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U.S. AGENCY FOR INTERNATIONAL DEVELOPMENT
BUREAU FOR DEMOCRACY, CONFLICT, AND HUMANITARIAN ASSISTANCE (DCHA)

Sudan – Complex Emergency

Situation Report #23, Fiscal Year (FY) 2006

August 25, 2006

Note: The last situation report was dated August 11, 2006.

BACKGROUND

On January 9, 2005, the Government of Sudan (GOS) and the Sudan People’s Liberation Movement (SPLM) signed the Comprehensive Peace Agreement (CPA) officially ending Africa’s longest running civil war. During the 21-year conflict, fighting, famine, and disease killed more than 2 million people, forced an estimated 600,000 people to seek refuge in neighboring countries, and displaced 4 million people within Sudan—the largest internally displaced person (IDP) population in the world. In accordance with the CPA, the presidency of Sudan’s Government of National Unity (GNU) was officially established in Khartoum on July 9, 2005. The interim national constitution authorized the creation of the Government of Southern Sudan (GOSS) and initiated a six-year interim period, after which the South will hold a referendum on whether to become an independent country.

In February 2003, a separate conflict began in Darfur, western Sudan, when the locally based Sudan Liberation Army (SLA) attacked GOS security forces in the town of El Fasher, North Darfur. The resulting humanitarian emergency in Darfur affects more than 3.8 million people, including nearly 1.8 million IDPs and approximately 220,000 refugees in eastern Chad. On May 5, 2006, the GNU and one faction of the SLA signed the Darfur Peace Agreement (DPA) in Abuja, Nigeria. Ending the conflict in Darfur is critical to consolidating a national peace and addressing the simmering conflict in eastern Sudan.

The U.S. Government (USG) is the leading international donor to Sudan and has contributed more than \$1.5 billion for humanitarian programs in FY 2005 and FY 2006. The USG continues to lead the international effort to support implementation of the CPA, while simultaneously providing for the humanitarian needs of conflict-affected populations throughout the country.

NUMBERS AT A GLANCE		SOURCE
IDPs in Sudan	Total: 6,100,000 From Southern Sudan: 4 million In Darfur: 1.8 million	UNHCR ¹ —November 2005 OCHA ² —December 2005 OCHA—April 2006
Sudanese Refugees	Total: 220,000 In Chad	UNHCR—April 2006
Sudanese Refugees	Total: 340,000 In Uganda, Ethiopia, Democratic Republic of the Congo (DRC), Kenya, Central African Republic, Egypt, and Eritrea	UNHCR—July 2006
Refugees in Sudan	Total: 170,000 From Eritrea, Ethiopia, Uganda, DRC, and others	UNHCR—November 2005

Total FY 2005–2006 USAID Humanitarian Assistance to Sudan and Eastern Chad \$1,320,207,002

Total FY 2005–2006 USG Humanitarian Assistance to Sudan and Eastern Chad \$1,506,601,072³

CURRENT SITUATION IN DARFUR

Attacks Against NGOs. Since August 11, unidentified assailants have attacked international non-governmental organizations (INGOs), including USAID partner Relief International (RI), on three separate occasions in North and West Darfur. On August 11, three armed men seized two drivers and vehicles from an RI compound in Tawila, North Darfur, later releasing the drivers. In response, RI and Save the Children/Sweden suspended all activity in Tawila, leaving no INGO presence in the area. On August 15, armed men seized an INGO vehicle traveling

approximately 20 km south of Tawila. On August 16, assailants stopped a four-vehicle convoy belonging to the same INGO near Jebel Marra, West Darfur, and forcibly took one driver, two vehicles, and communications equipment. According to USAID field reports, as of August 23 the location of the driver and the two vehicles remained unknown. The INGO has suspended operations in the Tabit area, south of El Fasher, North Darfur. In recent weeks, the U.N. declared the Mellit–Kulkul–Tawila triangle off-limits for humanitarian activity.

