DEPARTMENT OF HEALTH AND HUMAN SERVICES



Office of Inspector General Office of Audit Services

NOV 2 2005

REGION IV 61 Forsyth Street, S.W., Suite 3T41 Atlanta, Georgia 30303

Report Number: A-04-04-01003

Carmen Hooker Odom, Secretary North Carolina Department of Health and Human Services Adams Building, 101 Blair Drive Raleigh, North Carolina 27603

Dear Secretary Odom:

Enclosed are two copies of the Department of Health and Human Services (HHS), Office of Inspector General (OIG) final report entitled "Audit of Costs and Reporting of Funds Under the Bioterrorism Hospital Preparedness Program." A copy of this report will be forwarded to the HHS action official noted below for review and any action deemed necessary.

The HHS action official will make final determination regarding actions taken on all matters reported. We request that you respond to the HHS action official within 30 days. Your response should present any additional information that you believe may have a bearing on the final determination.

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If you have any questions or comments about the report, you may contact me at (404) 562-7750 or Jeff Bullock, Audit Manager, at (404) 562-7761. Please refer to report number A-04-04-01003 in all correspondence.

Sincerely,

Lori S. Pilcher

Regional Inspector General for Audit Services, Region IV

Enclosures: as stated

Page 2 – Carmen Hooker Odom

Direct Reply to HHS Action Official: Gail Lipton, Director Division of Grants Policy Parklawn Building, Room 11A-55 Rockville, Maryland 20857

Department of Health and Human Services OFFICE OF INSPECTOR GENERAL

AUDIT OF COSTS AND REPORTING OF FUNDS UNDER THE BIOTERRORISM HOSPITAL PREPAREDNESS PROGRAM



Daniel R. Levinson Inspector General

NOVEMBER 2005 A-04-04-01003

Office of Inspector General

http://oig.hhs.gov

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OAS FINDINGS AND OPINIONS

The designation of financial or management practices as questionable or a recommendation for the disallowance of costs incurred or claimed, as well as other conclusions and recommendations in this report, represent the findings and opinions of the HHS/OIG/OAS. Authorized officials of the HHS divisions will make final determination on these matters.



EXECUTIVE SUMMARY

BACKGROUND

States and major local health departments receive Health Resources and Services Administration (HRSA) funding to upgrade the preparedness of the Nation's hospitals and collaborating entities to respond to bioterrorism under the Bioterrorism Hospital Preparedness Program (the Program). Through August 31, 2004, HRSA awarded cumulative Program funding of \$16.8 million to the North Carolina Department of Health and Human Services (the State).

OBJECTIVES

The objectives of our audit were to determine whether the State:

- recorded and reported HRSA Program funds awarded, expended, obligated, and unobligated in accordance with the cooperative agreement;
- ensured that the Program funds were used for necessary, reasonable, allocable, and allowable costs in accordance with the terms of the cooperative agreement; and
- supplanted current State or local funding with Program funds.

SUMMARY OF RESULTS

The State generally recorded and reported HRSA Program funds awarded, expended, obligated, and unobligated by priority area, by critical benchmark, and by funds allocated to hospitals and other health care entities as required by the cooperative agreement.

Costs incurred by the State for administering the Program were necessary, reasonable, allocable, and allowable. However, the two subrecipients that we reviewed claimed reimbursement from the State for \$227,666 in unallowable costs. As a result, the State claimed costs that were not used to enhance hospital preparedness as described in Program guidance. We believe this occurred because the State had not developed a reporting and monitoring system adequate to ensure that subrecipients charged the Program for only necessary, reasonable, allocable, and allowable costs and had not developed award documents that adequately identified the type of award and applicable cost principles.

We found no evidence that the State supplanted State or local expenditures with Program funds.

RECOMMENDATIONS

We recommend that the State:

- reduce Program expenditures by the \$227,666 of unallowable subrecipient costs and increase unobligated funds by the same amount when preparing the final Financial Status Report;
- implement adequate reporting and monitoring policies and procedures in a timely manner; and
- develop award documents that clearly identify the type of award and related cost principles.

AUDITEE RESPONSE

The State generally disagreed with our findings and recommendations regarding costs claimed by the two subrecipients reviewed during our audit (see Appendix A). In summary, the State agrees that \$40,812 is unallowable and maintains that the balance of \$186.854 is allowable.

OFFICE OF INSPECTOR GENERAL COMMENTS

Despite the State's assertions, we continue to believe that the balance of \$186,854 is unallowable in accordance with Office of Management and Budget Circulars A-21 and A-122.

TABLE OF CONTENTS

INTRODUCTION	1
BACKGROUND	1
Bioterrorism Hospital Preparedness Program State Agency Funding	
OBJECTIVES, SCOPE, AND METHODOLOGY	2
Objectives Scope Methodology	2
FINDINGS AND RECOMMENDATIONS	3
RECORDING AND REPORTING OF PROGRAM FUNDS	4
UNALLOWABLE HOSPITAL PREPAREDNESS COSTS	4
State Must Ensure That Costs Charged to Federally Funded Projects Are Allowable Subrecipients Charged Unallowable Costs to the Program Program Funds Were Not Always Used to Enhance Protection of North Carolina's Citizens State Did Not Adequately Monitor Subrecipients	5 7
SUPPLANTING	8
RECOMMENDATIONS	8
AUDITEE RESPONSE	8
OFFICE OF INSPECTOR GENERAL COMMENTS	9

APPENDIXES

Appendix A – State Agency Response Appendix B – Summary of Unallowable Subrecipient Costs, OIG Adjustments, and State Concurrence or Nonconcurrence

INTRODUCTION

BACKGROUND

Bioterrorism Hospital Preparedness Program

States and major local health departments receive Health Resources and Services Administration (HRSA) funding to upgrade the preparedness of the Nation's hospitals and collaborating entities to respond to bioterrorism under the Bioterrorism Hospital Preparedness Program (the Program). Congress authorized funding to support activities related to countering potential biological threats to civilian populations under the Department of Defense and Emergency Supplemental Appropriations for Recovery from and Response to Terrorist Attacks on the United States Act, 2002, Public Law 107-117.

HRSA initiated cooperative agreements with awardees for the period April 1, 2002, through March 31, 2003, as directed by the Cooperative Agreement Guidance issued February 15, 2002. This first budget period was extended through March 31, 2004. The second budget period initially covered the period September 1, 2003, through August 31, 2004, but was extended through August 31, 2005.

The Cooperative Agreements identified priority planning areas to be addressed with Program funds. They are:

- Medication and Vaccines;
- Personal Protection, Quarantine, and Decontamination;
- Communications;
- Biological Disaster Drills;
- Personnel (including emergency increases in staffing);
- Training; and
- Patient Transfer.

Program funds were meant to augment current State and local funding and focus on bioterrorism hospital preparedness activities under the HRSA Cooperative Agreement. The Cooperative Agreement Guidance states that "... given the responsibilities of Federal, State, and local governments to protect the public in the event of bioterrorism, funds from this grant must be used to supplement and not supplant the non-Federal funds that would otherwise be made available for this activity"

State Agency Funding

Through August 31, 2004, HRSA awarded Program funds of \$16.8 million to the North Carolina Department of Health and Human Services (the State). Of the \$16.8 million awarded, the State had expended \$7.1 million and obligated an additional \$9.1 million as of August 31, 2004. The remaining \$600,000 was unobligated as of that date.

Prior Office of Inspector General Report

In our previous report to the State (report number A-04-03-01010, dated October 2003), we noted that the State did not track expenditures by phase, within phase, or by priority planning area. The report also noted that the State represented that they had established subrecipient monitoring procedures.

OBJECTIVES, SCOPE, AND METHODOLOGY

Objectives

The objectives of our audit were to determine whether the State:

- recorded and reported HRSA Program funds awarded, expended, obligated, and unobligated in accordance with the cooperative agreement;
- ensured that the Program funds were used for necessary, reasonable, allocable, and allowable costs in accordance with the terms of the cooperative agreement; and
- supplanted current State or local funding with Program funds.

Scope

Our audit covered State policies and procedures for accounting and financial reporting of Program funding for the period April 1, 2002, to March 31, 2004. After completion of our onsite fieldwork, we also obtained balances from the State's accounting records for awarded, expended, obligated, and unobligated funds as of August 31, 2004.

Our review of the allowability of Program expenditures was limited to reviews at the State and two judgmentally selected subrecipients: the University of North Carolina (the University) and Special Operations Response Team, Inc. (SORT). We selected non-statistical samples at the State and at the University. We selected 23 sample items at the State, representing expenditures of \$366,179 from a universe of transactions totaling \$2,021,041. We also selected 30 sample items at the University from a universe of expenditure transactions totaling \$766,641. At the University, we also reviewed the \$91,429 claimed for the principal investigator's salary for the period July 2002 through March 2004. At SORT, we reviewed the all of the \$171,440 claimed from the State for providing services under the Program. Our non-statistical samples and our review at SORT were intended to determine whether funds were expended for necessary, reasonable, allocable, and allowable costs at the State and the subrecipients.

Our audit was conducted for the purposes described above and would not necessarily disclose all material weaknesses. We did not review the overall internal control structure of the State or the subrecipients. Our internal control review was limited to obtaining an understanding of the State's and the subrecipients' procedures for accounting for Program funds and ensuring these funds were used for allowable program-related activities.

We conducted fieldwork between March 2004 and March 2005 at the State in Raleigh, NC; at the University of North Carolina in Chapel Hill, NC; and at SORT in Winston-Salem, NC.

Methodology

To accomplish the objectives of our audit, we conducted site visits at the State and the two judgmentally selected subrecipients. We reviewed the accounting and financial reporting systems at the State and at the subrecipients to determine how funds were recorded and reported and to verify whether funds were expended for necessary, reasonable, allocable, and allowable costs. We also reviewed the prior and current levels of State and local funding of hospital preparedness activities to assess whether these funds were replaced or supplanted by Program funds provided. Specifically, we:

- reconciled amounts reported on the State's Financial Status Reports (FSRs) for the period April 1, 2002, through August 31, 2003, to the accounting records and Notices of Cooperative Agreements and tested the FSRs for completeness and accuracy;
- identified awarded, expended, obligated, and unobligated fund balances as of August 31, 2004, from the State's accounting records;
- determined if the State tracked funds budgeted, expended, obligated, and unobligated by priority area, by critical benchmark, and by funds allocated to hospitals and other health care entities as required by the cooperative agreement;
- selected and tested non-statistical samples of expenditure transactions at the State and the subrecipients to ensure that Program funds were used for necessary, reasonable, allocable, and allowable costs under the terms of the cooperative agreement; and
- addressed supplanting concerns by selectively reviewing cost transfers, State budget reductions versus Federal bioterrorism funding, and the employment history of State and subrecipient Program staff.

Our work was performed in accordance with generally accepted government auditing standards.

FINDINGS AND RECOMENDATIONS

The State generally recorded and reported HRSA Program funds awarded, expended, obligated, and unobligated by priority area, by critical benchmark, and by funds allocated to hospitals and other health care entities as required by the cooperative agreement.

Costs incurred by the State for administering the Program were necessary, reasonable, allocable, and allowable. However, the two subrecipients that we reviewed claimed reimbursement from the State for \$227,666 in unallowable costs. As a result, the State claimed costs that were not used to enhance hospital preparedness as described in program guidance. We believe this occurred because the State had not developed a monitoring system adequate to ensure that

subrecipients charged the Program for only necessary, reasonable, allocable, and allowable costs and had not developed award documents that adequately identified the type of award and applicable cost principles.

We found no evidence that the State supplanted State or local expenditures with Program funds.

RECORDING AND REPORTING OF PROGRAM FUNDS

The State generally recorded and reported HRSA Program funds awarded, expended, obligated, and unobligated in accordance with the cooperative agreement. Through August 31, 2004, the State had received \$16.8 million of Program funds, of which \$7.1 million was reported as expended and \$9.1 was reported as obligated. The remaining \$600,000 was unobligated as of August 31, 2004.

Within the North Carolina Accounting System, the State established unique accounting codes to separately record and track the funds budgeted, expended, obligated, and unobligated by priority area, by critical benchmark, and by funds allocated to hospitals and other health care entities.

The State's official accounting policies and procedures were adequate for proper administration of Program funds. The State supported balances of Program funds reported on FSRs through accounting system reports.

