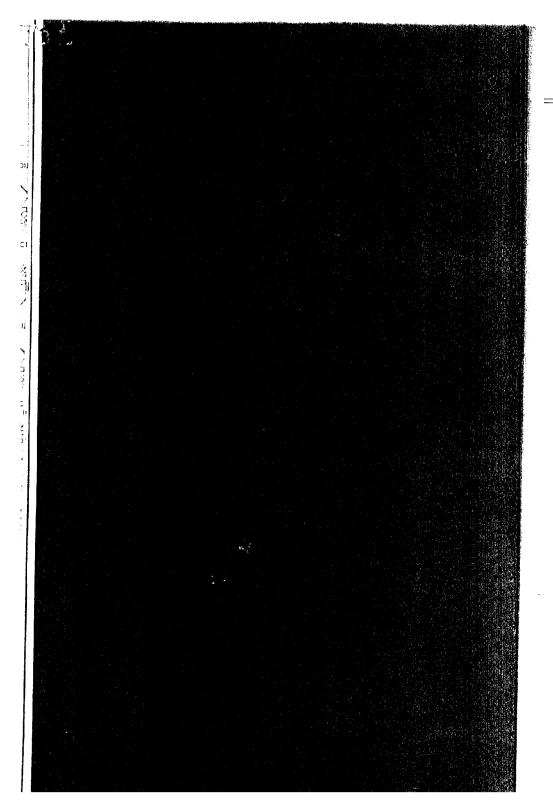
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# SUPPLEMENTAL APPROPRIATIONS FOR 1966

# **HEARINGS**

BEFORE

# SUBCOMMITTEES OF THE COMMITTEE ON APPROPRIATIONS UNITED STATES SENATE

EIGHTY-NINTH CONGRESS

FIRST SESSION

Printed for the use of the Committee on Appropriations



## REGIONAL MEDICAL PROGRAMS

STATEMENTS OF DR. STUART M. SESSOMS, DEPUTY DIRECTOR, NATIONAL INSTITUTES OF HEALTH; DR. WILLIAM H. STEWART, SURGEON GENERAL; HARRY L. DORAN, CHIEF FINANCE OFFICER; AND JAMES F. KELLY, DEPARTMENT COMPTROLLER

#### APPROPRIATION ESTIMATE

# "REGIONAL MEDICAL PROGRAMS

"To carry out Title IX of the Public Health Service Act, \$25,000,000, of which \$24,000,000 shall remain available until June 30, 1967, for grants pursuant to such title."

# Amounts available for obligation

	1966 presently available	1966 revised estimate
Appropriation.		\$25,000,000

# Obligations by activities

	1966				Increase or decrease	
	Present	ly available	vailable Revised estimate			
	Posi- tions	Amount	Posi- tions	Amount	Posi- tions	Amount
Grants for regional medical programs Direct operations.			100	\$24,000,000 1,000,000	100	\$24, 000, 000 1, 000, 000
Total obligations			100	25, 000, 000	100	25, 000, 000

# Obligations by object

	1966 presently available	1966 revised estimate	Increase
Total number of permanent positions. Full-time equivalent of other positions. Average number of all employees		1	100 1 41
11 Personnel compensation: Permanent positions. Positions other than permanent. Other personnel compensation.		25,000	424, 000 25, 000 4, 000
Total personnel compensation Personnel benefits Travel and transportation of persons. Transportation of things Rent, communications, and utilities. Printing and reproduction. Other services. Payment to "National Institutes of Health management fund".		50, 000 2, 000 26, 000 24, 000 115, 000	453, 000 37, 000 50, 000 2, 000 26, 000 24, 000 115, 000
26 Supplies and materials. 31 Equipment. 41 Grants, subsidies, and contributions.		13, 000 50, 000 24, 000, 000	13, 000 50, 000 24, 000, 000
Total obligations by object		25, 000, 000	25, 000, 000

## Summary of changes

1966 presently available 1966 revised estimate	\$25, 000, 000
Total changeIncreases:	
Grants for regional medical programs     Direct operations	24, 000, 000 1, 000, 000
Total net change requested	25, 000, 000

#### JUSTIFICATION

A separate operating entity, the Division of Regional Medical Programs, will be established to carry out the provisions of title IX of the Public Health Service Act in relation to regional medical programs. The purposes of these programs involving education, research, training, and demonstrations of patient care in the fields of heart disease, cancer, stroke, and other related diseases are as follows:

