Page 2 of 5

In support of the Petrition, its proponent relies upon research conducted in connection with the federal Food and Drug Administration ("FDA") final rule regulating NRL-containing medical devices, 21 C.F.R. § 801.437; a July, 1998 Journal of the American Academy of Dermatology article (the "JAAD Article"); and a handful of CPSC incident reports. None of these items justifies the proposed rulemaking requested in the Petition.

The CPSC should deny the action requested by the Petition because insufficient basis exists to regulate NRL as a strong sensitizer and because the actions requested are too over reaching and are practically infeasible to implement.

Insufficient Basis Exists to Regulate NRL as a Strong Sensitizer

The Act defines the term, "strong sensitizer," as

a substance which will cause on normal living tissue through an allergic or photodynamic process a hypersensitivity which becomes evident on reapplication of the same substance and which is designated as such by the [CPSC].

15 U.S.C. § 1261(k). CPSC regulations supplement this statutory definition and similarly require a substance to trigger, on normal living tissue, an allergic or other hypersensitivity upon exposure. See 16 C.F.R. § 1500.3(5)(i) ("a sensitizer is a substance that will induce an immunologically-mediated (allergic) response, including allergic photosensitivity" in "normal living tissue"); id. at § 1500.3(5)(v) ("the allergic hypersensitivity reaction occurs in normal living tissues, including the skin and other organ systems... following sensitization by contact, ingestion, or inhalation").

"Strong sensitizers" are among the CPSC's list of "hazardous substances" which are subject to regulation under the Act. 15 U.S.C. § 1261(f)(1)(A).

In order to declare a substance a "strong sensitizer," the CPSC must consider the frequency of occurrence and severity of the reaction, and must make a finding that the substance has a <u>significant</u> potential for causing hypersensitivity on normal tissue. 15 U.S.C. § 1261(k) ("Before designating any substance as a strong sensitizer, the [CPSC], upon consideration of the frequency of occurrence and severity of the reaction, shall find that the substance has a significant potential for causing hypersensitivity). See also, 16 C.F.R. § 1500.3(5) ("significant potential for causing hypersensitivity" is a relative determination that must be made separately for each substance").

CPSC regulations require this finding to be based upon, among other things, chemical or functional properties of the substance, documented medical evidence of allergic reactions obtained from epidemiological surveys or individual case reports, controlled in vitro or in vivo experimental assays, or susceptibility profiles in normal or allergic subjects. <u>Id.</u> None of the information submitted in support of the Petition meets these kinds of medical and scientific standards. Moreover, none of the information is sufficient to indicate that NRL has a significant potential for causing hypersensitivity.

The Petition Cites No Appropriate Scientific or Medical Evidence Upon Which to Make a Finding that NRL is a Strong Sensitizer.

The eleven case incident reports are individual accounts of complaints relating to products containing, in part, components that may (or may not) have contained NRL. With one exception, none of the reports identifies the latex component as NRL, as opposed to a synthetic product, for example.

Page 3 of 5

Moreover, none of the reports offers any support for the notion that the latex component, as opposed to another substance used in the product, was responsible for the reaction alleged in the report. Indeed, even if the latex product involved was NRL, it is possible that another constituent of the product could have caused the reaction, either alone, or acting in combination with the latex component. It is well established that accelerators and product additives (e.g., constituents such as powder in latex gloves) are responsible for a significant majority of reported "latex" reactions.

Additionally, none of the incident reports reflects that the victims' skin would have been considered "normal tissue" as opposed to tissue that is particularly susceptible to reaction. A finding of regular susceptibility to "normal skin tissue" is a prerequisite to a determination that a substance is a strong sensitizer.

Moreover, the information relating to the FDA's study was limited to the use of NRL in medical devices for surgery and other medical applications. The FDA regulation was precipitated in part by the elevated levels of latex sensitivity manifested by latex glove-related exposures, particularly in the medical arena. Studies have shown a higher incidence of sensitization among health care professionals, those persons who undergo numerous surgeries, and those persons with mucous membrane exposure to NRL (e.g., as during obstetric and gynecologic procedures). This population, however, is already adequately protected by the FDA's labeling requirements for medical devices. See 21 C.F.R. § 801.437. The Petition seeks regulation of NRL well beyond the limits of the FDA's regulation and the limited population that its studies demonstrated was necessary to protect. None of the FDA data is thus relevant to the relief sought by the petitioner in this matter.

The JAAD Article similarly offers no medical or scientific support for the actions requested by the petitioner. This article is a broad overview of latex allergy in general. It references, in summary fashion, various research projects conducted over the years on latex sensitivity. The vast majority of these projects concerned healthcare workers and exposure scenarios in medical settings (e.g., sensitivity among allergy clinic patients, preoperative patients, blood donors). These populations are already protected by the FDA medical devices regulation. Thus, neither the JAAD Article itself, nor any of the studies referenced therein, is germane to the actions requested by petitioner

Absent any scientific or medical support of the type required by CPSC regulations to justify a "strong sensatizer" classification, the Commission must deny the relief sought in the Petition.

The Petition Cites No Evidence that NRL Has a Significant Potential for Causing Hypersensitivity that Affects a Significant Portion of the Population.

A strong sensitizer must have a significant potential for causing hypersensitivity. 15 C.F.R. § 1500.3(5)(iv) Moreover, "[a] strong sensitizer must be a substance which affects a significant portion of the population . . ." CPSC Advisory Opinion no. 12 (07/26/73). None of the information cited by the petitioner is sufficient to indicate that NRL has a significant potential for causing hypersensitivity. Indeed, both the FDA data and the JAAD Article indicate that NRL reactions occur in very small percentage of the country's population. See, e.g., JAAD Article at 7 ("prevalence of latex sensitivity in the general population is probably less than 2%.").

The lack of significant potential for causing hypersensitivity is borne out by Textile Rubber's own experience over the past four and a half decades in the NRL industry. Indeed, the Company has never received one comment or complaint from any of its manufacturers, distributors or other customers about NRL causing an allergic reaction. Moreover, the Company has polled most of its principal customers and manufacturing mills and has not learned of any grievances or other comments concerning any type of medical reaction associated with NRL. Given the volume of products produced by Textile Rubbers'

Page 4 of 5

customers, the lack of such comments or complaints is significant.

As referenced in the Carpet and Rug Institute's article in "Industry Review 1998," an except of which is enclosed, during 1998 alone, 99,686,000 square yards of tufted, washable scatter rugs, bathmat and sets were produced. A typical bathmat 18"x36" is ½ square yard in size. This means that approximately 199,000,000 washable rugs were produced in 1998, containing 49,000,000 dry pounds of NRL. Industry data from 1991-1997, indicates that 1,080,000,000 rugs containing 200,000,000 dry pounds of NRL were produced.

Eleven individual and unsubstantiated incident reports attributing allergic reactions to NRL-containing consumer products, even when compared only with the number of NRL-containing bathmats produced and sold in the United States over the past decade, clearly does not represent a "significant" potential for causing hypersensitivity. As such, regulation of NRL as a strong sensitizer is neither warranted nor permissible pursuant to the Act or the CPSC's regulations. Accordingly, the Commission should deny the proposed rulemaking

The Actions Requested are Too Over Reaching and are Practically Infeasible to Implement.

A declaration that NRL is a strong sensitizer would require manufacturers of NRL-containing products such as Textile Rubber to comply with the labeling provisions of Section 2(p)(1) of the Act and the regulations set forth at 16 C.F.R. § 1500.121. These provisions would require NRL-containing products to include a wide range of statements concerning the products' manufacture, packaging, and distribution, and information concerning the potential hazards associate with such products' use. The increased production costs and enormous regulatory compliance burdens to the NRL industry are simply not justified by the extremely limited benefit such a designation would offer.

Indeed, the Petition seeks far more than a content disclosure indicating that NRL is used in a product. It would include NRL with the five other listed strong sensitizers, each of which is significantly more dangerous and affects a vastly wider population than NRL. If listed as strong sensitizer and thus a hazardous substance under the Act, NRL could additionally be subject to classification as a "banned hazardous substance," and its use altogether prohibited. Such a result would be particularly unjustified, especially in light of NRL's beneficial qualities. NRL's unique qualities of elasticity, strength, and softness are not matched by any synthetic subber latex manufactured today. These unique properties make NRL the polymer of choice in a host of industries and products. The beneficial use of NRL by Textile Rubber's manufacturing customers alone in no-slip rugs, safety shower mats and the like clearly demonstrates the need to keep NRL on the market and free from unnecessary and burdensome regulation.

Finally, over 40,000 products in the American marketplace are made with NRL, from pencil erasers to tires to baby pacifiers. The manufacture of each of these products varies tremendously, including with respect to the nature and amount of chemicals and other additives used in addition to raw NRL. Such a variation necessarily impacts the potential for latex allergy reactions. A blanket classification of NRL as a strong sensitizer would, without basis, ignore such considerations and would be far too drastic a measure to protect the extremely small number of individuals who are particularly susceptible to NRL allergies. Unlike the FDA regulation, which is narrowly tailored to medical devices, and which prescribes very limited labeling requirements, the regulation proposed by the Petition would simply be too broad and unwieldy.

In addition to the foregoing comments, Textile Rubber adopts the comments in opposition to the Petition submitted by Centrotrade Rubber USA, Inc., Guthrie Latex, Inc. and Lewis & Peat Rubber, LP. Textile Rubber additionally reserves the right to submit additional comments in opposition to the Petition and any proposed rule or other action by the CPSC in connection with these issues as necessary or

Page 5 of 5

appropriate.

Thank you for the opportunity to submit these comments. While Textile Rubber is sympathetic to those individuals with latex sensitivities, the Company does not believe the solution to their problem is dependent upon CPSC regulation, particularly regulation as advocated in the Petition. As such, we urge the Commission to deny the Petition.

Very truly yours,

TEXTILE RUBBER & CHEMICAL CO.

Ray N. Taylor

Executive Vice President

Enclosure

1997

.

1998

Table 2. Shipments of Carpet and Rugs: 1998 and 1997 [Quantity in thousands of square yards. Value in thousands of dollars]

Product Product description Quantity Value Quantity Value
Code
Table 1,695,804 10,763,91

		-		•	
Code					
	Total	1,832,500	10,853,016	1,695,804	10,263,916
3141101000	Woven carpet and rugs	36,656	437,822	26,954	346,687
3141101002	Cotton	(D)	(D)	(D)	(D)
3141101004	Manmado	31,233	29.5,690	22,72G	233,248
3141101006	Woo!	(D)	(D)	(D)	(D)
3141101008	Other	(D)	(D)	(D)	(D)
3141103110	Tufted carpet and rugs	1,647,092	9,976,133	1,533,252	9,494,106
宋 3141103112	Washable scatter rags, bathmars, and sets (rugs 6' x 9' and smaller)	99,686	769,711	92,015	721,845
3141103114	Hard-backed non-washable accentracea				
	ruge (6' x 9' and smaller).	23,312	134,888	20,373	117.614
3141103116	Koom size rugs over 6' x 9'	3,914	57,832	3,686	53,273
3141103118	Roll goods 6' and larger, excluding artificial		4		
	grass.	1.431.216	8,528,670	1,308,707	8,080,546
314110311A	Tufted artificial grass for nonathletic surface.	33,013	68,046	26.631	t/ 60,005
314110311C	Automobile and aircraft carpeting.	55,951	416,986	81.840	460,823
	By fiber of face yarn:				
314110311E	Nyloa	1,007,756	6,791,882	998,260	6,855,674
314110311G	Polyester	131 ,595	708,296	74,723	415,422
3141103111	Polypropylene	388,2X5	1,752,755	353,368	1.586,411
314110311L	All other	119,456	723,200	106,901	636,599
	Other earpet and rugs.	148,752	439,061	135,598	423,123
3141105002	Knined	(D)	(D)	(D)	(D)
3141105004	Needle punched.	129,910	265,634	118,779	251,475
3141105006	Fell	(D)	(D)	(D)	(D)
3141105008	Braided, hooked, and other curper and rugs n.e.c.	15.265	142,235	13,889	135,050

⁽D) Withheld to avoid disclosing data for individual companies n.e.c. Not elsewhere classified

of Revised by 5 percent or more from previously published data

KINNEY, KEMP, SPONCLER, JOINER & THARPE ATTORNEYS AT LAW A PARTNERSHIP INCLUDING A PROFESSIONAL CORPORATION 225 WEST KING STREET

P O BOX 398 DALTON, GEORGIA 30722-0398

FAX COVER SHEET

DATE:

6/21/00

TO:

Office of the Secretary

Consumer Product Safety Comm

FAX 301-504-0127

TEL

FROM:

Henry C. Tharpe, Jr.

E-mail: hctharpe@kinneyandkemp.com

FAX (706) 275-6566 TEL (706) 278-5211

SUBJECT:

Petition HP00-2, Petition on Natural

Rubber Latex

PAGES

1_, including this cover sheet.

CLIENT/MATTER NO. 10385.04901

REMARKS

Attached are the comments of Textile Rubber & Chemical Co. to the above petition.

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AMERICAN APPAREL MANUFACTURERS ASSOCIATION

American Apparel Manufacturers Association
Comments To The Consumer Product Safety Commission
On The Petition To Declare
Natural Rubber Latex And Products Containing Natural Rubber Latex A Strong Sensitizer

Petition HP 00-2, Petition on Natural Rubber Latex

21 June 2000

The American Apparel Manufacturers Association ("AAMA") is pleased to submit comments on the petition asking the Consumer Product Safety Commission ("CPSC") to declare natural rubber latex ("NRL") and products containing NRL "strong sensitizers" under the Federal Hazardous Substance Act. (65 F. R. 15133, March 21, 2000). AAMA is the national trade association of the domestic apparel industry. Its members produce about 85 percent of the clothing sold at wholesale in the U.S. and have operations in almost every state.

AAMA believer that there is no objective evidence or data to support a conclusion or proposed rulemaking that wearing apparel products containing NRL should be declared strong sensitizers. Three points can be made regarding the question of NRL use in apparel and its relation to said petition. These are:

- 1.) There is no objective evidence supporting a conclusion that wearing apparel containing NRL is hazardous to consumers. AAMA is not aware of any objective evidence of widespread or serious reactions or sensitization from the use of apparel containing NRL. A wide variety of apparel containing differing types and amounts of NRL has been safely used by hundreds of millions of people for decades and continues to be so used.
- 2.) The vast majority of apparel containing NRL uses it in very low percentages. Where NRL is used, it is typically covered by some other material, usually textiles, and therefore direct dermal contact is minimized or climinated altogether. Use of NRL in apparel products is low because many synthetic elastic products exist to replace it—these products are often more appealing and comfortable for the consumer, and therefore more popular with manufacturers. Because of the minute quantities used, no data currently exists on exactly how much NRL is used in garments today.
- 3.) The Textile Fiber Products Identification Act. 15 U.S.C. 670b(b) currently provides labeling rules for NEL and other fibers. When used in larger concentrations, all fibers, including rubber, must be disclosed on the fiber content label.

Consequently AAMA firmly believes that there is no basis for including apparel products m any proposed rule naking regarding NRL.

