

Combined Catastrophic Plan for Southeast Louisiana and the New Madrid Seismic Zone

Scope of Work FY 2004

1. Purpose

The purpose of this scope of work (SOW) is to obtain enhanced disaster response planning and technical and project management support. It will assist FEMA, State, and local government to enhance response planning activities and operations by focusing on specific catastrophic disasters: those disasters that by definition will immediately overwhelm the existing disaster response capabilities of local, State, and Federal Governments.

The initial areas of focus will be New Orleans, Louisiana, and the New Madrid Seismic Zone (NMSZ) in the Central United States. The goal of this project is to improve Federal, State, local-government, and private-sector ability to respond to a catastrophic disaster in order to prevent loss of life; minimize the number of injuries; house, feed, and protect up to a million + survivors and evacuees; and begin transition to long-term recovery in the affected areas.

Contractor planning and technical expertise is needed to: 1) research and analyze scenarios, concepts, and issues relating to response operations; 2) help develop operational plans, strategies, and support mechanisms; and 3) ensure that response operations are flexible and comprehensive in meeting the mission of the Department of Homeland Security. The Contractor also may be required to produce deliverables associated with mitigation, preparedness, prevention, or recovery as they apply to response operation goals associated with the scope of work. In order to accomplish this:

- The Contractor must be prepared to develop a range of support documents or tools for decision making and operations that may include but not be limited to: *issue and information papers; research and analytical reports; plans; decision trees; standby contracts; mutual aid agreements; standard operating procedures; guidelines; models; specifications; templates; geographic information systems (GIS) based documents; and documents associated with exercises, as required.*
- The Contractor also must be prepared to function in subject matter areas that may include but not be limited to: *essential elements of information; information management; emergency management; emergency support functions; law enforcement; political science; public and private sector law; economics; and construction, as required.*
- The Contractor will employ in all work products the all risks and all hazards approach to emergency management including terrorism (e.g. weapons of mass destruction and cyber attack).

Work completed by the Contractor under this SOW should support the eventual development of an introductory general plan and a set of sub-plans that would constitute a comprehensive plan. The proposed plan will be designed so that parts of the plan can be revised, updated, and distributed periodically without requiring revision of the whole plan. Each part of the plan will clearly identify the organization or agency responsible for maintaining that part.

Development of the plan(s) will be in three stages.

- **Stage One** - The first stage will be a functional exercise involving: FEMA headquarters, FEMA Regions IV & VI, the State of Louisiana (LA), thirteen parishes in LA, the National Weather Service, Federal Departments and agencies staffing the Emergency Support Functions (ESF), EMAC representatives, and representatives from Mississippi, Arkansas, and Texas. From the exercise results, a base catastrophic hurricane disaster plan will be developed. (Reference Page 7 for further of exercise requirements.)
- **Stage Two** - The second stage will be development of the full catastrophic hurricane disaster plan to include Emergency Support Function Annexes and Support Annexes.
- **Stage Three** - The third stage will develop a catastrophic earthquake plan for the City of Memphis and Shelby County Tennessee.

While this Scope of work covers all three stages, only the Stage One will be funded under Task Order 001 of this Blanket Purchase Agreement (BPA). Quotes should only be for the exercise and the development of a Catastrophic Base Plan for Louisiana.

The Contractor must develop and execute a functional exercise in Louisiana on or about July 16, 2004, (dependent upon response activities) for approximately 6-8 days and deliver a final Base Plan by September 30, 2004.

2. Special Considerations

Language used in this SOW references the Federal Response Plan and related organizational components (response teams, etc.) and program elements (program titles, etc.) that may remain in effect until the National Response Plan is completed, adopted, and implemented. The Contractor will be responsible for incorporating and reflecting these changes as instructed by the Project Manager. How and when to incorporate these changes will be determined by the Project Manager and conveyed to the Contractor.

The need for a complete catastrophic plan for New Orleans has urgency due to the risk that accompanies the advent of the annual hurricane season. The Contractor may be instructed to accelerate the development of the plan to meet this urgency. There may be a need to also prioritize and accelerate Contractor deliverables in the NMSZ site plan.