1. Through grants, to encourage and assist in the establishment of regional cooperative arrangements among medical schools, research institutions, and hospitals for research and training and for demonstrations of patient care in the fields of heart disease, cancer, stroke, and other related diseases;

2. To afford to the medical profession and the medical institutions of the Nation, through such cooperative arrangements, a more abundant opportunity of making available to their patients the latest advances in the diagnosis and treatment of these diseases, and

3. To accomplish these ends in cooperation with practicing physicians, medical center officials, hospital administrators, and representatives of public and private organizations, and without interfering with the patterns or the methods of financing of patient care or professional practice, or with the administration of hospitals.

It is expected that \$24 million in grants will be awarded during fiscal year 1966 to regional groups that include medical schools, hospitals, and other medical institutions and organizations. Administrative costs of the program are estimated at \$1 million.

#### Grants

The authorizing legislation provides for the use of grants for planning and feasibility studies, and for the operation of pilot projects.

Funds in this category will provide for: (1) planning and/or feasibility grants to pay the expenses of staff, consultants and other expenses necessary to arrive at workable organization and facility proposals for regional medical programs of the type and scope contemplated in the authorization, and (2) the operation of pilot projects designed to take advantage of existing resources and capabilities with a view to the development of sound, long-range programs. Included in the latter grants will be provision for the renovation and equipping of space, administrative costs, support of staff, education and training, patient care costs incident to research and teaching, data gathering and recordkeeping systems, supplies, and other needs incident to the successful operation of the project concerned.

#### Direct operations

The separate organization to be created within NIH with the responsibility for the regional medical programs will be under the direction of an Associate Director of NIH reporting, on both a staff and operating basis, to the Director, NIH,

It is estimated that the administration of the programs will require \$1 million in fiscal year 1966 to meet the initial needs of the regional groups for technical assistance in the development of plans and proposals. This function will require extensive activities in the field in order to provide the necessary close contact with the organizations and institutions developing these programs. The establishment and operation of a program review function is also required to evaluate and process the grant applications prior to Advisory Council review, to be submitted by the regional planning groups. An initial and continuing program planning and evaluation of the total program will be necessary. Additionally, there will be a need to coordinate existing PHS-DHEW activities which will be interested in and be contributing to the regional medical programs. Also the need for timely and expert legal and financial advice on all aspects of the program will be critical to its success. Continuing grants management and procedural studies to

be carried out either by contract or with in-house staff will also be required, as still normal administrative and elerical functions. These functions and responsibilities described above will require an estimated 100 positions, which, along with the Office of the Chief, will be organized so as to provide branches or groups for interagency coordination, program review, technical assistance, grants management and program planning and evaluation. The distribution of positions by grade in this estimate reflects administrative regulations which restrict grade levels to a maximum of GS-15. However, higher graded positions are required and will be requested during the operating year in order to provide adequate leadership for this new and complex program.

#### AUTHORIZING LEGISLATION

#### Public Law 89-239

Amendment to the Public Health Service Act (42 U.S.C. ch. 6A) adding the following title:

"Title IX—Education, Research, Training, and Demonstrations in the Fields of Heart Disease, Cancer, Stroke, and Related Diseases

#### "AUTHORIZATION OF APPROPRIATIONS

"Sec. 901. (a) There are authorized to be appropriated \$50,000,000 for the fiscal year ending June 30, 1966, \$90,000,000 for the fiscal year ending June 30, 1967, and \$200,000,000 for the fiscal year ending June 30, 1968, for grants to assist public or nonprofit private universities, medical schools, research institutions, and other public or nonprofit private institutions and agencies in planning, in conducting feasibility studies, and in operating pilot projects for the establishment, of regional medical programs of research, training, and demonstration activities for carrying out the purposes of this title. Sums appropriated under this section for any fiscal year shall remain available for making such grants until the end of the fiscal year following the fiscal year for which the appropriation is made."

