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Metallurgical Corporation Facility in

Newfield, New Jersey

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2	NUCLEAR REGULATORY COMMISSION
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4	PUBLIC INFORMATION SESSION ON THE SAFETY REVIEW OF
5	THE
6	DECOMMISSIONING PLAN FOR THE SHIELDALLOY
7	METALLURGICAL CORPORATION FACILITY IN
8	NEWFIELD, NEW JERSEY
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10	TUESDAY, DECEMBER 5, 2006
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12	The meeting came to order at 7:00 p.m. in the
13	cafeteria of the Edgarton Memorial School, 212 Catawba
14	Ave, Newfield, New Jersey, Lance Rakovan,
15	Communications Assistant, presiding.
16	PRESENT:
17	Lance Rakovan Communications Assistant, NRC
18	Larry Camper Director, DWMEP, NRC
19	Robert L. Johnson Senior Project Manager, NRC
20	Ken Kalman Project Manager, NRC
21	Keith McConnell Deputy Division director,
22	DWMEP, NRC
23	Rebecca Tadesse Branch Chief, Material
24	Decommissioning, NRC
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P-R-O-C-E-E-D-I-N-G-S

7:05 p.m.

MR. RAKOVAN: Good evening. I'd like to welcome you all to the meeting tonight. My name is Lance Rakovan. I am a communications assistant at the US Nuclear Regulatory Commission, or NRC as we'll be referring to it tonight. I'd like to welcome you all to the meeting. It's a pleasure to serve as your facilitator tonight. My job tonight will be to run the meeting, make sure everyone has a chance to comment, make sure that everyone who has a question has a chance to have a question or to have their question addressed and basically just keep things moving and orderly.

The purpose of the meeting tonight is to provide you with information about NRC decommissioning review process specifically involving the Shieldalloy site. Just to give you an idea of how the meeting is going to be run, it's going to have essentially two parts. The first part we have a few presentations that NRC employees are going to share some information with you, specifically on the NRC decommissioning process, restrictive use decommission and the status of Shieldalloy's Decommissioning Plan.

We're asking that you hold your questions

to the end of all three presentations and then we can just open up the session for questions after that.

Considering the number of people that are here tonight, we're going to ask that you keep your questions concise. I may have to bounce around a little bit just to make sure that everyone who has a question has a chance to ask. So if you have several questions, I may ask that you only stick to one or two and I might go to someone else just again, so that everyone has a chance to ask a question or two, given the amount of people that are here.

When you do have a question, if you would, signal me somehow. I have a wireless microphone that I can bring over to you. Our meeting is being transcribed tonight so it really helps if we could keep just one person talking and if they use a microphone so that we can make sure that we get a good transcription of tonight's meeting. If you could, at least the first time that you make a comment or ask a question, if you could identify yourself. If you're with any group, if you could say that as well, again, that way we have it all in the transcription and we can go back when the meeting is over and when we get the transcription to us and make sure that we fully understood your comments.

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Just a few ground rules; as I said, it really helps if only one person speaks at a time. Please turn off your cell phones or beepers. I think we've all been in situations where those have gone off and kind of derailed things or disrupt things. If you saw when you came in on the first table there were some meeting feedback forms. After the meeting is done if you could fill those out for us, we would really appreciate that. We will take your comments into account on how we plan and execute future public meetings.

You can just drop those in the mail. don't need postage or you can give them to any NRC employee tonight. We're the ones with the badges on. I'd like to introduce your speakers tonight before I turn things over to them. Rebecca Tadesse has been with the NRC for approximately eight years. She is the Branch Chief for Materials Decommissioning Branch under the Decommissioning Directorate. She has a Health Physics and Bachelors in а Masters in Environmental Science and Policy. Prior to coming to the NRC, she also worked with Commonwealth Edison, General Atomics and the Food and Drug Administration.

Robert Johnson has been with the NRC for around 26 years. He's a Senior Project Manager at the

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NRC and he is responsible for the guidance document for restricted use decommissioning. He has a Bachelor's and Master's in Geology and he spent approximately five years in private waste management prior to coming to the NRC.

Our last speaker will be Ken Kalman. Ken has been with the NRC approximately 20 years. He is the project manager for the decommissioning of the Shieldalloy site. He has a Bachelor's in geology and a Master's in Science Writing and Communication Research. Prior to coming to the NRC, he spent time as an environmental specialist with the Department of the Interior. Two other gentlemen that I'd like to make note of are Larry Camper. Larry is the Director of the Division of Waste Management and Environmental Protection at the NRC. And Keith McConnell. Keith is the Deputy Director of the Waste Management and Environmental Protection Division of the NRC.

One thing that I'd like to let you know before I turn things over to Keith is that Larry and Keith and a small group of NRC met with Nancy Wittenberg, that Assistant Commissioner for Environmental Regulations for the State of New Jersey earlier today and we also did a site visit at the Shieldalloy site prior to the meeting. With that, I'd

like to turn things over to Keith.

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MR. McCONNELL: Thank you, Lance. And or behalf of the U.S. Nuclear Regulatory Commission I too would like to welcome you here tonight for this meeting on the Shieldalloy Metallurgical Corporation Decommissioning Plan for the nuclear site. For those of you who aren't intimately familiar with the NRC, we are an independent federal agency that reports directly to Congress. Our mandate is to protect public health and safety and the environment in the civilian use of nuclear materials.

We fulfill that mandate in a number of ways, including the licensing of the use of nuclear materials and the decommissioning of facilities that use those materials. The reason we're here tonight is of our licensees, Shieldalloy, proposed to decommission its Newfield site. In that proposal, the vast majority of the site would be released for unrestricted use. A smaller portion of approximately eight acres would be proposed restricted use. Contaminated material would be collected and consolidated, put into a pile where it would be graded and sloped and covered with engineered barrier.

Long term maintenance and monitoring of

this facility would be performed by the licensee under the conditions that NRC would specify. We're here tonight to describe our review process. We're very early in our review process at this point but we're also here to hear your views on the Decommissioning Plan and the proposal in that Decommissioning Plan. I would note that this is -- our detailed technical review is only one part of our process. We also perform an Environmental Impact Statement or develop an Environmental Impact Statement and in fact, next Tuesday, December 12th, there will be another meeting in this facility sponsored by the NRC to scope that Environmental Impact Statement and we encourage you to participate in that meeting also.

Tonight's meeting is largely for your information. We'll describe our process in terms of how we intend to approach our review and what we'll look at in that review. We'll also describe how you can comment on the Shieldalloy Decommissioning Plant. I would note that we are limited in the sense that we have just begun our review, our detailed technical review, and therefore, we can make no judgments about the acceptability of the proposal or the final outcome of our review at this point.

It's at the very initial stages of our

1	review which will take on the order of two years. So
2	with that, we'll try to keep the plan for tonight
3	is to have three presentations to give you background
4	both on or on the process, on the restricted use
5	option and on details of the site. We'll try to keep
6	our presentations short so that we'll have plenty of
7	time for you all to comment. So with that, I'll turn
8	it back over the Lance.
9	MR. RAKOVAN: Thanks, Keith, Rebecca are
10	you ready?
11	MS. TADESSE: As I said, I'm Rebecca
12	Tadesse. I'm the Branch Chief of the Decommissioning
13	Branch. First of all, I'd like to say thank you for
14	coming, taking you away from
15	I'm Rebecca Tadesse. I'm the Branch Chief
16	of the Decommissioning Branch. Thank you very much
17	for coming out tonight.
18	MR. RAKOVAN: I think you could stand to
19	be even a little louder, Rebecca. Can you get it
20	closer?
21	MS. TADESSE: Okay, can you hear me now?
22	Is it better? Okay. I'd like to say thank you for
23	coming out tonight. I know it's a cold night and
24	taking you away from your family to come here to
25	listen to us hopefully would give you enough

information so that you would understand our process. Next slide, please.

The purpose of our meeting tonight is to explain our decommissioning process and how you can participate in the process. When I'm finished, Robert Johnson will provide a brief summary of the restricted Decommissioning Plan, how it works and Ken will be doing a presentation on Shieldalloy as to the status of the facility. At the end of the presentation, we'll have a question and answer session. Next slide, please.

The most important thing to take away from this meeting is that we have not made a decision on the Decommissioning Plan. We just started our technical review. There's going to be a number of opportunities where members of the public could input into the Decommissioning Plan. We are going to have comments. Written comments will (be taken until)

March 16th and Ken Kalman will tell you exactly where to send your comments and your comments will be considered in our Safety Evaluation Report in a section where we'll have comment resolution.

So your input is important to us. We look at the Decommissioning Plan as -- we look at it for whether or not it meets the public health and safety

and it meets our regulations. And you know, as of today, I know we've done an acceptance review but we have not made any determination on the technical adequacy of the plan. Next slide.

When a licensee shuts down their operation basically, they are required by regulation that they need to submit a Decommissioning Plan. Decommissioning Plan is submitted, we have 90 days to do a technical review to identify whether or not the in various information that is needed our Decommissioning Plan is, indeed, in that chapter. And those things we look at whether or not they've done -information about they have the site, characterizations, and things like that. Once we have accepted the DP for technical review what we do is that we notice a federal -- we put a Federal Register notice saying that we have received the DP and we will have an opportunity for a public hearing if requested and that we'll take comments on the Decommissioning Plan from members of the public.

And at that point, after we've done that, we will start reviewing our technical review. And as said before, it takes about a year to two years, our technical review, because the technical review takes a year and then the EIS process, the Environmental

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Impact Statement process takes two years, so the Decommissioning Plan does not get approved until for this site for a couple of years. And during our review, most of the time we find a lot of issues that needs to be resolved, so what we do is we do a Request for Additional Information back to the licensee and that's a public document that they have to satisfy. They come back to us with the answers to those technical questions that we might have. That can qo, you know, one round or two rounds depending on the level of detail that we need. And we have a number of publicly noticed meetings where we discuss technical deficiencies. So those are noticed as well in our website when we're having a technical meeting and members of the public can observe it and at the end of the session they could have a presentation -they could make comments into that. Once we have satisfied both the environmental and the safety evaluation, then we either approve or disapprove the Decommissioning Plan.

What I would like to do tonight is go through what are the things that we look at in the Decommissioning Plan. For example, when you look at the radiological status, we look at the characterization of the site, have they characterized

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it adequately, have they looked at the contamination that's in the groundwater, have they looked at the soil contamination, have they looked at the radio-nuclides, the chemicals? What are the things that are at this site and have they been characterized fully?

We look at how are they planning to decommission the site? Are they going to be decommissioning a restricted release or unrestricted release? And within that, have they done the dose Are they using the right scenario? they looked at worker safety, have they looked at environmental safety? All those things is look at, at the technical review stage which is about -- you know, that's why it takes a year and the way we've divided the technical review is that we have a team of, I 10 to 12 people. We have hydrologists, qeologists, civil engineers, environmental engineers, health physicists and other engineering background people, lawyers, finance. They look at the plan as a whole and then combine all of their respective questions that they have and then we sent it to the licensee.

So those are the type of things we look at. For example, in terms of plant protection of the worker, you know, when they're moving the slags and

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things like that, are they protected? You know, are there any environmental issues that we need to be concerned about. Are they monitoring properly? Do they -- you know, do they have the mechanism to look at doses. You know, do they have TLDs and things like that. So there's a lot of detailed information that goes into our analysis and the dose assessments. Are they looking at the groundwater? Those are the type of things we look at.

And when they finish, they have to do a final status survey. In that final status survey, what we look at is the licensee basically says, "We're We want to terminate our license for the unrestricted part and what they have to perform is they have to demonstrate that based on the plan that has been approved by NRC that they've met criterias. What that means is that they have to They have to show us what survey the area. instruments they used to survey, what's -- how they graded the area, what are the mechanism statistical analysis that they've done for the site. So all those information has to be fed into the final status survey plan that we approve at the beginning and we look at, at the end of the decommissioning where have they met everything that they've been committed to do in the

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Decommissioning Plan. Next slide, please.

And also we look at the dose -- the cost estimate for the decommissioning, you know, what they're planning, is it adequate? Do they have enough financial mechanism to fill what the plan proposes? So the financial group if the people look at their financial assurance, you know, what are the type of cost estimates that they've done. Is it feasible, you know, could they complete the work?

And once that has been satisfied, we look at the decommissioning schedule in terms of once the

decommissioning schedule in terms of once the Decommissioning Plan has been approved, how long is it going to take them to do it? Are they going to do it in a timely manner? And then we do inspection and process inspection during their decommissioning to make sure that, you know, we're not coming at the end telling them, "No, you have not done it correctly", but we go in the process looking at what has been done and if there's any issues that need to be resolved, our regional inspectors look at it. They determine -- I think based on where the activity is at that time, they look at those areas as well.

So decommissioning schedule is important for our planning purposes and also that they're doing it in a timely manner, so we make sure that we're

satisfied with the decommissioning schedule. For restricted release, we make sure that -- the licensee is required by regulation that they have to meet with the members of the public in the area and make sure that they have done -- told the community what their plans are and they've had enough dialogue and things like that and make sure that has been in place as well. One of the reasons we rejected the previous Decommissioning Plan that Shieldalloy had submitted was one of the reasons was that, they had not done that. So we look at all those things to make sure that they're in place and when we draw our analytical analysis that they're all fulfilled.

And at that point, and when that is what the safety reviewer looks at and then the EIS process, they look at all the environmental impacts. And once we get both documents are completed, that's where the site either would be approved or disapproved in terms of the Decommissioning Plan. Next slide, please.

The public meetings, we're planning to have -- you know, this is a public meeting and then the next public meeting will be next week where the scoping process would be discussed and the EIS. We're going to have a number of meetings with the licensee where that is open to the public and that will be

noticed on our website so members of the public can observe and at the end they can make comments. We do press releases periodically to make sure that we keep you informed and we'll give you all our -- I think there's a website that comments will be taken. Ken Kalman will be presenting that area. And we do Federal Register notice as we did earlier with we accepted the DP for opportunity for a hearing.

So there's a number of mechanisms where you could have an influence into the DP process and so it's an open process and we'll make sure that we'll consider your comments. As I said earlier, that we will look at every comment and we'll do comment resolution and our safety evaluation report at the end. So we will consider that. That's an intricate part of our review process.

With that, I'll turn it to Robert Johnson, who is going to be discussing our restricted decommissioning process. Thank you very much.

MR. RAKOVAN: Before we go to that, there's a few empty seats and I know there's a lot of people who are sitting in the back. So if we want to take a moment to let them kind of come. If you have an empty seat next to you if you want to like raise your hand just to let them know. That way, in case

anybody standing back there wants to try to grab a 1 seat, let's do that now in between presentations, 2 3 okay? 4 (Pause) 5 MR. RAKOVAN: We're also working to make 6 sure you can hear us better. Is that better? Thanks, 7 Okay, we'll start things back off. 8 MR. JOHNSON: Good evening. I'm Robert 9 Johnson and I work in the Decommissioning Program at 10 I welcome you tonight and it's really, really good to see such a turnout. It shows great interest 11 in this project. 12 MR. RAKOVAN: Please do your best to speak 13 14 directly into the mike. It's not very loud back here, okay, Robert? 15 16 MR. JOHNSON: Okay. Let me know if you 17 can't hear me. If I drift a little bit, let me know, please. As you know, Shieldalloy has provided a 18 19 proposal for decommissioning of the site. As Keith mentioned, it really consists of about 60 acres of 20 unrestricted use decommissioning and then about either 21 acres of restricted use decommissioning. 22 Now, most people are unfamiliar with decommissioning 23

particularly they're likely unfamiliar with what

restricted use is or for that matter, what a long-term

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control license is. And so I hope tonight I'd like to give an overview for you so you will understand this process. You will understand what Shieldalloy is required to do under our regulations.

And also you'll have an understanding of the requirements that we will use in our review of what Shieldalloy has submitted in their Decommissioning Plan. So this understanding will also help you review the Decommissioning Plan and provide comments if you'd like. Next slide, please.

What I don't want to do tonight is provide a lecture on our regulations. That's not what you came here for tonight and in the cold weather. What I'd like to do is discuss a few key questions that may be on your mind. Those, I'm guessing are important questions that I'd like to describe tonight and in the process, I'll be explaining our regulations and our review of restricted use for you. So I'm going to talk about what is restricted use?

When is a site initially eligible for restricted use? How does restricted use insure protection of public health and safety? And then this material has long half-lives so a key question is, how do you sustain protection for a long period of time into the future? And then lastly, what is a long-term

control license? How does it work? Next slide, please.

Take the first question, what's restricted use decommissioning? Well, in 1997 when NRC finalized its decommissioning regulations, there decommissioning options provide to any licensee. First, it was unrestricted use and then restricted use. Or it could be a combination of both like Shieldalloy is proposing in their DP. Now, the Commission, NRC, prefers decommissioning with unrestricted use because that would provide the most opportunity for beneficial reuse of a site, safe beneficial reuse of a site. But the regulations also recognize there may be some sites that might need restricted use because for whatever reasons, they are not able to meet the unrestricted use requirements.

So the point, the message here is that the regulations do permit restricted use under certain conditions and I'll be talking about those in the rest of my slides. What is restricted use? Simply put, it's some radioactive materials can remain on the site and protection of that of public health and safety is provided by what we call institutional controls; land use restrictions.

