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FOOD AND DRUG ADMINISTRATION

8 JOINT MEETING OF THE NONPRESCRIPTION DRUGS ADVISORY
9 COMMITTEE AND PEDIATRIC ADVISORY COMMITTEE ON
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11 "SAFETY AND EFFICACY OF OVER-THE-COUNTER COUGH AND
12 COLD PRODUCTS MARKETED FOR PEDIATRIC USE"

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17 OCTOBER 18, 2007

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1 P R O C E E D I N G S

2 DR. TINETTI: Good morning. We're going to get
3 started and want to welcome you all to these combined
4 Pediatric and Nonprescription Drugs Advisory Committee.
5 I'm going to read a short statement. Then I'll have the
6 Committee introduce themselves.

7 For topics such as those being discussed at today's
8 meeting, there are often a variety of opinions. Some of
9 which are quite strongly held. Our goal is that today's
10 meeting will be a fair and open forum for discussion of
11 these issues and that individuals can express their views
12 without interruption.

13 Thus, as a gentle reminder, individuals will be
14 allowed to speak into the record only if recognized by the
15 Chair. We look forward to a productive meeting.

16 In the spirit of the Federal Advisory Committee Act
17 and the government, in the Sunshine Act, we ask that the
18 Advisory Committee members take care that their

19 conversations about the topic at hand take place in the
20 open forum of the meeting.

21 We are aware that members of the media are anxious
22 to speak with the FDA about these proceedings. However,
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1 FDA will refrain from discussing the details of this
2 meeting with the media until its conclusion. A press
3 conference will be held in the Distance Learning Room
4 Number 9170 immediately following the meeting on Friday.

5 Also, the Committee is reminded to please refrain
6 from discussing the meeting topic during the breaks or
7 lunch. Thank you.

8 We will now have the Committee introduce themselves.
9 I'm Mary Tinetti, Department of Internal Medicine at
10 Yale, and I'm the chair of the Nonprescription Drug
11 Committee and this is my co-chair.

12 DR. RAPPLEY: Good morning, I'm Marcia Rappley. I'm
13 chair of the Pediatric Advisory Committee and I want to
14 thank everyone for coming out to address this really
15 important issue on behalf of the agency and also on behalf
16 of children and pediatrics. And that includes members of
17 the audience, too and your vested interest in this
18 important issue. So thank you for the time and energy
19 you're putting into this as well.

20 I'm from Michigan State University in the College of
21 Human Medicine, and my area is developmental and
22 behavioral pediatrics.

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1 DR. TINETTI: I'm going to have the Committee now
2 introduce themselves. We'll start at this end and just
3 remind you to put your "talk" button on to introduce
4 yourself and then turn it off.

5 DR. GOLDSTEIN: I'm George Goldstein. I'm a board
6 certified pediatrician who spent 17 years in practice and
7 the next 32 in the pharmaceutical industry where I had the
8 privilege of chairing the American Academy of Pediatrics
9 Clinical Pharmacology section for two terms.

10 DR. GAROFALO: My name is Elizabeth Garofalo and I'm
11 a pediatric neurologist by training, and I have been in
12 the pharmaceutical industry as well and currently am an
13 independent consultant.

14 DR. RICH GORMAN: I'm Rich Gorman, a pediatrician
15 who represents the pediatric health care organizations at

16 this table.

17 DR. CALHOUN: Good morning. My name is Bill
18 Calhoun. I'm a professor of medicine at the University of
19 Texas Medical Branch in Galveston. My training is allergy
20 immunology and pulmonary diseases.

21 DR. NEWMAN: I'm Tom Newman. I'm a general
22 pediatrician and professor of epidemiology and

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1 biostatistics and pediatrics at UCSI.

2 MR. COHEN: And good morning everyone. My name is
3 Mike Cohen. I'm a pharmacist and head of the Institute
4 for Safe Medication Practices. Our focus is on medication
5 safety, medication error prevention.

6 DR. ATKINSON: And my name is Prescott Atkinson and
7 I'm an associate professor of pediatrics and allergy and
8 immunology at the University of Alabama in Birmingham.

9 DR. JOAD: I'm Jesse Joad. I'm a professor of
10 pediatrics at University of California-Davis and I'm board
11 certified in allergy and pediatric pulmonology and have a
12 Masters degree in clinical pharmacology.

13 DR. TAYLOR: I am Robert Taylor. I'm an internist
14 by training, and a clinical pharmacologist. I'm from
15 Howard University College of Medicine where I'm professor
16 of medicine and pharmacology.

17 DR. GRIFFIN: I'm Marie Griffin and I'm a general
18 internist and pharmacologic epidemiologist. I'm at
19 Vanderbilt University. I'm professor of preventive
20 medicine at Madison.

21 MS. HEWITT: I'm Jan Hewitt. I'm at the University
22 of Michigan. I'm currently the Director of Institutional

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1 Review Board. I have a background as a registered nurse.
2 I also hold a JD from the University of Michigan.

3 DR. SHRANK: I'm Will Shrank. I'm an internist. My
4 academic position is in the Division of Pharmacal
5 Epidemiology and Pharmacal Economics at Brigham and
6 Women's Hospital at Harvard Medical School.

7 DR. D'AUGUSTINO: Ralph D'Augustino, biostatistician
8 from Boston University.

9 DR. CLYBURN: I'm Ben Clyburn. I'm an associate
10 professor of medicine, Department of Internal Medicine at
11 Medic University, South Carolina, member of MBAC.

12 DR. PARKER: I'm Ruth Parker, Professor of Medicine,

13 Emory University School of Medicine, board certified in
14 medicine and in pediatrics and work in health literacy.

15 MR. LYONS: Good morning. I'm Darrell Lyons, the
16 designated federal official for the Nonprescription Drug
17 Advisory Committee.

18 DR. BIER: I'm Dennis Bier. I'm a professor of
19 pediatrics at Baylor College of Medicine, and I'm an
20 endocrinologist who also has a specialty in nutrition.

21 DR. CNAAN: I'm Avital Cnaan. I'm professor of
22 biostatistics and pediatrics in the University of

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1 Pennsylvania School of Medicine and Children's Hospital of
2 Philadelphia.

3 DR. NEIL: I'm Richard Neil. I'm a residency
4 program director and family medicine and community health
5 at the University of Pennsylvania.

6 MS. CELENTO: I'm Amy Celento and I'm the patient
7 representative to the Pediatric Advisory Committee.

8 DR. DAUM: I'm Robert Daum. I'm a professor of
9 pediatrics, a specialty in infectious diseases at the
10 University of Chicago.

11 DR. DURE: I'm Leon Dure. I'm a professor of
12 pediatrics and neurology at the University of Alabama at
13 Birmingham.

14 DR. ROSENTHAL: I'm Jeff Rosenthal. I'm a pediatric
15 cardiologist at the Cleveland Clinic, and I have a Ph.D.
16 in epidemiology and I serve on the Pediatric Advisory
17 Committee.

18 DR. HENNESSY: Good morning. My name is Sean
19 Hennessy. I'm a pharmacal epidemiologist at the
20 University of Pennsylvania.

21 DR. MCMAHON: Ann McMahon. I'm a pediatrician with
22 a background in infectious disease, and I'm representing

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1 the Office of Surveillance in Epidemiology at the FDA.

2 DR. NELSON: Skip Nelson. I'm a pediatrician with
3 training in critical care and immunology, and I'm
4 representing the Office of Pediatric Therapeutic for the
5 FDA.

6 DR. SCHIFFENBAUER: Joel Schiffenbauer in the Office
7 of Nonprescription Drugs, FDA.

8 MR. GANLEY: I'm Charlie Ganley. I'm the Director
9 of the Office of Nonprescription Products, FDA.

10 MR. JENKINS: Good morning. I'm John Jenkins. I'm
11 the Director of the Office of New Drugs at FDA.

12 DR. TINETTI: Well, thank you and welcome to all of
13 you. Darrell Lyons will read our Conflict of Interest
14 Statement.

15 MR. LYONS: Thank you. Before I read the Conflict
16 of Interest, I would like to remind everyone to please
17 silence your cell phones, if you haven't already done so.
18 And also, I would like to identify the FDA press contact,
19 Susan Cruzan and Christopher Kelly. If you're in the
20 building, if you could just okay. Thank you.

21 The Conflict of Interest Statement: The Food and
22 Drug Administration is convening today's joint meeting of

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1 the Nonprescription Drugs Pediatric Advisory Committee
2 under the authority of the Federal Advisory Committee Act
3 of 1972. With the exceptions of the industry
4 representatives, all members and consultants are special
5 government employees or regular federal employees from
6 other agencies and are subject to federal conflict of
7 interest laws and regulations.

8 The following information on the status of these
9 committee's compliance with federal ethics and conflict of
10 interest laws covered by, but not limited to, those found
11 at 18 U.S.C. 208 and 712 of the Federal Food, Drug and
12 Cosmetic Act. It's being provided to participants in
13 today's meeting and to the public.

14 FDA has determined that members and consultants of
15 these committees are in compliance with federal ethics and
16 conflict of interest laws. Under 18 U.S.C. 208, Congress
17 has authorized FDA to grant waivers to special government
18 employees who have potential financial conflict of
19 interest when it is determined that the agency's need for
20 a particular individual's services outweighs his or her
21 potential financial conflict of interest. Under 712 of
22 the FD&C Act, Congress has authorized FDA to grant waivers

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1 to special government employees and regular government
2 employees with potential financial conflicts when
3 necessary to afford the committees' essential expertise.

4 Related to the discussions of today's meetings,
5 members and consultants of these committees who are
6 special government employees have been screened for

7 potential financial conflicts of interests of their own as
8 well as those imputed to them, including those of their
9 spouses or minor children and for the purpose of 18 U.S.C.
10 208, their employers.

11 These interests may include investments, consulting,
12 expert witness testimony, contracts, grants, gratis,
13 teaching, speaking and writing, patents and royalties and
14 primary employment.

15 Today's agenda involves discussions of the safety
16 and efficacy of over-the-counter cough and cold products
17 marketed for pediatric use. This is a particular-matters
18 meeting during which specific matters related to cough and
19 cold products will be discussed.

20 Based on the agenda for today's meeting, and all
21 financial interest reported by the committee members and
22 consultants, conflict of interest waivers have been issued

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1 in accordance with 18 U.S.C. 208(b)(3) and 712 of the
2 Food, Drug and Cosmetic Act to Dr. Ralph D'Augustino for
3 his duties on a data safety monitoring board on an
4 unrelated study for an affected firm. Dr. D'Augustino
5 receives between \$10,001 to \$50,000 per year for his
6 services.

7 The waiver allows Dr. D'Augustino to participate
8 fully in today's deliberations. FDA's reason for issuing
9 the waivers are described in the waiver document, which
10 are posted on the FDA's website at
11 www.FDA.gov/ohrms/dockets/default.htm. Copies of the
12 waiver may also be obtained by submitting a written
13 request to the agency's Freedom of Information Office,
14 Room 630 of the Parklawn Building.

15 A copy of this statement will be available for
16 review at the registration desk during this meeting and
17 will be included as part of the official transcript.

18 Drs. George Goldstein and Elizabeth Garofalo are
19 serving as the industry representatives acting on behalf
20 of all regulated industry. Dr. Goldstein, a
21 pharmaceutical consultant, is a retired employee of
22 Sterling Drugs, Incorporated. Dr. Garofalo is employed by

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1 the Michigan Technology and Research Institute.

2 We would like to remind members and consultants that
3 if the discussions involve any other products or firms not

4 already on the agenda for which an FDA participant has a
5 personal or imputed financial interest, the participant
6 needs to exclude themselves from such involvement and the
7 exclusions will be noted for the record. FDA encourages
8 all participants to advise the committees of any financial
9 relationships that they may have with any firms at issue.

10 Thank you.

11 DR. TINETTI: Thank you, Darrell. We're going to
12 move on now, first, to the FDA presentations. And for the
13 Committee members, if you look, your packet does have a
14 list of the questions that we're going to be addressing.
15 So you might want to have a look at that to give you some
16 background for our discussions over the next day and a
17 half.

18 Our first presenter will be Joel Schiffenbauer, the
19 deputy director who will discuss the OTC cough and cold
20 products used in children.

21 DR. SCHIFFENBAUER: Good morning. I'd like to
22 welcome everyone to the Joint Nonprescription Drugs and

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1 Pediatric Advisory Committee meeting to discuss the use of
2 cold and cough products in children. I'd especially like
3 to thank the committee members for their efforts and look
4 forward to the discussion and recommendations.

5 My name is Joel Schiffenbauer. I'm the Deputy
6 Division Director in the Division of Nonprescription
7 Clinical Evaluation in the Office of Nonprescription
8 Products, and I'd like to offer some introductory remarks.

9 I'd like to begin by briefly reviewing the agenda
10 for the next two days. Following my introduction, you'll
11 hear a presentation regarding the development of the
12 monograph, and specifically, the cold and cough monograph.

13 Following that, you'll hear from several of the
14 petitioners as well as several industry representatives.

15 In the afternoon, you'll hear from FDA
16 representatives regarding safety and efficacy, medication
17 errors, the use of pharmacokinetic data to determine
18 dosing in children, an example with clinical studies in
19 children for allergic rhinitis as an example of drug
20 development in children.

21 So to begin, we're convened today to address the
22 rather simple-appearing question, "Are cold and cough

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1 products safe and effective in children?" But this
2 question will serve as the basis for the discussion over
3 the next two days.

4 In March of 2007, the agency received a citizen
5 petition regarding just this question. The petition makes
6 the following points. Children are frequently afflicted
7 by the common cold. A growing body of evidence
8 demonstrates that these products are not effective in
9 young children. And finally, although typically
10 considered safe by parents and pediatricians, misuse has
11 lead to the significant adverse affects in children under
12 6.

13 Based on these conclusions, the petitioners asked
14 the agency to take three actions, which I've outlined in
15 the next few slides.

16 (Slide)

17 DR. SCHIFFENBAUER: First, to provide a statement to
18 the public explaining that OTC cough and cold products
19 have not been shown to be safe and effective for the
20 treatment of cough and cold in children under 6 years of
21 age. Second, to notify manufacturers of these products
22 whose labeling uses such terms as "infant or baby" or

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1 display images of children under the age of 6, that such
2 marketing is not supported by scientific evidence and
3 manufacturers will be subject to enforcement action at any
4 time.

5 And third, to a amend the Code of Federal
6 Regulations, Section 341, which is the cold and cough
7 monograph, to require that labeling for OTC cold and cough
8 products state "These products have not been found to be
9 safe or effective in children under 6 and these products
10 should not be used for the treatment of cold and cough in
11 children under 6 years of age."

12 The petitioner is therefore requesting that the
13 final monograph be amended, which will occur through a
14 rulemaking process involving input from many sources. The
15 recommendations of this committee may serve as the initial
16 step in that process.

17 The ingredients under discussion can be found
18 described in the cold and cough monograph published in the
19 Code of Federal Regulation and were the result of a
20 process whereby an outside panel of experts convened in a

21 public discussion similar to the one today to review the
22 efficacy and safety of OTC products marketed prior to

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1 1975. At that time, there were over 300,000 OTC drug
2 products available, including 800 active ingredients in
3 multiple therapeutic categories.

4 As a result of the expert panel recommendations and
5 additional public comment, the agency published in C.F.R.
6 Section 341, the monograph entitled Cold, Cough, Allergy,
7 Bronoc-Dialater and Anti-Asthmatic Drug Products for
8 Over-the-Counter Human Use, and included the following
9 therapeutic categories listed here.

10 In addition, the monograph provides the following
11 information: permitted active ingredients, permitted
12 combinations as well as specific labeling recommendations,
13 including statement of identity, indications, directions
14 for use, warnings, and a section entitled Professional
15 Labeling, which are dosing directions provided to health
16 care providers, but are not found on the drug facts label
17 nor available to the consumer.

18 I've listed some of the examples of combination
19 products permitted by the monograph. There are a number
20 of others. These combinations were permitted to allow for
21 the concomitant treatment of multiple symptoms with a
22 single product. It should be also noted that at present

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1 all indications for each ingredient are allowed on the
2 label. So for example, the combination of a decongestant
3 and antihistamine, the label may contain both the cold
4 indication and the allergic rhinitis indication.

5 At this point I'd like to take a moment to provide
6 some information on the magnitude of use of these
7 products. And for this, I turn to IMS Health national
8 sales data. The data provides, in units, either tablets
9 or for liquid formulations in milliliters, the amount of
10 drug purchased by retail and non-retail settings, and may
11 serve as a possible surrogate for use, assuming that
12 facilities purchase drugs in quantities reflective of
13 actual patient use.

14 (Slide)

15 DR. SCHIFFENBAUER: This slide show the total units
16 sold for a combination OTC cough and cold products. Along
17 the X-axis are the Years 2002 to 2006 and along the Y-axis

18 is the number of units sold in billions. The specific
19 ingredients listed are shown on the right-hand side.

20 As you can see, in each year approximately 36
21 billion units were sold and the number remains fairly
22 constant over the years. However, of note is between 2005

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1 and 2006 the drop in sales of pseudo-ephedrine and the
2 increase in sales of phenylephrine is correlated with
3 pseudo-ephedrine being placed behind the counter.

4 This figure provides data on total sales, but we're
5 unable to determine how much use is by adults and how much
6 by children. However, the next slide provides sales data
7 for concentrated drop formulations, which is likely to be
8 a surrogate for use by very young children.

9 (Slide)

10 DR. SCHIFFENBAUER: Again, this figure shows total
11 units sold for combination cough and cold products of oral
12 drop formulations. In any one year, there are
13 approximately 190 million units sold. Again, you can note
14 the drop in sales of pseudo-ephedrine and the increase in
15 phenylephrine. These figures then provide a context for
16 the extensive use of these products in young children.

17 Back to the original question "Are cold and cough
18 products safe and effective in children?" In order to
19 address this question, we need to examine the data
20 supporting efficacy and safety of these ingredients, and
21 this will be the focus of a number of presentations. You
22 will hear later on a summary of available studies in

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1 children and some of the limitations of the studies
2 performed to date.

3 You will also hear about the use of pharmacokinetic
4 data to determine dosing in children, and we will present
5 the pharmacokinetic data we have for two ingredients,
6 chlorpheniramine and pseudo-ephedrine. The E11 guidance
7 document entitled Clinical Investigations of Medicinal
8 Products in Pediatric Population is found in your
9 background package and describes the agency's thinking on
10 the extrapolation of efficacy data from adults to
11 children.

12 You will also hear about the development of drugs
13 for the symptomatic treatment of allergic rhinitis in
14 children as an example of how the pulmonary division

15 approaches drug development in children.

16 In regards to safety, you will hear about examples
17 of medication errors that have been identified in our
18 adverse event reporting system. You will also hear a
19 summary of case reports and case series in the literature
20 and a detailed analysis of adverse-event reports and test
21 data, which is the National Poison Control database.

22 I'd like to take a moment to describe some of the

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1 data from the Maryland Poison Control Center as an example
2 of safety concerns and why we need to examine all of the
3 data very closely. In 2004, there were 1,100 calls to the
4 Poison Control Center in regards to cough and cold
5 medicines for children under five. This number appears
6 striking, but needs to be put into some context.

7 Although there were 1,100 calls for cold and cough
8 medicines, there were also 1,400 calls for topical
9 products. Further, in terms of clinically important
10 outcomes, there were five cases coded as having symptoms
11 consistent with an outcome of moderate effect and all had
12 complete resolution with supportive care. All five cases,
13 except one, were acute, accidental overdose. That is,
14 children inadvertently took medication.

15 Again, this data points out the need to look at it
16 very closely and understand what it actually is telling
17 us.

18 Before I close, I'd like to outline some of the
19 points for the Committee to consider as they listen to the
20 presentations, and for which you will be presented as
21 questions later on.

22 First, we'd like you to consider if the disease

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1 process is similar in adults and children. We are not
2 aware of data that shows that the disease process is
3 different from children to adults in regards to, for
4 example, the types of viruses, the immune response, or
5 even the clinical presentation. However, you should
6 consider whether anatomical differences such as airway
7 size, for example, or other factors are sufficient to
8 preclude the use of extrapolation of efficacy data from
9 adults to children.

10 If you feel that the disease process is similar, is
11 extrapolation of efficacy data appropriate? And if so,

12 what additional data is needed? And if not, are clinical
13 studies needed? We'd also like to ask you what do the
14 published studies contribute to our understanding of the
15 efficacy. Do they, in fact, demonstrate that these
16 products are not effective in children?

17 Next, are there safety issues that can be identified
18 even when these drugs are used at the correct doses? What
19 contribution does unintentional overdosing make to the
20 overall safety profile of these drugs and what factors
21 might contribute to unintentional dosing? And
22 importantly, are these cases preventable?

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1 We'd also like to ask you are there ages for which
2 these products should not be used? And if the products
3 are labeled "do not use," should this apply to consumers
4 as well as to health care providers, such that no one will
5 be using these products. And finally, how should we
6 address the use of combination products and the potential
7 for medication errors when products contain multiple
8 ingredients?

9 Lastly, I would just like to remind you that we are
10 interested in your input. The agency has not reached any
11 final decisions as to actions to be taken in response to
12 the Citizens' Petition and any recommendations you hear
13 today should not be considered final decisions.

14 Again, I would like to thank the Committee for their
15 efforts and look forward to the discussion. And with
16 that, I end and turn the meeting back to the Chairs.
17 Thank you.

18 DR. TINETTI: Thank you, Dr. Schiffenbauer. If the
19 Committee will hold the questions, if there are any
20 questions, we'll be able to get to those in just a minute.

21 Our next presenter will be Marina Chang, who is the
22 team leader in the Office of Nonprescription Products, and

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1 she's going to be discussing the regulatory history of
2 pediatric cold and cough products.

3 DR. CHANG: Good morning. My name is Marina Chang,
4 IDS team leader from the Office of Nonprescription
5 Products.

6 This morning I will first talk about the OTC
7 monograph drug process. Then I will go into the
8 regulatory history of the cough/cold monographs with

9 special emphasis on pediatric dosing. Then I will tell
10 you about a public comments proposed extended pediatric
11 dosing schedule, which for all OTC drug products that FDA
12 have published in the Federal Register.

13 Before I start my talk, I just want to show you a
14 slide of pediatric cough/cold product in a local
15 drugstore.

16 (Slide)

17 DR. CHANG: This is before the voluntary recall of
18 the infant product last week. And here is the recalls. I
19 just want to show you.

20 (Slide)

21 DR. CHANGE: This is has been recalled. This has
22 been recalled and this has been recalled. So you can see

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1 there are still a lot of products that one can select
2 from.

