  
5 middle of that change.

6 What we re doing now is we re looking at this  
7 information. Sohail, could you bring up one of my  
8 slides? Could you bring up slide 42? This came up  
9 before, back in 1970, and somebody asked the  
10 question of, Gee, well, you ve approved all these  
11 other drugs this way, and in fact, you approved our  
12 drug that way. So -- you can just hit 42 and  
13 enter. There we go.

14 So Upjohn (phonetic) had a drug, and they came  
15 in with this quote. The totality of materials,  
16 which included 54 separate articles, the materials  
17 submitted over the years since the product was  
18 first approved, and the clinical experience and  
19 totality clearly satisfied the substantial evidence  
20 claim that the law requires.

21 It says the clinical experience, widespread  
22 throughout the world, used by thousands upon

1 thousands of doctors and 750 million doses, is a  
2 very significant factor.

3 In other words, people have been using these  
4 drugs, so that should be a standard. But here s  
5 what the courts actually said in reply. Next  
6 slide.

7 The Commissioner concludes that Congress  
8 itself has described the type of evidence that is  
9 suitable to support claims of effectiveness. The  
10 claims must be supported by adequate and  
11 well-controlled investigations. This means that  
12 the experimental factors must be so controlled that  
13 the effectiveness of an anti-infective drug on the  
14 disease process in patients (not what happens to  
15 the organism) can be compared with the effect of no  
16 treatment or of a recognized treatment of patients  
17 with the same disease or condition.

18 Skip two slides. One more. No, back up. So  
19 what they concluded, then, was the in vitro studies  
20 are suggestive of some effectiveness, meaning you  
21 have a nice hypothesis in laboratory experiments  
22 using artificially colored microorganisms as test

1 systems, but because the studies are not at all  
2 correlated with clinical trial experience, they  
3 cannot be used as a basis for concluding the drugs  
4 will have the effectiveness claim for them when  
5 used to treat naturally occurring clinical disease  
6 in man.

7           So here we are, 36 years later, still kind of  
8 asking this same question. Again, it s not just an  
9 issue of fairness; it s an issue of are we really  
10 meeting what the law s requirement is to protect  
11 people and make sure that these drugs are effective  
12 before they use them?

13           DR. EDWARDS: Okay. We need to go to Dr.  
14 Hilton next. Joan?

15           DR. HILTON: Thanks. I d like to talk about  
16 the non-inferiority interpretation as the  
17 biostatistician on the committee. This is my area  
18 of biostatistic methodologic research as  
19 non-inferiority trials.

20           I think I just want to point out that it s not  
21 the non-inferiority trial design that we re  
22 questioning here, it s the evidence. It s the

1 definition of the margin, in this case.

2 If we look at Table 24, on Page 55 of the  
3 sponsor s document, and look at the 95 confidence  
4 center (phonetic) rules for the controlled trials,  
5 if there is no benefit for the comparator relative  
6 to placebo, then we can think of these confidence  
7 intervals as comparing gemifloxacin to placebo.

8 If you look at the lower end of the confidence  
9 bound, that means that gemifloxacin could be as  
10 much as 7% worse than placebo. That s really  
11 scary. If you look at the upper end, it could be 3  
12 to 7% better.

13 So just the risk of essentially no  
14 effectiveness is a great possibility here, because  
15 we don t have placebo controlled trials to  
16 demonstrate the comparator is really effective.

17 DR. EDWARDS: Ed, did you want to speak  
18 directly to that point?

19 DR. COX: Well, a more general comment related  
20 somewhat to the last comment. That is that  
21 obviously, there s a lot of complicated issues here  
22 that we re all trying to grapple with. We ve heard

1 information presented about the placebo controlled  
2 trials. We've heard information about the safety  
3 and efficacy data within the gemifloxacin  
4 application.

5 There's also history here, previous actions on  
6 the NDA. I think, at this point, it would be  
7 valuable for us to hear your comments with regards  
8 to -- given all the information we have here, given  
9 what we know from the analysis of the placebo  
10 controlled trials, what we think with regards to  
11 the efficacy from the clinical trials here, with  
12 regards to the five-day indication for sinusitis.

13 So it would be valuable for us to hear your  
14 comments with regards to what we can conclude from  
15 the efficacy data based on all the information that  
16 we have here today, and I think that's part of the  
17 component -- one of the components here, as we get  
18 to the question with regards to risk and benefit,  
19 the other aspect being safety.

