

UNITED STATES OF AMERICA
 FOOD AND DRUG ADMINISTRATION
 CENTER FOR DRUG EVALUATION AND RESEARCH

+ + + + +

ENDOCRINOLOGIC AND METABOLIC DRUGS
 ADVISORY COMMITTEE

+ + + + +

MEETING

+ + + + +

WEDNESDAY
 SEPTEMBER 25, 2002

+ + + + +

The Advisory Committee met at 8:00 a.m.
 in the Ballroom of the Hilton Silver Spring, 8727
 Colesville Road, Silver Spring, Maryland, Dr. Glenn
 Braunstein, Chairman, presiding.

PRESENT:

GLENN BRAUNSTEIN, M.D.	Chairman
ERIC ABADIE, M.D.	Guest
THOMAS T. AOKI, M.D.	Consultant
HENRY G. BONE, III, M.D.	Consultant
STEVEN R. CUMMINGS, M.D.	Guest
KENNETH G. FAULKNER, Ph.D.	Guest
MARC C. HOCHBERG, M.D., Ph.D.	Guest
MARIE C. GELATO, M.D., Ph.D.	Member
DEBORAH GRADY, M.D., M.P.H.	Member
SUNDEEP KHOSLA, M.D.	Guest
LYNNE L. LEVITSKY, M.D.	Member
BARBARA P. LUKERT, M.D.	Consultant
ROBERT MARCUS, M.D.	Guest
MICHAEL R. McCLUNG, M.D.	Guest

PRESENT: (CONT.)

RENE RIZZOLI, M.D.	Guest
GIDEON A. RODAN, M.D., Ph.D.	Guest
ALLAN R. SAMPSON, Ph.D.	Consultant
JANET H. SILVERSTEIN, M.D.	Consultant
WILLIAM V. TAMBORLANE, M.D.	Member
CHARLES H. TURNER, Ph.D.	Guest
NELSON WATTS, M.D.	Guest
ERIC COLMAN, M.D.	FDA
David Orloff, M.D.	FDA
BOB MEYER, M.D.	FDA
BOB TEMPLE, M.D.	FDA
NANCY WORCESTER, Ph.D.	Member, Consumer Rep.
ROBERT ZERBE, M.D.	Industry Rep.
KATHLEEN R. REEDY	FDA Executive Sec.

C O N T E N T S

Introduction of Advisory Committee 4

Announcements by Ms. Reedy 7

Opening Comments by Dr. David Orloff 9

Presentation by Dr. Colman 15

Presentation by Dr. Abadie 29

Presentation by Dr. Bone 43

Presentation by Dr. Rodan 64

Presentation by Dr. Rizzoli 77

Presentation by Dr. Turner 84

Questions & Discussion 90

Presentation by Dr. Faulkner 106

Presentation by Dr. Hochberg 133

Questions & Discussion 147

Open Public Hearing

Presentation by Dr. Dere 192

Presentation by Dr. Marriott 201

Presentation by Ms. Alina 206

Presentation by Dr. Cummings 216

Questions and Answers and Discussion 281

Final Comments 429

P R O C E E D I N G S

8:07 a.m.

CHAIRMAN BRAUNSTEIN: Welcome to the September 25th, 2002, meeting of the Endocrinologic and Metabolic Drugs Advisory Committee. I'm Glenn Braunstein, Chair. We'll start by going around the room and asking for everybody to make introductions. We'll start with Dr. Marcus.

DR. MARCUS: Good morning. My name is Robert Marcus. I'm Emeritus Professor, at Stanford University. I'm a former member of this Panel, and I'm medical advisor at Eli Lilly and Company.

DR. FAULKNER: Ken Faulkner. I'm currently working at G.E. Medical Systems; also an Associate Adjunct Professor at the University of Wisconsin at Madison.

DR. CUMMINGS: Steve Cummings. I'm a Professor of Medicine Epidemiology and Biostatistics at the University of California at San Francisco.

DR. HOCHBERG: Marc Hochberg. I'm a Professor of Medicine and Epidemiology and Preventive Medicine at the University of Maryland in Baltimore.

1 DR. TURNER: I'm Charles Turner. I'm a
2 Professor of Orthopedic Surgery and Bioengineering at
3 Indiana University.

4 DR. RIZZOLI: I'm Rene Rizzoli, Professor
5 of Medicine at the Geneva University of Medicine
6 Hospital in Geneva, Switzerland.

7 DR. RODAN: I'm Gideon Rodan. I'm the
8 head of Bone Research and Osteoporosis at Merck, and
9 another Adjunct Professor of Pathology at the
10 University of Pennsylvania.

11 DR. SILVERSTEIN: I'm Janet Silverstein.
12 I'm a Professor in Pediatric Endocrinology at the
13 University of Florida in Gainesville.

14 DR. ABADIE: I'm Eric Abadie. I'm
15 Director of Therapeutic Evaluation with the French
16 Agency, and I'm also Vice-Chair of the CPMP. The
17 CPMP, for those who don't know, is the licensing body
18 in Europe. And I'm probably here because I was
19 rapporteur for the Osteoporosis Guideline in Europe.

20 DR. GRADY: Deborah Grady. I'm a
21 Professor of Epidemiology and Biostatistics and of
22 Medicine at the University of California, San

1 Francisco.

2 DR. TAMBORLANE: I'm Bill Tamborlane,
3 Professor of Pediatrics at the Yale University School
4 of Medicine.

5 DR. GELATO: I'm Marie Gelato. I'm
6 Professor of Medicine at the State University of New
7 York at Stonybrook.

8 CHAIRMAN BRAUNSTEIN: Glenn Braunstein,
9 again. I'm Chairman of the Department of Medicine at
10 the Cedars-Sinai Medical Center and Professor of
11 Medicine at UCLA School of Medicine.

12 MS. REEDY: Kathleen Reedy, Administrator
13 of this Advisory Committee at the Food and Drug
14 Administration.

15 DR. AOKI: Tom Aoki, Professor of
16 Medicine, Division of Endocrinology, University of
17 California, Davis.

18 DR. LUKERT: Barbara Lukert, Professor of
19 Medicine, Division of Endocrinology, University of
20 Kansas.

21 DR. SAMPSON: Allan Sampson, Professor of
22 Statistics, University of Pittsburgh.

1 DR. LEVITSKY: Lynne Levitsky, Chief of
2 Pediatric Endocrinology at Mass General Hospital,
3 Associate Professor at Harvard Medical School.

4 DR. ZERBE: I'm Bob Zerbe, Quatrix
5 Pharmaceuticals, and I'm the Industry Representative.

6 DR. WORCESTER: Nancy Worcester, an
7 Associate Professor of Women's Studies and Continuing
8 Studies, University of Wisconsin, Madison, and I'm the
9 Consumer Representative on this Panel.

10 DR. BONE: Henry -- oh, I just needed to
11 hit it a couple times. I'm Henry Bone. I'm Director
12 of the Michigan Bone and Mineral Clinic, and Past
13 Member of this Committee.

14 DR. WATTS: Nelson Watts, Professor of
15 Medicine at the University of Cincinnati.

16 DR. McCLUNG: Michael McClung, Associate
17 Professor at the Oregon Health Sciences University in
18 Portland.

19 DR. KHOSLA: I'm Sundeep Khosla, Professor
20 of Medicine at Mayo Medical School and Mayo Clinic, in
21 Rochester.

22 DR. COLMAN: I'm Eric Colman, a Medical

1 Officer in the Division of Metabolic and Endocrine
2 Drugs at the FDA.

3 DR. ORLOFF: David Orloff, Director of the
4 Division of Metabolic and Endocrine Drug Products,
5 FDA.

6 DR. MEYER: Bob Meyer, the Director of
7 Office of Drug Evaluation II at FDA.

8 DR. TEMPLE: Bob Temple, Director of the
9 Office of Medical Policy at FDA.

10 CHAIRMAN BRAUNSTEIN: Thank you. We'll
11 now turn the podium over to Kathleen Reedy.

12 MS. REEDY: This is the acknowledgment
13 related to general matters waivers for the
14 Endocrinologic and Metabolic Drugs Advisory Committee,
15 September 25th, 2002. The following announcement
16 addresses the issue of conflict of interest with
17 respect to this meeting, and is made part of the
18 record to preclude even the appearance of such at this
19 meeting.

20 The Food and Drug Administration has
21 approved general matters waivers for the following
22 special government employees, which permits them to

1 participate in today's discussions: Dr. Thomas Aoki,
2 Henry Bone, Glenn Braunstein, Deborah Grady, Lynne
3 Levitsky, Barbara Lukert, Allan Sampson, Janet
4 Silverstein and William Tamborlane.

5 A copy of the waiver statements may be
6 obtained by submitting a written request to the
7 Agency's Freedom of Information Office, Room 12-A-30
8 of the Parklawn Building. In addition, Drs. Marie
9 Gelato and Nancy Worcester do not have any current
10 financial interests in pharmaceutical companies.

11 Therefore, they do not require a waiver to
12 participate in today's discussions. The topics of
13 today's meetings are issues of broad applicability.
14 Unlike issues before a committee in which a particular
15 product is discussed, issues of broader applicability
16 involve many industrial sponsors and academic
17 institutions.

18 The Committee Members and invited guests
19 have been screened for their financial interests, as
20 they may apply to the general topics at hand. Because
21 general topics impact so many institutions, it is not
22 prudent to recite all potential conflicts of interest

1 as they apply to each participant.

2 FDA acknowledges that there may be
3 potential conflicts of interest, but because of the
4 general nature of the discussion before the Committee,
5 these potential conflicts are mitigated.

6 We would also like to note that Drs.
7 Robert Zerbe, Gideon Rodan, Kenneth Faulkner and Dr.
8 Robert Marcus are participating in today's meeting as
9 nonvoting industry representatives. As such, they
10 have not been screened for conflicts of interest.

11 In the event that the discussions involve
12 any other products or firms not already on the Agenda
13 for which FDA participants have a financial interest,
14 the participants' involvement and their exclusion will
15 be noted for the record.

16 With respect to all other participants, we
17 ask in the interest of fairness that they address any
18 current or previous financial involvement with any
19 firm whose product they may wish to comment upon.

20 CHAIRMAN BRAUNSTEIN: Thank you. Now, Dr.
21 David Orloff, Director of the Division of Metabolic
22 and Endocrine Drug Products, will give some welcoming

1 opening comments.

2 DR. ORLOFF: Good morning. I want to
3 thank everybody in advance for coming. I understand,
4 and I guess everyone knows around the table, that this
5 was intended to be a three-day meeting for the
6 Advisory Committee; has been now foreshortened to one.

7 And again, we thank you for your
8 understanding. Certainly, in light of busy schedules
9 that's a -- both a sort of unfortunate error and a
10 boon, I suppose. I also want to thank in advance
11 Henry Bone for his invaluable assistance in putting
12 together the Agenda for this meeting.

13 And I want to recognize and welcome Dr.
14 Braunstein back to the position of Chair of this
15 Committee, which was a position he held back from '91
16 to '95. So as he said to me earlier, we've taken him
17 out of mothballs, I guess.

18 But he was -- he served us very well in
19 the past, and we anticipate that it will be repeated
20 here again. Today's meeting is not a typical, I
21 guess, Advisory Committee Meeting, based upon most
22 people's experience. There's no specific drug

1 application that is the subject of the discussion.

2 Nevertheless, this is an important issue
3 that we'll be discussing with the potential for great
4 impact on the way we and interested sponsors and
5 investigators proceed in the area of research and
6 development of new therapeutics for osteoporosis.

