107TH CONGRESS 2D SESSION

H. R. 5005

To establish the Department of Homeland Security, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

June 24, 2002

Mr. Armey (for himself, Mr. Hastert, Mr. Dellay, Mr. Watts of Oklahoma, Mr. Cox, Ms. Pryce of Ohio, Mrs. Cubin, Mr. Tom Davis of Virginia, Mr. Blunt, Mr. Portman, Mr. Aderholt, Mr. Akin, Mr. Ballenger, Mr. Barr of Georgia, Mr. Bass, Mr. Bereuter, Mr. BOEHLERT, Mr. BONILLA, Mrs. BONO, Mr. BRADY of Texas, Mr. Brown of South Carolina, Mr. Burton of Indiana, Mr. Buyer, Mr. Calvert, Mr. Camp, Mr. Cantor, Mrs. Capito, Mr. Castle, Mr. Chambliss, Mr. COOKSEY, Mr. CRENSHAW, Mrs. JO ANN DAVIS of Virginia, Mr. DREIER, Mr. Demint, Ms. Dunn of Washington, Mr. Ehrlich, Mr. English, Mr. Ferguson, Mr. Forbes, Mr. Fossella, Mr. Ganske, Mr. Gekas, Mr. Gibbons, Mr. Gilman, Mr. Gillmor, Mr. Goode, Ms. Granger, Mr. Green of Wisconsin, Mr. Greenwood, Mr. Grucci, Mr. Hansen, Ms. Harman, Ms. Hart, Mr. Hastings of Washington, Mr. Hayes, Mr. HAYWORTH, Mr. HEFLEY, Mr. HERGER, Mr. HOEKSTRA, Mr. HORN, Mr. Houghton, Mr. Issa, Mr. Jenkins, Mrs. Johnson of Connecticut, Mr. Keller, Mrs. Kelly, Mr. King, Mr. Kolbe, Mr. Lahood, Mr. Lin-DER, Mr. McCrery, Mr. McKeon, Mr. Maloney of Connecticut, Mr. Manzullo, Mr. Dan Miller of Florida, Mr. Gary G. Miller of California, Mrs. Morella, Mrs. Myrick, Mr. Nussle, Mr. Osborne, Mr. OXLEY, Mr. PICKERING, Mr. PITTS, Mr. PUTNAM, Mr. REHBERG, Mr. ROHRABACHER, Mr. ROYCE, Mrs. ROUKEMA, Mr. RYUN of Kansas, Mr. SAXTON, Mr. SCHROCK, Mr. SENSENBRENNER, Mr. SESSIONS, Mr. SHAW, Mr. SHAYS, Mr. SHERWOOD, Mr. SIMPSON, Mr. SKEEN, Mr. Souder, Mr. Sweeney, Mr. Tancredo, Mr. Tauzin, Mr. Thorn-BERRY, Mr. TIBERI, Mr. UPTON, Mr. SHIMKUS, Mr. WALDEN, Mr. Wamp, Mr. Weldon of Pennsylvania, Mr. Weller, Mr. Whitfield, Mr. Wicker, Mrs. Wilson of New Mexico, and Mr. Wilson of South Carolina) (all by request) introduced the following bill; pursuant to House Resolution 449, referred to the Select Committee on Homeland Security for a period to be subsequently determined by the Speaker, and in addition to the Committees on Agriculture, Appropriations, Armed Services, Energy and Commerce, Financial Services, Government Reform, Intelligence (Permanent Select), International Relations, the Judiciary, Science, Transportation and Infrastructure, and Ways and Means, for a period ending not later than July 12, 2002, in each case for consideration of such matters as fall within the jurisdiction of the committee concerned

A BILL

To establish the Department of Homeland Security, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) SHORT TITLE.—This Act may be cited as the
- 5 "Homeland Security Act of 2002".
- 6 (b) Table of Contents for
- 7 this Act is as follows:
 - Sec. 1. Short title; table of contents.
 - Sec. 2. Definitions.
 - Sec. 3. Construction; severability.
 - Sec. 4. Effective date.

TITLE I—DEPARTMENT OF HOMELAND SECURITY

- Sec. 101. Executive department; mission.
- Sec. 102. Secretary; functions.
- Sec. 103. Other officers.

TITLE II—INFORMATION ANALYSIS AND INFRASTRUCTURE PROTECTION

- Sec. 201. Under Secretary for Information Analysis and Infrastructure Protection.
- Sec. 202. Functions transferred.
- Sec. 203. Access to information.
- Sec. 204. Information voluntarily provided.

TITLE III—CHEMICAL, BIOLOGICAL, RADIOLOGICAL, AND NUCLEAR COUNTERMEASURES

- Sec. 301. Under Secretary for Chemical, Biological, Radiological, and Nuclear Countermeasures.
- Sec. 302. Functions transferred.
- Sec. 303. Conduct of certain public health-related activities.

Sec. 304. Military activities.

TITLE IV—BORDER AND TRANSPORTATION SECURITY

- Sec. 401. Under Secretary for Border and Transportation Security.
- Sec. 402. Functions transferred.
- Sec. 403. Visa issuance.

TITLE V—EMERGENCY PREPAREDNESS AND RESPONSE

- Sec. 501. Under Secretary for Emergency Preparedness and Response.
- Sec. 502. Functions transferred.
- Sec. 503. Nuclear incident response.
- Sec. 504. Definition.
- Sec. 505. Conduct of certain public health-related activities.

TITLE VI—MANAGEMENT

- Sec. 601. Under Secretary for Management.
- Sec. 602. Chief Financial Officer.
- Sec. 603. Chief Information Officer.

TITLE VII—COORDINATION WITH NON-FEDERAL ENTITIES; IN-SPECTOR GENERAL; UNITED STATES SECRET SERVICE; GEN-ERAL PROVISIONS

Subtitle A—Coordination With Non-Federal Entities

Sec. 701. Responsibilities.

Subtitle B—Inspector General

Sec. 710. Authority of the Secretary.

Subtitle C—United States Secret Service

Sec. 720. Functions transferred.

Subtitle D—General Provisions

- Sec. 730. Establishment of human resources management system.
- Sec. 731. Advisory committees.
- Sec. 732. Acquisitions; property.
- Sec. 733. Reorganization; transfer.
- Sec. 734. Miscellaneous provisions.
- Sec. 735. Authorization of appropriations.

TITLE VIII—TRANSITION

- Sec. 801. Definitions.
- Sec. 802. Transfer of agencies.
- Sec. 803. Transitional authorities.
- Sec. 804. Savings provisions.
- Sec. 805. Terminations.
- Sec. 806. Incidental transfers.

TITLE IX—CONFORMING AND TECHNICAL AMENDMENTS

- Sec. 901. Inspector General Act.
- Sec. 902. Executive schedule.

- Sec. 903. United States Secret Service.
- Sec. 904. Coast Guard.
- Sec. 905. Strategic national stockpile and smallpox vaccine development.
- Sec. 906. Select agent registration.
- Sec. 907. National Bio-Weapons Defense Analysis Center.

SEC. 2. DEFINITIONS.

