AMENDMENT TO H.R. 1646, AS REPORTED OFFERED BY MR. DELAY OF TEXAS

Page 90, after line 8, add the following:

Subtitle B—American

2 Servicemembers' Protection Act

- 3 SEC. 631. SHORT TITLE.
- 4 This subtitle may be cited as the "American
- 5 Servicemembers' Protection Act of 2001".
- 6 SEC. 632. FINDINGS.
- 7 Congress makes the following findings:
- 8 (1) On July 17, 1998, the United Nations Dip-
- 9 lomatic Conference of Plenipotentiaries on the Es-
- 10 tablishment of an International Criminal Court,
- 11 meeting in Rome, Italy, adopted the "Rome Statute
- of the International Criminal Court." The vote on
- whether to proceed with the Statute was 120 in
- favor to 7 against, with 21 countries abstaining. The
- United States voted against final adoption of the
- Rome Statute.
- 17 (2) As of April 30, 2001, 139 countries had
- signed the Rome Statute and 30 had ratified it. Pur-
- suant to Article 126 of the Rome Statute, the Stat-
- ute will enter into force on the first day of the
- 21 month after the 60th day following the date on



	<u>-</u>
1	which the 60th country deposits an instrument rati-
2	fying the Statute.
3	(3) Since adoption of the Rome Statute, a Pre-
4	paratory Commission for the International Criminal
5	Court has met regularly to draft documents to im-
6	plement the Rome Statute, including Rules of Proce-
7	dure and Evidence, Elements of Crimes, and a defi-
8	nition of the Crime of Aggression.
9	(4) During testimony before the Congress fol-
10	lowing the adoption of the Rome Statute, the lead
11	United States negotiator, Ambassador David
12	Scheffer stated that the United States could not
13	sign the Rome Statute because certain critical nego-
14	tiating objectives of the United States had not been
15	achieved. As a result, he stated: "We are left with
16	consequences that do not serve the cause of inter-
17	national justice."
18	(5) Ambassador Scheffer went on to tell the
19	Congress that: "Multinational peacekeeping forces
20	operating in a country that has joined the treaty can
21	be exposed to the Court's jurisdiction even if the
22	country of the individual peacekeeper has not joined
23	the treaty. Thus, the treaty purports to establish an

arrangement whereby United States armed forces

operating overseas could be conceivably prosecuted



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by the international court even if the United States
has not agreed to be bound by the treaty. Not only
is this contrary to the most fundamental principles
of treaty law, it could inhibit the ability of the
United States to use its military to meet alliance ob-
ligations and participate in multinational operations,
including humanitarian interventions to save civilian
lives. Other contributors to peacekeeping operations
will be similarly exposed.".

- (6) Notwithstanding these concerns, President Clinton directed that the United States sign the Rome Statute on December 31, 2000. In a statement issued that day, he stated that in view of the unremedied deficiencies of the Rome Statute, "I will not, and do not recommend that my successor submit the Treaty to the Senate for advice and consent until our fundamental concerns are satisfied".
- (7) Any American prosecuted by the International Criminal Court will, under the Rome Statute, be denied procedural protections to which all Americans are entitled under the Bill of Rights to the United States Constitution, such as the right to trial by jury.
- (8) Members of the Armed Forces of the United States deserve the full protection of the



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1	United States Constitution wherever they are sta-
2	tioned or deployed around the world to protect the
3	vital national interests of the United States. The
4	United States Government has an obligation to pro-
5	tect the members of its Armed Forces, to the max-
6	imum extent possible, against criminal prosecutions
7	carried out by United Nations officials under proce-
8	dures that deny them their constitutional rights.

(9) In addition to exposing members of the Armed Forces of the United States to the risk of international criminal prosecution, the Rome Statute creates a risk that the President and other senior elected and appointed officials of the United States Government may be prosecuted by the International Criminal Court. Particularly if the Preparatory Commission agrees on a definition of the Crime of Aggression over United States objections, senior United States officials may be at risk of criminal prosecution for national security decisions involving such matters as responding to acts of terrorism, preventing the proliferation of weapons of mass destruction, and deterring aggression. No less than members of the Armed Forces of the United States, senior officials of the United States Government deserve the full protection of the United States Constitution