New positions requested in 1966

New positions requested	in 1966		
	Number	Grade	Salary
Assistant Surgeon General Assistant director Administrative officer. Attorney Chief, application review Chief, program planning and evaluation Chief, program review Chief statistician Chief, technical assistance Clinical research administrator Deputy Director Economist Educator Engineer Financial operations officer Information specialist Organization and methods examiner Public health-program specialist Research scientist administrator Regioner Administrative officer Organization and methods examiner Public health program specialist Administrative officer Organization and methods examiner Public health program specialist Secondant Secondant Secondant Staff assistant Budget officer Understant Staff assistant Staff assistant Staff assistant Staff assistant Staff assistant Staff assistant Secondary Secondary	1 1 1 1 1 1 1 1 1 1 2 1 1 1 1 1 1 1 1 1	Grade  CO	\$16, 790 16, 460 16, 460 16, 460 16, 460 16, 460 16, 460 16, 460 16, 460 16, 460 16, 460 16, 460 16, 460 16, 460 16, 470 16, 480 16, 480 16, 480 16, 480 16, 480 16, 480 16, 480 16, 480 16, 480 16, 480 16, 480 17, 280 18, 480 19, 480 19, 480 10, 480 11, 72 20, 72, 600 11, 1010
Strict Super Visor Secretary Clerk-stenographer Secretary Clerk-stenographer Clerk-stenographer Clerk-typist File clerk Clerk Clerk Clerk Clerk	9 2 3 2 3 1	GS-6	11, 045 49, 545 10, 000 15, 000 8, 960 13, 440 4, 480 4, 005 12, 015

GRANTS FOR HEART DISEASE, CANCER, AND STROKE PROGRAMS

Senator Hill. Doctor Sessoms, we are glad to have you back here, and you may proceed now, sir.

Dr. Sessoms. Thank you, Mr. Chairman.

It is a pleasure to have this opportunity to appear before you and your committee, and to request an initial appropriation to be used in implementing the regional medical programs for heart disease, cancer,

Also, I might say that it is a pleasure to have on my immediate right our Surgeon General, who has been close to this legislation from its beginning, and whom we were fortunate enough to have with us for a few brief weeks as Director of the Heart Institute.

RESEARCH, TRAINING, AND DEMONSTRATION OF PATIENT CARE

Senator Hill. The Surgeon General is with us. You got one of the pens, didn't you, Doctor?

Dr. Stewart. I certainly did.

Dr. Sessoms. On October 6, the President signed this legislation, which authorized grants for planning, feasibility studies, and organization of pilot projects for the establishment of regional medical programs of research, training, and demonstrations of patient care in the field of heart disease, cancer, stroke, and related diseases.

PRESIDENT'S COMMISSION ON HEART DISEASE, CANCER, AND STROKE

This important new authority is an outgrowth of the major recommendations of the President's Commission on Heart Disease, Cancer, and Stroke, which consisted of 28 outstanding physicians and publicspirited citizens.

The Commission was appointed for the purpose of recommending ways to reduce the toll of death and disability caused by these terrible diseases. The authority which would be funded by these appropriations embodies the thrust of the Commission's major recommendations.

And if I may, I would like to describe very briefly the purposes and provisions of this legislation.

Senator HILL. All right, sir.

#### REGIONAL COOPERATIVE ARRANGEMENTS

Dr. Sessoms. The basic purpose of the grants under this authority would be to encourage and assist in the planning and establishment of regional cooperative arrangements among medical schools, research institutions, and hosiptals which will afford to the medical profession a more abundant opportunity of making available to their patients the latest advances in the diagnosis and treatment of these major diseases.

These regional cooperative arrangements will be planned and operated locally, and the legislation contains a number of provisions that emphasize local initiative and the cooperation of the medical profes-

sion and existing medical institutions and agencies.

Within the general guidelines provided in the law, the specific content of a regional medical program will be determined by this local action, according to the needs, opportunities, and resources which are peculiar to that region.

STIMULATING LINKS BETWEEN MEDICAL CENTERS AND LOCAL PRACTICE OF MEDICINE

A variety of programs can be supported under the terms of this legislation, and these funds will stimulate the development of creative approaches to establishing effective links between the medical centerswhere new advances of medical science are applied to the diagnosis and treatment of diseases—and the practice of medicine in the local communities, which will remain the first line in the battle against disease.

# PROPOSED ACTIVITIES FOR INCLUSION IN MEDICAL PROGRAM

The types of activities which will be included in a regional medical program include continuing education for medical personnel, interchange of personnel among the institutions participating in the regional program, support for the wider distribution of the latest diagnostic and treatment techniques, including the necessary equipment and trained personnel, and the development of new approaches to the problems of clinical training and clinical research.

