## AMENDMENT TO H.R. 3073, AS REPORTED

## OFFERED BY MRS. MINK OF HAWAII

(Reference corresponds to title I of the amendment in the nature of a substitute printed in the Congressional Record)

Strike title I and insert the following:

# TITLE I—PARENTS COUNT PROGRAM

#### 3 SEC. 101. PARENT GRANTS.

4 (a) IN GENERAL.—Part A of title IV of the Social
5 Security Act (42 U.S.C. 601–619) is amended by inserting
6 after section 403 the following:

### 7 "SEC. 403A. PARENT PROGRAMS.

8 "(a) PURPOSE.—The purpose of this section is to
9 make grants available to public and private entities for
10 projects designed to—

"(1) promote successful parenting through
counseling, mentoring, disseminating information
about good parenting practices, including family
planning, training parents in money management,
encouraging child support payments, encouraging
visitation between a custodial parent and their children, and other methods;

"(2) help parents and their families to avoid or leave cash welfare provided by the program under this part and improve their economic status by pro-



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1	viding work first services, job search, job training,
2	subsidized employment, career-advancing education,
3	job retention, job enhancement, and other methods;
4	and
5	"(3) help parents in their marriages through
6	counseling, mentoring, and teaching how to control
7	aggressive methods, and other methods.
8	"(b) PARENT GRANTS.—
9	"(1) Applications.—An entity desiring a
10	grant to carry out a project described in subsection
11	(a) may submit to the Secretary an application that
12	contains the following:
13	"(A) A description of the project and how
14	the project will be carried out.
15	"(B) A description of how the project will
16	address all 3 of the purposes of this section.
17	"(C) A written commitment by the entity
18	that the project will allow an individual to par-
19	ticipate in the project only if the individual is—
20	"(i) a parent of a child who is, or
21	within the past 24 months has been, a re-
22	cipient of assistance or services under a
23	State program funded under this part; or
24	"(ii) a parent, including an expectant
25	parent, whose income is less than 150 per-



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1	cent of the poverty line (as defined in sec-
2	tion 673(2) of the Omnibus Budget Rec-
3	onciliation Act of 1981, including any revi-
4	sion required by such section, applicable to
5	a family of the size involved).
6	"(D) A written commitment by the entity
7	that the entity will provide for the project, from
8	funds obtained from non-Federal sources (other
9	than funds which are counted as qualified State
10	expenditures for purposes of section $409(a)(7)$ ,
11	amounts (including in-kind contributions) equal
12	in value to—
13	"(i) 20 percent of the amount of any
14	grant made to the entity under this sub-
15	section; or
16	"(ii) such lesser percentage as the
17	Secretary deems appropriate (which shall
18	be not less than 10 percent) of such
19	amount, if the application demonstrates
20	that there are circumstances that limit the
21	ability of the entity to raise funds or ob-
22	tain resources.
23	"(2) Consideration of applications by
24	INTERAGENCY PANELS.—
25	"(A) FIRST PANEL.—



1	"(i) Establishment.—There is es-
2	tablished a panel to be known as the 'Par-
3	ent Grants Recommendation Panel' (in
4	this subparagraph referred to as the
5	'Panel').
6	"(ii) Membership.—
7	"(I) IN GENERAL.—The Panel
8	shall be composed of 10 members, as
9	follows:
10	"(aa) 1 member of the
11	Panel shall be appointed by the
12	Secretary.
13	"(bb) 1 member of the
14	Panel shall be appointed by the
15	Secretary of Labor.
16	"(cc) 2 members of the
17	Panel shall be appointed by the
18	Chairman of the Committee on
19	Education and the Workforce of
20	the House of Representatives.
21	"(dd) 2 members of the
22	Panel shall be appointed by the
23	ranking minority member of the
24	Committee on Education and the



1	Workforce of the House of Rep-
2	resentatives.
3	"(ee) 2 members of the
4	Panel shall be appointed by the
5	Chairman of the Committee on
6	Health, Education, Labor, and
7	Pensions of the Senate.
8	((ff) 2 members of the
9	Panel shall be appointed by the
10	ranking member of the Com-
11	mittee on Health, Education,
12	Labor, and Pensions of the Sen-
13	ate.
14	"(II) CONFLICTS OF INTER-
15	EST.—An individual shall not be eligi-
16	ble to serve on the Panel if such serv-
17	ice would pose a conflict of interest
18	for the individual.
19	"(III) TIMING OF APPOINT-
20	MENTS.—The appointment of mem-
21	bers to the Panel shall be completed
22	not later than March 1, 2000.
23	"(iii) DUTIES.—
24	"(I) REVIEW AND MAKE REC-
25	OMMENDATIONS ON PROJECT APPLI-



