# **Introduction to Market Failure**

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# **Competitive equilibrium**

- P=MR=MC=AC
- Price equals marginal revenue since firms cannot influence price ("price takers")
- Firms maximize profits when MR, the revenue from the last unit sold, equals marginal cost (MC), the (opportunity) cost of the last unit produced.
- Marginal cost equals average cost; the firm produces as cheaply as possible; economic profits are zero



### **Perfect Competition**



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#### **Competitive Equilibrium, cont'd**

- P = MC: Allocative efficiency: The price reflects the consumer's willingness to pay. Equality implies no other allocation of resources could obtain without making one party to the transaction worse off.
- P = AC: economic profits zero; no incentive for entry or exit
- MC=AC: Occurs at minimum of (long-run) average cost curve; firm produces as cheaply as possible at optimal scale.



#### **Political Economy of Competition**

- Maximization of utility, for consumers and of profits, for producers, occurs at same point
- Opportunity costs of consumption and of production equate
- Equilibrium reached without intervention by non-market forces: the "invisible hand" of economic liberty.



#### **Market Failure**

### P ≠ MC

 Market failure occurs when an unregulated market in equilibrium does not achieve allocative efficiency. Competitive equilibrium conditions do not hold.



# **Market Failure Types**

# All market failures are due to the existence of one or more of the following:

- Market Power
- Public Goods
- Externalities



# **MARKET POWER**

- If a firm can influence price, it has market power
- Most industries display limited market power (product differentiation)
  - -Some influence over price may be desirable
- Extreme Market Power
  - -One Seller (monopoly)
  - -One Buyer (monopsony)



#### Firm Demand Under Monopoly (Market Power)



### **Competition v. Monopoly**





#### Example of Profit Maximization under Monopoly



#### **Equilibrium Conditions under Monopoly**

- MC = MR, but
- MC < P = AR =D
- Firm produces the quantity at which marginal cost equals marginal revenue, but charges the price the market will bear, given by the demand curve
- "competitive price" P<sub>c</sub>= AC=AR
- $P_c < P_m$ ;  $Qc > Q_m$



# **Causes of Market Power**

#### • Barriers to Entry and Exit

- "Natural"
  - Economies of Scale; Costly Disposal
  - Remedy: Regulated Entities (e.g. traditional utilities)
- Firm Behavior
  - Anti-competitive Practices
  - Remedy: Competition Policy, Antitrust Legislation
- Government Policy/Fiat
  - Patents, Licenses, Charters



# **PUBLIC GOODS**

#### Private goods (most goods/services)

– Unit consumption is *rival* and *excludable*: If I consume it, you can't, and we don't share.

#### • "Pure" Public Goods:

- -each unit is consumed in common: *nonrival*
- No one can be prevented from consumption: nonexcludable
  - Example: National Defense, Flood Protection



# Public Goods, Cont'd

#### • Mixed Goods:

- Exhibits aspects of nonrivalry or nonexcludability
  - Example: Highways, Ports

#### • Free-Rider Problem

- Person may consume without paying
- Arises from nonexcludability
- Market systems can not compel payment
- **Underprovision** if left to market



### A Basis for Gov't Intervention

- Free-Rider problem can not be resolved by free market. Optimal provision through government procurement and taxation
  - -Optimal provision:
    - Theory (Samuelson): efficient provision requires that the sum of each individual's marginal benefit (willingness to pay) equal the marginal cost of the last unit provided. i.e. MAX: TB-TC
    - Practice: Individual preferences mediated through political process.