# USE OF FUNDS UNDER MEDICAL PROGRAM

Under the provisions of the law, the funds being requested today will not be used to interfere with the local patterns of patient care, professional practice, or the administration of hospitals. These funds can be used to pay the costs of only that patient care incident to research, teaching, and demonstration.

These funds will not replace or absorb existing Federal health programs. This assistance will provide a framework at the regional level which will increase the effectiveness of present programs as well as provide increased emphasis on the difficult problems involved in translating research results into higher quality patient care.

# GRANTS FOR PLANNING AND FEASIBILITY STUDIES

The \$25 million being requested today represents a modest beginning toward the implementation of this important new program. Although the distribution of these funds will not be known exactly until we have received applications and these applications have been considered by the National Advisory Council on Regional Medical Programs, it is our expectation that the initial emphasis will be on grants for planning and feasibility studies.

The widespread interest in this program already evident throughout the country, and the existence of present efforts to accomplish some of the purposes of this legislation, gives every hope that these funds can be used effectively during the coming months in launching the program.

# AVAILABILITY OF FUNDS

It is our sincere belief that the benefits to the health of the American people which will stem from these regional medical programs make the funds requested a very sound investment.

Senator Hill. This is the De Bakey Commission?

Dr. Sessoms. Yes, sir.

Senator Hill. It is my understanding that these funds will be available, not only for the rest of this fiscal year, but also for the fiscal year, 1967.

Dr. Sessoms. The fiscal year after; yes, sir.

Senator Hill. Is that correct?

Dr. Sessoms. Yes.

Senator Hill. Questions, Senator?

Senator Byrd. No.

Senator Hill. Thank you very much, Doctor.

Dr. Sessoms. Thank you, sir.

#### NATIONAL INSTITUTE OF MENTAL HEALTH

STATEMENTS OF DR. STANLEY F. YOLLES, DIRECTOR, NATIONAL INSTITUTE OF MENTAL HEALTH; DR. STUART M. SESSOMS, DEPUTY DIRECTOR, NATIONAL INSTITUTES OF HEALTH; DR. PHILLIP L. SIROTKIN, ASSISTANT TO THE DIRECTOR, NATIONAL INSTITUTE OF MENTAL HEALTH; B. J. SADESKY, EXECUTIVE OFFICER, NATIONAL INSTITUTE OF MENTAL HEALTH; LELAND B. MAY, HEAD, BUDGET MANAGEMENT SECTION, NATIONAL INSTITUTES OF HEALTH; DR. WILLIAM H. STEWART, SURGEON GENERAL; HARRY L. DORAN, CHIEF FINANCE OFFICER; AND JAMES F. KELLY, DEPARTMENT COMPTROLLER

#### APPROPRIATION ESTIMATE

#### "NATIONAL UTE OF MENTAL HEALTH

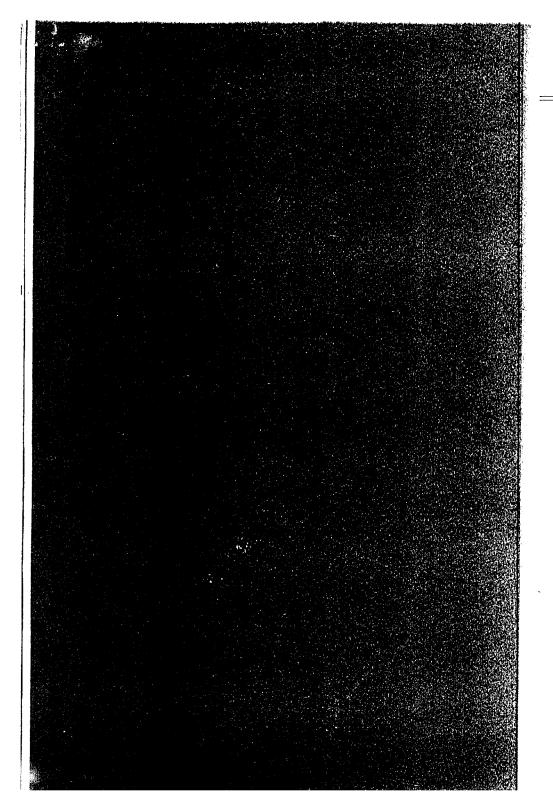
"For an additional amount for 'National Institute of Mental Health', \$19,700,000, of which \$19,500,000 shall be to carry out the provisions of Part B of Title II of the Mental Retardation Facilities and Community Mental Health Centers Construction Act."