7 The title, if you will, of today's meeting
8 -- I don't know that it's specifically written
9 anywhere -- is, "Standards of Evidence for Approval of
10 Drugs for Prevention and Treatment of Osteoporosis."
11 And the purpose, generally, is to frame the issues
12 around the possibility or the consideration of
13 alterations in our -- that is, FDA's -- Guidance to
14 industry on the development of osteoporosis drugs.

15 By our way of thinking, any consideration
16 of change in that regard must be in light of the
17 accumulated epidemiologic data, of the large and
18 increasing body of clinical trial results, of
19 experience with animal models, of advances in our
20 knowledge of bone molecular physiology and of the
21 pathophysiology of osteoporosis, our understanding of
22 the mechanisms of actions of several existing and

1 emerging drug classes, and the validity of
2 intermediate measures of efficacy as predictors of
3 true clinical benefit; thus, the panel of experts in
4 the field that we've convened today.

5 A few days ago I sent a brief memo to the
6 members of the Committee and the invited guests and
7 consultants, and I'd like to share some of the salient
8 points that I raised in that memo with you now.

9 As you'll hear from our first speaker, Dr.
10 Eric Colman, in a few moments, current FDA Guidance
11 regarding development of drugs for osteoporosis has
12 proposed a weight-of-evidence approach to the
13 demonstration of acceptable safety and efficacy of new
14 treatments.

15 The approach begins with preclinical or
16 animal data showing bone efficacy and safety,
17 continues through assessment of bone mineral accrual
18 in humans and of bone microscopic morphology in
19 patients, and culminates -- for all drugs but
20 estrogens -- in randomized placebo-controlled trials
21 assessing efficacy in reducing incident fractures.

22 This last piece in the puzzle has been

1 required in the final analysis because of concern
2 whether bone mineral density, in conjunction with
3 other studies of markers, can serve as a reliable
4 predictor of bone quality and strength.

5 As many of you know, in June of this year
6 the National Institutes of Health and the American
7 Society for Bone and Mineral Research convened a
8 meeting to address growing concerns over the
9 appropriateness of placebo-controlled fracture trials,
10 based on ethical constraints against the use of
11 placebo when effective therapies for the target
12 disease already exist.

13 Participants at that conference did put
14 forward proposals for ways to address the ethical
15 issues around the use of placebos in fracture trials
16 raised by increasing numbers of IRBs and others
17 involved in this field.

18 Indeed, numerous patients -- papers;
19 excuse me -- have been published since the revisions
20 to the Declaration of Helsinki in 2000, proposing
21 constructs by which to decide on the appropriateness
22 of placebo versus active controls in given instances,

1 with several references included, I believe, in the
2 Committee's package.

3 Without passing judgment on the approaches
4 or proposals at the NIH meeting, it is I think fair to
5 say that the future does not appear bright for the
6 routine use of placebos in trials examining the
7 effects of new therapies on fracture incidence in the
8 development of osteoporosis drugs.

9 It is important to note that the NIHA SBMR
10 meeting did include discussions of non-fracture
11 endpoints as valid surrogates for change in fracture
12 risk, not a new topic. Today -- one that will
13 certainly be central to today's discussion.

14 A central theme of the NIH meeting,
15 though, appeared to be that demonstration of anti-
16 fracture efficacy would be critical to the wide
17 acceptance of a new therapy. Whether and in what
18 circumstances anti-fracture efficacy should be
19 required for approval is a central question we wish to
20 address in today's meeting.

21 What may be the preferred, practical or
22 scientifically valid or ethically acceptable route to

1 a promotable fracture effect is a subject reserved for
2 another discussion. So in sum, the purpose of today's
3 meeting is not to revisit the ethics of placebo
4 controlled fracture trials.

5 Rather, we feel that the time is right to
6 turn the discussion to the question of whether we --
7 meaning the regulatory authorities, pharmaceutical
8 sponsors, investigators, doctors and patients --
9 should reassess what types of clinical and preclinical
10 information should lead us to accept as safe and
11 effective, new drugs for osteoporosis.

12 What guidance can we offer drug companies
13 -- that is, FDA -- as to requirements for convincing
14 evidence that fracture benefits will accrue, even if
15 in some circumstances we are unable to put a number on
16 that effect size.

17 As you can see, today's Agenda will begin
18 with a session as necessary background on the U.S. and
19 European guidance documents currently in use. The
20 second session includes discussions of the validity of
21 animal models as predictors of clinical efficacy and
22 safety of the bone.

1 The third session will address the
2 validity of BMD, bone mineral density, as a marker of
3 fracture risk based on information from observational
4 studies and the results of therapeutic trials.

5 We will conclude the morning with the open
6 public hearing, and after lunch, we'll turn to trial
7 design issues with the stage set by a presentation of
8 the implications for osteoporosis trial design of the
9 choice of placebo versus active controls.

10 Finally, the discussion of issues
11 following the formal presentations will, at least at
12 the start, be directed by consideration of four
13 hypothetical new drugs in development. These are a
14 new bisphosphonate, a new estrogen or estrogen agonist
15 on bone, a new mechanistic class antiresorptive agent,
16 and a new bone anabolic agent.

17 And I'll have more to say before we start
18 that discussion. So for now, I'll say that's all and
19 turn it back over to Dr. Braunstein. Thank you.

20 CHAIRMAN BRAUNSTEIN: Thank you, Dr.
21 Orloff. We'll start with the history of the U.S.
22 Guidance by Dr. Colman, and after the first three

1 talks we'll take some time for questions and answers
2 and clarification before going on to the next set of
3 talks.

4 Dr. Colman.

5 DR. COLMAN: Good morning. What I plan to
6 do over -- well, what I plan to do is go back one
7 slide now. Okay. What I plan to do over the next 15
8 minutes or so is discuss three general topics,
9 starting with the regulatory history of estrogens as
10 they relate to osteoporosis, then talk about the non-
11 estrogen compounds, and finish up with some of the
12 highlights of the development of the Agency's
13 Osteoporosis Guidance, which was first issued in 1979.

14 Before I do that, for those of you who are
15 not familiar with some of the osteoporosis lingo, two
16 abbreviations that you'll frequently see,
17 postmenopausal osteoporosis is usually PMO, and bone
18 mineral density is usually designated BMD. So you'll
19 see that throughout my presentation.

20 The regulatory history of the estrogens
21 dates quite a bit back in time. In 1942 the FDA
22 approved conjugated estrogens for menopausal symptoms.

1 It was then some three decades later that the DESI
2 procedure, that stands for drug efficacy study
3 implementation, and involved the National Academy of
4 Sciences.

5 A group of individuals sat around and
6 discussed what the available data on estrogen and
7 osteoporosis were, and they made the rather
8 undefinitive comment that estrogen was probably
9 effective for selective cases of osteoporosis.

10 From about '90 onward, the labeling for
11 the estrogen products as they relate to osteoporosis,
12 there's been some changes in the language in the
13 labeling. If you were to look at the PDR for some of
14 the estrogens in 1990, you would see this wording:
15 "The mainstays of prevention and management of
16 osteoporosis are estrogen and calcium."

17 Management, we really weren't clear what
18 that meant. So in 2000 it has been further simplified
19 to read: "It's indicated for the prevention of
20 osteoporosis or prevention of postmenopausal
21 osteoporosis." We removed "management."

22 Some people took that to mean that

1 treatment was rescinded, when in fact, estrogens have
2 never been indicated or approved for the treatment of
3 osteoporosis. It has always been prevention, and in
4 the past, "management" was also in there.

5 This slide, this gives you a sense of
6 where I think we stand from a regulatory standpoint
7 with estrogen and osteoporosis. There's no question
8 that estrogens increase bone mineral density. They do
9 that in a dose-dependent manner.

10 The recent publication of the Women's
11 Health Initiative data clearly suggests that estrogen
12 plus progestin -- in this case it was Premarin --
13 significantly reduced the risk for osteoporotic
14 fracture, including hip fracture, certainly the
15 largest database confirming a favorable effect of
16 estrogen progestin on osteoporotic risk fracture.

17 However, there's nothing that is free in
18 this world, and the risk versus the benefit of this
19 compound is under close scrutiny and debate right now,
20 and I'm sure it will continue for some time to come.
21 We don't -- I don't personally -- know where
22 estrogen's role in the treatment or prevention of

1 osteoporosis will fall out in time.

2 Next month, the NIH will have a meeting to
3 discuss the WHI data. Again, it's -- this is a
4 summary. Estrogen is currently approved for the
5 prevention of PMO, but not the treatment of PMO. I
6 think that'll become a little clearer as we get into
7 this, as to why we chose those words.

8 Moving on to the non-estrogens, I want to
9 talk a bit about calcitonin, fluoride, the
10 bisphosphonates and the one selective estrogen
11 receptor modulator, SERM, that's approved for
12 osteoporosis; that is, raloxifene or Evista.

13 Injectable Calcitonin was the first non-
14 estrogen approved for osteoporosis in this country.
15 That was back in 1984. Total body calcium was one of
16 the primary endpoints. The total body -- the total
17 number of subjects taking part in these trials was
18 relatively small, less than 200.

19 They did have two-year studies. This went
20 to an advisory committee. It was a fairly small
21 committee. There were a couple of members who voiced
22 concern about approving this drug without fracture

1 data. There were three members, however, who felt
2 that the data that were presented were sufficient for
3 approval.

4 The drug was approved based on total body
5 calcium data, in part. But the message was clear to
6 the company that you really should do a fracture
7 trial. So the company did embark on a Phase IV
8 Fracture Trial shortly after approval. Due to a
9 number of problems, such as a very high dropout rate,
10 recruitment was very slow. The study, in essence,
11 never materialized and never produced usable, viable,
12 accurate data.

13 Starting with fluoride, this really marks
14 the 1980s and the early '90s as critical periods for
15 the development of osteoporosis drugs, and in turn,
16 for the regulation of those drugs.

17 Some studies early in the '80s were
18 published that suggested favorable effects of fluoride
19 on bone density and fracture risk in postmenopausal
20 women. Larger studies were done after the initial
21 studies, and one study in particular certainly
22 demonstrated that the fluoride increases bone mineral

1 density of the spine by a dramatic amount.

2 But in that study the rates of vertebral
3 fracture in the fluoride group versus the placebo
4 group was not significantly different. Furthermore,
5 there was some suggestion that fracture rate in some
6 skeletal sites may actually be higher on fluoride than
7 placebo.

8 So this really wrangled some thinking. It
9 caused people to question the validity of using an
10 increasing BMD as an automatic indicator of reduction
11 in fracture risk. People have pointed out that
12 fluoride is known to cause mineralization defects in
13 animals.

14 So this is not a complete surprise, to see
15 this association. Nonetheless, it did set the stage
16 for the next drug that was brought to the FDA, and it
17 had a similar unfortunate correlation. Etidronate was
18 the first intravenous bisphosphonate brought to the
19 FDA seeking indication for osteoporosis in 1991.

20 This did go to an advisory committee, as
21 well. It was known up front that etidronate could
22 cause osteomalacia in animal models. That was a

1 concern that was certainly sitting in the back of
2 people's minds.

3 That information, coupled with a rather
4 strange finding in the third year of two American
5 trials, where the BMD and the fracture rates were what
6 you would expect up to the two-year time point, but
7 during the third year while the BMD was maintained,
8 the fracture rate was not maintained and actually was
9 going in the other direction.

10 There was quite a bit of controversy over
11 how to interpret these data. I don't want to get into
12 that. The point here is to highlight that fluoride
13 and Etidronate caused some people to step back and
14 say, well, how valid is an increase in BMD in terms of
15 predicting a reduction in fracture risk?