AAMA

2500 Wilson Boulevard - Suite 301 Arlington, VA 22201

> Tel: (703)524-1864 Fax: (703)522-6741

PLEASE DELIVER THE FOLLOWING 2 PAGE(S), INCLUDING COVER PAGE TO:

Name: Office of the Secretary

Firm/Company: Consumer Product Safety Commission

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COMMENTS:

Petition HP 00-2, Petition on Natural Rubber Latex

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JA 74

Joan N. Martellotto, PhD, RN
1011 Delles Road
Wheaton, Illinois 60187
Phone 630-665-2277 Fax 630-665-2679
E-mail jmartell@ameritech.net

June 21, 2000

Ms. Rockelle Hammond
Office of the Secretary
Consumer Product Safety Commission
Washington, DC 20207

Re: Petition Requesting Rule Declaring Natural Rubber Latex a Strong Sensitizer

Dear Ms. Hammond:

I am writing to support the petition to declare natural rubber latex (NRL) a strong sensitizer under the Federal Hazardous Substances Act and to require labeling of products containing NRL.

Allergy to natural rubber latex is an important and untreatable medical problem that causes severe allergic reactions, chronic lung disease, disability, and death. Populations particularly affected are health care personnel and other workers who wear latex gloves, children who undergo multiple surgical procedures to correct congenital anomalies, those who use natural rubber nipples and pacifiers, and individuals who have food allergies that immunologically cross-react with latex. Additionally, approximately 1% of the general population has latex allergy, and a greater percentage shows serologic evidence of latex antibodies although they may not have developed symptoms. Common routes of latex exposure include skin contact, inhalation, surgical inoculation, parenteral injection, and ingestion.

Avoidance of natural rubber latex is the only effective treatment for latex allergy. Recently, the Food and Drug Administration required manufacturers to label medical devices containing natural rubber latex. However, no such mandate exists for labeling latex-containing consumer items, and patients and their care givers are having great difficulty identifying these products short of having allergic reactions, which sometimes are life-threatening.

My doctoral research concerning the experience and quality of life of latex-allergic health care workers, revealed that patients have serious difficulties with most aspects of everyday life because of the ubiquitous presence of natural rubber latex in unlabeled consumer products. Therefore, I am mailing a copy of my dissertation to you to support the petition to require labeling latex-containing consumer items.

Sincerely,

Joan N. Martellotto, PhD, RN

Stevensop, Tode A.

let 75

From: Sent: Judith Herkimer [jherkimer@snet.net] Wednesday, June 21, 2000 4:55 PM

To:

cpsc-os@cpsc gov

Subject:

Petition HP 00-2, Petition on Natural Rubber Lates

Dear Sir/Madam:

I am a Registered Nurse 100% disabled due to occupationally acquired severe Natural Rubber Latex (NRL)allergy and asthma.

I am homebound due to the prevalence of NRL found throughout the community. If consumer products were labeled as containing NRL, me and others like me would have a greater degree of freedom, safety, and peace of mind when venturing out of our homes. The simple act of purchasing items (which most take for granted) can prove lethal to NRL allergy sufferers. Even being in an area where inflated latex balloons are or have been can create a medical emergency. Going to a restaurant is no longer possible due to the difficulty in determining if the food has been handled at any point

It is long past due in recognizing how serious a hazard NRL is. Consumers need to be informed and be made more aware of its danger as a serious sensitizer. NRL allergy individuals are deserving of consumer products that are clearly labeled in order to maintain their safety.

Please give your support to Petition HP 00-2.

My gratitude is extended for allowing this public comment period.

Respectfully Submitted, Judith A. Herkimer, RN 32 Warren Hill Road Cornwall Bridge, CT 06754 860-672-6867 phone/fax

with latex gloved hands.

later

Stevenson, Tode A.

From: Sent: Leslie Gahagan [leslieg@tcbi com] Wednesday, June 21, 2000 9.54 AM

To:

cpsc-os@cpsc.gov

Subject:

Petition HP 00-2, Petition on Natural Rubber Latex

I would like to publicly announce that I support the petition HP 00-2 to declare natural latex a strong sensitizer. The labeling of the substance

can be a lifesaver for many with natural rubber latex allergy, including my

7 year-old daughter.

No one can possibly know how frightening it is to attempt to purchase any

product (including shoes, clothing, food, medical supplies, even a bandage

to cover those common childhood scrapes) when you have a child with a latex

allergy. Every pair of shorts or pants has to be checked thoroughly to make

sure the elastic is covered and no loose strands are sticking out anywhere.

Sometimes spending days calling and emailing manufacturers gets some results, but more often than not it is bad news: yes, there is some amount

of latex in our product.

I am currently in the process of choosing carpeting and linoleum for our home, but I hesitate to start because I know there will be store managers

and manufacturers who will either not know whether a carpet backing or linoleum glue contains latex or will just deny me the information. Of course, they will not get my business, but then I must start out all over

again, hoping the manufacturer who finally does tell me their product contains no natural latex is being honest. Otherwise, our home will be toxic to my daughter, who has had a serious anaphylactic reaction to something as simple as foam rubber.

Thank goodness for our local Wal-Mart store manager who gladly banned inflated latex balloons from her store per my request. Of course, my request was more like a show-and-tell plea after my daughter, Zoe, had a bad

coughing/wheezing spell and vomited all over herself just walking past a baby product display complete with latex balloons. I would think that if

Wal-Mart can listen, the government surely can as well.

Please consider declaring natural latex a strong sensitizer and label products which contain it! We parents and individuals with latex allergy

just cannot know every latex-containing product by smelling, touching, and

guessing. It's much too risky!

Leslie D. Gahagan 110 Amherst Avenue, Apt. D101 Sheboygan Falls, WI 53085 '(920) 467-9025
dis_advocate@yahoo.com
For more information on my daughter's latex allergy, see
http://www.geocities.com/dis_advocate/latex.htm
My Home Page: http://www.geocities.com/dis_advocate
Check out my brother's band: http://www.bandclearer.com



3623 Latrobe Drive • Suite 130 • Charlotte-NC 28211-2117 USA tel 704 365 0913 • fax 704 362 2056 inemet www.hosieryassociation.com • e-mail hosierytha@aol.com

(formerly the National Association of Hoslery Manufacturers)

June 20, 2000

Office of the Secretary Consumer Product Safety Commission Room 502 4330 East-West Highway Bethesda, MD 20814

Ref Petition to Declare Natural Rubber Latex a Strong Sensitizer 65 Federal Register 15133 (March 21, 2000)

The Hosiery Association (THA) is the trade association representing companies in the United States that make all types of men's, women's and children's hosiery. Our members produce and market approximately 90% of all the hosiery sold in this country. We are pleased to have the opportunity to submit comments on the petition requesting the Consumer Product Safety Commission (CPSC) to declare natural rubber latex (NRL) and products containing NRL as strong sensitizers under the Federal Hazardous Substance Act. While we support and join the comments of the Rubber Manufacturers Association (RMA) and the American Apparel Manufacturers Association (AAMA), we will focus our comments on the specific issue of the use of NRL in hosiery and socks

Survey data shows that approximately 55% of the hosiery companies participating in a recent survey use some type of rubber yarn in their products. Whether natural or synthetic rubber, almost 100% of these yarns were covered with another textile fiber, versus bare or uncovered. Natural rubber is often the preferred product used in socks to hold the top up. It is the preferred fiber because some consumers have complained that synthetic covered yarn does not last, and natural rubber yarn is relatively available at reasonable prices. Therefore, it is a consumer preferred product based on both quality and price.

Looking at the type of rubber yarn used, 53% was natural rubber, with 20% synthetic, while 27% of respondents indicated they use both natural and synthetic

Looking just at natural rubber, 90% of respondents indicated it was dry processed (vulcanized). It is our understanding that the dry processed natural rubber yarns are not under consideration in this petition, as it pertains primarily to dipped processed natural rubber yarns. Since

these only account for 10% or less of the natural rubber yarns used, segregating these yarns and the products that contain them, through the manufacturing process so they could carry a different consumer label, would be extremely difficult and costly. We saw no objective scientific evidence in the petition that would support the need for substantially adding-to the consumer price of products like hosiery and socks containing utilitarian yarn characteristics that consumers desire. Also, our survey indicated that almost 100% of all natural rubber yarns used were covered and therefore, significant or prolonged dermal contact was very low.

The petition also failed to establish evidence of widespread or serious reaction or sensitizations from the use of apparel or hosiery containing NRL. This fact is born out by our industry survey data. Only 19% of our companies indicated that they had ever received any consumer complaints of allergic reactions to any of their products containing rubber yarn, whether natural or synthetic. This covered a time span of 10-25 years. The average time span reported was 18 years and the average number of complaints received during this 18-year period of time was 4.5 complaints.

We would also like to remind the CPSC that consumer labeling of yarn and fiber content is already required under the Textile Fiber Products Identification Act, 15 U S C 70b (b) Any fiber or yarn present in an amount of 5% or more by weight must be clearly identified by its generic name, including rubber. Fibers present in less than 5% of the weight may be disclosed by generic name, and many hosiery companies do disclose the presence of these fibers for competitive reasons, since they impart specific utilitarian aspects, and therefore, desirability for the product

While we are sympathetic to human sensitivities, we must be mindful that someone in the population is sensitive to virtually any natural or synthetic substance. Unnecessary over-labeling adds to consumer costs and further pushes manufacturing and sourcing to foreign countries where our oversight and control is limited. We must always carefully balance the cost of regulations to the benefits derived, and ensure that rulemaking activity is based on sound scientific data and reasonable supporting evidence. We do not feel the petition to declare natural rubber latex and products containing NRL a strong sensitizer meets the criteria for initiating rulemaking on this issue.

Regards,

Sid Smith President and

Chief Executive Officer
The Hosiery Association

LOCKER GREENBERG & BRAININ, P C ATTORNEYS AT LAW

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June 21, 2000

Ms. Sayde Dunn
Office of the Secretary
U S-Consumer Product Safety Commission
4330 East West Highway
Bethesda, Maryland 20814

Re: Petition to Ban Natural Rubber Latex

(65 Fed. Reg 15133 [2000])

Dear Ms Dunn:

We represent the Juvenile Products Manufacturers Association. Inc. ("JPMA"), a not-for-profit trade association comprised of more than 300 manufacturers of juvenile products, which are sold nationally throughout the United States. In 1999, the industry had sales of approximately \$4 billion. Some members of JPMA manufacture pacifiers which include nipples made of natural rubber latex and some members distribute baby bottles which contain nipples made of natural rubber latex.

JPMA is opposed to the Petition and respectfully requests that it be denied in all respects for the following reasons

No Adequate Substitute for NRL in Nipples for Baby Bottles and Pacifiers A rule banning natural rubber latex (NRL) or declaring it a hazardous substance would eliminate the use of NRL in pacifiers and baby bottles. At the present time, there is no other substance which industry could use to replace NRL in these products. Nipples made of polyvinyl chloride are under attack by various consumer organizations, including Greenpeace and the National Environmental Trust, who have petitioned the U.S. Consumer Product Safety Commission. ("CPSC" or "Commission") for a ban on PVC in children's products. Silicon, the only other alternative product, has not proved to be as resistant to aging or tension as NRL. The elimination of NRL as a material for nipples could effectively eliminate pacifiers and baby nipples

June 21, 2000 Page Two

2. NRL Should Not Be Declared a Strong Sensitizer For reasons which are apparent from the Petition in this proceeding, NRL does not meet the requirements for declaring a product a strong sensitizer Precautionary labeling under the Federal Hazardous Substances Act (FHSA) was never intended to label the infinite variety of household products which may present a slight or casual risk of injury (S Rep No 1158 at 11 (1960)) In order to be classified as a hazardous substance under the FHSA, the Commission must, by rule, show that (a) the product is toxic, corrosive, an urritant, a strong sensitizer, flammable or combustible; or generate pressure through decomposition, heat or other means; and (b) the product can cause substantial personal injury or substantial illness during or resulting from customary or reasonably foreseeable handling or use. (15 U.S C. §1261(f)(1)(A)).

The FHSA defines a strong sensitizer as a substance that can cause hypersensitivity on normal living tissue through an allergic or photo-dynamic process in which hypersensitivity becomes evident on re-application (15 U S C §1261(k)). To determine whether a substance causes hypersensitivity, the CPSC will on a case-by-case basis consider factors such as the substance's chemical or functional properties, documented medical evidence of allergic reactions, and/or susceptibility profiles. (16 C F R. §1500 3(e)(5)(iv) (2000))

Only five substances have ever been the subject of regulation declaring them as strong sensitizers (1) paraphenylenediamine (and products containing it); (2) powdered orns root (and products containing it), (3) certain epoxy resins systems, (4) formaldehyde (and products containing 1% or more of formaldehyde); and (5) oil of bergamot (and products containing 2% or more of oil of bergamot) (16 C F R §1500 13). Importantly, this list was part of the original promulgation of implementing regulations under the FHSA in 1961 and nothing has been added to this list since that time. Unlike the characterized substances that have been codified as strong sensitizers, NRL, even under the facts set forth in the Petition, has a remote and statistically insignificant likelihood of producing an allergic reaction

Adverse Reaction The CPSC has held that a strong sensitizer is a substance that affects a significant portion of the population and which may cause a severe adverse reaction. See Advisory Opinion #12, July 26, 1973 In that opinion, the CPSC relied on the intention of Congress in enacting the FHSA and acknowledged "that some portion of the population is sensitive in one way or another to almost every article that enters the household." The Commission noted in the Opinion that Congress did not intend that precautionary labeling be required on all such products. The definition of "hazardous substance" under the FHSA was not

LOCKER GREENBERG & BRAININ, P.C.

June 21, 2000 Page Three

entended to include substances where the hazard is minor, comparing the risk or chance of injury against the degree of injury probable or possible.

MEISS Incident Data Does Not Support a Ban We have received and reviewed the incident data in the NEISS system from its inception to date JPMA has not found a single instance of a recorded allergic reaction since 1980, the date when NEISS began collecting statistics of injuries associated with consumer products. Statistically, there are no injuries or severe allergic reactions reported in the NEISS system which would support a rule declaring NRL a strong sensitizer and a banned hazardous substance in articles intended for use by children

For all the foregoing reasons, JPMA respectfully urges the Commission to deny the Petition

Frederick B Locker

FBL.dd

F VAPPS/WPFILES/LEGISLAT/Persoon to Ban Natural Robber Layer: IPMA.wood

LOCKER GREENBERG & BRAININ, P.C. ATTORNEYS AT LAW

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June 21, 2000

Ms. Sayde Dunn
Office of the Secretary
U.S. Consumer Product Safety Commission
4330 East West Highway
Bethesda, Maryland 20814

Re. Petition to Ban Natural Rubber Latex (65 Fed. Reg. 15133 [2000])

Dear Ms Dunn

We represent the Toy Manufacturers of America, Inc. ("TMA"), a not-for-profit trade association composed of three hundred (300) manufacturers whose aggregate sales at the retail level exceed \$23 billion annually. The members of TMA are international in character and their sales are made extensively throughout the United States, the European Union and the rest of the world. Some members of TMA manufacture pacifiers which include nipples made of natural rubber latex and some members distribute baby bottles which contain nipples made of natural rubber latex.