3 So do you know how these products are being
4 regulated? I'm going to tell you now. All OTC products
5 are regulated by one of two means. One is the new drug
6 application or NDAs, or under the OTC drug monograph
7 system. OTC NDAs are like prescription NDAs, are
8 submitted by drug manufacturer for the specific products
9 like Claritin, Advil cold and sinus; and the data provided
10 in this is confidential.

11 And the drug manufacturer must receive approval from
12 FDA for the specific products and its labeling prior to
13 marketing, whereas monographs are active-ingredient
14 specific. And here we would normally talk about
15 chlorpheniramine, pseudophedrine, brompheniramine, and
16 dextromethorphan. And the data reviewed in the monograph
17 will be public information. And anyone can market a
18 monograph product with the active ingredient and the
19 labeling as stated in the monograph.

20 I would say most of the cough/cold products on the
21 market today are being marketed under the monograph
22 system. So what are these monographs and how did they

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1 come about? A review of the OTC drug was begun in 1972.
2 And at that time, there were over 300,00 drug products;
3 and a review of all these products, individually, simply
4 wasn't feasible. So the agency decided to review in the
5 individual active ingredients. Many of which were common

6 to more than one product. As a matter of fact, there were
7 over 800 active ingredients at that time, and they were
8 classified into different therapeutic categories.

9 Then the active ingredients in each category were
10 initially reviewed by an advisory review panel. This
11 panel consisted of scientific experts from outside the
12 FDA. The panel will review, evaluate, and categorize the
13 active ingredients into Category 1, which is generally
14 recognized as safe and effective, and then Category 2, not
15 safe and effective, or Category 3. That means they cannot
16 determine whether the data submitted will determine it to
17 be safe and effective and more data will be needed. And
18 then they will prepare a report and present this report to
19 the FDA.

20 After the panel's report, then the OTC rulemaking or
21 what we sometimes call regulation-making process begins as
22 a three-phase process. The first phase, the panel's

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1 report is published in this Advance Notice of Proposed
2 Rulemaking. Sometimes we will call the ANPR, and a public
3 comment period will follow, which will allow public and
4 industry to submit comments.

5 In the second phase of the review, based on the
6 comments received, a tentative final monograph will be
7 published. What we sometimes call TFN, and again, this is
8 followed by a public comment period.

9 In the third and last phase, based on the additional
10 comments and information submitted, the agency developed a
11 final rule, a final monograph. This final rule becomes
12 the effective regulation for that particular ingredient or
13 class of drug.

14 Now, what is in a drug monograph? A drug monograph
15 lists the active ingredients, which are generally
16 recognized as safe and effective. And for each
17 ingredient, we will specify the dosage from the dose of
18 concentration and then the permitted combinations.

19 A permitted combination means that a product may
20 combine two or more generally recognized as safe and
21 effective ingredients when each ingredient contributes to
22 the claimed effects and none of the ingredients will

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1 decrease the safety and effectiveness of the other
2 ingredients, and that combination is a rationale therapy.

3 As a matter of fact, the cough/cold monographs allow 28
4 various combinations, and Dr. Schiffenbauer had just shown
5 you some examples in his talk.

6 In addition to the listing of active ingredients, a
7 monograph will provide the required labeling. That is,
8 the uses, the warnings, and directions. And no one is
9 allowed to deviate from this labeling under the monograph
10 process, except there is some flexibility in the uses
11 section. Also, in some monographs there is a professional
12 labeling section.

13 A professional labeling is where information can
14 only be available to and advertised to health care
15 professionals for conditions that cannot be self-diagnosed
16 or safely treated; for example, aspirin to treat
17 rheumatoid arthritis or antihistamine for children under 6
18 years of age, which is pertinent to our discussion today.
19 And this information will not be available or allowed
20 under OTC drug facts label.

21 Now, I have given you a quick view of the monograph
22 process and what is in a drug monograph.

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1 Now, I will talk about the regulatory history of the
2 cough/cold drug products, with special emphasis on the
3 pediatric dosing. Much of what we have today for the
4 cough/cold monograph drug products were based on the
5 cough/cold panel's review study in 1972. The cough/cold
6 panel applied the standards for safety and effectiveness
7 as stated in this regulation, by reviewing the clinical
8 studies and using the extensive marketing experience for
9 the active ingredients in these four categories that we're
10 going to talk about today.

11 (Slide.)

12 DR. CHANG: In this slide, I'm showing the total
13 number of active ingredients the panel had reviewed for
14 each category. You can see there's a total of 92
15 ingredients for these four categories. And on this
16 column, you see that a total of 35 make it to the final
17 rule. And you have a complete listing of the final
18 monograph for each category in your background package.
19 If you want find it, it's in volume 2, section 1 and tab
20 3.

21 Now, let's turn to the pediatric dosing
22 considerations. The panel stated that, traditionally,

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1 dosing for infants and children has been based on weight,
2 body surface area or age of the child as a proportion of
3 the usual adult dose. However, the panel noted that data
4 on use in children for most drugs is negligible or
5 nonexistent, and dosing in particular individuals depends
6 on manufacturers. Ideally, pediatric dose should derive
7 from clinical trials with children, but recognize the
8 extreme difficulty in conducting such clinical trials.

9 The panel also noted that the need to make
10 recommendations for pediatric dosage is pending on data.
11 The panel also recognized that determining children's
12 dosage based on age would be the most convenient and
13 easily understood because most parents or caregivers will
14 know the child's age, but recognizing that this is the
15 least reliable method because of the large variation in
16 weight of patients in a specific age. Because OTC
17 products has a relatively wide margin of safety from the
18 adverse events reported and from the time and extent of
19 use, the panel concluded that dosing recommendations
20 should be based on age.

21 In order to provide the needed pediatric dosing, the
22 panel also sought assistance from a panel of

0030

1 pediatricians. This panel was convened and met
2 concurrently with the cough/cold panel in 1974. Based on
3 the recommendations of the special panel, the cough/cold
4 panel recommended the pediatric dosing schedule, as shown
5 in here. That is children 6 to under 12 years of age one
6 half the adult dose; and children 2 to 6 years of age, one
7 quarter the adult dose.

8 The dosing directions for children under 2 started
9 by saying, "advise and supervision of a physician" to
10 "except under the supervision of a doctor" to what is
11 currently stated in the drug facts labeling in plain
12 language as "consult a physician or ask a doctor." And
13 the Advanced Notice of Proposed Rule of ANPR with the
14 panel's recommendation for this pediatric dosing was
15 published in the Federal Register in 1976.

16 And through the rulemaking or regulation-making
17 process, the ANPR-tested final rule was published was
18 finalized 10 years later in 1987, and the expectorant 12
19 years later in 1989, and so on. And the last cough/cold

20 monograph, that is the cough/cold-permitted combination,
21 was finalized 26 years later or five years ago in 2002.

22 Now, I will tell you about a public comment proposed

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1 standardized pediatric dosing schedule for monograph
2 ingredients that FDA has published in the Federal
3 Register.

4 During the course of the FDA's OTC drug review, the
5 Advisory Review panel varied their pediatric age range
6 dosing recommendations. For example, the cough/cold
7 product, the panel recommended two dose divisions. It's 2
8 to under 6 and 6 to under 12, whereas, for the internal
9 analgesic it's a five-dose age range. It's 2 to under 4
10 and then 4 to under 6, 6 to under 9, 9 to under 11 and
11 then under 12. So no panel addresses the differences in
12 pediatric age range and the impact that will have on the
13 ability for manufacturing and labeling a product with this
14 various dosing schedule when they are combined.

15 So FDA published a Notice of Intent in 1988 to
16 revisit the pediatric dosing paradigm. This notice stated
17 that FDA is considering proposing a rule concerning dosing
18 information for children under 12 years of age for OTC
19 products. FDA also published a suggested dosing scheme
20 based on age and weight and fraction of adult dose. This
21 was based on the public comments. In the next slide, I
22 will show you this dosing scheme.

0032

1 (Slide)

2 DR. CHANG: And this is the dosing scheme that we
3 published based on the public comment and based on age,
4 weight and then the dosing unit for each age and weight
5 group. On the right-hand column, again, you can see I'm
6 showing the equivalence to the adult dose. And you can
7 see this suggested dosing schedule is still a fraction of
8 the adult dose.

9 After the publication of the notice, we received
10 varied comments. We received comments opposing the
11 suggested standardized pediatric dosing schedule because
12 this comment stated that the current dosing approach as
13 published in the rulemakings for the cough/cold, you
14 remember, is the two division and for the internal
15 analgesic, the five age division, provides extremely safe
16 and effective dosing and no changes should be I'm sorry.

17 And they also solicited comments on how pediatric
18 dosing information should be presented in the labeling.
19 Should it be age and weight-based dosing or weight and
20 age-based dosing or just age or weight? And also, should
21 there be greater subdivision of age ranges? The
22 cough/cold is to the internal analgesic was five, so is

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1 there any other dosing age ranges or are there other
2 approaches? We were open for comments.

3 After the public occasion of that notice, we
4 received varied comments and we received comments saying
5 that no change should be made. And then, also we received
6 one comment that pointed out that the age range with
7 corresponding weight range do not agree with the 1979
8 National Center for Health Statistic Data.

9 We also received comments requiring pharmacokinetic
10 data, and there was comments saying that in addition to
11 the weight/age dosing, we should also include the
12 length/height-based dosing and service area dosing.

13 (Slide)

14 DR. CHANG: Since there was an absence of actual
15 pediatric dosing data and ANDENT meeting was convened in
16 1995. Here at this meeting we sought the committees'
17 advice on pediatric dosing and labeling for OTC products.
18 So we asked them to provide advice on pediatric dosing and
19 labeling. Should it be age, weight, height or length,
20 body service area or a combination of these four or just
21 individual? And the committees' recommendation was
22 weight, then age.

0034

1 And then we asked them is the current dosing
2 approach that means the two doses for the cough/cold and
3 the three dose for the internal analgesic an adequate
4 dosing approach? And the committee said the two-dose
5 division is not adequate, but the multi-dose division
6 cannot be used for all OTC products.

7 The third discussion was should systemic pediatric
8 dosing range for specific ingredients and different
9 classes of OTC drug products be the same? And their
10 advice was case-by-case basis.

11 And then we asked them should a calibrated dosing
12 device be required because we would like to see if a
13 calibrated dosing device is accompanying the product, then

14 we would give a more accurate dosing. Again, their answer
15 was not required, but it's nice to have.

16 And our last question was asked is what is the
17 minimum age/weight to appear in the labeling, and should
18 this be different for certain classes of drugs? And the
19 advice we got was depending on the drug.

20 Since the 1995 ANDENT meeting, due to varied
21 comments received from the 1988 Notice of Intent and no
22 data, especially pK data has been submitted to support the

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1 revisions of pediatric dosing, so the current pediatric
2 dosing for the cough/cold drug products, the monograph
3 drug products are still based on the cough/cold panel's
4 original recommendation. That is, remember my slide
5 showing, the children under 6 to 12 is half the adult dose
6 and in children under 2 to 6 is one quarter the adult
7 dose. And then under 2 years of age, right now it says,
8 "ask a doctor or consult a physician." Thank you.

9 Now, I want to turn the meeting back to the chair.

10 DR. TINETTI: Thank you very much. We're now going
11 to move on to the presentations by the petitioners and
12 we'll have chance for questions after this group of
13 presentations.

14 First, will be Dr. Sharfstein, who's the
15 Commissioner of Health for Baltimore City and he'll be
16 talking about overview of the petition. Thank you.

17 DR. SHARFSTEIN: Thank you very much and good
18 morning. I want to thank the Food and Drug Administration
19 for convening this advisory committee; and particularly,
20 Dr. Schiffenbauer for all his work. I very much want to
21 thank the advisory committees and all the various senior
22 people here taking their time to come talk about this

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1 issue and also thank everybody else for coming.

2 I am Josh Sharfstein. I'm a pediatrician and
3 the Commissioner of Health in Baltimore City. One year
4 ago next week nine chiefs of pediatrics in the Baltimore
5 area, the Maryland Chapter of the American Academy of
6 Pediatrics, and the Baltimore City Health Department all
7 joined together to issue an advisory to parents not to use
8 over-the-counter cough and cold medication for children
9 ages 5 and under. The statement was drafted by Dr. Janet
10 Serwint [phonetic] of Johns Hopkins, who would have loved

11 to be here except that she is in New Zealand.

12 After we did the statement from nine chiefs of
13 pediatrics, the Maryland Chapter of the Academy of
14 Pediatrics, the most common question that we heard back
15 was, if so many experts are advising against these
16 medications for young children, then why are they so
17 widely marketed and used? And it is true they are widely
18 marketed. In the last fiscal year, from July 1st, 2006 to
19 June 30th, 2007, companies spent more than \$51 million
20 advertising over-the-counter pediatric cough and cold
21 medicines. And the themes of this marketing is that the
22 products are safe and effective, that pediatricians

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1 recommend them and that parents can relax if they're
2 giving the products to their kids.

3 For example, this is an ad in Parenting Magazine
4 that says, "For babies and big kids, pediatricians
5 recommend PediaCare the most and that makes their moms
6 feel pretty good, too." This ad says, "And just like all
7 our little remedies, cough, cold and fever products, they
8 contain safe, effective, pediatrician-recommended
9 ingredients without additives."

10 This ad says doctors recommend Dimetapp. This ad in
11 the Women's Day Magazine from November 1st, 2007 says,
12 "Mom worries when a cold makes it hard for her kid to
13 breathe, unless, of course, she has Dimetapp." And this
14 ad from Triaminic Infant Thin Strips, which were marketed
15 with over \$2 million in Fiscal Year 2007 says, "Nothing is
16 easier to give your infant to get them bouncing around
17 again than the two new formulas of infant Triaminic thin
18 strips. Triaminic, the medicine of motherhood."

19 And these products are widely used. According to
20 the Consumer Healthcare Products Association's submission
21 to FDA, about 95 million units of pediatric
22 over-the-counter cough and cold products are sold each

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1 year. Over a three-year period, they reach 39 percent of
2 households with 44 million buyers.

3 So coming back again to the question, if so many
4 experts are advising against these medications for young
5 children, why are they so widely marketed and used? And
6 it is our view, the petitioner's view, that there's a gap
7 in federal oversight. That FDA did not approve these

8 products on the basis of evidence of safety or
9 effectiveness in children. That FDA has permitted
10 widespread marketing that is not supported by the
11 scientific evidence.

12 And I thought the presentation was very informative,
13 so I will go through this, but basically, about 30 years
14 ago there was a different advisory panel, which was the
15 start of the monograph, and it did find that the evidence
16 in children for these drugs was negligible and
17 nonexistent.

18 One thing that Marina Chang did not mention is
19 that the panel actually specifically recommended that
20 companies not be allowed to use "infant or baby" in the
21 marketing, although that recommendation was never
22 followed. Since that time, it has been marketed under the

0039

1 classification of "generally recognized as safe and
2 effective."

3 In recent years, however, doctors have reported
4 serious injuries and death in association with these
5 products. Studies have failed to show effectiveness in
6 children and multiple medical authorities have expressed
7 concern, including the American Academy of Pediatrics, the
8 American College of Chest Physicians and the Centers for
9 Disease Control and Prevention. So we think it is very
10 difficult to see how you could classify the products as
11 generally recognized as safe and effective when the
12 profession is so strongly on record.

13 So our petition is to ask FDA to review the data,
14 which is why we really appreciate this meeting today, to
15 hold these products to an appropriate standard for
16 medicine given to young children. And we believe that
17 over-the-counter cough and cold products for children
18 under age 6 do not meet such a standard.

19 I want to introduce the other petitioners who are
20 going to be speaking, Dr. Wayne Snodgrass. He's a
21 professor in pediatrics, pharmacology and toxicology at
22 the University of Texas Medical Branch. He's the chair of

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1 the Committee on Drugs of the American Academy of
2 Pediatrics.

3 Michael Shannon is a professor of pediatrics at
4 Harvard Medical School, the chair of the Division of

5 Emergency Medicine at Boston's Children's Hospital and the
6 lead author of the most recent edition of the Clinical
7 Management of Poisoning and Drug Overdose.

8 And Dr. Dan Levy is the president of the American
9 Academy of Pediatrics, Maryland Chapter. He's a clinical
10 assistant professor at the University of Maryland, in
11 private practice for 30 years and an avid baseball fan.

12 Dr. Sondgrass, that's me next, and we'll take
13 questions at the end.

14 DR. SNODGRASS: Good morning. I'd like to share
15 with you a little bit of information in a brief period of
16 time on efficacy and issues about extrapolation.

17 (Slide)

18 DR. SNODGRASS: Just an overview of what I'll go
19 over, a bit of data about efficacy or lack of efficacy of
20 these drugs in children and then some of the issues about
21 the risk of extrapolation and adverse effects, and a final
22 comment about some ideas about rational therapeutics.

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1 Overall, if you look at the data that's available,
2 you would come to the conclusion that these drugs are no
3 more effective than placebo in the relief of cold and
4 cough symptoms in children. And there are data to support
5 that for each of the drugs that are listed that you see
6 there. I will only go through two or three examples of
7 some of the clinical studies that have been published.

8 (Slide)

9 DR. SNODGRASS: In this particular study about
10 brompheniramine that also, I believe, included
11 phenylpropoxphene as a combination product. This was a
12 prospective, randomized, double blind placebo-controlled
13 clinical study. This was a number of 59 children and
14 their age ranges were from 6 months to less than 6 years.
15 A 7-point lycord (phonetic) scale was used and this was a
16 short-term, two-hour evaluation.

17 And that becomes an issue in evaluating the data
18 because a lot of these are parent, not all, but a lot of
19 these are parent evaluations of symptoms. Some, like this
20 study, did it within the timeframe you would expect the
21 short action of some of these drugs. Other did it at 24
22 or 48 hours, for example. And that pertains to how you

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1 might assess the design of that trial.

2 You'll see here, if you look at the symptom and then
3 the drug and then the placebo, in this particular study
4 there was no difference in any of these categories except
5 and you'll see this in other studies as well, the last
6 category asleep, again, is now well known that
7 antihistamines or these the H1 in the first generation
8 cross the blood brain barrier, you get sedative affects
9 and you can see that there was a greater degree of
10 sedation, 46.6, compared to the reported placebo group.
11 Again, these are parent evaluations.

12 And this other study, this was done in Thailand. It
13 was a prospective randomized, double blind,
14 placebo-controlled trial. In this study the symptoms and
15 rating scales, were done both by parents and physicians.
16 They were blinded to each other's rating scales.

17 And when that was evaluated, it was found that the
18 physician ratings were very close to the parent ratings.
19 And they used the physician ratings to list their results.

20 Now, I've only listed a very small part that's in this
21 study, but if you'll look at symptom improvement at three
22 days and the rating scale is listed there from a minus one

0043

1 to plus three. And they're looking at the difference
2 between their pre- and post-therapy. And you'll see that
3 there's really no significant difference between placebo
4 and drug, except if you look at the sleepiness, which is,
5 again, a suggestion here, as it is in other studies, that
6 there's more sedation with the use of the drug containing
7 an antihistamine in this case. This was chlorpheniramine.

8 A more recent study by E. N. Paulett [phonetic],
9 Hershey, Pennsylvania published three years ago, is a
10 single-dose study on dextromethorphan, a single dose given
11 30 minutes before bed. Again, there's a 7-point lycord
12 scale. There were 100 studies, 100 patients or subjects
13 in this study and the age range from 2 to 16 years. And
14 you'll see between diphenhydramine and dextromethrophan
15 these were given as separate agents so again, with the
16 placebo-control. And if you look at cough frequency, was
17 the cough bothersome, the cough severity, parents being
18 the parents themselves, sleeping, you'll see that there's
19 no difference with placebo.

20 There are a number of other studies that will
21 address efficacy. In your packet you'll see many of those

22 have been discussed, including some in the Medical

0044

1 Officers Review from the FDA, a number of additional
2 studies.

3 I want to now go to the question of extrapolation
4 because this is really a large part of the basis for the
5 monograph approach is can you extrapolate, and you've just
6 heard weight and maybe height, but certainly weight one
7 fourth, one half, these type of parameters.

8 When the BPCA Act was passed a few years ago, the
9 Best Practices for Children Act that led to a process
10 where additional drugs were studied in children that
11 hadn't been studied previously. And from that set of data
12 we now have a bit more, quite a bit more of information
13 regarding drugs effects or adverse affects in children
14 that we didn't expect or would not be predictable. And
15 for drugs previously approved for adults, in children we
16 found, for example, some that are ineffective for an
17 indication, Citalopram [phonetic] for migraines, for
18 example.

19 In that study it was one of the conclusions was
20 that maybe below age 18 that's not a good drug to use for
21 children for that diagnosis. Tolterodine for bladder
22 incontinence did not work. Incorrectly dosed drugs that

0045

1 we no work, but the dose wasn't right. Guaifenesin for
2 partial seizures, banasipil [phonetic] for pediatric
3 hypertension.

4 Sorbitol, although it's not nonprescription,
5 illustrates what pediatricians are often very concerned
6 about. It's not only the kinetics; it's also the dynamics
7 of pharmacodynamics in the response.

8 And here's an example, out of that kind of data,
9 that below point 3 square meter service area, which is
10 about 6 kilograms approximately, this is a drug that acts
11 as a beta blocker. So it's a developmental receptor
12 response, perhaps. Above that, it's acting mostly is a
13 potassium channel blocker. And in that younger age group,
14 you get more frequent QTC prolongation. And you see
15 there's some correlation with plasma clearance changes and
16 voltmeter distribution changes. So unless you actually
17 get the data, you can't know this information; and
18 particularly, in this case, of course, for a drug that has

19 a narrow margin of safety.

20 Extrapolation also applies to clinical scenarios.

21 For example, Fluoxetine, it was found that there is a
22 height decrease in teenagers if you use over a 19-week

0046

1 study that was done, a centimeter or less height gain with
2 doses given during that period of time. Fluvoxamine as an
3 anti-depressant, there were differences in dosing need for
4 adolescents and where you might need to actually need to
5 increase the dose compared to what was started with, and
6 in girls 9 to 11 years of age, you may need to decrease
7 the dose.

8 So those are specifics that you could not predict
9 based on gender or age alone. It was a response. You had
10 to measure the pharmacodynamic response.

11 Adverse effect issues came up in the BPCA-type of
12 data with Accutane (phonetic), increased bone
13 demineralization, topical pimecrolimus or Elidel this is
14 a topical agent. This is being marketed for just rash in
15 young infants. It's a Sirolimus. It's in the general
16 category of Sirolimus, Cyclosporine and those types of
17 agents, increased infections, fever, diarrhea from a
18 topical agent for that type of an indication. So you have
19 to have data in the age group. And Propofol in recent
20 times increased mortality in multi-day continued infusion
21 in PICU patients particularly.

