

November 1, 2002

Mr. John L. Skolds, President
Exelon Nuclear
Exelon Generation Company, LLC
4300 Winfield Road
Warrenville, IL 60555

SUBJECT: DRESDEN NUCLEAR POWER STATION
USNRC INSPECTION REPORT 50-237/02-15(DRS); 50-249/02-15(DRS)

Dear Mr. Skolds:

On October 4, 2002, the US Nuclear Regulatory Commission (USNRC) completed an inspection of the licensed operator requalification program at your Dresden Nuclear Power Station, Units 2 and 3. The enclosed report presents the inspection findings which were discussed with Mr. R. Hovey and other members of your staff on October 4, 2002.

The inspection examined activities conducted under your license as they relate to safety and to compliance with the Commission's rules and regulations and with the conditions of your license. The inspectors reviewed selected procedures and records, observed activities, and interviewed personnel.

Your staff identified four apparent violations of USNRC requirements. Three of these apparent violations involved the failure to ensure that licensed operators were examined in accordance with the requalification program requirements of 10 CFR 55.59 a(1) and a(2). The fourth apparent violation involved providing inaccurate information to the USNRC which resulted in the renewal of an individual's license, an action that would not have been taken had the correct information been provided. These findings, which involved USNRC licensed operator license conditions, do not present an immediate safety concern because the conditions were corrected.

The failure of your staff to ensure that the Dresden licensed operators maintained their licenses as required by USNRC regulations resulted in our having to issue 47 Notices of Enforcement Discretion (NOED) letters to individual operators as well as seven additional letters to individual operators who had not been in compliance with our regulations but had since returned to being in compliance. The USNRC views the issuance of any NOED as a significant action and a serious matter which should only be infrequently required. The need to issue 47 NOEDs leads us to be very concerned with the oversight of your licensed operator requalification training program. We are currently reviewing the circumstances surrounding these issues and will provide the results of our review to you by separate correspondence when it is complete.

In accordance with 10 CFR 2.790 of the USNRC's "Rules of Practice," a copy of this letter and its enclosure will be available electronically for public inspection in the USNRC Public Document Room or from the Publicly Available Records (PARS) component of USNRC's document system (ADAMS). ADAMS is accessible from the USNRC Web site at <http://www.nrc.gov/reading-rm/adams.html> (the Public Electronic Reading Room).

Sincerely,

/RA/

Cynthia D. Pederson, Director
Division of Reactor Safety

Docket Nos. 50-237; 50-249
License Nos. DPR-19; DPR-25

Enclosure: Inspection Report 50-237/02-15(DRS);
50-249/02-15(DRS)

cc w/encl: Site Vice President - Dresden Nuclear Power Station
Dresden Nuclear Power Station Plant Manager
Regulatory Assurance Manager - Dresden
Chief Operating Officer
Senior Vice President - Nuclear Services
Senior Vice President - Mid-West Regional
Operating Group
Vice President - Mid-West Operations Support
Vice President - Licensing and Regulatory Affairs
Director Licensing - Mid-West Regional
Operating Group
Manager Licensing - Dresden and Quad Cities
Senior Counsel, Nuclear, Mid-West Regional
Operating Group
Document Control Desk - Licensing
M. Aguilar, Assistant Attorney General
Illinois Department of Nuclear Safety
State Liaison Officer
Chairman, Illinois Commerce Commission

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Director Licensing - Mid-West Regional
Operating Group
Manager Licensing - Dresden and Quad Cities
Senior Counsel, Nuclear, Mid-West Regional
Operating Group
Document Control Desk - Licensing
M. Aguilar, Assistant Attorney General
Illinois Department of Nuclear Safety
State Liaison Officer
Chairman, Illinois Commerce Commission

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U.S. NUCLEAR REGULATORY COMMISSION

REGION III

Docket Nos: 50-237; 50-249
License Nos: DPR-19; DPR-25

Report No: 50-237/02-15(DRS); 50-249/02-15(DRS)

Licensee: Exelon Generation Company

Facility: Dresden Nuclear Power Station, Units 2 and 3

Location: 6500 North Dresden Road
Morris, IL 60450

Dates: August 26 through October 4, 2002

Inspectors: Charles Phillips, Reactor Inspector
Dell McNeil, Reactor Inspector

Approved by: Cynthia D. Pederson, Director
Division of Reactor Safety

SUMMARY OF FINDINGS

IR 05000237-02-15(DRS), IR 05000249-02-15(DRS); Exelon Generation Company, LLC; on 08/26-30/02, Dresden Nuclear Power Station, Units 2 & 3. Licensed Operator Requalification.

