

Workforce Investment Act

ANNUAL REPORT

PROGRAM YEAR 2000

Kansas Department of Human Resources

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Workforce Investment Act Title I-B Annual Report Program Year 2000

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EXECUTIVE SUMMARY

The state of Kansas has successfully completed the implementation of the Workforce Investment Act (WIA) during program year 2000. The necessary foundation for the implementation of WIA existed in Kansas because of the coordinated efforts of the Kansas Workforce Investment Partnership Council, the Department of Human Resources, the administrative entities for our five local areas and numerous partner agencies at the state, county and local level. Our foundation was further strengthened by the system of One-Stop Centers established under our One-Stop implementation grant.

While the state failed to meet all of the targets established in negotiation with the United States Department of Labor (USDOL), the service delivery system established during implementation is strong and exceeding projected capacity. The state has implemented a statewide automated data collection system for WIA and One-Stop partner agencies. In addition, we have implemented a consumer report system for state and local labor market information and training provider certification.

Because Kansas has not joined the Wage Record Interchange System, the local areas have been forced to use the supplemental wage collection process to determine outcomes for numerous program exiters. This process has been burdensome and staff intensive and has not produced the desired results. Kansas will join WRIS during PY2001.

The information reported concerning special populations indicates the Adult and Dislocated Worker populations were well served during the performance year 2000. The designated groups achieved the negotiated levels of performance for 88% of the measures.

State Service Delivery Analysis

During the first two quarters of the PY2000, new participant registration levels were 35% lower than the previous year across all Title I-B programs. The cause of the lower than expected rate of enrollment was rooted in three factors.

- Through the One-Stop system, Kansans were able to find employment prior to the point where program registration was required;
- Our local area efforts directed their initial effort towards long term system building; and
- The end of traditional summer youth program activities.

Customer Satisfaction

While the state met or exceeded the negotiated performance standards, we failed to meet the required contact rate for participant customer satisfaction and failed to achieve the sample size necessary for a valid statistical measure of employer customer satisfaction. The causative factors for these failures have been addressed

Adult Program

The state met all negotiated performance standards for the Adult program. The Adult entered employment rate, earnings change rate and employment and credential rate exceeded the negotiated levels. For Adult special populations, 88% of the standards were met or exceeded. All standards were met or exceeded for Adults who received training services.

Dislocated Worker Program

The state met all negotiated performance standards for the Dislocated Worker program. The Dislocated Worker credential rate exceeded the negotiated levels. For Dislocated Worker special populations, 88% of the standards were met or exceeded. All standards were met or exceeded for Dislocated Workers who received training services, as were the standards for Dislocated Workers who did not receive training services.

Youth Program

The State failed to meet the negotiated levels for four of the seven youth core measures, Older Youth earnings change, Younger Youth skill attainment, Younger Youth diploma or equivalent attainment, and Younger Youth retention. The State did exceed the negotiated levels for Older Youth entered employment and credential rate and met the level for Older Youth retention. The pattern continued in the results for both Older and Younger Youth special populations with only 29% of the target levels being achieved.

Cost of Activities

For the Adult program, the average cost per participant was \$2,283. Using the wage gain rate for Adult exiters as a measure of effectiveness, the return on investment was \$1.13 per dollar expended.

Better results were achieved in the Dislocated Worker program where the average cost per participant was \$2,227 and the return on investment based on exiter wage replacement was \$4.87 per dollar expended.

For Youth Programs, the cost per participant was \$1,809 with nearly 65% of that being expended in the delivery of the ten youth elements. While it is significantly harder to determine a return on investment methodology for youth exiters because of the low percentage of Younger Youth who enter employment, nearly a dollar to dollar ratio was achieved using the wage gain earning from Older Youth exiters as compared to all youth program expenditures.

State Evaluations of Workforce Investment Activities

The Kansas Workforce Investment Partnership Council has adopted the Kansas Award for Excellence criteria as the basis for the measurement of continuous improvement of the Workforce Network of Kansas. The KAE criteria is based on the Maclom Baldrige National Quality Award Criteria for Performance Excellence, but provides a simplified and less complex approach to meeting the national award Criteria. Initial efforts have begun across the Network to address the key requirements of KAE to achieve quality excellence in service delivery. Use of the KAE will allow the Network to measure its achievements compared to both private and public sector Kansas businesses and organizations.