UNALLOWABLE HOSPITAL PREPAREDNESS COSTS

Costs incurred by the State for administering the Program were necessary, reasonable, allocable, and allowable. However, the two subrecipients that we reviewed claimed reimbursement from the State for \$227,666 in unallowable costs. As a result, the State claimed costs that were not used to enhance hospital preparedness as described in program guidance. We believe this occurred because the State had not developed a monitoring system adequate to ensure that subrecipients charged the Program for only necessary, reasonable, allocable, and allowable costs and had not developed award documents that adequately identified the type of award and applicable cost principles.

State Must Ensure That Costs Charged to Federally Funded Projects Are Allowable

Attachment A, Section C of the Office of Management and Budget (OMB) Circular A-87, "Cost Principles for State, Local and Indian Tribal Governments," provides basic standards governing the allowability of costs claimed for reimbursement under Federal grants, contracts, and other agreements with State and local governments and requires that costs must be allocable and reasonable as follows:

3. a. A cost is allocable to a particular cost objective if the goods or services involved are chargeable or assignable to such cost objective in accordance with relative benefits received.

2. ... A cost is reasonable if ... it does not exceed that which would be incurred by a prudent person under the circumstances prevailing at the time the decision was made to incur the cost.

OMB Circular A-21, "Cost Principles for Educational Institutions," Section C, 4.a. and 3 establishes the same requirements regarding the allocability and reasonableness of costs for educational institutions. With respect to personal services costs; including salaries, wages, and fringe benefits; Section J.8 of the circular specifies the requirements of effort reporting systems for colleges and universities. These systems should, in brief: encompass all employee activities on an integrated basis; confirm effort expended on an after-the-fact basis; require certification by an individual with knowledge of all an employee's actual efforts or provide some other adequate means of verification; and require certifications to be performed on a regular periodic basis. We used these criteria because one of the subrecipients we reviewed was a university.

Attachment A, Section C,3.a. and 2 of OMB Circular A-122, "Cost Principles for Non-Profit Organizations," establishes the same requirements regarding the allocability and reasonableness of costs for nonprofit organizations. We used these criteria because one of the subrecipients we reviewed was a non-profit organization.

Standards set forth in Title 45 of the CFR Part 92, Section 40 establish administrative requirements for grants and other agreements to State and local governments which require that "[g]rantees must monitor... subgrant supported activities to assure compliance with applicable Federal requirements...."

Subrecipients Charged Unallowable Costs to the Program

Contrary to the guidance provided through OMB Circular A-21 and OMB Circular A-122, the University of North Carolina and SORT, Inc. claimed unallowable costs of \$227,666 from the State.

University of North Carolina at Chapel Hill

The State entered into a subagreement with the University to operate the Prehospital Medical Information System (Pre-MIS). This system is a prehospital electronic medical records system for the State. Paramedics and other first responders use the system to capture the preliminary medical information before a patient is taken to a hospital. The University also entered into separate contracts to cover the salary of the principal investigator (PI) of the Pre-MIS project.

During the period July 2002 through March 2004, the University claimed \$91,429 for the PI's salary. For this same period, we identified \$69,534 in salary costs that are unallowable because the PI certified less effort on the contract than he was paid for.

During the period October 2002 through February 2004, the University also claimed reimbursement of \$749,119¹ from the State for Pre-MIS. We identified the following unallowable costs totaling \$67,341:

- \$29,491 in supplies transferred to the contract in the month after the contract ended;
- \$25,337 in salary and fringe benefit costs for the PI were incorrectly charged to this agreement;
- \$582 in travel costs for the PI's wife, even though the University could not show that her duties were related to the Program;
- \$4,707 in salary costs, \$430 in travel costs, and \$47 in other direct costs that were incurred prior to the inception of the contract (total \$5,184);
- \$512 in travel costs related to another project;
- \$113 in other direct costs to reimburse an employee for course materials for a professional exam (these costs were not approved in the budget and did not appear directly related to the HRSA Program); and
- \$6,122 in indirect costs related to the unallowable direct costs discussed above (\$61,219 direct costs multiplied by 10 percent indirect cost rate claimed).

Special Operations Response Team, Inc.

The State entered into an agreement with SORT to develop and teach two courses in support of a State Medical Response System. To enable the medical assistance team to deploy with adequately trained personnel, SORT developed and taught a train-the-trainer course so that graduates could train medical professionals required for the teams. SORT also developed and taught a decontamination/treatment team course to be taught to community college instructors so that they could teach the course at their respective colleges.

During the period September 2003 through March 2004, SORT did not maintain cost records that identified the \$171,440 in program costs claimed. We reviewed the costs recorded outside the accounting records and determined that the costs were overstated in relation to actual costs that could be supported. We determined that SORT claimed unallowable costs of \$90,791 as described below:

- SORT claimed labor costs of \$51,160 for volunteers for which it incurred no costs.
- SORT claimed instruction labor costs at rates higher than it was actually paying staff, resulting in unallowable costs of \$22,958.

¹ During the period October 2002 through February 2004, the University had recorded \$766,641 in its accounting records; however, the University had only claimed reimbursement for \$749,119 at the time of our audit.

- SORT claimed \$6,365 for manuals, gas mask fittings, and certifications. It could not provide any support that they incurred any costs for these items.
- SORT claimed administrative time at an average rate for three employees: the executive director, the administrative officer, and the receptionist. There were significant differences in the amounts that the employees were paid but SORT had not accounted for the time for each individual separately. Thus, we could not determine a reasonable amount for administrative salaries. Since these types of salary costs are generally claimed as indirect costs, we allowed SORT an indirect rate of 10 percent of direct costs allowed in lieu of the administrative salaries claimed. The 10 percent indirect rate was the rate allowed by Program guidance. The difference in direct administrative salaries and indirect administrative costs was \$6,793.
- SORT claimed \$1,519 in unsupported costs for student binders. SORT claimed \$5,800 for student binders. However, we calculated that the cost of providing 160 copies of the 500-page binders would be \$3,579; therefore, we questioned the remaining \$1,519.
- SORT claimed travel costs and supply costs of \$1,996 more than it could support.

Program Funds Were Not Always Used to Enhance Protection of North Carolina's Citizens

Thus, in at least some instances, subrecipients expended Program funds for purposes that did not enhance hospital preparedness capabilities to protect the citizens of North Carolina in the event of a bioterrorism attack. At the two subrecipients that we reviewed, we identified \$227,666 in unallowable costs.

State Did Not Adequately Monitor Subrecipients

These conditions occurred because the State did not have controls to ensure that subrecipients claimed only necessary, reasonable, allocable, and allowable costs. Subrecipients did not submit financial reports containing sufficient detailed information to permit the State to assess the allowability of costs charged to the Program or to relate those costs to Program activities actually performed by the subrecipients.

During our prior review, the State represented that they had established monitoring procedures; however, our current review showed that written procedures had not been established and that no monitoring visits had been conducted when we began our site work.

In addition, the award documents developed by the State did not adequately identify the type of award (i.e., cost reimbursable, fixed price, etc.) and the applicable cost principles.

During our audit, the State began to develop improved controls for monitoring the financial and programmatic activities of subrecipients. We believe these measures will help ensure that the use of future Program funds is consistent with the requirements of the cooperative agreement and applicable Federal regulations.

SUPPLANTING

The Cooperative Agreement Guidance states that "given the responsibilities of Federal, State, and local governments to protect the public in the event of bioterrorism, funds from this grant must be used to supplement and not supplant the non-Federal funds that would otherwise be made available for this activity...." Hospital preparedness program funds were meant to augment current funding and focus on bioterrorism hospital preparedness activities under the HRSA Cooperative Agreement. The funds could not supplant existing Federal, State, or local public health funds available for emergency activities to combat threats to public health.

Based on reviews of cost transfers, the timing of State and local budget reductions versus Federal bioterrorism funding, and costs reported for fiscal years prior and subsequent to receiving Program funding, we found no evidence of supplanting by the State or the subrecipients. We did not find significant decreases in State and other funded disbursements corresponding with increases in federally funded disbursements. In regard to our assessment of the employment history for a sample of Program employees, we determined that previous duties of all Program employees were either absorbed by or reassigned to other staff not funded by the HRSA bioterrorism preparedness program.

RECOMMENDATIONS

We recommend that the State:

- reduce Program expenditures by the \$227,666 of unallowable subrecipient costs and increase unobligated costs by the same amount when preparing the final FSR,
- implement adequate reporting and monitoring policies and procedures in a timely manner, and
- develop award documents that clearly identify the type of award and related cost principles.

AUDITEE RESPONSE

The State generally disagreed with our findings and recommendations regarding costs claimed by the two subrecipients reviewed during our audit (see Appendix A).

Along with its response to a draft of this report, the State submitted additional documentation that was not provided to us during our audit. We considered this documentation adequate to support \$21,503 (see Appendix B) of the \$249,169 that we had cited as unallowable in the draft report. Accordingly, this report discusses only \$227,666 of subrecipient costs recommended for financial adjustment.

The State agreed that \$6,551 of the \$227,666 was unallowable. For the remaining \$221,115 of questionable subrecipient costs, the State indicated that it made a \$34,261 adjustment and does not agree that the remaining \$186,854 of questionable subrecipient costs should be returned to the Program. While acknowledging deficiencies in the documentation for many items claimed for reimbursement, the State asserts that the funds were used for Program purposes or were reasonable in light of other circumstances. Further, the State maintained that the lack of adequate documentation noted during our audit did not prove that the questioned costs had not actually supported the deliverables under its subrecipient agreements.

The State also disagreed with our conclusions that it had not maintained an adequate subrecipient monitoring system during much of our audit period, that it had not required subrecipients to report sufficient detailed financial information to allow effective monitoring, and that it had not developed award documents that adequately identified the type of award and applicable cost principles.

OFFICE OF INSPECTOR GENERAL COMMENTS

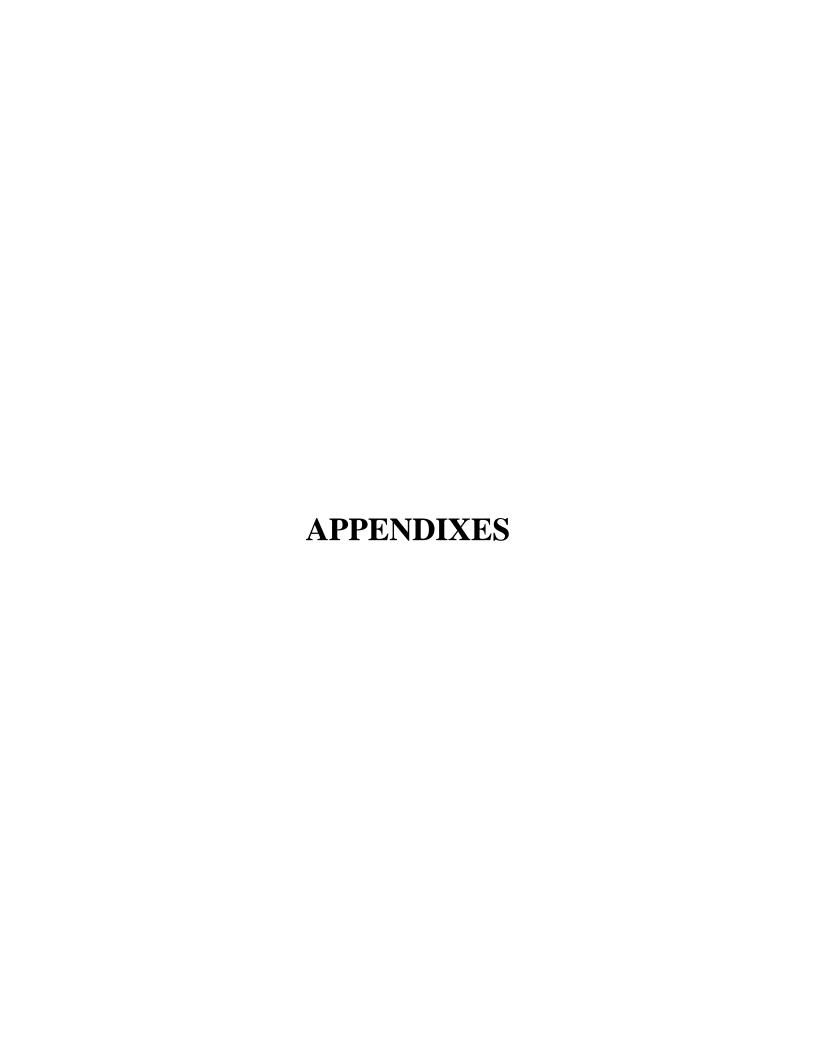
Despite the State's assertions, we continue to believe that the balance of \$186,854 is unallowable in accordance with OMB Circulars A-21 and A-122.