The Contractor will coordinate with FEMA and the State and local government what specific products and what process to follow in developing the plan. A general list of deliverables is contained in the sections "Tasks" (below) however, additional or more specific deliverables and/or guidance may be added from 1) planning sessions associated with this SOW; 2) after action reports from exercises and disasters; 3) presidential executive orders and other authoritative directives; 4) other catastrophic and emergency management documents and planning endeavors; and 5) other sources having substantive bearing on developing the plan.

The Contractor will develop a plan that has at its core: the priorities of an operational plan during the first two weeks of a catastrophic event; a vulnerability assessment with a time phased

response; an analysis of currently available resources and what resources will be needed; a gap analysis; and a resource utilization plan.

The Contractor will factor into the plan that a hurricane, earthquake, etc. large enough to constitute a catastrophe in one State will not confine its destruction to that State's borders and that disaster response activities in other States will have to be implemented concurrently, thereby making even more demands on resources and capabilities.

The Contractor will not attempt to develop a numerical definition of what constitutes a catastrophic disaster. Instead, the focus will be on developing numbers needed for planning against capability shortfalls in each individual emergency function. The plan will address at what point in each functional area resources and services will be exhausted in a "normal disaster", what numbers are to be used to plan for additional resources and services needed in a catastrophic disaster, and where these resources and services will be obtained.

The Contractor must remember and integrate into the plan that a catastrophic event will produce a chaotic and degraded environment and that the planned response must address the possible loss or malfunction of various layers and sections of all levels of government, the private sector, and voluntary organizations. The intent is to provide an optimum plan for a State to implement and a plan that encompasses the needs and capabilities of the entire country as it relates to a catastrophic event in a State. The Contractor will build redundancy into each segment of the plan to allow for the widespread destruction and failure of response capabilities inherent in a catastrophic disaster. An area of particular emphasis will be the possible need to reconstitute local and State government authorities, responsibilities, capabilities, missions, and resources. As part of this effort, the Contractor will work with the DHS Office of State and Local Government Coordination, through the Response Division, to assist in developing these issues and the appropriate response strategies.

The Contractor will develop one but no more than three small tabletop exercises that may be administered during planning meetings of Federal, State, and local government officials and emergency managers. The exercise scenarios will present catastrophic level circumstances to the participants to assist them in better decision-making by helping them to anticipate the full range and nature of decisions that will need to be made.

3. Background

Federal Role in Disasters

FEMA is responsible for the coordination and implementation of programs within the full range of Federal emergency activities. These programs are implemented under various Federal mandates including the Robert T. Stafford Disaster Relief and Emergency Assistance Act (42 U.S.C. 5121, et seq.). The Stafford Act provides the authority for the Federal Government to respond to disasters and emergencies in order to provide assistance to save lives and protect public health, safety, and property. The Federal Response Plan (FRP) implements the Stafford Act and is designed to address the consequences of any disaster or emergency situation for which there is a need for Federal assistance and coordination. The FRP describes the basic mechanisms and structures by which the Federal Government will mobilize resources and conduct activities to augment State and local response efforts in major disasters and emergencies regardless of cause. The FRP with its associated processes and standard

operating procedures has proven to be an effective mechanism for delivering Federal assistance in most disaster scenarios. A copy of the FRP can be found at www.fema.gov.

However, the emergency management community has long feared the occurrence of a catastrophic disaster, an event having unprecedented levels of damage, casualties, dislocation, and disruption that would have nationwide consequences and jeopardize national security. The operational readiness, resources, and capabilities required to respond to the truly catastrophic event are yet to be tested or fully evaluated. There is concern throughout the emergency management community that the existing plans, policies, procedures and resources will not be adequate or appropriate to address the mega-disaster.

After September 11, 2001, knowledge that a catastrophic disaster could strike at any time in any number of ways has gained even more credence with the array of weapons terrorists could have in their arsenal and have voiced their willingness to use. To the "normal" risks causing a catastrophe can be added weapons of mass destruction (chemical, radiological, bacterial) and cyber attack. Catastrophe also could be the result of a convergence of any number or combination of any of these risks.