TMA is opposed to the Petition and respectfully requests that it be denied in all respects for the following reasons

1. No Adequate Substitute for NRL in Nipples for Baby Bottles and Pacifiers A rule banning natural rubber latex (NRL) or declaring it a hazardous substance would eliminate the use of NRL in pacifiers and baby bottles. At the present time, there is no other substance which industry could use to replace NRL in these products. Nipples made of polyvinyl chloride are under attack by various consumer organizations, including Greenpeace and the National Environmental Trust, who have petitioned the U.S. Consumer Product Safety Commission ("CPSC" or "Commission") for a ban on PVC in children's products. Silicon, the only other

June 21, 2000 Page Two

alternative product, has not proved to be as resistant to aging or tension as NRL. The elimination of NRL as a material for nipples could effectively eliminate pacifiers and baby nipples.

NRL Should Not Be Declared a Strong Sensitizer For reasons which are apparent from the Petition in this proceeding, NRL does not meet the requirements for declaring a product a strong sensitizer. Precautionary labeling under the Federal Hazardous Substances Act (FHSA) was never intended to label the infinite variety of household products which may present a slight or casual risk of injury (S. Rep. No. 1158 at 11 (1960)). In order to be classified as a hazardous substance under the FHSA, the Commission must, by rule, show that (a) the product is toxic; corrosive, an irritant; a strong sensitizer; flammable or combustible; or generate pressure through decomposition, heat or other means; and (b) the product can cause substantial personal injury or substantial illness during or resulting from customary or reasonably foreseeable handling or use (15 U S C §1261(f)(1)(A)).

The FHSA defines a strong sensitizer as a substance that can cause hypersensitivity on normal living tissue through an allergic or photo-dynamic process in which hypersensitivity becomes evident on re-application. (15 U S C. §1261(k)). To determine whether a substance causes hypersensitivity, the CPSC will on a case-by-case basis consider factors such as the substance's chemical or functional properties, documented medical evidence of allergic reactions, and/or susceptibility profiles. (16 C F R. §1500 3(e)(5)(iv) (2000))

Only five substances have ever been the subject of regulation declaring them as strong sensitizers: (1) paraphenylenediamine (and products containing it), (2) powdered orns root (and products containing it), (3) certain epoxy resins systems, (4) formaldehyde (and products containing 1% or more of formaldehyde); and (5) oil of bergamot (and products containing 2% or more of oil of bergamot) (16 C F R. §1500 13). Importantly, this list was part of the original promulgation of implementing regulations under the FHSA in 1961 and nothing has been added to this list since that time. Unlike the characterized substances that have been codified as strong sensitizers, NRL, even under the facts set forth in the Petition, has a remote and statistically insignificant likelihood of producing an allergic reaction.

3 NRL Does not Affect a Significant Portion of the Population with a Severe Adverse Reaction. The CPSC has held that a strong sensitizer is a substance that affects a significant portion of the population and which may cause a severe adverse reaction. See Advisory Opinion #12, July 26, 1973. In that opinion, the CPSC relied on the intention of Congress in enacting the FHSA and acknowledged. That some portion of the population is

LOCKER GREENBERG & BRAININ, PC ATTORNEYS AT LAW

June 21, 2000 Page Three

Sensitive in one way or another to almost every article that enters the household. "The Commission noted in the Opinion that Congress did not intend that precautionary labeling be required on all such products. The definition of "hazardous substance" under the FHSA was not intended to include substances where the hazard is minor, comparing the risk or chance of injury against the degree of injury probable or possible.

MEISS Incident Data Does Not Support a Ban. We have received and reviewed the incident data in the NEISS system from its inception to date. TMA has not found a single instance of a recorded allergic reaction since 1980, the date when NEISS began collecting statistics of injuries associated with consumer products. Statistically, there are no injuries or severe allergic reactions reported in the NEISS system which would support a rule declaring NRL a strong sensitizer and a banned hazardous substance in articles intended for use by children.

For all the foregoing reasons, TMA respectfully urges the Commission to deny the Petition.

Very truly yours,

Aaron Locker

AL Jv

F vAPPS/WPFILES/LEGISLAT/Petition to Ban Natural Rubber Lasty-TMA wpd

Stevenson, Todd A.

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From:

Meeropol, Elli [emeeropol@shrinenet org]

Sent.

Thursday, June 22, 2000 4 30 PM

To.

'cpsc-os@cpsc gov'

Cc[.] Subject: 'DebiAdkins<debilan1@cs com>'
Petition HP 00-2, Natural Rubber Latex as a strong sensitizer

Comments on Petition HP 00-2, Petition on Natural Rubber Latex

June 21, 2000

I am a pediatric nurse practitioner on medical staff in a children's hospital Many of my patients have symptomatic allergic reactions to natural latex rubber

For the past ten years, we have worked hard to educate patients, families

and other healthcare providers about this condition in order to prevent potentially life-threatening reactions Progress has been made in avoidance

of latex in the healthcare environment, particularly since the labeling recommendations effectively last year

However, there are still many problems with inadvertent latex exposures in

the home, school and community — These reactions often occur in response to

items with nidden or unknown latex content. Items that have caused reactions

in my patients include Koosh balls, pencil erasers, elastic on pajamas, rubber tubing in the high school science lab, swimming goggles and balloons

In addition, one child had a severe reaction in a fast food restaurant when

he ate food prepared by a person wearing latex gloves

I strongly support the petition from Ms Adkins and respectfully request that

the Commission declare natural rubber latex (NRL) and products containing

NRL to be strong sensitisers under the Federal Hazardous Substances Act Labeling of consumer products will greatly assist my patients and their families in identifying which items to avoid to keep safe

Thank you very much for addressing this important issue,

Ellen Meeropol MS, RN, CS, PNP Shriners Hospital for Children Springfield, Massachusetts

81

Later

Stevenson/Todd A.

From:

SandraWte@aol com

Sent:

Thursday, June 22, 2000 3 31 PM

To:

cpsc-os@cpsc gov

Subject:

Petition HP00-2 Petition on Natural Rubber Latex

Dear CPSC,

I am the parent of a child (age 7) who has a severe Type 1 latex allergy

as a result of having had multiple surgeries as an infant and toddler It had $\overline{}$

been very difficult to obtain information on what products are safe for

and what contain natural rubber latex. I have spent countless hours on the

phone with customer service representatives trying to learn about specific

products There is a great deal of confusion about natural rubber latex

"rubber" or "latex" The passage of this petition would be of immense help to

all the people who already have this difficult allergy

It is heart breaking as a parent to have to take away a toy because,

despite one's best efforts, it causes an allergic reaction Unfortunately,

many products used by children contain natural rubber latex. The children who

have this allergy in most cases have already been through a lot with their

medical problems. If products that contained natural rubber latex were labeled it would make the lives of these children and those of their parents.

much casier

Thank you for your consideration

Sandra T

Whitehouse, Ph D



The Carpet and Rug Institute

310 Holiday Avenue, P O Box 2048, Dalton, Georgia 30722 Phone (706) 278-3176 Fax (706) 278-8835

June 22, 2000

Office of the Secretary
Consumer Product Safety Commission
Washington, D C 20207

By email. cpsc-os@cpsc.gov

Re: Petition HP 00-2, Petition on Natural Rubber Latex (NRL)

Pursuant to the CPSC's invitations referenced in the Tuesday, march 21, 2000, and Wednesday, May 24, 2000, editions of the Federal Register, 64 Fed Reg 15133 and 65 Fed Reg 33525, please accept this correspondence as the Carpet and Rug Institute's comments concerning the Petition

The Carpet and Rug Institute (CRI) is the national trade association representing the carpet and rug industry. Headquartered in Dalton, Georgia, the Institute's membership consists of manufacturers representing 92% of all carpet and rugs produced in the United States, and suppliers of raw materials and services to the industry. There is continued coordination with other segments of the industry, such as distributors, retailers, and installers

The preponderance of broadloom carpet produced in the USA contains a backing material composed of Styrene Butadiene synthetic latex material. As referenced in the Carpet and Rug Institute's article in "Industry Review 1998," 99,686,000 square yards of tufted, washable scatter rugs, bathmats and sets were produced. A typical bathmat 18"x36" is ½ square yard in size which means that approximately 199,000,000 washable rugs were produced in 1998, with the potential of containing 49,000,000 dry pounds of NRL.

Actions Requested by the Petition

The Petition requests the CPSC to add NRL to the list of "strong sensitizers" found at 16 C F R. § 1500.13, thereby subjecting NRL and products containing it to regulation as a "hazardous substance" under the federal Hazardous Substances Act, 15 U S.C. § 1261, et seq. (the "Act") Among other things, this would require NRL and products containing it to carry certain warning labels in accordance with 15 U S C § 1261(p)(1) and 16 C F R. § 1500 121

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Page Two
Consumer Product Safety Commission
June 22, 2000

In support of the Petition, its proponent relies upon research conducted in connection with the federal Food and Drug Administration ("FDA") final rule regulating NRL-containing medical devices, 21 C F R § 801 437, a July, 1998 Journal of the American Academy of Dermatology article (the "JAAD Article") and some of CPSC incident reports. None of these items justifies the proposed rulemaking requested in the Petition relative to the lack of evidence of a problem in the application and use of NRL on rugs and bathmats.

Is NRL a "strong sensitizer?

In order to declare a substance a "strong sensitizer," the CPSC must consider the frequency of occurrence and severity of the reaction, and must make a finding that the substance has a <u>significant</u> potential for causing hypersensitivity on normal tissue. 15 U S C § 1261(k), also, 16 C F R § 1500 3(5)

CPSC regulations require this finding to be based upon, among other things, chemical or functional properties of the substance, documented medical evidence of allergic reactions obtained from epidemiological surveys or individual case reports, controlled in vitro or in vivo experimental assays, or susceptibility profiles in normal or allergic subjects. The information submitted in support of the Petition does not meet these kinds of medical and scientific standards.

The information relating to the FDA's study was limited to the use of NRL in medical devices for surgery and other medical applications. The FDA regulation was precipitated in part by the elevated levels of latex sensitivity manifested by latex glove-related exposures, particularly in the medical arena. Studies have shown a higher incidence of sensitization among health care professionals, those persons who undergo numerous surgeries, and those persons with mucous membrane exposure to NRL. This population, however, is already adequately protected by the FDA's labeling requirements for medical devices. See 21 C F.R. § 801 437. The Petition seeks an inappropriate regulation of NRL well beyond the limits of the FDA's regulation and the limited population that its studies demonstrated was necessary to protect.

The JAAD Article similarly offers no medical or scientific support for the actions requested by the petitioner. This article is a broad overview of latex allergy in general. It references, in summary fashion, various research projects conducted over the years on latex sensitivity. The vast majority of these projects concerned healthcare workers and exposure scenarios in medical settings (e.g., sensitivity).

Page Three Consumer Product Safety Commission June 22, 2000

among allergy clinic patients, preoperative patients, blood donors). These populations are already protected by the FDA medical devices regulations

Thank you for the opportunity to submit these comments. The Carpet and Rug Institute does not believe the solution to the reported problem is dependent upon CPSC regulation, particularly regulation as advocated in the Petition. The actions requested are not justified, too complicated, and unrealistic to implement.

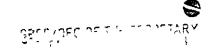
Sincerely,

E. Ken McIntosh Technical Director

EKM:ld

Enclosure





GERBER PRODUCTS COMPANY 560 MORRIS AVENUE SUMMIT NJ 07901 MAJ 2JUL -5 🚊 🖰 59

June 29, 2000

Ms Sadye E. Dunn Office of the Secretary Consumer Product Safety Commission 4330 East-West Highway Room 502 Bethesda, Maryland 20814

Re: Gerber Products Company Comments on
Petition HP 00-2: Petition on Natural Rubber Latex ("NRL")

Dear Ms Dunn

Gerber Products Company ("Gerber") hereby submits comments to the Consumer Product Safety Commission ("CPSC") on the above-referenced Petition filed by Ms Debbie Adkins which was referenced in the Federal Register on March 21, 2000 and May 24, 2000 Ms Adkins' Petition requests that the CPSC take two actions: 1) designate natural rubber latex ("NRL") as a "strong sensitizer" in accordance with the Federal Hazardous Substances Act ("FHSA") and 2) apply FHSA requirements to label or ban products containing NRL. Based on the support cited within the Petition, the pertinent provisions of the FHSA, criteria specified in FHSA regulations, scientific research articles and our experience with NRL, Gerber respectfully submits that this Petition should be denied

Gerber Products Company was established in 1928 and is a worldwide leader in the development, manufacture and marketing of food and care products for children from birth through age three. Gerber's overall sales total in the United States is approximately \$1.2 Billion. Gerber is a subsidiary of Novartis AG. Since 1960, Gerber has produced and marketed baby care products worldwide. Our baby care line consists of more than 300 Gerber items as well as NUK®, Looney Tunes™ and Suzy Zoo® branded products. Gerber's line of baby care products features bottle feeding systems, eating/feeding utensils, breastfeeding accessories, safety items, playthings, as well as pacifiers and nipples

Babies are our business...

made of latex The Gerber baby care business accounts for more than \$100 Million in annual sales.

Gerber is a leading manufacturer of baby pacifiers and nipples Current federal safety regulations require baby products to be produced with high endurance properties and NRL allows Gerber to meet, and in many cases exceed, these standards. Over the last seven years, Gerber has produced approximately 140 million latex pacifiers and nipples. Gerber has had the number one selling pacifier brand in the United States for the past 10 years.

Listening and responding to consumers over the years has helped Gerber maintain the tradition of being the leader in infant care and nutrition in the United States Gerber maintains a toll free 1-800 line for consumers to call with questions. The consumer response "hotline" is available 24 hours a day, 7 days per week Operators are available to assist consumers in a number of languages. Gerber receives over 675,000 calls annually. Our telephone records indicate that Gerber has not received any reports of serious illness or injury from the use of any Gerber pacifiers or nipples based on the fact that they contain latex. In the past 3-1/2 years, Gerber has received only 35 calls concerning latex in pacifiers or nipples Approximately 20 of those calls concerned apparent minor allergic reactions to latex. In comparison, over the past 3-1/2 years, Gerber has received an almost equal number of calls (24 calls) concerning apparent minor allergic reactions to non-latex products Our successful safety record reflects the effort expended by Gerber to produce a safe product

The Petition and its Support

Ms Adkins' Petition appears to request two actions 1) designate NRL as a "strong sensitizer" in accordance with the FHSA, and 2) apply FHSA requirements to label or ban products containing NRL.