Biennial baseline inspection of the Operator Requalification Program. The inspection was conducted by two regional senior operations specialists. Four apparent violations of USNRC requirements were identified for which the final risk significance remains to be determined at a later date. The significance of most findings is indicated by their color (Green, White, Yellow, Red) using Inspection Manual Chapter 0609, "Significance Determination Process" (SDP). Findings for which the SDP does not apply may be "Green" or be assigned a severity level after USNRC management review. The USNRC's program for overseeing the safe operation of commercial nuclear power reactors is described in NUREG-1649, "Reactor Oversight Process," Revision 3, dated July 2000.

A. Inspection Findings

Cornerstone: Mitigating Systems

To Be Determined. One apparent violation of USNRC requirements was identified by the licensee. A comprehensive written examination for the 24 month requalification period defined by the licensee as January 10, 2000, through January 4, 2002, was not administered to the operators by the station training department personnel within the time frame required by 10 CFR 55.59, causing 54 licensed operators to not be in compliance with 10 CFR 55.53 (h) on January 5, 2002. This issue will be tracked as an unresolved item pending USNRC review of the circumstances surrounding it.

To Be Determined. One apparent violation of USNRC requirements was identified by the licensee. A comprehensive written examination for the 24 month requalification period defined by the licensee as January 30, 1998, through January 30, 2000, was not administered to the operators by the station training department personnel within the time frame required by 10 CFR 55.59, causing 28 licensed operators to not be in compliance with 10 CFR 55.53 (h) on January 31, 2000. This issue will be tracked as an unresolved item pending USNRC review of the circumstances surrounding it.

To Be Determined. One apparent violation of USNRC requirements was identified by the licensee. An operating examination for the calendar year 2001 was not administered to the operators by the station training department personnel within the time frame required by 10 CFR 55.59, causing 10 licensed operators to not be in compliance with 10 CFR 55.53(h) on January 1, 2002. This issue will be tracked as an unresolved item pending USNRC review of the circumstances surrounding it.

To Be Determined. One apparent violation of USNRC requirements was identified by the licensee. The licensee provided inaccurate information to the USNRC in an operator license renewal request. The USNRC approved the license renewal request based on the inaccurate information that was provided. The license renewal request would not have been granted with the correct information provided. This issue will be tracked as an unresolved item pending USNRC review of the circumstances surrounding it.

REPORT DETAILS

1. REACTOR SAFETY

Cornerstone: Mitigating Systems

1R11 Licensed Operator Requalification (71111.11)

.1 Review of Operating History - Effectiveness of Operator Training

a. Inspection Scope

The inspectors reviewed the plant's operating history from November 2000 through August 2002, to assess whether the licensed operator requalification training program had addressed operator performance deficiencies noted in the plant.

b. Findings

No findings of significance were identified.

.2 Requalification Examination Material

a. Inspection Scope

The inspectors reviewed the 2001 annual requalification operating and the 2002 written examination material to evaluate the general quality, construction, operational validity, and difficulty level. The inspectors also conducted reviews to verify that the examination material (1) adequately sampled the items stated in 10 CFR 55.41, 10 CFR 55.43, and 10 CFR Part 55.45; (2) adequately evaluated operator's knowledge of abnormal and emergency procedures; (3) incorporated probabilistic risk assessment insights; (4) was consistent with the Licensed Operator Requalification Training program 2 year sample plan; (5) incorporated system and component differences between Unit 2 and Unit 3; and, (6) included previously identified operator performance deficiencies.

The inspectors also discussed various aspects of the examination development with members of the licensee's training staff.

b. Findings

No findings of significance were identified.

.3 Requalification Training Program Feedback Process

a. Inspection Scope

The inspectors assessed the methods and effectiveness of the licensee's processes for revising and maintaining its licensed operator continuing training program up to date, including the use of feedback from plant events and industry experience information. The inspectors interviewed licensee personnel (operators, instructors, training management, and operations management) and reviewed the applicable licensee's

procedures. In addition, the inspectors reviewed Nuclear Oversight and Self-Assessment Audits.

b. Findings

No findings of significance were identified.