#### Amounts available for obligation

	1966 presently available	1966 revised estimate
Appropriation	\$212, 469, 000	\$232, 169, 000

# Obligations by activity

		l presently vailable	1966 revised estimate		Increase or decrease	
	Posi- tion	Amount	Posi- tion	Amount	Posi- tion	Amount
Grants: Rosearch(Additional indirect costs)		\$84,730,000 (811,000)		\$84,730,000		
(General research support)(Categorical clinical research centers)(Scientific evaluation and planning)		(5,829,000) (1,750,000) (215,000)		(811,000) (5,829,000) (1,750,000) (215,000)		
Fellowships		8,364,000 86,231,000 6,750,000		8,364,000 86,231,000 6,750,000 19,500,000		
Direct operations; Research	517 165	11,620,000 3,864,000	517 165	11,620,000 3,864,000	1 1 4 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	+\$19,500,000
Training activities Professional and technical assistance Review and approval of grants Program direction	85 -323 197 55	1,390,000 5,157,000 3,499,000 864,000	85 343 197 55	1,390,000 5,357,000 3,499,000 864,000	+20	+200,000
		<del></del>		232 160 000	<b>⊤30</b>	.1 10 700 000



# SUPPLEMENTAL APPROPRIATIONS FOR 1966

# HEARINGS

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# APPROPRIATION ESTIMATE

#### "REGIONAL MEDICAL PROGRAMS

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# Amounts available for obligation

	1960 presently available	1966 rovised estimate
Appropriation		\$25,000,000

# Obligations by activities

	1000				Increase	or decrease
	Presently available Revised estimate					
	Posi- tions	Amount	Posi- tions	Amount	Posi- tions	Amount
Grants for regional medical programs Direct operations			100	\$24,000,000 1,000,000	100	\$24,000,000 1,000,000
Total obligations			. 100	25, 000, 000	100	25, 000, 000

# Obligations by object

	1966 presently available	1966 revised estimate	Increase
Total number of permanent positions. Full-time equivalent of other positious. Average number of all employees.		100 1 41	100 1 41
11 Personnel compensation: Permanent positions. Positions other than permanent. Other personnel compensation.		424, 000 25, 000 4, 000	424,000 25,000 4,000
Total personnel compensation		2,000 26,000	453, 000 37, 000 50, 000 2, 000 26, 000
24 Printing and reproduction		24,000 115,000 230,000	24, 000 115, 000 230, 000
26 Supplies and materials		13,000 50,000 24,000,000	13, 000 50, 000 24, 000, 000
Total obligations by object.		25, 000, 000	25, 000, 000

#### Summary of changes

1966 presently available	\$25,000,000
Total change	25, 000, 000
1. Grants for regional medical programs  2. Direct operations	24, 000, 000 1, 000, 000
Total net change requested	25, 000, 000

#### JUSTIFICATION

A separate operating entity, the Division of Regional Medical Programs, will be established to carry out the provisions of title IX of the Public Health Service Act in relation to regional medical programs. The purposes of these programs involving education, research, training, and demonstrations of patient care in the fields of heart disease, cancer, stroke, and other related diseases are as follows:

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3. To accomplish these ends in cooperation with practicing physicians, medical center officials, hospital administrators, and representatives of public and private organizations, and without interfering with the patterns or the methods of financing of patient care or professional practice, or with the administration of hospitals.

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The separate organization to be created within NIH with the responsibility for the regional medical programs will be under the direction of an Associate Director of NIH reporting, on both a staff and operating basis, to the Director, NIH.

It is estimated that the administration of the programs will require \$1 million in fiscal year 1966 to meet the initial needs of the regional groups for technical assistance in the development of plans and proposals. This function will require extensive activities in the field in order to provide the necessary close contact with the organizations and institutions developing these programs. The establishment and operation of a program review function is also required to evaluate and process the grant applications prior to Advisory Council review, to be submitted by the regional planning groups. An initial and continuing program planning and evaluation of the total program will be necessary. Additionally, there will be a need to coordinate existing PHS-DHEW activities which will be interested in and be contributing to the regional medical programs. Also the need for timely and expert legal and financial advice on all aspects of the program will be clerk-typist.