In discussing costs claimed by the University of North Carolina, for example, the State asserts that the \$29,491 of supply costs transferred to the program from other accounts during the final month of the Program period should be considered allowable. The only documentation provided by the State to support this assertion is a summary detailing the nature and source of the transferred costs and stating that the supplies were used for Program purposes. Furthermore, the State provided no evidence showing that the costs were transferred for any purpose other than to utilize all funds before the Program grant expired.

With respect to SORT, the State maintains that all amounts claimed for reimbursement should be considered allowable under the circumstances, even if no costs were actually incurred. In discussing the \$51,160 of claimed labor costs, for example, the State concurs that the claimed salary costs were not actually incurred but asserts that the amounts should be considered allowable because the subrecipient is now willing to make those payments. The State's response also asserts that documentation was available to support other costs incurred; however, we reviewed this documentation and found it merely to be estimates or price lists with no relationship to costs incurred. Attachment A, Section A.4.a. of OMB Circular A-122 states, "A cost is allocable to a Federal award . . . if it is incurred specifically for the award."

While acknowledging that the State began to make significant improvements to its subrecipient monitoring during our audit period, we believe the questionable expenditures discussed above demonstrate that its monitoring capacity was not adequate for much of that period.

We continue to believe that the award documents did not adequately identify the type of award. There were several clauses in the documents that refer to reimbursing "costs." If these awards are in fact "purchase of service contracts," the award documents should so indicate. Also, even if they are purchase-of-service contracts, this does not relieve the State from the responsibility of obtaining a reasonable price.





North Carolina Department of Health and Human Services

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Michael F. Easley, Governor

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Carmen Hooker Odom, Secretary

July 5, 2005

Ms. Lori S. Pilcher Regional Inspector General for Audit Services, Region IV U.S. Department of Health and Human Services 61 Forsyth Street, S.W., Suite 3T41 Atlanta, Georgia 30303-8909

Dear Ms. Pilcher:

We have reviewed the draft report entitled "Audit of Costs and Reporting of Funds Under the Bioterrorism Hospital Preparedness Program – North Carolina Department of Health and Human Services" [Audit A-04-04-01003]. Our response to the draft report is indicated in the following narrative.

NCDHHS Response

The Department agrees with the draft audit report comments that state:

- "The State generally recorded and reported HRSA Program funds awarded, expended, obligated, and unobligated by priority area, by critical benchmark, and by funds allocated to hospitals and other health care entities as required by the cooperative agreement."
- "Costs incurred by the State for administering the Program were necessary, reasonable, allocable, and allowable."
- "We found no evidence that the State supplanted State or local expenditures with Program funds."

However, the Department disagrees in general with the findings relative to the two subrecipients.

OIG Finding: "The two subrecipients that we reviewed claimed reimbursement from the State for \$249,169 in unallowable costs. As a result, the State claimed costs that were not used to enhance hospital preparedness as described in program guidance. We believe this occurred because the State had not developed a monitoring system adequate to ensure that subrecipients charged the Program for only necessary, reasonable, allocable, and allowable costs and had not developed award documents that adequately identified the type of award and applicable cost principles."



Ms. Lori S. Pilcher July 5, 2005 Page 2 of 46

DHHS Response. The Department disagrees with the finding. A large number of subrecipient costs approved by the Division of Facility Services (DFS) (for both the University of North Carolina at Chapel Hill and the Special Operations Response Team, Inc.) were directly related to subrecipient contracts with the DFS directed towards meeting the HRSA grant objectives. The HRSA approved these costs to improve North Carolina's ability to respond to acts of bioterrorism, emerging infections, and other public health and emergency medical care emergencies per grant guidelines. The DFS extended similar approval to hospitals and EMS systems for similar costs to improve hospital and EMS system preparedness capability and capacity.

The Department further disagrees that the "The two subrecipients that we reviewed claimed reimbursement from the State for \$249,169 in unallowable costs. As a result, the State claimed costs that were not used to enhance hospital preparedness as described in program guidance. We believe this occurred because the State had not developed a monitoring system adequate to ensure that subrecipients charged the Program for only necessary, reasonable, allocable, and allowable costs and had not developed award documents that adequately identified the type of award and applicable cost principles."

The type of award to both subrecipients was a "purchase of services contract" and all deliverables identified in the contract were delivered to the Department. Further, the lack of onsite documentation of costs supporting program activities does not alter the fact that the costs actually supported program activities, e.g. the deliverables referenced in the contracts.

The following is a summary of the audit findings and responses which document the relationship of the questioned costs to Program activities for the University of North Carolina at Chapel Hill and the Special Operations Response Team, Inc.

University of North Carolina at Chapel Hill

OIG Finding. "During the period July 2002 through March 2004, the University claimed \$91,429 for the PI's salary. For this same period, we identified \$69,534 in salary costs that are unallowable because the PI certified less effort on the contract than he was paid for."

DHHS Response. The auditor is correct in that the North Carolina Office of EMS did enter into a separate contract with University of North Carolina Department of Emergency Medicine. For reference, please see Appendix A for a copy of the contract executed between North Carolina Office of EMS and the University of North Carolina at Chapel Hill (UNC CH), Department of Emergency Medicine. This appendix represents the original contract, #AD03-9074 for July 1, 2002 to June 30, 2003. This contract was amended annually and addresses the time period through March 2004. The amendments are not included in Appendix A; however they are on file and can be provided upon request.

Ms. Lori S. Pilcher July 5, 2005 Page 3 of 46

The purpose of this contract was to appoint a qualified physician, Greg Mears, MD to serve as Medical Director of the Office of North Carolina EMS and provide medical guidance to the system implementation of the statewide bioterrorism preparedness program. This contract describes "Responsibilities of the Contractor (UNC CH, Department of Emergency Medicine)." This contract did not stipulate percentage of effort or a line-item budget allocation for Greg Mears, MD time. The contract did not include in "Responsibilities of the Contractor" a full time equivalency (FTE) or percentage of effort. This contract does not include a specific personnel line-item deliverable. Therefore, it is inappropriate to apply any salary costs associated with the contract to any level of effort.

All tasks and deliverables described in the contract were executed within the allocated contract amount and can be verified by expenditures and invoices maintained by North Carolina Office of Emergency Medical Services. For this reason, all funding associated with the Project Investigator's salary is appropriate.

OIG Finding. "During the period October 2002 through February 2004, the University also claimed reimbursement of \$749,119 from the State for PreMIS. We identified the following unallowable costs totaling \$87,077."

• \$29,491 in supplies transferred to the contract in the month after the contract ended;

DHHS Response.

- This finding by the OIG of the amount of \$29,491 referenced above was not outlined in the initial report and therefore no documentation was received regarding the items in question. In response to this, UNC CH Department of Emergency Medicine responded with a justification for all \$37,967 in supply costs which were charged on the account during the final month of the contract.
- \$37,967 of supply costs were used between July 1, 2003 and May 31, 2004 which were obtained over a 9 month segment of the contract period. These supplies were not for the final month of the contract.
- Although there was a significant amount of activity during the final month of the contract (as there often is), the transactions were appropriate and within the scope of the contract.
- The \$37,967 in supply costs were placed on the account during the final month of its activity as a result of an internal Department of Emergency Medicine audit procedures. These audit procedures call for the review of all activity and transactions within the EMS Performance Improvement Center during the contract period to ensure that transactions were correctly credited to the appropriate account prior to its expiration. These transactions were identified during this final internal contract audit.
- Please find in Appendix B, documentation from the HRSA account outlining each of these 57 transactions and a justification of their relevance to the HRSA contract.

OIG Finding. \$25,337 in salary and fringe benefit costs for the PI were incorrectly charged to this agreement;

- O The auditor's findings are correct in determining that the Project Investigator, Greg Mears, MD salary was not to be applied to the HRSA hospital preparedness account. This salary expenditure was to be applied to the account for the EMS Medical Director. As outlined above, this contract was between the North Carolina Office of EMS and the UNC CH Department of Emergency Medicine.
- The incorrect PI charges were identified by UNC CH and were removed from the HRSA account and correctly applied to the EMS Medical Director's account.
- Please find in Appendix C, a printout from the HRSA account confirming that the PI salary and fringe benefits were removed.

OIG Finding. \$17,942 in salary and fringe benefit costs and \$582 in travel costs for the PI's wife, even though the University could not show her duties were related to the Program;

DHHS Response.

- O During the HRSA hospital preparedness program contract period, Cindy Mears served as faculty for the UNC CH Department of Emergency Medicine under the supervision of Judith Tintinalli, MD. In this time frame Cindy Mears worked on the HRSA contract independently of the Project Investigator on the North Carolina Hospital Status System documentation. This included design, development and implementation of a User Manual and educational course materials. These items were utilized in the roll-out of the North Carolina Hospital Status System. The educational course has been implemented, the User Manual is currently in place, and the North Carolina Hospital Status System has been funded and implemented as a part of the HRSA contract deliverables.
- o The auditor identified \$17,942 in salary and fringe benefit costs associated with Cindy Mears. Records reveal only \$13,456.26 in costs associated with Cindy Mears. This reflects corrections and account adjustments made to the account after the auditor left and before the contract ended.
- The auditor is correct that the travel associated with Cindy Mears was associated with another project and was incorrectly applied to the HRSA hospital preparedness account.
- Please find in Appendix D, a printout from the HRSA account confirming the salary and fringe benefits for Cindy Mears which were associated with the HRSA contract.
- Cindy Mears left UNC CH Department of Emergency Medicine in August of 2004. Included in Appendix D is a letter of recommendation from Judith Tintinalli, MD, affirming Cindy Mears' association with the North Carolina Hospital Status System during her period of employment and supervision.

OIG Finding. \$4,707 in salary costs, \$430 in travel costs, and \$47 in other direct costs that were incurred prior to the inception of the contract;

DHHS Response.

- The auditor is correct that the salary, travel, and other direct costs identified were not to be applied to the HRSA hospital preparedness program account. The identified charges were removed from the HRSA account prior to the end of the contract period.
- o Please find in Appendix E, a printout from the HRSA account confirming that the identified costs were removed

OIG Finding. \$512 in travel costs related to another project;

DHHS Response.

- The auditor is correct that the travel costs identified were related to another project and were not to be applied to the HRSA hospital preparedness program account.
- These same incorrect travel charges were also identified by UNC CH during the contract period and were removed from the HRSA account prior to the end of the contract period.
- Please find in Appendix F, a printout from the HRSA account confirming that the identified travel costs were removed.

OIG Finding. \$113 in other direct costs to reimburse an employee for course materials for a professional exam (these costs were not approved in the budget and did not appear directly related to the HRSA Program);

DHHS Response.

- The auditor is correct that the direct costs identified were not related to the HRSA contract and therefore should not have been applied to HRSA hospital preparedness program. These same incorrect charges were also identified by UNC during the contract period and were removed from the HRSA account prior to the end of the contract period.
- o Please find in Appendix G, a printout from the HRSA account confirming that the identified costs were removed.

OIG Finding. \$7,916 in indirect costs related to the unallowable direct costs discussed above (\$79,161 direct costs x 10 percent indirect cost rate claimed).

DHHS Response.

- The auditor is correct that the indirect costs related to the unallowable direct costs identified in items 1 through 5 above must be corrected.
- Justification of either the appropriateness or the correction of each item identified above has been provided in the discussion and its associated appendix. The \$582 travel cost associated with Cindy Mears is the only remaining item which has been identified as inappropriate.

The auditor is correct in that \$58.20 in indirect costs (10%) associated with the \$582 travel identified in item 3 was incorrectly debited from the HRSA hospital preparedness contract.

Special Operations Response Team, Inc.

General OIG Finding. "During the period September 2003 through March 2004, SORT did not maintain cost records that identified the \$171,440 in program costs claimed. We reviewed the costs recorded outside the accounting records and determined that the costs were overstated in relation to actual costs that could be supported. We determined that SORT claimed unallowable costs of \$92,558 as described below:

OIG Finding. "SORT claimed labor costs of \$51,160 for volunteers for which it incurred no costs."

DHHS Response. The auditor is correct in stating that SORT claimed labor costs of \$51,160 for volunteers. This arrangement was primarily for professional staff in the development and delivery of the program. The deliverables provided with SORT had costs associated with both development and delivery by these individuals. During the audit process SORT has indicated a willingness to pay these individuals; therefore these costs should be reimbursable. Given SORT's willingness to provide reimbursement the above costs should be allowable.