As support for her Petition, Ms. Adkins cites research used by FDA to address latex allergies in the health care (medical device) context, and one dermatology journal article from the *Journal of the American Academy of Dermatology* (hereinafter referred to as the "*Journal* article") ¹ Ms. Adkins also includes eleven CPSC Incident Reports These reports involve various medical devices and other products unrelated to Gerber

¹ See Volume 39-1, July 1998

This modest array of information is insufficient support for listing NRL as a strong sensitizer

The cited FDA material does not establish any basis to regulate NRL outside of the medical device context. Because the FDA regulations differ from those found in FHSA, it is inappropriate to state that because FDA has taken action in the medical device field, the CPSC should take action in the consumer product arena. The FDA regulations apply to medical devices, including latex gloves, and were developed specifically to address the high occurrence of NRL allergies in the health care industry. The high-risk health care environment is unique and not representative of the general population. This fact is supported by government findings, and scientific research as presented in many journal articles, including the *Journal* article attached to Ms. Adkins' Petition 4

Ms Adkins also includes eleven CPSC Incident Reports with her petition as support for her position. Of these eleven incident reports, two reports highlight the unfortunate and tragic fatality of individuals likely to have developed their allergy to latex in a health care environment. In addition, of the eleven incidents cited, several appear to be from the same individual. This limited number of reports does not support the assertion that this condition affects a sizable portion of the general population.

Requirements of FHSA and Regulations

The definition of a "strong sensitizer" is set forth in both the FHSA,⁵ and the regulations promulgated thereunder ⁶ The statutory definition of a "strong sensitizer" is "a substance which will cause on normal living tissue through an allergic. process a hypersensitivity

² FDA Talk Paper (September 30,1997)

³ See FDA Final Rule on Medical Devices, 62 Fed Reg 51021-51030 (Sept 30, 1997), and OSHA Technical Information Bulletin on Potential for Allergy to Natural Latex Gloves and other Natural Rubber Products, April 12, 1999 (addressing latex allergies in the workplace)

⁴ See Journal article at 2, 6-8

⁵ 15 U S C A §1261(k) (1998)

⁶ 16 C F R 1500 3(c)(5) (1997) The list of "strong sensitizers" has, from its inception in the early 1960's, only contained the following five chemicals (a) Paraphenylenediamine and products containing it, (b) Powdered orris root and products containing it, (c) Epoxy resins systems containing in any concentration, ethylenediamine, diethylenetriamine, and diglycidyl ethers of molecular weight of less than 200, (d) Formaldehyde and products containing 1 percent or more of formaldehyde, (e) Oil of bergamot and products containing 2 percent or more of oil of bergamot (16 C F R 1500 13 (1999))

which becomes evident on reapplication of the same substance and which is designated as such by the Commission." Before making its determination regarding a substance, the Commission is directed by the statute to consider "the frequency of occurrence and severity of the reaction" and "shall find that the substance has a significant potential for causing hypersensitivity"

Once a product is declared a "strong sensitizer," it must then be deemed a "hazardous substance" in order to require the product to be labeled. The term "hazardous substance" under FHSA means it causes "substantial personal injury or substantial illness during or as a proximate result of any customary or reasonably foreseeable handling or use, including reasonably foreseeable ingestion by children "7

In addition, in summarizing the FHSA definition of "strong sensitizer," both Congress and CPSC have noted that "some portion of the population is sensitive in one way or another to almost every article that enters the household" and that in enacting the FHSA, Congress "did not intend that precautionary labeling would be required on all such products "8 Both Congress and CPSC noted that "a strong sensitizer must be a substance which affects a significant portion of the population and which may cause a strong or severe reaction."9

Based on the above, it is clear that the factors to be considered in determining whether a substance is a strong sensitizer are (1) frequency of occurrence, and (2) severity of reaction. Natural rubber latex in the consumer product arena, specifically baby pacifiers and nipples, does not meet the above definition for strong sensitizer. The following comments address these two factors in detail.

NRL Is Not a Strong Sensitizer

Frequency of Allergic Reaction in the General Population

To our knowledge no data has been presented in the Petition or otherwise which supports the conclusion that the frequency of an allergic reaction to NRL in the general population is significant. The *Journal* article cited as support for the Petition listed approximately 50 products that are commonly produced with NRL. Over two-thirds of the products

9 Id

⁷ 16 C F R 1500 3(b)(4)(1)(A) (1999)

⁸ CPSC Advisory Opinion No 12, p 2 (7/26/73)

listed are medical products, most of which are regulated under the FDA medical device rules. In fact, the *Journal* article supports the conclusion that the health care industry is the primary area of concern with regard to latex allergies. Regardless, the common household products listed include adhesives, toys, rubber bands, shoes, underwear elastic, shower curtains, pacifiers, nipples, clothing (stretch textiles), and raincoats. In fact, it is estimated that 40,000 products that are commonly used by consumers on a daily basis contain NRL. If the frequency of allergic reaction to consumer products in the general population were significant, then the fact that NRL-containing products are so pervasive would likely produce a high, possibly even alarming, frequency of allergic reactions.

The facts support that the latex-sensitive population within the general population is about 1-6 percent. ¹¹ Some experts opine that a 1-2 percent figure is more appropriate. In fact, the FDA has stated that "the risk of allergic reaction to latex is estimated to be less than 1 percent." ¹²

With regard to NRL sensitivity within the general population, the Gerber data presented above provides real world support. By extrapolating the available data, one can estimate that Gerber receives a call concerning latex in its products on average one time for every 1.7 million products sold. Note that only about two-thirds of the calls involved complaints and none of the complaints specified a serious illness, injury or death.

The available data supports the conclusion that allergic reactions to NRL are neither frequent nor significant in the general population Based on this fact alone, it is inappropriate to list NRL as a strong sensitizer

Severity of Allergic Reaction

The FHSA regulations direct CPSC to consider all relevant data to establish that the substance to be listed as a "strong sensitizer" causes a strong or severe reaction.

¹⁰ See Journal article at 2, 6-8

¹¹ See for example the OSHA Technical Information Bulletin on Potential for Allergy to Natural Latex Gloves and other Natural Rubber Products, April 12, 1999, p 3 Common allergies, such as those to pet fur/dander and grass, are said to occur in about 1-6% of the population

¹² FDA Talk Paper (September 30, 1997), p 2

Research and government findings support the fact that mild to moderate reactions, such as rash or localized redness, are the common reactions to NRL. While there can potentially be fatal reactions, they are extremely rare ¹³ The CPSC consumer complaint log also supports the fact that extreme reactions are rare. The consumer complaint log only has two serious complaints, which, as mentioned before, are linked to the high-risk health care environment

Finally, based on the years of consumer data gathered by Gerber and set forth above, severe reactions to baby pacifiers or nipples are unrecorded and minor reactions occur at a rate of about 1 in every 1 7 million products sold. Statistically speaking, the likelihood of a severe allergic reaction from exposure to NRL appears extremely low, approaching non-existent in the context of consumer products, especially baby care products such as pacifiers and nipples

Conclusion

The above information supports the conclusion that NRL is not a strong sensitizer. First, neither the *Journal* article nor the FDA provides sufficient information to support the conclusion, or warrant the further investigation of NRL as a strong sensitizer. Second, research and government reports contradict the allegations found in the Petition and firmly establish that NRL does not meet the necessary criteria to be listed as a strong sensitizer. Finally, Gerber's internal consumer response documentation supports the conclusion that the frequency of occurrence and severity of reaction are insufficient to support the listing of NRL as a strong sensitizer.

Should the CPSC grant Ms. Adkins' Petition, it would begin an unwarranted process that could remove safe products from the market If NRL was designated a strong sensitizer, CPSC would then be required to review each of the 40,000 products that contain NRL and determine which products must be labeled, exempted or banned.¹⁴

¹³ See for example, OSHA Technical Information Bulletin on Potential for Allergy to Natural Latex Gloves and other Natural Rubber Products, April 12, 1999, p 3 ¹⁴ 16 C F R 1500 3(b)(15)(i) (1999) Based on the structure of the FHSA, the CPSC in many cases would not be able to merely label the many consumer products containing NRL as requested. In fact, the CPSC may have to ban many common consumer products because by listing NRL as a strong sensitizer, these products will be in a class of products that are then systematically banned as a hazardous substance because of their use by or contact with children

Gerber is empathetic to those with latex allergies. However, based on the evidence presented, Gerber requests that the Commission deny Petition HP 00-2 and cease further investigation into regulating consumer products containing NRL. We sincerely hope that our comments are helpful to the CPSC and we are available should the CPSC have further questions.

Respectfully Submitted,

Outil A Wenstein

Judith A Weinstein, Esq Associate General Counsel

Attachments

Cc Frank Palantoni, CEO and President
Jan Relford, Vice President, Research & Development
David Yates, Vice President, Marketing
Christopher G. FitzPatrick, Vice President & General Counsel
Brett Merrell, General Manager Baby Care

CPSC Advisory Opinion 1973

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July 26, 1973

Honorable Sam J. Rrvin, Jr. United States Senate Washington, D.C. 20510

Dear Senator Ervin:

The Congressional Liaison Office of the Department of Health, Education, and Welfare has directed your June 18 referral of Hrs. Willia Edmondson's letter to this agency for consideration. Hrs. Edmondson is concerned that such chemicals as formaldehyde, dieldrin, aldrin, and lindame are being used to treat permanent press clothing.

We have no information on dieldrin, aldrin, and lindame in permanent press fabrics or clothing. Since these chemicals are pesticides as defined by the Federal Insecticide, Fungicide and Rodenticide Act, they are not subject to the jurisdiction of the Consumer Product Safety Commission. We are therefore forwarding a copy of your correspondence to the Environmental Protection agency for their consideration. Formaldehyde, however, is subject to the Federal Mazardous Substances Act, which is administered by the Commission. Under the provisions of this Act, household substances containing I percent or more of formaldehyde have been found to have significant potential for causing hypersensitivity and are thus designated as strong sensitizers.

An excess of formaldehyde is sometimes used in the polymerization of resins in permanent press fabrics or may be liberated from an incomplete polymerization process. However, such fabrics do not contain I percent or more of formaldehyde. Host cases of skin rash appear to be due to the unusual sensitivity of a few individuals to this chemical and to the slight excess or incomplets polymerization described above. One or two washings usually remove the source of irritation since formaldehyde is water soluble.

We have previously considered the status of permanent press clothing under the Act and have concluded that is not in the strong sensitizer category. In reaching this conclusion, it was

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acknowledged that some portion of the population is sensitive in one way or another to almost every article that enters the household, including foods and household scaps. Congress, in enacting the Federal Hazardous Substances Act, did not intend that precautionary labeling would be required on all such products (Senata Report 1158, 86 Congress 2nd Session, p. 11). A strong sensitizer must be a substance which affects a significant portion of the population and which may cause a strong or severe reaction. This is not the case with permanent press clothing.

We hope these comments are helpful. If you have any further questions, please let us know.

Sincerely yours,

Richard O. Simpson Chairman

cc: Environmental Protection Agency Pesticides Regulation Division South Agricultural Building Washington, D. C. 20250

bcc: R. O. Simpson

S. M. Hart (w/cy inc.)

J. W. Locke (w/cy inc.)

E. R. Finch

R. G. Poth

M. A. Brown

Prepared by: RGPoth:cvi 7/5/73
Revised by: JWLocke 7/5/73

Revised by: MABrown/PWHallman:mli:7/23/73

Journal Article

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Latex allergy

Enn M. Warshaw, MD [MEDLINE LOOKUP] Minneapolis, Minnesota

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Abstract

TOP

Coined the next major health concern of the decade, allergy to natural rubber latex affects people routinely exposed to rubber products Groups at highest risk include health care workers, rubber industry workers, and persons who have undergone multiple surgical procedures especially those with spina bifida. Allergy to latex is a type I, immediate, IgE-mediated reaction, which can lead to anaphylaxis and death Much of latex research is published in allergy journals. Dermatologists may not be aware of the prevalence, symptoms, risks, diagnosis, and treatment of latex allergy. These topics are the subject of this review. Research concerning antigenic proteins, as well as sources of latex alternatives, is also summarized. (J Am Acad Dermatol 1998,39 1-24.)

Learning objective At the completion of this learning activity, participants should have a clear understanding of the history, biology, epidemiology, mechanism, clinical characteristics, diagnostic work-up, and treatment of latex allergy. Readers should also have a greater

understanding of multiple potential allergenic latex proteins and their importance in preventing future latex-sensitization

HISTORY OF RUBBER PRODUCTION

Pre-Columbian sketches depicting natural rubber religious offerings are probably the earliest documentation of the use of natural rubber latex (NRL). The first European explorers to visit Central America in the 15th century saw local people fashioning rubber shoes, balls, and bottles. Samples of these products were sent to Spain by the conquistadors. Rubber became an industrial product in Europe during the late 1700s after MacIntosh developed a waterproofing process.

Unfortunately, early rubber products became brittle under cold conditions as well-as sticky with age. These problems were solved in 1839 when Goodyear accidentally discovered vulcanization, a process that utilizes sulfur to stabilize the elastic properties of rubber. Dunlop invented the inner tube and hollow tire in 1888, and the first pair of rubber gloves was made by the Goodyear Rubber Company in 1890 at the request of William Stuart Halstead of breast surgery fame in 1850, Wickham, a British rubber planter in Brazil, introduced rubber seed into Asia, now the major supplier of raw latex.

HISTORY OF RUBBER ALLERGY

TOF

Two types of allergic reactions to rubber products are now known type I (immediate-type) and type IV (delayed-type hypersensitivity [DTH]) (Table I).

Table I. Allergic reactions to natural rubber latex

Reaction	Mechanism	Antigens	Diagnosis
Immediate, type I	lgE	Small latex proteins	SPT, RAST, etc
Delayed, type IV	Cell-mediated	Manufacturing additives	Patch testing

RAST, Radioaliergosorbent test, SPT, skin prick test

The first case of an immediate reaction to NRL was reported in 1927 by Stem⁴ who described severe generalized urticaria caused by a rubber dental prosthesis. Almost half a century later. Nutter⁵ reported the first glove-related case of an immediate-type reaction, contact urticaria. Soon after, several researchers⁵⁻¹⁰ established a link between NRL glove—induced symptoms and IgE mechanisms.

Immediate reactions may be life-threatening. By November 1992, more than 1000 reports had been received by the Food and Drug Administration (FDA) describing severe systemic allergic reactions to NRL medical devices. The majority were related to latex gloves and banum enema catheter tips ¹¹. The latter caused 15 deaths, prompting the FDA to recall a particular brand of banum enema catheter tip¹² and to publish a bulletin identifying the risk of anaphylaxis associated with NRL devices ¹³.