16 If you add animal data to that equation,
17 I think you have a better sense that we certainly knew
18 that fluoride and Etidronate could cause
19 mineralization defects in animals, and that added to
20 the complexity of interpreting these two development
21 programs. But they did have a big effect on drug
22 development and regulation.

1 Calcitonin nasal spray was approved in
2 1995, again, based primarily on bone mineral density.
3 There was still no definitive fracture data. There
4 was -- the proof trial was underway, a five-year,
5 1,000-woman trial.

6 The Committee Members felt that it was
7 reasonable to approve this formulation without
8 definitive fracture data, as long as this Phase IV
9 study is ongoing. Then along came alendronate in '95,
10 and the development program for Alendronate really
11 took into account what happened with Etidronate and
12 fluoride.

13 The company conducted three-year fracture
14 trials. It showed in these trials that the lumbar
15 spine BMD increased by a significant amount, and that
16 that increase was associated with a significant
17 reduction in vertebral fracture risk.

18 So there was no discrepancy here between
19 increases in BMD and reduction in fracture risk.
20 That's what you would expect. Animal data also did
21 not suggest there were any problems with
22 mineralization. So the preclinical data looked good.

1 Having the fracture data with the BMD that
2 confirmed this association, the company then was able
3 to get a prevention-of-PMO indication by studying
4 early postmenopausal women who were osteopenic for a
5 two-year period, comparing it to placebo, and that was
6 based solely on BMD, although we did have the
7 knowledge that in a older group of women the increases
8 in BMD were associated with a reduction in fracture
9 risk.

10 So the -- what we learned here was applied
11 to this population, although BMD was the primary
12 endpoint for the prevention indication. And again,
13 the correlation between increases of BMD and decreases
14 in vertebral fracture risk, this again was resurrected
15 as a reasonable surrogate.

16 Let me quickly just run over -- the only
17 SERM that's approved in this country is Raloxifene,
18 approved in 1997. It was deemed an estrogen from a
19 regulatory standpoint back then. So the company was
20 able to secure a prevention-of-PMO indication based
21 solely on BMD, because it was viewed as a estrogen.

22 Shortly thereafter this approval they had

1 a long-term fracture study ongoing done primarily to
2 satisfy a European regulatory request. So we shortly
3 learned that, in fact, that the modest increases in
4 BMD did translate into a modest reduction in vertebral
5 fracture risk.

6 But this was a development plan that
7 differed from the non-estrogens and the estrogens, to
8 some extent. Risedronate was the second
9 bisphosphonate; again, followed the very similar
10 program to that for Alendronate.

11 This is just to quickly highlight some of
12 the points of the last 60 years. Because of their
13 age, they've been around in regulatory parlance for 60
14 years. Estrogens and non-estrogens have been treated,
15 regulated, developed along slightly different
16 pathways.

17 The clinical trials have become enormous.
18 If you'll recall, the Calcitonin trials in the early
19 '80s had about 200 patients. The risedronate database
20 in the mid-'90s had nearly 15,000 patients. BMD was -
21 - took a bit of a beating with fluoride and
22 Etidronate.

1 I think BMD has again risen up to its
2 proper place as a reasonable surrogate for fracture,
3 as long as animal data support that. You'll note that
4 all of the primary, pivotal, long-term big trials for
5 osteoporosis have been placebo-controlled, although
6 the option to do active control has always been there
7 for them.

8 And what we have, after years of this
9 investigation, is -- we have a number of drugs that we
10 know reduce the risk for vertebral fracture, and in
11 some cases, nonvertebral fracture over a three-year
12 period.

13 Let me finish up quickly with some
14 highlights of the development of the FDA's Guidance
15 document, first issued in '79, updated in '84 and '94.
16 You can see from the very beginning in the late '70s,
17 people thought that it was going to take a fair amount
18 of time to study these drugs before they were
19 approved.

20 This had to do with the relative weakness
21 of the drugs at hand. The technology to measure bone
22 mass was fairly rude and crude and insensitive. So

1 from the beginning these were envisioned to be long-
2 term trials.

3 This was some of the technique that was
4 available. Single photon absorptiometry allowed you
5 to measure mass in the forearm but not the spine;
6 again, crude techniques. Evaluating fractures. From
7 the beginning fractures have always been important.

8 The Guidance said that they're highly
9 desirable to get fracture rate. In the same breath it
10 also said, well, it may also be quite difficult to do
11 that because of the large sample size. And again,
12 back here a large sample size was 300 patients.

13 So they did -- the Guidance did articulate
14 a middle ground, which in essence said, if you can
15 demonstrate that the bone you form with your drug is
16 normal, then a measure of bone mass would be an
17 adequate surrogate for approval.

18 If, however, there's any evidence that the
19 normal -- the bone is not normal that you form, you're
20 going to have to do a fracture trial to prove that the
21 drug reduces the risk for fracture. In '84, there
22 were a few changes made to the Guidance, nothing too

1 significant.

2 Prevention studies were now discussed.
3 You could take early postmenopausal women, expose them
4 two years to drug versus placebo, and use BMD as a
5 primary endpoint. Dual photon absorptiometry now
6 allowed measurement of -- major screw-up.

7 Anyway, the techniques became better at
8 that time to measure lumbar spine BMD, and calcium and
9 Vitamin D supplementation was recommended for all
10 trial participants. And then we move on to the
11 updates in the 1994 Guidance.

12 And the '94 Guidance, you will see, has
13 incorporated many of the lessons learned from the
14 Etidronate and fluoride experiences. Okay. Here we
15 go. In the '94 issue, there was a clear delineation
16 between what estrogens needed to do versus what non-
17 estrogens needed to do to garner osteoporosis
18 indications.

19 Preclinical data became very important,
20 again, because of what happened with Etidronate and
21 fluoride, in that you could pick up abnormal bone
22 histology with those studies. DEXA was available.

1 You could do skeletal assessment at various sites. It
2 was a fairly accurate technique, lower radiation.

3 Fracture assessment at this time was also
4 becoming more refined. The techniques were improving
5 to allow assessment of vertebral fracture, which was
6 the primary endpoint for most trials in the '90s.

7 This is taken verbatim from the '94
8 Guidance, and it pretty much -- very clearly lays out
9 what a company needs to do to get a drug approved for
10 the treatment of PMO, approval of treatment of PMO
11 based on three-year clinical data.

12 The third year, I believe, is a direct
13 result of what happened with Etidronate between the
14 second and the third years. The third year puzzle, I
15 think, led to -- let's go to at least three years to
16 look at this.

17 You could follow this path if you could
18 demonstrate in animal models that the bone quality is
19 normal, histology's normal, bone strength is normal.
20 Again, that was an issue that was raised with
21 Etidronate and fluoride. If you studied those, you
22 would see problems.

1 We also had to have at least a positive
2 trend in three-year fracture data. You had to have a
3 subset of patients in the trials that had a bone
4 biopsy, and those biopsies also had to show normal
5 bone.

6 The BMD had to increase by a statistically
7 and clinically significant amount, and the fracture
8 study must continue to five years or until a
9 definitive benefit is shown. In practice, most of
10 these studies were designed to go to three years, not
11 five years.

12 This gives you a quick glimpse of what the
13 current regulatory policy has been in the past few
14 years. It differs from what's written in the '94
15 Guidance. Clearly, estrogens have all along been
16 getting prevention-of-PMO indications from two-year
17 BMD studies.

18 Treatment of PMO, unlike what is voiced in
19 the '94 Guidance, we would like to see large
20 prospective databases to -- before we would approve an
21 estrogen for a treatment of PMO indication. The SERMs
22 have actually drifted towards the non-estrogens with

1 respect to what is required before approval.

2 Prevention of PMO can be based primarily
3 on BMD if we have some fracture data that indicates
4 the drug is effective at reducing fracture risk. And
5 as always, a treatment of PMO requires a fracture.

6 Now, hopefully, at the end of the day, I
7 won't look like this when people continue to ask me
8 what's going to happen with the future Guidance,
9 because I think most of us in the Division don't know
10 exactly which direction things are going to take.

11 CHAIRMAN BRAUNSTEIN: Thank you, Dr.
12 Colman.

13 Move on to a discussion of the evolution
14 of the European Guidance. Dr. Abadie.

15 DR. ABADIE: Okay. Thank you very much
16 and good morning, everybody. It's a great pleasure
17 and a great honor for me to be here. I would like
18 just to say before starting that I'm not a specialist,
19 you know.

20 I'm only rapporteur of the EU Guideline
21 and the translation, the EU, I would say, translation
22 of the rapporteur is that we work as a coordinator,

1 but we are surrounded by many experts.

2 And I think that what I'm going to present
3 to you today is more or less the reflection of the EU
4 experts in this field, and I think that, broadly
5 speaking, most of the experts, EU experts, agree with
6 that.

7 Every good development starts with
8 labeling. There are two types of indications that
9 could be sought by an applicant. The first one is the
10 treatment of osteoporosis, and the second one is the
11 prevention of osteoporosis.

12 Let's start with the treatment, and that
13 is something which clearly differentiate today the EU
14 and the FDA Guidance. We need -- we need fractures at
15 the initial stage of registration. We need fractures
16 and we need new fractures.

17 And if we think about the primary
18 endpoints, we would like to see the percentage of
19 patients with new incidents of fractures. That is,
20 the patient sees the sample unique. We are not
21 interested as primary endpoint with the worsening of
22 fracture.

1 Therefore, the percentage of patients with
2 new vertebral fracture will be the primary endpoint.
3 Another very important issue which didn't appear in
4 the -- I would say the first briefing book that you
5 have, because you have the former EU Guidance in your
6 first briefing book and in the new one, you have the
7 new EU Guidance.

8 And there was a major difference between
9 those former and new EU Guidances, that we now require
10 both spinal and femoral fracture as co-primary
11 endpoints in a Phase III trial. This Phase III trial
12 could be the only one, and therefore, there will be
13 some stratification between spinal and femoral.

14 Or you may have two Phase III pivotal
15 trial, the first one being aimed at the spinal and the
16 second one being aimed at the femoral. And I think it
17 makes sense because the population, broadly speaking,
18 between spinal and femoral is totally different.

19 The indication will be granted only if the
20 antifracture efficacy has been demonstrated at one
21 site, and there is no deleterious effect at the other
22 sites. And at the end of the day the results will be

1 specified in the labeling, for instance, treatment of
2 postmenopausal osteoporosis to reduce spinal vertebral
3 or vertebral fracture. The effect has been also shown
4 in hip fracture, or the effect has not been shown in
5 hip fracture.

6 So the results of the pivotal trial will
7 be mentioned in the labeling. The prevention of
8 osteoporosis is something which is more
9 straightforward. It's clear that the aim of
10 prevention is to maintain or increase bone mass and
11 strength in order to avoid the occurrence of fracture.

12 But it's clear that the prevention will
13 come afterwards and after the treatment. We, again,
14 I repeat that we need fracture as the initial stage of
15 registration. That's quite a preclinical package for
16 us. It's probably, probably less sensible than in --
17 for our U.S. colleague.

18 Obviously, a robust preclinical package
19 would show, first, no adverse effect on bone quality
20 through histomophometry or histology data and the
21 increase in bone mass and strength. There are
22 probably specialists in the room. I will not dwell on

1 that.

2 However -- and I think it's important --
3 the impact of the preclinical package will not be very
4 important on the burden of proof required in fracture
5 study. That is, again, we need fracture in order to
6 get the first approval for an antiosteoporotic drug.

