

# DEPARTMENT OF LABOR AND INDUSTRIAL RELATIONS STATE OF HAWAII

Basic Financial Statements and Single Audit Reports

June 30, 2004

(With Independent Auditors' Report Thereon)

# DEPARTMENT OF LABOR AND INDUSTRIAL RELATIONS STATE OF HAWAII

June 30, 2004

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# DEPARTMENT OF LABOR AND INDUSTRIAL RELATIONS STATE OF HAWAII

June 30, 2004

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# **SECTION I**

# Introduction



**KPMG LLP** P.O. Box 4150 Honolulu, HI 96812-4150

March 28, 2005

The Director Department of Labor and Industrial Relations State of Hawaii:

We have completed our audit of the basic financial statements of the Department of Labor and Industrial Relations, State of Hawaii (the Department), as of and for the year ended June 30, 2004. We have also audited the Department's compliance with requirements applicable to its major federal financial assistance programs. We submit herein our reports on the Department's basic financial statements and federal financial assistance programs.

The objectives and scope of our audit were as follows:

### AUDIT OBJECTIVES

- 1. To provide opinions on the fair presentation of the Department's basic financial statements and the schedule of expenditures of federal awards as of and for the year ended June 30, 2004 in accordance with accounting principles generally accepted in the United States of America.
- 2. To consider the Department's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinions on the basic financial statements.
- 3. To perform tests of the Department's compliance with laws, regulations, contracts, and grants that could have a direct and material effect on the determination of financial statement amounts.
- 4. To consider the Department's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance.
- 5. To provide an opinion on the Department's compliance with applicable laws, regulations, contracts, and grants that could have a direct and material effect on each major program.
- 6. To report on the status of prior year findings and questioned costs.

The Director Department of Labor and Industrial Relations State of Hawaii March 28, 2005

### **SCOPE OF AUDIT**

We performed an audit of the Department's basic financial statements and schedule of expenditures of federal awards as of and for the year ended June 30, 2004, in accordance with auditing standards generally accepted in the United States of America, as adopted by the American Institute of Certified Public Accountants, the standards for financial and compliance audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, and the provisions of U.S. Office of Management and Budget (OMB) Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*.

### **ORGANIZATION OF REPORT**

Our report is organized into five sections as follows:

- 1. Section I, entitled "Introduction," describes the objectives and scope of our audit and the organization and contents of this report.
- 2. Section II, entitled "Basic Financial Statements," contains the Department's basic financial statements and footnotes for the year ended June 30, 2004, and our report thereon. It also contains management's discussion and analysis on the Department's financial activities for the year ended June 30, 2004.
- 3. Section III entitled "Supplementary Information" contains the combining financial statements for the Department's nonmajor governmental funds.
- 4. Section IV, entitled "Compliance and Internal Control over Financial Reporting," contains our report on the Department's internal control over financial reporting and compliance and other matters based upon our audit of the Department's basic financial statements.
- 5. Section V, entitled "Compliance and Internal Control over Federal Awards," contains our report on the Department's compliance and internal control over federal awards in accordance with OMB Circular A-133, a schedule of expenditures of federal awards, and a schedule of findings and questioned costs.

We would like to take this opportunity to express our appreciation to the personnel of the Department of Labor and Industrial Relations for the cooperation and assistance extended to us during our audit. We will be pleased to discuss any questions that you or your associates may have regarding our recommendations.

Very truly yours,

KPMG LLP

# **SECTION II**

**Basic Financial Statements** 



**KPMG LLP** P.O. Box 4150 Honolulu, HI 96812-4150

### **Independent Auditors' Report**

The Director Department of Labor and Industrial Relations State of Hawaii:

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Department of Labor and Industrial Relations, State of Hawaii (the Department), as of and for the year ended June 30, 2004, which collectively comprise the Department's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the Department's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and the significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

As discussed in note 1, the financial statements of the Department are intended to present the financial position and the changes in financial position and cash flows, where applicable, thereof and the budgetary comparison for the general fund and federal fund of only that portion of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the State of Hawaii that are attributable to the transactions of the Department. They do not purport to, and do not, present fairly the financial position of the State of Hawaii as of June 30, 2004, and the changes in its financial position and its cash flows, where applicable, for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Department as of June 30, 2004, and the respective changes in financial position and cash flows, where applicable, thereof and the respective budgetary comparison for the general fund and federal fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated March 28, 2005 on our consideration of the Department's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

The management's discussion and analysis on pages 5 through 13 is not a required part of the basic financial statements but is supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Department's basic financial statements. The combining and individual nonmajor fund financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations.* The combining and individual nonmajor fund financial statements and the schedule of expenditures of federal awards have been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly stated in all material respects in relation to the basic financial statements taken as a whole.



March 28, 2005

### **STATE OF HAWAII**

Management's Discussion and Analysis

Year ended June 30, 2004

As management of the Department of Labor and Industrial Relations, State of Hawaii (the Department) we offer readers of the Department's basic financial statements this narrative overview and analysis of the financial activities of the Department for the fiscal year ended June 30, 2004.

### **Financial Highlights**

- The assets of the Department exceeded its liabilities at June 30, 2004 by \$436.5 million (net assets).
- Of the total net assets, the amount of \$426.9 million, or 97.8% was unrestricted and may be used by the Department for its operations and activities in achieving its goal to ensure and increase the economic security, physical and economic well-being, and productivity of Hawaii's workers.
- The Department's liabilities reported in the statement of net assets decreased during the current fiscal year to \$15.7 million, a decrease of \$5.6 million or 26.4% from the prior year.
- At June 30, 2004, the Department reported governmental fund balances of \$15.2 million, an increase of \$458,000 or 3.1% from the prior fiscal year.

### **Overview of the Basic Financial Statements**

This discussion and analysis are intended to serve as an introduction to the Department's basic financial statements. The Department's basic financial statements are comprised of three components: (1) government-wide financial statements, (2) fund financial statements, and (3) notes to basic financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

### **Government-Wide Financial Statements**

The government-wide financial statements are designed to provide readers with a broad overview of the Department's finances, in a manner similar to a private sector business.

The statement of net assets presents information on all of the Department's assets and liabilities, with the difference between the two reported as net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the Department is improving or deteriorating.

The statement of activities presents information showing how the Department's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected tax revenue and unused vacation leave).

### **STATE OF HAWAII**

Management's Discussion and Analysis

Year ended June 30, 2004

### **Fund Financial Statements**

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Department uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The funds of the Department can be divided into three categories: (1) governmental funds, (2) proprietary funds, and (3) fiduciary funds.

### Governmental Funds

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental funds financial statements focus on near-term inflows and outflows of spendable resources, as well as on the balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating the Department's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the Department's near-term financing decisions. Both the governmental funds balance sheet and the governmental funds statement of revenues, expenditures, and changes in fund balances (deficit) provide a reconciliation to facilitate this comparison between governmental funds and governmental activities in the government-wide financial statements.

Information is presented separately in the governmental funds balance sheet and in the governmental funds statement of revenues, expenditures, and changes in fund balances (deficit) for the general fund, federal fund, and the aggregate nonmajor governmental funds.

The Department adopts an annual appropriated budget for its general fund and federal fund. A budgetary comparison statement has been provided for these funds to demonstrate compliance with this budget. The budgetary comparison statement for the general fund and federal fund can be found on page 20 of this report.

### **Proprietary Funds**

Proprietary funds are used to show activities that operate more like those of commercial enterprises. They are known as enterprise funds because they charge fees for services provided to outsiders. They are used to report the same functions presented as business-type activities in the government-wide financial statements. The Department uses enterprise funds to account for the operations of the unemployment compensation fund and the disability compensation fund.

### STATE OF HAWAII

Management's Discussion and Analysis

Year ended June 30, 2004

The proprietary funds financial statements provide the same type of information as the business-type activities in the government-wide financial statements, only in more detail. The proprietary funds financial statements provide separate information for the unemployment compensation fund and disability compensation fund, both of which are considered to be major funds of the Department.

The proprietary funds financial statement can be found on pages 21-23 of this report.

### Fiduciary Funds

Fiduciary funds are used to account for resources held for the benefit of parties outside the State. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the Department's own programs. The accounting use for fiduciary funds is much like that used for proprietary funds.

The fiduciary funds financial statement can be found on page 24 of this report.

### Notes to Basic Financial Statements

The notes to basic financial statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

### **Government-Wide Financial Analysis**

The following is a financial analysis on the governmental activities of the Department. Net assets are a useful indicator of a government's financial position. For the Department, total assets exceeded liabilities by \$436.5 million, and increased \$80.9 million or 22.8% over the course of this fiscal year's operations.

### STATE OF HAWAII

Management's Discussion and Analysis

Year ended June 30, 2004

The following table was derived from the government-wide statement of net assets.

### Net Assets

June 30, 2004 and 2003

Assets	_	FY 2004	 FY 2003
Petty cash and imprest funds	\$	48,425	\$ 48,425
Cash in State Treasury		42,578,009	42,626,645
Cash held in Federal Treasury		362,900,464	318,103,933
Unemployment taxes receivable		33,187,327	_
Advances to subrecipients and others		1,185,449	1,000,578
Due from Federal Government and other		1,117,633	3,302,603
Inventory		423,436	200,803
Prepaid expenses		1,133,944	1,091,667
Capital assets, net	_	9,587,248	 10,496,424
Total assets	_	452,161,935	 376,871,078
Liabilities			
Vouchers payable		5,334,343	8,308,425
Accrued payroll and benefits		1,680,334	1,987,666
Due to State General Fund		48,425	48,425
Due to individuals and others		2,847,168	4,397,182
Long-term obligation – accrued vacation:			
Due within one year		1,954,962	2,033,695
Due in more than one year	_	3,819,911	 4,526,611
Total liabilities	_	15,685,143	 21,302,004
Net Assets			
Invested in capital assets		9,587,248	10,496,424
Unrestricted	_	426,889,574	 345,072,650
Total net assets	\$	436,476,822	\$ 355,569,074

### **STATE OF HAWAII**

Management's Discussion and Analysis

Year ended June 30, 2004

### Analysis of Net Assets

Total assets increased by \$75.3 million or 20.0% for the prior fiscal year, due primarily to a \$44.8 million or 14.1% increase in cash held in federal treasury and the recording of \$33.2 million in unemployment taxes receivable offset by a \$3.1 million or 22.4% decrease in net capital assets and due from Federal Government and other.