OIG Finding. "SORT claimed instruction labor costs at rates higher than it was actually paying staff, resulting in unallowable costs of \$22,958."

DHHS Response. SORT relies on both salaried employees and volunteers in performing tasks on its behalf. The records submitted for reimbursement did not include costs for some volunteers or fringe benefits. SORT has submitted documentation of volunteer hours and fringe benefits and has agreed to reimburse the volunteers and to include fringe benefit costs; therefore these costs should be allowable.

OIG Finding. "SORT claimed \$7,115 for manuals, gas mask fittings, and certifications. It could not provide any support that they incurred any costs for these items."

DHHS Response. This response also includes a following finding regarding student binders, e.g. \$2,221 in unsupported costs. SORT has submitted documentation of 34 gas mask fittings to include labor costs and equipment for a total of \$1,020. Sort has also included documentation of binders/manuals (160 total) for a total of \$4528.03. In addition, invoices were received for 80 attaché cases to carry the instructor manuals at a cost of \$701.92. Documentation has been

Ms. Lori S. Pilcher July 5, 2005 Page 7 of 46

submitted for the certifications from Northwest AHEC Continuing Medical Education in the amount of \$750. Furthermore SORT provided 80 Compact Discs, 1 for each of the 80 instructor manuals for a total of \$2,400. The amount of actual expenditures for these items is \$9,399.95 versus the amount filed for reimbursement of \$13,315. The amount of unallowable cost for this finding is \$3,915.05.

OIG Finding. "SORT claimed administrative time at an average rate for three employees: the executive director, the administrative officer, and the receptionist. There were significant differences in the amounts that the employees were paid but SORT had not accounted for the time for each individual separately. Thus, we could not determine a reasonable amount for administrative salaries. Since these types of salary costs are generally claimed as indirect costs, we allowed SORT and indirect rate of 10 percent of direct costs allowed in lieu of the administrative salaries claimed. The 10 percent indirect rate was the rate allowed by Program guidance. The difference in direct administrative salaries and indirect administrative costs was \$7,072."

DHHS Response. The Department agrees with the audit finding that SORT did not have individual records for the three administrative personnel. The Department also agrees that 10% indirect cost for the claimed amount is reasonable. Given a total claim submission of \$171,440 minus \$5911.05 for unallowable costs for binders, manuals, travel, supplies etc., the 10% indirect should be based on \$165,528.95; therefore there should not be a negative balance for administrative salaries.

OIG Finding. "SORT claimed \$2,221 in unsupported costs for student binders. SORT claimed \$5,800 for student binders. However, we calculated that the cost of providing 160 copies of the 500 – page binders would be \$3,579; therefore, we question the \$2,221."

DHHS Response. The response for this item has been combined with the response regarding gas mask fittings, manuals and certifications since the manuals and binders are included as one cost.

OIG Finding. "SORT claimed travel costs and supply costs of \$2,032 more than it could support."

DHHS Response. The auditor is correct in that SORT claimed \$1,840 more in travel costs than it could support. SORT did account for a total of \$244 in supplies, e.g. survival cards in instead of \$208 reported by the auditor, therefore SORT claimed \$156 more than it could support. The amount of unallowable cost for travel and supplies for this finding is \$1,996.

Subrecipient Monitoring Finding

The Department disagrees with the following audit finding:

OIG Finding. "These conditions occurred because the State did not have controls to ensure that subrecipients claimed only necessary, reasonable, allocable, and allowable costs. Subrecipients did not submit financial reports containing sufficient detailed information to permit the State to assess the allowability of costs charged to the Program or to relate those costs to Program activities actually performed by the subrecipients."

DHHS Response. The contracts with the subrecipients indicated that financial and progress reports were due for reimbursement purposes. The contracts further described the deliverables that were expected to be completed for reimbursement purposes. Departmental staff attended the training sessions offered by SORT and were able to conduct on-site monitoring on activities such as gas mask fittings and certifications. Departmental staff also was on-site to review draft documents of the instructor training materials and to evaluate the courses conducted by SORT. The Department does recognize that individual financial reports will need to be supported by more precise documentation.

Conclusion

The North Carolina Department of Health and Human Services agrees with the audit findings regarding the recording and reporting of HRSA Program funds awarded, expended, obligated, and unobligated by priority area, by critical benchmark, and by funds allocated to hospitals and other health care entities as required by the cooperative agreement. The Department further agrees with the audit findings regarding costs incurred by the State for administering the Program were necessary, reasonable, allocable, and allowable and that no evidence was found that the State supplanted State or local expenditures with Program funds.

The Department further agrees with the audit findings regarding the unallowable costs for the University of North Carolina at Chapel Hill totaling \$640.20 (\$582 for travel costs and \$58.20 for indirect costs associated with the travel). However, the Department disagrees with the remaining audit findings regarding unallowable costs, totaling \$155,970.80 (\$69,534 in salary costs and \$86,436.80 in other costs) for the University of North Carolina at Chapel Hill.

In regards to SORT, the Department agrees that SORT has unallowable costs totaling \$5,911.05 for travel, supplies, binders, manuals, and certifications. The Department is willing to work with SORT to facilitate repayment of these funds. However; the Department disagrees with the remaining audit findings regarding unallowable costs totaling \$86,646.95 for SORT.

We trust that the foregoing response addresses the various report recommendations. If additional information is needed, please contact Dan Stewart, Assistant DHHS Secretary (Acting) at (919) 733-4534 or <u>Dan.Stewart@ncmail.net</u>. Lastly, we would like to express our appreciation to the audit staff that worked on this project. Although there are some points on which we disagree, the

Ms. Lori S. Pilcher July 5, 2005 Page 9 of 46

audit staff was professional in working with the State and subrecipients. We are also appreciative of the opportunity to provide the above comments and hope that the State and HRSA can reach an amicable agreement as to the settlement of these questioned costs.

Sincerely,

Carmen Hooker Odom

Cc: Dr. Leah Devlin

Dr. Steve Cline Dan Stewart Bob Fitzgerald

Appendix A

Appendix A contains a copy of the original contract executed between North Carolina Office of EMS and the University of North Carolina, Chapel Hill Department of Emergency Medicine for July 1, 2002 to June 30, 2003. The purpose of this contract was to appoint a qualified physician, Greg Mears, MD to serve as Medical Director of the Office of North Carolina EMS and provide medical guidance to the system implementation of the statewide bioterrorism preparedness program. This contract was amended annually and addresses the time period through March 2004. The amendments were not included in Appendix A, however they are on file and can be provided upon request.

CONTRACT #AD03-9074 P.O. #2790000257

Between

The North Carolina Department of Health and Human Services

Division of Facility Services
Office of Emergency Medical Services
and
University of North Carolina at Chapel Hill, School of Medicine,
Department of Emergency Medicine

FEDERAL TAX ID # 56-600-1393

1. Parties to the Contract:

This Contract is entered into by and between the North Carolina Department of Health and Human Services, Division of Facility Services, Office of Emergency Medical Services, hereinafter referred to as the "Division", and the University of North Carolina at Chapel Hill, School of Medicine, Department of Emergency Medicine, hereinafter referred to as the "Contractor", for the activities specified herein.

2. Contract Documents:

This document is the entire Contract between the parties.

3. Assignment:

No assignment of the Contractor's obligations nor the Contractor's right to receive payment hereunder shall be permitted. However, upon written request approved by the issuing purchasing authority, the State may:

- A. Forward the contractor's payment check(s) directly to any person or entity designated by the Contractor, or
- B. Include any person or entity designated by Contractor as a joint payee on the Contractor's payment check(s).

In no event shall such approval and action obligate the State to anyone other than the Contractor and the Contractor shall remain responsible for fulfillment of all contract obligations.

4. Effective Period:

This Contract is effective upon execution for period July 1, 2002 to June 30, 2003 with the option to extend, if mutually agreed upon, through a written amendment as provided for below.

5. Subcontracting:

The Contractor shall not subcontract any of the work contemplated under this Contract without prior written approval from the Division. Any approved subcontract shall be subject to all conditions of this contract. Only the subcontractors specified in the Contractor's proposal are to be considered approved upon award of the contract. The Contractor shall be responsible for the performance of any subcontractor.

6. Independent Contractor:

The Contractor is and shall be deemed to be an independent contractor in the performance of this contract and as such shall be wholly responsible for the work to be performed and for the supervision of its employees. The Contractor represents that it has, or shall secure at its own expense, all personnel required in performing the services under this agreement. Such employees shall not be employees of, or have any individual contractual relationship with, the Division.

7. Key Personnel:

The Contractor shall not substitute key personnel assigned to the performance of this contract without prior written approval by the Division. The individuals designated as key personnel for purposes of this contract are those specified as such in the Contractor's Proposed Budget and such others as the parties may agree.

8. Beneficiary:

Except as herein specifically provided otherwise, this Contract shall inure to the benefit of and be binding upon the parties hereto and their respective successors. It is expressly understood and agreed that the enforcement of the terms and conditions of this Contract and all rights of action relating to such enforcement, shall be strictly reserved to the State and the named Contractor. Nothing contained in this document shall give or allow any claim or right of action whatsoever by any other third person. It is the express intention of the State and Contractor that any such person or entity, other than the State or the Contractor, receiving services or benefits under this Contract shall be deemed an incidental beneficiary only.

9. Administrators for the Contract:

The persons named below shall be administrators for the respective parties and shall be the persons to whom notices provided for in this Contract shall be given and to whom matters relating to administration or interpretation of this Contract shall be addressed. Either party may change its administrator or his address or his telephone number by written notice to the other party.

For the Division:

Mike Eddinger, Assistant Chief OEMS
Division of Facility Services
701 Barbour Drive
2707 Mail Service Center
Raleigh, North Carolina 27699-2707
Phone (919) 855-3945
Fax (919) 733-7021

For the Contractor:

Charlotte Weaver, PreMIS Project Director UNC Department of Emergency Medicine 10002 Main Street, Southern Village Chapel Hill, North Carolina 27516 Phone (919) 843-0201 Fax (919)

10. Choice of Law:

The validity of this Contract and any of its terms or provisions, as well as the rights and duties of the parties of this Contract, are governed by the laws of North Carolina. The Contractor, by signing this Contract, agrees and submits, solely for matters concerning this Contract, to the jurisdiction of the courts of North Carolina and agrees, solely for such purpose, that the venue for any legal proceedings shall be Wake County, North Carolina. The place of all contracts, transactions, agreements, their situs and forum, shall be Wake County, North Carolina, where all matters, whether sounding in contract or tort, relating to the validity, construction, interpretation, and enforcement shall be determined.

11. Entire Agreement:

This Contract and any documents incorporated specifically by reference represent the entire agreement between the parties and supersede all prior oral or written statements or agreements.

12. Survival of Promise

All promises, requirements, terms, conditions, provisions, representations, guarantees, and warranties contained herein shall survive the contract expiration or termination date unless specifically provided otherwise herein, or unless superseded by applicable Federal or State statutes of limitation.

13. Availability of Funds:

The parties to this contract agree and understand that the payment of the sums specified in this contract is dependent and contingent upon and subject to the appropriation, allocation, and availability of funds for this purpose to the Division.

14. Responsibilities of the Division:

- A. Pay to the Contractor a sum not to exceed \$93,204 as sole consideration for the Contractor's performance of all its obligations which are set forth in this contract.
- B. Upon receipt of approved invoice, issue payment of the amount specified in Paragraph 14A above in four (4) quarterly payments of \$23,301 each. Final payment is due by June 30, 2003.
- B. Monitor the Contractor for compliance with the terms of this Contract; and
- C. Specify all reports and other deliverables required from the Contractor.