In conformance with current FEMA policy and priorities, it is now necessary to either broaden the scope and application of existing mechanisms or to create new, independent response planning mechanisms to ensure efficient, consistent, coordinated operations throughout all phases of a catastrophic disaster or emergency. FEMA will address the needs created by a catastrophic disaster or emergency by providing leadership in coordinating with other departments and agencies, states, and localities—the full integration of Federal, State, local, and private sector interagency response activities. These considerations will be incorporated into the new National Response Plan (NRP) as required under the Homeland Security Act of 2002 and Homeland Security Directive 5.

Over the years, various efforts have been undertaken to address catastrophic disaster readiness. This scope of work will develop site specific plans, use them to develop a template(s) for other site-specific planning, and address related issues as needed.

Annex A

Southeastern Louisiana Catastrophic Hurricane Plan

1. Catastrophic Planning In Louisiana

Louisiana is highly susceptible to hurricanes because the topography is generally low-lying river delta and some of the most densely populated areas are actually below sea level. Land subsidence and channels in the Mississippi River contribute to the loss of several square miles of wetlands and barrier islands each year, causing severe storm surges and flooding every hurricane season. One mile of wetlands can reduce storm surges by one foot, as well as reducing wind energy but at the current rate of loss, the wetlands buffer is estimated to be depleted within forty years.

Approximately 1,733,000 people live in the thirteen southeastern parishes of Louisiana that would be most threatened by a hurricane. This includes the City of New Orleans. The affected parishes and their populations are:

Ascension	77,000	St. Charles	48,000
Assumption	23,000	St. James	21,000
Jefferson	455,000	St. John	43,000
Lafourche	90,000	St. Tammany	191,000
Orleans	485,000	Tangipahoa	101,000
Plaquemines	27,000	Terrebonne	105,000
St. Bernard	67,000		

The most dangerous hurricane would be a slow-moving Category 3, 4, or 5 hurricane that makes landfall at the mouth of the Mississippi River, moves northwest of and parallel to the river, and then crosses New Orleans and Lake Pontchartrain. Various hurricane studies suggest that a slow-moving Category 3 or almost any Category 4 or 5 hurricane approaching Southeast Louisiana from the south could severely damage the heavily populated Southeast portion of the state creating a catastrophe with which the State would not be able to cope without massive help from neighboring states and the Federal Government.

The Federal Emergency Management Agency (FEMA) and the Louisiana Office of Emergency Preparedness (LOEP) believe that the gravity of the situation calls for an extraordinary level of advance planning to improve government readiness to respond effectively to such an event. The few highways leading out of the New Orleans area would be blocked early by tides, wind, and surge in Lake Pontchartrain. Such a catastrophic hurricane could result in significant numbers of deaths and injuries, trap hundreds of thousands of people in flooded areas, and leave up to one million people homeless. The geographic situation of Southern Louisiana and the densely populated New Orleans area would complicate response problems and quickly overwhelm the State's resources. Some anticipated problems are listed below:

- Over one million people would evacuate from New Orleans. Evacuees would crowd shelters throughout Louisiana and adjacent states.

- Hurricane surge would block highways and trap 300,000 to 350,000 persons in flooded areas. Storm surge of over 18 feet would overflow flood-protection levees on the Lake Pontchartrain side of New Orleans. Storm surge combined with heavy rain could leave much of New Orleans under 14 to 17 feet of water. More than 200 square miles of urban areas would be flooded.
- It could take weeks to "de-water" (drain) New Orleans: Inundated pumping stations and damaged pump motors would be inoperable. Flood-protection levees would prevent drainage of floodwater. Breaching the levees would be a complicated and politically sensitive problem: The Corps of Engineers may have to use barges or helicopters to haul earthmoving equipment to open several hundred feet of levee. To further complicate the situation, the flood would probably disable the New Orleans District of the Corps of Engineers.
- Rescue operations would be difficult because much of the area would be reachable only by helicopters and boats.
- Hospitals would be overcrowded with special-needs patients. Backup generators would run out of fuel or fail before patients could be moved elsewhere.
- The New Orleans area would be without electric power, food, potable water, medicine, or transportation for an extended time period
- Damaged chemical plants and industries could spill hazardous materials.
- Standing water and disease could threaten public health.
- There would be severe economic repercussions for the state and region.
- Outside responders and resources, including the Federal response personnel and materials, would have difficulty entering and working in the affected area.

