

**DRAFT**

**Role Based Access Control Implementation Standard**  
Version 0.1

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## 1 Introduction

2 This standard describes implementation requirements for RBAC systems. The functional  
3 specifications of the RBAC components defined in the RBAC standard are described in  
4 this standard to promote their implementation in a standard manner. It is intended for (1)  
5 software engineers and product development managers who design products  
6 incorporating access control features; and (2) managers and procurement officials who  
7 seek to acquire computer security products with features that provide access control  
8 capabilities in accordance with commonly known and understood terminology and  
9 functional specifications. Adherence to this standard will provide a basis for the  
10 interchange of data and functional interoperability among services and applications.  
11

## 12 1 Scope

13 The RBAC standard's section on System and Administrative Functional Specification  
14 specifies the features that are required of an RBAC system. These features fall into three  
15 categories, administrative operations, administrative reviews, and system level  
16 functionality. This RBAC implementation standard specifies how these features are to be  
17 implemented.

## 18 2 Conformance

19 This standard specifies the packaging of features through the selection of functional  
20 components and feature options within a component, beginning with a core set of RBAC  
21 features that must be included in all packages. Other components that may be selected in  
22 arriving at a relevant package of features pertain to role hierarchies, static constraints  
23 (Static Separation of Duty), and dynamic constraints (Dynamic Separation of Duty).  
24

25 In addition to making reference to packages of the features described in the RBAC  
26 standard, this standard includes use cases that must be supported by compliant designs.

### 27 2.1 Components

28 The RBAC standard's system and administrative functional specification contains  
29 descriptions of functions for four RBAC components (see section 6.1). A compliant  
30 design will contain a set of components selected from the following:  
31

- 32 1. Core RBAC,
  - 33 2. Hierarchical RBAC,
  - 34 3. Static Separation of Duty (SSD) Relations, and
  - 35 4. Dynamic Separation of Duties (DSD) Relations.
- 36

37 Several options exist for a product design to be compliant with this implementation  
38 standard. All options include Core RBAC. The options are defined as combinations of  
39 Core RBAC with one or more of the remaining three of the RBAC components, as  
40 illustrated in Table 1.  
41

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42

Table 1. Options for Inclusion of Components

Component	Option							
	1	2	3	4	5	6	7	8
Core RBAC	•	•	•	•	•	•	•	•
Hierarchical RBAC		•				•	•	•
Static Separation of Duty (SSD) Relations			•		•	•		•
Dynamic Separation of Duties (DSD) Relations				•	•		•	•

43

## 44 2.2 Use Cases

### 45 2.2.1 Operational

46

### 47 2.2.2 Administrative

48

## 49 2.3 Completeness

50 Completeness with respect to meeting this standard refers to the set of RBAC  
51 components identified in section 2.1. Within each option, or combination of components,  
52 the commands and functions listed in section 6.1 must be included.

## 53 2.4 Correctness

54

55

## 56 2.5 Interoperability

57 Interoperability is to be achieved through common data specifications and common  
58 interfaces.

59

## 60 3 Normative References

61 American National Standard *ANSI INCITS 359-2004* Role Based Access Control

## 62 4 Terms and Definitions

63

64 The following terms have specialized meanings within this standard.

65

66 **Component:** A *Component* refers to one of the major blocks of RBAC features, core  
67 RBAC, hierarchical RBAC, SSD relations, and DSD relations.

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68 **Feature:** A *Feature* is loosely defined as an item contained within an RBAC design to  
69 provide functionality.

70 **Object:** As used in this standard, an *object* can be any system resource subject to access  
71 control, such as a file, printer, terminal, database record, etc.

72 **Operation:** An *operation* is an executable image of a program, which upon invocation  
73 executes some function for the user.

74 **Permission:** A *Permission* is an approval to perform an operation on one or more RBAC  
75 protected objects.

76 **Role:** A *role* is a job function within the context of an organization with some associated  
77 semantics regarding the authority and responsibility conferred on the user assigned to the  
78 role.

79 **User:** A *user* is defined as a human being. Although the concept of a user can be  
80 extended to include machines, networks, or intelligent autonomous agents, the definition  
81 is limited to a person in this document for simplicity reasons.

82  
83

## 84 **5 Symbols and Abbreviated Terms**

85  
86

## 87 **6 Requirements**

88 The requirements for a compliant design are focused on support for a set of use cases.  
89 For each set of components (see section 6.1) included in a design, the corresponding use  
90 cases (see section 2.2) must be supported.