Also, it's provided by engineered

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barriers. I'll talk about both of these types of controls in my next slides. Next slide, please. is a site initially eligible for restricted use? First of all, our requirements require a licensee to justify restricted use or leaving material on site. They're required to submit a cost benefit analysis and this simply is a comparison of a cost to remove the material, and compare it to the benefits of removal of that material. The cost can be handling the material, in this case slag on the site. It could be -- it would be transporting it to disposal site. It could also be the cost of disposal itself and it might also include the cost value of injuries that might come from the handling and the transportation, traffic accidents, possibly injuries or possibly They're all accounted for in the cost benefit analysis.

A proposal must comply with what we call as low as reasonably achievable. Sometimes that's called ALARA. That's a big name but really it's a universal principle in the radiation protection industry. We use standard methods for determining what is as low as reasonably achievable. It's sort of a systematic, a very quantitative process to look at the cost, as I said before, both removing the material

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and of the benefits that are gained from it. The benefits would be primarily the dose reduction to people.

We follow NRC quidance. This is used in all of our facility decisions. And that quidance is consistent with the Office of Management and Budget quidance for cost benefit analysis. Next slide, please. But really the important thing I want to talk about is how does restricted use insure protection of public health and safety? Well, it does so primarily by limiting the exposure to individuals to the requirements in our regulations. How does it do that? Well, it can -- those controls would restrict adverse land uses like a residence. You would restrict and limit the building of a residence. Farming on some sites would be prohibited. Excavations, construction, and even removal of material would be prohibited. Those prohibitions are done by legal restrictions and those are called institutional controls.

It can be done by physical restrictions as well, like fences, signs or monuments. Now, also the other control is to mitigate adverse natural processes like erosion. This is done by engineered controls or as in the Shieldalloy proposal, an engineered cap or cover. That cover can shield the material and the

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radiation from that material and that's a way of limiting the exposure to individuals. The cap can also for instance, prevent erosion of that shielding layer so that it stays in place and so that rainfalls in the future or flooding in the future won't erode the cover and erode the shielding and possibly expose the material. Those are examples of engineered controls. Next slide, please.

Well, how is this protection sustained over long periods of time? Many sites, including Shieldalloy sites have long-lived radio-nuclides so a big question. How do you sustain this The Commission recognizes challenge when it put its regulations for decommissioning into place. And so for these kinds of sites, very stringent regulatory requirements are in our regulations, particularly for those sites with long-lived radionuclides. We don't rely on just one type of control. We rely on multiple controls. We rely on various checks and various backups. So remember that, there's controls required, there's checks required and there's backups required. Now, I'm going to kind of give you some examples of that those are.

This total approach, again, not relying on one single thing, but this total approach we call a

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defense in depth approach. This is intended to keep things in place over a long period of time. The first thing I've already mentioned is institutional controls but I'm going to explain how they keep protection in place. We've already said they're legal instruments and they're primarily intended to limit the use of land or access to the land but how do they remain in place?

Well, ways is one of the that regulations require what's called legally enforceable institutional controls. That means that the legal instrument -- if something goes wrong and the controls on land use or access break down, the parties can take legal action to put them back in place or to correct maybe something like excavation that's already So there's a mechanism in place to check the institutional controls and correct them if they begin to fail.

We also require what's called durable institutional controls for sites particularly with long-live radio-nuclides. And these durable controls are ones just what the name implies. They're intended to remain effective over a long period of time. And examples would be state or federal ownership of the land or it could be state or federal controls, so

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state governments or government entities are involved and they are the most robust systems we have, organizations that we have in our country today.

Now, with respect to engineered controls we also require -- we also encourage robust designs to remain effective for a long period of time. Now what does that mean? Robust design would be one that would be designed for maximum events so maximum rainfall sites flooding events, events or for some engineered barrier like an erosion cover would be designed for those maximum events that could be expected over a thousand year time period. Now, how does that help? That means that for this long period of time, that you could expect maximum events, that your design is accounted for.

It would also mean that smaller events would have little or no effect on that design. So, therefore, you really wouldn't have to rely on the monitoring and maintenance. You wouldn't have to have that in place. Next slide, please.

But, this slide shows you a number of checks and backups that we have. The owner or the licensee under a long-term control license would be required to monitor the site and the engineered controls if they're used. And they would be required

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to maintain, repair or replace if something does go wrong. Now, this is sort of a backup because I already mentioned that the design is so robust that it shouldn't fail but we're going to monitor and maintain if we need to, so in that sense, it's a backup. That's done by the owner. And every five years they would have to do a review of their site, of the controls on the use of the site and the engineered barrier, do a five-year review, and provide that information to NRC.

iust the it's not owner that's We have a backup required in our checking. regulations and that's called an independent third party requirement. And really what that means that entity that's responsible there is another checking that the owner is maintaining the controls on the site, that the owner is monitoring and maintaining the engineering controls. More important, if the owner defaults on what they're supposed to do, the backup or the independent third party is available to step in and continue the work that the owner was They would be using funds that are available. doing.

Now, I'll talk about those funds because sustaining protection is a lot about money. You need to have adequate money over a long period of time to

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pay for the activities at a site like this. And so there's a requirement in our regulations for sufficient financial assurance, sufficient funding. Now, what does that mean? That means that the owner, in this case, Shieldalloy, would be required to put aside an amount of money in an independent trust fund under the control of a trustee, so it's separate from their money. That trust fund is set up for the purpose of sustaining the monitoring and maintenance at the site.

The way it does that is the money in the trust fund, the interest off of it or the income that comes off the trust fund each year needs to be enough to do the activities, you know, each year so the core of the trust remains intact and it doesn't diminish. You're only using the income off of that trust fund to do the work each year. So that's what is required by sufficient financial the assurance. Just to reiterate, the owner, in this case Shieldalloy, responsible for putting that money into the trust fund so they are paying for the long-term control in the way I've just described.

Now, another part, very important part of our defense in depth are the dose limits. We have two dose limits. One is dose limits for when the controls

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are in place, when the restrictions on the land are in place so that people can't live on it or so that people can't work on it and that dose limit is a quarter of the public dose limit. That's 25 millirem and the public dose limit is 100 millirem. quarter of it is what this dose limit is. Now, to put that into perspective a little bit, what does 25 millirem mean? The average background in our country that all of us see is around 360 millirem. Sixty of that millirem comes from just our procedures and our various products that we use every day.

Another way to put it into context is that a typical airline flight will give a person three to four millirem in a flight. So you have an idea of what the 25 millirem means. Now, the Commission also felt that long-term protection is a challenge. And over 1,000 years or more, how can we be sure that the controls that I just described will be in place. And so they felt that there's no way we can say we can prevent failure of these controls so they created another backup. Okay, and this is called a dose cap or a maximum limit on dose in the event that those controls fail.

In other words, we calculate this or the

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licensee calculates this pretending that there are no controls on the site, no institutional controls on the site. And that dose limit needs to be the 100 millirem public dose limit that all nuclear facilities for public dose limit must meet today. So in other words, this is kind of an ultimate backup that's like a safety net. All the things that I've just described for institutional controls somehow don't work over the long-term, then if they fail the public dose limit of 100 millirem is the worst that a person can receive.

Now, next slide, please. How does the long-term control license, NRC's long-term control license, fit into this set of requirements that I've just explained? Well, the long-term control license is legally enforceable NRC and durable an institutional control. There's a requirement for that Ι just explained in our regulations. license, in this case, would be a last resort and ideally we would like other entities, you know, like state ownership or state control or some other form of durable institutional control to be used licensee, but in the event that can't be arranged, NRC has said they would use a long-term control license.

So it is a last resort but it can be arranged. Now one of the questions that's often

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raised is that well, you have a license today and now you're proposing this new license but are you just continuing the license and doing nothing at the site? Well, that's not the case, as I said, the licensee needs to meet all the requirements in our commissioning regulations as I've explained. And so only then, like the dose limits, all have to be met.

So, like I've explained in that case, if all those requirements had been met then a long-term control license could be used. Now, long-term control is not a new concept for NRC either. It may be a new form of licensing for decommissioning of this kind of site but it's going back to 1978 the law required uranium mill tailings that we license, to also have long-term controls and today there are over 25 sites where DOE is responsible for long-term controls under an NRC general license. So we're familiar with the concept. This is very similar to that concept and that approach.

We conduct very similar activities as is conducted for uranium mill tailing sites. Next slide, please. Well, how would the license work? The license would contain conditions written into it that are requirements that the licensee would have to meet. They would require various restrictions on the land,

like I mentioned. They would require any necessary monitoring and maintenance to be done, reporting to NRC, record keeping. Record keeping over a long period of time is very important for the community to understand what's at the site, what controls are on the site and that the site is safe. It also will outline the corrective actions that would need to be done by the licensee should events occur.

For instance, if there was erosion on the cover itself, gullies started to form, the corrective actions would have to be reported to us and then conducted and reported that they were completed by the licensee. Now, what are our responsibilities? NRC would be responsible for the regulatory oversight like we are at other facilities. We would do inspections, probably annual inspections. We would do enforcement if the licensee wasn't conducting the work that's required. We would do five-year license renewals and really what that means is that we would look at the site entirely and determine how it's performing, how the licensee is performing.

And probably most important, again, as a backup, going back to the backup again, if the licensee defaults on its activities, if it can't perform for whatever reason, then the NRC would first

try to identify a new owner and licensee but if that's not possible then the NRC would arrange for a contractor to continue the work using the money from the trust fund that's available. So, again, the money is available to do the work. It's just who is going to do the work. Primarily, the licensee but if something should happen we'll arrange that the work continues until a licensee can be identified for the site.

Next slide, please. Conclusions. I'd like you to remember at least three things but I think you'll -- maybe you'll remember a few others as well. The first thing is that stringent requirements for public health and safety are in Secondly, Shieldalloy must demonstrate in place. their Decommissioning Plan that they can meet all these requirements, and then our review that's starting now will determine if Shieldalloy has met these requirements.

I hope my overview has helped you a little bit understand our regulations and maybe understand our prospective on why we think this approach is protective. These were the questions that I thought were important, you know, for you to understand and start with, but I'm sure you'll have a lot more

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questions and so when that time period comes I'll do my best to answer your questions.

Finally, I have on the last page a list of items that you can get more information from. There's a website where our guidance on restricted use is available to you and then there are some handouts in the back of the room. There are conference papers that summarize this approach that I talked about this evening. Thank you. And I'll turn it over to Ken next.

MR. KALMAN: Hi, I'm, Ken Kalman and I've been the NRC Project Manager for Decommissioning at the Shieldalloy site for about three years now.

During that time, I've had opportunities to speak to quite a few of you in person or on the telephone and I just want to say that we have heard your concerns, we are listening. With that, I'd like to go to Slide Number 3.

Okay, this evening, I'm going to cover four major areas. First I'll talk as little bit about the operations. Then I'll talk about the history leading up to the submittal of Shieldalloy's decommissioning plate to the NRC. I'll talk a little bit in depth about the decommissioning proposal. I suspect you all are interested in the time frames

we're dealing with so I'll be addressing that and as my predecessors here said, there are sources with more information and there is places where you can submit comments and I'll be giving you more information on that. Okay, next slide, please.

Okay, just to get oriented, here is the Shieldalloy facility and it's located on the northeast corner of West and Weymouth. That portion of the facility is 68 acres where there are metallurgical operations and that's also where the slag pile is. There is a 20-acre parcel of land sneaking off the bottom left corner there. That's also owned by Shieldalloy and that's an area that we have no concern with. There were never any operations there. Please go to the next slide.

This is an aerial photograph of the metallurgical operations area. Towards the left side, you can see the process buildings, the warehouse buildings and off to the right side, you can see where the slag piles are. Next slide.

Briefly, the history behind the operations of the site, from 1955 to 1998, Shieldalloy conducted metallurgical operations using an niobium ore called pyrochlore. This (ore has)uranium and thorium in a concentration that's large enough for NRC to regulate.

So we licensed Shieldalloy to possess this material back in 1963. They're allowed to have 45,000 kilograms of uranium and 330,000 of thorium. Next.

While they were in operations, generated 18,000 cubic liters of slag and 15,000 cubic liters of baghouse dust. Slag is a vitrified material that's a remnant of the metallurgical operations. This is after they'd separated the metal from the ore, they end up with slag and baghouse dust is where the particulate matter -- it had one up the stacks otherwise but instead they trap it in an area called Now, in 2001 Shieldalloy notified the the baghouse. NRC that they were ceasing operations. At that point, that's when they started entering into a default decommissioning stage. As I mentioned earlier, they were licensed to possess certain amounts of uranium and thorium and they were still well within that limit.

While they were in operations, they had plans to try to sell the slag for its uranium content, but they were unable to find a buyer for that. More recently they tried to find a buyer for the slag and baghouse dust. The slag can be used as a fluidizer in metallurgical operations and the baghouse dust can also be used instead of the alum in concrete. Next.

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We talk about slag, this is what the slag pile looks like. Here we are at the northwest corner of the slag pile. Off to the bottom left there you'll see a little radiological marker sign, that's about six feet tall. That gives you a rough idea of the scale. Next.

And there's that same sign. This gives you a rough idea of the size of the slag. Next. We also talked about the baghouse dust. The baghouse dust basically is like a sandy material. What you see here, though, the white, these are actually the bags that the dust was contained in. Next.

Okay, now, what I'd like to do is talk a little bit about the history behind the submittals and review Shieldalloy's Decommissioning Plan. The first thing I do want to mention is, you know, you've probably heard people talk about acceptance review. I know, you've seen articles in newspapers about acceptance and I want to be really clear about this. When a Decommissioning Plan is submitted to the NRC, the first thing we do is review it to see if there's enough material in there for us to move forward with a detailed technical review. That initial review is what we call the acceptance review.

That's where we are at with Shieldalloy

right now. We've completed the acceptance review and accepted the Decommissioning Plan for technical review. It doesn't mean that we've accepted the proposal. So I want to be very clear about that. In August of 2002, they submitted one plan to us. We rejected that in February of 2003. At that time, we realized that Shieldalloy needed some additional guidance on the long-term control license, so we developed interim guidance and we provided that to Shieldalloy in May of 2004. Next.

In October 2005, Shieldalloy submitted a Decommissioning Plan revised and that was rejected in January 2006. There were four key areas where we felt they hadn't provided enough information for us and those had to do with dose modeling, surface water hydrology and erosion protection of the slag pile, a long-term control approach and institutional controls and financial assurance. In March Next. had an open to the public meeting with Shieldalloy to discuss the deficiencies. I want to note that we've had several open to the public Shieldalloy meetings with and the New Department of Environmental Protection and some of the local stakeholders here have been able to sit in on those meetings by telephone and they were able to ask

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questions at the end of those meetings.

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2006, Shieldalloy submitted June supplemental information that addressed those four areas that I mentioned earlier and in October 2006 we accepted the Decommissioning Plan for technical review as supplemented. Next. A small mistake here; we published a Federal Register notice, the date was November 17th. And we have a copy of that on the back table back there. What the Federal Register notice that we had received the did announced Decommissioning Plan for technical review and it also gave fairly detailed instructions on how to go about requesting a hearing.

December 5th, that's today, we're having this decommissioning information meeting. Next week, back here at the schoolhouse we'll be having an environmental impact scoping meeting. Next. now, I'd like to talk a little bit about Shieldalloy's As I showed you earlier, the main portion proposal. of the site is that 68-acre parcel and that's the area that we're concerned with. The 20-acre parcel that is creeping off the map there is really not of interest. While they were -- they have the process area which was on the west side of the site, and that's comprised and administrative office parking lots

manufacturing buildings. The impacted buildings were remediated for unrestricted use. Next slide. That gives you a rough idea of what their process and warehouse buildings look like. Next.

Then on this side of the facility, that's the storage yard and that's where they have the slag, baghouse dust and other materials. We've already talked about the quantity of material, the 18,000 cubic meters of slag and 15,000 cubic meters of baghouse dust and this material does contain uranium and thorium and associated decay products. We have inspectors go out to the site and we found that the material still does meet the NRC exposure limits.

This is one of the devices Shieldalloy uses to measure exposure limits. This is called a thermoluminescent dosimeter. This one is located on a fence line at the southern border of the site. Shieldalloy has 16 similar stations around the site but they use it to check exposure. If you go to the next slide, here's an NRC inspector using his meter to independently check exposure rates around that same site. Next.

There is also some concern about groundwater. For the most part the groundwater has had contamination of chromium. We haven't found any

uranium in any of the groundwater but this is what one of the monitoring wells look like. On the left is one of our NRC hydrologists. On the right is Shieldalloy's radiation safety officer. Next.

In Shieldalloy's proposal they considered alternatives. There were license several continuation, offsite disposal and license termination, and they also considered stabilization and long-term control. And after doing a cost benefit analysis, the site stabilization and long-term control is what they have proposed to NRC. Their proposal is basically to release most of the site. And where the process buildings are, that the site would all be released for part of unrestricted use. The area on this side where the storage yard is, there what they would do is they would take all the slaq and then basically move it all together into a mound where it would be shaped and covered and -- shaped and contoured and covered and they would have an engineered barrier over it to minimize exposure.

They would also conduct long-term maintenance and control of the site and they would also be putting up financial assurance to cover the costs of all of the aforementioned activities. Next.

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Now, in Shieldalloy's Decommissioning Plan they looked at several different scenarios for -- you know, for their proposal. These included looking at what you would have in the unrestricted areas and what you'd have in the restricted areas. And basically what they're showing is a dose in the unrestricted areas of around 1 millirem per year and in the unrestricted areas under various scenarios they were showing a range anywhere from one to 21 millirems per year.

