The Future of Public Health Vocabularies and Public Health Data Standards

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Data Content Standards Include:

- Data elements, e.g., gender, presenting complaint
- Descriptions of entities, e.g., birth certificate
- Messages, e.g., lab test order
- Allowable values for data elements, which can be entire vocabularies
- Mappings between different value sets, e.g., between SNOMED and ICD-9-CM
- Information models that define the context in which standards are used
- Survey questions and any coded responses
- Guideline, protocol, and algorithm formats

Electronic Health Data Standards and Standard Vocabularies

- Key element of the information infrastructure
- Needed for:
 - Safe and effective health care
 - Efficient clinical and health services research
 - Timely public health and bioterrorism surveillance
- Public health requirements must be fed into the standards development process
- Public health must participate in testing and promoting the use of standards

Barriers to Standardized Health Data

- Lack of interest among system buyers
- Competing candidates and no "perfect" candidate, especially in vocabulary area
- Presumed increased costs of data creation
- No hard data on value of vocabulary standardization
 - E.g., for which data elements is there a real payoff?

Recommended Steps to Achieving U.S. Health Data Standards (1990-2003)

- Establish a mechanism for designating U.S.
 Standards HIPAA, NCVHS, CHI
- Pick best available as starting point NCVHS, CHI
- Broaden participation in standards development
- *Support development, maintenance, and low/no cost distribution
- Promote use and improvement
- Coordinate development of selected standards to achieve non-overlapping, interlocking set

Support Development, Maintenance, and Low/No Cost Distribution – NLM-led Actions

- 1999 LOINC (lab tests/instrument observations) contract support
- 2002 RxNorm (clinical drugs) direct development
- 2003 SNOMED CT contract & license for U.S-wide use (as distributed by NLM in UMLS)
- **2004** HL7 (messaging) contract support to
 - Align HL7 messages with CHI vocabularies
 - Create implementation guide(s) for the use of HL7 to transmit electronic health record (EHR) data

Accelerate Adoption and Use

- Promote use of standards in NIH-funded clinical research networks
 - NIH Roadmap priority: Re-engineering the clinical research enterprise
- Encourage manufacturers to include LOINC in device output/test kit packaging
 - Need help to identify manufacturers important to public health community
- Collaborate with other HHS agencies to support demonstration/testing

Types of Health Data

- Administrative health data
 E.g., health insurance claims, billing, ordering
- Clinical data
 E.g., lab test results, problems, diagnoses, history and physical
- Public health data
 E.g., disease surveillance, immunization rates, environmental monitoring

Note: Health Services Research spans all three types of data.

Administrative Health Data

- Health Insurance Portability and Accountability Act of 1996 (HIPAA)
- Purpose is to:
 - Improve the efficiency and effectiveness of the health care system, by standardizing the electronic transmission of certain administrative and financial transactions
 - Protect the security and privacy of health information

Administrative Health Data (2)

- Regulations cover (effective dates):
 - Transactions and Code Sets (10/16/2003)
 - Privacy (4/14/2003)
 - Security (4/21/2005)
 - Claims Attachments (final rule expected 2004))
 - Unique Identifiers
 - Employers (7/30/2004)
 - Health Care Provider (final rule expected 2004)
 - Health Plan (final rule expected 2004)
 - Individuals (on hold indefinitely)

Clinical Data

- Enhanced ability to provide access to knowledge where clinical decisions are being made
- Generation of research data as a by-product of health care
- Efficient exchange of data between health care and public health

Clinical Data (2)

- National Committee on Vital and Health Statistics (NCVHS)
 - Recommended messaging and vocabulary standards for Patient Medical Record Information
- Consolidated Health Initiative (CHI)
 - Adopt existing clinical vocabulary & messaging standards to enable interoperability in the federal health care enterprise
- Public/private collaborations recommending standards
 - Markle Foundation's Connecting for Health
 - EHealth Initiative

Public Health Data

- National Electronic Disease Surveillance System (NEDSS)
 - Facilitates electronic transfer of appropriate information from clinical information systems to PH departments
- Public Health Information Network (PHIN)
 - Enables consistent exchange of response, health, and disease tracking data between PH partners
- Consolidated Health Informatics (CHI)
 - Evaluated existing vocabularies for several domains important to PH including population health, immunization, etc.
- National Library of Medicine (NLM)
 - Partnering with other federal agencies to identify vocabularies relevant to environmental health

Clinical Versus Public Health Concepts

Clinical Public Health

- Anthrax
- Asthma
- Influenza
- Fever
- Diabetes

- Anthrax
- Asthma control
- Adult influenza vaccination schedule
- Fever >104
- Diabetes prevention

