## FY01 (PY00) Annual Report

# Adult, Dislocated Worker and Youth Activities Workforce Investment Act of 1998, Title I-B

submitted by the Commonwealth of Massachusetts

to the
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Employment and Training Administration

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Commonwealth of Massachusetts
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#### **Overview of WIA Title I Implementation**

This introductory section to the FY01 (PY00) Annual Report on Adult, Dislocated Worker and Youth Activities under Title I-B of the Workforce Investment Act of 1998 highlights key system reforms implemented during the first full year of WIA in Massachusetts and discusses the Commonwealth's increased commitment to effective workforce investment activities. It then illustrates how these WIA-driven systemwide reforms and increasing levels of state commitment translated into specific accomplishments and challenges in the implementation of adult, dislocated worker, and youth activities.

#### WIA Successes in System Reform

The Workforce Investment Act (WIA) has provided the Commonwealth of Massachusetts an opportunity to begin the process of reform toward the creation of a new comprehensive workforce development system. WIA (Title I) supersedes the Job Training Partnership Act (JTPA) and amends the Wagner-Peyser Act (Title III), the Adult Education and Family Literacy Act (Title II) and the Rehabilitation Act Amendments of 1998 (Title IV). The system is intended to be customer focused, assisting job seekers to access high quality information and workforce development services, and assisting employers in finding skilled workers to meet their needs.

The Department of Labor and Workforce Development (DLWD) has been designated as the agency responsible for implementing the Workforce Investment Act as the grant recipient for Title I funds. The Commonwealth Corporation acts as the oversight agency for Title I activities. As this *FY01 (PY00) Annual Report* illustrates, DLWD and Commonwealth Corporation have played a critical role in the successful implementation of WIA and in establishing the foundation for a more responsive and comprehensive workforce development system. In addition, the development of strong partnerships between DLWD, Commonwealth Corporation, and other workforce development agencies in the Commonwealth including the Division of Employment and Training, the Department of Education and the Department of Transitional Assistance has contributed directly to the success during Massachusetts' first full program year under WIA.

One of the highlights during this first full program year is the development and certification of Local Workforce Investment Boards in all sixteen workforce areas of the Commonwealth. A second highlight is the establishment of a statewide network of One-Stop Career Centers as the primary vehicle for the coordination and delivery of services (including Title I activities) through the Five Year Plan and local Memorandums of Understanding with Chief Elected Officials, Fiscal Agents and partner programs. A third highlight is closely related to the level of coordination provided by the statewide network of One-Stop Career Centers and involved the implementation of an integrated management information system, the Massachusetts One Stop Employment System (MOSES). Developed by the Division of Employment and Training, MOSES is the principle vehicle for the tracking of job seeker and employer customers of the One-Stop Career Center system.

#### **Increased State Commitment to System Reform**

In addition to these WIA-driven efforts to create a more comprehensive and effective workforce investment system, the Commonwealth has increased its commitment to increasing the overall effectiveness of workforce investment activities during this first full WIA program year. On April 11, 2001, Governor Jane Swift created an inter-agency Task Force to Reform Adult Education and Worker Training, and charged it with reviewing existing state and federal training programs to determine how they can better serve working families and businesses. The primary goals for the Task Force set forth by the Governor's Executive Order included: assessing existing adult education and training services; analyzing funding streams to identify and leverage existing resources; reviewing performance measures to ensure accountability and effective service delivery; and evaluating the overall structure of the workforce development system.

The Task Force summarized its findings in *Climbing the Ladder*. This report offered concrete policy recommendations and proposed specific programmatic strategies to further the process of building an integrated workforce development system that addresses the needs of the Massachusetts labor force and private employers. Title I activities will be greatly enhanced by their implementation. The primary recommendations of the Governor's Task Force are:

- 1. Commit to the development of an integrated workforce system so that each programmatic activity at the various agencies supports a common mission and strategic purpose, with funding resources aligned to explicit, measurable statewide objectives. In an integrated system, decisions about investing public funds need to be based on a data-driven analysis of need, a clear understanding of system-wide priorities, and a targeting of resources for the greatest overall impact.
- 2. Build the capacity of the State Workforce Investment Board (SWIB) to assume a leadership role in the development of workforce policy. During the past year, the SWIB has successfully put in place the infrastructure to implement the new federal Workforce Investment Act. The next phase of its mission is to provide leadership in developing policies and goals that will support continuous improvement. The Executive Committee of the Board should assume the responsibility of shaping and stewarding a strategic vision for the workforce development system, which should serve as a common denominator for adult education and workforce services across all state agencies.
- 3. Launch a new initiative to help meet the demand for more highly skilled workers through a model of integrated workforce development services. The Task Force designed the Building Essential Skills through Training (BEST) Initiative to carry out this recommendation. The Initiative will fund regional proposals that give front-line workers a foundation of skills to achieve wage and career advancement, while reducing persistent job vacancies in key sectors. BEST leverages existing resources from various state agencies and programs, including Title I, to model system reform and stimulate the integration of existing services. It also encourages greater investment by employers to develop the skills of their front-line workers.

- **4.** Create consistent and meaningful performance measures to apply system-wide. The need to evaluate the effectiveness of state and federal investments in adult education and workforce development activities is not always possible using the distinct measurement tools employed by each program. The Task Force has already made significant progress toward implementing this recommendation, developing cross-program measures that build upon Title I and other partners.
- 5. Comprehensive review of existing workforce programs by the SWIB to program effectiveness and the extent to which various programs support the shared mission and statewide objectives of the workforce development system. The Task Force, and Tactical Planning committee of the SWIB, have already started this process by cataloguing state supported workforce programs and documenting their resources and services
- 6. **Expand adult education opportunities in the Commonwealth.** The MassINC report<sup>1</sup> outlines the challenges we face in providing literacy, numeracy and adult education for the thousands of people who are languishing on waiting lists. This challenge exceeds the existing federal and state resources. The Governor has proposed and will continue to advocate for additional state investment in the Adult Basic Education system.

Accomplishments and Challenges in the Implementation of WIA Title I-B Activities

#### **Title I Adult and Dislocated Worker Programs**

During the first year of the implementation of the Workforce Investment Act, state and regional efforts were directed toward developing partnerships, integrating services, and collecting and using customer feedback data to improve customer services. In addition, workforce investment boards focused on strategic planning. More specifically, FY01 (PY00) successes included:

- ♦ Developing partnerships and increasing coordination and integration of services. Working across the state within local areas to develop and execute Memoranda of Understanding and forge partnerships has created opportunities to integrate community services through One-Stop Career Centers, as the following examples from selected regions illustrate.
  - The Franklin Hampshire Regional Employment Board is collaborating with a local community program that provides job readiness services for low-income fathers. In a letter of support for the program, the REB Director wrote, "The activities of this program are an excellent complement to the services of our One-Stop Centers. Our REB can ensure that the project is coordinated with One-Stop services and that non-custodial fathers receive the full array of core services available."

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<sup>&</sup>lt;sup>1</sup> MassINC is a nonpartisan think tank. MassINC published New Skills for a New Economy. The Governor's Task Force referenced this report on several occasions. This report examined the skill requirements of the New Economy and estimated how many workers lacked these skills. In addition, it assessed the effectiveness of the adult basic education system and evaluated the institutional linkages between this system and other workforce development systems and services in the Commonwealth. Among other things, the report called for greater levels of coordination and for increased investments to meet unmet demand for adult basic education services.

- Services are being integrated within the career center system in Bristol and are offered both in-person and electronically. The Fall River Housing Authority collaborates with the career center to exchange housing and job information. Bristol Community College has also become a partner and brings the capabilities of doing satellite broadcasts to outlying areas.
- In Boston, the Private Industry Council convenes a workforce advisory group that meets regularly with representatives of CBOs, career centers and targeted populations (e.g., housing agencies, DTA, linguistic minorities). The group reviews how WIA resources are managed, coordinated, and integrated with community resources.
- As the Lower Merrimack area faced the downsizing of Lucent Technology, the WIB created an advisory group to assess the needs of the affected workforce and to develop and coordinate services for these workers. This group is comprised of the WIB, Career Center, Lucent human resources staff, Northern Essex Community College, the Alliance (union), the Economic Development Council, and staff from Commonwealth Corporation. This group contributed to the development of a National Emergency Grant and will continue to collaborate as services are provided to these workers.
- Five workforce investment boards in the Southeast region of the state (South Coastal, Bristol, Cape Cod, Brockton, and New Bedford) developed a partnership and were successful in being awarded a USDOL funded community audit demonstration grant. Through their work on this project they will analyze labor market and community resource data, identify gaps in service to business, industry and the workforce in the Southeast region, and develop collaborative initiatives to address these gaps.
- ♦ Soliciting and Using Customer Feedback. To develop services that are responsive to the needs of Career Center customers, local areas actively engaged in seeking customer feedback and using this information to design and re-design customer-friendly services, as these vignettes illustrate:
  - Northern Middlesex, in an effort to better satisfy customers, publishes a newsletter. The newsletter is a mechanism to market the activities of the career center and to communicate customer comments about the services of the center. A section of the newsletter is entitled "Customer Feedback." This section of the newsletter reports customer comments gained through surveys and provides information about the center's response to customer feedback.
  - Southern Essex embarked upon an extensive program of staff development to improve customer focus, create process improvement teams, and begin the work of continuous quality improvement. As a result of this work, South Coastal will be doing similar work during fiscal year 2002.
  - Metro Southwest emphasized customer service by using customer feedback to determine and re-design the content and scheduling of workshops.