Total liabilities decreased by \$5.6 million or 26.4% from the prior fiscal year, due primarily to a \$3.0 million or 35.8% decrease in vouchers payable and a \$1.6 million or 35.3% decrease due to individuals and others.

The Department's unrestricted net assets increased to \$426.9 million at June 30, 2004 from \$345.1 million at June 30, 2003, an increase of \$81.8 million or 23.7%. A substantial portion of the unrestricted net assets consists of cash amounts held by the Department's enterprise funds and reported as business-type activities in the statement of net assets. Cash held in Federal Treasury, to be used for benefits to unemployed workers, and cash in State Treasury, to be used for workers injured on the job, aggregated to \$385.9 million and \$342.0 million at June 30, 2004 and 2003, respectively.

At June 30, 2004, the Department is able to report positive balances of net assets for governmental and business-type activities.

### STATE OF HAWAII

Management's Discussion and Analysis

Year ended June 30, 2004

### **Changes in Net Assets**

The following financial information was derived from the government-wide statement of activities and reflects how the Department's net assets changed during the fiscal year.

### **Changes in Net Assets**

For the fiscal years ended June 30, 2004 and 2003

		FY 2004	 FY 2003
Revenues:			
Program revenues:			
Charges for services	\$	237,807,385	\$ 202,966,832
Operating grants and contributions		48,712,765	55,093,507
General revenues (expenses):			
State appropriations		21,111,170	19,967,116
Interest income		21,529,791	20,041,322
Loss on disposal of capital assets		(13,985)	 (8,571)
Total revenues		329,147,126	 298,060,206
Expenses:			
Program support		18,484,534	19,581,041
Full opportunity to work		29,893,331	40,724,858
Fair and just employment practices		3,125,380	3,166,241
Labor-management relations		496,486	620,569
Assistance in work related difficulties	-	196,239,647	 214,320,701
Total expenses	-	248,239,378	 278,413,410
Change in net assets		80,907,748	19,646,796
Net assets, beginning of year		355,569,074	 335,922,278
Net assets, end of year	\$	436,476,822	\$ 355,569,074

### Analysis of Changes in Net Assets

The Department's net assets increased by \$80.9 million or 22.8% during the fiscal year ended June 30, 2004. Revenues increased by \$31.1 million or 10.4% from the prior fiscal year, due primarily to a \$34.8 million or 17.2% increase in charges for services offset by a \$6.4 million or 11.6% decrease in operating grants and contributions. Approximately 72.2% of the Department's total revenues comes from charges for services (as compared to 68.1% for 2003), while 14.8% resulted from grants and contributions (including federal aid). The largest expenses were for assistance in work-related difficulties (unemployment and workers' compensation benefits).

Total expenses decreased by \$30.2 million or 10.8% from the prior fiscal year, due primarily to a \$18.1 million or 8.4% decrease in assistance in work related difficulties and a \$10.8 million or 26.6% decrease in full opportunity to work.

### STATE OF HAWAII

Management's Discussion and Analysis

Year ended June 30, 2004

#### Financial Analysis of the State's Individual Funds

As noted earlier, the Department uses fund accounting to ensure and demonstrate compliance with financerelated legal requirements.

### Governmental Funds

The focus of the Department's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the Department's financing requirements. In particular, the unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the Department's governmental funds reported combined ending fund balances of \$15.2 million, an increase of \$0.5 million or 3.1% from the prior fiscal year.

The general fund and federal fund are the Department's primary operating funds. At the end of the current fiscal year, the fund balances of the Department's general fund and federal fund was \$0.4 million and \$0.2 million, respectively, which reflects an increase over the prior fiscal year's deficit balances.

### **Proprietary Funds**

The Department maintains enterprise funds for unemployment compensation and disability compensation benefits. As of the end of the current fiscal year, the Department's enterprise funds reported combined ending fund balances of \$417.5 million, an increase of \$80.6 million or 23.9% from the prior year.

At the end of the current fiscal year, the unemployment compensation fund balance increased by \$80.1 million or 25.5% from the prior year and the disability compensation fund balance increased by \$0.5 million or 2.2% over prior fiscal year's fund balances.

### Fiduciary Funds

The Department maintains an agency fund for the funds held in bank accounts as security deposits for temporary disability insurance, unemployment compensation, and back wages due to employees.

### **General Fund Budgetary Highlights**

Actual general fund revenues were less than the original and final budget of \$17,545,999 by \$90,000, and actual general fund expenditures were less than the original and final budget of \$17,545,999 by \$91,569. The effect of the above resulted in a favorable variance between the original and final budget and actual results on a budgetary basis of \$1,569 in fiscal year 2004.

### STATE OF HAWAII

Management's Discussion and Analysis

Year ended June 30, 2004

### **Federal Fund Budgetary Highlights**

Actual federal fund revenues exceeded the original and final budget of \$50,658,000 by \$3,218,988, and actual federal fund expenditures were less than the original and final budget of \$77,805,940 by \$25,297,977. The effect of the above resulted in a favorable variance between the original and final budget and actual results on a budgetary basis of \$28,516,965 in fiscal year 2004.

### **Capital Assets**

The Department's investment in capital assets as of June 30, 2004 amounted to \$9,587,248 (net of accumulated depreciation of \$14,684,231). This investment in capital assets includes buildings, furniture and equipment, and vehicles.

Additional information on the Department's capital assets can be found in note 5 of the notes to basic financial statements.

### **Economic Factors and Next Year's Budget**

In fiscal year 2004, both Hawaii's civilian labor force and employment increased over fiscal year 2003. The labor force grew by 0.7% while employment rose by 0.9%. During fiscal year 2004, an average of 591,350 people were employed statewide, an increase of 5,050 over fiscal year 2003. The unemployment rate in fiscal year 2004 was 3.7%, down slightly from 3.8% in fiscal year 2003.

The number of wage and salary jobs was up 1.9% for fiscal year 2004 compared to fiscal year 2003. Jobs are up most notably in food service and drinking places (2,100); health care and social assistance (1,600); retail trade (1,450); natural resources, mining, and construction (1,300); and professional and business services (1,150).

Unemployment remains low with the statewide seasonally adjusted unemployment rate staying below 3.7% for the past six months. One year ago, Hawaii's seasonally adjusted unemployment rate stood at 3.9%, while the seasonally adjusted national unemployment rate was 5.8%.

In March 2005, the Council on Revenues estimated that the State's general fund tax growth rate would be 10.0% in fiscal year 2005, 5.0% in fiscal year 2006, and 4.9% in fiscal year 2007. While the current condition of Hawaii's economy is good, the projected growth in tax revenues remains a concern. Based on this concern and increasing fixed costs, the Governor has imposed a 1% across-the-board restriction on all general fund discretionary expenditures of all Executive Branch departments and agencies for fiscal year 2005. Consultant and personal services contracts greater than \$25,000 and the filling of nonessential positions continue to require the approval of the Governor and other expenditure controls implemented in fiscal year 2004 continue to be in force.

Updates to revenue projections issued by the Council on Revenues will impact the Governor's policy on budget formulation, and accordingly, the Department's future budget.

### STATE OF HAWAII

Management's Discussion and Analysis

Year ended June 30, 2004

### **Requests for Information**

Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Director, Department of Labor and Industrial Relations, 830 Punchbowl Street, Room 321, Honolulu, Hawaii 96813. General information about the Department can be found at the State's website, <u>http://www.hawaii.gov/labor.</u>

### STATE OF HAWAII

### Statement of Net Assets

June 30, 2004

Assets	Governmental Activities	_	Business-Type Activities		Total
Petty cash and imprest funds	\$ 48,425	\$		\$	48,425
Cash in State Treasury	19,532,361		23,045,648		42,578,009
Cash held in Federal Treasury			362,900,464		362,900,464
Unemployment taxes receivable			33,187,327		33,187,327
Advances to subrecipients and others	1,185,449				1,185,449
Due from Federal Government and other	1,117,633		_		1,117,633
Internal balances	18,758		(18,758)		—
Inventory	423,436		—		423,436
Prepaid expenses	94,403		1,039,541		1,133,944
Capital assets, net	9,587,248	_			9,587,248
Total assets	32,007,713	_	420,154,222		452,161,935
Liabilities					
Liabilities:					
Vouchers payable	3,213,241		2,121,072		5,334,313
Accrued payroll and benefits	1,680,334				1,680,334
Due to State General Fund	48,425				48,425
Due to individuals and others	2,315,245		531,923		2,847,168
Long-term obligation – accrued vacation:					
Due within one year	1,954,962				1,954,962
Due in more than one year	3,819,911	_			3,819,911
Total liabilities	13,032,118	_	2,652,995		15,685,113
Net Assets					
Invested in capital assets	9,587,248		_		9,587,248
Unrestricted	9,388,347	_	417,501,227	_	426,889,574
Total net assets	\$ 18,975,595	\$	417,501,227	\$	436,476,822

### STATE OF HAWAII

Statement of Activities

Year ended June 30, 2004

					m R	evenues	_	Net (Expense) Rev	n Net Assets	
		Program Expenses	_	Operating Grants and Contributions		Charges for Services		Governmental Activities	Business-Type Activities	Total
Functions/programs: Governmental activities: Program support Full opportunity to work Fair and just employment practices Labor – management relations Assistance in work related difficulties Nonwork connected disability Premium supplementation	\$	18,484,534 29,893,331 3,125,380 496,486 20,738,433 86,084 86,864	\$	9,925,202 25,115,603 234,064 	\$	1,847,355 — 1,292,409 7,265 745	\$	(8,559,332) \$ (2,930,373) (2,891,316) (496,486) (6,008,128) (78,819) (86,119)	\$  	(8,559,332) (2,930,373) (2,891,316) (496,486) (6,008,128) (78,819) (86,119)
Total governmental activities		72,911,112	-	48,712,765		3,147,774		(21,050,573)		(21,050,573)
Business-type activities: Unemployment compensation Disability compensation	_	156,343,962 18,984,304	_			215,733,841 18,925,770			59,389,879 (58,534)	59,389,879 (58,534)
Total business-type activities		175,328,266	-			234,659,611			59,331,345	59,331,345
	\$	248,239,378	=\$	48,712,765	= = =	237,807,385		(21,050,573)	59,331,345	38,280,772
General revenues (expenses): State appropriations, net Interest income Loss on disposal of capital assets							-	21,111,170 287,406 (13,985)	21,242,385	21,111,170 21,529,791 (13,985)
Net general revenues							_	21,384,591	21,242,385	42,626,976
Change in net assets								334,018	80,573,730	80,907,748
Net assets: Beginning of year End of year							\$	18,641,577 18,975,595 \$	336,927,497 417,501,227 \$	355,569,074 436,476,822