Unified Medical Language System® (UMLS®) Metathesaurus® - a Vocabulary Database

- Preserves the meanings, hierarchical connections, and other relationships between terms present in its source vocabularies
- Adds certain basic definitional information about each of its concepts
- Establishes new relationships between concepts and terms from different source vocabularies
- Distributes many vocabularies in a common, explicit format

UMLS Source "Vocabularies"

- Widely varying purposes, structures, properties, but all are in essence "sets of valid values" for data elements:
 - HIPAA code sets, e.g., ICD-9-CM, CPT
 - NCVHS and CHI recommended clinical standards, e.g., SNOMED CT, LOINC, RxNorm
 - Thesauri for biomedical literature, e.g., MeSH
 - Other lists of controlled terms, e.g., HL7 value sets

2004AA UMLS Metathesaurus (May 2004)

- ~1,022,000 concepts
- ~2,383,000 unique "strings"(Eye, Eyes, eye = 3)
- ~3,030,000 source vocabulary terms
- 111 source vocabularies
- 15 different languages
 - Includes active SNOMED CT (English)
 - Spanish will appear in 2004AB; inactive in 2004AC

Expedite Enhancement, Coordination, Alignment, & Dissemination of Standards

- UMLS® Metathesaurus® common distribution format/mechanism for CHI standards and HIPAA code sets
- 2004AA UMLS distribution format changes to support
 - Complete "Source Transparency"
 - Easier extraction of subsets for particular purposes
 - Complete "change sets" from previous versions
 - Sophisticated, purpose-specific inter-vocabulary mapping

Electronic Health Record (EHR)

- EHRs currently in use are for closed systems
 - Intermountain Health Care, Utah
 - Regenstrief Medical Record System, Indianapolis, IN
- Need to develop standards so records can be shared across systems
 - HL7 just successfully balloted standard for EHR first step in the process
- NLM contract with HL7 to create implementation guide(s) for the use of HL7 to transmit EHR data
- Widespread use of EHRs will facilitate collection of PH data in a timely manner and enhance tools for disease control and prevention

National Health Information Infrastructure (NHII)

- Initiative to improve the effectiveness, efficiency and overall quality of health and health care in the United States
- Comprehensive knowledge-based network of interoperable systems that would improve decision-making by making health information available when and where it is needed
- NOT a centralized database of medical records or a government regulation

Development of a PH Vocabulary

- CDC Web Redesign Controlled Health Thesaurus
 - Good example of the process needed for developing a PH Vocabulary
 - Developed to meet the needs of the CDC for their Web site redesign
 - Will need input from PH community in order to become a PH vocabulary

CDC Process

- Analyzed CDC Website for PH concepts
 - 19,000 unique concepts identified
 - 11,000 not matched to existing terminology
- Best matches:
 - MeSH provided the highest number of matches
 - CRISP
 - Alcohol & Other Drugs Thesaurus
- SNOMED RT had 4,400 concept matches, many overlap with MeSH
- Demonstrated clear need for PH specific terminology

CDC Process (2)

- Imported a good portion of MeSH to form initial framework of vocabulary tool
- Structure adopted from MeSH only shows clinical perspective – need to adjust to show PH perspective. E.g.:
 - For obesity define a relationship between:
 - Obesity and BMI or CDC 5-a-day program
 - For diabetes (or other diseases) define a relationship between:
 - Diabetes and prevention programs or specific measurements
- Evaluating top 3 levels of the hierarchical structure to see if it provides a complete framework
- Creating placeholders for what needs to be added

CDC Process (3)

- Looking at concepts extracted from CDC programs and services
- Evaluating search logs of CDC Web site what are people looking for?
- Matching site map for new CDC Web site against the Thesaurus, adding concepts as identified.
 - CDC migrating information by topic fill in concepts as new topic pages developed
- Ongoing process

Future Steps for CDC

- Continue enhancing and refining Thesaurus
- Determine the amount of overlap with SNOMED
 CT
- Fall 2004
 - Begin talking with vocabulary developers about enhancing their vocabulary with concepts from CDC Thesaurus (MeSH, SNOMED CT, etc.)
 - Talk with NLM about including what remains in NLM's UMLS Metathesaurus

Future for Public Health

- Public health requirements must be fed into the development process
- Public health must participate in testing and promoting the use of all elements of the developing systems
- Involvement in the Public Health Data Standards Consortium (PHDSC) is a good place to start

Additional Information

- CDC Web Redesign Controlled Health Thesaurus
 - Mamie Bell
 CDC/Information Resources Management Office email: zvt9@cdc.gov
- PHIN Standards (<u>www.cdc.gov/phin</u>)
- Consolidated Health Informatics (CHI)
 - www.whitehouse.gov/omb/egov Choose "Government to Business"
- National Committee on Vital and Health Statistics (NCVHS)
 - ncvhs.hhs.gov

Contact Information

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