- 2 Unless the context clearly indicates otherwise, the fol-
- 3 lowing shall apply for purposes of this Act:
- 4 (1) The term "American homeland" or "home-
- 5 land" means the United States, in a geographic
- 6 sense.
- 7 (2) The term "assets" includes contracts, facili-
- 8 ties, property, records, unobligated or unexpended
- 9 balances of appropriations, and other funds or re-
- sources (other than personnel).
- 11 (3) The term "Department" means the Depart-
- ment of Homeland Security.
- 13 (4) The term "emergency response providers"
- includes Federal, State, and local government emer-
- gency public safety, law enforcement, emergency re-
- sponse, emergency medical, and related personnel,
- agencies, and authorities.
- 18 (5) The term "executive agency" means an ex-
- 19 ecutive agency and a military department, as de-
- fined, respectively, in sections 105 and 102 of title
- 5, United States Code.
- 22 (6) The term "functions" includes authorities,
- powers, rights, privileges, immunities, programs,

- projects, activities, duties, responsibilities, and obligations.
- (7) The term "local government" has the meaning given in section 102(6) of the Robert T. Stafford
 Disaster Relief and Emergency Assistance Act (Public Law 93–288).
- 7 (8) The term "major disaster" has the meaning 8 given in section 102(2) of the Robert T. Stafford 9 Disaster Relief and Emergency Assistance Act (Pub-10 lie Law 93–288).
- 11 (9) The term "personnel" means officers and 12 employees.
- (10) The term "Secretary" means the Secretaryof Homeland Security.
- 15 (11) The term "United States", when used in 16 a geographic sense, means any State (within the 17 meaning of section 102(4) of the Robert T. Stafford 18 Disaster Relief and Emergency Assistance Act (Pub-19 lic Law 93–288)), any possession of the United 20 States, and any waters within the jurisdiction of the 21 United States.

22 SEC. 3. CONSTRUCTION; SEVERABILITY.

Any provision of this Act held to be invalid or unen-24 forceable by its terms, or as applied to any person or cir-25 cumstance, shall be construed so as to give it the max-

- 1 imum effect permitted by law, unless such holding shall
- 2 be one of utter invalidity or unenforceability, in which
- 3 event such provision shall be deemed severable from this
- 4 Act and shall not affect the remainder thereof, or the ap-
- 5 plication of such provision to other persons not similarly
- 6 situated or to other, dissimilar circumstances.

7 SEC. 4. EFFECTIVE DATE.

- 8 This Act shall take effect thirty days after the date
- 9 of enactment or, if enacted within thirty days before Janu-
- 10 ary 1, 2003, on January 1, 2003.

11 TITLE I—DEPARTMENT OF

12 **HOMELAND SECURITY**

- 13 SEC. 101. EXECUTIVE DEPARTMENT; MISSION.
- 14 (a) Establishment.—There is established a De-
- 15 partment of Homeland Security, as an executive depart-
- 16 ment of the United States within the meaning of title 5,
- 17 United States Code.
- 18 (b) Mission.—(1) The primary mission of the De-
- 19 partment is to—
- 20 (A) prevent terrorist attacks within the United
- 21 States;
- (B) reduce the vulnerability of the United
- 23 States to terrorism; and

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1	(C) minimize the damage, and assist in the re-	
2	covery, from terrorist attacks that do occur within	
3	the United States.	
4	(2) In carrying out the mission described in para	
5	graph (1), and as further described in this Act, the De-	
6	partment's primary responsibilities shall include—	
7	(A) information analysis and infrastructure pro-	
8	tection;	
9	(B) chemical, biological, radiological, nuclear,	
10	and related countermeasures;	
11	(C) border and transportation security;	
12	(D) emergency preparedness and response; and	
13	(E) coordination (including the provision of	
14	training and equipment) with other executive agen-	
15	cies, with State and local government personnel,	
16	agencies, and authorities, with the private sector,	
17	and with other entities.	
18	(3) The Department shall also be responsible for car-	

- 19 rying out other functions of entities transferred to the De-
- 20 partment as provided by law.
- 21 SEC. 102. SECRETARY; FUNCTIONS.
- 22 (a) Secretary.—(1) There is a Secretary of Home-
- 23 land Security, appointed by the President, by and with the
- advice and consent of the Senate.

1 (2) The Secretary is the head of the Department and 2 shall have direction, authority, and control over it. 3 (3) All functions of all officers, employees, and organizational units of the Department are vested in the Sec-5 retary. (b) Functions.—The Secretary— 6 7 (1) may delegate any of his functions to any of-8 ficer, employee, or organizational unit of the Depart-9 ment; 10 (2) may promulgate regulations hereunder; and 11 (3) shall have such functions, including the au-12 thority to make contracts, grants, and cooperative 13 agreements, and to enter into agreements with other 14 executive agencies, as may be necessary and proper 15 to carry out his responsibilities under this Act or 16 otherwise provided by law. 17 SEC. 103. OTHER OFFICERS. 18 (a) Deputy Secretary; Under Secretaries.— To assist the Secretary in the performance of his func-19 tions, there are the following officers, appointed by the 20 21 President, by and with the advice and consent of the Sen-22 ate: 23 (1) A Deputy Secretary of Homeland Security,

who shall be the Secretary's first assistant for pur-

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- 1 poses of chapter 33, subchapter 3, of title 5, United
- 2 States Code.
- 3 (2) An Under Secretary for Information Anal-
- 4 ysis and Infrastructure Protection.
- 5 (3) An Under Secretary for Chemical, Biologi-
- 6 cal, Radiological, and Nuclear Countermeasures.
- 7 (4) An Under Secretary for Border and Trans-
- 8 portation Security.
- 9 (5) An Under Secretary for Emergency Pre-
- 10 paredness and Response.
- 11 (6) An Under Secretary for Management.
- 12 (7) Not more than six Assistant Secretaries.
- 13 (b) Inspector General.—To assist the Secretary
- 14 in the performance of his functions, there is an Inspector
- 15 General, who shall be appointed as provided in section
- 16 3(a) of the Inspector General Act of 1978.
- 17 (c) Commandant of the Coast Guard.—To assist
- 18 the Secretary in the performance of his functions, there
- 19 is a Commandant of the Coast Guard, who shall be ap-
- 20 pointed as provided in section 44 of title 14, United States
- 21 Code.
- 22 (d) Other Officers.—To assist the Secretary in
- 23 the performance of his functions, there are the following
- 24 officers, appointed by the President:

1	(1) A General Counsel, who shall be the chief
2	legal officer of the Department.
3	(2) Not more than ten Assistant Secretaries.
4	(3) A Director of the Secret Service.
5	(4) A Chief Financial Officer.
6	(5) A Chief Information Officer.
7	(e) Performance of Specific Functions.—Sub-
8	ject to the provisions of this Act, every officer of the de-
9	partment shall perform the functions specified by law for
10	his office or prescribed by the Secretary.
11	TITLE II—INFORMATION ANAL-
12	YSIS AND INFRASTRUCTURE
13	PROTECTION
14	SEC. 201. UNDER SECRETARY FOR INFORMATION ANALYSIS
15	AND INFRASTRUCTURE PROTECTION.
16	In assisting the Secretary with the responsibilities
17	specified in section 101(b)(2)(A), the primary responsibil-
18	ities of the Under Secretary for Information Analysis and
19	Infrastructure Protection shall include—
20	(1) receiving and analyzing law enforcement in-
21	formation, intelligence, and other information in
22	order to understand the nature and scope of the ter-
23	rorist threat to the American homeland and to de-
24	tect and identify potential threats of terrorism with-
25	in the United States;

- 1 (2) comprehensively assessing the vulnerabilities 2 of the key resources and critical infrastructures in 3 the United States;
 - (3) integrating relevant information, intelligence analyses, and vulnerability assessments (whether such information, analyses, or assessments are provided or produced by the Department or others) to identify protective priorities and support protective measures by the Department, by other executive agencies, by State and local government personnel, agencies, and authorities, by the private sector, and by other entities;
 - (4) developing a comprehensive national plan for securing the key resources and critical infrastructures in the United States;
 - (5) taking or seeking to effect necessary measures to protect the key resources and critical infrastructures in the United States, in coordination with other executive agencies and in cooperation with State and local government personnel, agencies, and authorities, the private sector, and other entities;
 - (6) administering the Homeland Security Advisory System, exercising primary responsibility for public threat advisories, and (in coordination with other executive agencies) providing specific warning

- information to State and local government personnel, agencies, and authorities, the private sector, other entities, and the public, as well as advice about appropriate protective actions and countermeasures;
- 5 and
- 6 (7) reviewing, analyzing, and making rec7 ommendations for improvements in the policies and
 8 procedures governing the sharing of law enforce9 ment, intelligence, and other information relating to
 10 homeland security within the Federal Government
 11 and between such government and State and local
 12 government personnel, agencies, and authorities.