#### STATE OF HAWAII

#### Balance Sheet – Governmental Funds

June 30, 2004

Assets	_	General	_	Federal Fund	_	Nonmajor Governmental Funds	 Total
Petty cash and imprest funds Cash in State Treasury Advances to subrecipients and others Due from Federal Government and other Due from enterprise funds Inventory Prepaid expenses	\$	10,100 993,236 — 67,394 — —	\$	38,325 3,962,188 1,185,449 1,050,239  423,436 94,403	\$	14,576,937 — — 18,758 —	\$ 48,425 19,532,361 1,185,449 1,117,633 18,758 423,436 94,403
Total assets	\$	1,070,730	\$	6,754,040	\$	14,595,695	\$ 22,420,465
Liabilities and Fund Balances							
Liabilities: Vouchers payable Accrued payroll and benefits Due to State General Fund Due to individuals and others	\$	115,443 589,276 10,100 —	\$	3,083,559 1,091,058 38,325 2,315,245	\$	14,239 	\$ 3,213,241 1,680,334 48,425 2,315,245
Total liabilities		714,819	_	6,528,187		14,239	 7,257,245
Fund balances: Unreserved Reserved for encumbrances Reserved for inventory Reserved for unemployment		264,569 91,342 —		(287,010) 89,427 423,436			(22,441) 180,769 423,436
insurance administration		_				918,512	918,512
Reserved for employment and training Reserved for occupational safety						2,000,727	2,000,727
and health training and assistance						1,942	1,942
Reserved for boiler/elevator safety Reserved for nonwork related disability				—		2,599 8,179,059	2,599 8,179,059
Reserved for health care insurance premium supplementation	_		_			3,478,617	 3,478,617
Total fund balances	_	355,911	_	225,853		14,581,456	 15,163,220
Total liabilities and fund balances	\$_	1,070,730	\$	6,754,040	\$	14,595,695	\$ 22,420,465

### STATE OF HAWAII

Reconciliation of Governmental Funds Balance Sheet to the Statement of Net Assets

Year ended June 30, 2004

Total fund balances – governmental funds		\$	15,163,220
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the fund financial statements: These assets consist of: Capital assets Accumulated depreciation	\$ 24,271,479 (14,684,231)	_	
Total capital assets			9,587,248
Long-term liabilities are not due and payable in the current period and therefore not reported in the fund financial statements Net assets of governmental activities		\$	(5,774,873) 18,975,595

### STATE OF HAWAII

### Statement of Revenues, Expenditures, and Changes in Fund Balances (Deficit) - Governmental Funds

Year ended June 30, 2004

	_	General		Federal Fund	_	Nonmajor Governmental Funds	Total
Revenues:							
State appropriations: Full opportunity to work Fair and just employment practices Labor – management relations Assistance in work related difficulties Overall program support	\$	2,613,227 \$ 2,316,610 459,538 4,868,853 7,197,771			\$ _	\$ 	2,613,227 2,316,610 459,538 4,868,853 7,197,771
Total State appropriations		17,455,999		—		—	17,455,999
Non-imposed employee fringe benefits		3,715,733			_	_	3,715,733
Total general revenues		21,171,732					21,171,732
Program revenues: Operating grants and contributions Employment and training assessments Other assessments	_			48,712,765 — —	-	1,847,355 1,300,419	48,712,765 1,847,355 1,300,419
Total program revenues				48,712,765		3,147,774	51,860,539
Interest income					_	287,406	287,406
Total revenues		21,171,732		48,712,765	_	3,435,180	73,319,677
Expenditures: Full opportunity to work Fair and just employment practices Labor – management relations Assistance in work related difficulties Overall program support Capital outlays		2,916,830 2,846,396 500,740 6,288,573 8,129,041 18,688		23,995,205 340,375 — 13,723,034 10,349,834 5,539	-	2,870,194  816,905 	29,782,229 3,186,771 500,740 20,828,512 18,478,875 24,227
Total expenditures		20,700,268		48,413,987	_	3,687,099	72,801,354
Excess (deficiency) of revenues over (under) expenditures		471,464		298,778	-	(251,919)	518,323
Other financing uses: Lapsed appropriations related to previous years		(60,562)	_		-		(60,562)
Net change in fund balances		410,902		298,778		(251,919)	457,761
Fund balances (deficit): Beginning of year		(54,991)		(72,925)	_	14,833,375	14,705,459
End of year	\$	355,911 \$	_	225,853	\$ _	14,581,456 \$	15,163,220

### STATE OF HAWAII

Reconciliation of Governmental Funds Statement of Revenues, Expenditures, and Changes in Fund Balances (Deficit) to the Statement of Activities

### Year ended June 30, 2004

Total net change in fund balances of governmental funds		\$	457,761
Capital outlays are reported as expenditures in governmental funds; however, in the statement of activities, the cost of capital assets is allocated over their estimated useful lives as depreciation expense. In the current period, these expenses are: Capital asset expenditures Depreciation expense	\$ 24,227 (919,418)	_	
Excess of depreciation expense over capital asset expenditures			(895,191)
Losses on the disposal of capital assets are reported as an expense in the statement of activities; however, are not reported as an expenditure in governmental funds			(13,985)
The decrease in accrued vacation is reported in the statement of activities but does not require the use of current financial resources and is therefore not reported as an expenditure in governmental funds			785,433
Change in net assets of governmental activities		\$	334,018

### STATE OF HAWAII

Statement of Revenues and Expenditures - Budget and Actual (Budgetary Basis) - General Fund and Federal Fund

Year ended June 30, 2004

			<b>General Fund</b>							
	_	Original and Final Budget	 Actual (Budgetary Basis)	_	Variance Favorable (Unfavorable)	_	Original and Final Budget	 Actual (Budgetary Basis)		Variance Favorable (Unfavorable)
Revenues:										
State appropriations	\$	17,545,999	\$ 17,455,999	\$	(90,000) \$	5		\$ —	\$	
Operating grants and contributions			 	_			50,658,000	 53,876,988		3,218,988
Total revenues		17,545,999	 17,455,999	_	(90,000)		50,658,000	 53,876,988		3,218,988
Expenditures:										
Full opportunity to work		2,613,227	2,611,672		1,555		51,436,682	30,886,747		20,549,935
Fair and just employment practices		2,316,610	2,316,610				467,646	335,681		131,965
Labor – management relations		459,538	459,538				_			
Assistance in work related difficulties		4,868,853	4,868,853				14,663,088	13,656,699		1,006,389
Overall program support		7,287,771	 7,197,757	_	90,014		11,238,524	 7,628,836		3,609,688
Total expenditures		17,545,999	 17,454,430	_	91,569		77,805,940	 52,507,963		25,297,977
Excess of revenues over expenditures	\$		\$ 1,569	\$	1,569 \$	S _	(27,147,940)	\$ 1,369,025	\$ =	28,516,965

### STATE OF HAWAII

Statement of Net Assets - Proprietary Funds

June 30, 2004

	Enterg				
Assets	Unemployment Compensation Fund		Disability Compensation Fund		Total
Cash and deposits:				_	
Cash in State Treasury Cash in Federal Treasury	5 202,930 362,900,464	\$	22,842,718	\$	23,045,648 362,900,464
	363,103,394		22,842,718		385,946,112
Unemployment taxes receivable	33,187,327		—		33,187,327
Prepaid expense		_	1,039,541		1,039,541
Total assets	396,290,721	_	23,882,259		420,172,980
Liabilities and Net Assets					
Liabilities:					
Vouchers payable	1,804,226		316,846		2,121,072
Due to special revenue funds	18,758				18,758
Due to other State agencies	531,923	_			531,923
Total liabilities	2,354,907	_	316,846		2,671,753
Net assets – unrestricted	393,935,814	\$	23,565,413	\$	417,501,227

### STATE OF HAWAII

Statement of Revenues, Expenses, and Changes in Fund Net Assets - Proprietary Funds

Year ended June 30, 2004

		Enterp				
		Unemployment Compensation Fund		Disability Compensation Fund		Total
Operating revenues:						
Intergovernmental contributions Employer contributions Workers' compensation assessments Fines and penalties Other	\$	26,017,546 189,716,295 — — —	\$		\$	26,017,546 189,716,295 18,663,218 33,688 228,864
Total operating revenues	-	215,733,841	-	18,925,770		234,659,611
Operating expenses:						
Assistance in work related difficulties	•	156,343,962	-	18,984,304		175,328,266
Operating income (loss)		59,389,879		(58,534)		59,331,345
Nonoperating revenues:						
Interest income		20,672,458	-	569,927		21,242,385
Change in net assets		80,062,337		511,393		80,573,730
Net assets:						
Beginning of year		313,873,477	-	23,054,020		336,927,497
End of year	\$	393,935,814	\$	23,565,413	\$	417,501,227

### STATE OF HAWAII

### Statement of Cash Flows - Proprietary Funds

### Year ended June 30, 2004

	Enterp				
	Unemployment Compensation		Disability Compensation		
	Fund	_	Fund	_	Total
Cash flows from operating activities: Cash received from contributions and assessments Cash paid for work related difficulties	\$ 182,546,514 (158,493,688)	\$	18,345,319 (19,728,645)	\$	200,891,833 (178,222,333)
Net cash provided by (used in) operating activities	24,052,826		(1,383,326)		22,669,500
Cash flows provided by investing activities: Interest from investments	20,672,458	_	569,927	_	21,242,385
Net increase (decrease) in cash and deposits	44,725,284		(813,399)		43,911,885
Cash and deposits: Beginning of year	318,378,110	_	23,656,117	_	342,034,227
End of year	\$ 363,103,394	\$	22,842,718	\$	385,946,112
Reconciliation of operating income (loss) to net cash provided by (used in) operating activities: Operating income (loss) Adjustments to reconcile operating income (loss) to net cash provided by (used in) operating activities:	\$ 59,389,879	\$	(58,534)	\$	59,331,345
Decrease (increase) in assets: Receivables Prepaid expense Decrease in liabilities:	(33,187,327)		433,596 1,681		(32,753,731) 1,681
Vouchers and other payables Deposits	(2,149,726)	_	(760,069) (1,000,000)	_	(2,909,795) (1,000,000)
Net cash provided by (used in) operating activities	\$ 24,052,826	\$	(1,383,326)	\$	22,669,500