¹ Office of the U.N. High Commissioner for Refugees (UNHCR)

² U.N. Office for the Coordination of Humanitarian Affairs (OCHA)

³ For a complete breakdown of FY 2005 Sudan funding, please see:

http://www.usaid.gov/our_work/humanitarian_assistance/disaster_assistance/countries/sudan/fy2006/sudan_ce_sr01_10-14-2005.pdf

Attack on AMIS in North Darfur. According to the African Union Mission in Sudan (AMIS), on August 19 a group of unidentified armed men attacked an AMIS fuel convoy traveling from El Nahud to El Fasher in North Darfur, killing two AMIS peacekeepers and injuring three others.

Insecurity Prevents Food Aid Deliveries. The U.N. World Food Program (WFP) reported that more than 470,000 of 2.8 million planned beneficiaries did not receive food assistance due to deteriorating security conditions in Darfur in July. This is an increase from June, when approximately 290,000 people did not receive food assistance due to insecurity.

Inter-ethnic Violence in Kalma Camp. Humanitarian organizations have reported that increasing tensions between the Fur and Zaghawa ethnic groups are hindering the movement of local NGO staff in Kalma IDP camp near Nyala, South Darfur. On August 9, two men were reportedly killed in Kalma camp. One man was shot for unknown reasons, while the other was killed in retaliation for inter-ethnic violence. The incident reportedly instigated the mobilization of Fur and Zaghawa youth brigades from Kalma and neighboring camps. AMIS, NGO staff, and traditional leaders intervened to diffuse the situation, and formed a committee representing various ethnic groups to discuss issues of concern.

Cholera in North and West Darfur. On August 21, the U.N. World Health Organization (WHO) reported that laboratory tests have confirmed cases of cholera in West Darfur, and results are pending for tests on suspected cases in North Darfur. According to the North Darfur cholera emergency task force, health facilities have treated 81 cases of suspected cholera and reported three deaths as of August 24. The task force comprises the North Darfur State Ministry of Health (MOH), U.N. agencies, USAID partners International Rescue Committee (IRC), RI, and GOAL, and NGOs working in the health and water and sanitation sectors. The task force reported that insecurity limits surveillance and treatment activities in urban areas such as El Fasher and nearby IDP camps. According to WHO, although the number of reported cases of cholera in northern Sudan has decreased and the fatality rate has recently declined, the new incidences of acute watery diarrhea (AWD) and cholera in North and West Darfur indicate an urgent need for additional prevention and public health activities.

CURRENT SITUATION IN NON-DARFUR SUDAN

Flooding in Northern and Eastern Sudan. USAID staff in Khartoum reported that seasonal rains and the resulting flooding have affected more than 100,000 people in northern and eastern Sudan. As of August 23, flooding from the Blue Nile River had killed six people in Sinnar State and damaged more than 1,600 shelters, according to the GNU Humanitarian Aid Commission. The Sudanese Red Crescent Society reported that displaced families from 60 villages in Sinnar are staying in 12 newly

established camps. Oxfam reported that flooding affected 6,000 households in Tokar, Red Sea State, where USAID partner IRC is providing plastic sheeting to affected families. On August 11 and 12, flooding resulting from violent storms in the Omdurman area of Khartoum affected more than 15,000 households. NGOs, including USAID partner CARE, continue to distribute plastic sheeting and other relief commodities in the affected areas. As of August 23, USAID staff reported that shelter needs in Es Salaam camp in Omdurman remain the greatest humanitarian priority.

Food Insecurity in Jonglei. According to the USAID Famine Early Warning Systems Network (FEWS NET), conflict arising from the disarmament of local militias and cattle raiding between the Nuer and Murle tribes has exacerbated food insecurity in Wuror, Diror, Pulchol, and Nyirol counties in Jonglei State. In recent months, conflict has disrupted food collection, fishing, traditional livestock and grain exchange, and forced households and cattle to return earlier than normal from dry-season grazing areas of western Jonglei. FEWS NET reported that more than 25,000 people require urgent food assistance and approximately 15,000 people are in need of emergency relief commodities, including cooking and shelter materials, health supplies, and seeds. As a result of the insecurity, humanitarian agencies, including USAID partners Norwegian People's Aid and World Relief, have withdrawn from the affected counties.