NOMENCLATURE

TOP

Natural latex refers to the milky fluid produced by the *Hevea brasiliensis* tree NRL refers to products, such as gloves, balloons, and condoms, which are made from water-based natural latex emulsions. Dry rubber latex refers to products made from processed, dried, or milled sheets of latex rubber (Table II) 14

Table II. Common natural rubber latex and dry rubber latex

products

General medical

Gloves

Elastic bandage

Esophageal dilator

Face mask with elastic band

Hemodialyzer

Enema retention cuff

Synnge stopper

Medication stopper

Feeding tube

Tourniquet

Hot water bottle

Rubber sheet, pillow

Wheelchair tire

Blood pressure cuff

Electrode pad

Intravenous tubing

Catheter

Stethoscope tubing

Elastic support stockings

Obstetric/gynecologic

Cervical cap

Cervical dilator

Diaphragm

Condom

Dental

Dental dam

Bite block

Surgical/urologic

Impiants

Unne bag and strap

Anesthesia

Endotracheal tube

Induction mask

Teeth protector

Breathing circuit

Ventilator tubing

Ventilator bellows

Household products

Gloves

Adhesive

Rubber toys

Balloons

Rubber bands

Shoes

Carpet backing

Underwear elastic

Baby bottle nipple

Pacifier

Raincoat

Swim goggles

Swim cap

Stamps

Shower curtain

Window insulation

Air mattress

Stretch textiles

Whoopee cushion

*Adapted from Hamann CP Am J Contact Dermatitis 1993,4 4-21

Most immediate-type reactions result from exposure to NRL products

BIOLOGY OF NATURAL RUBBER

TOP

Latex is actually the cytoplasm of *H. brasiliensis* lactiferous cells. The nuclei and mitochondria are not expelled during collection, thereby enabling cell regeneration. Latex consists of four major components, rubber particles, lutoids, Frey Wyssling particles, and cytosol

Rubber particles are the most numerous organelles in lactiferous cells and consist of spherical droplets of cis-1,4 polyisoprene chains enclosed in a fine phospholipoprotein envelope ¹⁵ Two proteins important in cis-1,4-polyisoprene synthesis were identified and sequenced in 1989. The first, cis-prenyl transferase (38 kd), is a hydrophobic membrane-bound enzyme, which catalyzes the addition of isoprene units resulting in a polyisoprene chain several thousand isoprene units in length ^{16,17} The second, rubber elongation factor, is a 14.6 kd stabilizing cofactor necessary for efficient function of cis-prenyl transferase 18

Lutoids are small vacuoles that comprise 10% to 20% of latex volume and are important for latex coagulation. Hevein (5 kd) and prohevein (20 kd) are major lutoid body proteins 15 Hevein makes up 70% of lutoid proteins and has considerable structural homology with many plant addlutinins (lectins) such as those found in wheat, barley, rice, and potatoes 19 Hevamines (29 kd) are lysozymes that demonstrate homology with lysozymes in other plants such as ficus and papaw 20

Frey Wyssling particles comprise 2% to 3% of latex volume, their biologic role has not been clearly defined. The remaining cytosol forms 40% to 50% of latex volume and contains soluble carbohydrates, organic acids, amino acids, nucleotides, and proteins important in isoprene synthesis 15

NATURAL LATEX GLOVE PRODUCTION

TOP

Many immediate-type I allergic reactions result from contact with NRL gloves. The process of glove production is important for understanding latex allergy and will be briefly reviewed. The steps in NRL production include collection, centrifugation, compounding, coagulation oven curing, vulcanization, and powder application 14

As reviewed by Hamann, 14 H brasiliensis trees take 6 to 8 years to reach harvesting maturity, and an average tree yields enough latex to make approximately 10 pairs of gloves per week (1500 pairs per acre) Latex is harvested by cutting a spiral groove into the bark of the tree, a process termed tapping. The milky contents of the exposed articulated lactiferous cells drain into a cup at the base of the tree. Latex coagulates on the tapping cut and seals the wound. The lactiferous system then regenerates lost cell material before the next tapping. typically 2 to 3 days later. Autocoagulation, detenoration, and bacterial contamination occur rapidly in fresh latex unless preservatives and anticoagulants, such as ammonia, are immediately added. Anticoagulants convert the emulsion into approximately 60% liquid and 40%. solid phases. Centrifugation removes liquid and concentrates solids 14

Approximately 5% of finished glove weight represents chemicals added during compounding. These chemicals are responsible for type IV DTH reactions and include accelerators, antioxidants, antiozonants, emulsifiers, stabilizers, extenders, colorants, retarders, stiffeners, biocides, UV light absorbers, and fragrances. Accelerators primarily control the rate, uniformity, and completeness of vulcanization, the most common include thiurams, carbamates, and mercaptobenzothiazoles. Anti-oxidants and antiozonants stabilize unsaturated isoprene bonds and prevent detenoration $\frac{14}{}$

Glove-shaped glass or porcelain formers are then dipped into the emulsion of compounded latex. Some formers are pretreated with coagulants such as calcium nitrate and/or releasing agents such as cornstarch powder. Formers are then pulled into a coagulation oven After emerging from the oven, gloves are dipped into a water bath to leach excess chemicals and water-soluble proteins. The amount of time spent in leaching tanks and rate of water exchange are crucial variables that influence degree of protein removal 14

Vulcanization creates disulfide bonds that cross-link cis-1,4 polyisoprene chains to each other, the completeness and speed of this process depend on choice and concentration of accelerators added earlier during compounding. After vulcanization, comstarch powder may be applied in a wet emulsion dip or as a dry aerosolized powder. Gloves are then removed from formers. An extra wash with chlorine yields powder-free gloves, although this additional wash reduces the amount of water-soluble proteins, it also accelerates glove deterioration 14

IMMEDIATE, IGE-MEDIATED REACTIONS TO LATEX

The contact urticaria syndrome, as defined in 1975 by Maibach and Johnson, 21 includes localized urticaria (stage 1), angioedema (stage 2), asthma (stage 3), and anaphylaxis (stage 4). Typical reactions occur within an hour of exposure as a result of IgE-mediated hypersensitivity to NRL proteins. Clinical manifestations depend on exposure route as summarized in Table III 22

Table III. Immediate type I hypersensitivity

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Route Clinical manifestations Cutaneous Urticana Dermatitis Pruritus Airbarne Rhinitis Conjunctivitis Asthma Mucosai Anaphylaxis Tachycardia Angioedema Nausea Vomiting

Abdominal cramps Hypotension

*Adapted from Sussman GL. Allergy Proc 1992,13 67-9

immediate itching and urticarial wheals are the most common manifestations of allergy to NRL gloves

Glove-induced asthma was first reported by Seaton, Cherrie, and Turnbull²³ who postulated terpene vapor as the offending agent. In vitro and in vivo experiments have now produced convincing evidence that NRL proteins bind to cornstarch glove powder¹⁰ and induce respiratory tract reactions through IgE-mediated mechanisms ²⁴⁻²⁷ Both maize allergens in cornstarch powder^{28,29} and ethylene oxide³⁰ used for sterilization have been suggested as etiologic agents, but have not been proven to induce asthma during specific inhalation challenge tests ³¹

Latex causes at least 10% of all intraoperative anaphylactic reactions 32,33 Anaphylaxis has been reported from contact with baby bottle nipples, 4 baby pacifiers, 5 rubber vaginal vibrators, 6 Foley catheters, 7 condoms, 8 40 latex balloon tip catheters, 41,42 balloons, 4 dental cofferdams, 4 endotracheal tubing, 4 electrocardiographic pads, 4 squash balls, 4 air expelled from a whoopee cushion, 4 and food prepared with latex gloves 4 8

Hands most commonly come into contact with NRL products, but there are relatively few cases 49 of senous allergic reactions resulting from this exposure because an intact epidermis helps prevent absorption of allergenic proteins. Anaphylaxis to latex, therefore, occurs primarily when NRL products contact abraded mucosa 50 such as occurs during obstetric/gynecologic procedures, 44,47,51 rectal manometry, 52 and surgery 53

MECHANISM OF IMMEDIATE REACTIONS

TOP

Reactions to latex probably follow the typical sequence of events seen in other immediate reactions ¹⁴ Briefly, first exposure to NRL may induce sensitization. This occurs when a new antigen, through a senes of steps, induces plasma cells to produce NRL-specific IgE or IgG4 antibodies that bind to high-affinity surface receptors on mast cells. On reexposure, elicitation of an allergic reaction occurs when these bound antibodies are cross-linked by NRL antigens. Mediators such as histamine and arachidonic acid metabolites are immediately released from mast cells, causing increased vascular permeability, vasodilatation, and bronchoconstriction expressed as urticaria, hypotension, and asthma ⁵⁴ Type I, late-phase reactions are mediated by low-affinity receptors and occur 6 to 12 hours after exposure

POTENTIAL ROLE OF ENDOTOXIN

TOP

Mechanisms other than those in immediate-type hypersensitivity may play a role in latex protein reactions. Endotoxin is a potent proinflammatory agent produced by gram-negative bacteria. It has been linked to imitation of skin, 56 eyes, and lungs 57,58 Clinical symptoms range from skin erythema and respiratory distress to fever, malaise, and shock. Williams and Halsey 59 found that endotoxin was a highly significant contaminant of some latex gloves. The highest levels of endotoxin were found in powdered examination gloves caused by heavy bacterial contamination of comstarch sluries used during manufacturing. These researchers found that endotoxin was not physically associated with powder (as are latex proteins) but instead was released in association with tiny respirable particles. These findings suggest that endotoxin may be responsible not only for skin irritation, but also for enhancement of allergic reactions to NRL products, especially powdered gloves.

DELAYED-TYPE HYPERSENSITIVITY TO LATEX

TOP

Many allergic reactions to rubber are DTH reactions to chemicals added to NRL during manufacturing. These DTH reactions and allergens are not the subject of this review, and readers are referred elsewhere or such information. There are few reported cases of DTH to raw latex without added chemicals of Wikinson and Beck patch-tested 822 patients to ammoniated latex applied in Finn Chambers. Ten patients had positive patch tests to latex, half of these were also prick test positive to latex. These rare DTH reactions to latex should be interpreted cautiously because chemicals such as 1,2-benzisothiazolin-3-one, a recognized cause of DTH allergic contact dermatitis, may be added to raw latex in the country of origin of Patch testing with glove pieces should also be interpreted with caution because ingredients of glove powder, such as epichlorhydrin and sorbic acid, may cause DTH.

PREVALENCE OF LATEX ALLERGY

TOP

General population

Prevalence of latex sensitivity in the general population is probably less than 2% (Table IV)

Table IV. Latex sensitivity in the general population

Author(s)	Population	Sample size	Test	% Positive
Тилаптаа ^{<u>69</u>}	Consecutive allergy clinic patients	130	Scratch	0.8
Moneret-Vautrin et al 2	Allergy clinic patients without risk factors	272	SPT	04
Tuŋanmaa ³⁴	Consecutive preoperative patients	800	SPT	0 13
Pom et al 71	Patients seen for annual check-up	365	SPT/RAST	23
Ownby et al 72	Blood donors	1000	RAST	6 5
Merrett et al 73	Blood donors	1436	RAST	79

RAST, Radioallergosorbent test, SPT, skin prick test

34.69-71 Studies analyzing serum samples from blood donors 72.73 indicate higher rates of sensitization probably because health care workers, known to be at risk for latex allergy, are more likely to donate blood

importantly, not all persons who show evidence of sensitivity by testing have or will have clinical symptoms. Study design obviously affects reported prevalence rates, people without symptoms are less likely to answer questionnaires and undergo testing 24.

Atopic patients

Predisposing risk factors for the development of latex allergy are summarized in Table V

Table V. Risk factors for development of latex allergy

Occupational exposure to latex

Health care workers

Rubber industry employees

Janitonal workers

Food handlers

Multiple surgical procedures

Patients with spina bifida

Patients with congenital abnormalities

Frequent mucosal exposure to NRL products

Dental

Contraceptive

Daily unnary catheterization

Manual fecal disimpaction

Preexisting hand eczema

Atopy

Female gender

Fruit allergy

*Adapted from Barton EC Nurse Pract 1993,18 54-8

Studies of atopic persons indicate latex sensitivity rates of 3% to 9%, whereas rates in atopic children without other risk factors are 2% to 4% 70 71.75. This lower rate in atopic children compared with atopic adults probably stems from less exposure to NRL products with high allergen content such as gloves.

Spina bifida

The first cases of latex-induced anaphylactic shock during surgery in children with spina bifida were reported in 1989 and 199030,77, many more followed 53 78,79 in 1991, the Centers for Disease Control (CDC) alerted the medical community to this high-risk group 80 Currently 8 of 10 anaphylactic reactions occurring during surgery in all children are due to latex allergy. The risk of anaphylaxis to latex in children with spina bifida has been estimated to be 500 times greater than the general population, probably because of the need for multiple surgeries 81,82 Most studies have found latex-sensitivity rates of 30% to 51%, 70 83-89 although a recent study demonstrated a rate of 65% 90 Lower sensitivity rates have been reported from mostly questionnaire studies 91-94 Of course, not all of these children have clinical symptoms

Occupational

As summanzed in Table VI, 95-115 most studies estimate latex sensitivity in health care workers without symptoms to be 2% to 17%

Author(s)	Population	Sample size	Test	9/ D
Berky, Luciano, James ⁹⁵	Dental workers	1043	Questionnaire	% Positive 14
Rankin, Jones, Rees ⁹⁶	Dental school staff	526	Questionnaire	15
Tipirneni et al 97	HCWs	1526	Questionnaire	33
Katelans, Widmer, Lazarus ⁹⁸	Dental school staff	177	Questionnaire	33
Kujala and Reijula ⁹⁹	HCWs	534	Questionnaire	44
Turjanmaa ⁶⁹	Hospital employees	512	Scratch	3
	OR nurses	71	Scratch	6
	OR doctors	54	Scratch	7
Salkie and Chir ¹⁰⁰	Laboratory technologists	230	RAST	1
Akasawa et al ⁷⁵	HCWs	601	RAST	2
Wrangsjo et al 101,102	HCWs	202	SPT/RAST	4
Kaczmarek et al. 103	HCWs	504	RAST	, 6
Eriksen et al 104	HCWs	200	RAST/LHRT	17
Harfi et al 105	HCWs	128	RAST	21
			SPT	19
Сарпies-Hulett et al 91	1st yr dental students	43	SPT	0
	OR HCWs	80	RAST/LHRT 17 RAST 21 SPT 19	3
Beaudouin et al 106	Hospital employees	907	SPT	3
Arellano, Bradley, Sussman ⁷⁵	Anesthesiologists	101	SPT	10
Lagier et al 107	OR nurses	197	SPT	11
Sussman and Liss 108	HCWs	1351	SPT	12
Yassın et al 109	HCWs	224	SPT	17
Charous 110	Symptomatic HCWs	39	RAST	49
Jones et al 111	Symptomatic HCWs	41	SPT	68
Bubak et al 112	Symptomatic HCWs	49	SPT	69
van der Walle and Brunsveld ¹¹³	Hairdressers with rubber glove exposure	48	Scratch	10
Tarlo et al 114	Glove factory workers	81	SPT	11
Moneret-Vautrin et al 70	Occupational exposure	31	SPT	29
Heese et al 115	Occupational exposure	39	SPT/RAST/Use	33

HCWs, Health care workers, LHRT, leukocyte histamine release test, OR, operating room, RAST, radioallergosorbent test, SPT, skin prick test

Similar rates of sensitization are found in other workers who are regularly exposed to NRL gloves, such as glove factory workers (11%)¹¹⁴ and hairdressers (10%) ¹¹³ When health care workers with symptoms are tested, up to 69% show evidence of sensitivity ¹¹²

In addition to contact urticaria, persons occupationally exposed to powdered NRL gloves are at higher risk for the development of rhinoconjunctivitis and asthma. There have been numerous reports of health care workers disabled in the workplace from respiratory symptoms, which were subsequently linked to aerosolized latex proteins 116-118/2. A large study of occupational asthma confirmed by skin prick tests (SPTs), as well as inhalation challenge tests, indicated a prevalence of 2.5% 119/2. Smaller and less well-designed studies have shown prevalences as high as 38% 27.99.103,114,120

Other risk factors

Presence of multiple risk factors increases the incidence of latex sensitivity. More than half of latex-sensitive health care workers in one study reported a history of hand dermatitis before the development of contact urticaria and systemic reactions. More than three fourths of Taylor and Praditsuwan's series 121 of predominantly female, occupationally exposed, latex-allergic persons had current or prior hand eczema. Arellano, Bradley, and Sussman 5 found that atopic physicians were 19 times more likely to be SPT positive to latex than nonatopic physicians and nine times more likely to be SPT positive than atopic control subjects who were not occupationally exposed 5 Moneret-Vautrin et al 10 investigated risk factors of atopy and exposure in 569 subjects and found that these factors were not just additive.

but synergistic Latex SPT positivity was 0.4% for neither risk factor, 6.9% for exposure alone, and 9.4% for atopy alone. Atopy and exposure together, however, increased the positivity rate to 36%

Female gender increases the incidence of latex sensitivity. Tomazic et al ⁵⁰ found a female predominance of 3.1 in a review of 145 cases of latex-induced systemic allergic reactions. This female predominance may be attributable to the fact that more women are employed in high-isk professions. Other factors, however, may also play a role. For example, it is known that female hormones enhance histamine release.