2. Tasks

Work Plan

The Contractor shall provide support for at least one but no more than three meetings in Louisiana for two to three days each to present and discuss the plan with Federal, regional, state, and local officials and emergency managers. The Contractor can expect to attend meetings in the Washington, D.C. metropolitan area to discuss the Federal portions of the plan; these may be averaged to one a week.

The Contractor shall develop a catastrophic plan using the FRP/NRP as a guide and produce 1) a Basic Plan, 2) Emergency Support Function Annexes, and 3) Support Annexes. A Recovery Function Annex supplied by the FEMA Recovery Division will be included in the final plan. The plan shall integrate and not conflict with plans and structures developed by the State of Louisiana and individual cities and parishes.

The basis plan and all of the annexes shall be titled the "Southeast Louisiana Catastrophic Hurricane Plan", and shall be designed so that parts of the plan can be revised, updated, and distributed periodically without requiring revision or re-distribution of the entire plan. It shall be designed to serve as the framework for future catastrophic plans in the same jurisdictions for other catastrophic risks such as terrorism involving the use of weapons of mass destruction. Each part of the plan shall identify the organization or agency responsible for future maintenance of that part of the plan.

The Contractor will develop, execute, and evaluate a functional exercise with FEMA and the State of Louisiana. The scenario will feature a catastrophic hurricane striking southeastern Louisiana. Exercise participants will consist of management level personnel who will be presented with operational situations and required to make decisions on how to respond to the special circumstances of a catastrophic event including limiting factors and issues. The Plan will also identify critical trigger points for use in decision-making.

The participants will number between 100 to 150 personnel from FEMA HQ (10-12), Region VI (10-15), Federal ESFs (84), Louisiana (40), and representatives from EMC, Mississippi, Arkansas, and Texas.

To assist the Contractor in developing a responsible quote, please be advised that the FEMA Region VI exercise design team has collected existing plans, models, and studies and will have ICP Predictive Modeling and Damage Maps.

The Contractor will work with the existing exercise design team in developing the following standard documents for this emergency management exercise:

- Concept and Objectives
- Master Scenario Events List (with Implementers)
- Exercise Plan
- COSIN (Control and Simulation Document)
- Evaluation Plan
- Participant Orientation Material (Player Handbook, Controller Guide, Evaluator Guide, Communications Directory, & Training Slides)

The Contractor will have all draft documents relating to the exercise available for final review 15 days prior to the exercise. After review and comments by the exercise design team, the Contractor will have final exercise documents available two days prior to the exercise start date.

After the exercise, the exercise evaluation phase will differ from the traditional format; the Contractor will work with FEMA and the State to produce Incident Action Plans and associated Base Plan. **The Contractor is reminded that the second stage will be the development of the full catastrophic hurricane disaster plan to include Emergency Support Function Annexes and Support Annexes and should not be included in the response to the Request for Quote of April 2004.** The Second stage may also include development of the materials listed in the last bullet of each Annex as described below. ("Develop ready-to-be-implemented mutual aid agreements, contracts, staffing plans and specifications, supplier lists, equipment needs and specifications, data base protection, etc. to facilitate rapid response capabilities at the catastrophic level, as required").

The catastrophic plan will contain the following annexes that will be developed as per the caveats noted in Section 2. Special Considerations. Individual tasks may be eliminated, added, exchanged, or emphasis increased or diminished as the specifics of catastrophic operational needs and planning are ascertained; this applies to the exercise development phase and the final Annexes due in the Second Stage. The bulleted items are concerns and objectives to be in the annexes and should be reflected in exercise play. They are presented alphabetically and not in order of priority.