As Robert pointed out earlier, natural backgrounds is about 360 (millirem per year) and I do want to emphasize that these aforementioned doses, those are Shieldalloy's numbers. When NRC conducts it's own independent analysis, we'll be looking at this and probably coming up with our own numbers. Next.

Okay, as I have mentioned earlier, I'm pretty sure you all are interested time frame we're dealing with. And basically, we anticipate taking about one year from now for NRC to complete its detailed technical review. Now because this is a restricted use decommissioning, we also will be doing an Environmental Impact Statement and that takes about two years, so that brings us now to 2008. In Shieldalloy's Decommissioning Plan, they've estimated

at about three years for them to actually conduct their remediations activities, and that bring us now to 2011 and if all of that was done satisfactorily, we'd be looking at NRC completing its licensing action somewhere in 2012. Next.

I did mention that there's various sources where you can get information about the Shieldalloy site and keep abreast of their activities. We do have -- the Newfield Library has a repository for all of their documents regarding Shieldalloy. We have an NRC web page. We have another web page that devotes strictly to decommissioning and then there's a Shieldalloy web page. Don't bother writing all this stuff down, there's a handout in the back that has all this information. Next.

And I'd also mention that we published a Federal Register notice on the 17th (of November) and you have up until January 16th to request a hearing. You have a longer period of time to submit comments and that's up to March 16th. And when you submit comments, this -- you can submit them by mail to this address or by e-mail. And again, this information is also in a handout in the back. Next slide.

That concludes my presentation and I will now turn this over to Lance and again, I just want to

say thank you very much for being here. We appreciate your interest.

MR. RAKOVAN: Thanks, Ken. I have a number of cards here of people who have signed up specifically to make comments. I would like to start with Jennifer Sneed, who is representing Senator Lautenberg's office.

MS. SNEED: Thank you, good evening. As he mentioned, my name is Jennifer Sneed. I'm Projects Coordinator for United States Senator Lautenberg in his Camden office. I also want to point out that here this evening for Lautenberg's office is the South Jersey Director, Steve Schultz and representing United States Senator Menendez is Melissa Castro Romero right here. She's the Outreach Director in the Barrington office. I will now read to you a letter which both Senators Lautenberg and Menendez sent to the NRC Chairman Klein today.

"Dear Chairman Klein: We are writing to express our strong opposition to the Decommissioning Plan recently submitted by the Shieldalloy Metallurgical Corporation, SMC, regarding its site in Newfield, New Jersey. This plan proposes the consolidation of all radioactive material into a single pile that would be capped, fenced off and then

monitored and maintained for hundreds of years. The townships of Newfield Burrough, Franklin and Vineland, along with the County of Glouster, all strongly oppose this plan. We agree that the residents of Newfield should not be forced to live and proprietary with a radioactive dump in their midst, that SMC created but does not want to clean up. The area with the contaminated slag pile would be restricted forever and this is simply unacceptable.

in the best interests of the Ιt is township, the county and the State of New Jersey to have the radioactive waste removed from the site and disposed of properly in a site designed to handle this kind of material. Allowing the contaminated slag to remain on the property will limit the potential uses of the land and damage the township's future both economically and ecologically. We strongly urge the Nuclear Regulatory Commission, NRC, to reject the Decommissioning Plan proposed by SMC and require the company to take responsibility for the radioactive waste pile it created by cleaning up the site so the entire property can be effectively utilized by the township.

The people of New Jersey should not be forced to accept stockpiles of radioactive waste

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simply to satisfy the wishes of a company that does
not want to pay to clean up a mess that it created.
We strongly believe that polluters and not the
taxpayers should be forced to deal with the costs and
the burdens of industrial waste. We are also
disappointed that the NRC recently allowed an
exception to its longstanding prohibition on allowing
companies to decommission by leaving materials on
site. Allowing SMC to do the same in Newfield would
be the start of an unfortunate and disturbing trend
whereby the nuclear industry will learn that they can
start leaving radioactive waste in the backyards of
American families. Thank you for your attention to
this important matter. Sincerely, United States
Senator Frank R. Lautenberg and Unites States Senator
Robert Menendez". Thank you very much.
(Applause)
MR. RAKOVAN: Thank you very much, Ms.
Sneed. I've also been told that we have Senator
Madden, Assemblyman Mayer, and Assemblyman Moriarty
in the back. They would like to make statements as
well. If you gentlemen could come to the front,
please.
(Applause)
SENATOR MADDEN: Actually, aside from a

1 statement, I really have a question or two if I could, from one of the speakers. I think the last speaker 2 3 would probably be the most appropriate to direct the 4 question to. 5 you talk about a cost benefit the impression 6 analysis, it seems that 7 continually is that cost benefit analysis is leaning 8 more towards the polluter than the taxpayers. 9 much is it going to cost to leave the slag on onsite versus remove it as traditionally it has been done? 10 Could somebody talk to us just real quick 11 about this cost benefit analysis? Just define that 12 because a lot of things just simply for sake of 13 14 Newfield, a very, very, very small community, homegrown, think of Mayberry, think of the people that 15 live here generationally. And that is what you are 16 17 dealing with. It is a very, very small community. 18 19 surrounding area is very rural. Its future is going to wind up growing somewhat. But the reality of it is 20 simply this. The site on which this structures and 21 all are on, they are tearing them down. 22 They losing tax ratables in the town. 23 24 We are going to shut this area down. There will be no tax ratables coming in. 25 There will

1 be no cleaning up and future growth. There won't be homes maybe on that site. There will be no economic 2 3 growth in the region. 4 We are losing jobs. We are losing 5 construction jobs and long-term jobs. So just from a financial sense, the real question is thinking of that 6 7 in this cost benefit analysis, is it simply what it 8 cost to say leave it there versus removing it? 9 does the long-term negative financial impacts on this town and the surrounding area, is that figured into 10 this 1,000-year plan? 11 Well, there were several KALMAN: 12 MR. questions there. First of all, I think you initially 13 14 asked what the costs would be for clean up versus --15 you know for leaving it on site versus moving it out. 16 Now the estimates that we have seen for leaving 17 material on site is somewhere around five or eight The costs of moving this to a lowmillion dollars. 18 19 level waste facility, we see number anywhere from 35 million to 100 million. 20 These are just numbers we've seen. 21 22

haven't done our own cost analysis of this yet.

The second part is, you know, in regard to Now one part is that in fairness to our licensees, the NRC can't tell a licensee what to do.

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1 the licensee meets our requirements for this restricted release -- restricted use decommissioning, 2 there is really no reason for us not to approve it. 3 SENATOR MADDEN: When you are saying cost 4 5 benefit analysis, I guess really the first thing is could the NRC define that? What they actually mean? 6 7 How do you determine that it is beneficial financially 8 to leave this here even though it is a first of its 9 kind long-term licensing decision. And how do you 10 arrive at it? In my talk, I had mentioned 11 MR. JOHNSON: the cost benefit part of the analysis. And there are 12 methods to do that that are set up in our quidance, 13 14 okay? So that sort of answers the question how to do 15 And that gives some guidance on how to quantify 16 costs. 17 But what your question is really about is how do you actually -- what do you do with all this 18 19 information. And how do you come up with a cost for the benefit? 20 SENATOR MADDEN: You get a -- somebody 21 decides -- makes a decision based on, in part, the 22 cost benefit. Okay, what weight is given to that? 23 24 Like who is it benefitting financially? The polluter? 25 Or the taxpayer?

1	MR. JOHNSON: On the benefit side, okay
2	the benefit is dose reduction to the public to the
3	members of the community. Also the types of things
4	you mentioned about if you were to remove waste, take
5	it off the site, think of it this way. If you were to
6	remove waste and take it off the site, how does that
7	benefit local people?
8	Well, it benefits their health and safety.
9	And it benefits the local community's financial
10	situation, as you mentioned. So those benefits the
11	cost benefit is intended to try and quantify the
12	dollar benefit. So, you know, if there are
13	improvements or increases in property value by
14	removing, you know, the material, an estimate has to
15	be made an estimate of that benefit needs to be
16	made.
17	The health effect, the health
18	improvements, those are quantified again in dollar
19	values. And part of that is in our guidance on how to
20	do that.
21	SENATOR MADDEN: Okay, Mr. Johnson, if we
22	can and we can get this maybe through Senator
23	Lautenberg's office, what we would like to have is a
24	little bit more specifics as to how that is done.
25	This is my case in point. Five million to

leave it there. Thirty-five million to haul it away or 50 million. I'd venture to say just from a financial sense that Newfield, Franklin Township, Vineland and surrounding area in the county over the next 1,000 years or hundreds of years are going to lose an awful lot more money than 35 or 50 million dollars.

(Applause.)

SENATOR MADDEN: If you think about it from an environmental sense, I understand your impact study will be done in the year 2008. It is a very, very hard sell to take a small town such as this and try to sell it that it is going to be economically long-term good for them and healthy for their children.

Aside from the research and the scientists, I understand you have your position in Washington. But like a comment was said locally in one of our local meetings, if this issue was in Washington, D.C., we wouldn't be having this because it would be being removed and sent out west or wherever it is to be.

So the real -- I will just address, if I may, my people and thank you. And I'll pass the microphone to my partner, Assemblyman Mayer.

Ladies and gentlemen, you know that we are 1 2 in maybe our third year in office. But I will tell 3 you back even in our campaign days, this was an issue. 4 And in all the time that we have been dealing with it, 5 it made no sense then and it makes less sense now. 6 We were opposed to it then. 7 opposed to it now. Not too long ago we stood collectively on the grounds of this schoolyard out 8 9 here and we took a vow against this whole plan. 10 We remain and strong and vigilant. continue to have dialog with Senator Lautenberg's 11 office and Senator Menendez is right on board with us. 12 I think if we work together, say our prayers, and stay 13 14 joined, we are looking to have a very positive resolve for Newfield. 15 16 Thank you. 17 (Applause.) Good evening. ASSEMBLYMAN MAYER: 18 19 is David Mayer. I'm one of the state assemblymen. And I want to, for the record, state that Senator 20 Madden and Assemblyman Moriarty and myself are urging 21 the NRC to reject the application of Shieldalloy. 22 that is really the essence of my first question. 23 24 This application has been submitted twice

Actually this is now the third time

already.

1 according to the outline. And it has been rejected 2 twice. My question is when will that stop? 3 4 is a rejection final? And why does the NRC continue 5 work with Shieldalloy to fine tune that 6 application? 7 MR. McCONNELL: I'm Keith McConnell. In the past we've rejected Shielalloy's proposal because 8 9 it had inadequate information. So this time we believe that it has sufficient information to do a 10 detailed technical review. 11 We understand your concerns. We hear 12 But we need to go through our review process to 13 14 develop the analytical basis to make a judgment. 15 that is what the Commission needs to basically make an 16 up or down call on the Shieldalloy proposal. 17 ASSEMBLYMAN MAYER: My understanding also this long-term control license, although Mr. 18 19 Johnson you said the long-term control concept has been around awhile, it is my understanding that this 20 license is relatively new. 21 And my question is has this license ever 22 been granted nationwide, this type of license? 23 24 did the NRC follow the rulemaking procedures when

developing this license? Or did it just create it

1	through internal mechanisms?
2	MR. McCONNELL: I'll start and I'll let
3	Robert answer some also some aspects of your
4	questions. We do apply this same concept, as Robert
5	indicated, to the uranium mill tailings sites that are
6	in the west in terms of developing a long-term
7	control.
8	This is, for us, the first time we have
9	implemented this process for a decommissioning site.
10	But it is not a new concept for us.
11	ASSEMBLYMAN MAYER: And was the rulemaking
12	procedures followed for that? Or is this something
13	that you created entirely within the NRC?
14	MR. McCONNELL: Well, this is a way to
15	implement our rule. Our rule allows restricted
16	release and it allows restricted release with
17	institution of control. A long-term control license
18	is such an institutional control.
19	ASSEMBLYMAN MAYER: Well, I would also ask
20	is there a public advocate within the NRC that the
21	community can utilize to help us in forming our
22	arguments?
23	MR. McCONNELL: Well, we have in the
24	region, we have a state liaison that will help you.
25	If you call us or somehow get in contact with us,

either, you know, through your official capacity or otherwise, we will certainly try to help to the extent we can.

ASSEMBLYMAN MAYER: And I would just finally add that I would ask the NRC to keep in mind that this is a company that has produced this material for an extended period of time, who has had the opportunity to dispose of this material over that time, and now we find ourselves in the situation where oops, now the pile is just too big to remove according to the company.

This is a company that has made a profit off the backs of the residents of this community. And I don't think that because of that that this community should suffer any more by leaving that pile here in town.

(Applause.)

ASSEMBLYMAN MORIARTY: Gentlemen, my name is Paul Moriarty. I'm also an assemblyman from the Fourth District. And in answer to the question that Dave Mayer posed about, you know, why have you kept working with them on these applications, you said that the first couple of times there was inadequate information provided.

I think what Shieldalloy has provided is

1 misinformation to the people here and to me. (Applause.) 2 3 ASSEMBLYMAN MORIARTY: The very first time 4 that I met with officials from the company who came 5 and asked me as a new assemblyman if they could sit down and discuss what they planned to do, they sat 6 7 down and number one they told me that it would cost 50 8 million dollars to remove this. We have a company out 9 would west that says it be 30 million. 10 Misinformation. They told me -- I said what do the local 11 officials think about your plan? Where is the mayor? 12 And they said oh, he is onboard. 13 He's fine with it. 14 They left and I called the mayor and I 15 said they say you are fine with this. He said what, 16 are you crazy? I'm not fine with that. 17 I think -- you say inadequate information. Т think that this has been giving 18 company 19 misinformation to you and to you and to me. think that they shouldn't be rewarded. 20 I think they should be penalized. 21 stand firm with these elected 22 officials and elected officials throughout our county 23 24 and throughout our state in saying we hope that you will do what is right for this community. 25

I would also like to just quickly read this letter that was sent to the Chairman of the U.S. Nuclear Regulatory Commission, Dale Klein, from myself, Senator Madden, and David Mayer.

"Dear Chairman Klein:

"We are writing to request the U.S. Nuclear Regulatory Commission further investigate possibilities to remove 80,000 cubic yards of lowlevel radioactive material from the Shieldalloy site in Newfield, New Jersey. On December 2nd, 2006, the reported Glouchester County Times that Energy Solutions, a waste disposal facility, has offered off site disposal services to Shieldalloy for a total cost of 33 million dollars. This reported amount is much less than the cost estimate reported by Shieldalloy which contends that an off site cleanup project would cost more than 50 million dollars.

low-level radioactive "Leaving the material site in Newfield poses serious environmental, health, and financial problems for the Borough of Newfield. The material sits on top of the Cohansey Aguifer which is the source of Newfield's drinking water. The radioactive waste is also located near the environmentally sensitive headwaters of the Maurice River and storm water runoff from the waste

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1 pile with discharge to the Hudson branch of the 2 Maurice River. 3 "It remains our position that the low-4 level radiation should not be kept in Newfield and 5 respectfully request the NRC to investigate possibilities to remove the radioactive material from 6 Newfield." 7 8 Thank you very much. 9 (Applause.) 10 MR. RAKOVAN: Thank you, gentlemen. I have a number of cards here of people 11 who specifically signed up to speak. I am going to go 12 through them more or less in the order that I was 13 14 given them. Again, if you could keep them -- your 15 comments to a minimum or your questions to a minimum just because of time allotment and the number of 16 17 people we have here, we would greatly appreciate it. Given the response to the comments that 18 have been made thus far, if you would just like to 19 refer to a statement that has already been made and 20 say I support what so-and-so said, that would be 21 But having said that, I'm going to just go 22 with what I have here. 23 I have Mr. Ed Knorr from the Green Action 24 Ed, do you want to -- do you want me to 25 Alliance.

1 just bring the mike to you, sir? Okay. 2 MR. KNORR: Thanks. 3 Good evening. My name is Ed Knorr, 4 Chairman of the Green Action Alliance. 5 I guess to try and keep my notes short I came in here with one type of rational thinking. 6 after hearing everything, it kind of got distorted. 7 So let me start and the end and work backwards. 8 9 Anything short of removal of the piles of slaq and contaminated debris will not be acceptable to 10 the residents of Newfield, to the residents of South 11 Jersey, Glouchester County, or to our fragile water 12 The bottom line is that we must remove this 13 14 material at any cost to Shieldalloy. The concern is that number one, we are 15 16 looking for every avenue. I have been in the 17 environmental business for 27 years. Been a consultant, contractor, environmental investigator. 18 19 The concerns I have is many times when you go to different meetings -- I have worked across the 20 country, out of the country -- is that we are always 21 pacifying the polluter. We are trying to look for 22 rational ways to save him money. 23 24 We have put these people at risk. We have put South Jersey people at risk. Anywhere I go across 25

the country it always comes back about New Jersey 1 being the armpit of the country. Why? 2 Because we are known as the toxic state. For the same reason that we 3 4 are here tonight. 5 We are not solving problems. covering them up and running from them. That nonsense 6 7 has to stop. We rely on the federal government to help 8 9 us in this avenue. Unfortunately, many times the government closes their eyes, shuts down their ears, 10 and sometimes shuts down their minds. I'm not here to 11 be argumentative but the concerns here are rational, 12 13 real. 14 We are talking about a 1,000-year plan. It is nonsense. Let's just -- why don't we look about 15 Everybody here is going to be dead and 16 100-year plan. 17 Their kids are going to be dead and gone. We're talking about a 1,000-year plan that nobody is 18 19 ever going to relate to. To me that is an excuse plan to pass it on 20 to the next generation. Our children will have to 21 bear the consequences of what happens here. 22 Now when I was little, I got a splinter in 23 24 my finger. Like a fool, I didn't say anything.

left it there. I almost had to get my finger chopped

off because of that.