22 Where would we go from here? Is it beyond some of

0047

1 the considerations that this combined advisory committee
2 meeting? In the future, I think part of this is that you
3 really need to look at the basic pathophysiology cause of
4 the common cold. There are past data published about
5 nasal spray vaccines, concepts about antiviral drugs for
6 some of the viruses that would cause the common cold,
7 intercellular adhesion molecular or receptor antagonists,
8 and the list goes on. But certainly, we need some
9 additional research on the rational basis for therapy in
10 this category of agents. Thank you.

11 DR. SHARFSTEIN: Dr. Shannon.

12 DR. SHANNON: Good morning. I greatly appreciate
13 the opportunity to speak with the Pediatric and
14 Nonprescription Drugs Advisory Committees.

15 As Dr. Sharfstein mentioned, my name is Dr. Michael

16 Shannon. I'm a pediatrician and toxicologist at
17 Children's Hospital Boston and a professor of pediatrics
18 at Harvard Medical School. I've devoted my last 25 years
19 of pediatric practice to studying the adverse drug events
20 in children, their mechanisms and methods of preventing
21 these adverse events. I was one of the original signers
22 of the March 2007 petition that went to the FDA asking for

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1 a reevaluation of cough and cold preparation use in
2 children.

3 And what I would like to do in the next few minutes
4 is to provide an analysis of the risks associated with the
5 use of cough and cold preparations when given to young
6 children.

7 I'll divide my few words into the following
8 categories. First, I'll briefly provide an overview of
9 the principles of pediatric drug safety and their
10 relevance to cough and cold preparations; the sources of
11 data that keep informing us of the potential risks of
12 these agents; the categories of adverse drug events
13 associated with the use of cough and cold preparations
14 when given to young children and the range of toxicity
15 that's been reported when these agents are given to
16 children.

17 First, in terms of principles of drug safety, the
18 most important principles are listed here.

19 (Slide)

20 MR. SHANNON: First, as Dr. Snodgrass just
21 mentioned, extrapolation of adult data to create pediatric
22 doses is fraught with danger. We have enumerable examples

0049

1 of adverse events occurring in children simply because it
2 was felt that, mathematically, one could base a pediatric
3 dose on a child dose.

4 Second, while passage of the Best Pharmaceuticals
5 for Children's Act and Research Equity Acts have been very
6 important in reducing the risks of adverse health events
7 in children. They have only begun to correct an enormous
8 problem. That is, that 80 percent of the drugs given to
9 children have not been adequately tested in children for
10 safety and efficacy. We do believe the time is now for
11 the FDA to begin evaluating agents, particularly those
12 that were previously designated as generally regarded as

13 safe and effective.

14 (Slide)

15 DR. SHANNON: The documentation of adverse events is
16 found in multiple sources of data, the most important of
17 which are listed here. I do want to emphasis that despite
18 this broad range of data sources, many adverse events from
19 cough and cold preparations are under reported,
20 unpublicized, and unrecognized.

21 You've seen these data, so I'll be brief. First, a
22 recent review of five years of data from national poison

0050

1 control centers reported more than 325,000 calls to poison
2 centers about children who were exposed to cough and cold
3 preparations. These calls were not only about overdoses
4 of these agents, but they also represented drug
5 interactions and other unexpected toxicities; and there
6 were 12 deaths in that series.

7 The two papers from medical examiners offices I've
8 listed here have attributed 18 deaths to cough and cold
9 preparations given to young children. There are more than
10 ten published reports of toxicity from cough and cold
11 preparation use when given to young children with several
12 fatalities. The adverse events associated with these
13 agents are broad ranging and include hallucinations,
14 agitation, seizures and cardiac arrest.

15 Finally, the FDA, the CDC and other public health
16 authorities have reported adverse events when cough and
17 cold preparations are used in young children. The FDA, in
18 their 27-year analysis of adverse event reporting system,
19 identified 401 serious adverse events and 123 deaths. In
20 a paper in the MMDR in January of this year, the CDC
21 reviewed three infant deaths in two states.

22 In that paper, the CDC estimated that over a

0051

1 two-year period, 1,519 children were seen in emergency
2 departments for evaluation after known or possible
3 exposure to cough and cold preparations.

4 And then, finally, at a more local level, there have
5 been 900 calls about children under the age of five in one
6 year reported to the Maryland Poison Control Center and
7 four deaths in children under 4 reported from Baltimore.

8 It would be a mistake that that sole problem with
9 cough and cold preparations is overdose and therefore

10 poison prevention efforts would solve all the risks from
11 these drugs. Rather, there are multiple categories of
12 adverse drug events that can occur. Acute single overdose
13 is certainly more common, the result of the curious
14 toddler or the well-intentioned parent who makes a dosing
15 error. However, even when the parent follows dosing
16 guidelines, children with altered drug kinetics can
17 develop chronic over medication with disastrous
18 consequences.

19 Finally, in what we call therapeutic misadventures,
20 parents may give these preparations to a child who has
21 significant underlying illness or who is taking another
22 medication that will interact with cough and cold

0052

1 preparations. Collectively, these three potential
2 mechanisms of poisoning form a constant threat to children
3 given these medications.

4 Reported adverse events from cough and cold
5 preparations when given to young children involve a range
6 of organ systems, cardiovascular systems is the most
7 common and the range of effects you see listed here
8 ranging from high blood pressure, tachyrrhythmia,
9 cardiomyopathy, and cardiac arrest. Neurologic events
10 include neuro-behavior events such as hallucination,
11 agitation, psychosis or frank seizures. Metabolic
12 acidosis can occur from mechanisms that are unclear,
13 probably just from added physiologic stress on susceptible
14 children.

15 And then, finally, many cases of adverse events or
16 even fatalities were uncertain what the mechanism of
17 toxicity was.

18 I'd like to close by emphasizing the following
19 principle. When a treatment is ineffective, its risk, if
20 not zero, will always exceed its benefits. Cough and cold
21 preparations pose genuine risks when given to children
22 under the age of 6 with no associated benefit. We believe

0053

1 that available safety and efficacy data provide compelling
2 evidence that if we believe in this principle these agents
3 should not be used in young children. Thank you. I look
4 forward to addressing your questions.

5 DR. SHARFSTEIN: Dr. Levy. While he's coming up,
6 I'll just mention that we did distribute a breakdown of

7 the adverse events, both by under age 2 and in the 2 to 6
8 group for the Advisory Committee.

9 DR. LEVY: As a baseball fan, I was very thrilled to
10 be selected as the pediatrician for the 1993 baseball
11 all-star game in Baltimore. And so I thought I was pretty
12 hot stuff and I introduced myself to Roland Heiman
13 (phonetic), who at that time was the general manager of
14 the Orioles. I said Mr. Heiman, I'm the pediatrician for
15 today's game and he said, great, because I'm having
16 terrible problems with my feet.

17 [Laughter]

18 DR. LEVY: It's my privilege to be here as a child
19 advocate. And it's my privilege to speak to this argus
20 body because I'm a pediatrician and I've been in practice
21 for 30 years. So I've been on the front lines and I've
22 had to deal with the consequences that we're trying to

0054

1 talk about today and hopefully, change it.

2 And I'd like to present a couple of cases that have
3 come to my office in the past week, which are emblematic
4 of the kinds of things that pediatricians are dealing with
5 on the front line.

6 The first case is of a young child, an 18-month-old,
7 who came into my office this past week and the mother said
8 that she had been coughing for over a week. And for the
9 past three days prior to her calling me she had been
10 administering medication, a dose of over-the-counter cold
11 medication.

12 So after administering this medication, which I did
13 not advise her to use. She simply used it on her own.
14 She then was calling me to be sure she was using the right
15 dose and what she should do. At that point, I said,
16 please, come to my office. We made an appointment, and
17 when I examined her I found that the child was wheezing.
18 And when she was treated with appropriate doses of
19 medication for asthma, the cough immediately resolved.

20 Where did she get this information? Well, you need
21 to know that greater than 50 percent of the national body
22 of the American Academy of Pediatrics, that's 62,000

0055

1 members greater than 50 percent of our membership is
2 under the age of 40. So obviously, I'm one of the old
3 guys. I submit to you that there isn't a responsible

4 pediatric training program in this country that teaches
5 its residents to use any kind of cough or cold
6 preparation.

7 I learned 30 years ago at Children's Hospital in
8 Philadelphia that these medicines didn't work and I think
9 we've accumulated more information since then to support
10 that. So the two things that are particularly
11 objectionable to me as a pediatrician in practice, on the
12 front lines are that the preparations are advertised in
13 all kinds of media to vulnerable people who are worried
14 about their children that it's pediatrician recommended,
15 and then they should call their pediatrician to get the
16 appropriate dosing.

17 Well, if we're dealing the appropriate dosing on
18 extrapolated data from adults with medications that have
19 never proven adequately to be tested in children, we have
20 a problem.

21 The second case that I'd like to present to you is
22 even more serious because it underscores another problem

0056

1 that we're having in practice and that is that a child
2 came to me, a 3-year-old, who, again, had been treated
3 with cold medications at home for several days because he
4 had fever, worsening cough and was looking pretty ill. He
5 visited one of these little patient first retail
6 clinic-type places, was told to continue to use the cold
7 medicine. That everything was wrong.

8 The parent called me after the child had been sick
9 for a week came to me and I found that the child had a
10 low-bar pneumonia and we needed hospitalize him for
11 treatment of this very serious, life-threatening bacterial
12 illness.

13 Now, what are we supposed to do out here? We're
14 being asked to give advice on preparations that most of us
15 don't recommend and so where are people getting the advice
16 to use these medications? They're getting it from the
17 media. And the media is, unfortunately, just a vehicle
18 for companies who want to sell a product. The product is
19 not being sold so much for its benefits really as its
20 being sold because it's being connected to an emotion.
21 And the emotion that we're dealing with in pediatric
22 practice is fear and vulnerability and caring. So these

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1 are parents who think that they're doing the right thing
2 by giving these medications and unfortunately, what
3 happens is that we, as pediatricians, have to end up
4 facing the consequences.

5 How do I advise parents to dose these medications?
6 I ask them to unscrew the top of the bottle and in one
7 easy motion invert over the toilet and I tell them that
8 the medication will probably administering it that way
9 the medication will then do more good in curing that child
10 than if it was administered by mouth.

11 So do understand, and what hasn't been addressed
12 here is, that parents administer these medicines, A,
13 because they're busy and they've got to get to work; B,
14 because they think they're going to make their child
15 better and that it's going to cure the cold or cure the
16 cough; and C, because they don't want to bother us,
17 particularly, at 2 o'clock in the morning, and none of the
18 above are true.

19 We want to hear from these parents. We want to help
20 them, and we want to do the right thing, and so that's why
21 we are here as pediatricians today, why I'm here
22 representing the pediatricians of my state and the

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1 American Academy of Pediatrics.

2 We would like the FDA to look at how these products
3 are being marketed. We would like to make sure that these
4 medications that you take a hard look at these
5 medications and see if they are truly safe and
6 efficacious, and understand the vulnerabilities of the
7 public, the consuming public in using these medications
8 and the problems that using these medications present to
9 us in terms of delay in diagnosis and the delay in the
10 administration of proper care to our patients. Thank you
11 very much.

12 MR. SHARFSTEIN: I'm just going to briefly close
13 with a go back to what we were asking for in the
14 petition. First, that the FDA provide a statement to the
15 public explaining that the over-the-counter cough and cold
16 medicines have not been shown to be safe and effective for
17 the treatment of cough and cold in children under 6 years
18 of age.

19 Why is a statement from the FDA so important? We
20 think that it is very important now to counter misleading

21 information. The Consumer Healthcare Products Association
22 repeatedly states that the products are safe and

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1 effective, beneficial in relieving symptoms in a recent
2 article in our hometown paper in Baltimore and also that
3 the label clearly spells out what a medicine is for, what
4 active ingredients are there, how much and how often it
5 should be taken.

6 It's just not true for a lot of the doses that have
7 been there. And even last week, these medicines are safe
8 and effective when used as directed. That is the message
9 that is still being sent. It's very important, we think,
10 for FDA to be clear on the state of the scientific
11 evidence for the public.

12 Second, we request that the FDA notify manufacturers
13 of products whose labeling uses terms like "infant, baby,
14 toddler" and displays images of children under the age of
15 6 that such marketing is not supported by scientific
16 evidence and could be subject to enforcement action at any
17 time.

18 And third, that the labeling be amended to clearly
19 state that the products have not been found to be safe or
20 effective in children under 6 for treatment of cough and
21 cold, and they should not be used for treatment of cough
22 and cold in children under 6 years of age. Thank you very

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1 much. We're happy to take questions from the committees.

2 DR. TINETTI: Thank you very much. We'll open up
3 for questions. Before we do that, I might want to remind
4 Dr. Levy, at least in some areas, it's illegal to dump
5 medications that might be considered toxic in toilets. So
6 you may want to recommend that they bring them to their
7 toxic center.

8 [Laughter]

9 DR. TINETTI: So we'll now open the panel for
10 questions for any of the speakers today, and just remind
11 you to use your "talk" button and then it off when you're
12 done and to identify yourself for the transcriptionist
13 when you do speak. And just raise your hand and Darrell
14 will record your names and call out when it's time for you
15 to ask your question.

16 MR. HENNESSY: Thank you. Sean Hennessy. The
17 recommendation that you are making is for children under

18 the age of 6. I'm wondering how you arrived at that cut
19 point. From reading through the packet, it looks like
20 there aren't data suggesting efficacy in children under
21 12. So what are you recommending between ages 6 and 12?
22 And then, are there data showing efficacy over the age of

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1 12?

2 DR. SHARFSTEIN: To my knowledge, there are no good
3 data showing efficacy in children over the age of 12. The
4 age of 6 was chosen because that's where much of the data
5 is. But if you look carefully in a study or two I showed
6 and also in the FDA review, for example, which does
7 collate a fair bit of that literature, that you'll see
8 there are a number of children up to ages mid-teens and
9 it's not been shown to be effective.

10 DR. SNODGRASS: I'll add, I think, one of the
11 factors for picking six for the petition was the urgency
12 that we feel for that group because of the frequency of
13 the adverse event reports and the concentration there
14 under age 6 that we feel that that's a more urgent issue
15 to be addressed. But it's not to say that the petitioners
16 have concluded that it is safe for older kids.

17 DR. PARKER: I have a question, clinical and then
18 regulatory, and I'd like to sort of hear a clarification
19 to help me think about this. When I think about having a
20 cold, I think about congestion, cough. I also am trying
21 to think of what the average person thinks, and I often
22 think of fever. You know, it's not always there, but it's

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1 often there and then some of what we clinically, as
2 physicians, might label you know, maybe their malaise,
3 maybe their aches and pains, and so, clinically, I would
4 put in the diagnostic criteria fever, aches and pains.
5 And then I'm looking at the active ingredients in cough
6 and cold preparations and I'm trying to figure out what to
7 do with acetaminophen. It's not listed officially as an
8 active ingredient, yet in the dosing comes into play with
9 various dosing recommendations for that when you do
10 combinations versus the other active ingredients that are
11 on the official list.

12 So I'm looking for clarification, clinically, on
13 whether or not we put in the symptom list fever, aches and
14 pains; and then therapeutically with that, we put I saw

15 the term "internal analgesics." I'm also wondering about
16 antipyretic as an active ingredient in the treatment of
17 cough and colds and how this plays out in the combination
18 therapy with dosing down the line. So I'm looking for
19 guidance, clinically, clarity clinically, whether or not
20 its in the list and we consider it in the list from a
21 therapeutic standpoint and then from a regulatory
22 standpoint how that category of drugs I'm sort of

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1 assuming it's in there in my question, but I'm just
2 looking for clarity.

3 DR. SHARFSTEIN: Now, I think from the petitioners'
4 point of view our petition does not cover acetaminophen,
5 ibuprofen alone. And I'll defer to FDA, but I don't
6 think those are covered by this particular monograph
7 either. I'll defer to FDA. I don't know, Dr. Snodgrass,
8 if you want to discuss that. It's certainly not in the
9 petition.

10 DR. SNODGRASS: Well, I would certainly say, for me,
11 this is why you need single ingredient products, very
12 clear, and that's the only way you can fix dose
13 combinations. You have no way of adjusting dose to treat
14 the individual. The first principle of therapeutics is
15 individualized therapy and you can't do it with a fixed
16 product combination.

17 DR. PARKER: Dr. Tinelli, did someone from the FDA
18 want to address that point? If it's not actually part of
19 the monograph, can it be addressed in terms of the
20 combinations?

21 DR. SNODGRASS: Yes, when the panel looked at these
22 products, this was a permitted combination even though the

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1 internal analgesics were not included in this particular
2 monograph for cough and colds. So it is a permitted
3 combination to add into it. But it falls under
4 acetaminophen is marketed under the monograph. Ibuprofen
5 currently is marketed under new drug applications. Okay.

6 DR. TINETTI: Dr. D'Augustino.

7 DR. D'AUGUSTINO: I want to thank the FDA and the
8 petitioners for their presentation. I've lived through an
9 awful lot of the FDA activities and it was great to hear a
10 summary of it.

11 My question is to the petitioners. I'd really like

12 to get a context for myself in terms of what it is that
13 you're saying in terms of the efficacy and the safety. I
14 mean one could argue that the efficacy is because the
15 efficacy hasn't been shown because they just don't run
16 large enough studies in children and so should we be
17 running large studies or do you think there is no efficacy
18 in terms of the date?

19 And in the safety, you said it isn't overuse, but
20 then the list of overuse, chronic over medication and
21 interactions has the flavor of at least the first two were
22 overuse and the interactions are things that, again, need

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1 to be investigated at any level. So are you calling
2 attention to the fact that we have children that are being
3 over medicated or what have you and we think that there's
4 no efficacy and we think that there's tremendous safety
5 issues or is it an investigation where we really need to
6 pin down are they safe and are they effective? And if
7 they are safe, in what ways do we instruct people because
8 we all have a lot of friends or whatever and when they
9 call up their pediatricians, the pediatricians tell them
10 to take the drugs.

11 And I mean, it's also the pediatricians that are
12 somewhat at fault in terms of how this is playing out and
13 I really want to get a sense of where the petitioners are
14 coming from. Thank you.

15 DR. SNODGRASS: In the November 2006 issue of
16 Clinical Pediatrics, you'll find a study out of Sick Kids
17 Hospital in Toronto. Fourteen percent of Canadian
18 pediatricians would have recommended a cough and cold
19 medicine for ages 6 months to 12 months. Now that's an
20 education issue, and a greater percentage of family
21 practitioners. So that is part of the problem here.

22 Efficacy, from a clinical perspective, we have

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1 multiple studies that show no efficacy as done under the
2 conditions of those studies, which, I think from a
3 pediatrician's point of view, would be clinically
4 relevant. You can make the case that how those outcomes
5 were measured, the timing, for example, things like that.
6 Certainly, better studies can be done. More studies can
7 be done and it may well be that with appropriate studies
8 in the future some degree of efficacy can be found.

9 That's going to have to be correlated with much better
10 dose response information. Then we'll relate to safety
11 eventually as well. So there is a need for future
12 studies, but currently under clinical conditions they're
13 just not efficacious.

14 DR. D'AUGUSTINO: I'm trying to get, and you're
15 answering it. I mean is there a feeling on the part of
16 the petitioners that these drugs aren't effective or is it
17 they just haven't been studied to show effectiveness?

18 DR. SNODGRASS: It's not just a feeling. I only
19 presented a couple or three two or three studies. There
20 are other studies that will show you there is efficacy as
21 done by randomized controlled, placebo-controlled,
22 double-blinded clinical trials. So I think the data is

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1 there for that.

2 DR. D'AUGUSTINO: Thank you.

3 DR. SNODGRASS: I'd just like to make a couple of
4 points. A statistician or methodologist will tell you
5 that no study is perfect and there are very few adequately
6 powered studies to definitively answer a question. So
7 what we do, and it has served us well, is to rely on the
8 preponderance of evidence. And the preponderance of
9 evidence that we currently have as we sit here now is that
10 these agents are not effective in young children.

11 And then, in terms of safety, I'll just reiterate
12 what I said earlier, which is that, again, while acute
13 single overdose is the most common situation, the most
14 common cause of adverse events to young children, it's
15 only a portion and I emphasize that because I know that
16 many believe we can use what the poison prevention
17 strategies that have served us well over the years to
18 prevent these overdoses and keep adverse events from
19 occurring, but that would still leave the category of
20 children where dosing guidelines are absolutely correct,
21 everything should be going well, but because it's a young
22 child or the child has taken a medication or because of

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1 the child's underlying illness an untoward event occurs.

2 And I just feel forced to go back to my last slide,
3 which again, just says that when a treatment is
4 ineffective, its risk, unless there's zero, will always
5 exceed its benefits and it should not be made available.

6 It should not be a therapy.

7 MR. LYONS: So the idea is just to wait out the
8 cold?

9 DR. SHANNON: Absolutely.

10 MS. TINETTI: Thank you. Dr. Rappley.

11 DR. RAPPLEY: My question follows on your last
12 comment there, Dr. D'Augustino. I understand that the
13 petitioners strongly believe, and provide evidence, that
14 these medications are not efficacious under any
15 circumstances. But I'd like to ask a slightly different
16 question. Are there adverse outcomes to not treating
17 cold, rhinitis, including discomfort, impairment of daily
18 activities, which would apply to an infant as well as a
19 parent?

20 So I'm not asking you about these particular
21 medications. I'm asking you are there studies about the
22 adverse outcomes associated with these conditions?

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1 DR. LEVY: Well, I'm here as the humble
2 pediatrician, so I will defer to my academic colleagues on
3 the actual studies. Although I will say to you that it's
4 extremely important for us to be able to, first of all,
5 present the best advice to our patients and the advice
6 that's best based on evidence. I think that's our
7 fiduciary responsibility and that's what a lot of these
8 hearings are about.

9 The second thing I need to say from a clearly
10 clinical standpoint, addressing your question, is that in
11 the long run what I will say to my patients, and this is
12 again evidenced-based, is that the less you do for the
13 common cold the quicker it gets better. If there are
14 bacterial complications such as altitus [phonetic] media,
15 sinus infections or something more serious, of course,
16 we're going to treat that. But we know that if we're
17 drying up nasal secretions that are laden with white cells
18 and with immunoglobulin and all these wonderful things
19 that protect the child, we actually may prolong the course
20 of that illness and make it a longer period for the child
21 to get back to school and for the parent to get back to
22 work. We will now present more evidence.

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1 DR. SNODGRASS: The common cold is self-limiting,
2 and in those proportion of emphasis it will go on to more

3 serious bacterial illness, these medication won't prevent
4 that.