.4 Remedial Training Program

a. Inspection Scope

The inspectors assessed the adequacy and effectiveness of the remedial training conducted since the previous annual requalification examinations and the training planned for the current examination cycle to ensure that they addressed weaknesses in licensed operator or crew performance identified during training and plant operations. The inspectors reviewed remedial training procedures and individual remedial training plans, and interviewed licensee personnel (operators, instructors, and training management). In addition, the inspectors reviewed the current examination cycle remediation packages for the written and operating examination failures to ensure that remediation and subsequent re-evaluations were completed prior to returning individuals to licensed duties.

b. Findings

No findings of significance were identified.

.5 Conformance with Operator License Conditions

a. Inspection Scope

The inspectors reviewed the licensee's program for maintaining active operator licenses and ensuring the medical fitness of its licensed operators. The inspectors evaluated the facility and individual operator licensees' conformance with the requirements of 10 CFR Part 55.

b. Findings

(.1) Failure of the requalification training program to ensure that 54 licensed operators took a written examination for the requalification period of January 10, 2000, through January 4, 2002, as required by 10 CFR 55.59

(a.) Introduction

The licensee identified an apparent violation, whose significance is yet to be determined, involving the failure of requalification training program personnel to ensure that licensed operators were examined in accordance with the requirements of 10 CFR 55.59 (a)(1) and (a)(2). This finding was characterized

as an unresolved item pending USNRC review of the circumstances surrounding it.

(b.) Description

On July 1, 2002, the licensee identified that 54 licensed operators did not meet the requalification examination requirements of 10 CFR 55.59. A comprehensive written examination for the 24 month requalification period defined by the licensee as January 10, 2000, through January 4, 2002, was not administered to the operators by the station training department personnel within the time frame required by 10 CFR 55.59 causing 54 licensed operators to not be in compliance with 10 CFR 55.53 (h) on January 5, 2002. All licensed operators successfully completed a comprehensive written examination by July 17, 2002. This issue was documented in Condition Report (CR) 00113996.

(c.) Analysis

This issue represented a licensee performance deficiency because the failure to administer the examinations in accordance with regulatory requirements resulted in the operators being outside their license conditions. The significance of the apparent violation was still under review at the conclusion of the inspection.

(d.) Enforcement

Title 10 of the Code of Federal Regulations (CFR) Part 55.53, states, in part, each license contains and is subject to the following conditions whether stated in the license or not:

(h) The licensee shall complete a requalification program as described by 10 CFR §55.59.

Title 10 of the CFR, Part 55.59 states, in part, that each licensee shall...

(1) Successfully complete a requalification program developed by the facility licensee that has been approved by the Commission. This program shall be conducted for a continuous period not to exceed 24 months in duration.

(2) Pass a comprehensive requalification written examination and an annual operating test.

The significance of the failure of requalification training program personnel to ensure that licensed operators were examined in accordance with the requirements of 10 CFR 55.59 (a)(1) and (a)(2) required additional USNRC management review and will remain an unresolved item until the completion of that review (URI 50-237/249/02-15-01(DRS)). In addition, 47 Notice of Enforcement Discretion (NOED) letters were sent to the individual operators that were impacted by the examination scheduling. Seven additional letters were sent to individuals that were not in compliance on January 5, 2002, but had taken

and passed a comprehensive written examination by the time the licensee identified the problem. These letters were assigned tracking numbers NOED-02-3-003 through NOED-02-3-56. The significance of 54 licensed operators being unaware of their qualification status required additional USNRC management review and will remain an unresolved item until completion of that review (URI 50-237/249/02-15-02(DRS)).

(.2) Failure of requalification training program to ensure that 28 licensed operators took a written examination for the requalification period of January 30, 1998, through January 30, 2000, as required by 10 CFR 55.59

(a.) Introduction

The licensee identified an apparent violation, whose significance is yet to be determined, involving the failure of requalification training program personnel to ensure that licensed operators were examined in accordance with the requirements of 10 CFR 55.59 (a)(1) and (a)(2). This finding was characterized as an unresolved item pending USNRC review of the circumstances surrounding it.

