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## FOOD AND DRUG ADMINISTRATION-

## HEALTH RESOURCES ADMINISTRATION

#### PUBLIC HEALTH SERVICE

## THIRTY-FIFTH MEETING OF THE

# NATIONAL ADVISORY COUNCIL ON REGIONAL MEDICAL PROGRAMS

CLOSED SESSION

Parklawn Building Rockville, Maryland

Conference Room G/H

Thursday, June 12, 1975

The meeting of the Council was convened, pursuant to adjournment of the Open Session, at 11:35 a.m. o'clock, DR. HAROLD MARGULIES, DEPUTY ADMINISTRATOR, HRA, CHAIRMAN, Presiding.

### COUNCIL MEMBERS:

DR. HAROLD MARGULIES, CHAIRMAN

DR. COLIN RORRIE

MR. EUGENE RUBEL

MR. JERRY GARDELL

MR. KEN BAUM, EXECUTIVE SECRETARY

MRS. EDITH M. KLEIN

DR. HOKE WAMMOCK

MRS. MARIA E. FLOOD

MISS ESTHER M. MARTINEZ

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#### COUNCIL MEMBERS (continued)

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MRS. AUDREY M. MARS

DR. RICHARD JANEWAY

DR. JOHN GRAMLICH

MRS. WYNONA R. GORDON

DR. ANTHONY L. KOMAROFF

DR. BENJAMIN W. WATKINS

DR. PAUL A. HABER

IN

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#### PROCEEDINGS

CHAIRMAN MARGULIES: May we reconvene? We have some broad choices on the method of review, which I think we need to discuss now before we decide how we want to go about it and how much we need to get into the activities.

You have been asked, as you know, to look at the applications and to look for problems. We, in turn, have relatively little flexibility in what we do with the applications and how we fund them.

As you have already heard, and I assume have agreed, we will review these applications on the basis of their content and quality. What we will have to do, as a Regional Medical Program, planning activity, HEW function, is to provide funding to the RMPs on a basis consistent with transition activities, which means essentially they will end up with kind of a formula based on their previous level of funding.

The variance to that could be based on problems which we find in the individual applications. To make it extreme, if an application before you consists of nothing but new projects and a discontinuation of everything old, you would have to say, "This clearly does not become eligible for continuation".

And you would have to decide whether the core staff should be continued.

MRS. GORDON: We seem to have a difference of

opinion as to what is a new activity, or at least in one of my applications. They do not consider as a new activity one that they have not done before.

To me that's a new activity. To them, if it has been approved but not funded, then it is not a new activity.

CHAIRMAN MARGULIES: Approved but not funded is not a new activity.

MRS. GORDEN: It's not?

MR. GARDELL: It is not.

CHAIRMAN MARGULIES: But it also gets you into the question of how you want to express your judgment on the suitability of that.

DR. JANEWAY: It has been my interpretation that a new activity, related to transition, is, however, an allowable new activity; or is that not correct?

CHAIRMAN MARGULIES: I think we would have to look at the nature of it. It can certainly come into the discussion. For example, if it is a method of producing a transition which is clearly established, and which is going someplace and which may involve something relatively small in nature, fine.

But a number of things could be hidden under that, and you would have to look at it and exercise some discretion on it. I think we are going to have to go at this by judgments made as we go along, whether that would, in fact, be something

we could fund.

We would have to look and see and get some good examples and go back to the continuing resolution language and decide for ourselves what is best.

MR. BAUM: Most of the funding included for transition, Gary and I did a quick and dirty run through a printout one day, is predominantly in the core staff and core program staff project type activities as opposed to being in
projects.

There were, I think, only three or four regions that had any projects labeled "Assistance in Establishing HSA" that were projects outside the core.

DR. JANEWAY: That's why it makes it extraordinarily difficult to make that determination. I am not sure even with the Form 15s -- you can't do it.

CHAIRMAN MARGULIES: I think if what you are talking about is a new project, then it would be clearly out of line. If it is an activity which expands but moves in the direction of transition, then you have something to talk about.

That doesn't make it automatically eligible, but -MR. GARDELL: If it is not designated with a "C"
then it is clearly a project.

CHAIRMAN MARGULIES: What we can do, because we are going to have to provide funding against a limited budget

and a large request, and because we are going to do it on the basis of prior levels of funding, we can take a series of bloc actions, which could reduce the amount of time which we have to spend on this and some other kinds of issues.

For example, the question of arthritis activities is one that we will have to look at and consider for bloc action. The question of the CHP comments, most of which came in very late, but you all recall one of the requirements under our legislation is that there be comments by CHP agencies on the proposals.

Since this was done very late and very fast, it gave the CHPs, which are also in the process of transition, relatively little opportunity to react. We may want to take bloc action on that, which we will suggest to you after the lunch period.

Then there are the issues which Ken Baum listed for you, on the EMS, PSRO and on the kidney activities, where we need to take into account the comments made by the agencies in government which are concerned with those specific activities.

These could also be done en bloc, depending on how you feel about it. What I would like to have the Council consider is whether they see before them, among their applications, several where they feel there is little enough basis for discussion so that they would be willing to identify those

to be taken en bloc action for approval, with the understanding that the funding would be a continuation on the basis of funding that they are on at the present time.

The only way I can get an answer to that is to find out from you whether you find in your applications several where you think there is no special problem and no cause for comment.

Before I ask you to react to that, I will allow time between now and lunchtime for members of the staff who have reviewed these, and who may have later information than you have, to talk with you about any of the applications that they have reviewed that you have.

We will allow a little time between now and when you want to break for lunch for an informal discussion to bring in any issues raised by further review, further information, CHP comment or whatever it might be.

And I will ask you after lunch how you want to act on this particular basis. Are there other questions to be raised at the present time?

DR. JANEWAY: Just to help formulate some thinking processes, what is the total volume, dollar volume of the requests in this cycle?

MR. BAUM: A hundred and four million.

CHAIRMAN MARGULIES: A hundred and four million is the total volume requested. The amount available is \$50

study.

So you end up with \$44.5.

DR. GRAMLICH: Was the arthritis earmark existing at the last time anybody knew about the wording of the legislation?

million minus if we have the earmarks, one percent which is

standard for evaluation, about \$3.5 million -- \$4.5 million

for arthritis and half million for public accountability

CHAIRMAN MARGULIES: Yes, I suspect it will remain. But the question always is, what is the language that emerges. Sometimes they will say \$4.5 million shall be sent, if practical it should, no more than -- you need to cover the issue two ways after lunch.

One is on the assumption that you have to spend 'sca that amount of money, and therefore bloc action. The other, that it is not required of you, but then you decide how you will do it anyway.

DR. KOMAROFF: Currently the regions are acting at what dollar level?

MR. GARDELL: The dollar level total is somewhere a little bit over \$90 million. That is the annualized level. They got almost \$112 million in the June and August awards last year.

> CHAIRMAN MARGULIES: That's a little artificial. DR. WAMMOCK: We hit that a little much on the head.

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CHAIRMAN MARGULIES: Yes, there is a little late release of impounded funds which inflated the balloon considerably. At the same time, what we had in mind when the Administration asked for this total amount and Congress passed it, they were thinking \$12.5 million to carry them through December 31st.

That was clearly in everybody's mind and was the purpose of the transition function. But you have already discussed the difficulty faced in hitting that and you have to consider some alternatives.

DR. GRAMLICH: It was left flexible at the Council meeting that if additional funds were available, projects which deserved this would be stepped up and increased and we would sort of cut down a little bit.

CHAIRMAN MARGULIES: I think you should also realize when you get into review that the method of practice in the RMPs has been for the individual RMP to have a high level of freedom in reprogramming within the RMP, so that they can do some things in accordance with the kinds of things we want to work out.

I felt very strongly about what I said and what Paul Ward was saying, concerning the huge advantages to be gained in working openly and constantly with the RMPs to carry out a transition.

It is their intent, and I think Paul Ward spoke

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accurately and for everyone, it is their intent to assist with this transition process as much as possible. They are an excellent group of people and represent a strong background and a lot of experience and we plan to use them.

MR. GARDELL: One thing that should be remembered is that when we went back to the days when we considered meritorious for increased funds, we talked in those days about the discretionary funding, which we did.

And in those days we also had triennial experience. We no longer have. We have been on a continuing extension basis now for quite some time, and we are no longer talking about that.

You also remember in those days anyone who had triennial authority for a program also had authority for rebudgeting to extend those on an annual basis.

Now everyone has the same authority for rebudgeting, and I think this has to be taken into consideration as well.

CHAIRMAN MARGULIES: But they also need considerable help from us in doing rebudgeting effectively, and getting done what they need to get done. If it's all right with you, I will ask that you remain available for members of the staff who would like to talk with you before lunch, and then as long as that takes for you to fall into consultation with one another, fine.

We can reconvene, then, at 1:00 o'clock.

(Whereupon, at 11:50 a.m., the meeting of the Council was recessed, to reconvene at 1:00 p.m. o'clock this same day, Thursday, June 12, 1975).

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#### AFTERNOON SESSION

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1:00 p.m.

chairman margulies: I believe we can call the meeting to order again. I will be readily available during the remainder of the period of review. When we adjourned at the end of the public meeting, we raised some questions about the review process, which included some opportunity for you to meet with members of the staff to consider bloc actions, and to take a look at some of the associated things, like CHP reviews and comments.

In the interim, you had an opportunity to talk with one another, and you may have some thoughts that you have developed during the lunch hour.

DR. KOMAROFF: One question that we raised amongst ourselves is that apparently unexpended funds for this year will be available to the region next year.

so if it looks like, on the basis of the progress report, that there might be a lot of unexpended funds, that is something to take into consideration in recommending an additional fund level for this year.

CHAIRMAN MARGULIES: That's a difficult problem for us this year. In the past, what we have done is make any additional grant awards on the basis of unexpended funds, so that we did not allow RMPs to accumulate large reserves, add to those and end up disproportionately.

In earlier years that was not done, and it was a mess. Now we are caught in a troubled situation, where the RMPs are entering what appears to be the last months of their existence, and if we had pursued too vigorously the question of unexpended balances out there, those unexpended balances would have disappeared very rapidly.

So we are not in much of a position to do anything other than assume that they are not disproportionately high.

I have talked with Mr. Gardell and other members of the staff about this question.

I think it is true that some of them have funds which are more than others. We need, if we can, to take this into consideration when we make the actual grant awards.

But under the conditions of the previous court requirements of distribution of funds and grant awards that we are now coming into, I suspect we would raise more spectres than anything else, if we tried to do anything about it.

To be specific, the court determined that we would make grant awards in accordance with our prior practices.

This covered some of the money which is now out there. It would be very difficult to recall that, or, in effect, to recall it by reducing the grant award against what has already been put out.

And I think we might be inviting more trouble. As a consequence on this issue, we really don't have any

alternative. We will have to accept the fact that there are funds out there.

MR. GARDELL: Particularly if we merely extend the existing budget period. That extends the period as far as they are concerned. If we extend it to 12-31, with the advice that that is the way to go, then we will extend them beyond that, until an agency is designated and funded.

Then, I think, as Dr. Margulies said, if we took it back now we may be in trouble as far as the court is concerned. They are running on an 18-month budget, now, and you will just add six months more to it at the moment.

DR. WAMMOCK: I think that has some legitimacy to it because you do have fallback on some projects which you have not been able to carry forward.

MR. GARDELL: Also, we thought among ourselves, that if we do extend beyond, and we don't have anymore money specifically earmarked for RMP, and they have funds of their own, with the authority to rebudget as they have, this might be less of a drag than on some of the new funds which should be used for 641, rather than the categorical grant.

CHAIRMAN MARGULIES: On the bright side, there is always the possibility that funds out there can be utilized in accordance with our present legislation to support the transition process for HSAs as well.

It is not totally bound into one particular pattern.

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You can always come back on that basis. Do you find, in looking over the applications at hand, that there are some which you feel under the circumstances can be treated as subject to Council approval without discussion on the particular problems?

DR. JANEWAY: I would like to ask one question. Does the Chair want to make a ruling or have some discussion from the Council as to whether recommendation would be at the requested level of maximum funding, and then the staff would make the decision for allocation of funds based on the total availability of dollars?

it would be. It would be approval of what is requested, with the understanding that the amount obligated would be in accordance with the pro rated extension of the present level of funding, based upon the funds available in this fiscal year.