13 SEC. 202. FUNCTIONS TRANSFERRED.

- In accordance with title VIII, there shall be trans-
- 15 ferred to the Secretary the functions, personnel, assets,
- 16 and liabilities of the following entities—
- 17 (1) the National Infrastructure Protection Cen-
- ter of the Federal Bureau of Investigation (other
- than the Computer Investigations and Operations
- 20 Section), including the functions of the Attorney
- 21 General relating thereto;
- 22 (2) the National Communications System of the
- Department of Defense, including the functions of
- the Secretary of Defense relating thereto;

- 1 (3) the Critical Infrastructure Assurance Office 2 of the Department of Commerce, including the func-3 tions of the Secretary of Commerce relating thereto;
 - (4) the Computer Security Division of the National Institute of Standards and Technology, including the functions of the Secretary of Commerce relating thereto;
 - (5) the National Infrastructure Simulation and Analysis Center of the Department of Energy, including the functions of the Secretary of Energy relating thereto; and
- 12 (6) the Federal Computer Incident Response 13 Center of the General Services Administration, in-14 cluding the functions of the Administrator of Gen-15 eral Services relating thereto.

16 SEC. 203. ACCESS TO INFORMATION.

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The Secretary shall have access to all reports, assessments, and analytical information relating to threats of
terrorism in the United States and to other areas of responsibility described in section 101(b), and to all information concerning infrastructure or other vulnerabilities
of the United States to terrorism, whether or not such
information has been analyzed, that may be collected, possessed, or prepared by any executive agency, except as otherwise directed by the President. The Secretary shall also

1	have access to other information relating to the foregoing
2	matters that may be collected, possessed, or prepared by
3	an executive agency, as the President may further provide.
4	With respect to the material to which the Secretary has
5	access under this section—
6	(1) the Secretary may obtain such material by
7	request, and may enter into cooperative arrange-
8	ments with other executive agencies to share such
9	material on a regular or routine basis, including re-
10	quests or arrangements involving broad categories of
11	material;
12	(2) regardless of whether the Secretary has
13	made any request or entered into any cooperative ar-
14	rangement pursuant to paragraph (1), all executive
15	agencies promptly shall provide to the Secretary—
16	(A) all reports, assessments, and analytical
17	information relating to threats of terrorism in
18	the United States and to other areas of respon-
19	sibility described in section 101(b);
20	(B) all information concerning infrastruc-
21	ture or other vulnerabilities of the United
22	States to terrorism, whether or not such infor-
23	mation has been analyzed;
24	(C) all information relating to significant

and credible threats of terrorism in the United

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- States, whether or not such information has been analyzed, if the President has provided that the Secretary shall have access to such information; and
- 5 (D) such other material as the President 6 may further provide; and
- 7 (3) the Secretary shall ensure that any material 8 received pursuant to this section is protected from 9 unauthorized disclosure and handled and used only 10 for the performance of official duties, and that any 11 intelligence information shared under this section 12 shall be transmitted, retained, and disseminated con-13 sistent with the authority of the Director of Central 14 Intelligence to protect intelligence sources and meth-15 ods under the National Security Act and related pro-16 cedures or, as appropriate, similar authorities of the 17 Attorney General concerning sensitive law enforce-18 ment information.

19 SEC. 204. INFORMATION VOLUNTARILY PROVIDED.

Information provided voluntarily by non-Federal enti-21 ties or individuals that relates to infrastructure 22 vulnerabilities or other vulnerabilities to terrorism and is 23 or has been in the possession of the Department shall not 24 be subject to section 552 of title 5, United States Code.

TITLE III—CHEMICAL, BIOLOGI-CAL, RADIOLOGICAL, AND NU-2 **CLEAR COUNTERMEASURES** 3 4 SEC. 301. UNDER SECRETARY FOR CHEMICAL, BIOLOGICAL, 5 RADIOLOGICAL, AND NUCLEAR COUNTER-6 MEASURES. 7 In assisting the Secretary with the responsibilities 8 specified in section 101(b)(2)(B), the primary responsibil-9 ities of the Under Secretary for Chemical, Biological, Ra-10 diological, and Nuclear Countermeasures shall include— 11 (1) securing the people, infrastructures, prop-12 erty, resources, and systems in the United States 13 from acts of terrorism involving chemical, biological, 14 radiological, or nuclear weapons or other emerging 15 threats; 16 (2) conducting a national scientific research 17 and development program to support the mission of 18 the Department, including developing national policy 19 for and coordinating the Federal Government's civil-20 ian efforts to identify, devise, and implement sci-21 entific, technological, and other countermeasures to 22 chemical, biological, radiological, nuclear, and other 23 emerging terrorist threats, including directing, fund-24 ing, and conducting research and development relat-25 ing to the same;

1	(3) establishing priorities for, directing, fund-	
2	ing, and conducting national research, development,	
3	and procurement of technology and systems—	
4	(A) for preventing the importation of	
5	chemical, biological, radiological, nuclear, and	
6	related weapons and material; and	
7	(B) for detecting, preventing, protecting	
8	against, and responding to terrorist attacks	
9	that involve such weapons or material; and	
10	(4) establishing guidelines for State and local	
11	government efforts to develop and implement coun-	
12	termeasures to threats of chemical, biological, radio-	
13	logical, and nuclear terrorism, and other emerging	
14	terrorist threats.	
15	SEC. 302. FUNCTIONS TRANSFERRED.	
16	In accordance with title VIII, there shall be trans-	
17	ferred to the Secretary the functions, personnel, assets,	
18	and liabilities of the following entities—	
19	(1) the select agent registration enforcement	
20	programs and activities of the Department of Health	
21	and Human Services, including the functions of the	
22	Secretary of Health and Human Services relating	
23	thereto;	
24	(2) the following programs and activities of the	
25	Department of Energy, including the functions of	

1	the Secretary of Energy relating thereto (but not in-
2	cluding programs and activities relating to the stra-
3	tegic nuclear defense posture of the United States):
4	(A) the chemical and biological national se-
5	curity and supporting programs and activities
6	of the non-proliferation and verification re-
7	search and development program;
8	(B) the nuclear smuggling programs and
9	activities, and other programs and activities di-
10	rectly related to homeland security, within the
11	proliferation detection program of the non-pro-
12	liferation and verification research and develop-
13	ment program, except that the programs and
14	activities described in this subparagraph may be
15	designated by the President either for transfer
16	to the Department or for joint operation by the
17	Secretary and the Secretary of Energy;
18	(C) the nuclear assessment program and
19	activities of the assessment, detection, and co-
20	operation program of the international mate-
21	rials protection and cooperation program;
22	(D) the energy security and assurance pro-
23	gram and activities;
24	(E) such life sciences activities of the bio-
25	logical and environmental research program re-