20 So I hope that helps a little bit with regards  
21 to some of what we are hoping to get with regards  
22 to advice from the committee.

1           DR. EDWARDS: Ed, let me make this suggestion,  
2    which is only a suggestion, but I m wondering if it  
3    would be of value at this time if we had a hand  
4    vote regarding the efficacy unrelated to the safety  
5    issues, interpretation of the efficacy unrelated to  
6    the safety, and then proceeded with the discussion  
7    from there.

8           Because at the end, we re going to do a  
9    risk-benefit vote, but would it be a benefit for  
10   you all at this point for us to, in light of the  
11   discussion that we ve just had going on, which has  
12   been very intense and extensive, do that maneuver?  
13   Would that -- what are your thoughts about that?

14          DR. COX: Yes, I ll leave that to you, Dr.  
15   Edwards, but I think if there s been enough  
16   discussion of it, it seems that there s been still  
17   some question as to I think what folks are being  
18   asked to do here, and if you would like to do that,  
19   certainly, as the Chairman, that s your choice to  
20   do so.

21          I guess I just want to make clear that we do  
22   think it will be valuable for folks to think about



1 the efficacy data, given all that we have here in  
2 front of us today. Okay?

3 DR. EDWARDS: So I m in the position of trying  
4 to get a poll to see if we should vote or not, and  
5 maybe I could just see if I could get a feeling for  
6 it. I would sort of like to ask the question of  
7 the voting members of the panel, whether --  
8 irrespective of the safety data, whether they feel  
9 that the data we ve reviewed clearly demonstrate  
10 efficacy of the agent, given for five days in ABS.

11 DR. FROTHINGHAM: Can you tell us who are  
12 voting members?

13 DR. EDWARDS: The voting members start with  
14 Marian and go around the table, all the way down to  
15 the very end. Dr. Maldonado is not, I m sorry,  
16 with Jackie. Dr. Maldonado is not, Sohail is not.  
17 The rest of us are all voting members. Should we  
18 do that? I m not getting a lot of head nods. Or  
19 shall we just continue with discussion? I m not  
20 sure that we re going to -- well, I think we ll do  
21 it then.

22 DR. WIEDERMANN: You re talking about all

1 comers, acute bacterial sinusitis, clearly  
2 effective?

3 DR. EDWARDS: Five days.

4 DR. WIEDERMANN: Yes. I just -- because there  
5 are a lot of qualifiers you could put in there, and  
6 that s -- it s really when the qualifiers come in  
7 that I have a problem.

8 DR. EDWARDS: Right. And this is without the  
9 safety taken into consideration, so this is not a  
10 risk-benefit analysis.

11 DR. WIEDERMANN: Right, right.

12 DR. EDWARDS: Does everyone understand --

13 DR. MALDONADO: Can I ask a question?

14 DR. EDWARDS: Yes.

15 DR. MALDONADO: The question is just related to  
16 Bud (phonetic) Wiedermann. Because if you have a  
17 standard -- like for example, if the standard that  
18 the committee wants is a placebo controlled trial  
19 to prove definitively that gemifloxacin is  
20 superior, you would just not (phonetic) have it  
21 there, because the data is not here.

22 But if the standard is the standard that they

1 use, because that s a standard -- even all  
2 (phonetic) standard -- then the question is  
3 different, too. I mean, it s still their  
4 frequency, but what s the rule that you re going to  
5 use to measure that frequency? Is it the new rule,  
6 so the placebo controlled, or the old rule?

7 DR. WIEDERMANN: That was sort of my point. If  
8 you say clearly effective, then that s going to  
9 drive me to a superiority trial, and we don t have  
10 that evidence.

11 DR. EDWARDS: Then I was --

12 DR. WIEDERMANN: There are other qualifiers. I  
13 don t -- in my mind, factoring in the in vitro  
14 data, I don t care so much about non-typable  
15 haemophilis influenza and Moraxella. I care a lot  
16 about pneumococcus, because that s where we re  
17 likely to get more problems. It s a more virulent  
18 organism. We see it with otitis media and we see  
19 it with sinusitis.

20 So almost the way you stated your question, I  
21 think, made it -- well, certainly, you made it  
22 tough for me to say yes. I don t know about the

1 other members.