- ♦ Initiating LWIB Strategic Planning. Strategic planning was a focus of the Massachusetts Workforce Investment Board Association in fiscal year 2001. Several monthly directors' meetings and the Association's annual conference were devoted to this topic.
  - Hampden County conducted an extensive strategic planning process. Through a collaboration with Commonwealth Corporation, this process was documented and resulted in the publication of a manual entitled "Practical Strategic Planning for Workforce Boards." The manual has served as a technical assistance tool for boards across the state.
  - Building on this work, Berkshire and Franklin Hampshire have conducted strategic planning. It is expected that this work will continue into fiscal year 2002.
- ◆ Coordinating Trade (TAA and NAFTA/TAA) programs with services available through the One-Stop Career Center partner programs. In many workforce areas, an important partner program providing additional funds for training dislocated workers is the Trade program. With program expenditures exceeding \$2,000,000, the Trade Programs served 533 workers, with 303 entering occupational training and 230 served in basic education and ESOL training. An important focus of Trade programs in Massachusetts is the coordination of trade adjustment assistance with services available through the One-Stop Career Center partner programs, including co-enrollment in Title I Dislocated Worker services.
  - Examples of this coordination are the services provided to former employees of Globe Manufacturing, Tamfelt and Commonwealth Sprague Capacitors. Workers were laid off months before the Trade certifications were complete. In partnering with other funding, not only were the workers able to access core and intensive services immediately, but training resources were also made available before the companies were Trade certified. Instead of workers having to wait to access training, reducing the available cash benefits while in training and their options for longer term training, workers started school utilizing WIA Dislocated Worker funding. Following the companies' certification, the remaining training costs were paid for with Trade funds allowing WIA funds to be available for other non-Trade customers needing training.
- ♦ Formalizing the coordination between Rapid Response activities, local WIBs and One-Stop Career Centers. There is a long history of success with Rapid Response in the Commonwealth that has continued under WIA. Five regional teams provide statewide early intervention and re-employment services to companies and their employees affected by layoffs and closings. Quality on-site outplacement services provide an effective and smooth transition to new employment for affected employees. To ensure that Rapid Response services are coordinated with local WIBs and One-Stop Career Centers, a Memorandum of Agreement was developed with each of the sixteen workforce areas.
  - Rapid Response provided various types of services to over 300 companies and provided over 5,200 workers with referrals to One-Stop Career Centers. By developing relationships with businesses with skill shortages and referring qualified laid-off workers, Rapid Response was able to make hundreds of pre-layoff placements. Policy and procedures were also developed for the distribution of over \$1 million in Rapid Response Additional Assistance funds to local WIBs. This set-aside fund has provided much needed

supplemental monies for local programs, especially as National Emergency Grant proposals and Trade-impacted company certifications are developed.

In addition to the above successes, the first full program year of WIA Title I-B adult and dislocated worker activities also posed some considerable challenges. These included:

- ♦ Developing an eligible training provider list. Given the number and diversity of local workforce investment areas in the relatively small area of Massachusetts, developing a State List of eligible training providers for individual training accounts, while respecting local involvement, authority, and control, presented a set of challenges. Further increasing the challenge was the desire to have the list reside electronically on the newly developed Massachusetts One-Stop Employment System (MOSES). Through the efforts of a workgroup comprised of representatives from local areas, training providers, and state-level staff, the initial eligibility process was developed and the list was made available on MOSES. Over 300 providers and over 2,800 programs were made available during the program year for Title I ITA customers. As the workgroup develops the subsequent eligibility process, this system will be refined and enhanced.
- ◆ Clarifying Local Area Roles and Authority Relationships. As the state continues its efforts to build an effective statewide, coordinated system of workforce development services, a continuing challenge is the process for defining the roles and lines of authority within local workforce areas of workforce investment boards, administrative entities/fiscal agents, career center management and partner agencies. This sometimes results in a lack of clarity, which, coupled with limited financial resources within the system, can sometimes create particular challenges to the coordination and collaboration required among local partners to deliver responsive, effective services. As the system evolves, work will continue to tackle this challenge.

#### **Title I Youth Programs**

Most key goals were accomplished during the first full year of WIA implementation of youth activities.

- ♦ Establishing youth councils and procuring youth services. Almost all workforce areas completed the process of establishing a youth council and procuring youth services in a timely manner. Of the sixteen workforce areas, only two were significantly late in selecting youth vendors. Both of these areas were still able to obligate at least 80% of their formula youth funds prior to June 30, 2001.
- Meeting expected participation rates. Statewide, the youth enrollment levels achieved 90 percent of plan (3,501 out of planned 3,869). Twelve of the sixteen workforce areas experienced participation rates at least 80 percent of expected levels. The service goals for younger youth (aged 14 to 18) were basically met (3,093 of a planned 3,115) but enrollments for older youth (19-21) only reached 54% of plan (408 out of 754).

- ♦ Securing access to ten WIA service elements. In general, it appeared that the sixteen youth councils were successful in providing youth with access to all of the required program service elements. Service providers and vendors were contracted to provide services in all ten elements in almost every workforce area.
- ◆ Transitioning from summer-based to year-round services. Youth councils demonstrated success in converting from a culture of JTPA summer jobs to WIA year-round services. Very few workforce areas retained an exclusive focus on summer employment; most began to experiment with a wider view of services and service elements.

The following implementation issues became apparent during the first year of WIA implementation:

- ◆ Recruitment and enrollment of eligible youth can be a concern. Several of the workforce areas experienced lower-than-expected participation rates because they had not adequately designed local strategies for youth recruitment and engagement. Youth eligibility is a time-consuming process that has proven difficult to administer. Mid-year changes in tactics have helped, but many workforce areas need to review recruitment issues.
- ♦ Workforce areas that did not centralize their framework services are finding it difficult to meet WIA's expectation for multiple services over time. Framework services that are contracted to content vendors end up being vendor-driven rather than youth/client-driven.
- ♦ Follow-up services have proven difficult to operationalize. Follow-up services are one of the ten required 'content' service elements under WIA they are not included within the Act as one of the program design framework services. However, it has proven difficult for youth councils, for youth program operators, and for youth service providers to predict the cost and adequately provide staff to accomplish follow-up services. Many youth councils are finding that 'follow-up' is better treated as a framework service yet must go through a procurement process in order to centralize follow-up within the organization that provides framework services.
- ◆ Time required to shift the WIA culture from its defining characteristics as vendor-driven contract procurement to a vision of networked youth services. Massachusetts exhibits a strong amount of coordination and leverage. Youth councils are well known for coordinating WIA funds with school-to-career connecting activities, and with funds that support academic remediation. Even in this climate of demonstrated success, it will take additional time to shift the WIA culture from its defining characteristics as vendor-driven contract procurement to a vision of networked youth services.

In addition to the above accomplishments and challenges, it is important to point out how WIA system building efforts at the state level have facilitated system reform and promoted local successes. These efforts included:

♦ Issuing of system building grants. Commonwealth Corporation designated a total of \$250,000, from the WIA 15% reserve, for statewide activities for use as discretionary incentive grants to youth councils. The Corporation partnered with the Massachusetts Department of Social Services (DSS), which matched the WIA funds with monies from the Chaffee Foster Care Independence Act. This Act allows DSS to provide a range of independent living preparatory services to youth and young adults who are in DSS custody and who will age out of the system without returning home or being adopted as well as youth who have already aged out of foster care. Most of these youth have been in DSS custody for a number of years and have experienced multiple placements. As a consequence, they have endured multiple losses and disruptions in their lives which have resulted in poor school performance, little successful employment experience, no positive support network, negative self esteem, etc. These young adults are in need of support with educational/vocational assessment and training, job readiness skills, job placement and support, life skills training, and other services.