### 91 **6.1 Components**

92  
93  
94  
95  
96  
97

The RBAC components and their corresponding functions are reproduced here (section numbers from the RBAC standard have been preserved, as “STD-6.x”). For a design to be compliant, for each component addressed, the below-listed commands and functions (e.g., STD-6.1.1, STD-6.1.2) must be provided.

#### 98 STD-6.1 Core RBAC

- 99     STD-6.1.1 Administrative Commands for Core RBAC
- 100     STD-6.1.2 Supporting System Functions for Core RBAC
- 101     STD-6.1.3 Review Functions for Core RBAC
- 102     STD-6.1.4 Advanced Review Functions for Core RBAC

#### 103 STD-6.2 Hierarchical RBAC

- 104     STD-6.2.1 General Role Hierarchies
  - 105         STD-6.2.1.1 Administrative Commands for General Role Hierarchies
  - 106         STD-6.2.1.2 Supporting System Functions for General Role Hierarchies
  - 107         STD-6.2.1.3 Review Functions for General Role Hierarchies
  - 108         STD-6.2.1.4 Advanced Review Functions for General Role Hierarchies
- 109     STD-6.2.2 Limited Role Hierarchies

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110	STD-6.2.2.1 Administrative Commands for Limited Role Hierarchies
111	STD-6.2.2.2 Supporting System Functions for Limited Role Hierarchies
112	STD-6.2.2.3 Review Functions for Limited Role Hierarchies
113	STD-6.2.2.4 Advanced Review Functions for Limited Role Hierarchies
114	STD-6.3 Static Separation of Duty (SSD) Relations
115	STD-6.3.1 Core RBAC
116	STD-6.3.1.1 Administrative commands for SSD Relations
117	STD-6.3.1.2 Supporting System Functions for SSD
118	STD-6.3.1.3 Review Functions for SSD
119	STD-6.3.1.4 Advanced Review Functions for SSD
120	STD-6.3.2 SSD with General Role Hierarchies
121	STD-6.3.2.1 Administrative Commands for SSD with General Role
122	Hierarchies
123	STD-6.3.2.2 Supporting System Functions for SSD with General Role
124	Hierarchies
125	STD-6.3.2.3 Review Functions for SSD with General Role Hierarchies
126	STD-6.3.2.4 Advanced Review Functions for SSD with General Role
127	Hierarchies
128	STD-6.3.3 SSD Relations with Limited Role Hierarchies
129	STD-6.3.3.1 Administrative Commands for SSD with Limited Role
130	Hierarchies
131	STD-6.3.3.2 Supporting System Functions for SSD with Limited Role
132	Hierarchies
133	STD-6.3.3.3 Review Functions for SSD with Limited Role Hierarchies
134	STD-6.3.3.4 Advanced Review Functions for SSD with Limited Role
135	Hierarchies
136	STD-6.4 Dynamic Separation of Duties (DSD) Relations
137	STD-6.4.1 Core RBAC
138	STD-6.4.1.1 Administrative Commands for DSD Relations
139	STD-6.4.1.2 Supporting System Functions for DSD Relations
140	STD-6.4.1.3 Review Functions for DSD Relations
141	STD-6.4.1.4 Advanced Review Functions for DSD Relations
142	STD-6.4.2 DSD Relations with General Role Hierarchies
143	STD-6.4.2.1 Administrative commands for DSD Relations with General
144	Role Hierarchies
145	STD-6.4.2.2 Supporting System Functions for DSD Relations with
146	General Role Hierarchies
147	STD-6.4.2.3 Review Functions for DSD Relations with General Role
148	Hierarchies
149	STD-6.4.2.4 Advanced Review Functions for DSD Relations with General
150	Role Hierarchies
151	STD-6.4.3 DSD Relations with Limited Role Hierarchies
152	STD-6.4.3.1 Administrative Commands for DSD Relations with Limited
153	Role Hierarchies
154	STD-6.4.3.2 Supporting System Functions for DSD Relations with
155	Limited Role Hierarchies

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156 STD-6.4.3.3 Review Functions for DSD Relations with Limited Role  
157 Hierarchies  
158 STD-6.4.3.4 Advanced Review Functions for DSD Relations with Limited  
159 Role Hierarchies  
160

## 161 **6.2 Data Model**

162

## 163 **6.3 Interfaces**

### 164 **6.3.1 Policy Decision Point**

165 The concept of Policy Decision Point (also known as Access Control Decision Function)  
166 is a locus where policy rules have been resolved, evaluated, and combined to yield a  
167 binary value for interpretation by a Policy Enforcement Point. The OASIS XACML  
168 standard defines Policy Decision Point and its implementation using the XACML  
169 language.