7 The clinical trials indication treatment,
8 it's relatively straightforward. The minus 2.5
9 standard deviation on the spine and/or with or without
10 fracture, and obviously there will be stratification.
11 It's the indication treatment, and in the indication
12 prevention.

13 It's also interesting to see that we have
14 in the last version defined two populations, the first
15 one within the five years after menopause and the
16 other one more than five years after menopause,
17 because more or less I think most of us believe in the
18 transience.

19 And therefore, we think that there are two
20 populations, within and after five years. And
21 therefore, the risk factors for these two populations
22 are either the BMD plus other risk factors for the

1 population within five years, while we will
2 concentrate on the BMD that is the definition of
3 osteopenia according to WHO; that is, between minus 1
4 and minus 2.5 in a patient after five years of
5 menopause.

6 But in Phase II, due to the complexity of
7 the study, we will not require any BMD data before
8 recruiting those patients in Phase II for the
9 prevention trials. The endpoints, very rapidly as I
10 said before, the fracture is the first endpoint in
11 Phase III in the indication treatment.

12 It would be the incidence of patients with
13 new fracture with the serial x-ray once a year at the
14 minimum, and a BMD would be the first endpoint in
15 Phase II and in Phase III for the indication
16 prevention.

17 But we think today that BMD is overall --
18 and I repeat overall -- not an appropriate surrogate
19 for fractures. And if you see these charts, it shows
20 that in fact the relationship between the percentage
21 of reduction in vertebral fracture risk on the Y axis
22 versus percentage increasing BMD on the X axis is not

1 marvelous, and you have all the data on the right-hand
2 side of this slide -- Calcitonin, Raloxifene,
3 Etidronate and Alendronate.

4 Now, I don't mean that there are not
5 differences between bisphosphonate and the others.
6 It's clear that -- and I think we will have this point
7 to be discussed in the future in -- later on -- but
8 it's clear that the relationship is more convincing
9 for bisphosphonate overall than for the others.

10 Nevertheless, nevertheless, overall -- and
11 we wrote down the Guideline for the whole class of
12 pharmacological -- pharmacological class of
13 antiosteoporotic guidelines, overall the relationship
14 is not marvelous.

15 Regarding the endpoint, the biochemical
16 markers, again, it was interesting probably to have
17 those markers, indicators of bone resorption as co-
18 primary endpoint in Phase II with the BMD, while for
19 the stimulator of bone formation, the situation is for
20 us a little bit unclear today.

21 Criteria of safety, it's important
22 especially for those intermittent -- intermittent --

1 treatment. With the new bisphosphonate it will be
2 important to have the serum level of PTH and 25 OH
3 determined, because if there is a large increase in
4 PTH with a corresponding hypoglycemia, it will be very
5 important for this type of drug to know that and to
6 monitor that from the beginning.

7 And finally, connective bone
8 histomorphometry, which will obviously depend on the
9 particular preclinical testing, it's not, I would say,
10 very pleasant for the patient to have a bone biopsy.
11 So it's clear that we will be more demanding on the
12 data about bone biopsy in the patient, depending on
13 the results of the preclinical testing.

14 So there is here now probably the most
15 important and the most, I would say, innovative in the
16 near future, which is the problems of the placebo and
17 the comparator.

18 It's clear that today we would like to see
19 a placebo controlled trial, and/or a non inferiority
20 trial versus a comparator of three years duration,
21 with calcium and vitamin D supplementation, which is
22 clearly recommended that I would like to point out

1 here, that we are more or less in the kind of add-on
2 trial since all those patients are already treated by
3 calcium and vitamin D.

4 And finally, the problem, the major
5 problem, the question about the placebo, is it
6 desirable and is it feasible? About the placebo
7 controlled trials -- and I will not dwell on that
8 because, again, there are people in the room which are
9 much more competent than me -- but let's say that
10 about the placebo, it's the most efficient tool to
11 assess efficacy and safety of a test, few number of
12 patients and easier to interpret when you have a
13 statistically significant difference.

14 However, the ethical concern is absolutely
15 obvious. And if had a mother or aunt with
16 osteoporosis with a fracture, a prevalent fracture, I
17 wouldn't like her to be treated by the placebo, that's
18 for sure.

19 Should ethical concern be the same in all
20 population? That is, I think, a very important and
21 interesting issue that we will discuss just later on.
22 About the active control trial, you should know that

1 it's a common requirement.

2 I would say overall in the EU, we are fond
3 of active controlled trials, which means that we would
4 like to see first the placebo, and I'm not talking
5 here specifically on osteoporosis, but we do like to
6 see a placebo and also an active controlled trial, and
7 the advantage of this active controlled trial is of
8 use.

9 You can make a relative benefit/risk
10 comparison to other therapeutic strategy, which will
11 give you the possibility to place the compound in the
12 therapeutic armamentarium. However, it's absolutely
13 obvious that there are some drawbacks of
14 noninferiority trial, and I would like to refer you
15 back to a very good document, which is called the ICH
16 Guideline E10, "Choice of Control Group," which
17 clearly explains the situation of noninferiority
18 trial.

19 It applies a number of assumptions which
20 are difficult to verify, and finally, the choice of
21 the delta is critical, especially with the
22 osteoporosis topic. For the prevention, no major

1 difficulties.

2 If you use with the prevention the same
3 formulation and the same dose as the treatment, you
4 will have the indication or the company will have the
5 indication, with a placebo control trial with a BMD,
6 as first endpoint in a two-year study.

7 And if you have a new dose, a new route or
8 a new formulation, that will be a three-arm study with
9 a placebo. Those are formulation which have been
10 shown effective in reducing incidence of fracture,
11 plus the new dose, new route or new formulation, so a
12 three-arm trial.

13 The first conclusion is that I think the
14 main difference between the FDA and the CPMP rests on
15 the role of the BMD and the preclinical safety, which
16 is probably more important in the U.S. than in the EU,
17 where we will concentrate more on the fracture rate
18 for initial drug registration.

19 However, it's of use that we will have to
20 cope in the very near future with a difficult problem,
21 which is the design of confirmatory trials in the
22 treatment indication, and there are, at least for me,

1 maybe not two but three alternatives which may not be
2 mutually exclusive, to use placebo in a certain
3 category of patients, to shorten the duration of
4 confirmatory trials and/or to modify the endpoint, and
5 finally also, probably to use the add-on design.

6 So I will take, if you'll allow me, Mr.
7 Chairman, the last five minutes to try to elaborate on
8 the future. And I will immediately put a disclaimer
9 saying that we have discussed that, but informally, in
10 Europe.

11 And again, what I will -- going to present
12 you first -- will probably overlap with the future
13 description. That's why I will be extremely brief,
14 but there is something which has not been confirmed at
15 the EU level.

16 So coming back to the placebo, I think
17 that the placebo could be feasible in certain
18 circumstances. First, the placebo in osteoporosis
19 without fracture; secondly, the placebo in trials of
20 shorter duration; and third, the placebo in add-on
21 trials with patients already treated by an agent of a
22 different class than the test.

1 I will go directly on the third indent,
2 first to tell you that that is something which may be
3 interesting. We had this example recently in the
4 scientific advice at the EU level. So we won't talk
5 about that especially, for reasons of confidentiality.

6 But it is an interesting issue that could
7 be debated. The major problem that I see as far as
8 the EU is concerned is the labeling -- is the
9 labeling. And I think in the labeling -- and also for
10 the prescriber in its clinical practice -- we will
11 have to recognize that the patients before taking the
12 test have been treated by another drug, and that may
13 not be totally -- I would say -- the will of the
14 applicant when you submit the dose here.

15 But I think that as far as we are
16 concerned in the EU, the results of the clinical
17 trials should mimic the clinical practice. The
18 results and the design and the population of patient
19 should mimic the clinical practice.

20 We have here a table which is interesting
21 and which tried to -- maybe to elaborate a little bit
22 more on the problem of low risk and potential

1 extrapolation from low-risk to high-risk patients.

2 And here it's interesting because you see
3 that -- in this table which has been borrowed from
4 Pierre Delmas in the recent paper that he published in
5 The Lancet -- it's clear that you see that for
6 Alendronate, for instance, in the low- and high-risk
7 profile, on the right-hand side the relative risk is
8 relatively similar in both populations.

9 The same holds true for Raloxifene, on the
10 one hand, with the low population and the high
11 population -- high-risk population where you see that
12 the results are relatively consistent. And if we take
13 the vertebral U.S. and the vertebral multinational
14 regarding Risedronate, we have also -- broadly
15 speaking -- some consistent results.

16 So the question is, could we use placebo
17 in osteoporosis without fracture, knowing that broadly
18 speaking the relative risk may not be totally
19 different from the high risk, which raises a
20 difficulty if you use the placebo.

21 Before -- I think that it's a matter for
22 debate. I think the use of placebo in low-risk

1 patients is legitimate for these reasons that I've
2 just stated, and also for the fact that the risk, as
3 you saw, is low, that the patients, at least in
4 Europe, are not systematically treated when they have
5 only an osteoporosis based on BMD, and finally, that
6 they have to sign an informed consent under the GCP
7 recommendation, which are more today recommendation,
8 which has an obligation.

9 And so for these three reasons, I think
10 that at the very least we could discuss that, so there
11 will be pros the solution, which would tell you -- or
12 the extrapolation -- which would tell you that the
13 relative risk is broadly similar between high and low
14 risk, so we could extrapolate.

15 But there are cons who could say, the
16 relative risk is the same or nearly the same, but the
17 absolute magnitude of treatment effect -- that is, the
18 number needed to treat -- is totally different between
19 both situations -- that's for sure -- since the
20 baseline is different.

21 And so the question that we should raise
22 is, is regulatory extrapolation of low risk to high

1 risk possible? Now, I will skip very rapidly the
2 concept of sustained versus unsustained efficacy. For
3 the Risedronate, you know that between the first year
4 and between the years thereafter there are no major
5 difference, again.

6 In the vertebral multinational, in the
7 vertebral U.S., for the PTH we have exactly the same
8 profile, not very different from the beginning until
9 the end of the trial. For the Raloxifene we have also
10 exactly the same picture.

11 For the strontium ranelate, which is a
12 compound which has not been submit today, either in
13 the EU or in the U.S., but which will be submitted in
14 the future, the problem is similar. The issue is
15 similar. The first versus the third, you have
16 approximately the same results.

17 So my first conclusion is, is it possible
18 again to shorten the duration of confirmatory trial,
19 but the ethical concern may persist with respect to
20 placebo? And secondly, it is possible or it could be
21 possible to extrapolate from low to high risk.

22 If we think that the regulatory

1 extrapolation is not possible, therefore, we should go
2 along with non-inferiority trial in high-risk
3 patients, which would remain the only option. And
4 therefore, we have tried to work on this alternative
5 scenario, but it's clear that we came out with a
6 choice of data of 20 percent, with a realistic sample
7 size.

8 If you want to shorten or to narrow the
9 data to ten percent, we would have some sample size
10 which would be probably unrealistic, but colleagues
11 dealing with the statistics in the metallurgy would
12 probably confirm that.

13 And so -- it will be my last slide -- if
14 the extrapolation is permitted. It could be -- if
15 it's the placebo control trials in low-risk patients
16 with the endpoint vertebral and hip. And if no other,
17 it's the noninferiority trial with the vertebral or
18 the hip -- but let's say the vertebral -- as the first
19 endpoint. Or an in-between solution, which could be
20 the placebo control trial in low-risk patients, and an
21 active control trial in high-risk patient with an
22 endpoint, which could potentially be BMD, which would

1 probably ease the realization and the achievement of
2 those trials.