1	with respect to official actions taken by them to pro-
2	tect the national interests of the United States.
3	SEC. 633. WAIVER AND TERMINATION OF PROHIBITIONS OF
4	THIS ACT.
5	(a) Authority To Initially Waive Sections 635
6	AND 637.—The President is authorized to waive the prohi-
7	bitions and requirements of sections 635 and 637 for a
8	single period of one year. Such a waiver may be issued
9	only if the President at least 15 days in advance of exer-
10	cising such authority—
11	(1) notifies the appropriate congressional com-
12	mittees of the intention to exercise such authority
13	and
14	(2) determines and reports to the appropriate
15	congressional committees that the International
16	Criminal Court has entered into a binding agree-
17	ment that—
18	(A) prohibits the International Criminal
19	Court from seeking to exercise jurisdiction over
20	the following persons with respect to actions
21	undertaken by them in an official capacity:
22	(i) covered United States persons;
23	(ii) covered allied persons; and



1	(iii) individuals who were covered			
2	United States persons or covered allied			
3	persons; and			
4	(B) ensures that no person described in			
5	subparagraph (A) will be arrested, detained			
6	prosecuted, or imprisoned by or on behalf of the			
7	International Criminal Court.			
8	(b) Authority To Extend Waiver of Sections			
9	635 AND 637.—The President is authorized to waive the			
10	prohibitions and requirements of sections 635 and 637 for			
11	successive periods of one year each upon the expiration			
12	of a previous waiver pursuant to subsection (a) or this			
13	subsection. Such a waiver may be issued only if the Presi-			
14	dent at least fifteen days in advance of exercising such			
15	authority—			
16	(1) notifies the appropriate congressional com-			
17	mittees of the intention to exercise such authority			
18	and			
19	(2) determines and reports to the appropriate			
20	congressional committees that the International			
21	Criminal Court—			
22	(A) remains party to, and has continued to			
23	abide by, a binding agreement that—			
24	(i) prohibits the International Crimi-			
25	nal Court from seeking to exercise jurisdic-			



1	tion over the following persons with respect
2	to actions undertaken by them in an offi-
3	cial capacity:
4	(I) covered United States per-
5	sons;
6	(II) covered allied persons; and
7	(III) individuals who were cov-
8	ered United States persons or covered
9	allied persons; and
10	(ii) ensures that no person described
11	in clause (i) will be arrested, detained
12	prosecuted, or imprisoned by or on behalf
13	of the International Criminal Court; and
14	(B) has taken no steps to arrest, detain
15	prosecute, or imprison any person described in
16	clause (i) of subparagraph (A).
17	(c) Authority To Waive Sections 634 and 636
18	WITH RESPECT TO AN INVESTIGATION OR PROSECUTION
19	OF A NAMED INDIVIDUAL.—The President is authorized
20	to waive the prohibitions and requirements of sections 634
21	and 636 to the degree they would prevent United States
22	cooperation with an investigation or prosecution of a
23	named individual by the International Criminal Court
24	Such a waiver may be issued only if the President at least
25	15 days in advance of exercising such authority—



1	(1) notifies the appropriate congressional com-
2	mittees of the intention to exercise such authority
3	and
4	(2) determines and reports to the appropriate
5	congressional committees that—
6	(A) a waiver pursuant to subsection (a) or
7	(b) of the prohibitions and requirements of sec
8	tions 635 and 637 is in effect;
9	(B) there is reason to believe that the
10	named individual committed the crime or
11	crimes that are the subject of the Internationa
12	Criminal Court's investigation or prosecution;
13	(C) it is in the national interest of the
14	United States for the International Crimina
15	Court's investigation or prosecution of the
16	named individual to proceed; and
17	(D) in investigating events related to ac-
18	tions by the named individual, none of the fol-
19	lowing persons will be investigated, arrested
20	detained, prosecuted, or imprisoned by or or
21	behalf of the International Criminal Court with
22	respect to actions undertaken by them in an of
23	ficial capacity:
24	(i) Covered United States persons.
25	(ii) Covered allied persons.