This project has the dual purpose of (a) building capacity within community youth development systems to coordinate and connect resources from different categorical programs and (b) enhancing program services to foster youth. The capacity-building component will result in the integration of such administrative functions as intake/coenrollment, assessment, service planning, case management, follow-up, and performance measurement. The enhanced program services will result in the delivery of career development, academic, employment readiness and other services through a network of local youth providers that includes One-Stop Career Centers, local offices of the DSS Adolescent Services Unit, and organizations that provide WIA-specified program elements. CommCorp awarded three grants under the RFP – to the youth councils for the Cape Cod & the Islands, Metro South (Brockton), and Hampden County (Springfield) workforce investment areas.

◆ Developing and implementing a framework for Youth Council development. The Center for Youth Development and Education of the Commonwealth Corporation created a 'framework for youth council development' for Massachusetts. The framework provides a broad blueprint for supporting youth councils in using WIA as a foundation for building an effective youth development system within the local community. The framework describes a range of developmental levels − beginning with a narrow view of system building (defined as WIA-compliant) to a broad view that serves the education and workforce needs of all youth. The framework was designed to give youth councils a perspective on system building, as well as identify some practical steps for connecting with other youth-serving resources and programs. The framework is not mandated by the state, but is intended to serve as a general guide for youth council actions. Several councils are using it to guide their strategic planning and development.

**Providing additional forms of WIA system building support.** The Commonwealth Corporation provided a wide array of training and technical support to the sixteen youth councils within the Commonwealth. CYDE staff pursued three strategic avenues in developing technical assistance activities.

- 1. Support for youth council development. This strategy was directed at helping youth councils get organized and begin exercise appropriate authority over youth policy. The Commonwealth provided \$20,000 per workforce area to support youth council staffing. In addition, CYDE (a) provided on-call customized one-on-one workshops; (b) developed and published a 'how-to' manual that contains a series of planning tools for youth councils [Helping All Youth Succeed: Building Youth Development Systems in Our Communities]; and (c) convened a monthly workshop series to train youth council members and staff in aspects of WIA implementation.
- 2. **Support for youth operations.** This strategy was directed primarily at the organizations that provide WIA youth program design framework services. CommCorp recognized that many of the operational details of how youth will be served under WIA needed to be developed. Through workshops and working groups, CommCorp (a) developed a comprehensive ISS document for use by localities; (b) established statewide policy on eligibility and documentation; (c) provided an analysis of FY01 WIA procurement strategies; and (d) advocated for design changes to the statewide MOSES system.
- 3. **Support for youth service providers.** This strategy was directed to the organizations that provide youth services either under contract to an LWIB/youth council or through a non-financial agreement with other local service providers. CommCorp supported the statewide Reaching All Youth network, which convened youth service providers on a regular basis to share ideas on program design, resource development, and effective practices within the youth field.

**State Name: COMMONWEALTH OF MASSACHUSETTS** 

**Date Submitted: 12/20/2001** 

**Grant Recipient: Department of Labor and Workforce Development** 

**Administrative Entity: Commonwealth Corporation** 

### WIA Title I-B Annual Report Form (ETA 9091)

#### I. Narrative Section

#### A. Cost of workforce investment activities and effects on the performance of participants.

#### Review of Overall Expenditures

For state Fiscal Year 2001 (federal Program Year 2000), the Commonwealth of Massachusetts received a WIA Title I-B allotment of \$39,029,858. In addition, at the completion of JTPA close-out activities in December, carry-in funds in the amount of \$3,597,212 became available for WIA Title I-B activities. Of the combined total of \$42.6 million, approximately 77%, or \$32.7 million, had been expended by June 30, 2001. Of the remaining balance of \$9.9 million, almost \$4.4 million was already obligated as of June 30, 2001. The Commonwealth's end-of-year total of expenditures and obligations was, therefore, \$37.1 million, representing 87% of total availability, meeting and exceeding the WIA goal of 80%. Chart 1 on the following page shows availability and expenditure detail by program reporting categories.

There has been concern at the national level over the low rate of expenditures in WIA Title I-B. While the Commonwealth's expenditures are close to plan, and certainly exceed the national average, we do anticipate an increase in the expenditure rate during PY01. The somewhat lower rate of expenditures for JTPA carry-in was, in part, due to these funds not being available to local workforce areas until the last six months of the program year with the completion of the close-out of JTPA programs. There also were some delays associated with WIA transition and start-up activities in some workforce areas. Development of youth councils and new program strategies delayed the procurement of youth providers in some areas, resulting in less accrued expenditures (72%) and higher levels of obligations than planned as of June 30<sup>th</sup>. The implementation of policies and processes for individual training accounts (ITAs) affected adult expenditures (77%) in a few workforce areas. Dislocated worker funds were spent at the highest rate (83%), as changes in the economy put increased pressure on these funds during PY00. In the new program year, Dislocated Worker monies are being committed at an accelerated rate as a result of the events of September 11<sup>th</sup> and the overall downturn in the economy.

**Chart 1: WIA Title I-B Expenditures and Cost per Participant Ratios** 

Total All Fund Sources	Available		Expen	ded	Pct	Balance Remaining	Balance Obligated
Adult Local Program	\$10,290,695		\$7,906	5168 77%	77%	\$2,384,527	\$777,54
Carry in Monies (non add)	\$1,221,20		\$406,	′	33%	\$814,856	\$3,57
Dislocated Worker Local Program	\$8,666,31		\$7,226		83%	\$1,439,586	\$790,14
Carry in Monies (non add)	\$847,90	8	\$391,	025	46%	\$456,883	\$125,000
Youth Local Program	\$10,443,08	36	\$7,496	5,912	72%	\$2,946,174	\$1,974,31
Carry in Monies (non add)	\$530,64		\$183,	-	34%	\$347,576	\$
Ont of Calcarl Wants	N		Φ <b>Ω</b> (55	1000	(250	- £41	1:4
Out-of-School Youth	N.		\$2,657			of youth expe	
In-School Youth	N.		\$4,838	-		of youth expe	
Summer Employment Opportunities	N.	A	\$3,358	5,088	(45%	of youth expe	enaitures)
Local Administration Funds	\$3,265,57	75	\$2,585	,121	79%	\$680,454	\$100,93
Carry in Monies (non add)	\$287,76		\$133,		47%	\$153,823	\$1,53
Statewide Rapid Response Funds	\$3,397,22	2	\$2,547	328	75%	\$849,894	\$550,55
Carry in Monies (non add)		0	Ψ2,547	,326 <i>NA</i>	NA	NA	ψ550,55 N
carry in monies (non add)	Ψ	0		1 1/1 1	7 17 1	1 17 1	1 12
Statewide 15% Activity Funds	\$6,564,17		\$4,967		76%	\$1,596,834	\$165,24
Carry in Monies (non add)	\$709,69	3	\$355,	632	50%	\$354,066	\$140,98
Combined Totals	\$42,627,06	69	\$32,729	600	77%	\$9,897,469	\$4,358,73
Carry in Monies (non add)	\$3,597,21		\$1,470,	-	41%	\$2,127,204	\$271,09
Costs per Participant							
					Intered	Retention	Post-Pgm
	Total		ost per		ployment		Earnings
Program Strategies	Participants	Pai	rticipant		Rate	Months	Gain
Adult Program	2702	d	\$2,925	,	73.5%	77.5%	\$4,986
Training/Education Services	1990		52,923 53,550		73.3% 73.1%	77.3% 78.2%	\$5,241
Core/Intensive Services Only	802		3,330 31,170		76.8%	72.9%	\$3,209
Core/Intensive Services Only	002	Ψ	71,170	,	0.070	72.770	Ψ3,207
Dislocated Worker Program	4831	\$	\$2,005	•	78.0%	84.6%	122%
Training/Education Services	2711	\$	2,900	7	76.9%	85.0%	127%
Core/Intensive Services Only	2120		\$870	7	79.7%	84.1%	114%
Youth Program	3501	d	\$2,140	,	50.7%	59.9%	NA
Out-of-School Youth	805		53,300		53.9%	62.5%	NA NA
In-School Youth	2696		51,800		52.6%	53.6%	NA NA

#### Cost Effectiveness of Program Strategies

A review of program strategies and expenditures (see again Chart 1) shows that the majority of WIA Title I adult and dislocated worker participants are receiving education, literacy and/or occupational training. As expected, the overall cost per participant in the adult program (\$2,925) is much higher than that of the dislocated worker program (\$2,005). Title I adults are more likely to have significant barriers to employment, to have less work experience and to have lower levels of basic skills. Almost three quarters (74%) of adult participants received some type of training and/or education service whereas about 56% of dislocated workers received training and education.

Based on information from WIA Plans and MOU Budgets, it is estimated that the cost per participant for adult individuals who received training services is \$3,550, about \$2,400 more on average than the cost for an individual receiving only core and intensive career center services (\$1,170). These estimates are based only on WIA Title I funds as it was not possible to calculate the impact of other partner programs on adult costs. Based on initial performance results, the investment in training services does result in most-in-need customers obtaining employment (73%) at a rate close to that of the more work-ready customers receiving only core services (77%). In addition, since the individuals receiving training are more likely to have lower pre-program earnings, they have a significantly higher rate of post-program earnings gain (\$5,241 vs. \$3,209).