USAID/OFDA Program. In the Nuba Mountains and Abyei, USAID/OFDA partner Save the Children/United States (SC/US) supports the recovery and reintegration of returnees through health programs, food security and livelihood initiatives, water and sanitation, and capacity building with civil society organizations and local government. From March to May 2006, SC/US supported 44 immunization centers that provided nearly 24,000 vaccines. Additionally, SC/US rehabilitated two basic health units and finished construction of a new unit. SC/US reports that the local community contributed nearly 42 percent of the total construction costs of two health units completed in Abu Gebeha, Southern Kordofan State. During the reporting period, SC/US also provided logistical and technical support to the MOH to combat AWD.

USAID/OTI Program. Through implementing partner Development Alternatives, Inc. (DAI), the USAID Office of Transition Initiatives (USAID/OTI) recently awarded a grant for the provision of a generator to the Aweil Hospital in Northern Bahr el Ghazal State, in response to a request from the State MOH. Prior to this grant, the hospital relied on solar power for energy. USAID/OTI's support to the hospital is intended to help demonstrate the ability of the Aweil civil authorities to meet the basic needs of the growing local population, which includes IDPs, returnees, and settled communities. USAID/OTI also recently funded a grant through DAI to the Upper Nile State Ministry of Education to provide desks, benches, and classroom supplies for 500 students at

Yebwang Primary School. The school serves multiple villages in the Shilluk Kingdom in Southern Sudan.

USG HUMANITARIAN ASSISTANCE

On October 27, 2005, U.S. Chargé d'Affaires Cameron R. Hume renewed the Sudan disaster declaration for FY 2006. The U.S. Mission in Sudan has declared disasters due to the complex emergency on an annual basis since 1987.

To date in FY 2006, USAID/OFDA has contributed more than \$111.2 million in Sudan to provide a full range of emergency humanitarian interventions, reduce conflict, and improve local capacity to reintegrate IDPs returning to their home communities. In FY 2006, USAID/OFDA has awarded more than \$62 million to 26 USG, NGO, and U.N. partners for emergency programs in non-Darfur Sudan in the sectors of health, food security and agriculture, water and sanitation, income generation, nutrition, capacity building, and coordination. In Darfur, USAID/OFDA has provided more than \$49 million in FY 2006 to 22 NGO and U.N. partners for multi-sector interventions to assist IDPs and vulnerable populations. USAID/OFDA is also supporting targeted voluntary returns of IDPs to their places of origin. In FY 2005, USAID/OFDA provided \$201 million for Sudan-related assistance, including \$113 million for Darfur programs.

In response to the Sudan complex emergency, USAID's Office of Food for Peace (USAID/FFP) has contributed 475,910 MT of food assistance in FY 2006, valued at approximately \$454.8 million. USAID/FFP provides

contingency rations to implementing partners in areas where concentrations of returnees are expected and continues to closely monitor and respond to food needs throughout the country. Additionally, in FY 2005, USAID/FFP contributed 571,730 MT of emergency food assistance valued at nearly \$502.4 million for Sudan and Sudanese refugees in neighboring Chad.

The overall goal of USAID/OTI in Sudan is to strengthen Sudanese confidence and capacity to address the causes and consequences of political marginalization, violence, and instability under the framework of the CPA. USAID/OTI currently has five implementing partners in Sudan. In FY 2006, USAID/OTI has provided approximately \$29 million in support of Sudan programs. In FY 2005, USAID/OTI provided approximately \$20.2 million in support of programs in Sudan.