5 MS. TINETTI: Thank you. Next, Dr. Gorman.

6 DR. GORMAN: Is it the petitioners' intent to limit
7 the availability of these chemical maleates or only limit
8 the availability of these chemical maleates for this
9 particular indication of cough and colds? In other words,
10 would Dr. Snodgrass or Dr. Shannon be willing to venture
11 that some of these agents, at some dose, are efficacious
12 for some condition, be it not cough and cold?

13 DR. SHARFSTEIN: I'll let them speak. I'll just say
14 from strictly the petition, it is about for this use.
15 That's what the petition covers, and one thing that we
16 want to be clear about because this question has come up.
17 We're not covering, for example, antihistamines alone for
18 allergies. So some of these products may be in cough and
19 cold medicines, marketed for cough and cold and also
20 marketed for allergy alone. Our petition does not cover
21 the allergy part of it.

22 DR. SHANNON: I would say that for each of these

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1 agents, singly, we know they have pharmacological effects,
2 which have the potential to be beneficial in certain host.

3 The ultimate question, though two questions are, one,
4 what is the therapeutic index, what is the difference
5 between the therapeutic dose and toxic dose for these
6 agents? And number two, are they effective for cough and
7 cold preparations. And again, we believe that the answer
8 to the latter question is no.

9 DR. TINETTI: Dr. Goldstein.

10 DR. GOLDSTEIN: The skill and dedication of the
11 speakers are beyond question. As I'm sure Dr. Levy knows,
12 Jacques Barzon [phonetic] once said that those who wish to
13 know the heart and mind of America must learn baseball, so
14 you're to be commended, Doctor, and I share your passion,
15 by the way.

16 But I'm puzzled about one thing and would ask the
17 speakers to address this. If these medicines are
18 allegedly not effective or materially unsafe, how is the
19 purchase of millions, hundreds of millions of doses by
20 parents explained? It is these days, perhaps, simple to
21 lay the onus upon the media or advertising. But I don't
22 believe the American caregiver or parent is, in a word,

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1 stupid. They buy and they repurchase it and they are able
2 to recognize in most case symptomatic relief. Are we
3 saying, in effect, that they're going to spend the money
4 anyway whether they don't get the relief or not simply
5 because somebody told them to or put a pretty picture on a
6 box? I don't think so.

7 DR. SHARFSTEIN: I'll give an answer to that and
8 then I'll see whether the other petitioners want to add.
9 I don't think this is about parents. I think it speaks to
10 why clinical trials are done at all. I mean people are
11 going to find improvement when the condition is actually
12 self-limiting. But I think it speaks to clinical trials,
13 generally, because parents when it's in the market with
14 advertising and the fact that it's a self-limited illness
15 and the kids are getting better anyway may say that they
16 think the product's contributed to that, but the same
17 parents in a clinical trial when they're giving either the
18 drug or a placebo, those same parents can't tell the
19 difference between them. They're reporting the same
20 levels of symptoms.

21 So it really speaks to just, generally, the question
22 of why do randomized-controlled trials, because there are

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1 many examples of things in medicine where doctors,
2 including some of the most experience doctors would think
3 that something would work, would be sure that something
4 would work and then when you do the trial you don't see
5 it. And in this case, parents, themselves, in a clinical
6 trial situation, aren't able to see the benefit.

7 DR. SHANNON: The analogy that comes to my mind is
8 the story of Ipecac. If you'll remember, after the FDA
9 permitted over-the-counter sale of Ipecac in 1966, for the
10 next 40 years, at pediatricians urging, but also as a
11 result of marketing, felt it important to place it in
12 every home and give it for every poisoning and
13 pediatricians as well as parents completely convinced that
14 was true until the preponderance of data showed that not
15 only was Ipecac ineffective, but was associated with harm.

16 And at that point, which was now two years ago, the
17 American Academy of Pediatrics completely withdrew its
18 support for the use of Ipecac. We made a mistake.
19 Mistakes are made in terms of examining the safety and

20 efficacy of products. But when the preponderance of data
21 presents themselves in such a way, we have to accept those
22 data and make an action.

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1 DR. LEVY: No, people are not stupid. However, I
2 think that people need to get back to work. They are
3 interested in quick results. As I said during my remarks,
4 I think that it's the general consensus amongst parents,
5 if you were to ask them, that most of them think that
6 administering these medications will make their children
7 well and will hasten their return to their normal life,
8 and I think that's where we're coming from. People need
9 and want quick results. This is the era where when we're
10 IMing each other and we are sending messages by computer
11 and we expect that we're not going to wait more than 15
12 seconds for an answer and this is the atmosphere in which
13 pediatricians and others who are concerned about the
14 health of children are practicing these days. We have to
15 deal with the pressures from the consumer market. It's
16 not simply a matter of the media conveying a certain
17 message. It's the way things are in society today.

18 DR. TINETTI: Dr. Daum.

19 DR. DAUM: Thank you. I'd just like to build a
20 little bit on a question. I think it was the very first
21 one that was asked, and here a comment briefly about it.
22 And that is that 6 appears to have been chosen relatively

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1 6 years of age appears to have been chosen relatively
2 arbitrarily and supposing we looked down the road and
3 there is some movement to agree with the petition and
4 these products should no longer be sold, et cetera that
5 outcome. Isn't there a tacit endorsement that, with the
6 recommendation that seven are older it is safe and
7 effective? And I'm a little concerned about that cut off
8 and sort of how to think about the difference between a
9 6-year-old and a 7-year-old child and this very issue
10 we're discussing.

11 DR. SNODGRASS: I'm going to just speak for myself.
12 Yes, I think there could be a tacit endorsement. I think
13 the data are that I'm aware of is that there's not been
14 efficacy shown in older children as well as younger.
15 That's just what the data are.

16 DR. DAUM: But then why 6?

17 DR. SNODGRASS: Well, I think Dr. Sharfstein
18 explained that was the original version of the petition
19 simply because we thought that was kind of the most urgent
20 group where there have been some overdoses, where there
21 have been some deaths. That was largely the reason.

22 DR. DAUM: Can I follow up with one more thing? Do

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1 you think that there are, and this may be outside the
2 scope, and the Chairman may tell me to be quiet, but do
3 you think that there are sufficient data in children over
4 6 or that we should think about whether additional studies
5 are needed in that age group? Or do you think the data in
6 children over 6 are as compelling as the data we're being
7 asked to consider today?

8 DR. SNODGRASS: There may not be as much data,
9 although there are several of the studies, if you'll look
10 through the materials you have, that clearly they're over
11 the age of 6 and not showing any benefit and not showing
12 any efficacy. Are they as compelling? Perhaps, because
13 the numbers may be somewhat less, might be less
14 compelling. But otherwise, I think they're relatively
15 compelling as far as efficacy as they are currently
16 marketed, efficacy as they are currently being dosed and
17 by the way they were evaluated in those randomized
18 studies. That doesn't preclude that in the future
19 individual pharmaceutical companies could do further
20 studies to try to show efficacy.

21 DR. TINETTI: Dr. Cnaan.

22 DR. CNAAN: I actually had a question for Dr. Chang.

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1 In the work from 30 years ago, about a hundred of 800
2 ingredients were classified. My two questions are what
3 happened to the 700? What is their regulatory status?
4 And my second question is that was 30 years ago. How many
5 different ingredients are there approximately today?

6 DR. CHANG: The 800 I talk about is inclusive for
7 the OTC product. It's not just a cough and cold. So for
8 the cough and cold panel, they looked at, for the four
9 categories that we looked at, there were a total of 92
10 ingredients. Okay. And for today, you remember in my
11 slide on the right-hand column I had 35 make it to the
12 final rule and in your package, part B, section 1, tab 3
13 you have a list of all the active monograph ingredients.

14 I'm not talking about the NDA ingredients. So the
15 monograph ingredients you have a listing. It's a total of
16 35, which include oral and topicals.

17 DR. CNAAN: So in other words, beyond the 92 that
18 were classified as either 35 or others, there are no new
19 ingredients for cough and cold since then.

20 DR. CHANG: The monograph process is a little bit
21 different. Okay. Unless the product has been on the
22 market for a long time and then people will petition to

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1 ask to put it in the monograph. See, it's different than
2 NDA. NDAs, the manufacturers submit it for the specific
3 products and NDA will submit an application and we review
4 it, and then they're the only sole marketer for certain,
5 you now, three years or whatever, five years. Then a
6 generic version can come in as an ANDA. But the monograph
7 is once someone petition us and we go through the
8 rulemaking process and allow it to be on the monograph,
9 then anybody can market it. So there's no pre-requirement
10 for FDA. But since the review, we have not received any
11 new petitions to put more ingredients into the OTC
12 cough/cold monographs.

13 DR. TINETTI: Dr. Joad.

14 DR. JOAD: Yes, this question is for the
15 petitioners. The extrapolation argument suggests that
16 these preparations work for anybody and my question is my
17 understanding from the Cochran metal analysis is that they
18 weren't able to show efficacy for anyone and my question
19 is do you think it works for anyone, adults specifically?

20 DR. SONDRASS: There is in the Cochran analysis for
21 pseudophedrine in adults a 6 percent benefit for the
22 common cold. Whether that's clinically significant is a

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1 different judgment, but could be demonstrated by the data
2 in a statistical manner a 6 percent benefit for adults
3 the one agent for cold, beyond that, no.

4 DR. SHARFSTEIN: I'd just say this relates to the
5 other question insofar as the petition focus on the under
6 6 and we didn't try to swallow the whole think in one
7 petition. And I think we realize that the petition itself
8 would raise these bigger questions, although I think it
9 requires an advisory committee and the FDA experts to
10 really answer the questions beyond the under 6 population.

11 I think we feel the urgency there because of the number
12 of injuries that effects at a public health level as well
13 as a clinical level as well as at an expert level that's
14 why we focused there, and however it works out, we're very
15 focused on making sure that that problem gets solved
16 because we think if it doesn't there will be products that
17 continue to be marketed saying "pediatrician recommended"
18 when we think that they really do pose a threat without
19 evidence of effectiveness.

20 DR. RAPPLEY: As we think about this concept of
21 preponderance of evidence and the risk benefit ratio to
22 the decision to treat, I would like the petitioners to

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1 reflect on the relative roles for parent, physician and
2 government in weighing in on that preponderance of
3 evidence.

4 DR. SHARPSTEIN: I'm going to let the experts talk
5 about it, but I would say, just right off, I think it's
6 not just parents, physicians and government that are
7 there. You have to think about the companies making the
8 products because they have a \$50 million voice in it, and
9 as you're thinking of what the roles are it's not like
10 it's an abstract question. The government's role is
11 important because there's another voice that is a very
12 important voice in how the products are used and marketed.

13 DR. RAPPLEY: I'm not thinking so much about the
14 things that influence our decisions, but what we are
15 talking about here in many ways is access to these
16 medications and so should the decision about the
17 preponderance of evidence lay primarily with the
18 government in making them difficult to access or perhaps
19 indicating they should never be used. Should it be the
20 gateway at the physician and with their body of knowledge
21 and their experience be the one to judge the preponderance
22 of evidence or should it be at the level of the parent and

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1 implies a different ability or a different set of
2 information then by which one weighs the treatment
3 decision?

4 DR. SNODGRASS: I'm just making the point that that
5 is not a kind of neutral kind of weighing because part of
6 the issue is what degree of advertising and marketing is
7 permit to affect that decision. I think that plays an

8 important role.

9 My view is that if a product is not safe or
10 effective there's nothing that a physician or a parent is
11 going to do unless they have magical powers to make it
12 safe and effective, and that's really when the evidence
13 is really clear that's where it's very important for the
14 government to be clear about it. Otherwise, you wind up
15 with children, at the end of the day, getting
16 unnecessarily injured.

17 DR. SHARFSTEIN: Perhaps part of the consideration,
18 in answer to your question, is usage studies for products
19 that might go over the counter and are persons, general
20 persons, parents, are they able to discriminate and make
21 decisions? And a number of those studies in a variety of
22 areas are showing there is always some group that can't.

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1 So here you have a situation of there's no efficacy.
2 There are some adverse affects and adverse risks, and to
3 leave that to parents, I think, is unfair to children and
4 parents. That's a personal opinion.

5 Now, should the government or should it be a
6 physician as a gatekeeper? Physicians, at least some
7 percent of us, need some education to not recommend
8 something that's not effective. So how good a gatekeeper
9 would that would it be a burden? Would it be an
10 unnecessary burden? I don't know. But I think on some
11 level you may want to distinguish efficacy and safety, the
12 degree of that, and it probably in this instance becomes
13 an issue for the government to take some action.

14 DR. TINETTI: Thank you. I think my question is
15 actually going to be quite related to that. I was sort of
16 struck by the fact that and I agree with you it has to be
17 a safety and effectiveness sort of balance issue. I was
18 sort of struck by the fact, however, that as petitioners
19 you're sort of relying on a few small,
20 randomized-controlled trials to show lack of effectiveness
21 and ignoring the fact that millions and millions of people
22 are using these and are voting with their pocketbook and

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1 even informed people who don't necessarily get their
2 information from the media. And clearly, they feel that
3 they are effective or they wouldn't be using them. And
4 you seem to be disregarding that level of evidence.

5 On the safety side of it, certainly, one death and
6 adverse effect in a child is horrible and terrible. But
7 on the other hand, if you look at the data that you've
8 used, it's from a few poison control centers, a relatively
9 small number of case studies over millions and millions of
10 uses and so certainly one can argue that there may be a
11 wealth of evidence of effectiveness that you're
12 disregarding and we have little sort of systematic
13 evidence on the frequency of the adverse effects. And I
14 wondered if you would respond to that.

15 DR. SNODGRASS: If there's a wealth of evidence, I'd
16 like to see it. It is Cochran Level 1-A or is Cochran
17 Level 4-D? I mean those are the things we can ask about.

18 DR. TINETTI: I'm talking about the evidence of the
19 fact that people themselves are using these products that
20 feel that they are beneficial or they wouldn't be using
21 them.

22 DR. SNODGRASS: Sure. Of course, I think the

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1 experiment to be done is very simple. You keep the
2 products out their with the same label on them and you
3 just put saline in there. And you will get what we
4 already know from the studies; you'll get some benefit as
5 said by the parents.

6 The safety issue Dr. Shannon can address better than
7 I. The question is how many children do you want to die
8 is the way pediatricians would look at it. If we got the
9 chance to really eliminate even one or two deaths, that's
10 worth the effort.

11 DR. SHARFSTEIN: Let me just add the history of the
12 FDA itself there's so many examples of products that were
13 widely used by parents and physicians that when they were
14 adequately studied did not prove to be effective or safe,
15 and that's one of the reasons the agency exists is the
16 idea that you just can't trust what doctors or patients
17 will do on their own in the absence of good, clinical
18 data.

19 DR. TINETTI: But we have to weigh that against the
20 fact that we're hearing that this may be not an easy thing
21 to get good, clinical data. So I think at least it's
22 important to keep that perspective.

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1 DR. SHANNON: True. But I would, again, emphasize

2 that the number of adverse events that we reported, one,
3 are an underestimate, clearly an underestimate, but again,
4 because of a lack of reporting and lack of even
5 recognition. And so while the number I presented to you
6 is a small number based on the millions of doses used are
7 relatively large number when one thinks this might be the
8 tip of the iceberg.

9 Regardless of that, I still think, and my argument
10 would be, that if it's ineffective, if they really have no
11 effectiveness, then even one adverse event means that the
12 risk have exceeded the benefits, even one.

13 DR. TINETTI: Dr. Calhoun.

14 DR. CALHOUN: Thank you. I'd actually like to come
15 back to this matter of efficacy with the aphorism that the
16 lack of evidence is not evidence of lack of effect. And
17 so the question is that the outcome measures that were
18 reported in those trials are actually pretty blunt tools
19 and is it the position of the petitioners that there is
20 absolutely no efficacy, even with a perfectly designed
21 trial, even with good, clinical trial tools that there
22 would be no efficacy? Or is it the position of the

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1 petitioners that the blunt instruments that have been used
2 in the trials to date have not been able to resolve
3 benefit? I have a related question after you've answered.

4 DR. SNODGRASS: My perspective would be that it's
5 not quite so blunt an instrument because it's relevant to
6 clinical practice as those studies were done. They were
7 done under those conditions. So it is still common
8 practice to ask the parent how the child is doing or maybe
9 a physician on a clinical level. So in that sense the
10 discriminatory value of those outcome measure was, I
11 think, quite applicable and we have reproducible data from
12 different studies of the same final result. Could there
13 be efficacy? Yes, I think if there were what I'll use
14 the word "carefully done future studies" it's been
15 pointed out by others that cough, for example, it could be
16 an objective finding. You could do tape recording as was
17 done many years ago in a study. It was simply that
18 particular study was not blinded. So you need all the
19 high quality characteristics of a very careful science
20 study. Yes, you may well find efficacy.

21 The issue about children is different than adults

22 would have to come into play in this. You'll hear about

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1 airway diameter differences, lung growth occurs through
2 age eight or nine. There are probably unknown differences
3 with regard to cholinergic responses. Certainly, children
4 with larger cholinergic tone, rhinitis is more of a
5 cholinergic phenomenon. So I think if it's carefully done
6 and you evaluate its time course do you give the dose,
7 when do you evaluate those types of things, very
8 carefully conceived studies may very well show some
9 efficacy. They don't exist and until they exist should we
10 have drugs available under this condition to use. The
11 dose is out there. Think about the doses. What are the
12 does that are available right now? Where do they come
13 from?

14 There's an old study on brompheniramine getting as
15 somewhat the minimum effective dose, but what's the
16 variation in the next 100 2-year-olds or the next 100
17 6-year-olds? The difference in the physiologist and the
18 pharmacologist is the pharmacologist uses more than one
19 dose, and you have to do response and that's missing.

20 DR. SNODGRASS: I just want to say to go back to a
21 point that Dr. Levy made, let's say you're going to think
22 about what studies in the future could be done on these

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1 products. The study that I think is important from a
2 public health perspective, given that the common cold is
3 not very morbid, ultimately in kids, is are these products
4 keeping parents from pursuing treatment that's necessary
5 for more serious conditions? It's broader than just if
6 you find the child that you know has the common cold,
7 could you figure out a study that could count the coughs
8 and they're a few less.

9 But how confident are we that we're not missing that
10 kids aren't suffering and getting into trouble with asthma
11 and pneumonia at home because the parents are dosing these
12 products at home. It's a type of extrapolation risk that
13 is very important, I think, for the committee to consider
14 that when you're extrapolating from adults to kids you
15 don't necessarily know how the product would be used in
16 kids and whether you're covering up conditions that are
17 potentially interfering with the important care that needs
18 to be given for conditions that are very serious in

19 children.

20 DR. TINETTI: Thank you. I think we're getting up
21 on our break time. I think we'll take one more question
22 now and there will be time this afternoon for all the

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1 questions we don't get to. So there will be plenty of
2 time for questions. Dr. Parker.

3 DR. PARKER: This is again just so I'm clear on
4 this. From the petitioners' standpoint, there's no safe
5 and effective therapy for cough and cold.

6 DR. SHARFSTEIN: I think what we're saying is that
7 none of these products that are marketed now are safe or
8 effective.

9 DR. PARKER: Okay. I'm a clarity person, so sorry
10 to slow this down a minute -- antihistamines,
11 anti-bronchial dilators, expectorant, nasal decongestants.

12 DR. SHARFSTEIN: That's correct.

13 DR. PARKER: That five category.

14 DR. SHARFSTEIN: Correct.

15 DR. PARKER: Are there safe and effective therapies
16 for the common cold?

17 DR. SHARFSTEIN: Love.

18 DR. PARKER: I'm serious.

19 DR. SHARFSTEIN: This is what I recommend to kids.

20 DR. PARKER: This is important. The reason I'm
21 asking this is this gets into label clarity for the
22 internal analgesics. And so that's where I'm going with

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1 this. So I'm looking for clarity from you all so that I
2 understand this.

3 DR. SHARFSTEIN: I think there's a question of
4 relief from pain and fever that's totally separate from
5 this petition. But I'll let Dr. Snodgrass .

6 DR. SNODGRASS: Specific therapy for the common
7 cold, no. It's nasal bulb suction, saline nose drops
8 that type of thing. But if you're having discomfort, you
9 have an associated pain, as an example, then we know
10 acetaminophen can be beneficial, ibuprofen can be
11 beneficial. It's back to single ingredient that type of
12 questions. So those would be symptom treatments if you
13 had that expressed. But for these products for the common
14 cold, as has been measured in these studies, no.

15 DR. PARKER: Are there other products you'd put on

16 that list for the common cold and therapy of the common
17 cold because those are covered under another monograph
18 when I asked that earlier, yet they relate to symptom
19 relief for this clinical condition and I'm just trying to
20 figure out how we make sure the therapeutic decisions and
21 how we educate the public through marketing of products
22 and educational efforts on the part of people who are

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1 trying to provide good care for the public -- how we make
2 sure we're clear on what the goal is here.

3 DR. SNODGRASS: I can think of none that are in
4 categories that are currently marketed the immune
5 stimulators and modifiers, nothing, no.

6 DR. TINETTI: Dr. D'Augustino, is your question very
7 short or can we hold it until this afternoon?

8 DR. D'AUGUSTINO: Very short.

9 DR. TINETTI: And the answer very short, also.

10 DR. D'AUGUSTINO: Well, there may not need to be an
11 answer. The cough/cold I mean there have been a lot of
12 studies on cough/cold and so forth. And if you wait five
13 days, the cold goes away. And so addressing the cold is
14 oftentimes addressing the particular symptoms and there's
15 a lot of, I think, positive studies, which we don't want
16 to leave the table or start the break thinking that there
17 is no evidence that cough/cold preparations work. And
18 that's more of a statement than it is a question.

19 DR. SHANNON: I have just one comment just to go
20 back to your question. Again, we are placing
21 acetaminophen and ibuprofen out of this category because
22 those are medications that have been well studied in

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1 children and we know that they have efficacy and we know
2 that they have a wide safety margin when used properly.
3 Those are two agents not part of this petition.

4 DR. TINETTI: Thank you very much. We're going to
5 come back in 15 minutes and just remind the committee
6 nobody should be discussing anything about the
7 presentations. Thank you.

8 (Recess)

9 DR. TINETTI: I'm going to ask everyone to take
10 their seats. We're going to start the next part of the
11 meeting. Thank you.

12 We're now going to be hearing from the industry

13 representatives, and the first speaker will be Linda
14 Suydam who is the president of the Consumer Healthcare
15 Products Association.

16 DR. SUYDAM: Thank you. Good morning. I'm Linda
17 Suydam, President of the Consumer Healthcare Products
18 Association or CHPA. On behalf of the leading makers of
19 pediatric over-the-counter cough and cold medicines, I'd
20 like to thank the FDA, the members of the Nonprescription
21 Drugs and Pediatric Advisory Committees as well as the
22 authors of the Baltimore Citizens Petition for raising the

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1 critical issues we are discussing today.