In calculating the cost per participant for dislocated worker programs, it is possible to include with the WIA allocation estimates for some partner programs. In addition to Rapid Response additional assistance distributed to local areas, the majority of TAA/NAFTA training participants are coenrolled in WIA Title I. An estimate of \$2.4 million from these programs was added to the \$7.2 million in Dislocated Worker expenditures to calculate the cost per participant on Chart 1. The cost for training participants is \$2,900, about \$2,030 more than the average for customers of core and intensive services only (\$870). As with adults, the entered employment rate for training customers is close to that of core services customers (77% vs. 80%) and their post-program earnings replacement rate is higher at 127% versus 114%.

For the youth program, only WIA Title I expenditures have been used in the calculations. While there are partner contributions to these programs, the types of contributions and service agreements vary greatly across the workforce areas and it was not possible to develop consistent estimates. WIA financial reports do allow, however, the breakout of out-of-school versus in-school expenditures. As expected, the investment for out-of school youth at \$3,300 per youth is almost twice that for in-school youth (\$1,800). Based on initial performance results, out-of-school are more successful in obtaining (and retaining) employment and/or post-secondary education and training, with a rate of 64% versus 53% for in-school youth.

#### B. Description of State evaluations of workforce investment activities.

The Commonwealth of Massachusetts, in coordination with local Workforce Investment Boards, shall conduct a series of ongoing evaluation studies of workforce investment activities. The methods and findings from these studies will be utilized to continuously improve workforce investment activities in order to achieve high-level performance within, and high-level outcomes from, Massachusetts' workforce investment system. More concretely, these evaluation studies are designed to promote the efficiency and effectiveness of the statewide workforce investment system in improving the employability for job seekers and competitiveness for employers. The State will coordinate these activities with the evaluations provided for by the Secretary of Labor.

The Commonwealth Corporation will design and implement evaluation studies in conjunction with the State Workforce Investment Board, Local Workforce Investment Boards, and its partner workforce investment agencies. These studies will include an analysis of outcome and process measures in the statewide workforce investment system. The initial focus of these evaluation studies will be on outcome measures. Labor market outcomes of participants and eligible non-participants will be the primary outcomes of interest. Within this outcome category, the initial evaluation studies will focus on the earnings of low-income adults, dislocated workers, and welfare recipients. Other labor market outcomes and process measures may be added over time to the WIA Title I evaluation plan, based on the recommendations of the *Performance Measures Workgroup* of the *Governor's Task Force to Reform Adult Education and Worker Training*. This workgroup is responsible for identifying common outcome and process measures across workforce investment programs in the Commonwealth.

In subsequent WIA Title I Annual Reports, the Commonwealth will submit to the Secretary of Labor brief reports summarizing the results of any completed evaluation studies and progress updates regarding ongoing evaluation studies.

#### Basic Questions that the Evaluation Will Address

#### Outcomes/Process Evaluation Studies

- What are the earnings growth trajectories of low-income adults, displaced workers, and welfare recipients?
- How do these earnings growth trajectories vary by selected individual background, workforce investment activity, vendor, and labor market characteristics?
- Do changes in earnings over time indicate that adults who participated in workforce investment activities move closer to economic self-sufficiency?
- Does participation in workforce investment activities explain the variation in earnings growth, controlling for selected individual background, workforce investment activity, vendor, and labor market characteristics?
- Are changes in earnings over time associated with specific programmatic activities and/or policies?

#### Description of Evaluation Methodology

Data Sources: Outcome evaluations will initially consist of secondary analyses of longitudinal programmatic data on the JTPA and WIA Title I workforce investment activities of low-income adults, dislocated workers, and welfare recipients. Through an agreement with the Division of Employment and Training, quarterly wage record earnings data for pre-program and post-program periods will be used to describe and explain earnings growth trajectories of participants and eligible nonparticipants.

Analytic Samples: Samples for the first few studies will be created from JTPA Title II (adult) and Title III (dislocated worker) data for state program years 1998, 1999, and 2000 and WIA Title I data for program years 2001 and 2002. The size of samples will be sufficiently large to detect expected effects. Samples from additional workforce investment activities/agencies (e.g., WIA Title II) may be added over time, as deemed feasible by the State Workforce Investment Board, Local Workforce Investment Boards, and partner workforce investment agencies.

*Measures:* Data on eligible participants and nonparticipants, participation, and quarterly earnings data will be combined to establish appropriate analytic samples. Multi-wave quarterly earnings data will make up the outcome variable. Predictors will include background, participation, vendor, and labor market characteristics thought to be related to earnings.

Methods/Analytic Strategies: To model changes in earnings within and between individuals over time, individual growth modeling will be used. This analytic strategy will allow Massachusetts to describe the change in earnings over time and explain variation in earnings growth using multiple predictors thought to be related to earnings growth.

#### Timing of Feedback and Deliverables

During the second half of state Fiscal Year 2002, with input from the State Workforce Investment Board, Local Workforce Investment Boards, and partner workforce investment agencies, this evaluation plan will be finalized. It may also be modified by the recommendations from the *Performance Measures Workgroup* of the *Governor's Task Force to Reform Adult Education and Worker Training*. During this period, Commonwealth Corporation will obtain the necessary earnings data to initiate the first evaluation study.

By the end of state Fiscal Year 2002 (PY01), Commonwealth Corporation will issue its first brief report summarizing the results of the first completed evaluation study. This study will answer the first outcome evaluation research question: What are the earnings growth trajectories of low-income adults, displaced workers, and welfare recipients?

In Fiscal Years 2003 and beyond, research briefs will be issued reporting on the answers to the remaining evaluation questions. These reports will include a description of further change in earnings over time based on the availability of additional quarterly earnings data.

## Commonwealth of Massachusetts WIA Title I-B Annual Report Form (ETA 9091)

## **II. Table Section**

Table A - Workforce Investment Act Customer Satisfaction Results

Customer Satisfaction	Negotiated Performance Level	Actual Performance Level - American Customer Satisfaction Index	Number of Completed Surveys	Number of Customers Eligible for the Survey	Number of Customers Included in the Sample	Response Rate
Participants	70	76.3	1551	5318	2288	68%
Employers	70	65.4	1267	5221	2194	58%

**Table B - Adult Program Results At-A-Glance** 

	Negotiated Performance Level	Actual Performance Level	
			942
<b>Entered Employment Rate</b>	71%	73.5%	1281
			892
<b>Employment Retention Rate</b>	80%	77.5%	1151
			\$5,354,718
<b>Earnings Change in Six Months</b>	\$3,700	\$4,986	1074
			896
<b>Employment And Credential Rate</b>	60%	66.1%	1355

 $\label{thm:comes} \textbf{Table C - Outcomes for Adult Special Populations}$ 

Reported Information	Recipier Intensive	Assistance nts Receiving e or Training ervices	Vet	erans		duals With abilities	Older I	ndividuals
Entered		328		27		109		28
Employment Rate	68.1%	482	67.5%	40	65.7%	166	68.3%	41
Employment		271		21		82		25
Retention Rate	73.2%	370	65.6%	32	69.5%	118	73.5%	34
Earnings Change		\$1,758,022		\$143,367		\$561,166		\$156,959
in Six Months	\$5,096	345	\$5,310	27	\$5,148	109	\$5,813	27
Employment And		310		26		95		25
Credential Rate	63.4%	489	63.4%	41	56.2%	169	64.1%	39

Table D - Other Outcome Information for the Adult Program

Reported Information	Individuals Who Received Training Services			ho Received Only tensive Services
		826		116
Entered Employment Rate	73.1%	1130	76.8%	151
		787		105
<b>Employment Retention Rate</b>	78.2%	1007	72.9%	144
		\$4,921,450		\$433,268
Earnings Change in Six Months	\$5,241	939	\$3,209	135

Table E - Dislocated Worker Program Results At-A-Glance

	Negotiated Performance Level	Actual Performance	Level
			2102
<b>Entered Employment Rate</b>	77%	78.0%	2694
			1779
<b>Employment Retention Rate</b>	87%	84.6%	2102
			\$22,408,527
<b>Earnings Replacement in Six Months</b>	92%	121.6%	\$18,428,008
			1195
<b>Employment And Credential Rate</b>	60%	74.0%	1615

**Table F - Outcomes for Dislocated Worker Special Populations** 

Reported Information	Ve	terans	Individuals With Disabilities		Older I	ndividuals	Displaced Homemakers	
Entered		202		84		241		0
Employment Rate	77.4%	261	74.3%	113	75.1%	321	NA	0
Employment		173		67		196		0
Retention Rate	85.6%	202	79.8%	84	81.3%	241	NA	0
Earnings		\$2,192,306		\$803,040		\$2,325,072		0
Replacement Rate	124.3%	\$1,764,147	112.3%	\$714,832	107.9%	\$2,154,935	NA	0
Employment And		113		53		139		0
Credential Rate	75.3%	150	71.6%	74	72.4	192	NA	0