1	(iii) Individuals who were covered
2	United States persons or covered allied
3	persons.
4	(d) Termination of Waiver Pursuant to Sub-
5	SECTION (c).—Any waiver or waivers exercised pursuant
6	to subsection (c) of the prohibitions and requirements of
7	sections 634 and 636 shall terminate at any time that a
8	waiver pursuant to subsection (a) or (b) of the prohibitions
9	and requirements of sections 635 and 637 expires and is
10	not extended pursuant to subsection (b).
11	(e) Termination of Prohibitions of This Act.—
12	The prohibitions and requirements of sections 634, 635,
13	636, and 637 shall cease to apply, and the authority of
14	section 638 shall terminate, if the United States becomes
15	a party to the International Criminal Court pursuant to
16	a treaty made under article II, section 2, clause 2 of the
17	Constitution of the United States.
18	SEC. 634. PROHIBITION ON COOPERATION WITH THE
19	INTERNATIONAL CRIMINAL COURT.
20	(a) Construction.—The provisions of this
21	section—
22	(1) apply only to cooperation with the Inter-
23	national Criminal Court and shall not be construed
24	to apply to cooperation with an ad hoc international
25	criminal tribunal established by the United Nations



1	Security Council before or after the date of the en-
2	actment of this Act to investigate and prosecute war
3	crimes committed in a specific country or during a
4	specific conflict; and
5	(2) shall not be construed to prohibit—
6	(A) any action permitted under section
7	638;
8	(B) any other action taken by members of
9	the Armed Forces of the United States outside
10	the territory of the United States while engaged
11	in military operations involving the threat or
12	use of force when necessary to protect such per-
13	sonnel from harm or to ensure the success of
14	such operations; or
15	(C) communication by the United States to
16	the International Criminal Court of its policy
17	with respect to a particular matter.
18	(b) Prohibition on Responding to Requests
19	FOR COOPERATION.—No agency or entity of the United
20	States Government or of any State or local government,
21	including any court, may cooperate with the International
22	Criminal Court in response to a request for cooperation
23	submitted by the International Criminal Court pursuant
24	to Part 9 of the Rome Statute.



1	(c) Prohibition on Specific Forms of Coopera-
2	TION AND ASSISTANCE.—No agency or entity of the
3	United States Government or of any State or local govern-
4	ment, including any court, may provide financial support
5	or other cooperation, support, or assistance to the Inter-
6	national Criminal Court, including by undertaking any ac-
7	tion described in the following articles of the Rome Statute
8	with the purpose or intent of cooperating with, or other-
9	wise providing support or assistance to, the International
10	Criminal Court:
11	(1) Article 89 (relating to arrest, extradition,
12	and transit of suspects).
13	(2) Article 92 (relating to provisional arrest of
14	suspects).
15	(3) Article 93 (relating to seizure of property,
16	asset forfeiture, execution of searches and seizures,
17	service of warrants and other judicial process, taking
18	of evidence, and similar matters).
19	(d) RESTRICTION ON ASSISTANCE PURSUANT TO
20	MUTUAL LEGAL ASSISTANCE TREATIES.—The United
21	States shall exercise its rights to limit the use of assist-
22	ance provided under all treaties and executive agreements
23	for mutual legal assistance in criminal matters, multilat-
24	eral conventions with legal assistance provisions, and ex-

25 tradition treaties, to which the United States is a party,



- 1 and in connection with the execution or issuance of any
- 2 letter rogatory, to prevent the transfer to, or other use
- 3 by, the International Criminal Court of any assistance
- 4 provided by the United States under such treaties and let-
- 5 ters rogatory.
- 6 (e) Prohibition on Investigative Activities of
- 7 Agents.—No agent of the International Criminal Court
- 8 may conduct, in the United States or any territory subject
- 9 to the jurisdiction of the United States, any investigative
- 10 activity relating to a preliminary inquiry, investigation,
- 11 prosecution, or other proceeding at the International
- 12 Criminal Court.
- 13 SEC. 635. RESTRICTION ON UNITED STATES PARTICIPA-
- 14 TION IN CERTAIN UNITED NATIONS PEACE-
- 15 KEEPING OPERATIONS.
- 16 (a) Policy.—Effective beginning on the date on
- 17 which the Rome Statute enters into force pursuant to Ar-
- 18 ticle 126 of the Rome Statute, the President should use
- 19 the voice and vote of the United States in the United Na-
- 20 tions Security Council to ensure that each resolution of
- 21 the Security Council authorizing any peacekeeping oper-
- 22 ation under chapter VI of the charter of the United Na-
- 23 tions or peace enforcement operation under chapter VII
- 24 of the charter of the United Nations permanently exempts,
- 25 at a minimum, members of the Armed Forces of the