3 So that is something that I think will be
4 the topic for the future discussion. Thank you very
5 much.

6 CHAIRMAN BRAUNSTEIN: Thank you. Our next
7 speaker is Dr. Henry Bone, who will talk about the
8 rationale and durability of the U.S. Guidance.

9 DR. BONE: Thank you, Dr. Braunstein. I
10 guess one of the reasons I was asked to talk about
11 this is because I can actually remember when we went
12 through the previous drafts of these things, as it --
13 I guess that's an advantage of advancing age. Hope
14 it's correlated with some wisdom or insight.

15 I'm going to talk a little bit about what
16 the reasoning is. I think Dr. Colman has given an
17 excellent resume of the history, and a lot of the
18 rationale was incorporated into that history. I'm
19 going to try to emphasize a few points that are
20 especially pertinent to today's discussion.

21 The first thing I would like to do is
22 remind everyone that there are a wide spectrum of

1 disorders that could be considered osteoporosis. On
2 this slide we see the ones that have been recognized,
3 by and large, as indications of proof by major
4 regulatory agencies.

5 And by far, as you see, most of the
6 emphasis has been on postmenopausal osteoporosis.
7 This is where the Guidance documents have been most
8 extensively developed.

9 We also have had some registrations for
10 glucocorticosteroid exposure, and there's a disorder
11 that's been described or an indication of male
12 osteoporosis, which obviously is just osteoporosis in
13 men and doesn't really specify any particular
14 pathophysiology.

15 Numerically, as well, the postmenopausal
16 osteoporosis is of course by far the most prevalent.
17 But one of the important points to remember here is
18 that there is a very wide spectrum of severity within
19 the scope of the term "postmenopausal osteoporosis."

20 This ranges from women with low bone
21 density to women who are in very impaired health as a
22 result of osteoporosis. And this -- while this

1 spectrum has common features of pathophysiology, and
2 as Dr. Abadie has said, a fairly consistent response
3 to certain interventions, the spectrum of the disease
4 clinically is extremely wide.

5 There are some other examples -- which in
6 this list is not comprehensive -- of osteoporosis,
7 mainly ones we might think of as accelerated
8 osteoporoses, which are not being currently addressed
9 by sponsors or regulatory authorities to any great
10 degree, but which have some certainly common features
11 with regard to histology, fragility and perhaps even
12 interventions.

13 There are three main Guidance documents,
14 and the Committee Members I think have received copies
15 of all these. The earliest to be developed, as Dr.
16 Colman has described, was the FDA Guidance, which has
17 gone through three iterations now.

18 There was also a WHO Working Group
19 Guidance which has, of course, no regulatory
20 authority, but which has been published as what I hope
21 would be something more than an academic exercise, at
22 least from the standpoint of providing a rationale for

1 an approach to this.

2 And of course, there's the EU CPMP
3 Guidance that Dr. Abadie has just described. There
4 are a number of similarities between these documents.
5 The main differences involve the role of bone density
6 as opposed to direct assessment of the effect on
7 fracture for the initial registration.

8 Now, Dr. Colman has told you about some of
9 the experiences leading to the U.S. Guidelines
10 revision in 1993 and 1994. Prior to that revision the
11 Guidance had said that if bone quality remains normal,
12 then increasing bone density is adequate indication of
13 a favorable therapeutic effect, and this is simply
14 applying the laws of physics.

15 It's clear: the increase in the mass of
16 a structure, as long as its architecture and material
17 properties are not altered, will increase its
18 strength. This is not an opinion. It's an inevitable
19 fact of engineering and physics.

20 And I don't think anyone thought that the
21 laws of physics had been revoked when the Guidance was
22 revised. But there was some recent experience in --

1 as has been mentioned with drugs that appeared to
2 increase the bone mass, but didn't necessarily appear
3 to decrease fracture rates or to produce a sustained
4 improvement.

5 These two drugs, the two drugs that were
6 a particular concern, were fluoride and Etidronate.
7 Both of these drugs were well known for a long time to
8 cause histologic and biomechanical abnormalities in
9 preclinical studies.

10 Neither of these qualified under the
11 Guidance, the previous Guidance and certainly not
12 under the present Guidance, for registration under --
13 on a BMD endpoint full stop.

14 What I think the major effect, however, of
15 this recent experience was on the revision of the
16 Guidance that we carried out in 1993 and 1994 was that
17 the Guidance became much more specific about the
18 requirements for preclinical testing. so that this
19 wasn't a fuzzy gray area vaguely referring to normal
20 bone quality, but the requirements were enumerated for
21 evaluating this.

22 We also had the failed trial with

1 subcutaneous salmon Calcitonin. So the issues that
2 were being addressed at that point were the meaning of
3 bone quality in -- as it affected the relationship
4 between mass and strength.

5 What emerged was a document that says that
6 -- it doesn't actually underline or use the word
7 "robust," but that's the point -- robust preclinical
8 testing can identify drugs that cause a disparity
9 between mass and strength.

10 However, at the time of the writing of
11 that Guidance it was -- we had relatively little
12 actual experience with drugs that had been successful.
13 A lot of our experience was with identifying the
14 problems.

15 So it was considered that a "belted
16 braces" approach was probably a prudent idea. And the
17 Guidance said that drugs that did not harm bone
18 quality with a thorough preclinical testing could be
19 approved, based on a primary BMD endpoint in the Phase
20 III trials provided that an ongoing fracture endpoint
21 trial showed a confirmatory trend, as Dr. Colman has
22 told you, and these trials had to be completed.

1 It put the FDA in a different position
2 from that which they had encountered with the salmon
3 Calcitonin subcutaneous situation. In that Phase IV
4 trial, there was really no way of being sure that the
5 trial would be successful as a trial, irrespective of
6 the outcome of the evaluation.

7 Whereas, in this situation if it --
8 obviously, if a trial is fully enrolled and it's far
9 along, enough along for an interim analysis -- the
10 agency could be quite confident that it -- that this
11 sort of Phase 3.5 trial would be successful in at
12 least adequately evaluating the effects.

13 It was clear that drugs that caused
14 abnormalities in preclinical testing could not be
15 evaluated on this basis, but if the sponsor did carry
16 through a trial -- for example, as we've seen with
17 anabolic agents now -- that a fracture rate was the
18 only acceptable endpoint.

19 One of the issues that was a little muddy,
20 I think, in some people's minds that -- when you go
21 back and look at the transcripts and remember the
22 discussion in the previous Guidance Advisory Hearing -

1 - was that model systems actually have several
2 purposes, and we're going to hear about model systems
3 from experts on model systems and that.

4 But -- and it's important not to confound
5 the points that are made by different kinds of
6 investigations using model systems. You can model a
7 disease and its response to therapy. You can use
8 models to detect specific adverse effects.

9 You might very well look at model systems
10 to detect a mineralization defect, for example, in a
11 system that might not be particularly informative
12 about efficacy of a drug or pathophysiology of a drug.
13 So it's a question of which model system answers which
14 question.

15 And I think it's extremely important to
16 understand the ability of our model systems to detect
17 effects of drugs that might alter the relationship
18 between mass and strength. You certainly can use
19 model systems to evaluate specific pharmacokinetic or
20 pharmacodynamic phenomena, but of course, we're all
21 familiar with species variations and so on in this
22 area. So this is a general issue in drug development

1 at an early stage.

2 Again, the point that emerged was that the
3 preclinical testing was generally probably reliable,
4 but it was felt that -- at the time of the development
5 of the Guidance -- that these results required
6 clinical confirmation.

7 And I think that's -- at some level of
8 evidence that's always the case. We would never
9 approve a drug for human use without, you know, a
10 certain amount of clinical information.

11 With respect to the specific issue that
12 pertains today, the role of preclinical testing is
13 complimentary to toxicology, and in fact, it could be
14 considered a highly specialized form of toxicology.

15 The ability of the preclinical testing to
16 identify situations in which a problematic divergence
17 between bone mass and bone strength might occur is
18 crucial. The Guidance is quite specific about -- and
19 thorough about -- the studies that are required to
20 evaluate the architecture, mass and strength of the
21 bone, and this will be discussed.

22 More limited requirements were indicated

1 for estrogen because of the physiologic nature of the
2 agents and because the experience prior to the
3 Guidance had been supportive of the safety from a
4 skeletal standpoint, and the efficacy of long-term
5 treatment with estrogen.

6 We do not have specifications in the
7 Guidance -- and this might be a point for discussion -
8 - about when is a SERM an estrogen in the bone. For
9 example, what is the skeletal definition of an
10 estrogen? I think this is -- will be an important
11 point because as Dr. Colman mentioned earlier,
12 Raloxifene was evaluated as an estrogen. We've been
13 in a little bit different mode subsequently.

14 There's some back and forth on this point,
15 and if we had a very clear understanding of when the
16 appropriate evaluation would -- in the clinic would
17 resemble that for an estrogen or when it might not --
18 that would be extremely helpful in terms of future
19 clarification.

20 But the primary objective, clearly, is to
21 make sure that we don't have some undermining of the
22 effect. There was an extension of what had been a

1 two-year observation period to three years. And there
2 were really two reasons for this, two specific
3 reasons.

4 The one -- the first reason had to do with
5 the bone mass effect of a drug. The subcutaneous
6 Calcitonin trial was two years long, and the
7 numerical, total body calcium estimate at 24 months
8 was lower than it was at 18 months.

9 And while this was not a statistically
10 significant decline, it was pretty obvious on all the
11 graphs. The total effect was actually small in the
12 first place. The increase in total body calcium by
13 the neutron activation analysis was only about two
14 percent.

15 There was concern that the biomechanical
16 regulation of bone mass might actually result in a re-
17 equilibration at the original bone mass. This is a
18 plausible concept, particularly at the time, and that
19 what we -- there was concern that what was being seen
20 was just a transient antiresorptive effect that then
21 would be re-equilibrated back to baseline by the --
22 what's now known as -- by some of us as the

1 mechanistat, following Harold Frost's terminology.

2 And the other reason, as mentioned, for
3 the three-year observation period on fractures was a
4 concern that if you had a drug that had an
5 antiresorptive effect that might transiently increase
6 bone strength and bone mass by its transient effects
7 on bone remodeling, but nevertheless have some adverse
8 effect, such as a mineralization defect, that this
9 might not be detected in the early phases of the
10 trial, so that the on-treatment observation period was
11 felt to be -- needed to be at least three years.

12 At that time there was no discussion about
13 whether the placebo phase of that study needed to be
14 quite that long, however. I think the emerging
15 concept was reminiscent of a previous approach to arms
16 control, which was "trust but verify."

17 It was considered important to confirm the
18 qualitative effects in humans by evaluating the
19 fracture rate. This allowed just -- us to determine
20 whether both vertebral and nonvertebral fracture rates
21 were improved, and it helped to support specific
22 claims.

1 Part of this has to do with initial
2 registration, if the -- when we look at the minimum
3 requirements for initial registration -- and part of
4 this has to do with: what do doctors actually have to
5 know as a practical matter about their drug?

6 If we have drugs that are registered with
7 less information than practicing physicians actually
8 need, then we're going to have to get that information
9 with additional studies, and those claims that result
10 from those studies will still have to be registered in
11 order for the information to be disseminated in the
12 marketplace.

13 One of the questions that has come up
14 repeatedly is whether fracture studies need to be
15 repeated for every single additional indication. If
16 our major concern is the possibility that a drug might
17 induce a discrepancy between bone quality -- or
18 between bone strength and bone mass -- is it
19 reasonable or plausible to suppose that this is going
20 to be different in every sub-indication?

