

**Making a Difference:  
Student Conference on Ending Homelessness**

**Saint Augustine College  
MLK Student Center  
Raleigh, NC**

**April 16, 2004**

**Sponsored by:**

**Meredith College**

Department of Political Science  
Division of Academic Affairs

**NC State University**

Department of Political Science and Public Administration  
Department of Social Work  
Center for Student Leadership, Ethics, and Public Service

**Saint Augustine's College**

Department of Social and Behavioral Sciences  
Department of Criminal Justice and Political Sciences

## Conference Schedule

- 9:00-9:30    *Registration*
- 9:30-9:45    *Welcome*  
*Dr. Dianne Boardley Suber, President, Saint Augustine College*  
*Mr. Craig Chancellor, President, Triangle United Way and Co-Chair,*
- Steering*  
*Committee for the 10-Year Plan*
- 9:45-10:30    *Round-tables*  
*Two student papers presentations (about 5 max per paper) at each table; other students who have studied homeless issues or have been involved with homeless programs (e.g., volunteers). Tables will include a mix of students from Meredith, NCSU, and Saint Augustine*
- Each table will identify and summarize its recommendation(s) for 10-year plan*
- The reason behind the recommendation(s)*  
*Potential barriers to having recommendation(s) accepted/implemented*  
*Plans for involvement in homelessness (or other community problems) beyond giving input into 10- year plan*
- 10:45-12:00    *Tables report their findings/discussion*  
*Concluding observations and summary:*  
*Jeanne Tedrow, Executive Director, Passage Home; 10-year plan*
- policy*  
*committee*  
*Scott Cutler, Co-Chair, Clancy & Theys Construction Company:*  
*Co-chair, 10-year plan steering committee*
- 12:00 -1:00    *Lunch*
- 12:15            *Introduction of Keynote Speaker:*  
*Martha Are, Homeless Policy Specialist, NC Dept. of Health and Human Services*
- Keynote speaker:*  
*Philip Mangano, Executive Director, Interagency Council on Homelessness*

## **Discussion Tables: Papers**

Table 1:

*“The Good, the Bad, and the Ugly of Homeless Shelters,” Linda Kathryn Clark, Meredith  
“A Review of Homeless Women with Children Living in Shelters,” Delesta Hicks,*

*Miriam*

*Forbes, Cynthia Carter, Candice Andrews and Benjamin Terry, Saint  
Augustine*

**Community Expert:**

*Kay Ferguson, Supportive Housing Director, Wake County Human Services; 10-  
year plan policy committee*

**Facilitator:**

*Monique Fields, St Augustine*

Table 2:

*“The Organization of Prison Discharge Programs,” Stacey Jones, Meredith  
“Successful Substance Abuse Treatment and Aftercare for Offenders,” Kyoko*

*Jones,*

*Saint Augustine*

**Community Expert:**

*Nicole Sullivan, Research & Evaluation Analyst, NC Dept of Corrections, 10-year  
plan*

*steering committee*

**Facilitator:**

*Barbara True-Weber, Meredith*

Table 3:

*“Domestic Violence and Homelessness,” Carrie Suddreth, Meredith*

*“The Blanket of Homelessness: Review of women, substance abuse, and  
adverse events,” Loretta White and Aaron Reader, Saint*

*Augustine*

*“A Review of Homeless Women with Children Living in Shelters,” Delesta Hicks,  
Miriam Forbes, Cynthia Carter, Candice Andrews and Benjamin Terry,  
Saint Augustine*

**Community Expert:**

*Rev. James H. Galloway, Executive Director & Principal Investigator, Pan  
Lutheran Ministries of Wake County: 10-year plan steering committee*

**Facilitator:**

*Liz O’Sullivan, NC State*

Table 4:

*“Housing Alcoholics,” Laura Bates, Meredith*

*“The Association between Spirituality and Homeless Men’s Recovery from  
Addiction to Alcohol and other Drugs,” Chris J. Gardner and Stacy Gunter,  
NC State*

**Community Expert:**

*Richard Fitzgerald, Raleigh Rescue Mission*

**Facilitator:**

*Warren Dukes, Saint Augustine*

Table 5:

*“School Services to Homeless Children,” Beth Smith, Meredith*

*“Homeless Children and Mental Health,” Kristopher Hall, Delesta Hicks Aaron Reader, and Jennifer White, Saint Augustine*