1	lated to microbial pathogens as may be des-
2	ignated by the President for transfer to the De-
3	partment;
4	(F) the Environmental Measurements Lab-
5	oratory; and
6	(G) the advanced scientific computing re-
7	search program and activities, and the intel-
8	ligence program and activities, at Lawrence
9	Livermore National Laboratory;
10	(3) the National Bio-Weapons Defense Analysis
11	Center of the Department of Defense, including the
12	functions of the Secretary of Defense related there-
13	to; and
14	(4) the Plum Island Animal Disease Center of
15	the Department of Agriculture, including the func-
16	tions of the Secretary of Agriculture relating there-
17	to.
18	SEC. 303. CONDUCT OF CERTAIN PUBLIC HEALTH-RELATED
19	ACTIVITIES.
20	(a) CERTAIN ACTIVITIES CARRIED OUT THROUGH
21	HHS.—(1) Except as the President may otherwise direct
22	the Secretary shall carry out his civilian human health-
23	related biological, biomedical, and infectious disease de-
24	fense research and development (including vaccine re-
25	search and development) responsibilities through the De-

- 1 partment of Health and Human Services (including the
- 2 Public Health Service), under agreements with the Sec-
- 3 retary of Health and Human Services, and may transfer
- 4 funds to him in connection with such agreements.
- 5 (2) With respect to any responsibilities carried out
- 6 through the Department of Health and Human Services
- 7 under this subsection, the Secretary, in consultation with
- 8 the Secretary of Health and Human Services, shall have
- 9 the authority to establish the research and development
- 10 program, including the setting of priorities.
- 11 (b) Transfer of Funds.—With respect to such
- 12 other research and development responsibilities under this
- 13 title, including health-related chemical, radiological, and
- 14 nuclear defense research and development responsibilities,
- 15 as he may elect to carry out through the Department of
- 16 Health and Human Services (including the Public Health
- 17 Service) (under agreements with the Secretary of Health
- 18 and Human Services) or through other Federal agencies
- 19 (under agreements with their respective heads), the Sec-
- 20 retary may transfer funds to the Secretary of Health and
- 21 Human Services, or to such heads, as the case may be.
- 22 SEC. 304. MILITARY ACTIVITIES.
- 23 Except as specifically provided in this Act, nothing
- 24 in this Act shall confer upon the Secretary any authority

1	to engage in warfighting, the military defense of the	
2	United States, or other traditional military activities.	
3	TITLE IV—BORDER AND	
4	TRANSPORTATION SECURITY	
5	SEC. 401. UNDER SECRETARY FOR BORDER AND TRANS-	
6	PORTATION SECURITY.	
7	In assisting the Secretary with the responsibilities	
8	specified in section 101(b)(2)(C), the primary responsibil-	
9	ities of the Under Secretary for Border and Transpor-	
10	tation Security shall include—	
11	(1) preventing the entry of terrorists and the	
12	instruments of terrorism into the United States;	
13	(2) securing the borders, territorial waters,	
14	ports, terminals, waterways, and air, land, and sea	
15	transportation systems of the United States, includ-	
16	ing managing and coordinating governmental activi-	
17	ties at ports of entry;	
18	(3) administering the immigration and natu-	
19	ralization laws of the United States, including the	
20	establishment of rules, in accordance with section	
21	403, governing the granting of visas or other forms	
22	of permission, including parole, to enter the United	
23	States to individuals who are not citizens or lawful	
24	permanent residents thereof;	

1	(4) administering the customs laws of the
2	United States; and
3	(5) in carrying out the foregoing responsibil-
4	ities, ensuring the speedy, orderly, and efficient flow
5	of lawful traffic and commerce.
6	SEC. 402. FUNCTIONS TRANSFERRED.
7	In accordance with title VIII, there shall be trans-
8	ferred to the Secretary the functions, personnel, assets
9	and liabilities of the following entities—
10	(1) the United States Customs Service of the
11	Department of the Treasury, including the functions
12	of the Secretary of the Treasury relating thereto;
13	(2) the Immigration and Naturalization Service
14	of the Department of Justice, including the func-
15	tions of the Attorney General relating thereto;
16	(3) the Animal and Plant Health Inspection
17	Service of the Department of Agriculture, including
18	the functions of the Secretary of Agriculture relating
19	thereto;
20	(4) the Coast Guard of the Department of
21	Transportation, which shall be maintained as a dis-
22	tinct entity within the Department, including the
23	functions of the Secretary of Transportation relating
24	thereto:

- 1 (5) the Transportation Security Administration 2 of the Department of Transportation, including the 3 functions of the Secretary of Transportation, and of 4 the Under Secretary of Transportation for Security, 5 relating thereto; and
- (6) the Federal Protective Service of the Gen eral Services Administration, including the functions
 of the Administrator of General Services relating
 thereto.

10 SEC. 403. VISA ISSUANCE.

- 11 (a) AUTHORITY.—Notwithstanding the provisions of
- 12 section 104 of the Immigration and Nationality Act (8
- 13 U.S.C. 1104) or any other law, and except as provided
- 14 in subsection (b) of this section, the Secretary shall have—
- 15 (1) exclusive authority, through the Secretary
- of State, to issue regulations with respect to, admin-
- ister, and enforce the provisions of that Act and all
- other immigration and nationality laws relating to
- the functions of diplomatic and consular officers of
- the United States in connection with the granting or
- 21 refusal of visas; and
- 22 (2) authority to confer or impose upon any offi-
- cer or employee of the United States, with the con-
- sent of the executive agency under whose jurisdiction

1	such officer or employee is serving, any of the func-
2	tions specified in paragraph (1).
3	(b) Refusal of Visas.—The Secretary of State may
4	refuse a visa to an alien if the Secretary of State deems
5	such refusal necessary or advisable in the interests of the
6	United States.
7	TITLE V—EMERGENCY
8	PREPAREDNESS AND RESPONSE
9	SEC. 501. UNDER SECRETARY FOR EMERGENCY PREPARED-
10	NESS AND RESPONSE.
11	In assisting the Secretary with the responsibilities
12	specified in section 101(b)(2)(D), the primary responsibil-
13	ities of the Under Secretary for Emergency Preparedness
14	and Response shall include—
15	(1) helping to ensure the preparedness of emer-
16	gency response providers for terrorist attacks, major
17	disasters, and other emergencies;
18	(2) with respect to the Nuclear Incident Re-
19	sponse Team (regardless of whether it is operating
20	as an organizational unit of the Department pursu-
21	ant to this title)—
22	(A) establishing standards and certifying
23	when those standards have been met;
24	(B) conducting joint and other exercises
25	and training and evaluating performance; and

1	(C) providing funds to the Department of
2	Energy and the Environmental Protection
3	Agency, as appropriate, for homeland security
4	planning, exercises and training, and equip-
5	ment;
6	(3) providing the Federal Government's re-
7	sponse to terrorist attacks and major disasters,
8	including—
9	(A) managing such response;
10	(B) directing the Domestic Emergency
11	Support Team, the Strategic National Stock-
12	pile, the National Disaster Medical System, and
13	(when operating as an organizational unit of
14	the Department pursuant to this title) the Nu-
15	clear Incident Response Team;
16	(C) overseeing the Metropolitan Medical
17	Response System; and
18	(D) coordinating other Federal response
19	resources in the event of a terrorist attack or
20	major disaster;
21	(4) aiding the recovery from terrorist attacks
22	and major disasters;
23	(5) building a comprehensive national incident
24	management system with Federal, State, and local