We are doing the same thing in a different way. We are leaving a pile here to fester. The concern is we have had enough problems with our water in South Jersey. We don't need any more.

And in dealing with risk assessments, I listened for a half hour to your comments. I'm not throwing them back at you but the concern is we are saying how safe this stuff is. I would ask each of you tonight to take a bag home with you if it is that safe.

(Applause.)

MR. KNORR: I mean it's -- why -- this is a company, number one, that was kind of under your supervision in a sense. You licensed them. If I did the same thing, if I licensed a company and I didn't bother with them, just didn't bother at all, and they created the problem they have here, you know where I would be? I'd be in jail.

So the concern I have is that number one, we should do a plan that is effective for the people.

And a plan quicker. I'm looking at the timetable here. No offense to timetables but they always say government works on treadmills. I wish it did because it would work quicker.

1 But unfortunately this plan here to 2012, 2014, this is not the first time you ran into this 2 3 type of material. There should be a plan in effect 4 that could hasten this. 5 And the concern is sometimes plans are put on the treadmill because they become less effective 6 7 over time. People start saying oh, I don't want to 8 hear about it. 9 But this is -- we have a school here. 10 Right within the radius of the school we're going to put a pile, cover it up, not relating to what the 11 concerns of future issues with the compaction of that 12 material down through the ground into the groundwater. 13 14 But for 1,000 years we are going to put a fence around 15 We're going to cap it. And we are going to have it. 16 children playing out there. But this material is safe. 17 So the question is if it is that safe, why 18 19 does it cost 50 million dollars to remove? Why do we have to put a fence around it? And why do you have to 20 stay off the property for 1,000 years? 21 Thank you. 22 23 (Applause.) 24 MR. RAKOVAN: Thank you, sir. Keith, did you want to make any statement 25

1 to that? 2 MR. McCONNELL: Yes, I won't try to 3 respond to the entire statement but the bottom line is 4 one of the reasons we are here is to hear your 5 concerns and your comments. But I would just like to comment about one thing and that is the length of the 6 7 review process. One of the indications or one of the 8 9 reasons why it is taking us so long to review it is because our review is thorough and rigorous. 10 believe that is the best way to approach this process. 11 And it is the best way to make a decision based on the 12 science that is available and a rigorous thorough 13 14 review. And that is what we intend to do. And that 15 is why it is going to take us two years. So, again, it is not -- I'm not, you know, 16 17 criticizing or commenting on the speaker's comments. But we are here to hear those comments. And we 18 19 appreciate hearing them. 20 Thank you. MR. RAKOVAN: Thanks, Keith. 21 I apologize if I mispronounce your last 22 name but Mr. Craiq Minarich? I'll make my way over to 23 24 you, sir.

Yes.

MR. MINARICH:

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My name is Craig

Minarich. I just had a few questions on the plan they were talking about. One of the things they talked about is the 1,000 years is what we are going to design this for. And I'm a resident of Newfield so I'm concerned.

But also I'm a nuclear engineer so I understand that you take uranium and you set it aside for 1,000 years, it is not any different after 1,000 years. Your half life is -- correct if I'm wrong -- like somewhere around one and a half million years, somewhere around there. So one of my concerns is what is the technical basis for 1,000 years. It has nothing to do with the -- as far as I can see -- the half life of the uranium and thorium.

And another question I have is one of the things which they said they would try to do was try to resell the uranium and thorium for fuel. Well, right now most of you guys are, especially at the NRC, probably very well aware of, you know, we are getting on the verge of one, possibly as many as 30 new reactors. And the uranium -- you know, the uranium supply is expected to be very tight by the year 2010.

So have they recently looked at this? Or has this been two or three years ago that they looked at the possibility of trying to resell this? And have

they even looked at just trying to give it away? Just something to get it out of Newfield and give it to somebody who actually wants it.

And the third and last part is we talked about the legal requirements that they have. Well, the company, as I understand it, is closing up shop in the United States and moving to Brazil. So what is the recourse we have for a company if it is going to move its base of operations to Brazil.

MR. McCONNELL: If it is okay with you, we will work backwards. I'll let Robert answer the last question. And then we will work backwards with your three questions.

MR. RAKOVAN: If the licensee is given a long-term control license regardless of its home base or its headquarters base, they are legally responsible for maintaining the controls on that site regardless of where they are at.

We will enforce it. We have under our license or our authority, we have enforcement authority to do that. But in the event -- take it to the extreme, in the event that they can't perform and they are not able or they are not located here anymore, as I said in my talk, we would be able to step in and identify a contractor to continue that

1 work using the trust funds. We would try to identify a new owner and a licensee, you know, for that site. 2 3 So there is a back up, you know, for that 4 But they are legally responsible regardless of 5 where they are located, whether it is Canada or Brazil or here, regardless of where they located, they are 6 7 legally responsible, you know, for maintaining the controls on that site. And we can enforce their 8 9 responsibility. 10 MR. RAKOVAN: Okay. There was two more questions. 11 I would like to 12 MR. KALMAN: Okay. respond to the question about, you know, finding a 13 14 buyer for the uranium contents. The main issue that 15 has made it difficult to find a buyer is that the 16 uranium is now in a vitrified slag. And it is basically cost prohibitive for anyone to be able to 17 extract the uranium out of that. 18 19 A number that we heard recently was, you know, the spot price of uranium would have to go up 20 almost eight times over what it is today before a 21 buyer would be interested in that material. 22 thanks for the question. 23 MR. McCONNELL: But the bottom line is 24 they have looked at alternatives. They have looked at 25

1 a number of alternatives, none of which have panned 2 out. Now to answer, you know, the answer to 3 4 your first question which, I think, related to the 5 1,000-year time frame and in establishing a 1,000-year time frame, what the Commission decided was to take a 6 representative length of time that they thought would 7 be sufficient to make a determination about the 8 durability of controls and the health risks that would 9 result from this type of facility. 10 To go beyond 1,000 years, the Commission 11 believed, got too far into uncertainty about the 12 inability to predict limits of humans. 13 14 understand even 1,000 years is difficult. But I have 15 to tell you just to put it in perspective, in the 16 high-level waste program we have been told that you have to look out beyond 10,000 years. 17 So it very difficult to even conceptualize 18 19 what is going to happen in 10,000 years. So what the Commission tried to do was establish the certain 20 amount of time over which we could make a judgment. 21 So you are saying it is 22 MR. MOMAHAM: going to be radioactive to 10,000 years? 23 24 MR. RAKOVAN: Sir, sir --25 MR. MOMAHAM: I'm sorry. Are you saying

1	it is going to be radioactive
2	MR. RAKOVAN: Could you identify yourself,
3	sir, so we can get you on the transcript, sir? Could
4	you identify yourself?
5	MR. MOMAHAM: I'm Robert Momaham.
6	MR. RAKOVAN: Into the mike.
7	MR. MOMAHAM: I'm Robert Momaham. Is it
8	on? I'm sorry, is it on?
9	MR. RAKOVAN: Here use this one.
10	MR. MOMAHAM: Did you just say you made it
11	1,000 years because realistically it is going to be
12	10,000 years?
13	MR. McCONNELL: Well, I think your
14	question was will this material remain radioactive FOR
15	1,000 years
16	MR. MOMAHAM: or beyond.
17	MR. McCONNELL: or beyond. And the
18	answer to that question is yes. These types of
19	radionuclides don't decay in 1,000 years.
20	MR. MOMAHAM: So what is the plan for
21	that? I mean what are you talking about then?
22	MR. McCONNELL: Okay, I'll tell you.
23	MR. MOMAHAM: Why don't you make it 10,000
24	years? Or a million years? Like when is it not
25	radioactive?

1	MR. McCONNELL: For Uranium and thorium,
2	it's for all intents and purposes, it is
3	radioactive
4	MR. MOMAHAM: Forever?
5	MR. McCONNELL: forever. Okay. For
6	uranium and thorium.
7	(Applause.)
8	MR. MOMAHAM: I'm sorry.
9	MR. RAKOVAN: No need to apologize, sir.
10	MR. McCONNELL: No and thank you for your
11	question.
12	MR. RAKOVAN: Did that answer your initial
13	questions?
14	MR. MOMAHAM: Yes.
15	MR. RAKOVAN: Okay.
16	All right. I have Cheryl Bramble next.
17	Hold on can you please speak into the mike, sir?
18	SENATOR MADDEN: I just thought of a
19	question when you said 10,000 years. The company says
20	we will put up five million dollars and encapsulate
21	this and monitor it. It will be good for 1,000 years.
22	What is a dollar worth in 1,000 years? Or what is a
23	dollar worth in 10,000 years?
24	So maybe they should be putting up 100
25	million dollars to keep it there instead of the 50

1	million to drag it out of town.
2	MR. McCONNELL: Well, there are
3	provisions and I will let Robert speak to it to
4	escalating the amount of money in the financial
5	assurance.
6	SENATOR MADDEN: Could you speak to that?
7	I'd really like to know what you think a dollar will
8	be worth in 1,000 years because if they are putting up
9	five million dollars to monitor this for the 1,000
10	years, is that what they are supposed to be doing?
11	MR. McCONNELL: Okay. Let me could we
12	just have one conversation please?
13	MR. MOMAHAM: If I could hear one.
14	MR. McCONNELL: Sure.
15	MR. MOMAHAM: Sure.
16	MR. JOHNSON: I wish I knew what a dollar
17	would be worth in 1,000 years. But in our estimate we
18	are trying to include a factor for that. We are also
19	trying to include a very conservative estimate for the
20	income each year, a one percent income each year.
21	So in the analysis of cost, in the
22	analysis of the amount of money that needs to be in
23	the fund, these types of things are to be considered
24	and calculated. But particularly the return on
2 -	increase and the second beautiful and the second se

investment, you know how much return can we expect

70 1 each year so that the fund won't be depleted. 2 So the goal is to have that fund remain 3 intact so that you will get interest income off of 4 that, you know, for the whole time period that is in 5 question. That is the goal and that is the challenge. 6 And that is part of our review of what they have 7 submitted to us. Well, does the NRC have 8 SENATOR MADDEN: 9 financial people that can figure those things out? Yes. We have financial 10 MR. JOHNSON: reviewers, and we have financial quidance for this in 11 our decommissioning guidance. And this has been one 12 It's a good question, because this is 13 of the issues. 14 one of the issues why we rejected the decommissioning 15 plan previously, was to get more information on 16 financial assurance to have their proposal be more 17 consistent with our quidance. So at this point in their SENATOR MADDEN: 18 19 proposal, how much are they proposing to set aside to take care of this entire issue, encapsulate it, and to 20 provide for the future? What is that number? 21 I believe that their -- they 22 MR. JOHNSON: have proposed a \$5 million fund, which would provide 23

the interest income on the order of, I believe, around

\$20- to \$30,000 a year for monitoring and maintenance.

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1 This is a typical level of monitoring and maintenance from the experience that we and Department of Energy 2 has had for the mill tailing -- 25 mill tailing sites 3 4 I mentioned to you. 5 we're trying to build upon experience that we've had with Department of Energy, 6 7 and the typical cost for monitoring and maintenance of 8 similar sites. Many of them are much larger than 9 Shieldalloy, but, you know, we're trying to use that information, make it available, so that the cost 10 estimates can be as realistic as possible, as our 11 information is. 12 Can you provide us with 13 SENATOR MADDEN: 14 the information that your financial people have come 15 up with with a sheet showing 1,000 years, how much money is going to be made and how much is going to be 16 17 expended? They must have come up with an analysis sheet to come to that number, I would think. 18 19 MR. JOHNSON: Oh, I can provide you with the guidance that we have in our -- on our website, 20 and the decommissioning quidance for the financial 21 assurance part and the calculation there. 22 SENATOR MADDEN: But did someone do an 23 24 actual rundown for this particular property and this particular issue? 25

1	MR. JOHNSON: Not for this particular
2	property yet. That's part of our detailed review.
3	You know, we've looked at what they've submitted, and
4	they have submitted information enough to begin our
5	review. So that's a key issue for us in our review,
6	and we'll be looking at that.
7	SENATOR MADDEN: Would it be fair to say
8	that in your review you might further look at this and
9	try to calculate year by year, just like someone does
LO	with an amortization of their loan, to figure out the
L1	flow? And at the end could it be possible, based on
L2	inflation and what a dollar is worth in 1,000 years,
L3	or 10,000 years, because you say it will still be
L4	radioactive, could it be possible that they really
L5	need to put \$100 million into the fund, or
L6	\$50 million? I mean, do you have a number, or is this
L7	just sounds good, \$5 million sounds good?
L8	MR. JOHNSON: That's what they have
L9	proposed, and that's what we have to review. So this
20	is an example
21	(Laughter.)
22	MR. RAKOVAN: Okay. All right. Come on.
23	Come on, guys.
24	MR. JOHNSON: Okay. So, but at the end of
25	the day, though, when you review it, it could be
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1	woefully inadequate.
2	MR. JOHNSON: That's right.
3	SENATOR MADDEN: And they may actually be
4	making out better if they moved the stuff, for
5	\$30 million to out west.
6	MR. JOHNSON: And maybe that's
7	SENATOR MADDEN: Is that correct or
8	MR. JOHNSON: And maybe that's possible.
9	So
10	MR. RAKOVAN: That's correct.
11	MR. JOHNSON: this is why we're asking
12	for comments tonight for the record, so they'll help
13	us in our review. I think it's a good question for us
14	to well, it's part of our review, and we will look
15	at it.
16	SENATOR MADDEN: Another question on your
17	I'm sorry, I don't mean to be hogging, but
18	MR. RAKOVAN: That's okay. You're
19	representing these people.
20	SENATOR MADDEN: You say that by January
21	I think it's 17th you can require a hearing. Who
22	requires a hearing, Shieldalloy?
23	MR. JOHNSON: Individuals can request a
24	hearing by January to the Regulatory Commission.
25	SENATOR MADDEN: And request a hearing

1	what do you mean, like can you explain that
2	process? Because we might want to request one right
3	now.
4	(Laughter, followed by applause.)
5	MR. JOHNSON: Yes. Let's
6	MR. Hull: Hi. My name is John Hull. I'm
7	an attorney at the Nuclear Regulatory Commission.
8	There are copies of the Federal Register notice that
9	Ken mentioned. They're available on the back table
10	there.
11	SENATOR MADDEN: But could you explain it?
12	I know you're an attorney, but can you try and explain
13	it to a dummy like me?
14	MR. Hull: The Federal Register notice
15	summarizes the detailed procedural requirements that
16	apply to requesting adjudicatory hearings within the
17	NRC. Very briefly, as stated in the notice, people
18	have until January 16 of 2007 to request a hearing.
19	Part of that hearing request would need to set forth
20	contentions. That in turn requires review of the
21	Shieldalloy decommissioning plan and/or the
22	environmental report, which is part of the
23	decommissioning plan
24	MR. RAKOVAN: John?
25	MR. Hull: in order to
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1	MR. RAKOVAN: John? I think they're just
2	trying to ask who what will the hearing involve?
3	Who will be against, so to speak? Or
4	SENATOR MADDEN: In other words, who has
5	standing at a hearing? Like, do you have to be a
6	resident of the town? Do you have to make a certain
7	case? Can I just make a case and request a hearing
8	because I think that they haven't even considered the
9	right amount of money that they would have to put
10	aside to take care of this?
11	MR. Hull: If the State of New Jersey or
12	any local governments request a hearing, they are
13	automatically considered to have standing. The state
14	and/or the local governments would still need to
15	submit at least one admissible contention in order for
16	the hearing request to be granted.
17	The process in the process, the hearing
18	requests that are submitted to the NRC, they are
19	referred to our Atomic Safety and Licensing Board.
20	The Board appoints an Atomic Safety and Licensing
21	Panel. Typically, it's two technical judges and one
22	lawyer.
23	
24	[CORRECTION: The governmental waiver of the
25	requirements to establish standing to participate as

1	a party in NRC adjudicatory proceedings (referred to
2	in the underlined text above and below) applies only
3	in cases involving nuclear power reactor facilities.
4	This is based on how the term "facility" is defined in
5	10 CFR 2.4. Accordingly, should New Jersey and/or any
6	local governments submit hearing requests on the
7	proposed Shieldalloy Decommissioning Plan, such
8	requests would need to address the issue of standing.]
9	
10	SENATOR MADDEN: Can I interrupt for a
11	second? You said a local municipal or state
12	government. What about an interest group or a group
13	of citizens? Can they request a hearing?
14	MR. Hull: Anybody can request a hearing.
15	It's only the state and local governments, though,
16	that are automatically considered to have standing.
17	The other people that request a hearing, one of the
18	requirements they need to meet is they have to
19	establish they have standing.
20	SENATOR MADDEN: And how do they do that,
21	sir?
22	MR. Hull: They have to show that they
23	have an interest that could be affected by the
24	proposed proceeding, by a hearing.
25	SENATOR MADDEN: Well, wouldn't that be

	someone that lives in the town that might be affected?
2	Does that I mean, that's more standing than me.
3	I'm just a politician. I don't even live in this
4	town.
5	MR. Hull: Typically, people that live
6	within a certain radius of the area of the site in
7	this case, of course, Shieldalloy typically people
8	that live within a certain area have a very strong
9	case for standing, they are usually granted standing,
10	but it's not automatic as it would be as if the state
11	or local government requested a hearing.
12	SENATOR MADDEN: Yes. You said within the
13	I mean, almost everybody lives within that radius,
14	if they live in Newfield. And probably in Vineland,
15	too. Do you know what the radius is?
16	MR. Hull: There is no set radius as there
17	is if this was a we're talking about a power
18	reactor, but people that live in the community
19	obviously would have a greater case for standing than
20	people that lived in, say, New York of California.
21	MR. RAKOVAN: John, I also had a question
22	of, where would the hearing be held?
23	MR. Hull: The hearing would be held at a
24	local site in this area.
25	SENATOR MADDEN: Thank you. And who would