(b.) Discussion

On July 31, 2002, the licensee identified that 28 licensed operators did not meet the requalification examination requirements of 10 CFR 55.59 (a)(1) and (a)(2). A comprehensive written examination for the 24 month requalification period defined by the licensee as January 30, 1998, through January 30, 2000, was not administered to the operators by the station training department personnel within the time frame required by 10 CFR 55.59 (a)(1) and (a)(2), causing 28 licensed operators to not be in compliance with 10 CFR 55.53 (h) on January 31, 2000. All licensed operators successfully completed a comprehensive written examination by February 21, 2000. This issue was documented in CR 00117708.

(c.) Analysis

This issue represented a licensee performance deficiency because the failure to administer the examinations in accordance with regulatory requirements resulted in 28 operators being outside their license conditions. The significance of the apparent violation was still under review at the conclusion of the inspection.

(d.) Enforcement

Title 10 of the CFR, Part 55.53 states, in part, each license contains and is subject to the following conditions whether stated in the license or not:

(h) The licensee shall complete a requalification program as described by 10 CFR 55.59.

Title 10 of the CFR, Part 55.59 states, in part, that each licensee shall...

(1) Successfully complete a requalification program developed by the facility licensee that has been approved by the Commission. This program shall be conducted for a continuous period not to exceed 24 months in duration.

(2) Pass a comprehensive requalification written examination and an annual operating test.

The significance of the failure of requalification training program personnel to ensure that licensed operators were examined in accordance with the requirements of 10 CFR 55.59 (a)(1) and (a)(2) required additional USNRC management review and will remain an unresolved item until the completion of that review (URI 50-237/249/02-15-03(DRS)).

(.3) Failure of requalification training program to ensure that 10 licensed operators took an annual operating test during the 2001 calendar year

(a.) Introduction

The licensee identified an apparent violation, whose significance is yet to be determined, involving the failure of requalification training program personnel to ensure that licensed operators were examined in accordance with the requirements of 10 CFR 55.59 (a)(1) and (a)(2). This finding was characterized as an unresolved item pending USNRC review of the circumstances surrounding it.

(b.) Discussion

On August 25, 2002, the licensee identified that 10 licensed operators did not meet the requalification examination requirements of 10 CFR 55.59 (a)(1) and (a)(2). An annual operating test was not administered to 10 licensed operators during calendar year 2001. The 10 licensed operators successfully completed an operating test on January 4, 2002. This issue was documented in CR 00120517.

(c.) Analysis

This issue represented a licensee performance deficiency because the failure to administer the examinations in accordance with regulatory requirements resulted in the operators being outside their license conditions. The significance of the apparent violation was still under review at the conclusion of the inspection.

(d.) Enforcement

Title 10 of the CFR, Part 55.53 states, in part, each license contains and is subject to the following conditions whether stated in the license or not:

(h) The licensee shall complete a requalification program as described by 10 CFR 55.59.

Title 10 of the CFR, Part 55.59 states, in part, that each licensee shall...

(1) Successfully complete a requalification program developed by the facility licensee that has been approved by the Commission. This program shall be conducted for a continuous period not to exceed 24 months in duration.

(2) Pass a comprehensive requalification written examination and an annual operating test.

The significance of the failure of requalification training program personnel to ensure that licensed operators were examined in accordance with the requirements of 10 CFR 55.59 (a)(1) and (a)(2) required additional USNRC management review and will remain an unresolved item until the completion of that review (URI 50-237/249/02-15-04(DRS)).

(.4) Operator license renewal request contained inaccurate information

(a.) Introduction

The licensee identified an apparent violation whose significance is yet to be determined involving the licensee's failure to ensure that information provided to the USNRC for the purposes of individual operator license renewal was accurate. This finding was characterized as an unresolved item pending USNRC review of the circumstances surrounding it.