The Department of State's Bureau of Population, Refugees, and Migration (State/PRM) has provided \$67 million in assistance to Sudanese populations affected by the complex emergency in 2006. State/PRM supports protection and assistance programs for more than 220,000 Sudanese refugees in Chad in partnership with UNHCR, the U.N. Children's Fund (UNICEF), WFP, the International Federation of the Red Cross and Red Crescent Societies (IFRC), and a broad range of NGOs. State/PRM also works with UNHCR, the International Committee of the Red Cross (ICRC), and NGOs to support the return of refugees and IDPs in Southern Sudan and protect conflict-affected populations in Darfur.

FY 2006 USG HUMANITARIAN ASSISTANCE TO THE DARFUR CRISIS

<i>Implementing Partner</i>	<i>Activity</i>	<i>Location</i>	<i>Amount</i>
DARFUR, SUDAN			
USAID/OFDA ASSISTANCE			
ACF	Food Security and Agriculture, Nutrition	South Darfur	\$1,300,000
ACTED	Income Generation, Rehabilitation, Water and Sanitation	West Darfur	\$900,000
ARC	Health, Income Generation, Water and Sanitation	South Darfur	\$2,499,720
CARE	Logistics, Relief Commodities, Water and Sanitation	Darfur-wide	\$3,368,644
CHF	Food Security and Agriculture, Income Generation, Shelter	North Darfur, South Darfur	\$1,407,764
Concern	Water and Sanitation	West Darfur	\$662,313
CRS	Food Security and Agriculture, Nutrition, Shelter, Water and Sanitation	West Darfur	\$1,399,976
FAO	Food Security and Agriculture	Darfur-wide	\$3,000,000
GOAL	Health, Logistics, Nutrition, Relief Commodities, Water and Sanitation	West Darfur	\$600,000
IMC	Health	South Darfur, West Darfur	\$1,199,909
IRC	Coordination, Health, Protection, Water and Sanitation	Darfur-wide	\$4,800,000

Mercy Corps	Income Generation, Relief Commodities, Water and Sanitation	North Darfur, West Darfur	\$2,499,999
Merlin	Health	South Darfur	\$899,958
OCHA	Coordination	Darfur-wide	\$3,000,000
Relief International	Food Security and Agriculture, Health, Income Generation, Nutrition, Relief Commodities	North Darfur	\$959,223
SC/US	Coordination, Health, Income Generation, Nutrition, Protection, Water and Sanitation	West Darfur	\$2,500,942
Solidarites	Capacity Building, Food Security and Agriculture, Water and Sanitation	South Darfur	\$1,140,000
Tearfund	Health, Nutrition, Water and Sanitation	West Darfur	\$700,000
UNICEF	Health, Nutrition, Relief Commodities, Water and Sanitation	Darfur-wide	\$7,700,000
U.S. Geological Survey	Water and Sanitation	Darfur-wide	\$462,800
WFP	Logistics, Transportation	Darfur-wide	\$5,742,991
World Vision	Food Security and Agriculture, Health, Water and Sanitation	South Darfur	\$1,399,709
USAID	Administrative Support and Travel	Darfur-wide	\$916,263
TOTAL USAID/OFDA			\$49,060,211
USAID/FFP ASSISTANCE			
WFP	308,140 MT of P.L. 480 Title II Emergency Food Assistance	Darfur-wide	\$291,239,500
ICRC	19,770 MT of P.L. 480 Title II Emergency Food Assistance	Darfur-wide	\$16,507,200
TOTAL USAID/FFP			\$307,746,700
USAID/OTI ASSISTANCE			
DAI	Violence Against Women Initiative	Darfur-wide	\$3,500,000
DAI	Small Grants Program	Darfur-wide	\$400,000
OHCHR	Violence Against Women Initiative	Darfur-wide	\$2,610,314
UNDP	Violence Against Women Initiative	Darfur-wide	\$2,273,697
TOTAL USAID/OTI			\$8,784,011
TOTAL STATE/PRM			
ICRC	Protection and Assistance for Conflict-Affected Populations	Darfur-wide	\$23,300,000
UNHCR	Protection of IDPs and Chadian Refugees	West Darfur	\$7,560,000
TOTAL STATE/PRM			\$30,860,000
TOTAL FY 2006 USAID HUMANITARIAN ASSISTANCE TO DARFUR			\$365,590,922
TOTAL FY 2006 USG HUMANITARIAN ASSISTANCE TO DARFUR			\$396,450,922
EASTERN CHAD			
USAID/FFP ASSISTANCE			
WFP	23,740 MT of P.L. 480 Title II Emergency Food Assistance	Eastern Chad	\$22,198,200
TOTAL USAID/FFP			\$22,198,200
USAID/OTI ASSISTANCE			
Internews	Humanitarian Radio Service	Eastern Chad	\$610,947
TOTAL USAID/OTI			\$610,947
STATE/PRM ASSISTANCE			
Africare	Income Generation, Nutrition, Water and Sanitation	Eastern Chad	\$500,535
Air Serv	Humanitarian Flights for NGOs and the U.N.	Eastern Chad	\$2,066,277
CARE	Capacity Building, Education, Protection, Psychosocial Services	Eastern Chad	\$948,715
IMC	Health, Psychosocial Services	Eastern Chad	\$1,800,000