1 I follow up with about that more detailed financial information? Okay. Thank you. 2 3 MR. RAKOVAN: Keith, did you have 4 something you'd like to say? 5 MR. McCONNELL: Well, you can follow up with any of us. We'll make sure the information gets 6 7 to the people that are interested. I'm going to go back 8 MR. RAKOVAN: Okay. 9 to Cheryl Bramble, who probably has been sitting waiting patiently while this -- Cheryl, are you still 10 here? Can you send up a flag or something? Okay. 11 I'm guessing she must have departed, then. 12 All right. Let me take a look. 13 14 MR. McCONNELL: While you're doing that, 15 Lance, one thing I would like to say is that I think 16 there was an indication that we might not look at 17 anything less than 1,000 years. But we looked through that whole timeframe in terms of public health and 18 19 safety and impacts on the environment. So it's not that we look out 1,000 years. We look through that 20 range of time. So I don't want to give the false 21 impression we're only looking out 1,000 years. 22 MR. RAKOVAN: Okay. Loretta Williams? 23 24 you'd like to come to the podium, certainly. I'd just ask, given the time and the number of cards I still 25

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1	have left, if you could keep your comments concise.
2	MS. WILLIAMS: I have written a letter
3	that I have submitted. I will not read it.
4	MR. RAKOVAN: Keith, do you want to give
5	her a hand?
6	MS. WILLIAMS: Okay.
7	MR. RAKOVAN: Thank you.
8	MS. WILLIAMS: I've written a letter to
9	the NRC and submitted it tonight on record. I will
10	not read it at this time, because of the number of
11	people here and people who might want to speak. But
12	I do have questions. Why was the LTC criteria used as
13	guidance and not promulgated in a formal rulemaking
14	process?
15	MR. RAKOVAN: Do you guys want one of the
16	handhelds? It's on. Here. This one is better.
17	MR. McCONNELL: I think this question came
18	up earlier, and our perspective is that, in essence,
19	under our regulations restricted release is allowed
20	with institutional control. The long-term control
21	license is one method of developing institutional
22	controls that will apply to the restricted release
23	option.
24	MS. WILLIAMS: In other words, you've
25	actually bypassed your regulations in order to for

guidance for institutional controls.

MR. McCONNELL: We don't believe so. We think we're implementing our regulations. Our regulations are what's called performance-based, which is that they're a high level, but they basically, then, are supported by guidance in how to implement those regulations. And that's how we've developed the long-term control license concept is how we implement those regulations. But we think that its process is covered by our regulations.

MS. WILLIAMS: Okay. However, in the past, until this new concept for decommissioning came into effect with the -- at the NRC, when a licensee decommissioned they had to terminate the license. The industry would terminate the license, and the material would be sent to a licensed low-level radioactive waste facility. It was not left in place under a long-term control license or a restricted or a possession-only license.

This was not done. This is fairly new.

This is the only company that the NRC has ever done
this for. They haven't done that for any other
company in this United States.

MR. McCONNELL: Since 1977 when our regulations went into place, and they were developed

1	through a public process, since that time the
2	restricted release option has been available. But as
3	Robert has indicated, we've done similar things in
4	terms of our licensing activities for uranium mill
5	tailings facilities out in the western United States.
6	MS. WILLIAMS: But wasn't that Department
7	of Energy sites?
8	MR. McCONNELL: They were both Department
9	of Energy and NRC sites.
10	MS. WILLIAMS: Okay. Another question.
11	In considering the LTC license, why did NRC not
12	adequately address your own strict standards
13	associated with siting a low-level radioactive waste
14	facility in regards to the SMC?
15	MR. McCONNELL: Our regulations are
16	applied to different types of facilities, so we have
17	certain regulations that apply to low-level waste
18	facilities, and certain regulations that apply to
19	decommissioning facilities.
20	There's a level of equivalency across
21	those regulations, but, in essence, there are separate
22	regulations that apply. I'm not does that answer
23	your question?
24	MS. WILLIAMS: No. No.
25	MR. McCONNELL: I'm sorry.

1 MS. WILLIAMS: Because according to these standards, it has to be in a well-drained area. 2 has to be monitored in their DP plan. Shieldalloy has 3 4 no cost estimates for long-term monitoring, no cost 5 estimates for -- you know, for the aligner underneath the waste, and no, this is the worst place to put it. 6 7 It sits on the Quincy aguifer where 8 Newfield and surrounding towns get their water. 9 That's what supplies us our water, that aquifer, and 10 this is going to be contaminated. Eventually, we are -- this state is full of sites where material was 11 left, and now they have to remove it and take it to 12 licensed facilities, because they have leaked. 13 14 And they were told -- people were told, 15 hey, this isn't going to happen. These are put in They don't even -- they're not even 16 containers. 17 putting this in containers and putting it concrete bowl like, you know, if -- like a state-of-18 19 the-art facility would do. So no, this -- I don't agree with you that 20 -- you strictly went against your regulations for 21 siting a low-level radioactive waste facility. 22 MR. McCONNELL: Well, this is not a low-23 24 level waste disposal facility. MS. WILLIAMS: It's an unlicensed -- if 25

1	they get this license, it will be actually an
2	unlicensed low-level radioactive waste facility.
3	MR. McCONNELL: A low-level waste
4	radioactive disposal facility, except waste form, all
5	sources basically, depending on what the regulations
6	allow, but this is not a facility where material has
7	been brought initially outside from a multiple
8	multiple sites and brought in to be disposed there.
9	This is an industrial process that created waste.
LO	MS. WILLIAMS: This is worse. This is
L1	worse. I know that they won't bring it in, or so
L2	we're told. Who knows some day if they'll be able to
L3	bring it in. However, this is the worst possible
L4	place to put this.
L5	MR. McCONNELL: Under our regulations,
L6	that would not be allowed.
L7	MS. WILLIAMS: Well, you changed the
L8	regulations. You changed the regulations to guidance.
L9	MR. McCONNELL: No.
20	MS. WILLIAMS: LTC license is not a
21	regulation. It's a guidance. It's guidance that
22	somebody dreamed up for this company.
23	MR. McCONNELL: Well
24	MS. WILLIAMS: Only for Shieldalloy.
25	Where did they get such preferential treatment?
	I and the second

1	(Applause.)
2	Okay. I've got two more questions.
3	MR. RAKOVAN: I think it's worth noting
4	that
5	MS. WILLIAMS: I have two more questions.
6	MR. RAKOVAN: no decisions have been
7	made yet. So, you know, the questions that you're
8	asking, we can't answer directly, because we haven't
9	done the review yet. Do you have a question or two
10	more or
11	MS. WILLIAMS: Yes.
12	MR. RAKOVAN: Okay.
13	MS. WILLIAMS: I have another question.
14	MR. RAKOVAN: Okay. Just a couple more,
15	because I've got about 15 more people to get to.
16	MS. WILLIAMS: Shieldalloy claims that the
17	slag is not soluble. When I asked that question at an
18	SSA a Site-specific Advisory Board meeting, whether
19	testing was done to see if it was soluble or
20	leachable, the results and the results of the
21	analysis. At the time those tests were done, not, you
22	know not recently, now they said they were going to
23	do tests recently.
24	Now, I have heard that the results show
25	that uranium and thorium are not readily soluble. The

1	result for radium, however, which is also present in
2	the slag, does not support Shieldalloy's statement.
3	So evidently that is leachable.
4	MR. McCONNELL: Well, that's going to be
5	a fundamental part of our review. We've done this
6	basically the exposures would occur if the material
7	is able to leach other material. And basically
8	MS. WILLIAMS: When were these tests done
9	do you know?
10	MR. McCONNELL: I'm not
11	MS. WILLIAMS: I don't think they were
12	recent.
13	MR. McCONNELL: I'm not sure. The NRC
14	does have its own set of information and data on
15	leaching material out of slag. So we would use that
16	independent analysis to judge what Shieldalloy has
17	proposed in its decommissioning plan.
18	MS. WILLIAMS: Okay. One more question.
19	MR. McCONNELL: Sure.
20	MS. WILLIAMS: What is the criteria used
21	to determine undue burden on the community?
22	MR. JOHNSON: That's a good question. We
23	don't have criteria for that. What we have said that
24	it's very important for the local community, in
25	providing their input and their comments, whether it's

1 through the Site-specific Advisory Board or whether it's through comment, you know, on this plan, you 2 know, to try to quantify and try to determine what you 3 4 think is an undue burden. We don't want to define to this local 5 community, or any other local community for that 6 7 matter, what an undue burden is to them. So whatever 8 you feel is an undue burden is something that we would 9 want to consider. We would like to understand why you 10 think it's an undue burden. That's important as well. So this is a good area for --11 MS. WILLIAMS: Well, however, if you don't 12 have a criteria, you can't give them this license. 13 14 You must reject this license, tell Shieldalloy, "Three 15 Buster, you're out." And you send it strikes, 16 offsite. You call up --17 (Applause.) -- and you say that \$30 million is an --18 19 (Applause.) 20 and then we won't have any undue burden. 21 Thank you for your comments. 22 MR. RAKOVAN: MR. CAMPER: Let me try to tackle a couple 23 24 of things and maybe take the heat off the staff up here a little bit. Larry Camper, Director of the 25

1	Division of Waste Management and Environmental
2	Protection.
3	Let me we understand the general
4	sentiment and have watched you folks in this room and
5	this community as the slag
6	AUDIENCE MEMBER: (Inaudible comment from
7	an unmiked location.)
8	MR. CAMPER: We understand.
9	AUDIENCE MEMBER: No, you don't. You
10	don't live here.
11	MR. CAMPER: Can I finish my comment?
12	MR. RAKOVAN: Can we please not get into
13	a debate?
14	MR. CAMPER: We understand that the
15	general sentiment of this community and the folks in
16	this room tonight is for Shieldalloy to take the slag
17	away. We understand that. What we're trying to
18	convey to you tonight is the process that will be used
19	to evaluate a decommissioning plan which has been
20	submitted by Shieldalloy.
21	I want to make something very clear, and
22	bear with me when I do this with some sense of
23	emotion. We are in the business of protecting public
24	health and safety. It's what we do. We have 100
25	sites right now that are undergoing decommissioning in

the United States. These are power reactors. These are research and test reactors. These are sites like this which are all uranium and thorium processing sites.

We are using the same process here that we will use for evaluating every one of those decommissioning plans and license termination plans. We have made no determination as to whether or not this decommissioning plan is going to be acceptable or not. And I want to emphasize that. And we are here to hear your comments and to hear your concerns. And when we do this throughout the United States, we do hear comments and concerns like this from this community and other communities.

Yes, ma'am, we do understand your concerns. And I want to assure you that if this decommissioning plan does not satisfy our regulatory criteria, then it will not be accepted. Period.

Now, to successfully decommission a site, our regulations allow for unrestricted release or for restricted release. Let me point out that even when a site is decommissioned to unrestricted release it doesn't mean that every bit of radioactivity at that site is taken away. Some radioactivity remains even

when a site is decommissioned for unrestricted release.

What has to happen is it has to meet the dose standard in our regulations, and that dose standard is based upon the risk that is designed to protect public health and safety.

Now, that occurs also when it's a restricted license. What happens in a restricted license, though, is the licensee says, "We're going to put in place barriers, institutional controls, and the like, to ensure that those dose standards are met." We understand, and it's why we put these applications through such rigorous review.

We want to make absolutely certain, in a case where a licensee pursues restricted release, that those dose standards are going to be met. This application will be subjected to the same level of scrutiny. We do not know -- the staff does not know yet, because we haven't completed our analysis, whether or not the proposed amount of financial assurance will be adequate for what this licensee is proposing.

The gentleman -- elected official makes some very good comments about the amount of money that it would take over time. We intend to conduct that

kind of analysis.

The question of the period of performance has come up. I want to point out that while the period of performance for this particular rule -- and by the way, different rules have different periods of performance. I know that sounds illogical. It sounds illogical to me. But the reasons that different periods of performance come to be are very, very complicated, and there's a myriad of reasons, and we don't have the time to go into it tonight.

But this particular rule has 1,000 years. Keith pointed out that it's a period of time in which the Commission looks at and says the staff can do some reasonable representative modeling to determine what will be the dose contribution over time.

And by the way, the gentleman who raised the point about uranium not being covered within 1,000 years, he's right. But we also look at dose contribution beyond the 1,000-year period. That also occurs in the environmental impact statement as well.

So we're aware that dose contribution can occur beyond the 1,000 years of performance. So it doesn't just stop at 1,000 years when it comes to dose contribution.

Why 1,000 years as opposed to 100 years?

Because we're concerned about protection into the future, not just near term. And, for example, a low-level waste site -- the issue of low-level waste has come up. The lady made a number of good points, which are very understandable.

Residual waste at a site that has had an operation that goes to decommissioning, what is left behind is not low-level radioactive site. A low-level radioactive waste site is a site that receives a number of different categories of waste, different classes of waste, and they operate at a commercial facility.

The last point I would make is on the question, which has come up several times, of the guidance that was created. If you go look in the regulation for the license termination rule, you're going to find a rule that's about two and a half pages long. We have promulgated probably as much guidance as I am tall in support of that rule.

The long-term control license is one more piece of guidance that we have promulgated. And when we decided and coordinated with the Commission and the Commission approved the approach, what we believed and subjected it to a legal review within the organization was that the idea of a long-term institutional

1 control, and a durable control, was within the regulation. And so what we did was provide guidance 2 3 for something that was within the scope 4 regulation, and that's why we thought it was 5 acceptable. But I want to kind of finish up this 6 7 the way I started out. I want you to 8 understand, please, we do understand, and we are 9 receptive to your concerns. And that's why we're here 10 tonight. We have made no decision on the decommissioning plan that has been submitted. 11 Over the next year to two years, we're 12 going to subject it to a rigorous review, we're going 13 14 to do an environmental impact statement. I do not 15 know whether it will be acceptable or not, nor does 16 the staff. 17 MR. RAKOVAN: Okay. I've got a number of hands coming up. I'm going to take them in the order 18 19 that I saw them. MS. DeJOYA: Just a quick question for 20 Excuse me. You say that you understand how we 21 you. Can I just ask, how much weight 22 feel about all this? do citizens' opinions affect your final decision? 23 24 MR. CAMPER: The comments that are being

made tonight, as well as the comments that are

received on the action itself, are considered by the staff as part of the overall process. We have a set of regulatory criteria that we have to follow. We have a review process that we have to follow. And part of that process is gathering public comments.

Now, our rules, as we have said before several times, do allow for a restricted release. The question of cost-benefit has come up. Cost-benefit.

One of the things that -- and this is a technical issue, but one of the things that we look at when we're doing cost-benefit is it costs so much money -- I want to try not to get into stuff that's too technical.

There is something called person rem, person rem averted. That's exposure adverted to a person. In our regulatory technical review approach, we use something called person rem averted, \$2,000 per person rem averted. That is factored into the costbenefit analysis.

The idea behind the cost-benefit analysis, principally, is to determine how much -- how low can the dose be taken while using that \$2,000 person rem averted? What does it cost to dispose of it? What does it cost to transport it? What does it cost to remediate the site? All the time considering you're

1	trying to reduce dose.
2	What you're saying here, would we do of
3	course what you're saying here counts, and we will
4	consider everything that's being said here tonight.
5	MR. RAKOVAN: Hold on. Miss, could I have
6	your name, please?
7	MS. DeJOYA: Yes. Tammy DeJoya.
8	MR. RAKOVAN: Thank you, Tammy.
9	I'm going to go to this woman, please.
10	Yes, this one is better.
11	MS. LUSKO: My name is Christine Lusko.
12	I live about a mile from the site. Now, my question
13	to you is, if you lived one mile from the site, would
14	you be willing to pass this? Or would you want to
15	fight like we are and get it out? We don't want it
16	here.
17	And I'm sorry if I'm upset. I'm
18	emotional. I have a child that lives in this area.
19	We all have kids that live here. And you're telling
20	me that this is safe, and it won't hurt us, and we can
21	cap it, but in 1,000 years we're not going to be here.
22	And neither are you. So who is going to fight for us
23	in 1,000 years?
24	This should just not be here.
25	(Applause.)