Table G - Other Outcome Information for the Dislocated Worker Program

Reported Information	Individu Received Serv	Training	Individuals Who Receive Only Core and Intensiv Services	
		1242		860
<b>Entered Employment Rate</b>	76.9%	1615	79.7%	1079
		1056		723
<b>Employment Retention Rate</b>	85.0%	1242	84.1%	860
		\$13,545,116		\$8,863,411
<b>Earnings Replacement Rate</b>	127.4%	\$10,631,959	113.7%	\$7,796,049

**Table H - Older Youth Results At-A-Glance** 

	Negotiated Performance Level	Actu Performan	
			207
Entered Employment Rate	63%	74.2%	279
			164
<b>Employment Retention Rate</b>	77%	69.5%	236
			\$887,478
Earnings Change in Six Months	\$3,150	\$4,071	218
			201
Credential Rate	50%	62.8%	320

**Table I - Outcomes for Older Youth Special Populations** 

Reported Information		Assistance ipients	Veterans		Individuals With Disabilities		Out-of-School Youth	
Entered		93		3		11		185
Employment	76.9%	121	60.0%	5	64.7%	17	74.3%	249
Employment		78		3		8		146
Retention Rate	74.3%	105	75.0%	4	61.5%	13	69.5%	210
Earnings		\$432,748		\$13,192		\$35,252		\$787,369
Change in Six	\$4,416	98	\$3,298	4	\$2,938	12	\$4,399	179
Credential		86		4		11		183
Rate	61.9%	139	66.7%	6	55.0%	20	62.9%	291

**Table J - Younger Youth Results At-A-Glance** 

	Negotiated Performance Level	Actual Performance Level	
			3439
Skill Attainment Rate	72%	91.2%	3771
			143
Diploma or Equivalent Attainment Rate	55%	59.3%	241
			261
Retention Rate	54%	55.1%	474

**Table K - Outcomes for Younger Youth Special Populations** 

Reported Information	Public Assistance Recipients		Individual Disabili		Out-of-School Youth	
		644		566		425
Skill Attainment Rate	92.8%	694	95.9%	590	88.0%	483
Diploma or Equivalent		28		22		46
Attainment Rate	57.1%	49	61.1%	36	53.5%	86
		53		55		167
Retention Rate	63.1%	84	47.0%	117	57.4%	291

Table L - Other Reported Information

	12 M Emplo Reter Rai	yment ntion	12 Mo. Earn (Adults and O o 12 Mo. F Replac (Dislocated	lder Youth)* r Carnings ement	Placemo Particip Nontrac Emplo	ants in ditional	Wages At Entry Into Employment For Those Individuals Who Entered Unsubsidized Employment		Entry Into Unsubsidized Employment Related to the Training Received of Those Who Completed Training Services	
		NA		NA		83		\$3,477,302		906
Adults	NA	NA	NA	NA	7.2%	1151	\$3,890	894	66.9%	1355
Dislocated		NA		NA		181		\$12,653,295		1116
Workers	NA	NA	NA	NA	8.6%	2102	\$6,423	1970	69.1%	1615
Older		NA		NA		7		\$569,049		NA
Youth	NA	NA	NA	NA	3.0%	236	\$2,903	196	NA	NA

<sup>\*</sup>Not required for PY00

**Table M - Participation Levels** 

	Total Participants Served Total Exiters	
Adults	2702	1261
Dislocated Workers	4831	2421
Older Youth	408	207
Younger Youth	3093	1533

**Table N - Cost of Program Activities** 

	Pr	ogram Activity (PY00 & Carry-Over)	Total Federal Spending
Local Adults			\$7,906,168
Local Disloc	ated Workers		\$7,226,729
Local Youth			\$7,496,912
Rapid Respo	nse (up to 25%) §13	34 (a) (2) (A)	\$2,547,328
Statewide Re	equired Activitie	<b>PS</b> (Up to 15%) \$134 (a) (2) (B)	\$2,331,739
		Providing capacity building to local areas.	\$420,202
		Conducting research and/or demonstration projects.	\$219,168
		Miscellaneous activities.	\$152,545
Statewide Allowable Activities §134 (a) (3)	Program Activity Description		
Total of All I	Federal Spending	g Listed Above	\$28,300,791

TABLE O – LOCAL PERFORMANCE SUMMARY BY WORKFORCE AREA (part 1 of 17)

Local Area Name		Adults			348
Boston	T-4-1 D42-24- C1	Dislocated Wo	orkers		270
<u>Doston</u>	Total Participants Served	Older Youth			47
		Younger Yout	h		361
7777 A A . 1 . 1 . 1		Adults			94
ETA Assigned #	Total Exiters	Dislocated Wo	orkers		80
<u>25005</u>	Total Dates	Older Youth			1
		Younger Yout	h		323
Performance Measure	Program Group	Negotia Performanc		Perfo	Actual ormance Level
<b>Customer Satisfaction</b>	Program Participants	70			78.4
Customer Satisfaction	Employers	70			69.1
	Adults	69%			71.2%
<b>Entered Employment Rate</b>	Dislocated Workers	73%			68.3%
	Older Youth	60%			70.0%
	Adults	78%		82.7%	
Retention Rate	Dislocated Workers	83%		85.6%	
	Older Youth	74%		70.0%	
	Younger Youth	47%		75.0%	
	Adults	\$3600		\$6057	
Earnings Change/Earnings Replacement in Six Months	Dislocated Workers	86%		107.9%	
2.0p.w.0	Older Youth	\$3025			\$4041
	Adults	58%			61.1%
Cuadantial/Dinlama Data	Dislocated Workers	56%			70.7%
Credential/Diploma Rate	Older Youth	47%			58.8%
	Younger Youth	48%		60.0%	
Skill Attainment Rate	Younger Youth	65%			97.8%
Description of Other State I	ndicators of Performance				
None		NA			NA
Overall Status of Local Performance		Not Met: Below 80%	Met 80% to 1		Exceeded: 100%&over
		0	3		14

TABLE O – LOCAL PERFORMANCE SUMMARY BY WORKFORCE AREA (part 2 of 17)

Local Area Name		Adults			465
Hampden County	T-4-1 D42-24- C1	Dislocated Wo	orkers		554
<u>Hampuch County</u>	Total Participants Served	Older Youth			38
		Younger Yout	h	377	
77m		Adults			133
ETA Assigned #	Total Exiters	Dislocated Wo	orkers		188
<u>25015</u>	Total Latters	Older Youth			17
		Younger Yout	h		107
Performance Measure	Program Group	Negotia Performanc		Perfo	Actual ormance Level
Customer Satisfaction	Program Participants	70			79.9
Customer Satisfaction	Employers	70			68.5
	Adults	69%			78.1%
<b>Entered Employment Rate</b>	Dislocated Workers	76%			81.1%
	Older Youth	59%		73.3%	
	Adults	78%		78.3%	
Retention Rate	Dislocated Workers	86%		83.2%	
	Older Youth	73%		61.5%	
	Younger Youth	51%		61.9%	
	Adults	\$3300		\$4874	
Earnings Change/Earnings Replacement in Six Months	Dislocated Workers	88%		97.6%	
Replacement in SIA Working	Older Youth	\$2650			\$4778
	Adults	58%			72.7%
Cuadantial/Dinlama Data	Dislocated Workers	59%			70.6%
Credential/Diploma Rate	Older Youth	46%			57.9%
	Younger Youth	52%			54.2%
Skill Attainment Rate	Younger Youth	69%			90.6%
Description of Other State I	ndicators of Performance				
None		NA			NA
Overall Status of Local Performance		Not Met: Below 80%	Met 80% to 1		Exceeded: 100%&over
		0	3		14

TABLE O – LOCAL PERFORMANCE SUMMARY BY WORKFORCE AREA (part 3 of 17)