15. Responsibilities of the Contractor:

- A. Appoint a qualified physician to:
 - 1) Serve as Medical Director of the Office of Emergency Medical Services.
 - 2) Serve as the Department's liaison with the medical community, including obtaining input from the various medical groups with an interest in EMS and keeping them abreast of the activities of the program.
 - 3) Provide assistance to the regional medical directors and local medical directors with the development and implementation of the medical aspects of their EMS system, particularly in the areas of rules compliance, protocols, and medical oversight.
 - 4) Consult with the OEMS staff as required on the medical aspects of the various agency programs.
 - Shaper Sepresent the agency at local, regional, state and national conferences and seminars and carry out other functions as deemed appropriate by the Chief of the agency.
 - 6) Provide medical guidance to the system implementation of the statewide bioterrorism preparedness program to include:
 - a) development and monitoring of educational programs;
 - b) development of a communication infrastructure among responding agencies;
 - c) development of treatment, triage, and operational protocols, policies, and procedures;
 - d) development and evaluation of bioterrorism drills;
 - e) monitoring and surveillance of EMS personnel and equipment;
 - f) development of a system to monitor biological symptoms of the EMS patient population for surveillance and notification of public health personnel in the event an abnormality is detected; and
 - g) providing assistance to State coordinating bodies for domestic preparedness.
- B. It is understood that if the appointed physician is unable to fulfill the duties under this contract, the Contractor will, with mutual consent of the Office of Emergency Medical Services, appoint another qualified physician to serve the remaining term of this contract;
- C. Perform the services described in Paragraphs 15A and 15B above in accordance with the terms of this Contract;
- D. Make available all records, papers, vouchers, books, correspondence or other documentation or evidence at reasonable times for review, inspection or audit by duly authorized officials of the Division, the North Carolina State Auditor, or applicable federal agencies;
- C. Submit to the Division all plans, reports, documents or other products that the Division may require, in the form specified by the Division, including without limitation the following:

1) a quarterly report of the contracted services and activities of the Contractor as specified by the Division within thirty days of each quarter;

16. Amount of Reimbursement:

The total reimbursement from the Division to the Contractor for provision of services in this contract shall not exceed \$93,204. This amount consists of \$55,000 in state appropriation and \$38,204 in federal funds from the HRSA Bioterrorism Hospital Preparedness Program, CFDA #93.003.

Check a or b as applicable.

[X] a. There are no matchin	requirements from the Contractor.
[] b. The Contractor's matchi	•
[] In-kind	[] Cash
[] Cash and In-kind	[] Cash and/or In-kind
The contributions from t	Contractor shall be sourced from non-Federal funds

17. Travel Expenses:

Reimbursement to the Contractor for travel mileage, meals, lodging and other travel expenses incurred in the performance of this Contract shall not exceed the rates published in applicable State regulations. International travel shall not be reimbursed under this Contract.

18. Payment for Services:

Upon execution of this Contract, the Contractor shall submit to the Division a quarterly reimbursement request and, upon approval by the Division, receive payment within 30 days. The Contractor shall have up to 60 days for close out, completion and submission of the final quarterly expenditure report related to this contract period. If this contract is terminated, the Contractor shall complete a final accounting report and return any unearned funds to the Division within 60 days of the contract termination date. All payments are contingent upon fund availability. The Division shall have no obligation for payments based on expenditure reports submitted later than 60 days after termination or expiration of the Contract period."

19. Notice of Certain Reporting and Audit Requirements

Each corporation, organization and institution that receives, uses or expends any state funds shall use or expend the funds only for the purposes for which they were appropriated by the General Assembly or collected by the State. State funds include federal funds that flow through the state. If the Contract entity is a governmental entity, such entity is subject to the requirements of OMB Circular A-133 and the N.C. Single Audit Implementation Act of 1987. If the Contract entity is a nongovernmental entity, such entity is subject to the provisions of G.S. 143-6.1. Additionally, any nongovernmental entity except a for-profit corporation is subject to the provisions of OMB Circular A-133.

Ms. Lori S. Pilcher July 5, 2005 Page 16 of 46

A Contractor who receives, uses, or expends between fifteen thousand dollars (\$15,000.00) and three hundred thousand dollars (\$300,000.00) in State funds annually, except when the funds are for the purchase of goods or services, shall file annually with the State agency that disbursed the funds a sworn accounting of receipts and expenditures of the State funds. This accounting format shall be in the form prescribed by the State Auditor and shall be attested to by the treasurer of the Contractor and one other authorizing officer of the Contractor. The accounting shall be filed within six (6) months after the end of the Contractor's fiscal year in which the State funds were received. For purposes of the required report, the Contractor's fiscal year is used in determining the amount received, used or expended.

A Contractor who receives, uses, or expends State funds in the amount of three hundred thousand dollars (\$300,000.00) or more annually, except when the funds are for the purchase of goods or services, shall file annually with the State Auditor and the funding agency a financial statement in the form and on the schedule prescribed by the State Auditor. The financial statement shall be audited in accordance with standards prescribed by the State Auditor to assure that State funds are used for the purposes provided by law. Contractors (except nongovernmental for-profit corporations) that expend three hundred thousand dollars (\$300,000.00) or more in federal funds for the fiscal year shall have an audit conducted in accordance with the provision of OMB Circular A-133. An audit performed in accordance with OMB Circular A-133 will satisfy the reporting requirements identified in G.S. 143-6.1. AUDIT REPORTS SHOULD BE FILED WITH THE STATE AUDITOR AND THE FUNDING STATE AGENCIES WITHIN 30 DAYS AFTER ISSUANCE BY THE AUDITOR BUT NO LATER THAN NINE MONTHS AFTER THE CONTRACTOR'S FISCAL YEAR.

The State Auditor has audit oversight of every Contractor who receives, uses or expends State funds. Such a Contractor shall, upon request, furnish to the State Auditor for audit all books, records, and other information necessary for the State Auditor to account fully for the use and expenditure of state funds. The Contractor shall furnish any additional financial or budgetary information requested by the State Auditor.

If the Contractor disburses or transfers any state funds to other organizations, except for the purchase of goods or services, the Contractor shall require such organizations to file with it similar reports and statements as required by G.S. 143-6 and the Office of State Auditor's Audit Advisory #2.

The Division has determined this contract to be a purchase of goods or services not subject to G.S. 143-6.1.

20. Sales/Use Tax:

If applicable the Contractor shall request the sales/use tax refund from the North Carolina Department of Revenue as permitted under G.S. 105-164.14 and shall ensure all subcontractors request the sales/use tax refund from the North Carolina Department of Revenue as permitted under G.S. 105-164.14. The Contractor shall exclude all refundable sales/use tax from all reportable expenditures before they are entered on the monthly report of expenditures submitted to the Division and shall ensure all subcontractors eligible to receive sales/use tax refunds exclude sales/use tax from all reportable expenditures before they are entered on the monthly report of expenditures submitted to the Contractor.

21. Care of Property:

The Contractor agrees that it shall be responsible for the proper custody and care of any property furnished it for use in connection with the performance of this Contract or purchased by it for this

Ms. Lori S. Pilcher July 5, 2005 Page 17 of 46

Contract and will reimburse the Division for loss or damage of such property. At the termination of this contract the contractor shall contact the Division for instructions as to the disposition of such property and shall comply with these instructions.

22. Access to Persons and Records

The Contractor agrees to provide the North Carolina State Auditor, the Division, the Department of Health and Human Services, all applicable federal agencies, or their agents, with access to persons and records for the purpose of monitoring, evaluating, or auditing this Contract and the Contractor's performance, and for all other purposes required by law, regulation or policy.

23. Record Retention

The Department of Health and Human Services' basic records retention policy requires all records related to this Contract to be retained for a minimum of three years following completion or termination of the contract. Policy further requires records to be retained for a period of three years following submission of the final Federal Financial Status Report, if applicable, or three years following the submission of a revised final Federal Financial Status Report. Also, if any litigation, claim, negotiation, audit, disallowance action, or other action involving this contract has been started before expiration of the three year retention period, the records must be retained until completion of the action and resolution of all issues which arise from it, or until the end of the regular three year period, whichever is later. Therefore, the Contractor shall not destroy, purge or dispose of records related to this Contract or the Contractor's performance without the express prior written consent of the Division.

24. Copyrights and Distribution of Material:

Any information, data, instruments, documents, studies or reports given to or prepared or assembled by the Contractor under this agreement may be published by the Contractor or its employees, or distributed by the Contractor to any other individual or organization. The Contractor shall acknowledge the Division's funding role in all publications. The Contractor at all times agrees to protect confidentiality of all records and information in accordance with Section 24. Any deliverables resulting from this contract shall be the property of the DIVISION and the Contractor shall not distribute or reproduce for profit or allow others to profit from the deliverables of this contract. Any and all copyrights resulting from work under this agreement, other than deliverables, shall belong to the Contractor. For non-deliverables, the Contractor hereby grants to the DIVISION a perpetual, royalty-free, non-exclusive, paid-up license to use, publish and distribute results of work under this agreement for North Carolina State Government purposes only.

25. Liabilities and Legal Obligations:

Each party hereto agrees to be responsible for its own liabilities and that of its officers, employees, agents or representatives arising out of this Contract including fiscal responsibility for deviation from this contract.

26. Confidentiality:

Any medical records, personnel information or other items exempt from the NC Public Records Act or otherwise protected by law from disclosure given to the Contractor under this contract shall be kept confidential and not divulged or made available to any individual or organization without the prior written

approval of the Division. Subject to the foregoing provisions, Contractor reserves the right to use the results of all services provided under this Contract for its teaching, research and publication purposes.

27. Equal Employment Opportunity

The Contractor shall comply with all federal and State laws relating to equal employment opportunity.

28. Compliance with Laws:

The Contractor shall comply with all laws, ordinances, codes, rules, regulations, and licensing requirements that are applicable to the conduct of its business, including those of federal, state, and local agencies having jurisdiction and/or authority.

29. Advertising:

The Contractor shall not use the award of this contract as a part of any news release or commercial advertising.

30. Amendment:

This Contract may not be amended orally or by performance. Any amendment must be made in written form and executed by duly authorized representatives of the Division and the Contractor.

31. Performance and Default:

If, through any cause, the Contractor shall fail to fulfill in timely and proper manner the obligations under this agreement, the Division shall thereupon have the right to terminate this contract by giving written notice to the Contractor and specifying the effective date thereof. In that event, all finished or unfinished deliverable items under this contract prepared by the Contractor shall, at the option of the Division, become its property subject to the provisions of Article 24, and the Contractor shall be entitled to receive just and equitable compensation for any satisfactory work completed on such materials. Notwithstanding, the Contractor shall not be relieved of liability to the Division for damages sustained by the Division by virtue of any breach of this agreement, and the Division may withhold any payment due the Contractor for the purpose of setoff until such time as the exact amount of damages due the Division from such breach can be determined.

Neither party shall be deemed to be in default of its obligations hereunder if and so long as it is prevented from performing such obligations by any act of war, hostile foreign action, nuclear explosion, riot, strikes, civil insurrection, earthquake, hurricane, tornado, or other catastrophic natural event or act of God.

32. Termination:

The Division may terminate this agreement at any time by 30 days' notice in writing from the Division to the Contractor. In that event, all finished or unfinished deliverable items prepared by the Contractor under this contract shall, at the option of the Division, become its property. If the contract is terminated by the Division as provided herein, the Contractor shall be paid for services satisfactorily completed, less payment or compensation previously made.

33. Waiver of Default:

Waiver by the Division of any default or breach in compliance with the terms of this contract by the Provider shall not be deemed a waiver of any subsequent default or breach and shall not be construed to be modification of the terms of this contract unless stated to be such in writing, signed by an authorized representative of the Department and the Contractor and attached to the contract.

34. Federal Certifications:

The Contractor agrees to execute the following federal certifications that are attached to this agreement (applicable when receiving federal funds).

- A. Certification Regarding Lobbying.
- B. Certification Regarding Debarment.

In addition, the following federal certifications shall be executed if required:

- C. Certification Regarding Drug-Free Workplace Requirements.
- D. Certification Regarding Environmental Tobacco Smoke.

35. Time of the Essence

Time is of the essence in the performance of this Contract.

36. Severability

In the event that a court of competent jurisdiction holds that a provision or requirement of this Contract violates any applicable law, each such provision or requirement shall be enforced only to the extent it is not in violation of law or is not otherwise unenforceable and all other provisions and requirements of this Contract shall remain in full force and effect.

37. Federal Intellectual Property Bankruptcy Protection Act:

The Parties agree that the Division shall be entitled to all rights and benefits of the Federal Intellectual Property Bankruptcy Protection Act, Public Law 100-506, codified at 11 U.S.C. 365(n), and any amendments thereto.

38. Originals:

In witness whereof, the Contractor and the Division have executed this Agreement in duplicate originals, one of which is retained by each of the parties.

39. Signature Warranty

Each individual signing below warrants that he or she is duly authorized by the party to sign this Contract and to bind the party to the terms and conditions of this Contract.