21 In other words, if the drug doesn't cause
22 a qualitative abnormality in women, is it likely to do

1 so in men? Is there likely to be a qualitative
2 abnormality caused by the drug in steroid-induced
3 osteoporosis, if it's not in postmenopausal
4 osteoporosis? And this has been, let's say, a thorny
5 point in the evaluation of drugs until now.

6 One of the points that I would like to
7 personally suggest we take into account is how we
8 evaluate multiple endpoints or anatomical sites. Is
9 it really necessary to do multiplicity adjustments,
10 for example, when we are showing that the second or
11 third or fourth anatomical site behaves the same way
12 as the first one that we tested? Or does it make more
13 sense to take into account the prior supportive
14 information of antifracture efficacy, allowing us to
15 reduce the sample size required to achieve that
16 information?

17 When we contrast the WHO, FDA and CPMP
18 Guidances, we see that there are similar preclinical
19 testing recommendations.

20 They're really quite consistent, and the
21 Phase II requirements are quite consistent, as well,
22 for the indication of osteoporosis treatment, with the

1 use of biochemical markers being taken into account
2 for dose finding and mechanistic studies, but a
3 consistent requirement for one-year bone density
4 studies for the primary endpoint for Phase II-B.

5 In other words, we're going to Phase III,
6 based on drugs that have had a full year of bone
7 density evaluation. Efforts to short circuit this
8 have come to grief in most cases in drug development.

9 The main differences are that the WHO
10 Guidance would recommend registration with no fracture
11 trial at all, if the preclinical testing is robust and
12 satisfactory. The CPMP, as you have heard, requires
13 definitive anti-fracture efficacy for initial
14 registration. And as I mentioned and as Dr. Colman
15 has mentioned, the FDA has required confirmatory
16 fracture information, but not necessarily definitive
17 efficacy at the time of initial registration -- taking
18 into account that during the review period most of
19 those trials that have had the interim analysis of the
20 biopsy will be completed.

21 This slide is another way of summarizing
22 the same point. Mind you, preclinical testing is

1 done, as I said, in much the same manner as
2 toxicology. In fact, it's really properly regarded as
3 a part of the toxicology program, in my opinion.

4 And this means that excess dosing is
5 required. Five times the expected clinical dose or
6 its equivalent is specified in the U.S. Guidance, and
7 the European Guidance is a bit less specific, but
8 generally consistent with this.

9 If there are no problems, as I mentioned,
10 the approaches in the clinical trials on the left are
11 permitted in the U.S. -- well, are possible. In
12 yellow, I've highlighted the current U.S. approach,
13 amongst the other three.

14 Now, what happens if you have a drug that
15 causes a histological abnormality? We know, for
16 example, that parathyroid hormone changes the
17 histological appearance of bone if you give five times
18 more than the therapeutic dose, and so will many other
19 drugs that might be considered as we go forward.

20 This certainly would, I think, diminish
21 confidence in the bone density endpoint to the -- and
22 under the current Guidance that is not an option. If

1 so, if a company has a drug or a sponsor has a drug
2 that does produce abnormalities under this testing
3 scheme at the high dose, they can do a fracture trial,
4 or they can quit, under the current situation. We
5 haven't really thought through or developed the
6 experience with some of these drugs yet, to see if
7 there's another way.

8 Now, when the Guidance -- the current
9 Guidance was developed -- there were fewer therapeutic
10 options, and they certainly weren't as thoroughly
11 tested as the ones that we have available now.

12 We'd had the recent experiences that have
13 been mentioned, and we've had relatively little
14 experience with everything working very well. We've
15 had more recent drugs tested where the premise of the
16 Guidance has been validated repeatedly in an
17 affirmative way, rather than just showing that
18 preclinical testing could detect problems.

19 There have been some changes in the last
20 ten years, and I'd like to just review how a few of
21 those might interact -- might verge on today's
22 discussion. We certainly have a lot more experience

1 with drugs in classes that were not ones we'd used
2 extensively at the time of those previous
3 deliberations.

4 We have had advances in the technology of
5 evaluating bone density and in the ability to evaluate
6 very subtle fractures. And as you will learn, some of
7 what we call fractures are deformities that don't have
8 a clinical correlate, but give very similar
9 information to those -- to clinically apparent
10 fractures.

11 We've had additional experience in
12 relating the preclinical and clinical measurements,
13 and we have much more information now about what the
14 risk estimates for events are in the clinical trials.
15 There's been an interaction between the Guidance
16 documents, as Eric Colman mentioned, and I think this
17 has had important consequences.

18 Alendronate and Raloxifene were both
19 registered under the Guidance, pretty much as it was
20 written. But the subsequent registration packages
21 have been designed to simultaneously file in both the
22 U.S. and Europe, or more or less simultaneously file

1 in both the U.S. and Europe.

2 So in the instances where the U.S. might
3 not have rigidly required fracture data and the CPMP
4 has required those data, the -- obviously, the
5 sponsors have applied under the -- with the strictest
6 interpretation in order to have the project done as
7 expeditiously as possible.

8 So a lot of the change in what we have
9 been seeing in development plans has been actually
10 this idea of making essentially the same submission to
11 both regulatory agencies.

12 Clinically, we've had some evolution, as
13 well. We now have several drugs approved that are
14 about 30 to 50 percent effective in reducing the risk
15 of -- the relative risk of fracture. Fracture rate
16 reduction has become the clinical outcome that is
17 widely accepted as an efficacy measure.

18 This is what the people who do efficacy
19 reviews, this is what the people who do evidence-based
20 medicine analyses use as the target or the indicator
21 of how well drugs work. And this is considered to be
22 the closest to the practical, clinical implications of

1 drugs for effectiveness measurements.

2 The prevailing standard of care is no care
3 at all. The vast majority of patients in the United
4 States, Canada, U.K. and Europe don't -- even those
5 who could be identified by bone densitometry if the
6 patient's had bone densitometry -- do not take even
7 calcium and Vitamin D.

8 And we have seen several studies
9 indicating that even after clinically serious
10 fractures, a tiny fraction of patients actually
11 receive pharmacotherapy. Even in those situations the
12 majority of patients probably don't even receive
13 calcium or Vitamin D supplements.

14 So the standard of care has changed in a
15 way that I think is minimally -- and it's been a
16 source of disappointment, I would say, but it's a fact
17 -- the standard of care for the great majority of
18 patients that's prevailing is no care at all.

19 As we go forward in the development of new
20 drugs for osteoporosis, we want to look at novel
21 mechanisms -- particularly those that might be capable
22 of increasing bone mass substantially. We are looking

1 at alternative regimens which will improve convenience
2 and adherence, and make treatment more attractive for
3 physicians and patients.

4 And we'll undoubtedly be wanting to look
5 at combination therapy with complementary mechanisms.
6 Now, a point -- as it was raised earlier -- was the
7 question of the add-on trial. We're really doing add-
8 on trials now.

9 And as I'll mention in a moment, it's a
10 little bit of a misnomer when we refer to our present
11 approach as a true placebo. But one of the problems
12 that we have if we do add-on trials is, that if we are
13 using an antiresorptive agent and superimpose it on
14 another antiresorptive agent that is potent, we may
15 very well undermine the efficacy.

16 There is a theoretical concern about the
17 possible adverse affects of such a combination. It
18 might be worse than either one alone, and this is a
19 problem. So the -- we should be -- we have to be a
20 little careful about talking about add-on therapy
21 here, because of the characteristics of our benchmark
22 therapies that are in general use.

1 We want to limit the risk to participants
2 for participating in studies, obviously. There are
3 several kinds of risks to participants. And we want
4 to keep the development costs and time in a range that
5 does not prohibit development.

6 Now, an issue that's been mentioned
7 already a couple of times -- and will be undoubtedly
8 a part of the background, even if it's not the
9 foreground, if I can put it that way -- for today's
10 discussion, is the question of the so-called placebo
11 controlled trials with fracture endpoints.

12 Please keep in mind that in essentially
13 all trials that anybody's going to be discussing,
14 background calcium and Vitamin D are included for all
15 subjects, regardless of their treatment assignment.

16 When we refer to placebo in our parlance,
17 we're talking about a placebo tablet being used or a
18 placebo infusion or a placebo injection or a placebo
19 nasal spray being used to mask the treatment
20 assignment that that -- for the active patients.

21 There's a current view that such trials
22 are now acceptable in patients with relatively low

1 risk, but not in patients at high risk, that is to
2 say, patients with prior fracture experience, and
3 you'll hear more about this. This has a lot of
4 implications for trial design.

5 As we then want to look at the
6 reevaluation of endpoints, we want to ask the
7 questions, what do we need to know and when do we need
8 to know it? What do regulators need to register a
9 drug as safe and effective, and what do physicians
10 need to know in order to make good clinical decisions,
11 bearing in mind that the FDA is responsible for both
12 the initial registration and subsequent claims? --
13 this was a distinction that was made earlier in the
14 charge to the Committee -- and recalling that if less
15 information is required early in the course of
16 development, we may need to do more later.

17 We're specifically going to want to look
18 at the relationship between preclinical testing and
19 registration requirements, clinical trial endpoints to
20 look at both these kinds of problems, and the question
21 of how we analyze the data, and particularly this
22 question of multiple indications.

1 Dr. Abadie has talked about the spine and
2 hip both being evaluated, and I think this is
3 something that will come up in our discussions as we
4 go along. With that, I'd like to conclude and I
5 believe, Dr. Braunstein, you're going to have
6 discussion now or --

7 CHAIRMAN BRAUNSTEIN: No. Actually, in
8 order to try to stay to the schedule I think we'll
9 just move ahead with some of the additional talks.
10 And either later on this morning, if we have time, or
11 early in the afternoon we'll have time to question the
12 speakers.

13 Our next speaker is Dr. Rodan, who will be
14 discussing the preclinical models of drug efficacy and
15 skeletal toxicity.

16 DR. RODAN: Dr. Braunstein, esteemed
17 guests, members of the Panel, thank you for the
18 opportunity and I would like to thank my colleagues at
19 Merck for their input and to Dr. Dave Thompson at
20 Pfizer.

21 My task is to discuss the contribution of
22 preclinical studies to the evaluation of osteoporosis

1 therapy. The use of animal testing is a cornerstone
2 of drug development, especially for establishing the
3 safety of future therapy.

4 It's not perfect, but it's the only thing
5 -- the best thing we have, and it works most of the
6 time. This can be expanded to establishing the safety
7 of therapeutic agents to bone, as already mentioned
8 here. We have now excellent models for postmenopausal
9 osteoporosis in various species, and can get an idea
10 about future efficacy of agents in humans by
11 evaluating their effect in those models.

12 And last but not least, preclinical
13 studies. And that's probably the major, potentially
14 the only way, to study the mechanism of agents, not
15 only for their pharmacodynamic effect, but also for
16 their potential adverse effects, because this can
17 provide shortcuts to studying the side effects and
18 their potential impact on safety in general and in
19 bone, as well.

20 As already mentioned, this has been very
21 well covered over the last few talks. The change in
22 the Guidelines in 1994 was driven primarily by the

1 experience with Etidronate, which in the third year
2 did not decrease fractures.

3 And this was a primary motive at that time
4 -- I was at that meeting -- to extend the prior two-
5 year requirement to a third year, and the experience
6 with fluoride, which although it increased BMD, it did
7 not decrease fracture incidents and may have increased
8 it.

9 And I'll illustrate how preclinical
10 studies actually, with relatively little costs
11 compared to clinical trials, could have preempted the
12 experience which was obtained in the clinical studies.
13 So let's start with Etidronate.

14 With Etidronate, actually, mechanistically
15 it was known that there is a risk of osteomalacia.
16 And it is preclinically a very good way to study
17 osteomalacia.