Internews	Humanitarian Information Service for Refugee Protection, Education	Eastern Chad	\$385,074
ICRC	Protection and Assistance for Displaced Chadians and Refugees	Eastern Chad	\$1,700,000
IFRC	Camp Management, Education, Nutrition, Water and Sanitation	Eastern Chad	\$900,000
MENTOR	Health	Eastern Chad	\$656,913
UNHCR	Refugee Protection, Multi-Sectoral Assistance	Eastern Chad	\$22,737,269
UNICEF	Education, Health, Nutrition, and Water and Sanitation	Eastern Chad	\$4,066,000
WFP	Air Support	Eastern Chad	\$1,000,000
TOTAL FY 2006 STATE/PRM ASSISTANCE TO EASTERN CHAD			\$36,760,783
TOTAL FY 2006 USAID HUMANITARIAN ASSISTANCE TO EASTERN CHAD			\$22,809,147
TOTAL FY 2006 USG HUMANITARIAN ASSISTANCE TO EASTERN CHAD			\$59,569,930
TOTAL FY 2006 USG HUMANITARIAN ASSISTANCE TO DARFUR & EASTERN CHAD			\$456,020,852

FY 2006 USG HUMANITARIAN ASSISTANCE TO SUDAN EXCLUDING DARFUR

<i>Implementing Partner</i>	<i>Activity</i>	<i>Location</i>	<i>Amount</i>
USAID/OFDA ASSISTANCE			
AAH/USA	Nutrition	Bahr el Ghazal, Equatoria, Upper Nile	\$350,000
ACF/France	Health, Water and Sanitation, Food Security and Agriculture	Juba	\$2,100,000
ADRA	Health, Relief Commodities, Water and Sanitation	Juba, Upper Nile	\$2,409,306
CARE	Food Security and Agriculture, Health, Income Generation, Relief Commodities	Upper Nile	\$4,164,495
CHF	Food Security and Agriculture, Income Generation	Equatoria	\$1,799,901
CMA	Health	Upper Nile	\$700,000
Concern	Food Security and Agriculture, Relief Commodities	Northern Bahr el Ghazal	\$1,950,000
CRS	Food Security and Agriculture, Health, Income Generation, Risk Reduction, Water and Sanitation	Equatoria, Jonglei	\$7,072,943
FAO	Food Security and Agriculture	Nuba Mountains	\$1,550,000
FHI	Capacity Building, Food Security and Agriculture, Health	Upper Nile	\$1,012,911
GOAL	Health	Abyei, Northern Bahr el Ghazal, Northern Sudan, Upper Nile	\$3,499,106
IRC	Capacity Building, Health	Northern Bahr el Ghazal, Upper Nile	\$3,491,386
MEDAIR	Health, Nutrition, Relief Commodities	Bahr el Ghazal, Upper Nile	\$350,000
Mercy Corps	Food Security and Agriculture, Nutrition	Abyei, Northern Bahr el Ghazal	\$1,196,877
Merlin	Health	Jonglei	\$496,808
NPA	Food Security and Agriculture, Relief Commodities, Risk Reduction	Equatoria, Juba, Upper Nile	\$6,509,880
OCHA	Coordination	Southern Sudan	\$1,647,706
PACT	Water and Sanitation	Jonglei, Unity, Upper Nile, Warab	\$4,545,010