### STATE OF HAWAII

Statement of Fiduciary Net Assets - Fiduciary Funds

### June 30, 2004

Assets	-	Temporary Deposits	_	Temporary Disability Insurance		Unemployment Compensation		Wage Claim and Other	_	Total
Cash in State Treasury Investments	\$	2,000	\$	6,105 1,603,000	\$	753,255	\$	1,972,656	\$	2,734,016 1,603,000
Total assets	\$ _	2,000	=	1,609,105	=\$	753,255	\$ -	1,972,656	_\$	4,337,016
Liabilities										
Due to individuals and others	\$	2,000	\$	1,609,105	\$	753,255	\$	1,972,656	\$	4,337,016
Total liabilities	\$	2,000	\$	1,609,105	\$	753,255	\$	1,972,656	\$	4,337,016

### STATE OF HAWAII

Notes to Basic Financial Statements

June 30, 2004

### (1) Organization and Financial Statement Presentation

### (a) Financial Reporting Entity

The Department of Labor and Industrial Relations (the Department) is a department of the State of Hawaii (the State). The Department administers and oversees the operations of the State's employment service programs, unemployment insurance program, occupational safety and health program, workers' compensation program, temporary disability compensation program, and prepaid health care program. The Department also oversees employment and training services provided through federal and special funds.

The Director of Labor and Industrial Relations is responsible for the direction of the Department's activities. The Director is a cabinet level official appointed by the Governor with the consent of the Senate.

The Department's basic financial statements present the financial position and changes in financial position and cash flows of only that portion of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the State that are attributable to the transactions of the Department. The State Comptroller maintains the central accounts for all State funds and publishes comprehensive financial statements for the State annually, which include the Department's financial activities.

The accounting policies of the Department conform to accounting principles generally accepted in the United States of America (GAAP) as applicable to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financed reporting principles.

The following is a summary of the significant accounting policies:

### (b) Department-Wide and Fund Financial Statements

The department-wide financial statements, which are the statement of net assets and the statement of activities, report information of all of the nonfiduciary activities of the Department. For the most part, the effect of interfund activity has been removed from these department-wide financial statements.

The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include charges to customers who purchase, use, or directly benefit from goods or services provided by a given function. Program revenues also include operating grants and contributions that are restricted to meeting the operational requirements of a particular function. State appropriations and other items not properly included among program revenues are reported instead as general revenues. Resources that are dedicated internally are reported as general revenues rather than program revenues.

### STATE OF HAWAII

Notes to Basic Financial Statements

June 30, 2004

The financial activities of the Department are recorded in individual funds, each of which is deemed to be a separate accounting entity. The department uses fund accounting to report on its financial position and results of operations. Fund accounting is designed to demonstrate the legal compliance and to aid financial management by segregating transactions related to certain government functions or activities. A fund is a separate accounting entity with a self-balancing set of accounts.

Separate financial statements are provided for governmental funds and fiduciary funds. However, the fiduciary funds are not included in the department-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements.

The financial activities of the Department that are reported in the accompanying fund financial statements have been classified into the following major and nonmajor governmental and proprietary funds. In addition, a description of the Department's fiduciary fund is as follows:

### **Governmental Fund Types**

The Department reports the following major governmental funds:

### **General Fund**

This fund is the Department's primary operating fund. It accounts for all financial activities of the Department, except those required to be accounted for in another fund. The annual operating budget as authorized by the State Legislature provides the basic framework within which the resources and obligations of the general fund are accounted.

### **Federal Fund**

This fund accounts for all programs related to employment and training services provided through federal funds.

The nonmajor governmental funds are comprised of the following:

### **Special Revenue Funds**

These funds account for the financial resources obtained from specific revenue sources and used for restricted purposes.

### **Proprietary Fund Type**

### **Enterprise Funds**

Enterprise funds are used to account for the contributions and assessments collected and benefits paid to qualified recipients for unemployment and disability compensation.

### **STATE OF HAWAII**

Notes to Basic Financial Statements

June 30, 2004

### **Unemployment Compensation Fund**

This fund was created to provide temporary income to unemployed individuals as required by the federal Social Security and National Employment Acts. The fund's operations are financed through state unemployment insurance premiums (payroll taxes) assessed on employers and interest earnings.

### **Disability Compensation Fund**

This fund was created to enhance the employability of persons with pre-existing injuries, to reduce discrimination against persons with dependants, and require employers to pay compensation for employees' losses sustained while in their employment. The fund's operations are financed through levies on workers' compensation carriers and self-insured employers, interest earnings, reimbursements from defaulting employers, unpaid benefits in certain cases, and fines for noncompliance with workers' compensation law.

### **Fiduciary Fund Type**

### **Agency Fund**

These funds account for assets held by the Department in an agency capacity.

### (2) Summary of Significant Accounting Policies

### (a) Basis of Accounting and Measurement Focus

### **Department-Wide Financial Statements**

The department-wide statement of net assets and statement of activities are accounted for on a flow of economic resources measurement focus and the accrual basis of accounting. With this measurement focus, all assets and all liabilities associated with the operation of these activities are included on the statement of net assets. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements have been met.

### **Governmental Funds Financial Statements**

The governmental funds financial statements are accounted for using a current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. Operating statements of these funds present increases (i.e., revenues and other financing sources) and decreases (i.e., expenditures and other financing uses) in net current assets.

### **STATE OF HAWAII**

Notes to Basic Financial Statements

June 30, 2004

The modified accrual basis of accounting is used by the governmental fund types. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual (i.e., when they become both measurable and available to finance operations of the fiscal year or liquidate liabilities existing at year-end).

Measurable means that the amount of the transaction can be determined. Available means that the amount is collected in the current fiscal year or soon enough after year-end to liquidate liabilities existing at the end of the fiscal year. The Department considers receivables collected within 60 days after year-end to be available and recognizes them as revenues of the current year.

Federal grants and assistance awards made on the basis of entitlement periods are recorded as revenue when available, which is generally within 12 months of the end of the current fiscal year, and entitlement occurs. All other federal reimbursement-type grants are recorded as intergovernmental receivables and revenues when the related expenditures or expenses are incurred and funds are available.

Expenditures are generally recorded when a liability is incurred, as under accrual accounting. However, expenditures related to compensated absences and claims and judgment are recorded only when payment is due.

Encumbrances represent commitments related to unperformed contracts for goods or services. Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of resources are recorded to reserve that portion of the applicable appropriation, is utilized in the governmental funds. Encumbrances outstanding at year-end are reported as reservations of fund balances and do not constitute expenditures or liabilities because the commitments will generally be honored during the subsequent fiscal year.

### **Proprietary and Fiduciary Funds Financial Statements**

The financial statements of the proprietary and fiduciary funds are reported using the economic resources measurement focus and the accrual basis of accounting, similar to the department-wide financial statements described above.

In accordance with GASB Statement No. 20, Accounting and Financial Reporting for Proprietary Funds and Other Governmental Entities That Use Proprietary Fund Accounting, the Department has elected not to apply all Financial Accounting Standards Board (FASB) pronouncements issued after November 30, 1989, unless FASB conflicts with GASB.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. Revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

### STATE OF HAWAII

Notes to Basic Financial Statements

June 30, 2004

### (b) Cash in State Treasury

The Hawaii Revised Statutes authorize the Director of Finance to invest in obligations of or guaranteed by the U.S. Government, obligations of the State, federally-insured savings and checking accounts, time certificates of deposit, and repurchase agreements with federally-insured financial institutions. Cash and deposits with financial institutions are collateralized in accordance with State statutes.

### (c) Cash held in Federal Treasury

Unemployment compensation contributions received by the State Treasury are deposited with the Secretary of the Treasury of the United States to the credit of the State in the unemployment compensation fund, pursuant to Section 904 of the Social Security Act, as amended. Cash held in federal treasury amounted to \$362,900,464 at June 30, 2004. Total unemployment contributions for the year ended June 30, 2004 were approximately \$182,547,000.

### (d) Investments – Fiduciary Funds

Employers, except the State, any county or political subdivision of the State, or other public entity within the State, are required by Hawaii Revised Statutes (HRS) Section 386-121 to secure compensation to their employees in regards to temporary disability, in several ways including depositing and maintaining with the Director of Finance security satisfactory to the Director of Labor and Industrial Relations. Such securities, held at the State Treasury (stated at cost which approximates fair value) totaled \$1,603,000 on June 30, 2004, and are accounted for in the Department's fiduciary funds. Such investments consist of U.S. Government obligations, obligations of the State, federally insured savings accounts, and time certificates of deposits.

### (e) Inventory

Inventory is valued at the lower of cost or market and consists of food commodities from the U.S. Department of Agriculture, Food and Nutrition Service Agency, under The Emergency Food Distribution Program. The cost is recorded as an expenditure when items are distributed rather than when purchased.

### (f) Capital Assets

Capital assets are not capitalized in the funds used to acquire or construct them. Instead, capital acquisition and construction are reflected as expenditures in governmental funds, and the related assets are reported in the department-wide statement of net assets. Capital assets acquired by purchase are recorded at cost. Donated capital assets are valued at the estimated fair market value on the date received. Maintenance, repairs, minor replacements, renewals, and betterments are charged to operations as incurred. Major replacements, renewals, and betterments are capitalized. Capital assets are defined as assets with an initial individual cost of \$5,000 or more and are depreciated on the straight-line method over the estimated useful lives of the respective assets (buildings – 30 years, furniture and equipment – 7 years, and vehicles – 5 years). Depreciation is recorded on capital assets on the department-wide statement of activities.

### STATE OF HAWAII

Notes to Basic Financial Statements

June 30, 2004

### (g) Accrued Vacation and Sick Leave

Employees hired on or before July 1, 2001 earn vacation at the rate of one and three-quarters working days for each month of service. Employees hired after July 1, 2001, earn vacation at rates ranging between 1 and 2 working days for each month of service, depending upon the employees' years of service and job classifications. Each employee is allowed to accumulate a maximum of 90 days of vacation as of the end of the calendar year. All vacation pay is accrued when incurred in the department-wide financial statements. A liability for these amounts is reported in the governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

Sick leave is not convertible to pay upon termination of employment and is recorded as an expenditure when taken.