### **EXTERNALITIES**

#### • DEF'n: Costs and Benefits that

- -Arise from economic transaction
- -Are not considered by parties to transaction
- -Fall upon persons not party to transaction
- Social cost ≠ Private cost, or
- –Social benefit ≠ Private benefit



#### **External Costs**

- External cost raises social costs relative to private costs. Producer, whether unaware, unconcerned, or powerless, does not incorporate this cost into costs of production. Thus:
- **P=MPC < SMC** (alternatively MPB>MSB)
  - -Overprovision (e.g. goods causing pollution)
  - -Overuse (goods from common resource)



#### **External Costs**



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#### **External Benefit**

- Social Benefits are greater than private or individual benefit. Consumer does not anticipate or calculate social benefits of consumption. Thus
- **P** = MPB < MSB:
  - -Underconsumption/provision
    - E.g. education
    - Some similarity to public goods



#### **External Benefit**



3rd parties receive benefits who are not part of the original

transaction. Unit subsidy of SB restores allocative efficiency

NETL

### **Basis for gov't intervention**

- Government action can correct or mitigate market failures through devices that "internalize the externality"
- How
  - -Taxes, fees
  - -Create/enforce auctionable/tradeable rights
  - -Subsidies
  - -R&D



# Challenge

#### • Identification of Market Failure(s)

- Public good? Mixed?
  - eg. Infrastructure, homeland security
- Externality
  - eg. Pollution reduction, GHG mitigation
- Market power distortion
  - Cartels: supply restriction, market disruptions
- Other Market anomalies



# Challenge, Cont'd

#### • Efficacy of remedy

- Is provision adequate, more than adequate?
  - Bureaucratic interest
- Rent seeking
  - Lobbying to create or obtain economic rents or monopoly profits
- Crowding out?
  - Does Gov't R&D crowd out private sector R&D
    - If so, does it matter? (public good aspect?)
  - Does Gov't R&D spur private R&D?
    - spillovers



# Appendix



Descriptor - include initials, /org#/date

### Layout of Federal Funding for R&D



Department of Interior



### **NETL O&G v. Industry**



Source, Lexis, *Disclosure*, "R&D expenditures" 12 companies, FYE 12/31/2001; *S&P Company Reports* 



# **Critique of Gov't R&D - Goolsbee**

#### • Goolsbee (1998)

- Examines employment data of scientists and engineers
- Notes large share of gov't employment of certain professions
- -Notes large share of public R&D as % of total R&D
- Regressions indicate that increased gov't R&D spending partially crowds out private R&D
  - Due to 'inelastic' specialized labor supply
  - Increased demand for labor leads to increased salaries in private sector, squeezing private budgets



# Critique of Gov't R&D, Hall&David

#### • Hall and David (2000)

- Analytical Model based on three types of expenditures:
  - Private sector R&D
  - Public "basic" or "grant" research
    - Not germane to particular agency mission
  - Public "contract" research
    - Supports mission of agency
  - Two-sector labor supply
- Pose Question: Is Crowding Out Necessarily Bad
- Examine short-run vs. long-run effects
  - E.g., short run crowding out could be reversed in long run as fixed costs/risk reduced for everyone
    - CFB; IGCC?; Fuel Cells?



# Hall&David, cont'd

- -Examine short-run vs. long-run effects
  - Labor supply more elastic in long run

#### • Results:

- -Analytical:
  - Public and private R&D substitutes when:
    - Gov't sector "large"
    - Labor supply inelastic
    - Gov't R&D does not enhance private productivity
    - Contribution of additional labor falls off quickly



# Hall&David, cont'd

#### **Results cont'd**

-Analytical:

- Public and private R&D complements when:
  - Gov't sector "small"
  - Labor supply elastic
  - Gov't R&D enhances private productivity (either directly or through knowledge transfer)
  - Contribution of additional labor constant
- -Empirical
  - Goolsbee estimates plugged into H&D analytical model:
    - Short-run substitutes if gov't share over 22%
    - Long-run substitutes if labor supply relatively inelastic



### **Observations**

#### • Stylized models may:

- -Overestimate labor supply inelasticity
  - Nonwhite males, females, and foreign nationals not considered
- -For many disciplines
  - Gov't salaries less than comparable private sector positions
    - Is gov't a wage taker? Or,
    - Are gov't wages "fixed"
- "Joint" or cooperative research not considered
  - Probably complementary (Jaffe 2001)
  - Risk Abatement