### 170 **6.3.2 Policy Enforcement Point**

171 The concept of Policy Enforcement Point (also known as Access Control Enforcement  
172 Function) is where a policy decision is used to grant or deny access to a protected  
173 resource. A Policy Enforcement Point typically exists within an application.  
174  
175

## 176 **7 Normative Annexes**

177  
178

## 179 **8 Informative Annexes**

### 180 **8.1 Discussion on Two Types of Roles: Basic and Functional**

181 Provided by US Department of Veterans Affairs, Veterans Health Administration

#### 182 **8.1.1 Purpose**

183 "Basic"<sup>1</sup> roles being defined in ASTM and elsewhere provide a means to enforce  
184 "connect" authorizations for authenticated users independent of determining functional  
185 roles and authorizing detailed operations on protected information objects. Basic roles  
186 "firewall" information resources by effectively managing which applications and  
187 workflows are permitted to a user in the first place. Basic roles support service-based  
188 architectures where it is desirable to centrally manage user access to protected resources.

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<sup>1</sup> Basic roles are defined in Bernd Blobel's *Analysis, Design and Implementation of Secure and Interoperable Distributed Health Information Systems* (2002). These are alternatively called static roles, or role groups by other sources.

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189 It is advantageous in these environments to place the concepts and definitions of  
190 "functional" roles into a context that includes basic roles. The basic role can be  
191 considered to be a type of prerequisite role, i.e., supporting a user authorization that  
192 occurs before other roles can be activated.<sup>2</sup>

## 193 **8.1.2 Discussion**

194 In Figures 1 and 2 in the RBAC standard, user activation of roles follows once a session  
195 is established. The session activates a subset of the user's assigned roles (session roles).  
196 This subset of roles consists of functional (dynamic) roles. They are dynamic because  
197 they are activated in the context of the session and user session attributes. They contain  
198 the permissions that a user has available once the session is established and the roles are  
199 activated. Implementations of such roles are typically managed in applications,  
200 directories, and attribute certificates.

201  
202 In establishing the session, however, there is an implicit assumption that the users in  
203 Figures 1 and 2 are in fact authenticated users of the system who are authorized to invoke  
204 certain permissions, such as opening a session. Thus, these authenticated users have  
205 implicit or explicit permissions to initiate sessions. Functional role activation (session  
206 roles) cannot occur until the session is established, and authorization to establish the  
207 session may occur outside of the application authorization functions. To accomplish this  
208 basic connect function, the user would possess, in addition to authentication information,  
209 some set of basic (static) roles that would be prerequisites to a user's being authorized to  
210 "connect" to the task or workflow containing the session (functional) roles. An access  
211 control enforcement function would have the responsibility to grant or deny the session  
212 based on the basic role.

213  
214 Basic roles therefore contain permission to participate in specific workflows or tasks that  
215 require access to an information object such as a database that is managed by session  
216 oriented functional roles. Basic roles allow basic "connect" permission to task-related  
217 information stores. Basic roles would be typically managed in identity certificates or  
218 directories.

## 219 **8.1.3 Basic Roles vs Organizational Roles**

220 Organizational roles are those roles that reflect the organization chart of an enterprise.<sup>3</sup>  
221 In some cases, organizational roles and basic roles may be conterminous. The distinction  
222 between the two is that organizational roles are taken from the organizational structure.  
223 Basic roles may or may not also be organizational roles.

## 224 **8.1.4 Roles in ASTM Healthcare Policy and Standard Guide**

225 Basic Role groups may be found as categories of subscribers for healthcare certificates in  
226 the ASTM digital certificate policy [E 2212]). This policy provides for roles and

---

<sup>2</sup> A basic role could also serve as a functional role, should the security policy permit.

<sup>3</sup> See David F. Ferraiolo, D. Richard Kuhn, and Ramaswamy Chandramouli, *Role-Based Access Control* (2003).