18 The risk was known from preclinical
19 studies which were conducted, actually, by the
20 sponsors, in dogs, and which showed that Etidronate
21 treatment, albeit at very high doses, produced
22 fractures in dogs.

1 And other studies, also at a multiple of
2 the therapeutic dose, impaired fracture healing in
3 dogs, and this was the background when we studied
4 Alendronate and we knew that osteomalacia is the
5 problem.

6 And osteomalacia can be very rapidly
7 studied in animals by looking at the accumulation of
8 nonmineralized osteoid in the growth of a long bone.
9 This was described by a Swiss gentleman maybe 30 years
10 ago.

11 And this is a bone. In blue here you see
12 bone and in red you see nonmineralized bone, and today
13 there are very good ways to measure the quantity of
14 bone in blue, and of nonmineralized bone in red. This
15 can be automated, actually.

16 And when you look at the effect of
17 Alendronate you can quantify how much bone is
18 retained. This is due to inhibition of bone
19 destruction or resorption, and how much osteoid is
20 present here in red due to a matrix which has to be
21 mineralized. If you have osteomalacia, you have more
22 of the red stuff.

1 And you can see this with Etidronate and
2 you can quantify that. So this is shown here. You
3 can do a dose response, you increase the doses of the
4 drug to real multiples of the therapeutic dose, and
5 you measure the blue and you measure the red.

6 The blue is a measure of efficacy because
7 you accumulate bone, and the red is a measure of
8 toxicity because you accumulate nonmineralized bone.
9 And all the bisphosphonates actually inhibit
10 mineralization and keep the accumulation of
11 nonmineralized bone approximately at the same dose,
12 which is about six milligrams phosphorus per kilogram,
13 and so does Etidronate.

14 The problem with Etidronate is that this
15 happens at a dose which is very close to the effective
16 dose in this model because of the low efficacy of this
17 drug. The new amino bisphosphonates have a much
18 larger window between efficacy and safety risk. This
19 is shown here.

20 So with Etidronate you get exactly the
21 same place, accumulation of osteoid, but you get also
22 approximately at the same place, accumulation of bone,

1 so that this exaggerates sort of the problem by
2 showing that the window is very narrow.

3 So this type of study, when you know the
4 mechanism of action of a side effect, this study takes
5 only about ten days and it's recommended for any agent
6 that has the potential of causing mineralization
7 defects. So understanding of the mechanism of the
8 side effect can be approached head on in preclinical
9 studies, as an example.

10 Now, you can detect this in a less
11 specific manner if you look at the relationship
12 between the amount of bone, which is measured here by
13 bone mineral density, the way it's measured in the
14 clinic, and the strength of that bone.

15 These are very simple mechanical
16 principles that are going to be expanded on by Dr.
17 Turner, but it's almost intuitively obvious that if
18 the bone is normal, when you have more bone, you
19 should have a stronger amount of bone.

20 But this is for the same -- this is an
21 engineered, fixed volume which contains more bone, so
22 as the amount is larger, the strength is larger. And

1 this follows a certain curve which was scientifically
2 shown to be the third power of the amount of material,
3 based on engineering principles.

4 And this study can be conducted, actually,
5 with any kind of future therapy to see if the
6 accumulation of bone, which is the purpose of many
7 therapies, is actually going hand in hand with the
8 increased strength of that bone. Because if the
9 accumulated bone is not normal, then the strength
10 should not increase in proportion.

11 Then on the background of etidronate and
12 fluoride -- when alendronate was developed, we did
13 these studies -- I think this was the first time it
14 was done for drug development -- and did it in many,
15 many species for many periods of time and found that,
16 indeed, when you retain bone as a result of
17 bisphosphonate treatment, the retained bone generates
18 increased strength, commensurate with the amount of
19 bone retained.

20 Now, to show that this actually works,
21 I'll show you that with fluoride this is not the case.
22 It was actually reported way before, in 1987 by

1 Mosekilde, that the strength did not increase with
2 bone mass. And much later it was shown that this is
3 due to a defect in mineralization.

4 But this can actually be detected with the
5 type of study I have illustrated, and this is shown
6 here. We did a head to head comparison between the
7 effect of fluoride and the effect of Alendronate on
8 mini pig bone, and with Alendronate, as previously
9 shown, you see the expected increase.

10 However, with fluoride you get an increase
11 in the pigs in the amount of bone, measured here
12 histologically as bone volume, but you do not get the
13 expected increase in bone strength. This should have
14 gone in a line which is parallel to this one.

15 But, actually, the largest increases in
16 bone mass were those which had the largest
17 proportional decreases in bone strength. And when we
18 measured the fluoride content of these bones, the
19 strength decreased with fluoride content, which
20 actually illustrates in an animal study that increases
21 in bone which are filled with fluoride may not lead to
22 increased strength, and therefore, would project a

1 lack of proportionality between BMD and fracture risk
2 in these patients.

3 So the preclinical models for safety --
4 and I agree with Dr. Bone that this could be looked at
5 in an extension of the safety study. By doing bone
6 measurements; histology, which gives you quite a bit
7 of information on the structure of the bone; and
8 measurement of strength, as illustrated, which Dr.
9 Turner will expand on, in animal models with multiples
10 of the dose, like five times because this is a
11 toxicological study, one can detect -- one actually
12 did detect the deleterious effect of Etidronate and
13 fluoride, and this could be a sensitive method to
14 evaluate the safety of future therapy.

15 Now, the studies I illustrated were of
16 relatively long duration. The pigs were studied for
17 a year. The monkeys were studied for two years and
18 rats were studied for a year or so. In order to
19 realize some savings one could add these measurement
20 of bone properties to regular toxicology studies.

21 There are toxicology studies, for example,
22 for carcinogenicity, which have to be conducted for

1 two years, and these could include the toxicology for
2 bone. And there are other studies which may take six
3 months or so. And so this could be incorporated as a
4 toxicology study for agents which are aimed at the
5 treatment of bone.

6 Now, moving to efficacy studies, we have
7 really very good models of estrogen deficiency bone
8 loss, and this loss occurs more rapidly in cancellous
9 bone, which is the interior of the bone, than in the
10 envelope of the bone, which is called cortical, and
11 occurs actually in most mammals.

12 It's very pronounced in humans after
13 menopause. It's seen in rodents. It's seen in
14 primates. It's also seen in other species, but
15 because it's driven by a reproductive hormone, usually
16 estrogen, it's dependent on the reproductive cycle.

17 And some species where the cycle is
18 seasonal show this phenomenon in a seasonal manner,
19 and one can pay attention to that. For example,
20 sheep, dogs and more recently, rabbits, also have
21 estrogen deficiency bone loss in a seasonal pattern
22 and could be used to evaluate estrogen deficiency bone

1 loss and its prevention or correction by agents which
2 are developed for osteoporosis.

3 Now, agents that increase bone mineral
4 density and bone strength, as illustrated in those
5 models, and have been tested clinically have been
6 shown to reduce fractures. And now we have quite a
7 database: it's bisphosphonates; estrogen, just
8 published a few weeks ago for the first time in a
9 placebo controlled prospective study; the SERMs do it;
10 PTH is not yet approved, but they did it as well.

11 However, the quantitative relationship
12 between the effects in animal species and in humans
13 can probably not be easily projected. So for the
14 quantitative relationship the human data are most
15 likely necessary.

16 Now, I'll just summarize. With certain
17 principles which -- the '94 Guidelines are extremely
18 specific in outlining what studies to do for what
19 duration and so on, and maybe a committee can work on
20 that.

21 But I'll just list the principles that can
22 be followed for providing the maximum information from

1 preclinical studies for the development of
2 antiosteoporotic therapy. The first one is to use
3 adult animals to eliminate the confounding effects of
4 growth.

5 I think that any species that loses bone
6 as a result of estrogen deficiency can be used,
7 because the science that has accrued over the last ten
8 years or so shows that there's really mechanistically
9 no significant difference in the way this happens.

10 One should deal with several parameters,
11 histology, densitometry, now micro CTs are being
12 developed, mechanical testing, biochemical markers.
13 And there should be internal consistency between the
14 outcomes of these different measures in order to
15 provide further confidence in their validity.

16 And also mentioned by Dr. Abadie, several
17 doses should be used. Excuse me. For prevention, one
18 should have prevention studies. For treatment, one
19 should document in their own species, and this can be
20 done, that you can actually reverse or restore bone
21 that had been lost, and follow what happens in both
22 cases after cessation of therapy, because this may be

1 predictive of what might be happening in humans.

2 For mechanism study, I mentioned already
3 that they provide important insights for both
4 understanding the safety of agents when the side
5 effects actually can be identified. And in many cases
6 this is today possible.

7 One can identify from histology the type
8 of bone. Dr. Bone mentioned PTH effects on histology.
9 We looked for lamellar bone, which can be easily
10 identified. You can look for ectopic ossification for
11 bone formation agents.

12 And efficacy. There's actually, at the
13 tissue level, no difference in the way the inhibitors
14 of resorption work. From estrogens to amino
15 bisphosphonate and anything else, at the tissue level,
16 they work through the same mechanism, suppression of
17 bone turnover and they reverse the negative bone
18 balance.

19 So suppression of bone turnover leads to
20 a positive bone balance and accumulation of bone. So
21 from the tissue-level mechanism point of view, we do
22 not detect differences between the various resorption

1 inhibitors.

2 And we know, from a very nice article by
3 Profitt published two years ago, the mechanism for
4 destruction of the cancellous bone or destruction of
5 the cortical bone are the same. So inhibition of
6 resorption of cancellous bone and the inhibition of
7 cortical bone are following the same path.

8 The Guidelines stipulate that different
9 species should be used for those two; this may not be
10 essential. So inhibitors of bone resorption retain
11 existing bone, which is normal because these are
12 patients that lose normal bone, and produce a positive
13 balance.

14 And as already mentioned, unless there is
15 an effect on the bone mineral or some other problem,
16 the bone that is retained by inhibitors of resorption
17 should be normal bone. Formation stimulators, on the
18 other hands, generate new bone and this bone should be
19 examined for its so-called quality, histologically and
20 by any other means available now, micro radiography,
21 micro CT and so on.

22 So, in summary, preclinical studies can

1 evaluate bone safety -- the way they evaluate safety
2 in general -- of osteoporosis therapeutic agents and
3 examine if increases in bone mass mineral content,
4 which is clinically measured either as BMD or BMC, are
5 associated with increases in bone strength.

6 And if they are, then they strongly
7 suggest that the bone accumulated is normal.
8 Preclinical studies can test the efficacy of
9 prospective therapeutic agents in animal models of
10 estrogen deficiency bone loss and potentially other
11 types of bone loss mentioned by Dr. Bone and provide
12 some indication for the future efficacy in patients
13 these models are actually trying to mimic. They can
14 provide mechanistic insights into the mode of action,
15 also with respect to side effects, and with respect to
16 the pharmacodynamic action of these new agents.

17 And if something in the preclinical
18 studies should be considered and reviewed, as already
19 mentioned, the need for multiple species should be
20 evaluated and the duration of efficacy studies.
21 Efficacy can sometimes be determined in relatively
22 short-term studies, but safety requires several

1 turnovers of the skeleton, which in different species
2 takes different durations. And this could be an add-
3 on to the toxicology studies conducted for longer
4 times, anyhow.

5 And maybe one should define different
6 criteria for preclinical studies aimed at approving
7 resorption inhibitors, which act through the same
8 mechanism at the tissue level.

9 So I don't know if one should actually
10 differentiate between them. This could be a topic of
11 discussion later on. So thank you for your attention.