1	government personnel, agencies, and authorities, to	
2	respond to such attacks and disasters;	
3	(6) consolidating existing Federal Government	
4	emergency response plans into a single, coordinated	
5	national response plan; and	
6	(7) developing comprehensive programs for de	
7	veloping interoperative communications technology	
8	and helping to ensure that emergency response pro	
9	viders acquire such technology.	
10	SEC. 502. FUNCTIONS TRANSFERRED.	
11	In accordance with title VIII, there shall be trans	
12	ferred to the Secretary the functions, personnel, assets	
13	and liabilities of the following entities—	
14	(1) the Federal Emergency Management Agen	
15	cy, including the functions of the Director of the	
16	Federal Emergency Management Agency relating	
17	thereto;	
18	(2) the Office for Domestic Preparedness of the	
19	Office of Justice Programs, including the functions	
20	of the Attorney General relating thereto;	
21	(3) the National Domestic Preparedness Office	
22	of the Federal Bureau of Investigation, including the	
23	functions of the Attorney General relating thereto;	

- (4) the Domestic Emergency Support Teams of
 the Department of Justice, including the functions
 of the Attorney General relating thereto;
- 4 (5) the Office of the Assistant Secretary for 5 Public Health Emergency Preparedness (including 6 the Office of Emergency Preparedness, the National 7 Disaster Medical System, and the Metropolitan Med-8 ical Response System) of the Department of Health 9 and Human Services, including the functions of the 10 Secretary of Health and Human Services relating 11 thereto; and
- 12 (6) the Strategic National Stockpile of the De-13 partment of Health and Human Services, including 14 the functions of the Secretary of Health and Human 15 Services relating thereto.

16 SEC. 503. NUCLEAR INCIDENT RESPONSE.

- 17 (a) Nuclear Incident Response Team.—At the
- 18 direction of the Secretary (in connection with an actual
- 19 or threatened terrorist attack, major disaster, or other
- 20 emergency), the Nuclear Incident Response Team shall
- 21 operate as an organizational unit of the Department.
- 22 While so operating, the Nuclear Incident Response Team
- 23 shall be subject to the direction, authority, and control of
- 24 the Secretary.

- 1 (b) Construction.—Nothing in this title shall be understood to limit the ordinary responsibility of the Secretary of Energy and the Administrator of the Environ-3 mental Protection Agency for organizing, training, equipping, and utilizing their respective entities in the Nuclear Incident Response Team, or (subject to the provisions of this title) from exercising direction, authority, and control 8 over them when they are not operating as a unit of the Department. 10 SEC. 504. DEFINITION. 11 For purposes of this title, "nuclear incident response team" means a resource that includes— 12 13 (1) those entities of the Department of Energy 14 that perform nuclear or radiological emergency sup-15 port functions (including accident response, search 16 response, advisory, and technical operations func-17 tions), radiation exposure functions at the medical 18 assistance facility known as Oak Ridge National 19 Laboratory, radiological assistance functions, and re-
 - (2) those entities of the Environmental Protection Agency that perform such support functions (including radiological emergency response functions) and related functions.

lated functions; and

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SEC. 505. CONDUCT OF CERTAIN PUBLIC HEALTH-RELATED

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,	ACTIVITIES.
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- 3 (a) In General.—Except as the President may oth-
- 4 erwise direct, the Secretary shall carry out the following
- 5 responsibilities through the Department of Health and
- 6 Human Services (including the Public Health Service),
- 7 under agreements with the Secretary of Health and
- 8 Human Services, and may transfer funds to him in con-
- 9 nection with such agreements:
- 10 (1) All biological, chemical, radiological, and
- 11 nuclear preparedness-related construction, renova-
- tion, and enhancement of security for research and
- development or other facilities owned or occupied by
- the Department of Health and Human Services.
- 15 (2) All public health-related activities being car-
- ried out by the Department of Health and Human
- 17 Services on the effective date of this Act (other than
- activities under functions transferred by this Act to
- the Department) to assist State and local govern-
- 20 ment personnel, agencies, or authorities, non-Federal
- 21 public and private health care facilities and pro-
- viders, and public and non-profit health and edu-
- cational facilities, to plan, prepare for, prevent, iden-
- 24 tify, and respond to biological, chemical, radiological,
- and nuclear events and public health emergencies, by
- means including direct services, technical assistance,

1	communications and surveillance, education and
2	training activities, and grants.
3	(b) Preparedness and Response Program.—
4	With respect to any responsibilities carried out through
5	the Department of Health and Human Services under this
6	section, the Secretary, in consultation with the Secretary
7	of Health and Human Services, shall have the authority
8	to establish the preparedness and response program, in-
9	cluding the setting of priorities.
10	TITLE VI—MANAGEMENT
11	SEC. 601. UNDER SECRETARY FOR MANAGEMENT.
12	In assisting the Secretary with the management and
13	administration of the Department, the primary respon-
14	sibilities of the Under Secretary for Management shall in-
15	clude, for the Department—
16	(1) the budget, appropriations, expenditures of
17	funds, accounting, and finance;
18	(2) procurement;
19	(3) human resources and personnel;
20	(4) information technology and communications
21	systems;
22	(5) facilities, property, equipment, and other
23	material resources;

1	(6) security for personnel, information tech-
2	nology and communications systems, facilities, prop-
3	erty, equipment, and other material resources; and
4	(7) identification and tracking of performance
5	measures relating to the responsibilities of the De-
6	partment.
7	SEC. 602. CHIEF FINANCIAL OFFICER.
8	The Chief Financial Officer shall report to the Sec-
9	retary, or to another official of the Department, as the
10	Secretary may direct.
11	SEC. 603. CHIEF INFORMATION OFFICER.
12	The Chief Information Officer shall report to the Sec-
13	retary, or to another official of the Department, as the
14	Secretary may direct.
15	TITLE VII—COORDINATION WITH
16	NON-FEDERAL ENTITIES; IN-
17	SPECTOR GENERAL; UNITED
18	STATES SECRET SERVICE;
19	GENERAL PROVISIONS
20	Subtitle A—Coordination With
21	Non-Federal Entities
22	SEC. 701. RESPONSIBILITIES.
23	In discharging his responsibilities relating to coordi-
24	nation (including the provision of training and equipment)
25	with State and local government personnel, agencies, and

- 1 authorities, with the private sector, and with other enti-
- 2 ties, the responsibilities of the Secretary shall include—
- 3 (1) coordinating with State and local govern-
- 4 ment personnel, agencies, and authorities, and with
- 5 the private sector, to ensure adequate planning,
- 6 equipment, training, and exercise activities;
- 7 (2) coordinating and, as appropriate, consoli-
- 8 dating, the Federal Government's communications
- 9 and systems of communications relating to homeland
- security with State and local government personnel,
- agencies, and authorities, the private sector, other
- entities, and the public;
- 13 (3) directing and supervising grant programs of
- the Federal Government for State and local govern-
- ment emergency response providers; and
- 16 (4) distributing or, as appropriate, coordinating
- the distribution of, warnings and information to
- 18 State and local government personnel, agencies, and
- authorities and to the public.