2 The safety and safe use of our medicines are our top
3 priority, and the harm of any child associated with any of
4 our medicines is of great concern. It is important,
5 however, to truly understand the cause of harm as well as
6 what the best course of action is to address it.

7 To that end, we recruited independent, outside
8 experts to review relevant data related to the safety and
9 efficacy of cough and cold medicines, and we will share
10 their findings with you today. And from these findings,
11 we've developed a very robust and targeted plan
12 specifically designed to improve the safety and efficacy
13 of these medicines.

14 We welcome this opportunity for public review of the
15 scientific data and look forward to a frank and open
16 discussion. We see the next two days as an opportunity to
17 get your input on our recommendations and plans because
18 while we may disagree on some things all of us here share
19 the same goal, safe and effective over-the-counter
20 medications for children.

21 Here is a brief overview of what you will see and
22 hear from us today. I will begin by putting these

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1 medicines in context and introducing some of the
2 industry's top line recommendations for new labeling,
3 scientific studies and educational programs. We will then
4 explain the data and information that lead to these
5 recommendations. This will include background on efficacy
6 research in pediatric populations for OTC medicines, how
7 pharmacokinetics or pK data allow us to bridge from adult
8 efficacy and a review of both industry and independent
9 analyses of a number of safety databases.

10 Finally, I will wrap up with a more detailed and in
11 depth information on industry's recommendations and
12 commitments. Again, we welcome your input and advice for
13 improving on these recommendations.

14 As you know, parents have relied on pediatric OTC
15 cough and cold medicines and many physicians have
16 recommended them for decades. We know pediatricians
17 recommend them as well because in one study we know that
18 over 50,000 pediatricians recommend them every week.
19 Today, millions of American safety and effectively use
20 these medicines. Just last year, there were nearly 4
21 billion doses sold in the United States.

22 These medicines are indicated and marketed to reduce

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1 symptoms such as nasal congestion, running nose and
2 coughs, not to treat and cure conditions. According to
3 national surveys, 9 out of 10 parents say these medicines
4 help their children breathe more easily, feel more
5 comfortable and relieve their cough.

6 Over the past few months, CHPA and our member
7 companies have conducted an extensive review of the
8 available safety data for all cough and cold ingredients.
9 Our goal is to try to get a complete picture of what is
10 going on and determine what actions we could take that
11 would have the most positive impact on children and their
12 caregivers. We also convened a panel of outside,
13 objective experts to analyze the data, from pediatric and
14 forensic toxicologist to critical care pediatricians and
15 directors of poison control centers.

16 Their conclusions, which you'll hear today, are
17 consistent. The vast majority of consumers are using
18 these medicines properly and serious adverse events are
19 very rare. Why I won't go into all of what they found,
20 there was one overriding trend, a clear association
21 between serious events and misuse resulting in overdose.
22 This association we're seeing most often in children less

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1 than 2 years of age.

2 We, the industry, have always taken aggressive
3 action to ensure the safety and safe use of our medicines,
4 from child resistant and tamper-evident packaging to
5 working with FDA on the development of the
6 over-the-counter facts label. We intend to do no less

7 with this issue.

8 Before we review our specific findings and
9 recommendations, I want to reemphasize that various data
10 show that these pediatric cough and cold medicines are
11 safe and effective when used as directed. Our
12 recommendations include an aggressive risk minimization
13 plan with label changes and a robust educational program
14 to reduce misuse and improve safe use as well as our
15 commitment to new research to confirm the efficacy of
16 these medicines.

17 Because we found that most of the deaths, however
18 rare, were in children under 2, because there is no FDA
19 approved dosing in children under 2, and because our
20 research shows that consumers were confused by the
21 instruction to ask a doctor before dosing a child under 2,
22 we do not believe that parents should be using these

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1 medicines in children under 2 and are recommending
2 changing these labels to read "do not use in children
3 under the age of 2" on all children's cough and cold
4 medicines.

5 In addition, companies have voluntarily withdrawn
6 all infant cough and cold medicines intended for infants
7 less than two and have removed all images and references
8 to infants from the packaging. In children age 2 to 12,
9 data again show these medicines are safe and efficacious
10 of therapeutic doses. However, because our reviews have
11 shown an association with some overdose from misuse, and
12 largely accidental ingestion in these ages, we are taking
13 aggressive action to protect children.

14 We have also learned that there is a misconception
15 amongst parents, caregivers and even some physicians that
16 antihistamines, such as diphenhydramine can be used to
17 sedate children. This is an area where we strongly
18 believe we can have a positive impact. In addition to
19 aggressive education, we recommend labels on monograph
20 antihistamines should read, "do not use this product to
21 sedate your child."

22 In addition to these label changes, industry will be

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1 launching a national education campaign. The program is
2 designed to address the root causes of misuse and to
3 ensure that consumers and healthcare providers understand

4 and follow the label. I will discuss later our target
5 metrics and in-market monitoring to measure success of our
6 programs. We plan to work with experts in the field to
7 conduct sophisticated surveillance that will measure the
8 effectiveness of our programs and our messaging. We will
9 also work with existing systems to track outcomes and to
10 provide interventions where appropriate.

11 We are also recommending new research. We will
12 conduct a safety study to further probe the misuse and
13 overdose issue and ensure that we understand consumer
14 behavior in this regard.

15 While efficacy is well proven in adults and
16 pediatric efficacy have been considered sufficient for
17 years, science is evolving. Today, we have a pediatric
18 research infrastructure in place. We also have a greater
19 understanding of how to obtain pK data in children under
20 the ages of 2 between the ages of 2 and 12 years of age,
21 compared to the past, where such research was considered
22 unethical and impractical. Thus, we are committed to

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1 conducting pK studies where appropriate and exploring
2 strategies to bridge to efficacy, including end point
3 validation with the FDA and other experts. We'll later
4 provide more detail around many of these initiatives.

5 Before I introduce the rest of the speakers, I'd
6 like to clarify a point from the previous discussion.
7 There is evidence of efficacy for these ingredients in
8 cough and cold. Most of it, I must admit, is in adults
9 and we will be happy to show you this evidence either in
10 the presentations or in our Q&A.

11 With these commitments in mind, here's our agenda
12 for the rest of the presentation. Dr. Phil Walson,
13 pediatrician at Cincinnati Children's Hospital will talk
14 about the issues surrounding pediatric efficacy research
15 and his recommendations for the industry moving forward.
16 Dr. Kathy Gelotte of McNeil Consumer Healthcare will
17 discuss the existing and potential pharmacokinetics data.

18 Then Dr. Ed Kuffner from McNeil and Dr. Richard
19 Dart, a clinical toxicologist and director of the Rocky
20 Mountain Poison and Drug Center will present the safety
21 data and analysis. I'll then return to present and detail
22 our proposals for risk minimization, measure to monitor

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1 its success and generation of new data.

2 I'd like to ask that you hold questions until all
3 the presenters have finished. And without further delay,
4 I introduce Dr. Walson.

5 DR. WALSON: Good morning. I'm speaking to you
6 today as a pediatrician, clinical pharmacologist and
7 medical toxicologist who has treated thousands of
8 children, who's run two certified poison control centers
9 and conducted more than 200 clinical trials, mostly in
10 children, including multiple studies of over-the-counter
11 antipyretics analgesics in children who had cough and
12 cold.

13 Recently, industry asked me to review the existing
14 efficacy data on OTC pediatric cough and cold medications
15 as well as the issues associated with conducting pediatric
16 studies. As many of you know excuse me. Many of you
17 know how difficult it can be to conduct trials in
18 children. It is particularly challenging in cough and
19 cold. However, recent advances have created an
20 environment more conducive to conducting well-designed
21 pediatric trials. While it's still difficult, we are
22 building an infrastructure as well as Dr. Suydam has just

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1 mentioned in gaining the knowledge and experience
2 necessary to do appropriate pediatric studies, but only
3 once we develop sensitive, validated, age-specific end
4 points. This meeting gives us all an opportunity to take
5 a fresh look at what's been done, what's needed and what
6 can be done in the future.

7 In this presentation I'll briefly summarize the
8 relatively large number of adult efficacy studies that
9 have been conducted with cough and cold medicines and
10 compare these with the relative few pediatric studies that
11 have been done. I want to make the following three
12 points. First and foremost, we know from adult studies
13 that these medicines work. But they can only be shown to
14 work if the methodology is appropriate and the sample size
15 is sufficient.

16 Second, while there have been design problems with
17 all available pediatric studies, the fact is that some
18 pediatric studies have shown efficacy, even in children as
19 young as 6 months of age. And third, we've already begun
20 to conduct some of the studies we need, such as the pK

21 studies needed to design the dosing regimes that mimic
22 adult drug exposure. And we're beginning to develop and

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1 validate the age-specific end points we need for clinical
2 efficacy studies in pediatric populations.

3 But before we review the pediatric data, let's look
4 at the adult trials. There are a number of well-designed,
5 randomized, double blind, placebo-controlled trials where
6 efficacy was demonstrated across a range of cough/cold
7 active ingredients, both alone and in combination.
8 Importantly, most of these trials had more than a hundred
9 subject per treatment arm. And as was shown in a paper by
10 Dr. D'Augustino in a meta analysis of antihistamine
11 studies in adults, in order to show an effect one may need
12 as many as 140 subject per treatment arm.

13 It's important to keep this in mind as we look at
14 the pediatric studies. There are relatively few
15 placebo-controlled pediatric studies reported in the
16 literature. But in fact, some claimed efficacy. Some did
17 not, and one was equivocal. All had design problems, as I
18 said, by contemporary standards as noted in the FDA
19 briefing document. For example, the sample size was small
20 compared to the adult studies, 20 or 30 children versus
21 more than a hundred adults per treatment arm.

22 Now, I will compare two positive adult studies, one

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1 in cold, one in cough to two pediatric studies where
2 substantial improvement was seen in all of the pediatric
3 groups, but the differences between placebo and active
4 drug were not statistically significant. The purpose of
5 this comparison is to illustrate the challenging in doing
6 valid pediatric cough/cold studies, not to criticize any
7 of the authors.

8 (Slide)

9 DR. WALSON: This graph illustrates one of the
10 findings of the Eccles 2005 adult study where the
11 differences between active drug and placebo were
12 statistically significant. There were 238 subjects in
13 this study and the primary end point was an objective
14 measure, nasal airway resistance. The X-axis on this
15 figure represents time after dosing. The Y-axis
16 represents the change in nasal airway resistance.

17 These adult subjects were recruited within three

18 days of the onset of their illness from home. Active drug
19 showed a statistically significant decrease in nasal
20 airway resistance whereas placebo showed a slight increase
21 or no change at three and four hours, a pharmacologically
22 relevant time after dosing.

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1 Now, let's compare this to a pediatric study where
2 both groups showed improvement for runny nose and nasal
3 congestion, but the differences between active drug and
4 placebo were not statistically significant. In the
5 pediatric study, the number of subjects was small, 59.
6 And a third-party assessment of symptoms, by a parent, was
7 used as a subjective end point.

8 There were also differences in inclusion/exclusion
9 criteria. In the adult subjects, as I said, subjects were
10 enrolled within three days of onset, where in contrast,
11 the pediatric study included subjects up to seven days
12 after onset and only patients who went to a doctor for
13 their symptoms were recruited. There were many other
14 differences between the studies that may be responsible
15 for the different results. One, for example, in the
16 adults study, subjects were hospitalized, while in the
17 pediatric study subjects were ambulatory.

18 Now, this is an example of a patient using the
19 equivalent that was used to measure nasal airway
20 resistance in the Eccles study of adults from the previous
21 slide. It's clear why this objective, validated outcome
22 measure was not used in the pediatric studies. Even if

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1 you downsized the equipment, try to imagine it being put
2 on a child, especially one less than 2 years of age.

3 (Slide)

4 DR. WALSON: Now, here's another example or another
5 comparison of another adult and pediatric study, this time
6 in acute cough. The adult study showed statistically
7 significant differences between placebo and
8 dexromethorphan. This study also used an objective end
9 point, a computerized cough measurement system; CCMS
10 abbreviated, and measured response for up to three hours
11 post-dose.

12 The pediatric study compared the same medicine with
13 placebo, but here the end point was also third-party
14 report of subjective symptoms. In addition, cough

15 frequency was evaluated in the morning after a single dose
16 of medication. Now, there was substantial improvement
17 seen with both placebo and drug compared to the night
18 without treatment. But the study failed to detect any
19 statistically significant differences between the two.
20 These two studies emphasize the need for validated,
21 age-specific end points. The difficulty in designing
22 pediatric studies and the issues with relying on

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1 third-party reported data.

2 So to summarize, some of the lessons we've learned
3 from these and other comparisons, first, in pediatric OTC
4 cough and cold studies outcomes depend, not only on the
5 right amount of medicine, but also on the recommended
6 frequency and duration of dosing. Second, if sample size
7 is inadequate, you can fail to demonstrate an effect, even
8 when one is present, statistically significant and
9 clinically relevant. Third, end points and methods that
10 work in adults can't necessarily be used in pediatric
11 studies because we don't want to subject children to
12 inadequately designed studies.

13 So from these and other lessons, we can begin to
14 design a contemporary efficacy program that addresses all
15 of the problems with previous studies. This program may
16 exclude extrapolation from adult data, a scientifically
17 valid method, which you will hear more about from Dr.
18 Gelotte.

19 I'd like to emphasize that it is important to treat
20 the symptoms of cough and cold in children. For example,
21 we know that cough, if left untreated, can lead to
22 vomiting and dehydration, especially in children. Also,

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1 persistent coughing can spread colds. Treating cough and
2 cold symptoms decreases unnecessary healthcare costs and
3 decreases the use of less well-studied, risky, ineffective
4 therapies. Also, this follows a rule of medicine. If you
5 can't treat the cause of a condition, you should treat the
6 symptoms to make the patient feel better, whether that
7 patient is an adult or a child.

8 In summary, the data show cough and cold medicines
9 have been well studied and proven effective in adults,
10 both alone and in combinations. There is evidence of
11 efficacy of these medicines in children, although clearly

12 more data are needed. All of the pediatric studies to
13 date suffer from methodologic problems, which can explain
14 the lack of consistent proof of efficacy. In addition,
15 there is evidence that suggests that the type and sequence
16 of cold symptoms are similar in children over 2 years of
17 age to adults and this and other data support the validity
18 of extrapolating adult efficacy to children.

19 Some pK studies have already been done. Others are
20 being planned and we are beginning to validate
21 age-specific, sensitive end points for pediatric efficacy
22 studies. We are now at a point where we can bring

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1 clinical, scientific, government and industry expertise
2 together in a workshop and come to consensus on
3 appropriate methods and end points for efficacy studies in
4 this population.

5 Now, I'd like to turn the podium over to Dr.
6 Gelotte.

7 DR. GELOTTE: Good morning everyone. I'm Kathy
8 Gelotte, Senior Director of Clinical Pharmacology at
9 McNeil Consumer Healthcare. I'm here today to show how
10 pharmacokinetics is a practical tool to help identify
11 appropriate doses in children. Such data should guide our
12 decisions on whether and how to change recommended doses
13 in the cough/cold medicines. These dosing decisions
14 should be based on the relationship to more extensive
15 adult data and on the growing accumulation of
16 pharmacokinetic and metabolism data in children.

17 Before addressing dose extrapolation with
18 pharmacokinetics, I'd like to briefly review the basis for
19 the current dose recommendations in the monograph. In the
20 past, the adult dose has provided the reference point for
21 adjusting doses in children. These adjustments were based
22 on body weight or surface area rules, resulting in doses

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1 that are of proportion of the usual adult dose.

2 In the 1976 Federal Register Notice of Findings by
3 FDA's review panel on cough and cold drugs, the panel
4 commented that dosing based on age may be the least
5 reliable method because of the large variation in weights
6 at a specific age. However, for OTC products they
7 concluded dose recommendations based on age are the most
8 reasonable and easily understood by the consumer. They

9 also recognized that effective doses for children and
10 adults depend on several factors, including individual
11 sensitivity, age, weight, drug metabolism and pathological
12 conditions.

13 As you will hear later in the presentation, the
14 scientific tools we have today can begin to address some
15 of these questions.

16 (Slide)

17 DR. GELOTTE: This table highlights the basis for
18 recommended doses by age and weight. It shows that
19 cough/cold doses generally follow the pattern provided by
20 Clark's weight rule for average weight across each
21 pediatric age group.

22 Let's walk through one example to calculate the dose

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1 for children ages 6 to less than 12. The average weight
2 from growth charts is about 71.5 pounds. When divided by
3 150, the weight of an adult, the fraction is about one
4 half the adult dose for these children. Although doses
5 were derived from the average weight in each group, dosing
6 instructions on the label for cough/cold products are
7 listed only by age. You can see an example here for
8 children's Sudafed liquid showing the chart for dose by
9 age.

10 One point to keep in mind is that dosing
11 instructions on labels of OTC analgesics are different.
12 They include weight divisions, along with age breaks on
13 the chart, which provide further guidance to parents when
14 selecting doses for children. From where we were in the
15 last '70s, pediatric clinical research has evolved
16 significantly. Pharmacokinetic studies in children are
17 more common, thus, providing the additional data to select
18 doses.

19 There have been opportunities to obtain pediatric
20 pharmacokinetic data for a couple of OTC drugs. These
21 occurred when combining a monograph drug with one
22 regulated by a new drug application, which needed

0111

1 pre-approval by FDA. The clinical development programs
2 included pediatric pharmacokinetic studies. In addition,
3 approval was based on open label safety studies in
4 children and on the extrapolation of efficacy from adults.

5 I'd like to point out that dose selection for the

6 new products was not straightforward because the dosing
7 charts for ibuprofen and pseudophedrine, for example, have
8 different numbers of age/weight divisions. Although,
9 analgesics have more divisions, doses consistent with the
10 monograph for pseudophedrine and chlorpheniramine were
11 eventually selected. We'll see later how pharmacokinetic
12 data from these applications can guide decisions on
13 appropriate doses.

14 Next, I'd like to discuss the use of
15 pharmacokinetics as a tool in pediatric drug development.
16 A key point is that adult and pediatric pharmacokinetics
17 do not need to be the same to extrapolate doses that would
18 correspond to effective adult doses. We often find that
19 elimination half life is shorter and that the
20 weight-adjusted clearance is higher in children. However,
21 there are exceptions. For dose extrapolation the
22 pharmacokinetic parameters that describe drug exposure are

0112
1 considered. These are the maximum concentration and area
2 under the curve.

3 The underlying assumption for dose extrapolation
4 without subsequent efficacy trials is that the likelihood
5 of the disease progression and the response to the
6 pharmacological intervention are substantially similar
7 between children and adults.

8 Before reviewing the cross-study comparison of drug
9 exposure and doses, I'd like to comment on age differences
10 and half life reported for some OTC drugs. Data for two
11 Rx antihistamines are added to further illustrate the
12 trend.

13 (Slide)

14 DR. GELOTTE: This chart shows that half lives in
15 adults are generally longer than those measured in
16 children. Although data are limited for children ages 2
17 to less than 6, drug disposition, including half life and
18 clearance is considered comparable to children ages 6 to
19 less than 12. The reason for this finding is that most
20 developmental changes in renal and hepatic function are
21 complete by about 1 year of age.

22 So what does a shorter half life tell us about the
0113
1 drug? It means that there will be less drug accumulation
2 in children compared with adults when multiple doses are

3 given over the day. Another important point is that half
4 life also guides selection of the frequency of dosing. In
5 other words, drugs with short half lives are often dosed
6 more frequently than drugs with long half lives.

7 Now, I'd like to turn our attention to the use of
8 pharmacokinetic data to determine pediatric doses. The
9 cross-study comparison of pseudophedrine pharmacokinetic
10 data presented in the next series of slides differs
11 somewhat from the review outlined in FDA's briefing book
12 to the committee. For example, includes data from several
13 studies in adults and children, which are listed here. In
14 addition, the comparison includes drug exposure for
15 multiple-dose regimes with doses administered every four
16 to six hours. Although different datasets were considered
17 in a cross-study comparison between adults and children,
18 our conclusions are generally consistent with those of the
19 FDA.

20 With these pharmacokinetic data, we can construct a
21 graph of the relationship between dose and maximum drug
22 concentrations for each age group. Beginning with adult

0114
1 date, the maximum concentrations that are obtained for a
2 series of doses are plotted on the Y-axis. A linear
3 relationship is apparent. When data for doses and maximum
4 concentration in children from 6 to less than 12 years are
5 overlaid on this graph, the linear relationship has a
6 different slope.

7 To compare peak drug concentrations by
8 extrapolation, a line is drawn up from the 60-milligram
9 dose until it intersects the adult line and then it is
10 drawn horizontally until it crosses over the children's
11 line. This shows that peak concentrations of a
12 30-milligram dose, which is the OTC dose in children, are
13 comparable with peak concentrations in adults.

14 (Slide)

15 DR. GELOTTE: Next, we overlay data for the youngest
16 children from 2 to less than 6 years, starting from the 60
17 milligram dose in adults and crossing over the dotted line
18 intersects approximately at the 15 milligram dose.

19 Overall, this figure shows that peak concentrations after
20 single pseudophedrine doses in children are comparable to
21 mean peak concentrations after single 60 milligrams of
22 pseudophedrine in adults.

0115

1 The same graph can be constructed between single
2 doses and total exposure, which is the area under the
3 curve. Again, for adults the relationship between AUC and
4 dose is linear within this range of doses. Next, we
5 overlay the data for children 6 to less than 12 years,
6 draw a line up from the 60-milligram adult dose and cross
7 over to the children's line.

8 (Slide)

9 DR. GELOTTE: Here we see that the intersection
10 occurs at an extrapolated dose that is somewhat higher
11 than 30 milligrams. However, there are three
12 placebo-controlled clinical trials in adults that show the
13 30-milligram dose of pseudoephedrine is also effective,
14 either when given alone or in combination with ibuprofen
15 and chlorpheniramine.

16 So within this region, the children's AUC falls
17 between two effective adult doses. For children 2 to less
18 than 6 and the 15-milligram dose, the AUCs are lower than
19 adults given a 60-milligram dose, but they are also within
20 the region of both effective doses.

21 These data show that pharmacokinetic extrapolation
22 is practical and informative, and that there are maybe

0116

1 opportunities to refine the pediatric doses. Citing lower
2 area under the curve exposure data in children after
3 single pseudoephedrine dose, FDA has suggested that higher
4 OTC doses may be considered. We agree with FDA that the
5 current doses could be refined based on pharmacokinetic
6 data. But we request that additional information be
7 considered in future evaluations.