University of North Carolina at Chapel Hill, School of Medicine, Department of Emergency Medicine	Witness
BY:	
Nancy Suttenfiled	
TITLE: Vice Chancellor for Business and Financ	e
DATE:	
Division of Facility Services, North Carolina D	epartment of Health and Human Services
BY:	
Robert J. Fitzgerald Director	Drexdal Pratt, Chief OEMS
DATE:	DATE:

Ms. Lori S. Pilcher July 5, 2005 Page 21 of 46

Appendix B

Appendix B contains a printout of the HRSA account with a detailed justification of the supply costs which were applied to the account during the last month of the contract. These transactions although applied in March of 2003 were items which were purchased and put into use between July 1, 2003 and May 31, 2004 within a reasonable timeframe to either complete or become a part of the HRSA contract deliverables.

Ms. Lori S. Pilcher July 5, 2005 Page 22 of 46

HRSA Contract (UNC Account 5-46169) Supply Expenditures: 2311 object code for the period July 1, 2003 - May 31, 2004

		r				1	,	
Justification	Office Supplies from Staples. Supplies included pens, file folders, and printer/fax/copier paper. These items were used in support of the OEMS/HRSA contract and were expended prior to the end of the contract date.	Taxes Deducted	Reference Books purchased for statistics associated with Surveillance program. These items were used in support of the OEMS/HRSA contract and were expended prior to the end of the contract date.	3-17341- Office Supplies 0506	Taxes Deducted	Reimbursement for postage stamps. These items were used in support of the OEMS/HRSA contract and were expended prior to the end of the contract date.	Reimbursement for postage stamps. These items were used in support of the OEMS/HRSA contract and were expended prior to the end of the contract date.	Hardware/software (photoshop, vmware, palm pda, kvm cable). These items were used in support of the OEMS/HRSA contract and were expended prior to the end of the contract date.
Offset Account		1		3-17341- 0506	0-10416- 1329			
2nd Reference	081419N	(\$18.67) 081419N	E74725	SSR08	SSR08	E75762	E77085	478231
Amount	\$285.42	(\$18.67)	\$113.00	\$98.98	(\$6.48)	\$22.20	\$34.42	\$1,320.7
Transaction Description	22-AugSPLS STATEMENT	22-AugMMD STATEMENT	MICHAEL TODD*HATLEY	15-AugSSR ADJ T5254 D0730	15-Aug SSX ADJ T5254 D0730	3-SepJENNY*KAGARISE	17-SepJENNY*KAGARISE	CDW LOGISTICS
Date	22-Aug	22-Aug	25-AugMICHA TODD*	15-Aug	15-Aug	3-Sep	17-Sep	19-Sep CDW L
Code Reference			K065206			K065315	K067664	K065961
Code	69	69	48	09	09	84	48	48
Description	2311 EDUCATIONAL SUPPLIES	2311EDUCATIONAL SUPPLIES	2311 EDUCATIONAL SUPPLIES	2311EDUCATIONAL SUPPLIES	2311EDUCATIONAL SUPPLIES	2311 EDUCATIONAL SUPPLIES	2311EDUCATIONAL SUPPLIES	2311EDUCATIONAL SUPPLIES
Object	2311	2311	2311	2311	2311	2311	2311	2311

Ms. Lori S. Pilcher July 5, 2005 Page 23 of 46

· · · · · · · · · · · · · · · · · · ·	1 .			r		r		10	
Justification	Hardware/software (GFI languard network scanner, GFI languard selm 5 srvr). These items were used in support of the OEMS/HRSA contract and were expended prior to the end of the contract date.	Hardware/software (Wacom intuos2 9/12 usb plat tablet, mmd studio for windows, logitech key case keyboard, plam tungsten case). These items were used in support of the OEMS/HRSA contract and were expended prior to the end of the contract date.	Office Supplies	Taxes Deducted	Required replacement for secure access to university mainframe system. Necessary for maintaining the financial and human resouce records for the project.	Hardware/software (sony clie, palm case*2, palm pda*4,). These items were used in support of the OEMS/HRSA contract and were expended prior to the end of the contract date.	Reimbursement for hardware (keyboard). These items were used in support of the OEMS/HRSA contract and were expended prior to the end of the contract date.	Reference Books purchased for by Dr. Greg Mears (Healthy People 2010). These items were used in support of the OEMS/HRSA contract and were expended prior to the end of the contract date.	5-51973- Supply costs shared with other project; the other 2311 project's supplies are deducted.
Offset Account			3-17341- 0506	0-10416- 1329	3-17164- 0506				5-51973- 2311
2nd Reference	480238	480238	SSR09	SSR09	5000358	491798	E81196	E81196	6000763
Amount	\$1,193.6	\$729.06	\$53.49	(\$3.50)	\$119.46	\$1,508.5 2	\$39.99	\$85.50	(\$266.75)
Transaction Description	CDW LOGISTICS INC	CDW LOGISTICS	16-SepSSR R624 T0113 D0909	16-Sep SSX R624 T0113 D0909	7-OctSECURID CARD BILL	20-OctCDW LOGISTICS INC	22-OctGREGORY D*MEARS	22-OctGREGORY D*MEARS	SPLS 081419N
Date	24-SepCDW L	24-Sep CDW	16-Sep	16-Sep	7-Oct	20-Oct	22-Oct	22-Oct	24-OctSPLS
Code Reference	K066039	K066038			X337661	K070762	K071777	K071792	X349027
Code	48	84	09	09	09	48	48	48	09
Description	2311EDUCATIONAL SUPPLIES	2311EDUCATIONAL SUPPLIES	2311EDUCATIONAL SUPPLIES	2311EDUCATIONAL SUPPLIES	2311EDUCATIONAL SUPPLIES	2311EDUCATIONAL SUPPLIES	2311EDUCATIONAL SUPPLIES	2311EDUCATIONAL SUPPLIES	2311 EDUCATIONAL SUPPLIES
Object	2311	2311	2311	2311	2311	2311	2311	2311	2311

Ms. Lori S. Pilcher July 5, 2005 Page 24 of 46

Object	Description	Code	Code Reference	Date	Transaction Description	Amount	2nd Reference	Offset Account	Justification
2311	2311EDUCATIONAL SUPPLIES	09	X349027	24-Oct	24-Oct K065315 E75762	(\$22.20)	6000763	5-51973- 3211	Supply costs shared with other project; the other project's supplies are deducted.
23111	2311EDUCATIONAL SUPPLIES	09		24-OctSSX R1 D0916	SSX R111 T3058 D0916	(\$7.00)	SSR10	0-10416- 1329	Taxes Deducted
2311	2311EDUCATIONAL SUPPLIES	09		24-OctSSR R17 D0916	SSR R111 T3058 00916	\$106.94	SSR10	3-17341- 0506	Office Supplies
2311	2311 EDUCATIONAL SUPPLIES	48	K071525	28-OctCDW LC INC	CDW LOGISTICS NC	\$361.09	495634		Hardware (palm pda). These items were used in support of the OEMS/HRSA contract and were expended prior to the end of the contract date.
2311	2311EDUCATIONAL SUPPLIES	09	X349026	28-Oct	28-OctSPLS 111422N	(\$946.04)	5000435	5-51973- 2311	Supply costs shared with other project; the other project's supplies are deducted.
2311	2311EDUCATIONAL SUPPLIES	69		28-Oct	28-OctMMD STATEMENT	(\$24.23)	101560N	ı ı	Taxes Deducted
2311	2311EDUCATIONAL SUPPLIES	69		28-OctSPLS S	SPLS STATEMENT	\$370.34	101560N		Office Supplies from Staples. Supplies included lables, printer ink, binders, easel pad, file folders and highlighters. These items were used in support of the OEMS/HRSA contract and were expended prior to the end of the contract date.
2311	2311EDUCATIONAL SUPPLIES	48	K073838	10-Nov	10-NovGREGORY D*MEARS	\$96.11	E83155		Reimbursement for printer ink. These items were used in support of the OEMS/HRSA contract and were expended prior to the end of the contract date.
2311.	2311 EDUCATIONAL SUPPLIES	69		21-Nov.	21-NovSPLS STATEMENT	\$182.42	111422N		Office Supplies from Staples. Supplies included pens, batteries, CD-Rs, post-it notes, file folders, and printer/fax/copier paper. These items were used in support of the OEMS/HRSA contract and were expended prior to the end of the contract date.
2311	2311EDUCATIONAL SUPPLIES	69		21-Nov	21-NovMMD STATEMENT	(\$11.93)	111422N	ı	Taxes Deducted
2311	2311 EDUCATIONAL SUPPLIES	48	K074875	3-Dec	3-DecCDW LOGISTICS INC	\$139.28	E85895		Software (Metroworks codewarior). This item was used in support of the OEMS/HRSA contract and

Object	Description	Code	Code Reference	Date	Transaction Description	Amount	2nd Reference	Offset Account	Justification
									were expended prior to the end of the contract date.
2311	2311EDUCATIONAL SUPPLIES	48	K077302	9-Dec	9-DecALTOVA INC	\$697.00	513419		Software (XMLSpy). This item was used in support of the OEMS/HRSA contract and were expended prior to the end of the contract date.
2311	2311EDUCATIONAL SUPPLIES	48	K075951	10-Dec	10-DecGREGORY D*MEARS	\$419.49	E86905		Reimbursement for hardware (Treo 600). This item was used in support of the OEMS/HRSA contract and were expended prior to the end of the contract date.
2311	2311EDUCATIONAL SUPPLIES	69		17-DecMMD	MMD STATEMENT	(\$16.00)	121307N	1	Taxes Deducted
2311	2311 EDUCATIONAL SUPPLIES	69		17-Dec SPLS	SPLS STATEMENT	\$244.54	121307N		Office Supplies from Staples. Supplies included pens, legal pads, CD-Rs, post-it notes, file folders, and printer/fax/copier paper. These items were used in support of the OEMS/HRSA contract and were expended prior to the end of the contract date.
2311	2311EDUCATIONAL SUPPLIES	48	K081660	21-JanCDW INC	CDW LOGISTICS	\$164.95	E90913		Hardware (MBO/IGO Palm Universal Connector). This item was used in support of the OEMS/HRSA contract and were expended prior to the end of the contract date.
2311	2311EDUCATIONAL SUPPLIES	69		27-Jan MMD	MMD STATEMENT	(\$3.54)	011381N	1	Taxes Deducted
2311	2311 EDUCATIONAL SUPPLIES	69		27-Jan SPLS	SPLS STATEMENT	\$54.09	011381N		Office Supplies from Staples. Supplies included CD-Rs, binder clip and PDA accessory. These items were used in support of the OEMS/HRSA contract and were expended prior to the end of the contract date.
2311	2311EDUCATIONAL SUPPLIES	09	K065869	30-Jan	30-Jan TRS DELL MKTG LP	\$635.01	6001501	5-42540- 2311	Hardware (Purchased from Dell 8-03). This item was used in support of the OEMS/HRSA contract and were expended prior to the end of the contract date.

Reimbursement for hardware (Palm docking cradle fax/printer/copier paper, file folders, batteries, pens OEMS/HRSA contract and were expended prior to Reimbursement for software (Documents to Go for and printer ink. These items were used in support Reimbursement for hardware (Treo 600 keyboard of the OEMS/HRSA contract and were expended and case). This item was used in support of the Windows PC). This item was used in support of Reimbursement for software (Palm versamail for Windows PC). This item was used in support of Office Supplies from Staples. Supplies includes support of the OEMS/HRSA contract and were the OEMS/HRSA contract and were expended the OEMS/HRSA contract and were expended expended prior to the end of the contract date. Reimbursement for supplies (ink and USB AA and headphone). These items were used in EXT). This item was used in support of the prior to the end of the contract date. orior to the end of the contract date. orior to the end of the contract date. Justification the end of the contract date. **Faxes Deducted** Account Offset Reference 021414N \$375.16 021414N E95410 E95410 E92760 E92760 E92760 \$68.48 \$34.99 \$229.90 \$110.93 (\$24.55)\$45.61 Amount 20-Feb SPLS STATEMENT 20-FebMMD STATEMENT **Transaction** Description 1-MarGREGORY D*MEARS 9-FebGREGORY 9-FebGREGORY 1-Mar GREGORY 9-Feb GREGORY D*MEARS D*MEARS D*MEARS D*MEARS Date Code Reference K083488 K083516 K085553 K085523 K083522 48 48 48 66 69 84 48 2311 EDUCATIONAL SUPPLIES 2311 EDUCATIONAL SUPPLIES 2311 EDUCATIONAL SUPPLIES 2311 EDUCATIONAL SUPPLIES Description 2311 EDUCATIONAL 2311 EDUCATIONAL SUPPLIES 2311 EDUCATIONAL SUPPLIES SUPPLIES Object

OEMS/HRSA contract and were expended prior to

support of the OEMS/HRSA contract and were

expended prior to the end of the contract date.