Although attention to high-risk groups may help screen persons for latex sensitivity, it is important to remember to ask all patients about sensitivity. Diaz et al. 124 described three women without risk factors in whom anaphylaxis developed from latex gloves worn by obstetricians during the delivery of their children.

WHY INCREASE?

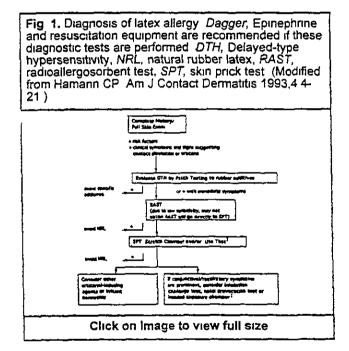
TOP

The CDC published a report on Aug 21, 1987 that came to be known as "universal precautions" it emphasized the need for all health care workers to routinely use appropriate barrier precautions, such as gloves, when contacting body fluids. To meet this demand, new inexpenenced glove manufacturers produced poorly compounded, inadequately leached products. These gloves contained unprecedented concentrations of protein allergens, which sensitized thousands. Annual glove imports rose dramatically from less than 1 billion gloves to about 11 billion by 1992. During the late 1980s, a glove glut ensued, prices plummeted, and many new manufacturers folded. However, a newly sensitized population continued to have problems, even with previously used, high-quality products. Today, despite pleas from the FDA to manufacturers for tighter regulations, allergen levels in gloves can vary 40-fold from batch to batch.

DIAGNOSIS

TOP

Fig. 1 outlines a reasonable approach to diagnosing latex allergy



As with any diagnosis, a detailed history and thorough clinical examination are essential. Evidence of risk factors and history of immediate symptoms should prompt an evaluation. DTH to rubber additives and immediate reactions to latex proteins may coexist, therefore both patch testing and evaluation for latex antibodies may be necessary ¹²¹ A clinical examination showing patchy or diffuse eczema or urticaria (or both) on an exposed body part is classic. Hands can transfer allergens to other body parts, especially the face, resulting in unusual presentations.

As summarized in Table VII, multiple tests have been developed to detect latex allergy

Table VII. Diagnostic tests

ResearchClinicalCytometric assaySPTRadioimmunoassayRAST

Basophil histamine release test Latex allergosorbent test

Use test

Flow cytometry Rub test

Immunobiots Scratch chamber test ELISA Intradermal test

Inhalation tests

Cross and rocket immunoelectrophoresis Open and closed patch tests
Reverse enzyme immunoassay Latex-specific antibody assays

ELISA, Enzyme-linked immunosorbent assay

Most experts feel that SPT with diluted latex antigen extracts is the most sensitive and, therefore, the standard for detecting latex allergy Unfortunately, although commercial, unstandardized extracts are available in Europe (Stallergenes) and Canada (Bencard), the FDA has yet to approve a skin testing latex extract for use in the United States 127 As a result, clinicians often resort to skin testing with office-made extracts

SPT

TOP

Giove brands vary greatly in allergenicity, Turjanmaa et al ¹²⁸ found that prick test positivity of solutions made from 19 brands of NRL gloves among 40 sensitive persons varied from 8% to 87%, and relative concentrations of total protein in gloves ranged 3000-fold. Therefore a known allergenic brand should be chosen to make prick solutions, and ideally concomitant testing of three different brands is recommended ⁷⁴

Most investigators prepare prick solutions by stirring twenty 1 cm² (1 gm) glove squares in 5 ml of sterile saline for 15 minutes. Glove pieces are then removed and the solution is stored in a sterile bottle. No preservatives are needed if the test material is refrigerated and replaced monthly ⁷⁴. The stock solution may be diluted in saline 1 1,000,000, if no reaction is noted at 15 minutes, then subsequent increasing concentrations (e.g., 1 100,000, 1 10,000) are tested ⁸⁷. Histamine dihydrochloride (10 mg/ml) and saline are used as positive and negative controls, respectively ⁷⁴.

Testing is done by placing a drop of diluted antigen solution on the skin and gently pricking the skin with a lancet. The remaining solution is gently wiped away with blotting paper. Fifteen minutes after application, the wheal is measured by adding the two largest perpendicular axes and dividing the sum by two. A positive reaction is defined as a number equal to or greater than half the value of the histamine control. The risk of sensitization after skin prick testing is unclear.

Although anaphylactic risk during prick testing is minimized by initially using very diluted solutions, physicians should be prepared with resuscitation equipment and epinephrine 129,130 As summarized in Table VIII,131-136 most studies indicate SPT sensitivity and specificity rates of at least 90%

	Table	VIII. Sensitivity ar	nd specificity of diag	gnostic tests		
		Skin pr	ick test	RA	Other tests	
Author(s)	Sample size	Sensitivity (%)	Specificity (%)	Sensitivity (%)	Specificity (%)	Sensitivity (%)
Rueff, Thomas, Przybilla 131	63	NRL solution 91	92-95	89	87	NR
		NRL sap 100	74			
Turjanmaa, Reunala, Rasanen ¹³²	15	NRL solution 100	NR	53	NR	Scratch 86
		NRL sap 80				Use test 92
Ebo et al 133	83	95	100	ImmunoCap 97	83	NR
					33	
Kadambi, Field, Charous 134	33	NR	NR	54	NR	SPT/Use test 78
Blanco et al 135	50	NRL extract 98	Both extracts 96- 100	ImmunoCap 86	80	NR
		Glove extract 72- 96		AlaSTAT 84	80	
Pecquet, Leynadier, Dry33	17	NR	NR	76	NR	NR
Turjanmaa et al 136	15	NR	NR	60	NR	BHRT 93

Beaudoum et al 106

907

100

99

NR

NR

NR

AlaSTAT, RAST produced by Diagnostic Products Corporation, BHRT, Basophil histamine release test, ImmunoCap, RAST produced by Upjohn-Pharmacia, NR, not reported

Radioallergosorbent test

A radioallergosorbent test (RAST) is an in vitro test in which solid phase affergen is incubated with serum to induce specific antigenantibody reactions. Radiolabeled anti-IgE antibodies are mixed with solid-phase affergen-antibody complexes, and bound radioactivity is measured 137

At least two RASTs are available in the United States, AlaSTAT by Diagnostic Products Corporation and ImmunoCap by Upjohn-Pharmacia As summanzed in Table VIIIa, although specificities range from 80% to 87%, sensitivities are low (50% to 90%), making these poor screening tests. A negative RAST does not exclude latex sensitivity Latex-sensitive persons with documented positive RASTs who avoid latex products for several years have subsequently developed negative RASTs 3 Presumably, in the absence of allergen exposure, specific IgE concentration decreases over time. Nonetheless, because it is easy to perform and carries no risk of anaphylaxis, RASTs remain a diagnostic option, 138 and there is evidence that sensitivities of latex RASTs are improving. Jaeger et al. 27 found a correlation of 82% between IgE RAST and latex SPT. The latex allergosorbent test (LAST) is similar to RAST, but avoids radioisotopes. It can be performed in less than 6 hours and correlates well with latex RASTs. 139

Use test

A use test involves applying a latex glove directly to a wet hand; a vinyl glove serves as a control. First, one wet finger is exposed to a glove finger for 15 minutes. A positive test is defined as two to five urticarial wheals. If no reaction is observed, the entire glove is applied to a wet hand for an additional 15 minutes. If no wheals are noted, exposure can be lengthened to several days. This test cames a risk of anaphylaxis. 74,140

Rub test

The rub test is a modification of the use test in which latex fluid, a glove piece, and/or glove powder are repeatedly rubbed into the volar aspect of the forearm. A positive reaction is defined as one or more wheals. This test also carries a risk of anaphylaxis 141.

Scratch chamber test

A scratch chamber test is performed by using a lancet to create a 6 mm scratch on the volar aspect of the forearm. A small piece of latex glove moistened with saline is placed in a Finn Chamber and applied over the scratch for 15 to 20 minutes. A positive reaction is defined as in pinck testing. This test carries a risk of anaphylaxis, and false-positive reactions are well documented.

intradermal test

Intradermal testing involves injecting diluted antigenic solutions directly under the skin. Reports of anaphylaxis 142,143 advocate against this test, five deaths occurred from intradermal testing in a 42-year study period 130

Basophil histamine release test

The basophil histamine release test is an in vitro test in which donor-washed leukocytes are incubated with diluted latex antigen. Histamine release by basophils is measured directly by fluorometric, enzymatic, or immunologic methods or indirectly by enumerating degranulated basophils. It is a time-consuming and expensive test but carries no risk of anaphylaxis and has a sensitivity rate comparable to SPTs. Turjanmaa et al. 136 studied 15 patients with latex contact urticana and found that the basophil histamine release test was positive in 93% compared with a commercial RAST positivity of 60%.

Inhalation tests

Several tests detect mucosal sensitivity to latex. The workplace challenge test involves measuring spirometry in workplace and nonworkplace environments. The inhalation challenge test involves measuring spirometry at 15- to 30-minute intervals while subjects handle latex gloves, vinyl gloves are used as controls. The nasal provocation test consists of applying a substance on a cotton swab to the nasal mucosa for 5 minutes. Responses are monitored with anterior rhinoscopy, rhinomanometry, and measurement of nasal secretions. Sensitivity and specificity of this test have yet to be determined. The hooded exposure chamber system produces a precise and reproducible NRL allergen-cornstarch particle cloud of uniform size that simultaneously challenges the eyes, nose, and bronchi.

Latex-specific IgG

Latex-specific IgG has been reported as an indicator of latex sensitivity. Higgins et al. 145 found that control subjects had low levels of latex-specific IgG antibodies, whereas those known to be latex-sensitive demonstrated much higher levels. A Japanese study found that latex-specific IgG was at least nine times more common than IgE in atopic children and six times more common in hospital workers 16 Alenius et al. 147 found eight latex antigens common to both IgG4 and IgE antibodies, which suggests that IgG4 antibodies may play a role in the pathogenesis of latex allergy.

The presence of IgG4 antibodies in the sera of latex-allergic patients may be due to prolonged and intense antigen exposure 148 in vitro

evidence shows that interleukin-4 upregulates both IgE and IgG4 production, 149 and this may explain the concomitant occurrence of IgE and IgG4 antibodies in latex, food, 150 and insect sting allergies 151 The significance of allergen-specific IgG antibodies is controversial and, as the aforementioned studies indicate, not particularly specific

DIFFERENTIAL DIAGNOSIS

TOP

If tests are negative and suspicion for type I allergy remains, evaluation for other types of urticaria should be considered. Nonimmunologic urticaria occurs without previous sensitization and can be caused by chemicals that directly induce degranulation of mast cells. Sorbic acid, found in some glove powders, can induce nonimmunologic contact urticaria. 152

Immediate-type allergic reactions to rubber additives (which usually cause DTH) have been reported. Fuchs and Wahl described two patients with urticanal patch test reactions to tetramethylthiuram disulfide, mercapto mix, and p-phenylenediamine mix. Helander and Makela reported a kitchen worker with contact urticana to rubber gloves who had negative immediate and delayed patch tests to standard rubber allergens and gloves. Scratch tests, however, were positive to zinc diethyldithiocarbamate, an accelerator, as well as a glove piece. Belsito described three patients with rubber contact urticana with positive scratch tests to mercaptobenzothiazole, carba mix, and black rubber mix. Wrangsjo, Mellistrom, and Axelsson described a RAST-positive and scratch test-positive patient who also had an urticanal response to two accelerators, zinc pentamethylene dithiocarbamate and zinc dibutyl dithiocarbamate. The significance of these immediate reactions to rubber additives is uncertain, well-designed large studies are needed to rule out false-positive tests caused by contaminants.

Although granulomatous responses to cornstarch are well described, 156,157 there have also been several reported cases of contact urticana to comstarch in gloves 28,39,158,159 Most researchers, however, believe this immediate hypersensitivity is due not to cornstarch itself but rather to contamination by latex protein allergens 19 Pure powder supplied by manufacturers, in several cases, did not induce urticanal reactions, 29,112,128 and no maize-specific IgE antibodies were identified. Milk allergy may also masquerade as latex allergy because casein may be added to powder during manufacturing. 160

VARIABLES IN ANTIGEN DETERMINATION

TOP

Identification of major latex allergens is important for two major reasons. First, diagnostic accuracy will greatly improve, enabling the development of standardized extracts of well-characterized latex allergens. Second, once antigens are characterized, their source (biologic vs industry) can be determined and eliminated ¹⁶¹

Unfortunately, there are multiple variables that make detection and characterization of latex allergens difficult. Different proteins are roduced by *H. brasiliensis* during different seasons and by different plant hybrids. Variations in collection, preservation, and compounding flatex can lead to chemical hydrolysis resulting in different protein profiles. Haptenization with various compounding chemicals may alter bioavailability and antigenicity. Modifications can also result from different isolation detection methods. Finally, nuances of individual immune systems can produce different reaction patterns when challenged with identical proteins.

The source of NRL (crude nonammoniated latex [NAL], high or low ammoniated latex [AL], rubber tree leaves, dry rubber, or latex-containing end products such as gloves) used for extraction and testing is still under debate \$\frac{163,164}{163,164}\$ Hamilton et al \$\frac{165}{165}\$ found that glove extracts were more sensitive in detecting latex allergy than NAL or AL Jones, Scheppmann, and Yunginger\$\frac{166}{166}\$ found that extractable latex allergen levels varied 500-fold among 27 medical latex gloves and 6- to 40-fold in the same brand sampled at different times. Turjanmaa and colleagues \$\frac{128}{167}\$ performed skin tests with extracts from 17 brands of latex surgical gloves and 16 brands of latex condoms and similarly found that allergenicity varied widely. Yunginger et al \$\frac{168}{168}\$ reported a cross-sectional study of 71 glove brands and found that the latex allergen level varied over 3000-fold.