The concept of some bloc actions, then, is all right.

At least some of you have some applications you could treat
that way.

There is also the issue of the CHP review and comment.

Ken, would you like to comment for us on where that stands

at the present time?

MR. BAUM: Where is the red book?

MR. GARDELL: Right here.

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The best way to start a discussion of MR. BAUM: the CHP review and comments is to hold it up for all to see. That is the book of CHP reviews and comments.

Most of these have come in since the staff review. They were still coming in. As I said yesterday, I really wasn't kidding. As soon as they cleared the "In" box out, most --more of them came down the hall, mostly from Colin's office, where they had been deposited.

We made up folders for those that came in up to about a day and a half ago, when we just could not handle the volume of material physically anymore.

The CHP review and comment is required by law. is only a review and comment procedure, and the requirement is that the Regional Advisory Group, before acting on a particular project or activity, has to solicit the comments of the appropriate B agency serving the area.

And it has to take their comments officially into account. If they go against the comments they are supposed to have a reason therefor.

Some of the comments we got initially that were negative have since had letters back from the RMP saying, "You are all wrong about this". And there have been one or two instances where this has gone back and forth several times.

Because the volume of the material here is so much, and because we have no way of knowing the merits of some of

the cases, it will be very difficult -- it would be impossible to try to go through the applications one by one and through all of the comments.

Let me say, in general, the comments fall into several classes. One, "We love you. We think everything you are doing is fine and we endorse what you are doing."

This usually came from B agencies which are currently receiving some funding from Regional Medical Programs, not surprisingly.

There are others that say, quote, "Darn it, don't you know you guys are supposed to drop dead, and us B agencies are supposed to become the HSAs? So what are you doing saying you are going to do anything about transition?".

There is another class that seems to say, "You did not give us enough time to comment, so we are not going to comment, and we are mad at you."

Then, there are those that raised particular points, either about the application in general, or more specifically, about particular proposed activities.

I think what we are proposing to you today is that we recognize what the situation is with these, and in some cases there are comments that the staff has worked on, or that raise real problems that have to be discussed and the staff around the room can bring these into discussion at the appropriate points.

But by and large the correspondence is too voluminous to handle on an individual basis here, and it is really for the individual regions to handle. So we are proposing a resolution, which you will find in your folders that in a nutshell says, "Where there have been comments received by the Regional Medical Program, before you go and fund something at the local level, the RAG has to take these comments into consideration at an official meeting."

Secondly, that the comments and the RAG's actions and reasons therefor have to be fully and completely recorded in the minutes of the RAG meeting.

Third, that the minutes of the RAG meeting that relates to a particular set of comments or the portions thereof that do have to be furnished to the commenting CHP agency.

And, finally, that those -- that all the RAG's actions on all comments they receive from any CHP B agency must be filed with the Director of the Bureau, here in Rock-ville, so we have a record and can answer all the Congressional mail.

It says it in a much more complicated fashion.

CHAIRMAN MARGULIES: The simplified version is the resolution which you can read, and which is, in fact, available to you.

I think you ought to take a couple of minutes to

read that. I would like to raise one other question before you get to that, because I have to slip out.

The other action of a broad nature that we would suggest that you consider taking, because it will not really add to the deliberative processes to go through it individually, would be to accept the recommendations on EMS, PSRO and the kidney activities which have been made from the associated agencies.

As you know, in each instance there is an ongoing activity, and this agency or another agency, which we had asked to review and give us -- from which we wish to get recommendations.

For the most part these have been in accord with what has been proposed, and when they have said, "Don't do it", it has been because there was a duplication or something of that kind.

We are really not in a position to go back and see whether what they say is duplicatory is, indeed, duplicatory. It might be well for you to consider bloc acceptance of those.

Before you get to it, you might want a few examples of what we are talking to.

MRS. MARS: Would arthritis go into that bloc, too?

CHAIRMAN MARGULIES: We have to have special action
on arthritis, because there it is a matter of deciding on

whether there will be the amount of money identified for the arthritis action, and how it will be worked out.

We have a suggested action on that, as well. But before I go away, I would rather wait for a moment to see if there are any questions to be raised about this.

We are not trying to cut down access to these. If, at any time, you feel that you would like to move into a more detailed analysis, please do so.

The fact is that we can't do anything very deliberate about the funding process, so that we don't have a lot
except on a very broad basis that will guide us into a different kind of action that we are going to take.

DR. GRAMLICH: Should we divert most of our attention to Plan 4 in the guidelines, which looks to continuation to June 30, 1976 and pay less attention to the other three groupings on the assumption that if the program is good the funding will be allocated administratively, depending on the monies available?

CHAIRMAN MARGULIES: I think it would be inappropriate for you to -- unless you wish to, for some reason -- to restrict the funding around an arbitrary date.

I think it should be on the assumption that what is being proposed can be carried out over the period of the next fiscal year, with the understanding that we are going to try very hard to bring about a transition by December 31st,

and, therefore, we will be guided in our own administration.

But by that.

DR. GRAMLICH: And that if the total approved by the Council of all our RMPs dollarwise is greater than our allocable funds, there will be a pro rated reduction across the board?

CHAIRMAN MARGULIES: It will be pro rated, and it will be on the basis of the previous funding of RMPs, unless you make some specific designation to the contrary.

DR. KOMAROFF: What if total approved funds are less than the available funds? Will that require an additional Council meeting?

CHAIRMAN MARGULIES: In those circumstances we would obligate lesser funds, and return the rest to the Treasury. And you would get another bonus next year in your taxes.

MR. GARDELL: In your document you have the proposed resolution for comments on the CHP action. Would you like me to read it for you? Let me read it into the record.

This is the proposed resolution concerning CHP comments on RMP applications, June 12, 1975.

"Whereas, Public Law 91-515 provides that an RMP application may be approved only if recommended by the RMP's Regional Advisory Group, and only 'if opportunity has been provided, prior to such recommendation, for consideration

of the application by each public or nonprofit private agency or organization which has developed a comprehensive regional, metropolitan area or other local area plan referred to in Section 314(b) covering any area in which the Regional Medical Program for which the application is made will be located.

"And whereas, in accordance with the above requirement, it has been policy to solicit comments from, one, areawide Comprehensive Health Planning Agencies receiving federal assistance under Section 314(b) of the Public Health Service Act, as amended, "b" agencies.

"Two, other organizations meeting the requirements of Section 314(b) and designated as areawide Comprehensive Health Planning Agencies by the appropriate state Comprehensive Health Planning Agency, "a" agency, therefore:

"Be it resolved that: The National Advisory Council on Regional Medical Programs recommends that each Regional Medical Program be advised of the following in writing:

"One, that, prior to funding of activities by the RMP, the Regional Advisory Group is required to consider formally, and act upon all comments and recommendations provided by the above CHP agencies with respect to the activities to be funded.

"Two, that particular attention should be given to comments which raise questions, suggest priorities or

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recommend specific revisions or disapproval.

"Three, that all action with respect to CHP comments and the reasons therefor be fully and duly recorded in the minutes of the RAG.

"Four, that the portions of the minutes dealing with CHP comments be sent to each commenting agency with respect to its own comments.

"Five, that all portions of the minutes dealing with RAG action on CHP agency comments be furnished to the Director, Bureau of Health Planning and Resources Development."

I think you should know, and I think it has been said, and it is alluded to in here that in some instances some of these comments did not go to the Regional Medical Program, but came in directly to us.

And, therefore, we have to make very sure that they have an opportunity to see them and consider them before we can, ourselves, make any decision.

Also, we have the Regional Directors' comments in some instances, or the Regional Health Administrators from our regional offices, and those we will consider, also.

Are there any suggestions or comments to this resolution?

MRS. FLOOD: I would move that the National Advisory Council accept this resolution.

DR. WAMMOCK: Seconded.

MR. GARDELL: It has been moved and seconded that this resolution be adopted. All in favor?

DR. GRAMLICH: May we have some discussion?

MR. GARDELL: Yes, sir.

DR. GRAMLICH: Under the "Be it resolved" section,
Number 1, isn't that now being done?

MR. GARDELL: It is, in some instances, and not in others. But one of the things you have to remember is the amount of money we give for Regional Medical Programs will be different from what they have budgeted.

So they will have another meeting of the RAG or Executive Committee or whatever committee has the responsibility for deciding on the budget in line with the amount of money that is funded them.

They will meet again, and at that point in time they will have to consider what comments have been made from the B agencies.

DR. GRAMLICH: Under the same "Be it resolved" paragraph, does this imply that the RAG must accept the CHP?

MR. GARDELL: It does not have to, but it must justify why it didn't, if it doesn't. It is not required to accept and live by them.

It is a comment and a suggestion from the B agency.

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But it is not directive in nature.

DR. GRAMLICH: The real need for this proposal is for documentation then only?

MR. BAUM: The language in quotes in the first "whereas" is a direct quotation from the RMP statute. Ordinarily these comments are made prior to the application coming in here for approval.

Since the current round of applications was prepared on less than one month's notice, it just was not possible to do that, and an emergency procedure was established.

And we told the B agencies that we would receive their comments here by June 30th -- May 30th -- and they could also simultaneously send copies of them to the RMP.

However, the RAG had already acted on the application that was in here. We told them, in the instructions, that the RMPs were to get B agency comments by any formal or informal process that they could, prior to sending in the applications.

And that the comments could be formalized in writing later, which is largely what these letters are. This is simply to make sure that this section of the Act is complied with fully.

And that any comments that may not have been made because of the time slippage are taken into account prior to funding.

few disapprovals which Ken commented to you this morning.

We will take that into consideration, and if appropriate,

we will not fund them, regardless of what might happen here.

DR. JANEWAY: That would be an appropriate part of the discussion, however, for the record, prior to voting upon the resolution?

MR. GARDELL: Yes.

DR. RORRIE: Very definitely so. Would you be more inclined to take them as a separate -- each individual -- talk about EMS, if there are any comments about EMS and then move on that -- take a vote on that, and move to PSRO and the kidney?

DR. JANEWAY: I thought that might be easier to do, especially since we don't have the PSRO comments. You may know what they are going to be, but we don't have them.

MR. GARDELL: In general, we do. And there are about three different categories, but we don't know what falls into what categories.

Then you want to proceed and consider them with application, or just separately -- I am not sure I understand-

DR. JANEWAY: I am perfectly happy at having them -- taking them in the way you have them. But one bloc at a time, even though they fall in the same category.

MR. BAUM: What you have in your folder is a complete list. In the write-ups you have some comments as to which

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ones have some conditions on them.

MR. GARDELL: But you won't have them all.

MR. BAUM: Essentially, what we are asking for is ·a motion to accept the recommendations of End Stage Renal Disease Program, the Emergency Medical Program and the PSRO program, subsequent to their review of these particular projects.

MR. GARDELL: Which is basically what we did last year.

DR. KOMAROFF: To accept them as binding, or to convey the message to the region for it to do what it will with that message?

MR. GARDELL: It is a combination, Tony. Some of them have asked -- where they said "Make sure it is coordinated with state Health Department", that, I think, is one of the more frequent comments that we received on EMS.

MR. BAUM: But there are several disapprovals, and we cannot fund those under the law.

> DR. KOMAROFF: I see.

MR. BAUM: The EMS law specifically states that you cannot use other funds to fund a complete EMS system, except those appropriated under that ACt. So we have to clear with them, to make sure that it is taken care of.

You can fund partial systems, but not a complete system, among other things. There are legal requirements in

that case.

DR. KOMAROFF: If PSRO and kidney were to disapprove an action, the Council could override that action, and move approval?

MR. BAUM: Yes.

DR. KOMAROFF: Why not take that kind of judgment in sequential fashion rather than en bloc?

MR. BAUM: I think it's better to take it up after we go through the applications.

MR. GARDELL: It might be, to see how they come out.

Are there any that we should consider early in the game?

Is there anyone who is not staying through here, and should be considered earlier than others?

Otherwise, we can just go through as they are listed.
What is your preference?

DR. WAMMOCK: Alphabetically.

MR. GARDELL: Fine.

MISS MARTINEZ: Mr. Chairman, the only variance from the schedule, it might be wise to consider Colorado-Wyoming together with Intermountain, because some members of the Committee have reservations about cross-jurisdictional cooperation.

MR. GARDELL: Does anyone have any objections to that?