20 Subtitle B—Inspector General

- 21 SEC. 710. AUTHORITY OF THE SECRETARY.
- 22 (a) In General.—Notwithstanding the last two sen-
- 23 tences of section 3(a) of the Inspector General Act of
- 24 1978, the Inspector General shall be under the authority,
- 25 direction, and control of the Secretary with respect to au-

- dits or investigations, or the issuance of subpoenas, that 2 require access to information concerning— 3 (1)intelligence, counterintelligence, orcounterterrorism matters; ongoing criminal investigations or pro-6 ceedings; 7 (3) undercover operations; 8 (4) the identity of confidential sources, includ-9 ing protected witnesses; 10 (5) other matters the disclosure of which would, 11 in the Secretary's judgment, constitute a serious 12 threat to the protection of any person or property 13 authorized protection by section 3056 of title 18, 14 United States Code, section 202 of title 3 of such 15 Code, or any provision of the Presidential Protection 16 Assistance Act of 1976; or
- 17 (6) other matters the disclosure of which would, 18 in the Secretary's judgment, constitute a serious 19 threat to national security.
- 20 (b) Prohibition of Certain Investigations.—
- 21 With respect to the information described in subsection
- 22 (a), the Secretary may prohibit the Inspector General
- 23 from carrying out or completing any audit or investiga-
- tion, or from issuing any subpoena, after such Inspector
- General has decided to initiate, carry out, or complete

- 1 such audit or investigation or to issue such subpoena, if
- 2 the Secretary determines that such prohibition is nec-
- 3 essary to prevent the disclosure of any information de-
- 4 scribed in subsection (a), to preserve the national security,
- 5 or to prevent a significant impairment to the interests of
- 6 the United States.
- 7 (c) Notification Required.—The Secretary shall
- 8 notify the President of the Senate and the Speaker of the
- 9 House of Representatives within thirty days of any exer-
- 10 cise of his authority under this section.

11 Subtitle C—United States Secret

12 Service

- 13 SEC. 720. FUNCTIONS TRANSFERRED.
- In accordance with title VIII, there shall be trans-
- 15 ferred to the Secretary the functions, personnel, assets,
- 16 and liabilities of the United States Secret Service, which
- 17 shall be maintained as a distinct entity within the Depart-
- 18 ment, including the functions of the Secretary of the
- 19 Treasury relating thereto.

20 Subtitle D—General Provisions

- 21 SEC. 730. ESTABLISHMENT OF HUMAN RESOURCES MAN-
- 22 **AGEMENT SYSTEM.**
- Title 5, United States Code, is amended by
- 24 inserting—
- 25 (1) after part III a new part as follows:

1 "PART IV—DEPARTMENT OF HOMELAND 2 **SECURITY** "CHAPTER 100 3 "Sec. "10001. Human Resources Management System. 4 "§ 10001. Human Resources Management System "Notwithstanding any other provision of this title, 5 6 the Secretary of Homeland Security may, in regulations prescribed jointly with the Director of the Office of Per-7 sonnel Management, establish, and from time to time adjust, a human resources management system for some or all of the organizational units of the Department of Homeland Security, which shall be flexible, contemporary, and 11 12 grounded in the public employment principles of merit and fitness."; and 13 14 (2) the following after the matter relating to 15 part III in the analysis: "Part IV—Department of Homeland Security "1. Human Resources Management System 10001". SEC. 731. ADVISORY COMMITTEES. 17 The Secretary may establish, appoint members of, 18 and use the services of, advisory committees, as he may 19 deem necessary. The service of an individual as a member 20 of an advisory committee established under this paragraph shall not be considered to be service bringing him within the provisions of sections 203, 205, or 207 of title 18,

- 1 United States Code, unless his act, which by any such sec-
- 2 tion is made unlawful when performed by an individual
- 3 referred to therein, is with respect to any particular mat-
- 4 ter that directly involves the Department or in which the
- 5 Department is directly interested. An advisory committee
- 6 established under this section shall not be subject to Pub-
- 7 lie Law 92–463, but the Secretary shall publish notice in
- 8 the Federal Register announcing the establishment of
- 9 such a committee and identifying its purpose and member-
- 10 ship.

11 SEC. 732. ACQUISITIONS; PROPERTY.

- 12 (a) Research and Development Projects.—(1)
- 13 When the Secretary carries out basic, applied, and ad-
- 14 vanced research and development projects, he may exercise
- 15 the same authority (subject to the same limitations and
- 16 conditions) with respect to such research and projects as
- 17 the Secretary of Defense may exercise under section 2371
- 18 of title 10, United States Code (except for subsections (b)
- 19 and (f) of such section), after making a determination that
- 20 the use of a contract, grant, or cooperative agreement for
- 21 such project is not feasible or appropriate. The annual re-
- 22 port required under subsection (h) of such section, as ap-
- 23 plied to the Secretary by this paragraph, shall be sub-
- 24 mitted to the President of the Senate and the Speaker
- 25 of the House of Representatives.

- 1 (2) The Secretary may, under the authority of para-
- 2 graph (1), carry out prototype projects in accordance with
- 3 the requirements and conditions provided for carrying out
- 4 prototype projects under section 845 of the National De-
- 5 fense Authorization Act for Fiscal Year 1994 (Public Law
- 6 103–160). In applying the authorities of such section 845,
- 7 subsection (c) thereof shall apply with respect to prototype
- 8 projects under this paragraph, and the Secretary shall
- 9 perform the functions of the Secretary of Defense under
- 10 subsection (d) thereof.
- 11 (b) Personal Services.—Notwithstanding the time
- 12 and pay limitations of section 3109 of title 5, United
- 13 States Code, the Secretary may procure personal services,
- 14 including the services of experts and consultants (or orga-
- 15 nizations thereof).
- 16 (c) Exemption From Certain Authorities.—
- 17 Section 602(d) of the Federal Property and Administra-
- 18 tive Services Act 1949 (40 U.S.C. 474(d)) is amended by
- 19 striking "; or (21)" and inserting "; (21) the Department
- 20 of Homeland Security; or (22)".
- 21 (d) Real Property.—Notwithstanding any other
- 22 provision of law, the Secretary, in accordance with regula-
- 23 tions prescribed jointly with the Administrator of General
- 24 Services and the Director of the Office of Management
- 25 and Budget—

1	(1) may acquire replacement real property (in-
2	cluding interests therein)—
3	(A) by transfer or exchange of the Depart-
4	ment's property with other executive agencies;
5	or
6	(B) by sale to or exchange of the Depart-
7	ment's property with non-Federal parties;
8	(2) by lease, permit, license, or other similar in-
9	strument, may make available to other executive
10	agencies and to non-Federal parties, on a fair mar-
11	ket rental value basis, the unexpired portion of any
12	government lease for real property occupied or pos-
13	sessed by the Department;
14	(3) may make available by outlease agreements
15	with other executive agencies or with non-Federal
16	parties, any unused or underused portion of or inter-
17	est in any real or related personal property occupied
18	or possessed by the Department; and
19	(4) may deposit the proceeds of any exercise of
20	the authority granted by this subsection into any ac-
21	count in the Treasury available to him, without re-
22	gard to fiscal year limitations.
23	(e) Delegation of Certain Responsibilities.—
24	Upon the written request of the Secretary, the Adminis-
25	trator of General Services shall delegate to him all respon-

- 1 sibilities and authorities provided by law to the Adminis-
- 2 trator for the care and handling of the Department's sur-
- 3 plus real and related personal property, pending its dis-
- 4 position, and for the disposal of such property.
- 5 (f) Recovery of Costs.—Notwithstanding any
- 6 other provision of law, the Secretary may retain, from the
- 7 proceeds of the sale of personal property, amounts nec-
- 8 essary to recover, to the extent practicable, the full costs
- 9 (direct and indirect) incurred by the Secretary in dis-
- 10 posing of such property, including but not limited to the
- 11 costs of warehousing, storage, environmental services, ad-
- 12 vertising, appraisal, and transportation. Such amounts
- 13 shall be deposited into an account available for such ex-
- 14 penses without regard to fiscal year limitations.