- 1 United States participating in such operation from crimi-
- 2 nal prosecution by the International Criminal Court for
- 3 actions undertaken by such personnel in connection with
- 4 the operation.
- 5 (b) Restriction.—Members of the Armed Forces of
- 6 the United States may not participate in any peacekeeping
- 7 operation under chapter VI of the charter of the United
- 8 Nations or peace enforcement operation under chapter VII
- 9 of the charter of the United Nations, the creation of which
- 10 is authorized by the United Nations Security Council on
- 11 or after the date that the Rome Statute enters into effect
- 12 pursuant to Article 126 of the Rome Statute, unless the
- 13 President has submitted to the appropriate congressional
- 14 committees a certification described in subsection (c) with
- 15 respect to such operation.
- 16 (c) Certification.—The certification referred to in
- 17 subsection (b) is a certification by the President that
- 18 members of the Armed Forces of the United States are
- 19 able to participate in the peacekeeping or peace enforce-
- 20 ment operation without risk of criminal prosecution by the
- 21 International Criminal Court because—
- 22 (1) in authorizing the operation, the United
- Nations Security Council permanently exempted, at
- a minimum, members of the Armed Forces of the
- United States participating in the operation from



riminal prosecution by the International Crim	inal
Court for actions undertaken by them in connec	tion
with the operation;	

- (2) each country in which members of the Armed Forces of the United States participating in the operation will be present is either not a party to the International Criminal Court and has not invoked the jurisdiction of the International Criminal Court pursuant to Article 12 of the Rome Statute, or has entered into an agreement in accordance with Article 98 of the Rome Statute preventing the International Criminal Court from proceeding against members of the Armed Forces of the United States present in that country; or
- (3) the United States has taken other appropriate steps to guarantee that members of the Armed Forces of the United States participating in the operation will not be prosecuted by the International Criminal Court for actions undertaken by such personnel in connection with the operation.



1	SEC. 636. PROHIBITION ON DIRECT OR INDIRECT TRANS-
2	FER OF CERTAIN CLASSIFIED NATIONAL SE-
3	CURITY INFORMATION TO THE INTER-
4	NATIONAL CRIMINAL COURT.
5	(a) DIRECT TRANSFER.—Not later than the date on
6	which the Rome Statute enters into force, the President
7	shall ensure that appropriate procedures are in place to
8	prevent the transfer of classified national security infor-
9	mation to the International Criminal Court.
10	(b) Indirect Transfer.—Not later than the date
11	on which the Rome Statute enters into force, the President
12	shall ensure that appropriate procedures are in place to
13	prevent the transfer of classified national security infor-
14	mation relevant to matters under consideration by the
15	International Criminal Court to the United Nations and
16	to the government of any country that is a party to the
17	International Criminal Court unless the United Nations
18	or that government, as the case may be, has provided writ-
19	ten assurances that such information will not be made
20	available to the International Criminal Court.
21	(c) Construction.—The provisions of this section
22	shall not be construed to prohibit any action permitted
23	under section 638.



1	SEC. 637. PROHIBITION OF UNITED STATES MILITARY AS
2	SISTANCE TO PARTIES TO THE INTER
3	NATIONAL CRIMINAL COURT.
4	(a) Prohibition of Military Assistance.—Sub-
5	ject to subsections (b) and (c), no United States military
6	assistance may be provided to the government of a country
7	that is a party to the International Criminal Court.
8	(b) Waiver.—The President may waive the prohibi-
9	tion of subsection (a) with respect to a particular
10	country—
11	(1) for one or more periods not exceeding one
12	year each, if the President determines and reports to
13	the appropriate congressional committees that it is
14	vital to the national interest of the United States to
15	waive such prohibition; and
16	(2) permanently, if the President determines
17	and reports to the appropriate congressional com-
18	mittees that such country has entered into an agree-
19	ment with the United States pursuant to Article 98
20	of the Rome Statute preventing the International
21	Criminal Court from proceeding against United
22	States personnel present in such country.
23	(c) Exemption.—The prohibition of subsection (a)
24	shall not apply to the government of—
25	(1) a NATO member country;