*“Homeless Children & Nutrition,” Camethia Baker, Nicole Grant, Angel Harrison, and Andrea Henry, Saint Augustine*

**Community Expert:**

*Mary Jean Seyda, Assistant Director, CASA; 10-year plan policy committee*

**Facilitator:**

*Jocelynn Taliferro, NC State*

Table 6:

*“Is Current Budgeting Beneficial to the Mentally Ill and Homeless,” Caitlin Spicola, Meredith*

*“Homeless Children: Health Status and Access to Health Care,” Felicia McGhee and Sarah Rucker, Saint Augustine*

*“The Effects of Homelessness on the Education of Children,” Monique Junious and*

*Loretta White, Saint Augustine*

**Community Expert:**

*Carolynn Crowder, Cornerstone, Wake County Human Services; 10-year plan policy committee*

**Facilitator:**

*Ramona Fears, Saint Augustine*

Table 7

*“Affordable Housing: Lack of Housing and Leadership,” Teresa Nichols, Meredith Ken Maness, Senior Planner, City of Raleigh, 10 year plan policy committee*

**Facilitator:**

*Fred Mayhew, NC State University*

## PS498D: COMMUNITY DIALOGUE TO END HOMELESSNESS (SPRING, 2004)

Instructor: Fred Mayhew ([fdmayhew@ncsu.edu](mailto:fdmayhew@ncsu.edu))

Elizabethann O'Sullivan ([elizabethann\\_osullivan@ncsu.edu](mailto:elizabethann_osullivan@ncsu.edu))

Teaching Assistant: Sean Hildebrand ([shildeb@ncsu.edu](mailto:shildeb@ncsu.edu))

Office Hours: O'Sullivan: M 1-3, Th 3-4; available between 10:30 – 3:30 most days except Wednesdays - call ahead

Mayhew: Tuesday 4:15-5:15 & by appointment

Hildebrand: Thursday 4:30 – 5:45 PM and By Appointment

Course Objectives: By semester's end based on the study of homelessness and observing community planning students should be confident in their ability to:

1. Address complex social problems
2. Identify critical stakeholders and analyze their participation in community problem solving
3. Present ideas effectively and participate in policy debates
4. Negotiate with diverse stakeholders

To achieve these objectives each student must:

Prepare and present a short paper analyzing a 10 Year Plan from a specific community

Prepare and present a short policy paper suggesting and justifying a proposal for Raleigh's 10-Year Plan

Attend and assist with at least one community forum

Participate in inter-college conference

Write an essay discussing how the academic components of the course captured the community's concerns

Requirement	Date	Percent of Grade:
Analysis of a City Plan	3/2	25%
Proposal for Raleigh's Plan	4/14	25%
Final Exam	5/4	15%
Participation & attendance		25%
Community Forum & Essay	4/27	10%

### Texts:

J. Baumohl (ed.) *Homelessness in America* (Oryx Press, 1996)

Other readings will be assigned and available on electronic reserves or webct

### Selected Web Sites:

National Alliance to End Homelessness: <http://www.naeh.org>

City of Raleigh: [http://www.raleigh-nc.org/planning/ending\\_homelessness.htm](http://www.raleigh-nc.org/planning/ending_homelessness.htm)

Course website at: [webct.ncsu.edu](http://webct.ncsu.edu)

Media volumes of class presentations: <http://courses.ncsu.edu/ps498d/common/media/index.html>

### Notes:

1. Final grades will include plus/minus grades (+ x9,x8,x7; - x2, x1, x0)
2. Students are expected to adhere to a high standard of integrity; instances of cheating, fabrication or plagiarism are considered serious academic transgressions and will be dealt with accordingly. For more information see the Code of Student Conduct at: [http://www.ncsu.edu/policies/student\\_services/student\\_discipline/POL11.35.1.php](http://www.ncsu.edu/policies/student_services/student_discipline/POL11.35.1.php)
3. The faculty at NCSU want to facilitate the full participation of all students regardless of disability. If you have a disability which may affect you ability to participate in course activities or to meet course requirements contact me as soon as possible to discuss your individual needs for accommodation so that they can be met in a timely manner. For more information see: [http://www.ncsu.edu/policies/academic\\_affairs/pols\\_regs/REG205.00.28.php](http://www.ncsu.edu/policies/academic_affairs/pols_regs/REG205.00.28.php)

4. Students in PS498 are expected to attend and help with two community forums or planning sessions
5. Attending a community forum is required to complete the essay assignment; it is also part of the participation grade.