The Department of Human Resources and the Division of Employment and Training have taken a leading role by establishing strategic and tactical plans with specific system goals and metrics designed to insure value added services are provided by all levels of the organization.

The Division of Employment and Training conducted on-site evaluations of each Local Area's implementation of the Workforce Investment Act. These evaluations will serve as a base line to measure system improvement.

General Comments

While Kansas met all the negotiated standards for Adult, Dislocated Worker and Older Youth core measures of performance save one, the requirement to report four quarters of exiter data for the retained employment rate and the earnings change/earnings replacement rate seventy-five days before they are due to be report during quarterly reporting created an excessive burden on the system in general and is directly responsible for the failure to met the target for the Older Youth earnings change measure. While we applaud the use of wage records in determining program outcomes, those wages must be available to develop the outcomes. While the majority of employers had filed quarterly reports by the end of October, only thirty days remained to access wage records in other states or to find supplemental wages. The State will not hold its Local Areas accountable for failure to meet any of these measures until the February reporting date.

The change in method for reporting youth skill attainment that was announced in change 1 to TEGL 14-00 was directly related to our failure to meet that negotiated standard. Initial guidance indicated that attainment of youth goals were not tied to the date of exit. When we are notified unofficially 45 days prior to the due date of the annual report and officially 12 days before and 5 months after the report period closure for this measure of the change, it is impossible to recover. Numerous goals that were attained during mandatory youth follow-up services now are being show as not being attained. We recommend that all future changes to reporting requirements be specified before the start of the program year. No program or organization can effectively operate or be accurately assessed if the rules are changed or clarified at or near the end of the measurement period.

State Level Performance

Program Year 2000

Table A - Workforce Investment Act Customer Satisfaction Results

Customer Satisfaction	Negotiated Performance Level	Actual Performance Level - American Customer Satisfaction Index	Number of Completed Surveys	Number of Customers Eligible for the Survey	Number of Customers Included in the Sample	Response Rate
Participants	64%	82%	268	2,060	2,060	13%
Employers	62%	61%	189	196	196	96%

Table B - Adult Program Results At-A-Glance

Reported Information	Negotiated Performance Level	Actual	Performance Level	
			Numerator	362
Entered Employment Rate	71%	74%	Denominator	489
			Numerator	303
Employment Retention Rate	78%	68%	Denominator	447
			Numerator	1,008,774
Earnings Change in Six Months	\$2,500	\$2,641	Denominator	382
			Numerator	389
Employment and Credential Rate	45%	60%	Denominator	648

Table C - Outcomes for Adult Special Populations

Reported Information	Public Assistance Recipients Receiving Intensive or Training Services		Veterans			Individuals With Disabilities			Older Individuals			
Entered Employment Rate	80%	NUM DEN	119 149	83%	NUM DEN	<u>19</u> 23	,	NUM DEN	<u>41</u> 55		NUM DEN	<u>9</u> 18
Employment Retention Rate	69%	NUM DEN	101 146	63%	NUM DEN	17 27	69%	NUM DEN	34 49		NUM DEN	8 11
Earnings Change in Six Months	\$3,413	NUM DEN	453,968 133	•	NUM DEN	36,069 23	\$4,598	NUM DEN	197,706 43	\$3,649	NUM DEN	36,489 10
Employment and Credential Rate	60%	NUM DEN	125 207	76%	NUM DEN	28 37		NUM DEN	39 66		NUM DEN	<u>11</u> 19

Table D - Other Outcome Information for the Adult Program

Reported Information	Rece	viduals ived Ti Service	raining	Individuals Who Received Only Core and Intensive Services			
		NUM	343		NUM	19	
Entered Employment Rate	74%	DEN	463	73%	DEN	26	
		NUM	285		NUM	18	
Employment Retention Rate	68%	DEN	420	67%	DEN	27	
		NUM	991,184		NUM	17,590	
Earnings Change in Six Months	\$2,716	DEN	365	\$1,035	DEN	17	
		NUM	389				
Employment and Credential Rate	60%	DEN	648				

Table E - Dislocated Worker Program Results At-A-Glance

Reported Information	Negotiated Performance Level	Perfo	Actual Performance Level			
			Numerator	634		
Entered Employment Rate	76%	71%	Denominator	888		
			Numerator	466		
Employment Retention Rate	85%	74%	Denominator	634		
			Numerator	4,991,265		
Earnings Replacement in Six Months	82%	76%	Denominator	6,599,437		
			Numerator	480		
Employment and Credential Rate	45%	58%	Denominator	830		