Local Area Name		Adults			63
No. Central	T-4-1 D42-24- C1	Dislocated Wo	orkers		117
(No. Worcester)	Total Participants Served	Older Youth		8	
		Younger Yout	h	115	
7777 A A . 1 . 1 . 1 . 1		Adults			33
ETA Assigned #	Total Exiters	Dislocated Wo	orkers		73
<u>25020</u>	Total Date(S	Older Youth			5
		Younger Yout	h		93
Performance Measure	Program Group	Negotia Performanc		Perfo	Actual ormance Level
<b>Customer Satisfaction</b>	Program Participants	70			76.5
Customer Satisfaction	Employers	70			66.7
	Adults	71%			73.8%
<b>Entered Employment Rate</b>	Dislocated Workers	77%			75.5%
	Older Youth	63%		80.0%	
	Adults	80%		70.6%	
Retention Rate	Dislocated Workers	87%		78.0%	
	Older Youth	77%		75.0%	
	Younger Youth	54%		62.5%	
	Adults	\$3700		\$3675	
Earnings Change/Earnings Replacement in Six Months	Dislocated Workers	92%		132.2%	
Replacement in SIA Working	Older Youth	\$3150			\$2574
	Adults	60%			68.3%
Carlord's 1/D's Larra Dada	Dislocated Workers	60%			71.9%
Credential/Diploma Rate	Older Youth	50%			80.0%
	Younger Youth	55%			52.9%
Skill Attainment Rate	Younger Youth	72%			68.0%
Description of Other State I	ndicators of Performance				
None		NA			NA
Overall Status of Local Performance		Not Met: Below 80%	Met: 80% to 1		Exceeded: 100% & over
		0	9		8

TABLE O – LOCAL PERFORMANCE SUMMARY BY WORKFORCE AREA (part 4 of 17)

Local Area Name		Adults			114
Central Mass.	Total Dauticinants Convod	Dislocated Wo	orkers		260
(So. Worcester)	Total Participants Served	Older Youth		22	
		Younger Yout	h	369	
TOTAL 4 . 1 . 1 . 1		Adults			89
ETA Assigned #	Total Exiters	Dislocated Wo	orkers		180
<u>25025</u>	Total Date(5	Older Youth			9
		Younger Yout	h		58
Performance Measure	Program Group	Negotia Performanc		Perfo	Actual ormance Level
<b>Customer Satisfaction</b>	Program Participants	70			78.4
Customer Satisfaction	Employers	70			65.1
	Adults	71%			77.8%
<b>Entered Employment Rate</b>	Dislocated Workers	77%			74.0%
	Older Youth	63%			100.0%
	Adults	80%		80.0%	
Retention Rate	Dislocated Workers	87%		82.4%	
	Older Youth	77%		62.5%	
	Younger Youth	54%		53.3%	
	Adults	\$3700		\$5863	
Earnings Change/Earnings Replacement in Six Months	Dislocated Workers	92%		151.7%	
Replacement in SIA Working	Older Youth	\$3150		\$5701	
	Adults	60%			73.8%
Carlord's 1/D's Larry Dada	Dislocated Workers	60%			73.3%
Credential/Diploma Rate	Older Youth	50%			100.0%
	Younger Youth	55%			62.5%
Skill Attainment Rate	Younger Youth	72%			78.2%
Description of Other State I	ndicators of Performance				
None		NA		NA	
Overall Status of Local Performance		Not Met: Below 80%	Met: 80% to 1		Exceeded: 100%&over
		0	5		12

TABLE O – LOCAL PERFORMANCE SUMMARY BY WORKFORCE AREA (part 5 of 17)

Local Area Name		Adults			229
Metro North	T-4-1 D-44:	Dislocated Wo	orkers		401
<u>Wetto Notui</u>	<b>Total Participants Served</b>	Older Youth		35	
		Younger Yout	h	150	
T/T/A A		Adults			157
ETA Assigned #	Total Exiters	Dislocated Wo	orkers		221
<u>25030</u>	Total Laters	Older Youth			26
		Younger Yout	h		78
Performance Measure	Program Group	Negotia Performanc		Perfo	Actual ormance Level
<b>Customer Satisfaction</b>	Program Participants	70			74.8
Customer Substitution	Employers	70			65.8
	Adults	67%			75.4%
<b>Entered Employment Rate</b>	Dislocated Workers	75%			78.7%
	Older Youth	58%			73.3%
	Adults	76%		77.2%	
Retention Rate	Dislocated Workers	85%		83.8%	
	Older Youth	72%		69.2%	
	Younger Youth	54%		69.7%	
	Adults	\$3500		\$6435	
Earnings Change/Earnings Replacement in Six Months	Dislocated Workers	90%		110.9%	
	Older Youth	\$2925			\$4779
	Adults	56%			70.2%
Credential/Diplome Date	Dislocated Workers	58%			79.2%
Credential/Diploma Rate	Older Youth	45%			58.8%
	Younger Youth	55%			55.9%
Skill Attainment Rate	Younger Youth	72%			84.7%
<b>Description of Other State Indicators of Performance</b>					
None		NA			NA
Overall Status of Local Performance		Not Met: Below 80%	Met 80% to 1		Exceeded: 100% & over
		0	3		14

TABLE O – LOCAL PERFORMANCE SUMMARY BY WORKFORCE AREA (part 6 of 17)

Local Area Name		Adults			75
Brockton Area	T-4-1 D42-24- C1	Dislocated Wo	orkers		319
<u> </u>	Total Participants Served	Older Youth			27
		Younger Yout	h		166
7777 A A . 1 . 1 . 1 . 1		Adults			30
ETA Assigned #	Total Exiters	Dislocated Wo	orkers		192
<u>25035</u>	Total Exitors	Older Youth			5
		Younger Yout	h		11
Performance Measure	Program Group	Negotia Performanc		Perfo	Actual ormance Level
<b>Customer Satisfaction</b>	Program Participants	70			71.9
Customer Satisfaction	Employers	70			68.1
	Adults	71%			61.1%
<b>Entered Employment Rate</b>	Dislocated Workers	77%			79.1%
	Older Youth	63%		52.4%	
	Adults	80%		77.8%	
Retention Rate	Dislocated Workers	87%		87.5%	
	Older Youth	77%		69.2%	
	Younger Youth	72%		78.6%	
	Adults	\$3700		\$7055	
Earnings Change/Earnings Replacement in Six Months	Dislocated Workers	92%		149.5%	
2.0 p	Older Youth	\$3150	1		\$2666
	Adults	60%			50.0%
Cuadantial/Dinlama Data	Dislocated Workers	60%			79.8%
Credential/Diploma Rate	Older Youth	50%			47.8%
	Younger Youth	55%			60.3%
Skill Attainment Rate	Younger Youth	72%			99.1%
Description of Other State I	ndicators of Performance				
None		NA			NA
Overall Status of Local Performance		Not Met: Below 80%	Met 80% to 1		Exceeded: 100%&over
		0	8		9

TABLE O – LOCAL PERFORMANCE SUMMARY BY WORKFORCE AREA (part 7 of 17)

Local Area Name		Adults			201
Bristol County	T-4-1 D42-24- C1	Dislocated Wo	orkers		551
<u>Bristor County</u>	Total Participants Served	Older Youth			57
		Younger Yout	h	346	
7777 A A . 1 . 1 . 1		Adults			117
ETA Assigned #	Total Exiters	Dislocated Wo	orkers		269
<u>25040</u>	Total Exitors	Older Youth			32
		Younger Yout	h		132
Performance Measure	Program Group	Negotia Performanc		Perfo	Actual ormance Level
<b>Customer Satisfaction</b>	Program Participants	70			75.8
Customer Satisfaction	Employers	70			69.6
	Adults	69%			62.6%
<b>Entered Employment Rate</b>	Dislocated Workers	75%			70.3%
	Older Youth	60%			71.9%
	Adults	78%		78.2%	
Retention Rate	Dislocated Workers	85%		83.5%	
	Older Youth	74%		65.2%	
	Younger Youth	49%		48.9%	
	Adults	\$3250		\$3877	
Earnings Change/Earnings Replacement in Six Months	Dislocated Workers	87%		138.7%	
2.0p.w.0	Older Youth	\$2700	1		\$2653
	Adults	58%			53.1%
Cuadantial/Dinlama Data	Dislocated Workers	58%			69.4%
Credential/Diploma Rate	Older Youth	47%			57.6%
	Younger Youth	50%			66.7%
Skill Attainment Rate	Younger Youth	67%			95.0%
Description of Other State I	ndicators of Performance				
None		NA			NA
Overall Status of Local Performance		Not Met: Below 80%	Met 80% to 1		Exceeded: 100%&over
		0	8		9

TABLE O – LOCAL PERFORMANCE SUMMARY BY WORKFORCE AREA (part 8 of 17)