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New positions requested in 1966

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Also, I might say that it is a pleasure to have on my immediate right our Surgeon General, who has been close to this legislation from its beginning, and whom we were fortunate enough to have with us for a few brief weeks as Director of the Heart Institute.

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The Commission was appointed for the purpose of recommending ways to reduce the toll of death and disability caused by these terrible diseases. The authority which would be funded by these appropriations embodies the thrust of the Commission's major recommendations.

And if I may, I would like to describe very briefly the purposes and provisions of this legislation.

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sion and existing medical institutions and agencies.

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### USE OF FUNDS UNDER MEDICAL PROGRAM

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The widespread interest in this program already evident throughout the country, and the existence of present efforts to accomplish some of the purposes of this legislation, gives every hope that these funds can be used effectively during the coming months in launching the program.

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Senator Hill. It is my understanding that these funds will be available, not only for the rest of this fiscal year, but also for the fiscal year, 1967.

Dr. Sessoms. The fiscal year after; yes, sir.

Senator Hill. Is that correct?

Dr. Sessoms. Yes.

Senator Hill. Questions, Senator?

Senator Byrd. No.

Senator Hill. Thank you very much, Doctor.

Dr. Sessoms. Thank you, sir.

#### NATIONAL INSTITUTE OF MENTAL HEALTH

STATEMENTS OF DR. STANLEY F. YOLLES, DIRECTOR, NATIONAL INSTITUTE OF MENTAL HEALTH; DR. STUART M. SESSOMS, DEPUTY DIRECTOR, NATIONAL INSTITUTES OF HEALTH; DR. PHILLIP L. SIROTKIN, ASSISTANT TO THE DIRECTOR, NATIONAL INSTITUTE OF MENTAL HEALTH; B. J. SADESKY, EXECUTIVE OFFICER, NATIONAL INSTITUTE OF MENTAL HEALTH; LELAND B. MAY, HEAD, BUDGET MANAGEMENT SECTION, NATIONAL INSTITUTES OF HEALTH; DR. WILLIAM H. STEWART, SURGEON GENERAL; HARRY L. DORAN, CHIEF FINANCE OFFICER; AND JAMES F. KELLY, DEPARTMENT COMPTROLLER

#### APPROPRIATION ESTIMATE

#### "NATIONAL ! GUTE OF MENTAL HEALTH

"For an additional amount for 'National Institute of Mental Health', \$19,700,000, of which \$19,500,000 shall be to carry out the provisions of Part B of Title II of the Mental Retardation Facilities and Community Mental Health Centers Construction Act."

#### Amounts available for obligation

	1966 presently available	1966 revised estimate
Appropriation	\$212, 460, 000	\$232, 169, 000

# Obligations by activity

	1966 presently available		1966 revised estimate		Increase or decrease	
<u> </u>	Posi- tion	Amount	Posi- tion	Amount	Posi- tion	Amount
Grants:						
Rosearch		\$84,730,000		\$84,730,000		
(Additional indirect costs)		(811,000)		(811,000)		
(General research support)(Categorical clinical research conters).		(5, 829, 000)		(6, 829, 000)		
(Scientific evaluation and planning)		(1,750,000)		(1,750,000)		
Fellowships		(215, 000)		(215, 000)		
Training.		8, 364, 000 86, 231, 000		8,364,000		
State control program		6,750,000	<b>-</b>	86, 231, 000 6, 750, 000	·	
Staffing, mental health facilities		0,700,000	]	19, 500, 000		+\$19,500,000
Direct operations:				15,000,000	1000	7-818, 500, 000
Research	517	11,620,000	517	11,620,000		
Collaborative studies	165	3,864,000	165	3,864,000		
	85	1,390,000	85	1,390,000		
Professional and technical assistance	323	5, 157, 000	343	5, 357, 000	+20	+200,000
Review and approval of grants	197	3,499,000	197	3, 499, 000		
Program direction	55	864,000	55	864,000		
Total obligations	1.342	212 460 000	1 709	222 160 000	100	140 500 000