MRS. FLOOD: Intermountain states --

DR. WAMMOCK: Those areas, I would think, could go together. There was a lot of discussion last year about that.

MR. GARDELL: When we get to Colorado-Wyoming, why don't we consider all three at that time? Then we could go alphabetical at that time.

The first one is Alabama.

MRS. GORDON: Do you want us to indicate if we think one of these is similar to bloc approval?

MR. GARDELL: Yes, ma'am, that would be appropriate.

MRS. GÓRDON: I submit Alabama is suitable for bloc approval.

MR. GARDELL: Are you suggesting that the application as submitted is acceptable, and you have no question about the amount of money, and you are assuming we will make that appropriate distribution of funds?

MRS. GORDON: Yes.

DR. WAMMOCK: Why don't you state what it is?

MR. GARDELL: I don't think she needs to.

DR. WAMMOCK: Just state what the annualized level is.

MRS. GORDON: It's here, and I thought you want to avoid all that, if possible.

MR. GARDELL: The one we are really using -- I will send it around, if you like. The one we thought you might

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-1	best consider is an annualized figure, based on the awards		
2	made, which we mentioned this morning, of the June and Aug-		
3	ust awards for the 12-month period.		
4	And it excludes arthritis, which was an earmark.		
5	That's the annualized level, and if you like, we can pass		
6	those around.		
7	MRS. GORDON: Do you want to go through this?		
8	DR. WAMMOCK: No, I just want to know the figure.		
9	MRS. GORDON: They are requesting \$1 million \$535,86		
10	and 25 cents.		
11	DR. WAMMOCK: And the annualized was		
12	MRS. GORDON: Two million forty-five thousand. Some		
13	of them are not being		
14	MR. GARDELL: We have that down for bloc. Albany.		
15	DR. WATKINS: Albany, a bloc. Are you going to in-		
16	clude arthritis, \$57,000?		
17	MR. BAUM: Arthritis will be taken up separately.		
18	DR. WATKINS: Then that can be bloc.		
19	MRS. FLOOD: Mr. Chairman, if I might express a con-		
20	cern on Albany. There was an item that had a question raised		
21	by staff review, regarding an HMO development		
22	DR. WATKINS: That's \$15,000 and it's cleared up.		
23	MR. BAUM: It's my understanding that was deleted.		
24	MR. GARDELL: Arizona.		
25	DR. GRAMLICH: If we keep going at the rate we are		
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going now, we will be done in 15 minutes. That would never do.

I have a couple of generic questions that relate to Arizona. I think it's a good program, and they are obviously cooperative for CHP and they are thinking in terms of transition.

One of the question relates about a nurse practitioner education program, for \$101,552, which was approved but unfunded. I believe, and I think this will come up again, I believe you will find this in other programs, that this is a new program.

It has been approved in the past, but not funded.

Therefore, they are requesting funds for it this time. As I interpreted our earlier discussion this morning, that was all right.

MR. GARDELL: That's correct.

DR. GRAMLICH: The second question I have, in addition to the core budget, there are other programs which seem to be staff functions in Arizona, and I think we will see this again, also.

Arizona has one called "Program Direction and Administrations," which is a transition budget item. They also have one called "Other Professional and Technical Assistance" which is designed to assist CHP and BHP in their transition, also staff functions.

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And these are added on to the core staff. I think it's all right, because I think these are probably other duties over and above what the staff has to do.

But I raised the question because it seems like an effort to pick up a little more money for the same staff. Are we in favor of that?

And is it includable in the transition process?

MR. GARDELL: And provided they will get enough

funds to be able to do it. The program staff, actually a

good part of the unexpended balances, if there will be any

out there, can be used more profitably, and probably I should
say more justifiably with program staff than it could for

new activities, and that is one of our areas of concern.

I think this is the area in which they can be more helpful towards the formation of the new agencies than they could through projects, and that is where the thrust is.

DR. GRAMLICH: The thrust is there, there is no additional personnel requests.

DR. JANEWAY: It is my recollection that last year we cut their request very severely twice with the proviso that we would anticipate, if there were additional funds, they would come back in for more money, based on their progress in the interim.

You remember that part of the leadership of the RMP had been otherwise occupied in the District of Columbia

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for two years prior to that. My memory may not serve me correctly --

MR. GARDELL: It is serving you very well. As a matter of fact, it is in the amount of \$306,029. That was an administrative error made by the grantee, as I recall it, and not by the RMP.

But we did have an expenditure report in, and we said that if we ever got any supplemental funds made available to us, other than our annual funding, that we would consider making it available to them at that time.

We have given them the opportunity to amend their application -- where are we, Dick?

MR. RUSSELL: The one that Dr. Janeway refers to is there was some question about the leadership of the RMP and other organizational problems.

Those were resolved. However, the RMP did take a cut in recommended funds available. They turned the program around. However, the funding issue is further complicated by the fact -- I will use hypothetical figures.

Let's assume that they were recommended for approval of \$1 million \$300,000. The expenditure report, which we got in from the University of Arizona, the grantee, showed that they had \$306,00 that was not spent or not obligated.

In fact, that money was obligated. The RMP had committed the \$306,000 out this way, past the end of the budget

period.

However, the University of Arizona's policy would not count that as an obligated amount. If the cash had not been spent, then they still had it.

The expenditure report which showed -- we went back to the expenditure report, which showed they still had the \$306,000. So instead of giving them the \$1 million \$300,000 they got a million dollars.

This was clearly an error on the part of the grantee, and at the time the error was discovered in the current appropriation, not the one we are considering now, they were informed that if we have the money we would recognize the error, and would reinstate that money.

But we couldn't, because all the money was gone.

During the staff review this issue came up, and it was decided, administratively, that it was a dead issue and there was nothing we could do about it.

It is very difficult to convince Arizona that something is a dead issue. So they came back again and we decided to reopen the issue for Council consideration.

You did not get this in your first packet of material because we just got it ourselves, the day before yesterday. Arizona is now asking that Council consider reinstating \$306,029, the deficit in their current budget period.

This is a separate request from the transitional

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application, which is for \$1 million \$356,000 plus dollars. So I think these two issues should be handled as separate actions.

DR. GRAMLICH: Bearing also in mind that if the pattern continues in the Council session, we are going to wind up with some\$100-plus million dollars in approvals, for which there will be \$45 million or less available.

There will obviously be across-the-board cuts over and above the figures we are talking about. Under those circumstances, I think it appropriate to approve Arizona's grant request at \$1 million \$300,000, \$1 million \$356,950.

MR. GARDELL: Ignoring the additional request on the way.

DR. GRAMLICH: Unless the Council wishes to take different action. This is a separate action relative to this request only.

MR. GARDELL: As Dick said, we considered this a dead issue, because it was an administrative error on the part of the grantee. The fiscal year had gone, the funds had been provided for, and we had no way to go back and recover.

If we do it at this point in time it means that much money will be taken away from the 52 remaining RMPs in order to accommodate their administrative error.

If you want to be very cold and calculating about

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it, the grantee is the individual which ultimately submits the report of expenditures in the application.

If they sent one in initially which said there was an unexpended balance of \$306,000, that is why we bought it.

MR. RUSSELL: There may be a question of propriety here, too, of taking money from the supplemental appropriation which as best I can tell is for transitional purposes, and taking funds from there and reinstating --

MR. GARDELL: Funding a deficit.

MR. RUSSELL: Yes.

MRS. MARS: Did the grantee ever receive the \$300,000 we are talking about?

MR. GARDELL: No, they did not. We reduced the new cash by that amount.

DR. KOMAROFF: Actually, Council has approved, in a sense, that money in terms of its past actions. It is really a staff decision whether you could find that money and whether you want to give it.

Only if Council wanted to specifically prohibit that additional \$300,000 increment, would we want to talk about it, as I understand it? You allocated less total new dollars last year on the basis of this misunderstanding.

But it was not a Council-imposed restriction.

MR. GARDELL: No, it was not.

DR. KOMAROFF: Okay.

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DR. GRAMLICH: I didn't hear any cries of anguish from the Council about the new project.

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about the new project for the nurse practitioner program. Although approved and unfunded, staff review also comments on the questionable practice of beginning this massive project that really demands continuation funding, with no real

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MRS. FLOOD: I have to concur with Doctor's concern documentation of what might be the maintenance source for this nurse practitioner program.

Although Dr. Gramlich has recommended funding at \$1,356,957 I would prefer to take request Number 2, deleting that fund, and bringing them to a level of \$1, 039 -- something -- \$1, 038 something.

MR. BAUM: We have a calculator, if you need it. MRS. FLOOD: It's \$1, 141, 390 minus \$101,552. It is \$1,441,390, minus \$101,552. I am taking Item 2 level, not putting the constraint of December 31st on them, but deleting that item from Item 2 is my recommendation for Arizona.

DR. KOMAROFF: Are you taking Level 2 rather than Level 3 and then subtracting \$201?

MRS. FLOOD: Based on their current annualized situation, plus some of the comments raised among other issues for Arizona, I feel this should be sufficient funding for

the transition.

It comes out to \$1,039,848.

DR. GRAMLICH: I am not sure I understand your justification. Are you saying funds under request number guideline two, rather than Guideline 3?

MR. GARDELL: You know what two is, don't you?

MRS. FLOOD: It is what they anticipate their costs

would be to terminate on December 31st.

MRS. MARS: You are saying to spread it out through the additional six months to June 30th next year?

MRS. FLOOD: That's right.

MRS. MARS: Taking that figure, but spreading it out.

MR. GARDELL: You are taking Number 3 and spreading Number 2 funds over it?

MRS. FLOOD: That's correct. I feel the staff expenditure for the development of the nurse practitioner program would also disappear, the staff effort and time, which has raised their program activity funding and their administrative staff, in the third column.

DR. GRAMLICH: If I object to that, it is simply that by this action we are taking a specific program, which was approved a year ago, which is a good program and has been brought up this time for funding and saying, well, it is not a good program, and that is not correct.

It is a good program, and it is one that is needed and it is one that can be carried on. As a transition I would hope it would be carried on by the HSA continuously because it is much-needed.

But by this action we are saying, "No, it is not a good program", which is not true.

DR. KOMAROFF: Would the HSA be able to continue support for that? I gather from what Mr. Ward said this morning that is exactly the kind of thing the HSA would not be able to continue support for.

Even if it is a fine program, the fear is you will train a bunch of people and the program will collapse out from under them and you will have a bunch of disillusioned trainees.

DR. GRAMLICH: Arizona has been very good in finding continuation funding, with something like \$2 and a half million dollars, over the last year.

DR. KOMAROFF: If you are confident it would be continued by some source or another --

DR. GRAMLICH: I have no proof.

MR. GARDELL: Is there any indication of what the source of support might be?

MR. RUSSELL: I do think we have to be cognizant of the comments from the Arizona Department of Health Service, the CHP A agency, as well as those from the CHP Council.

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Both of these agencies question the relationship of the family nurse practitioner education program to the emergency nurse practitioner program currently funded under Section 776, P.L. 93-154.

I don't know what that is, but obviously there is another federal program which has some relation to this type of activity.

This is sponsored by the College of Nursing of the state university. This they will have to take into consideration, should they choose to fund.

MRS. FLOOD: The only other consideration that I might make, in that case, Dr. Gramlich, is your -- would be a chastisement or inference that they were not a good program, would be to delete the nurse practitioner funding of \$101,952 from Item 3.

But in no way would I give an approval to go with this nurse practitioner program at this time.

MRS. GORDON: They are not going to get this amount of money anyway.

MRS. FLOOD: But if you don't delete this project, they have the prerogative of reapportioning funds to support it.

MRS. GORDON: That's true, but they would have to cut out the ones already going to start the new ones. The reason I bring that up, there is somewhat the same situation

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in Alabama.

They have five approved but unfunded projects that

I, personally, would hate to see started. However, they

are not going to get the money that they want to need to

do it.

DR. WAMMOCK: That's the reason I said you can't vote en bloc.

MRS. GORDON: They have a very low priority on these items.

MR. GARDELL: You can vote en bloc if you are of the feeling that there is nothing objectionable in the application. Then, certainly, they will have to establish their priorities with their RAG after they get the amount of money we can make available to them.

We can go out with a condition based upon your recommendation that such and such an activity not be funded, regardless of how much money we give them.

I think that is the issue we are facing right now.