*Course Schedule (Subject to Change)*

**1/13 Overview**

Course process & requirements

The importance of problem definition

NAEH, "The Ten Essentials: What Your Community Needs to Do to End Homelessness" [www.endhomelessness.org](http://www.endhomelessness.org)

**1/20 Defining the homeless**

Different definitions of the homeless

Deciding on relevant categories of the homeless

Tracking the homeless: services used & outcomes

What we know about Raleigh's homeless population – 2003

Readings: R. O. Mason & I. I. Mitroff, "Complexity: the Nature of Real World Problems," *Challenging Strategic Planning Assumptions*. 3-16 (e-reserve)

**Text** Ch 1 "Redefining the Cursed Word" 3-14

**Text** Ch 2 "Homeless Definitions & Counts" 15-23

**Text** Ch 3 "The Causes of Homelessness" 24-33

Speakers: 6:00 "Defining and Counting the Homeless," Martha Are, Homeless Policy Specialist, NC Department of Health & Human Services

7:15 "Collecting Data on Homeless Population: Demographics and Service Utilization," Philip Cohen, designer, Wake County's Homeless Management Information System

**1/27 Tackling the problem of homelessness: Developing a community plan**

Readings: Henry Sanoff, "Participation Purposes," *Community Participation Methods in Design and Planning* (John Wiley, 1999) 1-36 (e-reserve)

**Text** Ch 13 "Public Attitudes & Beliefs about Homeless People" 143-148

NAEH, "A Plan: Not a Dream – How to End Homelessness in Ten Years." available online at:

<http://www.endhomelessness.org/pub/tenyear/>

Speakers: 6:00 "The plan for creating Raleigh's 10 year plan to end

homelessness,” Ken Maness, Senior Planner, City of Raleigh

7:15 “Effective Community Planning” Henry Sanoff, Professor,  
School of Architecture, NC State University

## **2/3 Strategies for seeking effective solutions**

Readings: **Text** Ch. 18 “Preventing Homelessness” 187-200  
**Text** Ch. 19 “Dilemmas of Local Antihomelessness Movements”  
201-212

Addiction  
Pamela Waters, “Evidence-based Practice?” Southern Coast  
Technology Transfer Center. (e-reserve)  
*Jones reading on management decision making*

Speakers: 6:00 “Adopting what works: Evidenced-based Treatment and  
Benchmarking” Bonnie Morell, Best Practice Team Leader,  
Community Policy Management Section, NC Department of Health  
& Human Services

## **2/10 Causes of Homelessness I: Homeless families**

Readings: **Text** Ch. 10 “Homeless families are different” 109-122  
Lisa Mihaly, “Homelessness Increasingly Affects Families” *The  
Homeless: Opposing Viewpoints* 39-45 (e-reserve)  
Peter H. Rossi, “Troubling Families: Family homelessness in  
America”  
*American Behavioral Scientist*, Jan 1994 vol.37 342-354

Speakers: 6:00: “Homeless Families: Causes & Needs.” Jim Galloway,  
Executive  
Director, Pan Lutheran Ministries

7:15: “Preventing Homelessness,” Speaker Terry Allebaugh,  
Executive Director, Housing for New Hope, Durham

## **2/17 Homeless children & youths**

Readings: Ronald W. Fagan, “Homelessness in America: Causes,  
Consequences and  
Solutions” *Journal of Interdisciplinary Studies*, 1995 vol.7 101-118

Other readings to be assigned\*

Speakers: 6:00: "Meeting the educational & emotional needs of homeless children" Speakers: Paul Winterhoff, Associate Professor; Patsy Pierce, Assistant Professor; Randi Miller, Senior Student, Children Development, Meredith College

and  
7:15: "Homeless youths: causes of their homelessness, availability and acceptability of services," Carson Dean, Haven House