1	(2) a major non-NATO ally (including, inter
2	alia, Australia, Egypt, Israel, Japan, the Republic of
3	Korea, and New Zealand); or
4	(3) Taiwan.
5	SEC. 638. AUTHORITY TO FREE MEMBERS OF THE ARMED
6	FORCES OF THE UNITED STATES AND CER-
7	TAIN OTHER PERSONS HELD CAPTIVE BY OR
8	ON BEHALF OF THE INTERNATIONAL CRIMI-
9	NAL COURT.
10	(a) Authority.—The President is authorized to use
11	all means necessary and appropriate to bring about the
12	release from captivity of any person described in sub-
13	section (b) who is being detained or imprisoned against
14	that person's will by or on behalf of the International
15	Criminal Court.
16	(b) Persons Authorized To Be Freed.—The au-
17	thority of subsection (a) shall extend to the following per-
18	sons:
19	(1) Covered United States persons.
20	(2) Covered allied persons.
21	(3) Individuals detained or imprisoned for offi-
22	cial actions taken while the individual was a covered
23	United States person or a covered allied person, and
24	in the case of a covered allied person, upon the re-
25	quest of such government.



1	(c) Authorization of Legal Assistance.—When
2	any person described in subsection (b) is arrested, de-
3	tained, prosecuted, or imprisoned by or on behalf of the
4	International Criminal Court, the authority under sub-
5	section (a) may be used—
6	(1) for the provision of legal representation and
7	other legal assistance to that person (including, in
8	the case of a person entitled to assistance under sec-
9	tion 1037 of title 10, United States Code, represen-
10	tation and other assistance in the manner provided
11	in that section); and
12	(2) for the provision of exculpatory evidence or
13	behalf of that person.
14	(d) Bribes and Other Inducements Not Au-
15	THORIZED.—Subsection (a) does not authorize the pay-
16	ment of bribes or the provision of other incentives to in-
17	duce the release from captivity of a person described in
18	subsection (b).
19	SEC. 639. ALLIANCE COMMAND ARRANGEMENTS.
20	(a) Report on Alliance Command Arrange-
21	MENTS.—Not later than 6 months after the date of the
20	



- 22 enactment of this Act, the President shall transmit to the
- appropriate congressional committees a report with re-
- 24 spect to each military alliance to which the United States
- 25 is party—

1	(1) describing the degree to which members of
2	the Armed Forces of the United States may, in the
3	context of military operations undertaken by or pur-
4	suant to that alliance, be placed under the command
5	or operational control of foreign military officers
6	subject to the jurisdiction of the International Crimi-
7	nal Court because they are nationals of a party to
8	the International Criminal Court; and
9	(2) evaluating the degree to which members of
10	the Armed Forces of the United States engaged in
11	military operations undertaken by or pursuant to
12	that alliance may be exposed to greater risks as a
13	result of being placed under the command or oper-
14	ational control of foreign military officers subject to
15	the jurisdiction of the International Criminal Court.
16	(b) Description of Measures To Achieve En-
17	HANCED PROTECTION FOR MEMBERS OF THE ARMED
18	FORCES OF THE UNITED STATES.—Not later than one
19	year after the date of the enactment of this Act, the Presi-
20	dent shall transmit to the appropriate congressional com-
21	mittees a description of modifications to command and
22	operational control arrangements within military alliances
23	to which the United States is a party that could be made
24	in order to reduce any risks to members of the Armed



- 1 Forces of the United States identified pursuant to sub-
- 2 section (a)(2).
- 3 (c) Submission in Classified Form.—The report
- 4 under subsection (a), and the description of measures
- 5 under subsection (b), or appropriate parts thereof, may
- 6 be submitted in classified form.

7 SEC. 640. WITHHOLDINGS.

- 8 Funds withheld from the United States share of as-
- 9 sessments to the United Nations or any other inter-
- 10 national organization during any fiscal year pursuant to
- 11 section 705 of the Admiral James W. Nance and Meg
- 12 Donovan Foreign Relations Authorization Act, Fiscal
- 13 Years 2000 and 2001 (as enacted by section 1000(a)(7)
- 14 of Public Law 106-113; 113 Stat. 1501A-460), are au-
- 15 thorized to be transferred to the Embassy Security, Con-
- 16 struction and Maintenance Account of the Department of
- 17 State.