DR. WAMMOCK: That's one reason we need to take a good look at the situation.

MRS. GORDON: I felt somewhat secure in that they were not going to fund these, because they have very low priority.

DR. GRAMLICH: The process is such that when a request for \$1 million \$300,000 is granted and only \$600,000

is forthcoming, at the local level the RAG will have to reprioritize. If, in the RAG's opinion, in Arizona, which is
probably more rational than ours sitting around here in
Washington, the nurse practitioner program happens to be
Number 1, it will be funded.

But if it happens to be Number 20 out of 21 it won't be funded. We would probably be wiser to send the burden of responsibility back to the region which knows what it is talking about in relation to this particular program, rather than pick out this program and say, "No, it's no good".

DR. WAMMOCK: You want to send it back and let them shake it out?

DR. GRAMLICH: Right, which is where it should be shaken out.

MR. GARDELL: Right. I might be incorrect in this feeling I have, but when they get the amount of money we are able to give them, I have a hunch that some of the new activities, new but unfunded — approved, but unfunded, they may fall by the wayside in preference to funding continuation activities, which are probably more difficult to turn off.

They will have to turn off a number of them anyway when they get the amount of money.

MRS. FLOOD: In light of the CHP comments that would require them to face the issue of an existing similar program,

I would then relinquish --

so we don't need to. What we need to do is face up to the administrative error.

DR. GRAMLICH: To get the discussion going, I would move that the \$306,000 request from Arizona, supplemental request or replacement request, be unfavorably considered by the Council, for administrative reasons.

MRS. MARS: Second.

MR. GARDELL: All in favor?

(A chorus of ayes)

MR. GARDELL: No?

(No response)

MR. GARDELL: Very good.

The next one, Arkansas.

DR. KOMAROFF: Arkansas, currently funded at \$1.6 million, request for \$900,000 to \$2.7 at its highest level.

No new projects involved. I recommend approval, at a maximum level of \$1.3 million, which would allow for a major expansion of the core staff — it would allow for a moderate expansion but not the major expansion requested in core staff for the purpose of transitional activities.

I would like the staff to pursue the question of purchase of equipment with the neonatal care projects. It seemed to me the purchase of equipment was mentioned in the application, and if we are going to be consistent on that policy, we should prohibit it.

MR. GARDELL: Our concern on equipment was at the time we were considering no new activities, and that included approved but unfunded.

The last discussion I had, and Colin can straighten me out if I am incorrect in recalling it, was that equipment would be an allowable item, provided it wasn't office-type equipment, but was necessary to the project and the conduct of the project or activity.

DR. KOMAROFF: So, X-ray machines and whirlpool baths and things could be purchased?

MR. GARDELL: If they are going to fund the activity.

DR. KOMAROFF: That might be wise, in a given situation. What bothers me is that if the message went out to all applicants that no equipment could be purchased, and we now shift gears, it may be unfair to those people who would have liked to have applied for equipment purchase, but figured they couldn't.

MR. GARDELL: They can rebudget, and we can also make it known to them that this is what they can do. We will have to do it, because when that policy went out, the situation was different from what it is today.

DR. JANEWAY: Tony, can you describe the spinal cord injury project?

DR. KOMAROFF: No. And since I couldn't, that is why I recommended a very cut back level.

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that an honest RMP will be penalized at the expense of the guy who pads his budget.

The fellow who pads his budget will proportionately get as much as the honest fellow who will be cut proportionately just as much as the budget requires.

MRS. MARS: I think staff is capable of realizing that and analyzing that.

DR. HABER: I don't think the staff will cut twice.

If we cut it I don't think the staff will cut that one proportionately, as much as it will cut another one.

DR. GRAMLICH: If we are leaving that decision to staff, why are we here?

MR. GARDELL: By law.

MRS. FLOOD: I have to concur with Dr. Gramlich's concern. And with all due respect to the remaining staff, you are limited in staff. Your operations officer, your project officer contact, your desk operations are limited.

The realization of what is occurring in an RMP today are not as favored to staff here as they were at one time, and I have serious concerns about some of the areas.

I do, perhaps, more what Tony is doing, but you may have to be faced with the dilemma of some sort of percentage statements based on last year's annualized, etcetera.

Dr. Gramlich is quite correct. If they have submitted something, and not taking into consideration unexpended

cut in an RMP, it may happen that way. But if you don't make too drastic a cut, I have a feeling that with the distribution of the funds we have available, it probably won't make that much difference.

The main difference we mentioned this morning is identifying the significant areas. We have no objection to your setting a ceiling of funding.

We are probably not going to reach that, in any event, in almost all instances. So asking for \$106 million and getting \$44.5, that tells you something.

Even if they are under the annualized level, we are not going to be meeting that annualized level, because that's about \$93 million, not \$44.5.

However, don't feel that it is an effort in futility, because it will be guidance to us.

DR. GRAMLICH: We ought to approve all of them at the maximum rate.

MR. GARDELL: Unless you have significant problems that need to be discussed. I think that is why we are considering the bloc action.

DR. GRAMLICH: I don't have a solution to it, I just don't like it.

MRS. MARS: There is nothing we can do about it, the money isn't there.

DR. GRAMLICH: The inequity that worries me is

They are as conscientious as they can be in both and they are intertwined, so we understand. That is not a good answer, but that is what we are having to face.

DR. WAMMOCK: What did you set the budget at?
DR. KOMAROFF: At the total.

MRS. GORDON: Program staff, they are going from full-time to half-time, but the salaries are increasing by quite a bit.

DR. WAMMOCK: Twice as much.

MRS. GORDON: For the same number of people, the same full-time equivalents.

DR. KOMAROFF: It seems to me there is a fundamental issue we are talking about here. We know if we approve en bloc \$1.2 million they won't get it, they will get some part of it.

The question is, what role does the Council wish to play in setting those ceilings, and what role do we want to leave to staff?

I will be aggressive and set ceilings on each of my regions, and other people look like they say, " I will approve the whole thing, and whatever part of it staff delegates or allocates, so be it".

That may create an inequity in the way funds are finally disseminated.

MR. GARDELL: Where you have made a very drastic

DR. WAMMOCK: Yes.

DR. JANEWAY: They have a new coordinator. He has more energy, to light all of the lights in this room.

MRS. FLOOD: Dr. Janeway, do you feel an increase in funding at this point in time does not present any problems due to lack of leadership with the current program coordinator and the deputy coordinator being only half-time involved in the bi-state transitional year?

MR. GARDELL: That's a good point. We have talked about it, and I think that one thing you have to consider is this. As we head toward that coffin that everybody mentioned this morning, we will see more and more of this occurring.

We have long since thrown in the towel on requiring coordinators to be one hundred percent of their time on our projects or our programs, simply because they have an opportunity to do something else, get their feet in somewhere else.

And if they can still provide direction with a deputy and administrative officer, this we have gone along with to the extent possible.

As you know -- you know what is happening to Dr. Felix. He will be half-time on STs and they are in the same building and they work together. Also, we had no alternative but to buy it.

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dollars that they have, will staff address unexpended funds available to them?

MR. GARDELL: Let me tell you again what I alluded to this morning, and I think Dr. Margulies did, too, in his address.

We mentioned that our normal procedure is to go out and get an estimated unexpended balance, and add that to the new funds and distribute accordingly.

We felt this time that, first of all, if we ask
them for that because of the court order that is existing
and probably will extend into the additional extension period,
we might run into that two ways.

One, by violating the court order in the eyes of the attorney, or, secondly, that they might rush to obligate their funds and say they have no unexpended balances.

And, therefore, it will again be an effort in futility. We felt rather than do that it would be more relaxed if we just gave them their proportionate share of the funds that will be available to us now.

And leave the unexpended balances that may be there out there at this time. So, if come December 31st, the appropriate agencies have not been designated and funded, they may well have some funds available at that time to carry themselves on, and not require new funds to keep going until the agencies are designated and funded.

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That's about the only way we can do it. It's an awful way to run a railroad, which has been attached to our bill in the past, but nevertheless I think it gives them greater flexibility.

And if they can't face that flexibility, they can always close their doors, and that's their option. In the interim, we will be trying to find homes for the various activities that are worthy of transition, as we say these days.

DR. GRAMLICH: What we are suffering from is the crisis orientation.

MR. GARDELL: Yes, sir.

DR. WAMMOCK: We have a lot of other things that we are suffering from.

DR. GRAMLICH: But they are all crisis oriented.

MR. GARDELL: There was a period of time here when it was pretty well known or discussed that in addition to the supplemental, the continuing resolution of \$75 million might also be available, so that we would have about \$175 million -- \$125 million to distribute.

That could have had some effect on the applications that have come in also.

MR. BAUM: We have had some information here about the wording of the appropriation. It came from the budget people. The question we asked, is arthritis earmarked? And

MR. BAUM: Dr. Haber will be back tomorrow morning. 1 2 MR. GARDELL: Shall we wait for Dr. Haber to come 3 back rather than breaking the tie? 4 DR. KOMAROFF: What about the chance of a new mo-5 tion at slightly less money that everyone might be happy 6 with? 7 DR. JANEWAY: Go ahead. 8 DR. KOMAROFF: I move approval of \$1 million, which 9 looks like it might not involve much expending --10 DR. WATKINS: I will accept that. 11 DR. KOMAROFF: This effectively keeps them at the 12 level they are at this year. 13 DR. WAMMOCK: I second that motion. 14 MR. GARDELL: It's moved and seconded. 15 MR. ROBBINS: May I introduce one thought? 16 considering this particular RMP, there seems to be a feeling 17 of great confidence in the fact that the annualized figure 18 of \$922,944 represents current annual funding, and it isn't 19 true. 20 It should be multiplied by a factor of about 1.2. There is a mechanical calculation that was in error in my 21 judgment and I think that is agreed. This appears to be 22 pretty much what they are currently funded at. 23 24 MR. GARDELL: You're right. It's a little short of what the annualized level is. 25

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DR. JANEWAY: California, which currently is funded at the rate of \$10 million \$741,004 has an alternate Number 3 request of \$7 million \$523 -- \$523,407, and I recommend funding at the level of \$7 million \$219,866.

My reason for that, and the deletion is, although it cannot have any effect on the way they allocate the money is the glowing report they give to their regional emergency medical services program, which has a funding level currently

of \$303,571, and it occurs to me that it is time the state took it over.

MR. GARDELL: Is there any indication that the state will, that you saw in the application?

DR. JANEWAY: In talking with staff, it is my understanding that the state in all likelihood will take it over.

Is that right, Dick?

MR. RUSSELL: Yes, this is what they are pushing for. A large part of this request, I think it is \$123,000, is with the State Health Department, and that will work on state legislation to get it all in one big ball of wax.

The other, as I understand now, is to keep the segments going until there is a state appropriation that can handle this.

DR. JANEWAY: I rather think that a deletion of that magnitude will not hurt the program. There is a well-designed phase-out plan, and they have no intention of being HSA.

I am at peace with that recommendation.

MR. GARDELL: Then the figure that you recomended is \$7 million \$219,866?

DR. JANEWAY: Correct.

MR. GARDELL: Is that motion seconded?

DR. WAMMOCK: Seconded.

MR. GARDELL: Discussion? All in favor?

(Chorus of ayes)

MR. GARDELL: No?

(No response)

MR. GARDELL: Our next one is Central New York.

Our primary is on the phone. Let's move to Connecticut.

DR. GRAMLICH: Connecticut is an interesting region.

If grant allocations were made by the number of words in
cluded in the descriptions, Connecticut would absorb the

\$44 million \$500,000.

It is a very difficult grant request to read, and I apologize for not knowing much about it. But that has no correlation with the amount of time I spent trying to know something about it.

It was very difficult to read. The other thing that characterizes Connecticut is that there is a constant battle apparently with the CHP outfit.

The CHP comments mailed to us last week were, in general, quite unfavorable. They even went so far as to say that all you are doing by requesting this particular project funding is trying to buy an HSA, which is stated flat out in one of the CHP letters.

How you assess something like that is a little difficult, and I apologize for it. More specifically, because the program request for new funding under the title, "Transition Activities and Program Development" was really

But in the amount of \$252,440. But because it was disapproved by the CHP, because it looked like a form of, quote, "Supplemental funds", unquote, I think I would recommend that that particular aspect of the program not be funded.