Some investigators have suggested that ammoniation of latex can result in formation of new antigens 169 Lu et al 170 investigated this question and found that ammonia treatment alters latex proteins but does not create new antigens with novel epitopes. Mäkinen-Kiljunen et al 171 found that AL and NAL shared at least 10 common antigens, but a surgical glove extract had only six of these antigens. The surgical glove extract also demonstrated one altergen not found in natural rubber, suggesting that rubber proteins may be altered and/or created during glove manufacturing.

Geographic differences can result in different antigenic profiles. Kurup et al. 172 compared Finns and Americans for reactivity to gloves from their respective countries and to raw latex from Malaysia and India. The results showed that persons are more likely to react to extracts made from products distributed in their country of origin. As expected, raw latex extracts were more sensitive (29 of 45 subjects [64%]) than glove extracts combined (22 of 45 subjects [49%])

Different patient populations produce antibodies that recognize distinct latex peptides. In one study by Alenius et al., 173 46 of 57 allergens were identified by patients with spina bifida, 19 of 57 by health care workers, and 8 of 57 by both groups. It is unknown whether sensitivity among different risk groups is due to different modes of exposure or if immune responses are modified by medical conditions such as spina bifida.

ANTIGEN IDENTIFICATION

TOP

As summarized in Table IX, 143, 147, 174-183 immunoblotting studies show that IgE from sera of latex-allergic patients binds heterogeneously to many different proteins ranging from 4 to 200 kd

Table IX. Identified latex antigens

	Molecular weight of identified antigen(s) (kd)*									_		
Author(s)	0	5	10	15	20	25	30	35	40	45	50	>
Turjanmaa et al. 128	2*	5					30	-	 :			_
Morales et al. 143			10			24	•	35				14
Turjanmaa and Reunala ¹⁶⁷	,	3	10					•				-
Turjanmaa et al. 10			10									
Alenius et al. 169		4		-14-	21-							 7
Alenius et al.147				14	21		29				53	•
Chambeyron et al. 174			10	15	18 20	25	30	35				ŧ
Fuchs and Wahl ¹⁵³							28	-				_
Jaeger et al. ²⁷				14			30 —			 45		
Slater and Chhabra 175				14	20							
Tomazic et al.50	0				20 (A	۸L)						
		4										21
Alenius et al. 176				14	20		27					(Nz
Czuppon et al. 177				14.6								58
				*							{t	etrai
												of 14
Alenius et al. 173				14			27				•	• • •
Alemus et al. 178				14	 20							 20
Slater and Trybul ⁸⁸				14.3		26.	5.7					
Alenius et al. 179					20		30	36				
Aamir et al. 180				14		24				46		
Chiu et al. 181				14	18 23							6
Eriksen et al. 104				14	21		30	35		44		
Nieto et al. 182			11 12				27 32					
Yeang and Ward ¹⁸³					22-3							

AL Ammoniated latex, NAL nonammoniated latex.

Identification of one or two major allergens is a daunting task

Currently, there is no consensus on which proteins are most important. Some authors believe that proteins of 14 6 kd (rubber elongation factor, Hev b 1), 175-177, 180 184-187 20 kd, 176 22 and 23 kd, 183 and 27 kd 185 are particularly important in spina bifida. Others believe that hevein (4 7 kd) 189 and prohevein (20 kd) 178, 179, 190 may be important antigens. Several other potential antigens have recently been identified with molecular weights of 10, 174 16, 191-193 18, 181 21, 147 23, 181 25, 181 30, 44 194 36, 188 and 66 kd 181

LATEX ALLERGENS IN AIR POLLUTION

IUF

Small particles suspended in polluted air are significantly linked to hospital admissions for asthma, particularly in young children 195 Many of these particles originate from abrasion of rubber tires on road surfaces. Williams et al. 195 analyzed these respirable particles by optical microscopy, chemical solubility tests, and mass spectrometry and found them to be consistent with those observed from latex gloves. Antibody inhibition assays demonstrated that six of seven sera samples from latex-sensitive persons were inhibited equally by rubber tire and latex glove extracts. Therefore latex antigens from respirable tire fragments may be immunologically active, contributing to asthma and other respiratory problems. 196 In a further study by Williams et al., 197 immunoblots tentatively identified a 50 kd protein in rubber tire fragments. Respirable latex allergens may also act as specific adjuvants for IgE responses by enhancing reactions induced by unrelated allergens.

CROSS-REACTIONS

TOP

Allergies to multiple foods and plants are associated with allergy to NRL (Table X)40,199-202 and allergens common to both latex and food have been identified 191,192,203-206

Boldface type indicates major antigen.

Table X. Food allergies associated with latex allergy

Avocado^{*}

Banana

Chestnut

Knwi

Passion fruit

Peach

Mango

Pineapple

Fia

Cantaloupe

Apple

Papaya

Pear

Melon

Cherry

Wheat

Turnip

Spinach

Potato

Celery

Tomato

*Highest association

Preincubation with latex extracts has been shown to inhibit binding of food-specific antibodies and vice versa 207,208 Other studies have not supported the association between latex and food allergy 209,210 It may be important to test fresh food extracts because commercial extracts have yielded false-negative tests 211

It is unclear whether latex sensitization predisposes persons to food allergy or vice versa. Eades, Keane, and Cullom²¹² studied 11 latex SPT-positive persons and found that food sensitivity appeared concurrently with latex sensitization. It may be that similarity of epitopes in food and latex allergens is responsible for this observation. It is possible, therefore, that anaphylaxis in latex-sensitive patients is due to cross-reactivity among food and latex antigens rather than to specific sensitization with latex.

Fruit-latex cross-reactivity may be due to ethylene, a gas used to hasten commercial ripening. When forced to ripen quickly under high ethylene concentrations, plants produce allergenic wound-repair proteins that are similar to wound-repair proteins made by *H* brasiliensis. There are reports of cosensitization to latex and items sterilized by ethylene 39,214

Reported cross-reactions of latex with inedible plant proteins include reactions to profilin, an allergen present in many plant species, ²¹⁵ and ficin, a protease found in the sap of the ficus tree, *Ficus glabrata* ^{216,217} Because ficin is utilized in many pharmaceutical, textile, and cosmetic products, it may be an important cross-reactant and/or cosensitizing agent

PREDICTING ANAPHYLACTIC REACTIONS

TOP

Anaphylactic reactions occur between 1 in 1500 and 1 in 5000 operations, approximately 5% to 10% of patients die as a direct result ²¹⁸ It is estimated that latex allergy is responsible for at least 10% of all intraoperative anaphylactic reactions ^{32,33} The rate of anaphylaxis in patients with spina bifida is approximately 13 5% ²¹⁹ As these numbers demonstrate, we need reliable and accurate predictors of anaphylaxis

Unfortunately, preoperative evaluation has not predicted anaphylaxis 89 Kelly et al 219 authored a large study that specifically addressed historical, lifestyle, and immunologic risk factors for anaphylaxis caused by latex. Of 7389 surgical procedures done in children, 11 (10 with pina bifida and one with a congenital urologic abnormality) experienced 12 anaphylactic reactions. Risk factors that reached statistical aignificance included history of anaphylaxis, history of immediate reactions to rubber products, food allergy, and daily rectal disimpaction. The most important predictive immunologic evaluation was total IgE level, a nonspecific indicator, latex SPT, enzyme-linked immunosorbent assay, and RAST alone or in combination were not statistically significant.

In the same study, univariate analysis determined that the following variables were sensitive but not very specific latex sensitivity, history of asthma, history of immediate reactions to rubber products, food allergy, or rash caused by adhesive tape. The most specific, but not very

sensitive, variable was the need for daily rectal disimpaction. Anaphylaxis was best predicted by a combination of the following three factors. RAST or SPT positivity to latex, history of immediate clinical symptoms to rubber products, and daily rectal disimpaction. The authors concluded that although SPT, ELISA, and RAST are helpful for identifying patients who are sensitive to latex, these tests lack specificity for predicting anaphylactic reactions. Clinical history in combination with total serum IgE was a more sensitive and specific predictor of patients at risk for anaphylactic reactions.

PRECAUTIONS

TOP

Multiple educational resources are available (Tables XI and XII)

Table XI. Latex allergy sources

Organizations

ALERT, Allergy to Latex Education and Resource Team, Asthma/Allergy Center #795, PO Box 1997, Milwaukee, WI 53201 (414-677-9707)

ELASTIC, Education for Latex Allergy Support Team and Information Coalition, 176 Roosevelt Ave., Torrington, CT 06790 (800-482-6869) Spina Bifida Association of America, 4590 MacArthur Blvd., NW, Suite 250, Washington, DC 20007-4226 (800-621-3141 or 202-944-3285) Publications

The ABC's of Latex Allergy, patient education pamphlet, Asthma and Allergy Foundation of America, 1125 15th St., NW, Suite 502, Washington, DC 20005 (202-466-7643)

The Alternative Resource Catalog, latex-free products for daily living Nicci D Paris, RN, President, Alternative Resource Catalog, 145 Wetzel Rd , Pittsburgh, PA 15209-1127 (800-618-3129)

Latex Allergy Protect Yourself, Protect Your Patients, American Nurses Association, Workplace Information Senes, 600 Maryland Ave , SW, Suite 100W, Washington, DC 20024-2571 (800-274-4ANA)

Natural Rubber-containing Medical Devices, User Labeling, Department of Health and Human Services, Food and Drug Administration, Docket No. 96N-0119, 21 CFR Part 8 01, Federal Register, Vol. 62, No. 189, Sept. 30, 1997. For more information contact Donald E. Marlowe, Center for Devices and Radiological Health (HFZ-100), ffice of Science and Technology, Food and Drug Administration, 12725. Twinbrook Parkway, Suite 217, Rockville, MD 20852 (301-827-4777).

Guidelines for the Management of Latex Allergies and Safe Latex Use in Health Care Facilities, American College of Allergy, Asthma and Immunology, 85 W. Algonquin Rd., Suite 550, Arlington Heights, IL 60005 (847-427-1200)

Latex Allergy News, information-sharing vehicle of ELASTIC, 176 Roosevelt Ave., Torrington, CT 06790 (800-482-6869)

Immunology and Allergy Clinics of North America, February 1995, Vol. 15. Guest Editor Jordan N. Fink, MD. Entire issue devoted to latex allergy.

Other

Medic Alert (to obtain allergy alert ID bracelet) 2323 Colorado Ave , Turlock, CA 95382

Med Watch (to report problems with products to the FDA) Food and Drug Administration, Med Watch Office, Room 1765, 5600 Fishers Lane (HF2), Rockville, MD 20857 (800-332-1088)

Table XII. Latex allergy information on the Internet

Organization/Topic

Latex Allergy Links

The LAIR (Latex Allergy Information Resource)

Latex Allergy Help

Foundation for Latex Allergy Research and Education (FLARE)

Allergy to Latex Education and Resource Team (ALERT)

Latex-Allergy Home Page

Federal Register Notice Latex-containing Devices, User Labeling

PALS (Physicians Against Latex Sensitization)

ELASTIC (Education for Latex Allergy/Support Team and Information Coalition)

NIOSH (National Institute for Occupational Safety and Health

Web site

http://www.netcom.com/~nam1/latex_allergy.html

http://mediswww.cwru.edu/dept/anesth/lair/lair htm

http://www.latexallergyhelp.com

http://www.flare.org

http://www.execpc.com/~trukaras/ALERT/

http://allergy.mcg.edu/physicians/ltxhome.html

http://www.fda.gov/cdrh/fr6241xf.html

http://www.pals.net/

http://www.netcom.com/~ecbdmd/elastic.html

http://www.cdc.gov/niosh/latexall.html

Patients and physicians can take precautions to prevent senous reactions (Tables XIII 220,221 and XIV)

Table XIII. Providing a latex-safe hospital environment for patients allergic to latex

- 1 Use nonlatex examination and sterile gloves
- 2 Remove all latex products from patient's room
 - Do not inject or withdraw fluid through rubber ports of intravenous lines
- 4 Substitute polyvinylchloride, silicone, and/or other nonlatex afternatives for medical supplies such as endotracheal tubes, adhesive bandage strips, bulb syringes, airways, ventilator bellows [†]
- 5 Shield direct exposure from certain dry-rubber equipment. Blood pressure cuffs can be used over clothing. Stethoscope tubing can be covered with a stockinette.
- 6 Utilize single-dose ampules for parenteral medication rather than multiple-dose vials

*Modified from Pasquanello CA, Lowe DA, Schwartz RE Pediatrics 1993,91 983-6

†Extensive list in Latex Allergy News 1997, introductory issue 5-9

Table XIV. Precautions for physicians

- 1 Consider placing information sheets and signs about latex allergy in waiting room
- 2. Use nonlatex gloves for all mucosal examinations
- 3 Consider using nonlatex gloves for all contact with patients
- 4 If latex gloves are to be used, choose powder-free and low allergen gloves to decrease aerosolized antigen in workplace
- 5 Screen patients for latex allergy at each clinic visit and hospital admission "Latex allergic" label should be designated for all those patients with a clinical history. All high-risk patients (myelodys-plasia, multiple congenital anomalies, or history of multiple operations) should be labeled "latex alert."
- 6 Create awareness within hospital, clinic, and community
- 7 Urge development of latex-free operating rooms, especially for high-risk patients
- 8 Report incidents to the FDA (800-638-6725)

Prevention of sensitization is an ideal goal, especially for those at high risk. Many hospitals now have latex-free operating rooms used specifically for children with spina bifida and other congenital anomalies. Meeropol et al 94 found that 7 of 16 Shriners children's hospitals surveyed had latex-free operating rooms.

SURGERY FOR LATEX-SENSITIVE PERSONS

TOP

When surgery is necessary, prophylactic medication (Table XV^{222}) is recommended in addition to latex avoidance

Table XV. Preoperative regimens for latex-sensitive persons

Start 24 hr preoperatively and continue for 24 hr postoperatively

tail 24 III prooperatively and continue for 24 III postoperatively

Diphenhydramine 1 mg/kg q 6 hr IV/PO (max 50 mg)

Alternative Terfenadine 30-60 mg q 12 hr PO

Methylprednisolone 1 mg/kg q 6 hr IV/PO (max 125 mg)

Alternative Prednisone 0.5 mg/kg/dose q 12 hr PO

Cimetidine 5 mg/kg/dose q 6 hr IV/PO (max 300 mg)

Alternative Ranitidine 1-2 mg/kg/day divided q 8 hr IV or 3-4 mg/kg/day divided q 12 hr PO

IV, Intravenous, max, maximum, PO, orally, q, every

*Modified from Meeropol E, Frost J, Pugh L, Roberts J, Ogden JA J Pediatr Orthop 1993,13 1-4, Keily KJ Immunol Allergy Clin North Am 1995,15 139-57, and Kwittken PL, Becker J, Oyefara B, Danziger R, Pawlowski NA, Sweinberg S. Allergy Proc 1992,3 123-7

Although this is beneficial in some cases of latex sensitization, 83,220 allergic reactions still occur 223-225 Although some authorities 3,225 do not advocate switching to latex-free medication vials and syringes, there have been reports of reactions to latex in these sources 227-230 A detailed anesthesia protocol describing equipment, set-up, and management for surgical latex-sensitive patients has been developed at the Cleveland Clinic and is posted on the Internet 231

LATEX SUBSTITUTES

TOP

For sources of nonlatex surgical and examination gloves, low allergen latex gloves, and DTH allergens in gloves, several excellent references are available.