1	MR. McCONNELL: Thank you for your comment
2	and your sincerity. Again, our role is to review this
3	document and make sure whatever decision is made is,
4	one, sound technically, and, two, protects public
5	health and safety. As Larry indicated, that's our
6	role.
7	MR. MORNAHAM: I've got one question about
8	the wording "restricted" and "unrestricted."
9	Unrestricted means we could use the property, you can
LO	do anything you want with it?
L1	MR. McCONNELL: Correct.
L2	MR. MORNAHAM: And restricted means the
L3	property is of no use to anybody for thousands of
L4	years.
L5	MR. McCONNELL: It depends on what the
L6	hazard is in that restricted
L7	MR. MORNAHAM: This particular piece of
L8	restricted property.
L9	MR. McCONNELL: Well, Robert, would you
20	like to I'll let Robert
21	MR. MORNAHAM: In other words, we couldn't
22	use it for 1,000 years, right? Nobody could ever use
23	that piece of property.
24	MR. JOHNSON: For the eight acres that's
25	proposed for restricted release

1	MR. MORNAHAM: And you're planning on
2	capping it, or you're thinking about capping it.
3	MR. JOHNSON: I would say most of the
4	uses, you know, would be restricted.
5	MR. MORNAHAM: In other words, nobody
6	could ever use that for 1,000 years.
7	MR. JOHNSON: That's right.
8	MR. MORNAHAM: You couldn't build on it,
9	couldn't put a playground on it, you couldn't do
LO	anything.
L1	MR. JOHNSON: That's probably right. We
L2	have to look at those restrictions in the dose
L3	assessments, but
L4	MR. MORNAHAM: Basically, that's right.
L5	MR. JOHNSON: basically, I think you're
L6	right.
L7	MR. MORNAHAM: Okay. I just have one
L8	other question. The man that talked about the mark on
L9	those: You said you didn't find what? I'm sorry.
20	MR. KALMAN: What I said was there's a few
21	of those on the site. They've been looking at that,
22	because there's a chromium contamination.
23	MR. MORNAHAM: A chromium contamination?
24	MR. KALMAN: Chromium has been an issue at
25	the site.

1	MR. MORNAHAM: Chromium, like water.
2	MR. KALMAN: Well, I'm not sure.
3	MR. MORNAHAM: It's a Superfund site?
4	MR. KALMAN: It just had Chromium.
5	MR. MORNAHAM: Yes, that's Chromium.
6	MR. KALMAN: Well, when I say it's
7	MR. MORNAHAM: We take from the package all
8	the way down.
9	MR. KALMAN: We've taken a limited amount
10	of samples from some of these falls whether there was
11	uranium showing up, and we did not find any uranium
12	exceeding
13	MR. MORNAHAM: But what did you find?
14	MR. KALMAN: I don't recall the exact
15	amount, but it was it was a concern, but I don't
16	think EPA screening, which means
17	MR. MORNAHAM: What about this time?
18	MR. KALMAN: I'm not sure.
19	MR. MORNAHAM: But there was something
20	found in the well? Something.
21	MR. KALMAN: Miniscule.
22	MR. MORNAHAM: Miniscule.
23	MR. KALMAN: Yes.
24	MR. RAKOVAN: All right. I'm going to
25	continue to go in the order, but I've seen people's

hands go up. I'll get to everybody, I promise. 1 2 Sir, could you identify yourself, please. 3 MR. McKEE: Yes. My name is Tom McKee, 4 and I have three questions. One on your last comment 5 about the groundwater quality for radionuclides. have here a document from the United States Geological 6 7 Survey who reviewed the available literature on the 8 site. And one of the statements made -- and this is 9 the New Jersey Water Science Center branch of the 10 USGS. And here's a quote form the report. 11 "Water from monitoring wells in the vicinity of the 12 slag piles was screened for radioactivity. 13 14 alpha levels were up to twice the U.S. EPA MCL for 15 radium-226 and radium-228 in drinking water, and from several wells. Gross beta levels also exceeded the 16 17 EPA MCL by more than 10 times in water from one well." So there is definitely an impact from the 18 19 radioactive waste at the site on the groundwater. this is only after 40 years of operation. 20 The report goes on to talk about the 21 soluble forms of radionuclides that are formed in the 22 slag pile over time and with acid rain over 1,000 23 24 vears. My other point is that --25

MR. McCONNELL: Could we get a copy of that letter?

MR. McKEE: I brought an extra copy. I'll give that to you.

The New Jersey Department of Environmental Protection recently completed their source water assessment for this area and published a report that's available on the web, on their site, which states clearly that the Newfield wells are highly susceptible to radionuclide pollution, and that everything in the well head protection areas, which includes the Shieldalloy site, should be controlled for those types of sources of pollution.

And I just had a question for you on the costs that were provided by Shieldalloy in their decommissioning plan. At the last public meeting we were told that the \$5 million fund was not put aside for the 1,000 years in terms of monitoring and maintenance, but instead has been -- most of that money will be used up in the initial construction of the landfill, and only \$200,000 or so will actually be put aside to generate \$19,000 a year for monitoring and maintenance. Is that still the case, or has that -- have those numbers changed since the last public meeting?

1	MR. McCONNELL: I'll let Robert answer the
2	second part. I would like to speak to the groundwater
3	issue.
4	MR. McKEE: Okay. Thank you.
5	MR. McCONNELL: Okay. I think any
6	mechanism that gets material offsite is going to be a
7	strong focus for our review. And to date we have had
8	no information provided that suggests that material is
9	leaching out of the slag pile into groundwater.
10	MR. McKEE: Are you saying you see no
11	monitoring well results that would indicate that?
12	MR. McCONNELL: That's the indication we
13	have right now. But we would like very much to get a
14	copy of the letter from the U.S. Geological Survey
15	that you have.
16	MR. McKEE: Okay.
17	MR. McCONNELL: Thank you very much.
18	MR. JOHNSON: For your question on the
19	financial assurance amount, we'll have to review their
20	estimates, but I'm I have the same information
21	right now after doing a quick review. The \$5 million
22	is in the decommissioning plan for the long-term trust
23	fund. So, you know, we'll have to kind of follow
24	up
25	MR. McKEE: And are the construction costs
I	·

1	on top of that?
2	MR. JOHNSON: Yes, as I understood what
3	they proposed. You raise a good question, and we'll
4	have to see that.
5	MR. McKEE: Okay. Because we were told
6	before by Ken that you were comparing \$38 million with
7	\$5 million. So now you're saying it's \$38 million and
8	\$10 million. Is that correct?
9	MR. JOHNSON: No. I'd clarify and say the
LO	\$5 million for the trust fund is only one part of the
L1	cost of decommissioning, the whole cost of
L2	decommissioning the site. You have a disposal cost
L3	and work done on the unrestricted areas, right? You
L4	have the cost of constructing the cover, the labor to
L5	do that. Those are other costs associated with
L6	restricted use. The trust fund is a separate
L7	should be a separate line item in their cost estimate.
L8	MR. McKEE: Okay. That was not the case
L9	at the last public meeting. So I'm wondering
20	MR. JOHNSON: Okay.
21	MR. McKEE: if things have changed
22	here.
23	MR. JOHNSON: And we'll look at that.
24	That's a good example. We want to hear
25	MR. McKEE: Will there be another

1	decommissioning plan made public based on the
2	modifications that you've worked out with Shieldalloy?
3	We've seen two drafts. Will there be another draft,
4	or how how will the public know what you're
5	actually reviewing?
6	MR. McCONNELL: At this point, we're
7	reviewing what's in the existing decommissions plan.
8	There will be, based on our review and perhaps as a
9	result of some of the comments that you and others
LO	have made, requests for additional information.
l1	MR. McKEE: Okay. So the existing plan
L2	has it, and I have a copy of the sheet
L3	MR. McCONNELL: Okay.
L4	MR. McKEE: that only \$5 million in
15	total is being provided by Shieldalloy for both the
L6	construction of this 1,000-year landfill and its
L7	maintenance and monitoring.
L8	MR. McCONNELL: Okay.
L9	MR. McKEE: Most of that money will be
20	used in the construction; \$250,000, and that's it,
21	will be provided for 1,000 years of monitoring and
22	maintenance according to this document. And you're
23	MR. McCONNELL: Well
24	MR. McKEE: I don't know why that wasn't
25	rejected out of hand.

1	MR. McCONNELL: Well, thank you for the
2	comment. I mean, that's not our understanding of
3	what's in the document. Maybe we have a
4	misunderstanding. But, I mean, that's the purpose of
5	coming here and talking to you all, is to pick up on
6	these things. So thank you.
7	MR. RAKOVAN: I've got someone. Please
8	identify yourself.
9	MS. BROOKS: My name is Cindy Brooks. I
LO	live in Vineland, so I just want you to know that, you
11	know, while I sympathize with Newfield, this is a
L2	problem for the northern part of Vineland also. And
13	about the groundwater, I am a mom who uprooted her
L4	family 25 years ago because of the chromium in my
L5	groundwater.
L6	There was a study done about 20 15, 20
L7	years ago by a private company from North Carolina.
L8	It was I believe contracted by a group of citizens,
L9	and at that point and I believe I might have a copy
20	of it at home, but at that point it had all of the
21	different minerals and materials that were in the
22	groundwater.
23	I have a comment aside from that. So I
24	just want you to know that groundwater has been a

25

problem here. And I am --

1	MR. McCONNELL: Yes. Don't misunderstand.
2	MS. BROOKS: misinterpreting what
3	MR. McCONNELL: We understand there is a
4	chromium issue, and the State of New Jersey and EPA
5	are looking at that.
6	MS. BROOKS: Okay. First of all, my
7	comment is that if you have grown up, as any of these
8	people have, under the water tower of the SMC, okay,
9	you'll know that the sins of this company are
LO	extensive.
L1	I have a question. What long-term medical
L2	and health impact studies are going to be considered,
L3	both past years and future years, due to the leaching
L4	of soluble materials in our groundwater? Because
L5	let's look around right now at each other, because we
L6	can all we all know somebody who has contracted
L7	cancer, died of cancer. I want to know, are the
L8	cancer rates higher in this area? And are you going
L9	to do a study on that?
20	MR. McCONNELL: Well, would you suggest
21	leaching in general?
22	MS. BROOKS: I know, I have a lot of
23	things.
24	MR. McCONNELL: We look at specifically
25	the leaching of material from the Shieldalloy site,

1 and that would be the focus of our review. Any broader focus on leaching of other minerals from the 2 3 rocks that the water flows through would be the 4 purview of the State of New Jersey. You know, our 5 focus is is the leaching from the baghouse dust and the slag that's onsite. 6 7 MS. BROOKS: Would that be those beautiful little orange particulates that when Shieldalloy used 8 9 to put their lights on at night would float through 10 Is that the bag dust that you're talking about, the particulates that we inhaled? For how many 11 Were they radioactive? 12 years? MR. McCONNELL: They were probably -- we 13 14 have requirements that regulate the releases from a 15 I wasn't, you know, here. facility. I wasn't 16 involved. But --17 MS. BROOKS: And I'm not trying to lay the I want you to be aware of the things blame on you. 18 19 that we have lived with since 1955 in the shadow of this company. And with so many violations that they 20 have incurred in the past 50 years, this is a company 21 that when they close they are to be trusted? 22 couldn't be trusted when they were open. 23 24 (Applause.) 25 MR. McCONNELL: Thank you.

	MR. RAKOVAN: OKay. I'M going to try to
2	get to some of the hands that I saw up earlier. Sir,
3	if you could identify yourself, please.
4	MR. ZUMANIK: Sure. My name is Paul
5	Zumanik. And my question to you gentlemen and ladies
6	up there I've been here for over two hours, and you
7	guys say you haven't made a decision what's going to
8	go on. But not once have I heard come out of your
9	mouth that you may require this company to remove this
10	slag pile from this town. Not once. And you say you
11	didn't make your mind up yet. Are we going to get
12	even that from your mouth maybe, that you
13	MR. McCONNELL: Basically, what we're
14	doing is evaluating the proposal that's before us at
15	the licensee. And I think the answer to your question
16	is we, under our regulations, have a process that
17	allows for restricted use as we have described.
18	MR. ZUMANIK: And your regulation stinks.
19	MR. McCONNELL: Thank you for your
20	comments.
21	(Applause.)
22	MR. RAKOVAN: Miss, if you could identify
23	yourself, please.
24	MS. WEINERMAN: Martha Weinerman, and I'm
25	a resident of Newfield. I have been here for over 40

years. And I want to ask you gentlemen if you would review the history of this company wherein the residents of Weymouth Road suffered innumerable health conditions for a number of years, and the city of Vineland had to provide water service for the residents of Waymouth Road that is so close to the Shieldalloy fence.

A lady over there had a comment about the chromium. It wasn't until the city of Vineland was forced to bring water in to those residents, and also other residents that are off of Arbor Avenue in the vicinity of LT, where the little stream that runs underneath Shieldalloy carried the chromium to their wells, and they, too, had to be provided city water from the city of Vineland.

We have lived with the dirt and the explosions in the middle of the night that came from Shieldalloy. The fallout from the air, the particulates that cover all of our homes, our cars, our yards, and there are many, many homes in the city — in the burrough of Newfield that have been filthy dirty for a number of years because of their fallout and their hidden things that they did in the dark of night.

And they would do them in the dark of the

1 moon, because you would wake up in the night and you would hear explosions of what was going on, and then 2 3 wake up in the morning and find black dirt and all 4 kinds of particulates on your car, on your house, and 5 everywhere else. I would hope that when you are reviewing 6 7 their decommission process that you would review the history of this company and take a good, hard look at 8 9 what they have done in the past, because they are only going to continue in the future. 10 Thank you. 11 (Applause.) 12 Sir, if you could identify 13 MR. RAKOVAN: 14 yourself, please. My name is John Ness. 15 MR. NESS: I live at 108 Woodlawn Avenue in Newfield. 16 You talk about 17 the acceptable exposure rates that the NRC deems acceptable. How do we know that they're going to stay 18 19 in effect 900 years from now? How do we know they're not going to be inappropriate at that time? And how 20 are we going to pay for that? 21 Number one. 22 Number the NRC it's two, my understanding that while the slag pile was being 23 24 created the vears it was Shieldallov's

responsibility to set aside certain sums of money to

1	deal with that at their closing. Is that true, or is
2	that not true?
3	MR. McCONNELL: I'll let Robert address
4	the latter part of your question.
5	MR. NESS: Okay.
6	(Laughter.)
7	MR. RAKOVAN: Robert, do you want to
8	address the second part of the question?
9	MR. McCONNELL: I think we may not have
LO	the right person here to answer that latter part of
L1	your question. Those matters are addressed by people
L2	who review the financial assurance, and we're
L3	basically scientists and engineers here at this point.
L4	But we have to
L5	MR. RAKOVAN: Could we get him a contact?
L6	Could we get him a contact, so he could at least talk
L7	to someone to get his question answered? Is that
L8	MR. McCONNELL: Well, I think if he wants
L9	to provide us a specific question, we can get back to
20	him directly. If that would work.
21	MR. NESS: Well, I guess my point is that
22	if you're not paying attention to what has happened in
23	the past, how the heck are you going to monitor these
24	people in the future? I mean, the mechanism was in
25	place while the slag pile was being created. And

you've never dealt with that. Why? You know, why are we doing that?

And the other lady -- this lady right here
-- was talking about the emissions for Shieldalloy
Corporation. I remember as a kid, Rick and everybody
else in Newfield, it was like clouds. We used to ride
through clouds in Newfield with the headlights on, so
people could see you coming the other way. It was
incredible.

And all the people that complained, Shieldalloy bought their houses out. Mrs. Whitacre on Waymouth Road, the Sevidio property on the Boulevard, and many other properties, if you complained, they bought -- at your death, because most of your people suffered from cancer, they bought the properties to eliminate any more problems.

But like I said, my biggest concern is right now we're -- you're accepting what is being proposed as acceptable dosage rates. How do we know in 900 years that they're going to be acceptable?

The other thing is, one time Shieldalloy came with the chromium problem, and they had to put the monitoring wells in through North Vineland. The lady said the city of Vineland had to provide the water. In reality, it was Newfield that provided a

lot of the water along there.

I'm really concerned about the fact that we're not taking care of ourselves. In other words, you're not taking care of Newfield. We don't even know what's going on. We were never on your mailing list until the Mayor and other people complained. We were the third party out. You were notifying each other and talking to a third party, but we never knew.

So we want to be informed. We want to know what the heck is going on here in the burrough of Newfield. You guys have been lax, but we hope that you -- in the future you're going to be more headstrong, and, you know, keep us in the focus. Do you understand what we're saying?

MR. McCONNELL: Absolutely. And, you know, this meeting and the meeting next week and subsequent meetings are all designed to make contact with you here in the community.

MR. NESS: I kind of lost my train of thought with the chromium thing. At that time, I stood up and I requested a cancer cluster study, because at the time my father suffered from bladder cancer, and there was five people around us -- my Aunt Zoey was one of them -- in an area that all their families suffered from bladder cancer at the same

1 time.

So at that meeting -- and I remember it was at the old Burrough Hall -- I asked for someone to do a cancer cluster study. The old administration -- no, no, we don't want to do that, because of the low property values. Nothing ever came of it. The lady from the state gave us -- gave us her card, and she said, "Call me." I called.

The problem with the state is its revolving door. You talk to someone today. Next month there is someone else in that position. We need to have a cancer cluster study done in the burrough of Newfield before you guys make your determination as far as the decommissioning process.

Thank you.

(Applause.)

MR. McCONNELL: Lance, just one comment. Again, we're looking at the radiological hazard. We understand that in the community there is also the issue of the chromium contamination. But that is, again, a matter of the state, and I think you were in part talking to the state in your comments in that regard.