(b.) Discussion

On March 5, 2002, the licensee submitted a USNRC Form-398 that contained inaccurate information. The Form-398 was submitted to request an operator license renewal in accordance with 10 CFR 55.55. The Form-398 stated that the operator for whom the license renewal was requested had an up to date requalification status. The license was renewed on March 7, 2002. The expiration date of the previous license was March 12, 2002. The operator was one of the 54 operators whose requalification training license conditions had expired on January 5, 2002, as discussed in Paragraph 1R11,.5,b,(.1). The licensed operator was removed from licensed duties by the facility licensee on July 12, 2002 until July 25, 2002. A new Form-398 was approved and the license was correctly renewed. This issue was documented in CR 00115289.

(c.) Analysis

This issue represented a licensee performance deficiency because the failure to provide accurate information to the USNRC resulted in a renewal of an operator license that would not have been renewed had the correct information been

provided. The significance of the apparent violation was still under review at the conclusion of the inspection.

(d.) Enforcement

Title 10 of the Code of Federal Regulations (CFR), Part 55.9 states, "information provided to the Commission by an applicant for a license or by a licensee or information required by statute or by the Commission's regulations, orders, or license conditions to be maintained by the applicant or the licensee shall be complete and accurate in all material respects."

The significance of the licensee's failure to ensure that correct information was provided to the USNRC in order to approve a license renewal in accordance with 10 CFR 55.9 required additional USNRC management review and will remain an unresolved item until the completion of that review (URI 50-237/249/02-15-05(DRS)).

40A6 Meetings

.1 Exit Meeting

The inspectors presented the inspection results to Mr. Hovey and other members of licensee management and staff on October 4, 2002. The licensee acknowledged the information and findings presented. No proprietary information was identified by the licensee.

.2 Interim Exit Meetings

An Interim exit for this inspection was conducted with Mr. Hovey on August 30, 2002.

KEY POINTS OF CONTACT

Licensee

B. Hovey, Site Vice President
D. Bost, Station Director
C. Barajas, Senior Reactor Operator
R. Coon, Training Director, Exelon Midwest Operating Group
J. Doyle, Reactor Operator
S. Foley, Operations Training Staff
B. Grant, Operations Staff
J. Griffin, Operations Training Staff
J. Hansen, Regulatory Assurance Manager
J. Heck, Operations Training Staff
J. Henry, Operations Director
C. Kent, Engineering Staff
J. Lindsey, Licensed Operator Requalification Training Lead
M. McDonald, Operations Director Exelon Midwest Operating Group
D. Ragan, Reactor Operator
M. Roether, Reactor Operator
R. Ruffin, Regulatory Assurance - NRC Coordinator
J. Sipek, Nuclear Oversight Director
C. Symonds, Training Director
S. Vercelli, Electrical Maintenance Manager
R. Wegner, Training Manager, Exelon Midwest Operating Group

NRC

M. Ring, Chief, Division of Reactor Projects, Branch 1
D. Smith, Dresden Senior Resident Inspector
B. Dickson, Dresden Resident Inspector
D. Pelton, Acting Chief, Division of Reactor Safety, Operations Branch

LIST OF ITEMS OPENED, CLOSED, AND DISCUSSED

Opened

- | | |
|------------------|---|
| 50-237/249/02-01 | Failure of the requalification training program to ensure that 54 licensed operators took a written examination for the requalification period of January 10, 2000, through January 4, 2002, as required by 10 CFR 55.59 |
| 50-237/249/02-02 | Notice of Enforcement Discretion Letters were issued to 54 individual licensed operators |
| 50-237/249/02-03 | Failure of the requalification training program to ensure that 28 licensed operators took a written examination for the requalification period of January 30, 1998, through January 30, 2000, as required by 10 CFR 55.59 |
| 50-237/249/02-04 | Failure of the requalification training program to ensure that 10 licensed operators took an annual operating test in accordance with 10 CFR 55.59 |
| 50-237/249/02-05 | Operator license renewal request contained inaccurate information. |

LIST OF ACRONYMS USED

CFR	Code of Federal Regulations
CR	Condition Report
DRS	Division of Reactor Safety
LER	Licensee Event Report
LORT	Licensed Operator Requalification Training
NOED	Notice of Enforcement Discretion
NRC	Nuclear Regulatory Commission
SDP	Significance Determination Process
URI	Unresolved Item
USNRC	United States Nuclear Regulatory Commission