15 SEC. 733. REORGANIZATION; TRANSFER.

- 16 (a) Allocation of Functions.—The Secretary is
- 17 authorized to allocate or reallocate functions among the
- 18 officers of the Department, and to establish, consolidate,
- 19 alter, or discontinue such organizational units within the
- 20 Department, as he may deem necessary or appropriate,
- 21 but such authority does not extend to—
- 22 (1) any entity transferred to the Department
- and established by statute, or any function vested by
- statute in such an entity or officer of such an entity,
- unless not less than ninety days' notice has been

- given to the President of the Senate and Speaker of
- 2 the House of Representatives; or
- 3 (2) the abolition of any entity established or re-
- 4 quired to be maintained as a distinct entity by this
- 5 Act.
- 6 (b) Transfer of Appropriations.—Except as oth-
- 7 erwise specifically provided by law, not to exceed five per-
- 8 cent of any appropriation available to the Secretary in any
- 9 fiscal year may be transferred between such appropria-
- 10 tions, except that not less than fifteen days' notice shall
- 11 be given to the Committees on Appropriations of the Sen-
- 12 ate and House of Representatives before any such transfer
- 13 is made.
- 14 SEC. 734. MISCELLANEOUS PROVISIONS.
- 15 (a) Seal.—The Department shall have a seal, whose
- 16 design is subject to the approval of the President.
- 17 (b) Gifts, Devises, and Bequests.—With respect
- 18 to the Department, the Secretary shall have the same au-
- 19 thorities that the Attorney General has with respect to the
- 20 Department of Justice under section 524(d) of title 28,
- 21 United States Code.
- (c) Participation of Members of the Armed
- 23 Forces.—With respect to the Department, the Secretary
- 24 shall have the same authorities that the Secretary of
- 25 Transportation has with respect to the Department of

- 1 Transportation under section 324 of title 49, United
- 2 States Code.
- 3 (d) Redelegation of Functions.—Unless other-
- 4 wise provided in the delegation or by law, any function
- 5 delegated under this Act may be redelegated to any subor-
- 6 dinate.

7 SEC. 735. AUTHORIZATION OF APPROPRIATIONS.

- 8 There are authorized to be appropriated such sums
- 9 as may be necessary to carry out the provisions of this
- 10 Act.

11 TITLE VIII—TRANSITION

- 12 SEC. 801. DEFINITIONS.
- For purposes of this title—
- 14 (1) the term "agency" includes any entity, or-
- ganizational unit, or function; and
- 16 (2) the term "transition period" means the 12-
- month period beginning on the effective date of this
- 18 Act.
- 19 SEC. 802. TRANSFER OF AGENCIES.
- The transfer of an agency to the Department shall
- 21 occur when the President so directs, but in no event later
- 22 than the end of the transition period. When an agency
- 23 is transferred, the President may also transfer to the De-
- 24 partment any agency established to carry out or support
- 25 adjudicatory or review functions in relation to the agency.

1 SEC. 803. TRANSITIONAL AUTHORITIES.

- 2 (a) Provision of Assistance by Officials.—
- 3 Until the transfer of an agency to the Department, any
- 4 official having authority over or functions relating to the
- 5 agency immediately before the effective date of this Act
- 6 shall provide to the Secretary such assistance, including
- 7 the use of personnel and assets, as he may request in pre-
- 8 paring for the transfer and integration of the agency into
- 9 the Department.
- 10 (b) Services and Personnel.—During the transi-
- 11 tion period, upon the request of the Secretary, the head
- 12 of any executive agency may, on a reimbursable or non-
- 13 reimbursable basis, provide services or detail personnel to
- 14 assist with the transition.
- 15 (c) Transfer of Funds.—Until the transfer of an
- 16 agency to the Department, the President is authorized to
- 17 transfer to the Secretary not to exceed five percent of the
- 18 unobligated balance of any appropriation available to such
- 19 agency, to fund the purposes authorized in this Act, except
- 20 that not less than 15 days' notice shall be given to the
- 21 Committees on Appropriations of the Senate and House
- 22 of Representatives before any such funds transfer is made.
- 23 (d) Acting Officials.—(1) During the transition
- 24 period, pending the advice and consent of the Senate to
- 25 the appointment of an officer required by this Act to be
- 26 appointed by and with such advice and consent, the Presi-

- 1 dent may designate any officer whose appointment was re-
- 2 quired to be made by and with such advice and consent
- 3 and who was such an officer immediately before the effec-
- 4 tive date of this Act (and who continues in office) or im-
- 5 mediately before such designation, to act in such office
- 6 until the same is filled as provided in this Act. While so
- 7 acting, such officers shall receive compensation at the
- 8 higher of—
- 9 (A) the rates provided by this Act for the re-
- spective offices in which they act; or
- 11 (B) the rates provided for the offices held at
- the time of designation.
- 13 (2) Nothing in this Act shall be understood to require
- 14 the advice and consent of the Senate to the appointment
- 15 by the President to a position in the Department of any
- 16 officer whose agency is transferred to the Department
- 17 pursuant to this Act and whose duties following such
- 18 transfer are germane to those performed before such
- 19 transfer.
- 20 (e) Transfer of Personnel, Assets, Liabil-
- 21 ITIES, AND FUNCTIONS.—Upon the transfer of an agency
- 22 to the Department—
- 23 (1) the personnel, assets, and liabilities held by
- or available in connection with the agency shall be
- 25 transferred to the Secretary for appropriate alloca-

- 1 tion, subject to the approval of the Director of the
- 2 Office of Management and Budget and notwith-
- 3 standing the provisions of section 1531(a)(2) of title
- 4 31, United States Code; and
- 5 (2) the Secretary shall have all functions relat-
- 6 ing to the agency that any other official could by law
- 7 exercise in relation to the agency immediately before
- 8 such transfer, and shall have in addition all func-
- 9 tions vested in the Secretary by this Act or other
- 10 law.

11 SEC. 804. SAVINGS PROVISIONS.

- 12 (a) Completed Administrative Actions.—(1)
- 13 Completed administrative actions of an agency shall not
- 14 be affected by the enactment of this Act or the transfer
- 15 of such agency to the Department, but shall continue in
- 16 effect according to their terms until amended, modified,
- 17 superseded, terminated, set aside, or revoked in accord-
- 18 ance with law by an officer of the United States or a court
- 19 of competent jurisdiction, or by operation of law.
- 20 (2) For purposes of paragraph (1), the term "com-
- 21 pleted administrative action" includes orders, determina-
- 22 tions, rules, regulations, personnel actions, permits, agree-
- 23 ments, grants, contracts, certificates, licenses, registra-
- 24 tions, and privileges.

- 1 (b) Pending Proceedings.—Subject to the author-2 ity of the Secretary under this Act—
- 3 (1) pending proceedings in an agency, including notices of proposed rulemaking, and applications for licenses, permits, certificates, grants, and financial 5 6 assistance, shall continue notwithstanding the enact-7 ment of this Act or the transfer of the agency to the 8 Department, unless discontinued or modified under 9 the same terms and conditions and to the same ex-10 tent that such discontinuance could have occurred if such enactment or transfer had not occurred; and
 - (2) orders issued in such proceedings, and appeals therefrom, and payments made pursuant to such orders, shall issue in the same manner and on the same terms as if this Act had not been enacted or the agency had not been transferred, and any such orders shall continue in effect until amended, modified, superseded, terminated, set aside, or revoked by an officer of the United States or a court of competent jurisdiction, or by operation of law.
- 21 (c) PENDING CIVIL ACTIONS.—Subject to the authority of the Secretary under this Act, pending civil actions 23 shall continue notwithstanding the enactment of this Act or the transfer of an agency to the Department, and in such civil actions, proceedings shall be had, appeals taken,