1	CATIONS.—The Panel shall review all
2	applications submitted pursuant to
3	paragraph (1), and make rec-
4	ommendations to the Secretary re-
5	garding which applicants should be
6	awarded grants under this subsection,
7	with due regard for the provisions of
8	paragraph (3), but shall not rec-
9	ommend that a project be awarded
10	such a grant if the application de-
11	scribing the project does not attempt
12	to meet the requirement of paragraph
13	(1)(B).
14	"(II) TIMING.—The Panel shall
15	make such recommendations not later
16	than September 1, 2000.
17	"(iv) TERM OF OFFICE.—Each mem-
18	ber appointed to the Panel shall serve for
19	the life of the Panel.
20	"(v) Prohibition on compensa-
21	TION.—Members of the Panel may not re-
22	ceive pay, allowances, or benefits by reason
23	of their service on the Panel.
24	"(vi) TRAVEL EXPENSES.—Each
25	member of the Panel shall receive travel



1	expenses, including per diem in lieu of sub-
2	sistence, in accordance with sections 5702
3	and 5703 of title 5, United States Code.
4	"(vii) Meetings.—The Panel shall
5	meet as often as is necessary to complete
6	the business of the Panel.
7	"(viii) Chairperson.—The Chair-
8	person of the Panel shall be designated by
9	the Secretary at the time of appointment.
10	"(ix) Staff of federal agen-
11	CIES.—The Secretary may detail any per-
12	sonnel of the Department of Health and
13	Human Services and the Secretary of
14	Labor may detail any personnel of the De-
15	partment of Labor to the Panel to assist
16	the Panel in carrying out its duties under
17	this subparagraph.
18	"(x) Obtaining official data.—
19	The Panel may secure directly from any
20	department of agency of the United States
21	information necessary to enable it to carry
22	out this paragraph. On request of the
23	Chairperson of the Panel, the head of the
24	department or agency shall furnish that in-
25	formation to the Panel.



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1	"(xi) MAILS.—The Panel may use the
2	United States mails in the same manner
3	and under the same conditions as other de-
4	partments and agencies of the United
5	States.
6	"(xii) TERMINATION.—The Panel
7	shall terminate on September 1, 2000.
8	"(B) Second panel.—
9	"(i) Establishment.—Effective Jan-
10	uary 1, 2001, there is established a panel
11	to be known as the 'Parent Grants Rec-
12	ommendation Panel' (in this subparagraph
13	referred to as the 'Panel').
14	"(ii) Membership.—
15	"(I) IN GENERAL.—The Panel
16	shall be composed of 10 members, as
17	follows:
18	"(aa) 1 member of the
19	Panel shall be appointed by the
20	Secretary.
21	"(bb) 1 member of the
22	Panel shall be appointed by the
23	Secretary of Labor.
24	"(cc) 2 members of the
25	Panel shall be appointed by the



Chairman of the Committee on 1 2 Education and the Workforce of 3 the House of Representatives. "(dd) 2 members of the 4 5 Panel shall be appointed by the 6 ranking minority member of the 7 Committee on Education and the 8 Workforce of the House of Rep-9 resentatives. "(ee) 2 members of the 10 11 Panel shall be appointed by the 12 Chairman of the Committee on 13 Health, Education, Labor, and 14 Pensions of the Senate. "(ff) 15 2 members of the 16 Panel shall be appointed by the 17 ranking member of the Com-18 mittee on Health, Education, 19 Labor, and Pensions of the Sen-20 ate. "(II) 21 CONFLICTS OF INTER-22 EST.—An individual shall not be eligi-23 ble to serve on the Panel if such serv-24 ice would pose a conflict of interest 25 for the individual.



1 "(III) TIMING  $\mathbf{OF}$ APPOINT-2 MENTS.—The appointment of mem-3 bers to the Panel shall be completed 4 not later than March 1, 2001. 5 "(iii) DUTIES.— 6 "(I) REVIEW AND MAKE REC-7 OMMENDATIONS ON PROJECT APPLI-8 CATIONS.—The Panel shall review all 9 applications submitted pursuant to 10 (1).paragraph and make rec-11 ommendations to the Secretary re-

- 12 garding which applicants should be
- awarded grants under this subsection,with due regard for the provisions of
- with due regard for the provisions ofparagraph (3), but shall not rec-
- 16 ommend that a project be awarded
- 17 such a grant if the application de-
- 18 scribing the project does not attempt

19 to meet the requirement of paragraph

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(1)(B). "(II) TIMING.—The Panel shall make such recommendations not later than September 1, 2001.