8 Potential approaches to refined doses include
9 increasing the number of age/weight divisions and
10 selecting the optimal frequency between multiple doses.
11 These suggestions are addressed in the next two slides.
12 However, when new pediatric pharmacokinetic data for other
13 OTC drugs become available, further refinements, such as
14 increasing the dose may be needed, depending on the extent
15 of the pharmacokinetic differences.

16 (Slide)

17 DR. GELOTTE: As discussed previously, cough/cold
18 drugs have fewer age divisions for dosing on the label.
19 This provides the first opportunity to refine doses within

20 the framework of the monograph. With fewer divisions,
21 there is a greater spread in the doses per body weight
22 across a range of ages. The pattern is illustrated here

0117
1 for pseudophedrine. To construct the relationship between
2 weight-adjusted dose and age, the recommended dose for the
3 whole age group is divided by the average weight in
4 kilograms for children at each year of age.

5 What this graph illustrates for the 15-milligram
6 dose in the 2 to less than 6 year age group is that the
7 maximum dose per kilogram is given to children who are
8 2-years old, whereas the minimum dose per kilogram is
9 given to children who are 5-years old. This graph also
10 shows an even greater spread in dose per kilogram for
11 children ages 6 to less than 12. Yet this doesn't make
12 sense that older children in each age division are getting
13 less medicine per weight than the younger children.

14 If we consider increasing the number of age
15 divisions for cough/cold drugs, we can smooth out the
16 dosing pattern. In addition, this change would align with
17 current OTC analgesic dosing regimes. The blue line
18 depicting the current monograph doses is overlaid in this
19 figure to highlight the increase in doses for the older
20 children in each age group -- ages 4 and 5 and ages 8, 9,
21 10 and 11. With more age divisions, older children within
22 each age group would receive higher milligram per kilo

0118
1 doses, resulting in greater drug exposure or AUC.

2 Another potential approach to refining recommended
3 doses based on pharmacokinetic information is to optimize
4 the dosing frequency. Because several doses of medicines
5 are administered to children during the illness, the
6 dosing frequency is important to consider as part of the
7 dosing regime.

8 (Slide)

9 DR. GELOTTE: This figure shows that concentrations
10 for multiple doses of 60 milligrams pseudophedrine in
11 adults are dosed every six hours. The profile for 30
12 milligrams dosed every six hours in children is overlaid
13 for comparison. As discussed previously, a shorter half
14 life in children leads to less drug accumulation when
15 compared with adults and when they're dosed at the same
16 dosing frequency. This is reflected by lower plasma

17 concentrations at later times.

18 However, pseudophedrine maybe dosed every four to
19 six hours according to the monograph. Using the
20 pharmacokinetic data in children, we are able to simulate
21 concentrations in the blood for the four-hour dosing
22 frequency. When the simulated profile is added, it

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1 reveals that drug exposure in children encompasses that
2 for the 60-milligram multiple doses in adults. This
3 analysis suggest that the optimal dosing frequency for
4 pseudophedrine in children maybe 30 milligrams every four
5 hours.

6 As shown with the cross-study comparison of
7 pseudophedrine pharmacokinetic data in children and
8 adults, extrapolation is a practical approach to assess
9 pediatric doses and also the frequency of dosing. This
10 comparison reveals more than one approach to refine
11 current monograph doses. Yet, it's important to keep in
12 mind that every drug is unique with potential differences
13 in disposition between children and adults. The extent of
14 these differences may affect the selection of pediatric
15 doses.

16 Toward this end, CHPA member companies are committed
17 to obtain pharmacokinetic data for several ingredients in
18 children ages 2 to less than 12 years. These data can
19 guide future decisions on whether and how to change
20 recommended doses for cough/cold drugs in the monograph.

21 Thank you for your attention, and I'd like to
22 introduce Dr. Kuffner to speak on the review of safety

0120

1 data.

2 DR. KUFFNER: Good morning. I'm Ed Kuffner. I'm a
3 medical toxicologist and senior director of medical
4 affairs at McNeil Consumer Healthcare.

5 Today I'm presenting safety data. My safety
6 presentation will focus on two areas. I'll present data
7 from published and unpublished clinical trials in which
8 recommended doses of cough and cold medicine were
9 administered to children and adverse events were recorded.

10 Most of my presentation will focus on an analysis of data
11 from McNeil's post-marketing safety database of
12 over-the-counter pediatric cough and cold medicines.

13 Cough and cold medicines have been studied

14 prospectively in children less than 12 years of age. We
15 identified 54 published and unpublished clinical trials,
16 including children less than 18 years of age. The number
17 of children exposed to recommended doses of the various
18 cough and cold medicines is listed. The number of
19 children less than 12 years of age exposed to a
20 recommended dose is also listed.

21 Most of the children in these trials were in the 6
22 to less than 12-year age group, but all of these medicines

0121

1 have been studied in children less than 6 years of age.
2 Very few children less than 2 years of age were studied.
3 Overall, the adverse events that were reported in these
4 clinical trials were self-limited and recommended doses
5 were well tolerated.

6 The specific adverse events were as expected based
7 upon the mechanism of action and the clinical pharmacology
8 of each ingredient. I can answer additional questions
9 regarding specific trials and specific adverse events
10 during the Question & Answer period.

11 Now, I'm going to present an analysis of data from
12 McNeil's post-marketing safety database. It's important
13 to remember that most of the cough and cold medicines
14 within this dataset are regulated by the monograph
15 process. In contrast to NDA products, monitoring and
16 reporting of adverse events is voluntary. Over the years,
17 the coding of adverse events has been handled differently
18 because definitions used to categorize and code reports
19 have varied over time there is herogeneity of the data.

20 In order to use this dataset in a more meaningful
21 way to guide public health decisions, it was necessary to
22 perform a case-level review of the reports that were coded

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1 as serious and recategorized them using standard
2 definitions.

3 Before we review the data together, let me give you
4 an example that will put these reports and the need for
5 recategorization into perspective. For example, a parent
6 reports that their 3-year-old child was found with an open
7 bottle of a pediatric cough and cold medicine and a large
8 amount was missing. Because there may have been an
9 overdose, the case is initially coded as serious. When
10 you read the case details, the child went to an emergency

11 department, was observed for six hours and did not develop
12 any symptoms. They were discharged from the emergency
13 department.

14 This is a typical scenario. As a toxicologist, this
15 is certainly my experience with many of the children that
16 I referred for healthcare evaluation and many of the
17 children that I cared for in the emergency department.
18 Despite the fact that this child did not develop any
19 clinical symptoms, the report is coded and maintained
20 within the post-marketing database as a serious event.
21 This underscores the need to reanalyze all of the cases
22 coded as serious.

0123

1 Let's go through the analysis together. The dataset
2 contains reports representing about 38 percent of all
3 pediatric cough and cold medicines distributed in the
4 United States. This dataset covers 27 years and contains
5 reports dating back to 1980. To put some context around
6 the exposure for this data, for this specific dataset,
7 there are between 500 and 600 million doses of pediatric
8 over-the-counter cough and cold medicines distributed each
9 year.

10 Each week a pediatric over-the-counter cough and
11 cold medicine is used by approximately 12 percent of
12 children less than 6 years of age and about 8.5 percent of
13 children between 6 to less than 12 years of age. The
14 numbers that I would particularly like you to focus on are
15 those for the distribution of pediatric cough and cold
16 medicine use.

17 Eighteen percent of pediatric cough and cold
18 medicines are used by children less than 2 years of age.
19 39 percent of all pediatric cough and cold medicines are
20 used by children 2 to less than 6 years of age and 43
21 percent of all pediatric cough and cold medicines are used
22 by children 6 to less than 12 years of age. In this

0124

1 presentation I'm going to compare the percentage of all
2 reports and the report coded as serious in these different
3 age groups to the percentage of overall use of pediatric
4 cough and cold medicines in these different age groups.
5 So remember 18 percent, 39 percent and 43 percent.

6 (Slide)

7 DR. KUFFNER: This slide represents the dataset

8 containing all reports in children less than 12 years of
9 age with a cough and cold medicine. Across the top row
10 are the ages, less than 2 years, 2 to less than 6 years
11 and 6 to less than 12 years as well as age unknown. You
12 see the absolute number of reports in the first row and
13 the percentage of total reports below. At the bottom of
14 the slide is the distribution of over-the-counter
15 pediatric cough and cold medicine use across different age
16 groups 18 percent, 39 percent and 43 percent.

17 When considering the distribution of cough and cold
18 medicine in use, reports in children less than 2 years
19 within the dataset appear to be significantly over
20 represented. While 18 percent of the use of cough and
21 cold medicines occurs in children less than 2 years of
22 age, 33 percent of the reports occur in this age group.

0125

1 In comparison, 39 percent of the use of cough and cold
2 medicines occurs in children 2 to less than 6 years of age
3 and 49 percent of the reports occur in this age group.
4 Further analysis of the data revealed some potential
5 reasons why there appears to be over representation of
6 reports for children in these age groups.

7 (Slide)

8 DR. KUFFNER: The data shown here summarizes all the
9 reports in children less than 12 years of age in the
10 dataset. You see the number of cases coded as
11 non-serious, serious or fatal. Of all the reports within
12 the data set, 96.8 percent were coded as non-serious.
13 There were 74 total fatal reports. All of these fatal
14 reports were submitted to and reviewed by the expert
15 panel. I'm not going to discuss the fatal reports further
16 because all of these were included in the expert panel
17 analysis that Dr. Dart will be presenting.

18 There were 562 reports that were coded as serious.
19 These are the reports we reviewed, recategorized and
20 analyzed further. Remember, although these reports were
21 coded, as serious, serious clinical events based upon the
22 regulatory definition of a serious, adverse event

0126

1 oftentimes were not reported.

2 Across the top row are the age groups. Within each
3 age range, you see all reports, the reports coded as
4 serious and the percent of reports coded as serious.

5 Reports coded as serious represent a relatively small
6 percentage across all age groups. The analysis we're
7 going to go through together is the result of a case-level
8 review of individual reports coded as serious.

9 Ultimately, the reason for this detailed review was an
10 attempt to understand these reports in the context of a
11 public health issue. Remember, not all reports coded as
12 serious had clinical effects.

13 By performing a case-level review of all reports
14 coded as serious, we were able to classify them and
15 classify the reported reason for exposure, the reported
16 dose ingested and the clinical effects, if any, which were
17 reported following exposure. In this way we were able to
18 determine if a report coded as serious truly had clinical
19 affects; and if so, the seriousness of those clinical
20 effects.

21 (Slide)

22 DR. KUFFNER: This slide gives you a roadmap for the

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1 analysis we are going to go through together. The reason
2 for exposure was classified into one of three categories
3 accidental ingestion is a child getting into a cough and
4 cold medicine on their own when the medicine was not
5 appropriately kept out of their reach; use for labeled
6 indication is the presumed use of a cough and cold
7 medicine for the treatment of cough and cold symptoms. If
8 another reason for exposure was not specifically
9 mentioned, the report was classified here. Other includes
10 two categories malicious intent and use for unlabeled
11 indication.

12 When it was reported that there was suspected or
13 confirmed abuse, reports were coded as malicious. When a
14 cough and cold medicine was administered for a non-cough
15 and cold indication, such as sedation, reports were
16 classified as use for unlabeled indication. When the
17 reported dose could be determined, it was classified as
18 either a therapeutic dose or an overdose. Each report was
19 reviewed to determine what clinical effects, if any, were
20 reported. Clinical effects were classified as
21 asymptomatic or no adverse event reported, mild effects,
22 moderate to severe effects, unable to assess or unrelated

0128

1 to the cough and cold medicine.

2 Before we begin this review, it's important for you
3 to understand that not all cases coded as serious
4 developed clinical effects. In fact, of the 562 reports
5 coded as serious, 194, representing 34 percent, had no
6 clinical effect reported; 119, representing 19.6 percent
7 had only a mild clinical effect reported. There were 218
8 reports over 27 years in which a moderate to severe
9 clinical effect was reported. It is extremely important
10 that you understand the distinction between a report coded
11 as serious and a report in which a moderate to severe
12 clinical effect was actually reported.

13 Now, we're going to systematically go through these
14 reports. We're going to start with accidental ingestion.
15 Fifty-four percent of the reports coded as serious were
16 cases where a child got into either an adult or a
17 pediatric cough and cold medicine on their own. In these
18 cases, the medicine was not appropriately kept out of the
19 reach of a child.

20 Let's try to understand the accidental ingestions.
21 Across the top row are the age groups. Within each age
22 range you see all reports of accidental ingestion, the

0129

1 reports coded as serious, all reports of accidental
2 ingestion and the percent of reports coded as serious.
3 Accidental ingestion is more common in children 2 to less
4 than 6 years of age and is the leading cause for reports
5 coded as serious within that age group.

6 In children 2 to less than 6 years of age, 70
7 percent of all the reports coded as serious were unrelated
8 to the use of a cough and cold medicine for the treatment
9 of cough and cold symptoms. In children less than 2 years
10 of age, a full 41 percent of all the reports coded as
11 serious were also unrelated to the therapeutic use of a
12 cough and cold medicine. We identified 301 accidental
13 ingestion reports.

14 Now, let's try to understand the clinical effects,
15 if any, that were reported following these accidental
16 ingestions. Since accidental ingestion is most common in
17 children 2 to less than 6 years of age, and since it's the
18 leading cause of reports coded as serious in this age
19 group, we'll focus on the 2 to less than 6-year age group.

20 Across the top row are the age groups. Within each age
21 group, you see the clinical effects that were documented

22 in the report.

0130

1 Accidental ingestion of cough and cold medicines are
2 usually not associated with clinical effects. In fact, 56
3 percent of the accidental ingestions that were coded as
4 serious did not result in any clinical effects being
5 reported. Again, it's important for you to understand
6 that although these reports were coded as serious and
7 maintained within the post-marketing database with that
8 code, no adverse clinical effects were reported; 26
9 percent resulted in a mild clinical effect and only 18
10 percent resulted in a moderate to severe clinical effect.

11 This data is consistent with poison center data that
12 will be discussed by Dr. Dart and is similar for exposure
13 to other over-the-counter medicines as well as
14 prescription medicines. Failure to keep medicines out of
15 the reach of children results in preventable, accidental
16 ingestions. All of the moderate to severe clinical
17 effects was self-limiting and when the reported dose could
18 be determined all of the reports of accidental ingestion
19 in which a moderate to severe clinical effect was reported
20 were reported overdose.

21 We're now going to focus on the use for labeled
22 indication. We identified 239 reports where it was

0131

1 presumed that the cough and cold medicine was administered
2 to a child for treating cough and cold symptoms. When
3 cough and cold medicines are used for the labeled
4 indication, considering the distribution of product use,
5 there is an over representation of reports coded as
6 serious in children less than 2 years of age. While 18
7 percent of the use of cough and cold medicines occurs in
8 children less than 2 years of age, 29 percent of the
9 reports coded as serious with use for labeled indication
10 occur in this age group.

11 In comparison, 39 percent of the use of cough and
12 cold medicines occur in children 2 to less than 6 years of
13 age, and 41 percent of the reports coded as serious occur
14 in this age group.

15 Now, let's try to understand the dose that was
16 administered to a child when a cough and cold medicine was
17 used for a labeled indication. In 138 reports, it was
18 reported that a therapeutic dose was administered. In 53

19 of the reports, it appeared, based on the data, than an
20 overdose was administered. In 48 of the reports, we were
21 unable to determine if a therapeutic dose was administered
22 or if there was an overdose.

0132

1 Now, we'll review reports where it was reported that
2 a therapeutic dose was given. Across the top row are the
3 age groups; the reported dose ingested is listed in the
4 column on the left. Doses are classified as either
5 therapeutic dose or other. Within therapeutic dose we had
6 three categories, dosing as per the OTC label, monograph
7 professional dosing, or extrapolated dose. In the other
8 category, we have overdose or reports where the dose was
9 unknown.

10 For over-the-counter cough and cold medicines there
11 is no dose on the label for children under 2 years of age.

12 For cough and cold medicines that contain an
13 antihistamine, there is no dose on the label for children
14 less than 6 years of age. Therefore, by definition,
15 these children could not have received a labeled
16 therapeutic dose. The medical literature and other
17 sources provide extrapolated therapeutic doses for cough
18 and cold medicines for children less than 2 years of age.
19 Of the 69 doses administered to children less 2 years of
20 age, 34 were determined to be an extrapolated therapeutic
21 dose.

22 In no report was it documented how caregivers may

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1 have arrived at this extrapolated dose. It is unknown
2 whether the label instructions were followed and a doctor
3 was consulted or whether the dose was determined by other
4 means.

5 For children less than 6 years of age, there is a
6 specific dose on the OTC label for cough and cold
7 medicines, which do not contain antihistamine. In 17 of
8 the 97 reports, use of a labeled therapeutic dose was
9 documented. When a cough and cold medicine contained an
10 antihistamine, a therapeutic dose for children 2 than less
11 than 6 years of age was based upon professional dosing as
12 outlined in the monograph. In 35 reports, the dose
13 administered was reported to be a therapeutic dose based
14 upon monograph professional dosing.

15 Similar to children under 2 years of age, it is

16 unknown whether the label instructions were followed and a
17 doctor was consulted or whether the dose was determined by
18 other means.

19 In all of the 18 reports of overdose in children
20 less than 2 years of age, there was no specific dose on
21 the over-the-counter label. In 24 of the 27 reports of
22 overdose in children 2 to less than 6 years of age, there

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1 also was no specific dose on the over-the-counter label.

2 Now, we're going to discuss those reports where a
3 cough and cold medicine was used for a labeled indication
4 and the reported dose that was ingested was an overdose.
5 Let's try to understand the root causes of overdose when
6 cough and cold medicines are used for labeled indications.

7 Some reasons for overdose include administering an adult
8 cough and cold medicine to a child, administering multiple
9 products containing the same active ingredients at the
10 same time, and administering medicines too frequently.

11 By far, the most common root cause for overdose in
12 children less than 2 years of age and in children 2 to
13 less than 6 years of age is incorrect dosing. Although
14 the reason for incorrect dosing could not be determined
15 from the case-level review, there are far fewer reports of
16 incorrect dosing in children 6 to less than 12 years of
17 age when a specific dose for children of this age is
18 listed on the over-the-counter label.

19 For all of the 13 reports in children less than 2
20 years of age, and for 20 of the 24 reports in children 2
21 to less than 6 years of age where an incorrect dose
22 resulted in an overdose, there was no specific dose on the

0135

1 over-the-counter label for children in these age ranges.

2 Using data from the case-level review and product
3 distribution data, reporting rates were calculated.
4 Across the top row are the age groups, the reporting rate
5 for a report coded as serious regardless of whether an
6 actual adverse clinical effect was reported are listed for
7 each age range and each reported dose ingested per 1
8 million consumption units.

9 Considering exposure data, the reports coded as
10 serious with the use of a cough and cold medicine for a
11 labeled indication are very rare. In this dataset, for
12 children less than 2 years of age, use of an

13 over-the-counter pediatric cough and cold medicine for a
14 labeled indication was associated with a report coded as
15 serious at a rate of 0.073 times per 1 million doses
16 distributed. The rates for children less than 2 years of
17 age for every dose category are higher than the rates in
18 all other age groups.

19 Also shown are the reporting rates for reports coded
20 as serious per 1 million doses distributed when the
21 specific dose was and was not on the OTC label. Whenever
22 the dose was not on the OTC label, the reporting rate was

0136

1 higher than when the dose was on the OTC label. The
2 highest reporting rate when the dose wasn't on the OTC
3 label was for children less than 2 years of age.

4 As an industry, we talk all reports of adverse
5 events associated with the use of pediatric
6 over-the-counter cough and cold medicines seriously. As a
7 father and as a clinician, I know that every child is
8 precious. Overall, adverse events that were reported in
9 clinical trials were self-limited and recommended doses of
10 over-the-counter cough and cold medicines were well
11 tolerated.

12 Post-marketing databases have their limitations.
13 That being said, there is a long history of use of
14 over-the-counter cough and cold medicines in children and
15 this dataset dates back 27 years. The post-marketing
16 database supports findings from the clinical trial
17 database that when used as directed and administered at
18 therapeutic doses, over-the-counter cough and cold
19 medicines are well tolerated.

20 When the post-marketing databases reviewed in the
21 context of use, one can conclude that reports coded as
22 serious from accidental ingestion, from therapeutic use,

0137

1 and from overdose are very rare. In children 2 to less
2 than 6 years of age, accidental ingestions account for the
3 vast majority of serious adverse events. The development
4 of moderate to severe clinical effects following
5 accidental ingestion is unusual. Therapeutic doses in
6 children 2 to less than 12 years of age appear to be well
7 tolerated.

8 There is an over representation of reports coded as
9 serious in children less than 2 years of age. While most

10 caregivers administer cough and cold medicines
11 appropriately, rare instances of misuse, leading to
12 overdose, occur, especially in children less than 2 years
13 of age. It appears that a lack of a specific dose on the
14 OTC label for age ranges in which over-the-counter cough
15 and cold medicines may be used maybe associated with
16 incorrect dosing and overdose, and used as directed,
17 over-the-counter cough and cold medicines are well
18 tolerated. Thank you.

19 I'd like to introduce Dr. Dart.

20 DR. DART: Good morning. My name is Rick Dart. I'm
21 a medical toxicologist for about 20 years and director of
22 the Rocky Mountain Poison and Drug Center for the past 15

0138

1 years. I'm also the parent of three girls, wonderful
2 girls 6, 9 and 11 so I'm still using these medications
3 actually, although my kids still think that I treat them
4 like they're 2-years old.

5 What I'm going to do today is try to address the
6 poison center data on safety. I'm going to talk about the
7 data and the fatalities associated with the OTC cough and
8 cold medicines. I'll start by describing the National
9 Poison Center data and the criteria that we use to guide
10 these patients, manage these patients when they call the
11 poison center. Finally, I'll present the conclusions of a
12 consensus panel that examined all the fatalities that we
13 could find.

14 Now U.S. poison centers are a nationwide network
15 that provides advice to the public and to healthcare
16 professionals. There are 61 poison centers covering every
17 state. Every call is managed by a trained professional,
18 mostly pharmacists and nurse. Our callers range from
19 mothers worried about their child to healthcare
20 professionals managing critically ill patients. All
21 poison centers document their calls using a nationally
22 standard system. This system allows us to use standard

0139

1 definitions and to collect data consistently.

2 The large amount of data from our system is a
3 valuable tool for assessing drug safety. The main
4 limitation of our data is that like the FDA's adverse
5 event reporting system, the data come from spontaneous
6 reporting. However, poison center data have the advantage

7 of being truly national and involving a large number of
8 cases arising from the cough and cold products.