Table F - Outcomes for Dislocated Worker Special Populations

Reported Information		Vetera	ans		ividua Disabil	s With	Older Individuals			Displaced Homemakers		
Entered Employment Rate	78%	NUM DEN	<u>46</u> 59		NUM DEN	<u>32</u> 39	70%	NUM DEN	61 87	83%	NUM DEN	<u>5</u>
Employment Retention Rate	78%	NUM DEN	36 46		NUM	27	74%	NUM	45 61		NUM DEN	4 5
Earnings Replacement Rate	72%	NUM DEN	473,434 659,485		NUM	218,289 325,499		NUM	428,192 771,331		NUM	25,122 20,045
Employment and Credential Rate	38%	NUM DEN	23	52%	NUM DEN	22 42	63%	NUM DEN	52 83		NUM DEN	2

Table G - Other Outcome Information for the Dislocated Worker Program

Reported Information			als Who Training ices	Individuals Who Received Only Core and Intensive Services			
		NUM	587		NUM	47	
Entered Employment Rate	71%	DEN	828	78%	DEN	60	
		NUM	433		NUM	33	
Employment Retention Rate	74%	DEN	587	70%	DEN	47	
		NUM	4,620,562		NUM	370,703	
Earnings Replacement Rate	76%	DEN	6,081,322	72%	DEN	518,115	
Employment and		NUM	480				
CredentialRate	58%	DEN	830				

Table H - Older Youth Program Results At-A-Glance

Reported Information	Negotiated Performance Level	Actual	Performance Level	
			Numerator	99
Entered Employment Rate	63%	66%	Denominator	149
			Numerator	80
Employment Retention Rate	77%	64%	Denominator	125
			Numerator	188,224
Earnings Change in Six Months	\$2,800	\$1,623	Denominator	116
			Numerator	73
Credential Rate	35%	38%	Denominator	193

Table I - Outcomes for Older Youth Special Populations

Reported Information	Public Assistance Recipients Receiving Intensive or Training Services		Veterans				viduals isabili		Out-of-School Youth			
Entered Employment Rate												
		NUM	14		NUM	1		NUM	21		NUM	67
	54%	DEN	26	100%	DEN	1	44%	DEN	48	70%	DEN	96
Employment Retention Rate		NUM	12		NUM	1		NUM	15		NUM	48
	55%	DEN	22	100%	DEN	1	60%	DEN	25	61%	DEN	79
Earnings Change in Six												
Months		NUM	17,596		NUM	88		NUM	10,087		NUM	93,122
	\$838	DEN	21	\$88	DEN	1	\$459	DEN	22	\$1,258	DEN	74
Credential Rate												
		NUM	13		NUM	1		NUM	10		NUM	48
	59%	DEN	22	100%	DEN	1	83%	DEN	12	42%	DEN	113

Table J - Younger Youth Results At-A-Glance

Reported Information	Negotiated Performance Level	Actua	al Performanc	e Level
			Numerator	472
Skill Attainment Rate	72%	42%	Denominator	1,133
			Numerator	51
Diploma or Equivalent Attainment Rate	55%	19%	Denominator	265
			Numerator	32
Retention Rate	55%	14%	Denominator	228

Table K - Outcomes for Younger Youth Special Populations

Reported Information	Public Assistance Recipients			Individuals With Disabilities			Out-of-School Youth		
		NUM	446		NUM	56		NUM	121
Skill Attainment Rate	40%	DEN		53%	DEN	105	Ī	DEN	289
	1070	NUM	47	0070	NUM	39		NUM	5
Diploma or Equivalent Attainment Rate	18%	DEN	255	25%	DEN	158	10%	DEN	48
		N 11 1 N A	20		N.I. IN 4	00		N 11 1 N A	40
	400/	NUM	30	470/	NUM	20	1	NUM	12
Retention Rate	13%	DEN	224	17%	DEN	116	16%	DEN	73