MR. RAKOVAN: I had a question in here that I wanted to get back to. There was a hand up

1	earlier.
2	MR. PETROVICH: Hi. Peter Petrovich. Is
3	Shieldalloy proposing eight acres of an impermeable
4	ground cover? And, if so, where does the stormwater
5	go? And whose purview would that fall under?
6	MR. McCONNELL: I'm sorry. Could you
7	repeat your question?
8	MR. PETROVICH: Is the cap impermeable
9	ground cover, does the rainwater roll off it?
LO	MR. JOHNSON: Shieldalloy's proposal for
L1	the cap
L2	MR. PETROVICH: Yes.
L3	MR. JOHNSON: isn't impermeable. And
L4	part of their logic they have to justify that, but
L5	part of the logic goes back to, will the waste slag
L6	leach or not? Now, they are proposing that it won't
L7	leach. And if that's true and I'm not saying it is
L8	okay, because that is a key issue that we'll
L9	review, but if that slag doesn't leach, you can put as
20	much water through it as you want.
21	So the cap in that case, okay, just in
22	that case, that assumption, the cap would not have to
23	be impermeable. That's one of the key issues. You
24	have to look at how the slag will perform. And then,

if it could leach, then your engineered barriers would

1 need to be an impermeable cover. We call it an infiltration cover, which is used for some other sites 2 3 that may need that. 4 So currently their proposal is not to have 5 a cover that's impermeable, because they believe they don't need that part of the engineered barrier. 6 7 MR. PETROVICH: Okay. So what does the 8 cap consist of? It's there to prevent radiation from 9 escaping? 10 MR. JOHNSON: It's two things. around a three-foot layer of soil that provides a 11 shielding cover to prevent the radiation, you know, 12 the direct exposure of radiation. That's the first 13 14 thing it does, and that's how exposure is limited --15 by putting a shielding cover on it of three-foot of material. 16 17 Now, they also will have a rip rap, a rock cover on top of that shield, and that's to keep the 18 19 shielding there. That's to stabilize it. So if you had a major precipitation event, a hurricane or 20 whatever, okay, that cover -- that shielding layer 21 would not erode. Gullies wouldn't form and expose the 22 waste. So the rock layer is to protect the shielding 23 24 and keep it in place.

Okay.

Thank you.

MR. PETROVICH:

1	AUDIENCE MEMBER: So the water goes into
2	the
3	MR. RAKOVAN: Sir? Sir, if you could
4	AUDIENCE MEMBER: Oh, I'm sorry.
5	MR. RAKOVAN: please.
6	AUDIENCE MEMBER: Just to clarify, the
7	rain passes through the radioactive waste into the
8	groundwater, is that correct, as designed by
9	Shieldalloy?
10	MR. JOHNSON: Because of the shape of the
11	pile, you're going to get a certain amount of runoff
12	of the rainfall. But there also will be infiltration
13	of a certain amount of that rainfall. That will go
14	through the slag, and, of course, go into the ground
15	just like rain would.
16	AUDIENCE MEMBER: So it's designed to
17	discharge to groundwater.
18	MR. JOHNSON: With their assumption that
19	the slag won't leach no matter how much water is going
20	by. I'm just trying to make those connections. And
21	they have to justify the test.
22	AUDIENCE MEMBER: Is there any material
23	that doesn't leach, that you know of, on the face of
24	the earth?
25	MR. JOHNSON: I'm not a geochemist. I

1	couldn't answer that.
2	AUDIENCE MEMBER: I'm asking you from your
3	personal knowledge, do you know of any material that
4	doesn't leach?
5	MR. JOHNSON: I can't answer that.
6	AUDIENCE MEMBER: You have no knowledge
7	about leachability of materials?
8	MR. JOHNSON: No, I don't personally.
9	AUDIENCE MEMBER: Is there an expert on
10	your staff who could answer that question?
11	MR. McCONNELL: We have geochemists
12	AUDIENCE MEMBER: Okay.
13	MR. McCONNELL: who actually look at
14	that. And I think I mentioned before there is
15	actually an independent analysis done on the stability
16	of stag slag, excuse me in these conditions.
17	And, of course, the leaching is related to a number of
18	factors, and all of those factors were considered in
19	this analysis.
20	It's actually a NUREG that I'm sorry,
21	a publication that the NRC has made which we call
22	NUREG. It's a NUREG guide. And we could get you that
23	document if you're interested.
24	AUDIENCE MEMBER: Did you say new rate
25	document?

1	MR. McCONNELL: I'm sorry. It's
2	MR. RAKOVAN: NUREG. It's just an
3	abbreviation.
4	MR. McCONNELL: Yes. It's N-U-R-E-G.
5	AUDIENCE MEMBER: Oh, okay.
6	MR. McCONNELL: And then there's a number.
7	AUDIENCE MEMBER: Did Shieldalloy provide
8	you with leachability analysis for the waste material
9	that they will be passing rainwater through?
10	MR. McCONNELL: I'm told that, yes, they
11	did.
12	AUDIENCE MEMBER: And could you give us a
13	summary of those results, or
14	MR. McCONNELL: I couldn't. I don't have
15	that level of information.
16	AUDIENCE MEMBER: Did it show that there
17	was zero leachability?
18	MR. McCONNELL: Robert, can you answer
19	that question, or
20	MR. JOHNSON: It's over-technical.
21	MR. RAKOVAN: I think we're getting a
22	little too detailed in the information we
23	AUDIENCE MEMBER: Okay. Thank you. Thank
24	you very much.
25	MR. RAKOVAN: I've got a woman who has

been waiting to comment back here, so I'd like to get 1 to her if possible. Miss, if you could identify 2 3 yourself, please. And if we could all please give her 4 our attention. 5 MS. PENNINO: My name is Dawn Pennino. am a resident of Newfield. Last month we had a 6 7 meeting in the burrough. The legislators attended, 8 and this was a very, very large part of the discussion was the Shieldalloy decommissioning. 9 10 At that meeting it was brought to our attention that the NRC makes a -- I quess it's a 11 regulation that you have to -- the facility would have 12 to periodically remove waste from the site. However, 13 14 this has not been done in 20 years. Is there a 15 reasoning that you can give to all of us why, in 20 16 years, this pile has gotten as large as it has become for us to have to deal with? Because now it is at a 17 point where they're saying they can't remove it, 18 19 because it's going to cost them too much money. So it's going to leave us to deal with it. 20 But if they had periodically been removing it, like 21 you state on your website that they should be, 22 there a reason why it has not been enforced that they 23 24 periodically remove the slag?

McCONNELL:

MR.

25

I'm not aware of any

1	regulation that requires them to release. But I'll
2	let maybe Rebecca can
3	MS. TADESSE: Within their license they
4	are allowed to have a possession limit. And as long
5	as they do not exceed that possession limit they are
6	not required per se to have to remove it. And they
7	have always been under their possession limits in
8	terms of the concentration, so they within their
9	license they were allowed to have possession of the
10	material.
11	MR. DYE: Well, why were they allowed to
12	possess so much?
13	MR. RAKOVAN: Sir? Sir, if you have a
14	question, can you please speak into the microphone?
15	Can you identify yourself, please, so we can get it on
16	the transcript?
17	MR. DYE: My name is Thomas Dye. I'm a
18	resident of Newfield. So why was the limit of their
19	possession set so high that they can accumulate this
20	stuff for 20 years and not exceed their limit?
21	MR. RAKOVAN: Do we have someone who can
22	address that?
23	MR. McCONNELL: Well, we weren't around
24	when the limits were set. But at that time, I'm sure
25	that it was deemed to be safe in terms of how much
I	I and the second

1	they could possess onsite without causing some impact
2	offsite. And, again, that's radiological impact.
3	MR. RAKOVAN: Okay. I've got a couple
4	hands of people who have not made comments yet. I'd
5	like to get to the people who haven't made comments
6	yet. Sir, I'll see if I can find a way to you. If
7	you could identify yourself, please.
8	MR. McCOUCH: My name is Ken McCouch. In
9	your analysis, in talking about the rainfall, will you
10	be looking at the effects of acid rainfall in
11	different concentrations on that slag pile?
12	MR. RAKOVAN: Certainly, the chemical
13	makeup of the rain entering the slag and its potential
14	to leach the slag pile, and its potential to leach
15	material out of that slag, would be a component of our
16	analysis, because, again, the focus is any mechanism
17	that can move the material offsite to expose the
18	public is going to be a focus of our review.
19	MR. McCOUCH: But looking at different
20	concentrations of the acid content of the rain
21	MR. RAKOVAN: Sir, if you could start with
22	your question, again I'm sorry so we can get it
23	on the transcript.
24	MR. McCOUCH: But will you be looking at
25	different concentrations, depending on what happens in

1	the environment?
2	MR. McCONNELL: I think, yes, that will be
3	part of our analysis in terms of what can be expected
4	in terms of the change in the chemical makeup of the
5	water entering the facility.
6	MR. RAKOVAN: Sir, if you could identify
7	yourself. And if we could all please give him your
8	attention.
9	MR. YACOVELLI: My name is Albert
10	Yacovelli. My question is: what exactly is this
11	company worth now?
12	MR. McCONNELL: I don't know that we have
13	that information. I think that would be a question
14	for Shieldalloy.
15	MR. YACOVELLI: Well, here's I think
16	you guys are just on the tip of the iceberg with this
17	company, because there is a there is other issues
18	that, if you look at those pictures of that slag,
19	there was equipment that made it. Now, what happens
20	to the decommissioning of that contaminated equipment?
21	And where are they going to store it?
22	MR. McCONNELL: It's my understanding that
23	the equipment has been removed decontaminated and
24	removed from the site, particularly like the material

that melter -- the melter has been removed from the

1 site. It was first decontaminated and then removed, existing buildings have been 2 of the 3 decontaminated to this point that are now basically 4 available for other uses. Did that answer your 5 question? MR. YACOVELLI: No, because who -- who 6 7 actually physically goes there and examines these 8 buildings? 9 McCONNELL: First, Licensing is MR. responsible for decontaminating them, and then we do 10 our own confirmatory inspections to make sure that 11 12 basically what they've done satisfies our So we follow up. They do their own 13 requirements. 14 analysis. We review it, and we go back out and do our 15 own independent analysis. All right. 16 YACOVELLI: 17 they're talking about, where is this dust stored? Ιs this dust stored in with the slaq, or is it stored in 18 19 a building? 20 MR. McCONNELL: Right now it's stored with I think Ken had a photograph that showed 21 some of the white bags that were out there near the 22 slag pile. And if you go out and visit the site, you 23 24 can -- there is a distinct difference in how they -how they look. 25

1	MR. YACOVELLI: Are we, the public of
2	Newfield, going to be able to tour this facility?
3	MR. McCONNELL: I think you should talk to
4	if you're interested, you should talk to
5	Shieldalloy.
6	MR. YACOVELLI: Okay.
7	MR. McCONNELL: I mean
8	MR. YACOVELLI: Well, they take you where
9	they want to take you. But the one building I know
10	for a fact, on Waymouth Road side, is filled with
11	dust. The biggest, tallest building over there was
12	the bag route.
13	Now, here's another one for you. There
14	was a guy back there with a rock crusher, and that
15	left the area. So what happens in the future if these
16	people find out it came from us and they want to bring
17	it back?
18	MR. RAKOVAN: Before they let that piece
19	of equipment offsite, they need to decontaminate it to
20	make sure that the residual radioactivity on that
21	piece of equipment was not going to be a significant
22	threat to health and safety. So it should not be
23	coming back in terms in that term.
24	MR. YACOVELLI: I'm not talking about
25	that. There was a guy back there crushing that slag

1 and trucking it out of there. What about in the future if they find out it came here, if they want to 2 bring it back? 3 MR. McCONNELL: Well, if there is slag 4 5 that has moved offsite, the licensee is responsible for collecting that material and bringing it back 6 7 onsite. MR. YACOVELLI: So now you don't know what 8 9 the company is worth, they already polluted the water, they left us a pile of slag to get rid of, and we 10 don't know even if we're going to get buyer beware 11 pamphlets for our property. 12 MR. McCONNELL: But let me clarify. 13 14 review will look at all of those aspects. Again, 15 we're at the very beginning stages. You guys are 16 raising very pertinent questions, and these are issues 17 that certainly we don't have all the answers to, because we don't have all of the right -- all the 18 19 people that will do the review here. But, in essence, all these things are 20 going to be part of our review. And, again, that's 21 why we're here. 22 MR. YACOVELLI: Well, what kind of legal 23 24 action can we take against Shieldalloy Corporation?

Can we freeze their assets, so that we have money?

1 MR. McCONNELL: Those are matters outside 2 our purview. I think those are things that the town 3 and the community need to pursue. Again, our role is 4 to look at what Shieldalloy has proposed and ensure 5 that if it goes through that it's safe. And that's our intent is, and I think -- again, I'll reiterate, 6 7 a two-year review process is a very rigorous 8 thorough review. And that's what we're telling you 9 we're going to do. 10 MR. RAKOVAN: Okay. I'm going to go to some people who we haven't heard from yet. Miss, if 11 you could introduce yourself, please. 12 Good evening. 13 MS. NEGOCKY: My name is 14 Negocky, represent the Jane and Ι New Jersey 15 Federation. It's a statewide Environmental 16 organization, and I'm here tonight to support the 17 residents in the call for a permanent cleanup that removes all of the contamination from the site. 18 19 I think over and over again you've heard from the elected officials, from Mayor Westergard, 20 from Senators Menendez and Lautenberg, 21 Assemblymen and Senators from the district, that there 22 is a strong preference for a permanent remedy that 23 24 protects the health of the people that live here.

too long they've had to endure the pollution from

1 Shieldalloy, and to leave it onsite and permanently contaminate that land is unconscionable. 2 3 I just want to ask the NRC, do they share 4 the federal EPA's preference in the cleanup of a site 5 for a permanent remedy? Do you have anything on the books, in your regulations, that are this deep that 6 7 actually favors a permanent remedy as the remedy of choice? 8 9 Well, again, our permanent MR. McCONNELL: 10 remedy is that whatever is done is safe. So in that, I think we agree with EPA. 11 MS. NEGOCKY: But what I mean is -- by a 12 permanent remedy is removal of the contamination. 13 14 other words, in the hierarchy of values, of what is 15 protective of human health, most removing the 16 contamination away from human ecology 17 groundwater would be the most protective, right? Barring that, then, separating people from 18 19 the contamination would be the next best. obviously, the best is to remove the contamination 20 entirely. Does the NRC have a preference for that 21 kind of permanent remedy? 22 MR. McCONNELL: Our preference is that 23 24 they meet our dose limits, which are based on an international and national consensus of what's safe. 25

And if Shieldalloy cannot demonstrate that they can 1 meet those dose limits, then they're going to have to 2 3 come in with a different proposal that meets them. MS. NEGOCKY: Well, I just have to differ 4 with that value, that you don't value and have as a 5 hierarchy or a criteria a permanent cleanup as the 6 7 method of choice, as a best practice. MR. McCONNELL: We value public health and 8 9 And whatever method meets those values, which 10 is public health and safety, as expressed in our regulations by the dose limit, is where we believe we 11 should be. 12 MS. NEGOCKY: All right. 13 Let's go to 14 those doses. I don't think that you would speak to 15 any physician or any health expert that would agree 16 that any level of radiation is safe. Any exposure to 17 radiation increases your risk of cancer, because radiation is a cumulative effect. It's a known 18 19 toxicant to cause cancer. And so when you say it's safe, it meets our allowable doses, there is an 20 increased risk with your allowable doses. 21 What is that risk? Is it one additional 22 cancer case in a million? Is it one additional cancer 23 24 case in 10,000? Is it one in 100,000? What are these

doses that you're allowing here as safe?

25

The 100

1 millirems and the 25 millirems, what additional cancer 2 cases per million does that incur in this community? MR. McCONNELL: Okay. 3 I'm not qualified 4 to speak to those specific questions, but all I can 5 say in response is that our dose limits are aliqued with the international and national standards on what 6 7 is determined to be a safe level of radioactivity. 8 And I have to remind you that people are exposed to 9 radioactivity every day. 10 MS. NEGOCKY: But the fact that they're exposed every day doesn't mean that they should be 11 exposed to more. And, again, you cannot really make 12 the claim that any radiation dose is safe. 13 14 has a range of risk that they, you know, considerable 15 acceptable risk between 1 in 1,000,000 and 1 16 10,000. What I want to know is, what is your 17 acceptable range of risk? And what are you going to impose on this community? 18 19 MR. McCONNELL: Our range of risk -- EPA also has dose limits that they us. So EPA uses both 20 a risk range and a dose limit. We use dose limit. 21 So there's not that much difference between the EPA 22 approach in terms of certain radionuclides in our 23 24 approach. In other words, your range 25 MS. NEGOCKY:

1 will also range in risk from 1 in 10,000 to 1 in 1,000,000, is that what you're saying? 2 3 MR. McCONNELL: Again, you know, I'm not 4 a risk expert, so I can't really address that specific 5 question. MS. NEGOCKY: Well, I think this community 6 7 deserves that answer. If there is contamination left 8 in place that emits 25 millirems per year, or 100 9 millirems per year, I think this community has a right to know what additional risk of cancer that imposes on 10 the community. 11 And I think the community's preference 12 would be they don't want any additional risk of 13 14 They don't want any dose emissions coming cancer. 15 from that site. And my question is: right now, does the NRC regulate what's coming off that site at this 16 point? Is this company in violation right now with 17 that slag heap there? What is the radioactive 18 19 emissions from it currently? And are they in compliance? 20 MR. McCONNELL: They are -- they are in 21 compliance, based on our inspections. 22 And one of them you saw where our own inspectors go out and validate 23 24 what the licensee says they -- their readings are at

the boundary of the facility. And, again, you know,

1	our regulations are protective. And there's a this
2	is not Keith McConnell telling you this. This is an
3	international and national agreed-upon level. So it's
4	not Keith McConnell that's saying that.
5	MS. NEGOCKY: I just have one more. Well,
6	I want to finally ask if you've calculated out, if the
7	cost of this cleanup is \$50 million, you know, for an
8	entire cleanup, and that is costed over 1,000 years,
9	isn't that worth it to this community?
10	MR. McCONNELL: I'm not sure I understand
11	your question. I think the \$50 million was for
12	removing the material and disposing of it at
13	MS. NEGOCKY: It would be done once and
14	for all. You wouldn't need annual maintenance, you
15	wouldn't need, you know, annual testing for the next
16	1,000 years, people wouldn't have to worry, you know,
17	was it leaking onto the groundwater, which is their
18	drinking water. It seems to me that that cost of
19	\$50 million, considering there is 1,000 years of
20	potential problems with this site, is well worth it.
21	And that's just my final comment.
22	AUDIENCE MEMBER: Well, all of those
23	problems will be part of our analysis. So thank you
24	for your comments.
25	MR. RAKOVAN: Thank you. Miss, if you

could introduce yourself, please.