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1	"(iv) TERM OF OFFICE.—Each mem-
2	ber appointed to the Panel shall serve for
3	the life of the Panel.
4	"(v) Prohibition on compensa-
5	TION.—Members of the Panel may not re-
6	ceive pay, allowances, or benefits by reason
7	of their service on the Panel.
8	"(vi) TRAVEL EXPENSES.—Each
9	member of the Panel shall receive travel
10	expenses, including per diem in lieu of sub-
11	sistence, in accordance with sections 5702
12	and 5703 of title 5, United States Code.
13	"(vii) Meetings.—The Panel shall
14	meet as often as is necessary to complete
15	the business of the Panel.
16	"(viii) CHAIRPERSON.—The Chair-
17	person of the Panel shall be designated by
18	the Secretary at the time of appointment.
19	"(ix) Staff of federal agen-
20	CIES.—The Secretary may detail any per-
21	sonnel of the Department of Health and
22	Human Services and the Secretary of
23	Labor may detail any personnel of the De-
24	partment of Labor to the Panel to assist



1	the Panel in carrying out its duties under
2	this subparagraph.
3	"(x) Obtaining official data.—
4	The Panel may secure directly from any
5	department of agency of the United States
6	information necessary to enable it to carry
7	out this paragraph. On request of the
8	Chairperson of the Panel, the head of the
9	department or agency shall furnish that in-
10	formation to the Panel.
11	"(xi) MAILS.—The Panel may use the
12	United States mails in the same manner
13	and under the same conditions as other de-
14	partments and agencies of the United
15	States.
16	"(xii) TERMINATION.—The Panel
17	shall terminate on September 1, 2001.
18	"(3) MATCHING GRANTS.—
19	"(A) GRANT AWARDS.—
20	"(i) IN GENERAL.—The Secretary
21	shall award matching grants, on a competi-
22	tive basis, among entities submitting appli-
23	cations therefor which meet the require-
24	ments of paragraph (1), in amounts that



1	take into account the written commitments
2	referred to in paragraph (1)(D).
3	"(ii) TIMING.—
4	"(I) FIRST ROUND.—On October
5	1, 2000, the Secretary shall award not
6	more than \$70,000,000 in matching
7	grants after considering the rec-
8	ommendations submitted pursuant to
9	paragraph (2)(A)(iii)(I).
10	"(II) SECOND ROUND.—On Octo-
11	ber 1, 2001, the Secretary shall award
12	not more than \$70,000,000 in match-
13	ing grants considering the rec-
14	ommendations submitted pursuant to
15	paragraph (2)(B)(iii)(I).
16	"(iii) NONDISCRIMINATION.—The pro-
17	visions of this section shall be applied and
18	administered so as to ensure that both
19	mothers and expectant mothers and fa-
20	thers and expectant fathers are eligible for
21	benefits and services under projects award-
22	ed grants under this subsection.
23	"(B) PREFERENCES.—In determining
24	which entities to award grants under this sub-



1	section, the Secretary shall give preference to
2	an entity—
3	"(i) to the extent that the application
4	submitted by the entity describes actions
5	that the entity will take that are designed
6	to encourage or facilitate the payment of
7	child support, including but not limited
8	to—
9	"(I) obtaining agreements with
10	the State in which the project will be
11	carried out under which the State will
12	exercise its authority under the last
13	sentence of section $457(a)(2)(B)(iv)$ in
14	every case in which such authority
15	may be exercised;
16	"(II) obtaining a written commit-
17	ment by the agency responsible for
18	administering the State plan approved
19	under part D for the State in which
20	the project is to be carried out that
21	the State will cancel child support ar-
22	rearages owed to the State in propor-
23	tion to the length of time that the
24	parent maintains a regular child sup-



1	port payment schedule or lives with
2	his or her children; and
3	"(III) obtaining a written com-
4	mitment by the entity that the entity
5	will help participating parents who co-
6	operate with the agency in improving
7	their credit rating;
8	"(ii) to the extent that the application
9	includes written agreements of cooperation
10	with other private and governmental agen-
11	cies, including State or local programs
12	funded under this part, the local Work-
13	force Investment Board, and the State or
14	local program funded under part D, which
15	should include a description of the services
16	each such agency will provide to parents
17	participating in the project described in the
18	application;
19	"(iii) to the extent that the applica-
20	tion describes a project that will enroll a
21	high percentage of project participants
22	within 6 months before or after the birth
23	of the child;
24	"(iv) to the extent that the application

sets forth clear and practical methods by



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which parents will be recruited to partici pate in the project; and

"(v) to the extent that the application 3 4 demonstrates that the entity will consult with domestic violence prevention and 5 6 intervention organizations in the develop-7 ment and implementation of the project in 8 order to protect custodial parents and chil-9 dren who may be at risk of domestic vio-10 lence.