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- 1 and judgments rendered and enforced in the same manner
- 2 and with the same effect as if such enactment or transfer
- 3 had not occurred.
- 4 (d) References.—References relating to an agency
- 5 that is transferred to the Department in statutes, Execu-
- 6 tive orders, rules, regulations, directives, or delegations of
- 7 authority that precede such transfer or the effective date
- 8 of this Act shall be deemed to refer, as appropriate, to
- 9 the Department, to its officers, employees, or agents, or
- 10 to its corresponding organizational units or functions.
- 11 Statutory reporting requirements that applied in relation
- 12 to such an agency immediately before the effective date
- 13 of this Act shall continue to apply following such transfer
- 14 if they refer to the agency by name.
- 15 (e) Employment Provisions.—(1) Notwith-
- 16 standing the generality of the foregoing (including sub-
- 17 sections (a) and (d)), in and for the Department the Sec-
- 18 retary may, in regulations prescribed jointly with the Di-
- 19 rector of the Office of Personnel Management, adopt the
- 20 rules, procedures, terms, and conditions, established by
- 21 statute, rule, or regulation before the effective date of this
- 22 Act, relating to employment in any agency transferred to
- 23 the Department pursuant to this Act; and
- 24 (2) except as otherwise provided in this Act, or under
- 25 authority granted by this Act, the transfer pursuant to

- 1 this Act of personnel shall not alter the terms and condi-
- 2 tions of employment, including compensation, of any em-
- 3 ployee so transferred.

4 SEC. 805. TERMINATIONS.

- 5 Except as otherwise provided in this Act, whenever
- 6 all the functions vested by law in any agency have been
- 7 transferred pursuant to this Act, each position and office
- 8 the incumbent of which was authorized to receive com-
- 9 pensation at the rates prescribed for an office or position
- 10 at level II, III, IV, or V, of the Executive Schedule, shall
- 11 terminate.

12 SEC. 806. INCIDENTAL TRANSFERS.

- 13 The Director of the Office of Management and Budg-
- 14 et, in consultation with the Secretary, is authorized and
- 15 directed to make such additional incidental dispositions of
- 16 personnel, assets, and liabilities held, used, arising from,
- 17 available, or to be made available, in connection with the
- 18 functions transferred by this Act, as he may deem nec-
- 19 essary to accomplish the purposes of this Act.

20 TITLE IX—CONFORMING AND

21 **TECHNICAL AMENDMENTS**

- 22 SEC. 901. INSPECTOR GENERAL ACT.
- 23 Section 11 of the Inspector General Act of 1978
- 24 (Public Law 95–452) is amended—

1	(1) by inserting "Homeland Security," after
2	"Transportation," each place it appears;
3	(2) by striking "; and" each place it appears
4	and inserting ";";
5	(3) by striking ",," and inserting ","; and
6	(4) by striking ";;" and inserting ";".
7	SEC. 902. EXECUTIVE SCHEDULE.
8	Title 5, United States Code, is amended—
9	(1) in section 5312, by inserting "Secretary of
10	Homeland Security." as a new item after "Affairs.";
11	(2) in section 5313, by inserting "Deputy Sec-
12	retary of Homeland Security." as a new item after
13	"Affairs.";
14	(3) in section 5314, by inserting "Under Secre-
15	taries, Department of Homeland Security." as a new
16	item after "Affairs." the third place it appears;
17	(4) in section 5315, by inserting "Assistant
18	Secretaries, Department of Homeland Security.",
19	"General Counsel, Department of Homeland Secu-
20	rity.", "Chief Financial Officer, Department of
21	Homeland Security.", "Chief Information Officer,
22	Department of Homeland Security.", and "Inspector
23	General, Department of Homeland Security." as new
24	items after "Affairs." the first place it appears.

1 SEC. 903. UNITED STATES SECRET SERVICE.

- 2 (a) In General.—The United States Code is
- 3 amended in sections 202 and 208 of title 3, and in section
- 4 3056 of title 18, by striking "of the Treasury", each place
- 5 it appears and inserting "of Homeland Security".
- 6 (b) Effective Date.—The amendments made by
- 7 this section shall take effect on the date of transfer of
- 8 the United States Secret Service to the Department.

9 SEC. 904. COAST GUARD.

- 10 (a) TITLE 14, U.S.C.—Title 14 of the United States
- 11 Code is amended—
- 12 (1) in sections 1, 3, 53, 95, 145, 516, 666, 669,
- 13 673 (as added by Public Law 104–201), 673 (as
- 14 added by Public Law 104–324), 674, 687, and 688,
- by striking "of Transportation", each place it ap-
- pears, and inserting "of Homeland Security"; and
- 17 (2) after executing the other amendments re-
- quired by this subsection, by redesignating the sec-
- tion 673 added by Public Law 104–324 as section
- 20 673a.
- 21 (b) TITLE 10, U.S.C.—Section 801(1) of title 10,
- 22 United States Code, is amended by striking "the General
- 23 Counsel of the Department of Transportation" and insert-
- 24 ing "an official designated to serve as Judge Advocate
- 25 General of the Coast Guard by the Secretary of Homeland
- 26 Security".

1	(c) Effective Date.—The amendments made by
2	this section shall take effect on the date of transfer of
3	the Coast Guard to the Department.
4	SEC. 905. STRATEGIC NATIONAL STOCKPILE AND SMALL-
5	POX VACCINE DEVELOPMENT.
6	(a) In General.—The Public Health Security and
7	Bioterrorism Preparedness and Response Act of 2002 is
8	amended—
9	(1) in section 121(a)(1)—
10	(A) by striking "Secretary of Health and
11	Human Services" and inserting "Secretary of
12	Homeland Security";
13	(B) by inserting "the Secretary of Health
14	and Human Services and" between "in coordi-
15	nation with" and "the Secretary of Veterans
16	Affairs'; and
17	(C) by inserting "of Health and Human
18	Services" after "as are determined by the Sec-
19	retary''; and
20	(2) in subsections 121(a)(2) and (b), by insert-
21	ing "of Health and Human Services" after "Sec-
22	retary" each place it appears.
23	(b) Effective Date.—The amendments made by
24	this section shall take effect on the date of transfer of

the Strategic National Stockpile of the Department of Health and Human Services to the Department. 3 SEC. 906. SELECT AGENT REGISTRATION. 4 (a) Public Health Service Act.—The Public Health Service Act is amended— 6 (1) in section 351A(a)(1)(A), by inserting "(as 7 defined in subsection (1)(9))" after "Secretary": 8 (2) in section 351A(h)(2)(A), by inserting "Department of Homeland Security, the" before "De-9 10 partment of Health and Human Services"; 11 (3) in section 351A(l), by inserting after para-12 graph (8) a new paragraph as follows: 13 "(9) The term 'Secretary' means the Secretary 14 of Homeland Security, in consultation with the Sec-15 retary of Health and Human Services."; and 16 (4) in section 352A(i)— 17 (A) by striking "(1)" the first place it ap-18 pears; and 19 (B) by striking paragraph (2). 20 (b) Public Health Security and Bioterrorism 21 Preparedness and Response Act of 2002.—Section 201(b) of the Public Health Security and Bioterrorism 23 Preparedness and Response Act of 2002 is amended by striking "Secretary of Health and Human Services" and inserting "Secretary of Homeland Security".

- 1 (c) Effective Date.—The amendments made by
- 2 this section shall take effect on the date of transfer of
- 3 the select agent registration enforcement programs and
- 4 activities of the Department of Health and Human Serv-
- 5 ices to the Department.
- 6 SEC. 907. NATIONAL BIO-WEAPONS DEFENSE ANALYSIS
- 7 **CENTER.**
- 8 There is established in the Department of Defense
- 9 a National Bio-Weapons Defense Analysis Center, whose
- 10 mission is to develop countermeasures to potential attacks
- 11 by terrorists using weapons of mass destruction.

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