

Clean Water Act

Section 404(c) “Veto Authority”

The Clean Water Act authorizes the U.S. Army Corps of Engineers (the Corps) (Section 404(a)) or an approved state (Section 404(h)) to issue permits for discharges of dredged or fill material at specified sites in waters of the United States. Section 404(c), however, authorizes EPA to restrict, prohibit, deny, or withdraw the use of an area as a disposal site for dredged or fill material if the discharge will have unacceptable adverse effects on municipal water supplies, shellfish beds and fishery areas, wildlife, or recreational areas.

“Veto Authority”

Under Section 404(c), EPA may exercise a veto over the specification by the Corps or by a state of a site for the discharge of dredged or fill material. EPA may also prohibit or otherwise restrict the specification of a site under Section 404(c) with regard to any existing or potential disposal site before a permit application has been submitted to or approved by the Corps or a state. In effect, Section 404(c) authority may be exercised before a permit is applied for, while an application is pending, or after a permit has been issued.

Because Section 404(c) actions have mostly been taken in response to unresolved Corps permit applications, this type of action is frequently referred to as an EPA veto of a Corps permit. EPA has completed only 11 veto actions out of an estimated 1,640,000¹ permit applications received between October 1979, when the 404(c) regulations went into effect, and December 2005.

An EPA Regional Administrator initiates a 404(c) action if he or she determines that the impact of a proposed permit activity is likely to result in:

- significant degradation of municipal water supplies (including surface or ground water) or,
- significant loss of or damage to fisheries, shellfishing, wildlife habitat, or recreation areas.

¹ Source: Corps permit data 1988-2005.

Section 404(c) “Veto” Process

Intent to Issue Notice of Proposed Determination

The EPA Regional Administrator states his or her intention to issue a public notice of a Proposed Determination to withdraw, prohibit, deny, or restrict the specification of a defined area for discharge of dredged or fill material.

Notice of Proposed Determination

(within 15 days)

If the Regional Administrator is not satisfied that no unacceptable adverse effects will occur, a notice of the Proposed Determination is published. The Proposed Determination begins the process of exploring whether unacceptable adverse effects will occur.

Public Comment Period

(generally between 30 and 60 days)

A public hearing is usually held during the comment period.

Recommended Determination or Withdrawal

(within 30 days of the public hearing or, if no public hearing is held, within 15 days of the end of the comment period)

The Regional Administrator prepares a Recommended Determination to withdraw, prohibit, deny, or restrict the specification of a defined area for disposing of dredged or fill material. Alternatively, he or she withdraws the Proposed Determination.

Review of Recommended Determination

(30 days)

The EPA Regional Administrator forwards the Recommended Determination and the administrative record to the EPA Assistant Administrator for Water.

Final Determination

(60 days after receipt of the Recommended Determination)

The EPA Assistant Administrator affirms, modifies, or rescinds the Recommended Determination and publishes notice of the Final Determination in the *Federal Register*.

Final Section 404(c) Veto Determinations

The eleven 404(c) actions that EPA has finalized as of 2006 have involved unacceptable adverse impacts to a variety of aquatic resources including freshwater forested, emergent and shrub wetlands; tidal freshwater and tidal estuarine wetlands; as well as streams, rivers, and lakes. As noted in the following table, these final 404(c) actions have involved a variety of projects across a broad geographic area.

	Project Name	Initiation and Final Determination Dates	Location		
			EPA Region	State	Corps District
11	Two Forks Water Supply Impoundment	<ul style="list-style-type: none"> Initiated March 24, 1989 Final Determination issued November 23, 1990 	8	CO	Omaha
10	Big River Water Supply Impoundment	<ul style="list-style-type: none"> Initiated August 24, 1988 Final Determination issued March 1, 1990 	1	RI	New England
9	Ware Creek Water Supply Impoundment	<ul style="list-style-type: none"> Initiated August 4, 1988 Final Determination issued July 10, 1989 	3	VA	Norfolk
8	Lake Alma Dam and Recreational Impoundment	<ul style="list-style-type: none"> Initiated June 8, 1988 Final Determination issued December 16, 1988 	4	GA	Savannah
7	Henry Rem Estates Agricultural Conversion - Rockplowing	<ul style="list-style-type: none"> Initiated April 22, 1987 Final Determination issued June 15, 1988 	4	FL	Jacksonville
6	Russo Development Corps Warehouse Development (After-the-fact permit)	<ul style="list-style-type: none"> Initiated May 26, 1987 Final Determination issued March 21, 1988 	2	NJ	New York
5	Attleboro Mall Shopping Mall	<ul style="list-style-type: none"> Initiated July 23, 1985 Final Determination issued May 13, 1986 	1	MA	New England
4	Bayou Aux Carpes Flood Control Project	<ul style="list-style-type: none"> Initiated December 17, 1984 Final Determination issued October 16, 1985 	6	LA	New Orleans
3	Jack Maybank Site Duck Hunting/Aquaculture Impoundment	<ul style="list-style-type: none"> Initiated April 15, 1984 Final Determination issued April 5, 1985 	4	SC	Charleston
2	Norden Co. Waste Storage/Recycling Plant	<ul style="list-style-type: none"> Initiated September 30, 1983 Final Determination issued June 15, 1984 	4	AL	Mobile
1	North Miami Landfill/Municipal Recreational Facility	<ul style="list-style-type: none"> Initiated June 25, 1980 Final Determination issued January 19, 1981 	4	FL	Jacksonville

Selected References

EPA Clean Water Act Section 404(c) Veto Authority Factsheet: <http://www.epa.gov/owow/wetlands/pdf/404c.pdf/>

EPA Clean Water Act Section 404(c) Regulations: <http://www.epa.gov/owow/wetlands/regs/>

EPA Wetlands Division website: <http://www.epa.gov/owow/wetlands/>

U.S. Army Corps of Engineers Headquarters Regulatory website: <http://www.usace.army.mil/inet/functions/cw/cecwo/reg/>