18 SEC. 641. NONDELEGATION.

- 19 The authorities vested in the President by sections
- 20 633, 635(c), and 637(b) may not be delegated by the
- 21 President pursuant to section 301 of title 3, United States
- 22 Code, or any other provision of law.



SEC. 642. DEFINITIONS.

2	As used in this Act and in sections 105 and 106 of
3	the Admiral James W. Nance and Meg Donovan Foreign
4	Relations Authorization Act, Fiscal Years 2000 and 2001:

- (1) APPROPRIATE CONGRESSIONAL COMMITTEES.—The term "appropriate congressional committees" means the Committee on International Relations of the House of Representatives and the Committee on Foreign Relations of the Senate.
 - (2) CLASSIFIED NATIONAL SECURITY INFORMATION.—The term "classified national security information" means information that is classified or classifiable under Executive Order 12958 or a successor Executive order.
 - (3) COVERED ALLIED PERSONS.—The term "covered allied persons" means military personnel, elected or appointed officials, and other persons employed by or working on behalf of the government of a NATO member country, a major non-NATO ally (including, inter alia, Australia, Egypt, Israel, Japan, the Republic of Korea, and New Zealand), or Taiwan, for so long as that government is not a party to the International Criminal Court and wishes its officials and other persons working on its behalf to be exempted from the jurisdiction of the International Criminal Court.



1	(4) COVERED UNITED STATES PERSONS.—The
2	term "covered United States persons" means mem-
3	bers of the Armed Forces of the United States,
4	elected or appointed officials of the United States
5	Government, and other persons employed by or
6	working on behalf of the United States Government,
7	for so long as the United States is not a party to
8	the International Criminal Court.
9	(5) Extradition.—The terms "extradition"
10	and "extradite" include both "extradition" and "sur-
11	render" as those terms are defined in article 102 of
12	the Rome Statute.
13	(6) International criminal court.—The
14	term "International Criminal Court" means the
15	court established by the Rome Statute.
16	(7) Major non-nato ally.—The term "major
17	non-NATO ally" means a country that has been so
18	designated in accordance with section 517 of the
19	Foreign Assistance Act of 1961.
20	(8) Party to the international criminal
21	COURT.—The term "party to the International
22	Criminal Court" means a government that has de-
23	posited an instrument of ratification, acceptance, ap-

proval, or accession to the Rome Statute, and has



1	not withdrawn from the Rome Statute pursuant to
2	Article 127 thereof.
3	(9) Peacekeeping operation under chap-
4	TER VI OF THE CHARTER OF THE UNITED NATIONS
5	OR PEACE ENFORCEMENT OPERATION UNDER CHAP-
6	TER VII OF THE CHARTER OF THE UNITED NA-
7	TIONS.—The term "peacekeeping operation under
8	chapter VI of the charter of the United Nations or
9	peace enforcement operation under chapter VII of
10	the charter of the United Nations" means any mili-
11	tary operation to maintain or restore international
12	peace and security that—
13	(A) is authorized by the United Nations
14	Security Council under chapter VI or VII of the
15	charter of the United Nations; and
16	(B) is paid for from assessed contributions
17	of United Nations members that are made
18	available for peacekeeping or peace enforcement
19	activities.
20	(10) Rome Statute.—The term "Rome Stat-
21	ute" means the Rome Statute of the International
22	Criminal Court, adopted by the United Nations Dip-
23	lomatic Conference of Plenipotentiaries on the Es-
24	tablishment of an International Criminal Court on
25	July 17, 1998.



1	(11) Support.—The term "support" means as-
2	sistance of any kind, including financial support,
3	material support, services, intelligence sharing, law
4	enforcement cooperation, the training or detail of
5	personnel, and the arrest or detention of individuals.
6	(12) United states military assistance.—
7	The term "United States military assistance"
8	means—
9	(A) assistance provided under chapters 2
10	through 6 of part II of the Foreign Assistance
11	Act of 1961 (22 U.S.C. 2311 et seq.);
12	(B) defense articles or defense services fur-
13	nished with the financial assistance of the
14	United States Government, including through
15	loans and guarantees; or
16	(C) military training or education activities
17	provided by any agency or entity of the United
18	States Government.
19	Such term does not include activities reportable
20	under title V of the National Security Act of 1947
21	(50 U.S.C. 413 et seq.).