MS. PANELLO: Diane Panello. I'm a resident of Newfield. As a taxpayer and a resident, I believe our town would like to know if -- who would be responsible for the cleanup if monetarily Shieldalloy would become bankrupt? And who would be responsible to check on their financial status? So that we would know if the taxpayers would become the people that would be responsible for the site.

MR. JOHNSON: Going back to financial assurance, that is part of our review. That's our responsibility -- to review the proposal for the trust fund, make sure it's sufficient financial assurance. That's one of our requirements. And you're right, you have to monitor that trust fund, you know, over time. It's just not today when we review the decommissioning plan, but you would need to -- I think I mentioned the five-years reviews and five-year license renewals that NRC would do.

And we would look not only at the -- like the controls or the cover, but we would also look at the financial assurance and make sure that that is remaining sufficient.

MS. PANELLO: But if they couldn't handle it, like the cleanup supposedly, if we get the cleanup

_	all perfect, what would happen? would they go
2	bankrupt, and then the state would come in and say,
3	okay, let's see what we're going to do with this?
4	MR. JOHNSON: Well, if they if they
5	were to leave it onsite with restrictions, that trust
6	fund, the money set aside, would be for the monitoring
7	and maintenance. If they were leave, like I said
8	before, then NRC, being the licensee, would have to
9	either obtain another owner licensee or obtain a
LO	contractor to continue the work that's needed, using
11	the money in the trust fund.
L2	So that the requirement for sufficient
L3	financial assurance in our regulation is a key
L4	requirement, and that's a key part of our review. And
L5	the comments that we've heard tonight support that,
L6	and that's why the requirement is in our regulations.
L7	And that's why it's so important.
L8	MS. PANELLO: But you're assuming that
L9	there is going to be that money there for them to put
20	in the trust fund.
21	MR. JOHNSON: That's right. Otherwise,
22	their proposal would not be approved.
23	MS. PANELLO: Thank you.
24	MR. RAKOVAN: Okay. I've been told that
25	we do need to finish up at 10:00. So having said that
1	

1	I want to make sure that we open the floor to people
2	who have not had questions, or people who have not
3	made comments.
4	AUDIENCE MEMBER: We filled out a yellow
5	card, and they weren't called
6	MR. RAKOVAN: I've got yellow cards right
7	here. I decided to go since I saw hands going up,
8	I decided to go with the questions from the crowd.
9	AUDIENCE MEMBER: (Inaudible comment from
10	an unmiked location.)
11	MR. RAKOVAN: I'm aware that this is a
12	public meeting, but I was not going to tell someone
13	that they weren't allowed to ask a question when they
14	were looking at me and they had their hand up. If you
15	don't agree with that decision, I apologize. But I
16	had to go one way or another.
17	That is why I'm asking right now
18	AUDIENCE MEMBER: (Inaudible comment from
19	an unmiked location.)
20	MR. RAKOVAN: Miss, please give me the
21	opportunity to speak. I am opening the floor right
22	now to someone who anyone that has not asked a
23	question or not made a statement to please put up your
24	hand now and I'd be more than happy to give the mike
25	to you.

1 Okay. Miss, if you could identify 2 yourself, please. Certainly -- you can certainly use 3 the podium. 4 MS. GARDNER: Good evening. My name is 5 Gardner. I'm the manager of the Bureau of Radiation 6 Environmental in the Department of 7 Environmental Protection. And I was going to raise my 8 hand, Loretta, but thanks for intervening. 9 The Department has begun a detailed analysis of Shieldalloy's decommissioning plan license 10 amendment request, and the following are some of our 11 general concerns to date. The incorporation of the 12 license within the 13 control 14 document, NUREG-1757, the Department does not feel is 15 This is a major change in NRC policy to appropriate. avoid the proliferation of small waste disposal sites 16 17 and thus reduce perpetual surveillance obligations. Earlier tonight the NRC compared the long-18 19 term control license to controls at uranium mill tailing sites. But the long-term control license is 20 inconsistent with the NRC's technical criteria for 21 disposal of uranium mill tailings. These criteria 22 specify that the primary concern, first and foremost, 23 24 is remoteness from populated areas.

Although the slag pile is not considered

1	mill tailings, the radionuclides associated with the
2	Shieldalloy slag are similar both in type and
3	concentrations. The long-term control option is
4	supposed to be a last resort. It's the Department's
5	opinion that cost is not a last resort, especially in
6	light of the fact that there has been no full
7	financial disclosure of Shieldalloy or its parent
8	company Metallurg.
9	New Jersey is preparing to become an
10	agreement state, which means that the state will have
11	regulatory authority over the Shieldalloy material in
12	approximately two years if the NRC determines that our
13	rules are adequate and compatible. Considering that
14	states are allowed to be more stringent regarding
15	their decommissioning regulations, New Jersey rules
16	will not allow for this type of engineered barrier.
17	And, finally, the state has not determined
18	if it will accept the material at Shieldalloy for
19	ownership control or third-party oversight. So we
20	don't believe that the NRC can accept a
21	decommissioning plan if the state has not made a
22	decision.
23	Thank you.
24	(Applause.)
25	MR. RAKOVAN: Thank you.

1 AUDIENCE MEMBER: Over here. Over here. Miss, do you want to come to 2 MR. RAKOVAN: 3 the podium, or would you like the mike? If you could 4 identify yourself, please. 5 MS. GOODMAN: My name is Jenny Goodman. the Department Environmental 6 I'm also with of 7 Protection. We are very early in our review process 8 as well, but here are just a few concerns that we 9 would like the NRC to consider. The source term for the input into the 10 dose models assumes that the baghouse dust, remediated 11 soil and slaq, are all mixed together. 12 concentration of nuclides 13 in the slaq 14 picocuries per gram. The derived source term where it is assumed to be mixed that's used in the dose model 15 16 is 182 picocuries per gram. 17 Since the vitreous slag cannot be mixed with the soil or the baghouse dust, this source term 18 19 is not conservative. Shieldalloy eliminated the drinking water 20 pathway from their dose assessment. 21 The state designation for this aguifer is Class 2A, which means 22 that it can be used as drinking water. NRC guidance 23 24 cannot override the state's interpretation of its own

groundwater.

1 There is no justification for eliminating this pathway. Also, it is unreasonable to assume that 2 3 municipal source of drinking water would 4 available in perpetuity. 5 And just for the record, the half-life of thorium is 14 billion years. 6 7 And I just had one question. If the NRC 8 gets one year to review the decommissioning plan with 9 its teams of experts, why does the public only get 60 10 days? (Applause.) 11 We appreciate the state's MR. McCONNELL: 12 But just in reference to the last 13 14 statement, the 60 days is to request a hearing, and 15 that's specifically within our regulations in terms of 16 the formal hearing process for these types of actions. What we've indicated in one of our viewgraphs is, if 17 you submit comments up until March 17th, which is a 18 19 six-month period of time, then what we can do is have the time to think through those comments and respond 20 to them, and still meet our milestone of a year's 21 review. 22 So that's -- it's more a six-month period 23 24 of time to get comments from the state and others, and

certainly any time in the process we'll accept

1	comments. But in order for us to include them in the
2	development of our safety evaluation report, we'd like
3	to have them by March 17th.
4	MR. RAKOVAN: Yes, please.
5	MS. GOODMAN: Do we then get to review the
6	safety analysis report?
7	MS. TADESSE: I think throughout the EIS
8	process you would look at what is input into the
9	safety evaluation report. But in our process that's
10	not something that we it goes out as a draft. But
11	in the but there is an EIS process that would
12	everything that's going in from the safety evaluation
13	report would be incorporated into that, so the draft
14	you will be able to look at.
15	MR. RAKOVAN: Did that address all of your
16	questions? Okay.
17	Sir, could you identify yourself, please?
18	MR. RUPERT: My name is Tom Rupert.
19	Excuse me. I have a sinus problem.
20	I've been a resident of Newfield since 19
21	I think I moved here in 1946, on Dulcey Drive. My
22	mailing address was Newfield, but that encompassed
23	everywhere around here at one time.
24	I moved to Strawberry Avenue when I got
25	married, and that was in 1962. Since then, numerous

people in the area have died with cancer -- my brother-in-law, his son, pancreatic cancer, the next-door neighbor, which is downwind of them. We can't say that it was caused by them, but I think everybody that's in here has a legitimate question when it comes to, is there a concentration of cancer in the area?

The wells is another problem that could be -- maybe it's not even related to the radiation, what you guys are concerned about. You are only concerned about the nuclear end of it. I think there's a

-- maybe it's not even related to the radiation, what you guys are concerned about. You are only concerned about the nuclear end of it. I think there's a concern about the groundwater, which the EPA should be involved with, because you're talking about this material being drained on the groundwater.

If this was to be an only alternative being here, at a minimum, just for putting our own garbage in the ground, we have to have lined disposal areas for our garbage from our towns. And if he's from the EPA, he knows what I'm talking about. They do have liners that stop the material from draining into the soil.

Kinsley Land Dump didn't have it. The State of New Jersey stuck with that. I live on Arbor Avenue, which they had to put water into there, because Shieldalloy polluted the wells in the area. Spring Hill just got a various for 14 lots right off

Prospect Avenue off of Waymouth Road, between Waymouth and Strawberry.

Those people are in their deeds told that they can't put sprinkler systems from a well to sprinkle their yards, because it would contaminate the system and the ground. Is anybody here aware that when they did Spring Hill that they said that they wouldn't be allowed to irrigate their own water? Not to even water their grass.

I was thinking about putting a well in, because it costs me probably \$150 a month to sprinkle my yard. And I would almost, if I went for a permit, I would probably be caught in this thing now that Vineland is saying, the water is polluted.

The system don't seem to work for the average person anymore. The regulations we know protect us. OSHA protects us, NRC, EPA. But there is an example in the industrial park. They pollute -- there's a place there that burns oil that nobody else in the State of New Jersey or anywhere.

The government has no other place to do it, so they fight to keep that place in operation.

I'm downstream from that. Do you want to come look at my cars, look at my house, what it does to it? But it says, hey, it's all right.

But I was told when I was a little kid the only thing I should breathe is air. I shouldn't be breathing dust, and I should only drink water that's water, not stuff that's contaminated. And I think that should be all your decisions here about the cancer, drinking water, and the NRC.

And maybe you can't stop it on the NRC part of it, but the regulations for as low as reasonably achievable might be all right for that.

But how about our groundwater? I'm on city water right now. I have a notification that my water exceeds the limits of what I'm allowed to drink on a couple of things. Some of it is radon I think. They have trouble with radon in the wells in Vineland.

So it's a concern, because now we also have in the future, what are they going to do with the waste from Lacy nuclear powerplant? What are they going to do with the stuff from Hope Creek? What are they going to do with the stuff from the Salem plants? That's all going to come up to us people in South Jersey.

I'm 68 years old. I'm probably not going to see it. But our children and my grandchildren will see this, and I think that this all should be reflected in everybody's decisions. And all I can say

1	if it's better to get rid of it, the better way
2	should be the best way to do it.
3	Thank you.
4	(Applause.)
5	MR. RAKOVAN: Thank you, sir.
6	I think we might have time for one more
7	commenter, if someone who wanted to comment tonight or
8	ask a question did not get a chance to do so at this
9	point. Sir, if you could introduce yourself.
10	MR. WINTERS: Frank Winters, resident.
11	I'm just curious, in the administrative rulemaking
12	process, is there a step that says to take into
13	consideration social impact? Is it just economic or
14	environmental? Or does it also say social impact?
15	MR. McCONNELL: In the rulemaking process,
16	most rules are accompanied by an environmental impact
17	statement.
18	MR. WINTERS: That's one.
19	MR. McCONNELL: That take into account all
20	impacts.
21	MR. WINTERS: Okay. Then, let me ask you
22	this. Well, you've you have a tough job, I know
23	that, but you chose it. We have a tougher job, and
24	that's living here. And I work for government, and,
25	quite frankly, you scare me a little bit. Not

personally. Please, don't take it that way.

But you're using terms here all night such as meeting the regulatory criteria or institutional controls. There were a lot of issues about the funding, the finances. Is the \$5 million enough?

When you go back to examining your data from this meeting, as you said just a few minutes ago, I think it should be the easiest job you have, because there has only been one comment: we don't want it here.

And, realistically, your agency empowered them and helped create this situation by authorizing them with these permits to have this stuff in the first place by setting possession limits and now, what, two permits you've issued them, and now -- now, basically it's frightening to me that one company and a government agency together can create a microtoxic waste dump regardless of how the community feels about it, because if our comments aren't technically arguable, I have a feeling that you're going to dismiss most of it.

And there has only been that one comment: we don't want it here, we want it moved out, we want Newfield the way it was when they came in. And when they leave, they leave it the way they found it.

(Applause.)

1 MR. McCONNELL: Well, I think we've heard a lot of comments, but certainly we have heard the 2 3 principal comment that you mentioned. 4 MR. RAKOVAN: Larry, did you want to -- I 5 think you wanted to address a few questions that you thought went unanswered, and close things down for the 6 7 night? 8 MR. CAMPER: I do. Thank you. A couple 9 of questions that came up I thought warranted just a bit more of an answer. So bear with me. 10 I know it's late, and I'll try to do that. 11 The one gentleman raised a question about 12 the volume of waste that's out there. An important 13 14 point to make you aware of this is is that all of the 15 slag that you see is not radioactive waste. it is below licensable quantities, although it has 16 trace amounts of uranium and thorium. Some of it is 17 slag that does not have radioactivity in it. 18 19 I asked the owner today if they had any how much was radioactive and was 20 idea of radioactive, and they don't. Unless they went through 21 and separated it, they would not know. 22 But while there's a lot of it, my point is not all of it is 23 24 radioactive waste.

The lady back here raised a very good

point about dose, the dose criteria. Our dose criteria is based upon something called a linear non-threshold model, which says that there is no level below which there is not some harm. She's right.

EPA has chosen not to develop a dose standard for decommissioning. At the time we put our license termination rule in place in 1996, they had started a rulemaking. They withdrew it. The Commission felt that it was important to proceed to have a decommissioning standard, whether EPA proceeded or not. Thus, we developed the 25 millirem standard that we've heard here tonight.

The risk range is on the order of the same
-- 10⁻⁶. The calculational methodologies are
different, but the risk range is the same.

Today, the SMC management indicated to us they did not intend to leave this site. I'm not going to stand up here and speak for SMC. It's not our job. But there seems to be confusion about what are the plans of SMC. And I would suggest that the leadership of the community explore that issue with SMC management, because I was somewhat surprised to hear that, and I think that that's something that probably warrants some further review by you folks. And I certainly would encourage you to do that.

Last, but not least, one gentleman commented that we don't even know what's going on.

We're not on the mailing list. If any of you want to be on a mailing list to get documents that we send out about this site, let us know. There's a list back there. Carol, would you make sure there's a list back there?

We'll be happy to provide you with announcements of meetings with the licensees, copies of documents that are publicly available that are communications to licensees. It is not our preference that you be at an absence of information.

I would conclude by saying that we've heard you. We appreciate your comments. We do understand your concerns, and we will take these things into consideration as we do our review.

made decision We have no on this decommissioning plan as to whether it's going to be acceptable or not. We have also indicated to the State of New Jersey that we would like to talk with them along the way. We're charged with the same thing that they are -- protection of public health and safety. I think it's important that we communicate about their concerns along the way. We would intend to do that.

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1	So thank you. Appreciate all of your
2	comments and concerns, and this is part of the
3	process.
4	Yes, sir.
5	AUDIENCE MEMBER: I'm sorry.
6	MR. CAMPER: That's okay.
7	AUDIENCE MEMBER: But I'd like to restate
8	the question that
9	MR. CAMPER: Can you get a mike?
10	MR. RAKOVAN: Sir, I'm sorry. We have to
11	end the meeting, so the people who work at the school
12	can go home. Can we do a follow up?
13	The NRC staff will be around if you have
14	questions and you want to follow up. We really need
15	to start breaking down the facility.
16	Thank you. Have a good night.
17	(Whereupon, at 10:04 p.m., the
18	proceedings in the foregoing matter were
19	adjourned.)
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