LIST OF DOCUMENTS REVIEWED

1R11 Biennial Operator Requalification Inspection

50-237/249-00-13	Dresden Nuclear Power Station USNRC Inspection Report	October 20, 2000
50-237/249-00-16	Dresden Nuclear Power Station USNRC Inspection Report	December 14, 2000
50-237/249-00-21	Dresden Nuclear Power Station USNRC Inspection Report	January 29, 2001
50-237/249-01-03	Dresden Nuclear Power Station USNRC Inspection Report	March 5, 2001
50-237/249-01-13	Dresden Nuclear Power Station USNRC Inspection Report	July 26, 2001
50-237/249-01-15	Dresden Nuclear Power Station USNRC Inspection Report	September 9, 2001
50-237/249-01-16	Dresden Nuclear Power Station USNRC Inspection Report	August 24, 2001
50-237/249-01-17	Dresden Nuclear Power Station USNRC Inspection Report	October 19, 2001
50-237/249-01-19	Dresden Nuclear Power Station USNRC Inspection Report	December 6, 2001
50-237/249-01-20	Dresden Nuclear Power Station USNRC Inspection Report	January 18, 2002
50-237/249-02-03	Dresden Nuclear Power Station USNRC Inspection Report	March 8, 2002
50-237/249-02-04	Dresden Nuclear Power Station USNRC Inspection Report	April 26, 2002
50-237/249-02-08	Dresden Nuclear Power Station USNRC Inspection Report	July 30, 2000
LER 050-249/2002-001	High Pressure Coolant Injection Not in Standby Operation When Required by the Technical Specifications	May 22, 2002
LER 050-249/2001-002	Reactor Scram Due to Reactor Recirculation Run-up and Trip	June 26, 2002

LER 050-249/2002-001	High Pressure Coolant Injection Not in Standby Operation When Required by the Technical Specifications	May 22, 2002
LER 050-249/2001-003	Reactor Scram Due to Increasing Drywell Pressure	September 4, 2001
LER 050-237/2001-005	Unit 2 Scram Due to Increased First Stage Turbine pressure	January 7, 2001
LER 050-237/2000-005	Recirculation Loop Temperature Failure Causes Shutdown Cooling Inoperability	December 1, 2000
LS-AA-126	Dresden 2002 LORT Self-Assessment Report	Revision 0
	Dresden 2000 LORT Self-Assessment Report	September 5-8, 2000
	LORT Long Range Training Plan 2000-2001	Revision 4
	LORT Long Range Training Plan 2002-2003	Revision 0
NOA-DR-02-1Q	Nuclear Oversight Continuous Assessment Report - Dresden Station January-March, 2002	April 26, 2002
NOA-DR-00-4Q	Nuclear Oversight Continuous Assessment Report - Dresden Station October-December, 2000	January 25, 2001
	Medical Records For 10 Randomly Selected Licensed Operators	Multiple
TQ-AA-106	Licensed Operator Requal Training Program	Revision 1
TQ-AA-106	Licensed Operator Requal Training Program	Revision 0
TQ-AA-106-0304	Licensed Operator Requal Training Examination Development Job Aid	Revision 0

LER 050-249/2002-001	High Pressure Coolant Injection Not in Standby Operation When Required by the Technical Specifications	May 22, 2002
Root Cause Report	54 Licensed Operators at Dresden Station Failed to Meet License Requalification Requirements in Accordance with 10 CFR 55.59 Due to Organizational Weaknesses, Knowledge Deficiencies, and Individual Inappropriate Actions	July 18, 2002
Condition Report 00117708	28 or 59 License Examinations for 1998-2000 did not meet NUREG 1221 Requirements	July 31, 2002
Condition Report 00120517	Licensed Operator 2001 Annual Examination Requirements Not Met	August 25, 2002
Condition Report 00113996	Licensed Operator Biennial Examination not In Accordance With NUREG-1021 Requirements	July 1, 2002
Condition Report 00115289	NRC 398's Submitted In Error	July 11, 2002
NRC FORM 398	Personal Qualification Statement - Licensee (Alan Zlomie)	March 6, 2002
Written Examination	Written examination written for June/July 2002 examination (6 written examinations)	June/July 2002
OP-AA-105-102	Active License Tracking Log (various for multiple operators)	Revision 2
TQ-AA-210-4101	Remedial Training Notification and Action of Failure (Various for Multiple Operators)	Revision 0