## **2/24 Causes of Homeless II: How the homeless describe their situation**

Readings: **Text** Ch. 9 "Homeless Veterans" 97-108  
**Text** Ch. 11 "Homelessness among African Americans" 123-131  
**Text** Ch. 12 "Homelessness and the Latino Paradox" 132-140  
**Text** Ch. 17 "Responding to the Needs of Homeless People with Alcohol, Drug, and/or Mental Disorders" 179-186  
Sam Tsemberis & Ronda F. Eisenberg, "Pathways to Housing: Supported Housing for Street-Dwelling Homeless Individuals With Psychiatric Disabilities" *Psychiatric Services*, April 2000 vol. 51 487-492 (e-reserve)

Speakers: 6:00: Homeless People Speaking for Themselves. Panel facilitated by Kay Wiles, CASA

## **3/2 Causes of Homeless III: Discharge Planning & Strategies for Conflict Resolution**

### ***Analysis of a City Plan is Due Today***

Readings: Discharge Planning Piece (e-reserve)  
Allen C. Amason & David M. Schweiger, "The Effects of Conflict on Strategic Decision Making Effectiveness and Organizational Performance" 7 pages (e-reserve)  
Roger C. Pace, "Communication Patterns in High and Low Consensus Discussions: A Descriptive Analysis" *The Southern Speech Communication Journal*; Winter, 1988. 184-200  
Individual point/counterpoint readings to be assigned

Speakers: 6:00: "Discharge planning: From institutions into the community"

7:15: Conflict Resolution, speaker TBA



### 3/16 Addressing the needs of homeless individuals: Policies & financing

Readings: To be assigned

### 3/23 Causes of Homelessness IV: Changes in the American economy/labor market

Readings: Text Ch. 5 “Why the Road off the Street Is not Paved with Jobs”  
46-62

Way” Text Ch. 6 “Income Maintenance: Little Help Now, Less on the  
63-78

Speakers: 6:00: “Discharge Planning” Laura White, NC Department of Health  
& Human Services

Assistant 7:15: “An economist looks at homelessness” Jonathan Morgan,  
Professor; Institute of Government, UNC

### 3/30 Subsidized Housing

Readings: Text Ch. 4 “Housing Policy: A General Consideration” 34-45  
Frank Rubino, “No Place Like a Home” *Hope*; November/December  
2002  
35-37

Jeff R. Crump, “The End of public Housing as We Know It”  
*International Journal of Urban and Regional Research*, March 2003  
vol.27, issue 1: 179-187

Peter Dreier & John Atlas, “US Housing Policy at the Crossroads:  
Rebuilding the Housing Constituency” *Journal of Urban Affairs*, Fall  
1996 vol. 18, n.4: 341-370

Speakers: 6:00: “A recent history of public housing in the community and the  
whys and wherefores of current programs/policies” Steve Beam,  
Executive Director, Raleigh Housing Authority

Finance 7:15: “HUD policies and programs” Candace Stoll, NC Housing  
Agency

#### **4/6 Affordable Housing**

Readings: Elliot Liebow, "A lack of Affordable Housing Causes Homelessness" *The Homeless: Opposing Viewpoints* 61-67  
Alice S. Baum & Donald W. Burnes, "A Lack of Affordable Housing Does Not Cause Homelessness" *The Homeless: Opposing Viewpoints* 68-73

Speakers: 6:00: "Designing Affordable Housing" Greg Warren, President & Executive Director, DHIC

7:15: "NIMBY issues" Debra King, Executive Director, CASA

#### **4/13 No Class: Work Day**

***Proposal Paper Due 4/14***

#### **4/20 Examining the Policy Environment**

Readings: **Text** Ch. 14 "Municipal Regulation of the Homeless in Public Spaces" 149-159  
**Text** Ch. 15 "The Federal Response: The Stewart B. McKinney Homeless Assistance Act" 160-171  
**Text** Ch. 16 "Responses by the States to Homelessness" 172-178  
Gregg Barak, "A National Housing Policy Can Reduce Homelessness" *The Homeless: Opposing Viewpoints* 208-214  
Richard W. White Jr. "Local Housing Policies Can Reduce Homelessness" *The Homeless: Opposing Viewpoints* 215-222

Speakers: "Identifying and analyzing state and local policies" Chris Estes, North Carolina Low Income Housing Coalition

#### **4/27 Lessons Learned about Homelessness, Planning & Public Policy**

***Community Forum Essay Due 4/27***

5/4 Final Exam