2 DR. EDWARDS: Dr. Temple, we re now discussing  
3 -- still discussing whether we re going to vote.

4 DR. TEMPLE: Yes, I don t know if this will  
5 help, but from the point of view of the agency in  
6 trying to carry out what it has to do, and being  
7 able to use your advice. What we have to conclude  
8 to say yes to a sinusitis claim is that there are  
9 well-controlled studies that show that the drug has  
10 the effect that it s claimed, that showed that it  
11 works.

12 So for us, that s always the same question,  
13 and we don t actually even start to weigh benefit  
14 against risk until we can conclude there s a  
15 benefit. So the first thought for us is always  
16 have they established whether there s  
17 effectiveness?

18 Now, there could be a debate about whether  
19 something other than a placebo controlled trial can  
20 establish effectiveness, some other kind of trial,  
21 and the committee members may have their own views  
22 on that. It s my impression -- again, this is my

1 business -- that we usually believe you actually  
2 need clinical trial data, not just sensitivity  
3 data. So I'm assuming that, but you can tell me  
4 I'm wrong if I'm wrong.

5 So it strikes me that the question that you're  
6 really asking people is whether they think there is  
7 the expected under the law level of evidence that  
8 gemifloxacin has the effect in sinusitis that is  
9 being claimed.

10 DR. EDWARDS: Right.

11 DR. FROTHINGHAM: Jack?

12 DR. EDWARDS: Yes?

13 DR. FROTHINGHAM: Whatever you have us vote on,  
14 and I think it would be very helpful for us to vote  
15 on something, I would like to suggest that you have  
16 Sohail type the question up, so we have the exact  
17 words, because it's clearly effective versus  
18 effective, that's a big difference -- effective in  
19 five-day course.

20 I think what you're asking is is Factive  
21 effective for acute bacterial sinusitis in a  
22 five-day course? Maybe that's the question, or is

1 it a little different question? Anyway, whatever  
2 you want to ask us, please type it up there.

3 DR. EDWARDS: Yes. Dr. Tierney? No, you  
4 should be okay. I think there s --

5 DR. TIERNEY: Ah, there we go. Just whatever  
6 you do in that, it might be useful to use the  
7 wording from the proposed label, in terms of what  
8 indication the company s asking for.

9 DR. EDWARDS: Yes?

10 DR. TIERNEY: So we ll have to --

11 DR. KWEDER: I m sorry, I m not sitting at the  
12 table, happily. I m Dr. Sandra Kweder. I m the  
13 Deputy Director of the Office of New Drugs, and  
14 before you decide whether to vote or what exactly  
15 you re going to vote on, I think it is important --  
16 Dr. Temple alluded to this earlier, and several of  
17 you have raised the question about what is the  
18 standard?

19 We are always in a position, as science  
20 evolves, to look at common questions in new ways,  
21 and I think that s some of what you ve heard today  
22 in some of the discussion, how oftentimes, for many

1 fields -- infectious disease, oncology, you name it  
2 -- our thinking about clinical trials and the basis  
3 of evidence evolves. That s what science is about.

4       Once we do change and we do evolve, that  
5 doesn t mean that we can t make new decisions, and  
6 our standards for an approval or a non-approval or  
7 labeling may not be different for a product that  
8 otherwise appears similar to what s already on the  
9 market.

10       For example, if you look at what the standard  
11 for approval for amoxicillin was at the time that  
12 it was approved, you d probably be appalled. We  
13 learned a lot since then, but we would never today  
14 accept the basis of evidence upon which that drug  
15 was approved. Ditto for a cyclofere (phonetic).  
16 We would never accept today the data upon which  
17 those were approved under our scientific standards  
18 for what we consider acceptable for a product to go  
19 on the market today.

20       So I would urge you not to get bogged down in  
21 what about all these other drugs that have labeling  
22 for sinusitis and what are we going to do about

1 those? That is an important question, regardless  
2 of what the decision is we make today, any time we  
3 start to change our thinking about how a product  
4 should be studied.

5         We do have ways of dealing with that, and  
6 we re not asking you guys to have to bear the  
7 burden of figuring that out today. We may ask you  
8 at another time, but it s not on the docket for  
9 discussion today. We face this all the time. So  
10 don t feel burdened by whatever decision you make  
11 today is going to affect all the things that came  
12 before in a necessarily good or bad way.