There are parts of the Connecticut program that are superb, and it should be maintained. But I would recommend deletion, of the request for transition activities and program development, in the amount of \$252,440.

And deletion of the health resource and development service, because staff points out this should be picked up by another federal agency.

Leaving a total recommended of \$747,390. I take the time to bring this issue up because here I am saying transition funds which really ought to be supported, I am recommending denial for.

If Council feels strongly, I would be happy to retract.

MR. BAUM; How much are you deleting for the health resource development service?

DR. GRAMLICH: One hundred thousand dollars, which is the total amount requested.

MR. GARDELL: Jerry, do you have anything to add to this?

MR. STOLOV: The coordinator has addressed the comments raised by the CHP, and I wonder if, rather than respond to how he responded, if we can ask how these be entered into -- and let Dr. Gramlich see them.

I think he has attempted in as many words as he put in the application to address the concerns of the CHP. And I would like you to have access to this, prior to going further.

It just came in.

MR. GARDELL: Why don't we hold up on this one until tomorrow? It might be appropriate, because there are areas of concern with respect to certain local agencies, not only these but others, who think that the efforts of the RMPs are -- shall we say they border on conflict of interest, and I think it is partly because they don't understand the law.

This is the role. It has been coming out all morning. And I think if we are going to deny something, we have to be very careful that we are denying something that is not permitted by law.

I think we may need to pursue it a little further.

DR. WAMMOCK: I want to sustain Dr. Gramlich in his remarks about this gant. It was rather voluminous, and I got rather discouraged about it.

DR. GRAMLICH: Connecticut must have a peculiar virus disease, and I must say -- coordinated to the RMP, the

CHP comments were twice as worthy as the RMP coordinators were.

(Laughter)

MR. GARDELL: We can take Central New York now.

MISS MARTINEZ: I was a little bit concerned at a

number of projects, kidney, tissue typing, burn center,

model hypertension.

The funding they are asking is not too far above that of last year's program. Only \$10,000 as far as I can tell are related to transition projects, which is another concern.

I would move that Central New York be funded at \$910,000.

MR. GARDELL: You see on the new list that we have that their annualized level, which we are suggesting, is \$1 million \$120,000.

MISS MARTINEZ: Oh, I see. I'm sorry. Rather than Alternative Number 4?

MR. GARDELL: No, this is just their annualized level. You do what you please with it. But I want to show you that it is different from the one on this face sheet.

MISS MARTINEZ: I withdraw my original motion, then.

And I move that they be funded at \$1 million \$120,000.

MR. GARDELL: So that's a bloc action. It's moved that it be funded in a bloc action. Is it seconded?

DR. GRAMLICH: Seconded.

MR. GARDELL: All in favor?

(Chorus of ayes)

MR. GARDELL: Noes?

(No response)

MR. GARDELL: Our next one is Colorado-Wyoming.

MISS MARTINEZ: I had no particular concerns with this, but I found the discussion — in the discussion that a few of the other members did have some concerns.

I would like to defer to Mrs. Flood first.

MRS. FLOOD: Regarding the Colorado-Wyoming RMP, I think it needs to be brought to Council's attention that the application submitted for our consideration made no mention of the planned leave from the program of the coordinator.

Subsequent to receiving the application, staff became aware that there might be this potential, and has several times inquired and been given what appears to be some relatively vague answers as to when Dr. Nicholas might be leaving the Colorado-Wyoming program.

I am aware, and have documentation, that Dr. Nicholas has been appointed to the faculty of a medical school, parttime appointment, beginning January 1st.

A larger percentage of his time, effective April lst, with a potential full-time appointment to take place on

August 1st.

I feel strongly that this Council needs to instruct staff and other divisions of staff as necessary to get the documentation of the salary levels that have been provided to the coodinator of this program since January 1, 1975.

I also expressed some conern as to their reticence to inform the RMP of the planned change of leadership of this program --

MRS. GORDON: You say he will be leaving, or he has left?

MRS. FLOOD: He began ten percent of his time faculty appointment with pay on January 1st, '75, 50 percent of his time effective April 1st, and it is anticipated at this medical school that he will be available 100 percent of his time beginning August 1st.

The leadership, then, is left in doubt for the funding levels that they have requested.

MR. GARDELL: Mary, can you add something to that?

MS. MURPHY: Nothing more than I talked to Mr.Brandon. Dr. Nicholas can seldom be reached. According to Brandon he said that Dr. Morse would be Dr. Nicholas' choice of successor.

MR. GARDELL: But he has not requested it.

MS. MURPHY: No.

MR. GARDELL: What is the pleasure of the Council?

MS. MURPHY: I might add that Dr. Morse is a Ph.D.

MRS. FLOOD: The other concern is, do we have information as yet as to whether any programs, even though they are continuing programs, have been reviewed and commented on, and the transition projects reviewed and commented on by the Inter-regional Council?

Of course, we will have to face this issue with Intermountain and Mountain States.

MR. RUSSELL: We have built in, you will notice, in the staff recommendations that any of these funds be considered, when appropriate, by the Inter-Regional Council. We feel very strongly about that.

To my knowledge very similar to the CHP review and comment, there just was not time for the INter-Regional Council to meet on these applications. Mary may have some additional information.

MRS. MARS: May I say that they have continued to have quarterly meetings, and consider these problems?

MRS. FLOOD: So they are still an active Inter-Regional Council?

MRS. MARS: Yes, they are still active.

MR. RUSSELL: To my knowledge we have had no indications of any serious conflicts since quite some time ago.

MRS. MARS: I think they realize that it is more important than ever to maintain a really close coordination

with the other RMPs, because the HSAs are apparently going to ignore state lines again. At least that is the presentation that they make.

MR. GARDELL: What type of guidance would you suggest that we pursue with respect to this region?

MRS. FLOOD: I would like the Council to address
Colorado-Wyoming and request immediate clarification of the
status of the coordinator, and the #lans of their Regional
Advisory Group to replace the coordinator, with clarification
of their budgeting for the percentage of time that the present coordinator has actually been spending since January
lst.

MR. GARDELL: That we will do. And also his replacement, what they plan to do. Does that take care of the guidance at the moment -- did you want to take up all three at the same time?

I thought that is why we -- do you want to go, then to Intermountain?

MRS. MARS: Well, we have a problem with the coordinator there, inasmuch as Dr. Stewart has been on leave for six months. He is in Ghana, and he was loaned to the Kaiser Foundation to work on educational planning programs there.

He is supposed to return in July. However, Mr. Collard, who has been his second in command, has been

administering the program, and inasmuch as I made several site visits to the Intermountain Program, I met Mr. Collard and had a great deal of considerable amount of contact with him.

In my estimation Mr. Collard is a more capable administrator, actually, than Dr. Stewart, so I would have no reservation on Mr. Collard's carrying on the program, in the event Dr. Stewart did not return.

Also, they have an exceptional RAG chairman, and as far as I can gather, he has continued to remain active. The chairman of RAG meets every two months with the IRMP staff, which I think is exceptional.

And the Executive Council has remained active. It, too, meets every two months, so there is certainly no problem with administration, despite the fact that Dr. Stewart is not present.

They are presenting six new projects. Certainly the projects will potentially affect the planning areas. However, they are certainly not essential to transition. However, they have also been thoroughly recommended by the CHP agency, and reveiw.

MR. GARDELL: Let the record show that Dr. Gramlich and Mrs. Klein are absent from the room, because of the regions we are discussing.

MRS. MARS: The RMP has participated in the area

designation process in all of the states that it services.

And it has really played a leading role in the statewide health service area, in Utah, particularly.

There has been a question concerning an agency set-up called The Health Systems Research Institute, which was formerly known as the Health Development Services Corporation.

This was partially financed by the RMP, but it is now a free-standing, non-profit corporation, and it is staffed by former IRMP staff.

The corporation has made a great deal of headway in addressing the health problems of the area. They did submit some projects, but these were withdrawn, I believe.

The other project that came under question was one that the University of Nevada was involved in, which was a rural nurse practitioner project. This was turned down, was not approved.

Apart from that, they do not intend to try to become a health service area or system. They do have a good arthritis activity, which does not really concern us, but they have done a very good job on that.

So I would recommend on the whole that we honor their Number 3, which is \$1 million \$301, 384. This is below their current funding, their annualized funding, which is now \$2 million \$638,970.

1 MRS. FLOOD: I second Mrs. Mars' motion. 2 MR. GARDELL: Did you have any recommendation on 3 the funding, Miss Martinez, or just as was requested? 4 MISS MARTINEZ: Yes. That would be one seven three three two six -- three six five. 5 6 MR. GARDELL: Colorado-Wyoming is not a bloc --MRS. FLOOD: That's their current, annualized 7 8 figure, the one seven three three. 9 MR. GARDELL: Yes. 10 MRS. FLOOD: Miss Martinez is presenting that as a motion. I would like to ask if she would consider their 11 Item 4 budget line request of \$1 million \$301,384, which 12 is below their actual annualized figure listed on the addi-13 tional page we have received. 14 MR. GARDELL: Do you want to withdraw your first 15 motion and move that the amount requested, Alternative Num-16 17 ber 4? MISS MARTINEZ: 18 Yes. DR. KOMAROFF: Second. 19 MR. BAUM: It is \$1 million \$301,384. 20 MISS MARTINEZ: That's right. 21 MR. GARDELL: All in favor? 22 (Chorus of ayes) 23 MR. GARDELL: 24 (No response) 25

There has been response to that by the coordinator and the negative statements were that they thought that the state of Montana would adequately provide them with the transitional support that they would need to develop their HSA.

And they would not require the Mountain States

RMP function. They requested a large amount of funding

for technical assistance and development of HSA services

to the states they serve.

There is also an area of concern in that the funding that they request for many of the projects that they
had delineated as continuing for the next coming year are
broken into two segments, between June 1st and December 31st.

And a second segment from the first of the year through June 20th of '76. Interestingly enough, the last six months are usually at a higher level of funding than the first six months.

Therefore, it presents some difficult problems to set an exact level of maximum for Mountain States. Their current annualized level is at \$2 million \$348,425, as per the new listing received today.

Their request is for \$2 million \$840,968. I would like to recommend to the Council that they accept Alternative Number 2, which is in the amount of \$2 million \$236,249 and which reduces approximately in half the program staff activities.

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MRS. MARS: You mean to cut them off then --

MISS MARTINEZ: No, not with a cutoff date of December 31st. It reduces them from their current annualized approximately \$112,000.

But leaves them sufficient funds to participate in the transition activities that need addressing in this area, again urging that all overlapping activities be reviewed by Inter-Regional Council.

Number 2 is my recommendation to this Council.

DR. WAMMOCK: That cuts them off December, '75.

DR. JANEWAY: No, she is making Number 2-Number 3.

DR. WAMMOCK: Okay.

MR. BAUM: Was that a recommendation for a condition that all Inter-Regional things be reviewed, or just advice?

MRS. FLOOD: No --

MR. GARDELL: Do you want that to be in all three letters of advice going out to these regions?

MRS. FLOOD: We have been assured that the InterRegional Council is function and that there have been no
serious problems with overlapping the terrain. Rather than
a condition it would be the continuing advice to reinforce
our previous action to this Council on this matter.

MRS. FLOOD: All three regions, yes, sir.

MR. GARDELL: That they be fully aware of all actions that might be duplicative in transitional activities.

MRS. MARS: Cooperation.

MR. GARDELL: That's probably better. Very good.

Is there a second to that motion?

DR. WAMMOCK: Second.

MR. GARDELL: Discussion? All in favor?

(Chorus of ayes)

MR. GARDELL: Noes?

(No response)

MR. GARDELL: Let's take a coffee break.

(Whereupon, a short recess was taken).

MR. GARDELL: If we can resume. We are going to handle arthritis in one package. Do you want to do it now or do you want to wait until the end of the review of the applications and then handle arthritis?

MRS. MARS: I don't think it will affect the applications. Why don't we do it now?

MRS. FLOOD: May I clarify in my own mind Items
4 or three or whichever happens to be the one we finally
approved in each instance, includes the dollars for arthritis programs within that RMP.

So we say we have approved them at such and such. Will the Arthritis Division delete that, come down to a level, etcetera?

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MR. GARDELL: These do not, as I understand; do they? These applications do include the arthritis on all of them?

MR. SPEAR: Yes.

MR. NASH: All except Albany. Albany came in too late to be on the print-out.