9 Poison centers receive two main types of cases
10 exposure calls and information calls. An information call
11 does not involve a person actually ingesting or being
12 otherwise exposed to a substance while an exposure call is
13 any call in which the patient actually took the drug or
14 chemical involved regardless of the dose.

15 In 2005, poison centers received nearly 2.5 million
16 exposure calls that's for all substances. It's very
17 important to understand that an exposure does not mean an
18 overdose. It could be a therapeutic dose or an overdose.
19 For example, a common call in kids is when one child is
20 administered the dose meant for another child. Every case
21 is graded for outcome no effect, minimal effect, moderate
22 effect, major effect or death.

0140

1 With this in mind, let's look at the Maryland data.
2 The Citizens' Petition is a good example of how poison
3 center data can be misinterpreted. The petition to FDA
4 reported that about 900 young children overdoses on OTC
5 cough and cold medicines in Maryland just in 2004. You
6 see the Maryland data on this slide.

7 (Slide)

8 DR. DART: In 2004, there were more than 18,000
9 exposure calls that involved a child under the age of 6.
10 Roughly, 1,000 involved a cough and cold medicine. Nearly
11 all of those were judged by the poison center specialist
12 themselves to result in no effect or minor effect. None
13 were fatal or major in outcome.

14 Now, please recall the definition of exposure. It
15 simply means that the patient actually took the drug or
16 chemical involved. It does not mean that an overdose or
17 that toxicity occurred. As you can see, the most severe
18 effects reported were five exposures with moderate
19 effects. This meant that the child was referred to the
20 hospital, received supportive care and was released.

21 Before we look at more data, let's look more closely
22 at the difference between overdose and toxicity. As I

0141

1 mentioned, most of the time, even an overdose does not
2 cause harm. This is reflected in practice guidelines
3 developed by poison centers and toxicologists. Every

4 poison center uses guidelines for their specialists to
5 take calls.

6 Listed here are the six pediatric cough and cold
7 agents that generate the most calls, along with their FDA
8 labeled therapeutic dose. The next column shows the dose
9 in milligrams at which a poison center would refer a
10 patient to the emergency department. If the referral dose
11 is divided by the therapeutic dose, we see that the dose
12 must be 10 to 30 times the therapeutic dose for a poison
13 center even to refer a child to the emergency department.

14 In the end, even referred hospital cases rarely
15 develop effects needing treatment. At doses less than
16 these thresholds, instead of sending the patient to the
17 emergency department, we follow them at home by telephone.

18 This does not mean that we would ever recommend such high
19 doses for a child as treatment. It simply reflects the
20 experience of poison centers with hundreds of thousands of
21 exposures in children.

22 Now, let's look at the nationwide data. All poison

0142

1 centers submit their data to the American Association of
2 Poison Control Centers. We asked the association to
3 provide all cases of exposure involving a child under the
4 age of 12 years at which a cough and cold ingredient was
5 involved. These included prescription drugs as well as
6 OTC medications and this includes all of the adverse event
7 categories that were mentioned by Mike Shannon.

8 The period of study was January 1st, 2000 through
9 June 30th, 2007. Almost 775,000 exposures were
10 identified. When we look at the outcome of these
11 exposures, the results are, again, very similar to the
12 Maryland poison data. Ninety-seven percent of the
13 exposures were judged by the poison center to be
14 associated with no effect or a minor effect, 1 percent was
15 associated with a moderate effect.

16 (Slide)

17 DR. DART: As you can see from the graph, an
18 extremely small percentage of exposures were associated
19 with a major effect or a fatality. But of course, these
20 are important cases. So to understand these serious cases
21 better, an independent, expert consensus panel was asked
22 to analyze the poison center cases as well as the cases

0143

1 from several other sources.

2 Now, the purpose of the expert panel was to gather
3 the fatalities from these sources and assess the
4 relationship with the cough and cold medicine reported.
5 The panel also categorized the likely dose ingested and
6 assessed the root cause of the fatality. The panel
7 focused on cases involving the top eight medicines in the
8 cough and cold category, which were identified by
9 examining the National Poison Center database.

10 The consensus panel members included experts in
11 pediatrics, critical care, toxicology, pharmacy and
12 forensic medicine. The panel analyzed all fatality cases
13 it could obtain. These included cases from the English
14 language medical literature extending back to 1949;
15 manufacturer adverse events extending back to 1980; the
16 National Poison Center database extending back to 1983 as
17 well as the FDA briefing material and the Citizen
18 Petition.

19 Cases were limited to children of the age of less
20 than 12 years and exposure to any one of the eight
21 ingredients I mentioned. Panel members reviewed each case
22 individually, then as a group, and came to complete

0144

1 consensus on every case. The panel used explicit
2 definitions of causality. These included definitely
3 related, likely related and possibly related as well as
4 unlikely related, definitely not related and unable to
5 determine.

6 All cases that were possibly, likely or definitely
7 related were included in the analysis, even though many of
8 the possibly related cases were more likely due to another
9 cause. With every case from possibly to definitely
10 related, the dose was estimated as therapeutic, super
11 therapeutic or unable to determine. As you'll see, the
12 results are similar to the Maryland and the National
13 Poison Center data.

14 Overall, the consensus considered 227 cases over the
15 period I described. Thirty-six of these cases were
16 excluded because they were duplicates or involved the
17 wrong drugs. Forty-nine cases were judged unrelated to an
18 OTC cough and cold medicine. And in 20 cases, the panel
19 was actually unable to determine whether the cough and
20 cold medicine was related to the fatality or not. This

21 leaves 122 cases where a cough or cold ingredient was at
22 least possibly related to the death in the judgment of the
0145

1 consensus panel.

2 Of those, 25 percent actually involved a
3 prescription drug. Since this is OTC we're addressing
4 today, we take those out and that leaves a total of 92
5 cases that involve nonprescription drugs. I phrase it
6 that way because in order to capture all potential
7 OTC-related cases, the panel included in the
8 nonprescription category all case where the drug's
9 prescriptive status could not be determined.

10 For example, if a coroner did levels, but didn't
11 report the product and those were OTC levels that were
12 measured, that was included.

13 Of the 92 cases, 79 were judged to have involved a
14 super therapeutic dose by the panel. Thirteen were judged
15 to have involved an undetermined dose. No cases were
16 judged to have involved a therapeutic dose.

17 (Slide)

18 DR. DART: Here we see the age distribution of these
19 cases. Of 92 fatalities, 74 percent involved children
20 under the age of 2 years. The panel also discovered that
21 many children being treated with cough and cold medicines
22 did not actually have cough and cold symptoms. Of the 92
0146

1 OTC cases or nonprescription case, 93 explicitly addressed
2 the presence of cough and cold symptoms. The panel found
3 that 44 percent of those records specifically recorded
4 that the child did not have cough and cold symptoms.

5 Well, if cough and cold symptoms were not the reason
6 for administration, what was? The reason may be
7 associated with the finding that emerged when the panel
8 examined where the exposures occurred. Of the 52
9 exposures where the site was documented, 76 percent
10 occurred in the home, must, as you would expect. In the
11 less than 2 age group, however, 32 percent occurred at a
12 day care center or a babysitter's home.

13 In some of the cases, and these involve both the
14 cases at home and in the day care/babysitter setting, the
15 caregiver reported that they were using the medicine as a
16 way to quiet the child and did so on a regular basis.

17 Now, I want to point out that this, in general a

18 lot of these cases were during the day, not at night. So
19 these are patients at a day care who then received
20 medicine to quiet them. Importantly, all of the day care
21 cases involved children under the age of 2 years.
22 Education and training of these caregivers could produce a
0147

1 striking improvement.

2 The panel's analysis of root cause suggests several
3 opportunities for decreasing misuse of these medicines.
4 Recall that there were 92 cases over the past few decades
5 that were judged at least possibly related to an OTC cough
6 and cold ingredient. Of these, 18 involve the category of
7 child administered, as the panel termed it. This refers
8 to the classic scenario of a toddler exploring their
9 environment and is a clear target for intervention.

10 If we look at the 68 cases that were administered by
11 an adult, we find that 44, which is 65 percent of the
12 cases, were judged to have either a therapeutic intent or
13 the panel could not determine the intent. Twenty-three of
14 the cases, that's 52 percent, involved an OTC combination
15 product. That's very close to the market share for these
16 medicines and 9 percent involved exposure to more than
17 one product that contained the same ingredient, which, of
18 course, is another target for intervention.

19 The panel judged that 24 of these cases were
20 non-therapeutic intent, of which 20 were actually judge
21 malicious intent. That term "malicious" includes cases in
22 which the adult admitted sedating the child or
0148

1 intentionally trying to harm the child, and sadly, there
2 were a few of those. The analysis demonstrates that the
3 apparent misuse of these products and the potential for
4 effective interventions exists.

5 National surveys show that millions of children are
6 treated with OTC cough and cold medicines every year. The
7 National Poison Center data and the consensus panel
8 results both show that these medicines are safe when used
9 at a true therapeutic dose. The independent consensus
10 panel found that in all cases where a dose could be
11 estimated an over dosage was involved. The panel found no
12 case where a caregiver appeared to have accurately
13 administered a therapeutic dose and the child died.

14 But the fact remains that there were fatalities

15 associated with the use of these products. Most of the
16 deaths occur in infants. This is not surprising since
17 it's much easier to make a dosing error when you're
18 measuring tiny amounts of medicine. The important thing
19 to remember is that all of these deaths were preventable.
20 All of the areas present opportunities for intervention
21 and prevention.

22 Data from over 25 years shows that the cough and

0149

1 cold medicines are safe, but like any medicine can produce
2 toxicity in overdose. We can and must create a system to
3 detect and prevent those events. Thank you. I'd like to
4 return this to Dr. Suydam.

5 DR. SUYDAM: Thank you, Dr. Dart.

6 I'd like to spend a few moments summarizing what
7 we've learned from our review and analysis of the
8 available data, and share with you our proposed risk
9 minimization plan, which we've developed in response to
10 what we learned.

11 This plan is comprehensive and we are committed to
12 ongoing measurement initiatives, which will continue to
13 refine our plans going forward. Additionally, I will also
14 share with you our research plans to further address
15 efficacy in dosing on which we will work with the FDA
16 immediately.

17 So here is what we know so far. Available data
18 affirm that children's over-the-counter cough and cold
19 medicines are safe when used as directed and that most
20 serious adverse events are reported to be associated with
21 the overdose and misuse of these medicines, especially, in
22 children under 2. We also know that accidental ingestion

0150

1 appears to be a major factor in children 2 years and
2 older. These are areas where new labeling and education
3 can make a difference.

4 As for efficacy, we know it is well established in
5 adults and we have additional work to do to confirm or
6 refine dosage levels in children. CHPA has also conducted
7 consumer research to answer issues raised by the FDA and
8 to support industry efforts.

9 I'd like to summarize our consumer research results.

10 Parents and other caregivers are motivated by a sincere
11 desire to make their children feel better when suffering

12 from cough and cold symptoms and rely on these medicines
13 to do so. Our research identified a specific need for
14 consumer education on dosing, active ingredients and label
15 directions. We will develop and distribute information
16 for parents and other caregivers specific to these issues.

17 And since many caregivers rely on healthcare
18 professionals for advice regarding over-the-counter cough
19 and cold medicines for children, we will also target
20 healthcare professionals with our message as well as part
21 of our risk minimization plan. The goals and plans I will
22 now outline are based on our analyses of all the data and

0151

1 will address what we've learned.

2 Let me begin with our goals. Our goals are
3 threefold. First, we want to build awareness of correct
4 use. Second, we want to change caregivers' attitudes
5 about risks; and more importantly, caregivers' behaviors
6 about the use of over-the-counter cough and cold
7 medicines. Third, we want to significantly reduce misuse
8 and overdose. We will accomplish these goals through an
9 aggressive risk minimization plan, which I'll now
10 describe.

11 Our risk minimization plan consists of four key
12 ingredients, components assessing risks, identifying
13 strategies, implementing programs and measuring
14 effectiveness.

15 (Slide)

16 DR. SUYDAM: As shown in the diagram, it's a
17 continuous process aimed at reducing risks. I'll talk
18 about each of the four components in detail.

19 (Slide)

20 DR. SUYDAM: First, risk assessment, this slide
21 shows the main issues we've identified that need to be
22 addressed misuse resulting in overdose, particularly, in

0152

1 children under the age of 2; the use of OTC monograph
2 antihistamines such as diphenhydramine to sedate children;
3 accidental ingestion in children 2 and over;
4 adult-strength medicine being given to children and
5 multiple medications with the same active ingredients
6 being used at the same time.

7 (Slide)

8 DR. SUYDAM: Second, identifying strategies, we've

9 identified a number of strategies to reduce these risks.

10 As you see in this chart, we're recommending addressing
11 the risks we've identified through label changes and
12 education as well as implementing measurement tools and
13 systems to ensure that our programs are successful.

14 There are two issues that we feel that can be
15 addressed with specific label change along with education.

16 The first is misuse resulting in overdose, particularly,
17 in children under the age of 2. And the second is the use
18 of OTC monograph antihistamines, such as diphenhydramine
19 to sedate children.

20 Let me talk about each of these in detail. We
21 recommend changing all pediatric over-the-counter cough
22 and cold labels that read "ask a doctor" in regard to

0153

1 dosing children under the age of 2 to read "do not use in
2 children less than 2." This will assist in preventing
3 possible misuse and further encourage parent, healthcare
4 provider interaction in addressing the symptoms of
5 children under the age of 2.

6 And based on our findings that sedation was one of
7 the biggest reasons for overdose, we recommend adding "do
8 not use to sedate children" or similar consumer-friendly
9 language for OTC monograph antihistamines to assist in
10 preventing possible unintentional overdose of children.
11 From our research, we know that parents clearly understand
12 "do not use" on the label and report strict adherence to
13 these directions.

14 Third, program implementation, in addition to label
15 changes we will be launching a national, multi-year
16 education program to help reduce the risk of overdose and
17 misuse. Our multi-year, national education program will
18 reinforce the label changes and it will educate consumers
19 and healthcare professionals about the safe use and
20 safekeeping of pediatric over-the-counter medicines to
21 prevent overdose. And it will also enlist healthcare
22 providers to help us educate parents. It will also

0154

1 encourage communication between healthcare providers and
2 parents about safe use of pediatric OTC cough and cold
3 medicines.

4 Our plan will be managed by an expert steering
5 committee composed of members of top medical, government

6 and consumer organizations. It will be a multi-year,
7 multimedia campaign with elements distributed through
8 multiple channels, including public service announcements
9 and paid advertising. It will run on parallel tracks
10 targeted at consumers and healthcare providers. And
11 importantly, we will touch consumers at tactical,
12 decision-making points in their lives, such as in stores,
13 on the Internet, in doctors' offices, day care centers and
14 maternity wards. And with 4 million births each year,
15 there will be a particular focus on new mothers.

16 To maximize chances for the program's success, we'll
17 work with partners from a broad range of important
18 organizations from the American Academy of Family
19 Physicians to the American Pharmacists Association and to
20 the FDA to develop these materials. We'll utilize their
21 vast networks, periodicals, electronic media and
22 conferences to deliver our educational materials about the

0155

1 new label on pediatric dosing and the correct use of cough
2 and cold medicines.

3 Fourth, we will measure effectiveness. Critical to
4 our program will be a variety of state-of-the-art
5 measurement tools and systems to ensure that the program
6 is effective in changing consumer and healthcare provider
7 behavior. These will include consumer surveys conducted
8 through household panels to track awareness and
9 effectiveness of the program.

10 We will begin with a baseline survey to determine
11 parent/caregiver attitude and behaviors regarding
12 pediatric dosing with over-the-counter cough and cold
13 medicines. We will establish three pilot markets in which
14 we will conduct additional advertising and partner with
15 the local poison control centers to monitor outcomes and
16 provide direct interventions to help reduce misuse where
17 needed. We will begin his process next month and then
18 conduct ongoing surveys.

19 In addition, we plan to work with pediatric clinical
20 experts as well as the FDA to design a pediatric clinical
21 research program that will be relevant to today's science
22 and in the best interest of children. This will include

0156

1 pK studies in children 2 and older on dextromethorphan,
2 phenylephrine, guaifenesin, brompheniramine,

3 diphenhydramine and chlorpheniramine. We will determine
4 where it is possible to bridge using pK data and where
5 additional data is needed. We will also continue to
6 monitor the safety of these medicines for the OTC uses.
7 And we are committed to working with the FDA to conduct a
8 post-market safety study.

9 Here is our proposed timeline for risk minimization,
10 education and research plans. Within a year, we have
11 proposed to have new packaging on all labels on store
12 shelves. We will begin our education program immediately.

13 Various elements will roll out through March of 2008 to
14 continue through the life of the multi-year program.

15 Our healthcare education elements will roll out
16 immediately and continue also through the life of the
17 program. We will begin monitoring all of these
18 activities, and as I just described pK study planning is
19 already in progress.

20 So in conclusion, analyses of a number of different
21 databases, including analysis by a panel of outside,
22 independent experts have shown that the pediatric,

0157

1 over-the-counter cough and cold medicines are safe when
2 used as directed. There are pediatric studies that
3 demonstrate efficacy in children under 12, even as young
4 as 6 months of age and the FDA has recognized these
5 pediatric medicines as effective for years.

6 Adult efficacy has been demonstrated for cough and
7 cold medicines in well-designed studies. The data
8 indicate that because of rare adverse events, due to
9 misuse, some parents and caregivers need better
10 information to understand how to use these medicines
11 appropriately.

12 We, as an industry, commit to launching a risk
13 minimization program and a national education campaign to
14 address these issues. We will work with the FDA and
15 pediatric experts in the field to develop strategies to
16 confirm efficacy in children 2 years and older. We are
17 looking forward to working with you, with pediatric
18 research experts and the FDA to develop the most effective
19 program possible. Thank you for your time and attention.
20 We'll be happy to take your questions.

21 DR. TINETTI: I want to thank you all for your
22 careful presentations. We're actually almost at noon.

0158

1 I'm sure people have a lot of questions. So I think
2 rather than starting it now, we have a lot of time this
3 afternoon for questions. So I think it probably would be
4 best to save the questions until this afternoon so we can
5 have enough time to really devote to it. Thank you.

6 The Committee should convene in Room 9217 and remind
7 you all to be back by 1:15 p.m. and again remind the
8 Committee not to discuss any of the proceedings today.
9 Thank you.

10 (Whereupon, at 11:42 a.m., a lunch recess was
11 taken.)

12 * * * * *

0159

1 A F T E R N O O N S E S S I O N

2 DR. TINETTI: Welcome back, everyone. We're going
3 to begin the afternoon session. Hopefully, you all got
4 outside to enjoy the beautiful weather out there. We are
5 going to we've asked the industry representatives and
6 they're fine with us having the questions after the
7 presentation from the FDA. So everybody can hold there
8 questions and we'll have plenty of time to make sure
9 everybody's questions get addressed after the
10 presentations.

11 So next, we're going to move on to the FDA
12 presentations. And the first is going to be Dr. Roy from
13 the Office of Clinical Pharmacology.

14 DR. ROY: Good afternoon. My name is Phara Roy and
15 I'm a senior clinical pharmacologist at the Office of
16 Clinical Pharmacology at the FDA.

17 The topic of my presentation is clinical
18 pharmacology perspectives of pediatric dosing of
19 over-the-counter cough and cold medications. Here is the

20 outline of my presentation. First, I'm going to briefly
21 describe the issues raised in the Citizens' Petition and
22 understand the basis of the petition from a clinical

0160
1 pharmacology perspective; specifically, what we know about
2 systemic exposure of OTC cough and cold drugs and the
3 factors that influence drug exposure.

4 Clearance is the single most critical
5 pharmacokinetic parameter that impacts drug exposure.
6 Keeping that in mind, I'll discuss the antigen or in other
7 words, the development of renal and hepatic clearance
8 mechanisms with age. Then, we'll take a look at the
9 systemic exposure data in children for three OTC cough and
10 cold drugs. Following that, I'll address the high
11 concentrations noted in postmortem reports and try
12 understanding the contribution of postmortem drug
13 redistribution.

14 Then I'm going to spend some time explaining the
15 current practice of pediatric drug development,
16 specifically addressing the FDA's current approach on the
17 requirement of pediatric pK studies with a relevant
18 example. And finally, I'll conclude with an overall
19 summary of the discussion.

20 Let me briefly highlight the two critical bullet
21 points from the Citizens Petition under discussion. It
22 raised significant concerns about the safety and efficacy

0161
1 of cough and cold medications in children 6 years and
2 younger, requested FDA to relabel these products to state
3 that these products should not be used for the treatment
4 of cough and cold in children under 6 years of age.

5 As you already know, these are the basis for the
6 petition. Reports of deaths and serious adverse events in
7 which drugs commonly found in OTC cough and cold
8 preparations were detected at very high concentrations,
9 mostly in infants and toddlers. The absence of specific
10 dose and dosing interval information on the label for
11 children under the age of 2 years constitutes a safety
12 hazard in an age range highly vulnerable to overdose.

13 As for many of the drugs, in general, OTC cough and
14 cold drugs undergo elimination from the body via a renal
15 or metabolic clearance pathways.

16 Next, I'll discuss the development of functional

17 maturation of renal and metabolic pathways with age or in
18 other words, the antigen of clearance pathways. Before
19 getting to the antigen part, let's look at the clearance
20 pathways of some of the representative OTC cough and cold
21 drugs. There are two board clearance pathways; namely,
22 renal and metabolic.

0162

1 Pseudophedrine, for example, is primarily cleared,
2 unchanged via urine, while others undergo extensive
3 metabolism mediated by a multitude of Sigmoidal P-450s, as
4 you can see from this table.

5 First, let's look at the antigen of renal clearance.

6 As in theory, renal maturation and growth impact drug
7 exposure if the drug is primarily cleared via kidney. In
8 a recent publication a model was developed that
9 categorized the maturation and growth of the renal
10 function parameters.

11 (Slide)

12 DR. ROY: On the graph on the right, model-predicted
13 body weight normalized renal function parameter relative
14 to adult weight value in the Y-axis was plotted against
15 age in the X-axis. As shown here, body weight normalized
16 glomerular filtration and active secretion begins to
17 develop immediately after birth, reach adult value and
18 then at some point exceeds the adult rates before it
19 starts to decline again. So for the most part, renal
20 maturation is complete by 2 years of life, then growth
21 takes over.

22 Let's now look at the maturation of hepatic

0163

1 clearance with dexamethorphan as an example. This
2 example is relevant for today's discussion since this is a
3 widely used OTC antitussive agent that falls under the
4 class of drugs under discussion.