13         So I just wanted to lay that to rest, because  
14 I think that some of you are feeling a little bit  
15 like, Oh, my gosh, if I go this way, this ll  
16 happen; if I go that way, something else ll  
17 happen.

18         As far as the issue of guidelines and the lack  
19 of what might be considered an up-to-date guidance  
20 for industry on clinical trials for sinusitis, we  
21 are often in a position where we have to make  
22 decisions based on evidence in advance of a written



1 guideline for a particular indication. That  
2 happens to us all the time.

3 I do agree that we probably should have had  
4 something out and published on acute bacterial  
5 sinusitis and guidance or that that s more  
6 up-to-date than what s out there, but the fact  
7 remains that we re often in this position and we  
8 should not let the lack of a written guidance  
9 document deter our thinking or at least not allow  
10 it to hinder our ability to have a discussion and  
11 move forward.

12 DR. EDWARDS: Thank you very much for those  
13 comments, and thank you for empathizing with the  
14 difficult position we re all in. Yes, Dr. Temple?

15 DR. TEMPLE: One short thing. The -- Sandy  
16 already addressed the question of guidelines in the  
17 -- or guidance in the sinusitis, but the general  
18 question of how to use or whether to use  
19 non-inferiority studies is not new.

20 We actually had an early, somewhat primitive  
21 version of it, as John showed you, in 1985. I ve  
22 personally been writing about it since 1980.

1 There s an international guideline that was widely  
2 promulgated in 2000 that everyone in the drug  
3 industry understands perfectly well, and there have  
4 been a lot of conferences on this matter in  
5 antibiotics subsequently.

6 So it s true the details aren t there, and  
7 everybody s already expressed their regret, but the  
8 general but the general idea of what it takes to  
9 make a credible non-inferiority study -- and again,  
10 this isn t being against non-inferiority studies.  
11 It s when they re okay. That s the question -- is  
12 not exactly hot news.

13 DR. EDWARDS: Yes?

14 DR. O NEILL: Yes, I d just like to follow-up  
15 on that. The guidance that Bob is referring to is  
16 the ICH E10 guidance, which was the active control  
17 clinical trial guidance, which was published in  
18 2000.

19 What I found interesting in the presentation  
20 by the sponsor, there was not one reference to the  
21 principles that you need to look at to establish  
22 whether the non-inferiority design is an eligible

1 design.

2           You have to go through that mental exercise,  
3 and that mental exercise is a combination of  
4 looking at the historical data that is available,  
5 and in fact, that s exactly what John Powers did,  
6 walking through that and coming to the decision  
7 that the risk in doing this design outweighs some  
8 other form of trial, maybe a superiority trial.

9           There are big risks associated with a  
10 non-inferiority trial. It is not the trial you  
11 want to start with if you have another choice,  
12 because there are risks in making a wrong decision,  
13 and that s what this is about. It s not the  
14 design, it s the evidence that allows you to  
15 conclude that you re making the right decision as a  
16 basis from the data that you have.

17           I think that s what is at issue here. There s  
18 an article in the Annals of Internal Medicine on  
19 this very issue that came out three weeks ago. It  
20 talks about the risks associated with getting it  
21 wrong. It goes through all of the issues that  
22 we ve been talking about right now. It restates

1 what s in the ICH E10 document.

2           There s a Consor (phonetic) document that has  
3 come out within the last three months saying We ve  
4 got a problem in the medical literature in the way  
5 non-inferiority trials are reported. We gotta fix  
6 it. And there s some guidances about how to fix  
7 it.

8           So what I m saying is this isn t new today.  
9 This has been going on and well-recognized, and  
10 these principles are out there. It s a matter of  
11 living by the principles, which essentially are  
12 thinking through the problem, thinking through the  
13 logic of whether you should or should not use a  
14 design, and then making the decision on the basis  
15 of that.

16           DR. EDWARDS: Dr. Patou, I d like to ask you to  
17 reflect on the recent comments.

18           DR. PATOU: Yes, I d like to make a number of  
19 comments. I d like to start by saying that when a  
20 sponsor embarks upon a clinical trial program for a  
21 new antibiotic, the company meets with the FDA, and  
22 there s an active dialog over the appropriateness