A. Communications Annex

The communications portion of the plan developed by the Contractor shall ensure the provision of communications support and capability to responders to achieve maximum communications before and during the event, any required temporary communications, and restoration of permanent communications.

The Contractor shall perform but not be limited to performing the following:

- Recommend measures for improving interoperability of communications between emergency-management agencies, including such topics as frequency allocation, cell-phone usage and controls, avoidance of frequency jams, and use of various radio bandwidths.
- Develop ready-to-be-implemented mutual aid agreements, contracts, staffing plans and specifications, supplier lists, equipment needs and specifications, data base protection, etc. to facilitate rapid response capabilities at the catastrophic level, as required.

B. De-Watering Annex

The US Army Corps of Engineers will have the responsibility of developing and implementing a plan for removing floodwater from the City of New Orleans ("de-watering") in conjunction with local levee districts and local political jurisdictions. The Contractor shall determine what consequences this will have vis-à-vis FEMA, State, and local governments response capabilities and responsibilities that will have to be integrated into the plan.

The Contractor shall perform but not be limited to performing the following:

- Develop a plan that details the coordination and decision process for implementing the USACE plan for removing floodwater from New Orleans metropolitan area.
- Make recommendation to the USACE on their plan to include temporary and long term repairs to the pumping stations, and removal of debris that prevents access or obstructs flood control and drainage structures.
- Plan for restoration of power grid necessary for operation of electrical pumps.
- Develop ready-to-be-implemented mutual aid agreements, contracts, staffing plans and specifications, supplier lists, equipment needs and specifications, data base protection, etc. to facilitate rapid response capabilities at the catastrophic level, as required.

C. Direction and Control Annex

This portion of the plan developed by the Contractor shall provide for collecting, analyzing, processing, and disseminating information about potential or actual disasters or emergencies to facilitate the planning, decision making and overall activities of governmental response.

The Contractor shall perform but not be limited to performing the following:

- Assess the survivability of the State, Parish, and Levee District emergency management offices, communication equipment, and alternate power supplies.
- Plan for coordination of FEMA, Louisiana OEP, and local-government response measures.

- Plan for assessment of damage and determination of urgent response requirements.
- Plan for use of a joint public information center and dissemination of emergency public information.
- Plan for time-phased deployment of resources.
- Outline the process for communicating and prioritizing requests for assistance
- Identify areas of conflicting interests (governmental, socio-economic, etc.).
- Identify potential legislative actions that might be necessary to implement effective response and recovery plans.
- Plan for continued plan maintenance and update.
- Develop ready-to-be-implemented mutual aid agreements, contracts, staffing plans and specifications, supplier lists, equipment needs and specifications, data base protection, etc. to facilitate rapid response capabilities at the catastrophic level, as required.

D. Health and Medical Services Annex

The Health and Medical Services portion of the plan developed by the Contractor shall provide for coordinating resources in response to public health and medical care needs following a major disaster or emergency, or during a developing potential medical situation.

The Contractor shall perform but not be limited to performing the following:

- Develop strategies to support local health and medical service providers.
- Assess the work that Louisiana State University (LSU) has done in this area under the Louisiana Board of Regents Millennium Health Excellence Fund.
- Assess the ability of each medical facility and special-needs shelter to operate after the storm hits.
- Determine immediate staffing needs while storm approaches and after the storm hits.
- Set priorities for staffing and supplying hospitals, and other medical facilities in the affected area.
- Identify transportation needs for staff and supplies.
- Plan support to local medical facilities for pre- and post-storm evacuation of patients and staff.
- Identify sources for specialized transportation equipment suitable for evacuation of critical patients.
- Plan for maintenance of public health in short and long-term shelters and in emergency housing facilities.
- Plan for managing mass casualties.
- Determine how the National Disaster Medical System (NDMS) could be used.
- Plan for vector control activities.
- Plan for inoculation of emergency response workers.
- Develop ready-to-be-implemented mutual aid agreements, contracts, staffing plans and specifications, supplier lists, equipment needs and specifications, data base protection, etc. to facilitate rapid response capabilities at the catastrophic level, as required.