### (h) Net Assets and Fund Balances

In the department-wide and proprietary funds financial statements, net assets are reported in two categories: net assets invested in capital assets and unrestricted net assets.

In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.

### (i) Intrafund Transactions

Transfers of financial resources within the same fund are eliminated.

### (j) Use of Estimates

The preparation of basic financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities, as well as disclosure of contingent assets and liabilities at the date of the basic financial statements, and the reported amounts of revenues, expenditures, and other financing sources and uses during the reporting period. Actual results could differ from those estimates.

### STATE OF HAWAII

Notes to Basic Financial Statements

June 30, 2004

### (3) Budgeting and Budgetary Control

The budget of the Department is a detailed operating plan identifying estimated costs and results in relation to estimated revenues. The budget includes (1) the programs, services, and activities to be provided during the fiscal year; (2) the estimated revenues available to finance the operating plan; and (3) the estimated spending requirements of the operating plan. The budget represents a process through which policy decisions are made, implemented, and controlled. Revenue estimates are provided to the State Legislature at the time of budget consideration and are revised and updated periodically during the fiscal year. Amounts reflected as budgeted revenues in the statement of revenues and expenditures – budget and actual (budgetary basis) – general and federal funds are those estimates as compiled by the Department. Budgeted expenditures are derived primarily from the General Appropriations Act of 2003 (Act 200, Session Laws of Hawaii (SLH) 2003) and from other authorizations contained in the State Constitution, the HRS, and other specific appropriations acts in various SLH.

All expenditures of appropriated funds have been made pursuant to the appropriations in the fiscal 2003-2005 biennial budget. The general and special revenue funds have legally appropriated annual budgets. The final legally adopted budgets in the accompanying statement of revenues and expenditures – budget and actual (budgetary basis) – general and federal funds represent the original appropriations, transfers, and other legally authorized legislative and executive changes.

The legal level of budgetary control is maintained at the appropriation line item level by department, program, and source of funds as established in the appropriations acts. The Governor is authorized to transfer appropriations between programs within the same department and source of funds; however, transfers of appropriations between departments generally require legislative authorization. Records and reports reflecting the detail level of control are maintained by and are available at the Department. During the fiscal year ended June 30, 2004, there were no expenditures in excess of appropriations at the legal level of budgetary control.

To the extent not expended or encumbered, the general and federal funds' appropriations generally lapse at the end of the fiscal year for which the appropriations are made. The State Legislature specifies the lapse dates and any other contingencies which may terminate the authorizations for other appropriations.

#### **STATE OF HAWAII**

Notes to Basic Financial Statements

June 30, 2004

Budgets adopted by the State Legislature for the general and federal funds are presented in the accompanying statement of revenues and expenditures – budget and actual (budgetary basis) – general and federal funds. The Department's annual budget is prepared on the modified accrual basis of accounting with several differences from the preparation of the statement of revenues, expenditures, and changes in fund balances (deficit), principally related to encumbrance of purchase orders and contract obligations and accrued revenues and expenditures, which represent departures from GAAP.

		General Fund	_	Federal Fund
Excess of revenues over expenditures – actual				
(budgetary basis)	\$	1,569	\$	1,369,025
Reserve for encumbrances at fiscal year-end		91,342		89,427
Expenditures for liquidation of prior fiscal year				
encumbrances		(447,586)		(168,284)
Accrued revenues and expenditures not recognized for				
budgetary purposes – net of prior year accruals	_	765,577		(991,390)
Net change in fund balances – actual (GAAP basis)	\$	410,902	\$	298,778

#### (4) Cash in State Treasury

The State Director of Finance is responsible for the safekeeping of all monies paid into the State Treasury. The State Director of Finance pools and invests any monies of the State, which in the Director's judgment, are in excess of amounts necessary for meeting the immediate requirements of the State. Legally authorized investments include obligations of, or guaranteed by, the U.S. Government, obligations of the State, federally-insured savings and checking accounts, time certificates of deposits, and repurchase agreements with federally-insured financial institutions.

The State established a policy whereby all unrestricted and certain restricted cash is invested in the State's investment pool. Cash accounts that participate in the investment pool accrue interest based on the average weighted cash balances of each account. The Department records the pooled assets as cash in State Treasury.

For demand or checking accounts and time certificates of deposits, the State requires that the depository banks pledge collateral based on daily available bank balances. All securities pledged as collateral are held either by the State Treasury or by the State's fiscal agents in the name of the State.

Information regarding the carrying amount and corresponding bank balances of the cash (which includes the Department's cash in State Treasury) and collateralization of the cash balances is included in the comprehensive annual financial report of the State.

## STATE OF HAWAII

Notes to Basic Financial Statements

June 30, 2004

The carrying value of the Department's cash in bank of \$48,425 equals the bank balance and was uncollateralized at June 30, 2004.

## (5) Capital Assets

The following is a summary of changes in capital assets:

	_	Balance, June 30, 2003	Additions	Retirements	Balance, June 30, 2004
Buildings Furniture and equipment Vehicles	\$	20,614,785 \$ 3,788,730 24,400	\$ 	\$ 	20,614,785 3,632,294 24,400
Total capital assets	_	24,427,915	24,227	(180,663)	24,271,479
Less accumulated depreciation for: Buildings Furniture and equipment Vehicles	_	(11,035,216) (2,884,075) (12,200)	(668,609) (245,929) (4,880)	166,678	(11,703,825) (2,963,326) (17,080)
Total accumulated depreciation	_	13,931,491	(919,418)	166,678	(14,684,231)
Capital assets – net	\$	10,496,424 \$	(895,191) \$	(13,985) \$	9,587,248

During the fiscal year ended June 30, 2004, depreciation expense was charged to functions of the Department as follows:

Program support	\$	194,163
Full opportunity to work		268,188
Fair and just employment practices		72,133
Labor – management relations		19,309
Assistance in work related difficulties	_	365,625
Total depreciation expense	\$	919,418

Notes to Basic Financial Statements

June 30, 2004

## (6) Long-Term Obligation – Governmental Activities – Accrued Vacation

The changes to the accrued vacation liability during the fiscal year ended June 30, 2004 are as follows:

Balance at July 1, 2003	\$	6,560,306
Vacation earned		3,885,900
Vacation utilized	_	(4,671,333)
Balance at June 30, 2004		5,774,873
Less current portion	_	(1,954,962)
	\$	3,819,911

## (7) Non-Imposed Employee Fringe Benefits

Payroll fringe benefit costs of employees of the Department funded by state appropriations (general fund) are assumed by the State and are not charged to the Department's operating funds. These costs, totaling \$3,715,733 for the fiscal year ended June 30, 2004, have been reported as revenues and expenditures within the Department's general fund.

Payroll fringe benefit costs related to federally-funded salaries are not assumed by the State and are recorded as expenditures in the federal fund and nonmajor governmental funds.

## (8) Employee Benefits

## (a) Employees' Retirement System

Substantially all eligible employees of the Department are members of the Employees' Retirement System of the State of Hawaii (ERS), a cost-sharing multiple-employer public employee retirement plan. The ERS provides retirement benefits as well as death and disability benefits. All contributions, benefits, and eligibility requirements are established by Chapter 88, HRS, and can be amended by legislative action. Prior to June 30, 1984, the plan consisted of only a contributory option. In 1984, legislation was enacted to add a new noncontributory option for members of the ERS who are also covered under Social Security. Persons employed in positions not covered by Social Security are precluded from the noncontributory option. The noncontributory option provides for reduced benefits and covers most eligible employees hired after June 30, 1984. Employees hired before that date were allowed to continue under the contributory option or to elect the new noncontributory option and receive a refund of employee contributions. All benefits vest after five and ten years of credited service under the contributory and noncontributory options, respectively. Both options provide a monthly retirement allowance based on the employee's age, years of credited service, and average final compensation (AFC). The AFC is the average salary earned during the five highest paid years of service, including the vacation payment, if the employee became a member prior to January 1, 1971. The AFC for members hired on or after that date is based on the three highest paid years of service, excluding the vacation payment.

#### **STATE OF HAWAII**

Notes to Basic Financial Statements

June 30, 2004

Most covered employees of the contributory option are required to contribute 7.8% of their salary. The funding method used to calculate the total employer contribution requirement is the Entry Age Normal Actuarial Cost Method. Under this method, employer contributions to the ERS are comprised of normal cost plus level annual payments required to liquidate the unfunded actuarial liability over a closed period ending June 30, 2029.

Measurement of assets and actuarial valuations are made for the entire ERS and are not separately computed for individual participating employers such as the Department. For the years ended June 30, 2004 and 2003, the Department was required to make contributions amounting to approximately \$1,283,000 and \$1,285,000, respectively. No contributions were required and made by the Department for the fiscal year ended June 30, 2002.

ERS issues a Comprehensive Annual Financial Report (CAFR) that includes financial statements and required supplementary information which may be obtained from the following address:

Employees' Retirement System of the State of Hawaii 201 Merchant Street, Suite 1400 Honolulu, Hawaii 96813

#### (b) Post-Retirement Health Care and Life Insurance Benefits

In addition to providing pension benefits, the State, pursuant to HRS Chapter 87, provides certain health care and life insurance benefits to all qualified employees.

For employees hired before July 1, 1996, the State pays the entire monthly health care premium for employees retiring with ten or more years of credited service, and 50% of the monthly premium for employees retiring with fewer than ten years of credited service.

For employees hired after June 30, 1996, and who retire with fewer than 10 years of service, the State makes no contributions. For those retiring with at least 10 years but fewer than 15 years of service, the State pays 50% of the retired employees' monthly Medicare or non-Medicare premium. For employees hired after June 30, 1996, and who retire with at least 15 years but fewer than 25 years of service, the State pays 75% of the retired employees' monthly Medicare or non-Medicare premium; for those retiring with over 25 years of service, the State pays the entire health care premium.

There are currently approximately 23,300 state retirees receiving such benefits. Free life insurance coverage for retirees and free dental coverage for dependents under age 19 are also available. Retirees covered by the medical portion of Medicare are eligible to receive reimbursement of the basic medical coverage premium. Contributions are financed on a pay-as-you-go basis. For the fiscal year ended June 30, 2004, the Department's contribution for post-retirement health care and life insurance benefits was approximately \$991,000.