MR. GARDELL: To the annualized level of distribution of funds that we will make, we will add to that their share of the earmark for arthritis.

MRS. FLOOD: What I wanted you to tell me was delete the arthritis dollar first, and annualize or appropriate or share it and come back with a sharing of arthritis.

MR. GARDELL: Yes, in other words, you are considering \$44.5 million at the moment, with no arthritis in it, and the arthritis will be an add-on, if you will.

MRS. FLOOD: All right.

MRS. MARS: Do you want a resolution on arthritis?

MR. GARDELL: He is going to make a very slight presentation, and then we have a resolution.

DR. GRAMLICH: There are two brief historical points.

The reason I got involved in the arthritis, not because I

am an arthrologist. I am not at all. But I was asked to

sit as an observer for this body at the original technical

review, which was held about a year ago.

At that time the technical review worked on the

principle that it was a one-year project. That there would be no future funding, or there might be a separate bill which, incidentally, legislation is in the House that will ultimately take over all the arthritis.

Then, it is my mission to report to the Council and serve as a bridge between the Technical Review Committee on Arthritis and the Council.

That was the basis on which we made the necessary allocations last year. The second historical point is that the Technical Review Committee set up some guidelines on which they recommended approval of certain programs.

The major principle of the guidelines that they established were it was to be essentially an Outreach Program. In other words, getting the information and patient care out of the institutions, rather than an In-reach, or research program primarily.

There would be a lot of decisions and backing and filling between the American Rheumatism Association, the legislature, the National Institutes of Health, which will ultimately take over responsibility for running the program.

But that is not our baby. The other things that the Technical Review Committee recommended and our Council adopted, a lot of money should not be spent for data collection and computerized registry and data banks.

But software purchases were all right. But hardware

purchase's, television, complexes and that sort of thing were not to be encouraged.

That public education was important, as long as it was not twisted into a fund-raising adventure for the American Rheumatism Association or Arthritis Foundation.

That large expenditures for equipment were not appropriate, and that residencies and fellowships, in terms of educational components, were not recommended. Essentially, it was set up as an Outreach Program, it was funded at the level of \$4 and a half million.

And from what information I have been able to glean, largely through the kind services of Matt Spear, it has been a highly successful program.

Everybody seems to be grateful that it has done what it was supposed to do. Everyone has been surprised that they were able to move as fast as they have and get accomplished the things that they have.

That's the background. The foregound is that you have in front of you a summary sheet, which is very lovely, and it will make it very easy for us.

In brief, very briefly, there is according to our best information a \$4 and a half million earmark, out of which has to come one percent, or some small administrative amount.

MR. BAUM: The one percent will come off the top.

It won't bother the earmark.

DR. GRAMLICH: It comes out something near it.

The nice thing about this happenstance is that the requests for arthritis funding, with a couple of significant deletions, come out to be just about the amount allocable.

So it is a situation where staff, Council, PRMP can say, "Sure, we can grant you what you asked for", so there is not a lot of controversy involved. There are a couple of deletions.

And the most significant one, you will notice, is under Tri-State, for -- the request \$599,082 and the suggested allocation was \$145,260, the reason being quite simple. In the 1974 review cycle -- the \$453,000 which has been suggested for disallowable is on the following basis:

In 1974 a very large program was requested by Tri-State, and the review committee turned down as inapplicable the same program that they are now resubmitting word for word for 1975.

In other words, the amount of \$453,822 was for projects disallowed on technical grounds in 1974 and Tri-State said, "Okay, we will just fire them through again".

On that basis, and because of the fact that they were disallowed and, therefore, are probably illegal, if we were to allow them today they would be illegal, but on that basis they are not recommended for funding again this year.

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In essence, what we are suggesting is that the funding review -- the funding recommended by staff be approved. I should add, also, that two of the existing -- of the 1975 request, are for programs that were approved in 1974 but not funded.

Interestingly, Iowa, which was approved and funded in 1974, has found continuation funding and is not requesting any additional funds. All this adds up to a figure of \$4 million \$254,561, which is in the allocable funds limit.

And therefore I suggested approval as recommended.

DR. WAMMOCK: I second the motion.

MR. GARDELL: The recommendation is made and seconded that the funding recommendation of \$4 million \$254,561 be the amount for the arthritis applications. Is there discussion with the Council?

Matt, would you like to add something to this?
MR. SPEAR: Nothing.

MR. GARDELL: All in favor?

(Chorus of ayes)

MR. GARDELL: No?

(No response)

DR. JANEWAY: Could the record show that each of us abstained on a vote relating to that person's own state?

MR. BAUM: It's not necessary on bloc actions.

DR. GRAMLICH: May I make a closing comment on the

subject? I think if Ken Baum would switch us into the masstro singer -- the award would go to Matt Spear. He has done a superb job of collating and getting accurate data and putting all of this together in understandable and usable form.

MR. GARDELL: His back is black and blue from our having paddled it so often. Thank you, Doctor.

The next one is Florida.

DR. KOMAROFF: The region currently funded at \$3.2 million requests anywhere from \$385 up to a maximum of \$2.6 million. It is a reasonably well-written application, with more detail in their discreet activity summaries than I have found in other applications.

I recommend approval at the level of \$2.1 million, which would allow for continuation of some operational activities, and the kind of transitional planning activities that we support.

MRS. FLOOD: I second the motion.

DR. JANEWAY: That's actually \$100,000 less than they request under Alternative Number 3.

DR. KOMAROFF: Correct.

MR. GARDELL: The motion is for -- again, please?

DR. KOMAROFF: Two point one million.

MR. GARDELL: Discussion?

MRS. MARS: Why did you choose \$2.1 against \$2.202?

DR. KOMAROFF: What I did with each of these is try to estimate on the basis of past accomplishments of individual project activities, or the current filled positions on the core staff, what would seem to be a reasonable expenditure in the next year.

I simply made arbitrary judgments to pare down those projects that looked like they did not need a big extra bolus of money or a proposed large expansion in the core staff that didn't seem reasonable or practical this last year of the program.

MR. GARDELL: Particularly there was not a large movement in program staff for transitional activities.

DR. KOMAROFF: Right.

DR. WAMMOCK: They have a continuing education program which is very good, but only two areas participated, and that is Jacksonville and Tampa. That is outside of Gainesville -- it does not include Gainesville, nor does it include Miami.

DR. KOMAROFF: They are also doing some very good things in screening.

DR. WAMMOCK: Yes.

MR. GARDELL: All in favor?

(Chorus of ayes)

MR. GARDELL: No?

MRS. KLEIN: No.

MR. GARDELL: Discussion? Frank?

MR. NASH: I wonder if we could have something in the motion here about earmarking the money for Theraplex, the project in Delaware.

MR. BAUM: Do you want to talk to that, Frank?

MR. NASH: This is a project in Delaware being

funded for the last two years with the Greater Delaware

Manpower RMP. They do this as a convenience for us because

there is no RMP in Delaware.

So we assured GDV that the consideration of this project would be separated from the rest of their applications, and the money would be earmarked for the activity.

MRS. FLOOD: Ninety-seven thousand three hundred and seventy-five is what is listed.

MR. GARDELL: How much is that for, Frank?

MR. GARDELL: Does the level of \$2 million seven, Dr. Watkins, does that take it into account?

DR. WATKINS: Yes.

MR. GARDELL: Of that \$2 million \$702,000 we would say that \$97,375 is for Theraplex; is that appropriate?

DR. WATKINS: Yes.

MR. ROBBINS: There are two projects proposed by Greater Delaware Valley, which are approved but unfunded projects, and therefore we moved for this -- that CHP agency recommended that they not be funded.

The total amount of money is only about \$50,000.

MR. GARDELL: Are you ready for the vote? All in favor?

(Chorus of layes)

MR. GARDELL: Noes?

(No response)

MR. GARDELL: Hawaii.

MRS. KLEIN: I had some questions about the figures on Hawaii, and apparently there are some discrepancies on the report. First of all, the current level is -- does not include arthritis, which is about \$200,000.

Since they made the original application they have deleted these two programs, the note is made at the bottom of the page, \$114,000. So they request under Number 3, as I understand it, is one -- \$200,000 below their existing funding.

For that reason I think it should be subject to bloc approval, at the figure they have requested, under Number 3.

MR. RUSSELL: I wonder if the Council would consider as part of this recommendation earmarking for a specific program, as we have done in the past.

MR. BAUM: Why don't you explain it a little further?

MR. RUSSELL: In terms of the Hawaii Regional Medical Program it also encompasses the Trust Territories of the Pacific Islands, American Samoa. For all practical purposes

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that is a separate program, and functions as a separate program.

It is only through this earmarking process are we able to get the regional group in Hawaii to put some money out there, and it has been very effective. They are used to it, and we don't want them to change their ways at the last minute.

MRS. KLEIN: Maybe I'd better change and make it a motion to approve this at the following figures: The total for Hawaii would be \$1 million \$190,159. Then for the basin projects, the total would be \$163,896.

I so move.

MR. GARDELL: Is that included in the \$1 million \$190,000 or in addition to it?

MRS. KLEIN: It is in addition to.

DR. KOMAROFF: Second.

MR. GARDELL: It has been moved and seconded.

DR. JANEWAY: That's a bloc?

MRS. KLEIN: No, this is a specific motion.

MR. GARDELL: Actually, it is a motion only that you are earmarking the Pacific Basin; right?

MRS. KLEIN: Yes.

MR. GARDELL: Discussion? All in favor?

(Chorus of ayes)

MR. GARDELL: Noes?

(No response)

MR. GARDELL: Illinois,

DR. JANEWAY: Illinois is currently funded at \$3 million \$500,000 or thereabouts. I am going to move that it be funded at the level of Alternative 3, \$2 million \$222,186.

I have some comments -- I will move and then -- MRS. FLOOD: I will second Dr. Janeway's motion.

MR. GARDELL: Discussion?

DR. JANEWAY: I think that certain of their projects are excessive in cost. Including the promulgation of problem-oriented medical records and problem-oriented medical record and medical care evaluation, both of which take place at one hospital, very research-oriented.

A very good hospital. The CHP comments on the Peoria Frozen Blood Program and on the dialysis consumer workshops indicate that there is not a need for these specific activities, as requested in the RMP application.

MR. BAUM: Which two were those?

DR. JANEWAY: The Peoria Frozen Blood Program and the Dialysis Consumer Workshops.

MR. GARDELL: You are going along with the proposal?

DR. JANEWAY: I am making comments to indicate why
I chose Alternate 3 rather than Alternate 4.

MR. GARDELL: Do you want us to specifically to

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DR. JANEWAY: No, sir. I think it could be from the staff, if some consideration was given to it, but I believe that is their operational responsibility. I have a little bit of difficulty, and I guess it is philosophical, with modeling family practice outpatient care in Southern Illinois, and in developing a discharge data system for Illinois hospitals, which is a new project.

It seems to me a discharge data system is a Joint Commission requirement, and I see no reason why RMP ought to be funding that. Although they want to amalgamate all of these into a state data system, which I think is an admirable thing.

That is either a per diem administrative charge or the hospital is involved and not a government responsibility which would reimburse for anyway, under Title 18 or Title 19 for those activities.

Those are my reasons for choosing Alternate 3. MR. GARDELL: What is the number of that project, Doctor?

> DR. JANEWAY: I don't remember.

MR. BAUM: I have the names --

DR. JANEWAY: Sixty-four. That is a new project, and, although it does relate to a data system, I cannot see that it is particularly transitional towards HSA.

MR. GARDELL: It is new, in the sense that it was not funded before, but it was approved previously. On the list they have no activities previously requested. I think you said -- it has a C so it is program staff.

MR.GARDELL: So the motion is for Alternative 3?

Are we ready for the vote? All in favor?

(Chorus of ayes)

MR. GARDELL: No?

(No response)

MR. GARDELL: The next one is Indiana. Mrs. Klein?

MRS. KLEIN: I don't think there are any problems
in Indiana at all, and I would recommend it for bloc action
at Level 3.

MR. BAUM: Let me interject here. We got a phoned recommendation for Indiana from the Chicago regional office the other day that thought very highly of it.

MR. GARDELL: The motion has been made that the Indiana level be \$753,500; is that seconded?

DR. KOMAROFF: Second.

DR. GRAMLICH: Why did they not request a level
Number 4?