E. Infrastructure Annex

This portion of the plan developed by the Contractor shall provide for lifesaving and life-sustaining actions and damage mitigation through technical advice and evaluation; engineering services, construction management, and inspection; emergency repair of water and wastewater

treatment facilities; provision of potable water, ice, and emergency power; and real estate support. It will reflect that while New Orleans and other areas may remain underwater for a prolonged period of time, other areas in Louisiana may need the infrastructure response activities associated with "normal" disasters.

The Contractor shall perform but not be limited to performing the following:

Debris Removal

- Assess the current adequacy of Parish debris plans.
- Develop an overall debris strategy, consistent with FEMA debris policy, to include burn sites and other planning considerations that are needed.
- Estimate anticipated quantity of debris for disposal in order to develop a debris plan.
- Identify available capacities at existing landfills.
- Review existing statutory requirements (i.e., load limits, air quality) and determine if provisions for modifying the Debris Annex are needed following a disaster.
- Identify potential staging areas for debris for sorting and reduction.
- Identify and prioritize by Parish the major arteries that should be cleared of debris.
- Develop ready-to-be-implemented mutual aid agreements, contracts, staffing plans and specifications, supplier lists, equipment needs and specifications, data base protection, etc. to facilitate rapid response capabilities at the catastrophic level, as required.

Emergency Ice, Water, and Power Requirements and Distribution.

- Identify quantity of ice and water needed by parishes per day.
- Identify distribution points for water and ice within the parishes.
- Identify parish capability to receive and distribute the commodities.
- List critical facilities and power generation specification within each parish that should be prioritized for emergency generators.
- Develop ready-to-be-implemented mutual aid agreements, contracts, staffing plans and specifications, supplier lists, equipment needs and specifications, data base protection, etc. to facilitate rapid response capabilities at the catastrophic level, as required.

Infrastructure Restoration

- Develop strategy or plan to support local utility service providers.
- Plan to support levee district pumping operations.
- Plan for removal of debris from public and private property.
- Plan for restoration of critical transportation systems.
- Plan for restoration of utilities (power, water, sewer, gas).
- Plan for restoration of public facilities (schools, fire stations, government buildings).
- Plan for restoration of commerce and general economic recovery.
- Develop ready-to-be-implemented mutual aid agreements, contracts, staffing plans and specifications, supplier lists, equipment needs and specifications, data base protection, etc. to facilitate rapid response capabilities at the catastrophic level, as required.

F. Mass Care/Housing Annex

The mass care and housing portion of the plan developed by the Contractor shall support the delivery of mass care services of shelter, feeding, and emergency first aid to disaster victims; the establishment of systems to provide bulk distribution of emergency relief supplies to disaster

victims and the collection of information for the purpose of reporting victim status and assisting family reunification.

The Contractor shall perform but not be limited to performing the following:

- Assess the current shelter plan for Southeast Louisiana.
- Estimate the number of people requiring short and long-term housing. Develop a strategy for short/long term housing of successive amounts of people.
- Identify availability and needs of short and long-term housing options in the area.
- Incorporate FEMA's catastrophic housing strategy.
- Plan for construction and installation of temporary housing facilities based on an acceptable percentage of the total population.
- Identify support services for shelters, and both short and long-term housing facilities and outline procedures to activate those resources.
- Develop ready-to-be-implemented mutual aid agreements, contracts, staffing plans and specifications, supplier lists, equipment needs and specifications, data base protection, etc. to facilitate rapid response capabilities at the catastrophic level, as required.

G. Prevention & Mitigation Annex

The Prevention & Mitigation portion of the plan developed by the Contractor shall provide for the protection of life and property and the prevention of future losses through a comprehensive, risk-based emergency management program of preparedness & preventive techniques.

The Contractor shall perform but not be limited to performing the following:

- Develop a plan to rapidly conduct hazardous material assessment and monitoring
- Recommend measures that could be taken to prevent or lessen the effects of hurricane storm surge and flooding (i.e. hardening fixed facilities, evacuating mobile facilities, implement techniques) to minimize hazardous material incidents.
- Develop a traffic control plan to facilitate controlled access in and out of the impacted area. Develop procedures to identify and consider mitigation opportunities throughout disaster operations.
- Develop criteria by which to allow for the phased reentry of the general population.
- Develop ready-to-be-implemented mutual aid agreements, contracts, staffing plans and specifications, supplier lists, equipment needs and specifications, data base protection, etc., to facilitate rapid response capabilities at the catastrophic level, as required.

