U.S. Food and Drug Administration



PAT Regulatory Process: Review and Inspection

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Outline

- > Introductory Remarks
- > PAT System Implementation Options
- > PAT Regulatory Process
- ➤ Team Approach: Review and Inspection
- > PAT Submission Information
- **➤ Success Story: A PAT Submission**Comparability Protocol
- Summary and Closing Remarks





Existing Process

- Manufacturing and associated regulatory practices (do) did not adequately support or facilitate innovation and continuous improvement
- ➤ An innovative regulatory process was necessary to transform pharmaceutical manufacturing to meet the current and future needs of the US public

"Ajaz Hussain- FDA Science Board Meeting, November 05, 2004"





PAT Regulatory Milestones

- ➤ FDA Advisory Committee for Pharmaceutical Science-July 19, 2001
- > PAT Subcommittee Meetings
 - ◆ February, July, October 2002
 - ◆ Draft PAT Guidance September 2003
 - ◆ Final PAT Guidance September 2004
 - ◆ PAT Team Certification completed September 2004





PAT Guidance

- > Incorporates flexible Regulatory **Strategy** accommodating innovation by
 - ◆ PAT Team approach to Review and **Inspection**
 - ◆ Jointly trained and certified staff

Guidance for Industry

PAT — A Framework for **Innovative Pharmaceutical** Development, Manufacturing, and Quality Assurance

> U.S. Department of Health and Human Services Food and Drug Administration Center for Drug Evaluation and Research (CDER) Center for Veterinary Medicine (CVM) Office of Regulatory Affairs (ORA)

> > Pharmaceutical CGMPs September 2004





PAT System Implementation Options

- Under the facility's own Quality System
 - Inspections by the PAT Team or PAT certified Investigator can precede or follow PAT implementation
- Supplement Submission (PAS, CBE-0, CBE-30, AR, etc.) prior to implementation
 - ◆ If necessary, an inspection can be performed by a PAT Team or PAT certified Investigator prior to implementation
- Comparability protocol (CP) Submission
 - Outlining PAT research, Validation and implementation strategies, and time lines





PAT System Implementation Options

- ◆ Following the approval of the comparability protocol by the Agency, one or a combination of the above regulatory pathways can be adopted for implementation of the PAT system
- ➤ Additionally, a pre-Operational Review of a PAT manufacturing facility and process(es) by the PAT Team may be requested by the manufacturer to facilitate adoption or approval of a PAT System(s)





PAT Regulatory Process

- > A flexible regulatory approach
- May be initiated by an applicant with a scientific proposal to IND/NDA/ANDA, followed by discussions with PAT Team to ensure clear understating of scientific principles and the type of information and knowledge necessary to support the proposed PAT system
- Regulatory submission (e.g., supplement, CP), if needed per mutual discussions with PAT Team
- Evaluation of the regulatory submission by a team approach for ensuring all aspects of product quality and product reliability and followed by a team based inspection







PAT Implementation: Under firm's Quality System

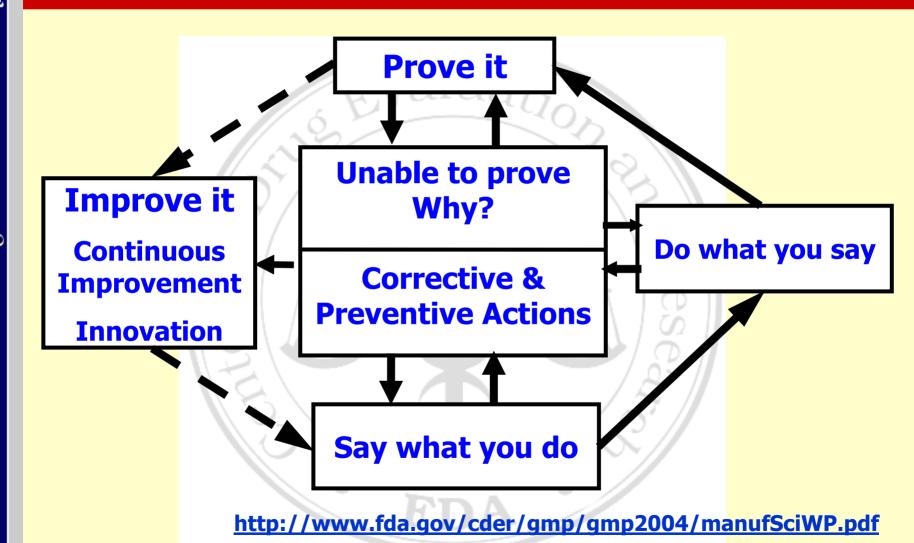
- "Organizations with robust QS may be able to reduce supplement submission
- Procedures designed to ensure that the drug products have identity strength, quality and purity
- Concept of Product Lifecycle
- Identification and control of critical variables"