Samaritan's Purse	Health, Income Generation, Nutrition, Water and Sanitation	Nuba Mountains	\$2,499,591
SC/US	Capacity Building, Food Security and Agriculture, Health, Water and Sanitation	Abyei, Jonglei, Nuba Mountains, Upper Nile	\$7,815,916
Tearfund	Health, Nutrition	Northern Bahr el Ghazal	\$758,116
VSF/B	Food Security and Agriculture	Equatoria, Jonglei, Northern Bahr el Ghazal, Unity, Upper Nile, Warab	\$1,025,116
WFP	Logistics	Southern Sudan	\$934,580
World Relief	Health	Jonglei, Unity, Warab	\$1,129,286
World Vision	Food Security and Agriculture, Health, Relief Commodities	Bahr el Ghazal	\$1,000,000
ZOA	Capacity Building, Health, Income Generation, Water and Sanitation	Equatoria	\$1,127,379
USAID	Administrative Support and Travel, Preparedness	Sudan-wide	\$1,005,425
TOTAL USAID/OFDA			\$62,141,738
USAID/FFP ASSISTANCE			
ADRA	580 MT of P.L. 480 Title II Food Assistance	Emergency Central Sudan	\$661,600
CARE	2,740 MT of P.L. 480 Title II Emergency Food Assistance	Central Sudan	\$2,441,000
CRS	6,760 MT of P.L. 480 Title II Emergency Food Assistance	Southern Sudan	\$7,059,700
NPA	3,480 MT of P.L. 480 Title II Emergency Food Assistance	Southern Sudan	\$4,855,500
Samaritan's Purse	4,820 MT of P.L. 480 Title II Emergency Food Assistance	Eastern Sudan	\$2,627,400
WFP	105,880 MT of P.L. 480 Title II Emergency Food Assistance	South, East, and Three Areas	\$107,223,900
TOTAL USAID/FFP			\$124,869,100
USAID/OTI ASSISTANCE			
Educational Development Center (EDC)	Media Development	Sudan-wide	\$999,844
DAI	Small Grants Program	Non-Darfur Sudan	\$14,200,000
PACT	Peacebuilding Grants	Southern Sudan	\$3,000,000
TOTAL USAID/OTI			\$18,199,844
STATE/PRM ASSISTANCE			
IOM	Support Refugee Repatriation	Southern Sudan	\$4,000,000
UNHCR	Global Appeal 2006	Sudan-wide	\$1,950,000
UNHCR	Support Refugee Repatriation and Reintegration	Southern Sudan	\$12,000,000
TOTAL FY 2006 STATE/PRM ASSISTANCE TO SUDAN EXCLUDING DARFUR			\$17,950,000
TOTAL FY 2006 USAID HUMANITARIAN ASSISTANCE TO SUDAN EXCLUDING DARFUR			\$205,210,682
TOTAL FY 2006 USG HUMANITARIAN ASSISTANCE TO SUDAN EXCLUDING DARFUR			\$223,160,682

A handwritten signature in black ink, appearing to read "Greg C. Gottlieb". The signature is fluid and cursive, with a long horizontal stroke extending to the right.

Gregory C. Gottlieb
Acting Director
Office of U.S. Foreign Disaster Assistance

USAID/OFDA bulletins appear on the USAID web site at http://www.usaid.gov/our_work/humanitarian_assistance/disaster_assistance/.