Portsmith Ethernet Cradle for Palm M500, and VMWare for Linux). These items were used in

Portsmith Ethernet Cradle for Palm III, Mobile

Hardware/software ordered 2.03.04 (Mobile

E95460

\$493.81

1-MarCDW LOGISTICS

K083914

48

2311 EDUCATIONAL SUPPLIES

he end of the contract date.

Ms. Lori S. Pilcher July 5, 2005 Page 27 of 46

				r 		I
Justification	Hardware (Raritan Guardian Virtual Keyboard/mouse 3 of 5 ordered 1.26.04). This item was used in support of the OEMS/HRSA contract and were expended prior to the end of the contract date.	Hardware/software ordered 1.22.04 (red hat linux, pda case and keyboard). These items were used in support of the OEMS/HRSA contract and were expended prior to the end of the contract date.	Hardware (Raritan Guardian Virtual Keyboard/mouse 2 of 5 ordered 1.26.04). This item was used in support of the OEMS/HRSA contract and were expended prior to the end of the contract date.	Reimbursement for Reference Book purchased for improved HIPAA compliance. These items were used in support of the OEMS/HRSA contract and were expended prior to the end of the contract date.	Reimbursement for supplies (paper). This item was used in support of the OEMS/HRSA contract and were expended prior to the end of the contract date.	6-66251- Includes: Office Supplies from Staples were 2611 purchased on 9-25-03. The transaction was moved to 5-46169 in March of 2004. Supplies included batteries for support pager, ink pens and printer cartridge. These items were used in support of the OEMS/HRSA contract and were expended prior to the end of the contract date. Software and computer equipment were purchase from CDW Logistics on 9-2-03. The transaction was moved to 5-46169 in March of 2004. The materials purchased were Palm Bluetooth SDIO Card, ACAD Adobe Acrobat 6 Professional for Windows, a Belkin Bluetooth Access Port,
Offset Account						6-66251- 2611
2nd Reference	E96466	E96466	E96466	552671	E97315	JV02538
Amount	\$226.44	\$1,162.7	\$159.00	\$62.74	\$13.96	\$721.02
Transaction Description	INC	CDW LOGISTICS INC	CDW LOGISTICS INC	ESCAL INSTITUTE	17-MarGREGORY D*MEARS	24-MarMOVING TRANSACTION
Date	10-MarCDW L	10-MarCDW INC	10-MarCDW L INC	11-MarESCAL	17-Mar	24-Mar
Code Reference	K087281	K087269	K082842	K087105	K087658	X022250
Code	48	48	48	48	48	09
Description	2311EDUCATIONAL SUPPLIES	2311EDUCATIONAL SUPPLIES	2311EDUCATIONAL SUPPLIES	2311 EDUCATIONAL SUPPLIES	2311 EDUCATIONAL SUPPLIES	2311EDUCATIONAL SUPPLIES
Object	2311	2311	2311	2311	2311	2311

Justification	Logistics Optical Mouse, and a surge protector. All of these items were used in support of the OEMS/HRSA contract, principally PDA software development and testing and were expended prior to the end of the contract date.	Taxes Deducted	Office Supplies from Staples. Supplies includes fax/printer/copier paper, and file folders. These items were used in support of the OEMS/HRSA contract and were expended prior to the end of the contract date.	5-46184- See the Table below for Justification 2311	
Offset Account		1		5-46184- 2311	
2nd Reference		031525N	031525N	JV02613	
Amount		(\$7.08)	\$108.20	\$26,436. 19	\$37,966. 93
Transaction Description		26-MarMMD STATEMENT	SPLS STATEMENT	30-MarMOVING TRANSACTIONS	
Date		26-Mari	26-Mar SPLS	30-Mar	
Code Reference				X031704	
Code		69	69	09	
t Description		2311EDUCATIONAL SUPPLIES	2311EDUCATIONAL SUPPLIES	2311EDUCATIONAL SUPPLIES	
Object		2311	2311	2311	

Detailed Justification for X031704

better accommodate the project as no space was available on campus. The materials were used extensively prior transaction was moved to 5-46169 in March of 2004. The cubicles and designed space were in a new building to Office cubicles and relocation was purchased from Business Resource Group on 2-26-03. A portion of the to the end of the contract date.

- drawer organizers. These items were used in support of the OEMS/HRSA contract and were expended prior to the Office Supplies from Staples were purchased on 3-26-03. The transaction was moved to 5-46169 in March of inter/fax/copier paper, batteries, legal pads, dry erase board and markers, file folders, stapler, desk tray, and Supplies included pens, CD-Rs and cases for media storage, printer ink, post-it notes, labels, end of the contract date.
- 2004. Supplies included pens, binder clips, printer ink, post-it notes, pens, printer/fax/copier paper, envelopes, and easel pad and paper. These items were used in support of the OEMS/HRSA contract and were expended prior to Office Supplies from Staples were purchased on 5-27-03. The transaction was moved to 5-46169 in March of the end of the contract date.
- hardware purchased was part of the PreMIS PDA project. The hardware was used extensively prior to the end of Dell Power Edge 2650 was purchased on 6-15-03. The transaction was moved to 5-46169 in March of 2004.
- hardware purchased was part of the PreMIS project. The hardware was used extensively prior to the end of the Dell Latitude D400 was purchase on 6-17-03. The transaction was moved to 5-46169 in March of 2004. The contract date.
- hardware purchased was part of the PreMIS project. The hardware was used extensively prior to the end of the Dell D-port Monitor was purchase on 6-15-03. The transaction was moved to 5-46169 in March of 2004. The
- 2004. Supplies included legal pads, labels, file folders and 3-ring binders. These items were used in support of the Office Supplies from Staples were purchased on 6-18-03. The transaction was moved to 5-46169 in March of OEMS/HRSA contract and were expended prior to the end of the contract date.
- Hardware was a printer, a PDA and a PDA cradle. These items were used in the design and testing of the PreMIS Mobile. These items were used in support of the OEMS/HRSA contract and were expended prior to the end of the Hardware from CDW-G was purchased on 7-20-2003. The transaction was moved to 5-46169 in March of 2004.

- Hardware was a KVM Switch used in the production server rack at the secure facility. These items were used in Hardware from CDW-G was purchased on 7-24-2003. The transaction was moved to 5-46169 in March of 2004. support of the OEMS/HRSA contract and were expended prior to the end of the contract date.
- Hardware from CDW-G was purchased on 7-24-2003. The transaction was moved to 5-46169 in March of 2004. Smartmedia card, and 256 MB Sandisk Cruzer. These items were used in support of the OEMS/HRSA contract Hardware was a 1GB memory used in the production server rack at the secure facility, mouse, Viking 128 MB and were expended prior to the end of the contract date.
- moved to 5-46169 in March of 2004. Hardware was Belkin Cat5 cables and a Belkin USB KVM. These items were Hardware from CompUSA was purchase by Dr. Mears on 6-25-03 and reimbursed to him. The transaction was used in support of the OEMS/HRSA contract and were expended prior to the end of the contract date.
- was moved to 5-46169 in March of 2004. Reference book was "LDAP Directories Explained" for use in improving the enrollment and security protocols for PreMIS. These items were used in support of the OEMS/HRSA contract A reference book was purchased from Borders by Dr. Mears on 6-25-03 and reimbursed to him. The transaction and were expended prior to the end of the contract date.
- items were used in support of the OEMS/HRSA contract and were expended prior to the end of the contract date. Hardware from CompUSA was purchase by Dr. Mears on 6-10-03 and reimbursed to him. The transaction was moved to 5-46169 in March of 2004. Hardware was TARF Wireless Presenter and Kensington Mouse. These
- Hardware from CDW-G was purchased on 6-27-2003. The transaction was moved to 5-46169 in March of 2004. PreMIS Mobile. These items were used in support of the OEMS/HRSA contract and were expended prior to the Hardware was a Mobile Portsmith Ethernet Cradle for PDA. This item was used in the design and testing of the end of the contract date.
- These items were used in support of the OEMS/HRSA contract and were expended prior to the end Hardware was a KVM monitor, cable kit for the KVM and a Cisco Switch used in the production server rack at the Hardware from CDW-G was purchased on 6-20-2003. The transaction was moved to 5-46169 in March of 2004. of the contract date.

- 2004. Supplies included pens, post-it notes, pens, batteries, binder clips and printer ink. These items were used in Office Supplies from Staples were purchased on 7-25-03. The transaction was moved to 5-46169 in March of support of the OEMS/HRSA contract and were expended prior to the end of the contract date.
- Office Supplies from Staples were purchased on 8-22-03. The transaction was moved to 5-46169 in March of 2004. Supplies included printer/fax/copier paper and labels. These items were used in support of the OEMS/HRSA contract and were expended prior to the end of the contract date.
- 2004. Supplies included binder clips, pens, post-it notes. These items were used in support of the OEMS/HRSA Office Supplies from Staples were purchased on 9-25-03. The transaction was moved to 5-46169 in March of contract and were expended prior to the end of the contract date.

Ms. Lori S. Pilcher July 5, 2005 Page 32 of 46

Appendix C

Appendix C contains a print out of all of Dr. Mears salary and benefit transactions from the HRSA account. This documentation does show transactions from Dr. Mears time on the account which have all been removed. At this time the account shows a negative balance of \$(154) for Dr. Mears time.

Ms. Lori S. Pilcher July 5, 2005 Page 33 of 46

ference Account	(5)					C																	G G G G G G G G G G G G G G G G G G G									
Reference	M08 REG					M09 REG	M10 REG				M02 119	 					 															
_	17	17	17	17	17	17	17	7		-																						
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Ms. Lori S. Pilcher July 5, 2005 Page 34 of 46

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Ms. Lori S. Pilcher July 5, 2005 Page 35 of 46

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								3\$	\$92.96	\$92.96	\$92.96	\$92.96	\$92.96	(\$92.96)	(\$92.96)	\$0.53	\$45.07	\$45.60	\$45.60	\$1.76	\$45.60	\$45.60	(\$45.60)	\$91.20	\$91.20	(\$91.20)	(\$88.16)	(\$652.00)	\$221.56	\$221.56
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		JE7185		JE7185	JE7480	JE7481	1400603	JE7274	JE7275	JE7276	JE7277			JE7135	JE7136		JE2638						JE7185		JE7185	JE7480	JE7481	1400603		JE7274
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Ms. Lori S. Pilcher July 5, 2005 Page 36 of 46

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BALANCE

(\$154.21)

Appendix D

Appendix D contains a print out of all of Cindy Mears salary and benefit transactions from the HRSA account. This documentation does show transactions for Cindy Mears time on the account based on her level of activity associated with the North Carolina Hospital Status System. The auditor identified \$17,942 in salary and fringe benefit costs associated with Cindy Mears. Our records reveal only \$13,456.26 in costs associated with Cindy Mears. This may reflect corrections which were made to the account after the auditor left and before the contract ended.

Regardless of the amount, these salary and benefit costs were associated with work on the North Carolina Hospital Status System which was a component of the HRSA contract. A letter of recommendation for Cindy Mears by Dr. Tintinalli, MD indicating Cindy Mears participation with the North Carolina Hospital Status System is included as documentation.

Appendix D also contains a print out of Cindy Mears travel associated with the HRSA account. The \$582.20 was for another project and should not be associated with this account, as the auditor noted.



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Ground FL. Neurosciences Hospital

May 11, 2004

Re: Cindy Mears, MA, BSN

I am pleased to provide this letter of recommendation for Cindy Mears, MA, BSN.

Ms. Mears received the BSN in nursing from the University of Maryland, followed by an MA in 1999 from the College of Notre Dame in Baltimore, Maryland. She began her professional career as an emergency department and aeromedical nurse, moving quickly into leadership and educational positions. From 1999-2002 she was Project Director for the Emergency Medical Services for Children (EMS-C), an important position within the Health Resources Services Administration. In June, 2003, she relocated from Washington DC to the Chapel Hill area. She was appointed Visiting Clinical Instructor in the Department of Emergency Medicine, where her primary responsibilities were development and management of contracts and grants in the area of Emergency Medical Services.

While faculty at UNC, her projects included the North Carolina Hospital Status System; the Rural EMS Survey Project; serving as consultant for the North Carolina EMS for Children initiative; and the EMS Quality Resource Center. She managed projects with funding from a variety of sources, including the American Heart Association, the Office of Rural Health Policy, and the Duke Endowment.