### **STATE OF HAWAII**

Notes to Basic Financial Statements

June 30, 2004

Effective July 1, 2003, the Hawaii Employer-Union Health Benefit Trust Fund (EUTF) replaced the Hawaii Public Employees Health Fund under Act 88, SLH of 2001. The EUTF was established to provide a single delivery system of health benefits for state and county employees, retirees, and their dependents.

#### (c) Accumulated Sick Leave

Employees hired on or before July 1, 2001 earn sick leave credits at the rate of one and three-quarters working days for each month of service. Employees hired after July 1, 2001 earn vacation at the rate of one and one-quarter or one and three-quarters working days for each month of service depending upon the employees' years of service and job classification. Sick leave credits may accumulate without limit, but may be taken only in the event of illness and is not convertible to pay upon termination of employment. However, an employee who retires or leaves government service in good standing with 60 days or more of unused sick leave is entitled to additional service credit in the ERS. At June 30, 2004, accumulated sick leave approximated \$23,107,000 for the Department.

## (d) Deferred Compensation Plan

The State offers its employees a deferred compensation plan created in accordance with Internal Revenue Code Section 457. The plan, available to all state employees, permits employees to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death, or unforeseeable emergency.

All plan assets are held in a trust fund to protect them from claims of general creditors. The State has no responsibility for loss due to the investment or failure of investment of funds and assets in the plan, but does have the duty of due care that would be required of an ordinary prudent investor. Accordingly, the assets and liabilities of the State's deferred compensation Plan are not reported in the accompanying basic financial statements.

## (9) Commitments

#### (a) Operating Leases

The Department leases various office facilities under lease agreements expiring through fiscal year 2009. The following is a schedule of minimum future rentals on noncancelable operating leases with lease terms over a year at June 30, 2004:

Fiscal year ending June 30:		
2005	\$	368,000
2006		315,000
2007		277,000
2008		278,000
2009	_	255,000
	\$	1,493,000

Rent expenditures for the fiscal year ended June 30, 2004 approximated \$1,242,000.

## STATE OF HAWAII

Notes to Basic Financial Statements

June 30, 2004

#### (b) Insurance Coverage

The State maintains certain insurance coverages to satisfy bond indenture agreements, as well as for other purposes, but is substantially self-insured for all other perils including workers' compensation. The State records a liability for risk financing and insurance related losses, including incurred but not reported, if it is determined that a loss has been incurred and the amount can be reasonably estimated. The State retains various risks and insures certain excess layers with commercial insurance companies. At June 30, 2004, the State recorded an estimated loss for workers' compensation, automobile, and general liability claims as long-term debt as the losses will not be liquidated with currently expendable available financial resources. The estimated losses will be paid from legislative appropriations of the State's general fund and not by the Department.

## (c) Litigation

The Department is involved in various actions, the outcome of which, in the opinion of management, will not have a material adverse effect on the Department's financial position. Losses, if any, are either covered by insurance or will be paid from legislative appropriations of the State's general fund and not by the Department.

#### (10) Food Distribution Program

The Department receives food commodities from the U.S. Department of Agriculture, Food and Nutrition Service Agency, under the Food Distribution Program. The Department's Office of Community Services distributes the food to community action agencies responsible for distributing The Emergency Food Assistance Program commodities to needy households or other charitable organizations. The value of food commodities received by the Department during the fiscal year ended June 30, 2004 is included in revenues of the Federal Fund and approximated \$1,827,000.

## (11) Special Compensation Fund – Workers' Compensation

HRS Section 386-151 established the Special Compensation Fund. This fund is authorized to levy and collect assessments from insurers and employers for current and projected obligations for workers' compensation payments. The State Director of Finance is the custodian of the fund and disbursements are made by the State Director of Finance upon orders from the Director of Labor and Industrial Relations.

HRS Section 386-56 states that the Director of Labor and Industrial Relations shall pay the full amount of all compensation awards and benefits from the Special Compensation Fund to an employee or dependent who fails to receive prompt and proper workers' compensation. The defaulting employer shall then reimburse the fund for the amounts paid to the employee. Total expenditures for the fiscal year ended June 30, 2004 were approximately \$16,986,000.

# **SECTION III**

**Supplementary Information** 

#### STATE OF HAWAII

Combining Balance Sheet - Nonmajor Governmental Funds

June 30, 2004

					Special R	evei	nues Funds					
		Employment and Training Fund	<u> </u>	Occupational Safety and Health Training and Assistance Fund	 Boiler/ Elevator Safety Fund	_	Special Unemployment Insurance Administration Fund	Nonwork Connected Disability Fund		Premium Supplementation Fund	G	Total Nonmajor Governmental Funds
Cash in State Treasury Due from enterprise funds	\$	1,997,783 4,073	\$	15,052	\$ 2,599	\$	903,827 14,685	\$ 8,179,059	\$	3,478,617 \$		14,576,937 18,758
Total assets	\$	2,001,856	\$	15,052	\$ 2,599	\$	918,512	\$ 8,179,059	\$	3,478,617 \$		14,595,695
Liability and Fund Balances												
Liability: Vouchers payable	\$	1,129	\$	13,110	\$ 	\$		\$ 	_\$	\$		14,239
Fund balances: Reserved for unemployment insurance administration Reserved for employment and training Reserved for occupational safety and		2,000,727					918,512 —					918,512 2,000,727
health training and assistance Reserved for boiler/elevator safety				1,942	2,599							1,942 2,599
Reserved for nonwork related disability		_		_				8,179,059				8,179,059
Reserved for health care insurance premium supplementation					 	_			_	3,478,617		3,478,617
Total fund balances	-	2,000,727		1,942	 2,599	_	918,512	 8,179,059	_	3,478,617		14,581,456
Total liability and fund balances	\$	2,001,856	\$	15,052	\$ 2,599	\$	918,512	\$ 8,179,059	_\$	3,478,617 \$	<u> </u>	14,595,695

See accompanying independent auditors' report.

#### STATE OF HAWAII

Combining Statement of Revenues, Expenditures, and Changes in Fund Balances - Nonmajor Governmental Funds

Year ended June 30, 2004

Special Revenues Funds													
	_	Employment and Training Fund	Safe He Train Assi	pational ty and ealth ing and stance und	_	Boiler/ Elevator Safety Fund	Une Ir	Special mployment isurance ninistration Fund	Co Di	nwork mected sability Fund	_	Premium Supplementation Fund	Total Nonmajor overnmental Funds
Revenues:													
Program revenues: Employment and training assessments Other assessments	\$	1,847,355 \$			\$	\$		\$ 1,292,409		7,265	\$	\$ 	 1,847,355 1,300,419
Total program revenues		1,847,355		—		—		1,292,409		7,265		745	3,147,774
Interest income	-			—	_					201,077	_	86,329	 287,406
Total revenues	-	1,847,355			_			1,292,409		208,342	_	87,074	 3,435,180
Expenditures: Full opportunity to work Assistance in work related difficulties	-	2,016,244	3	21,195		532,755		643,957		86,084	_	86,864	 2,870,194 816,905
Total expenditures	-	2,016,244	3	21,195	_	532,755		643,957		86,084	_	86,864	 3,687,099
Excess (deficiency) of revenues over (under) expenditures		(168,889)	(3	21,195)		(532,755)		648,452		122,258		210	(251,919)
Fund balances: Beginning of year	-	2,169,616	3	23,137	_	535,354		270,060	8	056,801	_	3,478,407	 14,833,375
End of year	\$	2,000,727 \$		1,942	\$ _	2,599 \$		918,512 \$	8	179,059	\$	3,478,617 \$	 14,581,456

See accompanying independent auditors' report.

# **SECTION IV**

**Compliance and Internal Control over Financial Reporting** 



**KPMG LLP** P.O. Box 4150 Honolulu, HI 96812-4150

Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards* 

The Director Department of Labor and Industrial Relations State of Hawaii:

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Department of Labor and Industrial Relations, State of Hawaii (the Department), as of and for the year ended June 30, 2004, which collectively comprise the Department's basic financial statements, and have issued our report thereon dated March 28, 2005. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

## **Internal Control over Financial Reporting**

In planning and performing our audit, we considered the Department's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinions on the financial statements and not to provide an opinion on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Department's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted certain matters that we reported to management of the Department in a separate letter dated March 28, 2005.

This report is intended solely for the information and use of the Department's management, the U.S. Department of Labor and other federal awarding agencies and pass-through entities, and is not intended to be and should not be used by anyone other than these specified parties.

KPMG LIP

March 28, 2005

## **SECTION V**

**Compliance and Internal Control over Federal Awards** 



**KPMG LLP** P.O. Box 4150 Honolulu, HI 96812-4150

Report on Compliance with Requirements Applicable to Each Major Program and on Internal Control over Compliance in Accordance with OMB Circular A-133

The Director Department of Labor and Industrial Relations State of Hawaii:

## Compliance

We have audited the compliance of the Department of Labor and Industrial Relations, State of Hawaii (the Department), with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) *Circular A-133 Compliance Supplement* that are applicable to each of its major federal programs for the year ended June 30, 2004. The Department's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs. Compliance with the requirements of laws, regulations, contracts, and grants applicable to each of its major federal programs is the responsibility of the Department's management. Our responsibility is to express an opinion on the Department's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the Department's compliance with those requirements and performing such other procedures, as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the Department's compliance with those requirements.

In our opinion, the Department complied, in all material respects, with the requirements referred to above that are applicable to each of its major federal programs for the year ended June 30, 2004. However, the results of our auditing procedures disclosed instances of noncompliance with those requirements, which are required to be reported in accordance with OMB Circular A-133 and which is described in the accompanying schedule of findings and questioned costs as Findings 04-01 through 04-04.

## **Internal Control over Compliance**

The management of the Department is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered the Department's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on the internal control over compliance in accordance with OMB Circular A-133.

Our consideration of the internal control over compliance would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that noncompliance with applicable requirements of laws, regulations, contracts, and grants caused by error or fraud that would be material in relation to a major federal program being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over compliance and its operation that we consider to be material weaknesses.

This report is intended solely for the information and use of the Department's management, the U.S. Department of Labor and other federal awarding agencies and pass-through entities, and is not intended to be and should not be used by anyone other than these specified parties.