MR. BAUM: If they had no new activities, they only had three.

MR. GARDELL: But it is a good question, because there are some things that are changing in this.

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DR. JANEWAY: That's why I assumed the \$204,000 item was a new thing under Illinois, because it does not show up until Column 4.

MRS. MARS: Some of them are requesting four and still have no new activities listed.

MR. GARDELL: They might be under program staff, that is the only thing I can think of.

MRS. MARS: That's Number 3, too. For instance, on my Oklahoma one.

MR. BAUM: Some might have put identical things on both three and four.

MR. GARDELL: In other words, they were telling us yes they would go -- Number 4 was supposed to have some new but some just didn't do it. Some gave us one column and we had four to fill out so it went the other way, too.

All in favor?

(Chorus of ayes)

MR. GARDELL: Noes?

(No response)

MR. GARDELL: Iowa.

DR. WAMMOCK: We have two applications. One from July 1st to June 30, 1976. Then -- that is dated May, '75, and the second is dated May 13, 1975. Their annualized support, \$1 million \$057,877.

They are requesting Number 3 at \$922,750. The only

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bone of contention here is the question of travel for \$85,950. Most of this money, this is about ten percent of the budget.

Most of the funds here are for the establishment of a health systems agency. Sixty-thousand dollars of this travel is for a health systems agency, and \$15,000 for overall direction and coordination of the IRMP.

Iowa had a good program last year and they are requesting Number 3, and they are going to phase out some projects as they go along. I don't know about the \$85,000 for travel.

I am sure they will have a one-state HSA system. I am inclined to suggest that the \$922,000, Number 3, stand as is, instead of quibbling about the \$85,000 for travel, because they do have a good program going and they seem to be well organized and coordinated.

MR. GARDELL: They were in and we had quite a discussion with them at one point. I feel like you, that they will make good use of their funds.

DR. WAMMOCK: I have every reason to believe they will make good use of their funds, because they will have a one-state system. They have it all laid out, and I think they laid it out before January 4th.

MR. GARDELL: That figure might go down, too, when they get the money they are going to get, or they may need

more when they find out what we are giving them.

DR. WAMMOCK: They are way under their annualized funding, so I don't see any point in quibbling about it.

I so move that Number 3 be approved.

MR. GARDELL: That becomes a bloc.

DR. WAMMOCK: There is one item here that was not clear in my mind. The Sioux Land Health Planning Council, they raised some question about some of the funds in the total budget were directed toward funding existing service projects.

And they felt there was no justification for this.

But the central office replied to that, and indicated that
there were no -- these funds were not directed toward funding existing service projects.

So I think they got that clarified.

MR. GARDELL: Okay. Kansas.

Let's show, for the record, that Mrs. Gordon has left the room. One thing I must tell you, before we go any further. We did get a letter today, and it is important. The Greater Delaware Valley's budgets all ran through December, and Dr. Wolf said that was a typo.

He meant to have them run through June 30th, 1976. He said he was thinking of 12-31-75 when he put the '76 in there, but the money is not to change. There was just a typo, in case anyone thought they were requesting beyond

that point.

Kansas. We can't take Kansas, that's Dr. Haber. Lakes Area is the next one.

DR. KOMAROFF: Lakes Area is up in Buffalo. It is currently funded at a level of \$1.5 million. They request ranging from \$440,000 up to \$2.6 million. That \$2.6 million would approximately double the core staff in this last year, and add six new projects.

The application is quite well written. B agency involvement is good. The RMP is viable, and three of the six new projects, which I believe are not C type projects, are in fact planning activities that could be said to relate to transitional needs.

I recommend a level of \$1.6 million, which is slightly more than their current level, less than they optimally request, which would allow for some expanded effort of this good RMP to transition.

MRS. MARS: You don't think you could stretch your conscience and make it Number three one six seven two one oh?

DR. KOMAROFF: So stretched, \$3 million \$167,210.

MR. GARDELL: That becomes another bloc; doesn't it?

DR. KOMAROFF: Not quite. The highest level was what the bloc was.

MRS. MARS: They do have an exceptionally fine coordinator. He is really outstanding.

1 MR. GARDELL: Is it seconded? 2 DR. WAMMOCK: Seconded. 3 MR. GARDELL: Discussion? All in favor? (Chorus of ayes) 5 MR. GARDELL: No? 6 (No response) MR. GARDELL: Louisiana. Why don't we hold this 7 8 until tomorrow? DR. JANEWAY: All right. 9 MR. GARDELL: Maine. We have to pass that. 10 11 Maryland. DR. WAMMOCK: Maryland, level of funding is \$664,322. 12 There was a lot of discussion last year about Maryland, I 13 believe, at this Council. The project itself was not func-14 tioning very well in short terms. 15 So we decided to give them a little injection of 16 a little money, a little infusion or perfusion. So the 17 present request is for \$820,179. The program staff is one 18 half of these. 19 The continuing activities, there are no new activi-20 ties. There are no approved, unfunded activities. I read 21 the staff review of this and there is one project here, a 22 kidney project, Number 47, it costs \$43,449. 23 Somebody might want to comment on that. The present 24 application provides for eight continuation projects, several

of which will be of interest to emerging HSAs including projects devoted to rural, primary care and ambulatory care in medically underserved areas of Baltimore. I think that inasmuch as they showed improvement in their program the past year, perhaps we ought to continue to give them support and encourage them at the level which they have requested, which is Number 3, unless somebody wishes to challenge me on that.

MR. GARDELL: This is a bloc action, in other words?
DR. WAMMOCK: Yes.

VOICE: That's over the previous Council level.

MR. GARDELL: But it is less than their annualizedno. it's not. It's over their annualized level.

DR. WAMMOCK: A hundred and sixty-five. But last year they had a very good program, and it appears that they have -- they are able to be up and walk around a little bit, like a newborn calf.

MR. GARDELL: It has been recommended that Number 3, \$820,179 be approved for the Maryland application.

MRS. MRS: Second.

MR. GARDELL: Discussion? All in favor? (Chorus of ayes)

MR. GARDELL: Noes?

(No response)

MR. GARDELL: Metro D.C. Mrs. Klein?

MRS. KLEIN: There are some problems presented in connection with this application. Maybe we should have some staff explanation of them. One of their projects was to hire three people apparently two for transitional purposes to assign to the HSA.

They have also applied for some section which I am not familiar to place all planning activities in the D.C. government instead of HSA, and there is a question as to whether a staff of three people --

DR. GRAMLICH: Mr. Chairman, what are we talking about?

DR. GRAMLICH: Thank you.

MR. GARDELL: Metro D.C. Dr. Haber is not here--

MR. GARDELL: I'm sorry. Were you all reading the wrong one?

DR. JANEWAY: That's the first time Memphis ever wanted to put anything in D.C.

MRS. KLEIN: There is a question as to whether this is proper to use \$40,000 of funding to hire three people and have a non-private corporation administer the program.

Personally, I would like to have some staff comment on that. There are some other problems in here, too.

MR. STOLOV: There were two questions. One relates to the new law, which may or may not, we are still unable to tell, what has been decided in terms of how the District

and Montgomery County and Prince George's county, this area of metropolitan Washington, is going to be a health service area.

If it was decided that a certain section of the law called 1536, this means that the District of Columbia can be unto itself, similar to other states, an entire planning area.

If they decide to go that route, then the metro Washington's RMP putting aside Title 9 funds for \$40,000 for personnel appeared questionable.

We felt that our Act is Title 15 of the new law, and we were concerned about putting Title 9 monies into Title 15, as well as the District of Columbia's Medical Society is the grantee for the metropolitan Washington RMP.

And the law calls for a non-profit-making establishment to be the HSA or the city government. If it was the city government, under 1536 this would cause problems.

MR. BAUM: Let me see if I can clarify that. Under Section 1536, which was put into the law by Senator Pell largely for the benefit of Rhode Island, this is a position that says, "States which meet certain qualifications do not have to have a non-profit HSA and would not be divided into health service areas".

Planning would take place for the state, and the

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state government would perform both the state agency function and the HSA government.

In short, the government becomes the HSA for the state, and the District has applied under that option, along with Rhode Island and several other states. Has it been settled whether that would be approved or not?

So there is at least a strong possibility that the government of the District of Columbia will, under this provision, also function as the HSA, and you will, therefore, have planning on a governmental basis, as opposed to through private groups.

The question is, if this is going to be a government function , probably if it is not going to be a government function is it proper for the RMP in essence to hire a shadow staff for an HSA which may be a governmental unit or in some other agency?

MR. STOLOV: The reason we put it in is to feed back advice to the RMP that when they do rebudget their money, to be cognizant of this section of the law, and the possibility of using RMP monies for a new title.

So we did have to pull this out of the application as a highlight. It is only a more factual statement. I don't think we meant to delete the \$40,000 as much as to call it to their attention.

MR. GARDELL: By the time we write the letter we

write the letter we may have better guidance for them.

MRS. KLEIN: Mr. Chairman, what would be our options? If the staff feels that the \$40,000 is justified one way or the other, would we wish to authorize it and then give them advice as to what, legally, they should do to make that function legal?

MR. GARDELL: Yes, I think we have to go out with advice to them at the time. If they can't fund it, they will have the opportunity to rebudget. But even at that they will get less, probably, than they have budgeted for anyway.

But they will be guided accordingly.

MRS. KLEIN: There was some question, too, about EMS projects, which I would like some clarification on. This is educational for me.

MR. STOLOV: On the last sheet of the staff panel review summary, we received comments about the EMS, the federal EMS program. It is on the last page, and it amounts to similar recommendations.

They wanted RMP activities to be coordinated with the local government. The last one, Number B. I would ask Mr. Baum to clarify. Most people think that they would like to use our funds first.

But they are saying, "Use our funds first, and any left-over RMP funds should go back to the RAG to be used"

introduction of a state hypertension plan.

Statewide Health Manpower Council -- consortium arrangement at the regional level for implementation and continuation. Establishment of a state-wide kidney task force.

Transitional changes, activities being directed best at the part of the program -- staff activity includes continuation relative to planning function, successor agencies which I assume are HSA, and so on.

Then there are several items over activities requiring special attention. EMS planning, coordination, \$134,000, 24 areawide emergency drug analysis program. I don't see, what that has to contribute.

Education, detection and prevention c. bone disease in patients with chronic renal failure. Implementation of Michigan Plan for Kidney Disease, \$56,000. Renal disease, radio and television spot announcements, I think that could go out.

Patient self-instruction on dialisis and transplantation. Central repository, histocompatibility service. It takes a pre-sensitized transplant recipients and poligeriatric arthritis program, \$398,000.

Evaluation of poligeriatric arthritis program, \$49,000 and that gets it up to almost half a million dollars. Pharmacy peer review of drug abuse review of \$50,000. Then

the Michigan RMP has requested \$150,000 as far as the program staff component for transition activities. This includes \$100,000 for non-specified contract, for funds to provide direct assistance grant for the organization of health system agencies and constitutional groups as the needs emerge or are approved by the Michigan RMP Regional Advisory Board.

The point I am raising here, their level of annualized funding is \$298,000. They have requested \$4 million
and I think this ought tobe cut almost in half.

MR. GARDELL: Are you suggesting the annualized level of \$2.9? That's the one we gave you this afternoon.

DR. WAMMOCK: I would be inclined to leave them where they are. There are some things in here -- renal disease, radio and television spot announcements. I would like to talk about education of children, but I will not do that now, or anybody else.

MR. BAUM: We got a comment from the regional office that they felt it was rather heavily weighted on education, continuing education type activities. They felt it was heavily weighted in one particular area, and I think it was that.

DR. WAMMOCK: Anyway, I would go with \$2.9.

MR. GARDELL: You are not recommending any projects be deleted?

DR. WAMMOCK: I think they will have to find what programs they want to delete themselves. The projects are too numerous for anyone to say that you should delete this.

The Drug Abuse review, I don't know what that -MR. GARDELL: Some have been referred to other programs, too, obviously.

DR. WAMMOCK: Yes, the Arthritis Program -- 140, 549, poligeriatric arthritis program is covered in the other section. So I would so move.

MRS. MARS: Second.

MR. GARDELL: Discussion? All in favor?

(Chorus of ayes)

MR. GARDELL: Noes?

(No response)

MR. GARDELL: Mississippi.