Local Area Name		Adults			63
No. Middlesex	Total Dantisinants Convad	Dislocated Wo	orkers		199
140. Wildulesex	Total Participants Served	Older Youth			13
		Younger Yout	h	198	
TO/TO A A . 1 //		Adults			29
ETA Assigned #	Total Exiters	Dislocated Wo	orkers		128
<u>25045</u>	Total Dates	<b>Older Youth</b>			9
		Younger Yout	h		157
Performance Measure	Program Group	Negotia Performanc		Perfo	Actual ormance Level
<b>Customer Satisfaction</b>	Program Participants	70			78.3
Customer Satisfaction	Employers	70			64.9
	Adults	71%			76.5%
<b>Entered Employment Rate</b>	Dislocated Workers	77%			83.1%
	Older Youth	63%			84.6%
	Adults	80%		74.2%	
Retention Rate	Dislocated Workers	87%		84.5%	
	Older Youth	77%		72.7%	
	Younger Youth	54%		57.1%	
	Adults	\$3700		\$4715	
Earnings Change/Earnings Replacement in Six Months	Dislocated Workers	92%		141.5%	
Replacement in SIA Working	Older Youth	\$3150			\$4953
	Adults	60%			66.7%
Cuadantial/Dinlama Data	Dislocated Workers	60%			81.6%
Credential/Diploma Rate	Older Youth	50%			76.9%
	Younger Youth	55%		100%	
Skill Attainment Rate	Younger Youth	72%			100%
Description of Other State I	ndicators of Performance				
None		NA			NA
Overall Status of Local Performance		Not Met: Below 80%	Met: 80% to 1		Exceeded: 100%&over
		0	4		13

TABLE O – LOCAL PERFORMANCE SUMMARY BY WORKFORCE AREA (part 9 of 17)

Local Area Name		Adults			64	
Berkshire County	Total Dauticinants Convad	Dislocated Wo	orkers		229	
<u>Berksinie County</u>	Total Participants Served	Older Youth		17		
		Younger Yout	h	92		
TO TO A A . 1 //		Adults			38	
ETA Assigned #	Total Exiters	Dislocated Wo	orkers		138	
<u>25050</u>	Total Exitors	Older Youth			14	
		Younger Yout	h		90	
Performance Measure	Program Group	Negotia Performanc		Actual Performance Level		
<b>Customer Satisfaction</b>	Program Participants	70			75.4	
Customer Satisfaction	Employers	70			64.3	
	Adults	71%			73.7%	
<b>Entered Employment Rate</b>	Dislocated Workers	77%			84.1%	
	Older Youth	63%			75.0%	
	Adults	80%			74.3%	
Retention Rate	Dislocated Workers	87%		84.4%		
	Older Youth	77%		80.0%		
	Younger Youth	54%			75.0%	
	Adults	\$3700	\$3700		\$3392	
Earnings Change/Earnings Replacement in Six Months	Dislocated Workers	92%		131.6%		
2.0p.w0000000	Older Youth	\$3150		\$4179		
	Adults	60%			67.4%	
Cuadantial/Dinlama Data	Dislocated Workers	60%			85.9%	
Credential/Diploma Rate	Older Youth	50%			66.7%	
	Younger Youth	55%			75.0%	
Skill Attainment Rate	Younger Youth	72%		96.6%		
Description of Other State I	ndicators of Performance					
None		NA		NA		
Overall Status of Local Performance		Not Met: Below 80%	Met: 80% to 1		Exceeded: 100%&over	
		0	4		13	

TABLE O – LOCAL PERFORMANCE SUMMARY BY WORKFORCE AREA (part 10 of 17)

Local Area Name		Adults			232		
Lower Merrimack	T-4-1 D42-24- C1	Dislocated Wo	orkers		130		
Lower Merrinaek	Total Participants Served	Older Youth		38			
		Younger Yout	h	326			
7777 A A . 1 . 1 . 1		Adults		113			
ETA Assigned #	Total Exiters	Dislocated Wo	orkers		79		
<u>25055</u>	Total Exitors	Older Youth			28		
		Younger Yout	h		277		
Performance Measure	Program Group	Negotia Performanc		Perfo	Actual ormance Level		
<b>Customer Satisfaction</b>	Program Participants	70			79.4		
Customer Satisfaction	Employers	70		67.7			
	Adults	70%			80.3%		
<b>Entered Employment Rate</b>	Dislocated Workers	75%			75.4%		
	Older Youth	60%			84.4%		
	Adults	79%			70.5%		
Retention Rate	Dislocated Workers	85%	85%		84.4%		
	Older Youth	74%		75.9%			
	Younger Youth	52%			77.8%		
	Adults	\$3700		\$3952			
Earnings Change/Earnings Replacement in Six Months	Dislocated Workers	92%		92.2%			
2.0p.w.vvv	Older Youth	\$3100		\$4795			
	Adults	59%			73.2%		
Cuadantial/Dinlama Data	Dislocated Workers	58%			66.9%		
Credential/Diploma Rate	Older Youth	47%			79.4%		
	Younger Youth	53%			59.3%		
Skill Attainment Rate	Younger Youth	70%			99.8%		
Description of Other State I	ndicators of Performance						
None		NA			NA		
Overall Status of Local Performance		Not Met: Below 80%	Met: 80% to 1		Exceeded: 100% & over		
		0	3		14		

TABLE O – LOCAL PERFORMANCE SUMMARY BY WORKFORCE AREA (part 11 of 17)

Local Area Name		Adults			57	
Southern Essex	T-4-1 D42-24- C1	Dislocated Wo	orkers		225	
Southern Essex	Total Participants Served	Older Youth		14		
		Younger Yout	h	103		
7777 A A . 1 . 1 . 1		Adults			7	
ETA Assigned #	Total Exiters	Dislocated Wo	orkers		95	
<u>25060</u>	Total Dates	Older Youth			7 95 3 36 Actual Performance Level 81.0 64.8 82.5% 77.7% 88.9% 83.1% 85.1% 63.6% 59.1% \$4371 144.2% \$2847 71.1% 78.7% 69.2% 50.0%	
		Younger Yout	h		36	
Performance Measure	Program Group	Negotia Performanc		Perfo		
<b>Customer Satisfaction</b>	Program Participants	70			81.0	
Customer Satisfaction	Employers	70			64.8	
	Adults	70%		82.5%		
<b>Entered Employment Rate</b>	Dislocated Workers	77%			77.7%	
	Older Youth	63%			88.9%	
	Adults	79%			83.1%	
Retention Rate	Dislocated Workers	87%		85.1%		
	Older Youth	77%		63.6%		
	Younger Youth	54%			59.1%	
	Adults	\$3450			\$4371	
Earnings Change/Earnings Replacement in Six Months	Dislocated Workers	90%		144.2%		
replacement in gra months	Older Youth	\$2950	)	\$2847		
	Adults	59%			71.1%	
C - 1 - 4'-1/D'-1 D - 4	Dislocated Workers	60%			78.7%	
Credential/Diploma Rate	Older Youth	50%			69.2%	
	Younger Youth	55%			50.0%	
Skill Attainment Rate	Younger Youth	72%			66.7%	
Description of Other State I	ndicators of Performance					
None		NA			NA	
Overall Status of Local Performance		Not Met: Below 80%	Met: 80% to 1		Exceeded: 100% & over	
		0	6		11	

TABLE O – LOCAL PERFORMANCE SUMMARY BY WORKFORCE AREA (part 12 of 17)

Local Area Name		Adults			93	
South Coastal	Trada I Day At a say a Cara a I	Dislocated Wo	orkers		114	
South Coastal	Total Participants Served	Older Youth		1		
		Younger Yout	h	27		
77m		Adults			37	
ETA Assigned #	Total Exiters	Dislocated Wo	orkers		44	
<u>25065</u>	Total Exiters	Older Youth			0	
		Younger Yout	h		3	
Performance Measure	Program Group	Negotia Performanc		Actual Performance Level		
<b>Customer Satisfaction</b>	Program Participants	70			84.1	
Customer Satisfaction	Employers	70			62.2	
	Adults	71%			70.3%	
<b>Entered Employment Rate</b>	Dislocated Workers	77%			82.2%	
	Older Youth	63%			53.8%	
	Adults	80%			76.5%	
Retention Rate	Dislocated Workers	87%	87%		91.4%	
	Older Youth	77%		71.4%		
	Younger Youth	54%		66.7%		
	Adults	\$3700			\$6412	
Earnings Change/Earnings Replacement in Six Months	Dislocated Workers	92%		114.3%		
2.0p.w.0	Older Youth	\$3150		\$8141		
	Adults	60%			65.7%	
Cradential/Diploma Pata	Dislocated Workers	60%			79.4%	
Credential/Diploma Rate	Older Youth	50%			53.8%	
	Younger Youth	55%			50.0%	
Skill Attainment Rate	Younger Youth	72%			80.0%	
Description of Other State I	ndicators of Performance					
None		NA			NA	
Overall Status of Local Performance		Not Met: Below 80%	Met: 80% to 1		Exceeded: 100% & over	
		0	6		11	

TABLE O – LOCAL PERFORMANCE SUMMARY BY WORKFORCE AREA (part 13 of 17)