H. Reentry Annex

The reentry portion of the plan developed by the Contractor shall provide for the safe, phased, and controlled return of private citizens and the private and public sectors into the disaster area for permanent residence. It will reflect that while New Orleans and other areas may remain underwater for a prolonged period of time and prohibit rapid reentry, other areas in Louisiana may be able to permit victims to return to their homes and or businesses within a timeframe associated with "normal" disasters.

The Contractor shall perform but not be limited to performing the following:

- Develop criteria to use in determining the sequence and rate of return for private citizens and the private and public sectors.
- Identify complications associated with controlling reentry (logistical, psychological, and social) and develop strategies to reduce the negative effects of those complications.
- Develop ready-to-be-implemented mutual aid agreements, contracts, staffing plans and specifications, supplier lists, equipment needs and specifications, data base protection, etc. to facilitate rapid response capabilities at the catastrophic level, as required.

I. Search, Rescue, and Medical Annex

The search and rescue portion of the plan developed by the Contractor shall provide for the location, rescue, on-site treatment, and re-location of stranded citizens, and for the rescue and relocation of hospital patients and other special populations.

The Contractor shall but not be limited to performing the following:

- Assess the current search-and-rescue capabilities in Louisiana and neighboring states.
- Devise a plan to include direction and control for the rescue of stranded people.
- Develop a strategy for estimating the number of citizens to be rescued, develop a priority cascade to use in deploying resources, and develop a strategy on rescuing successive amounts of people by air, land and sea.
- Identify and plan pick-up points for movement of rescued people. Develop a medical support strategy to rescue successive amounts of people.
- Identify hospitals and medical staff needed to support search and rescue operations.
- Identify responsibility for conducting preliminary damage assessments.
- Identify medical staff augmentation capabilities from unaffected areas in the state.
- Devise a plan/methodology to identify federal and EMAC resources needed.
- Develop ready-to-be-implemented mutual aid agreements, contracts, staffing plans and specifications, supplier lists, equipment needs and specifications, data base protection, etc., to facilitate rapid response capabilities at the catastrophic level, as required.

J. Security Annex

This portion of the plan developed by the Contractor shall assess the overall need for and elements of a security annex.

The Contractor shall perform but not be limited to performing the following:

- Identify and arrange transportation for people who would be needed to provide security for hospitals and shelters.
- Identify and arrange transportation for public safety officers to secure urban areas.
- Develop a plan to allow emergency response personnel into the disaster area following a storm.
- Develop ready-to-be-implemented mutual aid agreements, contracts, staffing plans and specifications, supplier lists, equipment needs and specifications, data base protection, etc. to facilitate rapid response capabilities at the catastrophic level, as required.

K. Transportation Annex

The transportation portion of the plan developed by the Contractor shall 1) assist all responders requiring transportation capacity to perform response missions and 2) serve as a coordination point between response operations and restoration of the transportation infrastructure.

The Contractor shall perform but not be limited to performing the following:

- Identify additional transportation and transportation support resources needed to move disaster victims, response personnel, and supplies in and out of the impacted areas in order to conduct cleanup and restoration activities.
- Identify airports suitable for use as staging areas for reception, storage, and distribution of relief supplies.
- Determine distribution of relief supplies based on priority of need.
- Develop a transportation plan for movement of general supplies into the affected area.
- Develop a transportation plan for movement of life-support supplies to short- and long-term shelters.
- Identify airfields, runways, hangars, and other transportation facilities that could be used for temporary emergency housing.
- Develop ready-to-be-implemented mutual aid agreements, contracts, staffing plans and specifications, supplier lists, equipment needs and specifications, data base protection, etc. to facilitate rapid response capabilities at the catastrophic level, as required.