"FDA Draft Guidance Quality Systems Approach to Pharmaceutical Current Good Manufacturing Practice Regulations-September 2004"





Modern Quality System







PAT Implementation: Robust Quality System

- Quality
- Quality by Design and Product Development
- Risk Assessment and Risk Management
- CAPA (Corrective and Preventative Actions)
- Change Control
- The Quality Unit
- Six System Inspection Model

"FDA Draft Guidance Quality Systems Approach to Pharmaceutical Current Good Manufacturing Practice Regulations-September 2004"







FDA Organization for PAT







FDA Organization for PAT

- >Team members from Review, Inspection and Compliance
- >PAT Policy, Consultant, Support
- >PAT Training Coordinators
- >PAT Steering Committee





The FDA PAT Team: ORA, CDER, CVM

Steering Committee:

Doug Ellsworth (ORA)

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Dennis Bensley (CVM)

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PAT Team Building

PAT Team Building

December 2002





PAT Training

- > Training Curriculum
 - ◆ Selected by PAT-Subcommittee of Advisory **Committee for Pharmaceutical Science**
 - ◆ Two in-house didactic sessions and three practicum sessions at the following three Universities
- Three Universities (National Science Foundation **Centers**)
 - University of Purdue Pharmacy (Center for **Pharmaceutical Processing Research)**
 - University of Washington Chemistry (Center for **Process Analytical Chemistry**)
 - University of Tennessee Chemical Engineering (Measurement and Control Engineering Center)





PAT Training Certification

- > PAT team members trained together
- Assignments:
 - Written Take-Home exam on the didactic sessions
 - ◆ Practicum Reports for 2/3 University sites
 - ◆ Team approach (Review, Inspection, Compliance) to evaluate merits of Public comments received for the PAT draft guidance, to submit a written report and presentation to the PAT steering committee
- Certification: September 2004





PAT Submission Information: Example

Information to support a PAT system implementation may include:

- Process description, analytical properties, Testing and rationale, risk assessment
- PAT system and sampling description
 - Type of measurement technology (e.g., NIR, spectral region), sampling system (e.g., fibers, if any, sample location, sample/product interface), sampling plan
 - Risk management, including identification of system failure and strategy for managing system failure
- Experimental design protocol, including table of experiments with justification, and references to documents (experimental design and conclusions)
- Factors identified as critical, factors chosen as critical and chosen for control justification, References to experimental design
- Modeling strategy, and criteria for management of outliers
- **Change** control strategy for model maintenance
- **Performance verification, calibration**
- **Process** monitoring and control strategy
 - Acceptance criteria





What PAT Tools are used?

- Multivariate tools for design, data acquisition and analysis
- > Modern process analyzers
- > Process control tools
- Continuous improvement and knowledge management tools





Process Understanding?

- Is the process well understood?
 - Are all critical sources of variability identified and explained?
 - ◆ Is variability managed by the process
 - Are product quality attributes predicted accurately and reliably?
- > True process understanding reflects accurate and reliable predictions
- Process understanding inversely proportional to risk







Critical Parameters & Process Controls Identification

Focus on process understanding

- What parameters are critical to product quality?
 - **♦ Experimental Design**
- How are these parameters controlled throughout the process?
 - ◆ Feed-back/-forward





Process Understanding and Control of identified critical parameters can...

- Assure the quality of in-process materials and/or drug products
- Continuously validate the performance of the manufacturing process
- Allow the process to manage variability
- Assure product quality in real time or near real time





PAT Regulatory Risk-Management

- Expect an inverse relationship between the level of process understanding and the risk of producing a poor quality product
- ➤ Well understood process → less restrictive regulatory approaches to manage change
- Focus on process understanding and the facilities quality system can facilitate risk-managed regulatory decisions and innovation





Regulatory Tools By FDA & ICH

- Provided by FDA & ICH include:
 - ◆ PAT Guidance, PAT Team, ASTM Standards, and support infrastructure
 - ◆ Compliance Policy Guide 7132c.08
 - Draft Guidance* on "Comparability Protocol"
 - ◆ Draft Guidance on "Quality Systems Approach to Pharmaceutical CGMP Regulations - Sept 2004
 - ◆ ICH Q8, Q9, and proposed Q10 will expand the international scope
- * FDA Guidance For Industry, Comparability Protocols Chemistry,
 Manufacturing, and Controls Information, February 2003, Once finalized,
 it will represent the Agency's current thinking on this topic.