Table L - Other Reported Information

Reported Information	12 Month Employment Retention Rate	12 Mo. Earnings Change (Adult and Older Youth) or 12 Mo. Earnings Replacement (Dislocated Worker)	Par Nor	Placements for Participants in Nontraditional Employment Unsubsidized Employment		For Those ho Entered dized	Entry Into Unsubsidized Employment Related to the Training Received of Those Who Completed Training Services				
Adults				NUM DEN	23 446	\$3,786	NUM DEN	1,442,285 381	47%	NUM DEN	
Dislocated Workers			0%	NUM DEN	3 709	\$5,015		2,808,197 560	41%	NUM DEN	291 709
Older Youth				NUM DEN	2 133	\$2,200	NUM	244,163 111	17%	NUM DEN	

Table M - Participation Levels

	Total Participants Served	Total Exiters
Adults	965	644
Dislocated Workers	970	549
Older Youth	293	180
Younger Youth	865	687

Table N - Cost of Program Activities

	Prog	gram Activity	Total Federal Funding
Local Adults			2,203,680.00
Local Dislocated Wor	kers		2,149,907.00
Local Youth			2,101,044.00
Rapid Response (up to 25%) §134(a)(2)(A)			345,746.00
Statewide Required Activities (Up to 15%) §134(a)(2)(B)			356,828.00
9 * VA A /		Activities specified in §134(b)(3)(i), (ii), (iv), (v) & (vii)	613,015.00
	tion	Miscellaneous	153,871.00
Statewide Allowable Activities	Description		
§134(a)(3)	Activity [
	Program Ad		
	Prog		
Total of All I	ede	ral Spending Listed Above	7,924,091.00

Local Area Performance

Program Year 2000

Table O - Local Area I Performance

Local Area Name		Adults	62
		Dislocated Workers	181
		Older Youth	6
Local Area I	Total Participants Served	Younger Youth	30
ETA Assigned #	•	Adults	32
		Dislocated Workers	60
		Older Youth	2
20005	Total Exiters	Younger Youth	4
			Actual
		Negotiated	Performance
		Performance Level	Level
Customer Satisfaction	Program Participants	64%	78%
Customer Satisfaction	Employers	62%	0%
	Adults	69%	78%
Entered Employment Rate	Dislocated Workers	82%	78%
	Older Youth	56%	83%
	Adults	80%	82%
Retention Rate	Dislocated Workers	89%	86%
The control rate	Older Youth	77%	67%
	Younger Youth	63%	50%
Earnings Change/Earnings	Adults	\$1,217	\$3,368
Replacement in Six Months	Dislocated Workers	72%	78%
Tropidocinent in oix months	Older Youth	\$1,260	(\$252)
	Adults	45%	34%
Credential/Diploma Rate	Dislocated Workers	45%	38%
·	Older Youth Younger Youth	35% 55%	10% 0%
Skill Attainment Rate	Younger Youth	49%	83%
Description of Other State Indicators of	Performance (WIA	1070	0070
136(d)(1)(Insert additional rows if there	are more than two "Other		.
State Indicators of Performance")		N/A	N/A
Overall Status of Local Performance	Not Met	Met	Exceeded
Overall Status of Essai i Cristillance	5	5	7

Table O - Local Area II Performance

Local Area Name		Adults	291
		Dislocated Workers	200
		Older Youth	78
Local Area II	Total Participants Served	Younger Youth	191
ETA Assigned #		Adults	238
		Dislocated Workers	120
		Older Youth	56
20010	Total Exiters	Younger Youth	103
		N	Actual
		Negotiated	Performance
		Performance Level	Level
Customer Satisfaction	Program Participants	64%	85%
Customer Satisfaction	Employers	62%	82%
	Adults	66%	75%
Entered Employment Rate	Dislocated Workers	76%	85%
	Older Youth	63%	72%
	Adults	78%	63%
Retention Rate	Dislocated Workers	85%	74%
The control Nate	Older Youth	77%	62%
	Younger Youth	55%	13%
Earnings Change/Earnings	Adults	\$2,697	\$2,391
Replacement in Six Months	Dislocated Workers	81%	72%
	Older Youth	\$2,425	\$1,973
	Adults	45%	77%
Credential/Diploma Rate	Dislocated Workers	45%	77%
·	Older Youth Younger Youth	35% 55%	34% 67%
Skill Attainment Rate	Younger Youth	76%	51%
Description of Other State Indicators of 136(d)(1)(Insert additional rows if there State Indicators of Performance")	Performance (WIA	N/A	N/A
Overall Status of Local Performance	Not Met	Met	Exceeded
		7	8