MRS. FLOOD: Mississippi is currently funded at an annualized level of \$4 million \$180,184. I must begin my presentation with a harsh criticism, even at this late stage of the game, of the Regional Medical Programs of this country that this particular region fails to have any minorities on the staff.

I am aware that the staff of DRMP has repeatedly brought to the attention of the leadership of this particular RMP that in this geographic area of the country there is

no longer any reason for this to persist.

But nevertheless it does persist. In project staff, out of 144 there are nine minority people working. But in the core staff there still remains to be any minorities involved.

There is a large request for equipment in this application, and although that subject has come up for discussion during the Council session today, there is a mention by staff that the program will make the change on the equipment request.

Deleting the equipment request in an unauthorized or non-approved \$58,000 for arthritis, I wish to also delete approximately \$40,000 of what is termed to be HSA planning, but which has come under criticism by the Regional Office of HEW.

And perhaps this falls into the same category as Connecticut, where criticism is launched at federal funding to strengthen capability to become the HSA for the area, when there are other agencies without this funding to support them.

I would recommend that the Council approve Mississippi at the level of \$3 million \$626, 686. This is still a strong budget, and does allow them to continue their program staff activities and their continuation funding, with only deletions of the amounts listed for equipment and

arthritis.

And the \$40,000 that was to be spent directly to support Mississippi RMP's efforts to become the HSA.

MR. GARDELL: Is that motion seconded?

DR. WAMMOCK: I will second that motion.

MR. GARDELL: Discussion? I think I remember something about the minority situation.

MRS. FLOOD: It is shining in its absence.

MR. GARDELL: I remember some reason why, I just want to see if Joe can back me up.

MR. JEWEL: I can't.

MR. GARDELL: I think I spoke to Dr. Lampton about it once, and it seems to me they were having problems getting people to get on the staff.

MRS. FLOOD: It could be that the grantee presents some problems, but I don't believe it's any longer excusable.

MR. GARDELL: It certainly can be raised again.

MRS. FLOOD: They are also planning to increase the staff, so this might be an appropriate time.

MR. GARDELL: Wasn't there something with respect to the HSA?

MR. JEWEL: I just had a nasty letter on that, and I think the ruling was that this was actually outlined in one of the transitional type activities.

They are not going to use the monies themselves.

They are just contractors. Are you talking about the \$40,000 to develop an HSA?

MR. GARDELL: Yes.

As I recall, and it is very vague, it was assumed that they would use that money to become the HSA, and I think they countered by saying no, this is to assist in the development of an HSA, they are not going to be one.

That is what I was trying to hear come out. Am I close, Joe?

MR. JEWEL: You are close. They are tottering on who is to become the HSA. I don't know.

MR. GARDELL: I was of the opinion they weren't.

MR. JEWEL: It is not in the application that they are or are not.

MRS. FLOOD: That's correct. The application does not make that clear. Regional office comment was very strong. Although the CHP A agency was favorable in its review and made no explicit mention of the HSA development component, if there is concern I will give them back the \$40,000.

MR. GARDELL: Do you want these specifically deleted, or just cutting back?

MRS. FLOOD: I just want to be sure that the maximum level listed is approved by this Council, reflects these reductions at a level of \$3 million \$626,686.

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MR. GARDELL: And you want us to mention specifically that the equipment, the HSA and the arthritis are not part of that figure; is that what you are saying to us?

MRS. FLOOD: I will not explicitly mention the HSA; how's that?

MR. GARDELL: The only reason I raise it is because as we said before it has not been settled yet, because it will have to go back to the RAG, and they will have to battle it out.

MRS. FLOOD: My only concern would be, you mentioned earlier in today's deliberations, that that might be a direct conflict with the intent of the legislation for us to make these statements.

MR. GARDELL: There are those who are saying we are in direct conflict, which we may not be. That's the point I was trying to say. I am not sure people understand the legislation, and the use of our money to try to help develop some of these agencies.

There may be some misunderstanding, and I am sure it is partly competition.

DR. RORRIE: I think it is fair to say that any developmental work that goes on in terms of leadership to develop an HSA in the state of Mississippi will come from the RMP.

The A agency in Mississippi is a big disaster.

There are two B agencies, federally funded. There are a number of other B agencies not federally funded and the financial support is coming from the RMP.

They have been basically the real initiator of planning activities in that state for a number of years.

DR. WAMMOCK: There is something to be said for them. They have a strong medical program going on. The generator there is Jim Hardy & Jim is a little bee who buzzes around all the time.

But he is an excellent teacher, and does a tremendous amount of work. It has made quite a contribution to the educational level of that state, and also the delivery of health care, to use that terminology, from the distance where I see it.

DR. JANEWAY: Does anybody know the population of Mississippi?

DR. WAMMOCK: It is almost two million.

DR. KOMAROFF: Between 1.5 and two million.

DR. WAMMOCK: I think I raised the same question the last time.

DR. KOMAROFF: I notice the options to that, Options 2, 3 and 4 anticipate approximately doubling support for continuing activity. These are not approved and unfunded or new activities.

This is just double support for things that are

1 in front of them? 2 MR. GARDELL: One is program staff and related 3 activities to 12-31. Number 2 is program staff to 12-31, and continuing projects, or previously approved, unfunded 4 projects to 6-31-76, or just start doubling on two. 5 6 MRS. FLOOD: Completing in December, with the grantee monitoring the termination of the grants. 7 MR. BAUM: My mistake. 8 DR. KOMAROFF: So the question is, does the million 9 dollars represent a big jump from the current level? 10 MRS. FLOOD: The only change I might make in my 11 recommendation to this Council would be to recommend that 12 this same level I originally stated \$3 million \$626,686 13 specifically excluding from expenditure for equipment and 14 the disapproved arthritis project. 15 Thereby deleting the statement that I would limit 16 them to spend in the \$40,000 bracket. 17 MR. RUBEL: Is there a second to that motion? 18 DR. WAMMOCK: I will second it. 19 MR. GARDELL: Discussion? All in favor? 20 (Chorus of ayes) 21 MR. GARDELL: Noes? 22 (Chorus of no) MR. GARDELL: Two of them; okay, outvoted. Nassau/Suffolk.

DR. GRAMLICH: This is an interesting unit. It was recommended by this Council last year for termination.

Apparently Nassau and Suffolk have one foot in the casket but refuse to lie down.

They were rehabilitated, and if I read their request appropriately, they apparently have vigorous programs which suggest that perhaps the action of the Council to try to kill them last year was all they needed to revitalize them.

Their philosophy seems to be excellent, in terms of transition. They have superb CHP rapport. They are developing an HSA and appear to be well on the way towards being designated, if the support letters can be interpreted appropriately.

I therefore suggest they be funded at the requested level for Option 4.

MR. GARDELL: It's a bloc action. All right, we don't have to vote on that.

DR. GRAMLICH: Incidentally, it's not an exorbitant request. It is relatively modest, in terms of some of the ones we have been talking about.

MR. GARDELL: Our next one is Nebraska.

MRS. KLEIN: Nebraska, under Item 3, are requesting about \$100,000 less than they had previously. They don't seem to have outlined any transitional programs, although

they mention it.

The only question raised by staff was whether the funding level indicated the phasing out, and if a phasing out was indicated, perhaps they should not be funded to this extent.

But I can't see any reason why they should not be funded at the amount requested, since they are cutting back a little bit. The staff will further cut them back, so I would suggest that this be one of the items for bloc approval.

DR. WAMMOCK: They are going to have a comprehensive nutritional education program. I think this is one big problem in our present lifestyle.

MR. GARDELL: Are you commending or questioning?

DR. WAMMOCK: I am commending. I was just pointing it out. It says comprehensive nutritional education program.

Consumer, in general, who feels the lack of adequate nutritional knowledge and application involving socio-economic status, and that's an absolute fact.

I saw on the TV Hi-C. It costs 89 cents, and the content of it is only six percent value. It isn't worth a dern, and that's where we have been taken to the cleaners. That's why I would vote for this outright, because it would be devoted -- I have to divert your mind --

MR. GARDELL: Not at all. I'm glad to hear you like something.

But it seems as though I gather that they're funding CHP, and they are wanting to fund HSA. Am I correct
in this?

MS. HICKS: Right.

MRS. GORDON: They are asking for more than they had last year. Last year their support was \$1 million \$596,077, and they are asking for \$1 million \$799,372, which includes \$414,684 of new activities.

I question that rather strongly. Is there anyone who is really familiar with New Mexico that could tell us what their relationship is on the funding for the HSAs and this sort of thing?

MS. HICKS: The only thing we came up with in staff is that they are basically considered a good region. They do get the job done, and they have done some magnificent things.

However, they have a haphazard way of submitting applications, which is quite confusing.

MRS. GORDON: I found it so.

MRS. FLOOD: I might comment that they did serve as a resource to the Governor in developing a rather broad document advisory to the Governor of the state for submission to the Secretary of HEW on recommendations for the health service areas of the state of New Mexico, in which fairly excellent documentation was provided.

I do not know if the Governor followed all of those recommendations in their submission on the HSAs for that state, but they did do some tremendous work in that area, as a resource to the Governor.

I would like to comment on the rather large budget item for the cultural awareness efforts undertaken in New Mexico. Although the state of New Mexico and the New Mexico RMP has always served in the forefront for cultural awareness emphasis for the 12 western states, especially for the Hispanc-American problems and Chicano problems.

This seems like an extraordinarily high budget request for the end transition year for these efforts. It has also been pointed out by some of the CHP agencies that responded to this particular application that they felt that some of the more recent cultural awareness emphases in New Mexico have lost their impact, because of addressing the wrong groups, and that the long-range impact is not valid.

I would question this large expenditure on the cultural awareness efforts at a time when the state, which is a rather poor state, and limited in its resources, for addressing the transition and the need for more immediate problems facing it, that they should be expended in this way.

MRS. GORDON: I was going to recommend funding at last year's level, which would give them less than what they

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1	ask, but which still would allow them some room to play
2	around.
3	MR. BAUM: One five nine six seven seven?
4	MRS. GORDON: Yes.
5	DR. KOMAROFF: That would give them some money
6	for new projects too, effectively.
7	DR. GRAMLICH: Any specific exclusions for new
8	projects?
9	MRS. GORDON: Not really.
10	DR. GRAMLICH: If we pass this, we just approved
11	\$179,000 for nurse practitioner training in New Mexico,
12	whereas earlier this afternoon we denied \$100,000 for Ari-
13	zona for the same program, except that this one has not
14	been approved but unfunded.
15	The other one was approved but unfunded.
16	MRS. FLOOD: There was some criticism also aimed
17	at this particular project in the CHP review from the state
18	of New Mexico.
19	MRS. GORDON: This one came in late, and was not
20	in the original packages.
21	MR. GARDELL: We don't have a record of having den-
22	ied the nurse practitioner program in Arizona this morning.
23	Maybe we did not record it properly. We did discuss it.
24	DR. GRAMLICH: We did discuss it, but it was prob-
25	ably not specifically annotated.

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1	starting with \$1 million \$716,833. Subtracting \$68,112
2	MRS. GORDON: I think the 68 is wrong.
3	VOICE: The equipment deleted for North Carolina
4	is \$33,388.
5	MRS. GORDON: Subtract \$33,388 from \$1 million
6	\$716,833.
7	MRS. FLOOD: One million \$683,445. That's what I
8	get.
9	MR. GARDELL: You are subtracting it from the
10	\$1 million \$799, are you not?
11	MRS. GORDON: No. One seven one six eight thirty-
12	three.
13	MR. GARDELL: All right, we are with you. The
14	motion has been made that North Carolina be funded at
15	\$1 million \$716,833 which excludes the equipment
16	MRS. GORDON: It does not exclude. It should,
17	which gives us \$1 million \$683
18	MR. GARDELL: I'm sorry, \$1 million \$683,445. Is
19	that seconded?
20	MRS. FLOOD: Second the motion.
21	MR. GARDELL: Discussion? All in favor?
22	(Chorus of ayes)
23	MR. GARDELL: Noes?
24	(No response)
25	MR. GARDELL: Okay. I will entertain a motion to
	adjourn for this evening.

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DR. GRAMLICH: So moved.

MRS. FLOOD: Second.

(Whereupon, at 4:40 o'clock p.m. the meeting of the Council was adjourned, to reconvene at 9:00 o'clock a.m. tomorrow morning, Friday, June 13, 1975).