Local Area Name		Adults			60	
Metro South/West	T-4-1 D42-24- C1	Dislocated Wo	orkers		451	
Wedo South West	Total Participants Served	Older Youth		5		
		Younger Yout	h	13		
7777 A A . 1 . 1 . 1		Adults			33	
ETA Assigned #	Total Exiters	Dislocated Wo	orkers		231	
<u>25070</u>	Total Exitors	<b>Older Youth</b>			5	
		Younger Yout	ch .		11	
Performance Measure	Program Group	Negotia Performanc		Perfo	Actual ormance Level	
<b>Customer Satisfaction</b>	Program Participants	70			79.7	
Customer Satisfaction	Employers	70			66.4	
	Adults	71%			75.6%	
<b>Entered Employment Rate</b>	Dislocated Workers	77%			79.5%	
	Older Youth	63%		75.0%		
	Adults	80%			73.2%	
Retention Rate	Dislocated Workers	87%		85.0%		
	Older Youth	77%		63.6%		
	Younger Youth	54%			66.7%	
	Adults	\$3700		\$7989		
Earnings Change/Earnings Replacement in Six Months	Dislocated Workers	92%		105.0%		
2.0p.w.0	Older Youth	\$3150		\$4688		
	Adults	60%		69.8%		
Cuadantial/Dinlama Data	Dislocated Workers	60%			78.3%	
Credential/Diploma Rate	Older Youth	50%			73.3%	
	Younger Youth	55%			60.0%	
Skill Attainment Rate	Younger Youth	72%			100.0%	
Description of Other State I	ndicators of Performance					
None		NA			NA	
Overall Status of Local Performance		Not Met: Below 80%	Met: 80% to 1		Exceeded: 100% & over	
		0	4		13	

TABLE O – LOCAL PERFORMANCE SUMMARY BY WORKFORCE AREA (part 14 of 17)

Local Area Name		Adults			36	
Franklin/Hampshire	Total Dantisinanta Canvad	Dislocated Wo	orkers		158	
1 Tankini/Tranipsinic	Total Participants Served	Older Youth		5		
		Younger Yout	h	39		
		Adults			14	
ETA Assigned #	Total Exiters	Dislocated Wo	orkers		69	
<u>25075</u>	Total Exiters	Older Youth			3	
		Younger Yout	h		27	
Performance Measure	Program Group	Negotia Performanc		Actual Performance Level		
Customer Satisfaction	Program Participants	70		80.9		
Customer Saustaction	Employers	70			66.6	
	Adults	69%			77.8%	
<b>Entered Employment Rate</b>	<b>Dislocated Workers</b>	75%			77.0%	
	Older Youth	59%			70.0%	
	Adults	78%			93.5%	
Retention Rate	Dislocated Workers	85%		90.4%		
	Older Youth	73%		87.5%		
	Younger Youth	51%			44.4%	
	Adults	\$3250		\$5300		
Earnings Change/Earnings Replacement in Six Months	Dislocated Workers	88%		151.0%		
replacement in SIA Working	Older Youth	\$2575		\$2893		
	Adults	58%			72.5%	
C - 1 - 4 - 1/D' -1 D -4	Dislocated Workers	58%			66.7%	
Credential/Diploma Rate	Older Youth	46%		54.5%		
	Younger Youth	52%			50.0%	
Skill Attainment Rate	Younger Youth	69%		84.2%		
Description of Other State I	ndicators of Performance					
None		NA			NA	
Overall Status of Local Performance		Not Met: Below 80%	Met: 80% to 10	00%	Exceeded: 100%&over	
		0	3		14	

TABLE O – LOCAL PERFORMANCE SUMMARY BY WORKFORCE AREA (part 15 of 17)

Local Area Name		Adults			149	
Cape Cod & Islands	Total Dauticinants Convad	Dislocated Wo	orkers		194	
Cape Cou & Islands	Total Participants Served	Older Youth		28		
		Younger Yout	h	74		
		Adults			82	
ETA Assigned #	Total Exiters	Dislocated Wo	orkers		104	
<u>25080</u>	Total Exitors	Older Youth			18	
		Younger Yout	h		24	
Performance Measure	Program Group	Negotia Performanc		Actual Performance Level		
Customer Satisfaction	Program Participants	70		71.1		
Customer Satisfaction	Employers	70			68.8	
	Adults	64%			74.6%	
<b>Entered Employment Rate</b>	Dislocated Workers	76%			86.9%	
	Older Youth	53%			79.2%	
	Adults	73%			68.6%	
Retention Rate	Dislocated Workers	86%	86%		83.9%	
	Older Youth	67%		57.1%		
	Younger Youth	45%			48.0%	
	Adults	\$3100		\$30		
Earnings Change/Earnings Replacement in Six Months	Dislocated Workers	88%		114.8%		
	Older Youth	\$2400		\$3030		
	Adults	53%		63.0%		
Credential/Diploma Rate	Dislocated Workers	59%			80.0%	
Credential/Dipionia Kate	Older Youth	40%			57.1%	
	Younger Youth	46%			61.5%	
Skill Attainment Rate	Younger Youth	63%		98.0%		
Description of Other State I	ndicators of Performance					
None		NA			NA	
Overall Status of Local Performance		Not Met: Below 80%	Met: 80% to 1			
		0	5		12	

TABLE O – LOCAL PERFORMANCE SUMMARY BY WORKFORCE AREA (part 16 of 17)

Local Area Name		Adults			453	
Greater New Bedford	T-4-1 D42-24- C1	Dislocated Wo	orkers		659	
Greater New Bearona	Total Participants Served	Older Youth		53		
		Younger Yout	h	337		
7777 A A . 1 . 1 . 1 . 1 . 1 . 1 . 1 . 1 . 1		Adults			255	
ETA Assigned #	Total Exiters	Dislocated Wo	orkers		330	
<u>25085</u>	Total Exitors	Older Youth			32	
		Younger Yout	h		106	
Performance Measure	Program Group	Negotia Performanc		Actual Performance Level		
Customer Satisfaction	Program Participants	70			70.6	
Customer Baustaction	Employers	70			69.3	
	Adults	67%		68.7%		
<b>Entered Employment Rate</b>	Dislocated Workers	74%			78.0%	
	Older Youth	58%			73.2%	
	Adults	76%			79.8%	
Retention Rate	Dislocated Workers	84%	84%		81.2%	
	Older Youth	72%		75.0%		
	Younger Youth	52%			75.0% 45.1% \$4150	
	Adults	\$3200			\$4150	
Earnings Change/Earnings Replacement in Six Months	Dislocated Workers	87%		153.0%		
2.0p.w.v	Older Youth	\$2600		\$4178		
	Adults	56%		61.1%		
Cradantial/Dinlama Pata	Dislocated Workers	57%			68.5%	
Credential/Diploma Rate	Older Youth	45%			58.3%	
	Younger Youth	53%			60.5%	
Skill Attainment Rate	Younger Youth	70%			96.5%	
Description of Other State I	ndicators of Performance					
None		NA		NA		
Overall Status of Local Performance		Not Met: Below 80%	Met 80% to 1		Exceeded: 100%&over	
		0	3		14	

TABLE O – LOCAL PERFORMANCE SUMMARY BY WORKFORCE AREA (part 17 of 17)

Local Area Name	ERFORMANCE SUMMARY	Adults		(1	2,702	
Massachusetts Totals	Tatal Dantisin and Connel	Dislocated Wo	orkers		4,831	
wassachusetts Totals	Total Participants Served	Older Youth		408		
		Younger Yout	h		3,093	
T/T/A A		Adults			1,261	
ETA Assigned #	Total Exiters	Dislocated Wo	orkers		2,421	
<u>25</u>	Total Exiters	<b>Older Youth</b>			207	
		Younger Yout	h		1,533	
Performance Measure	Program Group	Negotia Performanc		Actual Performance Level		
<b>Customer Satisfaction</b>	Program Participants	70		76.3		
Customer Satisfaction	Employers	70			65.4	
	Adults	71%			73.5%	
<b>Entered Employment Rate</b>	Dislocated Workers	77%			78.0%	
	Older Youth	63%			74.2%	
	Adults	80%			77.5%	
Retention Rate	Dislocated Workers	87%		84.6%		
	Older Youth	77%		69.5%		
	Younger Youth	55%			59.3%	
	Adults	\$3700			\$4986	
Earnings Change/Earnings Replacement in Six Months	Dislocated Workers	92%		121.6%		
replacement in Six 1420ntilis	Older Youth	\$3150	,	\$4071		
	Adults	60%		66.1%		
	Dislocated Workers	60%			74.0%	
Credential/Diploma Rate	Older Youth	50%			62.8%	
	Younger Youth	54%			55.1%	
Skill Attainment Rate	Younger Youth	72%		91.2%		
<b>Description of Other State I</b>	ndicators of Performance					
None		NA		NA		
Overall Status of Local Performance		Not Met: Below 80%	Met: 80% to 10		Exceeded: 100% & over	
		0	4		13	