KPMG LIP

March 28, 2005

## STATE OF HAWAII

Schedule of Expenditures of Federal Awards

Year ended June 30, 2004

Federal Grantor/Pass-Through Grantor/Program or Cluster Title	CFDA Number	Grant Number		Federal Expenditures	
U.S. Department of Agriculture: Emergency Food Assistance Cluster: Emergency Food Assistance Program – Administrative Costs Food Stamp Program	10.568	7HI810HI8 7HI400HI2	\$	174,081 * 33,713 *	
Subtotal CFDA No. 10.568				207,794 *	
Emergency Food Assistance Program – Food Commodities	10.569	7HI810HI8	_	1,605,655 *	
Subtotal Emergency Food Assistance Program Cluster			_	1,813,449 *	
Passed through from the State Department of Human Services: State Administrative Matching Grants for the Food Stamp Program: Employment and Training Program	10.561	AGREEMENT		120,807	
Seniors Farmers' Market Nutrition Pilot Program	10.576	8HI810082	_	580,379	
Total U.S. Department of Agriculture				2,514,635	
<b>U.S. Department of Housing and Urban Development:</b> Civil Rights Commission Civil Rights Commission	14.401 14.401	FF209K969004 FF209K979004		(2,913) 85,000	
Civil Rights Commission	14.401	FF209K989004	_	58,662	
Total U.S. Department of Housing and Urban Development			_	140,749	
U.S. Department of Labor: LMI Cooperative Agreement CES	17.002	W9J38015	\$	41,482	
LMI Cooperative Agreement CES	17.002	W9J48015		100,791	
LMI Cooperative Agreement ES-202	17.002	W9J38015		67,469	
LMI Cooperative Agreement ES-202 LMI Cooperative Agreement LAUS	17.002 17.002	W9J48015		170,960 16,627	
LMI Cooperative Agreement LAUS LMI Cooperative Agreement LAUS	17.002	W9J38015 W9J48015		60,137	
LMI Cooperative Agreement MLS	17.002	W9J48015 W9J38015		14,430	

(Continued)

## STATE OF HAWAII

Schedule of Expenditures of Federal Awards

Federal Grantor/Pass-Through Grantor/Program or Cluster Title	CFDA Number	Grant Number		Federal Expenditures
LMI Cooperative Agreement MLS	17.002	W9J48015		26,951
LMI Cooperative Agreement OES	17.002	W9J38015		42,230
LMI Cooperative Agreement OES	17.002	W9J48015		105,716
Subtotal CFDA No. 17.002				646,793
Occupational Safety and Health:	17.005			
OSHA BLS		W9J38115		26,281
OSHA BLS		W9J48115		69,731
Subtotal CFDA No. 17.005				96,012
Alien Labor Certification:	17.203			
Alien Labor Certification		ES-12127-02-55		8,584
Alien Labor Certification		ES-13050-03-55	_	5,384
Subtotal CFDA No. 17.203				13,968
Employment Service:	17.207			
Employment Service Grant		ES-12127-02-55	\$	1,679,012
Employment Service Grant		ES-13050-03-55		2,130,486
Employment Service One-Stop – LMI		ES-12127-02-55		187,327
Employment Service One-Stop – LMI		ES-13050-03-55		179,243
Reemployment Services		ES-11525-01-58		(1,319)
Reemployment Services		ES-13050-03-58		262,988
Workforce Opportunities Tax Credit		ES-11525-01-55		15,166
Workforce Opportunities Tax Credit		ES-12127-02-55		77,206
Workforce Opportunities Tax Credit		ES-13050-03-55		24,551
Work Incentive Grant		WI-13249-03-60		59,753
Subtotal CFDA No. 17.207				4,614,413
Unemployment Insurance Grants:	17.225			

## STATE OF HAWAII

Schedule of Expenditures of Federal Awards

Federal Grantor/Pass-Through Grantor/Program or Cluster Title	CFDA Number	Grant Number	Federal Expenditures
Unemployment Insurance Grants		P.L.97-300	45,635
Unemployment Insurance Grants		UI-11815-02-55	30,213
Unemployment Insurance Grants		UI-12634-03-55	4,438,787
Unemployment Insurance Grants		UI-13543-04-55	10,569,142
Unemployment Insurance Disaster Assistance		P.L.97-300	(160)
Unemployment Insurance – TEUC		UI-11815-02-55	(168,997)
Unemployment Insurance – TEUC		UI-12634-03-55	325,586
Unemployment Insurance – Parent Locator		AGREEMENT	67
Unemployment Insurance – Trade Benefits		UI-13543-04-55	105,942
Subtotal CFDA No. 17.225			15,346,215
Senior Community Service Employment Program Grants	17.235	AD-13149-03-55	1,899,738 *
Trade Adjustment Assistance:	17.245		
Trade Training		TAA-15-232-4 \$	(2,639)
Trade Training		TA-1114-01-60	2,678
Trade Training		TA-13490-04-55	17,793
Subtotal CFDA No. 17.245			17,832
Welfare-to-Work Program	17.253	Y-7757-9-00-81-50	(92,030)
Workforce Investment Act Cluster:			
Adult Program	17.258	AA-12921-03-50	1,498,806 *
Adult Program	17.258	AA-12007-02-50	1,580,604 *
Subtotal CFDA No. 17.258			3,079,410 *
Youth Program	17.259	AA-12921-03-50	1,347,888 *
Youth Program	17.259	AA-12007-02-50	2,145,238 *
Subtotal CFDA No. 17.259			3,493,126 *
Dislocated Workers Program	17.260	AA-12921-03-50	1,285,499 *
Dislocated Workers Program	17.260	AA-12007-02-50	1,568,869 *

## STATE OF HAWAII

Schedule of Expenditures of Federal Awards

Federal Grantor/Pass-Through Grantor/Program or Cluster Title	CFDA Number	Grant Number	Federal Expenditures	
Dislocated Workers Program	17.260	EM-13419-03-60	16,460	*
Subtotal CFDA No. 17.260			2,870,828	*
Local admin	17.000	AA-12921-03-50	46,955	*
Statewide rapid response	17.000	AA-12921-03-50	40,602	*
Statewide activities	17.000	AA-12921-03-50	731,662	*
Local admin	17.000	AA-12921-03-50	383,654	*
Statewide activities	17.000	AA-12007-02-50	919,427	*
Local admin	17.000	AA-12007-02-50	773,375	*
Statewide activities	17.000	AA-11247-01-50	1,109,016	*
Subtotal CFDA No. 17.000			4,004,691	*
Subtotal Workforce Investment Act Cluster			13,448,055	*
Employment and Training Programs for Individuals of Samoan Ancestry, Asian Immigrants, and Pacific Islanders	17.261	AF-12860-03-60 \$	3,031,951	*
		AI-12800-03-00 \$	3,031,931	_
Occupational Safety and Health Administration:	17.503			
OSHA 23G		60F3-0992	398,841	*
OSHA 23G		60F4-00	1,094,618	*
Subtotal CFDA No. 17.503			1,493,459	*
OSHA 21(d)	17.504	E9F3-0992	148,306	
OSHA 21(d)	17.504	E9F4-0992	363,728	
OSHA 7(c)1 Survey	17.504	E9F3-3792	669	
OSHA 7(c)1 Survey	17.504	E9F4-3792	239	
Subtotal CFDA No. 17.504			512,942	
Disabled Veterans' Outreach Program:	17.801			
Disabled Veterans' Outreach Program		E-9-5-3-5086	103,231	
Disabled Veterans' Outreach Program		E-9-5-4-5086	223,814	
Subtotal CFDA No. 17.801			327,045	

## STATE OF HAWAII

Schedule of Expenditures of Federal Awards

Federal Grantor/Pass-Through Grantor/Program or Cluster Title	CFDA Number	Grant Number	Federal Expenditures
Veterans' Employment Program:	17.802		
Veterans' Workforce Investment Program		E-9-5-2-0019	22,229
Veterans' Workforce Investment Program		E-9-5-3-0019	216,380
Subtotal CFDA No. 17.802			238,609
Local Veterans' Employment Representative Program:	17.804		
Local Veterans' Employment Representative Program		E-9-5-3-5086	133,060
Local Veterans' Employment Representative Program		E-9-5-4-5086	239,367
Subtotal CFDA No. 17.804			372,427
Total U.S. Department of Labor			41,967,429
Equal Employment Opportunity Commission:			
Equal Employment Opportunity Commission	30.002	6/5010/0074	\$ (866)
Equal Employment Opportunity Commission	30.002	9/5010/0074	(1,634)
Equal Employment Opportunity Commission	30.002	9/5010/0074	103,029
Equal Employment Opportunity Commission	30.002	2/CFPMD/0074	91,785
Total Equal Employment Opportunity Commission			192,314
U.S. Department of Energy:			
Weatherization Assistance for Low-Income Persons	81.042	FG51-03R021429	211,774
Total U.S. Department of Energy			211,774
U.S. Department of Education:			
Career Resource Network Grant	84.346	V346A000054-02B	43,798
Career Resource Network Grant	84.346	V346A000054-03	51,774
Total U.S. Department of Education			95,572
U.S. Department of Health and Human Services:			
Refugee and Entrant Assistance – State Administered Programs:	93.566		

## STATE OF HAWAII

Schedule of Expenditures of Federal Awards

Federal Grantor/Pass-Through Grantor/Program or Cluster Title	CFDA Number	Grant Number	Federal Expenditures
Cash, Medical, and Administration		G03AAHI9100	33,913
Cash, Medical, and Administration		G04AAHI9100	30,104
Social Services		G03AAHI9110	63,446
Social Services		G04AAHI9110	7,034
Subtotal CFDA No. 93.566			134,497

## STATE OF HAWAII

Schedule of Expenditures of Federal Awards

Year ended June 30, 2004

Federal Grantor/Pass-Through Grantor/Program or Cluster Title	CFDA Number	Grant Number	]	Federal Expenditures
Community Services Block Grant	93.569 93.569	G03B1HICOSR G04B1HICOSR	\$	1,393,879
Community Services Block Grant Subtotal CFDA No. 93.569	95.309	G04B1HICOSK	_	1,663,791 3,057,670
Community Food and Nutrition Program Community Food and Nutrition Program	93.571 93.571	G03B2HICOSR G03B3HICOSR	_	6,675 8,263
Subtotal CFDA No. 93.571				14,938
Passed through from the State Department of Human Services: First-to-Work	93.558	02-BESSD-1072		982,131
Total U.S. Department of Health and Human Services				4,189,236
Total Expenditures of Federal Awards			\$	49,311,709

\* Denotes major program as defined by OMB Circular A-133 N/A = CFDA Number not available

See accompanying independent auditors' report.