5 The figure on your right illustrates the metabolic
6 pathways of dexamethorphan. Dexamethorphan is
7 metabolized by Sigmoidal P-450s to D6 and three and four
8 enzymes followed by gluconate conjugation. Sigmoidal
9 P-452 to 6 is believed to be the primary metabolic pathway
10 for oral dexamethorphan clearance and has been
11 implicated in the metabolism of many other OTC cough and
12 cold medications. This enzyme is polymorphically expressed
13 in humans where the systemic exposure in poor metabolizer

14 phenyl-types is about 100-fold greater than in extensive
15 metabolizer phenyl-types consistent with the half life
16 differences between the two populations.

17 Besides poor metabolizer phenyl-types, there exists
18 a wide spectrum of subtypes within the extensive
19 metabolizer category, such as intermediate, rapid and
20 ultra rapid. The incidents of poor metabolizer
21 phenyl-typical expression is about 5 to 10 percent in
22 Caucasians and about 1 to 3 percent in Asians. Sigmoidal

0164

1 P-452GD6 genetic polymorphic expression is believed to be
2 the primary cause for large inter-individual variability
3 that we observe with dextramethorphan metabolism in
4 adults.

5 These same phenomena would be applicable to children
6 as well and would likely result in large inter-individual
7 variability. That has been illustrated in the next slide.

8 (Slide)

9 DR. RAY: Attempt has been made as recently as this
10 year by Blake and coworkers to characterize antigen of
11 dextraphen metabolism after oral administration in the
12 first year of life. Sigmoidal P452D6 activity is measured
13 by the urinary dextramethorphan to dextraphen ratio. This
14 ratio, on average, did not change from two weeks of life
15 to one year, suggesting that the maturity of the enzyme is
16 complete within the first two weeks of life. However,
17 large individual variability was observed for each time
18 point that is attributed to the Sip-2D6 polymorphism that
19 I discussed in the previous slide.

20 This data will not include poor metabolizers. Still
21 the variability is significant due probably to the
22 inclusion of different extensive metabolizer subtypes.

0165

1 However, this data should be considered with caution due
2 to several factors.

3 There's a limited utility of this ratio to detect
4 subtle changes in dextramethorphan clearance. This ratio
5 is more suited for dramatic changes seen with
6 polymorphism. There is a different rate and extent of
7 maturation of the competing metabolic pathways. So these
8 observations made it impossible to reach a definitive
9 conclusion on Sigmoidal 452D6 maturity during the first
10 year of life.

11 The other important drug metabolism Sigmoidal 450,
12 which catalyzes a number of cough and cold drugs, is
13 Sigmoidal 453 and 4. As shown here, the maturation of the
14 3 and 4 activity with age has been investigated in vitro,
15 utilizing all clearance of metabolism. A widely accepted
16 drug from Sigmoidal 453 and 4-enzyme activity as
17 illustrated by this plot Sigmoidal 453 and 4 exhibits a
18 gradual increase in enzyme activity following birth in
19 children. It has been shown that on average, 40 percent
20 of the activity is attained by one year and about 75
21 percent activity attained by 2 years of life.

22 In contrast, body weight normalized metabolism
0166
1 clearance in 2- to 15-year-olds on average is greater than
2 in adults. This phenomenon has also been shown with other
3 three and four substrates in the literature.

4 So the main objective of the four or five slides
5 that I have shown you is to give you a rough idea of the
6 dramatic changes and uncertainties in drug clearance in
7 very young children, due mostly to independent rate and
8 extent of maturation of clearance pathways in addition to
9 genetic polymorphism with specific enzymes such as
10 Sigmoidal P-4502D6.

11 Apart from what I discussed already, there are other
12 additional factors that affect the clearance, thereby
13 exposure of drugs in children, many of which are poorly
14 understood at present. These include, but not limited to,
15 antigen of other drug metabolizing P-450s, antigen of the
16 Phase 2 enzymes that might impact exposure, antigen of the
17 drug transporters, which seem to gain importance in the
18 last few years in a recent publication demonstrating
19 effect of diet on the maturation of Sigmoidal P-450 1 and
20 2 and 3 and 4 enzymes. And last, but not least, effect of
21 pH, the gastric pH that can impact drug absorption and
22 urinary pH that can impact drug elimination.

0167
1 So to summarize, the development of clearance
2 pathways: renal, renal maturation is complete by two
3 years; metabolic, each drug-metabolizing enzyme
4 demonstrate an independent rate and pattern of maturation.

5 Genetic polymorphism of drug metabolizing enzymes impact
6 drug exposure in children and these lead to large
7 inter-individual variability in metabolic clearance in

8 children.

9 Next, I'm going to show you some available pK data
10 for OTC cough and cold drugs. Before doing that, I will
11 briefly reiterate the current pediatric dose
12 recommendation for OTC cough and cold drugs.
13 Decongestion, expectorant and antitussive are dosed down
14 to 2 years, while antihistamines are dosed down to 6
15 years.

16 Children dosing is a fraction of adult dosing, half
17 for 6 to 11-year-old and one-fourth from 2 to 5. These
18 approximately mimics the dosing based on average body
19 weight for a particular age range, realizing, however,
20 that that a 2-year old can be very different from a 5-year
21 old with respect to body weight. Professional labeling is
22 available below the age of 6 for antihistamines. The

0168

1 label recommendation for children below 2 is consult a
2 doctor. I would like to say that many of the assumptions
3 that lead to monograph dosing are under discussion today.
4

5 Now, I'll present available pK data on three of the
6 OTC drugs in the next few slides.

7 (Slide)

8 DR. ROY: One of the OTC decongestants we have for
9 pK data down to the age of 2 years is pseudophedrine as
10 shown in the table. Following monograph suggested dosing;
11 the means systemic exposure in children as evidenced by
12 peak plasma concentration and 80 under the curve is
13 numerically lower than in adults, although this is a
14 cross-study comparison. No pharmacokinetic data is
15 available for children less than 2 years of age for which
16 there is no labeled dosing recommendation.

17 Another example where a cross-study comparison is
18 made is antihistamine chlorpheniramine. In this case, the
19 peak plasma concentrations are similar, but 80 under the
20 curve for children 6 to 11 is numerically lower compared
21 to adults. And there is no pK data in children less than
22 6 where there is also no labeled dosing instruction.

0169

1 While pseudophedrine and chlorpheniramine pediatric
2 pK data were from NDA submission, brompheniramine pK data
3 presented here is obtained from the literature and has not
4 been reviewed by the agency. Again, cross-study

5 comparisons show that, on average, systemic exposure in
6 children 6 to 11, as evidenced by 80 under the curve,
7 appears to be numerically less than in adults. Again,
8 there is no exposure data in children less than 6 years of
9 age.

10 Clearance is one of the most important
11 pharmacokinetic parameters that determine systemic
12 exposure. Here is all clearance data collected across
13 multiple studies in different pediatric age groups
14 compared to adults. Body weight, normalized oral
15 clearance has been found to be relatively greater in
16 children compared to adults. Assuming similar fraction by
17 available between adults and children, this data generally
18 explains the relative exposure of these drugs shown in the
19 previous three slides.

20 In summary, based on the available pK data, this is
21 what we observed. The recommended label dose in children
22 down to 2 years for pseudophedrine and 6 years for the

0170
1 antihistamines chlorpheniramine and brompheniramine
2 generally should not produce concentration above those
3 noted in adults.

4 The phenomena of postmortem drug redistribution can
5 be a confounding factor towards high postmortem drug
6 concentrations in general. Therefore, it is important to
7 look at some of the distribution, redistribution values of
8 some OTC cough and cold drugs. Generally, postmortem
9 blood sampling was done from the cardiac area, which may
10 not accurately predict the anti-mortem peripheral blood
11 concentration. The higher the cardiac to peripheral
12 ratio, the higher the postmortem drug redistribution.

13 Here on the right is the list of cardiac to
14 peripheral ratios available for a handful of OTC cough and
15 cold drugs from the literature. The data shown in the
16 table suggests that this phenomenon can explain up to a
17 maximum of about threefold greater exposure seen in
18 postmortem reports, but it is certainly not enough to
19 account for high postmortem blood levels that were
20 reported in some of the cases.

21 The factors that influence this ratio are, but not
22 limited to, sight and timing of postmortem blood

0171
1 collection, type of biological metrics, sample processing

2 and the physical/chemical characteristics of the drug such
3 as pK and the volume of distribution.

4 Now, I'm going to spend some time talking about the
5 pediatric drug development and FDA's current approach. To
6 illustrate that, I'm going to put two comments from the
7 guidances. The ICH E-11 guidance, which is available in
8 your briefing packets, states the pharmacokinetics studies
9 generally should be performed to support formulation
10 development and determining pharmacokinetic parameters in
11 different age groups to support dosing recommendations.

12 The pediatric pK guidance states, "In general, the
13 pharmacokinetic studies in the pediatric population should
14 determine how the dosage regimen in the pediatric
15 population should be adjusted to achieve approximately the
16 same level of systemic exposure that is safe and effective
17 in adults.

18 Over the positive pK, the agency has adopted an
19 approach to obtain bridging efficacy data in children
20 using a pediatric study deficient tree based on a good
21 understanding of disease pathophysiology if and only if
22 the following assumptions of similar disease progression

0172

1 and similar response to intervention are true, then pK,
2 along with safety, can provide a reasonable path to arrive
3 at pediatric dosing based on systemic exposure.

4 However, if these two assumptions are not true, then
5 the large efficacy trials, along with safety and
6 pharmacokinetic data would be needed. These would be the
7 type of studies needed if a drug was to be developed for
8 children today and the dose recommendation for children
9 need to be optimized.

10 So if one has to conduct pediatric pK studies with
11 the objective of optimizing dosing recommendations in
12 children, here are some key considerations for such
13 studies that may include traditional pharmacokinetics with
14 extensive sampling and/or population pharmacokinetic study
15 with sparse sampling.

16 Single ingredient evaluation would be a preferable
17 method. For the most part, multiple dose evaluation would
18 be preferable, however, single dose evaluation may be
19 sufficient in some cases. There must be an adequate
20 number of subjects within each age group. The exact
21 number of subjects to provide enough confidence in the

22 estimates would depend upon the variability around

0173

1 clearance and the volume of distribution terms. It is
2 preferable to test range of doses to better grasp pK
3 differences across doses, if any.

4 For younger children, due to obvious difficulty in
5 carrying out studies in that population in general,
6 population pharmacokinetics approach is often employed
7 using sparse sampling strategy. Advanced tools are now
8 available to arrive at optimal blood sampling for the
9 purpose.

10 Last, but not least, the adequate collection of
11 covariant data is important to identify any significant
12 covariant that impact clearance and volume terms.
13 (Inaudible) pediatric initiatives from the agency have
14 lead to submission of several pediatric pK and safety
15 studies across various therapeutic areas. These studies
16 have lead to critical leveling changes that include unique
17 pediatric dosing. These studies helped focus on drug
18 clearance and its variability in children.

19 Pediatric dosing is not always obtained by simply
20 applying body weight or body surface area-based
21 calculations to the adult dose. And in the systemic
22 exposure in children is not always predictable based on

0174

1 prior adult information.

2 I will conclude with an example from a recent dose
3 optimization. This is an example of Desloratadine, a
4 second-generation prescription antihistamine. Pediatric
5 dosing is based on achieving similar exposure between
6 adults and children and demonstrating adequate safety in
7 children down to 6 months of age. However, generally, for
8 allergic rhinitis, the assumption of similar disease
9 progression and similar response to intervention are
10 believed to be true.

11 (Slide)

12 DR. ROY: Here, traditional pharmacokinetic approach
13 with extensive pK sampling was utilized to arrive at
14 dosing down to 2 years as shown in the table at the top.
15 Below the age of 2 years down to 6 months, pediatric
16 dosing was predicted based on population pharmacokinetic
17 analysis, utilizing sparse sampling strategy. Based on
18 the population mean clearance estimates, the pediatric

19 dose that would provide a similar exposure as that in
20 adults following a 5 milligram dose was determined to be 1
21 for 6 months to 1-year-old children and about 1.29
22 milligram in children 1 to 2 years of age.

0175

1 This modeling and simulation exercise allowed the
2 sponsor to arrive at more precise dosing in children down
3 to 6 months. Therefore, the final labeling
4 recommendations for this product reads, "adults and
5 children more than 12 years of age is 5 milligram once
6 daily. From children 6 to 11 years, half that dose and
7 from children 1 year to 5 years of age it's a quarter of
8 the adult dose. And from children 6 months to 11 months,
9 it's 1 milligram once daily."

10 It is worthwhile to point out here that though the
11 dosing in children down to 2 years mimics the
12 monograph-like fractional dosing algorithm, collection of
13 age-appropriate pK data helped the sponsor precisely
14 define age subgroups and suggest unique dosing in younger
15 children. This is only possible due to the use of
16 advanced pharmacokinetic modeling and simulation tools.

17 So the bottom line is, if a drug is to be developed
18 today, we do have some advanced pharmacokinetic tools that
19 we did not have 30 years back, which can be employed today
20 to determine pediatric dosing provided we have relevant
21 pharmacokinetic data and safety is ensured.

22 Finally, I would like to again reemphasize the

0176

1 assumptions of the pediatric study just recently. Similar
2 disease, similar intervention between adults and children
3 before pK data can be useful.

4 So to summarize, overall, there is no pediatric pK
5 data for a large number of OTC cough and cold drugs.
6 Based on the data we have, pseudophedrine,
7 chlorpheniramine and brompheniramine monograph doses do
8 not appear to exhibit greater drug exposure in children
9 relative to adults. As in adults, drug clearance is high
10 variable in children and not readily predictable based on
11 prior adult information.

12 Among many factors, the two critical factors that
13 impact clearance mechanisms in children are antegy of the
14 clearance process and the genetic polymorphism. The
15 postmortem drug redistribution may partly explain high

16 postmortem levels in reported cases. So therefore, to
17 conclude, to optimize pediatric dosing of OTC cough and
18 cold drugs, the question for the Committee is should
19 additional pharmacokinetic studies be conducted, and if
20 so, for which ingredients and what ages? Thank you.

21 DR. STARKE: Good afternoon. I'm Dr. Peter Starke.
22 I'm a pediatrician, medical reviewer and associate

0177

1 director for safety in the Division of Pulmonary and
2 Allergy Products. I will be talking this afternoon about
3 the considerations for extrapolation of efficacy from
4 adults to children.

5 While I will be addressing extrapolation for
6 prescription drug products, the considerations and
7 decision tree used to make decisions regarding
8 extrapolation for prescription products is entirely
9 applicable to the nonprescription products.

10 (Slide)

11 DR. STARKE: You see Dr. Lee's name up there. He
12 contributed greatly to this presentation. I just wanted
13 to acknowledge him.

14 Now, I'll be talking about three areas. First, I'll
15 give a brief background to the regulatory aspects of
16 pediatric use information for prescription drug products,
17 which includes extrapolation to pediatric subgroups.
18 Next, I'll talk about the decision tree for extrapolation.

19 I'll use as an example here Allegra, an antihistamine
20 that was developed for allergic rhinitis and chronic
21 idiopathic endocardia or CIU in children.

22 As part of this discussion, I will talk about the

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1 end points we used for allergic rhinitis in clinical
2 trials, both in adults and in older children. And
3 finally, I'll give an example of an antihistamine, Tavist,
4 which was studied for cold indication in patients 12 years
5 of age and older. And this last example may help you
6 understand the sorts of studies that can be performed for
7 cold indication and may help guide your discussions for
8 the nonprescription products.

9 Now, the need to provide pediatric information and
10 labeling for prescription drugs comes from two pediatric
11 rules finalized in the 1990s. The 1994 Pediatric Final
12 Rule introduced the requirement for pediatric use section

13 in the labeling and allowed for extrapolation of efficacy
14 to children. The 1998 Pediatric Final Rule required that
15 pediatric studies be performed in appropriate pediatric
16 populations.

17 Both rules were codified in the Pediatric Research
18 Equity Act or PREA, which was signed into law in 2003.
19 PREA both requires pediatric assessments and allows for
20 extrapolation of efficacy. PREA applies to drugs and
21 biologic products, but it does not apply to the monograph
22 drugs.

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1 Under both the 1994 rule and PREA, extrapolation of
2 efficacy from adults and older children to younger age
3 groups is acceptable if the course of the disease and the
4 effects of the drug are sufficiently similar in pediatric
5 and adult populations. The parentheses with the wording
6 inserted are from the pediatric rule and is not in PREA.

7 Extrapolation must be supplemented by dosing, pK and
8 safety data in the appropriate age groups. When
9 extrapolation is not appropriate, clinical studies are
10 necessary. It's important to note that we do not
11 extrapolate safety and we require assessments in all ages.

12 With that said, safety evaluations are primarily
13 performed to confirm the safety findings from adults and
14 older children.

15 These are the types of factors we consider when we
16 make a decision regarding extrapolation. We consider the
17 course and pathophysiology of the disease process. We
18 also consider the lower bounds of the disease process.
19 That is, the point at which one can generally identify the
20 disease as a distinct biologically plausible entity. We
21 also consider the immune maturation response; anatomical
22 differences as well mechanism reaction and response to the

0180

1 drug.

2 Other factors we consider are our experience with a
3 particular drug, drug class and indication. For many of
4 these drugs, for example, antihistamines for allergic
5 rhinitis we have a vast amount of experience with the drug
6 class and indication, understand the pathophysiology of
7 the disease process and mechanism of action of the drugs
8 and will have had experience with the same drug that's
9 been studies already in the adult setting. We also take

10 into account whether the activity of the drug is via
11 systemic or local mechanism and I'll go into this more in
12 the next slide.

13 Finally, we take into consideration our overall
14 estimate of the balance between efficacy and safety,
15 taking into consideration the particular indication and
16 drug at hand.

17 (Slide)

18 DR. STARKE: As I mentioned, extrapolation of the
19 efficacy depends, to some extent, upon whether the drug is
20 systemically or locally active. Systemically active drugs
21 have measurable drug concentrations in the blood and the
22 blood is the relevant viral space, pK data then allows the

0181
1 estimation of the dose based on adult data as you've heard
2 already; and examples of these include all the products
3 under your consideration today.

4 In contrast, locally active drugs may have
5 concentrations that are measurable in the blood, but blood
6 is not the relevant bio-space. For products submitted to
7 our division, the relevant bio-space is either the lung or
8 the nose. But obviously, if we were talking about a
9 topical drug, it would be the skin. For drugs, pK is
10 important as an estimation of systemic safety, but pK data
11 cannot be used for an estimation of the dose. And of
12 course, the examples for our division are the intranasal
13 and orally inhaled products.

14 Now, it's important to realize that for locally
15 active drugs, the size of the efficacy and safety database
16 in children necessarily increases and is often substantial
17 because the appropriate dose for children cannot be
18 estimated from comparable systemic exposure to that in
19 adults.

20 An example of such a program is Pulmicort respules.
21 We had already approved Pulmicort tubuhaler, which is
22 Budesonide dry power formulation intended for maintenance

0182
1 treatment of asthma in patients 6 years of age and older.
2 Pulmacort rescules is the nebulization formulation
3 intended for young children. Drug development included
4 three large studies with an expose of over a thousand
5 children, exploring the appropriate dose for a range of
6 asthma severities.

7 (Slide)

8 DR. STARKE: Now, this slide just acknowledges the
9 many difficulties with performing studies in children. Of
10 particular relevance are the subject end points that often
11 must be used supplemented by objective end points when
12 available and appropriate. Even in adults, subjective end
13 points may be problematic and for children, subjective end
14 points, particularly, in the youngest age groups may be
15 particularly problematic, as they may need to be assessed
16 by a caregiver.

17 My division has accepted extrapolation using
18 extrapolation for a number of conditions. Here I'm
19 showing the extrapolation for allergic rhinitis and
20 chronic idiopathic pericarditis as this will be an example
21 that I'll come back to in just a minute, and it's
22 particularly applicable to your deliberations. For

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1 seasonal allergic rhinitis, we've extrapolated down to 2
2 years of age, for perennial down to 6 months and for CIU
3 down to 6 months as well.

4 It's important to note here that for allergic
5 rhinitis and for CIU, the biology of the disease is
6 extremely well established. The allergen effect on the
7 mast cell, degranulation, release of histamine and the
8 effects of histamines on nasal tissue are well
9 understood. Similarly, the effect of an antihistamine on
10 these processes has been extremely well documented.

11 Now, the last bullet on this slide is not quite
12 correct, so let me just explain what I mean. It's not
13 that we have not made a decision. Rather it's that we
14 have not had any applications to our division, so we have
15 no experience with extrapolation for the common cold.

16 So this slide illustrates what we ask for in
17 allergic rhinitis, although it's also applicable to all
18 systemically active drugs. While there are topically
19 active drugs administered to the nose, I'm really focusing
20 on a systemically active drug here, the differences
21 primarily being in establishing the appropriate dosages
22 for children as well as providing more data to support

0184

1 efficacy and local safety.

2 (Slide)

3 DR. STARKE: Now, this slide doesn't fully capture

4 what we do for allergic rhinitis. Efficacy and safety
5 have generally been established in adults and children
6 first, although for some the development programs in
7 adults and children may be concurrent or overlap. We ask
8 for pK to establish the dose as well as safety evaluations
9 in all age groups. We ask for efficacy down to age 12 and
10 we will extrapolate efficacy below age 12.

11 However, we generally ask for supportive efficacy
12 data from the safety study in older children if they can
13 score the symptoms. And we may also ask for some pK data
14 in that safety study. Both the pK and the efficacy trends
15 are measures that help us assure adequate compliance in a
16 safety study.

17 Now, a word about how we do these studies of the
18 scoring that we typically use for allergic rhinitis. We
19 typically ask for patient-assessed symptom scoring for
20 allergic rhinitis and typically, we ask for at least four
21 sets of symptoms to be assessed, including rhinorrhea,
22 nasal congestion, nasal itch, and sneezing. Other

0185
1 symptoms such as non-nasal symptoms are often assessed as
2 well.

3 We ask for assessments to be performed on a symptom
4 severity scale. The preferred scale being show on the
5 slide on a 4-point scale where zero is no symptoms and 4
6 is the worst severity for that particular symptom. But we
7 have seen and have accepted other scales as well.

8 Assessments are made by patients over the entire
9 course of the treatment period, generally, two weeks for
10 SAR or seasonal allergic rhinitis and four weeks for PAR
11 or perennial allergic rhinitis. We ask that the scoring
12 be performed at the end of the dosing interval and
13 recorded in a symptom diary over the entire course of the
14 study. This, of course, means that we already have
15 information about the drug and the appropriate dosing
16 interval.

17 We also ask for the studies to collective both
18 reflective and instantaneous scoring. Reflective scoring
19 asks the question how severe has that symptom been since
20 the last dose of study treatment? Instantaneous scoring
21 asks the question how is my symptom at this moment?

22 (Slide)

0186