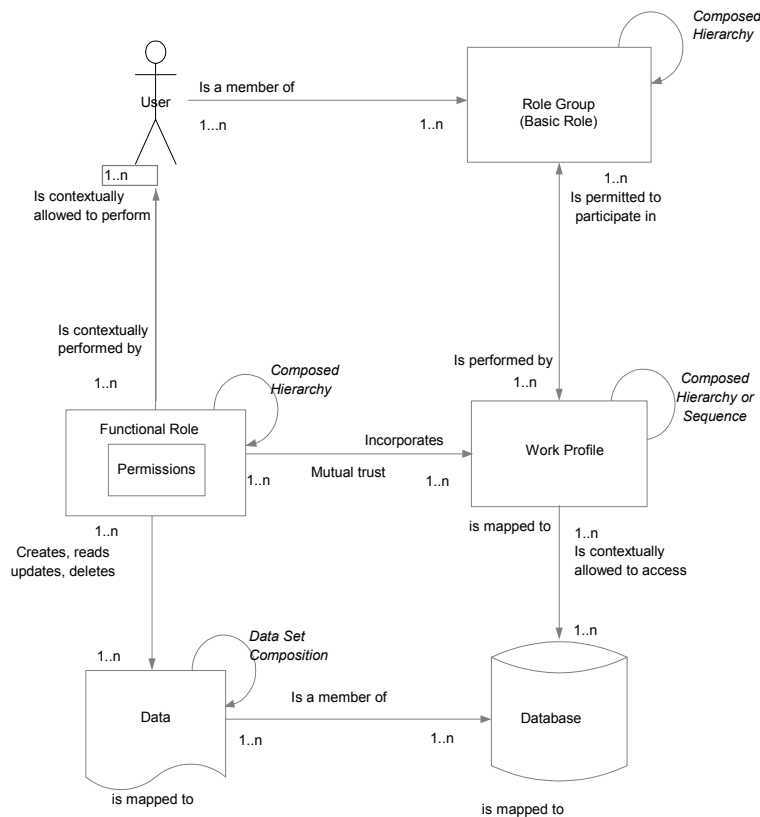


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227 credentials for healthcare organizations to use that are part of non-critical extensions to  
228 an X.509 v3 PKI certificate. ASTM views these roles as basic roles. They are “static”  
229 since they are part of the identity certificate, and exist as long-term attributes of the user.  
230

231 The ASTM Standard Guide for Information Access Privileges to Health Information [E  
232 1986] represents healthcare basic roles suitable for use in this standard. Some healthcare  
233 basic role examples include: Physician, Pharmacist, Advanced Practice Registered  
234 Nurse, and Ward Clerk. These are basic roles suitable for session connect privilege that  
235 do not necessarily specify what the user can do once connected.  
236

237 While these ASTM standards are oriented to healthcare, the concepts pertain to any  
238 business area.



239  
240

**Figure 1: Role Engineering Model**

241 Figure 1<sup>4</sup> illustrates the relationships between role groups (basic roles, static roles) work  
242 profiles, and functional roles (groups of permissions) consistent with the ASTM  
243 healthcare policy and the RBAC standard.  
244

245 **Role groups** (basic roles) place people within an organization’s personnel (not  
246 necessarily organizational) structure into categories of personnel warranting differing  
247 levels of access control. Role groups allow users to participate in the organization’s  
248 workflow (e.g., tasks) by job, title, or position but do not specify detailed permissions on

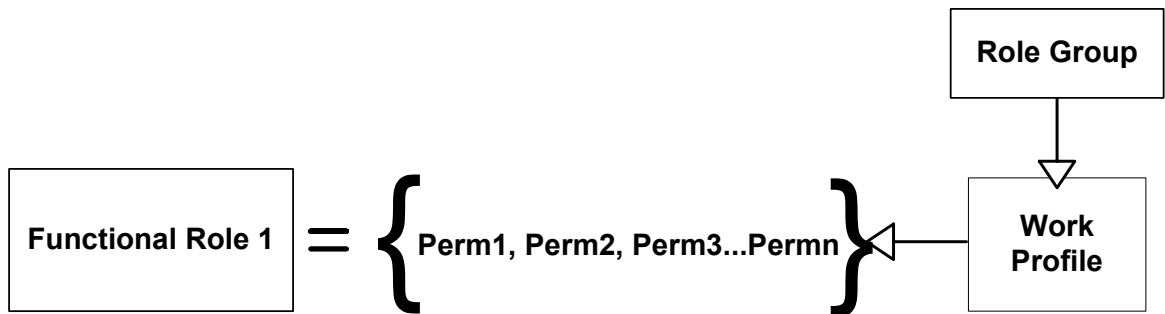
<sup>4</sup> Adapted from Health Level 7 Security Technical Committee

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249 specific information objects. As stated earlier, role groups can allow a user to “connect”  
250 to a resource but do not necessarily grant finer-grain authorizations on protected  
251 information objects.

252

253 As depicted in Figure 2 (extracted from Figure 1), role groups define what specific work  
254 profiles users are allowed to perform, while functional roles define what authorizations  
255 are needed by an entity to access protected information technology or application  
256 resources.



257  
258  
259

Figure 2: Role Groups and Functional Roles

## 260 8.1.5 Conclusion

261 Basic roles can provide the basic connect permissions that precede the user activation of  
262 roles described in the core RBAC and hierarchical RBAC models.

263

264 (Best practices should be provided in an informative annex, e.g., consistency checking)

265

266

267