Notes to Schedule of Expenditures of Federal Awards

June 30, 2004

#### (1) Basis of Presentation

The accompanying schedule of expenditures of federal awards includes the federal grant activity of the Department of Labor and Industrial Relations, State of Hawaii (the Department), and is presented on the cash basis of accounting. The information in this schedule is presented in accordance with the requirements of OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the basic financial statements.

## (2) Subrecipients

Of the federal expenditures presented in the schedule, the Department provided federal awards to subrecipients as follows:

Program Title	CFDA Number	Amount Provided to Subrecipients
U.S. Department of Agriculture:		
Emergency Food Assistance Cluster	10.569 \$	1,605,655
Seniors Farmers' Market Nutrition Pilot Program	10.576	580,379
Total U.S. Department of Agriculture		2,186,034
U.S. Department of Labor:		
Senior Community Service Employment Program Grants	17.235	1,660,482
Workforce Investment Act Cluster:		
Adult Programs	17.258	3,112,410
Youth Programs	17.259	3,493,126
Dislocated Workers Programs	17.260	2,854,368
Statewide Activities	17.000	189,046
Local Admin	17.000	1,170,984
		10,819,934
Employment and Training Programs for Individuals of		
Samoan Ancestry, Asian Immigrants, and Pacific Islanders	17.261	2,806,860
Total U.S. Department of Labor		15,287,276
U.S. Department of Energy:		
Weatherization Assistance for Low-Income Persons	81.042	201,185
U.S. Department of Health and Human Services:		
Refugee and Entrant Assistance – State Administered Programs:		
Cash, Medical, and Administration	93.566	60,816
Social Services	93.566	70,480
		131,296
Community Services Block Grants	93.569	2,904,787
Community Food and Nutrition Programs	93.571	14,938
		2,919,725
Total U.S. Department of Health and Human Services		3,051,021
Total provided to subrecipients	\$	20,725,516
Total provided to subrecipients	φ	20,725,510

Schedule of Findings and Questioned Costs Year ended June 30, 2004

## (1) Summary of Auditors' Results

- (a) The type of report issued on the basic financial statements: Unqualified opinion
- (b) Reportable conditions in internal control were disclosed by the audit of the basic financial statements: **None reported**

Material weaknesses: None noted

- (c) Noncompliance which is material to the financial statements: None noted
- (d) Reportable conditions in internal control over major programs: None reported

Material weaknesses: None noted

- (e) The type of report issued on compliance for major programs: Unqualified opinion
- (f) Any audit findings which are required to be reported under Section .510(a) of OMB Circular A-133: Yes, see Findings 04-01 through 04-04
- (g) Major programs:

**U.S. Department of Agriculture** 

Emergency Food Assistance Cluster - CFDA Nos. 10.568 and 10.569

**U.S. Department of Labor:** 

Workforce Investment Act Cluster - CFDA Nos. 17.000, 17.258-260

Senior Community Service Employment Program Grants - CFDA No. 17.235

Employment and Training Programs for Individuals of Samoan Ancestry, Asian Immigrants, and Pacific Islanders – CFDA No. 17.261

## Occupational Safety and Health Administration - OSHA 23G - CFDA No. 17.503

- (h) Dollar threshold used to distinguish between Type A and Type B programs: **\$1,479,351**
- (i) Auditee qualified as a low-risk auditee under Section .530 of OMB Circular A-133: Yes

# (2) Findings Relating to the Basic Financial Statements Which are required To Be Reported in Accordance with *Government Auditing Standards*

None noted

Schedule of Findings and Questioned Costs

Year ended June 30, 2004

## (3) Findings and Questioned Costs Relating to Federal Awards

Findings/Noncompliance		 Questioned costs
Finding 04-01 – Subrecipient Monitoring		\$ 
Federal Agency: CFDA Number and Title:	U.S. Department of Agriculture 10.569 – Emergency Food Assistance	

Pursuant to the U.S. Department of Agriculture regulations codified at 7 CFR section 251.10(e), the Department is required to make on-site reviews of Eligible
Recipient Agencies (ERAs) under its oversight and of distribution sites operated by
Recipient Agencies (ERAs) under its oversight and of distribution sites operated by
such ERAs, in accordance with its distribution plan. At a minimum, the Department's
annual review coverage must include 25% of the ERAs that operate the Emergency
Food Assistance Program (TEFAP) as a subrecipient of the Department, and one-tenth
or 20 (whichever is less) of the ERAs that operate TEFAP as subrecipients of other
ERAs in the State. To the maximum extent practicable, review scheduling should
enable State agency staff to observe TEFAP commodity issuance and prepared meal
service operations.

Program – Food Commodities

October 1, 2002 - September 30, 2004

7HI810HI8

We noted that although the Department conducted formal, documented on-site monitoring activities of 25% of the ERAs that operate the TEFAP program as a subrecipient of the Department, on-site monitoring activities of one-tenth of the ERAs which operate TEFAP as subrecipients of other ERAs in the State of Hawaii were informal in nature, and were not formally documented.

## Recommendation

Award Number:

Award Year:

We recommend that the Department extend its formal, documented on-site monitoring activities to include one-tenth of the ERAs which operate TEFAP as subrecipients of other ERAs in the State of Hawaii, as required by U.S. Department of Agriculture regulations. These reports should be maintained for a period of three years from the date of submission of the program's final expenditure report in accordance with federal record retention requirements.

## Views of Responsible Officials and Planned Corrective Actions

The Department concurs with the finding and recommendation. The Department will complete the required monitoring before June 30, 2005.

Schedule of Findings and Questioned Costs

Year ended June 30, 2004

Findings/Noncompliance		Questioned costs
Finding 04-02 – Eligibility		\$
Federal Agency: CFDA Number and Title:	U.S. Department of Agriculture 10.569 – Emergency Food Assistance	

reuer al Agency.	0.5. Department of Agriculture	
CFDA Number and Title:	10.569 – Emergency Food Assistance	
	Program – Food Commodities	
Award Number:	7HI810HI8	
Award Year:	October 1, 2002 – September 30, 2004	

Pursuant to the Office of Management and Budget's March 2004 A-133 Compliance Supplement, the Department is required to enter into formal, written agreements with its subrecipients which bind these organizations to perform the duties of an ERA under the TEFAP program.

We noted that the Department did not execute formal, written agreements with organizations receiving food commodities under the TEFAP program.

## Recommendation

We recommend that the Department execute formal, written agreements with organizations receiving food commodities under the TEFAP program as required by U.S. Department of Agriculture regulations.

## Views of Responsible Officials and Planned Corrective Actions

The Department concurs with the finding and recommendation. In the future, the Department will execute formal, written agreements to ensure compliance with U.S. Department of Agriculture regulations.

Schedule of Findings and Questioned Costs

Year ended June 30, 2004

Findings/Noncompliance		Q	uestioned costs
Finding 04-03 – Subrecipie	nt Monitoring	\$	
Federal Agency: CFDA Number and Title:	U.S. Department of Labor 17.261 – Employment and Training Programs for Individuals of Samoan Ancestry, Asian Immigrants, and Pacific Islanders		

The Department has a subrecipient grant agreement with the Job Help Store (JHS) in connection with the Employment and Training Programs for Individuals of Samoan Ancestry, Asian Immigrants, and Pacific Islanders grant agreement, wherein JHS is to provide the Department with program progress reports within 15 calendar days after the end of each calendar quarter.

March 24, 2003 – June 30, 2004

AF-12860-03-60

We noted that these performance reports were not submitted to the Department. Additionally, we noted that no corrective actions have been planned to ensure that the program progress reports are provided to the Department in a timely manner.

Monitoring a subrecipient's use of federal awards through review of performance reports augments the subrecipient monitoring function by providing reasonable assurance that the subrecipient administers federal awards in compliance with applicable laws, regulations, and the provisions of the grant agreement, and ensures that performance goals are measured and achieved.

#### Recommendation

Award Number:

Award Year:

We recommend that the Department obtain the required performance reports and implement procedures to ensure the timely submission of all required reports by its subrecipients. These reports should be maintained for a period of three years from the date of submission of the program's final expenditure report, in accordance with federal record retention requirements.

#### Views of Responsible Officials and Planned Corrective Actions

The Department concurs with the finding and recommendation. In the future, the Department will ensure that all program performance reports are submitted on a timely basis. The JobHelp Store program was terminated in its entirety as of June 30, 2004.

Schedule of Findings and Questioned Costs

Year ended June 30, 2004

Findings/Noncompliance		Questioned costs	
Finding 04-04 – Reporting		\$	
Federal Agency: CEDA Number and Title:	U.S. Department of Labor 17.261 – Employment and Training Programs for		

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CFDA Number and Title:	17.261 – Employment and Training Programs for
	Individuals of Samoan Ancestry, Asian Immigrants, and
	Pacific Islanders
Award Number:	AF-12860-03-60
Award Year:	March 24, 2003 – June 30, 2004

Pursuant to the Employment and Training Programs for Individuals of Samoan Ancestry, Asian Immigrants, and Pacific Islanders grant agreement, the Department was required to submit quarterly financial and performance reports no later than 30 days after the end of each calendar quarter. Additionally, the Department was required to submit final financial and performance reports no later than 90 days after the end of the grant period.

We noted that the Department submitted its quarterly financial reports in a timely manner. However, the final financial report was not submitted by the established deadline. Additionally, we noted that the quarterly and final performance reports were not submitted.

## Recommendation

We recommend that the Department submit the required financial and performance reports and implement procedures to ensure the timely submission of all required reports. These records should be maintained for a period of three years from the date of submission of the program's final expenditure report, in accordance with federal record retention requirements.

#### Views of Responsible Officials and Planned Corrective Actions

The Department concurs with the finding and recommendation. The Department has established formal procedures to ensure the timely submission of financial reports – the DLIR Financial Management Manual, Part III, Chapter 4, Federal Administrative Grant Requirements and Cost Principles. The Department will attempt to be more diligent in its efforts to adhere to these documented procedures. In this specific case, the Samoan Employment and Training Program was terminated in its entirety as of June 30, 2004. Two of the Department's subrecipients were experiencing "close-out" issues that delayed their ability to submit their final financial reports in a timely manner.