"(C) MINIMUM PERCENTAGE OF GRANTS 11 12 FOR NONGOVERNMENTAL (INCLUDING FAITH-13 BASED) ORGANIZATIONS.—Not less than -7514 percent of the aggregate amounts paid as 15 grants under this subsection in each fiscal year 16 (other than amounts paid pursuant to the pref-17 erences required by subparagraph (B)) shall be 18 awarded to nongovernmental (including faith-19 based) organizations.

> "(D) DIVERSITY OF PROJECTS.—In determining which entities to award grants under this subsection, the Secretary shall attempt to balance among entities of differing sizes, entities in differing geographic areas, entities in urban versus rural areas, and entities employ-



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ing differing methods of achieving the purposes of this section.

"(E) PAYMENT OF GRANT IN 4 EQUAL AN-NUAL INSTALLMENTS.—During the fiscal year in which a grant is awarded under this subsection and each of the succeeding 3 fiscal years, the Secretary shall provide to the entity awarded the grant an amount equal to 1/4 of the amount of that grant.

10 "(4) USE OF FUNDS.—

"(A) IN GENERAL.—Each entity to which a grant is made under this subsection shall use grant funds provided under this subsection in accordance with the application requesting the grant, the requirements of this subsection, and the regulations prescribed under this subsection, and may use the grant funds to support communitywide initiatives to address the purposes of this section.

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## "(B) NONDISPLACEMENT.—

"(i) IN GENERAL.—An adult in a work activity described in section 407(d) which is funded, in whole or in part, by funds provided under this section shall not be employed or assigned—



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1	"(I) when any other individual is
2	on layoff from the same or any sub-
3	stantially equivalent job; or
4	"(II) if the employer has termi-
5	nated the employment of any regular
6	employee or otherwise caused an in-
7	voluntary reduction of its workforce in
8	order to fill the vacancy so created
9	with such an adult.
10	"(ii) Grievance procedure.—
11	"(I) STATE PROCEDURE.—A
12	State to which a grant is made under
13	this section shall establish and main-
14	tain a grievance procedure for resolv-
15	ing complaints of alleged violations of
16	clause (i) by State or local govern-
17	mental entities.
18	"(II) FEDERAL PROCEDURE.—
19	The Secretary shall establish and
20	maintain a grievance procedure for re-
21	solving complaints of alleged viola-
22	tions of clause (i) by private entities.
23	"(iii) NO PREEMPTION.—This sub-
24	paragraph shall not preempt or supersede
25	any provision of State or local law that



1	provides greater protection for employees
2	from displacement.
3	"(C) RULE OF CONSTRUCTION.—This sec-
4	tion shall not be construed to require the par-
5	ticipation of a parent in a project funded under
6	this section to be discontinued the project on
7	the basis of changed economic circumstances of
8	the parent.
9	"(D) RULE OF CONSTRUCTION ON MAR-
10	RIAGE.—This section shall not be construed to
11	authorize the Secretary to define marriage for
12	purposes of this section.
13	"(E) PENALTY FOR MISUSE OF GRANT
14	FUNDS.—If the Secretary determines that an
15	entity to which a grant is made under this sub-
16	section has used any amount of the grant in
17	violation of subparagraph (A), the Secretary
18	shall require the entity to remit to the Sec-
19	retary an amount equal to the amount so used,
20	plus all remaining grant funds, and the entity
21	shall thereafter be ineligible for any grant
22	under this subsection.
23	"(F) REMITTANCE OF UNUSED GRANT
24	FUNDS.—Each entity to which a grant is
25	awarded under this subsection shall remit to



the Secretary all funds paid under the grant
 that remain at the end of the 5th fiscal year
 ending after the initial grant award.

4 "(5) AUTHORITY OF STATE AGENCIES TO EX-5 CHANGE INFORMATION.—Each agency administering 6 a State program funded under this part or a State 7 plan approved under part D may share the name, 8 address, and telephone number of parents for pur-9 poses of assisting in determining the eligibility of 10 parents to participate in projects receiving grants 11 under this title, and in contacting parents potentially 12 eligible to participate in the projects, subject to all 13 applicable privacy laws.