12 CHAIRMAN BRAUNSTEIN: Thank you. Our next
13 speaker is Dr. Rizzoli.

14 DR. RIZZOLI: Mr. Chairman, ladies and
15 gentlemen. I'm a little bit confused. I'm a
16 MacIntosh user, and this one is not my most favorite
17 instrument.

18 (Pause)

19 DR. RIZZOLI: Okay. Mr. Chairman, ladies
20 and gentlemen, I feel very honored to be here, being
21 a non-European and non-U.S. representative, and
22 despite the fact that my group is a WHO collaborating

1 center, I will not speak on behalf of this
2 organization, nor of the group who set the guidelines
3 in '98.

4 So my thrust today will be to discuss a
5 little bit what we could do with preclinical studies
6 in terms of the developmental strategy of new drugs
7 for osteoporosis.

8 Now, if we look at the three main
9 guidelines you have in your handout, in the
10 objectives, something is very common. Everybody is
11 interested to look at the strengths of bone under the
12 different conditions. So it's very similar from one
13 guideline to the other. And in terms of safety, as
14 well, everybody's interested to look at if a new drug
15 could be potentially harmful to bone.

16 But what differs a little bit is one of
17 the objectives proposed by the WHO Working Group to
18 look at mechanisms beside bone strength or safety.
19 And, finally -- and probably this is related to safety
20 -- there is a need to look at the effect of an
21 intervention during fracture repair, since we will be
22 probably at risk of giving this new drug to a patient

1 already with a fracture who will experience a new
2 fracture during therapy.

3 So now, if we look at the different
4 details, and we will not go into, as pointed out
5 before by Gideon, by Henry Bone, the different working
6 groups have set very strict, precise conditions to
7 investigate drugs at the preclinical level in terms of
8 species, in terms of design, in terms of duration, in
9 terms of scheduled dose and the different variables to
10 look at.

11 And if we consider the different drugs
12 which have been now registered and how the clinical
13 outcome has been predicted by preclinical data, we
14 will notice that it's relatively or extremely good,
15 since many of the outcomes we have collected in large,
16 randomized, placebo-controlled trials could be
17 foreseen by looking at the preclinical file.

18 And just to give you a few examples, you
19 know the data with Alendronate. The left-hand side
20 has been presented already by Gideon. An increase in
21 BMD is associated with an increase in bone stress and
22 this, in clinical trial, is ending in a reduction in

1 fracture rate.

2 The same is true for Risedronate. Before
3 it was in baboons, here in mini pigs: better
4 strengths, lower incidence of fracture rate. And now,
5 if we look at another category of compound, the SERM,
6 once again, in ovariectomized rats, Raloxifene is
7 associated with an increase in bone strength in the
8 vertebral body, and this has been done by the next
9 speaker.

10 And if you look at the clinical trial,
11 everything is going in the same direction. And even
12 for a bone forming agent like PTH, you see that you
13 can detect -- in the lab with animal data, you can
14 detect the increase in bone strengths and then you can
15 detect the same effect, favorable effect on bone by
16 looking at the incidence of fracture.

17 So if we summarize that all together,
18 there's a good relationship. Now, the issue of
19 fluoride, and the issue of fluoride is perfectly
20 supporting this aspect, since if we are to take into
21 consideration the preclinical data, maybe we would
22 have saved a lot of time and money and, ethically

1 speaking, some problems with the patients since none
2 of the preclinical trials were in favor of a positive
3 effect on bone strength, and most of them were even in
4 favor of a deleterious effect.

5 I'm sorry. I forgot one of the initial
6 references. So if we summarize all together, we have
7 a good relationship between the effect on one side,
8 BMD, bone strengths in preclinical trial, and then a
9 good relationship with what happened in humans in
10 terms of BMD and also in terms of fracture reduction.

11 And as mentioned previously by Dr. Abadie,
12 the recent data with strontium ranelate goes in
13 exactly the same direction. It has been recently
14 reported that this compound is reducing the incidence
15 of vertebral fracture and probably also of hip
16 fracture, and this was associated in animals with an
17 increase of bone strengths.

18 So having said that, now the question is
19 how the three guidelines are taking into consideration
20 these values. And there there is some discrepancy
21 because for the FDA document, for instance, the
22 complete file should be submitted at the end of the

1 Phase III.

2 On the other hand, the CPMP suggests that
3 this could provide some information to the development
4 of the Phase II trial, and most strongly, the WHO
5 document relies on that to design a good Phase III
6 trial, and then it will integrate this data in the
7 overall analysis of the outcome.

8 Now, if we put that also together, you see
9 here the details. There will be some information
10 about quality, bone abnormality, and this will be
11 integrated in terms of the final convincing procedure
12 to see whether or not we will be convinced by the
13 quality of the file.

14 However, there are some issues which are
15 not exactly solved at the present time, and we should
16 probably take into consideration for further
17 assessment of drugs in preclinical trials.

18 First of all, is the relationship between
19 bone mass -- and when I write bone mass, it's bone
20 density, either volumetric or area bone density, so
21 the amount of bone, irrespective of the type of
22 expression -- and bone strength.

1 And the idea would be what could we
2 foresee to detect the exception to the nice
3 relationship. And despite Gideon before emphasizing
4 the point that for a category of drug at the tissue
5 level the expression should be the same, if you would
6 look at this recently published data in which, in a
7 face-to-face trial in ovariectomized rats, we gave
8 either SERM or bisphosphonate at doses leading to
9 exactly the same increase of bone strengths, you see
10 that there was some small discrepancy in terms of area
11 bone density on the left side, and volumetric or
12 trabecular bone content at the middle.

13 And then in terms of bone turnover, for
14 the same increase in bone strength, there were some
15 small differences in the same category, but not in the
16 same class of compound. So this should be considered
17 in all the determinants of bone strength.

18 Then another possibility is the
19 heterogeneity of action within a direct category. We
20 know, for instance, for the class of SERMs, they are
21 triggering so many different genes.

22 And if we look now at one recent poster

1 presented two days ago in San Antonio, you see here
2 with one SERM in which the vertebral strength was
3 measured at the maximal effective doses, and compare -
4 - this new SERM is in yellow -- compared to
5 Raloxifene, there was a small difference in terms of
6 bone strength, and this was associated maybe with
7 another mechanism of action, since measuring IGF-1 in
8 these rats, it turned out that the level was
9 increased.

10 So it has been already pointed out that
11 the safety window should be considered. For instance,
12 with anabolic agents or even with a new antiresorbents
13 with a new mechanism of action, maybe this dose,
14 proposed at five times the effective dose, maybe we
15 could end up in some nonphysiological or even the
16 toxicological side of bone.

17 And, finally -- and this has been
18 drastically proposed by the WHO document -- the
19 integration of preclinical studies in the drug
20 development strategy, taking into account that both
21 approaches are complementary, could help in the
22 definition of study design, including the endpoints,

1 the type of population. And you have in the document
2 of the WHO a very boring table, but this table tries
3 to synthesize, to summarize this complementary
4 approach, this synthesis between the preclinical part,
5 which would help you to define the endpoint and the
6 population to study, and the different outcome to
7 organize in a Phase II and a Phase III trial.

8 So with this table that I invite you to
9 carefully analyze, I'm finished, Mr. Chairman. I
10 thank you.

11 CHAIRMAN BRAUNSTEIN: Thank you very much.
12 Our last speaker on the topic will be Dr. Charles
13 Turner.

14 DR. TURNER: Thank you, Mr. Chairman, and
15 members of the Committee. My topic today is this term
16 "bone quality" that's come up several times
17 previously. And this has been used as an explanation
18 when bone mineral density doesn't necessarily explain
19 changes in fracture risk.

20 And what I'd like to do or try to do is
21 show some different aspects of bone quality and what
22 we currently know about the different effects of drugs

1 on this. Now, I'm picking several examples of
2 therapies. We've already heard about fluoride, and
3 you probably understand why I picked it. And I'd also
4 like to address antiresorptives, with bisphosphonates
5 as the paradigm there, and anabolics with the
6 parathyroid hormone fragment as a paradigm.

7 And the reason that we're very interested
8 in fluoride is that this has been the most famous
9 failure in osteoporosis therapy. You see, this is
10 from the Mayo Clinic trial where nonvertebral
11 fractures were actually increased threefold after the
12 therapy, even though there were tremendous increases
13 in bone mineral density in the vertebral bodies.

14 So this clearly is a serious problem that
15 this therapy caused, and what was subsequently shown
16 is that it was a problem in the mineralization of the
17 bone.

18 Here we see what should be healthy bone in
19 the light color and this undermineralized bone
20 throughout this biopsy sample. Now, if I can get this
21 to forward. I've lost control.

22 (Pause)

1 AUDIO-VISUAL ASSISTANT: Why don't you go
2 ahead and keep talking. I'll fix it. It doesn't like
3 your presentation.

4 DR. TURNER: Apparently not.

5 (Pause)

6 CHAIRMAN BRAUNSTEIN: Well, why don't we
7 take our ten-minute break now.

8 DR. TURNER: Yes.

9 (Laughter)

10 CHAIRMAN BRAUNSTEIN: And when we come
11 back the technical difficulties will hopefully be
12 resolved.

13 (Whereupon, the foregoing Meeting went
14 off the record at 10:13 a.m. and went
15 back on the record at 10:27 a.m.)

16 CHAIRMAN BRAUNSTEIN: I'd like to ask
17 everybody to take their seats, please. Okay. We were
18 unable to fix the glitch in Dr. Turner's PowerPoint
19 presentation, and so he's going to give a five-minute
20 overview of what he was going to show, and then we'll
21 take about 15 minutes or so for questions from the
22 panel and the guests to the initial six speakers.

1 DR. TURNER: Okay. Very well. Welcome
2 back. It doesn't look like we're going to get to --
3 be able to get to the histological slides because
4 that's where it hung up, and really the focus of the
5 presentation was on some of the microstructural
6 details that occur with different treatments.

7 And I think you'll have to take my word
8 for this, but I will explain what we've learned from
9 the histology and the different types of bone quality
10 changes that have been seen in preclinical studies.

11 Just to summarize, there have been two
12 incidences or two observations where a drug treatment
13 has actually caused more fractures than it prevented,
14 and one was with fluoride treatment and this was done
15 in clinics. And the example, the main example was the
16 Riggs study, published over ten years ago.

17 The other example was in dogs with high-
18 dose etidronate that Dr. Rodan referred to, and this
19 study also caused multiple spontaneous fractures in
20 these dogs. And there were a number of theories on
21 how etidronate caused fractures in these dogs, because
22 the histology showed that the fractures were

1 associated with very low bone turnover.

2 And there was one theory proposed by
3 Michael Profitt and some others that this was due to
4 the lack of repair, of turnover of the tissue so it
5 was not able to repair accumulation of micro damage,
6 and therefore, the micro damage caused the fractures.

7 We've subsequently shown in studies with
8 David Burr in our laboratory that that's not indeed
9 the case. The major problem with Etidronate therapy
10 was exactly what Dr. Rodan illustrated. It's a
11 problem with mineralization in that although there is
12 an accumulation of micro damage when bone remodeling
13 is reduced -- and this would apply to all
14 bisphosphonate therapies -- this is a minor change in
15 bone quality and not the major effect.

16 And we've seen with anabolic therapies, or
17 at least with the currently investigated anabolic
18 therapies; that is, the full-length peptide PTH and
19 the PTH fragment 1 to 34, that the gain in bone mass
20 occurs alongside a rapid increase in bone turnover
21 rate and a rapid increase in bone porosity.

22 So the question there was whether or not