14,115,232-235 Lists of latex-safe alternatives to many products found in hospital and home environments are also available

221 Five major glove alternatives are briefly discussed below

Polyvinylchlonde (vinyl) gloves are probably the least expensive and most widely used nonlatex examination glove alternative. Their main

disadvantages are inflexibility and permeability to fluids and infectious agents ^{236,237} One study found that 63% of vinyl gloves versus 7% of latex gloves leaked after repeatedly attaching and removing a needle from a syringe ²³⁸ Vinyl gloves may also contain colorants and formaldehyde, which may produce DTH allergy, accounting for approximately 1% (5 of 542) of occupational allergic glove dermatitis in one senes ⁵¹

Polychloroprene (neoprene) gloves may similarly contain allergenic accelerators such as isodiphenylthiourea, carbamates, and inercaptobenzothiazoles. Heese et al. 141 reported a latex-sensitive person in whom anaphylaxis developed after wearing polychloroprene gloves. Prick and patch tests to polychloroprene were negative. On inquiry of the manufacturer, it was discovered that an inner coating of NRL (not declared on the glove box label) had been added to minimize costs.

Carbamates may be found in both sterile and nonsterile examination gloves made of styrene butadiene block polymers (elastyren) 232
Nonsterile acrylic nitrile butadiene polymer (nitrile) examination gloves can also contain added chemicals such as mercaptobenzothiazoles and dyes (Allerderm product information) Sterile and nonsterile triblock copolymer (polystyrene-b-[ethylene-cobutylene]-b-polystyrene) gloves (Tactylon) were found to be safe in patients with immediate 239 and DTH to NRL Lahti et al 249 found one positive reaction in 156 persons patch tested to Tactylon

Availability of nonlatex contraceptive products is important because severe reactions have been reported from mucosal exposure to latex condoms 38,40 Condoms made of processed lamb cecum do not protect against transmission of HiV241 and therefore are not practical for many persons. Fisher recommended that NRL-sensitive men wear a lamb cecum condom under an NRL condom and that this layering be reversed if the partner is sensitive to NRL. Unfortunately, wearing two condoms has little appeal.

Polyurethane male and female condoms are now available ²⁴³ Polyurethane condoms prevent not only pregnancy but also transmission of viral diseases such as herpes and HiV ^{244,245}

It is expected that a new male condom made of Tactylon will also be available soon ²⁴⁶ A clinical that has already demonstrated that the breakage rate of Tactylon condoms is as low as NRL condoms ²⁴⁷ Tactylon condoms prevented passage of a small bacteriophage (27 nm) as effectively as NRL condoms when tested as a surrogate for HIV (80 to 100 nm) ²⁴⁸ Tactylon condoms have the added benefit of possessing no unsaturated bonds and therefore are unaffected by conditions that cause NRL to deteriorate, such as contact with petrolatum products and ozone ²⁴⁶

LATEX PRODUCT LABELING

TOP

Manufacturers use various labels to describe NRL products. The term *hypoallergenic* refers to reduced DTH allergen content and does not imply latex-free. The FDA restricts the use of this label to products that do not induce DTH during a modified Draize test involving 200 humans. Hypoallergenic gloves can still contain latex and therefore are not appropriate for persons who are latex-sensitive. Such abeling causes confusion, a latex-sensitive nurse developed anaphylaxis to sterile surgical gloves labeled "specially formulated for hands allergic to latex." The manufacturer used this phrase to refer to the removal of antioxidants that cause DTH. In the same ruling, the FDA also mandated that labels of NRL medical devices must state "Caution. This Product Contains Natural Rubber Latex. Which May Cause Allergic Reactions," dry natural rubber medical devices must be labeled "This Product Contains Dry Natural Rubber." Similar labeling will be required for nonmedical devices containing NRL that contact humans, such as NRL adhesives used in adhesive bandage strips. These rulings go into effect Sept. 30, 1998. The FDA, industry, and the European glove standard are also developing regulations for "powder-free" latex medical devices.

EFFORTS TO DECREASE ALLERGEN CONTENT

TOP

Efforts to minimize and remove allergens causing type I reactions depend on identification of responsible proteins. As the role of specific allergens has yet to be clanfied, current aims at eliminating allergens have focused on decreasing total amounts of protein produced during manufacturing. Ammonia, added to fresh latex during collection, decreases extractable protein levels. Centrifugation halves total protein levels, and double centrifugation reduces protein levels by another 25% to 30%. During compounding, however, addition of detergents or potassium hydroxide can actually increase levels of extractable proteins. Water leaching is critical, 5 minutes of wet gel leaching removes 60% of extractable protein from postvulcanized films and 85% from prevulcanized films. As much as 90% of extractable protein can be removed by combining wet gel and dry film leaching.

Vulcanization selectively favors build-up of water-soluble proteins on the inside glove surface. Perhaps because of this migration phenomenon, postprocessing chlorination appears to be the most effective method of reducing protein content, not only by rendering remaining surface proteins insoluble, but also by leaching additional extractable proteins. Chlorination is a necessary step in producing powder-free gloves and may explain why some latex-sensitive persons are able to tolerate powder-free gloves. Autoclaving and application of silicone to NRL surfaces can further reduce protein migration.

Although these techniques reduce allergen content, benefits must be balanced against both increases in production costs and changes in physical properties of the finished product. For example, chlorination has several disadvantages. First, it increases a production facility's rejection rate by 7% to 20%. Second, it creates a slippery surface disliked by many clinicians. Third, it cleaves isoprene chains, which decreases stretch and strength of NRL films and reduces shelf life ²⁴⁶/₂₄₆ Experimental types of latex, such as enzymatically treated or pasteurized latex, may play a larger role in preventing latex allergy in the future ²⁵²/₂₄₆

ALTERNATIVE SOURCES OF NATURAL RUBBER

TOF

There are several rubber-producing species other than *H* brasiliensis. The rubber particles in the common North American desert shrub, guayule (*Parthenium argentatum*), contain *cis*-isoprene that is virtually identical to *Hevea* rubber ²⁵⁴ Recently, researchers have developed

hypoallergenic rubber from guayule, which was tolerated by persons allergic to Hevea latex and demonstrated superior resiliency, strength, and elasticity. This technology has been patented, and guayule rubber medical supplies will soon be available 255

Immediate-type allergy to guayule has not been described, however, rarely DTH may develop 256 Rodriguez, Reynolds, and Thompson 257 isolated the sesquiterpene cinnamic acid ester, guayulin A, from dired guayule leaf extract and determined that it was a potent elicitor of TH. Other species of *Parthenium* contain sesquiterpene lactones that are cytotoxic and produce allergic skin reactions 258 This DTH ansitization could be a potential problem for persons exposed to guayule rubber products

Ficus elastica, the common ornamental rubber plant, produces relatively low-molecular-weight rubber proteins and is another potential alternative rubber source. Carey et al. 259 found that seven H. brasiliensis—sensitive health care workers all had negative SPTs to F. elastica.

MANAGEMENT

TOP

Avoidance of direct contact with latex products may not be sufficient $\frac{260}{2}$ Swanson et al $\frac{261}{2}$ collected air samples from 11 medical areas where powdered latex gloves were frequently used and found that latex aeroallergen concentrations were up to 115 times greater than in areas where powdered latex gloves were never or seldom used. Use of a laminar flow glove changing station in one work area did not reduce latex aeroallergen levels. Use of powder-free gloves appears to be more effective in reducing aeroallergen levels, as demonstrated by Tario et al $\frac{262}{2}$ who showed that the asthmatic and anaphylactic reactions of a hospital laboratory technician could be controlled by her coworkers' use of powder-free gloves. Vandenplas et al $\frac{263}{2}$ similarly found that latex gloves with lower protein and powder contents significantly reduced the risk of development of asthmatic reactions in eight health care workers who showed latex-induced occupational asthma during inhalation challenge tests.

Treatment of symptoms with topical steroids and oral antihistamines has been the mainstay of treatment for latex allergy. Hyposensitization has not been successful. Immunotherapy, although still experimental, holds promise for future therapy. Slater et al. 264 found vaccines with cloned. Hey b 5 DNA sequences inhibited ligE responses to Hey b 5 in mice sensitized to this antigen. These results suggest that DNA vaccines with encoded allergens may offer a new mode of allergen immunotherapy for persons with latex allergy.

FUTURE ISSUES

TOP

Latex awareness is growing. National television has aired exposés such as ABC's 20/20 "Latex Allergies." A recent fictional drama, NBC's ER, depicted a medical student having an anaphylactic reaction to latex gloves. Many hospitals and organizations such as the National Institute of Occupational Safety and Health and the American Academy of Dermatology have already formed latex task forces. These committees not only deliberate on issues regarding education and development of latex-safe areas, but also address potential legal plications. The Americans with Disabilities Act and the Federal Rehabilitation Act of 1973 may require accommodation (e.g., lowering iergen levels and special protective equipment) of employees with latex allergy. Lawyers are already advertising for clients on latex. Web sites, and there are at least two class action lawsuits in the United States filed against manufacturers of NRL gloves. Bills entirely banning powdered latex gloves in health care facilities have been introduced in Oregon, Minnesota, and New York. Implications of these heated legal debates are far-reaching and affect whom, how, and with what tools medicine is practiced.

SUMMARY

TOP

Latex allergy affects thousands of people in several major risk groups. Although progress has been made during the past decade in identifying responsible antigens, much research is needed to develop safe, accurate, and reliable tests for detecting latex allergy. Almost 50% of hospital products contain NRL, eliminating these sources of sensitization and educating those persons at risk without causing irrational public responses are ongoing goals.

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CME examination 198107

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numbers Questions i 3/1 Warshaw EM. J.Am.Acad Dermatol / 1998 សូម 1-24

Directions for questions 1-15 Give single best response

- 1 A mature Hévea brasiliensis tree produces sufficient latex to make approximately how many pairs of gloves per week?
 - a 1
 - b 10
 - c 100
 - d 500
 - e 1000
- 2 Accelerators such as thiurams, carbamates, and mercaptobenzothiazoles are important for controlling the rate and completeness of what step in glove production?

- Centrifugation а
- b Compounding
- Coagulation oven curing C.
- đ Vulcanization
- Powder application
- 3 What process discovered by Goodyear in 1839 creates disulfide bonds that cross-link crs-1,4 polyisoprene chains to each other?
 - Centrifugation
 - Compounding
 - Coagulation oven curing C
 - d Vulcanization
 - Powder application
- 4 What are the two crucial variables that influence degree of protein removal during the post-oven leaching bath in glove production?
 - Temperature and detergent
 - b Detergent and time
 - Temperature and time C
 - d Detergent and rate of water exchange
 - Time and rate of water exchange
- 5 Clinical manifestations of type I immediate hypersensitivity to latex may include
 - urticana and pruntus
 - b nausea and vomiting
 - rhinitis and conjunctivitis
 - d a and c only
 - a, b, and c e
- 6 Anaphylaxis caused by latex allergy has been reported after contact with
 - squash balls
 - food prepared with latex gloves
 - air expelled from a whoopee cushion
 - ď a and c only
 - a, b, and c
- 7 Each of the following statements regarding endotoxin is true except
 - it can cause imitation of skin, eyes, and lungs
 - high levels have been found in containers used for collecting raw latex
 - it is produced by gram-negative bacteria C
 - it is physically associated with tiny respirable particles
 - high levels have been found in powdered latex examination gloves
- 8 The prevalence of latex sensitivity in the general population is approximately
 - 0% to 2% а
 - 3% to 5% b
 - 9% to 10%
 - 13% to 15% d
 - 18% to 20% e
- 9 Risk factors for development of latex allergy include each of the following except
 - preexisting hand eczema а
 - b atopy
 - c fruit allergy
 - male gender đ
 - history of multiple surgical procedures
- 10 The risk of anaphylaxis to latex in children with spina bifida is estimated to be how many times greater than in the general population?
 - 10 а
 - 50 þ
 - 100
 - d d 500
 - e 1000

- 11 Persons in which of the following occupations are at high risk for development of latex allergy?
 - Health care
 - Hairdressing b
 - Latex glove manufacturing
 - Ы a and c only
 - a.b. and c
- 12 Formation of a wheal is considered a positive reaction in each of the following tests except
 - radioallergosorbent test (RAST)
 - skin prick test
 - C use test
 - scratch chamber test d
 - rub test P
- 13 Vanables that make detection and characterization of latex allergens difficult include
 - haptenization of latex proteins with compounding chemicals
 - vanations in latex proteins produced by different hybrids of trees
 - seasonal variations in latex proteins produced by the same trees
 - Ч a and c only
 - a, b, and c
- 14 Food allergies thought to be important in cross-reacting with latex include each of the following except
 - avocado
 - banana
 - chestnut C
 - Ч fish
 - kıwı
- 15 Each of the following types of gloves is safe for latex-allergic persons except
 - hypoallergenic
 - polyvinylchloride (vinyl) h
 - polychloroprene (neoprene)
 - styrene butadiene block polymers (elastyren) Ы
 - nitrile butadiene polymer (nitrile)

Directions for questions 16-25 For each numbered item choose the appropriate lettered item

- True
- False b
- 16 Allergen levels from a specific glove brand are fairly constant when tested at different times
- 17 Delayed-type hypersensitivity (to rubber additives) and immediate-type hypersensitivity to natural rubber latex products may coexist
- 18 Latex-specific RAST is considered the standard for detecting latex allergy
- 19 At least two Food and Drug Administration—approved commercial latex extracts are available for skin prick testing
- 20 The significance of latex-specific IgG antibodies in diagnosing latex allergy is controversial
- 21 Antibodies from different high-risk populations (e.g., patients with spina bifida and health care workers) may recognize different latex peptides
- 22 The medical research community has agreed that the 14 o had report closing at 123 There is no test that reliably and accurately predicts who will have anaphylaxis to latex. There is no test that reliably and accurately predicts who will have anaphylaxis to latex. The medical research community has agreed that the 14 6 kd rubber elongation factor is the single most important latex antigen
- 24 Avoidance of latex is not necessary if preoperative medication is given to a latex-allergic patient undergoing surgery 25 Powdered latex gloves can cause high aerosolized concentrations of latex allergens, which may cause reactions in latex-sensitive persons who never come into direct contact with the gloves

Directions for questions 26-31 Select the lettered item that is most closely related to each numbered item

- Immediate, type I reaction
- Delayed, type IV reaction
- 26 Mediated by IgE
- יק Cell-mediated
- 28 Antigens are small latex proteins
- 29 Antigens are manufacturing additives
- 30 Diagnosis is made most commonly by patch test
- 31 Diagnosis is made most commonly by skin prick test, RAST, or use test

Answers to CME examination Identification No. 898-106

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Articles with References to this Article

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This article is referenced by these articles:

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Leea Ylitalo, MD^a, Soil Makinen-Kiljunen, PhD^b, Kristiina Turjanmaa, MD^{a d}, Timo Palosuo, MD^c, Timo Reunala, MD^{a b d}

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