14 "(6) EVALUATION.—The Secretary, in consulta-15 tion with the Secretary of Labor, shall, directly or 16 by grant, contract, or interagency agreement, con-17 duct an evaluation of projects funded under this sec-18 tion (other than under subsection (c)(1)). The eval-19 uation shall assess, among other outcomes selected 20 by the Secretary, the effects of the projects on par-21 enting, employment, earnings, payment of child sup-22 port, and marriage. In selecting projects for the 23 evaluation, the Secretary should include projects 24 that, in the Secretary's judgment, are most likely to 25 impact the matters described in the purposes of this



1	section. In conduction the evaluation, random as-
2	signment should be used wherever possible.
3	"(7) REGULATIONS.—The Secretary shall pre-
4	scribe such regulations as may be necessary to carry
5	out this subsection.
6	"(8) Limitation on applicability of other
7	PROVISIONS OF THIS PART.—Sections 404 through
8	410 shall not apply to this section or to amounts
9	paid under this section, and shall not be applied to
10	an entity solely by reason of receipt of funds pursu-
11	ant to this section.
12	"(9) FUNDING.—
13	"(A) IN GENERAL.—
14	"(i) INTERAGENCY PANELS.—Of the
15	amounts made available pursuant to sec-
16	tion $403(a)(1)(E)$ for fiscal years 2000
17	and 2001, a total of $$150,000$ shall be
18	made available for the interagency panels
19	established by paragraph (2) of this sub-
20	section.
21	"(ii) GRANTS.—Of the amounts made
22	available pursuant to section $403(a)(1)(E)$ ,
23	there shall be made available for grants
24	under this subsection—



1	"(I) \$17,500,00 for fiscal year
2	2001;
3	"(II) \$35,000,000 for each of fis-
4	cal years 2002 through 2004; and
5	"(III) \$17,500,000 for fiscal year
6	2005.
7	"(iii) EVALUATION.—Of the amounts
8	made available pursuant to section
9	403(a)(1)E) for fiscal years 2000 through
10	2006, a total of $$6,000,000$ shall be made
11	available for the evaluation required by
12	paragraph (6) of this subsection.
13	"(B) AVAILABILITY.—
14	"(i) Grant funds.—The amounts
15	made pursuant to subparagraph (A)(ii)
16	shall remain available until the end of fis-
17	cal year 2005.
18	"(ii) EVALUATION FUNDS.—The
19	amounts made available pursuant to sub-
20	paragraph (A)(iii) shall remain available
21	until the end of fiscal year 2006.".
22	(b) FUNDING.—Section $403(a)(1)(E)$ of such Act (42
23	U.S.C. $603(a)(1)(E)$ ) is amended by inserting ", and for
24	fiscal years 2000 through 2006, such sums as are nec-
25	essary to carry out section 403A" before the period.



(c) AUTHORITY TO STATES TO PASS THROUGH
 CHILD SUPPORT ARREARAGES COLLECTED THROUGH
 TAX REFUND INTERCEPT TO FAMILIES WHO HAVE
 CEASED TO RECEIVE CASH ASSISTANCE; FEDERAL RE IMBURSEMENT OF STATE SHARE OF SUCH PASSED
 THROUGH ARREARAGES.—Section 457(a)(2)(B)(iv) of
 such Act (42 U.S.C. 657(a)(2)(B)(iv)) is amended—

8 (1) by inserting "(except the last sentence of9 the clause)" after "this section"; and

10 (2) by adding at the end the following: "Not-11 withstanding the preceding sentences of this clause, 12 if the amount is collected on behalf of a family that 13 includes a child of a participant in a project funded 14 under section 403A and that has ceased to receive 15 cash payments under a State program funded under 16 section 403, and the amount so collected exceeds the 17 amount that would otherwise be required to be paid 18 to the family for the month in which collected, then 19 the State may distribute the amount to the family, 20 and the aggregate of the amounts otherwise required 21 by this section to be paid by the State to the Fed-22 eral Government shall be reduced by an amount 23 equal to the State share of any amount so distributed.". 24



1 (d) TANF MAINTENANCE OF EFFORT DETERMINA-2 TIONS TO BE MADE WITHOUT REGARD TO EXPENDI-3 PARENT PROGRAMS.—Section TURES FOR 409(a)(7)(B)(i) of such Act (42 U.S.C. 609(a)(7)(B)(i)) 4 5 is amended by adding at the end the following: 6 "(V) EXCLUSION OF EXPENDI-7 TURES FOR PARENT PROGRAMS.— Such term does not include expendi-8 9 tures for any project for which funds are provided under section 403A.". 10