Table O - Local Area III Performance

Local Area Name		Adults	279
		Dislocated Workers	262
		Older Youth	66
Local Area III	Total Participants Served	Younger Youth	416
ETA Assigned #		Adults	190
		Dislocated Workers	169
		Older Youth	52
20015	Total Exiters	Younger Youth	412
			Actual
		Negotiated	Performance
		Performance Level	Level
Customer Satisfaction	Program Participants	64%	72%
Customer Satisfaction	Employers	62%	74%
	Adults	66%	76%
Entered Employment Rate	Dislocated Workers	70%	59%
	Older Youth	52%	52%
	Adults	75%	62%
Retention Rate	Dislocated Workers	80%	73%
Neterition Nate	Older Youth	64%	67%
	Younger Youth	35%	15%
Earnings Change/Earnings	Adults	\$2,349	\$2,382
Replacement in Six Months	Dislocated Workers	72%	90%
Teplacement in Olx Months	Older Youth	\$2,425	\$1,560
	Adults	45%	61%
Credential/Diploma Rate	Dislocated Workers	45%	68%
·	Older Youth	35%	10%
Skill Attainment Rate	Younger Youth Younger Youth	55% 79%	1% 44%
Description of Other State Indicators of 136(d)(1)(Insert additional rows if there	Performance (WIA	10/0	1170
State Indicators of Performance")		N/A	N/A
Overall Status of Local Performance	Not Met	Met	Exceeded
	4	5	8

Table O - Local Area IV Performance

Local Area Name		Adults	181	
		Dislocated Workers	243	
		Older Youth	43	
Local Area IV	Total Participants Served	Younger Youth	44	
ETA Assigned #	•	Adults	98	
		Dislocated Workers	151	
		Older Youth	14	
20020	Total Exiters	Younger Youth	30	
			Actual	
		Negotiated	Performance	
		Performance Level	Level	
0	Program Participants	64%	93%	
Customer Satisfaction	Employers	62%	60%	
	Adults	71%	85%	
Entered Employment Rate	Dislocated Workers	76%	84%	
	Older Youth	63%	80%	
	Adults	78%	84%	
Retention Rate	Dislocated Workers	85%	66%	
Neterition Nate	Older Youth	77%	75%	
	Younger Youth	55%	75%	
Earnings Change/Earnings	Adults	\$2,693	\$2,802	
Replacement in Six Months	Dislocated Workers	85%	65%	
Tropiasement in Six Months	Older Youth	\$3,500	\$3,449	
	Adults	45%	57%	
Credential/Diploma Rate	Dislocated Workers	45%	53%	
·	Older Youth	35%	53%	
Skill Attainment Rate	Younger Youth Younger Youth	55% 76%	45% 77%	
Description of Other State Indicators of 136(d)(1)(Insert additional rows if there State Indicators of Performance")	Performance (WIA	N/A	N/A	
Overall Status of Local Performance	Not Met	Met	Exceeded	
	2	4	11	

Table O - Local Area V Performance

Local Area Name		Adults	152
		Dislocated Workers	84
		Older Youth	101
Local Area V	Total Participants Served	Younger Youth	183
ETA Assigned #	·	Adults	86
		Dislocated Workers	50
		Older Youth	56
20025	Total Exiters	Younger Youth	137
			Actual
		Negotiated	Performance
		Performance Level	Level
Customer Satisfaction	Program Participants	64%	91%
Customer Satisfaction	Employers	62%	87%
	Adults	74%	55%
Entered Employment Rate	Dislocated Workers	70%	76%
	Older Youth	73%	75%
	Adults	77%	64%
Retention Rate	Dislocated Workers	83%	73%
Neterition Nate	Older Youth	74%	65%
	Younger Youth	54%	11%
Earnings Change/Earnings	Adults	\$1,465	\$2,945
Replacement in Six Months	Dislocated Workers	80%	171%
	Older Youth	\$1,708	\$1,232
	Adults	45%	67%
Credential/Diploma Rate	Dislocated Workers	45%	45%
р	Older Youth	35%	68%
Skill Attainment Rate	Younger Youth Younger Youth	55% 30%	0% 21%
Description of Other State Indicators of 136(d)(1)(Insert additional rows if there a State Indicators of Performance")	Performance (WIA	N/A	N/A
Overall Status of Local Performance	Not Met	Met	Exceeded
	5	6	7