Success Story

Team Approach **An Assessment of A PAT Submission: Comparability Protocol**







Success Story: PAT CP

- Highlights of the CP and Regulatory Process
 - Existing approved and marketed high volume DP-Tablet
 - Focus on monitoring and controlling the entire **Manufacturing Process: Drug substance and the Drug Product**
 - Open, frank and science based dialogue building trust and mutual understanding with the Agency from beginning of the project through development and final submission of CP
 - ♦ Firm's commitment to share the knowledge as learned
 - ◆ Team approach for pre-operational visit (POV) prior to submission of the CP: Drug substance and drug Product manufacturing sites, an invaluable learning process
 - Team assessment of the CP





Success Story: PAT CP

- Objectives of POV for the proposed PAT system implementation:
 - ◆ Team assessment: Review, Inspection and Compliance discipline members
 - Understand the scientific rationale of the approaches taken
 - Evaluate robust process understanding pertaining to Process (prediction, monitoring, control strategies) and continuous improvement concepts for process outputs
 - Understand the risk management approaches
 - Understand the concept of <u>real time release</u> and progress made towards that goal
 - **Most importantly sharing Firm's knowledge**





Success Story: PAT CP Assessment

- > Team assessment of the CP
- Does it follow the concepts of the PAT Guidance?
 - A system for:
 - designing, analyzing, and controlling manufacturing processes
 - timely measurements (i.e., during processing)
 - critical quality and performance attributes
 - raw and in-process materials
- What PAT principles and tools are incorporated?
- Are the PAT systems proposed for design, measurement, and control (prediction) acceptable?





Success Story: PAT CP Assessment

- Are the approaches to risk management (assessment, prevention & mitigation) acceptable?
- > Are the concepts of continuous improvement and knowledge management through life-cycle of the product under Firm's own quality system acceptable?
- > Is the plan for integrating systems acceptable?
- > Is the plan for real time release acceptable?
- > Is the proposed regulatory process acceptable?
- What are the critical aspects that may need to be assessed during future site visits/cGMP inspections?





Success Story: Results

- ➤ The CP incorporated key elements of the process understanding (prediction and control strategies for entire manufacturing process, from DS => DP), risk management and real time release
- Demonstrated that Agency's PAT Guidance can be successfully used for a regulatory submission: e.g., Comparability Protocol (CP).
- Approval of a <u>first complete PAT Comparability</u> <u>Protocol</u>, which truly incorporates the principles <u>embodied in the Agency's PAT Guidance</u>.





Next Steps

- Anchoring changes in the corporate/organization culture
- ➤ Incorporation of the PAT process under the FDA's Quality System
- Continued participation in ICH and ASTM E55 Committee
- ➤ Training and certification of second PAT team
 - CBER and Team-Bio representative to join PAT Steering Committee





Next Steps

- ➤ Expand the PAT program to include Product Specialists and Pharmaceutical Inspectorate
- Critical Path Initiative
 - ◆ Embedding the PAT programs into this initiative for progress toward the desired state





Summary

- Agency's PAT initiative is a <u>science</u> and <u>risk-based</u> flexible regulatory framework:
 - Assures Team approach to review and inspection with supportive training, certification, expert consultant and research support
 - Offers integrated systems approach to provide flexibility in validation of new technology for its intended application
 - Addresses areas of "regulatory" uncertainty and fear of "delayed" approval





Summary

- With the Team assessment approach, the organizational and communication barriers that existed at the beginning of the PAT initiative are fading away.....
- The team members committed to function as a team to achieve common goals of ensuring product quality and reliability on the basis of risk-based scientific evaluation
- ➤ The integrated quality system orientation afforded a flexible regulatory approach for implementation of PAT





Summary

- ➤ Team approach to pre-operational reviewinspection visit and to submission evaluation has proved to be one of the invaluable tools and could serve as a <u>model</u> for a complete assessment of a PAT system implementation
- Approval of a PAT CP proposing implementation of PAT systems both for the drug substance and the drug product with prospective intention of real time release of the drug product
- ➤ A <u>tripartite Win-Win-Win</u> situation for Public, Agency and Industry





Forthcoming PAT Guidance Workshops

- > USA (Arlington, VA)
 - ♦ November 16, 2004
- Japan (Tokyo)
 - ◆ December 8, 2004
- > UK (London)
 - ◆ December 14, 2004
- Europe (Brussels, Belgium)
 - ◆ February 22, 2005
- ➤ India (Mumbai)
 - ♦ February 22, 2005