Ms. Mears has a unique and substantial skill set in the areas of project management and directorship. The quality and quantity of her work in these areas are exceptional. I predict continued achievements in these areas and am pleased to recommend her highly to you.

Sincerely,

Judith E. Tintinalli, MD, MS Professor and Chair

Account Offset Reference M01 REG M02 REG M06 REG M12 REG M01 REG M02 REG M05 REG M06 REG M09 REG M12 REG M03 REG M04 REG M05 REG M07 REG M08 REG M09 REG M03 REG M04 REG M07 REG M08 REG O O O O O O O Ö O Ö ပ O O \$258.33 \$258.33 \$258.33 \$258.33 \$258.33 \$258.33 \$258.33 \$258.33 \$258.33 \$258.33 \$258.33) \$4,166.67 \$4,166.67 \$4,166.67 \$4,166.67 (\$4,166.67)\$4,166.67 \$4,166.67 \$4,166.67 \$4,166.67 (\$4,166.67)\$4,166.67 (\$4,166.67)\$258.33) \$258.33) (\$258.33)\$258.33) (\$4,166.67)\$4,166.67 (\$4,166.67)(\$258.33)(\$4,166.67)(\$4,166.67)**Amount** 0803M04 1203M09 1103M09 1003M09 0903M09 0304M10 0803M04 0703M04 1203M09 1103M09 1003M09 0903M09 0703M04 **Fransaction** Description **C R MEARS** C R MEARS **C R MEARS C R MEARS CR MEARS CR MEARS CR MEARS CR MEARS C R MEARS** C R MEARS **CR MEARS CR MEARS** C R MEARS **C R MEARS CR MEARS CR MEARS** C R MEARS **C R MEARS** C R MEARS **CR MEARS CR MEARS C R MEARS** C R MEARS **C R MEARS CR MEARS CR MEARS C R MEARS C R MEARS** C R MEARS **CR MEARS CR MEARS C R MEARS C R MEARS** 3/31/2004 3/31/2004 3/31/2004 6/30/2003 7/31/2003 8/29/2003 10/31/2003 10/31/2003 10/31/2003 11/26/2003 12/19/2003 1/30/2004 2/27/2004 3/31/2004 3/31/2004 3/31/2004 3/31/2004 6/30/2003 7/31/2003 9/30/2003 1/30/2004 2/27/2004 3/31/2004 9/30/2003 3/31/2004 4/30/2004 8/29/2003 10/31/2003 10/31/2003 10/31/2003 11/26/2003 12/19/2003 3/31/2004 Date Reference JE7118 JE7119 JE1015 JE1016 JE7118 JE7119 JE1015 JE1016 JE1014 JE1017 JE1054 JE1014 JE1017 42 42 Code 42 **EPA NON-TEACH - ON EPA NON-TEACH - ON** Description SOCIAL SECURITY 1112 1112 1112 1812 1812 1812 1112 1112 1112 1112 1112 1112 1112 1812 1812 1812 1812 1812 1812 1812 1812 1812 1812 1112 1112 1112 1112 1112 1112 1812 1812 1812 1112 Object

Ms. Lori S. Pilcher July 5, 2005 Page 40 of 46

С	M12 REG	M01 REG	M02 REG	M03 REG	O	O	M04 REG	M05 REG	M06 REG	M07 REG	M08 REG	0	၁	O	O	M09 REG	O	
(\$258.33)	\$60.42	\$60.42	\$60.42	\$60.42	(\$60.42)	(\$60.42)	\$60.42	\$60.42	\$60.42	\$60.42	\$60.42	(\$60.42)	(\$60.42)	(\$60.42)	(\$60.42)	\$60.42	(\$60.42)	612 AEG DG
0304M10					M04	M04						M09	60M	M09	60M		M10	
C R MEARS	C R MEARS	C R MEARS	C R MEARS	C R MEARS	C R MEARS	C R MEARS	10/31/2003 C R MEARS	11/26/2003 C R MEARS	C R MEARS	C R MEARS	C R MEARS	C R MEARS	C R MEARS	C R MEARS	C R MEARS	C R MEARS	C R MEARS	
4/30/2004	6/30/2003	7/31/2003	8/29/2003	9/30/2003	10/31/2003	10/31/2003	10/31/2003	11/26/2003	12/19/2003	1/30/2004	2/27/2004	3/31/2004	3/31/2004	3/31/2004	3/31/2004	3/31/2004	4/30/2004	
JE1054	•				JE7118	JE7119						JE1014	JE1015	JE1016	JE1017		JE1054	
42	42	42	42	42	42	42	42	42	42	42	42	42	42	42	42	42	42	
SOCIAL SECURITY	SOC SECUR - HOSP INS	SOC SECUR - HOSP INS	SOC SECUR - HOSP INS	SOC SECUR - HOSP INS	SOC SECUR - HOSP INS	SOC SECUR - HOSP INS	SOC SECUR - HOSP INS	SOC SECUR - HOSP INS	SOC SECUR - HOSP INS	SOC SECUR - HOSP INS	SOC SECUR - HOSP INS	L (] 4						
1812	1813	1813	1813	1813	1813	1813	1813	1813	1813	1813	1813	1813	1813	1813	1813	1813	1813	

Appendix E

Appendix E contains a printout of the HRSA account reflecting the salary, travel, and other direct costs which were identified by the auditor and UNC as occurring prior to the inception of the contract. As noted in the printout, all of these transactions were removed from the account during the contract period.

Ms. Lori S. Pilcher Page 42 of 46 July 5, 2005

Ohiect	Description	Code	Code Reference	Date	Transaction Description	Amount	2nd Reference	Offset Account
1413	1413 TEMP SER INTERNAL	62	X101303	12/31/2003	12/31/2003 B07THEELTEMP-BENDER	\$532.40	6001324	6001324 5-57576-1413
1413	1413 TEMP SER INTERNAL	62	X101303	12/31/2003	12/31/2003 B06THEELTEMP-CHU	\$958.32	6001324	6001324 5-57576-1413
					B06THEELTEMP-			
1413	1413 TEMP SER INTERNAL	62	X101303	12/31/2003 WALDREP	WALDREP	\$1,064.80	6001324	6001324 5-57576-1413
1413	1413 TEMP SER INTERNAL	62	X101303	12/31/2003	12/31/2003 B06THEELTEMP-BENDER	\$1,064.80	6001324	6001324 5-57576-1413
1413	1413 TEMP SER INTERNAL	62	X101303	12/31/2003	12/31/2003 BO6THEELTEMP-POWELL	\$1,086.44	6001324	6001324 5-57576-1413
1413	1413 TEMP SER INTERNAL	09	2004527	6/30/2004	6/30/2004 CORR ACCT #	(\$4,706.76)	JV 3629	6-65110-1413
	SALARY BALANCE					\$0.00		

5-57576-3115 5-57576-3115 6001324 | 5-57576-3115 5-57576-3115 5-57576-3115 6001324 6001324 6001324 6001324 Reference \$69.96 \$88.50 \$82.00 \$21.00 \$118.00 Amount **Transaction Description** 12/31/2003 | T695594 E41362 T695593 E41362 T695593 E41362 T695598 E41362 12/31/2003 | T695596 E41362 12/31/2003 12/31/2003 12/31/2003 Date Code | Reference X101303 X101303 X101303 X101303 X101303 62 62 62 63 62 62 IN-STATE SUBS-MEALS IN-STATE SUBS-MEALS IN-STATE SUBS-MEALS 3115 IN-STATE SUBS-MEALS IN-STATE SUBS-MEALS Description 3115 3115 3115 3115 Object

	:		,	,	;	•	2nd	Offset
Object	Description	Code	Code Reference	Date	Transaction Description	Amount	Keterence	Account
3112	3112 IN-STATE TRAN-GROUND	62	62 X101303	12/31/2003	4266130	4266130 \$1,281.00	6001324	6001324 5-57576-3112
3112	3112 IN-STATE TRAN-GROUND	09	60 2004527		6/30/2004 CORR ACCT #	(\$1,281.00)	JV 3629	6-65110-3112
	OTHER DIRECT COSTS					\$0.00	The identified \$47 charge was a	charge was a

portion of this larger invoice which was removed in its entirety to eliminate any further confusion The identified \$47 charge was a

6-65110-3115

JV 3629

(\$379.46)

6/30/2004 | CORR ACCT #

2004527

3115 | IN-STATE SUBS-MEALS

TRAVEL BALANCE

\$0.00

Account

Appendix F

Appendix F contains a printout of the HRSA account reflecting the travel costs which were identified by the auditor and UNC as related to another project. As noted in the printout, all of these transactions were removed from the account during the contract period.

Ms. Lori S. Pilcher July 5, 2005 Page 44 of 46

					Transaction			2nd	Offset
Object	Description	Code Refe	Reference	Date	Description	Amount	l Rei	Reference	Account
3121	3121 OUT/STATE TRANS-AIR	48	48 T693507	11/10/2003	11/10/2003 CINDY*MEARS	\$388.50	P E83105	105	
3121	3121 OUT/STATE TRANS-AIR	62		12/31/2003	12/31/2003 T695597 E41362	\$50.50		6001324	6001324 5-57576-3121
3121	3121 OUT/STATE TRANS-AIR	09		6/30/2004	6/30/2004 CORR ACCT #	(\$439.00)	JV 3629	529	6-65110-3121
3125	3125 OUT/STATE SUB-MEALS	48	48 T693507	11/10/2003	11/10/2003 CINDY*MEARS	\$123.25	P E83105	105	
3125	3125 OUT/STATE SUB-MEALS	09		6/30/2004	6/30/2004 CORR ACCT #	(\$123.25)	JV 3629	529	6-65110-3125
	TRAVEL BALANCE					\$0.00			

TRAVEL BALANCE

Ms. Lori S. Pilcher July 5, 2005 Page 45 of 46

Appendix G

Appendix G contains a printout of the HRSA account reflecting the other direct costs to reimburse an employee for course materials for a professional exam which were identified by the auditor and UNC. As noted in the printout, this transaction was removed from the account during the contract period.

Ms. Lori S. Pilcher July 5, 2005 Page 46 of 46

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Description	Code	Reference	Date	Transaction Description	Amount	ı	2nd Reference	
JCATIONAL SUPPLIES	48	K065206	8/25/2003	MICHAEL TODD*HATLEY	\$113.00	F	E74725	\perp
JCATIONAL SUPPLIES	60	2004527	6/30/2004	CORR ACCT#	(\$113.00)		JV 3629	<u></u>

FERIALS BALANCE \$0.00

SUMMARY OF UNALLOWABLE SUBRECIPIENT COSTS, OIG ADJUSTMENTS AND STATE CONCURRENCE OR NONCONCURRENCE

Unallowable Costs - Draft Report							\$	249,169
Cost Supported After Audit PI's Wife's Salary - UNC Related Indirect Costs - UNC Professional Certifications - SORT Administrative Time - SORT Binders - (Attache Cases) - SORT Supplies - SORT				\$ 17,942 1,794 750 279 702 36			\$	(21,503)
Unallowable Costs - Final Report							\$	227,666
ADJUSTED UNALLOWABLE COSTS - DETA	AIL							
State Concurred - UNC: Unrelated Travel Related Indirect Costs State Concurred - SORT: Gas Masks/Binders Travel			(1)	\$ 582 58 3,915 1,996	\$	640		
Total State Concurred						5,911	\$	6,551
Subsequent Adjustments - UNC Incorrectly Charged Salaries & Fringe Costs Incurred Prior to Contract Travel Related to Another Project Other Direct Costs Related Indirect Costs Total State Adjusted				\$ 25,337 5,184 512 113 3,115	. \$	34,261		
Balance With Which State Does Not Agree Uncertified Time of PI - UNC Supplies Transferred after Contract End - UNC Related Indirect Costs - UNC Labor of Volunteers - SORT Labor Charged at Higher Rates - SORT Manuals, Gas Mask Fitting, Certification Less Gas Masks/Binders - State Agreed Balance - Gas Masks - SORT Administrative Time - SORT Unsupported Binders - SORT Total State Does Not Agree	\$	6,365 (3,915)	(1)	\$ 69,534 29,491 2,949 51,160 22,958 2,450 6,793 1,519		186,854	×	
Balance - Adjustments and State Does Not Agree							-	221,115
Adjusted Questioned Costs							\$	227,666